

**Remedial Investigation/Feasibility Study for
Comprehensive Environmental Response, Compensation, and Liability Act
Oak Ridge Reservation Waste Disposal
Oak Ridge, Tennessee**



This document is approved for public release per review by:

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02/08/2017

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Contributed to the preparation of this document and should not be considered an eligible contractor for its review.

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Oak Ridge, Tennessee**

Date Issued – February 8, 2017

Prepared by
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Oak Ridge, Tennessee

Prepared for the
U.S. Department of Energy
Office of Environmental Management

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CONTENTS

ACRONYMS	xi
EXECUTIVE SUMMARY	1
1. INTRODUCTION	1-1
1.1 BACKGROUND	1-1
1.2 PURPOSE	1-3
1.3 SCOPE AND ORGANIZATION OF REPORT	1-3
2. WASTE VOLUME ESTIMATES AND WASTE CHARACTERIZATION	2-1
2.1 CERCLA WASTE DEFINITION	2-3
2.1.1 Exclusions	2-3
2.1.2 Waste Types and Material Types	2-4
2.1.3 Wastes that do not Meet Disposal Facility WAC	2-5
2.2 RI/FS WASTE VOLUME ESTIMATES	2-5
2.2.1 As-generated Waste Volume Estimate	2-6
2.2.2 As-disposed Waste Volume Estimate (On-site Disposal Alternatives)	2-8
2.2.3 Volume for Off-site Disposal Alternative	2-13
2.2.4 Volumes for Hybrid Disposal Alternative	2-15
2.3 RI/FS WASTE CHARACTERIZATION	2-15
2.3.1 Radionuclide Characterization	2-16
2.3.1.1 Data Collection	2-16
2.3.1.2 Development of Data Set for Risk Evaluation	2-17
2.3.1.3 Data Collection and Data Set Development Exceptions	2-17
2.3.2 Chemical Characterization	2-17
2.3.3 Mercury-contaminated Waste	2-17
3. RISK EVALUATIONS	3-1
3.1 EVALUATION OF BASELINE RISK (NO ACTION ALTERNATIVE)	3-1
3.2 EVALUATION OF RISK FOR THE ON-SITE ALTERNATIVES	3-6
3.3 EVALUATION OF RISK FOR THE OFF-SITE ALTERNATIVE	3-8
3.4 EVALUATION OF RISK FOR THE HYBRID ALTERNATIVE	3-8
4. REMEDIAL ACTION OBJECTIVES	4-1
5. TECHNOLOGY SCREENING AND ALTERNATIVES ASSEMBLY	5-1
5.1 IDENTIFICATION OF TECHNOLOGIES AND PROCESS OPTIONS	5-1
5.1.1 No Action	5-2
5.1.2 On-site Disposal	5-2
5.1.2.1 New Facilities	5-2
5.1.2.2 Existing Facilities	5-9
5.1.3 Off-site Disposal	5-9

5.1.3.1	Existing LLW and Mixed-Waste Facilities	5-10
5.1.3.2	Existing RCRA/TSCA Facilities	5-10
5.1.4	Treatment of Mercury-contaminated Debris	5-11
5.1.5	Volume Reduction.....	5-11
5.1.5.1	Recycle/Reuse	5-11
5.1.5.2	Segregation	5-12
5.1.5.3	Mechanical Size Reduction Processing	5-12
5.1.6	Waste Packaging and Transport.....	5-12
5.1.6.1	Packaging	5-12
5.1.6.2	Transport	5-13
5.1.7	Institutional Controls.....	5-13
5.1.7.1	Access and Use Restrictions.....	5-13
5.1.7.2	Maintenance and Monitoring.....	5-13
5.2	RETAINING/ELIMINATING PROCESS OPTIONS	5-14
5.2.1	No Action	5-14
5.2.2	On-site Disposal	5-14
5.2.2.1	New Facilities	5-14
5.2.2.2	Existing Facilities	5-14
5.2.3	Off-site Disposal	5-14
5.2.3.1	New Facilities	5-14
5.2.3.2	Existing LLW and Mixed-Waste Facilities	5-15
5.2.3.3	Existing RCRA/TSCA Facilities	5-15
5.2.4	Volume Reduction.....	5-15
5.2.5	Waste Packaging and Transport.....	5-16
5.2.5.1	Packaging	5-16
5.2.5.2	Transport	5-16
5.2.6	Institutional Controls.....	5-17
5.3	ASSEMBLY OF ALTERNATIVES AND ABILITY TO MEET REMEDIAL ACTION OBJECTIVES	5-17
6.	ALTERNATIVE DESCRIPTIONS.....	6-1
6.1	NO ACTION ALTERNATIVE.....	6-1
6.2	ON-SITE DISPOSAL ALTERNATIVES.....	6-1
6.2.1	EMDF Proposed Sites	6-2
6.2.1.1	EBCV (Site 5).....	6-4
6.2.1.2	WBCV (Site 14)	6-9
6.2.1.3	Dual Site (Sites 6b/7a).....	6-15
6.2.1.4	CBCV (Site 7c).....	6-23
6.2.2	EMDF Conceptual Designs.....	6-25

6.2.2.1	Remedial Design	6-26
6.2.2.2	Early Actions	6-27
6.2.2.3	Site Development	6-29
6.2.2.4	Disposal Facility	6-30
6.2.2.5	Support Facilities	6-58
6.2.2.6	EMDF Conceptual Design Summary	6-65
6.2.2.7	Process Modifications	6-83
6.2.3	Waste Acceptance Criteria	6-85
6.2.4	Construction Activities and Schedule	6-92
6.2.5	Operations	6-94
6.2.5.1	Waste Placement	6-94
6.2.5.2	Water Management	6-94
6.2.6	Engineering Controls, Construction Practices, and Mitigation Measures	6-95
6.2.7	Management of Waste Exceeding WAC	6-96
6.2.8	Closure	6-96
6.2.9	Post-Closure Care and Monitoring	6-96
6.2.9.1	Surveillance and Maintenance	6-97
6.2.9.2	Monitoring	6-97
6.2.9.3	Lessons Learned Summary	6-98
6.3	OFF-SITE DISPOSAL ALTERNATIVE	6-100
6.3.1	Candidate Waste Streams	6-101
6.3.2	Description of Representative Disposal Facility Options	6-101
6.3.2.1	EnergySolutions, Clive Utah	6-101
6.3.2.2	NNSS	6-104
6.3.3	Waste Control Specialists, Texas	6-105
6.3.4	Size Reduction Processing	6-107
6.3.5	Off-site Disposal Alternative Description	6-107
6.3.5.1	Characterization and Treatment	6-107
6.3.5.2	Packaging of LLW and Classified Waste	6-108
6.3.5.3	Packaging of Mixed Waste	6-108
6.3.5.4	Local Transportation	6-108
6.3.5.5	Transload Facility at ETPP	6-111
6.3.5.6	Size Reduction Facility at ETPP	6-111
6.3.5.7	Off-ORR Transportation	6-112
6.3.5.8	Disposal	6-113
6.3.5.9	Management of Waste Exceeding Off-site Disposal WAC	6-113
6.3.5.10	Process Modifications	6-113
6.4	HYBRID DISPOSAL ALTERNATIVE	6-116

6.4.1	On-site Portion of Hybrid Disposal Alternative.....	6-117
6.4.1.1	Proposed On-site Location	6-117
6.4.1.2	Waste Volumes.....	6-118
6.4.1.3	Volume Reduction.....	6-119
6.4.1.4	Operations.....	6-119
6.4.2	Off-site Portion of Hybrid Disposal Alternative	6-119
7.	DETAILED ANALYSIS OF ALTERNATIVES	7-1
7.1	EVALUATION CRITERIA.....	7-1
7.1.1	Overall Protection of Human Health and the Environment	7-2
7.1.2	Compliance with ARARs and To Be Considered Guidance.....	7-2
7.1.3	Long-term Effectiveness and Permanence	7-2
7.1.4	Short-term Effectiveness	7-3
7.1.5	Reduction of Toxicity, Mobility, or Volume by Treatment	7-3
7.1.6	Implementability	7-3
7.1.7	Costs.....	7-3
7.1.8	State Acceptance	7-4
7.1.9	Community Acceptance	7-4
7.1.10	NEPA Considerations	7-4
7.2	INDIVIDUAL ANALYSIS OF ALTERNATIVES.....	7-5
7.2.1	No Action Alternative Analysis	7-5
7.2.1.1	Overall Protection of Human Health and the Environment (No Action)	7-5
7.2.1.2	Compliance with ARARs (No Action).....	7-5
7.2.1.3	Long-term Effectiveness and Permanence (No Action).....	7-5
7.2.1.4	Short-term Effectiveness (No Action).....	7-5
7.2.1.5	Reduction of Contaminant Toxicity, Mobility, or Volume by Treatment (No Action)	7-6
7.2.1.6	Implementability (No Action)	7-6
7.2.1.7	Cost (No Action)	7-6
7.2.1.8	NEPA Considerations (No Action)	7-6
7.2.2	On-site Disposal Alternatives Analysis.....	7-6
7.2.2.1	Key Assumptions.....	7-7
7.2.2.2	Overall Protection of Human Health and the Environment (On-site)	7-13
7.2.2.3	Compliance with ARARs (On-site).....	7-14
7.2.2.4	Long-term Effectiveness and Permanence (On-site).....	7-23
7.2.2.5	Short-term Effectiveness (On-site)	7-27
7.2.2.6	Reduction of Contaminant Toxicity, Mobility, or Volume by Treatment (On- site).....	7-32
7.2.2.7	Implementability (On-site)	7-33
7.2.2.8	Cost (On-site)	7-36

7.2.2.9	NEPA Considerations (On-site)	7-36
7.2.3	Off-site Disposal Alternative Analysis.....	7-40
7.2.3.1	Overall Protection of Human Health and the Environment (Off-site).....	7-40
7.2.3.2	Compliance with ARARs (Off-site).....	7-41
7.2.3.3	Long-term Effectiveness and Permanence (Off-site)	7-41
7.2.3.4	Short-term Effectiveness (Off-site)	7-42
7.2.3.5	Reduction of Contaminant Toxicity, Mobility, or Volume by Treatment (Off-site).....	7-44
7.2.3.6	Implementability (Off-site)	7-44
7.2.3.7	Cost (Off-site).....	7-46
7.2.3.8	NEPA Considerations (Off-site).....	7-47
7.2.4	Hybrid Disposal Alternative Analysis.....	7-48
7.2.4.1	Overall Protection of Human Health and the Environment (Hybrid).....	7-48
7.2.4.2	Compliance with ARARs (Hybrid).....	7-49
7.2.4.3	Long-term Effectiveness and Permanence (Hybrid)	7-49
7.2.4.4	Short-term Effectiveness (Hybrid)	7-49
7.2.4.5	Reduction of Contaminant Toxicity, Mobility, or Volume by Treatment (Hybrid)	7-50
7.2.4.6	Implementability (Hybrid).....	7-50
7.2.4.7	Cost (Hybrid).....	7-50
7.2.4.8	NEPA Considerations (Hybrid).....	7-50
7.3	COMPARATIVE ANALYSIS OF ALTERNATIVES.....	7-52
7.3.1	Overall Protection of Human Health and the Environment	7-56
7.3.2	Compliance with ARARs.....	7-56
7.3.3	Long-term Effectiveness and Permanence	7-57
7.3.4	Short-term Effectiveness	7-60
7.3.5	Reduction of Toxicity, Mobility, or Volume through Treatment.....	7-62
7.3.6	Implementability	7-62
7.3.7	Cost	7-63
7.3.8	NEPA Considerations	7-64
7.3.9	Summary of Differentiating Criteria	7-65
8.	REFERENCES	8-1
APPENDIX A: WASTE VOLUME ESTIMATES AND WASTE CHARACTERIZATION		
	DATA	A-1
APPENDIX B: WASTE VOLUME REDUCTION		
		B-1
APPENDIX C: PLACEHOLDER (VACANT).....		
		C-1
APPENDIX D: ON-SITE DISPOSAL ALTERNATIVE SITE SCREENING.....		
		D-1
APPENDIX E: DETAILED SITE DESCRIPTIONS AND CHARACTERIZATIONS.....		
		E-1

APPENDIX F: ALTERNATIVES RISK ASSESSMENT AND FUGITIVE EMISSION MODELING	F-1
APPENDIX G: APPLICABLE OR RELEVANT AND APPROPRIATE REQUIREMENTS	G-1
APPENDIX H: RADIONUCLIDE CONTAMINANT SCREENING AND INFORMATION	H-1
APPENDIX I: COST ESTIMATES FOR DISPOSAL ALTERNATIVES.....	I-1

FIGURES

Figure ES-1. Bear Creek Valley Zones and Potential Sites for the Proposed EMDF in the On-site Disposal Alternatives.....	ES-4
Figure ES-2. Transportation Risk (Vehicle Accidents/Emissions) for Action Alternatives	ES-9
Figure 1-1. Oak Ridge Reservation, EMWMF, and Proposed EMDF Site Locations	1-2
Figure 1-2. Four On-site Disposal Alternatives	1-5
Figure 2-1. Annual, As-generated Waste Volume Estimates without Uncertainty	2-7
Figure 2-2. Scenarios for Total Fill in Landfill.....	2-10
Figure 2-3. (a) Cumulative CERCLA Waste Capacity Demand Estimate (b) Cumulative CERCLA Waste Capacity Demand Estimate for New EMDF	2-14
Figure 5-1. OREM Hierarchy for Waste Disposition	5-11
Figure 6-1. EMDF Location Map	6-3
Figure 6-2. EBCV Site Plan (Site 5).....	6-5
Figure 6-3. WBCV Site Plan (Site 14).....	6-11
Figure 6-4. Dual Site Plan (Site 6b).....	6-16
Figure 6-5. Dual Site Plan (Site 7a).....	6-17
Figure 6-6. CBCV Site Plan (Site 7c).....	6-24
Figure 6-7. Typical Cross-section of EMDF	6-32
Figure 6-8. Typical Riprap Buttress Detail.....	6-33
Figure 6-9. Typical Upgradient Ditch and Shallow French Drain Detail	6-34
Figure 6-10. EMDF Liner and Cover Layers.....	6-37
Figure 6-11. Typical Details of EMDF Leachate Collection and Removal System and Leak Detection and Removal System	6-38
Figure 6-12. Typical Underdrain Detail.....	6-44
Figure 6-13. EBCV Site, EMDF Underdrain System Plan.....	6-45
Figure 6-14. WBCV Site, EMDF Underdrain System Plan.....	6-46
Figure 6-15. Dual Site (and Hybrid Alternative Site), Site 6b, Drainage System Plan	6-47
Figure 6-16. Dual Site, Site 7a, Drainage System Plan	6-49
Figure 6-17. CBCV Site (Site 7c) Drainage System Plan.....	6-50
Figure 6-18. EBCV Site with Restrictions.....	6-60
Figure 6-19. Dual Site (Site 6b) with Restrictions.....	6-61
Figure 6-20. Proposed Locations for Water Treatment Systems for Site 5 and 6b.....	6-63
Figure 6-21. EMDF Final Cover and Grading Plan for EBCV Site	6-66
Figure 6-22. EMDF Final Cover Grading Plan for WBCV Site.....	6-67
Figure 6-23. Dual Site (Sites 6b and 7a) Final Cover Grading Plans	6-68
Figure 6-24. EMDF Final Cover Grading Plan for CBCV Site.....	6-69

Figure 6-25. EMDF Cross-sections for EBCV Site.....	6-70
Figure 6-26. EMDF Cross-sections for WBCV Site.....	6-71
Figure 6-27. EMDF Cross-sections for Dual Site (6b).....	6-72
Figure 6-28. EMDF Cross-sections for Dual Site (7a).....	6-73
Figure 6-29. EMDF Cross-sections for CBCV Site.....	6-74
Figure 6-30. Waste Acceptance Flowchart for an On-site Disposal Facility.....	6-88
Figure 6-31. CERCLA and DOE O 435 Progression and Interaction for On-site Disposal Alternatives.....	6-91
Figure 6-32. On-site Disposal Alternative Notional Schedule.....	6-93
Figure 6-33. Schematic of Responsibilities for Waste Shipments to EnergySolutions or WCS for Off-site Disposal Alternative.....	6-109
Figure 6-34. Schematic of Responsibilities for Waste Shipments to NNSS for Off-site Disposal Alternative.....	6-110
Figure 6-35. Rail Routes from ETTP.....	6-114
Figure 6-36. Typical Off-site Transportation Routes.....	6-115
Figure 6-37. Estimate of Minimum On-site Capacity Required to Reduce \$/yd ³ below Off-site Disposal Costs.....	6-118
Figure 6-38. EMDF Layout for Site 6b of the Hybrid Disposal Alternative, Showing VR Facility Location.....	6-120
Figure 7-1. Plan Views of On-site Disposal Alternative Conceptual Footprints based on Assumed Pre-construction High Water Tables (Sites 6b, 7a, 7c) and Recorded High Water Tables (Sites 14 and 5).....	7-8
Figure 7-2. Site 6b Section Views of Assumed, Pre-construction Water Table Elevation with Overlay of EMDF Conceptual Design (top view).....	7-9
Figure 7-3. Site 7a Section Views of Assumed, Pre-construction Water Table Elevation with Overlay of EMDF Conceptual Design (top view).....	7-9
Figure 7-4. CBCV (Site 7c) Section C Views of Assumed, Pre-construction Water Table Elevation with EMDF Conceptual Design (top view).....	7-10
Figure 7-5. Site 14 Section Views of Pre-construction Water Table Elevation with Overlay of EMDF Conceptual Design (top view).....	7-11
Figure 7-6. EBCV (Site 5) Section F Views of Pre-construction Water Table Elevation with EMDF Conceptual Design (top view).....	7-12
Figure 7-7. Proposed Sites in BCV, Associated Area Acreage, Floodplains, Wetlands/Seeps/Springs, and Distances to Maynardville Limestone Formation.....	7-19
Figure 7-8. Comparison of Transportation Risk for On-site, Off-site, and Hybrid Disposal Alternatives.....	7-52

TABLES

Table ES-1. Risks and Cost Implications for On-site and Off-site Disposal Alternatives.....	ES-5
Table ES-2. Summary of Costs for On-site, Hybrid, and Off-site Disposal Alternatives.....	ES-9
Table ES-3. Risks and Cost Implications for On-site and Off-site Disposal Alternatives.....	ES-10
Table 1-1. Outline of RI/FS Document Content	1-6
Table 2-1. RI/FS Alternative Components Supported by Waste Volume Estimates and Waste Characterization	2-2
Table 2-2. Post-EMWMF Base As-generated Waste Volume Estimate (FY 2022 - FY 2043) without Uncertainty	2-8
Table 2-3. As-Disposed Waste Volume Determination.....	2-10
Table 2-4. Uncertainty (Contingency) and Corresponding Projected Disposal Capacity Need	2-11
Table 2-5. Analyzed Uncertainties in Determining On-site Disposal Capacity Needs.....	2-12
Table 2-6. Post-EMWMF As-generated Waste Volume Estimate (FY 2022 - FY 2043) with 25% Uncertainty	2-13
Table 2-7. Hybrid Alternative Waste Volumes	2-15
Table 2-8. Radionuclide Data Set for Natural Phenomena and Transportation Risk Evaluation	2-18
Table 2-9. Chemical Constituents	2-19
Table 3-1. Risk Evaluation and Decision Documents for Remediation Projects.....	3-2
Table 3-2. Short-term Risks Associated with the On-site Disposal Alternatives (all sites) ^a	3-7
Table 3-3. Short-term Risk Associated with the Off-site Disposal Alternative.....	3-8
Table 3-4. Short-term Risk Associated with the Hybrid Disposal Alternative	3-9
Table 5-1. Technology Descriptions, Screening, Evaluations, and Selection of Representative Process Options.....	5-3
Table 5-2. Alternatives Assembly, RI/FS for CERCLA Waste Disposal.....	5-19
Table 6-1. Assumed Status of Infrastructure and Support Facilities at EMDF Site Locations.....	6-59
Table 6-2. Land (Acreage) Usage at On-site Facility Locations.....	6-65
Table 6-3. Final Design Topics and Considerations	6-75
Table 6-4. Preliminary Administrative Waste Limits for an On-site Disposal Facility	6-87
Table 6-5. Analytic Waste Limit Ranges for an On-site Disposal Facility at a Future BCV Site	6-89
Table 6-6. Summary of EMWMF Lessons Learned.....	6-99
Table 6-7. Candidate Waste Stream As-generated Volumes by Waste Type, Material Type, and Disposal Facility for Off-Site Disposal Alternative with 25% Uncertainty.....	6-101
Table 7-1. Key Assumptions for Candidate EMDF Sites for the On-site Disposal Alternatives	7-13
Table 7-2. Summary of Proposed Site Parameters.....	7-16
Table 7-3. Summary of the On-site Disposal Alternative Costs	7-37
Table 7-4. EMDF Impacted Areas and Disposal Capacity at the Proposed Sites.....	7-39

Table 7-5. Summary of Off-site Disposal Alternative (Options 1 and 2) Costs	7-46
Table 7-6. Hybrid Disposal Alternative Estimated Cost.....	7-51
Table 7-7. Comparative Analysis Summary for Disposal of ORR CERCLA Waste	7-53
Table 7-8. Comparison of Risk Factors for On-site and Off-site Disposal Alternatives, All Shipments	7-61

ACRONYMS

ALARA	as low as reasonably achievable
ALR	action leakage rate
ANSI	American National Standards Institute
ARAP	Aquatic Resources Alteration Permit
ARAR	applicable or relevant and appropriate requirement
ARRA	American Recovery and Reinvestment Act of 2009
ASA	Auditable Safety Analysis
AWQC	ambient water quality criteria
BCV	Bear Creek Valley
BCBG	Bear Creek Burial Grounds
BHHRA	Baseline Human Health Risk Assessment
BMP	best management practice
BNSF	Burlington Northern Santa Fe
BV	Bethel Valley
BY/BY	Boneyard/Burnyard
CARAR	Capacity Assurance Remedial Action Report
CBCV	Central Bear Creek Valley
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act of 1980
CFR	Code of Federal Regulations
COPC	contaminant of potential concern
CWA	Clean Water Act of 1977
D&D	deactivation and decommissioning
DOE	U.S. Department of Energy
DOT	U.S. Department of Transportation
DQO	data quality objectives
D	Drainage
DU	depleted uranium
EBCV	East Bear Creek Valley
ELCR	Excess Lifetime Cancer Risk
EM	Office of Environmental Management
EMDF	Environmental Management Disposal Facility
EMWMF	Environmental Management Waste Management Facility
EPA	U.S. Environmental Protection Agency
ETTP	East Tennessee Technology Park
FFA	Federal Facility Agreement

FFS	Focused Feasibility Study
FS	Feasibility Study
FWD	Federal Waste Disposal
FY	Fiscal Year
GCL	geosynthetic clay liner
HCDA	Hazardous Chemical Disposal Area
HDPE	high-density polyethylene
HI	Hazard Index
IFDP	Integrated Facility Disposition Program
IHB	Indiana Harbor Belt
IWM	Integrated Water Management
K	hydraulic conductivity
LCRS	leachate collection and removal system
LDR	land disposal restriction
LDRS	leak detection and removal system
LFRG	Low-Level Waste Disposal Facility Federal Review Group
LLW	low-level waste
LLWDDD	Low-Level Waste Disposal Development and Demonstration
M	million
MCC	Modular Concrete Canister
MCL	Maximum Contaminant Level
MEI	maximum exposed individual
MLLW	mixed low-level waste
MV	Melton Valley
NCP	National Oil and Hazardous Substances Pollution Contingency Plan
NEPA	National Environmental Policy Act of 1969
NNSA	National Nuclear Security Administration
NNSS	Nevada National Security Site
NRC	Nuclear Regulatory Commission
NT	Northern Tributary
OMB	Office of Management and Budget
OREM	Oak Ridge Office of Environmental Management
ORERP	Oak Ridge Environmental Research Park
ORNL	Oak Ridge National Laboratory
ORO	Oak Ridge Office
ORR	Oak Ridge Reservation
ORSSAB	Oak Ridge Site Specific Advisory Board

OSHA	Occupational Safety and Health Administration
PCB	polychlorinated biphenyl
PCCR	Phased Construction Completion Report
PM	particulate matter
PPE	personal protective equipment
PreWAC	preliminary Waste Acceptance Criteria
PWTC	Process Waste Treatment Complex
RAGS	Risk Assessment Guidance for Superfund
RAO	remedial action objective
RAWP	Remedial Action Work Plan
RCRA	Resource Conservation and Recovery Act of 1976
RDR	Remedial Design Report
RI	Remedial Investigation
ROD	Record of Decision
RWCM	Radioactive Waste Management Complex
S&M	surveillance and maintenance
SDWA	Safe Drinking Water Act of 1974
SPCC	safety and spill prevention, control, and countermeasures
SPSA	Southeastern Public Service Authority
SR	State Route
SRF	size reduction facility
T&E	threatened and endangered
TBC	to be considered
TCLP	toxicity characteristic leaching procedure
TDEC	Tennessee Department of Environment and Conservation
TRU	transuranic
TSCA	Toxic Substances Control Act of 1976
TSDRF	treatment, storage, disposal, and recycling facility
UCL	upper confidence limit
UEFPC	Upper East Fork Poplar Creek
UPF	Uranium Processing Facility
U.S.	United States
USGS	U.S. Geological Survey
VR	volume reduction
WAC	Waste Acceptance Criteria
WBCV	West Bear Creek Valley
WCS	Waste Control Specialists LLC

WGF	waste generation forecast
WIPP	Waste Isolation Pilot Plant
WL	waste lot
WMI	Waste Management, Inc.
WWSY	White Wing Scrap Yard
Y-12	Y-12 National Security Complex

EXECUTIVE SUMMARY

This Remedial Investigation/Feasibility Study (RI/FS) report evaluates disposal alternatives for future waste generated by cleanup actions at the United States (U.S.) Department of Energy's (DOE) Oak Ridge Reservation (ORR) and associated sites. The report follows previous Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) evaluations, decisions, and actions that resulted in an existing on-site disposal facility, referred to as the Environmental Management Waste Management Facility (EMWMF). Because EMWMF will reach capacity before all estimated ORR cleanup waste has been generated and dispositioned, DOE has determined the need to evaluate disposal alternatives for future CERCLA waste.

As the lead agency for ORR cleanup, DOE is working with the other Federal Facility Agreement (FFA) parties (DOE 1992), the U.S. Environmental Protection Agency and the Tennessee Department of Environment and Conservation, to evaluate alternatives for disposal of low-level waste (LLW), mixed waste, and certain classified waste. Mixed waste has components of radiological and other regulated waste, such as Resource Conservation and Recovery Act of 1976 (RCRA) hazardous waste and/or Toxic Substances Control Act of 1976 (TSCA) regulated waste. In addition to satisfying CERCLA requirements, this RI/FS incorporates National Environmental Policy Act of 1969 (NEPA) values in accordance with the DOE's Secretarial Policy on NEPA (DOE 1994).

This report serves as the initial document supporting DOE's selection of a preferred alternative for CERCLA waste disposition post-EMWMF. The EMWMF RI/FS (DOE 1998) was the first document in the CERCLA process that led to the construction and operation of EMWMF. This RI/FS utilizes relevant information from the EMWMF RI/FS with revisions and updates to describe and analyze current conditions. Alternatives analyzed include:

1. **No Action Alternative:** No coordinated ORR effort would be implemented to manage wastes generated by future CERCLA actions.
2. **On-site Disposal Alternatives:** Consolidated disposal of most future waste in a newly-constructed, engineered waste disposal facility (i.e., landfill) on the ORR, referred to as the Environmental Management Disposal Facility (EMDF). Multiple independent siting alternatives are proposed. The proposed EMDF sites are located in Bear Creek Valley, bounded to the west by State Route 95 and to the east by the Y-12 National Security Complex.
3. **Off-site Disposal Alternative:** Two options that consider transportation and disposal of future waste at approved, off-site disposal facilities using mechanical size reduction for one of the options.
4. **Hybrid Disposal Alternative:** A combination of 2 and 3 above, one small on-site landfill (EMDF) providing disposal for a limited volume of future waste using mechanical size reduction, with the remainder of the waste transported and disposed of at approved, off-site disposal facilities.

RI/FS APPROACH

Unlike a typical remediation project, the purpose of this RI/FS is not to evaluate alternatives for cleaning up a contaminated site. The purpose of this RI/FS is to develop, screen, and evaluate the alternatives for waste disposal against CERCLA criteria designed to address statutory requirements and feasibility. The RI/FS provides support for an informed selection decision about disposal of CERCLA waste.

Remedial decisions for cleanup of individual sites are outside the scope of this evaluation; consequently, a conventional Baseline Human Health Risk Assessment is not relevant to the RI/FS evaluation. For the remediation projects that will generate future waste streams to be disposed of after EMWMF reaches maximum capacity, the RI/FS lists the applicable existing CERCLA documents that contain risk

evaluations and identifies the projects for which a CERCLA risk evaluation and decision document have yet to be completed.

The remedial action objectives (RAOs) for alternatives evaluated in this RI/FS are:

- Prevent exposure of human receptors to CERCLA waste (or contaminants released from the waste into the environment) that exceeds a human health risk of 10^{-4} to 10^{-6} Excess Lifetime Cancer Risk or Hazard Index of 1.
- Prevent adverse impacts to water resources or unacceptable exposure to ecological receptors from CERCLA waste contaminants through meeting chemical-, location- and action-specific applicable or relevant and appropriate requirements (ARARs), including RCRA waste disposal and management requirements, Clean Water Act Ambient Water Quality Criteria for surface water in Bear Creek, and Safe Drinking Water Act Maximum Contaminant Levels in waters that are a current or potential source of drinking water.

The development and analysis of alternatives for the RI/FS relies on the established RAOs and estimates of future waste volumes and characteristics.

WASTE VOLUMES AND CHARACTERIZATION

This RI/FS presents waste volume estimates for future CERCLA waste disposal, including generation rates and information about waste characteristics of future CERCLA waste streams. The waste volumes and characterization are used as the basis for development and analysis of the disposal alternatives.

For the RI/FS waste volume estimates, waste streams are delineated by both waste type (regulatory classifications) and material type (waste forms). Waste types are LLW and mixed waste with components of radiological and other regulated waste (LLW/RCRA, LLW/TSCA). Material types may consist of various forms of soil and debris. Soil includes soil, sediment, and sludge. Debris includes a mixture of various forms of construction and demolition debris. For the RI/FS evaluation, material types are defined as either soil or debris with no further definition of soil or debris type. This approach is consistent with many waste volume estimates for future projects that delineate material types as soil or debris only.

The “as-generated” waste volume estimate was developed by using existing waste generation forecast data and modifying it for use in the RI/FS. Updated waste volume estimates for specific projects were used where available. Projects and corresponding waste volume estimates were sequenced based on an assumed funding scenario of \$420 million (M) per year for ORR cleanup projects, with ORR CERCLA waste generation occurring through Fiscal Year (FY) 2043.

The “as-generated” waste volume estimate was used to calculate the “as-disposed” waste volume estimate in order to predict when maximum EMWMF capacity would be reached. Cumulative CERCLA waste capacity demand estimates through FY 2043, including a 25% uncertainty allowance, show maximum capacity of EMWMF (2.18 M yd³) is estimated to be reached in FY 2024. Based on these estimates, the On-site Disposal Alternatives assume a new CERCLA waste disposal facility is operational in FY 2022, providing up to a two-year overlap of the facilities to allow operational flexibility. In addition to uncertainty in future waste volume estimates, other factors such as funding, project sequencing, and contracting can impact project implementation plans and the RI/FS waste volume estimates. A lower annual funding scenario could delay EMWMF reaching maximum capacity and the operational start of a new facility. Likewise, a higher funding scenario could result in EMWMF reaching capacity sooner.

The approach used to estimate as-disposed waste volumes follows a methodology similar to calculations used to predict as-disposed volumes in the Capacity Assurance Remedial Action Report (now reported in the Phased Construction Completion Report) prepared annually for EMWMF. The capacity needed for disposal of future CERCLA waste depends on the as-generated waste volumes, the relative mix of debris

waste and waste suitable for use as fill material, and volume reduction efforts such as waste sequencing. The conceptual design capacity of the proposed EMDF at the various sites in the On-site Disposal Alternatives ranges from 2.2 M yd³ to 2.8 M yd³.

The as-generated waste volume estimate used in the RI/FS for FY 2022 through FY 2043 (post-EMWMF) is approximately 1.95 M yd³, including a 25% uncertainty allowance. Approximately 70% of the 1.95 M yd³ is debris. This estimate is used as the basis for analyzing waste shipments in the Off-site Disposal Alternative. Calculation of the as-disposed volume (includes fill soil and is calculated based on the as-generated waste volume) for the On-site Disposal Alternatives indicates the capacity required to dispose of this waste on-site is 2.2 M yd³. Volumes for the hybrid alternative consider as-generated volumes for the off-site disposal component and as-disposed volumes for the on-site disposal component.

Because detailed characterization data do not exist for many of the individual deactivation and decommissioning and remediation projects, characterization of future waste streams for this RI/FS is based on available data for waste disposed of at EMWMF. This methodology relies on the assumption that available data for waste disposed of at EMWMF approximately represent the waste characteristics of future waste streams with the exception of mercury-contaminated waste. Data sets of radionuclide contaminants were derived from EMWMF waste data to calculate transportation risk for the Hybrid, On-site, and Off-site Disposal Alternatives and risk associated with natural phenomena (wind-borne [tornadic] contamination risk) for the On-site and Hybrid Disposal Alternatives.

Demolition of several large facilities at the Y-12 National Security Complex will result in large volumes of mercury-contaminated debris. This debris is assumed to be treated for mercury contamination under the project scope (as opposed to treatment occurring under the consolidated disposal scope of this RI/FS). Therefore, the cost to provide treatment is outside the scope of this remedy and assumptions are made regarding its treatment. All assumptions include any needed treatment of waste is to be provided by waste generators as necessary to meet all regulatory requirements.

REMEDIAL ALTERNATIVES

Multiple alternatives were developed and evaluated for this RI/FS: No Action Alternative, four On-site Disposal Alternatives (corresponding to different facility locations), Off-site Disposal Alternative, and Hybrid Disposal Alternative.

Key assumptions regarding responsibilities of the waste generators are common to all of the action alternatives. The waste generators are considered to be responsible for removal of waste during cleanup actions; waste characterization and treatment as necessary to meet disposal facility Waste Acceptance Criteria (WAC); and local transport to the EMDF (On-site Disposal and Hybrid Alternatives) or the East Tennessee Technology Park (ETTP) transfer facility (Off-site Disposal and Hybrid Alternatives). Except for the cost to purchase waste containers for transport to off-site facilities, costs associated with generator responsibility elements are not included in the cost estimates.

No Action Alternative

The No Action Alternative provides a benchmark for comparison with the action alternatives, and is required under CERCLA. Unlike the typical No Action Alternative which assumes no cleanup actions are taken at a contaminated site, the No Action Alternative for this RI/FS is based on the assumption that a comprehensive, site-wide strategy to address the disposal of waste resulting from any future CERCLA remedial actions at ORR after EMWMF capacity is reached would not be implemented. Future waste streams from site cleanup that require disposal after EMWMF capacity is reached would be addressed at the project-specific level.

On-site Disposal Alternatives

The On-site Disposal Alternatives would provide consolidated disposal of most future-generated CERCLA waste exceeding the capacity of the existing EMWMF in a newly-constructed, engineered facility or facilities. These alternatives include designing and constructing a landfill(s) and support facilities similar to EMWMF; receiving waste that meets the facility's WAC; and managing the waste and landfill during the construction, operations, closure, and post-closure periods. Proposed sites were selected for further consideration utilizing a screening evaluation that included many sites identified in a previous 1996 study (DOE 1996), as well as other possible favorable locations/footprints. A thorough examination is presented herein that first considers 16 sites. Secondary screening in Appendix D narrows consideration to four alternatives for detailed analysis in this RI/FS, one of the four alternatives is a two footprint (two site) option. All proposed locations are in Bear Creek Valley, and are shown in Figure ES-1. Sites are identified as:

- East Bear Creek Valley (EBCV), a site just east of the existing EMWMF (Site 5 in Appendix D)
- West Bear Creek Valley (WBCV), a site located approximately 2.5 miles west of the existing EMWMF (Site 14 in Appendix D)
- Dual Site, which includes a site beside and to the west of the existing EMWMF (Site 6b) and a second site (Site 7a)¹, located 1.5 miles west of the existing EMWMF (Sites 6b/7a in Appendix D)
- Central Bear Creek Valley (CBCV), an expansion of Site 7a into "Site 7c" as introduced in Appendix D

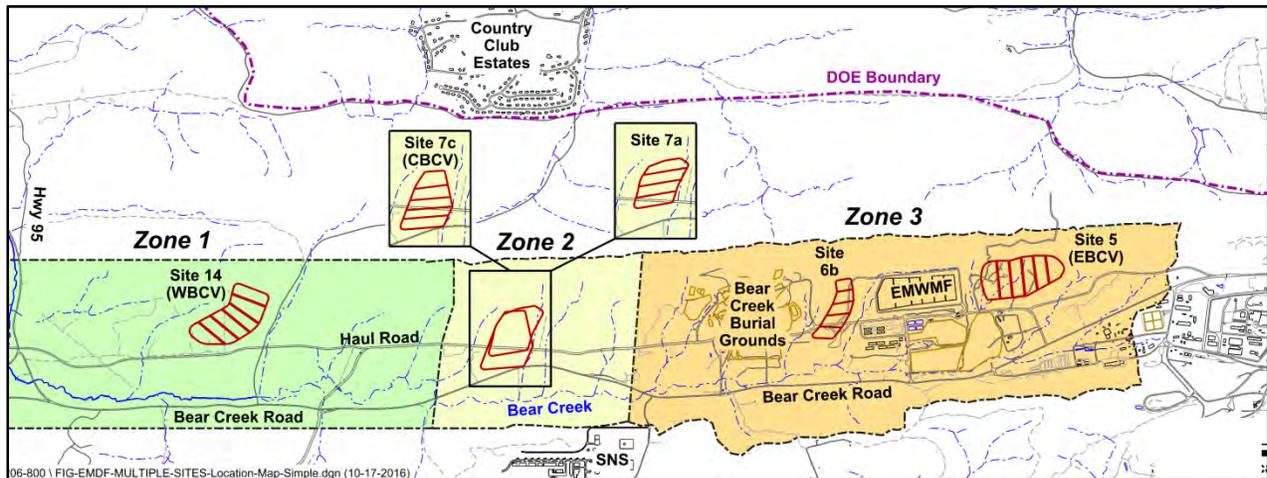


Figure ES-1. Bear Creek Valley Zones and Potential Sites for the Proposed EMDF in the On-site Disposal Alternatives

¹ Site 7a is part of a two site option evaluated in Appendix D as Sites 7a/7b. In a comparison of small sites, Site 6b was determined to be the most suitable small footprint site, and a second site, to expand the available capacity to greater than 2 M yd³ was needed. Site 7a was selected as this second site, but it is representative of either Site 7a or 7b, as the two sites are very comparable at the level of detail presented in this document. Should the Dual Site Option be selected, a more detailed analysis of the Site 7a/7b would be made to select the optimal footprint.

If on-site disposal is the proposed remedy as determined by the CERCLA process and subsequently presented in a Proposed Plan, WAC that will be protective of human health and the environment would be determined for the selected candidate site only. This RI/FS presents an initial WAC range for individual radiological contaminants of potential concern in place of site-specific WAC, since this investigation involves multiple sites/alternatives. Likewise, some key assumptions regarding site-specific water table elevations are made for those sites lacking in site-specific characterization. Site-specific characterization will be collected and site-specific WAC will be developed for the preferred candidate site (that is presented in the Proposed Plan). The data and the WAC will be used to evaluate key RI/FS assumptions (the site can be protective of human health and the environment, and sufficient waste can be placed to make the remedy cost-effective) before approval of the Record of Decision (ROD). This course of action (evaluation of key assumptions) will adhere to the CERCLA process for documentation and decision-making, including appropriate public input opportunities. More detailed information regarding this course of action, if an On-site Disposal Alternative is presented in a Proposed Plan, is given in Chapter 3 (overview), Section 6.2.3 (development of a candidate site WAC), and Section 7.2.2.1 (key assumptions and site-specific characterization).

Site parameters, including the acreage required for operations and the acreage that would require permanent commitment of land (long-term impact) for the various On-site Disposal Alternatives considered in the RI/FS (as well as the on-site portion of the Hybrid Disposal Alternative), are given in Table ES-1.

Table ES-1. Summary of Characteristics of Proposed EMDF Sites^a

Parameter	EBCV (Site 5)	WBCV (Site 14)	CBCV (Site 7c)	Dual Site (Sites 7a&6b)	Hybrid (Site 6b only)
Maximum Capacity (yd³)	up to 2.5 M	up to 2.8 M	up to 2.2 M	up to 2.25 M	up to 1.4 M
Cells	6 Cells 3-5 acres ea	6 Cells 4-5.5 acres ea	5 Cells 4-5 acres ea	9 Cells 2-5 acres ea	4 Cells 4-5 acres ea
Acreage, extent of waste	30 acres	29 acres	23 acres	32 acres	13 acres
Acreage, extent of cap	35 acres	34 acres	27 acres	40 acres	17 acres
Acreage, development/operations	71 acres ^b	94 acres	82 acres	135 acres ^b	53 acres ^b
Acreage, disposal facility (footprint)	48 acres	52 acres	44 acres	68 acres	27 acres
Acreage, permanent commitment	70 acres	71 acres	67 acres	109 acres	50 acres
Proposed Buildout (yd³) (per RI/FS current waste volume estimate)	2.2 M 5 Cells	2.2 M 5 Cells	(see maximum capacity)	(see maximum capacity)	(see maximum capacity)

^a All acreage values given for maximum facility capacity (not proposed buildout capacity). Reductions in acreage of approximately 12% (EBCV) and 18% (WBCV) if only five cells constructed. This applies only to EBCV and WBCV Sites.

^b Acreage (21 acres) is already developed and in use by EMWMF; therefore acreage for development reported here (for Sites EBCV and Site 6b) does not include the 21 acres in the values reported.

Off-site Disposal Alternative

Under the Off-site Disposal Alternative, future CERCLA waste would be transported off-site for disposal at approved disposal facilities, primarily by rail transport. Representative routes are assumed for the cost estimate and risk evaluation. Two options are analyzed. In Option 1, approximately 92% of the waste (non-classified LLW and LLW/TSCA waste) would be shipped to the Nevada National Security Site

(NNSS) in Nye County, Nevada, by rail transport from the ETTP to a transfer facility in Arizona. Intermodal containers would then be transferred to trucks for the final leg of the shipment to NNSS. Mixed (LLW/RCRA) waste would be shipped for disposal by rail shipment from ETTP directly to EnergySolutions, Clive, Utah, or Waste Control Specialists LLC (WCS), Andrews, Texas. Classified LLW waste would be shipped by truck to NNSS. In the second Option, all non-classified waste would be shipped by rail to EnergySolutions for disposal; the classified waste would be shipped to NNSS for disposal.

Hybrid Disposal Alternative

Hybrid disposal refers to significant disposal at both on-site and off-site disposal facilities using elements of both the On-site Disposal Alternatives and Off-site Disposal Alternative. As with the other alternatives, the starting waste volume for the Hybrid Disposal Alternative is that waste volume produced by CERCLA actions on the ORR that could theoretically be disposed of on-site. The Hybrid Disposal Alternative proposes consolidated disposal of future-generated CERCLA waste exceeding the capacity of the existing EMWMF in a newly-constructed, much smaller capacity, engineered waste disposal facility (i.e., landfill) on ORR. Waste volumes that exceed the capacity of the facility – regardless of whether those wastes meet an on-site disposal WAC – would be disposed of off-site. A single on-site disposal site is analyzed (Site 6b, one of the two sites included in the Dual Site).

VOLUME REDUCTION

Volume reduction (VR) approaches and potential benefits for the alternatives are evaluated in this RI/FS. Sequencing of waste generation, as much as possible, is recommended for the on-site and hybrid alternatives to reduce the amount of clean fill required by utilizing soil waste as fill. Waste segregation is recommended for all alternatives, to maximize recycle or disposal of wastes in less costly industrial landfills. Both of these VR methods, sequencing and segregation, are implemented by generators. For the On-site Disposal Alternatives, if one is selected for pursuit as the remedy, the ROD will contain a commitment to waste minimization. Size reduction by mechanical processing is recommended for the Off-site Disposal Alternative Option 1, where VR processing could result in an avoided shipping volume of over 160,000 yd³ and a net estimated cost savings of up to \$81M in 2012 dollars. It is not recommended for Off-site Disposal Alternative Option 2 because the transportation containers are weight limited, not volume limited. Size reduction by mechanical processing is recommended for the Hybrid Disposal Alternative (on-site portion only), where the processing results in an estimated cost savings of approximately \$32.3M in avoided off-site transportation and disposal costs.

EVALUATION CRITERIA COMPARISON

Under the CERCLA process, alternatives for remedial action are assessed against nine evaluation criteria, which include two threshold criteria, five primary balancing criteria, and two modifying criteria.

The two final modifying criteria, state and community acceptance, will be addressed in the Proposed Plan and ROD. This RI/FS version as submitted has not been reviewed by the state; therefore, information to evaluate state acceptance of this RI/FS version does not exist. While state input has been received on previous versions of this document, those comments are documented and addressed in separate records, the results of which have been incorporated into this RI/FS version. State acceptance will be evaluated in the Proposed Plan. Likewise, while there has been much community discussion about the upcoming decision, formal public comments have not been received and sufficient information about community acceptance is not available for this RI/FS. Community acceptance is gathered based on comments received regarding the Proposed Plan, and is then addressed in the ROD.

The two threshold criteria are (1) protection of human health and the environment and (2) compliance with ARARs. Performance viability of the alternatives is addressed through the remaining criteria: (1)

long-term effectiveness and permanence; (2) reductions in toxicity, mobility, or volume through treatment; (3) short-term effectiveness; (4) implementability; and (5) cost.

Protection of Human Health and the Environment and Compliance with ARARs (Threshold Criteria)

All action alternatives will be protective of human health and the environment. All ARARs will be complied with by the action alternatives. The No Action Alternative may not be protective of human health and the environment depending on the project-level decisions that are made. There are no ARARs for the No Action Alternative.

For the On-site Disposal Alternatives (and on-site portion of the Hybrid Disposal Alternative), the conceptual designs developed at each site will ensure protection of the public and environment and will meet all ARARs, with one exception for which a CERCLA waiver is requested. Engineered features are designed to function for very long times, allowing many radioactive and organic contaminants to decay or degrade in place. If the On-site Disposal Alternative is presented as the preferred remedy in a Proposed Plan, site-specific WAC (including radiological contaminant-specific inventory limits) will be developed and included in the ROD to ensure protection of human health and the environment. A detailed analysis addressing the ability of each candidate site to remain protective and meet ARARs is included in the document.

The Off-site Disposal Alternative and the off-site portion of the Hybrid Disposal Alternative are protective of human health and the environment through the WAC, designs, site setting, and operational activities of the off-site disposal facilities. The features of these facilities ensure long-term protection of human health and the environment. There are short-term transportation issues, which are minimized through compliance with Department of Transportation requirements. There are very few ARARs for the Off-site Disposal Alternative and the off-site portion of the Hybrid Disposal Alternative as most actions are off-site. However, the on-site transportation and size reduction elements are covered by ARARs of which all are met.

Long-term Effectiveness and Permanence

Both on-site and off-site disposal, and therefore hybrid disposal, would be effective and permanent in the long-term. The No Action Alternative would likely be less protective if more wastes were managed in place at individual CERCLA sites rather than being consolidated in an engineered landfill. Engineered features, site characteristics, waste characteristics, and institutional controls for all action alternatives are relied on to prevent inadvertent intrusion and waste migration. The off-site facilities have been vetted through the CERCLA off-site rule, Section 121(d)(3) of the NCP 40 CFR 300.440, and as such have been approved for disposal of CERCLA wastes. If on-site disposal is selected as the remedy, either in part (hybrid disposal) or wholly (on-site disposal), the candidate site(s) would have WAC developed that would be protective of human health and the environment.

The greatest differentiator between disposal alternatives is the role site characteristics play in the effectiveness and permanence of an alternative. Off-site disposal of waste at EnergySolutions, WCS, and NNSS in the long-term would be more reliable at preventing exposure than on-site disposal on the ORR, because they are located in arid environments that reduce the likelihood of contaminant migration or exposure via groundwater or surface water pathways. Fewer receptors exist in the vicinity of EnergySolutions, WCS, and NNSS than on the ORR.

For the On-site Disposal Alternatives and the on-site portion of the Hybrid Disposal Alternative, preventing exposure to contaminants placed in EMDF over the long term depends on success of the facility's engineered containment features and individual site characteristics. Conceptual designs at all sites include engineered multilayered cover and liner systems that are identical and provide the best protection that can technically be achieved by current standards.

Individual site hydrology features are controlled by engineered subsurface and surface drainage systems included in the conceptual designs of the EMDF at all sites. The extent of those drainage systems differs, depending on site-specific hydrologic characteristics and topography. The drainage systems can either be permanent (must remain to lower the water table in the area through operation and closure of the facility) or temporary (used during construction to temporarily lower the water table). Surface drainage features provide diversion of upgradient flow, reduce potential erosion and subsidence of the cover and promote stability, all of which support the isolation of the waste from contact with water. All drainage systems are designed as passive systems with graded filtration and non-weathering materials to provide long-lived performance and protectiveness. Very detailed discussions of these features and individual site characteristics that influence them, as well as expected longevity are provided herein.

Reduction in Toxicity, Mobility, or Volume through Treatment

The No Action Alternative does not consider consolidated management of CERCLA generated wastes. Although the action alternatives evaluated do not directly establish waste treatment requirements, wastes would be treated as needed to meet WAC either before shipment or at the receiving facility (e.g., the EnergySolutions facility has treatment capabilities). Waste treatment is assumed to be the responsibility of the waste generator. Waste treatment by the generator or at the receiving facility could reduce the toxicity, mobility, and/or volume of waste, depending on the treatment applied. Option 1 of the Off-site Disposal Alternative includes mechanical VR, thus reducing transportation risk with fewer shipments. The Hybrid Disposal Alternative also includes mechanical VR for the on-site disposal portion, providing about 17% more disposal capacity in the on-site disposal facility.

Short-term Effectiveness

In terms of short-term effectiveness, risk to human health is the most differentiating element. Under all the alternatives evaluated, risks to workers and the community from actions at the remediation sites and disposal facilities would be controlled to acceptable levels through compliance with regulatory requirements and health and safety plans. However, for the No Action Alternative, more wastes may be managed in place; less aggressive remediation would result in fewer short-term risks (e.g., less construction, transport of waste, etc.). For action alternatives, the most significant risk to human health would result from waste transportation. Off-site transportation carries a much higher risk to human health than does on-site transportation, due to the public roads/railroads travelled and the long distances involved (see Figure ES-2). The estimated risk increase varies depending on the receptor and whether the risk is radiological or vehicular, but can range from two times higher to as much as four orders of magnitude higher. Radiation exposure and vehicle-related risk would significantly increase if rail shipments in the Off-site Disposal Alternative were replaced by truck shipments (for Option 1 the majority of shipments evaluated in the Off-site Disposal Alternative are by rail to NNSS with a final short truck transport leg). Likewise, if the majority of waste were shipped to EnergySolutions in Utah (Option 2), the off-site risk would decrease by a factor of about three (compared with Option 1), but still significantly outweigh the on-site risk.

Implementability

Implementability for the No Action Alternative is not applicable. In terms of implementability of the action alternatives, availability of services and materials is most significant. Currently services and materials needed for pre-construction investigations, construction, and operation of the On-site Disposal Alternatives and on-site portion of the Hybrid Disposal Alternative, and transportation and disposal capacity for the Off-site and Hybrid Disposal Alternatives, are available. No impediments to future operation of the On-site Disposal Alternatives at any proposed site are likely to arise. State equity issues and reliance on off-site facilities introduce an element of uncertainty into the continued viability of off-site disposal during the anticipated operational period. Because CERCLA waste generation on the ORR is projected to continue through the year 2043, on-site disposal would provide much greater certainty that sufficient disposal capacity will be available at the time the wastes are generated.

Cost

The No Action Alternative does not have a direct cost; costs would reside within each project, and efficiencies that result from consolidation and economies of scale would not be achieved. Table ES-2 summarizes the costs for the various action alternatives presented in this document.

Table ES-3 is a summary of identified risks, with indications as to the extent the cost estimate would be affected, and indications as to the likelihood of the risk being realized. A single opportunity has been identified for each alternative, as indicated.

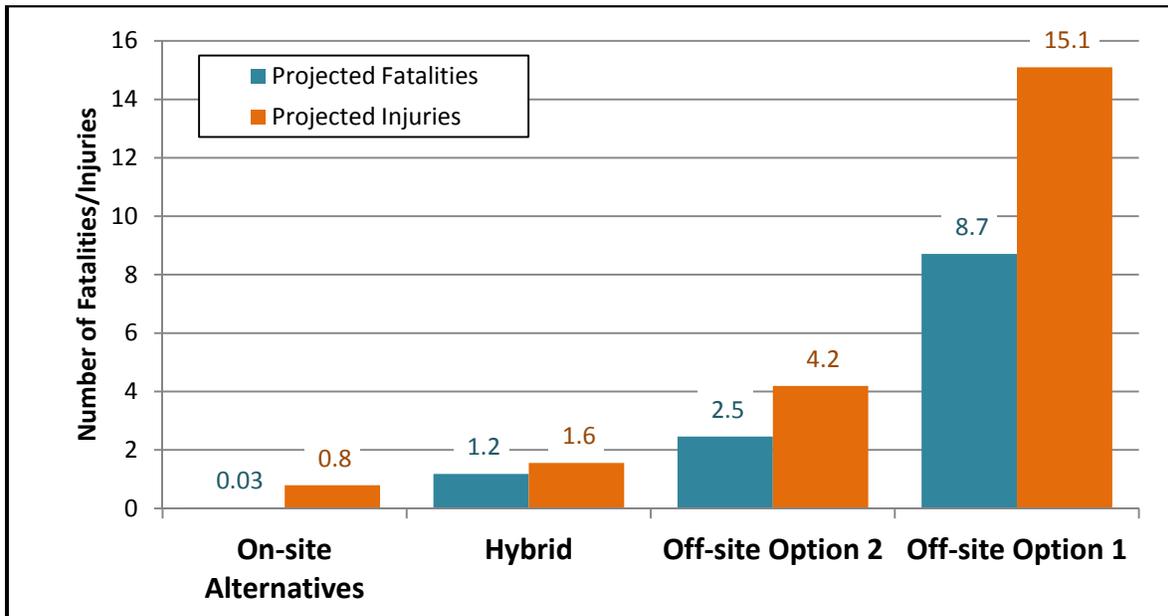


Figure ES-2. Transportation Risk (Vehicle Accidents/Emissions) for Action Alternatives

Table ES-2. Summary of Costs for On-site, Hybrid, and Off-site Disposal Alternatives

Description of Cost	On-site Disposal Alternatives				Hybrid Disposal Alternative	Off-site Disposal Alternative	
	EBCV (Site 5)	WBCV (Site 14)	CBCV (Site 7c)	Dual Site (Site 6b/7a)	On-site (Site 6b) with Off-site Disposal	Option 1	Option 2
Annual Average Cost, Million \$ (computed on 22 years of active operations, for all alternatives)							
FY16 Dollars	\$33.3	\$34.1	\$33.2	\$42.2	\$63.2	\$81.8	\$71.2
Present Worth	\$24.5	\$25.1	\$24.4	\$30.3	\$52.0	\$67.9	\$59.8
Disposal Cost, \$/yd³							
FY16 Dollars	\$376	\$385	\$376	\$476	\$714	\$923	\$804
Present Worth	\$276	\$284	\$276	\$343	\$587	\$767	\$675

Table ES-3. Risks and Opportunities, and Cost Implications for Action Alternatives

Risk/Opportunity	Cost Implications	Probability of Occurrence
On-site and Hybrid Disposal Alternatives		
<ul style="list-style-type: none"> • Material and/or labor cost increases during construction or operation 	Moderate cost	Moderate
<ul style="list-style-type: none"> • Waste not meeting facility WAC and requiring off-site disposal 	Moderate cost	Unlikely
<ul style="list-style-type: none"> • Compliance issues/operational issues requiring corrective actions 	Low cost	Unlikely
<ul style="list-style-type: none"> • Increased long-term surveillance and maintenance costs 	Moderate cost	Moderate
<ul style="list-style-type: none"> • Disposal site shutdown during operations 	High cost	Unlikely
<ul style="list-style-type: none"> • Post-closure, extreme maintenance issues 	High cost	Unlikely
<ul style="list-style-type: none"> • Opportunity: A smaller facility would be required if resulting waste volumes were significantly lower than forecast 	Moderate cost savings	Unlikely
Off-site and Hybrid Disposal Alternatives		
<ul style="list-style-type: none"> • Delay of ORR Cleanup corresponding to Program annual appropriations that do not increase commensurate with increased annual disposal cost (off-site versus on-site) 	Very high cost	Likely
<ul style="list-style-type: none"> • Public road travel from demolition site to rail transloading station located at ETPP in future 	Moderate cost	Very likely
<ul style="list-style-type: none"> • Disposal of greater than Class A waste at NNSS in the Option 2 Off-site Disposal Alternative 	Low to moderate cost	Very likely
<ul style="list-style-type: none"> • Debris size/weight, soil water content surcharges 	Low to high cost	Very likely
<ul style="list-style-type: none"> • Shutdown of off-site facilities due to violations 	Very high cost	Unlikely
<ul style="list-style-type: none"> • Unavailability of facilities due to state equity issues 	Very high cost	Unlikely
<ul style="list-style-type: none"> • Multi-state travel; equity issues 	Moderate to very high cost	Moderate
<ul style="list-style-type: none"> • Long-term DOE liability at an off-site location 	Moderate to very high cost	Unlikely
<ul style="list-style-type: none"> • Opportunity: Significant cost savings possible if bulk volume shipping/disposal cost reductions implemented through contract negotiations; however, contract negotiations have limited implementation periods and after the initial time period, costs could increase dramatically 	Moderate cost savings	Very likely, but may be temporary

1. INTRODUCTION

This document is a Remedial Investigation/Feasibility Study (RI/FS) to evaluate disposal alternatives for waste generated from cleanup actions implemented under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) at the United States (U.S.) Department of Energy's (DOE) Oak Ridge Reservation (ORR). The report follows previous CERCLA evaluations, decisions, and actions that resulted in an existing on-site disposal facility, referred to as the Environmental Management Waste Management Facility (EMWMF). Because the EMWMF is predicted to reach capacity before all estimated ORR cleanup waste has been generated and dispositioned, DOE has determined the need to evaluate disposal alternatives for future CERCLA waste. This RI/FS evaluation will also support the DOE strategic plan for reducing the ORR's cold war legacy footprint and dispositioning resultant waste materials (DOE 2011c).

1.1 BACKGROUND

DOE is responsible for site-wide waste management and environmental restoration activities at the ORR under its Office of Environmental Management (EM) Program at the national level, and locally under the Oak Ridge Office of Environmental Management (OREM) Program. The OREM Program is responsible for minimizing potential hazards to human health and the environment associated with contamination from past DOE practices and addressing the waste management and disposal needs of the ORR. Under the requirements of the ORR Federal Facility Agreement (FFA) (DOE 1992) established between DOE, the U.S. Environmental Protection Agency (EPA), and the Tennessee Department of Environment and Conservation (TDEC), all environmental restoration activities on the ORR are performed in accordance with CERCLA.

The 33,542-acre ORR is mostly within the city limits of Oak Ridge, Tennessee, which is approximately 12.5 miles west-northwest of Knoxville in Roane and Anderson counties (see Figure 1-1). The figure includes a map of the three major industrial research and production installations on the ORR managed by DOE and originally constructed as part of the World War II-era Manhattan Project: East Tennessee Technology Park (ETTP), formerly the K-25 Site; Oak Ridge National Laboratory (ORNL); and Y-12 National Security Complex (Y-12). Figure 1-1 also shows the location of the existing EMWMF Site as well as several sites for a potential new facility referred to as the Environmental Management Disposal Facility (EMDF) evaluated in this RI/FS.

The OREM Program's major focus has been CERCLA remediation of facilities within the installations that are contaminated by historical Manhattan Project and Cold War activities. This cleanup mission is projected to take the next three decades to complete and result in large volumes of radioactive, hazardous, and mixed waste requiring disposal.

The principal mission of ETTP was uranium enrichment, which has been completed, and the facilities and site are undergoing deactivation and decommissioning (D&D)² and remediation under CERCLA. ORNL currently and historically has hosted a variety of research and development facilities and nuclear reactors under DOE. Y-12 has served several missions: uranium enrichment, lithium refining, nuclear weapons component manufacturing, and weapons disassembly, and continues to perform in some of these capacities under direction of the National Nuclear Security Administration (NNSA). Over the past several years, DOE, NNSA, and their contractors have made significant cleanup progress at all three sites.

² The acronym D&D encompasses a range of disposition activities, including transition, stabilization, deactivation, cleanout, decontamination, decommissioning, demolition, and restoration.

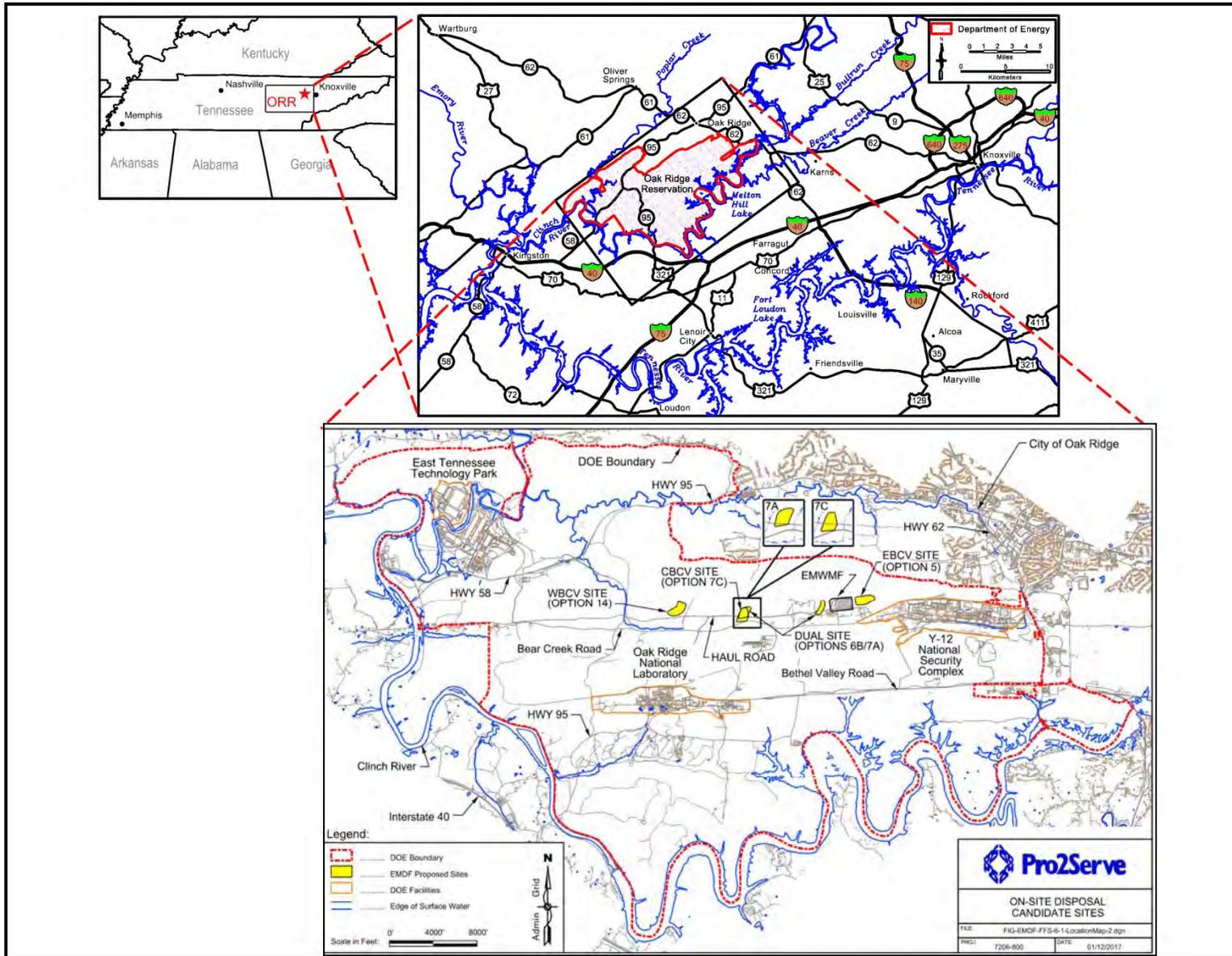


Figure 1-1. Oak Ridge Reservation, EMWMF, and Proposed EMDF Site Locations

A 1999 Record of Decision (ROD) (DOE 1999) authorized construction of a facility located on the ORR to provide permanent disposal for radioactive, hazardous, and mixed wastes that present unacceptable risks to human health and the environment in their current setting at ORR and associated sites. This facility, EMWMF, has been constructed and is accepting CERCLA cleanup wastes. The capacity of EMWMF is 2.2 Million (M) cubic yards (yd³) as authorized by the ROD and a subsequent Explanation of Significant Difference (DOE 2010).

A widening of the scope of the OREM Program has occurred since the original waste estimates were made in the RI/FS that led to the construction of EMWMF (referred to herein as the EMWMF RI/FS) (DOE 1998). Extensive, new cleanup actions identified in the Integrated Facility Disposition Program (IFDP) were added by a major modification to the FFA in 2009 (DOE 2009). Some of the actions progressed into projects, which were performed under the American Recovery and Reinvestment Act of 2009 (ARRA). The added cleanup actions, recently completed under ARRA and forecasted to occur over the next three decades, significantly increase the volume of CERCLA waste projected to be generated from that volume previously estimated. The EMWMF ROD (DOE 1999) estimated a waste volume³ of 280,000 yd³ would require disposal. Currently, a projected waste volume³ of 1.4 M yd³ will be disposed of in EMWMF at the time of its closure. Approximately 1.6 M yd³ of additional CERCLA waste³ is expected to be generated and require disposal after EMWMF has reached capacity.

1.2 PURPOSE

The purpose of this RI/FS is to evaluate alternatives for disposal of CERCLA waste (after EMWMF capacity is reached) that would be generated from cleanup of portions of the ORR. As lead agency for ORR cleanup, DOE is working with the other FFA parties, EPA and TDEC, to evaluate alternatives for disposal of low-level waste (LLW); hazardous waste regulated under the Resource Conservation and Recovery Act of 1976 (RCRA) and/or hazardous waste regulated under the Toxic Substances Control Act of 1976 (TSCA) that may also be LLW (mixed waste); and certain classified waste. This RI/FS was prepared in accordance with CERCLA requirements and incorporates National Environmental Policy Act of 1969 (NEPA) values in accordance with the DOE's Secretarial Policy on NEPA (DOE 1994) and DOE Order (O) 451.1B (DOE 2012a).

This report will serve as the initial document supporting the selection of a preferred alternative for CERCLA waste disposition post-EMWMF. This report will be followed by a Proposed Plan that presents the preferred alternative to the public, and subsequently by a ROD that documents the selected alternative and addresses public comments on the Proposed Plan. The ROD will address a comprehensive decision for disposal of waste resulting from the implementation of remedial actions that are specified in separate existing and future CERCLA decisions.

1.3 SCOPE AND ORGANIZATION OF REPORT

The EMWMF RI/FS was the first document in the CERCLA process that led to the construction and operation of the EMWMF. As a follow-on to that process, this RI/FS utilizes relevant information from the EMWMF RI/FS with revisions and updates to describe and analyze current conditions. This RI/FS analyzes multiple alternatives: no action, on-site disposal in a newly constructed facility on the ORR at

³ The volumes given are waste debris and soils only (as-generated); does not include additional fill material used in land disposing of waste, nor does it include any uncertainty.

several locations⁴, off-site disposal at permitted and licensed facilities, and a combination of on-site disposal using a smaller landfill footprint with the remainder of waste disposed of off-site, which will be referred to as the Hybrid Disposal Alternative. The EMWMF RI/FS analyzed three siting options under the On-site Disposal Alternative:

- East Bear Creek Valley (EBCV), the site that was ultimately selected for the EMWMF
- West Bear Creek Valley (WBCV)
- White Wing Scrap Yard (WWSY)

A thorough analysis of many candidate sites was completed as part of this RI/FS, and is presented in Appendix D and Chapter 5, along with the rationale for down-selecting to the sites ultimately analyzed using the CERCLA criteria in Chapter 7. This RI/FS analyzes four On-site Disposal Alternatives as shown in Figure 1-2:

- EBCV Site, a site just east of the existing EMWMF (Site 5 in Appendix D)
- WBCV Site, a site located approximately 2.5 miles west of the existing EMWMF (Site 14 in Appendix D)
- Dual Site, which includes a site just west of the existing EMWMF (Site 6b) and a second site (Site 7a)⁵ located 1.5 miles west of the existing EMWMF (Sites 6b/7a in Appendix D)
- Central Bear Creek Valley (CBCV) Site, a site located approximately 1.5 miles west of the existing EMWMF (this site [Site 7c] was developed as an extension of Site 7a)

These sites are all equally independent On-site Disposal Alternatives, although throughout this document the On-site Disposal Alternative may be given as a singular noun form. The Hybrid Alternative analyzes waste disposal using only one of the two sites from the Dual Site (Site 6b) in combination with off-site disposal.

This document consists of eight chapters and supporting appendices as listed in Table 1-1 and described following the table.

⁴ Due to revision of this RI/FS from draft to draft final to final and to minimize changes to the document in this process, the on-site alternatives may be referred to in this RI/FS in the singular form. The on-site alternatives are, however, considered and evaluated against the CERCLA criteria individually. Please note that wherever the document says “On-site Alternative” to refer to the on-site alternatives, generally, this should be read in the plural form.

⁵ Site 7a is part of a two site option evaluated in Appendix D as Site 7a/7b. In a comparison of small sites, Site 6b was determined to be the most suitable small footprint site, and a second site, to expand the available capacity to greater than 2 M yd³ was needed. Site 7a was selected as this second site, but is representative of either Site 7a or 7b, as the two sites are very comparable at the level of detail presented in this document. Should the Dual Site be selected, a more detailed analysis of the Sites 7a/7b would be made to select the most appropriate location.

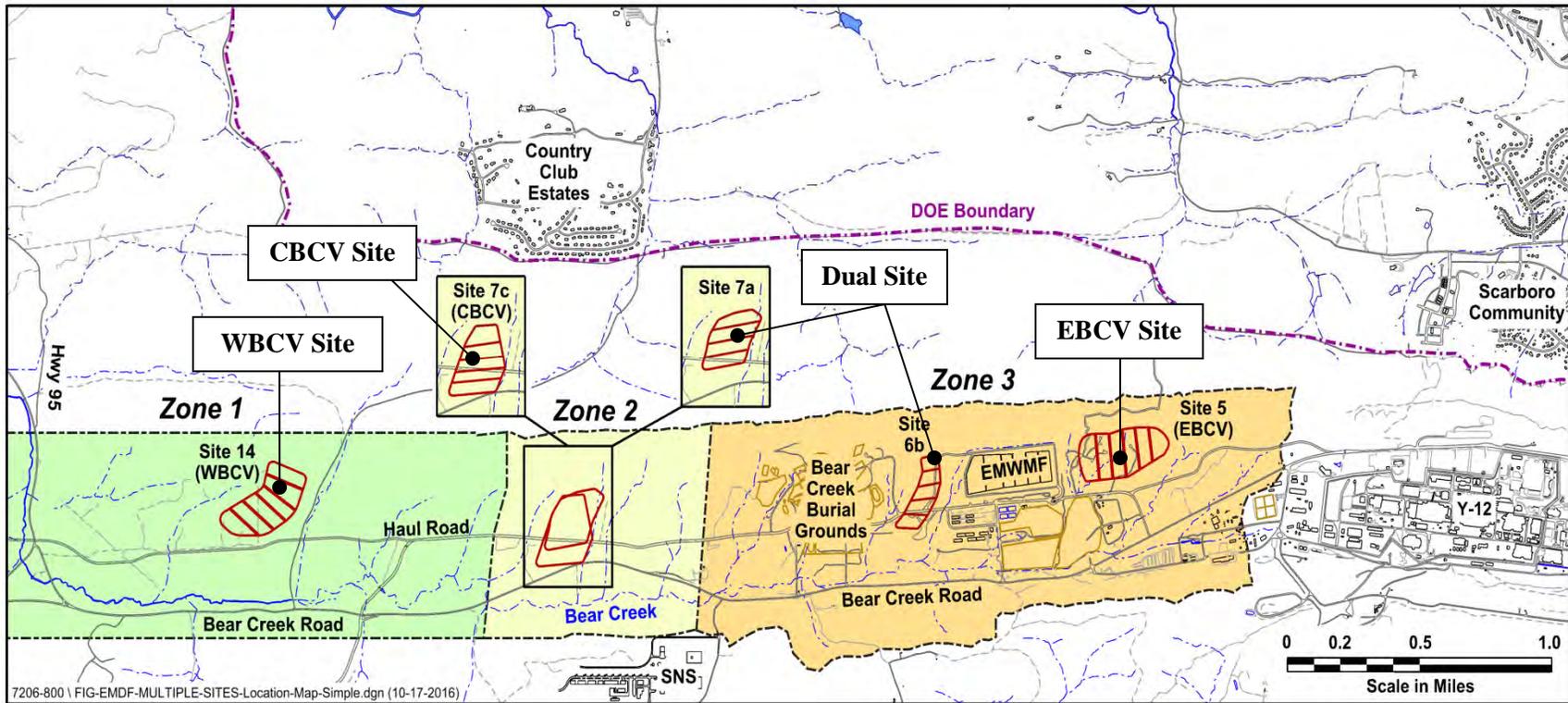


Figure 1-2. Four On-site Disposal Alternatives

Table 1-1. Outline of RI/FS Document Content

Chapter	Chapter Title
1	<i>Introduction</i>
2	<i>Waste Volume Estimates and Waste Characterization</i>
3	<i>Risk Evaluations</i>
4	<i>Remedial Action Objectives</i>
5	<i>Technology Screening and Alternatives Assembly</i>
6	<i>Alternatives Descriptions</i>
7	<i>Detailed Analysis of Alternatives</i>
8	<i>References</i>
Appendix	Appendix Title
A	<i>Waste Volume Estimates and Waste Characterization Data</i>
B	<i>Waste Volume Reduction</i>
C	<i>Placeholder (Vacant)</i>
D	<i>On-site Disposal Alternative Site Screening</i>
E	<i>Description of Bear Creek Valley and Proposed Landfill Sites</i>
F	<i>Alternatives Risk Assessment and Fugitive Emissions Modeling</i>
G	<i>Applicable or Relevant and Appropriate Requirements (ARARs)</i>
H	<i>Radionuclide Screening and Information</i>
I	<i>Cost Estimates for Disposal Alternatives</i>

Chapter 2 of this RI/FS, *Waste Volume Estimates and Waste Characterization* corresponds to the “nature and extent of contamination” discussion found in RI/FS documents that addresses individual contaminated sites. While the EMWMF RI/FS relied on estimates of waste volumes and characteristics based on a limited set of existing data for individual sites expected to be remediated, this RI/FS uses information available for the ORR CERCLA cleanup that has been conducted over the last decade, including characteristics of waste disposed of and operational experience at the EMWMF.

The EMWMF RI/FS provided an evaluation of baseline risk for the cleanup projects identified at that time. For the remediation projects that will generate candidate waste streams evaluated in this RI/FS, Chapter 3, *Risk Evaluations*, lists the applicable existing CERCLA documents that contain risk evaluations and planned future remediation projects for which a CERCLA risk evaluation and decision document have yet to be completed. Additionally, this Chapter addresses the preliminary risk evaluation of the on-site, off-site, and hybrid alternatives, and addresses how that risk evaluation will evolve through the CERCLA process.

The remedial action objectives (RAOs) for alternatives evaluated in this RI/FS are specified in Chapter 4.

Chapter 5 of the RI/FS, *Technology Screening and Alternatives Assembly*, is based largely on the general response actions, technology types, and process options that were presented in the EMWMF RI/FS, supplemented with new information and lessons learned from ORR cleanup actions and the EMWMF.

Chapters 6 and 7 of the RI/FS describe the alternatives and provide a detailed analysis of alternatives, respectively. Because of the number of sites being considered, it is not practical to conduct detailed characterization at this stage of feasibility assessment. For that reason, some key assumptions are made regarding site characterization for those sites lacking in specific information, in order to analyze and compare the sites. Section 7.2.2.1 discusses those site-specific, key assumptions in detail.

Chapter 8 provides references for supporting documents used and cited in the preparation of this report.

Appendices A through I contain supporting data and information.

Appendix A provides supporting waste volume and characterization data for Chapter 2, *Waste Volume Estimates and Waste Characterization*

Appendix B, *Waste Volume Reduction*, contains an evaluation of different potential approaches for reducing the volume of CERCLA waste to be dispositioned.

Appendix C has been removed from this version of the RI/FS (left only as a placeholder so as not to affect numbering of and references to remaining Appendices).

Appendix D examines multiple on-site disposal locations on the ORR, and evaluates them through a multi-stage screening process to ultimately down-select to several proposed sites for the EMDF.

Appendix E provides applicable information about the region, and the proposed EMDF sites. The EMWMF RI/FS is a reference for additional information about the regional environmental setting.

Appendix F presents the methodology and results of risk assessments for the On-site and Off-site Disposal Alternatives.

Appendix G provides a discussion and listing of ARARs for the On-site and Off-site Disposal Alternatives.

The EMWMF RI/FS contained preliminary analytic Waste Acceptance Criteria (WAC) derived from a risk assessment model. The EMWMF preliminary Waste Acceptance Criteria (Pre-WAC) were later finalized and approved in the WAC Attainment Plan (DOE 2001b). Appendix H of this RI/FS, *Radionuclide Screening and Information*, provides information on possible radionuclide contaminants, screens out some of those radionuclides from further consideration from an environmental mobility standpoint, and provides the basis for developing initial radionuclide WAC ranges for an on-site disposal facility. WAC ranges allow a preliminary determination regarding the feasibility of on-site disposal at all locations. If one of the On-site Disposal Alternatives becomes the proposed remedy, a risk evaluation and WAC protocol (to include WAC and implementation thereof) would be developed. Section 6.2.3 presents the analytic radionuclide WAC ranges for the On-site Disposal Alternatives, and discusses the course of action should on-site disposal be the proposed remedy moving forward.

Appendix I provides summary cost estimate information and supporting assumptions for the On-site, Off-site, and Hybrid Disposal Alternatives.

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2. WASTE VOLUME ESTIMATES AND WASTE CHARACTERIZATION

This section corresponds to the “nature and extent of contamination” discussion found in RI/FS documents that address individual contaminated sites. It defines CERCLA waste and material types, presents a waste volume estimate for future CERCLA waste disposal, including generation rates, and provides information about waste characteristics of future CERCLA waste streams. The waste volumes and characterization are used as the basis for development and analysis of the On-site and Off-site Disposal Alternatives for this RI/FS as shown in Table 2-1.

The RI/FS and a number of other CERCLA documents for the existing EMWMF were prepared over a decade ago. The environmental cleanup program on the ORR has progressed in a number of ways since that time, including:

- Approval of multiple CERCLA documents which delineate selected remedies for cleanup (e.g., RODs) and describe remedy implementations (e.g., Remedial Action Work Plans).
- Development of project-specific waste generation forecasts (WGFs) that are updated regularly.
- Accumulation of operational experience and knowledge from waste disposal practices at the EMWMF, including:
 - An approved WAC and WAC attainment/compliance process documented in a primary document, the WAC Attainment Plan (DOE 2001b) for EMWMF.
 - Approved waste profiles with waste characterization data for CERCLA waste streams.
 - An annual *Phased Construction Completion Report for the Oak Ridge Reservation Environmental Management Waste Management Facility* (PCCR), formerly the Annual Capacity Assurance Remedial Action Reports (CARARs), that includes a prediction of disposal capacity needs.

The approach to waste volume estimates and waste characterization in this RI/FS takes into account substantial additional information available for ORR CERCLA cleanup. However, the specific volumes and composition of waste that will be generated from the implementation of future CERCLA actions cannot be fully defined at this time. Development of waste volume estimates and characterization for this RI/FS relies on reasonable assumptions for proposed future remedial actions. Uncertainty is accounted for in the waste volume estimates based on a modified approach to that taken in the Fiscal Year (FY) 2014 PCCR. Uncertainty for this analysis is added as a straight percentage (increase only, to be conservative) to the annual predicted volumes. Uncertainty/sensitivity assumptions are not applied to waste characterization since it serves mainly as an input to risk calculations for on-site versus off-site alternatives (refer to Table 2-1), and that comparison may be made using only a deterministic data set. Looking at variability in that data set would not alter the comparison conclusions.

Table 2-1. RI/FS Alternative Components Supported by Waste Volume Estimates and Waste Characterization

RI/FS Alternative	Alternative Component	Location in RI/FS	Items Determined By Waste Volume Estimates	Items Determined By Waste Characterization
On-Site Disposal	Conceptual Design and Cost Estimate	Chapter 6 and Appendix I	Disposal capacity for new disposal facility (Based on “as-disposed” waste volume estimate)	
	Schedule	Chapter 2 and Appendix I	When maximum EMWMF capacity is reached and operation of new disposal facility begins (Based on “as-disposed” waste volume estimate) When capacity of cells in new disposal facility are reached (Based on “as-disposed” waste volume estimate)	
	Risk (Natural Phenomenon)	Appendix F		Waste contamination released by a tornado strike
	Risk (Transportation)	Appendix F	Number, waste type, and material type of waste shipments (Based on “as-generated” waste volume estimate)	Waste contaminants in waste shipments
	Future WAC Discussion	Chapter 6		Radionuclide WAC ranges allow most future CERCLA waste to be disposed Proposed conceptual design provides adequate assurance that disposed contaminants would pose acceptable risks
Off-site Disposal	Conceptual Design and Cost Estimate	Chapter 6 and Appendix I	Number, waste type, and material type of waste shipments (Based on “as-generated” waste volume estimate)	
	Risk (Transportation)	Appendix F	Number, waste type, and material type of waste shipments (Based on “as-generated” waste volume estimate)	Waste contaminants in waste shipments

The volume and characterization estimate processes are outlined below.

Waste Volume Estimates

The RI/FS waste volume estimates of future CERCLA waste were developed based on an individual project basis, as reported in WGF⁶ data. The data were modified based on ongoing planning and estimating efforts. Sequencing of waste volumes for this RI/FS was based on the latest information for OREM baseline planning efforts (March 2014). This sequencing has resulted in a slightly different annual waste volume profile from that reported in the FY 2014 PCCR (DOE 2014). Additionally, some project volumes were adjusted based on more recent information (e.g., waste volume for K-31 demolition was updated – the original baseline estimate was replaced with the contractor’s estimate and Alpha-4 waste volume was corrected) which resulted in a slightly lower total forecasted waste volume than is reported in the FY 2014 PCCR (~10% lower). A more detailed discussion of the waste volume estimates used in this document is given in Section 2.2.

Waste Characterization

Representative radioactive contaminant concentrations for a unit of waste were determined based on waste characterization profiles, volumes, and weight data for waste disposed of through FY 2011 at EMWMF. This source term is used in the transportation and natural disaster risk analysis. Hazardous contaminant concentrations were likewise determined. As mentioned, no uncertainty is applied to these data. A full discussion of waste characterization is given in Section 2.3.

2.1 CERCLA WASTE DEFINITION

Multiple waste and material types are expected to be encountered during future CERCLA actions. Wastes that are excluded from consideration in the RI/FS evaluation are described below. Waste and material types evaluated in this RI/FS are also described below.

2.1.1 Exclusions

Several waste types generated on the ORR are excluded from consideration in the RI/FS because they are not acceptable at an on-site facility from a WAC standpoint, are limited to disposal at very specific locations (e.g., DOE transuranic [TRU] waste must be disposed of at the Waste Isolation Pilot Plant [WIPP]), or because disposition will be addressed by other established programs or by projects generating the waste. Additionally, many of those waste types are expected to be small volumes (e.g., listed waste) and costs to include them in an on-site facility would far outweigh the cost of individually sending them off-site. Excluded wastes include the following:

- Waste generated by DOE activities that are not CERCLA clean-up actions (e.g., RCRA waste from ongoing operations) is excluded because it is outside the scope of this RI/FS.
- RCRA waste defined as listed waste or that contains a listed waste is excluded (these volumes [listed waste] are projected to be very small, and accommodating them in an on-site alternative would incur on-site costs that exceed the cost of sending the waste off-site).
- RCRA waste that is not land disposal restriction (LDR) compliant is excluded.
- Liquid and gaseous wastes are excluded.
- High-level waste, Atomic Energy Act 11(e)2 by-product waste, and spent fuel rods are excluded.
- Fissionable materials that have the potential to become critical are excluded.
- Greater than Class C LLW materials are excluded.

⁶ WGF download September 2014.

- TRU waste is excluded because it will be treated on-site at the TRU Waste Processing Center for disposal at the WIPP.
- Industrial/sanitary (non-regulated) waste is excluded because there are less expensive options for disposal (i.e., ORR Landfills at Y-12).
- Recycle/reuse wastes are excluded because they will be returned to useful services or recycled through commercial vendors.
- No path for disposal wastes, an anticipated small volume of waste with no currently defined path for disposal, are excluded from the RI/FS waste volume estimates, but are qualitatively addressed in Chapter 7.

The current EMWFMF WAC Attainment Plan (DOE 2001b) provides additional details regarding excluded materials and conditions of acceptance. Development of a future on-site facility WAC (including exclusions) is addressed in Section 6.2.3.

2.1.2 Waste Types and Material Types

For volume estimates to support the RI/FS, waste streams are delineated by both waste type (regulatory classification) and material type (waste form). Waste types are LLW and mixed waste. Mixed waste has components of radiological and RCRA hazardous waste as defined in 40 Code of Federal Regulations (CFR) 261 Subpart D. Material types may consist of various forms of soil and debris. Soil includes soil, sediment, and sludge. Debris includes a mixture of various forms of construction and demolition debris, including, but not limited to, the following:

- Reinforced concrete, block, brick, and shield walls
- Thick plate steel, structural steel, large piping, heavy tanks, and bridge cranes
- Glove boxes, fume hoods, ventilation ductwork, small piping, and conduit
- Insulation, floor tiles, siding materials, and transite
- Small buildings, small cooling towers, wood framing, and interior and exterior finishes
- Asphalt shingles, low-slope built-up roofs, vapor barrier, insulation, roof vents, flashing, and felt
- Containers, furniture, trash, and personal protective equipment (PPE)

For the RI/FS evaluation, material types are defined as either soil or debris with no further definition of soil or debris type. This approach is consistent with many waste volume estimates for future projects that delineate material types as soil or debris only.

There is often a lower level of confidence in waste type and material type volume estimates for future projects due to a lack of characterization data, and because detailed planning has not yet occurred. More definitive estimates are made when a project receives funding. For example, the determination of whether the waste type is a RCRA listed waste as identified in 40 CFR 261 Subpart D is part of waste characterization for disposition. Only a few, small volume solid waste streams (<6,000 yd³) projected to contain RCRA "listed wastes" are identified in the OREM program WGF; these are projected for off-site disposal and their volumes are not included in this RI/FS. Future potential sources of listed waste on the ORR include soil contaminated with a listed groundwater plume (e.g., F039) that may be determined to require remediation. Further definition of soil quantities requiring remediation and a determination of whether the soil contains listed waste would occur when project characterization funding is received; however, listed waste will be excluded from disposal in an on-site disposal facility.

2.1.3 Wastes that do not Meet Disposal Facility WAC

An evaluation of ORR CERCLA waste disposal practices since FY 2002 shows that between 1% and 4% of total CERCLA waste generated annually (excluding waste sent to the ORR landfills) was packaged, shipped, and disposed of at approved off-site facilities. The waste was shipped off-site because it did not meet the EMWMF WAC or because of other project-specific factors. As discussed in Section 2.3 and Section 6.2.3, two points are made: (1) The characteristics of future CERCLA waste are anticipated to be similar to CERCLA waste generated since EMWMF began operating in FY 2002, with the exception of the introduction of mercury-contaminated waste expected from Y-12 cleanup projects. Small amounts of ORNL and Y-12 demolition and remediation waste have been received at EMWMF, and have introduced a broader variety of isotopes than ETTP waste alone. It is expected that with ORNL contributing a higher volume of waste in the future facility those isotopic concentrations will increase, but the representative isotopes are accounted for by the current EMWMF waste profile. (2) WAC at a new on-site disposal facility would allow most CERCLA waste to be disposed.

Based on the evaluation of CERCLA disposal practices to date and assumptions about similarities in current and future CERCLA waste generation, a small percentage (volume) of future total CERCLA waste generated annually is assumed to require shipment off-site. Because it is not a differentiator between the On-site and Off-site Disposal Alternatives, this small percentage of waste is excluded from the RI/FS waste volume estimate information (for both alternatives) and is addressed qualitatively in the alternatives analysis (Chapter 7). Such waste would include higher activity, lower volume debris and soil forms. For example, hot cells at ORNL will likely contain equipment that will require off-site disposal due to higher than acceptable contamination levels. In some cases, ventilation equipment (spent filters, duct work) may be contaminated above acceptable on-site WAC limits and would require off-site disposal. Other waste streams that would fall under this category would most certainly include spent resins and highly contaminated equipment.

The RI/FS waste volume estimate information below includes only those waste volumes that are projected to meet on-site disposal facility WAC and be either:

- Disposed of at a new on-site CERCLA waste disposal facility (following closure of EMWMF) under the On-site Disposal Alternatives or Hybrid Alternative, or
- Shipped for off-site disposal at an approved facility under the Off-site Disposal Alternative or Hybrid Alternative.

2.2 RI/FS WASTE VOLUME ESTIMATES

The waste volume estimates included in this RI/FS are limited to future CERCLA waste that will be generated from facility D&D and environmental restoration activities on the ORR. Development of waste volume estimates for this RI/FS relies on waste disposal practices and experiences on the ORR to date and reasonable assumptions about planned future D&D and remedial action activities.

Starting in 2013, reporting of anticipated disposal capacity needs on the ORR is given in the annual *Phased Construction Completion Reports for the Oak Ridge Reservation Environmental Management Waste Management Facility*, rather than the CARARs as has been done in the past. The waste definitions and general reporting approach have not changed with the change of report title. Similar to the definitions in the CARAR (DOE 2011a, 2012b), there are two types of quantitative waste volume estimates used in this RI/FS, “As-generated” and “As-disposed,” as described below:

- “As-generated” waste volumes:
 - Volume estimate based upon excavated bulk volumes of soils/sediments and demolished building debris that includes void space.

- As-generated volumes are roughly equivalent to the volumes expected to be shipped (i.e., used for Off-site Disposal Alternative).
- Includes higher amount of void space and has lower density than as-disposed volumes because as-disposed volumes reflect compaction of the waste in the landfill.

The as-generated volumes are used in project planning to determine the number of truckloads and associated cost and duration necessary to move wastes from the work site to the disposal facility (on-site or off-site).

EMWMF disposal experience has allowed for development of formulas that are used to determine the amount of landfill space (volume) required for a given volume of as-generated waste material. The PCCR uses these formulas, including density conversion factors, to estimate total occupied or as-disposed volume after compaction in the landfill. Estimates of compacted waste and required fill material (fill material is used to fill voids, provide structural stability, and conduct operations; e.g., provide dump ramps) are used to convert as-generated volume to an as-disposed volume in order to predict future landfill space requirements.

- “As-disposed” waste volumes:
 - Volume estimate of waste after disposal in the disposal facility, at which point debris wastes, waste (soil) suitable for use as fill, and clean (additional) fill have been mixed and processed to meet compaction, void space, and operational requirements (i.e., used to determine the volume required for an on-site disposal facility).
 - Physically equivalent to survey results taken quarterly to estimate disposal facility airspace utilized.
 - Includes lower amount of void space than as-generated waste volumes because voids have been filled and it reflects compaction of the waste in the landfill.

The as-disposed waste volume estimate is used to predict when the EMWMF capacity will be reached, a key factor in evaluating post-EMWMF disposal alternatives. The as-disposed waste volume estimate is also used as the basis for determining the required capacity of a new disposal facility for the On-site Disposal Alternative.

As-generated and as-disposed waste volume estimates were developed for the RI/FS as described in the following two sections.

2.2.1 As-generated Waste Volume Estimate

The base as-generated waste volume estimate was developed using the most recent existing contractor and planning package WGF data⁷ and modifying it for use in the RI/FS as follows:

- Waste to be disposed of at facilities other than EMWMF was excluded from the total.
- A correction to the waste volume estimate for Building 9201-4 (Alpha-4) demolition was used, which reduced the waste debris volume for this facility by about 27,000 yd³ from the previous RI/FS version.
- Waste soil sequencing was adjusted to better represent actual planning for Y-12 Upper East Fork Poplar Creek (UEFPC) remediation work.
- A revision to all assumed mercury-contaminated building debris, to split the debris into two volumes: LLW and mixed LLW, although the volume of debris given as mixed LLW is assumed

⁷ WGF download September 2014.

to be treated to meet LDRs at the project level (thus rendering them non-hazardous or only LLW) for any on-site alternative (cost for treatment is thus not included in the on-site alternatives). In terms of off-site alternatives, although the mixed LLW may be treated off-site, the cost of that treatment is assumed to be covered in the demolition contractor scope (at the project level) and thus the mercury-contaminated debris cost included is no different from non-mercury bearing debris cost. The schedule for ORR cleanup projects and associated waste generation used to develop the WGF is based on an assumed \$385M - \$420M funding scenario⁸ for ORR cleanup projects from FY 2015 through FY 2047, with ORR CERCLA waste generation occurring through FY 2043.

The base as-generated waste volume estimate covers the FY 2014 through FY 2043 timeframe and does not include applied uncertainty. The annual estimate for base as-generated waste volumes ranges from about 2,400 yd³ per year to 150,000 yd³ per year as shown in Figure 2-1. These projected volumes are quite variable, and are a result of planned project scheduling and sequencing. Planning this far in advance does not take into account details regarding staging and movement/placement of waste. It is expected that actual execution and operation would “smooth” the profile shown in the figure.

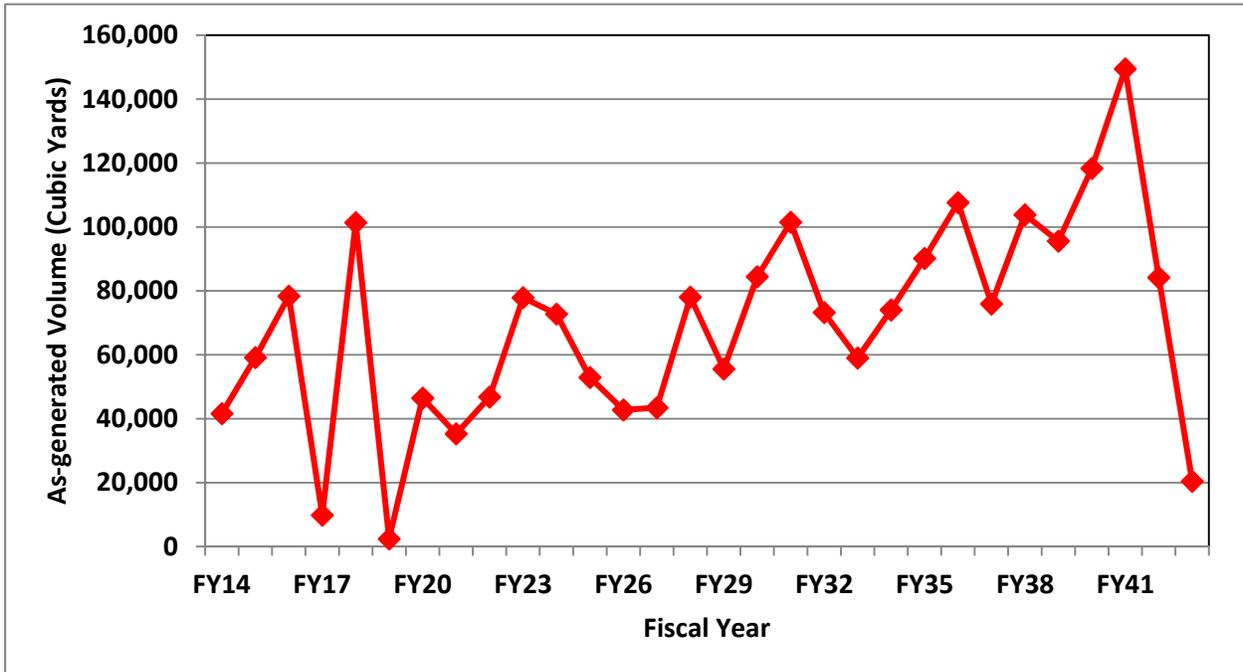


Figure 2-1. Annual, As-generated Waste Volume Estimates without Uncertainty

A calculated average of 69,410 yd³ of waste per year is well within the EMWFMF annual operational range of waste processed thus far (approximately 40,000 up to 150,000 yd³ per year, which is rather variable).

Using the modified PCCR approach and assumptions about uncertainty to calculate the as-disposed volume described in Section 2.2.2, it is estimated, for the purposes of this RI/FS, that EMWFMF will be

⁸ The RI/FS waste volume estimate and WGF download is based on an approximation of project sequencing for a scenario that assumes funding of \$385M in FY 2015, annual funding of \$420M for FY 2016 through FY 2018, and annual funding of \$420M escalated each year through the end of the program (FY 2047).

filled to capacity in FY 2024. Any accelerated waste generation during the FY 2014 to FY 2024 timeframe would require a significantly large increase in funding, and while this is highly unlikely given the current and foreseeable economic situation, such a large funding increase would also provide for corresponding acceleration in the planning and construction of an on-site facility.

The new facility will begin receiving waste in FY 2022; therefore, an overlap of approximately two years is built into the schedule for a new facility. The new facility portion of the as-generated waste volume estimate (FY 2022 - FY 2043) is used in the disposal alternatives as follows:

- To calculate the as-disposed volume estimate used to predict: (1) the required disposal facility capacity needed for the On-site Disposal Alternatives and (2) when individual cells of the new disposal facility would be filled.
- To analyze waste shipments in the Off-site Disposal Alternative.
- To analyze waste disposed of in a small on-site facility and volume remaining to be shipped off-site in the Hybrid Disposal Alternative.

A summary of the post-EMWMF base as-generated waste volume estimate by material type and waste type is presented in Table 2-2. Note that the waste form, LLW/TSCA, is included with LLW. The waste volumes are summarized in this way to aid the off-site analysis, because LLW/TSCA waste can be disposed of off-site at the Nevada National Security Site (NNSS) as LLW, while mixed waste that may require treatment is disposed of at EnergySolutions or Waste Control Specialists LLC (WCS). Appendix A provides detailed as-generated waste volume estimates by project and year.

Table 2-2. Post-EMWMF Base As-generated Waste Volume Estimate (FY 2022 - FY 2043) without Uncertainty

Material Type	Waste Type		TOTAL by Material Type (yd ³)	% by Material Type
	LLW (includes LLW/TSCA)	Mixed (LLW/RCRA, LLW/RCRA/TSCA)		
Debris	921,152	119,534	1,040,686	67%
Debris/Classified ^a	28,489	3,697	32,186	2% ^a
Soil	432,092	53,882	485,974	31%
Total	1,381,734	177,113	1,558,846	
% by Waste Type	89%	11%		

^a Some percentage of debris waste is expected to be classified, but is currently not specified as such in the Waste Generation Forecast. Three percent of generated debris is assumed to be classified for purposes of off-site disposal evaluation (based on 3% of waste from ETPP considered classified in the WGF).

2.2.2 As-disposed Waste Volume Estimate (On-site Disposal Alternatives)

The approach used to estimate as-disposed waste volumes follows a methodology similar to calculations used to predict as-disposed volumes in the FY 2014 PCCR (DOE 2014) and the CARARs that had been previously prepared annually for the EMWMF. The capacity needed for disposal of future CERCLA waste depends on the as-generated waste volumes, the relative mix of debris waste and waste suitable for use as fill material (e.g., soil), the volume of clean fill needed for filling voids and for operational purposes, and the compaction of the combined materials. The optimum fill material is contaminated soil or soil-like material from a remediation project that can be mixed with the debris or be placed around or

among containers. When contaminated fill is not available, clean fill must be used. Sequencing of waste soil and debris to take advantage of this optimization is carried out to the extent possible at the disposal cell. Sequencing projects to take advantage of the waste soil/debris optimization is discussed further in Appendix B, *Waste Volume Reduction*.

The PCCR and previous CARARs utilize density conversion factors that reflect compaction of waste in the landfill for many different waste material types to predict as-disposed waste volumes from as-generated waste volumes. A formal Monte Carlo uncertainty analysis is performed for the PCCR and a calculated 95% upper confidence limit (UCL) uncertainty allowance is added to the total waste volume (debris, soil waste, and clean fill) to account for uncertainty in waste volume estimates and fill demand projections. The UCL-95 uncertainty allowance is applied to future volumes. For purposes of this RI/FS analysis, it was conservatively assumed that volume uncertainty would result in increased rather than decreased need for landfill space. A straight 25% uncertainty on waste volumes is assumed in this document.

Prediction of as-disposed volumes for the RI/FS uses a simplified methodology from that of the PCCR, as described in general in the bullets below (detailed calculations are given in Appendix A):

- Start with the base as-generated waste volume estimate as described in Section 2.2.1 and summarized in Table 2-2.
- Use the simplifying assumption of two waste material types (soil and construction debris) and corresponding density conversion factors (per the FY 2013 PCCR [DOE 2013]) to calculate as-disposed volumes of debris and soil that reflect compaction of waste in the landfill.
- Establish total fill needed using a multiplication factor of 2.26 applied to the as-disposed debris volume. The factor 2.26 is based on a field-determined ratio of total fill density to as-disposed debris density (DOE 2004).
- Take the total fill volume and subtract the as-disposed soil waste volume (which is used as fill) to calculate the volume of clean fill soil required. (Note: excess soil waste fill could potentially occur when more waste soil fill is generated than is needed for void space management; however, this does not occur in the current volume analysis).
- Add the assumed uncertainty allowance to get future volumes of total waste (debris, soil waste, and clean fill).

Table 2-3 provides as-disposed volumes of debris and soil based on the as-generated volumes given in Table 2-2 and calculated per the above described method. Density conversion factors (from the PCCR, DOE 2004) are given for the as-disposed volume determinations. These as-disposed volumes include the soil fill (made up of soil waste and clean fill). As much as possible, projects are sequenced to take advantage of using soil waste as fill (see Figure 2-2 and Appendix B).

If soil waste exceeds the total fill required, it is labeled excess fill. Proper sequencing of soil remediation and demolition projects allows maximizing the use of soil waste as fill (the likely situation in Figure 2-2). The optimal situation is not likely simply because soil remediation volumes are not that large, and clean fill must make up the rest of the fill required for compaction and stability requirements in the landfill.

Table 2-3. As-Disposed Waste Volume Determination

Waste Type	Volume (yd ³)	Basis
AD Debris (compacted)	533,011 (A)	AG debris volume divided by 2.01 (as defined in Appendix A)
AD Waste Soil (compacted)	365,612 (B)	AG waste soil volume divided by 1.30 (as defined in Appendix A)
Total Fill	1,204,606	AD debris volume multiplied by 2.26 (as defined in Appendix A for filling void space and for operational needs)
Clean Fill	838,994 (C)	AD Waste Soil subtracted from Total Fill
Total AD Volume	1,737,617	Add values A, B, and C
Excess Waste Soil (compacted)	8,812	This is the calculated excess waste soil that occurs under the sequencing scenario
Total AD Volume includes excess waste soil	1,746,430	This is the total volume required (no uncertainty)

AD = As-disposed; AG = As-generated

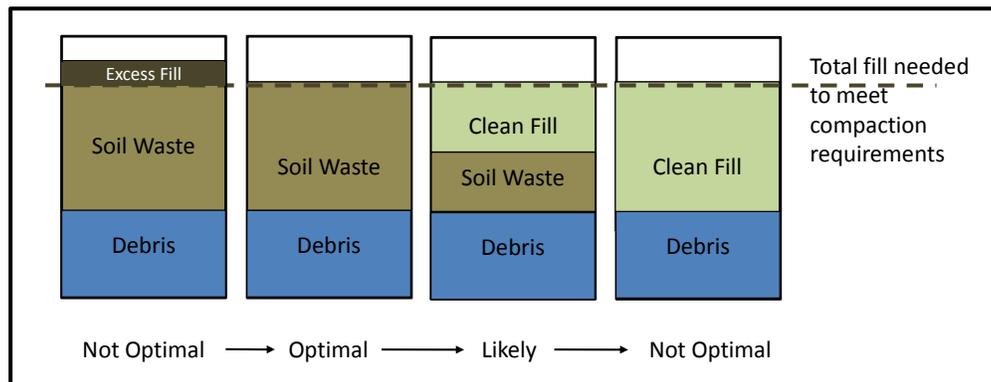


Figure 2-2. Scenarios for Total Fill in Landfill

Using the as-disposed volume (1,746,430 yd³) as shown in both Table 2-3 and Table 2-4, an allowance of 25% uncertainty is applied and results in a needed ~2.2 M yd³ of additional capacity over the current EMWVF facility’s capacity. This is about 15% less than the 2.5 M yd³ provided by the landfill conceptual design for the EBCV Site. Likewise, the WBCV Site conceptual design is 2.8 M yd³, allowing for expansion/finalization of design capacities. The difference between 2.2 and 2.5/2.8 M yd³ will allow for final design changes (e.g., slope recalculations, cut/fill changes, height of waste, etc.) for these two options, or to provide additional capacity in the future should it be required. Total volume provided by the CBCV Site, which is 2.2 M yd³, and the Dual Site is 2.25 M yd³. All costs and comparisons throughout the document are based on buildout of facilities that accommodate approximately 2.2 M yd³ of waste, which corresponds to five cell buildouts for EBCV and WBCV Sites (full designs are six cell capacities), and complete buildout of the CBCV and Dual Site. The 2.5 and 2.8 M yd³ maximum design capacities for EBCV and WBCV are not factored into any further discussions within this document. The capacity required including a 25% contingency (2.2 M yd³) is supported by the waste volume uncertainty analysis presented in Table 2-5, which gives a capacity range needed of between 0.9 and 2.5 M yd³.

The *Fiscal Year 2014 Phased Construction Completion Report for the Oak Ridge Reservation Environmental Management Facility* (DOE 2014) predicts that a total CERCLA waste volume of 4.1 M yd³ is required at the 95% UCL. Subtracting 2.18 M yd³ (capacity of the EMWVF) leaves

1.92 M yd³ additional disposal capacity needed. The difference between the two estimates, 2.2 M yd³ needed per this RI/FS and 1.92 M yd³ needed per the FY 2014 PCCR, is a result of the following:

- A greater uncertainty is assumed and applied to volumes in this RI/FS (25% versus the 95% UCL in the PCCR).
- A 4% difference in waste generation estimates in the RI/FS versus the PCCR (mainly attributed to a correction in the Alpha-4 waste volume and a re-estimate of the K-31 waste volume).

In addition to the differences in needed disposal capacity, the FY 2014 PCCR predicts the EMWMF reaches capacity in 2022, whereas this analysis predicts that date is 2024 due to the overlap of available disposal (e.g., with EMDF accepting waste beginning in 2022, the life of EMWMF is extended).

Table 2-4. Uncertainty (Contingency) and Corresponding Projected Disposal Capacity Need

Contingency	Projected Disposal Capacity Need (yd ³)	Description	EBCV, Cells Filled	WBCV, Cells Filled	CBCV, Cells Filled	Dual Site, Cells Filled
0	1,746,430	As-disposed waste volume estimate, no uncertainty	Cells 1-4 (1.77M yd ³)	Cells 1-4 (1.52 M yd ³)	Cells 1-4 (1.6 M yd ³)	Site 6b, Cells 1-5 (0.85 M yd ³) Site 7a, Cells 1-3 (0.93 M yd ³)
25%	2,183,037	As-disposed waste volume estimate plus 25% contingency to accommodate uncertainty	Cells 1-5 (2.18M yd ³)	Cells 1-5 (2.20 M yd ³)	Cells 1-5 (2.2 M yd ³)	Site 6b, Cells 1-5 (0.85 M yd ³) Site 7a, Cells 1-4 (1.4 M yd ³) [2.25 M yd ³ tot]
		Conceptual design facility capacity; will be adjusted in final design	+ Optional Cell 6 (2.5M yd ³)	+ Optional Cell 6 (2.8M yd ³)	No additional capacity	No additional capacity

Table 2-5. Analyzed Uncertainties in Determining On-site Disposal Capacity Needs

Waste volumes for disposal (see Appendix A) from the Waste Generation Forecast (WGF)			Detailed uncertainty analysis that could modify the capacity (yd ³) required			
			Uncertainty explanation	As-disposed volume		Detailed assumptions
WGF	As-generated volume (yd ³)	As-disposed volume (yd ³)		Low Range	High Range	
Debris (LLW/TSCA)	949,641	472,458				
Debris (Mixed)	123,231	60,553	Treatment of mercury-contaminated debris	(123,231)	200,697	Treatment of mercury-contaminated debris will not achieve the in-place compaction that is achieved with other debris. High range value is 100% demolition site macro, Low range value is 100% in-situ treatment (no landfill disposal).
Soil (LLW/TSCA)	432,092	332,378	Bear Creek Burial Grounds (BCBG) Remediation		105,000	Assume partial excavation, 21,000 yd ³ waste to be grouted with a 4:1 ratio of grout to waste per BCBG FFS. (DOE 2008) (Note: this cannot be used as fill).
			Chestnut Ridge Remediation		9,962	90 x 394 ft area; 12,950 yd ³ soil.
Soil (Mixed)	53,882	42,047	UEFPC Mercury-contaminated soils		21,023	Assume 50% increase in soil volume requiring treatment. Note this cannot be used as fill.
Other: Fill		838,994	Other: Fill : AD-debris ratio adjustment	(410,240)		Assume the 2.26 fill:debris ratio is 1.7.
			Additional fill needed due to poor sequencing		187,213	Assume 1/2 of soil waste can't be used as fill.
			Leachate treatment, secondary waste	1,694	1,694	Secondary waste generated by leachate treatment facility, 22 years of operation (22 - B25 boxes per year).
			Effects of EMWMF uncertainties:			
			Additional capacity achieved	(200,000)		Thinning of EMWMF cap increases capacity of EMWMF landfill.
			UPF soils/debris (new)	20,119	20,119	Newly identified waste for disposal at EMWMF.
			Inaccuracies		125,141	Current EMWMF air survey (FY 2015) showing 125,141 yd ³ less available capacity than is demonstrated by mass balance.
			Fill:AD-debris ratio adjustment	(140,935)		Assume the 2.26 fill:debris ratio is 1.7.
			Additional fill needed due to poor sequencing		47,711	Assume 1/2 of soil waste can't be used as fill.
SUBTOTAL	1,558,846	1,746,430				
25% uncertainty	389,712	436,608	Calculated uncertainties	(852,593)	718,560	Apply these calculated uncertainties to as-disposed volume from the WGF (e.g., 1,746,430)
TOTAL	1,948,558	2,183,038				
Volume (capacity) required with calculated uncertainties realized [however, no additional uncertainty added]:				893,837	2,464,990	(Low and high capacities required for on-site disposal)

If an On-site Disposal Alternative is selected as the remedy, the footprint capacity would be further optimized for efficiency and land utilization considering topographic and hydrogeologic features in the detailed design. A phased construction of the landfill would allow adjustment of cell construction as needed to accommodate potential lower waste volumes (e.g., construction of Phase III could be eliminated if capacity is not needed).

Figure 2-3(a) shows the cumulative CERCLA waste capacity demand estimate through FY 2043 including the 25% uncertainty allowance for future volumes. Figure 2-3(a) also shows the maximum capacity of EMWMF (2.18 M yd³) is estimated to be reached in FY 2024 based on 25% uncertainty in future volumes. A cumulative volume graphic for the new facility alone is also shown (Figure 2-3[b]). Based on this estimate, the On-site Disposal Alternative assumes a new CERCLA waste disposal facility is operational in FY 2022.⁹ Details regarding the calculations may be found in Appendix A.

In addition to uncertainty in future waste volume estimates, other factors such as funding, project sequencing, and contracting can impact project implementation plans and the RI/FS waste volume estimates. For example, annual funding lower than the \$420M funding scenario assumed (see Section 2.2.1) could delay EMWMF reaching maximum capacity and the operational start of a new facility. A higher funding scenario could result in EMWMF reaching capacity sooner.

2.2.3 Volume for Off-site Disposal Alternative

Completion of the Off-site Disposal Alternative analysis requires the total volume of waste to be shipped. This volume is the as-generated waste volume (see Table 2-2). In addition, those volumes are adjusted by the same uncertainty used in the On-site Disposal Alternatives (e.g., 25%).

Table 2-6 gives the as-generated waste volumes with 25% uncertainty, which are used in the Off-site Alternative Analysis.

Table 2-6. Post-EMWMF As-generated Waste Volume Estimate (FY 2022 - FY 2043) with 25% Uncertainty

Material Type	Waste Type		TOTAL by Material Type (yd ³)
	LLW (includes LLW/TSCA)	Mixed (LLW/RCRA, LLW/RCRA/TSCA)	
<i>25% Uncertainty applied to As-generated Estimates</i>			
Debris	1,151,440	149,418	1,300,858
Debris/Classified ^a	35,612	4,621	40,233
Soil	540,115	67,353	607,468
Total	1,727,167	221,391	1,948,558

^a Some percentage of debris waste is expected to be classified, but is currently not specified as such in the Waste Generation Forecast. Three percent of generated debris is assumed to be classified for purposes of off-site disposal evaluation (based on 3% of waste from ETPP considered classified in the WGF).

⁹ Operational start-up of a new facility is assumed to begin approximately two years prior to reaching capacity at EMWMF.

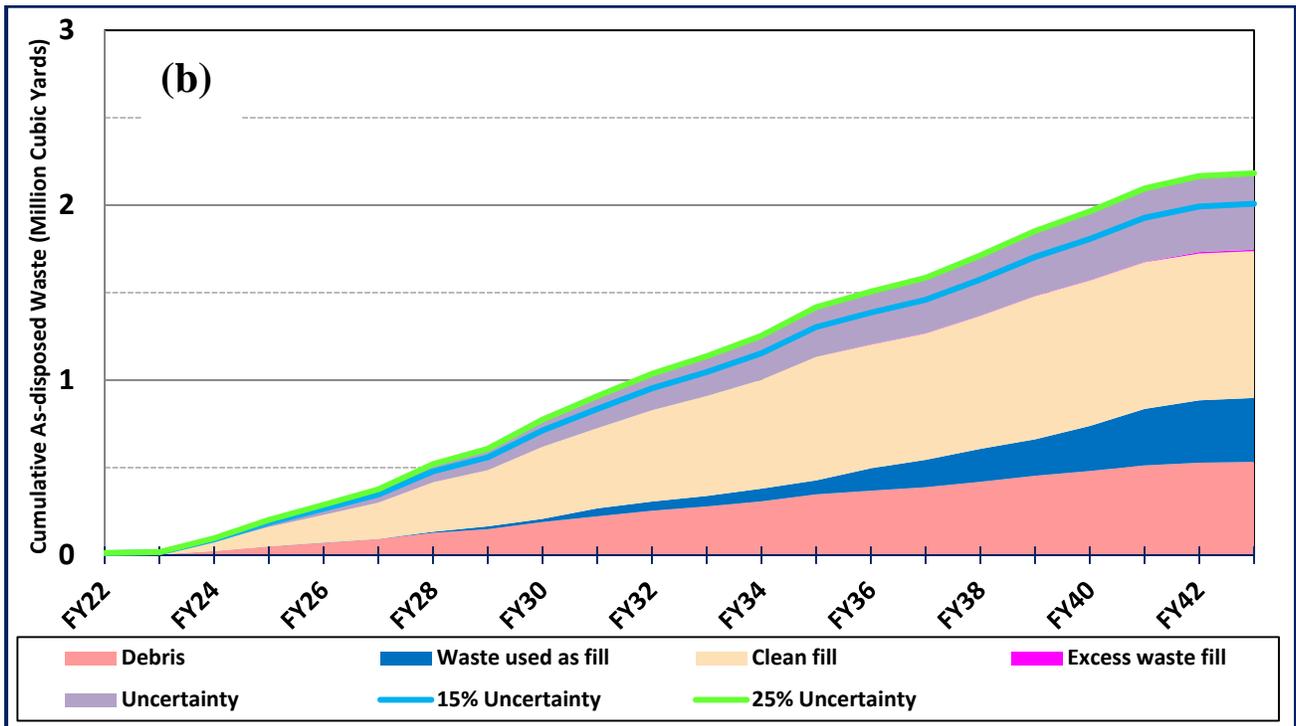
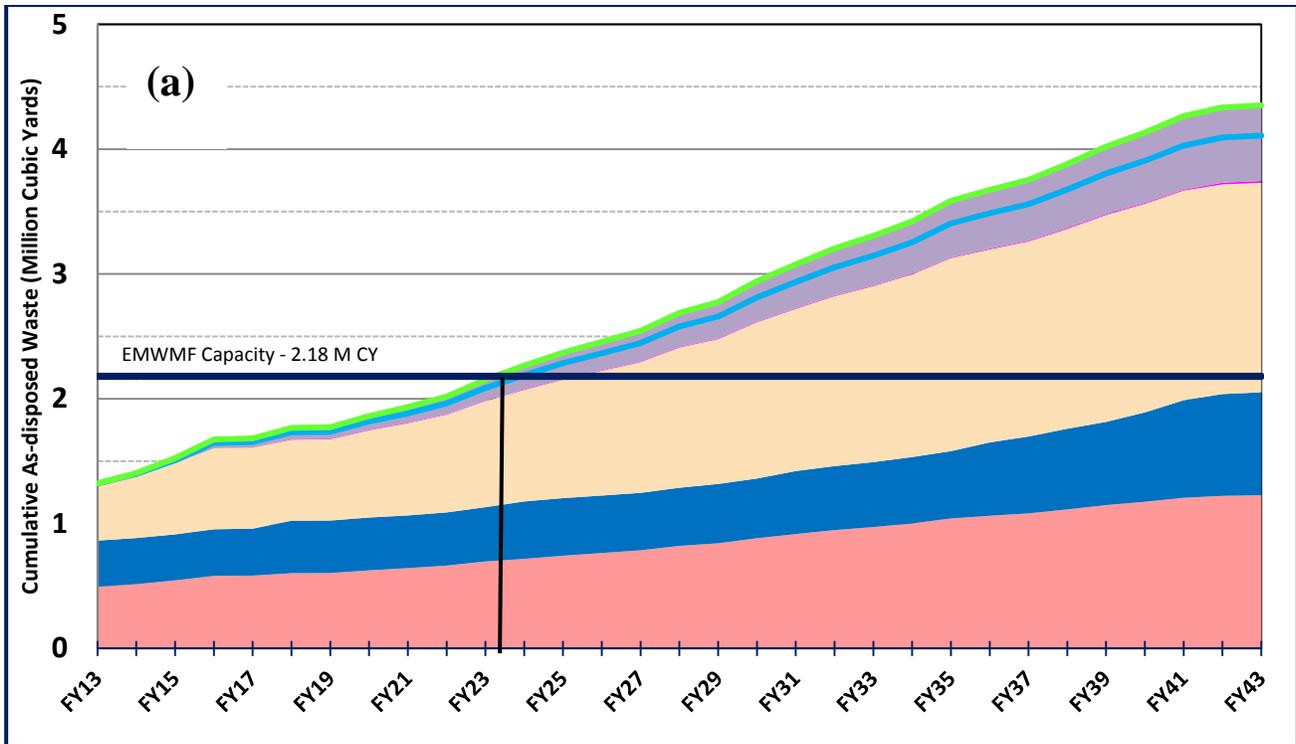


Figure 2-3. (a) Cumulative CERCLA Waste Capacity Demand Estimate (b) Cumulative CERCLA Waste Capacity Demand Estimate for New EMDF

2.2.4 Volumes for Hybrid Disposal Alternative

The hybrid alternative, a combination of on-site and off-site disposal that combines volume reduction (VR) for waste disposed of on-site, allows for a portion of waste to be disposed of in a small on-site facility while the remainder of waste is disposed of off-site. This analysis was performed assuming Site 6b would be the on-site option location based on the proximity to existing infrastructure, minimal need for construction of underdrains or temporary drainage features compared to other small sites (e.g., Site 7a, 7b, and 6a), and future land use goal (DOE-controlled industrial use). More detailed explanation regarding the selection of this site for the Hybrid Disposal Alternative is given in Chapter 6, Section 6.4.

This site provides approximately 850,000 yd³ of disposal capacity. Because operation of a landfill of this limited capacity would likely entail some annual combination of on-site and off-site disposal of CERCLA waste, an assumption was made that 10% of the debris would be disposed of off-site during the operational phase of the on-site facility; this resulted in a volume distribution (on/off-site) as indicated in Table 2-7. Note that on-site volumes are given for as-generated and as-disposed, while off-site volumes are as-generated. Volume reduction capacity preserved was calculated based on Appendix B results. More information is provided in Section 6.4.

Table 2-7. Hybrid Alternative Waste Volumes

Material Type	On-site Volumes by Material Type		Off-site Volumes by Material Type (As-generated, yd ³)
	(As-generated, yd ³)	(As-disposed, yd ³)	
Debris	490,706	244,132	582,166
Soil	77,566	59,666	408,409
Fill		492,073	(not applicable)
Volume preserved through VR		-144,838	
25% uncertainty		198,968	247,644
Total		850,001	1,238,219

Sum of as-generated volumes (490,706 + 77,566 + 582,166 + 408,409 equals 1,558,846) as given in Table 2-2.

2.3 RI/FS WASTE CHARACTERIZATION

This section discusses characterization of future generated CERCLA waste streams. Because detailed characterization data do not exist for many of the individual D&D and remediation projects, characterization of future waste streams is based on available data for waste disposed of at EMWMF to establish contaminants of potential concern (COPCs) and estimate contaminant concentrations. This methodology relies on the assumption that available data for waste disposed of at EMWMF approximately represent the waste characteristics of future waste streams. Use of characterization data for waste disposed of at EMWMF is limited in the RI/FS to serving as a basis for the transportation risk and natural phenomena risk calculations. Additionally, these transportation and natural phenomenon risk analyses consider the risk posed by release of radioactively contaminated waste as far exceeding the risk posed to the public by any contained chemical hazards, and therefore only the radioactive portion of the waste is considered in those assessments.

The EMWMF waste characterization results were used to develop a derived data set of radionuclide contaminants as discussed in Section 2.3.1 below. The data set forms the basis for calculating transportation risk for the On- and Off-site Disposal Alternatives, and risk associated with natural phenomena (wind-borne [tornadic] contamination risk) for the On-site Disposal Alternatives

(see Table 2-1). Risk calculations are discussed in Appendix F. Because chemical contaminants contribute relatively minimal transportation and natural phenomenon risk, relevant non-radiological contaminant information provided in this RI/FS is limited to a discussion of the anticipated chemical constituents in Section 2.3.2.

A WAC range for each potential radionuclide contaminant has been developed for the proposed on-site disposal facility concepts. As shown in Table 2-1, a discussion of potential WAC and engineered features helps determine the following:

- Does the WAC range (and thus potential future WAC) allow most future CERCLA waste to be disposed?
- Does the proposed conceptual design provide adequate assurance that disposed contaminants would pose acceptable risks?

The projection that waste characteristics of future waste will be similar to waste disposed of to date at the EMWMF, specifically those disposed of from cleanups at Y-12 and ORNL, is a key assumption in the analysis.

2.3.1 Radionuclide Characterization

The derived data set of radionuclide COPCs and estimated radionuclide contaminant concentrations are designed to provide a reasonable range of contaminant parameters for waste expected to be generated from future D&D and remedial action projects, especially as they are used only in a relative sense, to compare on-site and off-site alternative risks. It is recognized that radionuclide COPCs from future cleanup projects may differ in concentrations; however, the list of radionuclides received at EMWMF (includes waste received from all three ORR facilities) and on which this analysis is based is extensive and reflects the nuclides expected in future waste lots. The process used to develop the contaminant data set of mass-weighted average radionuclide concentrations for use in natural phenomenon risk and transportation risk evaluation consisted of the following steps:

- Data collection
- Data set development exceptions
- Development of data set used for risk evaluation

A summary of the process is provided below. A more detailed description of the process steps and calculations is provided in Appendix A.

2.3.1.1 Data Collection

The data collection process is summarized as follows:

- Waste lots (WLs) for waste disposed of at EMWMF were identified using a Waste Transportation Management System¹⁰ EMWMF Disposition Summary Report.
- Radionuclide COPC concentration data for identified WLs were obtained from a Waste Acceptance Criteria Forecast Analysis Capability System¹¹ output report or waste profile data. The expected value concentrations of radionuclide COPCs reported in the individual waste WL data sets were identified.

¹⁰ Waste Transportation Management System is a web-based tool that provides a central source for manually compiling and printing shipping documents required for the transport of waste and materials generated by the OREM contractor.

¹¹ Waste Acceptance Criteria Forecast Analysis Capability System is the primary tool used to ensure analytic WAC compliance at the EMWMF.

- Net weight data for identified WLs were collected.

2.3.1.2 Development of Data Set for Risk Evaluation

A mass-weighted average concentration for each radionuclide was derived for use as input for the transportation risk and natural phenomenon risk evaluation as summarized below:

- Calculate the activity in pCi of each radionuclide contaminant reported in each WL using the reported concentration of each radionuclide in the WL and the net weight of all shipments for the WL.
- Calculate the average concentration in pCi/g for each radionuclide contaminant in the WL data set by summing the activities calculated above and dividing by the sum of net weights of all shipments for all WL in the data set with a reported value for the radionuclide.

The mass-weighted average concentration in pCi/g calculated for each radionuclide contaminant shown in Table 2-8 forms the data set used for transportation and natural phenomena risk evaluation.

2.3.1.3 Data Collection and Data Set Development Exceptions

Exceptions to the data collection and data set development process summarized above were made for WLs that were merged or split out from the original approved WL profile and therefore shipped under a different WL number. Details about the exceptions are provided in Appendix A.

2.3.2 Chemical Characterization

As stated previously, the chemical contaminants for future waste streams to be disposed of at EMDF are assumed to be similar to those of waste disposed of at the EMWMF. Because chemical contaminants contribute relatively minimal transportation and natural phenomenon risk, the chemical contaminant information provided in the RI/FS is not analyzed in those scenarios. The methodology explained for radionuclide data collection and average concentration calculations (Sections 2.3.1.1–2.3.1.2) was followed to obtain estimated chemical concentrations as well. A complete list of the chemical constituents identified in the EMWMF WAC and the chemical constituents which have historically been found in the waste disposed of at EMWMF (BJC 2008) is provided in Table 2-9.

2.3.3 Mercury-contaminated Waste

One exception to the similarity in chemical contaminants for EMWMF waste compared to future CERCLA waste is mercury. Future Y-12 CERCLA waste will include media and debris generated during demolition and remediation of mercury-contaminated sources in the Y-12 main plant area. This mercury-contaminated waste will include debris and soils/sediments that are characteristically hazardous (carry the D009 hazardous waste code) due to elevated mercury levels based on the toxicity characteristic leaching procedure (TCLP) as well as waste that, although it contains mercury, passes TCLP and is therefore not hazardous. As the mercury concentrations in these future waste lots are expected to vary significantly, an average mercury concentration is not given in Table 2-9.

Past determinations have shown the mercury-contaminated waste, which will be generated upon demolition of the four Y-12 facilities and associated ancillary facilities, as well as the soils and sediments to be generated during remediation, would not carry the U-151 listed waste code (code for discarded elemental mercury product, off-specification metallic mercury product, and container or spill residues thereof). An extensive review of the subject was completed and communicated to regulators (DOE 2005), and the recent and thorough characterization work completed on the Alpha-5 facility also addressed this topic, confirming that the waste would not be U-151 listed (DOE 2012c).

Table 2-8. Radionuclide Data Set for Natural Phenomena and Transportation Risk Evaluation

Isotope	Mass Weighted Average (pCi/g)	Isotope	Mass Weighted Average (pCi/g)	Isotope	Mass Weighted Average (pCi/g)
Ag-110m	4.76E-01	Fe-59	1.49E+00	Pu-244	3.22E-02
Am-241	9.18E+00	H-3	1.91E+02	Ra-226	9.10E-01
Am-243	5.77E-01	I-129	1.79E+00	Ra-228	7.95E-01
Bi-214	3.89E-01	K-40	4.21E+00	Ru-106	6.27E+04
C-14	2.91E+01	Kr-85	1.04E+02	Sr-90	9.73E+03
Cm-242	1.63E-01	Mn-54	8.47E-01	Tc-99	3.67E+01
Cm-243	6.69E+00	Nb-94	7.93E-02	Th-228	4.27E-01
Cm-244	1.14E+04	Ni-59	4.04E+01	Th-229	4.00E-03
Cm-245	1.39E-01	Ni-63	1.05E+02	Th-230	1.55E+00
Cm-246	5.41E+00	Np-237	2.91E-01	Th-232	1.69E+00
Cm-247	9.55E-03	Pb-210	2.50E+00	U-232	1.65E+00
Co-57	1.48E-01	Pb-214	4.02E-01	U-233	8.13E+01
Co-60	5.05E+02	Pm-147	1.00E+01	U-234	2.69E+02
Cs-134	2.48E+04	Pu-238	5.69E+01	U-235	1.63E+01
Cs-137	5.83E+03	Pu-239	1.17E+01	U-236	1.14E+01
Eu-152	6.43E+03	Pu-240	1.74E+02	U-238	1.60E+02
Eu-154	4.85E+03	Pu-241	2.01E+02	Zn-65	1.46E+00
Eu-155	1.41E+03	Pu-242	3.79E-01		

According to RCRA LDRs¹², mercury-contaminated (D009) waste must be treated prior to land disposal unless another alternate regulatory approach is invoked. Optional technical and regulatory approaches for the treatment and disposal of mercury-contaminated debris exist, but are not assumed in this RI/FS. RCRA hazardous waste that is disposed of in an on-site facility will be required to meet LDRs prior to disposal, as is the practice at EMWMF per that facility's administrative WAC. (A discussion of a potential future WAC for an on-site facility is addressed in Section 6.2.3).

¹² The purpose of LDR requirements is to reduce the toxicity and/or the mobility of the hazardous constituents in the environment. In particular, LDRs are aimed at reducing the likelihood that hazardous constituents will leach into groundwater and/or surface water. Under LDRs, specific constituent levels (i.e., treatment standards) must be achieved before the hazardous waste can be land disposed. Alternate regulatory approaches that achieve certain criteria may be used if approved by regulators.

Table 2-9. Chemical Constituents

Chemical	CASN	Mass-average (mg/kg)	Chemical	CASN	Mass-average (mg/kg)
(1,1-Dimethylethyl)benzene	98-06-6		4,6-Dinitro-2-methylphenol	534-52-1	
(1-Methylpropyl)benzene	135-98-8	0.0	4-Chloro-3-Methylphenol	59-50-7	
1,1,1-Trichloroethane	71-55-6		4-Methyl-2-Pentanone (MIBK)	108-10-1	
1,1-Dichloroethane	75-34-3		4-methylphenol (p-cresol)	106-44-5	
1,1-Dichloroethene (Dichloroethylene)	75-35-4		Acenaphthene	83-32-9	26.41
1,1,2-Trichloroethane	79-00-5		Acenaphthylene	208-96-8	0.55
1,1,2-Trichloro-1,2,2-Trifluoroethane	76-13-1		Acetone	67-64-1	0.44
1,2,4-Trichlorobenzene	120-82-1		Acetophenone	98-86-2	0.1
1,2,4-Trimethylbenzene	95-63-6	0.03	Aldrin	309-00-2	0.09
1,2-Dichlorobenzene	95-50-1	0.0	Alpha-BHC	319-84-6	0.0
1,2-Dimethylbenzene	95-47-6	0.01	alpha-Chlordane	5103-71-9	
1,2-Dichloroethane	107-06-2		Aluminum	7429-90-5	
1,2-Dichloroethene	156-59-2		Anthracene	120-12-7	
1,3,5-Trimethylbenzene	108-67-8		Antimony	7440-36-0	12.1
1,3-Dichlorobenzene	541-73-1	0.0	Arsenic	7440-38-2	
1,4-Dichlorobenzene	106-46-7	0.0	Asbestos	1332-21-4	
1-Methyl-4-(1-methylethyl)benzene	99-87-6		Barium	7440-39-3	256.3
2,3,4,6-Tetrachlorophenol	58-90-2	0.23	Benzo(a)anthracene	56-55-3	
2,3,7,8-Tetrachlorodibenzo-p-dioxin	1746-01-6		Benzene	71-43-2	0.0
2,4-Dimethylphenol	105-67-9	0.01	Benzenemethanol	100-51-6	
2,4-Dinitrophenol	51-28-5		Benzo(a)pyrene	50-32-8	
2,4,5-Trichlorophenol	95-95-4		Benzo(b)fluranthene	205-99-2	
2-Butanone (also known as Methyl Ethyl Ketone)	78-93-3		Benzo(g,h,i)perylene	191-24-2	
2-Chlorophenol	95-57-8		Benzo(k)fluoranthene	207-08-9	
2-Chloronaphthalene	91-58-7		Benzoic Acid	65-85-0	24.3
2-Hexanone	591-78-6		Beryllium	7440-41-7	
2-Methylnaphthalene	91-57-6		Beta-BHC	319-85-7	0.0
2-methylphenol (o-cresol)	95-48-7		Bis(2-ethylhexyl)phthalate	117-81-7	
3-3'-Dichlorobenzidine	91-94-1		Boron	7440-42-8	30.82
3-methylphenol (m-cresol)	108-39-4		Butylbenzylphthalate	85-68-7	
2-Nitroaniline (O-Nitroaniline) IP-Nitroaniline)	88-74-4		Cadmium	7440-43-9	
4,4'-DDD	53-19-0	0.2	Calcium	7440-70-2	
4,4'-DDE	72-55-9	1.2	Carbazole	86-74-8	47.44

Table 2-9. Chemical Constituents (Continued)

Chemical	CASN	Mass-average (mg/kg)	Chemical	CASN	Mass-average (mg/kg)
Carbon disulfide	75-15-0	0.0	Lead	7439-92-1	637
Carbon tetrachloride	56-23-5	0.0	Lithium	7439-93-2	0.0
Chlordane	57-74-9	0.04	Magnesium	7439-95-4	
Chlorobenzene	108-90-7	0.0	Manganese	7439-96-5	38,143
Chloroethane	75-00-3		Mercury	7439-97-6	varies
Chloroform	67-66-3	0.0	Methoxychlor	72-43-5	
Chromium	7440-47-3	932	Methylcyclohexane	108-87-2	0.0
Chrysene	218-01-9		Methylene Chloride	75-09-2	0.02
cis-1,2-Dichloroethene	156-59-2		Molybdenum	7439-98-7	34.5
Cobalt	7440-48-4		n-Nitroso-di-n-propylamine	621-64-7	0.0
Copper	7440-50-8		Naphthalene	91-20-3	46.2
Cumene	98-82-8	0.02	Nickel	7440-02-0	
Cyanide	57-12-5	0.6	Polychlorinated biphenyl (PCB), Total	1336-36-3	
Delta-BHC	319-86-8	0.0	Pentachlorophenol	87-86-5	
Dibenz(a,h)anthracene	53-70-3		Phenanthrene	85-01-8	
Dibenzofuran	132-64-9		Phenol	108-95-2	0.45
Dieldrin	60-57-1	0.18	Potassium	7440-09-7	
Diethylphthalate	84-66-2	8.13	Propylbenzene	103-65-1	0.0
Dimethylphthalate	131-11-3	3.99	Pyrene	129-00-0	
Di-n-butyl phthalate	84-74-2	5.02	Selenium	7782-49-2	118
Di-n-octylphthalate	117-84-0		Silver	7440-22-4	
Endosulfan I	959-98-8	0.18	Sodium	7440-23-5	
Endosulfan II	33213-65-9		Strontium	7440-24-6	178
Endosulfan Sulfate	1031-07-8		Tetrachloroethene (PCE)	127-18-4	0.0
Endrin	72-20-8	0.18	Thallium	7440-28-0	
Endrin Aldehyde	7421-93-4	0.18	Tin	7440-31-5	81.9
Ethylbenzene	100-41-4	0.06	Titanium	7440-32-6	
Fluoranthene	206-44-0		Toluene	108-88-3	0.04
Fluorene	86-73-7		Trichloroethene (TCE)	79-01-6	0.02
gamma-Chlordane	5103-74-2	0.04	Uranium	7440-61-1	
Heptachlor Epoxide	1024-57-3	0.02	Vanadium	7440-62-2	39.9
Hexachlorobutadiene	87-68-3	0.0	Vinyl Chloride	75-01-4	0.0
Hydrogen fluoride (released from UF ₆)	7664-39-3		Xylenes	1330-20-7	0.04
Indeno(1,2,3-cd)Pyrene	193-39-5		Zinc	7440-66-6	
Iron	7439-89-6		Zirconium	7440-67-7	
Isophorone	78-59-1	0.05			

3. RISK EVALUATIONS

This chapter discusses evaluations of risk for the alternatives: no action, on-site disposal, off-site disposal, and hybrid disposal considered in this RI/FS. These evaluations were prepared in general accordance with the principles outlined in Risk Assessment Guidance for Superfund (RAGS) Parts A and C (EPA 1989; EPA 1991a).

3.1 EVALUATION OF BASELINE RISK (NO ACTION ALTERNATIVE)

CERCLA requires that the No Action Alternative be considered as a baseline for comparison against action alternatives. For a typical CERCLA evaluation, the No Action Alternative is based on the assumption that no cleanup actions or other measures are taken to mitigate existing or potential future impacts to human health or the environment posed by a contaminated site. For a typical No Action Alternative:

- Current and future baseline risks are estimated to (1) determine whether remediation of a contaminated site is required and (2) evaluate risk reduction that would result from implementation of remedial actions.
- Baseline Human Health Risk Assessments (BHHRAs) are performed in accordance with EPA guidance to provide estimates for both carcinogenic (cancer) risk and systemic toxicity (non-carcinogenic effects) from contaminant exposure.
- The receptor scenario (e.g., residential, industrial, or recreational use) is determined by considering current and potential future land use.

Unlike an RI/FS for a typical remediation project, the purpose of this RI/FS is not to evaluate alternatives for cleaning up a contaminated site. The purpose of this RI/FS is to evaluate alternatives for disposal of CERCLA waste generated from cleanup of various contaminated sites on the ORR and associated sites under an action alternative that provides a consolidated, central method for disposal versus a no action that does not provide a central and consolidated disposal path for that waste. Decisions about cleaning up those sites have already been made in existing CERCLA decision documents or will be made in future CERCLA decision documents. Remediation of the sites is expected to generate radiological and/or hazardous wastes that will require disposal at an approved facility.

Remediation projects for contaminated sites are connected to the evaluation of disposal alternatives in this RI/FS only by the candidate waste streams to be generated that require disposal. The baseline risk evaluations for contaminated sites in existing and future CERCLA documents are otherwise separate and distinct from this CERCLA evaluation of disposal alternatives for waste streams. Likewise, remedial actions to be conducted at contaminated sites are determined by CERCLA decisions that are separate from this RI/FS evaluation.

For the remediation projects that will generate candidate waste streams evaluated in this RI/FS, Table 3-1 contains a list of the applicable existing CERCLA documents that contain risk evaluations (including BHHRAs) and corresponding existing CERCLA decision documents. Future remediation projects for which a CERCLA risk evaluation and decision document have yet to be completed are also identified.¹³

Unlike the No Action Alternative for a typical RI/FS which assumes no cleanup actions are taken at a contaminated site, the No Action Alternative for this RI/FS is based on the assumption that disposal of future waste streams from site cleanup would be addressed at the project-specific level. No coordinated ORR effort would be implemented to manage wastes generated by future CERCLA actions after EMWMF capacity is reached.

¹³ For these future remediation projects, selected remedies and candidate waste streams have been assumed for planning purposes only and do not predetermine or prejudice the outcome of a future CERCLA evaluation process.

Table 3-1. Risk Evaluation and Decision Documents for Remediation Projects

Site	Subproject	Risk Evaluation Document	Decision Document*	Project
ETTP	Remaining Facilities D&D	<i>Engineering Evaluation/Cost Analysis for the K-25 Auxiliary Facilities Demolition Project Group II Buildings at East Tennessee Technology Park, Oak Ridge, Tennessee (DOE/OR/01-1765&D4)</i>	<i>Action Memorandum for the Remaining Facilities Demolition Project at East Tennessee Technology Park, Oak Ridge, Tennessee (DOE/OR/01-2049&D2-R)</i>	Central Neutralization Facility
				K-1037 and K-1037-C
				Poplar Creek Facilities
				TSCA Incinerator Facilities
	Site Wide	<i>Final Sitewide Remedial Investigation and Feasibility Study for East Tennessee Technology Park, Oak Ridge, Tennessee (DOE/OR/01-2279&D3)</i>	Record of Decision for Site Wide Remedial Actions	Site Wide Remedial Actions
	Zone 2	<i>Focused Feasibility Study for Zone 2 Soils and Buried Waste, East Tennessee Technology Park, Oak Ridge, Tennessee (DOE/OR/01-2079&D1/R1)</i>	<i>Record of Decision for Soil, Buried Waste, and Subsurface Structure Actions in Zone 2, East Tennessee Technology Park, Oak Ridge, Tennessee (DOE/OR/01-2161&D2)</i>	Zone 2 Remedial Actions
ORNL	Melton Valley (MV)	To Be Determined	MV Reactors and Other Facilities Record of Decision	EGCR Complex
				HPRR Complex
				MV LGWO Complex
				MV Waste Storage Facilities
				MV HRE Facility
				TWPC Complex

Table 3-1. Risk Evaluation and Decision Documents for Remediation Projects (Continued)

Site	Subproject	Risk Evaluation Document	Decision Document*	Project
ORNL (cont)	Bethel Valley (BV)	<i>Remedial Investigation/Feasibility Study for Bethel Valley Watershed at Oak Ridge National Laboratory, Oak Ridge, Tennessee, Volume 1. Main Text (DOE/OR/01-1748&D3)</i>	<i>Record of Decision for Interim Actions in Bethel Valley, Oak Ridge, Tennessee (DOE/OR/01-1862&D4)</i>	BV Chemical Development Lab Facilities
				BV Isotope Area Facilities
				BV Reactor Area Facilities
				BV Tank Area Facilities
				BV Remaining Slabs and Soils
				ORNL Non- Hydrofracture Well P&A
				ORNL Remaining Non-Hydrofracture Well P&A
				ORNL Soils and Sediments
				BV Inactive Tanks and Pipelines
				BV Remaining Inactive Tanks and Pipelines
			<i>Notice of Non-Significant Change to the Record of Decision for Interim Actions in Bethel Valley: Addition of Hot Storage Garden (3597)</i>	Hot Storage Garden
			<i>Notice of Non-Significant Change to the Record of Decision for Interim Actions in Bethel Valley, Oak Ridge, Tennessee (IFDP and ARRA Buildings)</i>	2026 Complex
				2528 Complex
				3019A Complex
				3525 Complex
				3544 Complex
				3608 Complex
				4501/4505 Complex
				5505 Building
				6010 and East BV Complex
Central Stack East Hot Cell Complex				
Central Stack West Hot Cell Complex				
Fire Station Complex				
LLLW Complex				

Table 3-1. Risk Evaluation and Decision Documents for Remediation Projects (Continued)

Site	Subproject	Risk Evaluation Document	Decision Document*	Project
ORNL (cont)	Bethel Valley (cont)	<i>Remedial Investigation/Feasibility Study for Bethel Valley Watershed at Oak Ridge National Laboratory, Oak Ridge, Tennessee, Volume 1. Main Text (DOE/OR/01-1748&D3)</i>	<i>Notice of Non-Significant Change to the Record of Decision for Interim Actions in Bethel Valley, Oak Ridge, Tennessee (IFDP and ARRA Buildings)</i>	Southeast Lab Support Complex
				Southeast Services Group Complex
				Sewage Treatment Plant Complex
Y-12	Upper East Fork Poplar Creek (UEFPC)	<i>Engineering Evaluation/Cost Analysis for the Y-12 Facilities Deactivation/Demolition Project, Oak Ridge, Tennessee (DOE/OR/01-2424&D2)</i>	<i>Action Memorandum for the Y-12 Facilities Deactivation/Demolition Project, Oak Ridge, Tennessee (DOE/OR/01-2462&D1)</i>	9206 Complex
				9206 Complex LMD
				9212 Complex
				9212 Complex LMD
				Alpha-2 Complex
				Alpha-2 Complex LMD
				Alpha-3 Complex
				Alpha-3 Complex LMD
				Alpha-4 Complex
				Alpha-5 Complex
				Beta-1 Complex
				Beta-1 Complex LMD
				Beta-3 Complex LMD
				Beta-4 Complex
				Biology Complex
				Beta-3 Deactivation Only
9731 LMD				
Steam Plant Complex LMD				
9213 and 9401-2 Demolition				
Tank Facilities Demolition				

Table 3-1. Risk Evaluation and Decision Documents for Remediation Projects (Continued)

Site	Subproject	Risk Evaluation Document	Decision Document*	Project	
Y-12 (cont)	Upper East Fork Poplar Creek (cont)	<i>Remedial Investigation of the Upper East Fork Poplar Creek Characterization Area at the Oak Ridge Y-12 Plant, Oak Ridge, Tennessee, Volume 1</i> (DOE/OR/01-1641/V1&D2)	<i>Record of Decision for Phase I Interim Source Control Actions in the Upper East Fork Poplar Creek Characterization Area, Oak Ridge, Tennessee</i> (DOE/OR/01-1951&D3) (BJC 2002)	UEFPC Sediments - Streambed and Lake Reality	
			Explanation of Significant Differences for the ROD for Phase I Interim Source Control Actions in the UEFPC Characterization Area, Oak Ridge, Tennessee (DOE/OR/01-2539&D2)	UEFPC Soils 81-10 Area	
		<i>Upper East Fork Poplar Creek Soil and Scrapyard Focused Feasibility Study</i> (DOE/OR/01-2083&D2)	<i>Record of Decision for Phase II Interim Remedial Actions for Contaminated Soils and Scrapyard in Upper East Fork Poplar Creek, Oak Ridge, Tennessee</i> (DOE/OR/01-2229&D3) (BJC 2006)	UEFPC Remaining Slabs and Soils	
				UEFPC Soils	
	Bear Creek Valley (BCV)	<i>Remedial Investigation of Bear Creek Valley at the Oak Ridge Y-12 Plant, Oak Ridge, Tennessee, Volume 1</i> (DOE/OR/01-1455/V1&D2)	To Be Determined	Bear Creek Valley White Wing Scrap Yard Record of Decision	BCV White Wing Scrap Yard Remedial Action
				Bear Creek Valley Burial Grounds (Phase II) Record of Decision	BCV Burial Grounds Remedial Action
				<i>Record of Decision for the Phase I Activities in Bear Creek Valley at the Oak Ridge Y-12 Plant, Oak Ridge, Tennessee</i> (DOE/OR/01-1750&D4)	BCV S-3 Ponds
					BCV DARA Facility Remedial Action
	Chestnut Ridge	To Be Determined	Chestnut Ridge Record of Decision	Chestnut Ridge Remedial Action	

***Bold Red Text Denotes a Future CERCLA Evaluation or Decision.** For these future remediation projects, selected remedies and candidate waste streams have been assumed for planning purposes only and do not predetermine or prejudice the outcome of a future CERCLA evaluation process.

BCV	Bear Creek Valley	LGWO	Liquid Gaseous Waste Operations	TWPC	Transuranic Waste Processing Center
BV	Bethel Valley	LMD	Legacy Material Disposition	UEFPC	Upper East Fork Poplar Creek
EGCR	Experimental Gas Cooled Reactor	MV	Melton Valley		
HPRR	Health Physics Research Reactor	P&A	plugging and abandonment		

The No Action Alternative leaves decisions on how/where to dispose of a project's CERCLA waste to the individual project/contractor completing that single cleanup (e.g., one building or group of buildings). This process would then be repeated by all projects (some 100 demolition and remediation projects), leading to great inefficiencies through repetition – more expenses through repetition and individual contracting and trucking of waste as opposed to transporting by rail or disposing on-site; increased likelihood of waste storage as opposed to disposal; and greatly increased short-term risk involved in packaging and transporting waste to off-site disposal by truck when compared to on-site disposal or consolidated rail movement (the action alternatives). Long-term risk could be greater due to more in situ management of waste as well. Due to higher costs, extension of cleanup schedules for projects as well as the entire ORR (in excess of 10 years) poses greater risk to both human health and the environment as well as to the cleanup completion as a whole. Section 6.1 provides further discussion of the No Action Alternative.

3.2 EVALUATION OF RISK FOR THE ON-SITE ALTERNATIVES

Risks associated with the On-site Disposal Alternatives (regardless of the proposed landfill location within Bear Creek Valley) include short-term risks (risk associated with transport of the waste to an on-site disposal facility as well as risk associated with construction and operation of the facility) and long-term risks: (1) residual risk: risk posed to a receptor(s) by the disposed waste, and (2) permanence: ability of the alternative to ensure protectiveness over time (EPA 1991a).

Short-term risks associated with the On-site Disposal Alternatives are evaluated in Appendix F, and include morbidity (non-fatal) and mortality (fatal) risks posed by transporting the waste on-site. Risk arises from radiological exposure during routine and accident scenarios, to both the maximum exposed individual (MEI) and collective populations, as well as risk due to vehicular-related occurrences, which include those due to emissions and those due to the location/miles travelled. Other short-term risks include those posed to human health by occurrences of natural phenomena events, and risk to human health via possible fugitive dust emissions during construction activities. These short-term risks are summarized in Table 3-2 and evaluated for the on-site alternatives as part of the CERCLA short-term effectiveness criteria discussed in Section 7.3.4. Detailed calculations and results are given in Appendix F.

For the On-site Disposal Alternatives, long-term risk evaluation is a much more involved process. Residual risk can only be estimated in the early “feasibility” stage of this remedy, as the waste is not yet in place, and the types and amounts of contaminants are not yet fully known. At this stage, EPA RAGS (EPA 1991a) allows for the detailed analysis of possible alternatives in an RI/FS to indicate whether or not an alternative has the potential to achieve the preliminary remediation goals, rather than to quantify the risk that will remain after implementation of the remedy. “When site engineers are developing alternatives and determining whether a technology is capable of achieving RAOs or Preliminary Remedial Goals (PRGs), they are in effect evaluating residual risk.” The evaluation of alternatives in this document focuses on the level of certainty of achieving the RAOs/PRGs, the ability to achieve greater than RAOs/PRGs, or the time required to achieve the RAOs/PRGs.

Residual risk is a function of contaminants remaining on-site. All On-site Disposal Alternatives are assumed to accept the same volume of waste (see Chapter 2). The ability to achieve remediation goals is a requirement of all remedies carried forward for consideration (threshold CERCLA criterion: protection of human health and the environment), thus all On-site Disposal Alternatives will be designed, operated, and closed to provide protectiveness and meet specified goals defined by the RAOs through: (a) meeting or waiving ARARs (see Appendix G) and (b) reducing exposure (employing engineered features, limiting access, and limiting waste disposed of through application of WAC). Facility engineered features and institutional controls are discussed in Chapter 6. Additionally, any on-site facility will require WAC for low-level waste to limit the future residual risk to meet RAOs. At this feasibility stage, radionuclide-

specific WAC ranges are applied to the on-site alternatives, which are believed to encompass any final, site-specific WAC limits (to be applied in terms of waste lot acceptance) that have yet to be determined. Total inventory limits for each radionuclide will also be determined and applied if an On-site Disposal Alternative is selected, further ensuring protectiveness of the remedy and playing a key role in limiting residual risk. This document relies on a key assumption that final WAC and inventory limits developed for a proposed candidate site(s) provide protection of human health and the environment. That key assumption must be verified through subsequent development of final WAC and inventory limits. More detail is given in Section 6.2.3.

If an On-site Disposal Alternative is proposed, site-specific characterization would occur in parallel to final WAC development, and an implementation process for that WAC would be determined and documented in a primary FFA document, the WAC Compliance Plan. It is expected, due to scheduling, that a Proposed Plan would be presented to the public prior to full completion of the WAC protocol and site characterization. Therefore, this RI/FS presents key assumptions concerning the WAC and site characterization, which the Proposed Plan will be predicated on. This RI/FS indicates that site characterization and final WAC have yet to be completed, and that FFA triparty agreement will define acceptability/verification of the key assumptions presented herein (see Sections 6.2.3 and 7.2.2.1 for detailed description of the key assumptions and path forward). Once site characterization and final WAC are determined, results will be documented per the CERCLA process including public participation. Verified key assumptions will lead to a ROD documenting the final remedy decision. Unverified key assumptions will require revisiting the RI/FS alternatives.

Table 3-2. Short-term Risks Associated with the On-site Disposal Alternatives (all sites) ^a

Scenario		Morbidity (Non-fatal)	Mortality (Fatal)
Transportation of Waste to an On-site Location			
Radiological Exposure (due to routine travel, all shipments)	MEI (single shipment) ^b	6.65E-08	4.99E-08
	Collective population	2.13E-13 to 8.47E-05	1.60E-13 to 6.35E-05
Vehicular-related incidents (due to emissions and miles travelled)		7.94E-01	3.31E-02
Natural Phenomena Risk in On-site Disposal of Waste at an On-site Location			
Aggregate human health risk due to tornado strike: 3.71E-07			
Fugitive Dust Emissions PM₁₀ Values During Construction of an On-site Facility			
Range from 106 to 150 µg/m ³ for various construction activities			

^a See Appendix F for details and calculations.

^b No exposure to MEIs, for on-site disposal, for multiple shipments. The MEI is a worker for on-site disposal and under a worker protection plan. No residents live along the on-site disposal route. Single shipment risk is given here.

3.3 EVALUATION OF RISK FOR THE OFF-SITE ALTERNATIVE

An analysis of risk associated with the Off-site Disposal Alternative is only completed for short-term risk, risks associated with transport of the waste to an off-site disposal facility. Long-term risk (residual risk) for the Off-site Disposal Alternative, from the perspective of alternatives comparison, is expected to be protective since those off-site locations proposed are permitted and have been approved through the CERCLA off-site rule, Section 121(d)(3) of the NCP 40 CFR 300.440. Long-term risk (permanence) is addressed under the CERCLA criterion *long-term effectiveness and permanence* evaluation in Section 7.2.3.3.

Short-term risks associated with the Off-site Disposal Alternative are evaluated in Appendix F, and include risk of injury (morbidity) and/or death (mortality) posed by transporting the waste off-site. These risks are summarized in Table 3-3 and evaluated for the off-site alternative as part of the CERCLA short-term effectiveness criteria discussed in Section 7.3.4. Note that Table 3-3 risks are for rail transport of wastes off-site (see also Tables F-4 and F-5 in Appendix F), and that these risks increase by a factor of about ten if wastes are transported solely by truck.

Table 3-3. Short-term Risk Associated with the Off-site Disposal Alternative

Scenario		Morbidity (Non-fatal)	Mortality (Fatal)
Radiological Exposure (due to routine travel, all shipments)	MEIs	6.07E-05 to 7.21E-03	4.56E-05 to 5.41E-03
	Collective population	1.96E-03 to 9.13E-02	1.47E-03 to 6.84E-02
Vehicular-related incidents (emissions and miles travelled)		15.1 (NNSS, Option 1) 4.2 (EnergySolutions, Option 2)	8.7 (NNSS, Option 1) 2.5 (EnergySolutions, Option 2)

See Appendix F for details.

3.4 EVALUATION OF RISK FOR THE HYBRID ALTERNATIVE

Risk associated with the hybrid alternative is a combination of those risks associated with on-site and off-site disposal. Although a smaller on-site facility is assumed, the short-term risk posed to human health by occurrences of natural phenomena events and risk to human health via possible fugitive dust emissions during construction activities are independent of the size of the facility, so those results remain the same as for the On-site Disposal Alternative. Short-term risks are summarized for the Hybrid Disposal Alternative in Table 3-4 and evaluated as part of the CERCLA short-term effectiveness criteria discussed in Chapter 7.

Disposal of a portion of waste on-site in the Hybrid Disposal Alternative results in long-term risk (residual health risk posed by the disposed waste, and permanence – that is the ability of the alternative to ensure protectiveness over time) (EPA 1991a). This risk is similar to the long-term risk and evaluation made for the On-site Disposal Alternatives discussed above in Section 3.2. However, as the hybrid alternative assumes a smaller on-site facility is constructed, the residual risk will be proportionally smaller for this alternative. Discussion and comparisons of long-term effectiveness and permanence for the various alternatives are presented in the comparative analysis in Chapter 7.

Table 3-4. Short-term Risk Associated with the Hybrid Disposal Alternative

Scenario		Morbidity (Non-fatal)	Mortality (Fatal)
Radiological Exposure (due to routine travel, all shipments)	MEIs	2.11E-05 to 7.89E-04	1.58E-05 to 5.92E-04
	Collective population	3.09E-05 to 5.93E-02	2.31E-05 to 4.45E-02
Vehicular-related incidents (emissions and miles travelled)		1.6 (On-site disposal with off-site disposal at EnergySolutions)	1.2 (On-site disposal with off-site disposal at EnergySolutions)
Natural Phenomena Risk in On-site Disposal of Waste at an On-site Location			
Aggregate human health risk due to tornado strike: 3.71E-07			
Fugitive Dust Emissions PM₁₀ Values During Construction of an On-site Facility			
Range from 106 to 150 µg/m ³ for various construction activities			

See Appendix F for details and calculations.

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4. REMEDIAL ACTION OBJECTIVES

CERCLA guidance defines RAOs as “medium-specific or operable-unit specific goals for protecting human health and the environment” (EPA 1988). According to the National Oil and Hazardous Substances Pollution Contingency Plan (NCP), (40 CFR 300.430[e][2][i]), RAOs should specify the media involved, contaminants of concern, potential exposure pathways, and remediation goals. The scope of this RI/FS is limited to evaluating alternatives for the disposition of future-generated CERCLA waste resulting from CERCLA cleanup actions on the ORR and associated sites after the capacity of the existing landfill (i.e., EMWMF) is reached. Remediation goals for those cleanup actions are established at the project-specific level in existing CERCLA decision documents, or will be made in future CERCLA decision documents.

COPCs for the On-site Disposal, Off-site Disposal, and Hybrid Disposal Alternatives include those present in various waste types derived from a wide range of sources and activities that would be disposed either on-site, off-site, or a combination of the two. A full description of those wastes and COPCs with estimated average concentrations based on wastes accepted at EMWMF to date (see Table 2-8 for radionuclides and Table 2-9 for chemicals) was given in Chapter 2. In terms of media involved and potential exposure pathways, action alternatives will need to control potential unacceptable risks to receptors posed by waste consolidation on-site and possible release of contaminants through groundwater and surface water, and to a much lesser degree, air and potentially soil. Specificity on exposure pathways will be part of the development of a future WAC.

Action alternatives being evaluated are designed to provide for the disposition and containment of various waste types. Remediation Goals (RGs) include those specified maximum allowable concentrations in media specified in ARARs to protect environmental resources (e.g., ambient water quality criteria [AWQC] in surface water and LDRs applied through waste acceptance) from contaminants that could release in the future. In addition, there will be risk-based RGs calculated for surface water (for uranium, as an example) or ground water to protect future surface water aquatic species or potential human receptors. These RGs will be based on the RAOs defined below for contaminants that may release in the future. RGs will be used to determine final radioactive contaminant WAC limits, and will be used in a future monitoring plan to illustrate the effectiveness of the remedy. As specified in Chapter 2, wastes that contain chemical contaminants that are RCRA hazardous must be treated to meet LDRs for any alternative (see Appendix G for the applicable or relevant and appropriate requirements that are specified for an on-site remedy). These wastes will have therefore met the specific constituent treatment standards required for land disposal that ensure protectiveness in terms of toxicity and/or mobility of the particular hazardous contaminant in a land disposal environment.

Two RAOs are defined for alternatives evaluated in this RI/FS:

1. Prevent exposure of human receptors to CERCLA waste (or contaminants released from the waste into the environment) that exceeds a human health risk of 10^{-4} to 10^{-6} Excess Lifetime Cancer Risk (ELCR) or Hazard Index (HI) of 1.
2. Prevent adverse impacts to water resources or unacceptable exposure to ecological receptors from CERCLA waste contaminants through meeting chemical-, location-, and action-specific ARARs including RCRA waste disposal and management requirements; Clean Water Act (CWA) AWQC for surface water in Bear Creek; and Safe Drinking Water Act (SDWA) MCLs in waters that are a current or potential source of drinking water.

A third RAO is defined in the Integrated Water Management Focused Feasibility Study (UCOR 2017) to address landfill wastewater; all RAOs will be merged in the Proposed Plan and ROD.

RAOs one and two are partially satisfied for the On-site Disposal Alternatives through meeting ARAR location and siting requirements, design and construction requirements, monitoring requirements, and closure/post-closure requirements as summarized in Appendix G. Specifically, these requirements include but are not limited to the following:

- Avoidance of floodplains; wetlands; archaeological resources; and endangered, threatened or rare species. Where avoidance is not possible, mitigation measures will be taken.
- Siting requirements (one of which will require a waiver that is justified in this document) regarding seismic stability; soil properties; hydrogeologic conditions; presence of natural resources; and capability of the site to be monitored.
- Design requirements regarding the liner system; leachate detection, collection/storage, and treatment systems; geologic buffer system; run-on/run-off control systems; and final cover systems.
- Construction requirements regarding installation and quality assurance of components as well as management of storm water.
- Operational requirements concerning the acceptance and receipt of waste (form, characterization, LDRs, etc.); emplacement of waste in the landfill; transportation of waste; security systems; storm water management; inspections; training; contingency planning; inventory and record keeping; inspections; and sampling and monitoring of leachate, ground water, and surface water.
- Closure requirements regarding manner of closure; monitoring; security and land use control; and final cover functioning and design.
- Post-closure requirements including institutional controls; maintenance; monitoring; and general care.

Two significant components of an on-site disposal cell that contribute to meeting RAOs are: (1) engineering design and (2) operational aspects. The design contains a 5-ft double liner/leachate collection system underlain by a 10-ft geologic buffer. The final cover is planned to be 11-ft thick with several layers. Both of these components will be designed to be compliant with RCRA, TSCA, and TDEC radioactive and solid waste ARARs, ensuring that waste placed will be contained for the long-term, and will meet the RAOs. Operational aspects, such as controlling dust and waste during operations and limiting waste that can be placed in the cell (i.e., WAC), will control risks in the short-term and long-term, helping ensure that RAOs are met. Four conditions will have to be met for the waste to be accepted for disposal:

- Must meet all ARARs and administrative limits (administrative WAC, for example application of LDRs, exclusion of transuranic waste).
- Must meet the radiological analytic WAC. This WAC will be calculated to ensure any releases do not result in exceedances of acceptable risk, ARARs, and RAOs. Specific information regarding exposure scenarios and receptors (e.g., receptor location, transport mechanisms, exposure routes) will be determined for use in those calculations.
- Must not harm the workers or result in unacceptable safety conditions (safety-basis WAC).
- Must minimize equipment damage and protect against cover or liner failures (physical WAC, for example limitations on piping sizes to avoid inflicting damage on equipment and liners).

Future monitoring will be used to determine that RAOs are being met, both during operations and after closure. Conditions in groundwater and surface water will be monitored as long as waste remains at the site above levels that allow for unlimited use and unrestricted exposure and in accordance with ARARs. In the event that there is an unacceptable release from the waste disposal unit, corrective action consistent with CERCLA will be put in place to restore media to meet RAOs including environmental media-based

ARARs. For example, releases to groundwater will be addressed consistent with RCRA Subpart F at the waste management unit boundary (for radionuclides, per MCLs), details of which are discussed in Appendix G. Implementation of these operational requirements, most notably the WAC along with ARARs attainment, will ensure that RAOs one and two are satisfied for the On-site Disposal Alternatives.

Under the Off-site Disposal Alternative, waste is shipped for permanent disposal at existing permitted off-site facilities. All off-site facilities presented and proposed for use under the Off-site Disposal Alternative in this RI/FS are permitted and have been vetted through the CERCLA off-site rule, Section 121(d)(3) of the NCP 40 CFR 300.440, and as such have been approved for disposal of CERCLA wastes. The Off-site Disposal Alternative meets RAOs one and two by meeting the WAC identified by each of the off-site disposal facilities.

The Hybrid Disposal Alternative, as a combination of the On-site and Off-site Disposal Alternatives, satisfies RAOs one and two as discussed above.

As described in Chapter 3, the No Action Alternative provides no coordinated ORR effort to manage waste generated by future CERCLA actions after EMWMF capacity is reached; therefore, the RAOs are not directly applicable to the No Action Alternative. Overall protectiveness of human health and the environment and risk reduction would have to be addressed by CERCLA decisions at the individual sites without the benefit of a comprehensive disposal strategy.

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5. TECHNOLOGY SCREENING AND ALTERNATIVES ASSEMBLY

Technologies and process options are identified and screened in this chapter to determine representative process options that best support the disposal of candidate waste streams identified in Chapter 2. The representative process options are assembled into disposal alternatives that satisfy the RAOs developed in Chapter 4.

The proposed disposal alternatives are further developed and evaluated against the CERCLA criteria to build a basis for choosing one that is the most likely to provide an effective, implementable, and economical solution. The alternatives are developed in detail in Chapter 6, and evaluated in Chapter 7. A recommended alternative will be presented in the Proposed Plan.

5.1 IDENTIFICATION OF TECHNOLOGIES AND PROCESS OPTIONS

RAOs are met through implementation of general response actions, which are intended to protect human and ecological receptors from exposure to contamination in sources or environmental media. This section of the RI/FS draws from the general response actions, technology types, and process options that were presented in the EMWMF RI/FS and includes updates and modifications as necessary to address the present state of conditions. Applicable new information and lessons learned from construction and operation of the EMWMF are presented and applied throughout the screening process.

As specified in EPA RI/FS guidance (EPA 1988), a wide range of applicable technologies are evaluated to select a smaller number of process options for alternatives analysis. In the initial screening step, each process option is evaluated to determine its technical applicability to provide/support a potential solution. Next, the retained process options for each general response action and technology type are evaluated based on effectiveness, implementability, and relative cost to select final representative process options to retain for further development. Selection of representative process options for the development of alternatives does not eliminate other process options from future consideration.

The following general response actions apply to development of waste disposal alternatives for ORR CERCLA wastes:

- No action
- On-site disposal
- Off-site disposal
- Treatment of mercury-contaminated debris
- Volume reduction (VR)
- Waste packaging and transport
- Institutional controls

Potential applicable technology types and process options that apply to each general response action are identified, evaluated, and screened to narrow the selections to those that are most likely to be feasible. Following the initial screening, the process options retained are evaluated for relative effectiveness, implementability, and cost. Process options that best satisfy these criteria are carried forward as the representative process options that are assembled into remediation alternatives. Assembled remediation alternatives of the same technology type may use significantly different process options that could provide a unique advantage. In such a case, both alternatives of the same technology type may be carried forward for further development.

Selection of representative process options for the development of alternatives does not eliminate other process options from future consideration. Process options not retained may be reconsidered or new options may be added during development of the Proposed Plan, the ROD, or during the final design, equipment and vendor selection, or implementation.

Table 5-1 identifies and summarizes technologies and process options for each general response action, and identifies options that are retained or eliminated with comments regarding the basis for the screening decision. Process options are evaluated with respect to technical applicability and a smaller number of options are selected to retain for further study as recommended by EPA (EPA 1988). The evaluation process also documents the justification for eliminating options from further consideration. Process options or technology types that do not pass the initial screening step are not considered further. The following subsections provide general descriptions of process options considered for each of the seven general response actions.

5.1.1 No Action

The No Action Alternative is considered in accordance with CERCLA and NEPA requirements as required by the NCP as a basis for comparison with other general response actions. For this alternative, there would be no CERCLA action or work scope to consider for this project. Management of CERCLA waste after EMWMF capacity is reached would be addressed by the individual projects, rather than on an integrated ORR-wide basis.

Unlike the No Action Alternative for a typical feasibility study which assumes no cleanup actions are taken at a contaminated site, the No Action Alternative in this case is based on the assumption that no coordinated ORR effort would be implemented to manage wastes generated by future CERCLA actions after EMWMF capacity is reached. No assumptions are made under this alternative regarding the implementation of remedial strategies or specific actions for the individual sites, or at the watershed or ORR program-wide level.

Project-specific remedial decisions, including those concerning on-site, off-site, or in-situ waste disposal, would be made under the No Action Alternative without the benefit of an ORR site-wide disposal strategy or infrastructure. While protective remedies would be implemented, the lack of a coordinated disposal program has potential cost and protectiveness impacts as discussed in Section 7.2.1 and Section 7.3.

5.1.2 On-site Disposal

On-site disposal technologies considered include new facilities and existing land disposal facilities. To be considered applicable, a facility would have to accept the anticipated candidate waste streams (unclassified or classified LLW and mixed solid waste types with RCRA and/or TSCA components). Facilities were screened out if they could not accept some or all of these wastes or are not acceptable for other reasons. Some candidate waste streams could be treated to remove or segregate contaminants and the uncontaminated portion of the waste stream could be disposed of in another approved manner.

5.1.2.1 New Facilities

Concrete vaults: Concrete vaults are large, reinforced concrete, multi-celled structures constructed above- or below-grade facilities. The floors, ceilings, and exterior walls of concrete vaults may be up to 2 ft (0.6 m) thick. Concrete vaults are typically used to dispose of containerized LLW. Once these cells are filled with waste containers, the void spaces are filled with sand or grout and the filled vault is covered with a concrete lid. Vaults can be designed to allow for waste removal if necessary. Although vaults are structurally stable, concrete is more permeable than clay and as a result, disposal of leachable material within a vault would require an additional low-permeability lining of clay or other material for long-term containment of the waste. The requisite liners and multilayer cap can be used in conjunction with vaults for disposal of LLW and MLLW.

Table 5-1. Technology Descriptions, Screening, Evaluations, and Selection of Representative Process Options

General Response Action	Technology Type	Process Option	Description	Effectiveness	Implementability	Relative Cost	Selection
No Action	None	No actions	No coordinated CERCLA disposal capability is developed for the ORR. CERCLA cleanup projects arrange for disposal at the project level.	Ineffective as an ORR-wide disposal effort	Disposal is independently implemented by CERCLA cleanup projects.	Collective costs for project level waste management could be very high.	Retained as required by the NCP
On-site Disposal	New facilities	Below-grade facilities	Disposal of waste in silos, concrete vaults, engineered cells, or other facilities placed entirely below grade.	Effective for long-term disposal of LLW	Insufficient land available; groundwater is too shallow	Very High	Eliminated due to shallow groundwater concerns
		Sanitary landfill	A sanitary or construction/demolition landfill similar to an engineered disposal facility but with fewer isolation features incorporated into design.	Ineffective due to insufficient waste isolation systems	Prohibited from receiving LLW or MLLW	Low	Eliminated due to inability to receive projected waste
		Unlined trenches landfill	A trench or excavation with no bottom liner and a simple vegetative cover.	Ineffective due to insufficient waste isolation systems	Prohibited from receiving LLW or MLLW	Low	Eliminated due to inability to protect public and environment long-term
		Concrete vaults (above grade)	Large, reinforced, structurally stable, multi-celled structures designed for containerized waste. Allows for waste removal. Caps, liners, and leachate removal systems can be incorporated to meet requirements for LLW and mixed waste disposal.	Effective, but no more so than LLW landfill	Requires larger commitment of land than other new facility options	Very High	Eliminated due to very high costs and larger land commitments (cost expected to be similar to Tumulus facility, see below)
		Engineered disposal facility (landfill)	Facility that is partially below, at, or above grade and uses natural and man-made materials in embankments, cap, and liners. Caps, liners, and leachate removal system can be incorporated to meet requirements for LLW and mixed waste disposal.	Effective isolation of wastes; assumes treatment as required for land disposal	Superior: technology is mature and robust, materials, equipment, and contractors are available	Moderate	Retained
		Tumulus facility	Waste placed in concrete containers on a concrete pad. Caps, liners, and leachate removal system can be incorporated to meet requirements for LLW and mixed waste disposal.	Effective, but no more so than LLW landfill	Increased design and construction requirements relative to LLW landfill	Moderate to High	Eliminated due to high cost estimated at \$4000 per cubic yard, escalated to 2015 dollars (Van Hoesen and Jones 1991)

Table 5-1. Technology Descriptions, Screening, Evaluations, and Selection of Representative Process Options (Continued)

General Response Action	Technology Type	Process Option	Description	Effectiveness	Implementability	Relative Cost	Selection
On-site Disposal (continued)	Existing facilities	Y-12 Industrial Landfill V	A Class II (TDEC) lined landfill designated to receive industrial, commercial, and institutional waste with little or no contamination.	Ineffective due to insufficient waste isolation systems	Prohibited from receiving LLW or MLLW	Low	Eliminated due to inability to receive projected waste
		Y-12 Construction/ Demolition Landfills VI/VII	Class IV (TDEC) unlined landfills designed to receive demolition wastes with little contamination for remodeling, repair, and construction.	Ineffective due to insufficient waste isolation systems	Prohibited from receiving LLW or MLLW	Low	Eliminated due to inability to receive projected waste
		Interim Waste Management Facility	Tumulus facility at SWSA 6 designed as a disposal facility for LLW generated at ORNL.	Not available	Closed under the Melton Valley Closure Project and not available for waste disposal	None	Eliminated, unavailable
		Long-term storage	Storage in containers in existing buildings until treatment or disposal capability is available.	Effective for limited waste volumes	May be used for interim storage of waste that may not meet disposal facility WAC, pending treatment and disposal options	Low	Retained as interim option
		EMWMF	Facility is partially below grade and uses natural and man-made materials in embankments, cap, and liners. Caps, liners, and leachate removal system incorporated to meet requirements for LLW and RCRA waste disposal.	Effective isolation of wastes; includes limited treatment as required for land disposal	Projected to be at capacity and unavailable	Moderate	Retained Anticipated to be in use until 2024 timeframe
Off-site Disposal	New facilities	New off-ORR engineered facility	An above- or below-ground engineered cell, concrete vault, or tumulus facility at an off-site location designed to receive LLW and MLLW.	Effective	No known plan for a new facility. Adequately represented by existing permitted DOE and commercial facilities	Very High	Eliminated, no planned facilities identified
	Existing LLW and mixed-waste facilities	Chem Nuclear	Commercial LLW disposal facility in Barnwell, South Carolina.	Effective	Available to limited states (TN is not in compact) Limited capacity	High	Eliminated, cannot receive waste from state of Tennessee

Table 5-1. Technology Descriptions, Screening, Evaluations, and Selection of Representative Process Options (Continued)

General Response Action	Technology Type	Process Option	Description	Effectiveness	Implementability	Relative Cost	Selection
Off-site Disposal (continued)	Existing LLW and mixed-waste facilities (continued)	EnergySolutions (formerly Envirocare)	Commercial LLW/mixed waste facility in Clive, Utah	Effective isolation of wastes; assumes treatment as required for land disposal. Treatment of LLW/RCRA waste to meet LDRs is available at facility	Available for non-classified LLW and MLLW. Incurs potential risk of transportation accident or shut-down	Very High due to transportation costs and disposal fees	Retained as representative commercial off-site disposal option for non-classified LLW and MLLW
		DOE NNSS (formerly Nevada Test Site)	DOE disposal facility near Las Vegas, Nevada	Effective isolation of wastes; provides disposal for LLW and MLLW that meets LDRs	Available for non-classified and classified LLW and MLLW. Incurs potential risk of transportation accident or shut-down	Very High due to transportation costs	Retained as representative off-site disposal option for non-classified LLW and MLLW that meets LDRs.
		DOE Hanford Reservation	DOE storage/disposal facility near Richland Washington	Effective for LLW disposal, but lacks MLLW disposal capability	Hanford's CERCLA ROD does not allow receipt of MLLW from out-of-state	Very High due to transportation costs	Eliminated, cannot receive waste from state of Tennessee
		US Ecology-Hanford	Commercial LLW waste facility near Richland Washington	Effective for LLW disposal	Not available for ORR waste streams	Very High due to transportation costs	Eliminated, cannot receive waste from ORR
		Waste Control Specialists (WCS)	Commercial LLW/mixed waste facility in Andrews, Texas	Effective for LLW and MLLW treatment and disposal; limited to receiving containerized debris waste (soil waste may be bulk)	DOE recently entered into a contract with WCS; however, WCS has limitations on volumes of waste that can be received due to its size (~ 1 M yd ³)	Very High due to limitations on waste receipt (containers and volumes)	Retained as representative commercial off-site disposal option for non-classified LLW and MLLW
	Existing RCRA/TSCA facilities	WMI-Emelle	Commercial RCRA-Hazardous and TSCA waste disposal facility in Emelle, Alabama	Effective for RCRA/TSCA, not currently capable of receiving DOE LLW or MLLW	Not currently on approved active TSDRF list for ORR cleanup	High to Very High	Eliminated, not approved for receipt of ORR waste
		US Ecology-Beatty	Commercial RCRA-Hazardous and TSCA waste disposal facility in Beatty, Nevada				
		Clean Harbors, Deer Park	Commercial RCRA-Hazardous and TSCA waste disposal facility in Deer Park, Texas				
		Clean Harbors - Clive	Commercial RCRA-Hazardous and TSCA waste disposal facility in Clive, Utah				

Table 5-1. Technology Descriptions, Screening, Evaluations, and Selection of Representative Process Options (Continued)

General Response Action	Technology Type	Process Option	Description	Effectiveness	Implementability	Relative Cost	Selection
Volume Reduction (see Appendix B for detailed analyses)	Recycling and Reuse	Recycling/reuse	Recycle of commercially valuable materials	Effective for clean materials, but significant effort required for contaminated materials to render them suitable for recycle	Readily implemented for clean materials; difficult to implement for contaminated materials	Low for clean materials; high for contaminated materials	Eliminated; applicable at the Project level; assume all recycle completed prior to waste “entering” this RI/FS . DOE moratorium on recycling of CERCLA-generated scrap metal remains in force.
		Sequencing	Schedule sequencing to make use of waste soil as fill material for landfill operations	Effective for on-site and off-site disposal	Readily implemented during planning phase; significant management effort required maintain effective project sequencing ; more difficult to implement if stockpiling is required	Very low if stockpiling of soils is not required; low if stockpiling is required	Retained as a common practice for all options at the Project level (see details in Appendix B)
	Segregation	Characterize and Separate	Separation of clean or lightly contaminated materials for Subtitle D landfill disposal	Effective for on-site and off-site disposal	Routinely implemented during CERCLA actions; extensive characterization may allow further segregation (see Appendix B)	Moderate due to the cost of characterization activities	Eliminated; applicable at the Project level; assume all segregation completed prior to waste “entering” this RI/FS . (see details in Appendix B)
	Mechanical Size Reduction	Excavator Attachments	Primary size reduction of debris to meet transportation, packaging, and landfill placement requirements	Effective for large debris items	Readily implemented during demolition operations	Moderate due to the additional equipment and effort required	Retained as a common practice for all options at the Project Level (see Appendix B)
		Debris Processors	Additional size reduction using industrial processors to reduce debris void space	Effective for reducing off-site transportation costs for debris with low bulk density; not effective for on-site disposal (see Appendix B)	Complex and costly to implement	Costly to implement. Not cost effective for on-site disposal, but cost effective for off-site disposal (see Appendix B)	Retained for the Off-site Disposal Alternative only

Table 5-1. Technology Descriptions, Screening, Evaluations, and Selection of Representative Process Options (Continued)

General Response Action	Technology Type	Process Option	Description	Effectiveness	Implementability	Relative Cost	Selection
Waste Packaging and Transport	Packaging	Small containers	Small containers such as drums, B-25 boxes, or over-packs can be used to accumulate, store, or transport waste	Effective for small quantities, but not appropriate for much of the anticipated ORR CERCLA waste stream	Implementable for small waste streams generated over long periods, but not suitable for large waste volumes or for large items	Moderate to High	Retained as process option for certain wastes
		Large containers	Large containers such as roll-off bins, intermodal cargo or sealand containers can contain bulk waste or small containers	Effective and in current use for certain wastes; required for off-site transport	Intermodal containers are available. Intermodal containers are presently used for some off-site shipments originating on the ORR	Moderate	Retained for all waste streams as representative for comparative analysis of alternatives
		Bulk containers	Bulk containers such as Supersacks can contain bulk soil-like waste	Effective for some classes of waste; less effective than intermodals in maintaining containment in the event of an accident	Currently routinely used for bulk materials and waste disposal	Low	Retained as process option for certain wastes
	Transport	Barge	Transportation of bulk or packaged waste to DOE Hanford Reservation by barge via Tennessee River, Mississippi River, Gulf of Mexico, Panama Canal, Pacific Coast, Columbia River	Effective for large quantity bulk wastes	Cannot be implemented because Hanford CERCLA landfill is restricted to receiving wastes only from Hanford facilities	Moderate	Eliminated, cannot receive ORR waste
		Truck	Transportation of bulk waste on-site in dump trucks, or packaged waste to on-site and off-site disposal facilities by flatbed or other trucks	Effective for bulk and small-quantity waste packages (drums)	Implementable; roads, trucks, and contractors are available	Low to Moderate on a per ton/mile basis	Retained for off-site transportation of classified waste and for rail to truck transfer to NNSS Retained as representative for all on-site transportation
		Train	Transportation of bulk or packaged waste to off-site disposal facilities by railroad	Effective mode for off-site transportation of bulk wastes, intermodal containers, or small containers.	Implementable. A truck to train transfer facility is available at ETPP. Direct rail service is available from ETPP to ES in Clive, UT. NNSS can be accessed by using rail to truck transfer facility in Kingman, AZ, then truck transfer to NNSS.	Low to Moderate on a per ton/mile basis	Retained for off-site transportation of classified waste and for rail to truck transfer to NNSS, and for direct shipment of waste to ES

Table 5-1. Technology Descriptions, Screening, Evaluations, and Selection of Representative Process Options (Continued)

General Response Action	Technology Type	Process Option	Description	Effectiveness	Implementability	Relative Cost	Selection
Institutional Controls	Access and use restrictions	Physical barriers	Security fences, signs, buffer zones, and other barriers installed around potentially contaminated areas to limit access	Effective while maintained	Implementable. Materials and contractors are available	Low	Retained
		Administrative controls and security	Use of security (e.g., guards, surveillance, badges for access) or institutional requirements (e.g., training, standard operating procedures) to limit access to contaminated areas	Effective while maintained	Implementable	Low	Retained
		Covenants and deed restrictions	Restrictions on land use by licensed agreements, regulatory permits, code, zoning, stipulations on property deeds	Effective	Implementable	Low	Retained
	Maintenance and monitoring	Surveillance and maintenance (S&M)	Inspection of engineered and remedial actions and performance of preventive and or corrective measures to ensure proper operation of engineered controls	Effective while maintained; improves overall reliability	Implementable and required	Low to Moderate	Retained
		Environmental monitoring	Use of results from sampling and characterization of media before, during, and after remediation to predict and verify effectiveness of remedial actions	Effective while maintained; improves overall reliability	Implementable and required	Low to Moderate	Retained

Engineered Disposal Cell: An engineered disposal cell can be designed to accommodate a wide range of solid waste streams. A partially below-grade or above-grade engineered cell typically consists of a multilayer liner beneath the waste, lined embankments, and a multilayer final cover to completely encapsulate the waste. Engineered cells are constructed to satisfy the design requirements appropriate to the type of waste they contain.

In a cell engineered for LLW, the waste is placed on a bottom clay layer designed to impede the percolation of free water from the cell into the ground. The waste is then covered with a cap that includes an impermeable layer, a drainage layer, and a vegetative layer. The cell makes extensive use of natural materials and can be engineered to isolate wastes for long periods.

RCRA-hazardous waste is disposed of according to the requirements of 40 CFR 264 and 268 and more stringent state requirements, as applicable. In a cell with design components similar to those specified in 40 CFR 264.301, the waste is placed on a bottom liner system consisting of two leachate collection/removal layers, each above a low-permeability liner with appropriate characteristics for retarding contaminant migration. The final (top) cover on this type of cell must be equally or less permeable than the bottom liner and meet other performance requirements.

TSCA waste must be disposed of according to the requirements of 40 CFR 761. A facility designed to receive TSCA waste (i.e., PCBs) would be required to meet the facility specifications in 40 CFR 761.75. The liner consists of 3 to 4 ft (0.9-1.2 m) of soil and may also use a synthetic membrane liner. The bottom liner of the cell must be 50 ft (15 m) above groundwater or provide equivalent or superior protection. A cell designed to accommodate LLW, RCRA, TSCA, and mixed low-level waste (MLLW) would incorporate design elements to meet all regulatory requirements. In general, landfills designed to meet RCRA requirements will meet or exceed TSCA requirements.

Tumulus Facility: A tumulus facility consists of an at-grade concrete pad, stabilized waste, and a cover designed to contain LLW. Concrete containers of stabilized waste are stacked on the pad. The concrete pad incorporates a leachate collection system; an impermeable liner may be added to contain other types of waste. Once the stabilized waste containers have been placed on the pad, a multilayer cap is placed over the stacked waste to limit the infiltration of water. Taken as a whole, the protective features of the containers, pad, liners, and cover allow the facility to receive LLW and MLLW.

5.1.2.2 Existing Facilities

EMWMF: While capacity is currently available and suitable, projections are that the landfill will be at capacity by 2024.

Interim Waste Management Facility: This is a tumulus facility at Solid Waste Storage Area 6 that has been used to dispose of ORNL-generated LLW. Facility construction is similar to that described in the preceding paragraph.

Long-term Storage: Storage capacity in existing buildings on the ORR could accommodate some candidate waste streams. As with the existing wastes in storage, this is only an interim solution pending the availability of treatment or permanent disposal options.

5.1.3 Off-site Disposal

Evaluated off-site disposal technologies include new facilities, existing LLW and mixed waste facilities, and existing RCRA/TSCA facilities. Off-site disposal requires the same approach as on-site disposal with regard to the priority of recycle, reuse, and the use of Subtitle D landfills before considering disposal off-site. The process includes selection of an approved disposal site, development of generator certification documentation, development of waste profiles that meet the disposal site WAC, waste packaging, transportation, and disposal.

5.1.3.1 Existing LLW and Mixed-Waste Facilities

Chem Nuclear Barnwell Facility: This facility is a LLW disposal facility located in Barnwell County, near the town of Snelling South Carolina. It accepts waste from three member compact states: Connecticut, New Jersey, and South Carolina only. Therefore, it was eliminated from consideration.

EnergySolutions: EnergySolutions is a commercial waste disposal facility in Clive, Utah, that has previously received ORR waste. EnergySolutions can receive LLW and MLLW that meets their WAC. EnergySolutions also has facilities and permits necessary to process and stabilize untreated MLLW for disposal. Wastes are disposed of in an engineered disposal cell located in a remote arid environment.

Nevada National Security Site: NNSS is located in Nye County, Nevada, 65 miles northwest of Las Vegas, Nevada. There is an ongoing DOE-EM mission at the NNSS that includes the Area 5 Radioactive Waste Management Complex (RWMC), a radioactive waste management and disposal facility where LLW and MLLW are safely and permanently dispositioned. The Area 5 RWMC is located in one of the most arid and least populated regions of the United States, which provides an ideal area for near-surface disposal of LLW. The NNSS has the unique capability of accepting U. S. Government classified waste materials for disposal.

The NNSS is authorized to receive DOE-generated LLW, as well as DOE-generated RCRA hazardous waste and RCRA MLLW (that meet LDRs). No treatment capability for mixed waste is provided at NNSS.

DOE Hanford Reservation: The DOE Hanford Reservation, near Richland, Washington, will accept out-of-state LLW for disposal, but cannot accept out-of-state MLLW for disposal.

US Ecology-Hanford: US Ecology operates a commercial LLW facility on the Hanford Reservation. US Ecology is currently accepting waste only from generators in the Northwest States waste compact.

Waste Control Specialists: WCS is a waste processing and disposal company that operates a permitted 1,338-acre treatment, storage and disposal facility near Andrews, Texas. WCS offers management of radioactive waste, hazardous waste, and mixed waste.

5.1.3.2 Existing RCRA/TSCA Facilities

There are a number of permitted commercial RCRA/TSCA disposal facilities available for ORR candidate waste streams. The following RCRA/TSCA facilities were considered in the technology screening process:

- WMI-Emelle in Emelle, Alabama
- US Ecology-Beatty in Beatty, Nevada
- Clean Harbors in Deer Park, Texas
- Clean Harbors in Clive, Utah

All of these facilities are similar in the types of waste that they receive for treatment and disposal and the services that they offer. The primary difference between them is transportation distance, with the WMI-Emelle facility the closest and US Ecology's Nevada facility the most distant. Off-site facilities in the western United States (e.g., Nevada, Utah, Texas, and Washington) tend to have more favorable hydrogeological conditions and lower local population densities than facilities in the more humid South (e.g., Alabama).

5.1.4 Treatment of Mercury-contaminated Debris

Mercury-contaminated (D009) waste will require treatment to meet LDRs. For soils contaminated with mercury, individual projects (remedial action projects) are assumed to provide this treatment (by sulfur polymer stabilization/solidification or similar process) prior to disposal (on-site or off-site), and therefore process option considerations for soils are not necessary in this RI/FS analysis. Likewise, for mercury-contaminated debris, the assumption in this RI/FS is made that treatment to meet LDRs will be the responsibility of the project/demolition contractor, and the cost for that treatment is incurred by the project. However, for characteristically hazardous debris (D009), RCRA allows for treatment of that debris to be accomplished as an integral part of disposal. This can be allowed under a RCRA Corrective Action Management Unit designation for an on-site facility; off-site facilities (e.g., EnergySolutions and WCS) also have regulatory authority to perform this treatment as an integral part of disposal. However, under the assumption that the demolition project manages and covers the cost of treatment for mercury-contaminated debris regardless of where that treatment occurs or where the waste is disposed of, no further consideration of this topic is given in this RI/FS and it is therefore not included in Table 5-1.

5.1.5 Volume Reduction

OREM follows a hierarchy for disposing of waste generated through cleanup projects to minimize disposition volumes and costs, and reduce needed landfill capacity. As shown in Figure 5-2, the foundation of the strategy is built on first evaluating waste materials for recycle or beneficial reuse. The second priority is to make use of on-site Subtitle D landfills for final disposal of waste. This RI/FS identifies process options for use after this step; that is, the recycle/reuse and use of ORR landfills through segregation is accomplished at the project level prior to waste entering consideration for management by the alternatives of this RI/FS; however, it is worth noting that these volume reduction methods are already part of the overall OREM strategy for waste management. This approach is common to all disposal actions. Mechanical size reduction processing requires additional evaluation to determine cost effectiveness and possible incorporation as a process option. Appendix B includes a detailed evaluation of volume reduction methods.

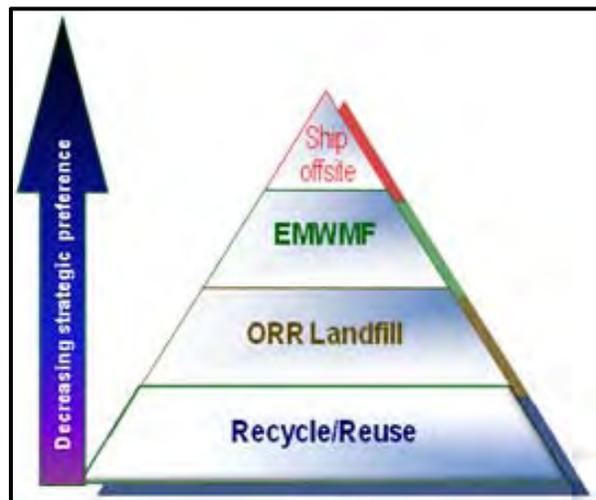


Figure 5-1. OREM Hierarchy for Waste Disposition

5.1.5.1 Recycle/Reuse

Recycle involves identifying materials from CERCLA actions that have value within DOE or in the marketplace as a resource for construction or for manufacturing other products. Examples include recycle of structural steel for the automobile industry or recycle of masonry rubble and concrete as aggregate for road construction. CERCLA remedial action projects that generate waste soil are evaluated as a potential source of fill material for demolition debris with significant void fraction. As indicated above, CERCLA actions are evaluated at the project/program level for potential recycling and reuse.

5.1.5.2 Segregation

Waste segregation is an important volume reduction option that is emphasized in planning of all DOE D&D projects. Significant effort and funding is provided for initial characterization activities in order to provide health and safety information for worker protection, to develop waste profile information for disposal, and to identify opportunities for separating clean and contaminated materials. Segregation involves the effort required to separate materials in order to divert suitable waste materials to a Subtitle D landfill such as the ORR Landfills. Again, while it is a pertinent element of OREM's waste disposition strategy, segregation is carried out at the project level. The possibility of more extensive characterization to enable more complete/extensive segregation is examined in Appendix B.

5.1.5.3 Mechanical Size Reduction Processing

Mechanical size reduction involves physical cutting, crushing, or compressing debris to reduce size for transporting, to meet physical criteria for landfill acceptance, and to reduce the void fraction of the material for disposal as well as ultimately reduce the volume of waste to be dispositioned. Reducing void space reduces the amount of fill material required to stabilize the landfill thus reducing overall size of the landfill, reduces pathways for water intrusion, and minimizes settling and associated damage to the final cover. The waste acceptance criteria for landfills include physical criteria that require size reduction actions to be performed prior to placement in the landfill. An example of this is the EMWMF physical WAC that requires debris items to sized to dimensions less than 6 ft long, 4 ft wide, and 4 ft deep. This is usually accomplished using excavators with shearing and cracker jaw attachments. This primary size reduction would be required regardless of the disposal method (on-site or off-site) in order to fit the materials into containers or to meet disposal criteria. Additional size reduction beyond the primary requirement involves the use of processing equipment such as industrial shredders, crushers, and shears designed for high-volume production facilities. Debris void space can be reduced, which in turn reduces the volume of material necessary to fill voids and stabilize the landfill. If implemented effectively, size reduction can reduce the landfill footprint. However, the benefits and challenges, cost and complexity of size reduction must be considered to determine any net results of the process. Appendix B provides an evaluation of all volume reduction options as applied to both on-site and off-site waste disposal, and weighs VR options against the CERCLA criteria.

5.1.6 Waste Packaging and Transport

Packaging technologies are used to ensure safe containment of waste during transport, storage, and disposal. Transport vehicles can be used in conjunction with packaging for relocation of waste to treatment or disposal facilities. Some transport vehicles can be equipped to provide containment without additional packaging.

5.1.6.1 Packaging

Small Containers: A number of small containers such as lab packs, B-12 and B-25 boxes, drums, and overpacks are designed to contain various waste forms (e.g., debris, solid, liquid, sludge, granular) and types (e.g., LLW, RCRA-corrosive). Small containers would be applicable to certain specific candidate waste streams. Small containers are typically disposed of with the waste rather than emptied and reused.

Large Containers: Large containers include roll off bins, intermodal containers, and other container types with various weight and volume capacities, loading capabilities (top-, side-, or end-loaded), and handling characteristics. Some containers can be moved by forklift, some by crane, and some can be winched directly onto a truck bed. Some truck-mounted containers can be unloaded directly by dumping from the truck, while other containers must be removed and unloaded with additional equipment. A variety of waste forms and types can be loaded into the containers. Large containers can usually be

decontaminated and reused. Dedicated containers can be reused for similar waste streams with only external decontamination.

Bulk Containers: Bulk containers are single-use containers typically disposed of with the waste. A Supersack, a large reinforced bag, is an example of a bulk waste package that can be used to package soil-like waste material.

5.1.6.2 Transport

Truck: Truck transport is applicable to both local and long-distance waste transport. Trucks can transport bulk wastes either in approved containers or in covered beds. Waste being shipped off site by rail has to be transferred from trucks to railcars at a transload facility. All off-site disposal facilities are configured to receive waste directly via truck.

Rail: Rail transport would be viable only for long-distance waste transport. Railcars could be loaded from trucks at a transload facility. An existing transload facility at ETPP could accommodate containerized waste; however, additional waste transfer facilities would be needed to allow handling of bulk waste. EnergySolutions and WCS are configured to receive direct rail shipments. Shipment to other off-site disposal facilities would require either transloading to trucks for the last leg of the trip or construction of a rail spur from the nearest rail line to the disposal facility.

5.1.7 Institutional Controls

Access and use restrictions and maintenance and monitoring are institutional control technologies that can reduce the potential for exposure to waste that remains at a remediation site or is placed in a disposal facility. These technologies and the associated process options would be used in conjunction with on-site waste handling, storage, and disposal process options.

5.1.7.1 Access and Use Restrictions

Physical barriers: Fences, signs, buffer zones, or other barriers can be installed around potentially contaminated areas to limit access.

Administrative Controls and Security: Security (e.g., guards, surveillance, badges for access) or institutional requirements (e.g., training, standard operating procedures) can be used to limit access to contaminated areas.

Covenants and Deed Restrictions: License agreements, codes, zoning, or stipulations on a property deed can be used to prohibit unacceptable uses of a contaminated site that could put human or ecological receptors at risk.

5.1.7.2 Maintenance and Monitoring

Surveillance and Maintenance: Scheduled and special inspections of engineered facilities and implementation of preventive or corrective measures can be used to ensure the proper operation of engineered components.

Environmental Monitoring: Results of the sampling and characterization of environmental media before, during, and after remediation can be used to predict and verify the effectiveness of remedial actions.

5.2 RETAINING/ELIMINATING PROCESS OPTIONS

5.2.1 No Action

The “No Action” general response action is retained as required by the NCP to serve as a baseline for comparison to action-based alternatives. For this alternative, there would be no CERCLA action or work scope to consider for this project. Management of CERCLA waste after EMWMF capacity is reached would be addressed at each individual project level.

5.2.2 On-site Disposal

On-site disposal technology types considered include new and existing land disposal facilities. Three of the on-site disposal options were retained for further study based on effectiveness in isolation of the required waste types, the maturity of the technology, availability of commercial contracting capability, and moderate cost.

5.2.2.1 New Facilities

Sanitary and unlined trench landfills were eliminated from consideration because they are not applicable or suitable for candidate waste streams. Below-grade facilities, concrete vaults, and tumulus facilities were all eliminated due to higher costs, more difficult implementation, and/or physical limitations at the ORR.

The final representative process option retained for on-site disposal is the partially below-grade engineered disposal facility. This option is a proven concept currently demonstrated at the EMWMF and is expected to meet future requirements. It was selected based on equivalent or superior effectiveness, relative ease of implementation, and reduced cost compared to other process options.

5.2.2.2 Existing Facilities

With the exception of EMWMF and long-term interim storage facilities, existing facilities on the ORR were eliminated because none have WAC that allow for disposal of projected candidate waste streams. The EMWMF option is retained in order to provide effective near-term disposal capability. EMWMF is expected to be filled to capacity sometime in 2024. The long-term storage is retained as an interim option for waste that may not meet disposal facility WAC, pending identification of appropriate treatment and disposal options.

5.2.3 Off-site Disposal

Options considered for off-site disposal include new facilities, existing LLW and mixed waste facilities, and existing RCRA/TSCA facilities. Several of the existing off-site facilities would accommodate the anticipated waste volumes and types to be generated on the ORR; however, the cost of transportation is extremely high and the options incur the risk of transportation incidents with potential exposure of the general public to radiological hazards. Tipping fees at commercial facilities would also increase costs to the extent that these off-site facilities are used. Further, DOE would retain liability for remediation of these sites in the event that releases occur.

5.2.3.1 New Facilities

Consideration of the use of a new off-ORR engineered facility would require a plan for a new facility to be at some level of development/implementation. Since there are no new facilities being planned, this option was eliminated. However, there are existing permitted DOE and commercial off-site facilities that could adequately accommodate the ORR CERCLA waste types and volumes.

5.2.3.2 Existing LLW and Mixed-Waste Facilities

LLW and MLLW disposal sites evaluated included *EnergySolutions* in Clive, Utah; NNSS in Nye County, Nevada; Chem Nuclear's Barnwell South Carolina facility; the DOE Hanford Reservation near Richland, Washington; US Ecology-Hanford, and WCS in Andrews, Texas. All these sites would effectively isolate wastes that meet their respective WAC, but would incur high transportation/disposal costs as well as risk liabilities until waste reaches its destination. ORR wastes are currently being shipped to the *EnergySolutions* and NNSS facilities, and shipment and disposal at these sites is readily implementable. Chem Nuclear's Barnwell facility was eliminated since it does not accept waste from states outside of its compact. DOE Hanford and US Ecology-Hanford were eliminated from consideration due to limited ability to accept ORR waste. WCS is a potential process modification to the Off-site Disposal Alternative (see Section 6.3.5.10.1) if in the future the receipt of debris waste in bulk form is allowed (currently WCS requires debris waste to be containerized); however, their facility is currently not large enough (at just under 1 M yd³) to take a majority of the future CERCLA waste. WCS is an option for MLLW receipt.

EnergySolutions was retained for disposal of non-classified LLW and MLLW. Treatment of MLLW waste to meet LDRs is also available at the *EnergySolutions* facility. The NNSS facility is retained for unclassified and classified LLW and MLLW disposal. However, treatment of LLW/RCRA waste prior to disposal is not available at NNSS. WCS is retained as a destination for MLLW, as they provide treatment to meet LDRs.

5.2.3.3 Existing RCRA/TSCA Facilities

The Waste Management, Inc. (WMI)-Emelle (Emelle, Alabama), US Ecology-Beatty (Beatty, Nevada), Clean Harbors (Deer Park, Texas), and Clean Harbors (Clive, Utah) facilities were identified as existing RCRA/TSCA facilities. All of the facilities are eliminated because the facilities are no longer on the approved active treatment, storage, disposal, and recycling facilities (TSDRFs) list for ORR cleanup. Non-radioactive RCRA/TSCA waste is a small percentage of CERCLA waste generated that does not meet the EMWMF WAC and is not a differentiator for the On-site and Off-site Disposal Alternatives. Non-radioactive RCRA/TSCA waste and other waste that would not meet an on-site disposal facility WAC are not included as candidate waste streams for quantitative analysis (see Section 2.1.3).

5.2.4 Volume Reduction

Recycle/reuse as a volume reduction process option is eliminated because it is performed at the project level prior to the waste being considered in this RI/FS (see explanation of OREM waste disposal strategy shown in Figure 5-1; additionally clean, recyclable material is not acceptable at an on-site disposal facility – see exclusions under Section 2.1.1). Therefore, any waste that may be recycled should be recycled by the project contractor generating the waste, regardless of whether the CERCLA waste alternative for disposal is on-site or off-site. A more detailed analysis is presented in Appendix B, Section 5.1.

Project sequencing (in order to maximize the use of soil waste as void fill) was retained because it is very effective, low in cost, and is currently implemented for conserving the EMWMF disposal capacity. It should be noted that planning to take advantage of project waste sequencing is accomplished outside the scope of this RI/FS; however, to the extent possible, sequencing of waste at an on-site facility should be accomplished.

Waste segregation was eliminated for the same reasons as recycle/reuse; waste that is capable of being disposed of in ORR landfills should be disposed of as such by the demolition project contractor, regardless of the CERCLA waste alternatives reviewed under this RI/FS analysis. However, a more detailed analysis is considered in Appendix B, and project-level cost benefit analyses of more detailed characterization to allow for further segregation are suggested (see Section 5.3 in Appendix B). Waste

segregation is a current practice for CERCLA actions at the project level, and is effective in diverting clean materials from the EMWMF.

Mechanical size reduction processing of debris is evaluated in detail in Appendix B against the CERCLA criteria with the result that it is not recommended for combination with the On-site Disposal Alternative (see detailed evaluation in Appendix B, Section 5.4.4). However size reduction was retained for the Off-site Disposal Alternative because benefits outweigh the risks for off-site transport; it reduces transportation and disposal costs (fewer shipments) by increasing bulk density and the mass of waste material per shipment, and thereby also decreases risk to the public. For the Hybrid Disposal Alternative, because the on-site disposal capacity is severely limited, mechanical volume reduction is retained (see Section 6.4.1.3).

5.2.5 Waste Packaging and Transport

Packaging technologies are used to ensure safe containment of waste during transport, storage, and/or disposal. Transport vehicles can be used in conjunction with packaging for relocation of waste to treatment and disposal facilities. Some transport vehicles can be equipped to provide containment without additional packaging.

5.2.5.1 Packaging

The use of small containers (e.g., B-12 and B-25 boxes, drums, and over-packs) is retained because they are effective and implementable for specific candidate waste streams. They are typically disposed of with the waste rather than emptied and reused, and they can be placed in large containers for ease of shipment.

Use of large containers (e.g., roll-off bins, intermodal/sealand containers) for bulk waste and over-packs containing small containers are effective and implementable. They are commonly used on the ORR in a variety of sizes and configurations that provide for diverse loading and unloading scenarios. Large containers are retained for all waste streams as a necessary component of On-site and Off-site Disposal Alternatives.

Bulk containers such as Super Sacks[®] are inexpensive, single-use containers typically disposed of with the waste. Large volumes of waste in bulk containers can be transported on-site by truck. Some bulk waste can be transported off-site by truck or train, depending on the waste characteristics and the receiving facility's waste handling capabilities. Bulk waste containers can also be placed in large containers to minimize large container decontamination costs. Bulk containers are retained as a process option because they can be suitable for certain on-site wastes, such as asbestos.

5.2.5.2 Transport

Truck transport is applicable, effective, and implementable for both local and long-distance waste transport. Though the cost for long-distance transport is high, this process option is routinely used on the ORR for waste materials, and it is retained as a potential alternative.

Rail transport is retained as a viable long-distance waste transport method that could be more cost effective than truck transport for off-site disposal. An existing transload facility at ETTP can effectively accommodate transfer of containerized waste from truck to train for the expected waste volumes. EnergySolutions in Utah is configured to receive rail shipments of LLW and MLLW. Transport by rail to NNSS in Nevada currently requires transfer of the waste from railcars to trucks at a transload facility (assumed as Kingman, Arizona) for the last leg of the trip. The cost for rail transport, including the cost of transloading, would be lower than truck transport for very large waste volumes.

5.2.6 Institutional Controls

As shown in Table 5-1, all institutional controls process options were retained to be used in conjunction with other actions to ensure adequate security and long-term protectiveness.

5.3 ASSEMBLY OF ALTERNATIVES AND ABILITY TO MEET REMEDIAL ACTION OBJECTIVES

The general response actions, technology types, and representative process options carried forward for alternative development are shown in Table 5-2 where they have been assembled into four disposal alternatives: the No Action Alternative, the On-site Disposal Alternative, the Off-site Disposal Alternative, and the Hybrid Disposal Alternative. The alternatives presented in Table 5-2 are described in detail in Chapter 6 and fully evaluated in Chapter 7. Each alternative includes the necessary characteristics that satisfy RAOs for CERCLA waste disposal.

The No Action, On-site, Off-site, and Hybrid Disposal Alternatives satisfy the RAOs as described in the following:

- Prevent exposure of a human receptor to future-generated CERCLA waste or waste contaminants that exceeds a human health risk of 10^{-4} to 10^{-6} ELCR or HI of 1.
 - **No Action Alternative:** The No Action Alternative provides no coordinated ORR effort to manage waste generated by future CERCLA actions after EMWMF capacity is reached; therefore, the RAOs are not directly applicable to the No Action Alternative. Overall protectiveness of human health and the environment and risk reduction would have to be addressed by CERCLA decisions at the individual sites without the benefit of a comprehensive disposal strategy.
 - **On-site and Hybrid Disposal Alternatives:** The on-site disposal facility would meet this RAO by isolating the waste using appropriate engineered features and natural materials, complying with ARARs, and by establishing a facility WAC for constituents of concern given the potential exposure pathways based on the conceptual design. These WAC limits will be determined based on meeting the RAOs (10^{-4} to 10^{-6} ELCR and $HI \leq 1$). If on-site or hybrid disposal is the selected remedy, the final WAC would require approval by all regulatory parties. Waste not meeting the on-site disposal facility WAC (or exceeding the on-site capacity) would be shipped to appropriate off-site disposal facilities or placed in interim storage with adequate waste isolation features and institutional controls pending the development of treatment or disposal capabilities.

Appropriate controls at an on-site facility, including compliance with regulations (ARARs) and health and safety plans, would ensure that workers would not be exposed to the waste during handling, transport, or disposal operations.

Isolation features at the on-site disposal facility would be maintained after closure for an indefinite period. Such isolation would be regularly verified by the regulatory agencies responsible for ensuring proper design and compliance with long-term closure, monitoring, and maintenance requirements, including the CERCLA required five-year review to ensure protection of human health and environment as long as the remedy provides containment for hazardous substances on-site above levels that would allow unlimited use and unrestricted exposure. The containment afforded by the facility's design, as well as permanent restrictions (e.g., ROD land use controls) on land and groundwater use, would help ensure long-term protection of workers and the public. Should monitoring of the site ever detect non-compliance with RAOs, corrective actions would be implemented.
 - **Off-site and Hybrid Disposal Alternatives:** The off-site facilities proposed for use under the Off-site and Hybrid Disposal Alternatives have been vetted through the CERCLA off-

- site rule, Section 121(d)(3) of the NCP [40 CFR 300.440], and have been approved for treatment and/or disposal of CERCLA wastes. As a result, this RAO is met through facility design and operating conditions for off-site facilities and compliance with established WAC.
- Prevent adverse impacts to water resources or unacceptable exposure to ecological receptors from CERCLA waste contaminants through meeting chemical-, location- and action-specific ARARs, including RCRA waste management and disposal requirements, CWA AWQC for surface water in Bear Creek, and SDWA MCLs in waters that are a current or potential source of drinking water.
 - **No Action Alternative:** The No Action Alternative provides no coordinated ORR effort to manage waste generated by future CERCLA actions after EMWMF capacity is reached; therefore, the RAOs are not directly applicable to the No Action Alternative. Overall protectiveness of human health and the environment and risk reduction would have to be addressed by CERCLA decisions at the individual sites without the benefit of a comprehensive disposal strategy.
 - **On-site and Hybrid Disposal Alternatives:** The engineered isolation features and natural materials of an on-site disposal facility would be designed to meet ARARs for protection of ecological receptors from contact with or exposure to the waste or waste constituents (e.g., within the cap, 2 ft of biointrusion rock below 5 ft of clay and overburden provides protection to burrowing animals). Candidate wastes would be contained during transport and disposal to prevent exposure to ecological receptors. SDWA MCLs in potential future drinking water are used as screening levels, and CWA AWQC are ARARs that ensure human health and environmental protectiveness. While radiological limits are not included in the CWA AWQC, protection of human health (RAO 1) places limits on radiological contaminants in the major water pathway to a degree that ecological receptors are protected from ionizing radiation effects due to their relatively shorter life spans. Ecological risk due to toxic radionuclides (e.g. uranium) that are not covered by AWQC will be considered in risk evaluations to be completed as part of the WAC development process (see Section 6.2.3).
 - **Off-site and Hybrid Disposal Alternatives:** The off-site facilities proposed for use under the Off-site and Hybrid Disposal Alternatives have been vetted through the CERCLA off-site rule, Section 121(d)(3) of the NCP [40 CFR 300.440], and have been approved for disposal of CERCLA wastes. As a result, this RAO is met through facility design and operating conditions for off-site facilities and compliance with established WAC.

Table 5-2. Alternatives Assembly, RI/FS for CERCLA Waste Disposal

General Response Action	Technology Type	Representative Process Option	No Action Alternative	On-site Disposal Alternatives	Off-site Disposal Alternative	Hybrid Alternative	Comments
No Action	None	No actions	X				No central CERCLA action or work scope to consider. Required by NCP.
On-site Disposal	New facilities	Engineered disposal cell (landfill)		X		X	Representative process option applicable only to on-site (and hybrid) disposal.
	Existing facilities	Long-term storage		X	X	X	Retained as interim option for waste that may not meet disposal facility WAC, pending treatment and disposal options.
Off-site Disposal	Existing LLW and mixed waste facilities	EnergySolutions Clive, Utah		a	X	X	EnergySolutions and NNSS are used for off-site LLW and MLLW disposal. EnergySolutions and WCS are used for off-site MLLW treatment and disposal. All are applicable (with restrictions) for the Off-site and Hybrid Disposal Alternatives. Classified waste must go to NNSS.
		DOE NNSS		a	X	X	
		WCS, Texas		a	X	X	
Volume Reduction	Recycle and reuse	Sequencing		X	X	X	Applies to project sequencing to ensure that contaminated soil is available for use as fill material for debris.
	Size reduction processing	Excavator attachments		X	X	X	Refers to primary size reduction as necessary to meet disposal site WAC. Completed at the Project level.
		Industrial processors				X	X
Waste Packaging and Transport	Packaging	Large containers		X	X	X	All types of waste packages can be used for on-site and off-site transport. The use of intermodal containers, commonly used at the ORR and disposal facilities, is assumed.
	Transport	Truck		X	X	X	Truck transport is used for all transport within ORR and for classified waste shipments to NNSS. Rail will be used for non-classified waste for the Off-site and Hybrid Disposal Alternatives with rail to truck transfer for shipments to NNSS.
		Train				X	
Institutional Controls	Access and use restrictions	Physical barriers		X	X	X	All institutional controls apply to On-site, Off-site, and Hybrid Disposal Alternatives. Institutional controls are required at off-site facilities and costs are assumed to be included in disposal fees.
		Administrative controls and security		X	X	X	
	Maintenance and monitoring	Surveillance and maintenance		X	X	X	
		Environmental monitoring		X	X	X	

^a Off-site disposal facilities are used as necessary when CERCLA wastes do not meet the On-site Disposal Alternative WAC.

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6. ALTERNATIVE DESCRIPTIONS

This chapter provides detailed descriptions of the No Action Alternative (Section 6.1) and the On-site (Section 6.2), Off-site (Section 6.3), and Hybrid (Section 6.4) Disposal Alternatives for the candidate CERCLA waste streams identified in Chapter 2. Representative process options assembled in Chapter 5 have been used to develop feasibility level conceptual designs and actions described in this chapter. The Hybrid Disposal Alternative is a combination of on-site and off-site disposal; therefore, much of the descriptions provided in Sections 6.2 and 6.3 also serve as descriptions for the hybrid alternative.

6.1 NO ACTION ALTERNATIVE

The No Action Alternative is considered in accordance with CERCLA and NEPA requirements to provide a baseline for comparison with other alternatives. For purposes of evaluation, the following assumptions are made for the No Action Alternative:

- A comprehensive, site-wide strategy to address the disposal of waste resulting from any future CERCLA remedial actions at the ORR and associated waste generator sites after EMWMF capacity is reached would not be implemented.
- A centralized disposal facility would not be constructed on the ORR to accommodate future generated CERCLA waste after EMWMF capacity is reached.
- Future waste streams from site cleanup that require disposal after EMWMF capacity is reached would be addressed at the project-specific level. This could result in the majority of waste transported to off-site disposal facilities by truck, and possibly significant long-term storage of waste.

Unlike the No Action Alternative for a typical FS which assumes no cleanup actions are taken at a contaminated site, the No Action Alternative in this case is based on the assumption that no coordinated ORR effort would be implemented to manage wastes generated by future CERCLA actions after EMWMF capacity is reached. No assumptions are made under this alternative regarding the implementation of remedial strategies or specific actions for the individual sites, or at the watershed or ORR program-wide level. No specific assumptions are made as part of the No Action Alternative regarding future institutional controls, either at the waste generator sites or at the ORR-wide level.

Project-specific remedial decisions, including those concerning on-site, off-site, or in-situ waste disposal, would be made under the No Action Alternative without the benefit of an ORR site-wide disposal strategy or infrastructure. While protective remedies would be implemented, the lack of a coordinated disposal program has potential cost and protectiveness impacts as discussed in Section 7.2.1 and Section 7.3.

6.2 ON-SITE DISPOSAL ALTERNATIVES

The On-site Disposal Alternatives propose consolidated disposal of most future-generated CERCLA waste exceeding the capacity of the existing EMWMF in a newly-constructed, mostly above-grade, engineered waste disposal facility (i.e., landfill) on the ORR, referred to herein as the EMDF. Four distinct site options are individually analyzed; however the disposal facilities (meaning the components – buffer, liner, berms, cells, final cover) are nearly identical in terms of the design concept. Any differences are discussed in this section. Candidate wastes would include LLW and mixed waste with components of radiological and other regulated waste (LLW/RCRA, LLW/TSCA) as described in Chapter 2. Liquid wastes, RCRA-listed wastes, TRU wastes, spent nuclear fuel, and sanitary wastes are not candidate waste streams for the EMDF. Further exclusions were outlined in Section 2.1.1. Project level characterization and segregation efforts would identify uncontaminated or lightly contaminated waste generated during CERCLA remedial actions that can meet the WAC of existing Y-12 industrial or construction/demolition

landfills (otherwise known as the ORR Landfills). These wastes can be disposed of at the ORR Landfills regardless of the selected alternative for future CERCLA disposal, and are outside the scope of this evaluation. Similarly, uncontaminated materials that are candidates for recycle would be identified during the CERCLA planning and characterization effort and separated for alternate beneficial purposes. Debris would be size reduced as necessary to meet the EMDF physical WAC using excavators equipped with cutting and crushing attachments. Wastes not meeting the EMDF WAC would be transported to off-site disposal facilities or placed in interim storage until treatment or disposal capabilities become available.

Ultimately, the On-site Disposal Alternatives are a combination of on-site and off-site disposal. The volume of future CERCLA waste acceptable at an on-site facility is limited by the WAC of the facility. The remainder of the waste, which does not meet an on-site facility WAC, thus is directed to an off-site disposal option. Because current characterization of the future CERCLA waste is not sufficient to draw an absolute line between waste volumes to be handled on-site versus those that will require off-site disposal, nor has a final on-site disposal WAC been defined to which that characterization can be measured against, assumptions must be made regarding the volume and composition of future CERCLA waste for on-site disposal. Therefore, the volume of waste assumed to be able to meet an on-site WAC is conservatively estimated to allow for a maximum on-site disposal footprint design. The construction of the facility is planned to be conducted in phases over the lifetime of waste generation, which will allow for a smaller facility footprint to be constructed if warranted (e.g., four cells construction versus six cells) as details regarding waste characterization and generation are realized. In the case of the Hybrid Disposal Alternative, the available facility capacity is the limiting factor, and off-site disposal is an integral part of the Alternative (see Section 6.4 for a discussion of the Hybrid Disposal Alternative).

The On-site Disposal Alternatives only address disposition of CERCLA waste. This includes designing and constructing the landfill, support facilities, and roadways; developing plans and procedures, personnel training and supervision; receiving waste that meets the WAC; unloading and placing waste into the landfill; surveying and decontaminating as needed any containers, equipment, or vehicles leaving the site; monitoring surrounding media; and managing the waste and the landfill during the construction, operations, closure, and post-closure periods.

Disposal facility elements that are critical to ensuring adequate long-term protection of human health and the environment include the following:

- Location of the EMDF (Section 6.2.1)
- Design of the facility's waste containment features (Section 6.2.2)
- Characteristics and limitations of the waste placed in the EMDF (Section 6.2.3)
- Facility construction, operations, and operational monitoring (Section 6.2.4 through 6.2.6)
- Management of waste exceeding WAC (Section 6.2.7)
- Facility closure and post-closure care, including institutional controls (Section 6.2.8 and 6.2.9)
- Lessons learned, from design through operation of the EMWMF (Section 6.2.10)

6.2.1 EMDF Proposed Sites

Several proposed sites in Bear Creek Valley (BCV) are evaluated as part of the On-site Disposal Alternative for development of the EMDF. These sites were selected for detailed analyses based on the site screening process outlined in Appendix D. Figure 6-1 shows proposed locations for the EMDF site relative to the ORR; each site is described in the following sections, 6.2.1.1 through 6.2.1.4.

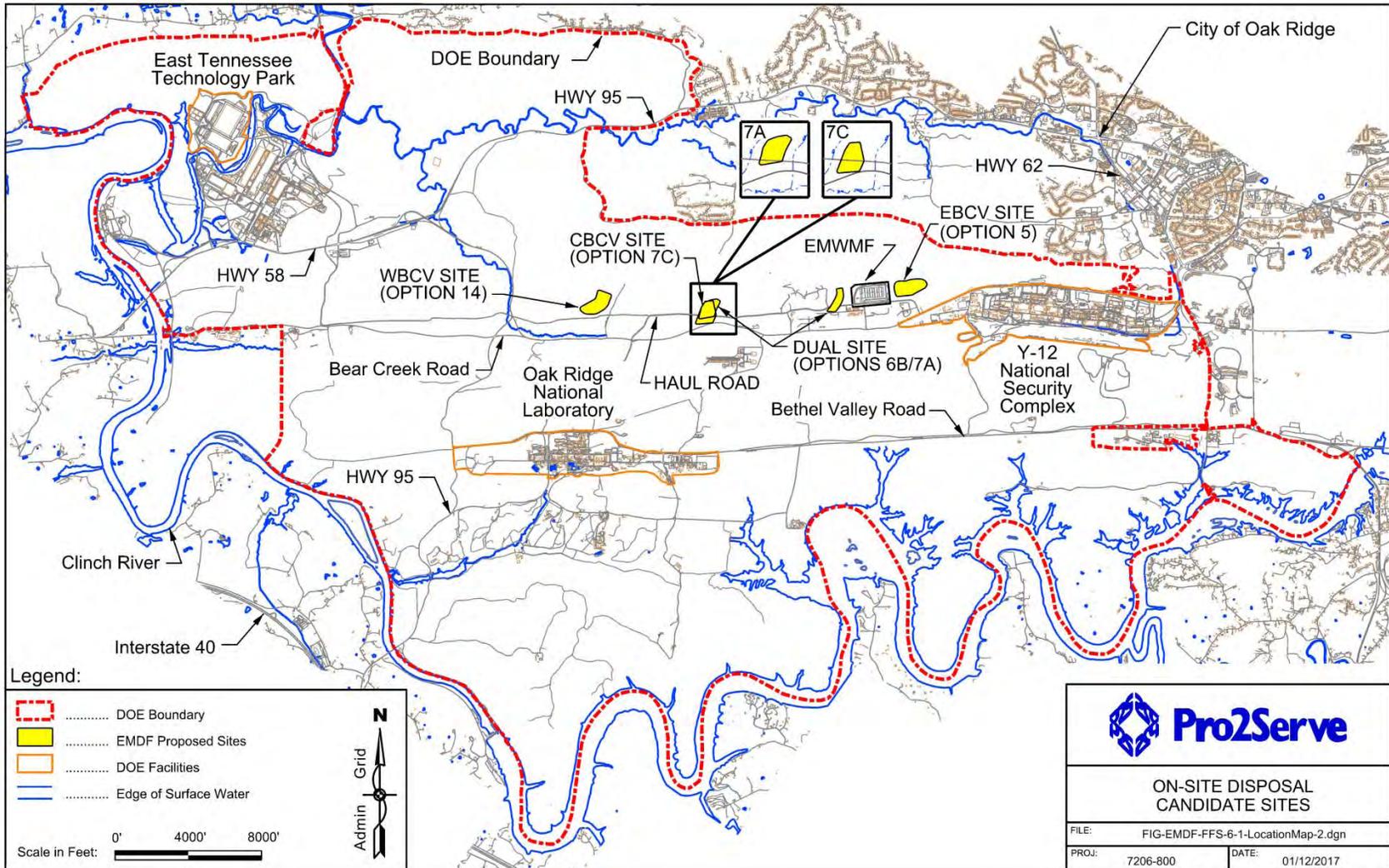


Figure 6-1. EMDF Location Map

The site option descriptions address the following categories: general site conditions, previous site investigations, surface water hydrology, geology/hydrogeology, groundwater hydrology, ecological/cultural resources, karst/seismicity issues, relationships with existing source areas and plumes in BCV, and any other unique or relevant site conditions. To avoid repetition, some of the background descriptions provided for Site 5 (e.g., general explanations of geological conditions, previous investigations encompassing BCV as a whole) are applicable to other sites and therefore are not repeated in subsequent site descriptions. More comprehensive site descriptions for BCV and the proposed sites are presented in Appendix E, including various figures that illustrate features described below for each site.

6.2.1.1 EBCV (Site 5)

The site plan for the EMDF at the EBCV Site is presented in Figure 6-2. The proposed EMDF site is located east of EMWMF on the ORR in the BCV Watershed. The proximity of the site to EMWMF offers advantages through sharing existing infrastructure and by consolidating waste management areas (see Section 6.2.2.5). It is located in the Zone 3 area of EBCV designated for future DOE-Controlled Industrial Use in the BCV Phase I ROD (DOE 2000) as shown in Figure E-1 in Appendix E. Appendix D describes the screening process and selection of this site, which will remain under DOE control within DOE ORR boundaries for the foreseeable future. The nearest resident to the proposed EMDF site at the EBCV location is 0.84 miles directly north, and is separated from the site by Pine Ridge.

Construction of a disposal facility at the EBCV site may or may not require moving the 229 Security Boundary for Y-12 as shown in Figure 6-2. This security boundary is designated pursuant to Section 229 of the Atomic Energy Act of 1954 as implemented by 10 CFR 860. The purpose of this security boundary is to prevent the unauthorized introduction of weapons or dangerous materials into Y-12. In order to revise this boundary, DOE would publish a notice of revision in the Federal Register.

Site Characteristics

General site conditions. The approximately 70-acre EBCV Site (30 acre waste footprint area) is situated along and below the southern flank of Pine Ridge on undeveloped land immediately east of the EMWMF. Based on process knowledge and a review of historical maps, the site is believed to be uncontaminated. The site is bounded on the south by the Haul Road, a sub-tributary of Northern Tributary (NT)-3 along its western margin, Pine Ridge to the north, and NT-2 to the east and southeast. The site is located within a portion of the uppermost headwaters of NT-2 and NT-3 that flow southward to Bear Creek and is dissected by several stream channels and north-south oriented ravines draining the south flank of Pine Ridge. Site topography varies from low to moderate slopes in the broad valley area of the main (east) NT-3 stream channel, to moderate and steep slopes mostly along the southern flanks of Pine Ridge. Roughly two thirds of the western footprint includes a broad valley along the main intermittent stream channel of NT-3 that drains toward the southwest. The eastern third of the footprint occupies more elevated areas except for two relatively small valleys draining to the south/southeast along sub-tributaries of NT-2. The site had been mostly covered in forest until May 19, 2013, when a tornado-like downburst toppled trees across much of the site. Subsequent timber recovery efforts have cleared a large portion of the footprint. Additional clearing and drill site access road construction preceding the 2014/2015 limited Phase I investigation has further modified surfaces and runoff across portions of the site. Phase I site characterization efforts, reported on in DOE 2017, delineated these three branches of NT-3 in the vicinity of Site 5, a western, central, and eastern branch. All three branches of NT-3 would be impacted by construction of the landfill, with the central and eastern branches requiring modifications to accommodate the future landfill. These modifications are discussed in the sections for the upgradient diversion system and the underdrain system. The eastern branch collects the largest area of runoff and tends to have higher flows than the western and central branches. The central branch has the lowest flow and the flow is typically not as well channelized as the other two branches. The central and western branches travel in a more north-south direction, while the eastern branch tends to run diagonally across the site.

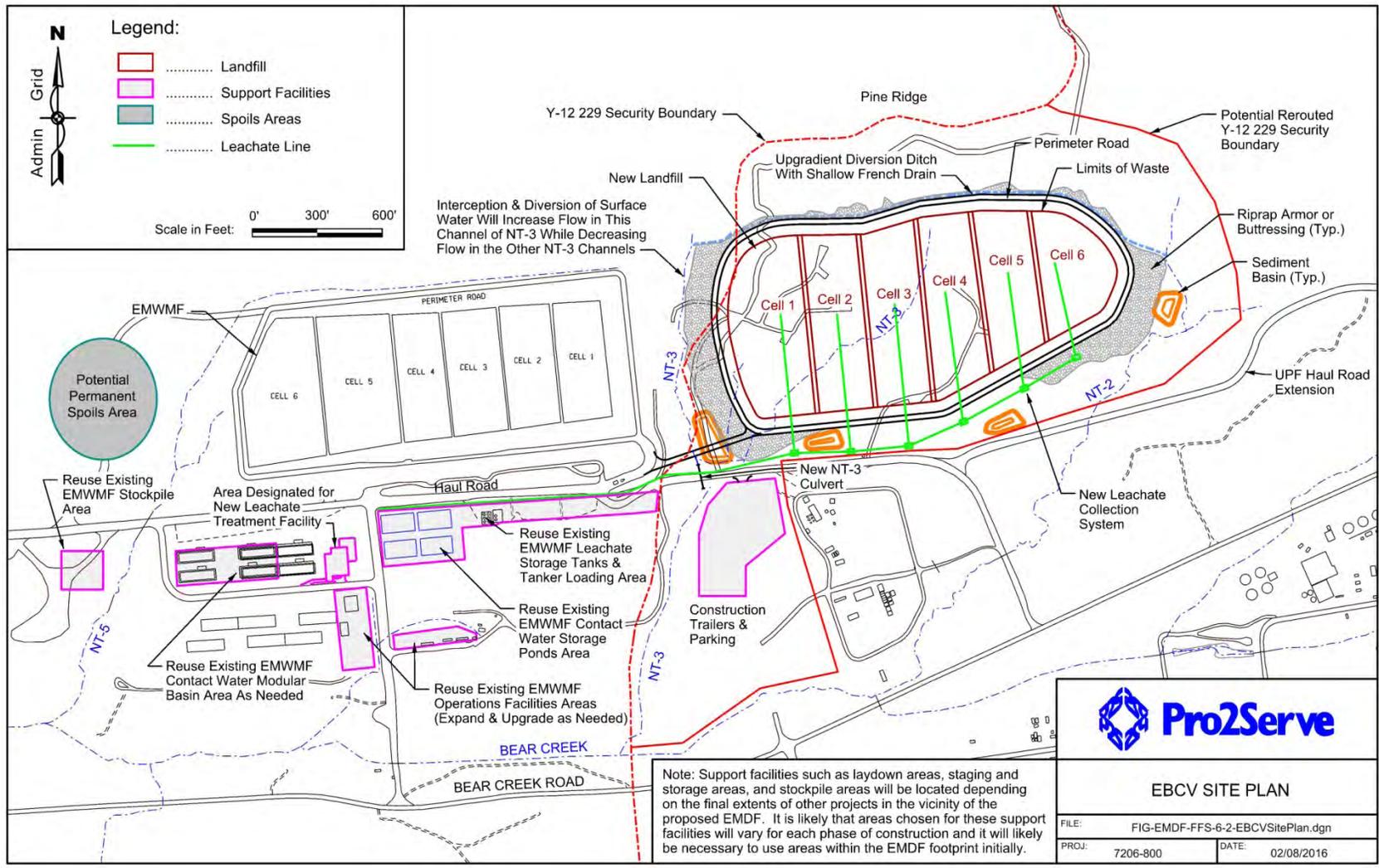


Figure 6-2. EBCV Site Plan (Site 5)

Previous investigations. Subsurface hydrogeological and geotechnical data and interpretations are available from preliminary design investigations completed in 1994 at sites designated as B and C, located directly adjacent to and along geologic strike with Site 5 to the east and west. Additional design investigations were completed in support of the EMWMF just west of Site 5. The results from these investigations provide data and insight into likely subsurface conditions at Site 5. The recent limited Phase I investigation has provided site-specific data for Site 5 from subsurface characterization of saprolite and bedrock at five shallow/deep cluster well locations, and from a full year of surface water and groundwater monitoring. Details of the Phase I investigations are addressed in DOE 2017, and provide site-specific data for Site 5. Summaries of the earlier adjacent site investigations and references to original investigation reports are provided in Appendix E.

Surface water hydrology. Surface water data for Site 5 come from three primary sources: the 1994 U.S. Geological Survey (USGS) spring/seep and stream channel inventory and base flow measurements program; site reconnaissance by P2S to verify and document spring, seep, and stream flow conditions; and the Phase I monitoring of stream and spring flow at nine Site 5 locations. Among the four proposed EMDF sites, the data for Site 5 are the most complete and accurate, and provide information on surface water hydrology applicable to the other proposed EMDF sites in BCV.

Stream flow along the small headwater stream channels crossing and adjacent to Site 5 is intermittent and changes seasonally and with pulses of runoff associated with storm events. Stream channel base flow that occurs between the relatively short runoff pulses is continuous along the main sub-tributary channels of NT-2 and NT-3 within and adjacent to the site during the winter/spring non-growing wet season. During the summer/fall growing season with warm and often dry conditions, base flow is intermittent and limited to pulsed flow associated with significant storm rainfall events. Base flow measurements made by the USGS throughout the NTs in BCV indicate that dry season flows along NT-2 and NT-3 at and below Site 5 are negligible (i.e. - $<0.005 \text{ ft}^3$ per second (cfs) or 2.2 gallons per minute [gpm]). Wet season base flows are relatively low and vary from <0.005 - 0.01 cfs (2.2-4.5 gpm) at headwater spring locations to 0.03 - 0.04 cfs (13.5-18 gpm) at stream channel locations along the southern margins of Site 5 (see Appendix E for details). Base flow in the headwater areas of NT-2 and NT-3 at Site 5 is supported by springs and seeps slowly discharging shallow groundwater to the surface along the NT valley floors, and from gradual groundwater seepage elsewhere along the stream channels. Groundwater flux into the NT stream valleys has been well documented on the ORR within the predominantly clastic rocks typical of the proposed EMDF sites. Phase I continuous and weekly stream flow data measured at nine stations along three of the NT-3 sub-tributaries at Site 5 are presented in DOE 2017. The full year of continuous flow data at Site 5 document the pulses of stormwater runoff that occur under natural conditions and vary according to the duration and intensity of rainfall events and other seasonal and temporal changes in environmental conditions. Flow conditions along Bear Creek south of Site 5 are perennial, although sections of Bear Creek further downstream are known to be seasonally dry as a result of the capture and diversion of stream flow into subsurface karst conduits of the Maynardville Limestone.

Geology/hydrogeology. Site-specific data to define hydrogeological conditions at Site 5 are currently limited to the five Phase I cluster well locations spread across the geologic formations underlying the waste footprint. The geologic strike of the entire section of sedimentary rock formations within BCV trends in a northeast-southwest direction parallel with the trend of Pine Ridge and Chestnut Ridge which border the valley to the north and south. The bedrock formations generally dip to the southeast at an average of around 45 degrees. Site 5 and each of the other site footprints are located across the outcrop belts of the predominantly clastic bedrock formations of the Conasauga Group that from north to south include the Rome Formation, the Pumpkin Valley Shale, the Friendship/Rutledge formation, the Rogersville Shale, the Dismal Gap/Maryville formation, and the Nolichucky Shale. The footprints are all located north of the Maynardville Limestone in which karst flow occurs. The Maynardville is located south of, adjacent to, and stratigraphically above the Nolichucky Shale and forms the strike valley along the lowest elevations of BCV coincident with Bear Creek and its floodplain. The Site 5 waste footprint is

underlain by the formations between the Pumpkin Valley Shale and the lower half of the Dismal Gap/Maryville formation. The lower units of the Dismal Gap/Maryville form a series of knolls south of and parallel to Pine Ridge throughout BCV. At Site 5, the lower Dismal Gap/Maryville forms a ridge that provides a natural buttress for the landfill cells along the southern margin of the site.

The general subsurface sequence at Site 5 includes a thin topsoil layer, a relatively thin layer of silty/clayey residuum, a saprolite zone of variably weathered and fractured bedrock, and a zone of unweathered fractured bedrock. In addition, a surficial layer of alluvium and floodplain sediments occurs along valley floor areas, and a veneer of colluvium may also occur in places along the lower portions of steeper slopes across the site. The unstable layers of topsoil, colluvium, and alluvium will be removed from the site during landfill construction leaving uncut portions of the remaining layers available for unsaturated and saturated zone groundwater flow beneath the site. The fractures and macro/micro pores within saprolite and bedrock provide the primary routes for groundwater flow (and contaminant transport) below and downgradient of the footprint. Subsurface fracture networks tend to be strata bound and related to bed thicknesses and lithologies. Fracture sets are typically orthogonal with several fracture orientations generally parallel and roughly perpendicular to bedding planes.

Groundwater conditions and flowpaths. Water table (potentiometric surface) contour maps developed for Site 5 based on the Phase I well data indicate that shallow groundwater flows from recharge zones within upland areas of the site below Pine Ridge and the boot shaped spur ridge south of Pine Ridge toward discharge zones along the ravines and valley floors at and adjacent to the site. The depth to the water table varies from tens of feet below surface in the upland areas to depths at or very close to the surface along the valley floors where springs, seeps, and wetland areas reflect the intersection of the water table with the ground surface. The lowest elevations of the water table are therefore constrained by the existing drainage valleys crossing and adjacent to the site. The three headwater springs identified at Site 5 along the base of the most deeply incised ravines cutting into Pine Ridge represent focused points of shallow groundwater discharge draining from saturated regolith and bedrock southward from the higher elevations along Pine Ridge. Other springs, seeps, and delineated wetland areas further downslope within and adjacent to the Site 5 footprint also represent zones of groundwater discharge draining from the upland areas to lower elevation flatter areas where the water table intersects with the surface. A major zone of groundwater discharge occurs along the southeast margin of Site 5 where a broad flat former seepage area drains groundwater flowing below the Cell 5 and 6 area in the eastern third of the footprint. The absence of active stream channels in this area suggests that much of the infiltration and runoff in this part of Site 5 reaches the water table and migrates southward to discharge along the southeast side of the footprint. ORR research indicates that most of the groundwater flux at Site 5 is likely to be associated with the water table interval (Solomon et al 1992; Moore and Toran 1992). The subsurface water flux associated with the stormflow zone in the topsoil layer will be eliminated across the site after construction, except for undisturbed areas surrounding the footprint. The stormflow zone along the remaining undisturbed narrow swath of Pine Ridge north of the site (~10 acres) would be intercepted by the trench drain along the northern perimeter of Site 5. The overall effects of the stormflow zone on the water table and groundwater flow at Site 5 are therefore expected to be minimal.

Superimposed on the hydraulic gradients and generalized flow directions defined by water table contours, groundwater at Site 5 moves along three dimensionally complex interconnected fractures. This is particularly important at greater depths below the highly fractured and weathered zone of regolith materials at and near the water table interval. Research on the ORR based primarily on tracer tests in clastic saprolite and shallow bedrock has demonstrated that groundwater flow tends to be more pronounced along strike parallel fractures when the water table gradient is parallel with the geologic strike. Conversely, flow is less pronounced along strike when water table gradients are perpendicular to strike. In the former case, tracer plumes tend to migrate more quickly and are long and narrow along strike, whereas in the latter case, tracer plumes tend to migrate more slowly, and spread and diffuse more equally, in directions both parallel and perpendicular to strike (see Section 2.13 in Appendix E for greater

detail). The results suggest that groundwater below Site 5 is likely to move predominantly along strike parallel fracture pathways toward the various tributary valleys cross cutting and adjacent to the site, and more slowly toward the south across the geologic strike. Upward vertical gradients observed in Phase I well clusters (and elsewhere in BCV) should have no negative influence on the conceptual design for Site 5 because the base elevations of the landfill were established to avoid any deep cuts into the saturated zone.

For each of the proposed EMDF sites, it is important to recognize the significant changes to the water table and to groundwater flow that will occur during and after landfill construction. Landfill construction, including permanent or temporary underdrain networks, geobuffer/liner systems, diversion of storm water runoff, and final capping will dramatically reduce the infiltration across the footprint to a fraction of the former natural recharge across the sites. For Site 5 in particular, the extensive underdrain trench/blanket network following the NT sub-tributaries, will lower the water table by several feet below the existing NT stream channel elevations and lower the overall water table across the footprint. The reduced water table elevations below the footprint will merge laterally with the water table surrounding and outside of the footprint dictated primarily by the remaining undisturbed elevations of NT-2 and NT-3 tributaries bordering the footprint. After landfill construction, the relatively narrow swath (roughly 10 acres) remaining and available for natural infiltration in undisturbed areas north of Site 5 along Pine Ridge would continue to provide a limited amount of recharge to the water table and to groundwater that migrates southward into the upgradient areas below the site. However, the underdrain network in combination with the greatly restricted recharge across the footprint would ensure that groundwater would continue to migrate below the footprint by gravity driven flow and drainage and not encroach on the buffer/liner system below the waste mass (see Section 2.9 in Appendix E for more detailed descriptions and figures addressing the post construction changes to the water table and groundwater flow at the proposed EMDF sites). The recent Phase I groundwater level data were evaluated and used to make slight upward adjustments to base level elevations in the conceptual design of the landfill.

Ecological/cultural resources. Several ORR reports have identified and mapped ecologically special and sensitive areas in BCV encompassing each of the proposed EMDF sites. The area designations include: 1) aquatic natural areas, 2) habitat areas, 3) natural areas, 4) reference areas, 5) potential habitat areas, and 6) wetland areas. While these area designations are important to preserving the ecological integrity and resources of the ORR, they do not represent detailed ecological surveys that are needed to satisfy regulatory requirements related to the preservation of threatened and endangered (T&E) species and wetlands. These area designations are recognized by DOE for land use planning purposes on the ORR but receive no additional special status or protections, except as required by NEPA, the Endangered Species Act of 1973, and Sect. 404 of the Clean Water Act to protect wetlands and surface waters. Appendix E presents more detailed results of the various ecological and cultural surveys applicable to the proposed EMDF sites. Only the key aspects of the surveys most relevant to the impacts from landfill construction are presented below.

Surveys to identify T&E species, make hydrologic stream determinations, and delineate wetland areas were performed as part of the limited Phase I effort for Site 5 (DOE 2017). Six wetland areas, totaling 1.6 acres, were delineated by Rosensteel for the three main sub-tributaries of NT-3 within and bordering the western two-thirds of the Site 5 (see Section 2.17 in Appendix E). Wetlands on the east and southeast sides of Site 5 associated with NT-2 sub-tributaries were previously delineated by Rosensteel and Trettin (1993) but were not included in the latest wetland delineation work at Site 5 for the NT-3 sub-tributaries.

Wetlands identified in parts of the NT-2 sub-tributaries around Site 5 were also separately delineated in conjunction with more recent impacts from construction of the haul road extension for the Uranium Processing Facility (UPF). As compensatory mitigation for wetland destruction along the UPF corridor, two areas along the southeast margin of Site 5 were excavated, re-graded, and restructured in late 2014 as engineered wetland areas/ponds. These two newly engineered wetland areas and ponds are located

directly along the paths of two of the proposed underdrain networks and outfall locations along the southeast side of Site 5 (see underdrain drawings below and drawings and details in Appendix E). Compensatory wetland mitigation would be required to offset the impacts of EMDF construction on the delineated wetlands at Site 5, and to offset the impacts from destruction of the new wetlands constructed for the UPF project. The recent 2015 hydrologic determination surveys at Site 5 classified 450 linear feet of the upper segments of the west and middle sub-tributaries of NT-3 as wet weather conveyances. All of the main eastern sub-tributary of NT-3 crossing the Site 5 footprint and the lower segments of the west and middle sub-tributaries of NT-3 were classified as intermittent streams with a total of 2,780 linear feet.

Northern long-eared bats, which are listed as threatened, were identified in the EBCV site area. An acoustic bat survey conducted by ORNL personnel in August 2013 at and near Site 5 prior to timber recovery did not detect any Gray or Indiana bats that are listed as endangered species, but did identify Northern long-eared bats (see Appendix E for details). NT-3 is isolated from fish movement by the Haul Road culvert, and the headwater segments of the NT-2/NT-3 tributaries are quite small with intermittent flow that place severe limitations on any fish populations. There are no known archeological or historical resources in or near Site 5 (DOE 1999; DuVall 1998; DuVall and Souza 1996; Fielder, et al. 1977).

Karst and seismicity. Karst conditions such as sinkholes, sinking streams, and resurgent springs have not been documented in BCV within the predominantly clastic sedimentary rock formations located below and surrounding Site 5. Karst features are documented within the Maynardville outcrop belt south of Site 5. The contact between the Nolichucky Shale and Maynardville Limestone is located 1,270 ft south of the southern waste limit boundary at Site 5. Bear Creek is also located about the same distance south of Site 5. There is no evidence of active seismically capable faults in the vicinity of Site 5 or any of the other EMDF candidate sites in BCV.

Relationships to contaminated areas in EBCV. Soil and groundwater contamination is present in several areas south of Site 5, most notably along NT-3 south of the Haul Road. Contaminants originated from wastes disposed of at the Oil Landfarm, Boneyard/Burnyard (BY/BY), Sanitary Landfill I, and Hazardous Chemical Disposal Area (HCDA) (B&W 2011; DOE 1997). Remedial actions at these sites have involved removal and/or isolation of source contaminants but groundwater plumes have not been remediated. Plume maps for BCV show that the nearest groundwater contaminant plume is located about 500 ft south of the southern waste limit margin of Site 5 (see Figure E-2 in Appendix E). The site is far enough away from and upgradient of known waste sites and existing groundwater contaminant plumes in EBCV, that release detection monitoring locations along the downgradient perimeter of Site 5 should not encounter existing contaminants. As noted above, site reconnaissance and review of historical topographical maps suggests the EBCV site was not used for DOE waste disposal. Excavation permits issued by Y-12 for the Phase I drilling indicated no subsurface infrastructure at any of the Phase I monitoring locations. Phase I surface and subsurface field screening results for radionuclide activity and volatile organic compounds were all negative (DOE 2017).

6.2.1.2 WBCV (Site 14)

The site plan for the EMDF at the WBCV Site is presented in Figure 6-3. The proposed EMDF site is located 0.7 mi east of State Route (SR) 95, and approximately 3 miles west of EMWMF in the BCV watershed. The distance of the site from EMWMF means new infrastructure must be developed (see Section 6.2.2.5). It is located in the Zone 1 area having a future land use goal of unrestricted use in the BCV Phase I ROD (DOE 2000) as shown in Figure E-1 in Appendix E. Appendix D describes the screening process and selection of this site, and discusses the potential need to revisit the future land use goal for this area, should the EMDF be sited at this location. The nearest residence to the proposed EMDF site at the WBCV location is 1 mile northeast, in the Country Club Estates Subdivision, and is separated from the site by Pine Ridge. Construction of a disposal facility at the WBCV site will be outside of the 229 Security Boundary for Y-12.

Site Characteristics

General site conditions. The approximately 71-acre area of Site 14 (29-acre waste footprint area) is situated within an upland area located between the adjacent north-south trending valleys of NT-14 and NT-15. The Site 14 footprint is centered across the crest of a knoll or ridge south of Pine Ridge that is underlain by the Dismal Gap/Maryville formation. A prominent sub-tributary of NT-14 cuts across the northern half of the footprint forming a northwest trending saddle between Pine Ridge and the Dismal Gap knoll. One other relatively large ravine drains southward across the southwest quarter of the footprint. Permanent underdrain networks are proposed along those two sub-tributary ravines cross cutting the footprint. Slopes drop sharply along the northwest side of the footprint into the adjacent valley of NT-15. Relatively steep slopes also occur just northeast of the knoll crest into the sub-tributary of NT-14. Moderate slopes occur along the northern quarter of the footprint along the south flanks of Pine Ridge, and moderate slopes occur across the southern half of the site draining to the south toward Bear Creek and the lower reaches of NT-14 and NT-15. Recent satellite imagery shows that Site 14 and the surrounding area are entirely forested. The existing haul road is located directly along the southern site boundary and would probably not require rerouting.

Previous investigations. Extensive site characterization activities and research were conducted in the WBCV area at and west of Site 14 in support of the Low-Level Waste Disposal Development and Demonstration (LLWDDD) program in the 1980's and 1990's. The proposed LLWDDD above ground "tumulus" facility was never constructed but surface and subsurface conditions were investigated and culminated in a Performance Assessment report in 1997 for a location within the current Site 14 footprint. Results from the many investigation reports and research papers provide data for Site 14 that are unavailable at Sites 6b and 7a (and to a lesser extent Site 5) where little characterization data exists. Because the proposed EMDF sites are all located roughly along geologic strike with one another and in areas of generally similar topography, the results from Site 14 provide insights into similar conditions that may be encountered at Sites 5, 6b, and 7a. Appendix E summarizes the results of previous investigations at Site 14. References to the many characterization reports and research papers available for Site 14 are cited in Appendix E for additional details.

Surface water hydrology. Detailed site reconnaissance has not been conducted to assess the details of surface water hydrology at Site 14, but the USGS dry and wet season base flow data and continuous stream flow monitoring data from weirs along the lower segments of NT-14 and NT-15, and from weirs along Bear Creek provide information to assess surface water hydrology around Site 14. The USGS dry season data indicate that base flow is continuous along the main stream channels of NT-14 and NT-15 during the winter/spring non-growing wet season. During the summer/fall growing season with warm and often dry conditions, base flow in the uppermost headwater tributaries is intermittent and limited to pulsed flow associated with significant storm rainfall events. Base flow measurements made by the USGS indicate that dry season flows along the lengths of NT-15 on the west side of Site 14 are negligible (i.e. <0.005 cfs) except for the lower reaches of NT-15 where flows are low but apparently persistent (i.e. around 0.01 cfs). In contrast, dry season base flow conditions along NT-14 along the east side of Site 14 are notably different because of its relatively large watershed area that actually cuts through and extends into areas north of Pine Ridge.

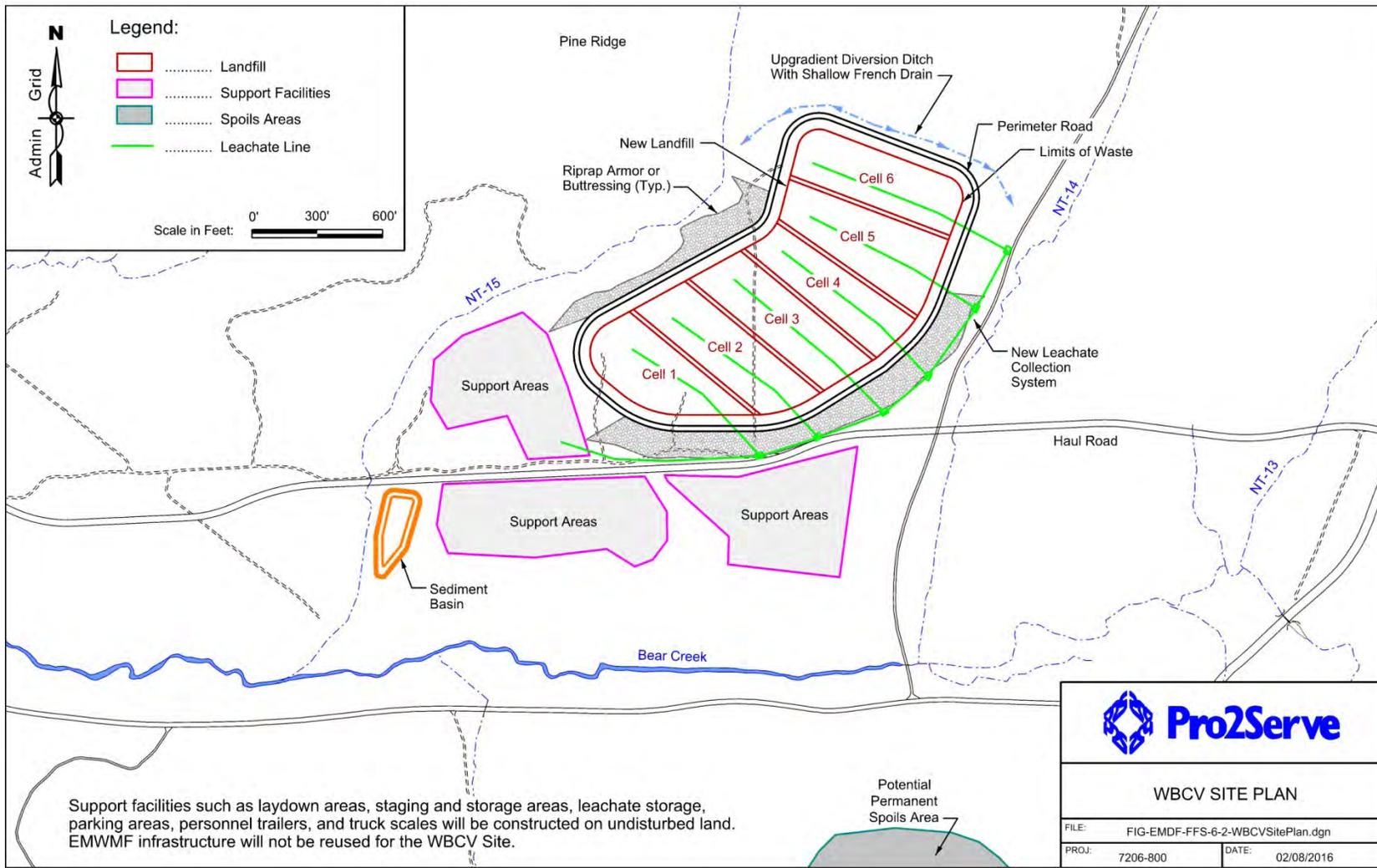


Figure 6-3. WBCV Site Plan (Site 14)

The dry season base flow data indicate that the headwaters north of Pine Ridge are essentially dry, but flows along the main channel of NT-14 south of the Pine Ridge water gap are continuous and range from 0.01 cfs near the gap to as much as 0.05 cfs (22 gpm) further downstream on NT-14 (see Appendix E drawings and details). Wet season base flows along NT-15 vary from zero (i.e. <0.005 cfs) at a headwater spring/seep locations to a maximum rate 0.15 cfs (67 gpm) southwest of the site. Wet season base flows along NT-14 are higher ranging from 0 to 0.01 cfs at several headwater seep locations to rates of 0.16-0.27 cfs (72-121 gpm) along the east and southeast sides of the Site 14 footprint.

Hydrographs and raw data from the LLWDDD era investigations provide daily average stream flow from weir locations south of the site along NT-14, NT-15, and Bear Creek. The results are consistent with hydrographs from Site 5 and elsewhere in BCV that indicate stream flow varies widely according to pulses of runoff associated primarily with rainfall intensity and duration.

Within the Site 14 waste footprint, the USGS identified one seep near the north central part of the main sub-tributary cutting across the northern half of the site, and two springs and one seep along the ravines cutting across the southwestern part of the footprint. These springs and seeps indicate localized areas where shallow groundwater discharges to the surface, and areas where the water table is likely to be very shallow throughout the year. The wetlands delineated at and near Site 14 also indicate zones of natural groundwater discharge. Two wetland areas were delineated within the footprint area along the sub-tributary of NT-14 crossing the northern half of the site. Wetlands were also delineated along much of NT-15. The closest of those are along NT-14 at the base of the steep slopes along the northwest side of the footprint. Wetlands were also delineated along the mid sections of NT-14 and a sub-tributary of NT-14 west/southwest of the footprint (see site-specific figures in Appendix E). Wetlands located along the lower reaches of NT-14 occur to the southeast of the Site 14 footprint.

Continuous flow monitoring data are not available in close proximity to Site 14, but data is available at several stations, mostly along Bear Creek south of the site. The nearest BCV/ORR monitoring stations are located along Bear Creek at several locations upstream, downstream, and due south of Site 14. Flow along Bear Creek south of Site 14 is perennial. Stream flow there is the highest among the proposed sites because of the location farthest down the BCV watershed.

Geology/hydrogeology. More wells have been drilled within and directly adjacent to the Site 14 footprint between NT-14 and NT-15 than at any of the other proposed EMDF sites. While the investigations were not targeted directly toward the engineering design or modeling needs of the EMDF, the data provide a strong foundation for the conceptual design that can be readily expanded upon if Site 14 is selected for the EMDF. Much effort has been made during the RI/FS process to compile, organize, and complete the preliminary evaluation of the data and reports available for the WBCV area that are relevant to Site 14 and summarized in Appendix E. Additional work will be required, however, to further organize, evaluate, and present the detailed hydrogeological data for Site 14 if selected for the EMDF.

Most of the geological/hydrogeological data available for Site 14 comes from the drilling, logging, and hydrologic testing of numerous wells and piezometers across the WBCV area. Much of the work was conducted by the prime DOE contractor and/or their subcontractors, and evaluated and reported by ORNL researchers and/or by subcontractors such as Golder Associates. The scope of the work typically included broad objectives that were not necessarily focused toward the current and specific needs related to design and construction of the EMDF. However, the results of well drilling and logging of soils, saprolite, and rock cores, groundwater level monitoring, slug tests, packer tests, pumping tests, tracer tests, and numerical modeling of groundwater flow and contaminant transport are all applicable to the EMDF in general and Site 14 conditions in particular.

Available generalized cross sections for Site 14 are presented in Appendix E, but detailed site cross sections and maps have not been developed to accurately depict and thoroughly evaluate subsurface hydrogeological conditions across and adjacent to the proposed Site 14 footprint. Data from over 57 active and inactive wells are available to allow for the construction of accurate and detailed drawings across the Site 14 area, if selected as the new EMDF. These wells do not include the tracer test area just southwest of the Site 14 footprint where an additional ~72 individual and cluster wells/piezometers are located. The detailed site cross sections and maps would consolidate available data from the previous investigations summarized in Appendix E, and facilitate site planning for additional characterization and detailed design.

The general hydrogeological conditions at Site 14 will be similar in most respects to those found at Sites 7a and 5 which are located over similar terrain and along geologic strike with Site 14. Among the proposed sites, Site 14 spans the greatest distance north and south across the outcrop belts of the Conasauga Group, ranging from the southward to the lower third of the Nolichucky Shale. The Site 14 footprint is roughly centered on and spans the entire outcrop width of the Dismal Gap/Maryville, and extends on the north from the Pumpkin Valley Shale, across the Friendship/Rutledge, Rogersville, Dismal Gap/Maryville, to the lower third of the Nolichucky Shale. The only places within the footprint area where Recent alluvium appears likely in any significant extent are those valley floor areas along the two relatively large sub-tributary/ravines noted above. The typical profile of topsoil, silty/clayey soil residuum, saprolite, and fractured bedrock are likely across the undisturbed areas of the site. The general nature and extent of these key hydrogeological horizons could be defined to some degree based on the data available from the active and inactive wells drilled at the site. Geotechnical data needed for the EMDF design are largely absent from the previous investigations at Site 14.

The southern margin of the waste footprint is approximately 656 ft from the contact between the Nolichucky Shale and the Maynardville Limestone where karst conditions begin. This contact is roughly coincident with the southern margin of the support areas shown in Figure 6-3. Initial landfill construction at Site 14 would include the removal of loose unstable topsoils, alluvium, and colluvium. The fractures and macro/micro pores within the remaining soils/saprolite and bedrock will provide the primary routes for groundwater flow (and contaminant transport) below and downgradient of the footprint. Appendix E should be reviewed for additional information regarding the types and limitations of hydrogeological and well testing data available for Site 14.

Groundwater conditions and flowpaths. Two water table contour maps are available for the WBCV area encompassing most of Site 14. The maps illustrate synoptic water level conditions in August 1987 and May 1988 for the potentiometric surface of the “near surface system”. The contours illustrate generalized groundwater flow paths that radiate outward from the recharge zones in upland areas toward discharge zones east, west, and south of the Site 14 footprint (see drawings in Appendix E) along the adjacent stream valleys of NT-14, NT-15, and Bear Creek. The maps are similar to those recently prepared for Site 5 indicating a water table surface that is locally constrained and dictated by stream channel and valley floor elevations within and adjacent to the site.

Tracer tests conducted at the WBCV tracer test site just southwest of the Site 14 footprint demonstrated that narrow, shallow, elongated tracer plumes form along strike dominant parallel flow paths where hydraulic gradients in the water table interval generally align with the geologic strike (see detailed results of tracer tests presented in Appendix E). The results of the tracer tests at the WBCV site along with tracer test results elsewhere on the ORR suggest that shallow and intermediate groundwater below Site 14 will follow hydraulic gradients and predominant strike parallel fracture flow paths across the width of the footprint toward local discharge zones along the adjacent valleys of NT-14 and NT-15 immediately east and west of the footprint.

Potentiometric surface contour maps for Site 14 indicate that horizontal hydraulic gradients tend to broadly mimic surface topography and that shallow to intermediate level groundwater flows locally from high elevation recharge areas to low elevation discharge zones. The corresponding vadose zone is likely to be thickest below upland areas such as below the crest of the knoll near the center of Site 14, and thin toward the NT valley floors and cross cutting ravines where the water table is at or very close to the ground surface. The orientation of NT-14 and NT-15 roughly perpendicular with the geologic strike results in water table gradients across most of the footprint area that trend in a direction parallel to subparallel with strike and enhance groundwater drainage laterally into the adjacent NT valleys. Portions of NT-15 and the sub-tributary to NT-14 along the northwest and northeast margins of the footprint where the hydraulic gradients are at intermediate angles to geologic strike are still likely to drain to those nearest valleys along strike parallel flow paths under steeper hydraulic gradients (see Site 14 water table contour maps in Appendix E). Groundwater flow along much of the southern part of the footprint at Site 14 may follow relatively slower and more tortuous fracture flow paths in regolith and bedrock that are roughly perpendicular to strike in the direction of southward hydraulic gradients more directly toward the low elevations and discharge zones along the floodplains of Bear Creek. The wetlands noted above along the NT valley floors indicate areas where groundwater discharges to the surface. The locations of these wetlands also support the likelihood of strike parallel groundwater drainage and discharge into the adjacent NT valleys (see site-specific wetland maps in Appendix E).

As described for the other proposed EMDF sites, the area (roughly 12 acres) available for natural infiltration in undisturbed areas north of Site 14 along Pine Ridge will continue to provide some recharge to the water table and to groundwater that migrates southward to the upgradient areas of the footprint (in the vicinity of Cells 5 and 6). However, under the unique conditions at Site 14, the majority of that groundwater flow is likely to be captured and diverted toward the southeast into NT-14 east of the footprint thereby greatly limiting the amount of groundwater underflow beneath the footprint after landfill construction and capping. Without this underdrain network across the northern half of the footprint, natural groundwater flow from Pine Ridge would be inhibited, increasing hydraulic heads, and elevating the water table below the northern half of the Site 14 footprint.

Ecological/cultural resources. No recent site-specific surveys to identify T&E species have been completed for Site 14, although previous investigations on the ORR (McCracken, et al. 2015) in general have confirmed the presence of Indiana and gray bats, both endangered species, and the northern long-eared bat, which was detected at the EBCV site (see Appendix E for details). Ecological conditions for the WBCV area were reported in an environmental impact statement data package for the LLWDDD program published in 1988. ORR ecological surveys have mapped an “aquatic natural area 2” that includes a broad belt along the entire length of NT-14 directly east of Site 14, and along Bear Creek floodplains south of Site 14 (see Appendix E). While the aquatic natural areas on the ORR are recognized for their significance in harboring species richness and diversity, the areas do not automatically have the special regulatory protection status offered to protecting wetlands and individually recognized T&E species. As previously noted, two wetlands were delineated by Rosensteel and Trettin (1993) within the northern half of the Site 14 footprint that would be directly impacted by landfill construction. Several other wetland areas have been delineated along the marginal areas of the footprint. Some appear likely to be outside the areas impacted by support facilities; others are less clear but could be addressed during the early planning stages if Site 14 is selected for EMDF construction. Detailed assessments to evaluate potential impacts to wetlands and to identify T&E species would be warranted at Site 14 if the site is selected for construction.

Surveys to identify archaeological features do not appear to have been conducted at or near Site 14. Surveys of historical home sites and cemeteries across the ORR indicate that foundation materials for one historical structure, designated as 833A, are located along the southeast side of Site 14 between the site margin and NT-14. The location has not been verified since its latest verification in 1994. The nearest cemetery, Currier Cemetery, is located about a half mile west of Site 14, well away from any impacts

from construction. (See Appendix E for details and drawings showing locations and summarizing the available assessments of cultural resources in BCV).

Karst and seismicity. Karst conditions such as sinkholes, sinking streams, and resurgent springs have not been documented in BCV within the predominantly clastic sedimentary rock formations located below and surrounding Site 14. Karst features are documented within the Maynardville outcrop belt south of Site 14. The contact between the Nolichucky Shale and Maynardville Limestone is located 656 ft south of the southern waste limit boundary near the possible southern margin of potential landfill support areas. Bear Creek and its floodplain areas south of Site 14 are located roughly 200-400 ft further south of the contact. There is no evidence of active seismically capable faults in the vicinity of Site 14 or any of the other EMDF candidate sites in BCV.

Relationships to contaminated areas in EBCV. Among the four candidate sites, Site 14 is located the farthest away from the Zone 3 area that includes historical waste sites in EBCV and their associated groundwater contaminant plumes. Figure E-2 in Appendix E shows that the nearest groundwater contaminant plumes are located along the path of Bear Creek and the Maynardville Limestone over 1.5 miles upstream from Site 14. The figure does indicate a zone along Bear Creek and the Maynardville directly south of Site 14 denoted as an “area of periodic plume extension” that extends all the way to near SR 95 located about 0.75 mile southwest of Site 14. This area is located a few hundred feet south of Site 14 and thus would not interfere with release detection and compliance monitoring that would be required along the downgradient perimeters of Site 14. The previous investigation reports at Site 14 have not identified any historical waste disposal or contaminant issues at or near Site 14.

6.2.1.3 Dual Site (Sites 6b/7a)

The site plan for the EMDF, to be constructed as two smaller footprints referred to as the Dual Site, is presented in Figures 6-4 and 6-5. The first EMDF footprint (Site 6b) in the proposed Dual Site is located immediately west of EMWWMF in an area recently used for soil borrow at the EMWWMF. The second EMDF footprint (Site 7a) is located approximately 1.5 mi further to the west of EMWWMF. The distance of Site 7a from EMWWMF means some new infrastructure must be developed (see Section 6.2.2.5), while the proximity of Site 6b to EMWWMF will allow use of EMWWMF infrastructure during its operation. Site 6b site is located in land use Zone 3 designated for future DOE-controlled industrial use goal in the BCV Phase I ROD (DOE 2000), while the Site 7a footprint is located in land use Zone 2 with a goal of short-term recreational use and long-term unrestricted use (see Figure E-1 in Appendix E). Appendix D describes the screening process and selection of this site, and discusses the need to revisit the future land use goals for this area should one of the EMDF footprints be sited at this location. The nearest residence to the proposed EMDF Site 6b location is just over one mile to the northeast, and the nearest residence to Site 7a is 0.8 mi directly north of the site; both residents are separated from the sites by Pine Ridge. Construction of disposal facilities at the two sites in the Dual Site will be outside of the 229 Security Boundary for Y-12.

Site Characteristics – Site 6b

General site conditions. The approximately 50-acre area of Site 6b (13-acre waste footprint area) is situated along a relatively long and narrow upland area oriented in a north-south direction constrained between the adjacent valleys of NT-5 and NT-6. To accommodate and maximize required waste volumes the site is extended further to the north and south relative to the other candidate sites in BCV. The EMWWMF and the Bear Creek Burial Grounds (BCBG) waste site are located directly east and west of Site 6b. The footprint area at Site 6b was used for soil borrow at the EMWWMF which has resulted in significant lowering of the original ground surface. Site cross sections indicate as much as 50 ft of unconsolidated regolith has been removed across the former crest of the footprint area. Recent satellite imagery shows grass covered areas across the former soil borrow area with a runoff control basin and crossed by an EMWWMF access road within northern two thirds of the Site 6b footprint (see Appendix E).

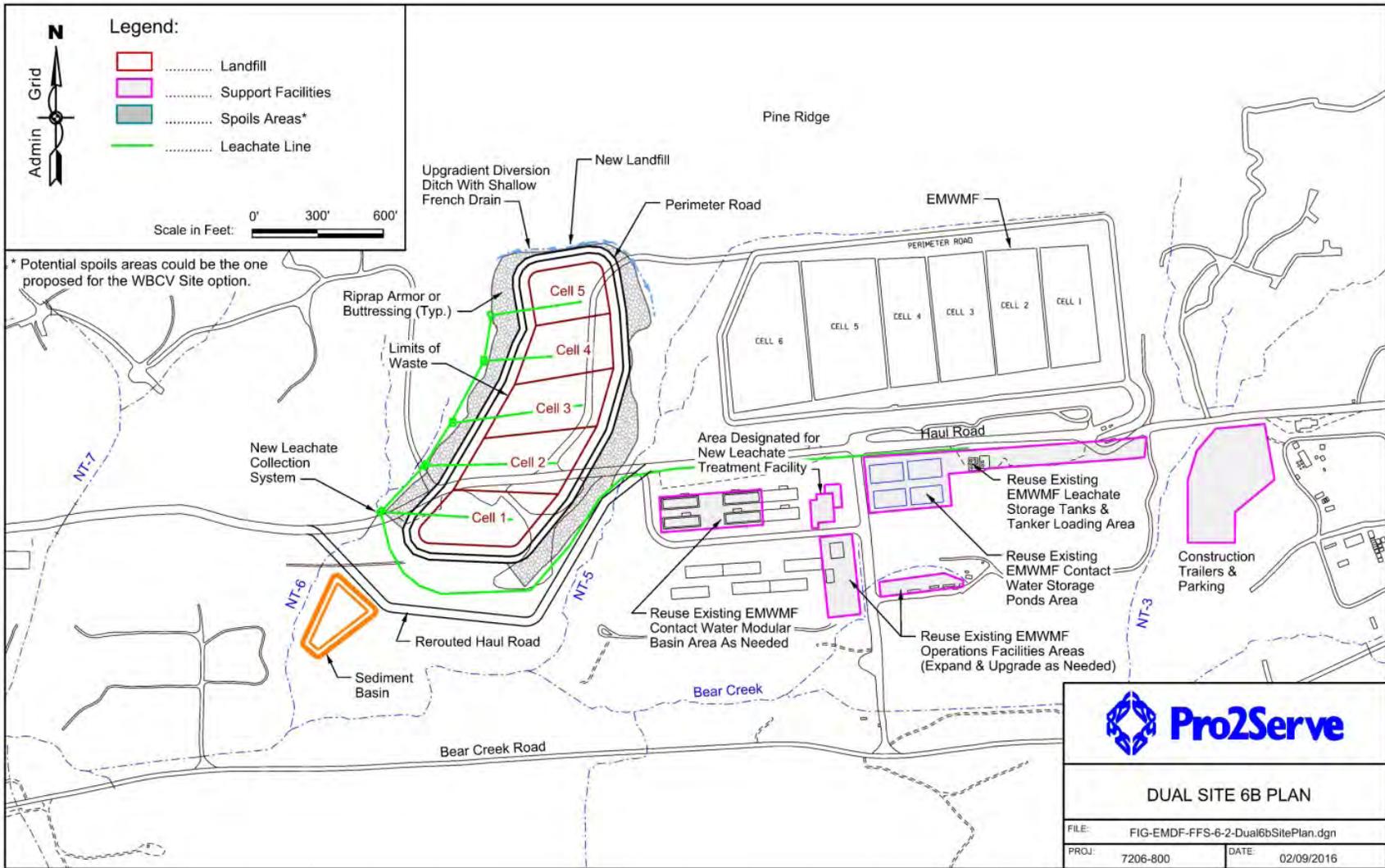
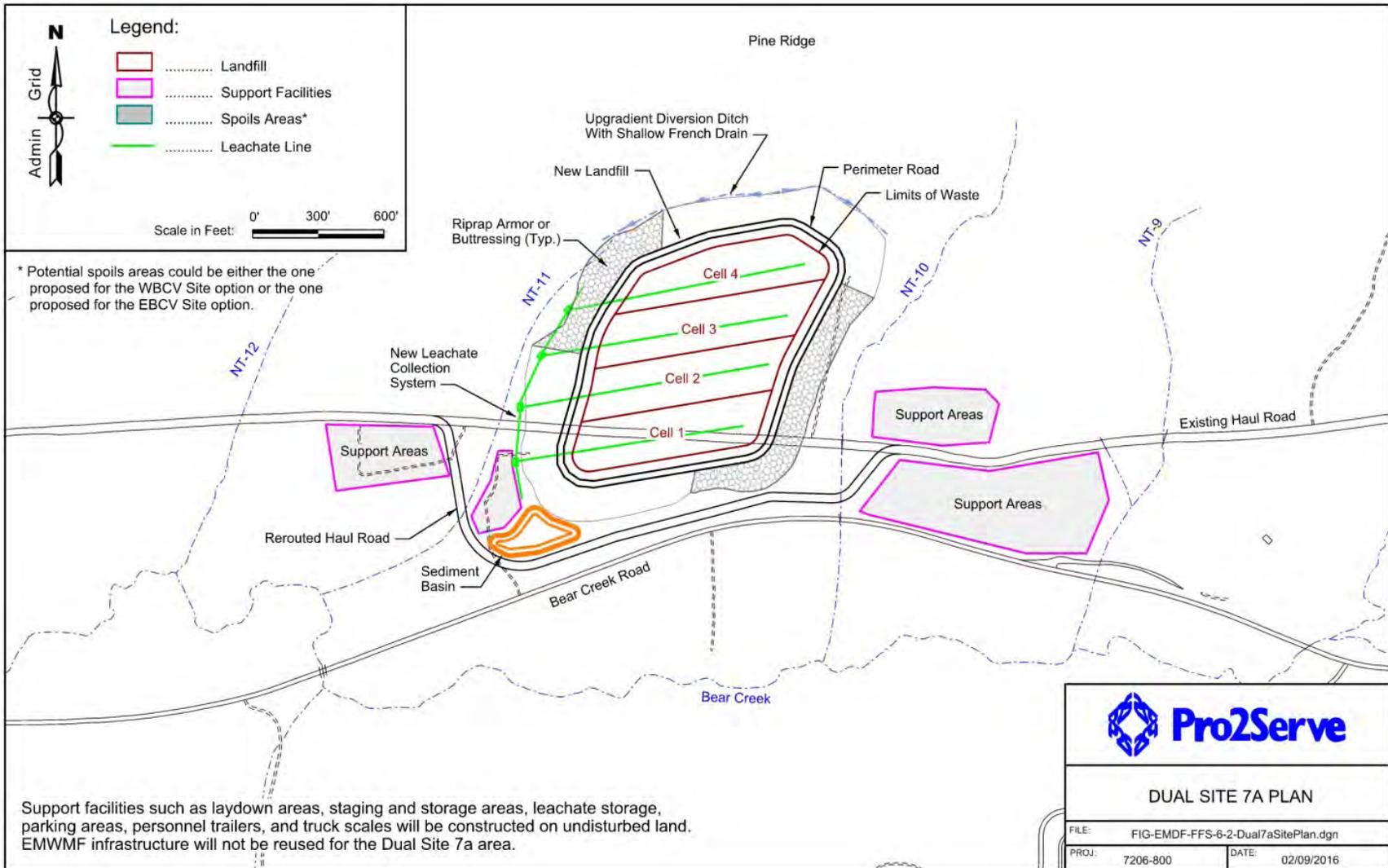


Figure 6-4. Dual Site Plan (Site 6b)



The existing haul road cuts across the lower third of the proposed footprint and would require rerouting (see Figure 6-4). The imagery also shows open, mostly grass covered areas and unpaved staging areas within the lower third of the footprint. Virtually the entire Site 6b footprint has thus been cleared except for surrounding forested areas along the NT stream valleys and in undisturbed areas to the north and south.

The extensive soil removal and leveling has resulted in low to moderate slopes across the site, except at the northern end of the site resting against the south flank of Pine Ridge. Site leveling has also reduced the extent to which the site is cross cut with sub-tributaries or ravines extending into the site from NT-5 and NT-6. Only two small ravine areas have been identified that would warrant relatively small temporary drainage features.

Previous investigations. Previous reports of investigations at Site 6b are limited. Available reports directly applicable to Site 6b include: wetland delineation surveys, the 1994 USGS spring, seep, and stream flow inventory for BCV, T&E species surveys of vascular plant and fish, and cultural resource surveys. Maps in the Y-12 subsurface database for BCV show a few well locations at or near Site 6b between NT-5 and NT-6 and north of Bear Creek. However, the locations and the data from these wells are limited and insufficient for engineering design, fate and transport modeling, and other purposes. As noted for Site 5, investigation data from adjacent sites (BCBG and EMWMF) are available and helpful but do not provide site-specific data necessary for detailed project planning and construction. The available data are limited at Site 6b but provide a starting point for planning additional site characterization if Site 6b is selected for EMDF waste disposal (see Appendix E for details regarding locations and data available for Site 6b).

Surface water hydrology. Detailed site reconnaissance has not been conducted to assess the details of surface water hydrology at Site 6b. However, the available USGS seasonal base flow data suggest that stream flow along NT-5 and NT-6 and the smaller sub-tributary stream channels draining Site 6b is seasonally intermittent, and influenced by pulses of runoff associated with storm events. The USGS data indicate that base flow is continuous along the main stream channels of NT-5 and NT-6 adjacent to Site 6b during the winter/spring non-growing wet season. During the summer/fall growing season with warm and often dry conditions, base flow is intermittent and limited to pulsed flow associated with significant storm rainfall events. Base flow measurements made by the USGS indicate that dry season flows along the lengths of NT-5 and NT-6 are negligible (i.e. <0.005 cfs), except for limited segments along the upper and middle portions of the stream channels where the lowest measurable flows of 0.01 cfs (4.5 gpm) were recorded at a few measurement stations. Wet season base flows are relatively low and vary from 0.02-0.03 cfs (9-13.5 gpm) at headwater spring locations to flow rates as high as 0.09-0.12 cfs (40-54 gpm) at stream channel locations along the lowest reaches of NT-5 and NT-6 (see Appendix E for details).

Although the 1994 USGS survey identified two head water springs and several seeps along the stream courses of NT-5 and NT-6, only four seeps were identified by the USGS along the margins of Site 6b. Relative to the other proposed sites, Site 6b is not crossed by any relatively large sub-tributaries of NT-5 or NT-6. One former ravine near the center of the footprint draining west into NT-6 has been replaced with a runoff basin. Two seeps were identified along the downstream section of that ravine west of the runoff basin. These seeps may exist but have not been verified. Similar ravines along the northeast and southwest corners of the footprint appear to have seeps along their lower portions. These seep locations represent areas where groundwater flowing beneath the site footprint may discharge to the surface. Wetlands delineated near Site 6b are limited to narrow swaths along portions of the valley floors along NT-5 and NT-6 mostly in areas directly east and west of the footprint.

Continuous flow monitoring data are not available at Site 6b but BCV/ORR monitoring stations (NT-05 and NT-06) are located along the lowest reaches of NT-5 and NT-6 south of Site 6b, and at stations along Bear Creek up and downstream of Site 6b. Flow conditions along Bear Creek south of Site 6b are

continuous during the typical winter wet season, but a lengthy section of Bear Creek above and below the junctions of NT-5 and NT-6 is known to be dry during the summer/fall seasons as a result of the capture and diversion of stream flow into subsurface karst conduits of the Maynardville Limestone (see Appendix E for drawings and details).

Geology/hydrogeology. The detailed subsurface hydrogeological conditions at Site 6b are poorly known but data available from a few well clusters in and adjacent to the footprint provide some basic site characterization data. Analysis of the Y-12 subsurface database for BCV indicates a total of eleven active wells clustered at five locations within the upland area between NT-5 and NT-6, and north of Bear Creek. The database report does not include copies of original descriptive boring or well construction logs, but does include some well construction data, depths to the top of weathered and fresh bedrock, water level data (max/min/mean values), approximate dates of water quality sampling, and other general information about the wells. All of the wells are located along marginal areas of the Site 6b footprint, except for one well shown near the center of the footprint which appears to have been eliminated during the soil borrow removal process. If Site 6b is selected for the EMDF, the available subsurface data from the five locations (and from a tight cluster of several inactive well locations) would provide fundamental control points for depths to groundwater and bedrock. However, additional data would be required for understanding detailed hydrogeological conditions at Site 6b and to support engineering design.

As a result of the extensive excavations for borrow material, much of the original topsoil, silty/clayey residuum, and saprolite across the Site 6b footprint has been removed, thereby greatly decreasing the remaining thickness of regolith materials, decreasing the depths to competent bedrock, and probably placing the water table much closer to the existing ground surface across much of the site. The extent of alluvium and colluvium at Site 6b is probably limited by the general absence of any significant stream channel and floodplain sediments apparent from the general site topography.

From north to south, the footprint of Site 6b extends across the outcrop belts of the predominantly clastic rocks of the Friendship/Rutledge formation, Rogersville Shale, Dismal Gap/Maryville formation, and lower third of the Nolichucky Shale. The former knoll held up by the more erosionally resistant Dismal Gap/Maryville formation near the center of the footprint was denuded during the soil borrow process. The southern margin of the waste footprint is 597 ft from the contact between the Nolichucky Shale and the Maynardville Limestone where karst conditions are well documented in BCV. The fractures and macro/micro pores within saprolite and bedrock provide the primary routes for groundwater flow (and contaminant transport) below and downgradient of the Site 6b footprint. However, with the removal of much of the regolith soils and saprolite, the remaining fracture pathways may be far less weathered and less fractured relative to subsurface pathways at the other sites where regolith removal has not occurred.

Groundwater conditions and flowpaths. Water table contour maps do not exist for Site 6b and the available data are too limited to prepare reliable maps. However, inferences for groundwater flow can be made based on contour maps available at Sites 5 and Site 14, and on research conducted in BCV and elsewhere on the ORR in similar terrain and underlain by predominantly clastic rocks of the Conasauga Group. Results suggest that much of the shallow and intermediate groundwater below Site 6b will follow hydraulic gradients and predominant strike parallel flow paths across the relatively short width of the footprint toward local discharge zones along the valleys of NT-5 and NT-6 immediately east and west of the footprint. Groundwater flow along the southern part of the footprint in the vicinity of Cell 1 may also follow hydraulic gradients and fracture flow paths in regolith and bedrock that are directed across the northeast-southwest strike direction southward toward the low elevations and discharge zones along the floodplains of Bear Creek. At Site 6b, the water table will again be constrained by the lowest elevations along the existing drainage valleys directly adjacent to the site. The wetlands noted above, along the NT valley floors, indicate areas where groundwater discharges to the surface. The locations of these wetlands directly east and west of the Site 6b footprint support the likelihood of strike parallel groundwater drainage and discharge into the adjacent NT valleys (see site-specific wetland maps in Appendix E).

Landfill construction, capping, and diversion of runoff will reduce infiltration across the Site 6b footprint to a fraction of the former natural recharge to the upland area between NT-5 and NT-6. This will reduce water table elevations below the footprint that will merge laterally with the water table surrounding and outside of the footprint, dictated primarily by the remaining undisturbed elevations of NT-5 and NT-6 bordering the footprint. After landfill construction, the relatively broad area (roughly 16 acres) remaining and available for natural infiltration in undisturbed areas north of the Site 6b along Pine Ridge will continue to provide some recharge to the water table and to groundwater that migrates southward into the upgradient areas below Cell 5. But much of that groundwater flow is likely to naturally diverge around the northern part of the Site 6b footprint and be discharged along the low elevation upper reaches of NT-5 and NT-6.

Ecological/cultural resources. Two separate surveys to identify T&E species of vascular plants and fish were completed in 1998 for the EMWMF that included the Site 6b area (see Appendix E for details). Neither survey identified T&E species in the Site 6b area, although recommendations were made to preserve habitats and implement best management practices to protect the Tennessee Dace in downstream areas. ORR ecological surveys mapped a “natural area 28” across and adjacent to the Site 6b area (see Appendix E) that includes wetlands delineated east and west of the site. Wetlands on the east and west sides of Site 6b along the NT-5 and NT-6 tributaries were delineated by Rosensteel and Trettin (1993) that could be impacted by EMDF construction (see maps and details in Appendix E). Surveys to evaluate potential impacts to wetlands and other T&E species would be warranted at Site 6b if the site is selected for EMDF construction. As discussed for Site 14, previous investigations on the ORR (McCracken, et al. 2015) in general have confirmed the presence of Indiana and gray bats, both endangered species, and the northern long-eared bat was detected at the EBCV Site (see Appendix E for details). Previous surveys in BCV have not identified any archeological or historical resources in or near Site 6b (see Appendix E for details).

Karst and seismicity. Karst conditions such as sinkholes, sinking streams, and resurgent springs have not been documented in BCV within the predominantly clastic sedimentary rock formations located below and surrounding Site 6b. Karst features are documented within the Maynardville outcrop belt south of Site 6b. The contact between the Nolichucky Shale and Maynardville Limestone is located 597 ft south of the southern waste limit boundary at Site 6b. Bear Creek and its floodplain areas are also located about the same distance south of the site. There is no evidence of active seismically capable faults in the vicinity of Site 6b or any of the other EMDF candidate sites in BCV.

Relationships to contaminated areas in EBCV. Soil and groundwater contamination associated with the BCBG has been documented in areas immediately west of Site 6b. Groundwater contaminant plume maps at the BCBG indicated low concentrations of alpha and volatile organic contaminants detected in cluster wells near the west and southwest margins of Site 6b. EMDF groundwater detection and compliance monitoring that would be required along the downgradient margins of Site 6b have the potential to be complicated by some contaminants originating from the BCBG and the potential future commingling of groundwater contamination from Site 6b. Complications might also occur in establishing statistically valid background levels for baseline groundwater chemistry at Site 6b prior to initial disposal operations (based on at least four quarters of groundwater sampling and analysis). Detailed analysis of the potential impacts from the BCBG on Site 6b would be warranted if the site were selected for EMDF construction, including evaluation of results from groundwater sampling and analysis of active and inactive wells at and near Site 6b.

Site Characteristics – Site 7a

General site conditions. The approximately 59-acre slightly rectangular area of Site 7a (19-acre waste footprint area) is situated within an upland area located between the adjacent north-south trending valleys of NT-10 and NT-11. The Site 7a footprint is centered just south of the crest of the knoll or spur ridge that is underlain by the Dismal Gap/Maryville formation. The overall footprint area of Site 7a is situated

further south of Pine Ridge, relative to the other proposed sites. The northern part of the footprint sits across a saddle between Pine Ridge and the Dismal Gap knoll. Slopes drop sharply along the east side of the footprint into the adjacent valley of a tributary designated as Drainage (D)-10W that is parallel to and just west of NT-10. The eastern areas of the footprint would cover much of the valley formed by D-10W and may warrant a temporary drainage feature to ensure proper drainage of shallow groundwater during construction combined with rerouting the flowpath to discharge into NT-10. Relatively steeper slopes also occur along the northwest corner of the site into the upper reaches of the NT-11 valley. Moderate slopes across most of the footprint are toward the west and south.

Recent satellite imagery shows that Site 7a and the surrounding area are entirely forested except for areas along the south side of the footprint between the Haul Road and Bear Creek Road, where the area has been cleared. The cleared area includes a recent soil borrow area south and southwest of the southern footprint margin, and two newly constructed wetland basins completed in 2015 for compensatory wetland mitigation associated with UPF construction. The existing haul road cuts across the lower part of the proposed footprint and would require rerouting (see Figure 6-5).

Previous investigations. Except for surface water, wetland, ecological, and cultural surveys that encompass all of BCV including the Site 7a area, almost no site characterization data exists for this site. Maps in the Y-12 subsurface database for BCV show a paucity of active/inactive wells at or near Site 7a. Isolated from the waste sites in EBCV, there are no neighboring site investigations in close proximity to Site 7a.

Surface water hydrology. Detailed site reconnaissance has not been conducted to assess the details of surface water hydrology at Site 7a. However, the available USGS base flow data suggest that stream flow along D-10W and NT-11 directly adjacent to Site 7a, and the smaller sub-tributary stream channels draining the site is seasonally intermittent, and influenced by pulses of runoff associated with storm events. The USGS data indicate that base flow is continuous along the main stream channels of D-10W and NT-11 during the winter/spring non-growing wet season. During the summer/fall growing season with warm and often dry conditions, base flow is intermittent and limited to pulsed flow associated with significant storm rainfall events. Base flow measurements made by the USGS indicate that dry season flows along the entire lengths of D-10W and NT-11 are negligible (i.e. <0.005 cfs) from the headwater spring/seep locations on Pine Ridge down to the junctions with Bear Creek (among the 13 dry season measurement stations surrounding Site 7a, only one indicated flow at the lowest measurable level of 0.01 cfs off the northwest corner of the site). Wet season base flows are relatively low along D-10W and vary from 0.01 cfs (4.5 gpm) at a headwater location to a maximum rate 0.04 cfs (18 gpm) southeast of the site. Wet season base flows along NT-11 are slightly higher ranging from 0.01 cfs (4.5 gpm) at a headwater spring location to rates of 0.14-0.16 cfs (63-72 gpm) southwest and downstream of Site 7a.

No springs or seeps were identified by the USGS within the waste footprint boundary at Site 7a, but four seeps were identified along marginal areas of the site. As noted above, the most significant surface water features at Site 7a include the portions of the D-10W valley located along the east and northeast sides of the footprint. A seep was identified by the USGS along the lower section of a west-east ravine (western side of the footprint) suggesting that localized shallow groundwater discharge occurs there at least seasonally. The wetlands delineated at and near Site 7a encompass the majority of D-10W along the entire eastern margins of the footprint and much of NT-11 along the west side of Site 7a.

Continuous flow monitoring data are not available at Site 7a or anywhere along NT-10/D-10W or NT-11. The nearest BCV/ORR monitoring stations are located along Bear Creek at locations up and downstream of the Site 7a area. Flow along Bear Creek south of Site 7a is perennial.

Geology/hydrogeology. The detailed subsurface hydrogeological conditions at Site 7a are unknown based on the very limited amount of available site-specific characterization data (see Appendix E for a

review of the limited available data and inactive wells in the area). Fundamental site characterization data will be required if Site 7a is selected for EMDF construction.

Because of the relatively undisturbed conditions at Site 7a, the general hydrogeological conditions will be similar to those found at Sites 5 and 14 (and other sites in BCV) which are located over similar terrain and along geologic strike with Site 7a. The conditions described above for Site 5 are applicable. The waste footprint at Site 7a is located further south than at the other proposed sites in BCV. It is roughly centered on and spans the entire outcrop width of the Dismal Gap/Maryville, and extends on the north from the Rogersville Shale across the Dismal Gap/Maryville to the lower third of the Nolichucky Shale. The only places within the footprint area where recent alluvium appears likely in any significant extent are those valley floor areas along D-10W along the eastern margin of the site. The typical profile of topsoil, silty/clayey soil residuum, saprolite, and fractured bedrock are likely across the undisturbed areas of the site.

The crest of the knoll below the north center of the footprint is upheld by the more erosionally resistant Dismal Gap/Maryville formation. Similar knolls exist at Site 5 and Site 14 underlain by the Dismal Gap/Maryville. The southern margin of the waste footprint is 593 ft from the contact between the Nolichucky Shale and the Maynardville Limestone where karst conditions begin. Initial landfill construction at Site 7a would include the removal of loose unstable topsoils, alluvium, and colluviums. The fractures and macro/micro pores within the remaining soils/saprolite and bedrock will provide the primary routes for groundwater flow below and downgradient of the Site 7a footprint.

Groundwater conditions and flowpaths. No groundwater data or water table contour maps are available for Site 7a, but based on similar conditions at Sites 5 and 14, it is inferred that shallow and intermediate groundwater below Site 7a will follow hydraulic gradients and predominant strike parallel flow paths across the width of the footprint toward local discharge zones along the adjacent valleys of D-10W and NT-11 immediately east and west of the footprint. Potentiometric surface contour maps for Sites 5 and 14 and other similar sites on the ORR indicate that horizontal hydraulic gradients tend to broadly mimic surface topography and that shallow to intermediate level groundwater flows locally from high elevation recharge areas to low elevation discharge zones. The corresponding vadose zone is likely to be thickest below upland areas such as below the crest of the knoll at Site 7a [documented below the crest of a similar knoll at Site 5 in well cluster GW-976 (I)/GW-977(S)], and thin toward the NT valley floors where the water table is at or very close to the ground surface. The north-south orientation of D-10W and NT-11 roughly perpendicular with the geologic strike results in water table gradients across most of the footprint area that trend in a direction parallel to subparallel with strike and enhance groundwater drainage laterally into the NT valleys. Groundwater flow along the southern part of the footprint in the vicinity of Cell 1 may also follow hydraulic gradients and fracture flow paths in regolith and bedrock that are directed across the northeast-southwest strike direction southward toward the low elevations and discharge zones along the floodplains of Bear Creek. As with each of the proposed sites, the water table will be constrained by the lowest elevations along the existing drainage valleys directly adjacent to the site. The locations of these wetlands directly east and west of the Site 7a footprint support the likelihood of strike parallel groundwater drainage and discharge into the adjacent NT valleys (see site-specific wetland maps in Appendix E).

As described for Site 6b, the relatively broad area (roughly 26 acres) available for natural infiltration in undisturbed areas north of Site 7a along Pine Ridge will continue to provide some recharge to the water table and to groundwater that migrates southward to the upgradient areas of the footprint (in the vicinity of Cell 4); but much of that groundwater flow is likely to naturally diverge to the southwest around the northern part of the Site 7a footprint and be discharged along the low elevation upper reaches of NT-11. The remainder of this southward draining groundwater from Pine Ridge would migrate toward the southeast into the headwater area of D-10W and be captured and drained via the proposed rerouted drainage path discharging into NT-10.

Ecological/cultural resources. Site-specific surveys to identify T&E species have not been completed at Site 7a. ORR ecological surveys mapped a “natural area 13” across a broad belt within BCV that includes the central areas of the Site 7b footprint (see Appendix E) and adjacent areas to the east and west. Three major wetland areas were delineated by Rosensteel and Trettin (1993) on the east and west sides of Site 7a along the central and upper reaches of NT-10/10W and NT-11 that would be partially impacted by EMDF construction (see maps and details in Appendix E). Surveys to evaluate potential impacts to wetlands and to identify T&E species would be warranted at Site 7a if the site is selected for construction. Previous investigations on the ORR (McCracken et al. 2015) in general have confirmed the presence of Indiana and gray bats, both endangered species, and the northern long-eared bat was detected at the EBCV site (see Appendix E for details). T&E surveys for Site 7a, should it be selected, would look in particular for these species.

As noted above, the two wetland basins recently constructed for compensatory wetland mitigation would be directly impacted and eliminated by the construction of buttress areas along the southeast margin of Site 7a. The destruction of these wetland mitigation areas would presumably require new areas to compensate for their loss. Surveys to identify archaeological and historical home sites and cemeteries across the ORR, indicate that the Douglas Chapel Cemetery is located near the northeast corner of the Site 7a footprint near a knoll located between D-10W and NT-10. The cemetery and a road leading to it are illustrated on several USGS topographical maps covering BCV. The location and condition of the cemetery has not been verified but would warrant an assessment if Site 7a is considered for EMDF disposal. Two historical home site/structures were also identified near Site 7a (designated as 850A and 849A). The 850A site originally identified on the southeast margin of Site 7a could not be relocated during a reassessment completed in 1994, but foundation materials were identified at the 849A site to the southwest of Site 7a. Maps showing the locations of these two structures suggest that the 849A site would not be impacted by construction at Site 7a. Neither of the locations has been verified by recent field reconnaissance. (See Appendix E for details summarizing the available assessments of cultural resources in BCV).

Karst and seismicity. Karst conditions such as sinkholes, sinking streams, and resurgent springs have not been documented in BCV within the predominantly clastic sedimentary rock formations located below and surrounding Site 7a. Karst features are documented within the Maynardville outcrop belt south of Site 7a. The contact between the Nolichucky Shale and Maynardville Limestone is located 593 ft south of the southern waste limit boundary at Site 7a. Bear Creek and its floodplain areas south of Site 7a are located roughly 200-300ft further south of the contact. There is no evidence of active seismically capable faults in the vicinity of Site 7a or any of the other EMDF candidate sites in BCV.

Relationships to contaminated areas in EBCV. Site 7a is located well southwest of and outside the Zone 3 area that includes historical waste sites in EBCV. Figure E-2 in Appendix E shows that the nearest groundwater contaminant plumes are located around 2,500 ft southeast of Site 7a along the path of Bear Creek and the Maynardville Limestone well upstream of Site 7a. The figure does indicate a zone along Bear Creek and the Maynardville directly south of Site 7a denoted as an “area of periodic plume extension” that extends all the way to near SR 95.

6.2.1.4 CBCV (Site 7c)

The site plan for the EMDF at the CBCV Site, Site 7c, is presented in Figure 6-6. The proposed EMDF site is an extension of the footprint offered as Site 7a, which is part of the Dual Site. While Site 7a provided 1.4 M yd³ of disposal capacity, EMDF with the footprint shown in Figure 6-6 (Site 7c footprint) provides 2.2 M yd³ of disposal capacity.

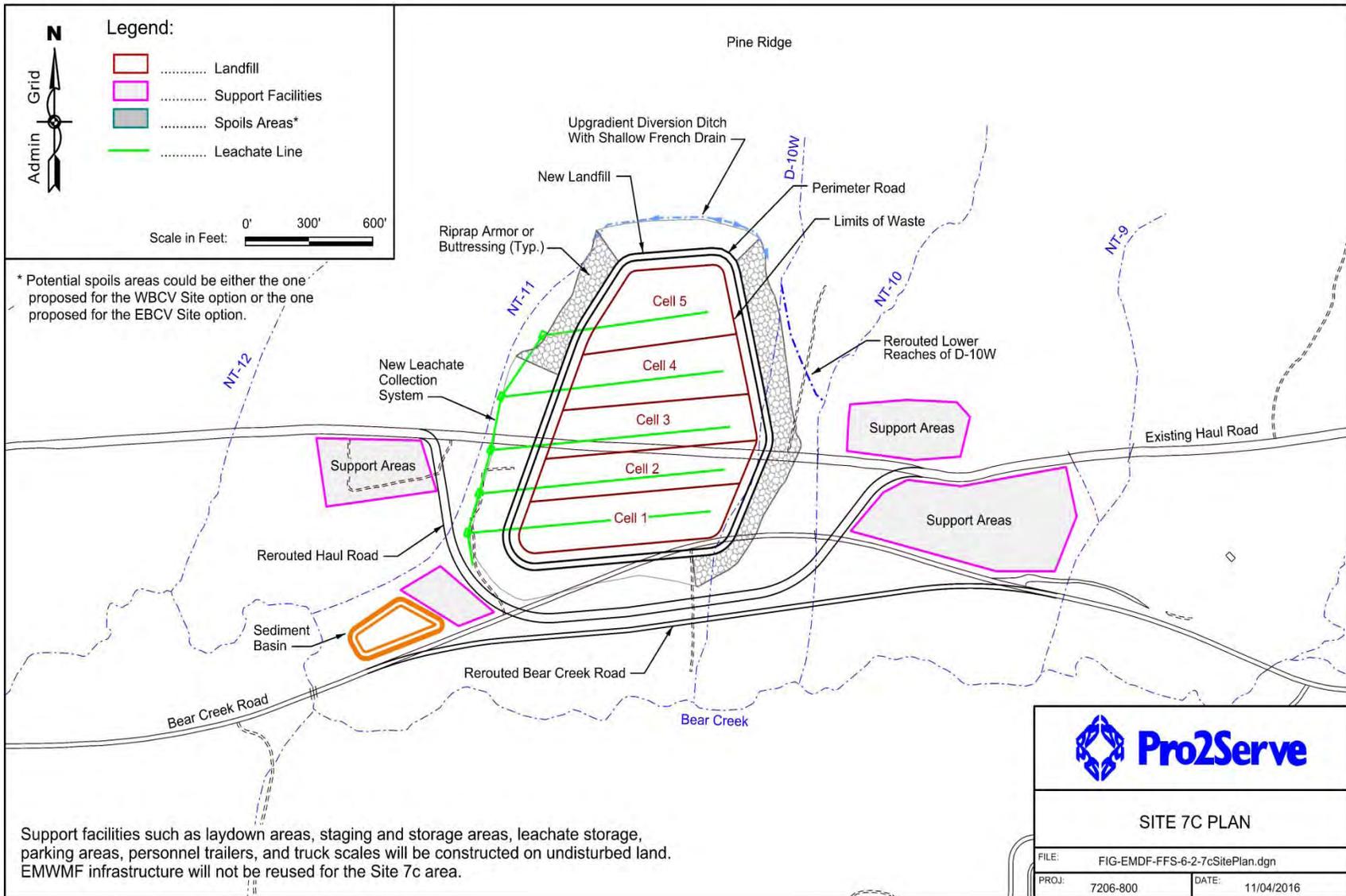


Figure 6-6. CBCV Site Plan (Site 7c)

The distance of the site from EMWMF (1.5 miles) means new infrastructure is assumed to be needed (see Section 6.2.2.5). While new infrastructure has been proposed, it is possible that some existing infrastructure located at EMWMF may be used; however, for this RI/FS and conceptual design/estimate, the assumption is made that new infrastructure is built.

General site conditions. The approximately 67-acre area of Site 7c (24-acre waste footprint area) is situated within an upland area located between the adjacent north-south trending valleys of NT-10 and NT-11. The Site 7c footprint is centered just south of the crest of the knoll or spur ridge that is underlain by the Dismal Gap/Maryville formation. The overall footprint area of Site 7c is situated further south of Pine Ridge, relative to the other proposed sites, and extends further south than Site 7a as well. The northern part of the footprint sits on the edge of a saddle between Pine Ridge and the Dismal Gap knoll. Along the east side of the footprint, a portion of the tributary designated as D-10W is re-routed to coincide with the flow of NT-10. The eastern areas of the footprint would cover some of the valley formed by D-10W and warrant a temporary drainage system to ensure proper drainage of shallow groundwater during construction. Relatively steeper slopes also occur along the northwest corner of the site into the upper reaches of the NT-11 valley. Moderate slopes across most of the footprint are toward the west and south.

Recent satellite imagery shows that Site 7c and the surrounding area are entirely forested except for areas along the south side of the footprint between the Haul Road and Bear Creek Road, where the area has been cleared. The cleared area includes a recent soil storage area south and southwest within the southern footprint margin, and two newly constructed wetland basins completed in 2015 for compensatory wetland mitigation. The existing Haul Road and Bear Creek Road cut across the lower part of the proposed footprint and would require rerouting (see Figure 6-6).

For the remainder of the sections concerning the CBCV Site including: *previous investigations; surface water hydrology; geology/hydrogeology; groundwater condition and flowpaths; ecological/cultural resources; and relationships to contaminated areas in BCV* the reader is referred back to the discussions on these sections for Site 7a of the Dual Site as the footprint for CBCV Site overlies the Site 7a footprint and therefore would have similar discussions. Only the karst and seismicity discussion is individualized to Site 7c and is therefore repeated below. As with Site 7a, surveys to evaluate potential impacts to wetlands and to identify T&E species would be warranted if Site 7c were to be selected for construction.

Karst and seismicity. Karst conditions such as sinkholes, sinking streams, and resurgent springs have not been documented in BCV within the predominantly clastic sedimentary rock formations located below and surrounding Site 7c. Karst features are documented within the Maynardville outcrop belt to the south of Site 7c. The contact between the Nolichucky Shale and Maynardville Limestone is located approximately 300 ft south of the southern waste limit boundary at Site 7c, which is closest to the contact among the candidate sites. There is no evidence of active seismically capable faults in the vicinity of Site 7c or any of the other EMDF candidate sites in BCV.

6.2.2 EMDF Conceptual Designs

An EMDF feasibility-level conceptual design is developed for each site, and is used to provide a comparative analysis for the On-site Disposal Alternative siting options. If one of the On-site Disposal Alternatives is the selected remedy in the ROD, the final design for the selected site may differ from the feasibility level conceptual design based on optimizations, detailed characterization, and detailed design calculations, and would require approval by regulatory agencies. The designs are based primarily on the EMWMF design as described in the Remedial Design Report (RDR) for the EMWMF (DOE 2001a), which has been approved by EPA and TDEC, but draw on design elements of other CERCLA disposal facilities as well (e.g. those at the Fernald and Portsmouth DOE sites). The conceptual designs comply with ARARs and to-be-considered guidance identified for disposal of RCRA, TSCA, LLW, and mixed

waste. Subsequent sections describe common and site-specific features of the landfill and support facilities, as well as process modifications that could potentially improve the feasibility-level designs.

The primary design elements of the EMDF are described in the following order:

- Remedial design
- Early actions
- Site development
- Disposal facility
- Support facilities
- Conceptual design approach
- Process modifications

The convenient experience and proximity of the operating EMWMF disposal cells allows for a unique opportunity to examine the elements that worked or could use improvement in terms of the design, construction, and operations of a new CERCLA landfill in BCV. The major lessons learned are briefly mentioned where applicable in each of the subsections that follow, and are then summarized in Section 6.2.10.

6.2.2.1 Remedial Design

Remedial design is a common element (regardless of the location selected for an on-site facility) and would include preparation of the Remedial Design Work Plan, RDR and Remedial Action Work Plan (RAWP), operating plans, WAC Attainment (Compliance) Plan, Environmental Monitoring Plan, and application for requisite permits (if any). A fast-track design process may be used to expedite construction, as was done for the EMWMF. The fast-track design process involves sequentially designing project elements and proceeding with their implementation while other elements are still being planned and designed. Use of this process would require cooperative design/approval effort by project integration, design, construction, operations, and oversight contractors; DOE; and regulators. For the Dual Site, remedial design is completed for each site.

A major lesson learned from the EMWMF RDR preparation was regarding the action leakage rate (ALR). This value is an estimate of the maximum allowable leachate discharge from the leak detection layer of the liner system. This allowable leachate discharge limit serves as a threshold value to indicate when rates of leachate collected might suggest that there is an unacceptable accumulation of leachate within the secondary collection layer (leak detection layer) of the liner system. It is expected that there will always be a certain amount of secondary leachate generated due to the physical properties of geomembranes and imperfections of installation of landfill components. The ALR sets the value at which action must be taken to ensure that the landfill liner system is functioning properly. Response actions triggered by an ALR exceedance start with a written notification to the appropriate regulatory agencies, followed by an assessment of the conditions, additional discharge rate reporting, and remedial actions if deemed necessary. The method employed to calculate the ALR per cell for EMWMF used generic EPA values which resulted in an ALR estimate that was too low. This resulted in extra paper work and effort for the EMWMF management staff to report “exceedances” that are actually within normal ranges for landfills of this nature.

Another lesson learned from EMWMF operations is the need to improve project sequencing to ensure availability of contaminated soil for filling debris void spaces and for general waste placement. The EMWMF design assumed that contaminated soil remediation projects would be sequenced to ensure full utilization of waste soil to replace clean fill during placement of debris waste. However, sequencing has not been executed efficiently to date and unanticipated quantities of clean fill have been necessary, which

has added cost to landfill operations. Planning future project sequencing must be improved in order to minimize the need for clean fill and conserve landfill capacity. Current ORR Baseline planning and scheduling has been organized to alternate D&D projects with RA projects as much as possible in order to maximize landfill capacity by minimizing the need for clean soil to be used to fill void spaces around debris. (D&D projects tend to produce debris wastes such as building rubble, piping, and equipment and the RA projects tend to produce soil wastes.)

Another related lesson regarding the use of soil fill at EMWMF stems from the initiation of the annual CARAR. Not only was it initially thought that no clean soil fill would be needed for EMWMF, the general ratio of soil waste required for debris waste was underestimated at 1:1 based on literature values reported by Benson, et. al. (2008). In 2004 the first CARAR was published to help apply historical data and set calculated density factors and ratios to improve waste disposal tracking and forecasting of future disposal volume needs (DOE 2004). Current forecasts for EMDF utilize a soil-to-debris ratio (for general demolition debris) of 2.26:1 based on the information established by the CARARs (now reported as part of the EMWMF annual PCCR). This should be factored into planning and cost estimating, because soil-like waste will not always be available for use as void space fill within the landfill.

6.2.2.2 Early Actions

It is necessary to perform certain remedial design activities early in the remedial design process. These activities are referred to as early actions, are site-specific, and include: a baseline site topographic survey, wetlands delineation, field surveys to identify and map wetlands and T&E species, hydrogeological and geotechnical investigations, construction and upgrade of groundwater monitoring wells, and baseline groundwater monitoring. Early actions that have already been completed are noted within the following descriptions. Other early actions would not be completed until and unless a site were selected, and are also noted below.

Baseline Site Topographic Survey: The EMDF site topography and surface features would be mapped using civil land surveying techniques. This information is needed to perform hydrogeological/geotechnical investigations; establish locations, elevations, and depths for new groundwater monitoring wells; map wetlands (in concert with a qualified wetlands delineator); and conduct landfill site design. Limited topographic survey information has been collected as part of the Phase I Site Characterization efforts for the EBCV Site in order to establish ground elevations of newly installed monitoring wells. A full-scale site survey would be performed as part of a Phase II Site Characterization. The WBCV and CBCV Sites and Dual Site (6b/7a) would require site topographic surveys for each site as well, should any of those options be selected.

Wetlands Delineation: A field wetlands delineation survey for the EBCV Site has been conducted by a qualified wetlands specialist to determine the areal extent of wetlands along streams and other low-lying portions of the landfill site and other areas, such as existing roadways where construction would take place. Wetland boundaries have been mapped using civil land surveying techniques. Results of the wetlands survey are included in DOE 2017. Wetland extents for other sites (WBCV, CBCV, and Sites 6b/7a) are taken from comprehensive surveys across BCV reported in 1993 by Rosensteel and Trettin; however, if any of these options were to be selected additional surveys would be required.

Potential wetland impacts during early actions (e.g., hydrogeological and geotechnical investigations), construction, operations, and/or closure of the landfill would be evaluated for any site. Wetland protection considerations will be incorporated into planning and implementation, including mitigation of adverse impacts.

Field Surveys for Threatened and Endangered Species: Field surveys have been performed by qualified biologists to identify the presence of T&E species within areas of potential site disturbance at the EBCV site. These surveys have been performed as part of the Phase I characterization; results are

summarized in DOE 2017. Information on potential T&E species for other sites (WBCV, CBCV, and Sites 6b/7a) are taken from general ORR reports; however, if any of these options were to be selected additional surveys would be required.

Hydrogeological and Geotechnical Investigations: The EMDF footprint and surrounding land would be investigated in order to determine surface hydrological, hydrogeological, and geotechnical conditions for the selected option. No previous hydrogeological or geotechnical explorations are known to have been performed within the EBCV footprint (that is, none prior to the Phase I characterization, see next section), the CBCV footprint, or the Dual Site (6b/7a) footprints. Some intensive investigations were completed in the WBCV site (Golder 1988 a/b/c, 1999 a/b/c). Existing geotechnical information from previously drilled borings would be used, where possible, and additional geotechnical borings would be drilled, as needed. The investigations for all sites would evaluate areas selected for landfill support facilities, roadways, and on-site spoil/borrow areas. Off-site borrow areas may also be explored and characterized. Samples of soil, surface water, and groundwater would be collected and analyzed to establish physical and chemical baseline conditions. This data/information would be used to develop the facility structural design and the groundwater and surface water monitoring program. The hydrogeological and geotechnical investigations may be performed concurrently or in multiple phases.

Construct New Groundwater Monitoring Wells and Surface Water Weirs: Five groundwater well pairs (deep and shallow) and three surface water weirs were installed in the proposed EBCV footprint as part of Phase I characterization to determine baseline groundwater and surface water hydrogeological conditions. Existing groundwater monitoring wells down gradient of the EMDF site would be used, where possible, and additional groundwater monitoring wells would be installed as needed for the EBCV site, if selected. Boring and well logs, geophysical data, hydraulic conductivity data, and groundwater flow data would be collected. It is estimated that approximately 19 new groundwater monitoring wells and six surface water monitoring weirs would be required. However, these numbers of groundwater monitoring wells and surface water monitoring weirs are estimates that have not been thoroughly evaluate within the data quality objectives (DQO) process, but have been prepared solely for costing purposes. A formal DQO process will be followed to identify the objectives for pre-design investigation, and a sampling and analysis plan will be prepared for approval and implementation. Similar estimates are used for the WBCV site, as that site has some existing data. However, the Dual Site (6b/7a) has a need for more extensive analysis, as two sites are involved and no data are available for Site 7a. The same applies to the CBCV Site. Additional characterization will be focused on providing information for final design and confirming assumptions in this FS for the proposed alternative only.

Baseline Groundwater and Surface Water Monitoring: As part of site characterization, groundwater levels and surface water and groundwater quality parameters (for example, specific conductivity, pH, temperature, dissolved oxygen and oxidation-reduction potential) would be monitored continuously for one year, if feasible, and contaminants [radionuclides, metals, volatile organic compounds, and polychlorinated biphenyls (PCBs)] would be monitored quarterly for one year, to establish a baseline for any of the possible sites. Groundwater flow will be determined by down-hole measurements and surface water flow rates would be monitored by flume measurements for at least one year. These activities would be performed before construction of the landfill to establish pre-disposal baseline conditions, support design, and support WAC finalization. Phase I characterization of the EBCV site has provided some of this information (e.g., surface flow rates and baseline water table measurements for one year). The WBCV site also had site characterization completed for a period of time (water table measurements in particular) to provide information for a “geohydrologic site characterization and groundwater flow computer model” for a proposed low level waste disposal facility. This investigation was reported by Golder and Associates in a series of reports from 1988-1989 (Golder 1988a/b/c/d, and 1989a/b/c) and is discussed in depth in Chapter 6 of Appendix E.

Four major EMWMF lessons learned are applicable to Early Actions and emphasize the importance of performing thorough site characterization of the project footprint and selected borrow area(s). Items identified for improvement include the following:

- Overestimation of the availability of suitable low permeability clay from the ORR borrow site
- The quality of the background constituent characterization, especially in terms of statistical thoroughness and detection limits
- Underestimation of the amount of unusable spoils that would require hauling off-site
- Underestimation of the seasonal high groundwater table

The complications that arose from these factors significantly slowed construction and increased construction and operating costs of the landfill. Fernald had similar landfill construction issues with unsuitable low-permeability clay from the borrow area selected for the project. Poor background characterization has caused issues in the course of routine environmental monitoring during operations at EMWMF.

6.2.2.3 Site Development

The following development actions (common for all sites, but for the Dual Site would need to be completed for each site) would prepare the site for construction of the EMDF:

- Installing initial sediment and erosion controls for site development activities. Initial erosion and sediment controls (e.g., silt fence, check dams, etc.) and storm water control structures (e.g., culverts) would be among the first site development protective measures installed. Standard erosion and sediment controls would be installed per best management practices (BMPs) as construction proceeds.
- Clearing and grubbing of the site.
- Constructing/upgrading access roads to the landfill site.
- Extending power lines, water lines, phone lines, and other utilities to the landfill site from existing infrastructure (see Section 6.2.2.5).
- Preparing additional parking, laydown, and staging areas.
- Leveling and preparing areas for construction of leachate management support systems.
- Preparing on-site spoil/borrow areas for future construction activities.
 - A temporary spoils area would be prepared near the landfill for storage of materials excavated during clearing and grading that would be reused. Materials stored could include topsoil for establishing the vegetative cover on the landfill cap or other areas and excavated soil that meets the specifications for structural fill used to build roadways or the clean-fill dike. The area could also be used to store materials such as soil used for daily cover or filling of void spaces during operation of the landfill. Since the landfill would be constructed in phases, temporary spoils and staging areas may be established within the areas of future landfill cells.
 - A permanent spoils area would be established for disposal of excess or unsuitable cut materials (excavated to achieve design grade) that are not useable as fill during construction, expansion, operation, or closure. Excess fill would be placed and graded, and the area would be restored for appropriate future uses after landfill closure.
- Creating/expanding wetlands, as required, to mitigate impacts of proposed facility construction.
- Relocating the Y-12 Atomic Energy Act Section 229 Security Boundary, if required, and installing new guard stations and fencing (EBCV site only, assumed to occur for estimating purposes).

- Upgrading the existing truck weigh scale and/or installing a new truck weigh scale.
- Setting up construction trailers.
- For the WBCV, CBCV Sites and Site 7a of the Dual Site, new support structures and site preparations for those structures (personnel trailers and facilities, additional weigh scales, additional support facilities – tankage for leachate, parking areas) would be needed. Site 5 and Site 6b are assumed to utilize support structures available at EMWMF, but costs have been added to upgrade or replace most infrastructure to cover the operating life of the EMDF. Site preparations are significant additions the Sites WBCV, CBCV, and 7a.
- For the Dual Site, each Site (6b/7a) would require, in addition to the above, re-routing of the Haul Road, which is included in each respective cost estimate. CBCV Site would require re-routing of the Haul Road and Bear Creek Road, both are considered in the cost estimate for that site.

6.2.2.4 Disposal Facility

Key elements of the disposal facility, regardless of the site selected, would include a clean-fill dike to laterally contain the waste, a multilayer base liner system with a double leachate collection/detection system to isolate the waste from groundwater and the geologic buffer, a contouring layer installed over the waste to provide an even and stable base for installation of the cover system, and a final multilayer cover to reduce infiltration and isolate the waste from human and environmental receptors. Estimates developed for the various sites are scaled to the materials/construction/labor required for the individual sites. The engineered disposal facility design basis incorporates the following:

- Attainment of RCRA, TSCA, and LLW regulatory design criteria (see Table G-4, Appendix G).
- Effective protection of human health and the environment through waste isolation as defined by the remedial action objectives (see Chapter 4) and by DOE O 435.1, DOE O 458.1, and associated manuals and guidance.
- Protection against animal and plant intrusion, and minimization of the potential for human intrusion per DOE O 435.1 requirements.
- Collection, treatment, and/or monitored discharge of landfill leachate.
- Reduction of potential for incremental and total settlement, and slope failure under static and seismic conditions, through proper design and waste placement techniques.

Design components of an on-site disposal facility are described in the following paragraphs. Note that specifications of, for example, thicknesses of geomembranes, will be determined in final design. Unless dictated by an ARAR, specifications used here-in are assumptions utilized to determine cost estimates. Where site-specific components are needed, a discussion of those modifications between conceptual designs is provided. As mentioned above, individual site estimates have taken into account material differences (e.g., cut and fill). Cross-sections and details of the conceptual design(s) for the EMDF are provided in Figures 6-7 through 6-12.

6.2.2.4.1 Clean-fill Dike

A clean-fill dike would be constructed around the perimeter of the landfill in areas where there is insufficient excavation into the ground surface to provide lateral containment and stability to the waste (see Figure 6-7). The clean-fill dike would also protect against erosion, biointrusion, and inadvertent intrusion by humans. The clean-fill dike would be constructed of structural fill. (For this application, structural fill would consist of suitable earthen material used to create a strong, stable base for the landfill and to construct portions of the clean-fill dike. Native soil excavated from the site may be deemed suitable for use as structural fill if it is free from large rocks and exhibits the appropriate compressibility and shear strength.) The inner slope of the dike would be covered by the liner system and possibly the

geologic buffer. The top of the dike would anchor the liner components, tie into the cover system, and provide for drainage ditches and a perimeter access road. The outer slope would be armored with an 18 in. thick layer of durable rock riprap, to protect against erosion. It is anticipated the clean-fill dike would have a typical grade of 33% or lower (3H:1V or flatter), as will be determined by slope stability and erosion analyses in the final design phase. In order to maximize the waste disposal capacity of the landfill, the conceptual design shows the outer slopes of the clean-fill dike steepened to 2:1 in some areas to avoid encroachment on adjacent streams and wetlands. Side slopes steeper than 3:1 would include a 20 ft wide rock buttress for added stability and erosion resistance (see Figure 6-8). The viability of steepening the side slopes of the clean-fill dike to 2:1 would be further evaluated as detailed design progresses. Final design slopes for the clean-fill dike and details for rock buttressing would depend on the results of slope stability and erosion analyses.

6.2.2.4.2 Upgradient Diversion Ditch with Shallow French Drain

A geomembrane-lined drainage ditch with underlying shallow French drain would be constructed along the upper (i.e., northern) side of the landfill at all sites to intercept and divert upgradient storm water and shallow stormflow zone groundwater away from the landfill (see Figure 6-9). WBCV, EBCV, and Site 6b are located abutting slopes of Pine Ridge, thus requiring this capture and diversion of runoff storm flow. Sites 7a and 7c while not directly abutting Pine Ridge, would also benefit from upgradient diversion ditches. The ditch and French drain network is a passive system requiring little maintenance.

The geomembrane liner and underlying compacted clay layer in the drainage ditch would prevent surface water infiltration and recharge of groundwater along the ditchline. The drainage ditch would be armored with durable rock riprap to prevent erosion. It is anticipated the French drain would extend about 12 ft below the ground surface and would be comprised of durable and insoluble siliceous gravel wrapped with a geotextile filter fabric. The French drain would collect and divert the uncontaminated groundwater primarily from the shallow stormflow zone to surface discharge outlets along the down gradient sides of the landfill. The French drain trench portion of the drainage feature will be designed in terms of flow capacity and material of construction (rock material and size), such that some acceptable level of clogging could occur without adversely affecting the overall function of the system. Placement of the drainage ditch above the trench with larger riprap along the ditch surface also provides long-term protection from clogging with minimal upkeep needed, by armoring the ditch to prevent erosion and maintaining the integrity of the underlying layers. Clogging of these systems can occur via three mechanisms: (1) chemical; (2) physical (i.e., particulate); and/or (3) biological.

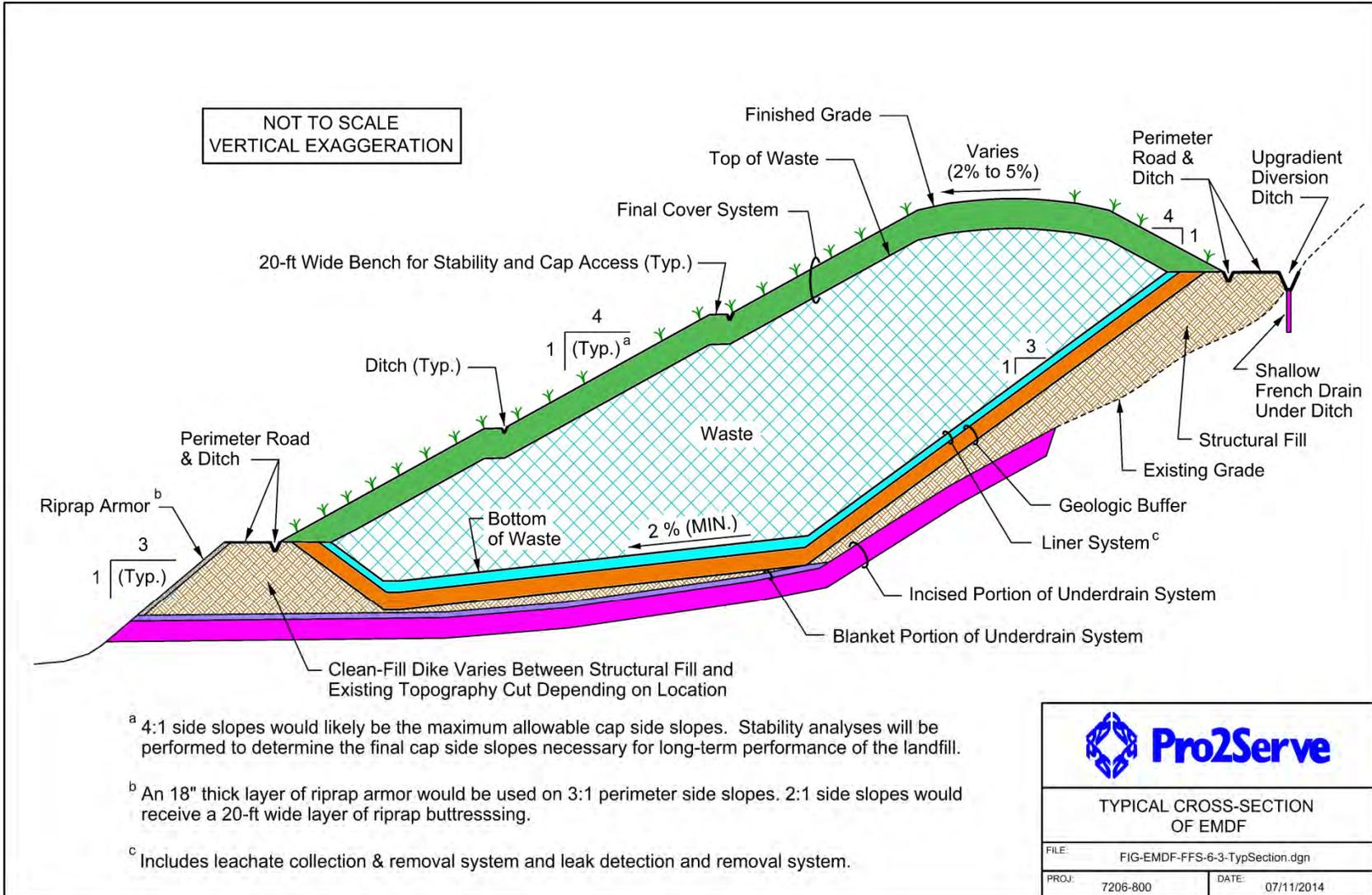


Figure 6-7. Typical Cross-section of EMDF

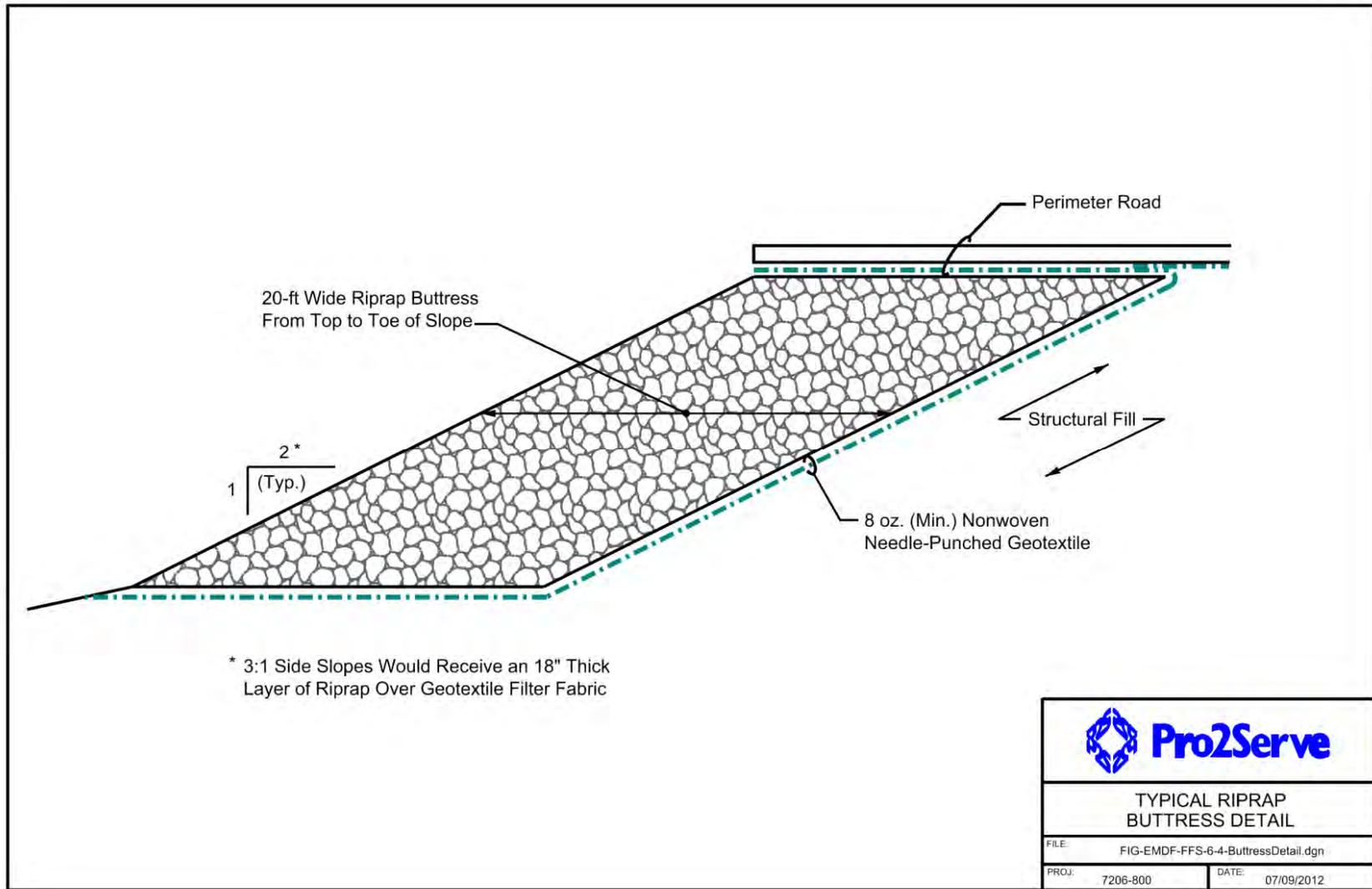


Figure 6-8. Typical Riprap Buttress Detail

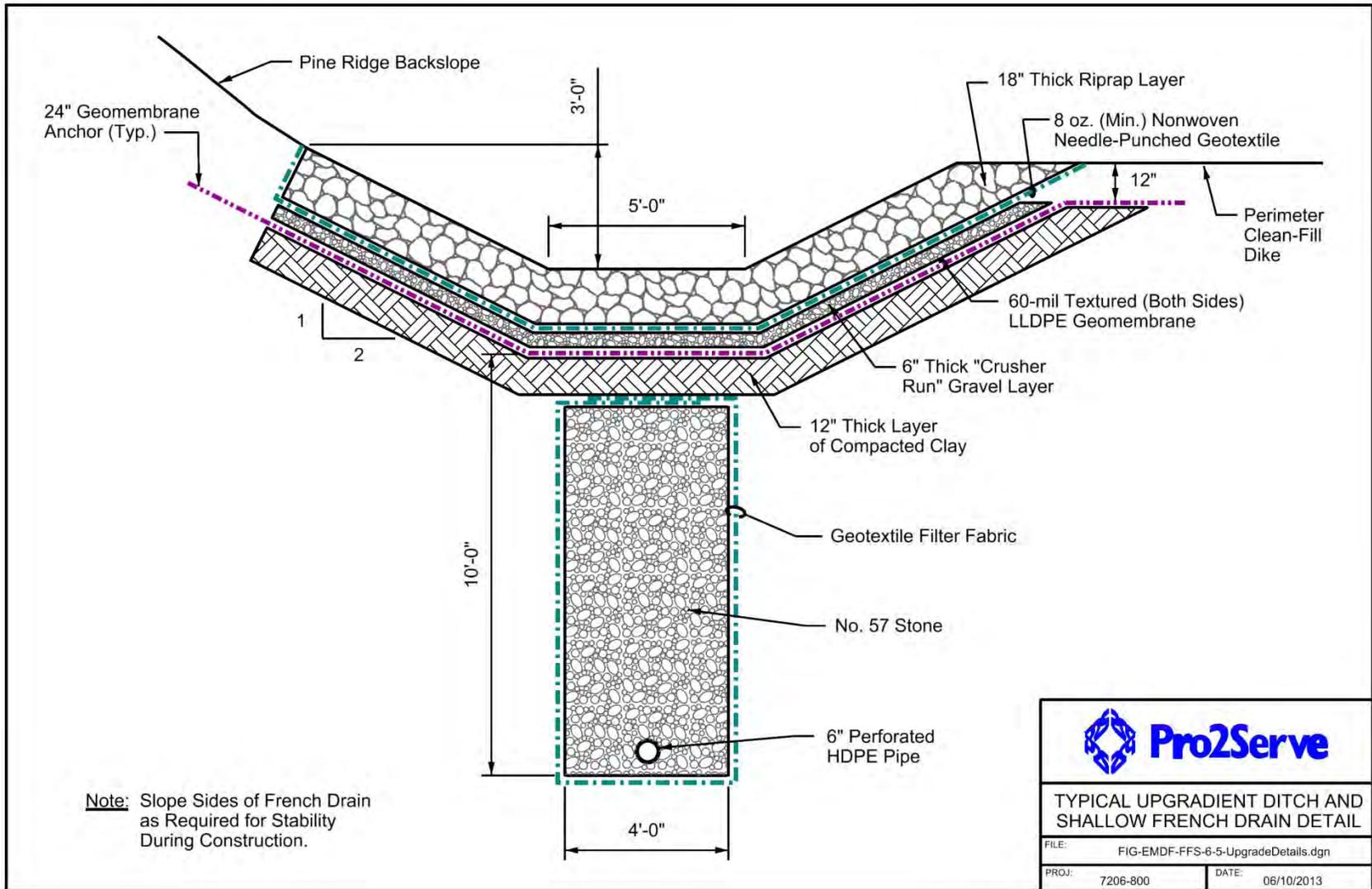


Figure 6-9. Typical Upgradient Ditch and Shallow French Drain Detail

Chemical clogging can result from dissolution/precipitation of stone containing high calcium carbonate combined with water alkalinity, e.g., conditions where a low pH would allow dissolution, combined with conditions further downstream where pH increases would cause precipitation and result in clogging. Avoidance of this type of clogging is accomplished by: (1) specifying use of soils and gravels with low dissolvable calcium carbonate content (e.g., less than 5% based on ASTM D 3042 with a pH of 4); (2) specifying use of stone with a high permeability; and (3) performing hydraulic capacity calculations for short and long-term conditions. For the long-term conditions, appropriate reduction factors are applied to the permeability of stone, due to the potential for chemical clogging (and other factors). Calculations are carried out to ensure the long-term capacity exceeds the required capacity (i.e., has an adequate factor of safety).

Chemical clogging can also result from precipitation of iron. Design considerations would include (1) use of hard rock that is resistant to weathering and is relatively free of fines; (2) a graded filtration system (design methods are well established); (3) size perforations in drain pipes so that surrounding stone will not enter the pipe; and (4) as with above, hydraulic capacity calculations are carried out to address short and long-term conditions.

Particulate clogging can occur if stone contains a high percentage of fines or breaks down (i.e., weathers easily), or if filter is not adequate and allows fines to migrate into the stone and pipe. Maintenance of the drainage system will ensure this is not an issue in the short-term. Long-term particulate clogging will be guarded against through the following: (1) use of rock that is resistant to weathering and relatively free of fines; (2) use of a graded filtration system; and (3) hydraulic capacity calculations to address sizing of drainage features and to provide assurance that pathways will maintain a clear channel in the long-term.

Biological clogging is the result of microorganism buildup. However, this is not likely to be a concern due to a lack of conditions required for that growth (e.g., food). The depth of the French drain will guard against root growth in that portion of the drainage system.

This diversion ditch/French drain would help divert a considerable volume of water that moves on and just below the ground surface in the upper few feet of soil during storm events, to minimize underflow towards the liner system, and reduce recharge to the groundwater table in the vicinity of the landfill. For example, diversion features at the EBCV Site will reroute the storm water currently flowing into the central and eastern branches of NT-3 into both the existing western branch of NT-3 (around the northwest side of the landfill) and NT-2 to the northeast of the landfill. Final cap systems and underdrain systems will further limit the contact of water with waste. For all sites, a holistic water management approach is used to divert and reroute runoff using upgradient diversion systems, shed direct precipitation over the waste using landfill cover systems, and collect and divert shallow groundwater using underdrain systems.

6.2.2.4.3 Liner System

A multi-layer liner system will be installed to prevent leachate from migrating out of the disposal unit and impacting groundwater. The liner system would be comprised of a double liner system with two leachate collection/detection and removal systems. In accordance with RCRA requirements, the top (primary) liner would be “. . . constructed of materials (e.g., a geomembrane) to prevent the migration of hazardous constituents into such liner during the active life and post-closure care period.” The lower (secondary) component of the composite bottom liner would be designed and constructed of materials to minimize the migration of hazardous constituents if a breach in the primary liner component were to occur. As described below, this system will meet TSCA leachate collection requirements in 40 CFR 761.75(b)(7). The liner system would be comprised of multiple layers of synthetic and natural materials that would be compatible with the waste and resistant to degradation by chemical constituents expected to be present in the leachate. For a discussion of the longevity of this system see Section 6.2.2.4.8. The layers of the liner system are depicted in Figures 6-10 and 6-11. The approximately 5 ft thick (approximately 4 ft thick on

side slopes) liner system would be comprised of the following components from the bottom of waste downward:

- Protective Material Layer – typically a 12 in. thick (minimum) layer of native soil capable of supporting truck and operating equipment traffic during initial waste placement operations. The primary purpose of this layer is to protect the underlying components of the liner system from damage during waste placement during the operational life of the landfill. The thickness and composition of this layer may be variable and must consider the physical nature of the waste to be placed immediately above it, waste placement procedures, and water management operations within the disposal cell. For instance, a thicker and harder protective soil layer would be required for bulky structural steel debris than for soil-like waste materials.

The design for EMWMF stipulated use of a protective soil layer with a hydraulic conductivity greater than the waste, but less than the leachate collection drainage layer so that during landfill operations runoff from the waste and unused portions of the disposal cell would pond temporarily above the protective soil layer. This liquid, referred to as contact water, was directed to the low area of the landfill cell where waste had not yet been placed. Temporary berms were constructed within the landfill cell to separate the waste from the contact water. This design feature allowed contact water to be collected and managed separately from the fluid collected within the leachate collection and removal system (LCRS), because it was anticipated that the contact water would be contaminated mostly with sediments from the protective soil itself and not from the waste. Actual operations of EMWMF have shown the difficulty of inhibiting the contact of storm water with the waste, and, therefore, the contact water collected in the cells has had to be managed as potentially contaminated liquid until it could be tested and deemed suitable for discharge. In most cases the contact water has met the facility discharge requirements, but in some instances the contact water has required shipment to the Process Waste Treatment Complex (PWTC) at ORNL for treatment prior to release.

The EMDF conceptual design assumes a free-draining granular material as the protective layer within cell low areas, essentially creating windows, so that runoff collected there could be more easily managed within the leachate collection system. The free-draining granular material would be the same type of material used in the leachate collection drainage layer – a hard, durable, inert (non-limestone) material having a hydraulic conductivity of approximately 1×10^{-2} cm per second. The majority of the protective layer within the cell would be a native soil material. Continuing to use a native soil material as the protective layer for the majority of the liner helps to balance cost (native soil material is less expensive than inert granular material) and helps to reduce the amount of water collected in the leachate system (soil material provides substantial temporary storage and evaporation for precipitation that falls within the cells).

- LCRS – in order to enhance slope stability and constructability, design components of the LCRS would be somewhat different on the floor of the landfill than on the side slopes.

Floor of Landfill

- Geotextile Separator Layer – nonwoven, needle-punched geotextile having a nominal mass per unit area of at least 8 oz per yd², and used to separate the protective soil layer and leachate collection drainage stone. The purpose of geotextile as separator layers is to provide a filter that restricts finer particles of a material on one side of the textile from traveling through to the other side in order to reduce the potential for clogging.

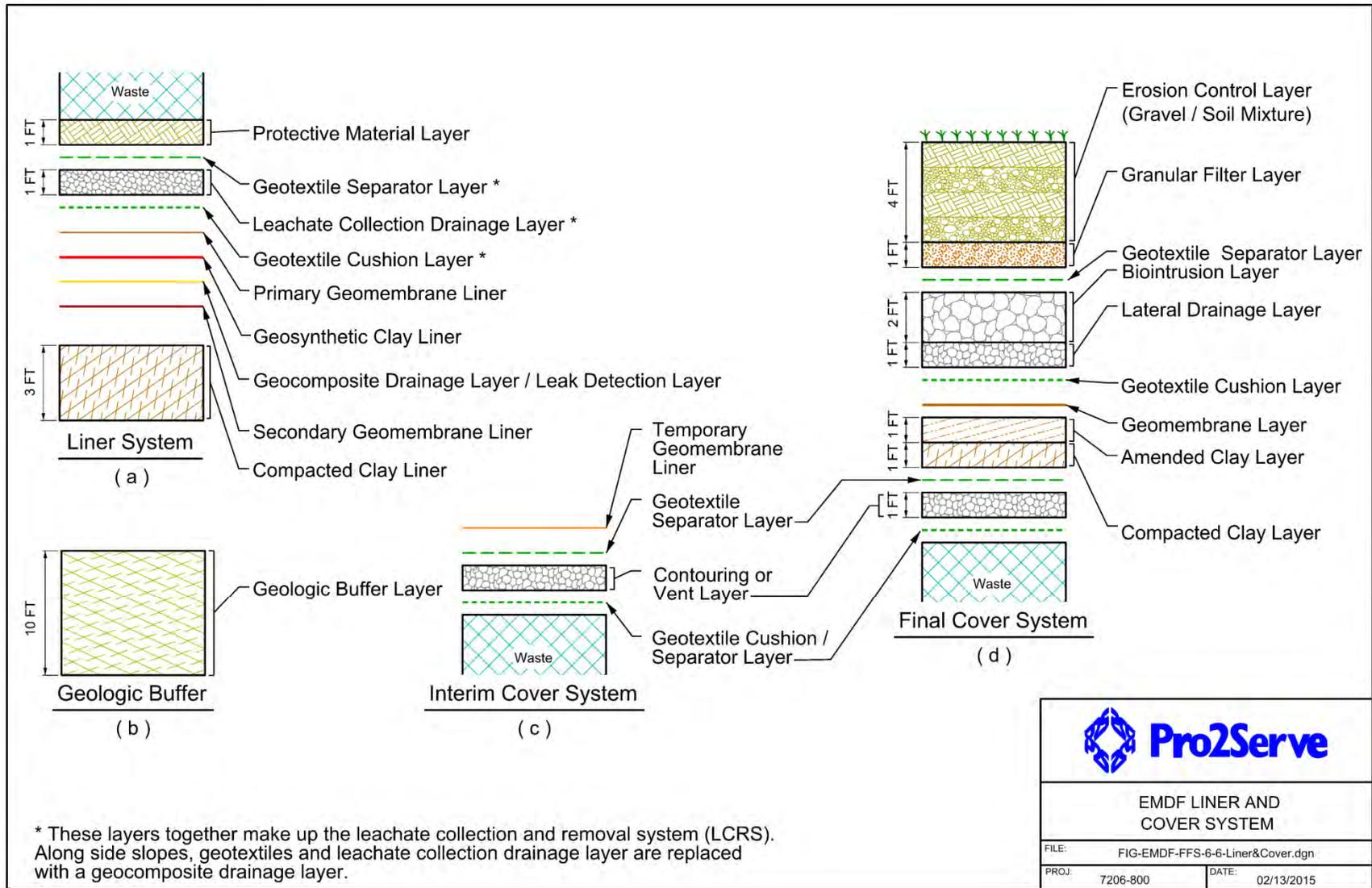


Figure 6-10. EMDF Liner and Cover Layers

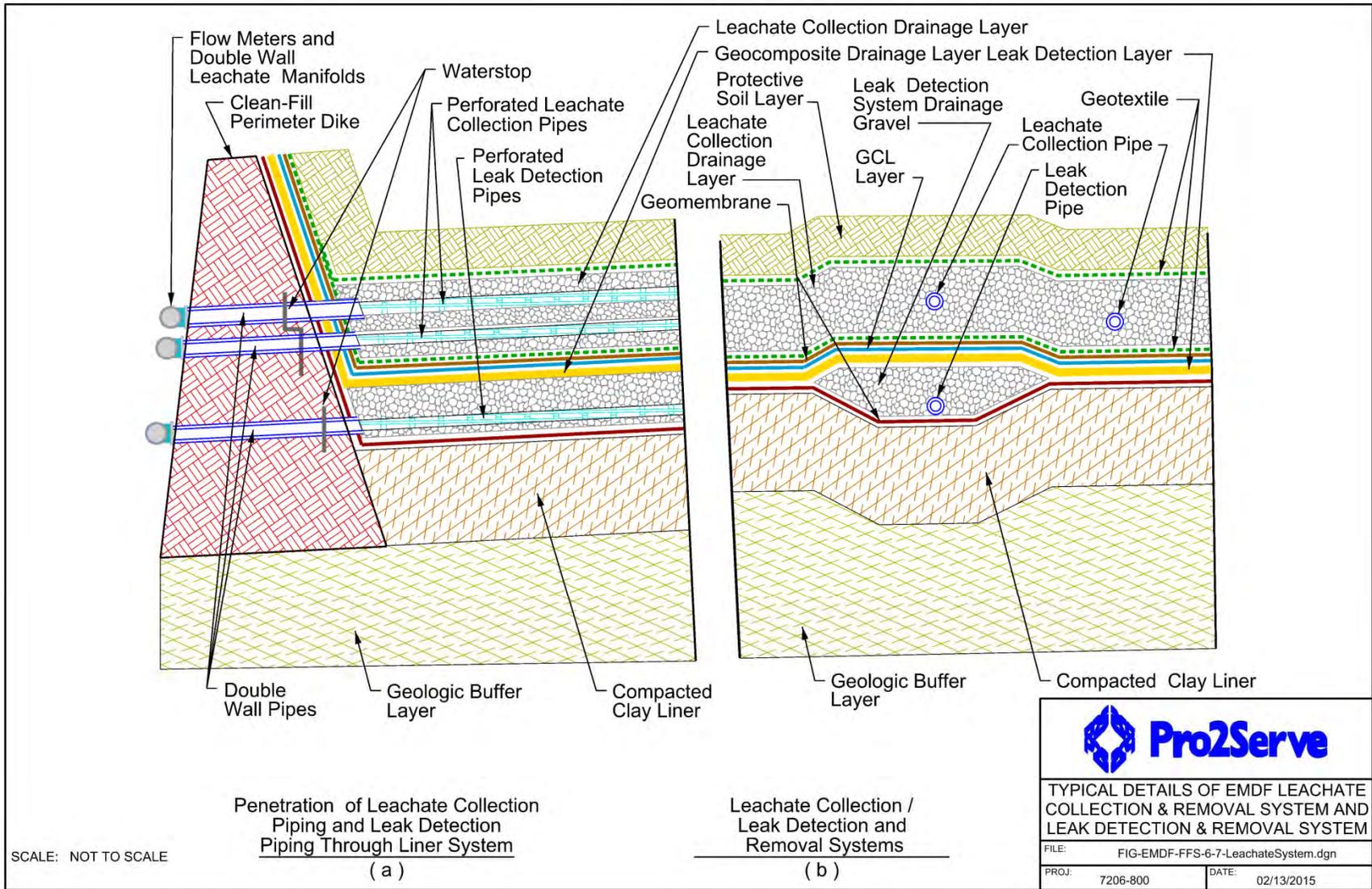


Figure 6-11. Typical Details of EMDF Leachate Collection and Removal System and Leak Detection and Removal System

- Leachate Collection Drainage Layer – a 12 in. thick (minimum) layer of hard, durable, inert (siliceous) granular material, preferably rounded to subrounded, and having a hydraulic conductivity greater than or equal to 1×10^{-2} cm per second. Perforated high-density polyethylene (HDPE) pipe (i.e., leachate collection piping) would be installed in this layer to collect and direct the leachate to manholes and lift stations. As was done for EMWMF (DOE 2001a), redundant collection piping would be installed at slightly higher levels than the primary collection piping to provide a secondary leachate collection route should the primary collection piping become blocked with sediment. This layer would serve as the primary leachate collection and removal layer.
- Geotextile Cushion Layer – nonwoven, needle-punched geotextile having a nominal mass per unit area of at least 16 oz per yd², used as a cushion over the underlying geomembrane. The purpose of geotextiles as cushions layers is to provide protection of materials such as geomembranes by acting as a cushion to absorb impacts and potential sharp edges of neighboring materials.

Side Slopes

- Geocomposite drainage layer, consisting of an HDPE geonet core with nonwoven, needle-punched geotextiles thermally bonded to both sides. This layer would slope to drain to the leachate collection drainage layer.
- Primary Geomembrane Liner – a 60 mil thick HDPE geomembrane, textured on both sides to enhance sliding resistance. This layer would retard leachate migration out of the landfill and direct leachate into the primary leachate collection layer.
- Geosynthetic Clay Liner (GCL) – geocomposite layer consisting of sodium bentonite encapsulated between woven and non-woven geotextiles, which are needle-punched together to provide internal reinforcement and deter the shifting of the bentonite layer. This layer would be selected to achieve a saturated hydraulic conductivity less than or equal to 1×10^{-9} cm per second. The purpose of this layer would be to help hydraulically isolate the leachate collection drainage layer from the leak detection drainage layer. This is a feature that was not part of the EMWMF design. A GCL layer has been added beneath the geomembrane layer between the leachate collection and leak detection layers for the EMDF conceptual design to decrease leakage and create a composite primary liner. The use of a GCL layer between the leachate collection and leak detection drainage layers is consistent with the liner system that was used for Fernald, what is currently proposed for Portsmouth, and what is set forth in DOE guidance (SRNL 2014). Use of a GCL layer between the leachate collection layer and leak detection layer will aid in reducing the amount of fluid collected in the leak detection layer by serving to plug in holes that may be present or develop over time in the primary geomembrane liner.
- Leak Detection and Removal System (LDRS) – geocomposite drainage layer consisting of an HDPE geonet core with nonwoven, needle-punched geotextiles thermally bonded to both sides would serve as the leak detection layer. The geocomposite drainage layer would be selected to achieve a long-term design transmissivity greater than or equal to that of a 1 ft thick layer of granular material with saturated hydraulic conductivity of 1×10^{-2} cm per second. The geocomposite drainage layer would be sloped to drain to perforated HDPE pipe (i.e., leak detection piping). This layer would be used to detect and remove any leachate that may leak through the primary geomembrane liner. Allowable leachate collection rates for this layer would be calculated based on site specific data in order to ensure that primary liner layers are functioning as intended.

- Secondary Geomembrane Liner – a 60 mil thick HDPE geomembrane, textured on both sides to enhance sliding resistance. This layer would provide secondary protection against leachate migrating out of the landfill and helps contain leachate within the leak detection layer.
- Compacted Clay Liner – 3 ft thick (minimum) layer of unamended, native clay soil or bentonite-amended soil compacted to produce an in-place hydraulic conductivity less than or equal to 1×10^{-7} cm per second. This layer would further reduce the potential for leachate migrating out of the landfill. Compacted clay liner material would be selected on the basis of a borrow source assessment that would include performing a suite of geotechnical laboratory tests as recommended by EPA (1993). The choice of whether to use unamended native clay soil or bentonite-amended soil for this layer would depend on the results of the borrow source assessment, availability of low-permeability (i.e., hydraulic conductivity $\leq 1 \times 10^{-7}$ cm per second) unamended clay soil, and cost considerations. Exceeding the minimum requirement of hydraulic conductivity (1×10^{-7} cm per second) in the compacted clay layer of the liner will be considered in the final design in conjunction with the clay specifications for the cover and implications thereof.

6.2.2.4.4 Geologic Buffer Layer

The EMDF conceptual design includes at least a 10 ft thick geologic buffer between the landfill liner and groundwater table per TDEC Rule 0400-11-01-.04(4)(a)(2). This ARAR is cited as a design requirement in Table G-4 in Appendix G. The thickness of the geologic buffer is measured from the bottom of the landfill liner to the top of the seasonal high water table of the uppermost unconfined aquifer, or to the top of the formation of a confined aquifer. The geologic buffer would consist of the geologic formation (i.e., in situ soil or rock) or an engineered structure (e.g., compacted native soil) meeting the following criteria:

- At least 10 ft thick with saturated hydraulic conductivity $\leq 1.0 \times 10^{-5}$ cm per second, or
- At least 5 ft thick with saturated hydraulic conductivity $\leq 1.0 \times 10^{-6}$ cm per second, or
- Other equivalent or superior protection.

The actual thickness and hydraulic conductivity of the geologic buffer would depend on subsurface conditions determined during the hydrogeological and geotechnical investigations for the EMDF. The geologic buffer could be comprised of compacted native soil or in situ fine-grained native soil, saprolite, or combinations of these geologic materials, depending on measured in situ hydraulic conductivity and layer thickness.

Further protection of groundwater comes from the RCRA-compliant liner system. The liner system would extend up the sides of the clean-fill dikes, which would be constructed of structurally competent fill material. The dikes would surround the entire landfill, and intermediate dikes would be constructed in between cells.

6.2.2.4.5 Facility Underdrains

Facility underdrains are incorporated in the conceptual designs for all site locations. The extent and periods of expected operation of those underdrains varies depending on the hydrology of each of the proposed sites, and cost estimates for each location factor in the extent of the underdrain systems. The following description is applicable to all sites, but to varying degrees.

Landfill construction, operation, and long-term performance depend on maintaining the water table below the base of the landfill liner system. A lesson learned from the EMWMF underdrain construction is the importance of planning for an underdrain system in the detailed design. Not only is it important to have a complete underdrain design that is part of the initial landfill design, that underdrain network should be aligned with and entrenched into pre-existing ravines and stream valleys where shallow groundwater discharges or is close to the surface. While the underdrain should not be depended upon as the sole

measure to prevent groundwater intrusion, it is a critical component. At each of the sites, groundwater flows downgradient from upland recharge areas to low elevation discharge areas along ravines and stream valleys. Infilling of existing ravines and valleys below and adjacent to the EMDF footprints with low permeability soils can prevent the natural drainage and underflow of groundwater below the site resulting in a potential backup of groundwater that can encroach upon and into the geobuffer and liner systems.

The EMDF underdrains are designed to provide avenues for natural egress of groundwater that continues to very slowly migrate below and around the footprints. The base elevations for the geobuffer in the conceptual landfill designs for the proposed sites are based on known or inferred seasonal high groundwater elevations. The underdrain system below this geobuffer zone provides the primary defense against groundwater intrusion. Two separate Engineering Feasibility Plans have been issued for the EMWFM with respect to suspected groundwater intrusion into the geologic buffer. The first of these was issued in August of 2003 and identified the need for the design and installation of the EMWFM underdrain due to groundwater intrusion into the geologic buffer. The second plan was issued in October of 2013 in response to elevated groundwater levels in the vicinity of a pneumatic piezometer (PP-01) under the EMWFM that indicated possible groundwater intrusion into the upper 5 ft of the geologic buffer. Conceptual designs for the EMDF consider improved approaches to underdrain planning and implementation, in that trench areas will follow the natural water flow/drainage paths, detailed design will incorporate these drainage features from the start, stream/seep/spring sources and locations will be considered in detail as will flow patterns within and outside the footprint. Even at proposed sites with the least extensive underdrain networks (e.g., Site 6b and Site 7c), a portion of shallow groundwater will still continue to discharge toward and into adjacent NT stream valleys east and west of the footprints.

Permanent Underdrain Systems

The general layout and approach for the more extensive underdrain systems (e.g., Site 5 and Site 14) is to capture groundwater in springs, seeps and wetland areas, capture both point and blanket groundwater elsewhere along probable discharge zones, follow the existing NT drainage path within each of footprint, and then exit at the perimeter of the clean-fill dike of the landfill. Underdrain systems would intercept groundwater along horizontal and vertical flow paths and prevent it from rising up into the geologic buffer and liner system. The base level elevations in the conceptual design have been established to heighten the basal elevations of the landfill above existing surfaces and minimize deep cuts into existing grades to avoid the potential for upward hydraulic gradients that might encroach on the geobuffer. Figure 6-12 shows a typical detail of an underdrain cross-section that could be used. The trench portion of the system would be constructed in areas where the drainage path is well defined and narrow and the blanket portion would be constructed in areas where the drainage face is broad and not well defined. The facility underdrain would be constructed either directly beneath the geologic buffer layer or under the structural fill layer that would then receive the geologic buffer layer, depending on the location of the underdrain section. It is anticipated the underdrain would consist of permeable layers of durable, insoluble, siliceous crushed stone or river gravel and sand, wrapped with filter fabric along the base of the landfill. Limestone is highly susceptible to dissolution over time, which may lead to clogging or the formation of voids, and thus should not be used. EMDF conceptual designs specify underdrain filter and drainage layers of inert, siliceous rocks and the structural backfill of non-calcareous soils in order to eliminate the potential for dissolution of those materials.

Loose and unstable topsoils and alluvium would be removed prior to landfill construction so that the underdrain materials would be placed against relatively stable soils and saprolite. The conceptual design for the base of the trench is at least 4.5 ft below grade and 5-15 ft wide. The much lower elevation of the trench relative to the original pre-construction ground surface along with the much higher hydraulic conductivity of the trench materials would consequently lower the pre-construction water table by several feet. The lowered water table would propagate away from the underdrain trench back through the fracture network of the surrounding undisturbed saprolite and bedrock allowing for slow active drainage of

groundwater underflowing and peripheral to the footprint. The upgradient shallow French drain would intercept and divert shallow, perched stormflow zone groundwater (which flows intermittently down slope during storm events) around the landfill. Construction of the landfill components would eliminate groundwater recharge across the footprint of the landfill. Consequently, these measures would collectively lower groundwater levels and reduce groundwater fluctuations beneath the landfill.

Once fitted with the underdrain system, the former ravines and valleys would behave hydraulically to allow shallow groundwater discharge preferably to surface water on the downgradient side of the landfill. The underdrain system would be designed with graded filtration to prevent clogging and would be conservatively sized to accommodate the flow rates of the intercepted groundwater, based on maximum field measurements, storm flow calculations, and groundwater modeling. The engineering specifications for the EMWMF NT-4 underdrain provide a starting point for potential refinements to the EMDF underdrain designs. In addition, the relatively uniform flow (averaging around 4 gpm) and water quality characteristics of the EMWMF underdrain provide baseline data useful for the EMDF underdrain designs.

The facility underdrain networks at Sites 5 and 14 ensure the water table does not rise into the geologic buffer. However, the underdrain system could act as a preferred migration pathway for contaminant movement under some conditions if a failure in the liner system occurred. While leachate could percolate into the groundwater system and migrate downgradient in the saturated zone, some leachate would be captured in the underdrain system and discharge directly into surface water. Potential future releases are highly unlikely to be uniformly distributed below the footprint and are more likely to occur from one or more localized areas. Contaminants entering from one or more point sources below the footprint and migrating laterally into the underdrain could thus commingle with uncontaminated groundwater from upgradient areas passing below the footprint that is also captured within the underdrain. Underdrain discharge points would be included as groundwater sampling points in release detection monitoring plans, as has been done at EMWMF.

A concern regarding the use of permanent underdrain systems is the potential for the feature to function as a highly permeable unit that funnels directly to surface water, resulting in potentially very short travel times of a contaminant(s) release to the environment. While the potential for fast travel times clearly exists along the lengths of the underdrain networks, if a leak in the liner system occurred, it seems unlikely that a leak or leaks would occur in a rapid catastrophic event that would result in concentrations that would pose an immediate threat to human health or the environment. Any leaks through geosynthetic materials are more likely to be small and isolated points such as those along seams or folds in the materials (Peggs 2003). More importantly, leaks migrating below those points must penetrate at least 15 ft or more of low permeability clay liner and geobuffer materials and native low permeability materials in the unsaturated zone before reaching the water table, whereupon lateral migration then occurs toward the underdrains or toward natural zones of discharge along adjacent NT valleys. The most extensive underdrain area among the proposed sites (the EBCV Site) only comprises approximately 10% of the waste footprint. Ample opportunity thus exists for releases to incur long and relatively slow travel times and natural attenuation before contaminants might reach an underdrain. Considering the size of the landfill with the density of contaminants overall being quite low based on current information concerning potential waste streams, a much more likely scenario would be that a leak(s) might result in a very low, but elevated measurement of a contaminant that would extend and gradually increase over a longer period of time. As the underdrain is planned to be monitored per 40 CFR Part 264 requirements, a statistically significant change in the concentrations measured might result in the need for corrective actions. Again, 40 CFR Part 264 is included in the ARARs, and corrective action is required if deemed necessary (statistical significance also defined in these regulations and included as ARARs), and would be implemented as needed under the FFA. For a discussion of what corrective actions would entail, see Section 7.2.2.6. Section 7.2.2.4.8 discusses liner/geosynthetics longevity in more detail.

Temporary Drainage Features

Sites 6b, 7a, and 7c, which do not have known seeps/springs or drainage paths within the waste footprints are conceptualized with temporary drainage features under berm areas to accommodate existing natural drainage paths, which are described in more detail for each site below. These engineered drainage features are believed to be necessary in lowering water tables during construction only. Once geobuffers and liners have been placed, recharge from precipitation within the footprints will be cut off, isolation of the areas from upslope contributing areas will have been accomplished, and the temporary engineered drainage features will not be necessary to maintain lowered water tables. Temporary drainage features would be similar in construction to permanent underdrains described in the previous section for Sites 5 and 14. Temporary drainage features, over the long-term, would not be required to limit water table elevations at Sites 6b, 7a, and 7c, and would not be located under the waste; therefore, they would not provide preferential flow paths for contaminant travel to surface water.

For the candidate on-site disposal sites described below, differences in the extent of drainage systems required to maintain water table elevations correspond to degrees of reliance on long-term functioning of the features to ensure facility performance.

EBCV Site Underdrain System

For the EBCV Site, an extensive permanent underdrain system (to be installed beneath the geologic buffer) would be required in order to provide a hydraulic break beneath the landfill within the portion of NT-3 to be back-filled, and beneath the geologic buffer where other low areas containing a spring and seep are presently located. The underdrain system would be located along the tributary channel to provide an enhanced natural flow path for groundwater immediately below the landfill in order to prevent upwelling, as tributaries are natural discharge areas for groundwater. Additional trenches and blanket underdrain areas would be added as required to capture any additional groundwater seepage. The conceptual layout plan for the underdrain is shown in Figure 6-13.

WBCV Site Underdrain System

For the WBCV Site, the proposed permanent underdrain system follows the two main drainage channels located within the site footprint. The system also intercepts any documented seeps and springs located within the landfill footprint. The individual pieces of the system are similar to the EBCV option because the natural drainage ways extend across most of the WBCV site, but fewer areas of underdrain appear to be required. Recent walkdowns of the site (Spring 2016) confirmed intermittent flow in the channel on the eastern portion of the footprint. The conceptual layout plan for the underdrain is shown in Figure 6-14.

Dual Site (Site 6b) Temporary Drainage Features

Site 6b in the Dual Site has the smallest proposed drainage system. The system is very small because the terrain has been heavily modified as a borrow area, and the slopes have become quite flat. There are no clearly defined drainage channels within the footprint as can be seen at the other sites. Documented seeps in the locale are very near the perimeter of the proposed landfill footprint. Site 6b was selected as the on-site location for the Hybrid Disposal Alternative based on a conceptual design that requires the least expansive drainage system. It is likely that these seeps would not produce any water once the liner had been fully constructed for this site, as the locations would no longer have available recharge. The conceptual layout plan for the Site 6b temporary drainage features is shown in Figure 6-15.

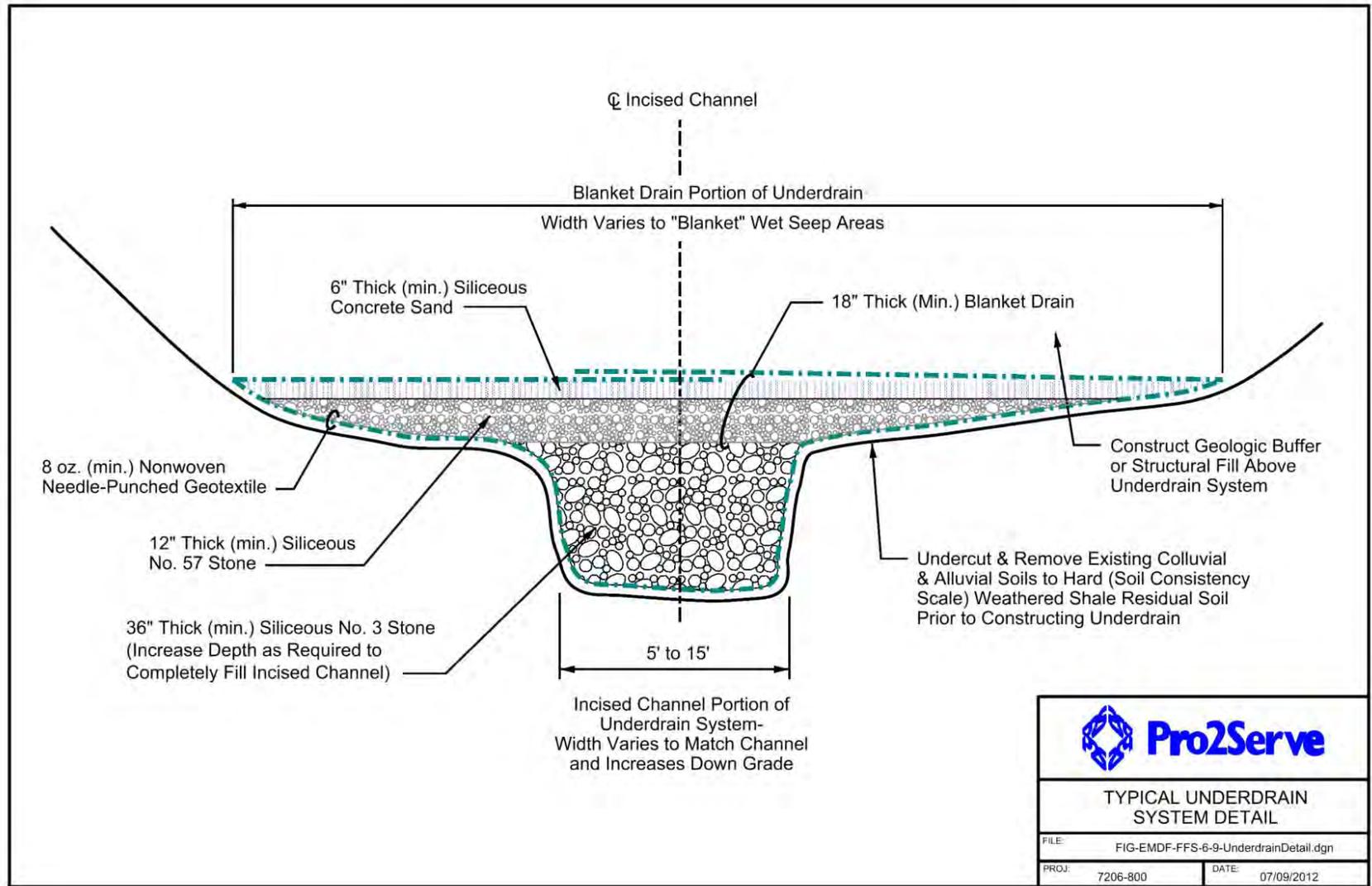


Figure 6-12. Typical Underdrain Detail

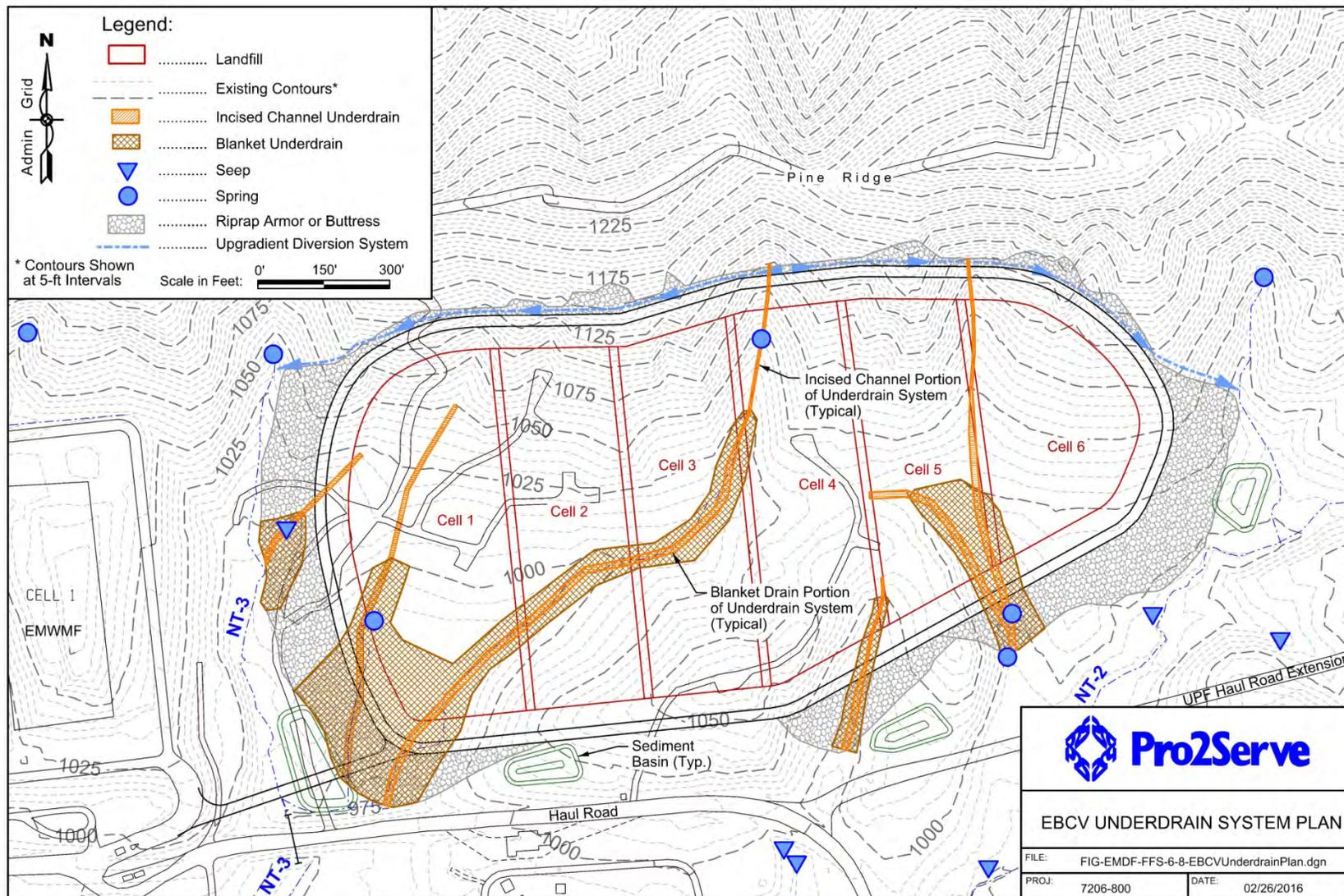


Figure 6-13. EBCV Site, EMDF Underdrain System Plan

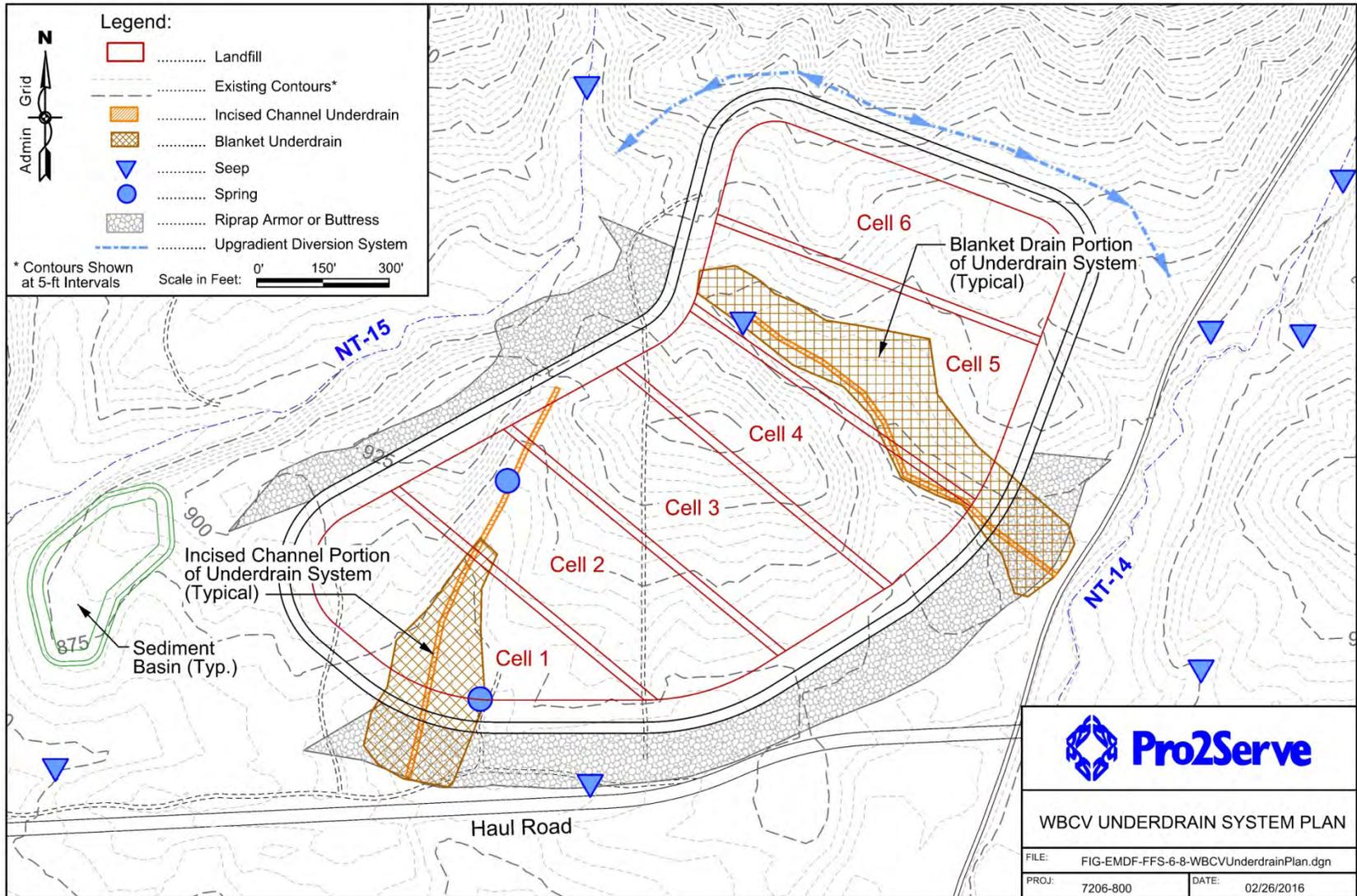


Figure 6-14. WBCV Site, EMDF Underdrain System Plan

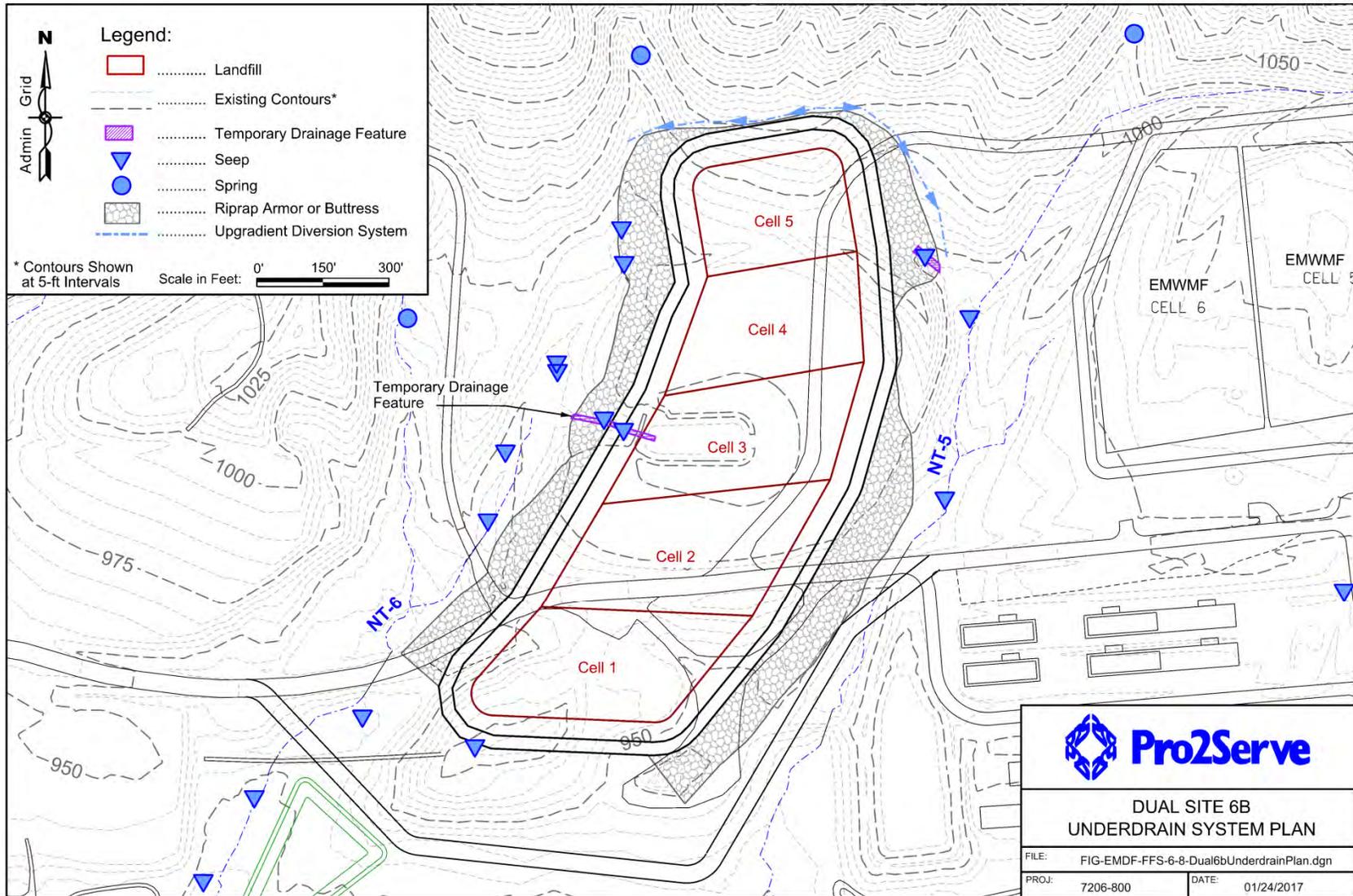


Figure 6-15. Dual Site (and Hybrid Alternative Site), Site 6b, Drainage System Plan

Dual Site (Site 7a) Temporary Drainage Features

The conceptual drainage feature proposed for Site 7a of the Dual Site is based on providing a trenched drainage feature for D-10W in the Northeastern portion of the footprint, in the higher elevations that have a more defined channel. Rerouting of D-10W is also proposed as indicated in the figure. The conceptual layout plan for Site 7a shows the majority of the drainage feature beneath the berm area, as shown in Figure 6-16. Drainage beneath the footprint and berm area for this layout is expected to cease when fully constructed due to placement of the liner/leachate collection and cutoff of recharge to the area.

CBCV Site Temporary Drainage Features

The conceptual drainage feature proposed for the CBCV Site (Site 7c) is similar to that for Site 7a of the Dual Site. The higher elevations (to the Northeast) that have a more defined flow channel are avoided in this layout as opposed to the Site 7a layout. D-10W flow is re-routed around the landfill on the eastern side (into the NT-10 channel), and a temporary trench drain in the southeastern corner for the remaining lower D-10W channel is provided beneath the berm of the landfill footprint. The drainage feature is predicted to be needed only during construction. The conceptual layout plan for the CBCV temporary drainage features is shown in Figure 6-17. As designed, with the upper portion of D-10W re-routed to discharge into the NT-10 channel, this portion of the drain system beneath the berm is not expected to be required to perform long-term groundwater suppression.

6.2.2.4.6 Leachate Collection, Storage, and Transfer within Landfill Footprint

As previously stated, the LCRS and LDRS would collect landfill leachate and detect leaks in the liner system. The perforated HDPE collection pipe that exits the landfill boundary would connect to solid double wall pipes that extend through the clean-fill perimeter dike. Redundant perforated collection piping in the LCRS would be installed at slightly higher levels than the primary collection piping to provide an alternate route for leachate drainage should the primary piping become obstructed with sediment. The collection piping would penetrate the liner, and would be sealed to the geosynthetic material using anti-seep collars and other fittings to prevent leakage around the penetrations. The solid double wall piping from the collection system and detection system in each cell would connect to manholes that flow to a main header that routes the leachate to a lift station for transfer to leachate storage tanks. Flow meters would be installed in manholes to measure the leachate volume from each cell collected during operations, cap construction, and during the long-term maintenance period following capping and closure. Leachate generated from the landfill would be properly collected, characterized, and treated as necessary to meet discharge limits (given in the Integrated Water Management Focused Feasibility Study or IWM FFS [UCOR 2017]), or released if sample analysis indicated it meets discharge criteria (e.g., Managed Discharge, see Section 6.2.2.5.1 for more information).

6.2.2.4.7 Cover Systems

After support systems are constructed and the liner and clean-fill dikes for each construction/disposal phase are completed, waste would be placed in the active cells as described in Section 6.2.5. After waste disposal is complete, an approximately 11 ft thick multilayer cover system (or cap) would be installed to prevent infiltration of precipitation into the waste.

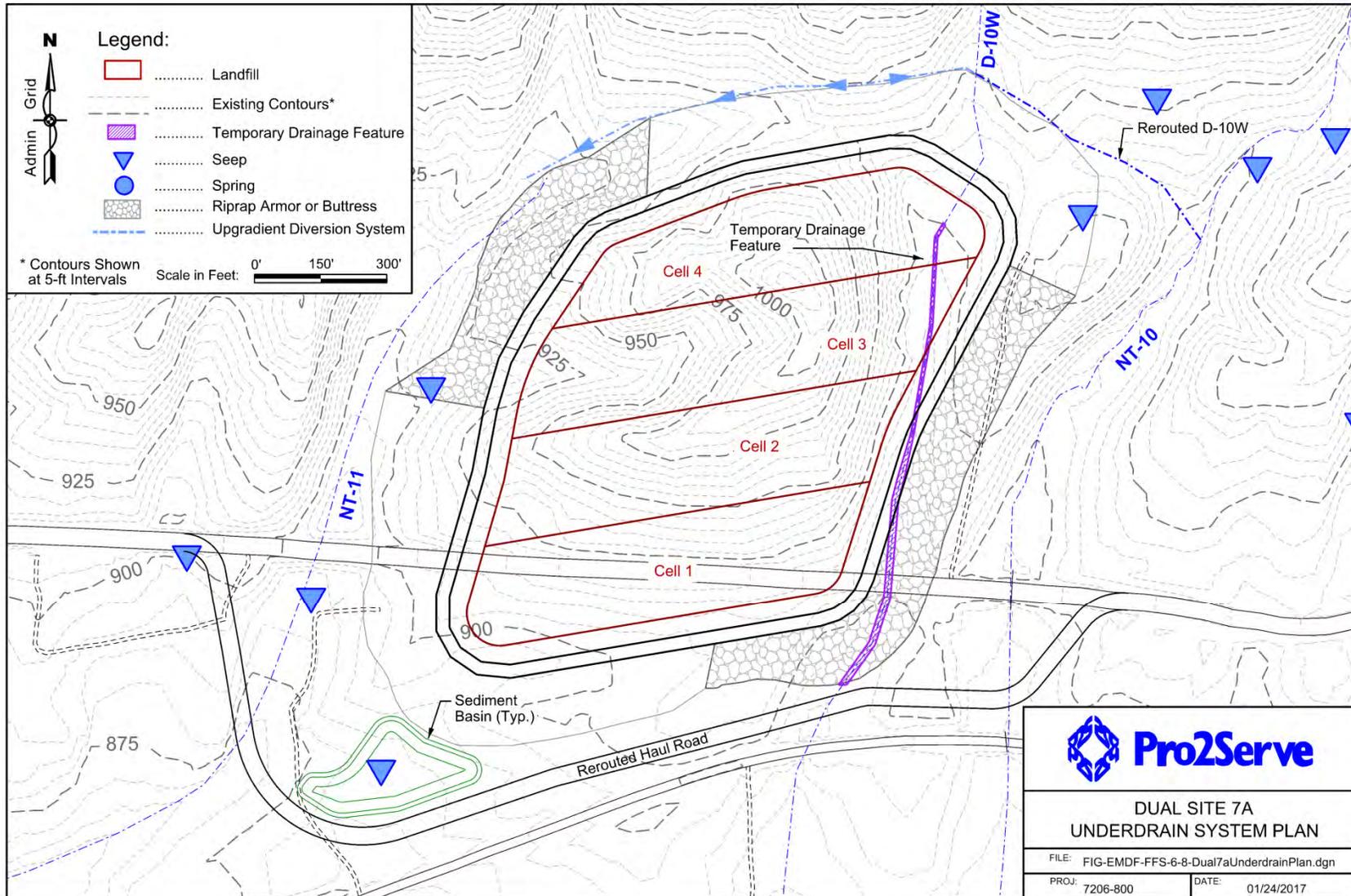


Figure 6-16. Dual Site, Site 7a, Drainage System Plan

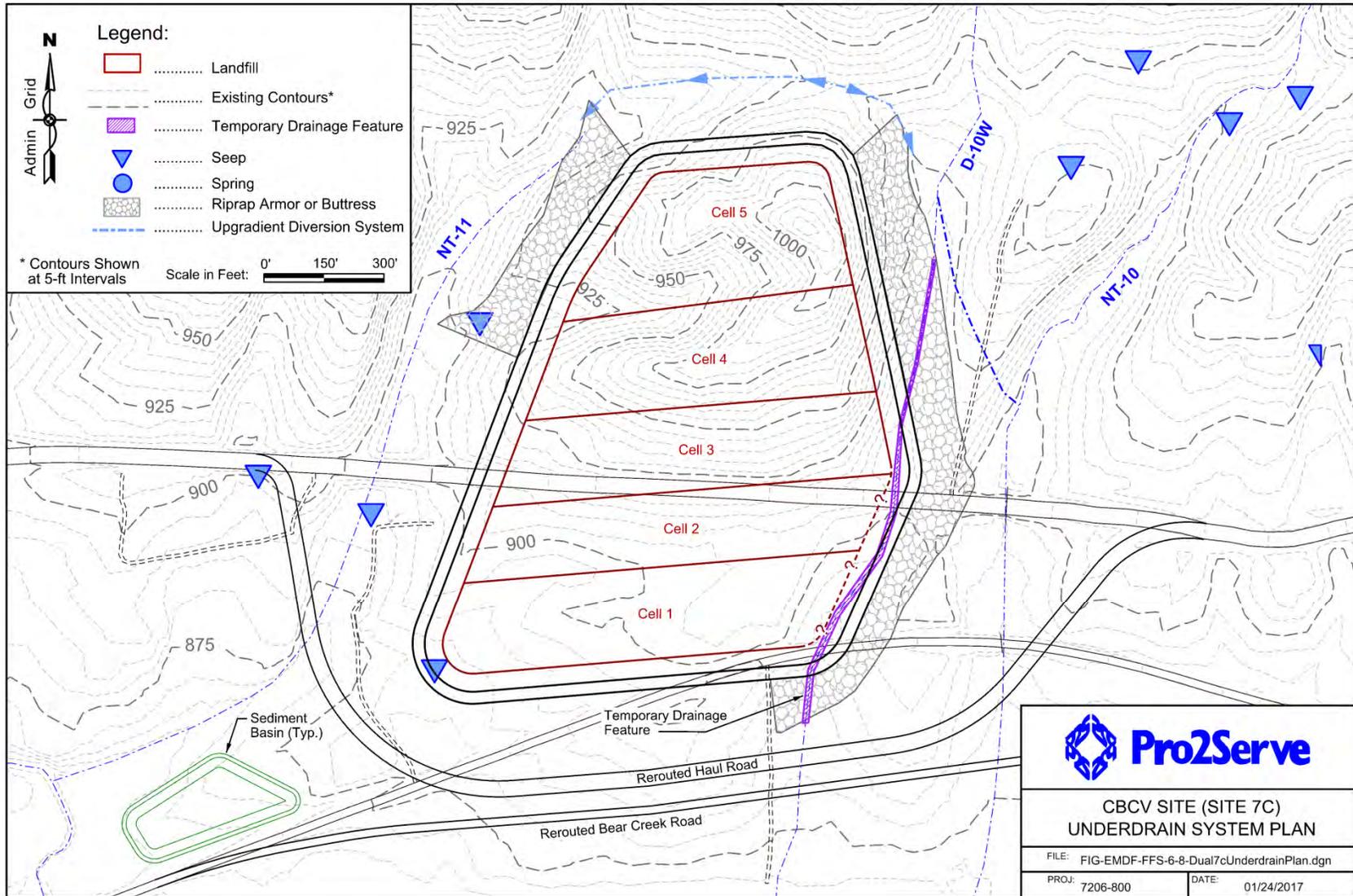


Figure 6-17. CBCV Site (Site 7c) Drainage System Plan

Cover systems consist of three different stages: (1) operational cover that represents a single “layer” used during daily operations to prevent spreading of waste temporarily, (2) interim cover that represents a cover system (multiple layers) used once a cell has been filled, as a temporary protection from infiltration of rainwater and to stabilize waste until final closure, and (3) final cover, the multi-layered system installed over all cells at closure of the landfill. Note that some of the final cover layers may be installed as an interim cover system to reduce the volume of leachate generated during active operations. A gas venting system, if necessary, is also considered part of the final cover system. The cover system is described in detail below, and was shown previously in Figure 6-10.

- **Operational Cover:** Depending on the properties of the waste, it may be necessary to place a thin layer of clean soil over a lift of waste to prevent spreading of the waste by wind or other forces. This layer, referred to as daily cover or intermediate cover, may be removed and stockpiled for reuse prior to placement of subsequent layers of waste, as practicable, to conserve air space within the landfill.
- **Interim Cover System:** An interim cover system, also referred to as an interim cap (see Figure 6-10), would be installed when waste has been placed to the final design grade over a large enough area of the landfill to allow practical construction. The primary requirements of the interim cover system are to (1) minimize surface water infiltration into the waste, thus minimizing the volume of leachate generated prior to installation of the final cover system; (2) contain waste against wind dispersion; and (3) ensure no adverse impact to stability or other aspects of final cover performance. The design elements of the interim cover are as follows, from the top of waste upward:
 - Geotextile Cushion/Separator Layer – nonwoven, needle-punched geotextile having a nominal mass per unit area of at least 16 oz per yd² used as a cushion and separator layer over the underlying waste.
 - Contouring Layer – Standard sanitary landfill designs would require the layer between the waste and the final cover system to be a vent layer. This would typically consist of a 1 ft thick (minimum) layer of No. 57 stone to serve the dual function of contour fill layer and gas vent layer. This layer would provide a smooth, firm foundation for construction of the overlying cover layers, as well as a highly permeable layer for collection and venting of landfill gases. The venting layer is important in municipal settings where high volumes of organic wastes that are susceptible to decomposition and gas generation, also known as putrescible waste, might be expected. A vent layer coupled with vent mechanisms through the cap provide relief from excessive pressure build up within such a landfill. In the case of EMDF, however, careful consideration should be given to whether this layer would facilitate the release of radionuclides into the environment, whether the venting is even necessary considering the low quantities of organic waste, and whether the vent mechanisms would meet the life span needed for the cover system of this nature. For purposes of cost estimating, this vent layer was not included. These analyses will be performed during the final design. For the EMDF RI/FS this layer will be referred to as a contouring layer.
 - Geotextile Separator Layer – nonwoven, needle-punched geotextile having a nominal mass per unit area of at least 8 oz per yd², used as a separator between the granular contour/vent layer and overlying temporary geomembrane layer (and permanent compacted clay layer).
 - Temporary Geomembrane Layer – 30 mil thick polyvinyl chloride geomembrane. The geomembrane would be properly ballasted with sandbags, tires, or similar non-damaging objects of sufficient mass to prevent wind uplift.
 - The geomembrane would be removed prior to construction of the final cover. The underlying layers would remain as part of the final cover system.

- **Final Cover System:** In accordance with RCRA requirements, the final cover system, also referred to as the final cap, would be designed and constructed to:
 - Minimize migration of liquids through the closed landfill over the long-term.
 - Promote efficient drainage while minimizing erosion or abrasion of the cover.
 - Control migration of gas generated by decomposition of organic materials and other chemical reactions occurring within the waste, if found to be necessary.
 - Accommodate settling and subsidence to maintain the cover integrity.
 - Provide a permeability less than or equal to the permeability of any bottom-liner system or natural subsoil present.
 - Resist inadvertent intrusion of humans, plants, and animals.
 - Function with little maintenance.

The final cover would be sloped to facilitate runoff and would be placed over the waste and tie into the top of the perimeter clean-fill dike. It is anticipated the surface of the final cover system over the waste would be sloped at a grade of 2% to 5% and the sides would be sloped at a maximum grade of 25%. The conceptual design includes 20 ft wide horizontal benches spaced at maximum vertical intervals of 50 ft to reduce slope lengths, increase erosion resistance, and enhance slope stability. Actual slopes may vary and would depend on slope stability and erosion analyses performed during remedial design. The approximately 11 ft thick, multilayer final cover system would be comprised of the following layers, starting from the top of the waste and moving upward:

- **Contouring Layer** – It should be noted that this layer was discussed previously as one of the first three bullets under the Interim Cover System section. This layer, as part of the Interim Cover System, provides a working and contouring surface. It can then later function as a gas collection layer for the Final Cover System if deemed necessary. If used as a gas vent layer, it would be comprised of a 1 ft thick (minimum) layer of No. 57 stone sandwiched between a 16 oz per yd² geotextile cushion/separator layer below and 8 oz per yd² geotextile separator layer above. If a gas vent layer is not deemed to be appropriate, suitable structural fill would be contoured and compacted to provide a stable base for the landfill cover system. Remedial design efforts will include calculations to estimate possible off-gassing of buried waste and evaluate the need for a gas venting capability.
- **Compacted Clay Layer** – 1 ft thick (minimum) layer of native clay soil or amended soil compacted to produce an in-place hydraulic conductivity less than or equal to 1×10^{-7} cm per second. This layer, in conjunction with the overlying amended clay layer and geomembrane layer, would function as a composite hydraulic barrier to infiltration. Similar to the compacted clay liner for the liner system, compacted clay layer material would be selected on the basis of a borrow source assessment that would include performing a suite of geotechnical laboratory tests as recommended by EPA (1993). The choice of whether to use native clay soil or bentonite-amended soil for this layer would depend on the results of the borrow source assessment, availability of low-permeability (i.e., hydraulic conductivity $\leq 1 \times 10^{-7}$ cm per second) native clay soil, and cost considerations.
- **Amended Clay Layer** – 1 ft thick (minimum) layer of native soil amended with bentonite and compacted to produce an in-place hydraulic conductivity less than or equal to 3.5×10^{-8} cm per second. It is necessary to amend native soil with bentonite for this layer to achieve the very low design hydraulic conductivity value less than or equal to 3.5×10^{-8} cm per second.
- **Geomembrane Layer** – 60 mil thick HDPE geomembrane, textured on both sides to enhance sliding resistance.

- Geotextile Cushion Layer – nonwoven, needle-punched geotextile having a nominal mass per unit area of at least 16 oz per yd², used as a cushion over the underlying geomembrane.
- Lateral Drainage Layer – 1 ft thick layer of hard, durable, free-draining, granular material (e.g., No. 57 stone) with sufficient transmissivity to drain the cover system and satisfy the requirements of the infiltration analysis.
- Biointrusion Layer – 2 ft thick layer of free-draining, siliceous coarse granular material (i.e., 4 in. to 12 in. diameter riprap) sized to prevent burrowing animals and plant root systems from penetrating the cover system and reduce the likelihood of inadvertent intrusion by humans by increasing the difficulty of digging or drilling into the landfill.
- Geotextile Separator Layer – nonwoven, needle-punched geotextile having a nominal mass per unit area of at least 8 oz per yd², used as a separator between the granular filter layer and biointrusion layer.
- Granular Filter Layer – 12 in. thick layer of granular material graded to act as a filter layer to prevent clogging of the biointrusion layer with soil from the overlying erosion control layer. The required gradation would depend on the particle size distributions of both the erosion control layer and biointrusion layer and would be calculated using standard soil filter design criteria once these properties have been established.
- Erosion Control Layer – 4 ft thick vegetated soil/rock matrix comprised of a mixture of crushed rock and native soil and constructed over the disposal facility to protect the underlying cover layers from the effects of frost penetration, and wind and water erosion. This layer would also provide a medium for growth of plant root systems and would include a surficial grass cover or other appropriate vegetation, with seed mix specially designed for this application.

The final cover system would tie into the top of the perimeter clean-fill dike. The drainage and overlying layers would discharge water into perimeter ditches that would carry runoff away from the landfill.

The overall effectiveness of the final cover system in reducing infiltration is a key long-term performance objective of the landfill. Cover technology is evolving and additional methods for reducing infiltration may be available at the time of final design. The overall goal is to reduce leachate generation through the reduction of infiltration.

- **Landfill Gas Collection and Venting System:** Wastes to be disposed of in the EMDF could include a small percentage of organic soils and biodegradable materials such as vegetation, trees, roots, and lumber which generate methane, carbon dioxide, and other gases during decomposition. As already mentioned the accumulation of these gases beneath the landfill cover could reduce the stability of the cover system and create a potentially explosive environment if unvented. However, it is recommended that the decision to implement a landfill gas venting system be carefully evaluated and should consider the risk of radionuclide releases. Examination of forecasted waste types and resulting limitations on putrescible waste types could be implemented for the EMDF in order to minimize the likelihood that appreciable amounts of gas would be generated within the landfill. Construction/demolition debris, wood waste, and things such as yard waste are typically classified as “non-putrescible”. The worst offenders for gas generation tend to be food wastes, which would not be disposed of within the EMDF landfill.

If a gas vent layer were deemed appropriate, it is anticipated that this system would be comprised of a gas vent layer consisting of free-draining crushed stone (e.g., No. 57 stone) wrapped with geotextile or a geocomposite drainage layer and vented through the cover using HDPE pipe extending approximately 5 ft above finished grade. It would serve the dual purpose of providing a contouring fill and gas vent layer. In either case, the contouring fill establishes uniform contours

upon which to construct the overlying layers of the cover system. No costs associated with a gas venting system have been included in the on-site facility estimate.

6.2.2.4.8 Longevity of Engineered Features

The previous seven sections, 6.2.2.4.1 through 6.2.2.4.7, discussed the conceptual design of the proposed facility. Many of the features of that facility design will be expected to function well into the future to protect the public and environment by effectively isolating the waste, mostly in terms of reducing contact of water with waste. Therefore, the longevity of those features becomes a key topic. This section discusses the longevity of those engineered features, namely the surface water drainage systems, cover/liner systems (e.g., geosynthetics and clay layers), and underdrain systems. All features are common to all sites. These systems are all passive systems, functioning through the use of gravity. They are constructed of natural and chemically inert materials (with the exception of the geosynthetics in the cap and liner systems). The sizing of the systems will be completed as part of final design, using standard industry accepted models and calculations, detailed site characterization, and incorporating safety factors. All water sources are considered: subsurface as well as surface. Site protectiveness, in terms of site-specific features, is addressed in Section 7.2.2.2.3 where the sites' compliance with ARARs is reviewed, and Section 7.2.2.2.4 where site-specific long-term effectiveness is reviewed.

Surface Water Drainage Systems

Engineered subsurface and surface drainage systems are included in the conceptual designs of the EMDF at all sites. The extent of those drainage systems differs, depending on site-specific hydrologic characteristics and topography. Surface drainage features (upgradient diversion ditch and French drain) between Pine Ridge and the installed facility (all sites) will provide diversion of upgradient flow, reduce potential erosion and subsidence of the cover and promote stability, all of which will support the isolation of the waste from contact with water. All drainage systems are designed with graded filtration, and non-weathering materials to provide long-lived performance. All drainage systems will be designed based on site-specific hydrologic data and predictions of extreme flow conditions, and sized accordingly.

All proposed sites are situated such that upland drainage areas are minimized by locating the footprints as far upslope as possible. Upland drainage areas will remain forested, reducing surface runoff and reducing runoff velocity thereby reducing erosion of the landfill cover. The ditch and French drain network is a passive system designed to require little maintenance and perform long-term.

Clogging of the surface water drainage features was discussed in Section 6.2.2.4.2. In that discussion, the following features were outlined that will guard against clogging:

- Specifying use of soils and gravels with low dissolvable calcium carbonate content (e.g., less than 5% based on ASTM D 3042 with a pH of 4).
- Specifying use of stone with a high permeability.
- Utilizing hard rock that is resistant to weathering and is relatively free of fines.
- Utilizing a graded filtration system (design methods are well established).
- Sizing perforations in drain pipes so that surrounding stone will not enter the pipe.
- Performing hydraulic capacity calculations for short and long-term conditions. For the long-term conditions, appropriate reduction factors are applied to the permeability of stone, due to the potential for chemical clogging (and other factors). Calculations are carried out to ensure the long-term capacity exceeds the required capacity (i.e., has an adequate factor of safety).

Cover/Liner Systems

The EMDF conceptual facility design at all sites is essentially the same in terms of cover and liner design. Geomembrane liners of the landfill liner system at all sites would control releases of leachate to

groundwater for their design life reported to extend from 500 to 1000 years or more (Koerner, et al. 2011, Rowe, et al. 2009a, Benson 2014, EPA 2000). Both cap and liner systems contain geomembranes to prevent water infiltration into the waste, reduce contact of water and waste, and minimize leachate production and migration. As described by Bonaparte et al. (2016), it appears that HDPE geomembranes of the type being used in some MLLW disposal facilities are relatively unaffected at total alpha doses of 5 megarad (Mrad), or more. These geomembranes are also reportedly unaffected by radiation from gamma and/or beta sources until total doses reach on the order of 1 to 10 Mrad, which is much higher than what would be expected to be disposed of in the EMDF. Bonaparte et al. (2002) proposed three stages of HDPE geomembrane service life: 1) depletion of antioxidants; 2) induction, and 3) degradation of material properties. Despite the depletion of antioxidants in Stage 1 and oxidation induced-scission of polyethylene chains in Stage 2, there is no loss of performance during these stages. Stage 3, or degradation, occurs when the effect of oxidation induced-scission of polyethylene chains becomes measurable. Bonaparte et al. (2002) found that the approximate durations for each stage for a 1.5-millimeter (mm) HDPE geomembrane are: (i) antioxidant depletion (200 years), (ii) induction (20 years), and (iii) half-life (50% degradation) of an engineering property (750 years). This implies a service lifetime for an HDPE geomembrane, of the thickness specified, of 800 to 1,000 years. Subsequent research conducted by Rowe et al. (2009b) found similar durations and concluded that HDPE liners may perform as designed for upwards of 500 to 1,000 years. Similarly, Phifer (2012) estimates that the HDPE liners in the Portsmouth CERCLA cell design may function for 600 to 1,400 years. A service life of about 500 years would ensure enough containment time to allow for decay of short-lived radionuclide contaminants (e.g., less than 100 year half-life) to innocuous levels as noted by the NRC (NRC 1981). Leachate and geosynthetic material compatibility studies will be undertaken if on-site is the selected remedy.

The leachate collection and removal system above the primary liner and the leak detection and removal system below the primary liner would be effective for the period of active institutional controls. The period of active institutional controls is not known, but is assumed for design purposes to extend for at least 100 years. Subsequently, the final cover system, secondary liner, and geologic buffer would provide long-term control of leachate release since these engineered features would last minimally for 500 years. The final cover system would be designed to have a lower long-term vertical percolation rate than the basal liner system and geologic buffer. This would prevent leachate from mounding on top of the basal liner system after the period when the leachate removal system is no longer active and would control the long-term release of leachate by limiting the rate of infiltration into the waste and down through the basal liner system and geologic buffer.

In addition to the geomembrane liners, natural clay plays a key role in cover and liner systems in limiting infiltration and reducing contact of water with waste. Environmental conditions that have been shown to alter the effectiveness (i.e. hydraulic conductivity) of the compacted clay layers in cover systems include freeze-thaw cycles, penetration by plant roots and/or burrowing animals and insects, and desiccation or drying of the clay (Benson and Othman 1993, Daniel 1993, Albrecht and Benson 2001, Bonaparte et al. 2002). All of these factors can lead to cracks and loosening of the clay layer that create preferential flow paths that allow for more water to pass through the material (Albright et al. 2006). The cover system for the EMDF proposes a robust configuration to protect the compacted clay layers. Coupling the clay layer with membranes is one method of preserving the clay properties. Geosynthetic membranes overlying the clay layers serve to buffer or isolate the clay from environmental variations in moisture that could cause desiccation, cracking, and loss of performance. In addition to the geomembrane, 8 ft of material would be installed above the clay barrier layers of the cover, which also serve to reduce variations in moisture, but in addition ensure the clay layers are well below freeze-thaw depths and thus not subject to temperature fluctuations that would degrade the clay. (Refer to Section 6.2.2.4.7 for a detailed description of the cap layers.) These conditions differ greatly from those studied by Albright and his colleagues (2006) where

the cover systems typically consisted of only a protective surface layer atop a compacted clay barrier layer and were on average 4 ft thick.

Performance of the clay depends on its installation and how its properties change over time. To ensure that the compacted clay layers meet the design specified hydraulic conductivities at the time of installation strict construction quality assurance and control measures are implemented and test pad construction is utilized to verify materials and methods of installation. Once the cover is constructed, freeze-thaw would not affect the clay within the EMDF cover system due to the 8 ft of cover. According to the U.S. Army Corp of Engineers the “Depth of Frost Action” for East Tennessee is between 1 and 2 ft (Figure 2-1 EM 1110-1-1905). Furthermore, the high rock content in the layers above the compacted clay have unit weights that are greater than typical soils which will help protect the installed material properties of the clay by providing higher overburden stresses than soil alone. Penetration by plant roots and burrowing animals/insects would be restricted by the rock within the biointrusion layer and lateral drainage layer. Desiccation cracking of the clay would be controlled first by the geomembrane and then by the 8 ft of buffer from direct exposure to the environment. Having the 8 ft of cover provides a dampening effect from the drying factors that tend to lead to cracking of the clay layers. Fluxes in temperature and water content would not be as pronounced under 8 ft of overburden (Albrecht and Benson 2001). It is anticipated that the system would operate in a far greater state of equilibrium compared to a clay layer only covered by 1 to 2 ft of protective soil.

Erosion of the final cover is also a concern. Final design work for the cover will consider this process. The ability of the planned grass cover and topsoil to resist the rill and interrill erosions would be evaluated using applicable models. This evaluation would consider the resistance of the system to formation of erosion gullies using, for example, a 2000 year design storm. The ability of the riprap in the biointrusion layer to resist gully advancement would also be considered under a 2000 year storm scenario using industry standard models and methods.

Underdrain Systems

Underdrain engineered features are relied on to maintain lowered groundwater tables below the geobuffer systems. All drainage systems are designed with graded filtration, and non-weathering materials to provide long-lived performance. The bullet list of relevant practices used to ensure longevity of surface drainage features given above is applicable as well for underdrain features.

Underdrain systems are common practice in civil engineering projects to maintain separation and protection of structures, roadways, facilities, and utilities from both seepage and groundwater. Examples of landfills utilizing underdrain systems can be found across the U.S. and in other countries. The Southeastern Public Service Authority (SPSA) Regional Landfill in Suffolk, Virginia began operating in 1983 and utilized underdrain systems, piping, and geocomposites to facilitate construction and lower the water table under the landfill cells. In 2011 an application submitted by the SPSA to expand the landfill was approved. The new expansion included additional underdrain systems to control groundwater.

The Crossroads Landfill located in Norrisridgewock, Maine incorporated vertical wick drains and a blanket underdrain to manage water under new landfill construction. The site saw a catastrophic slope failure of the soft clays under the site in 1989 which impacted 50 acres of waste. To prevent future problems under new cells, over 75,000 vertical wick drains were installed at depths ranging from 20 ft to 75 ft to discharge into a 2 ft thick sand blanket layer. A new landfill liner system was then constructed over this blanket drain and over 1 M yd³ of material was relocated from the failed area to the new cells. Intensive monitoring was performed for years to ensure that newly constructed landfill areas were stable and that there was no potential for shear failure of underlying soft clays.

Examples of landfills using underdrain systems in order to construct liner systems below the water table can be found in Texas at the Construction Recycling & Waste Corporation Landfill, in Arkansas at the

Fort Smith Landfill (10 ft below in some areas), in Arizona at the Gray Wolf Regional Landfill (10 to 15 ft below in some areas), and at the Sonoma County Landfill in California. The Sonoma County Landfill is located in Petaluma, California and involved a 50 acre landfill expansion that was excavated as much as 45 ft below the water table and then constructed along canyon walls as steep as 2H:1V. The already complex configuration was further complicated by the strict seismic requirements of California, surface water drainages towards the site, and limited downstream space available for sediment ponds. Both static and dynamic stability analysis was performed and a design was implemented that met state requirements for factors of safety for static slope stability and allowable acceleration and deformation for dynamic slope stability. Disposal of waste commenced in August of 2002 within Phases I and II of the landfill expansion. These are only a short example of a long list of landfills utilizing underdrains to control groundwater levels. Of the groundwater collection systems found for the various landfills, all of them incorporated underdrain monitoring into the facility groundwater monitoring plans because it was seen as an early warning indicator of contaminant transport from the waste unit.

Studies were conducted at the existing EMWTF to address the potential for plugging of the underdrain by inorganic mineral precipitates. If this were to occur, mineral deposition in the core of the multizone filter might reduce the hydraulic conductivity, and thus, the overall effectiveness of the underdrain. To evaluate the potential for plugging, groundwater geochemical data were evaluated to determine the solution saturation with respect to common minerals present in the groundwater. Additionally, potential changes to the geochemical environment induced by the underdrain were considered to determine if a shift in the solution equilibrium might still result in undesirable formation of mineral precipitates. Four quarters of site groundwater data from calendar year 2001 were used for the analysis. The data were analyzed using the public domain software application HYDROWIN. The output demonstrated that calcium-bicarbonate water was expected to be collected by the underdrain. Therefore, the major ions of concern would be calcium, magnesium, and iron, and the common minerals associated with these ions would be calcite, dolomite, and siderite. The saturation indexes for these minerals were calculated and a statistical evaluation conducted. It was determined that within the underdrain, all three indexes were undersaturated with respect to these three common carbonate minerals and plugging of the underdrain by inorganic mineral precipitates was unlikely (UCOR 2013).

To preclude the underdrain materials themselves affecting the concentration of soluble minerals (i.e., calcite, dolomite, and siderite), the drain materials would be comprised only of siliceous materials, which under the low temperature and near neutral pH of the groundwater system is essentially an inert/insoluble material. These materials would not be expected to adversely impact the saturation index. Even with some degree of diminished porosity and permeability, the underdrain is assumed to provide an effective avenue for long term drainage based on a much higher permeability of underdrain materials relative to that of in-situ materials. The measured hydraulic conductivity, K , of in-situ soils/saprolite and bedrock materials generally ranges between 10^{-4} cm/sec to 10^{-6} cm/sec or less. The design calculation sheets by Bechtel Jacobs in 2003 for the underdrain installed below Cell 3 at the EMWTF, indicate K values for various underdrain materials ranging from 2.0×10^{-2} cm/sec for sand, to 15 cm/sec for gravel (#57 size stone), to 35 cm/sec for rock (#3 ballast stone). Even with some degree of potential clogging, the minimum of five orders of magnitude difference between underdrain and in-situ K values will help to ensure the persistence of a lowered water table.

If a site is selected for an on-site disposal facility, drainage features will be configured to follow natural site drainage characteristics, and sized in final design considering site-specific hydrology, to optimally function over the long-term. A natural analog to achieving long-term successful site drainage is Machu Picchu, where rainfall exceeded 75 in./year, and drainage features were designed to withstand damage from potential landslides, settlement, and erosion. Machu Picchu has functioned as it was designed to for over four centuries (Wright, et. al. 1997). Because of the long-time frames involved, the NRC recommends using these natural analogs to support longevity assumptions (e.g., thousands of years) (NRC 2015).

6.2.2.5 Support Facilities

Site layouts depicting proposed locations of the primary support facilities relative to the landfill footprints and surrounding existing and future facilities were shown in the site plans of Figures 6-2 through 6-5. WBCV, CBCV, and Site 7a of the Dual Site require new infrastructure siting and construction as shown previously in their respective site plans, and no restrictions due to existing or potential other uses apply for those locations. Locating the EMDF immediately east or west of EMWWMF (as for proposed sites EBCV and Site 6b of the Dual Site) offers advantages relative to sharing existing EMWWMF infrastructure and being in close-proximity to existing utilities; however, there are restrictions as well.

Land suitable for development of new support facilities is very limited near the EBCV site and Site 6b (see Figures 6-18 and 6-19). The EMWWMF landfill occupies the land to the west of NT-3. The slopes north of EMDF at both sites are too steep for construction of support facilities. Development east of the proposed EMDF at EBCV would require crossing NT-2. Much of the land south of the existing haul road and south/southwest of the proposed EMDF is occupied by former waste disposal areas, existing EMWWMF support facilities, and land planned for use by the Y-12 UPF Project (e.g., construction of a concrete batch plant, staging construction materials/equipment, parking for UPF construction workers, and wetland expansion/creation areas to offset wetlands impacted by the planned extension of the existing haul road to the Y-12 Plant). The former waste disposal areas (e.g., Oil Landfarm, Sanitary Landfill, BY/BY, and HCDA) have soil or RCRA-type covers, which limit potential use of these sites. With such limited space in the area, it is proposed to utilize the soil covered area of the BY/BY for construction trailers and parking areas. Care would need to be taken not to infringe on the riparian habitat that has been established along NT-3 on the western edge of the BY/BY, not to infringe on the RCRA capped area (HCDA) in the southern extents of the BY/BY, and to avoid excavating for construction of support facilities. The approach to support facilities for the EBCV Site and Site 6b would be nearly identical, with the main difference being that the EBCV Site would use area proposed for the Site 6b footprint as needed, and vice versa. Site 6b is slightly more limiting in terms of support facility area due to the fact that the landfill and rerouted Haul Road segment would consume an area that has already been cleared and prepared as a storage yard for EMWWMF activities.

Site 7a of the Dual Site, the CBCV Site, and the WBCV Site, all in Greenfield areas, allow for much more space to incorporate support facilities as demonstrated previously in Figures 6-4, 6-5, and 6-6. For the conceptual designs, it is assumed each design would utilize and upgrade, as necessary, support facilities and structures that are being used by the EMWWMF where possible. New support facilities and infrastructure are assumed to be needed as well, as indicated in Table 6-1.

Table 6-1. Assumed Status of Infrastructure and Support Facilities at EMDF Site Locations

Location	Use of Existing Infrastructure	New Support Facilities/Infrastructure
EBCV Site	<ul style="list-style-type: none"> • Operations/support trailers, staging/laydown areas, stockpile area, parking areas • Leachate storage tanks and truck loading stations • Contact water tanks and basins • Haul road • Electrical, water, communication utilities • Truck weigh scale • Guard station 	<ul style="list-style-type: none"> • Wastewater management systems • Wastewater storage • Storm water management systems • Parking areas • Laydown/storage/staging areas • Material stockpile area • Spoils areas (temporary and permanent) • Guard station
WBCV Site	<ul style="list-style-type: none"> • Haul road 	<ul style="list-style-type: none"> • Operations/support trailers, staging/laydown areas, stockpile area, and parking areas • Leachate storage tanks and truck loading stations • Contact water tanks and basins • Electrical, water, and communication utilities • Truck weigh scale • Guard stations • Wastewater & storm water management systems • Storage/staging areas • Material stockpile area • Spoils areas (temporary and permanent)
Dual Site (Site 7a) and CBCV Site (Site 7c)		<ul style="list-style-type: none"> • Operations/support trailers, staging/laydown areas, stockpile area, parking areas • Leachate storage tanks and truck loading stations • Contact water tanks and basins • Electrical, water, communication utilities • Truck weigh scale • Guard stations • Wastewater & storm water management systems • Storage/staging areas • Material stockpile area • Spoils areas (temporary and permanent) • Haul Road
Dual Site (Site 6b)	<ul style="list-style-type: none"> • Operations/support trailers, staging/laydown areas, stockpile area, parking areas • Leachate storage tanks and truck loading stations • Contact water tanks and basins • Electrical, water, communication utilities • Truck weigh scale • Guard station 	<ul style="list-style-type: none"> • Wastewater management systems • Wastewater storage • Storm water management systems • Laydown/storage/staging areas • Material stockpile area • Spoils areas (temporary and permanent) • Guard station • Haul Road

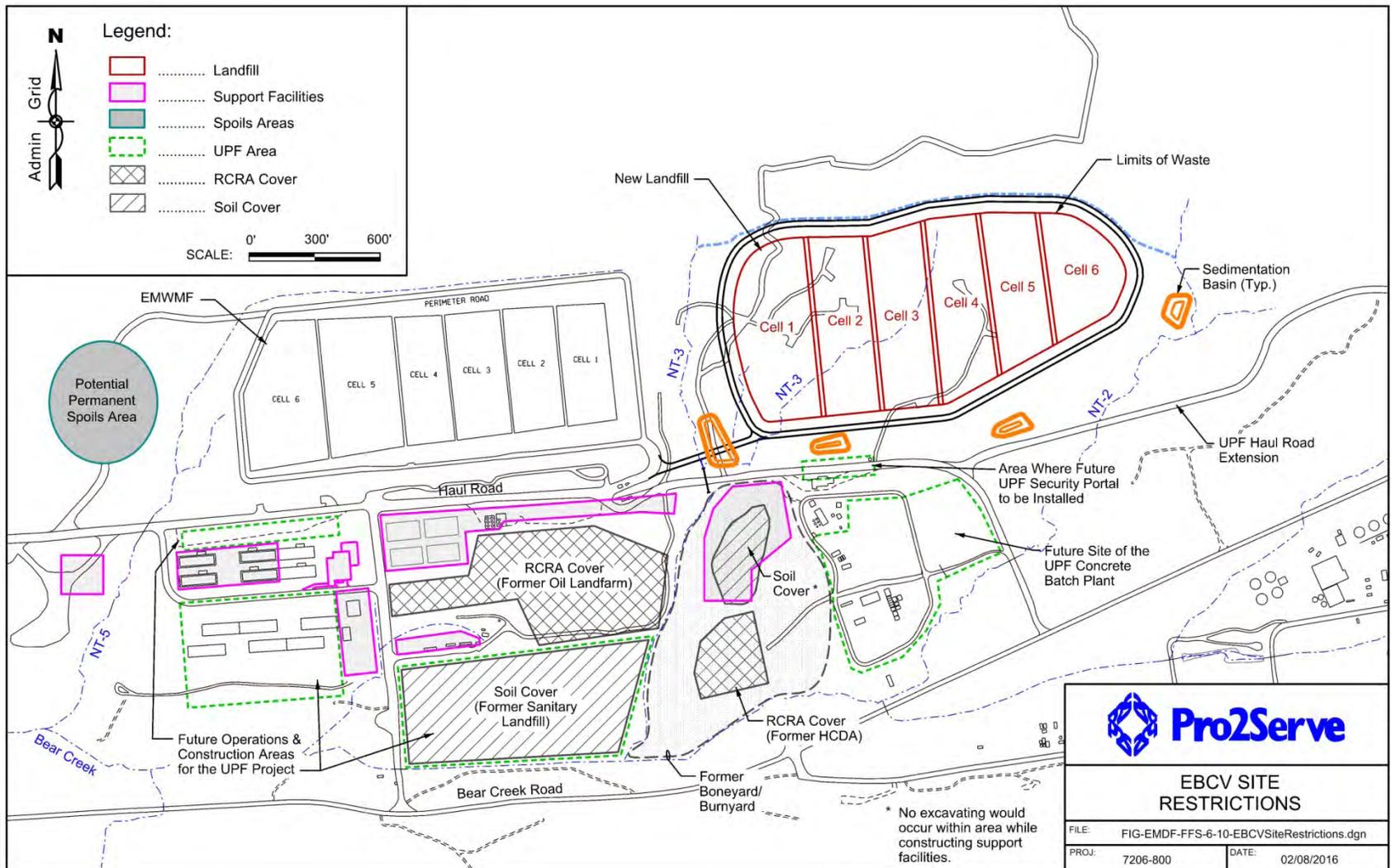
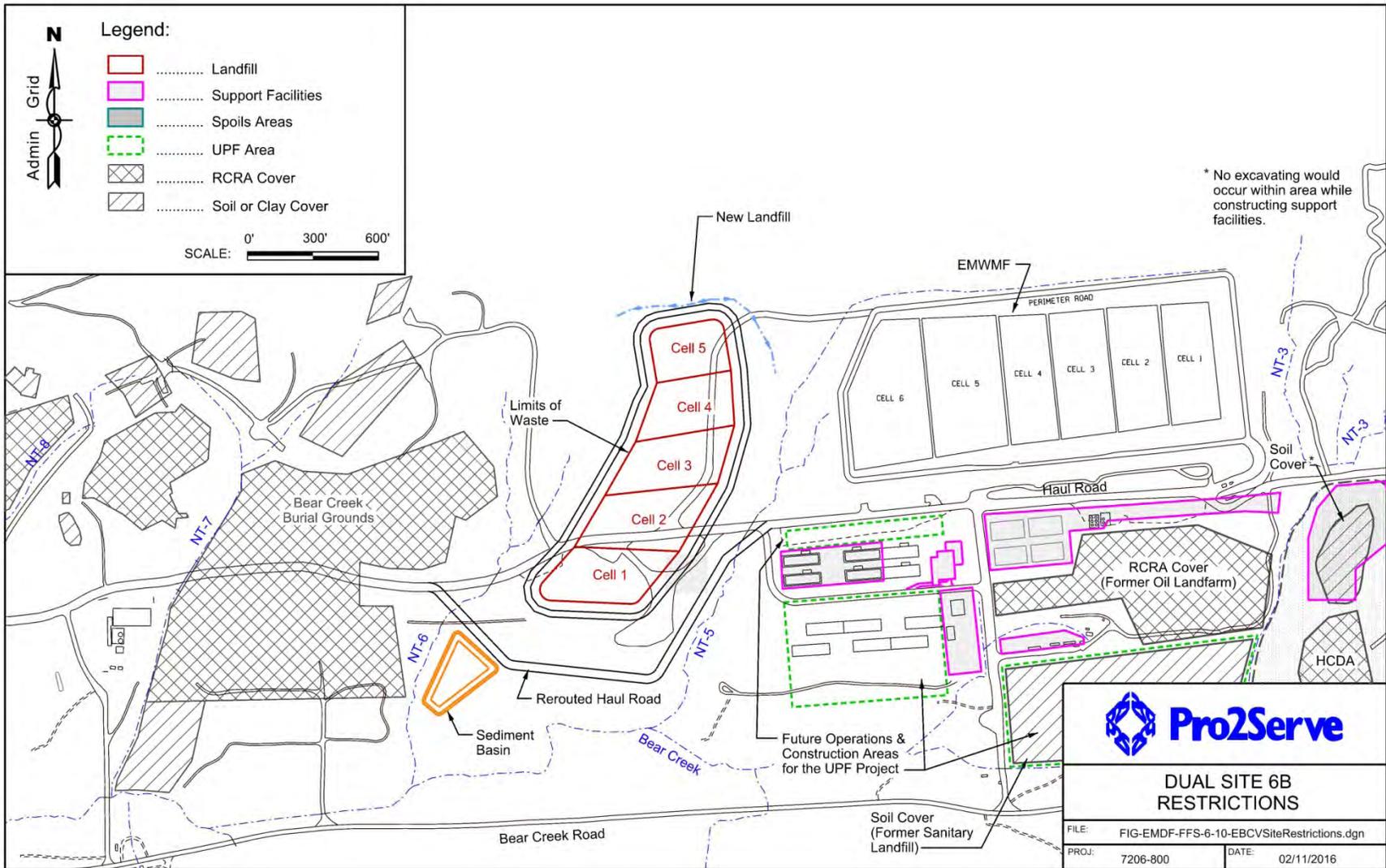


Figure 6-18. EBCV Site with Restrictions



EPA suggests that environmental effects of the proposed remedial alternatives be evaluated in accordance with Green Remediation, *Incorporating Sustainable Environmental Practices into Remediation of Contaminated Sites* (EPA 542-R-08-002), dated April 2008 and *Methodology for Understanding and Reducing a Project's Environmental Footprint* (EPA 542-R-12-002), dated February 2012. Air pollution affects are evaluated for construction of proposed Site 7a in Appendix F; very little change was seen in evaluating the previous site under the D3 RI/FS (EBCV) versus Site 7a in this document. It is expected that very little difference between sites would be seen in energy usage or other elements as outlined in the EPA guidance, for the various proposed sites, especially in light of the phased construction proposed (whereby if a site were selected, it would be built only to the capacity required for waste disposal). Design and construction should consider green practices and conservation of resources as much as possible. As a DOE action, any remediation will pursue sustainability as required in DOE O 436.1a *Departmental Sustainability* and per Executive Order 13693 *Planning for Federal Sustainability in the Next Decade*.

6.2.2.5.1 Wastewater Management Systems

A companion CERCLA document to this RI/FS, the *Focused Feasibility Study for Water Management from the Disposal of CERCLA Waste on the Oak Ridge Reservation Oak Ridge*, DOE/OR/01-2664&D2 (UCOR 2017) (IWM FFS), evaluates in detail the management of wastewater at both EMWMF and the proposed EMDF. The IWM FFS presents treatment alternatives for wastewater that fails to meet discharge criteria¹⁴. Several treatment alternatives are examined in the document, including trucking or piping to the ORNL PWTC or to the future Outfall 200 Mercury Treatment Facility for treatment and discharge; or building a new wastewater treatment system at the landfill and treating any wastewater that exceeds approved discharge limits. An on-site (EMWMF/EMDF) treatment system is used in this RI/FS document as a “place holder”, to allow for incorporation of a treatment cost in the on-site alternative cost estimates. A potential site for constructing the treatment system for the EBCV Site or the Dual Site would be the area adjacent and east of the existing EMWMF contact water tanks (see Figure 6-20). For the WBCV and CBCV Sites, a treatment facility is assumed to be located adjacent to the new landfill (assumed for cost estimating purposes).

The existing EMWMF leachate and contact water management systems (existing tanks) would be used for management of EMDF leachate for the EBCV and Dual Sites. Due to the anticipated larger leachate volume for the combined EMWMF and EMDF leachate expected during the operational overlap of these two facilities, additional storage tanks would be needed with a total capacity of 1.5 M gallons. These tanks would be constructed in the area immediately east of the existing EMWMF leachate storage tanks. The leachate treatment system could be constructed in the area east of the existing contact water tanks. Proposed locations for these facilities are shown in Figure 6-20. Again, for the WBCV and CVCV Sites these support facilities are assumed to be located adjacent to the EMDF landfill.

For details regarding the water treatment alternatives and their operation (discharge limits and discharge locations), refer to the IWM FFS. ARARs associated with the IWM FFS are incorporated into the ARARs table of this document. It is intended that complete merging of conclusions reached in the IWM FFS and this RI/FS is addressed at the Proposed Plan stage. A single ROD will address the final integrated alternative, and include ARARs from both the RI/FS and the IWM FFS. This is done to avoid “double review/double updating” of the water management approach. Therefore, necessarily, the coverage of the wastewater management in this RI/FS document is kept to a minimum. Costs, however, are entirely captured within the On-site Disposal Alternatives in this RI/FS. Cost assumptions are provided in Appendix I.

¹⁴ Discharge criteria and locations are given in the IWM FFS. They are not repeated in this document. These criteria will be stipulated in a future ROD that will incorporate decisions based on both the IWM FFS and this RI/FS document.

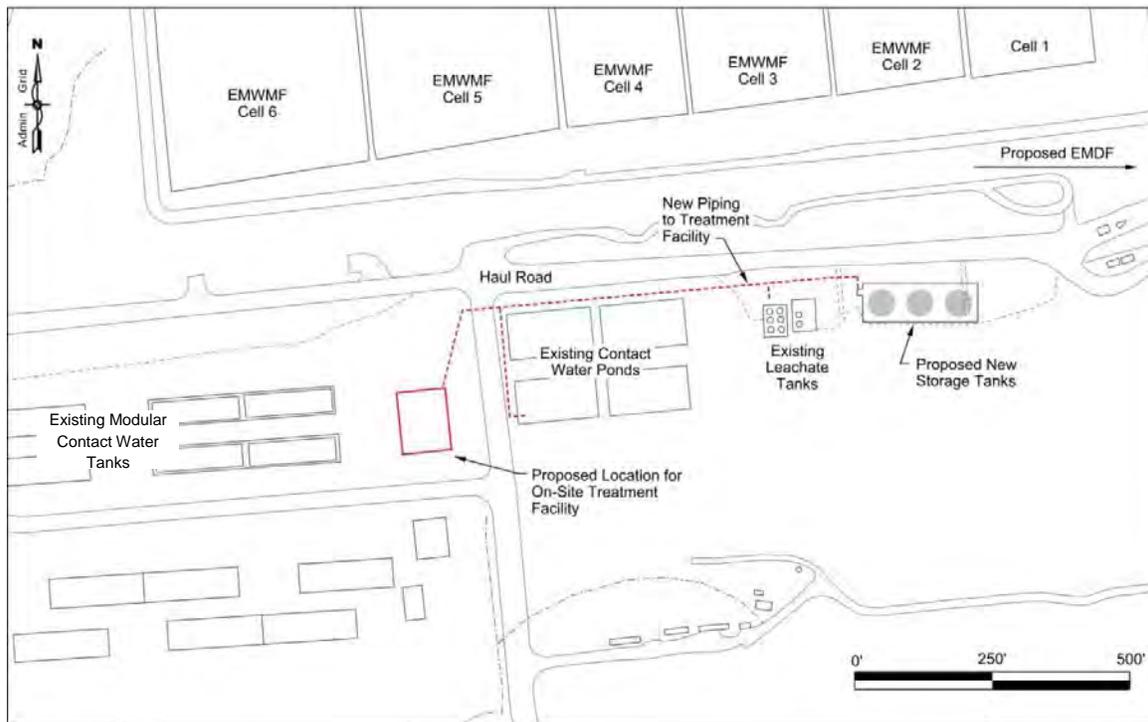


Figure 6-20. Proposed Locations for Water Treatment Systems for Site 5 and 6b

6.2.2.5.2 Wastewater Storage

Existing EMWMF leachate storage tanks and contact water basins and tanks will be used for collection and holding of landfill leachate and contact water (referred to as landfill wastewater) generated during operation of EMDF at the EBCV Site or Dual Site. In addition to EMWMF storage systems, additional tanks will be constructed for the EMDF wastewater, providing 1.5 M gallon storage capacity to accommodate additional flow expected when both the EMWMF and EMDF landfills are operating at the same time (EBCV and Dual Site). For the WBCV and CBCV Sites it is assumed that new landfill wastewater storage tanks and basins will be required. Landfill systems that collect and transfer wastewater are described in Section 6.2.2.4. Landfill wastewater production is highly dependent on operational practices used to limit exposure of the waste to precipitation and weather conditions, with high volumes of wastewater corresponding to periods of heavy rainfall. Landfill wastewater generation would be expected to increase as the volume of dispositioned waste increases and additional cells are opened; likewise, wastewater generation would decrease with placement of interim covers. After capping and closure of the landfill, wastewater volumes will significantly decrease because precipitation infiltration into the waste would be virtually eliminated. The capped landfill will dewater over time as leachate within the waste drains into the leachate collection system at a declining rate. Wastewater storage tanks and basins would be removed over time as the generation rate declines.

Leachate that has percolated through the waste and into the EMWMF LCRS is collected and stored separately in existing leachate storage tanks. The EMDF leachate collection system would be designed to provide a high permeability media near the bottom of the cell (referred to as “windows”) that would allow water that falls into the cell to be collected in the EMDF LCRS. Temporary in-cell storage of water would still be available in emergency circumstances by closing valves that connect the lateral leachate transfer

lines to the main leachate header. The EMDF wastewater may be collected in existing EMWWMF leachate storage tanks, existing basins, or new storage tanks constructed to increase storage capacity. New wastewater storage for the EMDF would be constructed to meet RCRA ARARs. When EMDF landfill operations begin, EMWWMF and EMDF wastewater may be combined and managed as one stream. However, for purposes of cost estimating, the WBCV and CBCV Sites include new facilities in the estimate because of the remoteness of the facility.

6.2.2.5.3 Storm Water Management

Storm water runoff that does not come in contact with waste materials would be directed through ditches and culverts directly into the storm water detention basin(s) and discharged, provided sampling indicates discharge criteria are met. Design for the EMDF storm water runoff takes into consideration the need to manage multiple storm events and also considers that this is a more specialized construction project than what is typically being evaluated. The most important lesson learned from EMWWMF regarding storm water management is in selecting an appropriate storm event during landfill operations for the design basis. The EMWWMF design followed the typical requirements for sizing holding basins, the 25-year, 24-hour storm event, but during the first year of operations EMWWMF experienced well above average amounts of precipitation. It was not typically a single event that proved to be the problem, but several occurrences back-to-back. During construction of Cells 1 and 2 of EMWWMF the amount of total suspended solids contained within the site discharge that released from the sediment basin and into Bear Creek drew attention of the state water quality regulators. The sediment basin was not providing the necessary time for the solids to settle out of the runoff. Problems were also seen once operations began. During the first year of EMWWMF operations, May 2002 through May 2003, the total rainfall was 50% above average. This was compounded by precipitation that occurred over extended periods of time and as above average storm events. In calendar year 2003, EMWWMF generated 7,570,000 liters of leachate. This was double what had been estimated as the annual quantity in the project design basis.

Footprint availability for sediment basins for the EMDF at the sites bordering EMWWMF is a challenge. At the EBCV Site, the EMDF conceptual design utilizes multiple smaller basins to meet the anticipated capacity required. This approach works well with the Phased construction approach of the landfill, but will need to consider longer term sampling needs. Accommodating a single large basin may be more appropriate from a monitoring standpoint. The WBCV Site, CBCV Site, and Site 7a of the Dual Site have fewer constraints on land usage, and incorporate the needed infrastructure.

6.2.2.5.4 Other Support Facilities

The Haul Road extension supporting the UPF project has impacted wetland areas in the vicinity of the proposed EBCV Site footprint. Mitigation of this loss has been achieved through expansion and/or creation of wetland acreage at several locations within the Bear Creek watershed (B&W 2010). The eastern part of the proposed EBCV EMDF footprint, if fully constructed, would impact two of the expanded wetlands identified in the Aquatic Resources Alteration Permit (ARAP) issued in June 2010 (TDEC 2010). At the CBCV Site additional UPF wetlands were created as mitigation efforts. If the On-site Disposal Alternative EBCV or CBCV Site is selected, coordination of EMDF activities with planned UPF project activities, including a modification to the ARAP, would be required. All sites, with the exception of Site 6b of the Dual Site, will require mitigation of wetlands.

Earthwork spoil materials that can be reused in future landfill construction would be stored on-site, since construction of the landfill would be phased for any site selected. Existing potable water/fire water, electrical, and communication lines used by EMWWMF are in close proximity to the proposed landfill footprints at EBCV Site and Site 6b of the Dual Site, and could be extended as needed for the new facility or brought on-site from Bear Creek Road lines. WBCV and CBCV Sites and Site 7a of the Dual Site would require extension of utilities from Bear Creek Road lines. Water from showers and toilet facilities

would be temporarily stored in a collection tank prior to transport for treatment at an off-site sanitary treatment facility as is currently the practice for EMWWMF.

Waste operations would be conducted in the exclusion area, which would be assumed to be contaminated during operations. Any personnel, equipment, vehicles, or containers leaving the exclusion area would be monitored and, if necessary, decontaminated. Clothing worn in the exclusion area would be managed by an off-site contractor/facility. An enclosed decontamination facility with high-pressure water spray equipment, a collection sump, and pump would be available to inspect and decontaminate vehicles, equipment, and containers. It is anticipated wastewater from decontamination operations would be pumped to a temporary storage tank. The wastewater would be combined with landfill wastewater for treatment or used for dust control in the exclusion area.

An equipment storage, maintenance, and fueling area would be constructed in the exclusion area for use during operations. A waste staging area inside the exclusion area would serve as a temporary storage area for incoming waste. This area would be used if the rate of incoming waste deliveries exceeds the rate of waste placement in the disposal facility, as could occur during inclement weather. A covered storage area would be included in the staging area.

6.2.2.6 EMDF Conceptual Design Summary

Conceptual final cover grading plans for the EMDF landfill at the proposed site locations are shown in Figures 6-21 through 6-24. Site-specific calculations for final cover material quantities were made and included in each cost estimate. Landfill cross-sections for each site location are depicted in Figures 6-25 through 6-29.

The conceptual design for EMDF at the various locations would provide disposal capacities of between approximately 2.2 M and 2.8 M yd³ (see Chapter 2). Each landfill would be somewhat rounded in shape to enhance geomorphic stability and more closely model the natural topography of each site. The approximate total area of each site for development, including temporary construction activities, existing and new support facilities, and spoils areas is presented in Table 6-2. With the given layouts, the landfill footprint (computed to the outside edge of grading for perimeter clean-fill dike) areas are as given in the table. Commitment of land (area) post-closure is the last entry in the table.

Table 6-2. Land (Acreage) Usage at On-site Facility Locations

EMDF Site Location	Acreage for Development ^a	Footprint of Disposal Facility ^b	Area of Permanent Commitment
EBCV Site 5	71 ^c	48	70
WBCV Site 14	94	52	71
CBCV Site 7c	82	44	67
Dual Site (Site 6b/7a)	127 ^c	68	109

^a Area for development, including temporary construction activities, existing and new support facilities, and spoils areas.

^b Area of disposal facility footprint, computed to the outside edge of grading for perimeter clean-fill dike.

^c Areas for development at Sites EBCV and 6b have been reduced by 21 acres because that acreage is already developed for the EMWWMF facility.

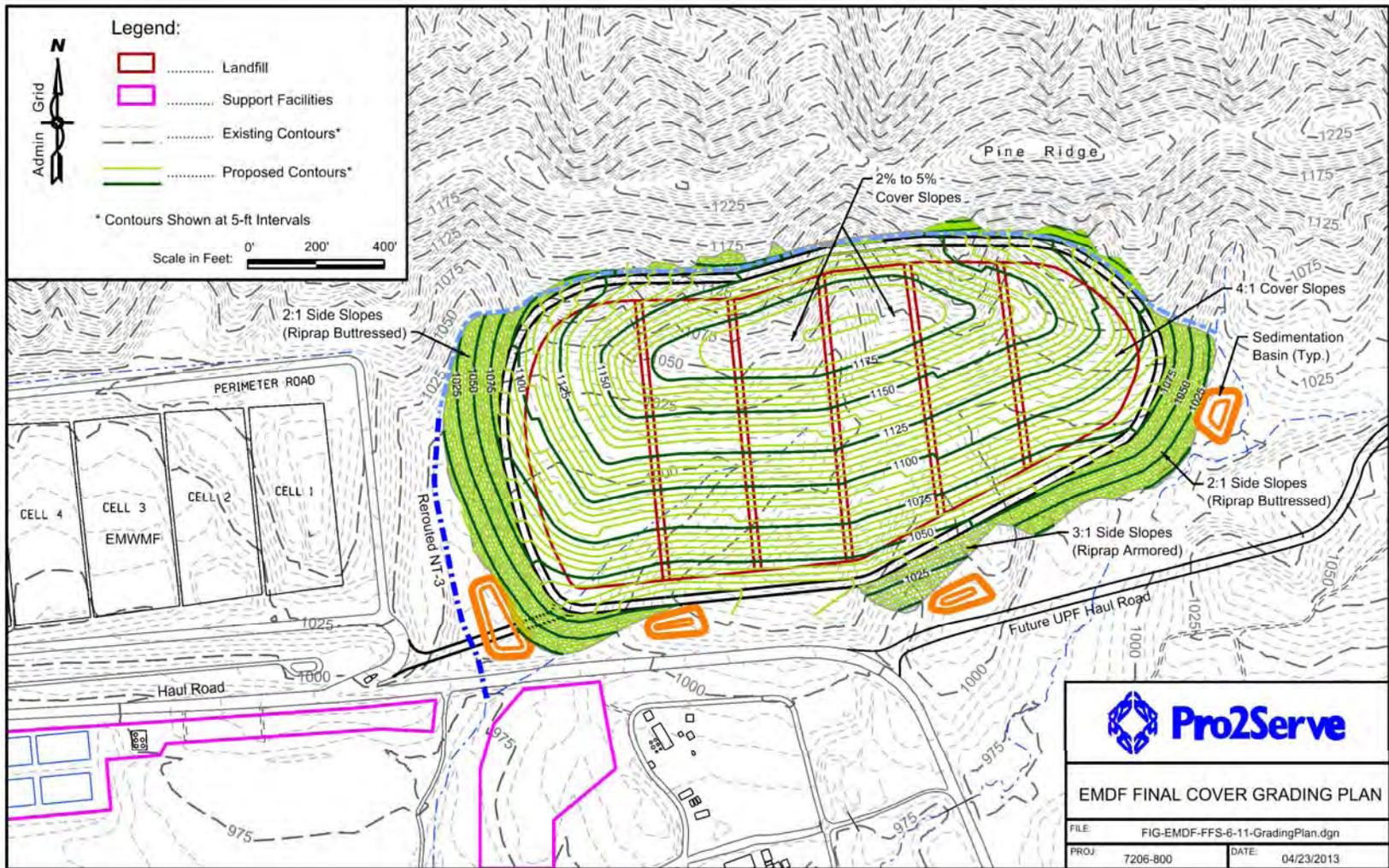


Figure 6-21. EMDF Final Cover and Grading Plan for EBCV Site

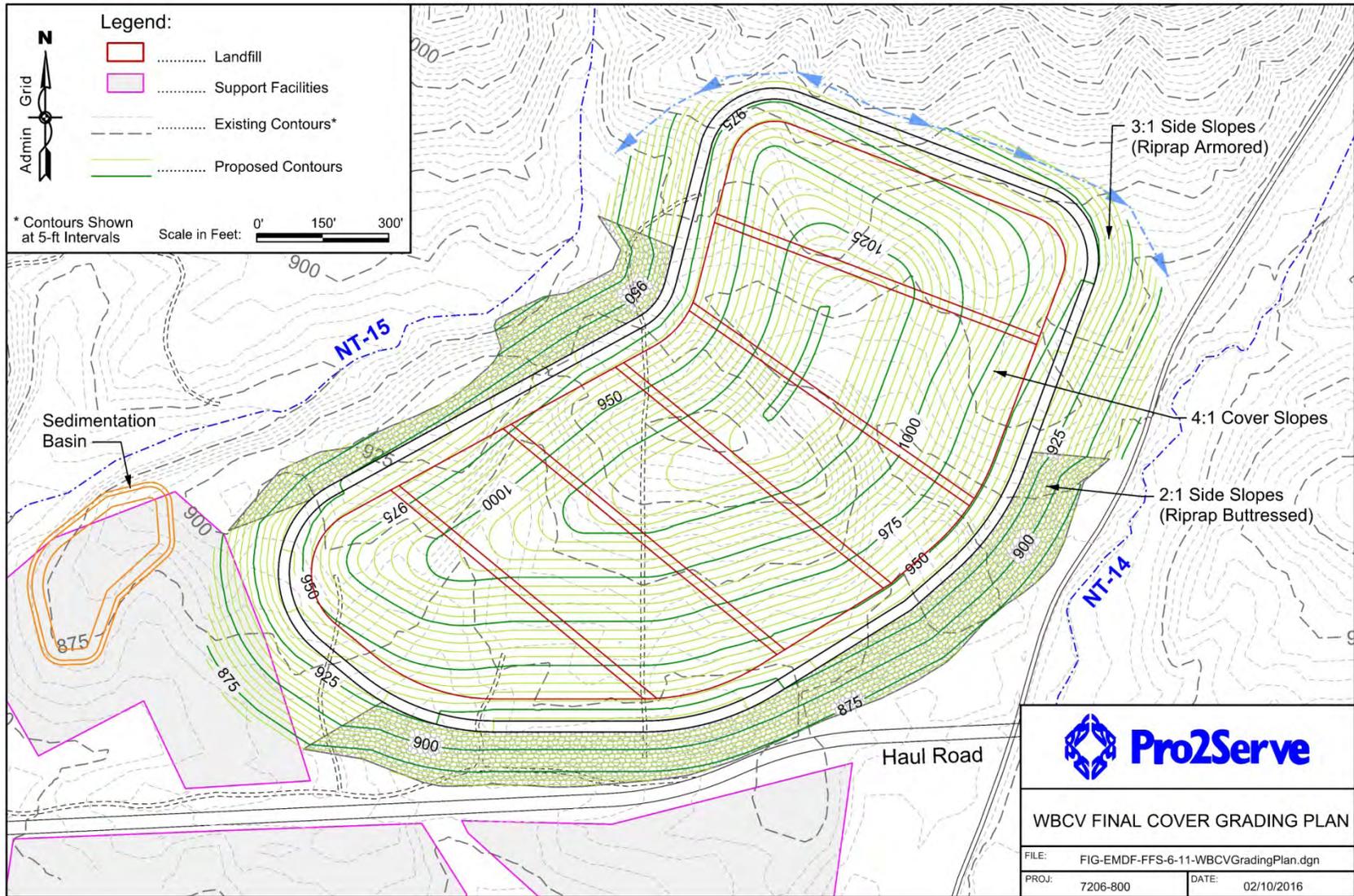


Figure 6-22. EMDF Final Cover Grading Plan for WBCV Site

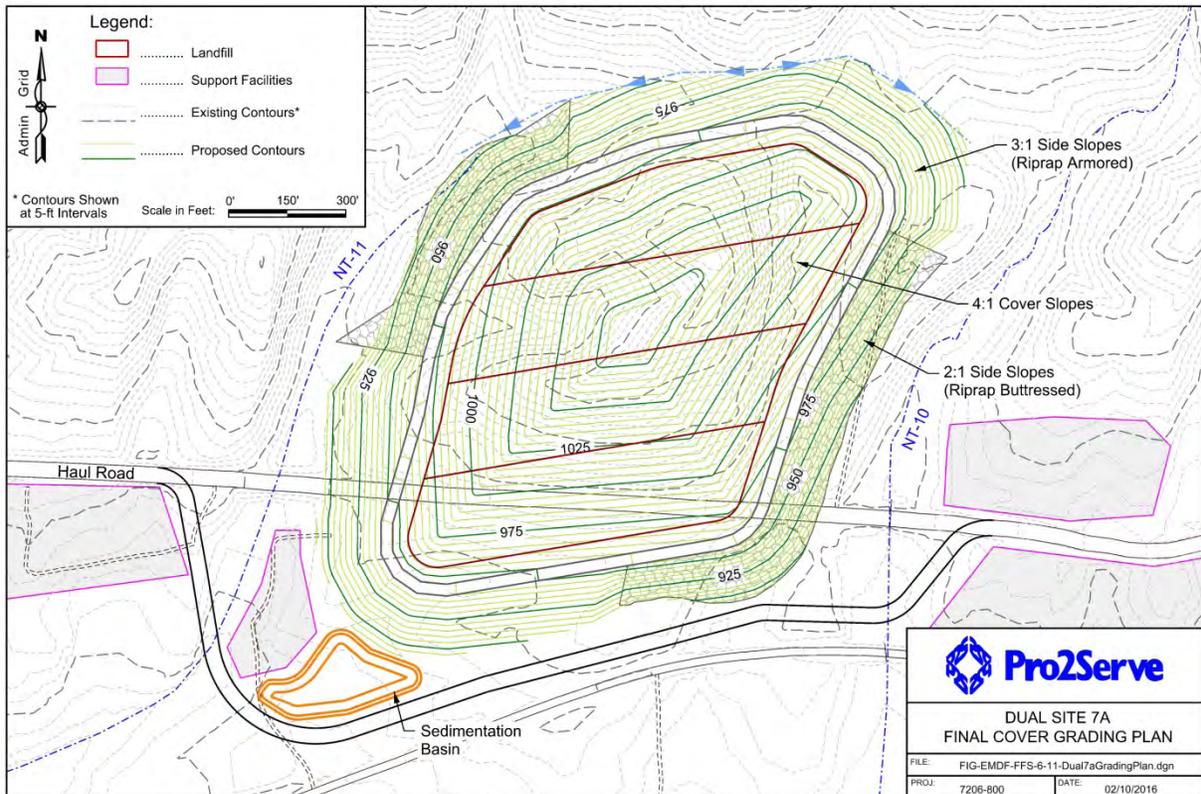
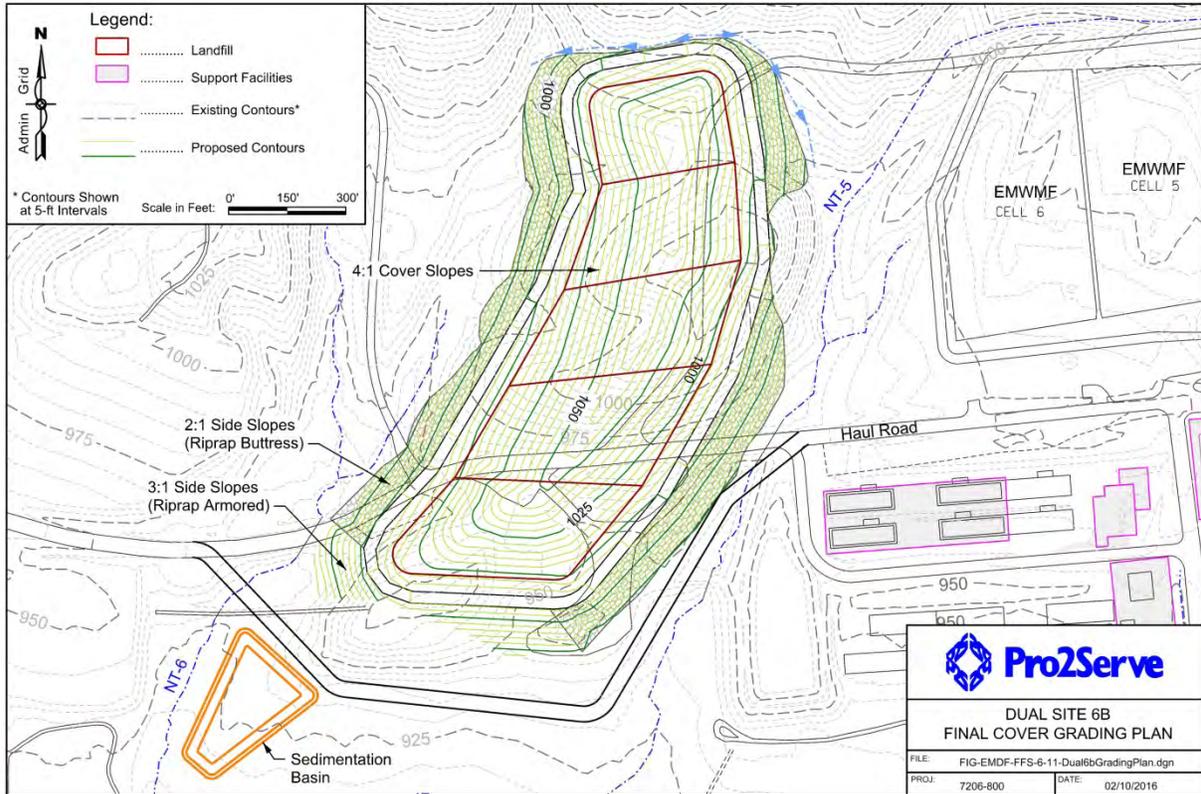


Figure 6-23. Dual Site (Sites 6b and 7a) Final Cover Grading Plans

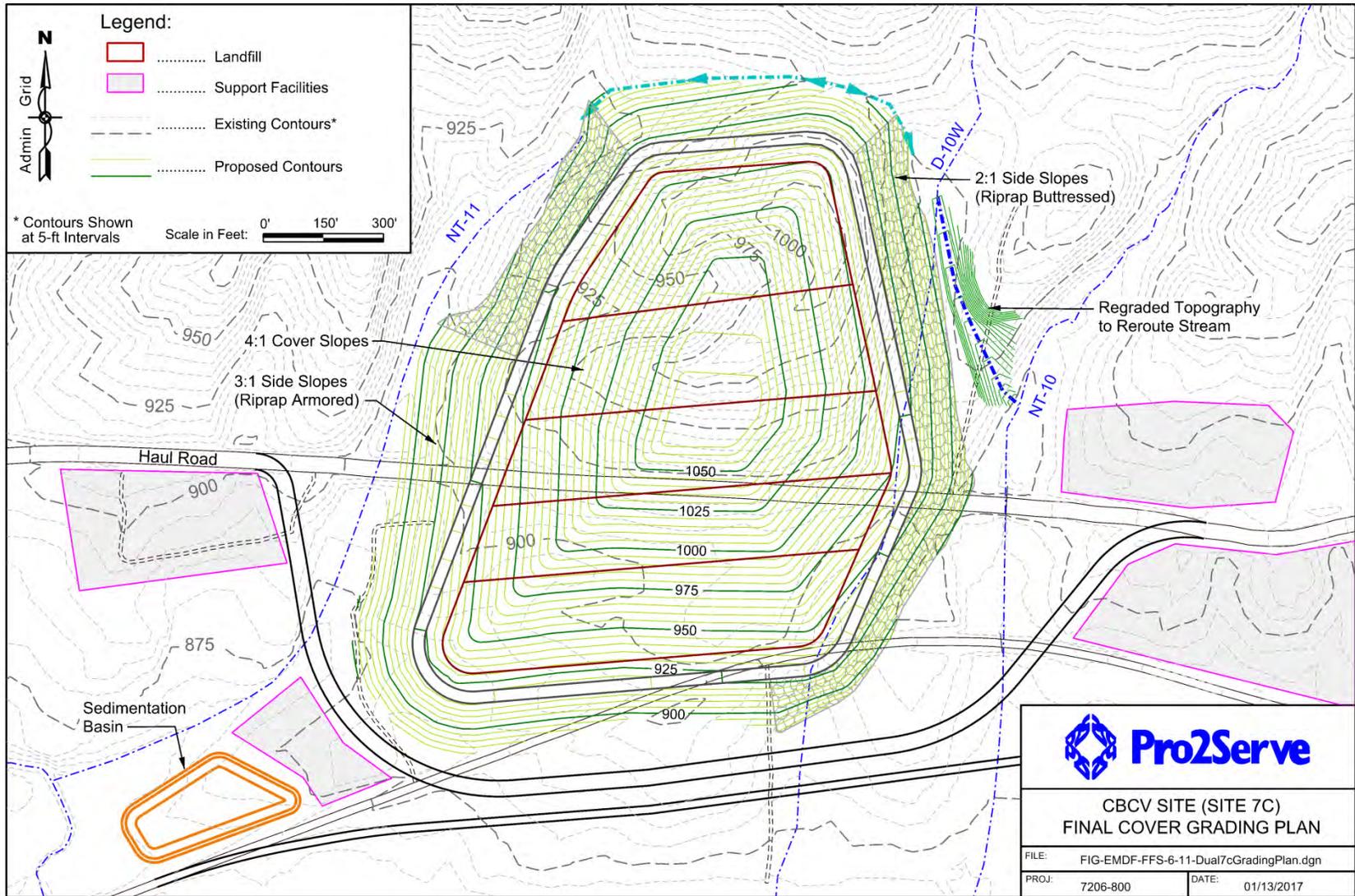


Figure 6-24. EMDF Final Cover Grading Plan for CBCV Site

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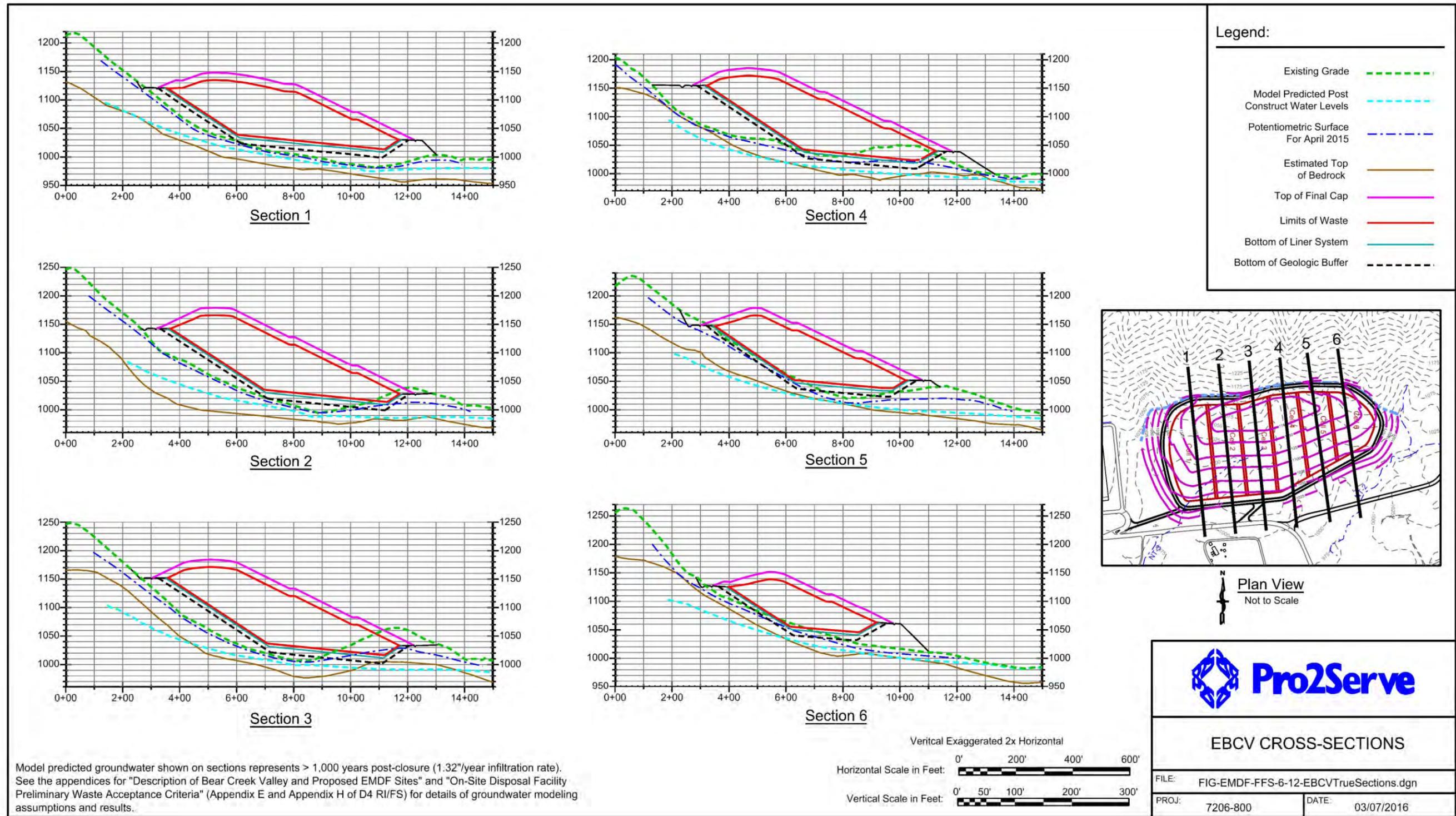


Figure 6-25. EMDF Cross-sections for EBCV Site

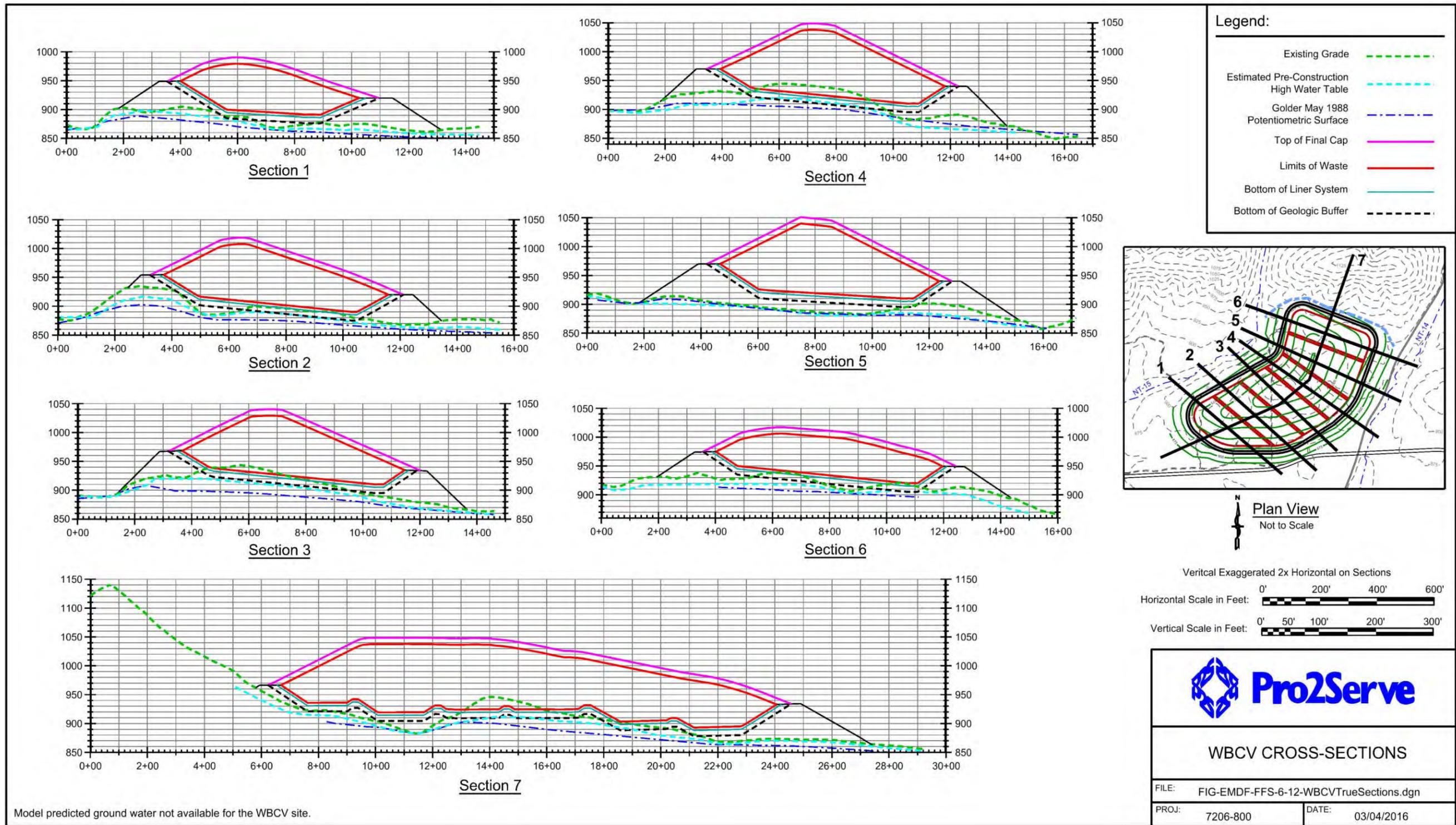


Figure 6-26. EMDF Cross-sections for WBCV Site

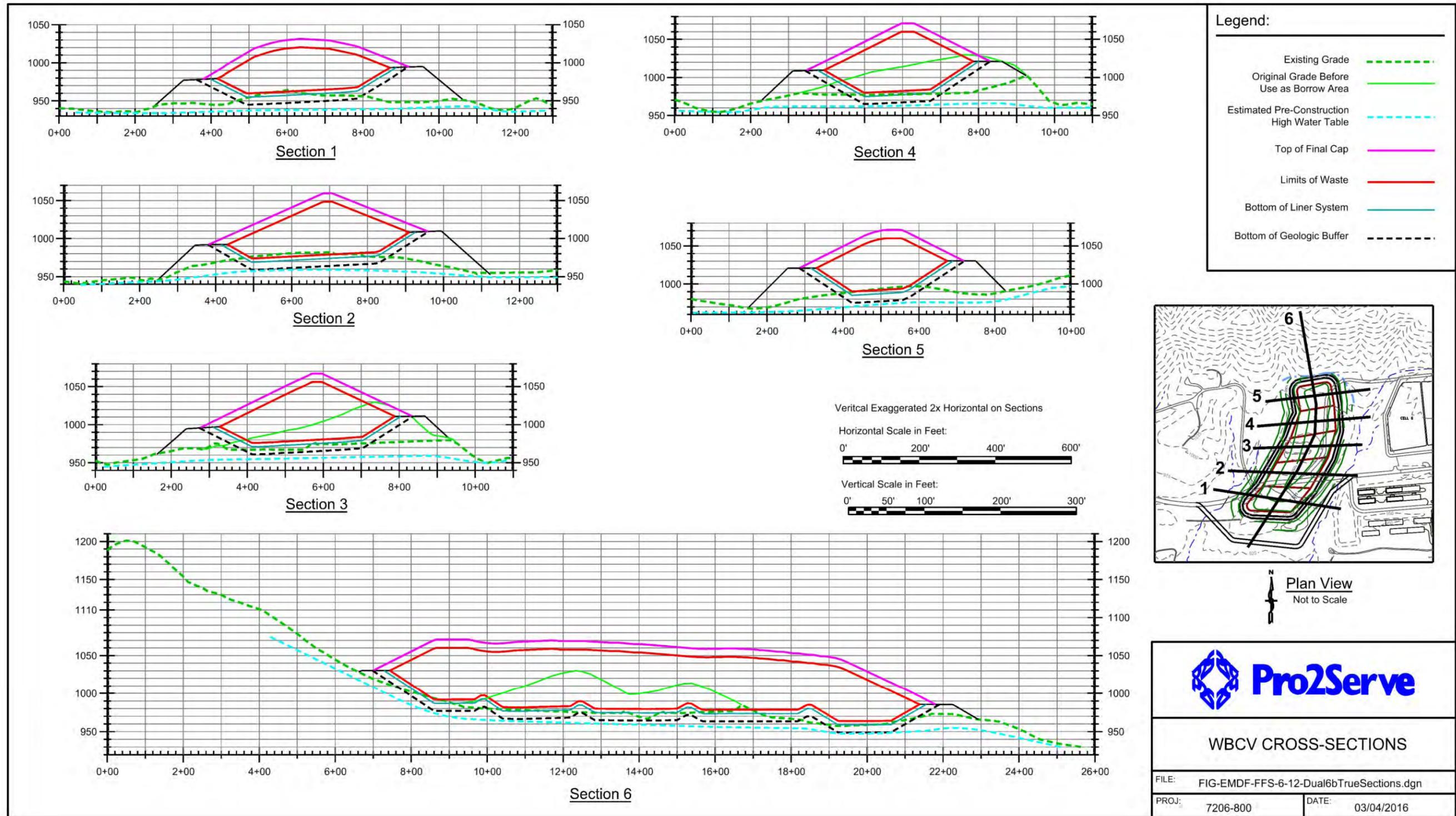


Figure 6-27. EMDF Cross-sections for Dual Site (6b)

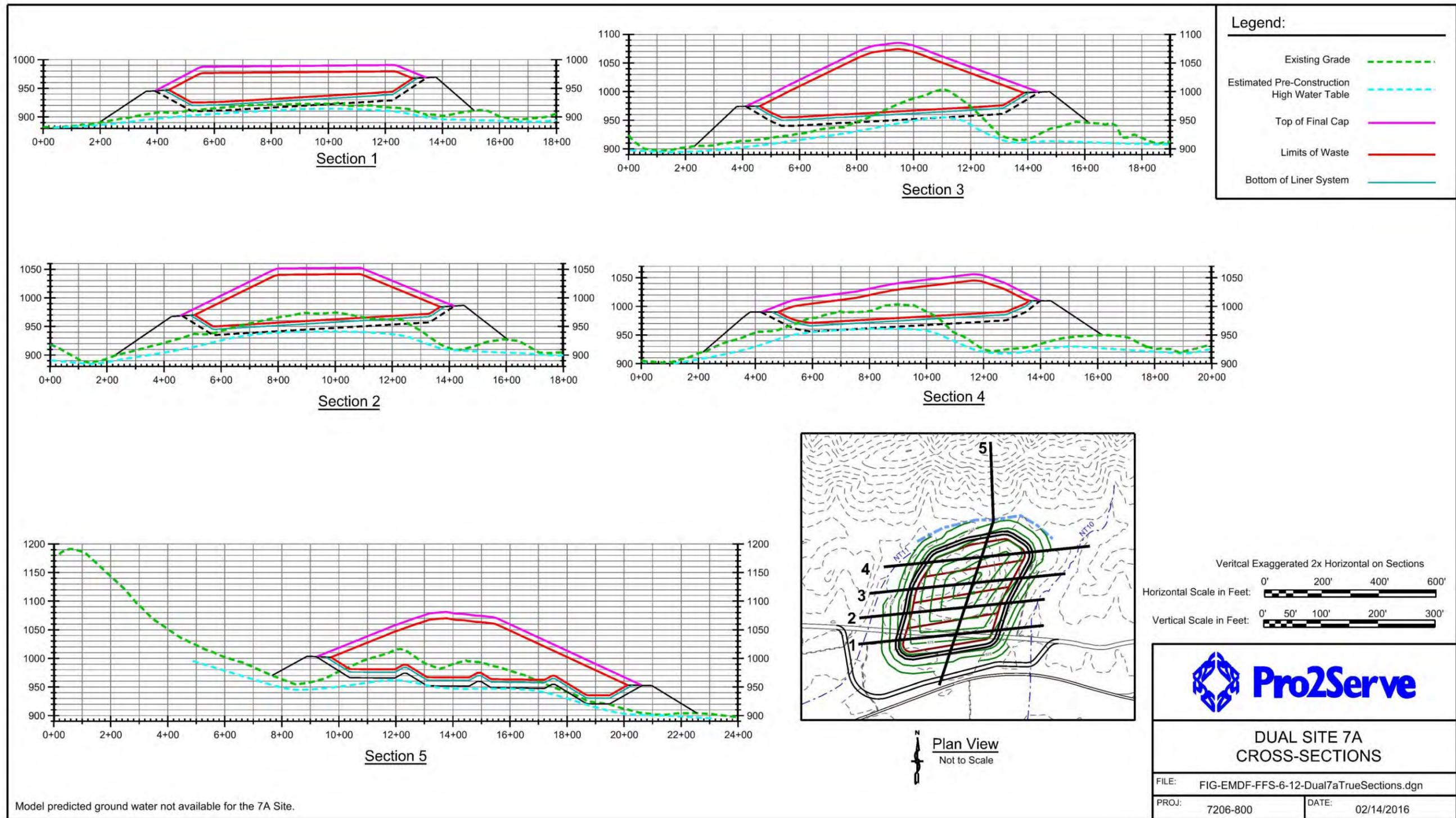


Figure 6-28. EMDF Cross-sections for Dual Site (7a)

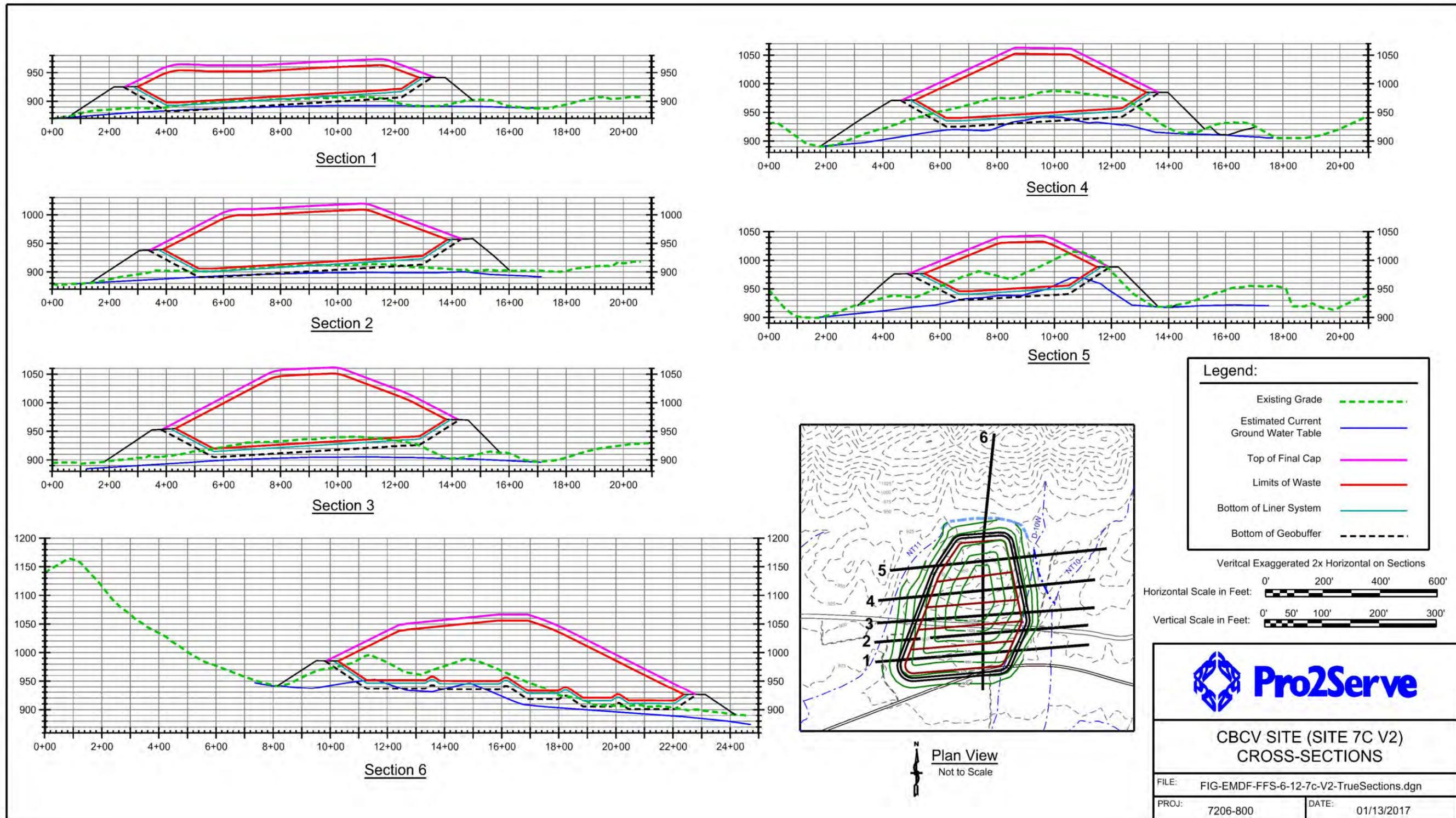


Figure 6-29. EMDF Cross-sections for CBCV Site

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This committed area would consist of the landfill (as delineated by the limits of grading), roads for accessing the landfill, and wastewater management areas (see Figures 6-2 through 6-6). The remaining acres (difference between development acreage and permanent acreage) would provide for miscellaneous support facilities and spoils areas during active operations, and could be converted to meet other future project needs or be decommissioned and removed at landfill closure. The total area of disturbance at any point in time would be reduced by phased construction (only constructing two cells during each phase as opposed to the entire site footprint as one phase allows use of the future cell face for spoils storage etc.), reuse of construction spoil, implementation of BMPs to manage sediment and erosion during construction activities, and other detailed design considerations. Site specific accommodations are assumed at each location, for example, a new larger culvert would be constructed to carry NT-3 and runoff from the EMDF beneath Haul Road at the EBCV Site. Sediment basins would be constructed in phases along the sides of each landfill. Depending on the outcome of detailed storm water calculations performed during remedial design, one or more sediment basins may be retained as permanent storm water detention basins. Also, consideration would be given to converting the sediment basins to wetlands.

Vehicle access to EMDF at all sites would be provided from the existing Haul Road, although for Sites 6b and 7a (Dual Site) and the CBCV Site routing of the Haul Road around each footprint will be necessary, and rerouting Bear Creek Road to accommodate the southern portion of the CBCV footprint will be necessary. Existing or new access roads have been accommodated in each conceptual design and cost estimate. As shown in proposed site plans (Figures 6-2 through 6-6) and summarized previously in Table 6-2, existing support facilities are assumed to be utilized in some instances, and new support facilities would be located as needed, and are accounted for in estimates, with detailed reuse of infrastructure to be determined in final design.

Detailed analysis of the various components of each landfill is outside of the scope of the conceptual design. Thorough calculations and development of proactive procedures will be performed as part of the final design and operations work plans for the landfill to ensure a safe and effective system is put into place. Table 6-3 summarizes topics that are considered in final design along with major considerations and calculations that will be performed.

Table 6-3. Final Design Topics and Considerations

Design Analysis Topic	Points of Consideration
Clean fill dike stability	<ul style="list-style-type: none"> • Incorporating site characterization data to set size and elevation of dike to maintain appropriate groundwater buffer requirements for landfill • Calculating needed soil mass at landfill toe • Calculating maximum allowable slopes • Designing appropriate slope armoring • Setting compaction and lift placement requirements
Waste mass failure (during operations)	<ul style="list-style-type: none"> • Placing waste at appropriate slopes • Developing operational procedures and compaction requirements for filling voids • Ensuring proper drainage of water within cells
Liner stability	<ul style="list-style-type: none"> • Calculating maximum allowable slopes • Selecting appropriate geosynthetics for predicted site conditions • Following manufacturer's recommendations regarding design and installation • Designing appropriate anchor systems at landfill perimeter

Table 6-3. Final Design Topics and Considerations (Continued)

Design Analysis Topic	Points of Consideration
Liner leakage failures	<ul style="list-style-type: none"> • Conducting a thorough site characterization prior to design so that liner system is set at elevations to maintain appropriate groundwater buffer requirements for landfill • Designing layer thicknesses, layer types, layer slopes, and collection piping so as to ensure appropriate liquid removal rates • Designing system to prevent clogging (e.g., materials used) • Design system using real data to supplement and validate model predictions • Utilizing an independent quality assurance/quality control program during construction
Wastewater Management System Failure	<ul style="list-style-type: none"> • Calculating appropriate leachate collection piping sizes • Calculating appropriate required on-site storage volumes • Designing for severe precipitation scenarios with appropriate safety factors • Incorporating redundancy and contingency into design • Incorporating operations practices that shed clean water away from contacting waste to reduce wastewater
Cap failure due to voids formation or differential settlement	<ul style="list-style-type: none"> • Calculating and designing appropriate cap layer thicknesses and slopes to ensure movement in waste can be tolerated by cap system without failing • Developing operational procedures and compaction requirements for filling voids
Underdrain failure	<ul style="list-style-type: none"> • Conducting a thorough site characterization prior to design so drainage system can be properly designed and sized • Ensuring all seeps and springs are captured with drainage system • Following natural surface water drainage flow paths with system • Creating redundancy to minimize effects of clogging • Using graded filtration to minimize effects of clogging • Excavating and removing unsuitable residual materials within drainage paths prior to construction of system
Upgradient ditch failure	<ul style="list-style-type: none"> • Conducting a thorough site characterization prior to design so drainage system can be properly designed and sized • Lining of ditches to inhibit surface water from entering into ground as water is diverted around landfill • Installing a shallow groundwater intercepting French drain system • Allowing safety factors (sizing) groundwater intercepting French drain system • Avoiding ditch bottom slopes that might lead to collection of water over time
Landfill failure due to earthquake	<ul style="list-style-type: none"> • Conducting a thorough site characterization prior to design to evaluate that geologic bedding planes are not earthquake sensitive • Adhering to TDEC Earthquake Evaluation Guidance Document • Evaluating the shear properties of landfill liner, landfill cap, and landfill waste mass

6.2.2.6.1 Layout Approach

A number of factors were considered when selecting and laying out the conceptual design of the EMDF landfill at the various location options, including its location adjacent to legacy waste management (Brownfield) areas, proximity to EMWTF, proximity to surface water, and the area available to feasibly construct the facility (see Appendix E) and support structures.

EBCV Site

The proposed EMDF footprint at this site is located in Zone 3 of Bear Creek Valley, with Brownfield areas to the west (EMWMF), east/southeast (S-3 ponds), and south (BY/BY). The Zone 3 future land use goal is DOE-controlled industrial use. The approach used to set the extents of the landfill waste and perimeter features was based on maximizing the disposal capacity that could be achieved while minimizing impacts to existing features such as site infrastructure and natural resources. Layout constraints for the disposal facility are described below:

- A 200 ft buffer between the waste and NT-2 was maintained and was set as the eastern constraint. Note this preliminary distance was selected to avoid wetlands and low-lying areas and may be adjusted up or down during the design process depending, in part, on the results of site characterization studies and groundwater modeling. Design groundwater modeling will demonstrate the landfill is sited a sufficient distance away from NT-2 to protect human health and the environment. Post-construction groundwater and surface water monitoring will confirm the design is protective of human health and the environment.
- The southern constraint was set by the existing Haul Road and avoiding any impact to that road and associated overhead power line. Keeping the landfill footprint north of the existing Haul Road avoids shallower groundwater, Bear Creek floodplains, and existing buried hazardous waste located to the south. It also avoids impact to areas designated for use by the planned UPF Project (see Figure 6-18).
- The western constraint was set by having an adequate drainage pathway between EMWMF and the new disposal facility to manage any surface water runoff around the two facilities, as this would become the rerouted location for NT-3. Final grading of the new landfill would divert some of the runoff that previously discharged to NT-3 over to NT-2.
- The northern constraint was set by the steep upper slopes of Pine Ridge which have typical slope ratios of two horizontal to one vertical (2:1) or steeper. Making cut slopes steeper than the natural slopes of Pine Ridge was avoided since it could cause the ridge slopes to become unstable. Also, it was necessary to somewhat match the existing slopes of Pine Ridge where the perimeter road and ditches would tie into existing grade along the north side of the landfill. Using a leveled backslope was undesirable since it would create an excessively high cut slope that would make it impossible to intersect any new grades to the existing grades near the crest of Pine Ridge. Another consideration for the north side of the landfill was to ensure the perimeter road that travels from the lower south side of the landfill up to the higher north side was not too steep for vehicles. A maximum roadway grade of 8% was set to control this and also controlled the elevation on Pine Ridge for the northern edge of the landfill.

WBCV Site

The proposed EMDF footprint at this site would be constructed in a Greenfield (Zone 1 of BCV), where the current BCV Phase I ROD future land use goal is unrestricted use. If this site is the selected alternative, a modification to the BCV ROD would be needed to allow the area to be used for long-term waste management. The currently specified soil cleanup goals based on unrestricted use in Zone 1 of BCV could not be met on the footprint of land used for permanent waste disposal. The approach used to set the extents of the landfill waste and perimeter features was based on maximizing the disposal capacity that could be achieved while minimizing impacts to existing natural resources. The WBCV site offers the most area for adjusting the layout of the landfill. Layout constraints for the disposal facility are described below:

- The eastern constraint for the WBCV landfill was set based on an existing access road that roughly parallels the western edge of NT-14. This was done in order to take advantage of the

existing access point to the site. This also provided a substantial buffer between the waste and NT-14 maintaining at least a 300 ft distance between the two edges.

- Like the EBCV site, the southern constraint was set by the existing Haul Road and attempting to avoid any impact to that road and the associated overhead power lines. This has the same benefit of avoiding the shallower groundwater associated with the low lands around Bear Creek and ensuring that the landfill is well out of any floodplains.
- The western constraint was set using NT-15 and the existing slopes along this tributary so that any knoll areas could be used to buttress the perimeter of the landfill. Using the knoll side slopes ended up setting the minimum buffer distance between the edge of waste and NT-15 to 250 ft.
- The main three factors for setting the northern edge the WBCV landfill were to avoid cutting into the slopes of Pine Ridge, provide an acceptable slope along the perimeter road, and maintain drainage around the edge of the landfill for runoff from Pine Ridge.

Dual Site (Site 6b)

The proposed EMDF footprint at this site would be constructed with Brownfield areas to the west (BCBGs) and east (EMWMF). The current future land use designation of this site is DOE-controlled industrial. The primary driver for setting extents of the landfill waste and perimeter features for Site 6b was based on maximizing the disposal capacity that could be achieved while minimizing impacts to natural resources. Existing infrastructure impacts were less of a concern for laying out the extents of this landfill than for the WBCV and EBCV options. Layout constraints for the disposal facility are described below:

- The eastern constraint for Site 6b was set using existing knoll slopes while maintaining 200 ft between the edge of waste and NT-5. For a portion of the landfill, the side slopes of the old borrow area knoll were used as a buttress to set the eastern edge of the landfill. For the rest of the eastern edge, maintaining at least a 200 ft buffer between the edge of waste and NT-5 set the limits of waste.
- Due to the limited area in the east-west direction, the southern constraint for Site 6b was pushed further south than that for the EBCV and WBCV sites in order to achieve more volume. The southern edge of the waste was set so that an existing knoll could partially serve as a buttress at the south edge of the landfill, while still providing enough area to reroute the Haul Road and the associated overhead power lines. Using this knoll also maintained an adequate elevation to avoid the shallower groundwater in the low lands near Bear Creek and provided some area for new support facilities.
- The western constraint was set by NT-6 so as to maintain 200 ft between the edge of waste and the tributary.
- Like all other options, the northern edge was set based on the slopes of Pine Ridge so as to avoid cutting into the side of the ridge, provide adequate perimeter road slopes, and promote drainage from Pine Ridge to travel around the landfill edges and into existing drainage channels.

Dual Site (Site 7a)

The proposed EMDF footprint at this site would be constructed in a Greenfield (Zone 2 of Bear Creek Valley), where the current designated land use is recreational and the future land use is unrestricted. If this site is the selected alternative, the BCV Phase I ROD would need to be modified to allow the area in Zone 2 to be used for long-term waste management. ROD-specified soil cleanup goals based on unrestricted use in Zone 2 of BCV could not be met on the footprint of land used for permanent waste disposal. The approach used to set the extents of the landfill waste and perimeter features at Site 7a involved minimizing impacts to Bear Creek tributaries while maximizing disposal capacity. Impacting existing infrastructure was a secondary consideration. It is noted here that Site 7a is quite similar to Site

7b, and if selected, a detailed examination of both (adjacent) locations would be made to select the best site. Layout constraints for the disposal facility are described below:

- The eastern edge of the landfill was set so that new grades would best tie to the existing grades at the site. This resulted in a minimum 300 ft buffer between the edge of waste and NT-10.
- Like Site 6b, the proposed southern edge of the landfill would require relocation of the Haul Road and overhead power lines in order to maximize volume. The southern boundary was set to avoid impacting Bear Creek Road with the relocated segment of the Haul Road. In this area of the valley, Bear Creek Road is located in close proximity to the Haul Road.
- The western edge of the landfill was again set so that new grades would best contour into existing grades while maintaining a minimum 200 ft buffer between the waste and NT-11.
- The northern edge of the landfill for Site 7a varies slightly from the other three options. The objectives of avoiding cutting into Pine Ridge, providing the proper slopes around the perimeter road, and maintaining drainage around the landfill perimeter were the same, but the approach to achieve these objectives was not. In order to avoid filling in a particularly severe ravine above the proposed landfill site, the landfill perimeter was pulled to the south and fill was used to build up the berm along the northern edge of the landfill. For the other sites, the northern perimeter of the landfill better followed the existing contours of Pine Ridge.

CBCV Site

The proposed EMDF footprint at this site would be constructed in Zone 2 of BCV, where the BCV Phase I ROD designated current land use goal is recreational and the future land use goal is unrestricted. Since the Phase I ROD, development has occurred in this area (e.g., a soils storage area has been located within the proposed footprint, the DOE Roads and Grounds Facility is located in Zone 2, and the Spallation Neutron Source was located nearby). If this site is the selected alternative, the BCV Phase I ROD would need to be modified to allow the area in Zone 2 to be used for long-term waste management. ROD-specified soil cleanup goals based on unrestricted use in Zone 2 of BCV could not be met on the footprint of land used for permanent waste disposal. The approach used to set the extents of the landfill waste and perimeter features was based on maximizing the disposal capacity that could be achieved while minimizing impacts to existing natural resources. Layout constraints for the disposal facility are described below:

- An older (1994) USGS report noted an unnamed tributary to the west of and closely paralleling NT-10. That tributary is referred to as D-10W in this RI/FS. The eastern constraint for the CBCV landfill was set based on maintaining a distance from NT-10 and maintaining no impact on the headwaters of D-10W with minimizing the impact to the lower D-10W channel.
- Unlike other sites, the relocation of Bear Creek Road was considered feasible for this option. The relocation of Bear Creek Road at this location is not accompanied by rerouting power lines (as would be the case in other locations) due to the distance between the power lines and the road. Additionally other utilities (large water main) that parallels Bear Creek Road closer to Y-12, is not associated with this stretch of Bear Creek Road. Therefore, about ½ mile of this main road is able to be rerouted a maximum of 300 ft to the south. Likewise (as is proposed for Sites 7a and 6b) the Haul Road is rerouted around the footprint to the south. The extent to the south was sufficient to allow the needed capacity, while still maintaining a 300 ft buffer from the edge of waste to the Maynardville Limestone karst.
- The northern edge of the footprint was located such that existing drainage ways remain open for Pine Ridge runoff to be diverted away from the landfill utilizing the natural courses. An existing knoll is used to buttress the perimeter of the landfill on this side, which is an advantage in being able to avoid buttressing using Pine Ridge itself. French drains are still incorporated in the design on this side.

- The western constraint was set using NT-11 and the existing slopes along this tributary.

6.2.2.6.2 Phased Construction Approach

All EMDF conceptual designs allow for construction of the landfill to be completed in phases over the cleanup timeframe. Cost estimates assume this phased construction approach. The landfills would have multiple cells and it is anticipated that each phase would construct two or three cells (with the exception of Site 6b, which is constructed fully in a single phase). This approach promotes using gravity drainage for piping systems and consolidates Brownfield areas if later phases of the landfill construction are not needed. It accommodates the uncertainty in waste volume estimates; as cleanup progresses and uncertainty in waste volumes decrease a smaller final landfill may easily be the result for any of the proposed sites.

For the EBCV Site, building over NT-3 would be an important consideration as part of the detailed design and phased construction approach. The conceptual design assumes that the entire NT-3 underdrain system would be constructed as part of Phase I (Cells 1 and 2). Phase I would then also include part of the rough grading that would be required to complete Phase 2 construction (Cells 3 & 4). The rough grading would direct surface water runoff away from Cells 1 & 2 and toward the NT-2 drainage area. The conceptual design indicates that cells would be constructed from west to east, but there is flexibility in how the phases can be executed. It likely may be advantageous to construct Cells 3 and 4 and associated underdrain first, followed by Cells 1 and 2 in the subsequent phase. As the design evolves, alternative phased approaches may prove to be more appropriate.

Similarly, for other sites considered, underdrain features and site topography and hydrology would need to be carefully considered in terms of the phased construction. For landfills that will use the phased construction approach, as additional cells are added the original design will likely involve re-consideration. One item that should be reconsidered as the subsequent construction phase is being implemented, is the functioning of the existing phase(s) designs. If any shortcomings are noted (e.g., water table encroachment on the geobuffer), some re-design may be necessary. The future ROD will include an indication that, as a phased construction is implemented, the landfill design will be reviewed and reconsidered under new developments regarding the functioning of the design for those later phases.

6.2.2.6.3 Predicting Seasonal High Groundwater Elevations

Just as important as surface constraints to design layouts as described in the approach above, is the constraint set by the groundwater table under any site. The EBCV and WBCV Sites have enough monitoring data available to give a reasonable indication of the seasonal high water table elevations at those sites, but this information is lacking for Sites 6b and 7a/7c. Detailed descriptions of existing site characterization efforts performed for the sites can be found in Appendix E.

Understanding expected seasonal high groundwater levels is a key element to designing a landfill. The goal of the EMDF conceptual design was to begin the process of establishing landfill base elevations that would ensure long-term protection from groundwater intrusion, a process that would be continued and refined as more data is collected at each site. The intent in the conceptual layout is to establish the lowest allowable elevation of the EMDF landfill bottom and still maintain a minimum 10 ft buffer between the bottom of the liner system and the estimated seasonal high groundwater elevations. Technical experience at EMWMF has given the opportunity to implement improved practices for setting landfill elevations at the new sites. A pneumatic piezometer located below the waste on the north side of EMWMF has measured a rise in pressure in that location. While the cause has not at this time definitively been identified, the occurrence has highlighted the need to carefully consider groundwater elevations in design.

How the water table would be altered over time with landfill construction was also a consideration. Upgradient drainage and the landfill itself will cut off a large amount of recharge within the footprint. A

detailed description of this effect is discussed in Appendix E Section 2.9. Knoll areas at each site will likely see drastic decreases in water table levels once the impermeable layers of the landfill have been constructed. EMWMF likewise has a southern knoll area, which has not had any indication of the water table impinging on the buffer system.

EBCV Site

Estimating seasonal high groundwater elevations for the EBCV site has been an iterative process. The first iteration of the this landfill conceptual design was done prior to the Phase I site characterization and was based on a potentiometric surface estimated from a combination of data obtained from *The Y-12 Groundwater Protection Program Location Information Database* (B&W 2012) and data used to build the BCV hydrogeologic conceptual model for Bear Creek. Originally there were no wells or boring data within the proposed EMDF footprint; however, wells and groundwater data in adjacent areas east, west, and south of the site were available. Seasonal high groundwater contours were estimated based on maximum water elevations measured for wells near the site and elevations of existing seeps, springs, and tributaries near and within the site. The locations of the existing drainage ways within the proposed EMDF site were assumed equal to the top of the groundwater table during seasonal high conditions (i.e. the drainage ways would be a groundwater discharge point). For the higher elevations of the proposed site, the seasonal high groundwater elevations were predicted by assuming that the depth to groundwater would be similar as seen in nearby wells at the same ground surface elevation and in the same geologic formation. Evaluation of the available data demonstrated that groundwater could be very shallow within the EMDF footprint during certain times of the year, which lead to the conceptual design grades being set above the existing grades for a majority of the landfill footprint area. Once the first iteration of the landfill conceptual design was finalized, the resulting proposed elevations for the key landfill layers were provided for comparison with model predicted groundwater table elevations, to ensure the conceptual design did not infringe on the predicted groundwater table.

After these first efforts were conducted, limited Phase I characterization was performed. This provided groundwater elevations for five well locations within the footprint, and a seasonal high water table was predicted based on this limited Phase I site characterization study data. (DOE 2017) The bottom (geobuffer and liner system) of the first iteration of the landfill design was then compared to these new groundwater surfaces. This comparison showed areas where the predicted groundwater levels intruded into the geobuffer layer of the first iteration of the landfill design. For the area of the landfill constructed into the knoll in the southern portion of the site it is anticipated that construction activities and landfill components can effectively manage the water table in this area by eliminating recharge and diverting water. (See Section 2.9 and Chapter 3 of Appendix E for a detailed discussion for site specific water level data and how landfill construction will affect the water table.) The area that was cause for concern was the area along the side slopes of Pine Ridge. Phase I characterization demonstrated how groundwater could be quite shallow in this area. The geologic buffer for the first iteration of the EMDF appeared to intercept this shallow water table where the cell floors abruptly turned into the cell side slopes. Refer to the EMDF cross-sections for the EBCV option in Section 6.2.2.6 (Figure 6-25) for illustration. While the water table is expected to be substantially lowered in the long-term, post-construction site conditions will still allow for recharge from Pine Ridge to travel towards the landfill so a second iteration of the landfill conceptual design was created to raise the bottom of the landfill. The purpose of this was to ensure that it was feasible to construct the landfill such that it could provide long-term protection against groundwater intrusion in the geobuffer. Trying to fit the bottom of the landfill into the natural bowl shape of the site without intercepting the groundwater table traveling down Pine Ridge required that the landfill be mostly built above existing grades. This can be seen in the cross sections by comparing the bottom of the geologic buffer (the black dashed line) to the existing ground surface (the dashed green line). This resulted in the need for a considerable amount of fill material across the site for this conceptual design, and is accounted for in the cost estimate presented in this document.

WBCV Site

A substantial amount of groundwater data already exists for the WBCV site and is discussed in Chapter 6 of Appendix E. Golder and Associates created two potentiometric maps of the WBCV site in the late 1980s. One map presented water levels for August of 1987 and one map represented water levels for May of 1988. The water levels for May of 1988 show the groundwater table at slightly shallower (higher) elevations than the August 1987 map therefore the May 1988 potentiometric map was used as a starting point for estimating the seasonal high water table at the WBCV site. These maps can be found in the above referenced chapter of Appendix E. Since the water levels used to create the May 1988 map were monitored for a fairly brief time period, additional water data were examined to judge how the water table might fluctuate with seasonal changes. These additional water level readings were extracted from *The Y-12 Groundwater Protection Program Location Information Database* (B&W 2012) and tabulated for comparison to the Golder levels shown on the May 1988 map. Additionally, the Phase 1 characterization for EBCV and how the water table fluctuated across that site was considered. It was assumed that the similar geology and topography should result in similar behavior of the water table in response to seasonal changes in the weather. It was concluded that the May 1988 potentiometric surface was likely not representative of seasonal high water levels for some areas of the site and a more elevated water table was conservatively created to set the bottom of this landfill. See the EMDF cross-sections (Figure 6-26) for the WBCV site for the estimated seasonal high water table used in the conceptual design process.

Dual Site: Site 6b (also Hybrid Disposal Alternative Site)

With the exception of Pine Ridge bordering it to the north, Site 6b has features that differentiate it from the other sites considered for the EMDF. Its use as a borrow area for the EMWMP has resulted in a much flatter area than the other sites which results in a flatter water table. Comparison of topography from before borrow activities began against design drawings of proposed final excavation grades results in a volume change of over 300,000 yd³ with changes in elevation reaching as much as 60 ft at the highest pre-excavation elevations. Existing site characterization for Site 6b is very limited and is discussed in Chapter 4 of Appendix E. Several sets of well clusters are located at the perimeter of the proposed edge of waste, but none exist near the center. Seasonal high water levels were assumed to average about 15 ft deep across the site with some areas having closer to 20 ft of depth and some areas having as little as 5 ft of depth. This was based primarily on monitoring data from wells GW-372 and GW-373 which had recorded minimum depths to water of 12.5 ft and 15.7 ft (B&W 2012).

The water level used to set the bottom of the landfill for the Site 6b conceptual design can be seen on the cross-section in Section 6.2.2.6, Figure 6-27. The pre-excavation surface is also shown for information. The relatively flat nature of the site actually results in the least buffer between the bottom of the waste and the seasonal high groundwater table than at any of the other sites. This is because at the sites where the terrain is more variable, the location where the water table is the highest drives the overall cell floor which means most of the remaining area of the floor is elevated well above the water table. However, more fill material is required at the other sites to achieve the needed buffer.

Dual Site: Site 7a and CBCV: Site 7c

Similar to Site 6b, almost no site-specific data are available for Site 7a or Site 7c for estimating a seasonal high water table. What data do exist for this site are discussed in Chapter 5 of Appendix E. Engineering judgment was used to estimate a seasonal high water table for Site 7a and 7c based on high water levels observed at similar sites such as EBCV and WBCV and the same assumption of the tributaries representing the top of the water table during seasonal high conditions (i.e. the drainage ways would be a groundwater discharge point). The high water tables used in the feasibility level conceptual design of these landfills are shown on the EMDF cross-sections for Site 7a (Figure 6-28) and for Site 7c (Figure 6-29).

6.2.2.6.4 Data Gaps and Uncertainties

Varying extents of data exist for the proposed sites; all sites will require more extensive characterization, if selected. Well and boring data within the EBCV Site are limited to those contained in the Phase I Site Characterization Report (DOE 2017), and areas immediately adjacent to the site have been well characterized. Also documented in the Phase I report is one year of hydrology monitoring in the proposed footprint of the EMDF in EBCV. T&E Species and Stream and Wetland Delineation Surveys were completed for the EBCV Site, although some confirmatory information remains to be collected. The WBCV Site was extensively studied and reported on in 1980 – 1990 timeframe (Golder 1988a/b/c/d, and 1989a/b/c). Some of that information would be applicable to all sites, as they are all located roughly along geologic strike with one another and in areas of generally similar topography. Site 7a (and 7b and 7c) has the least documented characterization; while some data exist for Site 6b, as it is the borrow area for EMWMF.

The conceptual design for the EMDF at each site is based on groundwater, geologic, and geotechnical data obtained in the vicinity of the sites and within footprints if available. These data are sufficient for formulating a conceptual level design for the EMDF at each site and assessing the feasibility of constructing a CERCLA disposal facility. If one of the sites in the On-site Disposal Alternative is selected for implementation, a formal site characterization effort would be conducted as an early action in support of detailed design, building onto the information gained and lessons learned during Phase I characterization at the EBCV Site. The process of collecting, analyzing, and applying site specific data will continue into the final design to ensure that groundwater buffer requirements are met.

For those proposed on-site locations that have been identified in this RI/FS with limited site-specific information (e.g., Site 7a, Site 7b, and Site 7c in Central Bear Creek Valley), additional field investigations will be agreed upon by the triparties, and site-specific data (such as water levels and geotechnical information) will be obtained at those locations. The data collected from these locations will be evaluated by the triparties, and assessed relative to the extensive, existing Bear Creek Valley hydrological and geotechnical data. This characterization data will be captured in a technical memorandum and added to the Administrative Record prior to the public comment period on the Proposed Plan.

6.2.2.7 Process Modifications

Based on future engineering studies and additional data on subsurface conditions, waste types, and volumes, process modifications may be incorporated into the final design. Process modifications or techniques could be used to maximize effectiveness and efficiency of EMDF.

Process modifications that may be considered for EMDF include geochemical immobilization technologies designed to retard movement of contaminants; in-cell solid waste treatment to enhance waste stability/reduce leachability, and reduce waste transportation costs while increasing safety considerations; and a modified cap vegetation strategy to enhance cap stability and reduce long-term maintenance costs. The process modifications discussed in this section are not included in the base conceptual design. If these enhancements are deemed to be beneficial and feasible, they could be added to the landfill design or operational procedures, as appropriate, to enhance the implementability, performance, or cost effectiveness of the remedy.

6.2.2.7.1 Geochemical Immobilization

Geochemical immobilization of soluble waste radiological constituents with long half lives or other hazardous contaminants and an innovative waste placement strategy could enhance the performance of the landfill by reducing or limiting long-term migration of contaminants.

Immobilization technologies could be used to reduce solubility of uranium or other constituents in waste. Uranium immobilization technologies include:

- Performing pretreatment of soluble uranium (U^{6+}) to immobilize it as an insoluble mineral.
- Using Apatite II™ and zero-valent iron as reactive barriers or geochemically reactive fill additives in the waste disposal layer.

In terms of hazardous constituents, an example would be mercury. Although not very mobile in most soil environments, mercury immobilization can be improved by adding sulfur or sulfur-containing compounds to fill soil when disposing of mercury-containing materials to promote formation of highly insoluble mercury sulfide or cinnabar. Wastes containing mercury below specific limits and not considered hazardous (e.g., those that *do not* carry the D009 code) would be the target of this type of treatment. Toxicity characteristic wastes contaminated with mercury (D009 waste) must be treated to meet LDRs prior to disposal. Waste to be immobilized could be disposed of in one area in the landfill to reduce the area needed for application of geochemical immobilization technologies. Sustainable immobilization requires compatibility with the regional biogeochemistry.

6.2.2.7.2 On-site Waste Treatment

For some waste streams, it may be advantageous to reduce leachability or meet WAC by implementing some type of stabilization at the EMDF site. In the case of waste treated by grout stabilization (e.g., as is completed at EMWMF for higher activity waste or to provide waste stability), the additional weight of wastes grouted at the generation site greatly increases the costs and risk associated with transporting the treated waste from the generator site to the disposal facility. Mobile processing equipment would be available at EMDF and located adjacent to the active disposal cell to allow for grouting to be carried out within the landfill.

6.2.2.7.3 Cap Vegetation

As an alternative post-closure strategy, the long-term maintenance costs could be reduced and the long-term stability of the EMDF cover system could be enhanced by early establishment of a controlled forest cover. The uppermost layer of the EMDF landfill cover system will be vegetated to protect underlying layers, reduce erosion, enhance evapotranspiration, and reduce infiltration. The mix of vegetation must be appropriate to regional climate and cap soil conditions. Grasses are commonly selected for cover vegetation because they can be rapidly established and grow shallow but dense root systems that stabilize the cap's surface. However, long-term maintenance of a grass cover requires periodic mowing to prevent colonization by shrubs and trees. It is expected that mowing would cease following the active institution control period.

One of the performance requirements for the EMDF cap is that it survive intact for more than 1,000 years with little or no maintenance. Assuming that climate remains temperate and no building occurs on the landfill, it is inevitable that the cap will undergo natural reforestation. It would therefore seem prudent to design the cap with eventual reforestation in mind. Perhaps the best means to do this is to use the expected post-closure maintenance period for the controlled establishment of a forest, so that a healthy stand of climax trees species is present when maintenance ceases. A forest will accomplish the same hydrologic goals of reducing infiltration, promoting run-off, and preventing erosion as well or better than grasses, and has the added benefits of requiring little or no maintenance and better prevention of inadvertent intrusion by making the site less attractive for use/clearing if administrative control is lost.

Objections to the establishment of forests on landfill caps include root penetration and pitting caused by wind-throw (i.e., the holes where the tree's roots have been pulled up). While the tap roots of some eastern forest trees, such as hackberry and certain hickories, can extend more than 3 m (10 ft) into the soil and could thus potentially disrupt cap layers, most common trees, such as oaks, poplar, walnut, most

hickories, and cherry, root within the upper 1 m of the soil. These shallow root systems would be beneficial by creating a zone of increased permeability that fosters rapid run-off as storm-flow, yet would not impinge upon the synthetic and engineered cap layers. Further, the dense mat of interwoven roots form an effective barrier to erosion and mass wasting.

Wind-throw of a shallow-rooted forest would create a pit-and-mound micro-topography that influences soil formation and natural plant restoration in a manner that would be beneficial to cap stability. Pit-and-mound topography slows erosion by acting to trap sediments and regenerate soil profiles within the root plate area (Bormann, et al. 1995; Clinton and Baker, 2000; Ulanova 2000; Hancock, et al. 2011). Trapping of sediments and organic matter restores soil productivity and, by providing fertile seeding sites, increases plant diversity. If the cap forestation effort is managed to prevent the establishment of species with deep tap roots, forestation of the cap would appear to be at least as beneficial, and possibly more beneficial, than the typically accepted strategy of long-term protection via native grass/vegetation growth.

6.2.3 Waste Acceptance Criteria

A negotiated WAC attainment process was developed for the EMWMF (DOE/OR/01-1909&D3), which involves the designation of four separate categories of WAC requirements (DOE 2001b) to define and limit acceptable wastes. For a future on-site facility, similar tri-party negotiations would result in a WAC attainment or compliance process that will be documented in a primary FFA document, the WAC Attainment (Compliance) Plan. EMWMF WAC include four categories:

- **Auditable Safety Analysis (ASA)-derived WAC:** Derived from facility authorization basis documentation for the EMWMF.
- **Physical WAC:** Derived from operational constraints and contractual agreements for EMWMF operations.
- **Administrative WAC:** Derived from ARARs in the EMWMF ROD (DOE 1999), and from other agreements between DOE, EPA, and TDEC.
- **Analytic WAC:** Derived from the approved risk assessment model in the EMWMF RI/FS and RI/FS Addendum (DOE 1998a, DOE 1998b) for the EMWMF.

Similar categories of WAC are expected to be developed for a future on-site facility. The first two WAC categories are not addressed in this RI/FS, but will be developed during design stages as safety basis documents and operations plans are developed and appropriate waste limits incorporated into the WAC Attainment (Compliance) Plan. The first category, ASA-derived WAC, controls disposal of radionuclides based on a maximum credible release of material that might occur during an extreme wind event at the operating facility. These WAC thus mainly address short-term external exposure risk to workers.

The second category, Physical WAC, address the physical form of acceptable waste items such as length of piping, waste containers size and weight, dimensions of concrete rubble, addresses voids, etc. that are manageable from a facility operations point of view. These WAC limitations are implemented to protect the engineered liner and equipment during operations. It is expected that on-site facility WAC limits/definitions within these two categories will be similar to the EMWMF ASA-derived and physical WAC.

The third WAC category, Administrative WAC, includes excluded waste streams and limits on waste streams as a result of ARARs or other policy issues. For example, the administrative WAC prohibits disposal of transuranic waste, high-level waste, spent nuclear fuel, and Atomic Energy Act of 1954 Section 11e(2) byproduct waste. Figure 6-30 is a flowchart that summarizes exclusions under a preliminary Administrative WAC, for an on-site facility. Excluded waste streams include physical forms (liquid, gas) or defined waste streams (non-CERCLA/non-ORR waste, listed RCRA waste, etc.).

Further waste exclusions based on definitions (e.g., greater than Class C and transuranic waste) have quantitative limits. These preliminary Administrative WAC limits are summarized in Table 6-4. Other Administrative WAC will be added in the development of a WAC Attainment (Compliance) Plan (e.g., possibly mercury depending on treatment method identified), or adjustments to these preliminary Administrative WAC limits may be necessary. Finalization of the Administrative WAC is part of the primary FFA document development.

The third step in the WAC flowsheet (Figure 6-30) introduces the fourth category, analytic WAC limits. Analytic WAC limits are numerical contaminant limits based on contaminant fate and transport analysis for specific receptor exposure scenarios, utilizing site-specific hydrogeologic data and design elements of the EMDF (e.g., cover materials, thicknesses, etc.). Analytic WAC limits provide defense-in depth for facility design to ensure long-term protection of human health and the environment from contaminant releases. Selection of an On-site Disposal Alternative would require development of site-specific, analytic WAC (isotope-specific activity concentration limits) and total facility inventory limits. These limits would be designed to meet RAOs and limit residual risk. Modeling would be performed to calculate the limits and demonstrate compliance with RAOs, as part of developing the WAC Attainment (Compliance) Plan.

This RI/FS presents ranges, low to high, to bound future analytic, site-specific WAC (for individual radioisotopes) rather than developing preliminary analytic WAC as was done for EMWMP at this feasibility stage. The ranges specified herein have been developed using engineering practices and based on a combination of analytic WAC for the current EMWMP, ORR landfill radiological limits, American National Standards Institute (ANSI) free release criteria for radionuclides, and NRC Class A and C limits as well as chemical properties (e.g., mobility and half life).

Appendix H presents a preliminary screening of potential radiological contaminants that would be considered in developing an analytic WAC along with associated properties of those contaminants. That screening resulted in a list of radioisotopes for which analytic WAC ranges are given in Table 6-5. Preliminary inventories of isotopes in waste forecasted for disposal in an on-site facility have been identified based on the Waste Lot data presented in Appendix A, as well as some facility specific characterizations available from ARRA work approximately 3-4 years ago. (ORAU 2013). These predicted, preliminary inventories (at closure) were used to organize the individual isotopes into groups as given in Table 6-5. Within the groups of expected inventories, a ranking by first mobility (based on partition coefficients [Kd]), and secondly on half life helps further indicate which contaminants have the potential to be released from an on-site landfill and would pose a future risk. In addition to analytic WAC, which are limits applied during acceptance of individual waste lots at a facility, total individual isotope inventory limits for the facility as a whole will be determined and documented in a future primary WAC Attainment (Compliance) Plan as noted in the table. Together, these two limits will ensure protection of human health and the environment in the event of future releases.

Table 6-4. Preliminary Administrative Waste Limits for an On-site Disposal Facility

Radionuclide	Class C Limits TDEC 0400-20-11-.17(6)(c)	
	(Ci/m ³)	(pCi/g) ^a
Long-lived radionuclides for administrative WAC compliance ^b		
C-14	8	4.7E+06
C-14 in activated metal	80	4.7E+07
Ni-59 in activated metal	220	1.3E+08
Nb-94 in activated metal	0.2	1.2E+05
Tc-99	3	1.8E+06
I-129	0.08	4.7E+04
Alpha emitting transuranic nuclides, half-life > 5 years ^c	100 nCi/g	1.0E+05
Pu-241	3,500 nCi/g	3.5E+06
Cm-242	20,000 nCi/g	2.0E+07
Short-lived radionuclides for administrative WAC compliance ^b		
Ni-63	700	4.1E+08
Ni-63 in activated metal	7,000	4.1E+09
Sr-90	7,000	4.1E+09
Cs-137	4,600	2.7E+09

^a A density conversion of 1.7 g/cm³ is assumed.

^b Concentration limits are applied using the sum of fraction (SOF) rule (sum of individual waste isotopic concentration divided by isotopic limit) for long-lived radionuclides and repeated for short-lived radionuclides. For waste with both long- and short-lived nuclides, the more restrictive SOF of the two determines if waste exceeds Class C.

^c Concentration limit of 100 nCi/g applied to each transuranic isotope with half-life greater than 5 years. For waste with more than one transuranic isotope, SOF rule is applied.

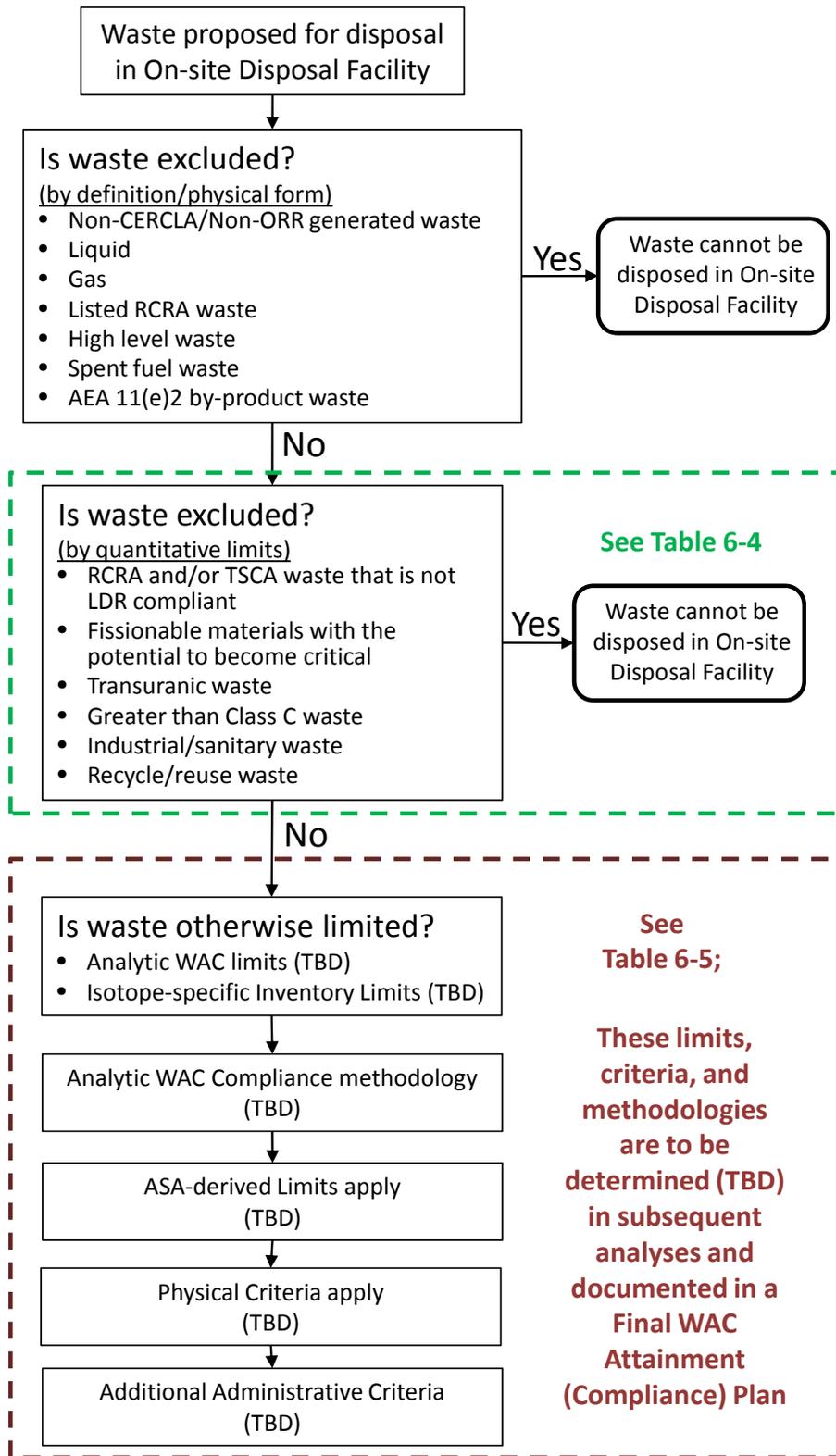


Figure 6-30. Waste Acceptance Flowchart for an On-site Disposal Facility

Table 6-5. Analytic Waste Limit Ranges for an On-site Disposal Facility at a Future BCV Site

Grouping by Inventory (inventory is order of magnitude, per radionuclide)	Mobility ¹	Transuranic	Radionuclide	Half Life	WAC Range (pCi/g)				Preliminary Inventory Limits (Ci)
				(yr)	Low Range	High Range	Source for Low Range	Source for High Range	
Inventory ~ 10 ³ Ci per isotope	H		Sr-90	29.1	2.35E+04	4.10E+09	NRC Class A limit	NRC Class C limit	TBD
	M		U-234	2.45E+05	35	1700	ORR Landfill	EMWMF WAC	TBD
	M		U-238	4.47E+09	35	1200	ORR Landfill	EMWMF WAC	TBD
	VL		Cs-137	30.0	5.88E+05	2.70E+09	NRC Class A limit	NRC Class C limit	TBD
Inventory ~ 10 ² Ci per isotope	H		H-3	12.35	3000	1.50E+05	ANSI std	EMWMF WAC	TBD
	H		C-14	5730	30	165	ORR Landfill	EMWMF WAC	TBD
	H		Tc-99	2.13E+05	40	172	ORR Landfill	EMWMF WAC	TBD
	M		Pu-241	14.4	3.50E+05	3.50E+06	NRC Class A limit	NRC Class C limit	TBD
	M		Cm-244	18.1	1000	1.00E+05	2 order mag lower	(a)	TBD
	M		U-232	21.8	1000	1.00E+05	2 order mag lower	(a)	TBD
	M	T	Pu-238	87.7	1000	1.00E+05	2 order mag lower	NRC Class C TRU limit	TBD
	M	T	Am-241	432.2	1000	1.00E+05	2 order mag lower	NRC Class C TRU limit	TBD
	M		Pu-240	6537	58	5800	2 order mag lower	EMWMF WAC	TBD
	M		Pu-239	2.41E+04	7.2	720	2 order mag lower	EMWMF WAC	TBD
	M		U-233	1.16E+05	35	1700	ORR Landfill	EMWMF WAC	TBD
	M		U-236	2.34E+07	35	1700	ORR Landfill	EMWMF WAC	TBD
	M		U-235	7.04E+08	35	1500	ORR Landfill	EMWMF WAC	TBD
	VL		Eu-154	8.8	2.06E+06	4.10E+08	Similar mobility, similar HL to Ni-63, assigned Ni-63 CI A limit	Similar mobility, similar HL to Ni-63, therefore assigned Ni-63 CI C limit	TBD
	VL		Eu-152	13.3	2.06E+06	4.10E+08	Similar mobility, similar HL to Ni-63, assigned Ni-63 CI A limit	Similar mobility, similar HL to Ni-63, therefore assigned Ni-63 CI C limit	TBD
VL		Ni-63	96	2.06E+06	4.10E+08	NRC Class A limit	NRC Class C limit	TBD	
VL		Ra-226	1600	1000	1.00E+05	2 order mag lower	(a)	TBD	
VL		Th-232	1.41E+10	1000	1.00E+05	2 order mag lower	(a)	TBD	
Inventory ~ 10 Ci or less per isotope	M		Cf-250	13.1	1000	1.00E+05	2 order mag lower	(a)	TBD
	M		Pb-210	22.3	3.50E+05	3.50E+06	Similar mobility, similar HL to Pu-241, assigned Pu-241 CI A	Similar mobility, similar HL to Pu-241, assigned Pu-241 CI C	TBD
	M	T	Cm-243	28.5	1000	1.00E+05	2 order mag lower	NRC Class C TRU limit	TBD
	M	T	Cm-246	4730	1000	1.00E+05	2 order mag lower	NRC Class C TRU limit	TBD
	M	T	Am-243	7380	1000	1.00E+05	2 order mag lower	NRC Class C TRU limit	TBD
	M	T	Cm-245	8500	1000	1.00E+05	2 order mag lower	NRC Class C TRU limit	TBD
	M		Nb-94	2.03E+04	1.18E+04	1.2E+05	NRC Class A limit	NRC Class C limit (activated metal)	TBD
	M	T	Pu-242	3.76E+05	1000	1.00E+05	2 order mag lower	NRC CI C TRU limit	TBD
	M		Np-237	2.14E+06	3	320	ORR Landfill	EMWMF WAC	TBD
	M	T	Cm-247	1.56E+07	1000	1.00E+05	2 order mag lower	NRC Class C TRU limit	TBD
	M	T	Pu-244	8.26E+07	1000	1.00E+05	2 order mag lower	NRC Class C TRU limit	TBD
	VL		Co-60	5.27	4.12E+08	4.12E+10	NRC Class A limit	Co-60 doesn't have CI C limit, use 2 order mag larger than CI A	TBD
	VL		Th-229	7340	1000	1.00E+05	2 order mag lower	(a)	TBD
	VL		Ni-59	7.50E+04	1.29E+07	1.29E+08	NRC Class A limit	NRC Class C limit (activated metal)	TBD
VL		Th-230	7.70E+04	1000	1.00E+05	2 order mag lower	(a)	TBD	

(Table continued on next page)

Table 6-5. Analytic Waste Limit Ranges for an On-site Disposal Facility at a Future BCV Site (continued)

Grouping by Inventory (inventory is order of magnitude, per radionuclide)	Mobility ¹	Transuranic	Radionuclide	Half Life (yr)	WAC Range (pCi/g)				Preliminary Inventory Limits (Ci)
					Low Range	High Range	Source for Low Range	Source for High Range	
Screened out	H		Si-32	450					Screened out because negligible inventory is expected
	H		Cl-36	3.01E+05					
	H		K-40	1.28E+09					
	H		Re-187	4.12E+10					
	M		Ba-133	10.74					
	M		Cd-113m	13.6					
	M		Nb-93m	13.6					
	M		Sn-121m	55					
	M		Ag-108m	127					
	M	T	Cf-251	898					
	M	T	Cf-249	350.6					
	M		Sn-126	1.00E+05					
	M	T	Cm-248	3.39E+05					
	M		Zr-93	1.53E+06					
	L		Bi-207	38					
	L		Pa-231	3.28E+04					
	L		Se-79	6.50E+04					
	VL		Ra-228	5.75					
	VL		Eu-150	34.2					
	VL		Ac-227	127					
VL		Sm-151	90						
VL		Al-26	7.16E+05						
VL		Cs-135	2.30E+06						
VL		Pd-107	6.50E+06						

Shades of Blue indicate changes in Kd values within groups.

¹ Mobility key: Partition Coefficient (Kd) of 0 to 30 ml/g (H=high); >30 to 100 (M=medium); >100 to 500 (L=low); >500 (VL=very low).

(a) Although they are not considered transuranic isotopes, alpha-emitting long-lived isotopes (Ra-226, Th-229, Th-230, and Th-232) and short-lived isotopes (Cf-250, Cm-244, and U-232) are assigned the Class C TRU limit of 100 nCi/g.

For a DOE LLW facility, WAC are also required by DOE O 435.1. Compliance with DOE O 435.1 ensures, per DOE requirements, that the facility is protective and meets performance objectives of the Order. Therefore, along with CERCLA requirements to ensure protectiveness, efforts under DOE O 435.1 will occur in parallel, with integration of those requirements as demonstrated in Figure 6-31.

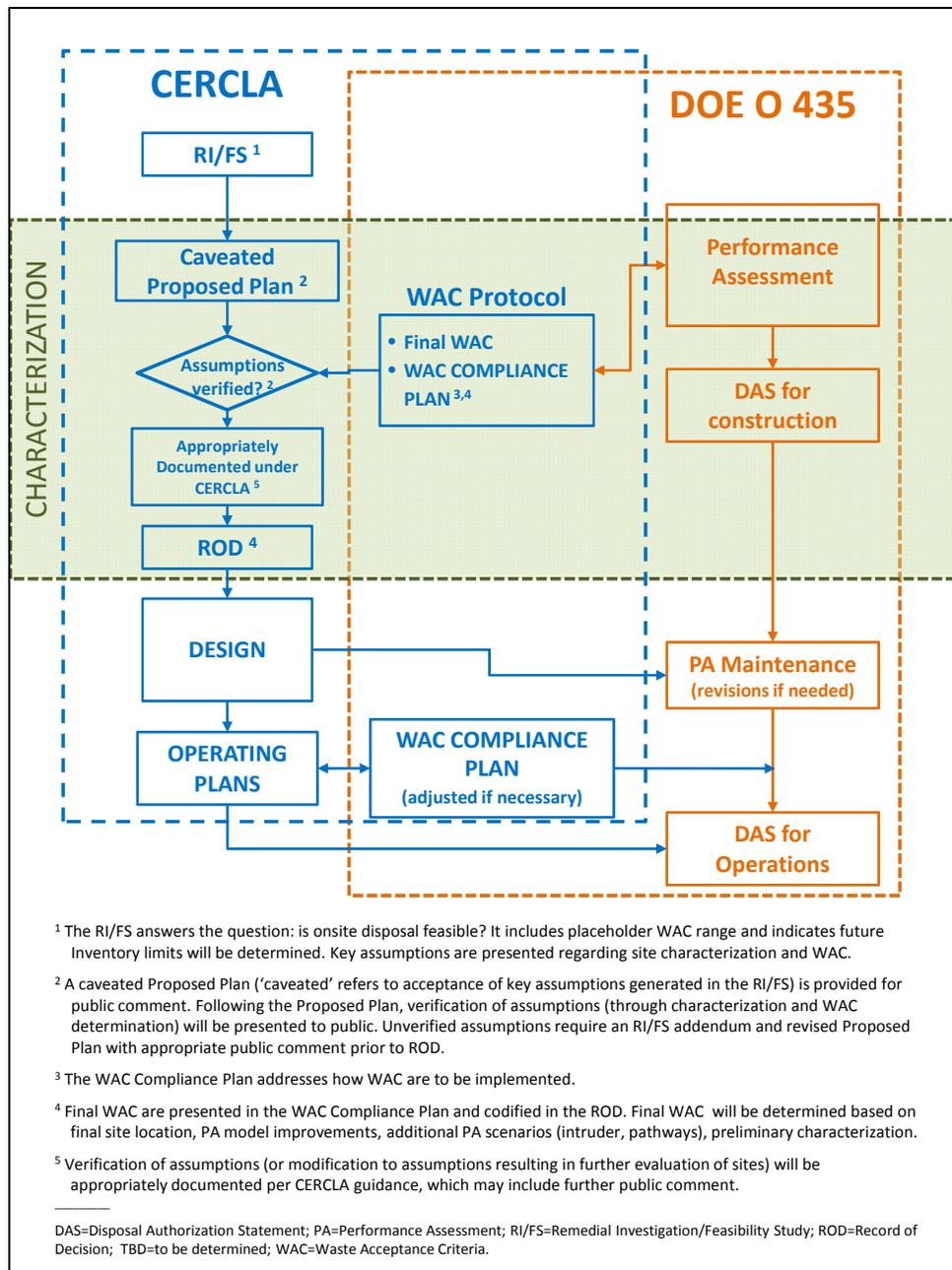


Figure 6-31. CERCLA and DOE O 435 Progression and Interaction for On-site Disposal Alternatives

As indicated in the figure, requirements under DOE O 435 will help guide development of a final WAC for a site. Also shown in the figure by the green overlay, if an On-site Disposal Alternative is proposed as the remedy, site-specific characterization to support the final selection of an alternative as well as the design of that alternative will occur in parallel with public review of the Proposed Plan under CERCLA and the DOE O 435.1b facility Performance Assessment.

6.2.4 Construction Activities and Schedule

Figure 6-32 shows a high-level conceptual sequence of design, construction, operations, and closure actions for a single on-site disposal facility (e.g., one located at EBCV, CBCV, or WBCV Site). It reflects a reasonable timeframe for major future events, but does not incorporate any uncertainty or detail and has not been integrated with waste sequencing presented in Appendix A (e.g., due to modifications in schedules there is a one year lapse in waste schedules presented in Appendix A and Figure 6-32). In practice, alternative construction sequencing could be implemented by the construction and operations contractor(s). For the Dual Site, this schedule would be more complicated, with a longer design timeframe (or two separate design phases). These modifications in the schedule of the Dual Site are taken into account in the cost estimate for that alternative.

The on-site disposal facility construction elements include those described in Section 6.2.2. Groundwater monitoring wells and surface water weirs would be installed as part of the early actions to support remedial design, as has been done in Phase I for the EBCV Site. Site development activities would be performed as a separate early phase of construction prior to construction of the landfill. Site development activities would include constructing access roads to the landfill site; preparing additional parking, laydown, spoil, and staging areas; creating/expanding wetlands as required; extending utilities to the landfill site; if necessary, relocating the Y-12 229 Security Boundary or rerouting the Haul Road or Bear Creek Road and installing new guard stations; clearing and grubbing for site development activities; installing initial sediment and erosion controls for site development activities; upgrading/installing a new weigh scale; and setting up construction trailers.

Subsequent to site development, the disposal cells would be constructed in phases consistent with waste generation schedules. For the EBCV, CBCV, and WBCV Sites the conceptual schedule used to support the RI/FS cost estimate assumes that the landfill would be constructed and operated in three phases. Phase I would include site preparation for construction of Cells 1 and 2; construction of the underdrain and part of the rough grading for Phase II; construction of support facilities; and construction of the first two disposal cells, including clean-fill dike, perimeter road and ditches, upgradient shallow French drain, geologic buffer layer, liner system, and leachate collection and detection systems and piping. Operational readiness and startup would be part of Phase I construction. Waste disposal would begin after Phase I construction is completed. Phase II would include additional site preparation and construction of Cells 3 and 4 which would be ready to accept waste after the Phase I cells have been filled. Phase III would include additional site preparation, construction of Cell 5 (and possibly Cell 6 if deemed necessary in the case of EBCV and WBCV Sites).

A conceptual schedule for the Dual Site would include two Phases of construction for each footprint for a total of four construction phases. Assumed modifications of the “base” schedule shown in Figure 6-32 include additional characterization and design efforts and durations. Overlap of two landfill operations would be necessary in closing the first site, and opening the second site. In addition, two landfill capping and closure activities are necessary. The cost estimate for the Dual Site takes these modifications into account.

A large volume of clay-rich soil from a borrow area would be used for construction of the geologic buffer, compacted clay liner, and compacted clay layers of the final cover system, regardless of which site is considered (site-specific volumes are provided in the cost estimate). Due to the conservative estimate of the seasonal high groundwater table at each site, the conceptual design indicates that a large volume of structural fill will also be required from a borrow area for the EBCV, WBCV, and Site 7a conceptual footprints. Site 7c (CBCV) has less of a need for purchased fill, with a large amount of fill assumed to be provided by cut at the site. A significantly smaller amount of fill is required at Site 6b due to its smaller footprint and previous use as a borrow area, which has leveled the site.

Fill is necessary to raise the bottom of the waste to maintain the appropriate buffer between the waste and the groundwater table, and to provide a level footprint. This structural fill would be used for construction of clean-fill dikes, roadways, and placement of daily cover. Where available, excess cut from the landfill construction that was deemed suitable for reuse could be stockpiled on-site and reused as structural fill. As part of the final design process, it would be appropriate to evaluate on-site borrow source areas.

After completion of the construction phases and disposal operations, the final cap would be installed. Support areas (e.g., the temporary and permanent spoils areas) would be restored. Demobilization would include removal and disposal or reuse of unneeded support facilities and equipment.

6.2.5 Operations

EMDF operational scope includes activities being conducted for the time period between 2022 to 2043 when waste placement is being performed, as well as closure and post-closure activities after 2043. In 2022, both EMWMF and EMDF will be operated with waste being placed in EMWMF Cell 6 and in EMDF Cells 1 and 2. In 2024, EMWMF will be filled to capacity and EMWMF final capping operations will begin. Landfill wastewater will be generated from both sites and collected for storage and treatment as necessary. For the Dual Site, there is an additional operations overlap (transition from Site 6b to Site 7a) which adds additional operations cost for a two year period. EMDF closure activities will involve construction of the final cap and post-closure will involve cap maintenance and continued leachate collection and management. Again, for the Dual Site, there will be two capping activities and corresponding monitoring and post-closure activities.

Operations are guided by ARARs contained in Appendix G, Table G-7 (Operations) and Table G-8 (Monitoring). Operational Plans and Procedures will be developed for the EMDF that address these ARARs. As is done for EMWMF, a cross walk would be developed that indicated which operational plan or procedure addresses each ARAR.

6.2.5.1 Waste Placement

For the On-site Disposal Alternative, operations, including some personnel and equipment, would likely transition from the existing EMWMF operations to the new EMDF operations. Disposal operations would include waste receipt, inspection, WAC compliance, and recordkeeping; unloading waste into the disposal cell, placing the waste properly in the working area, compacting waste, and filling void spaces; maintaining work face; surveying incoming and outgoing trucks and containers and decontaminating as needed; dust control; management of landfill wastewater; storm water management, etc.

EMDF facility maintenance would include providing daily cover over the emplaced waste, as required; maintaining roadways, buildings, equipment, utilities, and other facilities; and landfill wastewater and storm water management. Waste disposal operations would be similar to those at EMWMF.

6.2.5.2 Water Management

The IWM FFS (UCOR 2017) evaluates in detail the management of landfill wastewater and storm water at both the EMWMF and the proposed EMDF. The IWM FFS recommends treatment of landfill wastewater that fails to meet discharge criteria¹⁵. As mentioned previously, the on-site (treatment facility) alternative is the assumed selected alternative for management of landfill wastewater for purposes of cost estimating; therefore, it is included in this RI/FS as part of each of the On-site Disposal Alternatives.

¹⁵ Discharge criteria and locations are given in the IWM FFS. They are not repeated in this document to avoid inaccuracies in translation. These criteria will be stipulated in a future ROD that will incorporate decisions based on both the IWM FFS and this RI/FS document.

Storm water refers to precipitation that does not contact waste, but is collected and diverted around the landfill.

The lifecycle cost as presented in the IWM FFS is part of the RI/FS On-site Disposal Alternatives lifecycle costs. Operation of an on-site system for treatment would be conducted as part of the landfill operations. Those costs are also included in each On-site Disposal Alternative lifecycle cost.

For details regarding the proposed treatment system and its operation, refer to the IWM FFS. ARARs associated with the IWM FFS are presented in that document as well as this RI/FS. It is intended that complete merging of preferred remedies based on the IWM FFS and this RI/FS are addressed at the Proposed Plan stage. A single ROD will address the integrated alternative, and include ARARs from both the RI/FS and the IWM FFS. Therefore, necessarily, the coverage of landfill wastewater management in this RI/FS document is kept to a minimum. Costs for an assumed water treatment alternative, however, are entirely captured within the On-site Disposal Alternatives in this RI/FS.

6.2.6 Engineering Controls, Construction Practices, and Mitigation Measures

Appropriate engineering controls and construction practices would be implemented during construction, operation, closure, and post-closure care of an on-site disposal facility to minimize the potential for adverse effects. It is assumed the EMDF would be constructed and operated similarly to EMWMF. ARARs that guide these activities are given in Appendix G.

Engineering controls, construction practices, and mitigation measures applicable to EMDF would include:

- Preparing and implementing worker health and safety plans.
- Implementing measures to protect air quality, such as wetting surfaces and using chemical dust suppressants and covers to control fugitive dust, and air quality monitoring to assess compliance with standards.
- Protecting aquatic and terrestrial habitat to the extent practical through appropriate planning and implementation of protective measures during construction, and restoring habitat, as needed, in consultation with appropriate state and federal agencies.
- Limiting the number of active working faces of exposed waste in the landfill to prevent contamination releases to air and reduce leachate generation.
- Use of appropriate construction practices in all excavation and construction areas to control surface water runoff and to minimize erosion and transport of sediment from exposed areas including:
 - Berms to direct the flow of surface water.
 - Silt fences to minimize the amount of sediment leaving the area.
 - Straw, mulch, riprap, membranes, or temporary vegetation mats in exposed areas.
 - Storm water detention basin(s) near the perimeter of the site (and at borrow areas, if needed) to protect surface water.
 - Segregating runoff from contaminated areas and clean areas.
 - Clearing during autumn or winter to protect the nests of migratory birds during breeding season, to the extent practical.
- Surface water, and groundwater monitoring before, during, and after facility construction and operation and implementing appropriate contingency plans if any adverse effects were detected.
- Using double-walled piping for containment of leachate during transfers.
- Using waste soil for void filling to minimize clean fill requirement and conserve landfill capacity.

- For on- or off-site disposal, transporting waste in closed or covered containers or vehicles and providing contingency plans to address potential spills.
- Decontaminating and inspecting haul vehicles, construction vehicles, and containers before they leave any contaminated area.
- Grading, re-vegetating, and restoring disturbed areas.
- Preparing and implementing long-term monitoring and maintenance plans and contingency plans.

A lesson learned from EMWMF personnel is regarding the installation of the piezometers under the landfill to monitor groundwater levels. Lack of redundancy in the piezometers has led to confusion about how to interpret atypical water level readings. There are ongoing evaluations with respect to placement of these piezometers. Other methods of measuring groundwater table beneath the landfill are being investigated, that would be more explicit, leaving less to interpretation of the data.

6.2.7 Management of Waste Exceeding WAC

Waste that exceeds the on-site disposal facility WAC would be shipped to an approved off-site facility for disposal by the generating contractor. If no off-site facility is identified that can accept the waste, the “no path for disposal” waste would be placed in interim storage pending the availability of treatment or disposal capabilities. Actions and decisions to manage waste that do not meet the criteria for on-site disposal will be carried out, documented, and managed under project-specific activities, and thus are not part of this CERCLA remedy evaluation.

6.2.8 Closure

After completion of waste disposal, closure activities would include final capping (i.e., construction of the final cover system). A final cap design would be part of the overall cell design prior to Phase I construction and documented in the RDR and RAWP, and follow the ARARs for design given in Appendix G, Table G-5. Several years before closure, any necessary updating of the detailed final cap design would be initiated. Closure of the facility will include continued landfill wastewater collection and treatment as required by ARARs (Appendix G Table G-7), cap construction per ARARs (Appendix G Table G-6), and monitoring (closure and post-closure) per ARARs (Appendix G Table G-8). Leachate collection, storage, and treatment systems would be decommissioned after rates of leachate generation diminish. Contact water basins and other temporary support facilities would be removed and disposed of appropriately or plugged and abandoned in place, salvaging equipment and facilities to the extent practicable. The site would be restored to maximize beneficial reuse of the property in accordance with the designated land use.

DOE intends to retain ownership of the EMDF site in perpetuity. For those sites that currently have future land use designations of recreational or residential use (e.g., Site 7a, CBCV, and WBCV), a modification of the property’s future land use designation will be required. In the unlikely event that DOE transfers the EMDF site out of federal control, DOE would comply with the requirements of CERCLA Section 120(h)(3), as applicable. This would include deed restrictions or covenants that would prohibit residential use of the property, construction of any facility that could damage the final cover system, or installation of groundwater extraction wells for purposes other than monitoring and/or treatment. These deed restrictions would identify administrative controls necessary to protect the public and the integrity of EMDF and would be attached to the deed description and filed with the appropriate local government authority.

6.2.9 Post-Closure Care and Monitoring

Surveillance and maintenance (S&M) and performance monitoring would be performed during operation and after facility closure. The remedial design and subsequent documentation based on as-built conditions

would include facility-specific S&M and monitoring plans including disposal facility performance goals, long-term S&M requirements, and performance monitoring requirements. The plans would identify required monitoring, features to be inspected, inspection frequency, and performance requirements. S&M and monitoring are assumed to be performed for a period of 1,000 years after facility closure. The on-site disposal costs cited in this document include costs for these post-closure activities, through the establishment of a perpetual care fee (see the next section for more on the fee). This fee, incorporated into the On-site Alternative cost estimate, makes no assumptions regarding the entity performing the long-term care. Its purpose is only to capture the cost of the activities. Determinations regarding the entity performing the work are beyond the scope of this document, but would necessarily be determined and incorporated into the ROD. Post-closure surveillance, maintenance, and monitoring are required per ARARs given in Appendix G Table G-8 (monitoring) and Table G-9 (closure and post-closure requirements).

6.2.9.1 Surveillance and Maintenance

Long-term S&M actions would be conducted to control erosion – repair cap settlement/subsidence, slope stability, repair run-on and run-off control systems, including the upgradient geomembrane-lined diversion ditch with shallow French drain, prevent rodent infestation, and prevent tree and other deep-rooted plant growth on the final cover and side slopes. S&M would also include maintenance of monitoring wells, fences, signs, access roads, survey benchmarks, and leachate collection, storage, and treatment systems. Collected leachate would be treated on a periodic basis and discharged to Bear Creek using appropriate discharge criteria. Leachate treatment system facilities are assumed to be demolished after a ten-year period following the end of waste operations (see the schedule in Figure 6-32). The facility will remain in DOE control in perpetuity. DOE is responsible for any non-routine maintenance that may be necessary in the future. An assumed \$7 M per occurrence (two occurrences) of non-routing maintenance are accounted for in the estimate details. Details regarding the cost estimate assumptions for long-term care are given in Appendix I, where incorporation of the S&M costs is discussed. These costs are included for each On-site Disposal Alternative.

6.2.9.2 Monitoring

Landfill performance monitoring could be accomplished by (1) monitoring leachate from the LCRS, (2) monitoring surface water in NT stream channels adjacent to the EMDF, (3) monitoring groundwater seepage emanating from any facility underdrain, (4) monitoring groundwater in wells up and downgradient of the site perimeter, (5) visual surveillance to detect erosion or indications of surface instability, and (6) periodic land surveys to monitor for settlement. Details about operational and post-closure monitoring would be specified in future post-ROD CERCLA documents that require regulatory approval. Available methodologies and technologies, such as real-time down-hole sensors and dedicated well purging/sampling options for groundwater monitoring, would be considered and incorporated as appropriate. Determinations of whether to use high-flow or low-flow methods for well purging and sampling would be made with due consideration given to the potential for inducing contaminant flow from surrounding contaminated areas. Monitoring wells at the EMWMF currently use dedicated Well-Wizard™ bladder pump systems for low-flow purging and sampling. Similar equipment could be applied for EMDF groundwater monitoring to facilitate uniformity and consistency for monitoring practices. Monitoring would support annual Remediation Effectiveness Reports and Five-year Reviews required by the FFA.

Routine monitoring of the leachate detection and removal system would provide an initial warning of liner failure. Periodic monitoring of groundwater seepage emanating from the facility underdrain and surface water in NT stream channels adjacent to the site would serve as early indications of liner system failure. If a failure in the liner system occurred, some fraction of the leachate reaching the water table could migrate laterally toward and be captured in the underdrain system and be detected through

monitoring at the underdrain outfall(s). Natural groundwater flow paths in saprolite and bedrock also tend to occur along dominant strike parallel fracture systems that convey groundwater toward cross-cutting NT tributaries, so that contaminants reaching shallow groundwater can enter the NT streams as base flow. Monitoring of surface water along NT stream channels at locations near and downstream of such groundwater discharge zones would provide an effective method of contaminant release detection in conjunction with the underdrain outfalls and monitoring well locations. Additional measures such as use of lysimeters within the final cover system may also be considered. Such devices could provide early warning that the final cover is not functioning as intended to limit infiltration. The relatively limited service life (as compared to the EMDF) and area of coverage for a typical lysimeter would need to be part of this consideration.

Current site characterization methods are limited in their ability to accurately define the complex three dimensional subsurface network of transmissive fractures in fractured rocks, but the combination of monitoring from stream channel locations, underdrain outfalls, and several cluster wells placed along the downgradient perimeter of the site will provide an effective means for release detection at the EMDF. One or more upgradient monitoring wells would complete the monitoring network to define water level and water quality conditions in uncontaminated areas upgradient of the site footprint, thus giving an accurate background data set.

The requirements for monitoring, recordkeeping, and reporting of groundwater, surface water, storm water, landfill wastewater, and ambient air monitoring must be initially documented in site monitoring and operations plans and associated plans similar to those developed for the EMWFMF (UCOR 2012; UCOR 2014). Substantive federal and state requirements of RCRA monitoring are given in Appendix G Table G-8. Baseline groundwater conditions for a detection monitoring program must be documented before disposal facility operations start. Results from at least four consecutive quarters of water quality sampling and laboratory analysis must be reported to establish statistics for baseline water quality (see *Baseline Groundwater Monitoring Report for the EMWFMF*, DOE 2003). Monitoring results during facility operations and the post-closure period are compared with the baseline statistical data as a basis for determining contaminant releases. Sites 7a, 7c, and 14 are located in areas far beyond the influence of known waste sites and groundwater contaminant plumes originating in EBCV. Of the two sites proposed in EBCV, only Site 6b appears to have the potential for some influence from existing contaminants at the adjacent BCBG. Site 5 appears to be located sufficiently upgradient of existing historical waste sites and ground contaminant plumes in EBCV to avoid potential problems with anthropogenic background contaminants. Use of low-flow purging/sampling methods and dedicated equipment would reduce the potential for inducing contaminant flow from neighboring areas in EBCV.

6.2.9.3 Lessons Learned Summary

Table 6-6 is a summary of lessons learned that were discussed in multiple previous sections. Lessons learned have been used throughout this RI/FS, in developing the conceptual designs, discussing the remedies, and planning for a future on-site disposal facility. Many of these lessons learned will be applicable throughout the process, if on-site disposal is the selected alternative.

Table 6-6. Summary of EMWMF Lessons Learned

Topic	Lesson Learned Description	Reference Section
Waste Hierarchy and Segregation	Characterization (and possibly some additional characterization) will allow for some waste lots to be disposed of in ORR landfills as opposed to EMWMF/EMDF	5.1.5 Volume Reduction
Cumulative Risk	WAC Attainment volume-weighted sum of fractions approach is difficult to use. A new approach needs to be implemented for EMDF.	3 Risk Evaluations
Action Leakage Rates (ALRs)	Use actual site and material specific data when calculating this value and not the general EPA equations and guidance. The initial EMWMF ALR was estimated far too low due to using generic input parameters for calculations.	6.2.2.1 Remedial Design
Project Sequencing	Project sequencing must be improved to ensure maximum beneficial use of waste soil to replace clean fill during placement of debris and general landfill operations.	6.2.2.1 Remedial Design
In-Cell Void Space Fill	Appropriate ratios of soil to debris must be used to estimate the soil needed for use as void space fill to ensure landfill stability. Recognize that even with mindful project sequencing, soil-like waste will not always be available for use as void filling material and some quantity of clean soil fill will be required.	6.2.2.1 Remedial Design
Site Characterization	Performing a thorough site investigation for not only the project footprint, but also for borrow areas can reduce unforeseen construction costs and delays. EMWMF had issues with over-estimating the suitable borrow from the borrow site, underestimating how much unsuitable soils would require hauling off site, and underestimating the seasonal high groundwater levels at the site.	6.2.2.2 Early Actions
Planning and Constructing Upslope Diversion Channels	NT-4 was diverted during construction of EMWMF by filling and rerouting the channel along the northern perimeter. A portion of the channel continues to provide surface water into EMWMF area. Careful consideration needs to be given as to how, and with what materials, the diversion along Pine Ridge-side slopes are handled in design and construction.	6.2.2.4.2 Upslope French Drain and Diversion
Protective Soil Layer	The EMWMF design for the protective soil layer defines it as being a native soil with permeability lower than the granular leachate collection layer. This was specified in order to collect the in-cell runoff as clean before it mixed with the potentially contaminated leachate within the liner system. Actual operations of EMWMF have shown the difficulty of inhibiting the contact of the storm water with the waste, and, therefore, the contact water collected in the landfill cells has had to be managed as being potentially contaminated until it can be tested and deemed suitable for discharge. In some instances it has required shipment of contaminated contact water to the PWTC at ORNL for treatment prior to discharge.	6.2.2.4.3 Liner System
Underdrains	Underdrains can be successfully utilized in managing existing groundwater at sites, but should be appropriately designed in advance of landfill operations. The materials of the various components of the underdrain system and backfill should be carefully selected to ensure drain longevity. Underdrains should be part of the groundwater monitoring plan for the facility. All drainage features of a facility should be maintained post-closure (see Section 6.2.2.4.5 for indepth discussion of underdrain design, monitoring, and longevity)	6.2.2.4.5 Facility Underdrain
Storm Water Management	The design basis for EMWMF used a 25-year, 24-hour storm event for sizing storm water management features. Final design for the EMDF should take into consideration the need to manage multiple back-to-back events and also consider that this is a more specialized construction project than what is typically being evaluated. In 2003, nearly 70 inches of rain was received in one year. Use of enhanced operational covers to reduce amount of landfill water generated.	6.2.2.5.3 Storm Water Management

Table 6-6. Summary of EMWMF Lessons Learned (Continued)

Topic	Lesson Learned Description	Reference Section
Management of landfill water capacity	This is an important step in operations. Need to manage capacity as efficiently as possible, to maintain available capacity.	6.2.5 Operations
Protective Materials used over Liner; Protection of Liner from Accidents	Protective materials should be used where possible to protect liner (e.g., transite). Use heavy waste/waste that does not require working/fill. Liner was torn during operations. This has resulted in improved education on landfill systems (e.g., liner) for workers; improved visual communications tools for pre-job briefings regarding special requirements; and enhanced controls for excavation activities occurring within 4 ft of the landfill protective layer.	
Waste with Mobile Contaminants	Contamination migration into landfill wastewater is minimized by placing waste with higher concentrations of mobile contaminants into areas with limited water contact. As an example, at EMWMF the waste with higher levels of Tc-99 was placed within a bowl constructed of waste with less mobile constituents.	
Piezometers for groundwater monitoring	Placement of the pneumatic piezometers under EMWMF has caused questions about the applicability and accuracy of the data collected. Installing pneumatic piezometers under the landfill in pairs completely within the specific zone to be monitored will provide better confidence in readings. In addition, methods of measuring the groundwater table beneath the landfill will be investigated that are more explicit, leaving less to interpretation.	6.2.6 Engineering Controls, Construction Practices, Mitigation Measures

6.3 OFF-SITE DISPOSAL ALTERNATIVE

This alternative would provide for the transportation of future CERCLA candidate waste streams off-site to approved disposal facilities and placement of the wastes in those facilities. The waste generator would be responsible for separation of materials for potential recycle or that meet the criteria for local disposal at the ORR Landfill, treatment required to meet the off-site disposal facility’s WAC, packaging of the waste at the point of origin, and local transportation. Wastes not meeting the WAC for any off-site facility would be placed in interim storage until treatment or disposal capacity becomes available.

DOE’s policy is to treat, store, and dispose of LLW at the site where it is generated, if practical, or at another DOE facility if on-site capabilities are not practical and cost effective. For CERCLA actions that transfer wastes off-site, appropriate permits are required to be held by the receiving facility. In general, the following conditions must be met to use an off-site receiving facility in accordance with the “Off-site Rule” at 40 CFR 300.440 and CERCLA Section 121(d)(3):

- The proposed receiving facility must be operated in compliance with all applicable federal, state, and local regulations; there must be no relevant violations at or affecting the receiving facility.
- There must be no releases from the receiving unit and contamination from prior releases at the receiving facility must be addressed, as appropriate.
- For mixed LLW/RCRA materials, off-site treatment, storage, or disposal facilities must have an approved Nuclear Regulatory Commission (NRC) license and RCRA Part B permit.

These procedures require confirmation by the regional EPA office with jurisdiction over the chosen disposal facility, that indeed the facility is acceptable for the receipt of CERCLA wastes.

6.3.1 Candidate Waste Streams

Wastes requiring disposal include LLW and mixed waste with components of radiological and other regulated waste (LLW/RCRA, LLW/TSCA). Table 6-7 lists the candidate waste stream volumes by waste type, material type, and off-site disposal facility for the Off-site Disposal Alternative. As described in Chapter 2, these volumes are based on the as-generated waste volume estimate from FY 2022 through FY 2043 with a 25% uncertainty applied.

6.3.2 Description of Representative Disposal Facility Options

As shown in Table 6-7, non-classified LLW and LLW/TSCA waste and classified LLW waste would be shipped to NNSS in Nye County, Nevada or EnergySolutions, Clive, Utah. Soil that is LLW/RCRA (in the currently referenced WGF, is attributed solely to mercury-contaminated soil/sediment from remediation projects at Y-12. LLW/RCRA (mixed) waste could be shipped for treatment and disposal at EnergySolutions, Clive, Utah, or WCS in Texas, although the cost for that treatment is outside the scope of this RI/FS (assumed to be covered at the project level). The disposal facilities are described in the subsections that follow.

Table 6-7. Candidate Waste Stream As-generated Volumes by Waste Type, Material Type, and Disposal Facility for Off-Site Disposal Alternative with 25% Uncertainty

Off-site Disposal Facility	Waste Type	Material Type	Volume (yd ³)
NNSS (Non-Classified) and/or EnergySolutions	LLW	Debris	1,151,440
	LLW and LLW/TSCA	Soil	540,115
	LLW/RCRA	Soil ^a	67,353
NNSS (Non-Classified) SUBTOTAL			1,758,908
NNSS (Classified)	LLW and LLW/TSCA	Debris	40,233
NNSS (Classified) SUBTOTAL			40,233
EnergySolutions and/or WCS	LLW/RCRA	Debris ^b	149,418
Other SUBTOTAL			149,418
TOTAL			1,948,559

^a This soil is assumed to be treated by the remediation project prior to transfer to off-site disposal such that it is no longer considered hazardous. It is not included in the cost estimate for off-site.

^b This debris volume is expected to require treatment by the off-site facility prior to disposal. Cost of treatment is assumed to be covered at the project level and is not included in the off-site estimate.

6.3.2.1 EnergySolutions, Clive Utah

EnergySolutions is located in Clive, Utah, approximately 75 miles west of Salt Lake City; the facility is licensed and permitted to receive the following waste types for disposal:

- Naturally occurring radioactive material/naturally accelerator-produced radioactive material
- Class A LLW per NRC regulations in 10 CFR 61.55

- PCB radioactive waste
- Asbestos contaminated waste
- Mixed waste
- AEA Section 11e.(2) Byproduct material (i.e., uranium and thorium mill tailings)

EnergySolutions receives radioactive waste in all forms, including, but not limited to, soil, sludges, resins, large reactor components, dry active waste, and other radioactively contaminated debris.

The facility is located in a remote Utah desert within a 100 square mile hazardous waste zone established by the state of Utah. The nearest population center is approximately 40 miles away. In addition to LLW disposal, EnergySolutions offers a variety of mixed waste treatment processing and disposal options.

6.3.2.1.1 EnergySolutions Waste Acceptance Criteria

As described in the WAC for EnergySolutions (EnergySolutions 2011), the facility is authorized to receive radioactive waste in the form of liquids and solids. Solid radioactive waste must contain less than 1% free liquid by waste volume. Generators shipping solid waste must minimize free liquid to the maximum extent practicable.

Soil must be greater than 70% by weight compactable material less than $\frac{3}{4}$ in. particle size and 100% compactable material less than 4 in. particle size. The maximum dry density of soil must be greater than 70 pounds per ft³ (dry weight basis). Soil may be mixed with debris composed of materials that are less than 10 in. in at least one dimension and no longer than 12 ft in any dimension. Debris may include contaminated concrete, wood, bricks, paper, piping, rocks, glass, metal, slag, PPE, and other materials.

Radioactive waste that contains greater than 1% free liquid by waste volume (e.g., sludge, wastewater, evaporator bottoms, etc.) is solidified at EnergySolutions' Treatment Facility prior to disposal. EnergySolutions is also authorized to receive gaseous waste in accordance with Utah Administrative Code R313-15-1008(2)(a)(viii). Gaseous waste must be packaged at an absolute pressure that does not exceed 1.5 atmospheres at a temperature of 20° C and the total activity of any container shall not exceed 100 Curies.

The following waste types are prohibited from disposal at EnergySolutions:

- Sealed sources (e.g., instrument calibration check sources, smoke detectors, nuclear density gauges, etc.).
- Radioactive waste which is classified per NRC 10 CFR 61.55 as Class B, Class C, or Greater Than Class C waste.
- Solid waste containing unauthorized free liquids.
- Waste material that is readily capable of detonation, of explosive decomposition, reactive at normal pressure and temperature, or reactive with water or air.
- Waste materials that contain or are capable of generating quantities of toxic gases, vapors, or fumes harmful to persons transporting, handling, or disposing of the waste.
- Waste materials that are pyrophoric (pyrophoric materials contained in wastes must be treated, prepared, and packaged to be nonflammable).
- Waste materials containing untreated biological, pathogenic, or infectious material including contaminated laboratory research animals.

The following mixed wastes are not acceptable for treatment or disposal at EnergySolutions:

- Hazardous waste that is not also a radioactive waste.

- Wastes that react violently or form explosive reactions with air or water (without written approval by EnergySolutions).
- Pyrophoric wastes and materials (without written approval by EnergySolutions).
- DOT Forbidden, Class 1.1, Class 1.2 and Class 1.3 explosives.
- Shock sensitive wastes and materials.
- Compressed gas cylinders, unless they meet the definition of empty containers.
- Utah waste codes F999 and P999.
- Aerosol cans that are not punctured or depressurized.

6.3.2.1.2 Waste Treatment

Waste shipped to EnergySolutions for treatment or liquid solidification prior to disposal is managed at EnergySolutions' Treatment Facility. The Treatment Facility is designed for radioactive waste that requires treatment for RCRA constituents and for liquid radioactive wastes requiring solidification prior to disposal. EnergySolutions' mixed waste treatment and solidification capabilities include:

- Chemical Stabilization – Including oxidation, reduction, neutralization and deactivation.
- Amalgamation – For the treatment of elemental mercury.
- Macroencapsulation – For the treatment of radioactive lead solids, RCRA metal-containing batteries, and characteristically hazardous radioactive debris.
- Microencapsulation – To reduce the leachability of hazardous constituents in mixed wastes that are generally dry, fine-grained materials such as ash, powders or salts.
- Liquid Solidification – For the solidification of radioactively contaminated liquids such as aqueous solutions, oils, antifreeze, etc., to facilitate land disposal. Mixed waste liquids can also be treated and solidified at the Treatment Facility.
- Vacuum Thermal Desorption of Organic Constituents – For the thermal segregation of organic constituents from wastes including wastes with PCBs. Waste containing PCB liquids is also acceptable for Vacuum Thermal Desorption treatment.
- Debris Spray Washing – To remove contaminants from applicable hazardous debris.

6.3.2.1.3 EnergySolutions Waste Packaging

EnergySolutions receives waste for disposal either in bulk or in non-bulk packages. The packaging used must be authorized for the specific material being shipped by the DOT Hazardous Materials Regulations. Each generator is responsible for ensuring that the packaging used meets the appropriate regulations.

EnergySolutions receives various bulk packages, including gondola railcars with either hard-top lids or super-load wrappers, intermodals and other cargo containers, roll-offs, etc. Bulk packages are unloaded at EnergySolutions and then decontaminated, surveyed, and returned. Non-bulk packages (disposal containers) include boxes, drums, super sacks, etc. The disposal container is generally disposed of with the waste contents and will not be returned to the generator.

6.3.2.1.4 Transportation to EnergySolutions

EnergySolutions is capable of receiving both truck and rail shipments. The existing rail spur at the ETPP truck-to-rail (transload) facility is available for use for rail shipments.

6.3.2.1.5 EnergySolutions Documentation and Characterization Requirements

A waste profile record is required for disposal of wastes at EnergySolutions. The profile record provides information related to the following areas:

- Generator and waste stream information – generator contact information, general overview of the type of waste, physical characteristics, transportation and packaging, identification of specific radionuclides, and the average and range of radionuclide concentrations.
- Chemical and hazardous waste characteristics – chemical properties of waste relative to RCRA regulations.
- Special Nuclear Material exemption – radiological information to evaluate waste containing Special Nuclear Material.
- PCB certification – information about the type of PCB waste included.

For waste streams requiring treatment or solidification, a pre-shipment sample is required for a treatability and/or solidification study.

6.3.2.2 NNSS

The NNSS (formerly known as the Nevada Test Site), is located in Nye County, Nevada, approximately 65 miles northwest of Las Vegas, NV. The facility is licensed and permitted to receive the following waste types for disposal:

- LLW
- LLW containing PCBs
- Pyrophoric waste that has been treated, prepared, and packaged to be nonflammable
- Radioactive sources
- LLW containing asbestos
- Radioactive animal carcasses (unless preserved with formaldehyde)
- Beryllium waste
- Classified waste

NNSS receives waste in solid form. Wastes containing liquids or fine particulates must be stabilized to minimize their presence to the maximum extent practicable.

6.3.2.2.1 NNSS Waste Acceptance Criteria

As described in the WAC for NNSS (DOE 2011b), the facility is authorized to receive LLW, mixed waste, or U.S. Department of Defense classified waste in solid form. Solid radioactive waste must contain less than 1% free liquid by waste volume. Generators shipping solid waste must minimize free liquid to the maximum extent practicable. Liquid waste and waste containing free liquids should be processed to a solid form or packaged with sufficient sorbent material. Compressed gasses are not accepted for disposal at NNSS.

The following waste forms are prohibited from disposal at NNSS:

- Hazardous waste regulated under RCRA
- LLW containing pathogens, infectious wastes, or other etiologic agents
- LLW containing chelating or complexing agents greater than 1% (unless stabilized)
- Waste containing un-reacted explosives

6.3.2.2.2 Waste Packaging

NNSS receives waste for disposal either in bulk or in non-bulk packages. The packaging used must be authorized for the specific material being shipped by the DOT hazardous material regulations. Each generator is responsible for ensuring that the packaging used meets the appropriate regulations.

The preferred packaging at NNSS for containers to be disposed of are those that are easiest to handle and stack, although alternative packaging will be accepted with prior approval. Bulk packages that are requested to be returned to the generator are also accepted, as are bulk items with no packaging (i.e., large equipment and machinery). Bulk items with no packaging are evaluated on a case-by-case basis.

NNSS has specific criteria for waste received in intermodals that are to be returned after emptying. Intermodals must use an inner liner with 18 mil thickness for debris and 12 mil thickness for soil. Intermodals may not weigh more than 44,000-lb gross weight and there must be an 18 in. clearance between the top of the waste and the bottom of the header brace near the door end of the container (this limits the waste volume within the intermodal to about 18 yd³). Only soil, gravel, concrete rubble, scrap metal, and building rubble are acceptable for packaging and delivery in this manner. Debris items must not have a dimension greater than 3 ft in any direction. Soil must not contain debris or large rocks. Additional container design requirements, radiation dose, and radiological inventory limits also apply.

6.3.2.2.3 Transportation to NNSS

NNSS is only capable of receiving truck shipments; however, a portion of the shipment can be made by rail to a transfer station in Kingman, Arizona, and then transferred to trucks for final delivery to NNSS. The existing rail spur at the ETPP is available for rail shipments.

6.3.2.2.4 NNSS Documentation and Characterization Requirements

All waste disposed of at NNSS must be evaluated to ensure compliance with DOE O 435.1, "Radioactive Waste Management." The generator is required to develop, implement, and maintain the following documents:

- Quality Assurance Program Plan
- NNSS WAC Implementation Crosswalk
- Waste Profiles (summarize waste form, characterization data)
- Certification Personnel – list identifying the site waste certification officials

NNSS may require that a split sample be collected from a waste stream based on the annual volume, the potential for finding hazardous components, or the scope/complexity of the sampling process for the waste stream. If required, samples are collected by the generator under the observation of NNSS personnel.

6.3.3 Waste Control Specialists, Texas

WCS is a waste processing and disposal company that operates a permitted 1,338-acre treatment, storage and disposal facility near Andrews, Texas. WCS offers management of radioactive waste, hazardous waste, and mixed waste. Evaluation of the WCS disposal alternative, assuming that disposal fees are comparable to EnergySolutions, indicates that WCS would be the lower cost option due to lower rail and truck transport costs. This assumes that the federal disposal site at WCS is available and bulk transport of debris is allowed with non-containerized disposal. Non-containerized disposal of debris at WCS is currently not allowed and will require approval of a license amendment. For this reason, WCS is not considered a viable alternative for the majority of LLW to be generated as containerizing that debris would be cost prohibitive.

WCS capabilities include:

- Treatment
- Storage
- Repacking/consolidation
- Decontamination and free release of materials
- Disposal

WCS can accept mixed Class A, B, and C LLW and has a separate Federal Waste Disposal (FWD) facility with a current capacity of 964,000 yd³. WCS is licensed and permitted to perform treatment of mixed waste and RCRA/TSCA materials, including the following treatment technologies:

- Chemical oxidation, reduction, neutralization, and deactivation
- Macro- and micro- encapsulation
- Stabilization and solidification
- Treatment of water-reactive materials

Within the FWD, waste may be delivered in containerized or bulk form. Only bulk soil and containerized waste (debris, other) is acceptable in the FWD at the present time. License amendments are in progress to gain approval for acceptance of non-containerized bulk debris. Containerized waste materials such as debris must fit into a concrete canister known as the Modular Concrete Canister (MCC). Cylindrical MCCs are 6 ft, 8 in. diameter with a height of 9 ft, 2 in. Typically 14, 55-gallon drums fit in a cylindrical MCC. Rectangular MCCs are 9 ft, 6 in. long × 7 ft, 8 in. wide × 9 ft, 2 in. tall. Typically four B-25 boxes fit in a rectangular MCC. There are other limitations on Federal waste at the present time, but license amendments are in progress to allow additional waste types and compositions. General requirements for containerized waste include the following:

- Class A, B, or C.
- Depleted Uranium (DU) - Containerized waste streams containing DU in concentrations <10,000 pCi/gram are authorized.
- License Amendment currently under review with the Texas Commission on Environmental Quality to allow acceptance of any depleted uranium, except for uranium hexafluoride.
- Free liquids - must pass Paint Filter Liquids Test, SW-846, Method 9095; no visible free liquids are allowed in bulk waste shipments; containerized waste packages must have <1% free liquids.
- Mixed LLW is acceptable.
 - F020, F021, F022, F023, F026 and F027 (Dioxins & Furans) prohibited.
 - LDR notification required.
- TSCA regulated waste at FWD.
 - Containerized LLW and mixed LLW containing asbestos.
 - Request for TSCA authorization to accept PCBs submitted to EPA.
- Non-containerized bulk waste (soil only).
 - Class A only.
 - Less than 100 mR per hour at 30 cm.
 - Contains isotopes with half-lives less than 35 years.
 - Transportation by highway only.
 - DU and TRU isotopes not allowed.

- Soil must be <1% debris per container.
- Bulk Debris (Debris & Rubble) for In-Cell Constructed Enclosure (when license amendment is approved).
 - Class A only.
 - Meets RCRA definition of debris and also includes monoliths (concrete-like forms generated by stabilization of waste).
 - Dose rate of waste <100 mR per hour at 30 cm.
 - Each container >50% debris.
 - Average organic content <5% for the entire waste.

The facility is accessible by rail or highway and has on-site rail and truck off-loading capabilities. The distance from the Oak Ridge Office (ORO) to Andrews, Texas is approximately 1,177 miles compared to about 2,290 miles for *EnergySolutions* and about 2,616 miles to NNSS. Consequently, WCS transportation costs may be about half of those for *EnergySolutions* or NNSS. DOE recently entered into a contract with WCS. If disposal rates are comparable to *EnergySolutions*, WCS overall off-site disposal costs would be competitive with other off-site facilities. However, based on the limited FWD capacity, WCS does not currently provide sufficient capacity to make it a viable option in this analysis for the large volume of LLW considered, leaving it as a process modification for that waste stream. It is considered here as a viable option for treatment and disposal of mercury-contaminated mixed waste debris.

6.3.4 Size Reduction Processing

Transportation is the most important cost element for the Off-site Alternative; therefore, it is important that materials be shipped efficiently through maximizing the quantity of waste material per shipment. For waste materials that are low in bulk density due to high void fraction, the quantity for shipment in a transport container is limited by the size and not the weight of the material. Transportation costs could be reduced substantially by reducing void volume through size reduction (as demonstrated in Appendix B); therefore, it is assumed that size reduction capability would be provided for this alternative (Option 1 only, see Appendix B). A centralized size reduction facility (SRF) would be constructed and operated to size reduce selected materials to increase the mass of waste material per shipment.

6.3.5 Off-site Disposal Alternative Description

Figures 6-33 and 6-34, respectively, show the off-site disposal activities and responsible entities for waste shipments to *EnergySolutions* or WCS and NNSS. Non-classified waste LLW and LLW/TSCA waste would be shipped by rail followed by truck transport to NNSS using a transload facility in Kingman, Arizona (Option 1). All classified waste LLW shipments to NNSS would be by truck transport, and LLW/RCRA (mixed) waste would be shipped by rail for treatment and disposal at *EnergySolutions*, Clive, Utah, or WCS in Andrews, Texas (Option 1 or 2). Non-classified waste LLW and LLW/TSCA waste could also be shipped to *EnergySolutions* for disposal (Option 2). Appendix I contains the cost estimate and additional assumptions for the Off-site Disposal Alternative Options 1 and 2.

The waste generator would be responsible for waste removal; waste characterization, preparation of waste profile and certification; waste segregation; treatment as necessary to meet disposal facility WAC; packaging with exceptions as noted in Sections 6.3.5.2 and 6.3.5.3; local waste transport; and interim storage, as required, for waste not meeting disposal facility WAC.

6.3.5.1 Characterization and Treatment

The waste generator would review all existing waste characterization information to determine compliance with the characterization requirements and the WAC of the designated disposal facility. Wastes with inadequate characterization data would be sampled and analyzed as necessary. The WAC

documents for each of the off-site disposal facilities provide detailed information related to the required analyses for waste streams.

6.3.5.2 Packaging of LLW and Classified Waste

Packaging requirements for wastes originating at each generator site would be determined based on waste form (e.g., treated or untreated soil, debris, miscellaneous solids, personal protective equipment /trash, sediment/sludge), waste type (e.g., LLW, mixed waste), transportation mode, destination, and other considerations. Generators would be responsible for waste packaging to reach the ETPP transloading station.

Intermodals are easy to load, are consistent for the projected waste streams, and, when sealed, can be loaded onto trucks and transferred from trucks to railcars with ease. Intermodals are also commonly used at ORR and the disposal facilities are familiar with their use. The intermodal containers would be dedicated to one or more DOE generator sites and would be recycled throughout the waste disposal process, unless used for classified LLW waste disposal at NNSS. Classified waste shipped to NNSS is assumed to be disposed of in non-returnable containers.

6.3.5.3 Packaging of Mixed Waste

Two disposal facilities have been identified as possible off-site treatment and disposal options for the management of mercury-contaminated debris expected to result from the demolition of mercury-use facilities at Y-12. Those are EnergySolutions and WCS. Those facilities provided vendor quotes for management of this waste stream; however, that cost (packaging and treatment – but not disposal) is assumed to be borne by the demolition project and is not included in this off-site alternative. Both facilities were assumed to receive the waste prior to treatment, in appropriate packaging, via rail. The volume to be treated and dispositioned, as defined in Chapter 2 and again in Table 6-7 of this chapter, is nearly 150,000 yd³, which includes a 25% contingency.

6.3.5.4 Local Transportation

Local transportation methods would be determined at the waste generator site-specific level. There is little difference in local transportation costs between the On- and Off-site Disposal Alternatives because the average distance from the generator sites to either the on-site disposal facility or the transload facility at ETPP would be similar. Local transportation is considered the responsibility of the generator, and costs are not evaluated in the detailed analysis.

All waste containers would be loaded onto a truck at the generator site. The waste containers would be manifested and placarded appropriately for on-site transportation before placement on the trucks. LLW/RCRA waste would be transported to the transload facility at ETPP for rail shipments to EnergySolutions or WCS. Non-classified LLW and LLW/TSCA waste would be transported to the transload facility at ETPP for rail shipment to Kingman, Arizona, and subsequent transfer to trucks for transport to NNSS.

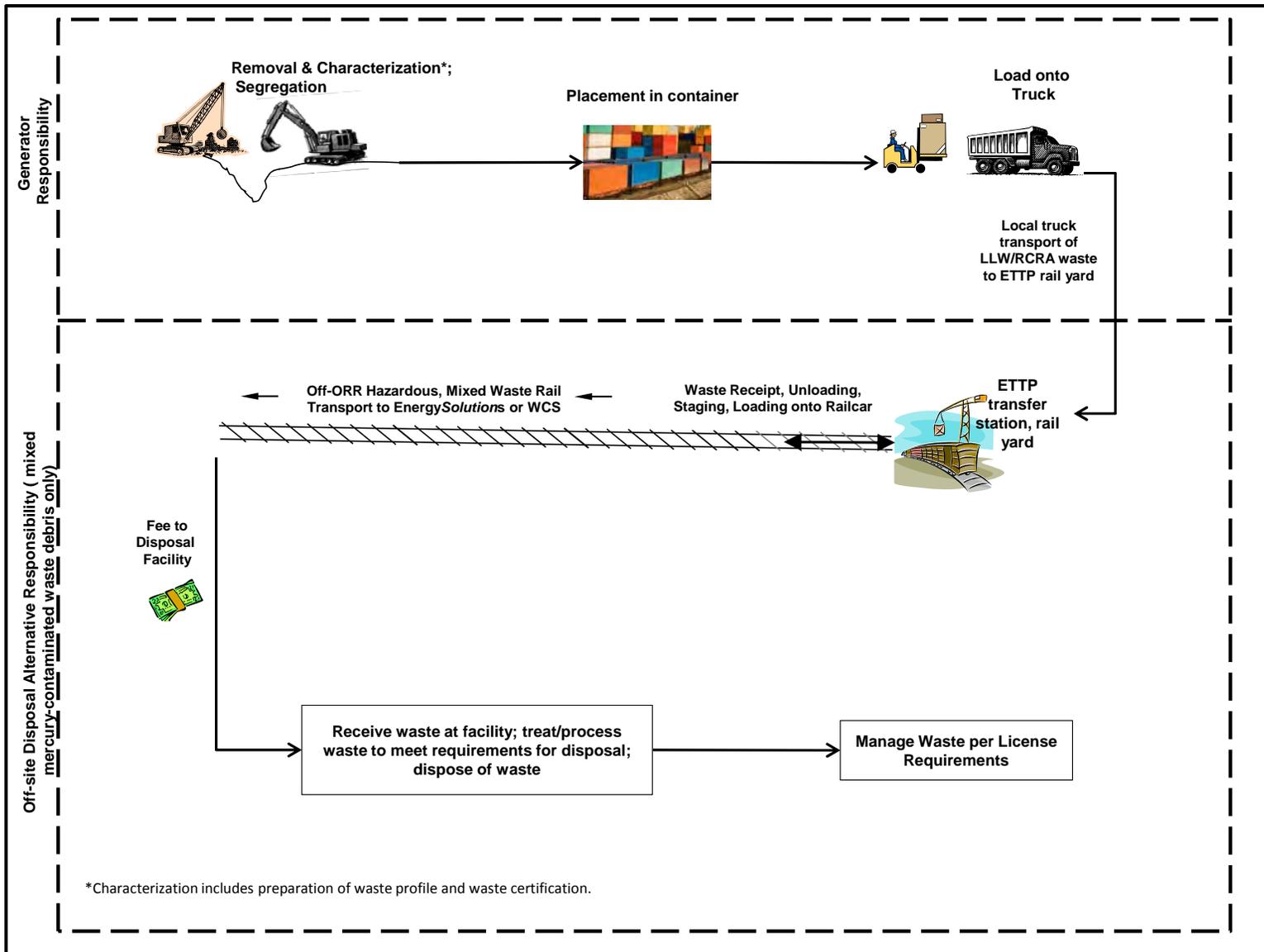


Figure 6-33. Schematic of Responsibilities for Waste Shipments to EnergySolutions or WCS for Off-site Disposal Alternative

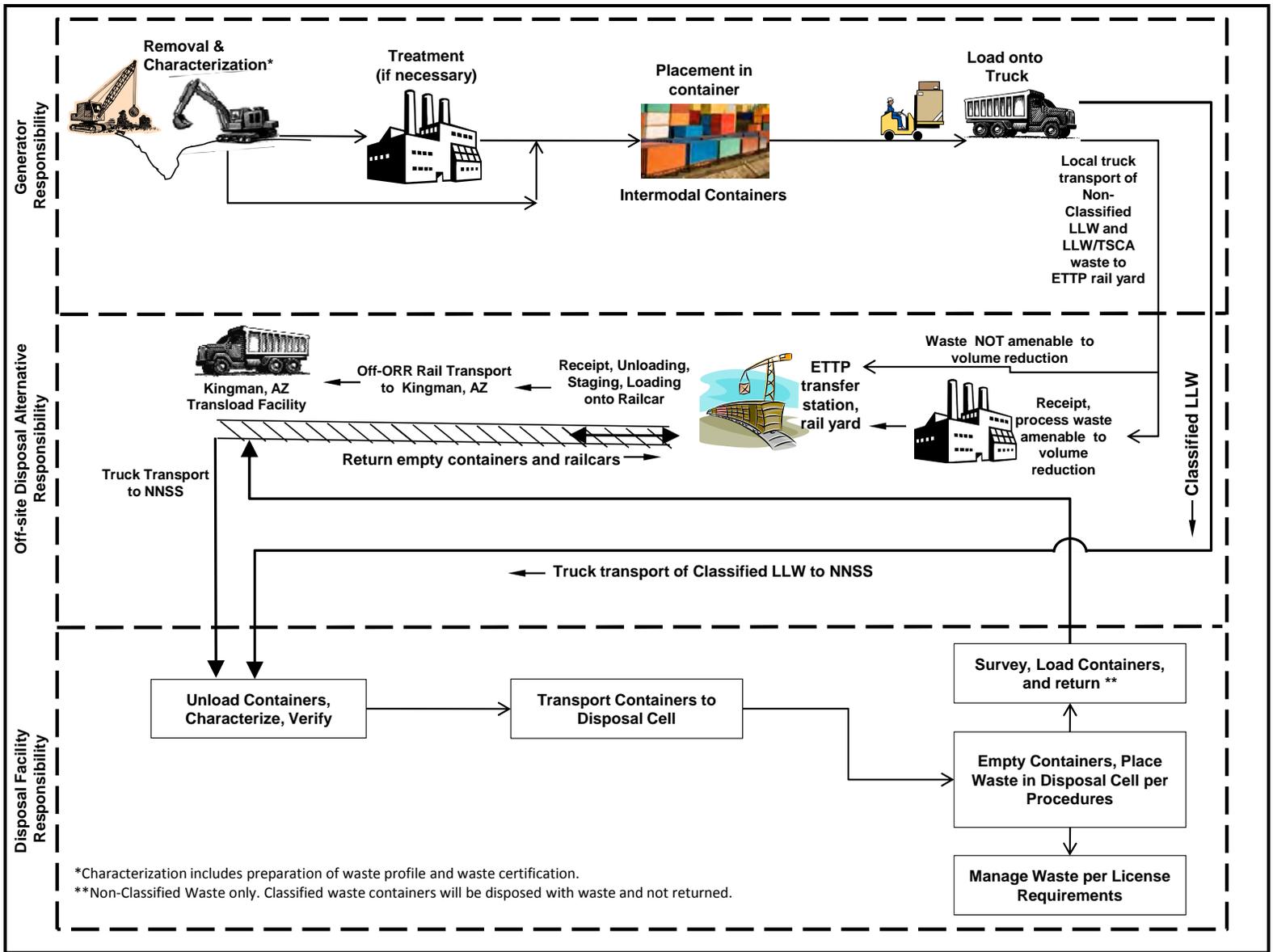


Figure 6-34. Schematic of Responsibilities for Waste Shipments to NNSS for Off-site Disposal Alternative

6.3.5.5 Transload Facility at ETTP

Rail transportation of waste is assumed for all non-classified waste being shipped for off-site disposal. The existing transload facility at ETTP would facilitate the transfer and staging of waste containers from trucks to railcars. Wastes delivered by truck from generator sites would be staged in intermodal containers at an existing docking area for rail shipment. Wastes that require size reduction would be processed prior to loading the intermodal containers and staged in similar fashion. The intermodals would be loaded onto articulated bulk container railcars using forklifts, access ramps, and overhead or mobile cranes. These railcars would be moved on this rail spur by a locomotive. When ready for shipment, one or more railcars would be transferred from the rail spur to the CSX system.

Some upgrades to the transloading facility, and maintenance for the term of the cleanup would be expected. Additionally, a contractor would have to operate the transloading facility. Activities would include exterior radiation scanning/control of incoming/outgoing containers; environment, safety, and health activities; waste manifesting and placarding; reporting; and management as well as actual transfer/loading of waste intermodal containers. The cost of transfer/loading of waste is assumed to be included in the transportation costs.

For Option 1, an estimated 116,216 intermodal containers would be transported from the individual remedial sites to the transload facility at ETTP. Each railcar would carry eight intermodal containers resulting in 1,037 railcar loads (mixed waste) to EnergySolutions in Clive, Utah, and 13,252 railcar loads to Kingman, Arizona, for truck transfer to NNSS. Classified waste is trucked in intermodals (1,898 shipments) to NNSS. Option 2 would include transport of the 116,215 intermodals in gondolas, by rail to EnergySolutions in Clive, Utah.

It is assumed that DOE would purchase dedicated returnable intermodal containers for transporting non-classified waste. Incoming intermodal containers could be staged directly on the cars until one or more cars could be transferred to the main line and shipped. This eliminates the need for construction of additional staging facilities or payment of demurrage fees for holding time at ORR or the disposal facilities.

6.3.5.6 Size Reduction Facility at ETTP

The plan for the Off-site Alternative (Option 1) involves constructing and operating a size reduction facility (SRF) located in close proximity to the ETTP transload station. Waste targeted for size reduction would be transported by dump truck to ETTP and unloaded into the size reduction unit feed systems for processing. Space for staging waste materials would be available, but would be minimized through scheduling and coordination with SRF operators. Processed material would be loaded by conveyor or excavator into intermodals that would be staged for loading onto railcars.

The SRF would be an enclosed facility that would occupy about 6,400 ft², not including space for outdoor staging of waste materials. The facility would include industrial shearing and shredding machines designed for size reducing materials such as heavy gauge steel and structural beams, large and small diameter piping, sheet metal, siding, roofing materials, flooring, and other materials with high void fraction. Excavators and conveyors would be utilized for managing the feed and processed materials. The SRF enclosure would be equipped with the necessary ventilation controls and exhaust filters to provide for worker safety and contamination control. Materials that do not benefit from size reduction, and would not undergo processing, include concrete and masonry type materials that are limited by weight rather than volume for transportation. Appendix B includes details regarding size reduction equipment, facility requirements, operational characteristics, and estimated costs.

About 393,000 yd³ as-generated debris volume could be processed for the baseline evaluation. This percentage includes only debris considered amenable to size reduction and does not include concrete or

other debris that does not benefit from processing. Based on cost estimate sensitivity analysis, the minimum quantity of debris processed that would result in a cost reduction that equals the cost of SRF implementation (break-even) would be about 30% of the forecasted debris quantity. ARARs for VR are included in the Off-site Disposal Alternative, Appendix G.

6.3.5.7 Off-ORR Transportation

Non-classified LLW and LLW/TSCA waste being shipped to NNSS by rail would be unloaded from trains at a transload facility at Kingman, Arizona.¹⁶ The assumed rail route to Kingman, Arizona, (see Figures 6-35 and 6-36) involves three major railroads (CSX, Union Pacific, and Burlington Northern Santa Fe [BNSF]) and is approximately 2,402 miles (3,866 km) long. The shipment would be originated by CSX railroad, the rail service provider at ETTP. From ETTP the route continues on the CSX main line west through Tennessee into Memphis. In Memphis, the cargo transfers to the Union Pacific line and continues west through Little Rock, Arkansas; Dallas, Texas; El Paso, Texas; and Phoenix, Arizona. In Phoenix, the cargo transfers to the BNSF line and continues north through Flagstaff, Arizona, before arriving in Kingman, Arizona. Based on 13,252 railcar loads to Kingman, Arizona, approximately 31.8 M railcar miles (40 M railcar km) would be traveled between Oak Ridge, Tennessee, and Kingman, Arizona.

At Kingman, Arizona, intermodals would be transferred from railcars to trucks for the trip to NNSS in Nye County, Nevada. The assumed truck route from Kingman, Arizona, to NNSS (see Figure 6-35) is approximately 214 miles (343 km) long. Based on 116,216 truckloads, approximately 24.9 M truck miles (35.6 M truck km) would be traveled between Kingman, Arizona, and NNSS. On the return trip, trucks would carry empty intermodals back to Kingman, Arizona, for transfer to railcars and the return trip to Oak Ridge, Tennessee. A 40-day round trip is assumed for rail transportation to Clive, Utah, or Kingman, Arizona.

For classified LLW waste, truck transportation is assumed for the trip from Oak Ridge, Tennessee, to NNSS. There are various approved routes for shipments of classified waste. A representative route approximately 2,056 miles (3,309 km) long was used for purposes of the RI/FS analysis. Based on 1,898 truckloads, approximately 4 M truck miles (6.4 M truck km) would be traveled between Oak Ridge, Tennessee, and NNSS.

From Oak Ridge, Tennessee, the intermodals would be loaded onto trucks and the trucks routed to Nashville, Tennessee. From Nashville, the truck would proceed thru West Memphis, Arkansas, and Oklahoma City, Oklahoma. After passing thru Oklahoma City, the truck would pass through Vega, Texas; Kingman, Arizona, and then arrive at Amargosa Valley, Nevada.

All LLW/RCRA (mixed) waste would be transported by rail and disposed of at the *EnergySolutions* facility in Clive, Utah, and/or WCS in Andrews, Texas. The assumed rail route to *EnergySolutions* (see Figures 6-35 and 6-36) involves three major railroads (CSX, Indiana Harbor Belt [IHB] Railroad, and BNSF Railway) and is approximately 2,290 miles (3,686 km) long. This route was analyzed in the transportation risk, since it is the bounding case. The shipment would be originated by CSX railroad, the rail service provider at ETTP. From ETTP, the route continues on the CSX main line north into Corbin, Kentucky, through southern Ohio, north through Indiana, and into Illinois near Chicago. Here the cargo transfers to the IHB rail line for 16 miles and then transfers to the BNSF line at La Grange, Illinois. The

¹⁶ The transloading station in Kingman, Arizona has been replaced with a transloading station in Parker, Arizona. This document remains with the Kingman, Arizona location because the difference between the two locations amounts to only a 30 mile difference; one is has a bit longer rail route, the other a bit longer truck route with the total difference between the two whole routes only 30 miles in length.

route continues west through Illinois and crosses into Iowa at Burlington. The route continues through Lincoln, Nebraska; Denver, Colorado; and Grand Junction, Colorado; before arriving in Clive, Utah.

Similar to the rail route taken to get to NNSS, the rail route to Andrews would be originated by CSX railroad, the rail service provider at ETTP. From ETTP, the route continues on the CSX main line west through Tennessee into Memphis. In Memphis, the cargo transfers to the Union Pacific line and continues west through Little Rock, Arkansas; Dallas, Texas; and to Andrews where WCS is located.

6.3.5.8 Disposal

EnergySolutions, WCS, and NNSS facilities are familiar with and equipped for the unloading of intermodal waste containers. The intermodal containers would be transferred to the facility's dedicated trucks/equipment, taken into the appropriate disposal cell, and emptied per approved procedures. The waste would be placed in the facility according to approved procedures. Empty containers for LLW and LLW/TSCA waste shipped to the disposal facilities would be surveyed at the disposal facility for release and return to ORR. It is assumed for purposes of this RI/FS that no decontamination of the containers would be required prior to their return. LLW/RCRA waste shipped to EnergySolutions and/or WCS for treatment/disposal is based on reuse and limited decontamination of containers as provided in quotes by the vendors. Classified LLW shipped to NNSS for disposal is assumed to be packaged in purchased (non-returnable) intermodal containers.

Table 6-7 provides the estimated volumes that would be disposed of at EnergySolutions and/or WCS and NNSS. There is currently no disposal fee charged to DOE sites for waste disposal at NNSS; however, DOE costs for NNSS disposal are accounted for through applying a rate of \$14.51 per ft³ for estimating purposes (DOE 2006).. Fees at EnergySolutions for disposal of LLW and LLW/TSCA waste are per the current Indefinite Delivery/Indefinite Quantity contract (EnergySolutions 2012).

6.3.5.9 Management of Waste Exceeding Off-site Disposal WAC

All waste disposed of under the Off-site Disposal Alternative would be required to satisfy the appropriate facility WAC. For wastes not meeting the designated facility's WAC or regulatory requirements regarding transportation or land disposal, the generator would be responsible for appropriate treatment in order to render the waste acceptable at an off-site disposal facility.

If an off-site facility is not identified that can accept a certain waste stream even with treatment, that waste stream would require interim storage until treatment or disposal capacity is identified and/or becomes available.

As discussed in Section 2.1.3, the expected volumes of waste exceeding WAC or shipped off-site for other project-specific factors are small and are comparable for both the On- and Off-site Disposal Alternatives. Those volumes are not considered as part of this RI/FS analysis.

6.3.5.10 Process Modifications

Process modifications could be used to maximize effectiveness and efficiency of off-site disposal. Process modifications that may be considered include disposal at a WCS facility in Texas, transportation by gondola, and transportation by truck. If deemed beneficial and feasible, these process modifications could be incorporated into the Off-site Disposal Alternative.

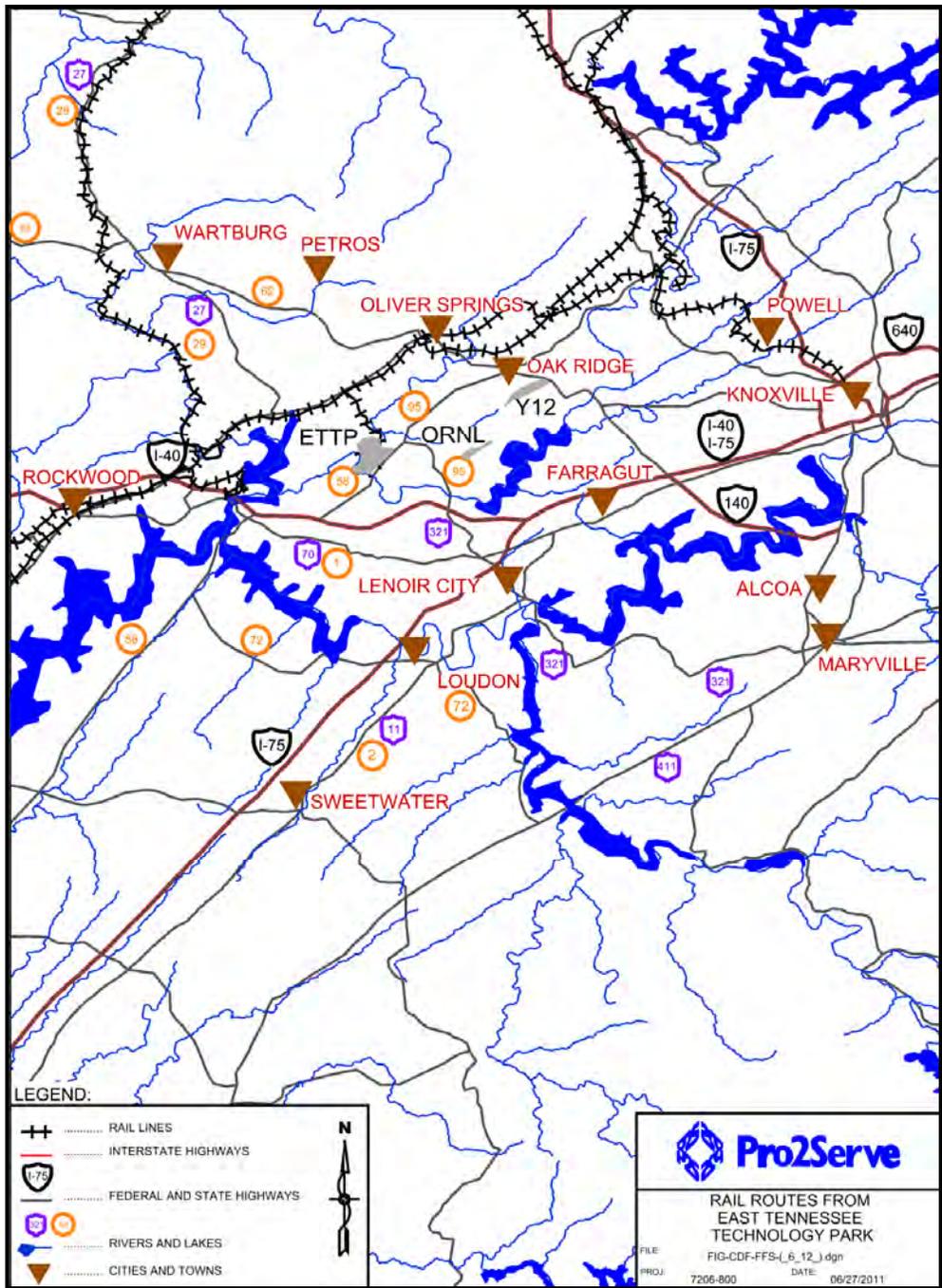


Figure 6-35. Rail Routes from ETPP



Figure 6-36. Typical Off-site Transportation Routes

6.3.5.10.1 Disposal at WCS

As discussed earlier, WCS is a waste processing and disposal company that operates a permitted 1,338-acre treatment, storage and disposal facility near Andrews, Texas. WCS offers management of radioactive waste, hazardous waste, and mixed waste. As noted previously, WCS is not considered a viable alternative for the large volumes of debris expected to be generated in the future CERCLA cleanup on the ORR due to limitations in place concerning the receipt of debris waste (must be containerized). Additionally, the size of the facility (964,000 yd³) precludes it from receiving the large volumes of waste predicted in future cleanup activities. The facility is kept as a process modification, for future consideration if the facility is expanded and/or debris may be received in bulk form. It is considered a viable option and included in the analysis for off-site treatment (treatment cost is the generator's responsibility) and disposal of the mercury-contaminated debris that will be generated when Y-12 mercury-use facilities are demolished.

6.3.5.10.2 Transportation by Gondola

Standard gondolas have a volume capacity of about 100 yd³ and supergondolas have a volume capacity of about 230 yd³. Only EnergySolutions at present has the capability to receive and unload gondolas for placement of the waste. The volume of waste per gondola may be limited by the bulk density of the waste material as the weight capacity is about 100 tons.

6.3.5.10.3 Transportation by Truck

Preliminary cost analysis indicates that cost savings by using rail shipment versus truck shipment would be approximately 11%. However, truck transportation to NNSS and/or EnergySolutions may be more favorable than rail in some cases (e.g., small projects where there is not enough material to justify rail shipments). Off-site waste shipment by truck provides a more direct mode of transport and more flexibility than rail and can be more economical depending on the project. However, on a cumulative basis, truck transport is much more costly than providing comprehensive rail shipment of waste.

6.4 HYBRID DISPOSAL ALTERNATIVE

Hybrid disposal refers to significant disposal at both on-site and off-site disposal facilities using elements of both the On-site Disposal Alternative and Off-site Disposal Alternative. As with the other alternatives, the starting waste volume for the Hybrid Disposal Alternative is that waste volume produced by CERCLA actions on the ORR that could theoretically be disposed of on-site. The Hybrid Disposal Alternative proposes consolidated disposal of future-generated CERCLA waste exceeding the capacity of the existing EMWMF in a newly-constructed, much smaller capacity, engineered waste disposal facility (i.e., landfill) on ORR, referred to as the EMDF. Waste volumes that exceed the capacity of the facility – regardless of whether those wastes meet the on-site disposal WAC – would be disposed of off-site. A single on-site disposal option is analyzed (Site 6b, one of the two sites included in the Dual Site) with components (e.g., buffer, liner, berms, cells, final cover) the same as that discussed under the On-site Disposal Alternative (Section 6.2).

Construction of the on-site facility at Site 6b is planned to be conducted in a single phase. The on-site portion of the alternative includes designing and constructing the landfill, support facilities, and roadways; developing plans and procedures, personnel training and supervision; receiving waste that meets the WAC; unloading and placing waste into the landfill; surveying and decontaminating as needed any containers, equipment, or vehicles leaving the site; closing the landfill; and managing the waste and the landfill during the construction, operations, closure, and post-closure periods. All these elements were discussed in detail in Sections 6.2.1 to 6.2.10. Due to the limited capacity of the on-site disposal element of this alternative, a size reduction facility to reduce disposal volumes has been added to the on-site portion of the Hybrid Alternative and is discussed in Section 6.4.1.2 below.

The off-site portion of the alternative includes the same elements that were discussed in detail for the Off-site Disposal Alternative, Sections 6.3.2 to 6.3.5, for Option 2 (bulk of waste is sent to EnergySolutions in Clive, Utah).

6.4.1 On-site Portion of Hybrid Disposal Alternative

As stated, the on-site portion (disposal of CERLCA waste in a newly constructed on-site landfill) details are presented under the On-site Disposal Alternative (particularly design of the facility) and are not duplicated here. Elements that differ from the on-site alternative are presented in the following sections.

6.4.1.1 Proposed On-site Location

The on-site landfill location selected for inclusion in the hybrid alternative was constrained by the following two criteria:

- The landfill location must meet the minimum capacity that allows on-site disposal to be more cost effective than off-site disposal.
- The landfill location must minimize hydraulic connections between groundwater and surface water (e.g., minimize underdrain construction).

A brief analysis was completed to determine at which volume on-site disposal is no longer cost effective compared to off-site disposal. This analysis is necessarily approximate, because the on-site disposal cost is reliant on the specific site selected. Off-site disposal cost per cubic yard is constant — ~\$824/yd³ (see Figure 6-37, including the notes), representing a straight line. The unit cost of \$824/yd³ is essential a fixed-unit-rate that is independent of volume — whether its 500,000 yd³ or 2,000,000 yd³. In contrast, the cost per cubic yard for disposal on-site varies: the greater the volume disposed of, the lower the cost per cubic yard. Unit costs were evaluated for a series of as-disposed volumes ranging from 440,000 yd³ to roughly 2 million yd³. The resultant cost per cubic yard disposed of ranged from roughly \$1,262 to \$400, respectively. The volume at which the off-site and on-site costs are essentially equivalent, i.e., the breakeven volume, is roughly 750,000 yd³. At this volume, the unit cost for on-site and off-site disposal is \$824/yd³.

In summary, for waste volumes less than 750,000 yd³, off-site disposal appears to be less expensive per cubic yard dispositioned. For waste volumes greater than 750,000 yd³, on-site disposal appears to be less expensive per cubic yard. As waste volumes approach 2,000,000 yd³, the unit rate for on-site disposal is roughly half the cost of off-site disposal.

Based on meeting the first criterion, the on-site landfill should provide in excess of 750,000 yd³ of capacity. All small footprints examined (Sites 7a, 7b, and 6b) with the exception of Site 6a, fulfilled this criterion (see Appendix D). The second criterion, to minimize as much as possible hydraulic connections between groundwater and surface water, was best satisfied by Site 6b. Additionally, Site 6b is located immediately adjacent to EMWMF in an area dedicated to DOE waste management in the future. Therefore, this site, which provides 850,000 yd³ of capacity, was selected as the hybrid alternative's on-site location.

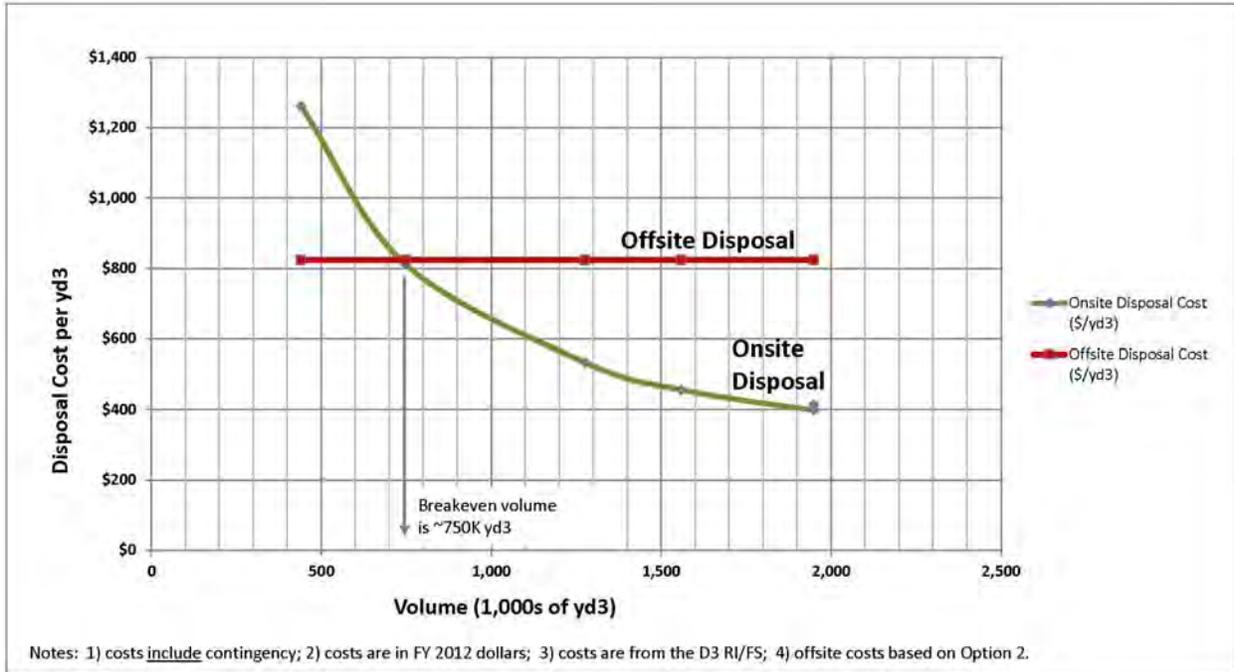


Figure 6-37. Estimate of Minimum On-site Capacity Required to Reduce \$/yd³ below Off-site Disposal Costs

6.4.1.2 Waste Volumes

Waste volumes to be disposed of in the on- and off-site portions of the hybrid alternative are presented in Chapter 2. Those volumes are as follows:

Material Type	On-site Volumes by Material Type		Off-site Volumes by Material Type (As-generated, yd ³)
	(As-generated, yd ³)	(As-disposed, yd ³)	
Debris	490,706	244,132	582,166
Soil	77,566	59,666	408,409
Fill		492,073	(not applicable)
Volume preserved through VR		-144,838	
25% uncertainty		198,968	247,644
Total		850,001	1,238,219

The volumes for on- and off-site disposal were determined based on the sequencing of projects as given in Appendix A. As the split of volumes indicates, there is significantly more soil disposed of in the latter half of the cleanup effort. This is due to the need to demolish buildings prior to remediation of soils. To develop an estimated schedule it is assumed that while the on-site facility is operational, 10% of debris is transported and disposed of off-site. This is a reasonable assumption, and allows for an operational period of 12 years for the on-site facility before the capacity is reached (including the additional capacity provided through volume reduction). Assuming higher amounts of waste are initially disposed of off-site (e.g., 20 or 30%) just lengthens the operational period of the on-site facility by up to 3 years. The

cumulative volumes to be disposed of on-site versus off-site do not change significantly (some effect of soil sequencing is seen, but it is a very minor effect).

After 12 years of operation of the on-site facility, the remainder of waste must be disposed of off-site. As the figures in the table indicate, there is a larger portion of soil being disposed of off-site due to more soil being generated later in the cleanup program, after the buildings are demolished.

If this alternative becomes the selected alternative, a future WAC Attainment (Compliance) Plan may include provisions for supporting determinations concerning what would be disposed of on- versus off-site. Some adjustments of sequencing might be possible, but are beyond the scope of this document to address or assume.

6.4.1.3 Volume Reduction

Volume reduction is assumed for the on-site portion of the Hybrid Disposal Alternative. Appendix B presents the VR analysis for the On-site Disposal Alternative and the Off-site Disposal Alternative. Based on the Appendix B analysis, the use of a centralized VR system at the Hybrid Alternative EMDF would provide an additional 145,000 yd³ of disposal capacity in the on-site facility. This additional capacity results in a reduction in the number of off-site shipments necessary under this alternative at a cost of about \$61.7 M. Operation of the VR facility at the EMDF would have an estimated lifecycle cost of \$29.4 M (capital and operating, based on a 12 year operating life). The analysis demonstrates a net cost savings of approximately \$32.3M (FY 2012 dollars) in off-site transportation and disposal costs. VR by mechanical means was therefore incorporated as part of the Hybrid Disposal Alternative.

The VR facility would be located near the EMDF (see Figure 6-38). The VR system (facility, throughput, etc.) is as described in detail in Appendix B; however, this facility would be operating for a shorter time period (but at the same rate as described in Appendix B). ARARs for the VR system are included in Appendix G, Table G-7. Cost information is taken from Appendix B, and adjusted for the expected operating period. See Appendix I for a detailed examination of the costs assumed.

6.4.1.4 Operations

Based on the assumption of 10% of debris disposed of off-site while the on-site facility is operational, and with additional capacity freed up by mechanical VR, the lifecycle of the facility is 12 years. Operations will be conducted identical to those described under the On-site Disposal Alternative. The smaller size of the landfill does not result in any needed operational changes. Capping and closure of the facility will take an additional two years.

6.4.2 Off-site Portion of Hybrid Disposal Alternative

Disposal of waste to off-site facilities will occur for the entire lifecycle of the project; however, the initial 12 years of operation will see much less waste (only 10% of debris) being disposed of under this portion of the alternative. It is unlikely that a small portion of waste disposal such as this would need a fully functioning transloading facility. Thus use/operation of transloading facility is assumed to begin in the 13th year of operation when all waste begins to be shipped off site for disposal. However, rail transport is still assumed for the entire lifecycle. Off-site disposal of *all* waste occurs for years 13 through 22, at which time the cleanup program has completed generation of waste.

Option 2 of the Off-site Disposal Alternative, disposal of the bulk of the waste to EnergySolutions in Clive, Utah, is the assumed pathway for the off-site disposal portion of the hybrid alternative. Elements of this option are identical to the Off-site Disposal Alternative. It is assumed that classified waste generated while the smaller EMDF is operational would be disposed of on-site if the WAC is met. But classified waste generated that does not meet the WAC or is generated once EMDF is closed would be disposed of at NNSC consistent with the description in the Off-site Disposal Alternative.

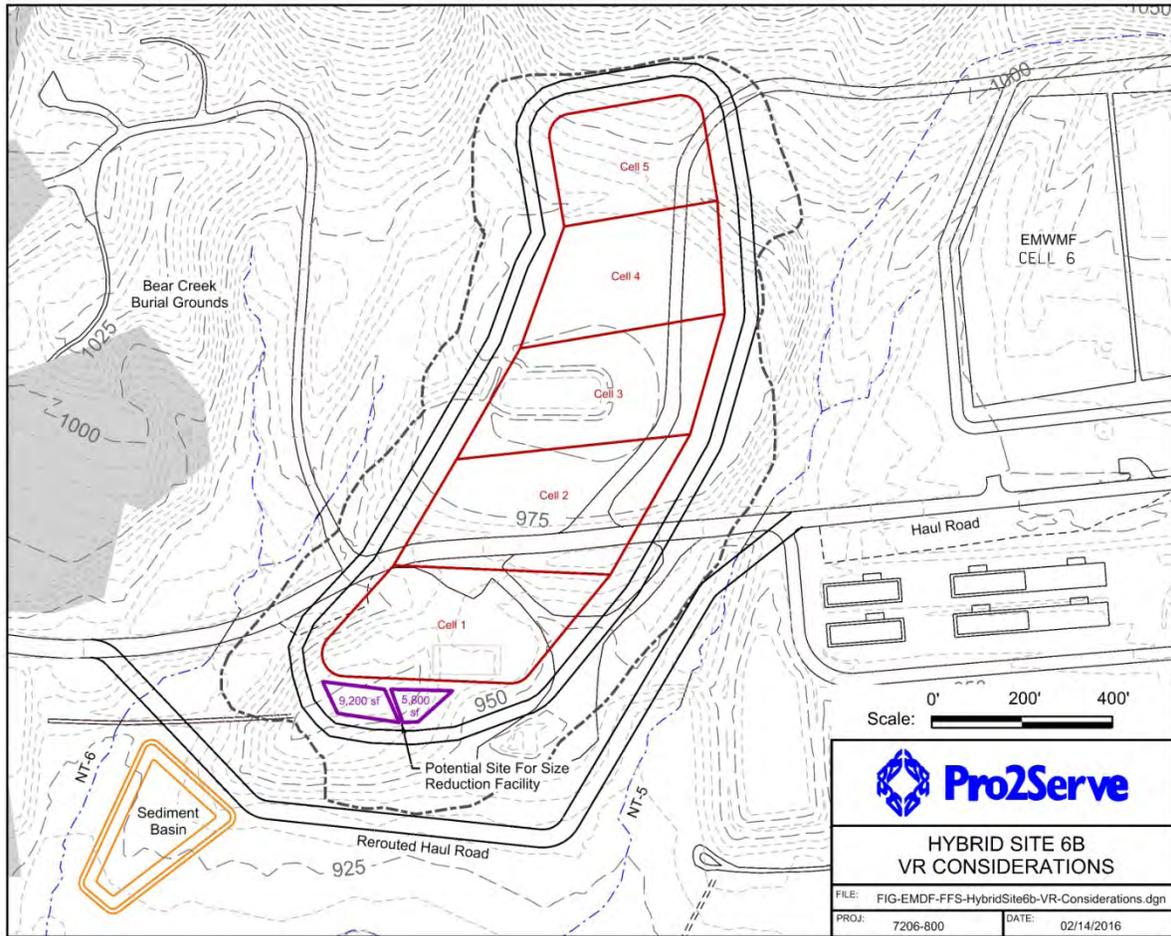


Figure 6-38. EMDF Layout for Site 6b of the Hybrid Disposal Alternative, Showing VR Facility Location

7. DETAILED ANALYSIS OF ALTERNATIVES

This chapter provides detailed analysis of the No Action Alternative, the On- and Off-site Disposal Alternatives, and the Hybrid Disposal Alternative described in Chapter 6. Relevant information is presented and assessed to provide the basis for identifying the preferred alternative in the Proposed Plan and the selected remedy in the ROD.

The detailed analysis consists of individual and comparative analyses. Building on the technology screening, alternative development, and detailed alternative descriptions, the individual analysis provides an in-depth evaluation of each alternative against the CERCLA threshold and primary balancing criteria identified in the National Oil and Hazardous Substances Pollution Contingency Plan (40 CFR 300.430). Following the individual analysis, the comparative analysis highlights the key advantages, disadvantages, and tradeoffs among the alternatives. NEPA values are incorporated into both the individual and comparative phases of the alternative analysis.

The CERCLA modifying criteria (state agency and community acceptance) are not addressed in the detailed analysis because these criteria rely on participation that has not yet occurred. In terms of the state agency input, this current RI/FS document has not been seen in its entirety by the state. The state has seen earlier versions of the RI/FS, which differ significantly from this version, and documenting the state's input on an earlier version could be misinterpreted as applying to the current document; their input is documented separately in submitted comments to which DOE has responded to in developing this RI/FS. While the Oak Ridge Site Specific Advisory Board (ORSSAB) has had some input into alternatives for disposal of CERCLA waste, their input is only a portion of public participation. The most significant public participation and feedback is gathered based on the Proposed Plan. The Proposed Plan, which documents the evaluation of remedial alternatives and presents the preferred alternative, will be issued for public review and comment subsequent to regulatory agency concurrence. Public comments on the Proposed Plan and any other components of the Administrative Record will be addressed in the ROD.

7.1 EVALUATION CRITERIA

CERCLA defines an approach that must be used to evaluate and compare alternatives. This approach uses nine evaluation criteria to facilitate comparison of the relative performance of alternatives and provides a way to identify their advantages and disadvantages. The nine criteria are divided into three categories – threshold criteria, balancing criteria, and modifying criteria.

Threshold Criteria: The two Threshold Criteria are minimum requirements that each alternative must meet in order to be eligible for selection in the ROD.

- Overall protection of human health and the environment
- Compliance with ARARs

Primary Balancing Criteria: The five Primary Balancing Criteria represent the primary technical, cost, institutional, and risk factors that form the basis of the evaluation and verify that the alternative is realistic.

- Long-term effectiveness and permanence
- Short-term effectiveness
- Reduction of contaminant toxicity, mobility, or volume through treatment
- Implementability
- Cost

The ability of alternatives to meet these criteria is evaluated in sufficient detail to enable decision makers to understand the significant aspects of each alternative and any uncertainties associated with the evaluation.

Modifying Criteria: The viability of the preferred alternative is evaluated on the basis of two modifying criteria:

- State acceptance
- Community acceptance

Alternatives are not evaluated against the modifying criteria in this RI/FS. Modifying criteria will be addressed in the ROD based on stakeholder participation (state and community) and feedback on the preferred alternative identified in the Proposed Plan.

In addition to these evaluation criteria prescribed under CERCLA, DOE policy directs that the substantive elements of analysis required under NEPA should be incorporated, to the extent practicable, into CERCLA decision documents (DOE 1994 and DOE 2010a). Elements common to both CERCLA and NEPA include protectiveness, long-term effectiveness and permanence, short-term effectiveness, and cost. Additional NEPA values are addressed for each alternative as described in Section 7.1.10.

7.1.1 Overall Protection of Human Health and the Environment

This evaluation criterion assesses each alternative's ability to achieve and maintain adequate protection of human health and the environment in accordance with RAOs. All alternatives except the No Action Alternative must satisfy this criterion.

The scope of this criterion is broad and reflects other evaluation criteria, especially long-term effectiveness and permanence and short-term effectiveness. This criterion addresses how site risks associated with each exposure pathway would be eliminated, reduced, or mitigated through treatment, engineering controls, or institutional controls. It also evaluates impacts to the site resulting from implementation of the remedial action.

7.1.2 Compliance with ARARs and To Be Considered Guidance

Appendix G presents a listing of ARARs and to be considered (TBC) guidance for the actions that would be taken to implement the On-site, Off-site, and Hybrid Disposal Alternatives. This criterion addresses compliance with federal and state environmental requirements and facility siting requirements that are either legally applicable or relevant and appropriate. In certain cases, regulatory standards may not exist that address the proposed action or the contaminants of potential concern. In such cases, non-promulgated advisories, criteria, or guidance developed by the EPA, other federal agencies, or states can be designated as potential requirements TBC. Other requirements that do not fall within EPA-established criteria for ARARs include DOE orders that pertain only to DOE facilities.

7.1.3 Long-term Effectiveness and Permanence

The long-term effectiveness and permanence criterion considers the degree to which the alternative provides sufficient engineering, operational, and institutional controls; the reliability of these controls to maintain exposures to human and environmental receptors within protective levels; and the uncertainties associated with the alternative over the long-term. Long-term environmental impacts evaluated include transportation impacts, air quality, wetland and aquatic resources, surface water resources, and groundwater resources.

7.1.4 Short-term Effectiveness

Short-term effectiveness provides a means of evaluating the effects on human health and the environment at the site posed by the construction and implementation of the alternative. Potential impacts are examined, as well as appropriate mitigation measures for maintaining protectiveness for the community, workers, environmental receptors, and potentially sensitive resources. Short-term environmental impacts evaluated include transportation impacts, air quality, wetland and aquatic resources, surface water resources, groundwater resources, T&E species, historical and cultural resources, noise, visual impacts, and duration of the alternatives.

7.1.5 Reduction of Toxicity, Mobility, or Volume by Treatment

This criterion considers the extent to which alternatives can effectively and permanently fix, transform, or reduce the volume of waste materials and contaminated media. The evaluation also considers the amount of material treated; the magnitude, significance, and irreversibility of the given reduction; and the nature and quantity of treatment residuals.

7.1.6 Implementability

Implementability refers to the technical and administrative feasibility of implementing the alternative. Administrative feasibility addresses the need for coordination with other offices and agencies, including the ability to obtain permits and regulatory agency approvals. Technical feasibility considers difficulties and uncertainties associated with construction and operation of a given technology; the reliability of the technology; the ease of undertaking additional future remedial actions; the ability to monitor effectiveness of remedial action; and the potential risk of exposure from an undetected release. Evaluation of the availability of services and materials includes consideration of the availability of necessary facilities, equipment, technologies, and specialists, and the effect of reasonable deviations on implementability.

7.1.7 Costs

Cost estimates developed to support the detailed analyses are based on feasibility-level scoping and are intended to aid in comparisons between alternatives. EPA guidance states that these estimates should have an accuracy of +50% to -30% (EPA 2000). The cost estimates for this RI/FS are based on the conceptual design and assumptions provided in the detailed alternative descriptions in Chapter 6 and Appendix I. No direct costs are associated with the No Action Alternative. The cumulative disposal costs from cleanup of individual sites under the No Action Alternative cannot be accurately estimated because they depend on independent actions at individual sites. Therefore, these costs are addressed qualitatively. For the On-and Off-site Disposal Alternatives, the following costs are addressed:

- Capital costs (direct and indirect)
- Operations costs, including long-term monitoring and maintenance costs
- Contingency (applied per EPA Guidance [EPA, 2000], see Appendix I) at 22% for the On-site Disposal Alternative total cost, 27% for the Off-site Disposal Alternative total cost, and 22% (on-site portion) and 27% (off-site portion) for the Hybrid Disposal Alternative total cost

Capital costs are those expenditures required to initiate and perform a remedial action, mainly design and construction costs. Capital costs consist of direct and indirect costs. Direct costs include design and construction (e.g., material, labor, and equipment), service equipment, buildings, and utilities. Indirect costs are mark-ups for fixed-price construction to cover expenses incurred by the subcontractor as described in Appendix I.

Operations costs include (1) long-distance transportation costs and fees paid to off-site disposal facilities; (2) waste handling and placement, facility maintenance, and monitoring during on-site disposal

operations; and (3) costs for long-term monitoring and maintenance activities that would occur after closure of the on-site disposal facility. S&M costs for off-site disposal are assumed to be included in the disposal fees paid to the off-site facilities.

Present worth costs for the alternatives were calculated based on EPA guidance (EPA 2000) using a real discount rate of 1.5% according to the Office of Management and Budget (OMB) Circular No. A-94 (OMB 2016). The present worth costs are based on discounting costs given in 2012 dollars (base estimate) that have been escalated to FY 2016 dollars per the Consumer Price Index estimate of inflation over the 2012 to 2016 time frame. Present worth costs are reported in FY 2016 dollars. The full estimates are given in Appendix I.

7.1.8 State Acceptance

State acceptance of alternatives will be evaluated in the Proposed Plan issued for public comment. At that time, state input will have been finalized. Feedback received on the preferred alternative identified in the Proposed Plan will be documented in the ROD. Therefore, this criterion is not considered in this RI/FS because state input thus far addresses only previous versions of alternatives, and does not reflect the acceptance of current versions presented in this document.

7.1.9 Community Acceptance

Community acceptance of alternatives will be evaluated in the Proposed Plan issued for public comment. Community feedback, in terms of formal public comments to be received on the preferred alternative (identified in the Proposed Plan) will be documented in the ROD. Therefore, this criterion is not considered in this RI/FS. DOE is currently updating their Public Involvement Plan as is routinely accomplished. This update, due May 30, 2016 to the regulators as a D1 version, will document completed and planned efforts to engage the community on the alternatives presented in this RI/FS. The ORSSAB is participating in the review of that document.

Recommendations received from the ORSSAB regarding disposal of CERCLA waste (ORSSAB 2011, ORSSAB 2014) included the following:

- Evaluate and propose disposal capacity necessary to support current EM scope and potential additional cleanup waste streams.
- Analyze and compare the life-cycle costs and impacts of off-site disposal of expected waste streams versus those of a second on-site disposal cell.
- Reevaluate and update the original siting studies.
- Continue with planning for additional on-site disposal capacity for low-level radioactive and chemically hazardous contaminated waste, and continue ongoing efforts to minimize the need for additional on-site capacity.
- Ensure that the proposed new disposal facility will have sufficient capacity to accept all appropriate future generated waste from DOE activities through cleanup of the ORR.

These items are all taken into account in this RI/FS document.

7.1.10 NEPA Considerations

DOE policy (DOE 1994 and DOE 2010b) directs that CERCLA documents incorporate NEPA values, such as analysis of cumulative, ecological, and socioeconomic impacts, to the extent practicable. The NEPA process informs decision makers on a wider range of environmental and socioeconomic concerns than those specifically addressed under CERCLA. While this RI/FS incorporates NEPA values throughout, the evaluation of alternatives presented here highlights, as appropriate, values that are not

specifically included in the CERCLA criteria: socioeconomic impacts, land use, environmental justice, irreversible/irretrievable commitment of resources, and cumulative impacts.

7.2 INDIVIDUAL ANALYSIS OF ALTERNATIVES

7.2.1 No Action Alternative Analysis

Evaluation of the No Action Alternative is required under CERCLA and NEPA to provide a basis for comparison with action alternatives. The No Action Alternative for this RI/FS assumes that no comprehensive strategy to address the disposal of waste resulting from any future CERCLA remedial actions at ORR would be identified or implemented. Under the No Action Alternative each CERCLA remedial action would be required to individually address the disposition of waste generated. Uncertainty about these future actions prevents specific identification of the impacts of no action. Efficiencies of consolidation and economies of scale would not be realized under the No Action Alternative.

7.2.1.1 Overall Protection of Human Health and the Environment (No Action)

Overall protection of human health and the environment would depend on the actions ultimately taken at individual sites. Risk reduction would have to be addressed by CERCLA decisions at the individual sites without the benefit of a comprehensive disposal strategy. The effectiveness of these controls at multiple sites would depend on local site conditions, the effectiveness of engineered controls enhancing local conditions, continued maintenance and monitoring, and security measures. Land use restrictions would be required at any site where waste would be left in place, whether the waste was treated, contained, or disposed of in situ. The failure of these measures would increase human and ecological risks.

7.2.1.2 Compliance with ARARs (No Action)

Compliance with ARARs applies only to actions taken under CERCLA authority. No ARARs apply to the No Action Alternative which assumes no comprehensive disposal strategy for future waste generated by CERCLA actions. ARARs for remedial actions at individual sites that will generate future waste would be specified by separate CERCLA documents.

Under the No Action Alternative, there could be a future increase in the amount of stored waste due to a lack of readily available disposal capacity. Extended or indefinite waste storage could result in DOE being out of compliance with regulatory requirements and agreements.

7.2.1.3 Long-term Effectiveness and Permanence (No Action)

There would be no direct long-term adverse environmental effects under the No Action Alternative because no construction or operations activities would take place to implement a comprehensive waste disposal strategy. Long-term effectiveness and permanence would be determined in CERCLA actions at individual sites. While individual actions at the ORR could result in independent disposal capabilities that adequately prevent releases or exposure, the extent to which RAOs could be met would vary among sites. This alternative may not support timely cleanup or release of portions of ORR for beneficial use.

7.2.1.4 Short-term Effectiveness (No Action)

Similar to long-term effectiveness, there would be no direct short-term adverse environmental effects under the No Action Alternative because no activities to implement ORR-wide waste disposal would take place. However, risk at project levels, due to more waste transportation occurring by trucking (versus rail) to off-site disposal facilities, could be significantly higher. Short-term effectiveness would be determined in CERCLA actions at individual sites.

7.2.1.5 Reduction of Contaminant Toxicity, Mobility, or Volume by Treatment (No Action)

Reductions of toxicity, mobility, or volume would be determined in CERCLA actions at individual sites. If the lack of a coordinated disposal program under the No Action Alternative were to cause more waste to be managed in place, limitations on treatment activities could result in less overall reduction in toxicity, mobility, or volume of contaminated media.

7.2.1.6 Implementability (No Action)

No implementation would be required for this alternative. Activities associated with a comprehensive strategy for either on-site or off-site disposal of waste across projects would not be implemented.

7.2.1.7 Cost (No Action)

There would be no cost directly associated with implementing the No Action Alternative; however, analysis and implementation of disposal options on a site-by-site basis could result in high cumulative cost over time because of the lack of economies of scale and the need to procure disposal services on a project basis. Conversely, if the lack of a comprehensive disposal program resulted in most of the waste being managed in place, remediation costs at the individual sites and overall disposal costs could be lower.

7.2.1.8 NEPA Considerations (No Action)

There would be no direct NEPA considerations under the No Action Alternative because no construction or operations activities would take place to warrant a comprehensive waste disposal strategy. NEPA considerations would be determined in CERCLA actions at individual sites without the benefit of a coordinated disposal strategy. This could indirectly result in more wastes being managed in place, limited reuse of some land, more use of truck transportation with associated higher risk to human health, and greater residual risk.

7.2.2 On-site Disposal Alternatives Analysis

The On-site Disposal Alternatives propose consolidated disposal of most future-generated CERCLA waste exceeding the capacity of the existing EMWMF in a newly-constructed, mostly above grade, engineered waste disposal facility (i.e., landfill) on the ORR, referred to herein as the EMDF. Wastes not meeting the EMDF WAC would be transported to off-site disposal facilities or placed in interim storage until treatment or disposal capacity becomes available. Section 6.2 gave a detailed description of these alternatives and the sites considered. The On-site Disposal Alternatives include four proposed EMDF sites in BCV: EBCV Site, WBCV Site, CBCV Site, and a Dual Site (Sites 7a/6b). Because these sites have quite similar characteristics, this analysis will focus on differences between sites when there is a known differentiator or when there is uncertainty in differentiators. Elements that do not differ between sites are noted as well. Table 7-1 is a summary of pertinent features of each site that will be referred to throughout this analysis.

The following section, Section 7.2.2.1, reviews the pertinent key assumptions that have been made for the various proposed sites, to aid in completing the comparative analysis. As a basis of the comparative analysis, these key assumptions also necessarily serve as a basis for an on-site alternative if one is put forth in the Proposed Plan. As discussed elsewhere in the document, if one of the On-site Disposal Alternatives is selected for the proposed remedy, site-specific characterization for that site would be completed in parallel with other activities (e.g., WAC determination) following a Proposed Plan, caveated to note the progression of characterization and need for validation prior to a ROD.

7.2.2.1 Key Assumptions

In order to complete the feasibility-level designs and facilitate site comparisons, key assumptions about pre-construction water table elevations have been made for those sites without detailed groundwater data (refer to Sections 6.2.2.6.3 and 6.2.2.6.4). The overarching assumption for this analysis of the On-Site Disposal Alternatives is that the final landfill design will maintain a 15 ft unsaturated buffer zone¹⁷ between the waste and the seasonal high water table, while providing sufficient on-site disposal capacity for forecasted waste volumes. This section illustrates the key groundwater level assumptions at each site and discusses key assumptions for landfill design that depend on site-specific topography, surface drainage, and hydrogeology (site characteristics are described in detail in Appendix E).

Water table elevation data are available for EBCV (Site 5) and WBCV (Site 14) but there is no site-specific data for CBCV (Site 7c) or the Dual Sites (7a/6b) (refer to Sections 6.2.2.3 and 6.2.2.4 for additional discussion). For the sites without water level data, estimated water table elevations are based on water table depths in similar locations in BCV. At each of the candidate sites, the pre-construction water table elevations (either estimated or based on field data) are less than 15 ft below the proposed bottom of the waste within a relatively small proportion (from ~2% to ~30%) of total waste area (refer to the yellow and pink shaded areas in Figure 7-1). Representative cross-sections depicted in Figures 7-2 through 7-6 correspond to the section(s) shown at each site in Figure 7-1. For the anticipated post-construction or construction completed condition shown in each of Figures 7-2 to 7-6, the water table is assumed to remain below the geologic buffer material at all locations (i.e. the thickness of the unsaturated buffer zone is everywhere ≥ 15 ft), reflecting localized post-construction decreases in water table elevation resulting from EMDF construction.

The assumed post-construction groundwater elevations are based in part on the expectation that construction of the liner and leachate collection systems and final landfill cover will reduce recharge within the facility footprint and contribute to maintaining the desired unsaturated buffer zone thickness. However, the magnitude of post-construction groundwater elevation decreases in response to the anticipated localized reduction in recharge can be limited by other, site-specific, hydrogeologic controls on groundwater elevations, including local topographic influences on hydraulic head gradients. As a result, some of the feasibility-level conceptual designs considered in this analysis incorporate additional engineered drainage features to maintain buffer zone thickness and ensure facility performance in the long term.

For CBCV (Site 7c) or the Dual Sites (7a/6b) the disposal capacities and layouts rely on assuming local pre-construction groundwater elevations are consistent with observed water table depths from similar locations in Bear Creek Valley (Figures 7-2, 7-3, and 7-4). Because these sites are not constructed over stream valleys, an additional key assumption is that the final design will not require permanent underdrains beneath the waste to maintain sufficient buffer zone thickness (Table 7-1).

EBCV (Site 5) and WBCV (Site 14) disposal capacities and layouts are based on the use of engineered groundwater drainage features (underdrains) underneath the waste to maintain post-construction water table elevations ≥ 15 ft below the bottom of the waste (Figures 7-5 and 7-6). Thus a key assumption for the EBCV and WBCV sites (Table 7-1) is that maintaining the required buffer zone thickness depends on long-term satisfactory performance of underdrains beneath the landfill.

¹⁷ The 15 ft buffer zone expectation derives from the 5 ft composite liner system thickness and the TDEC solid waste disposal facility requirement TDEC 0400-11-01-.04(4)(a)(2) (refer to Appendix G Table G-5 and Section 4.1.2) for 10 ft of low-permeability geologic buffer material between the seasonal high water table elevation and the base of the liner system.

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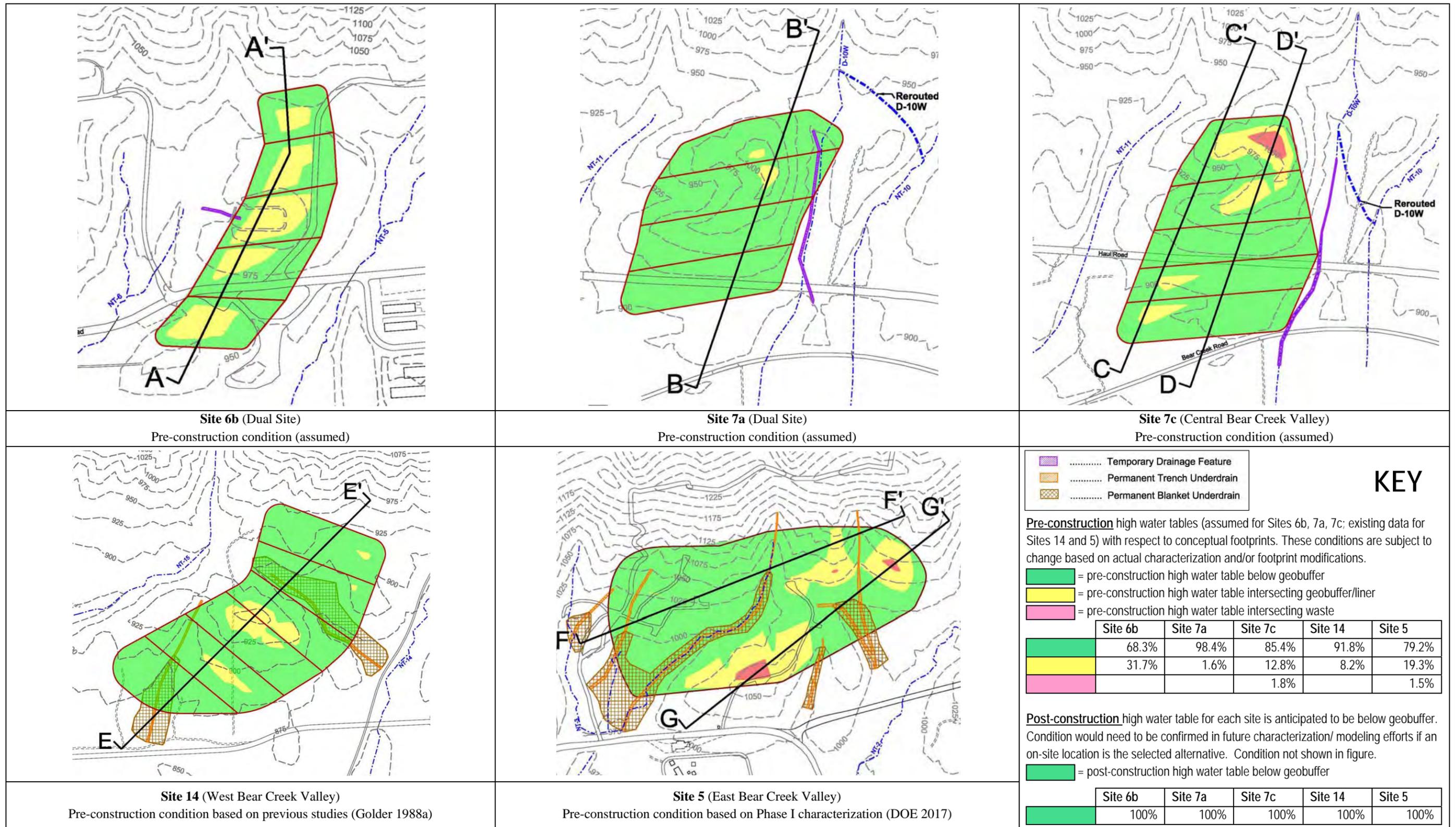
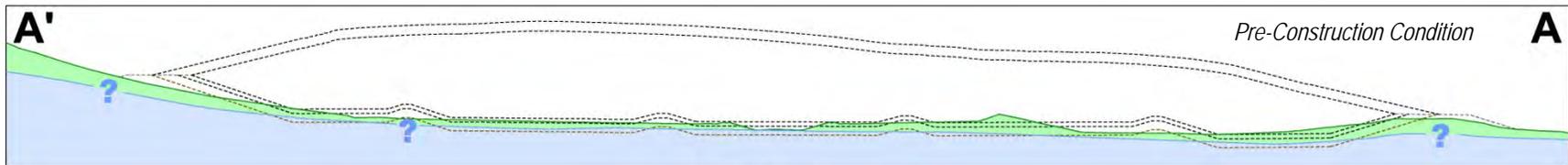


Figure 7-1. Plan Views of On-site Disposal Alternative Conceptual Footprints based on Assumed Pre-construction High Water Tables (Sites 6b, 7a, 7c) and Recorded High Water Tables (Sites 14 and 5)

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Site 6b

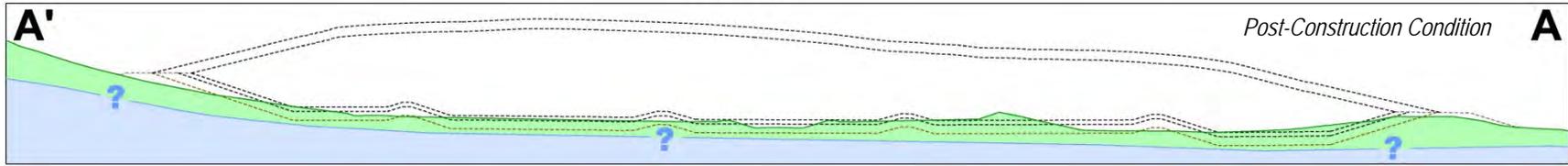
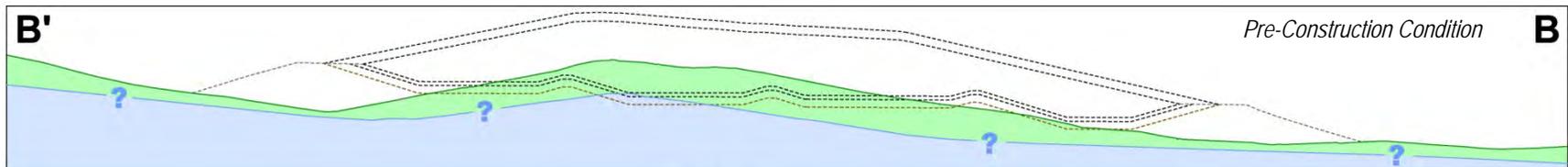


Figure 7-2. Site 6b Section Views of Assumed, Pre-construction Water Table Elevation with Overlay of EMDF Conceptual Design (top view) and Assumed, Post-construction Water Table Elevation with Overlay of EMDF Conceptual Design (bottom view)

Sections from Plan View, Figure 7-1.



Site 7a

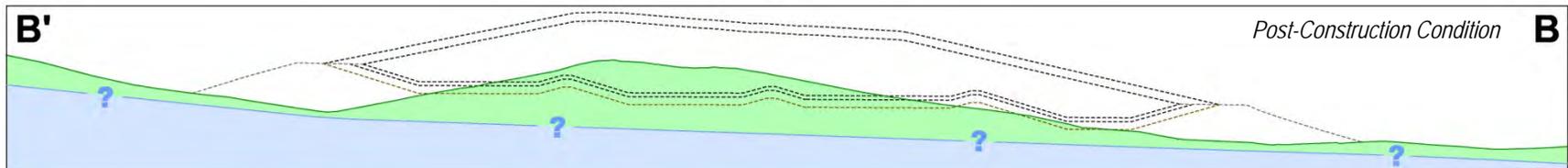
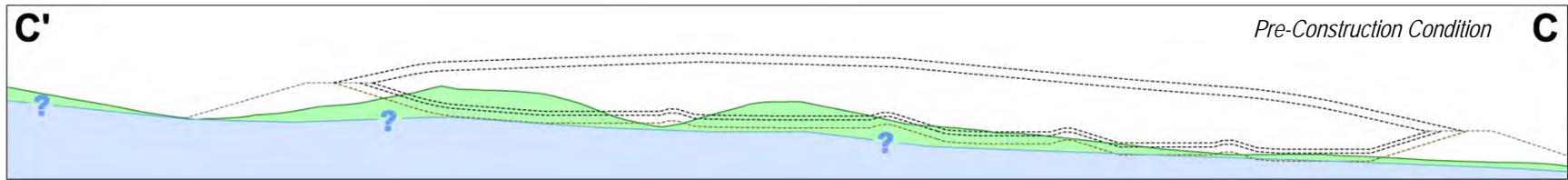


Figure 7-3. Site 7a Section Views of Assumed, Pre-construction Water Table Elevation with Overlay of EMDF Conceptual Design (top view) and Assumed, Post-construction Water Table Elevation with Overlay of EMDF Conceptual Design (bottom view)

Sections from Plan View, Figure 7-1.



Site 7c

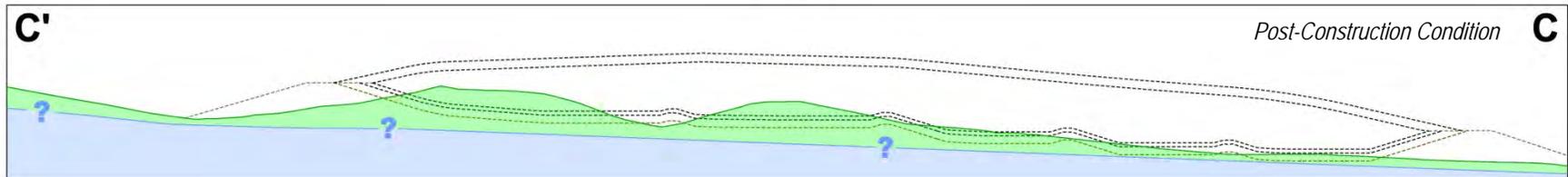
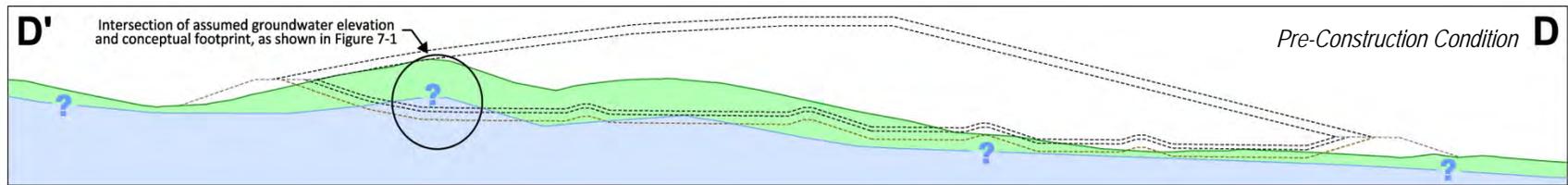


Figure 7-4a. CBCV (Site 7c) Section C Views of Assumed, Pre-construction Water Table Elevation with EMDF Conceptual Design (top view) and Assumed, Post-construction Water Table Elevation with EMDF Conceptual Design (bottom view)
Sections from Plan View, Figure 7-1. Section C is typical of the majority of the footprint.



Site 7c

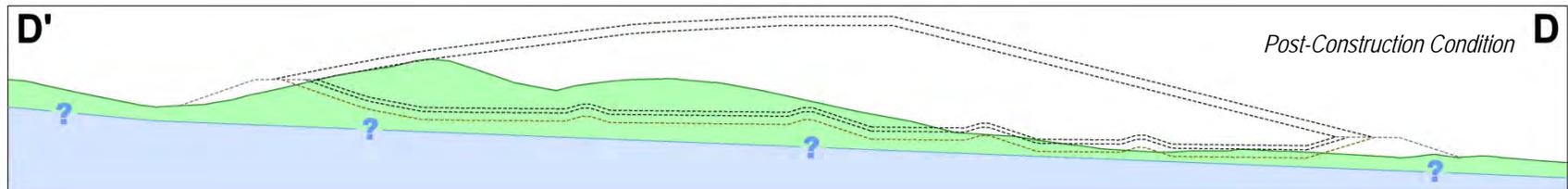


Figure 7-4b. CBCV (Site 7c) Section D Views of Assumed, Pre-construction Water Table Elevation with EMDF Conceptual Design (top view) and Assumed, Post-construction Water Table Elevation with EMDF Conceptual Design (bottom view)
Sections from Plan View, Figure 7-1. Section D is atypical of the footprint as a whole. The intersection of the assumed water table elevation with the conceptual footprint occurs in a very small localized area, and is expected to be resolved through construction of the facility as shown in the bottom view.

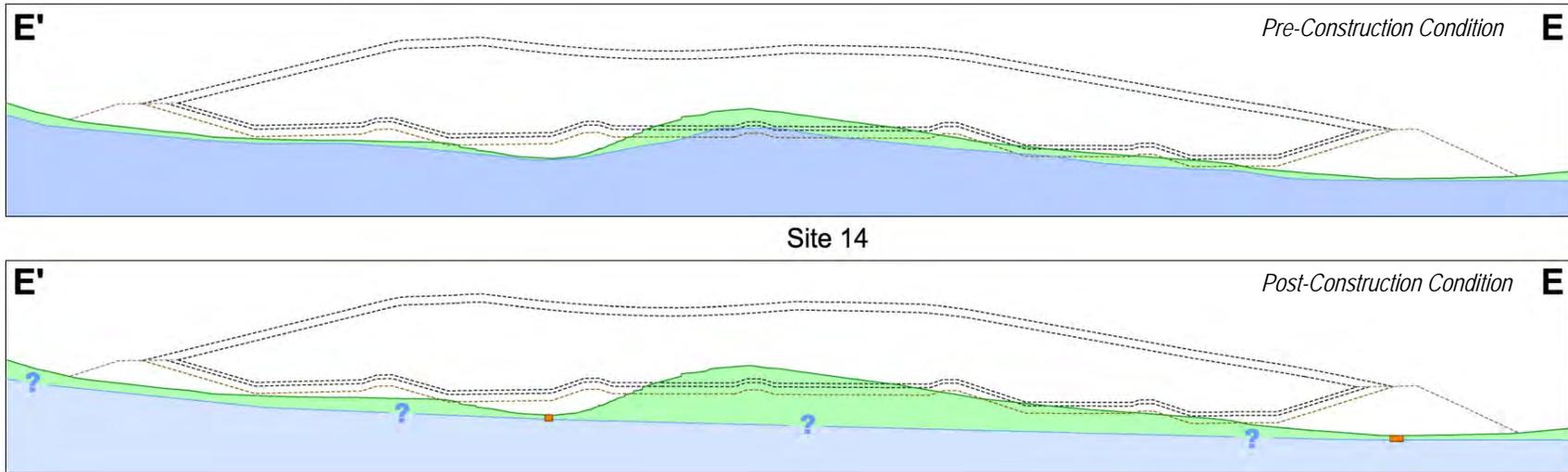
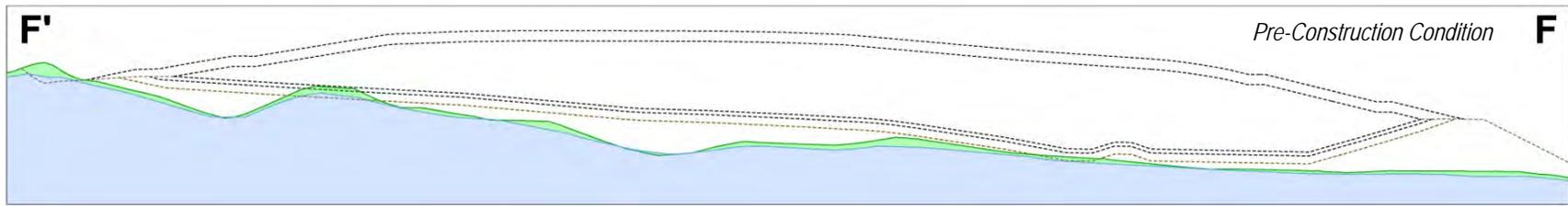


Figure 7-5. Site 14 Section Views of Pre-construction Water Table Elevation with Overlay of EMDF Conceptual Design (top view) and Assumed, Post-construction Water Table Elevation with Overlay of EMDF Conceptual Design (bottom view)

Sections from Plan View, Figure 7-1.



Site 5

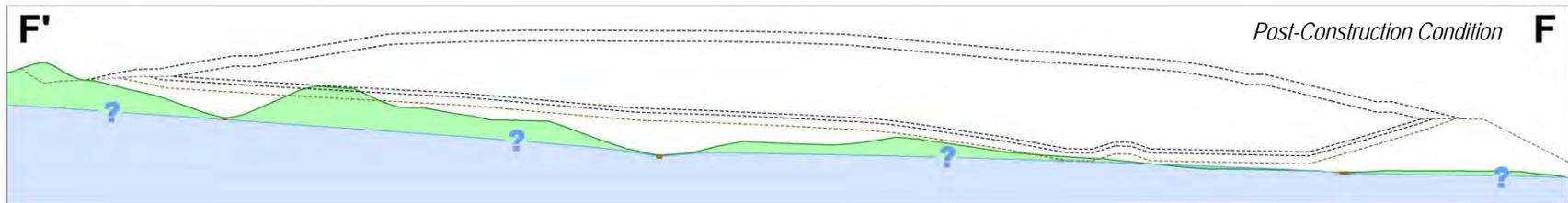
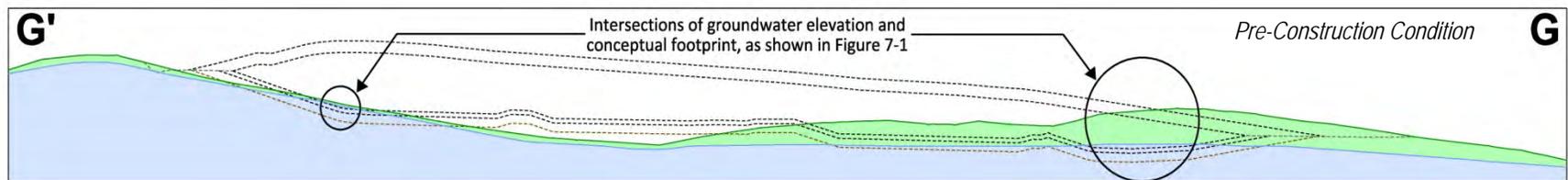


Figure 7-6a. EBCV (Site 5) Section F Views of Pre-construction Water Table Elevation with EMDF Conceptual Design (top view) and Assumed, Post-construction Water Table Elevation with EMDF Conceptual Design (bottom view)
Sections from Plan View, Figure 7-1. Section F is typical of the majority of the footprint.



Site 5

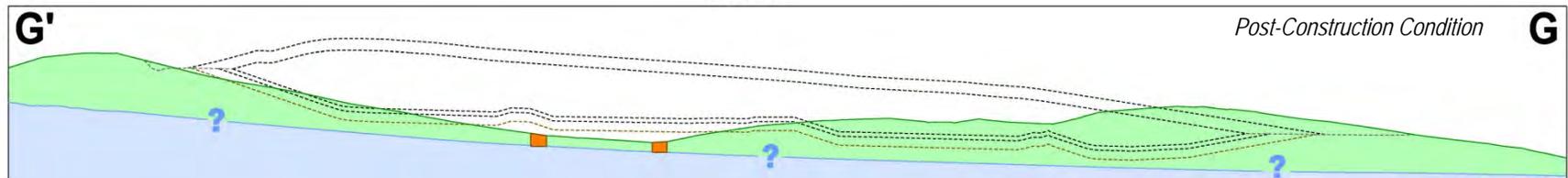


Figure 7-6b. EBCV (Site 5) Section G Views of Pre-construction Water Table Elevation with EMDF Conceptual Design (top view) and Assumed, Post-construction Water Table Elevation with EMDF Conceptual Design (bottom view)
Sections from Plan View, Figure 7-1. Section G is typical of the footprint as a whole. The intersection of the water table elevation with the conceptual footprint occurs in a very small localized area, and is expected to be resolved through construction of the facility as shown in the bottom view.

In the event that an on-site location is selected for future CERCLA waste disposal, the uncertainties associated with these key assumptions will be reduced through site characterization efforts and facility performance modeling to support final design. These data gathering and design activities directly address CERCLA evaluation criteria including Compliance with ARARs (Section 7.2.1.2) and Long Term Effectiveness and Permanence (Section 7.2.1.3). For CBCV or the Dual Sites in particular, pre-design groundwater monitoring will determine the general validity of the assumed pre-construction groundwater elevations and provide the basis for any revisions to the feasibility-level design required to ensure adequate separation between waste and groundwater. In the case of Sites 5 and 14, hydrologic performance modeling for the selected site will address the key assumption regarding the need for long-term satisfactory performance of underdrain systems to maintain the required 15 ft buffer zone. If any of the On-site Disposal Alternatives is selected for the proposed remedy, site-specific groundwater monitoring will be completed in parallel with WAC determination and performance modeling prior to a ROD.

Should site characterization and design performance modeling indicate that the required buffer zone thickness and minimum acceptable disposal capacity cannot be achieved at the selected site, the remedy selection process under CERCLA will be revisited, with an opportunity for public input prior to issuing the ROD.

Table 7-1. Key Assumptions for Candidate EMDF Sites for the On-site Disposal Alternatives

Bear Creek Valley Sites	Basis of Pre-construction Water Table Elevations	Assumptions Regarding Engineered Groundwater Drainage Features and Post-construction Water Table
EBCV (Site 5) and WBCV (Site 14)	Water table elevations and feasibility-level design based on existing site-specific groundwater measurements	Underdrains required to maintain 15 ft unsaturated buffer zone between bottom of waste and post-construction water table
CBCV (Site 7c) And Dual Site (7a/6b)	Assumed water table elevations and feasibility-level design based on water table depths at other BCV locations	No underdrains required to maintain buffer zone beneath waste

7.2.2.2 Overall Protection of Human Health and the Environment (On-site)

The On-site Disposal Alternative (all sites) would meet risk-based RAOs and protect human health and the environment by consolidating most future generated CERCLA waste exceeding the capacity of the existing EMWMF from the cleanup of ORR and associated sites into an engineered waste disposal facility, isolating the wastes from the environment. Additional protection would be provided indirectly by treatment of some waste streams to meet the EMDF WAC. Prior to placement in the EMDF, wastes would be evaluated for compliance with the facility WAC; placement of that waste would result in an overall net reduction of risks associated with environmental contamination at the ORR and associated sites.

A new on-site waste disposal facility would be designed to control releases to groundwater, soils, surface water, and air, and to prevent inadvertent intrusion into the waste. The facility would be designed such that components would be operational and effective throughout operations and the post-closure periods, and containment would remain effective for 1,000 years to the extent practicable. Protection following closure also would be maintained by active institutional and engineering controls (including physical restrictions, groundwater use restrictions, monitoring, and maintenance) and permanent restrictions on land use (e.g., ROD restrictions on land use and deed restrictions in the unlikely event of land transfer). While appropriate ROD restrictions on future land use for Sites EBCV and Site 6b of the Dual Site are in

place, selection of the WBCV Site, CBCV Site, or Dual Site (Site 7a) would require BCV Phase I ROD modifications to limit future use of those sites in accordance with ROD cleanup levels.

WAC that limit the acceptance of waste at an on-site facility, should one of those alternatives be selected, would be determined such that they ensure the RAOs are met and compliance with all ARARs is achieved or achievable. Certain waste streams may not meet the WAC for either the On-site EMDF or existing off-site disposal facilities. This waste, expected to be a relatively small volume, would be stored at compliant facilities with sufficient engineering controls and oversight to minimize the potential for exposure or release.

Monitoring of potential migration pathways would allow evaluation of the effectiveness of waste containment and would provide advance warning of any releases so that appropriate mitigative measures could be taken. If the presence of on-site disposal capacity encouraged removal of waste from individual CERCLA sites, environmental benefits could result at those sites depending on eventual land use. Environmental impacts at each of the EMDF sites would result from clearing, grading, construction, and operations conducted within the area designated as an Oak Ridge Environmental Research Park (ORERP). The ORERP encompasses 20,000 acres, the majority of the ORR (DOE 2011d). Approximately half of the EBCV Site is located within the ORERP. All other proposed sites are fully within the ORERP. Flora and fauna would be impacted by the permanent commitment of land to the disposal facility for all sites.

Human-health and environmental risks from transport of waste, disposal activities, and storage would be maintained as low as reasonably achievable (ALARA) through compliance with ARARs, DOE orders, and health and safety plans. Risk would be minimized through selection of appropriate transport routes, compliance with DOT requirements, and adherence to project-specific transportation safety, spill prevention, and cleanup plans. These activities would minimize the likelihood of an accident as well as the severity of a release should an accident occur, maintaining exposures ALARA. See Section 7.2.2.4 for a discussion of transportation risk for the On-site Disposal Alternatives.

7.2.2.3 Compliance with ARARs (On-site)

The On-site Disposal Alternatives (all proposed sites) would comply with chemical-, location-, and action-specific ARARs and pertinent TBC guidance, or provide a basis for a waiver under CERCLA. In general, waste generators at remediation sites would be responsible for treating wastes, if required, to ensure that wastes meet on-site EMDF WAC, for example LDRs.

7.2.2.3.1 Chemical-specific ARARs

Chemical-specific ARARs provide health- or risk-based concentration or discharge limitations in various environmental media (i.e., groundwater, soil, and air) for specific hazardous substances, pollutants, or contaminants. Because no specific sites or media would be remediated under this action, no chemical-specific ARARs for contaminant cleanup levels would apply. Chemical-specific ARARs that address radiation protection would apply to this alternative. Radiation protection standards that limit exposure of the public and limit the release of radionuclides into the air are presented in Appendix G, Table G-1. Further radiation protection standards are addressed by DOE orders. The EMDF, at all proposed sites, would meet these standards through control measures detailed in Section 6.2.

7.2.2.3.2 Location-specific ARARs

Location-specific ARARs and TBC guidance establish restrictions on permissible concentrations of hazardous substances or operational requirements to minimize damage to special or sensitive locations (e.g., wetlands, floodplains, critical habitats, historic districts, streams). TDEC substantive requirements for Aquatic Resource Alteration Permits would be triggered by construction of a road crossing a

streambed, wetlands or stream alteration, or dredging. For the EBCV Site, construction of the EMDF would require modification of NT-3 (i.e., construction over a portion of NT-3 using an underdrain system and intercepting and rerouting upgradient surface flow that contributes to the stream). All sites will require improvements and potential construction of new culverts that would impact existing wetlands. Actual design considerations would determine the potential impact to the aquatic environment. In addition, 10 CFR 1022 requires that detrimental effects to wetlands or a floodplain be evaluated and avoided wherever possible. All proposed sites, with the possible exception of Site 6b, will require some mitigation of wetlands. Table 7-2 summarizes the area of wetlands currently thought to be impacted by development at each proposed site.

If an On-site Disposal Alternative is chosen as the preferred alternative for CERCLA waste disposal, wetlands and stream assessments would be completed as necessary at the selected site(s), and results would be incorporated into planning and implementation, including mitigation of adverse impacts. Further reconnaissance regarding the Northern Long-eared bat may be required at the EBCV Site. WBCV and Sites 7a/7c and 6b have not had recent T&E species surveys completed. Should any of these protected species be identified in the proposed site area(s), consideration of the requirements of endangered, threatened, or rare species ARARs would be triggered before initiation of any field actions.

7.2.2.3.3 Action-specific ARARs

Action-specific ARARs for on-site disposal address siting, construction, operation, closure, and post-closure care of the EMDF. The On-site Disposal Alternatives, as described in this RI/FS, invoke CERCLA provisions for exemption from permitting requirements, although DOE could choose to permit the facility. The variety of wastes disposed of on-site under this alternative would trigger requirements for RCRA-hazardous waste, radiological waste, and TSCA waste. No set of regulations is specifically tailored to the combination of waste forms, types, and constituents anticipated in these wastes. Action-specific ARARs include siting criteria and design components for a disposal facility appropriate to the EMDF, and are based on the overriding priority to dispose of wastes in a manner protective of human health and the environment over both the short- and long-term. These ARARs include substantive requirements drawn from RCRA, TSCA, and TDEC regulations. In terms of siting requirements, the most extensive are those from NRC regulations in 10 CFR 61 *Licensing Requirements for Land Disposal of Radioactive Waste* that TDEC, as an NRC Agreement state, administers. The following bullets list these siting requirements that are relevant and appropriate, and information regarding how the proposed sites meet those requirements.

- **TDEC 0400-20-11-.17(1)(b) Disposal site shall be capable of being characterized, modeled, analyzed and monitored.** All sites selected for consideration meet this ARAR. All sites under consideration in this RI/FS as locations for an on-site disposal facility – EBCV Site, WBCV Site, CBCV Site, Dual Site (Site 6b and Site 7a) – are located in BCV, which has been extensively characterized over the last 40-50 years. More than 1,000 groundwater wells have been installed and monitored many of which continue to be monitored, multiple characterization events have been executed and documented, and over 900 acres of the valley are incorporated in the BCV model, which was used in modeling the existing EMWLF landfill. Additionally, an effort is underway within OREM to develop a more detailed groundwater model of BCV outside of this RI/FS. Further modeling efforts will be undertaken should one of the on-site locations be selected as the proposed remedy in the Proposed Plan.

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Table 7-2. Summary of Proposed Site Parameters

Parameter		EBCV (Site 5)	WBCV (Site 14)	CBCV (Site 7c)	Dual Sites (Sites 7a & 6b) ^e	Hybrid Site (Site 6b)	Site 7a (not utilized individually)
Conceptual Design	Capacity (yd ³)	up to 2.5 M	up to 2.8 M	Up to 2.2 M	up to 2.25 M	up to 0.85 M	up to 1.4 M
	Cells	6 Cells 3-5 acres each	6 Cells 4-5.5 acres each	5 Cells 4.5-6 acres each	9 Cells 2-5 acres each	5 Cells 2-2.5 acres each	4 Cells 4-5 acres each
	Proposed Buildout (yd ³) (per RI/FS current waste volume estimate) ^g	2.2 M 5 Cells	2.2 M 5 Cells	2.2 M 5 Cells	2.25 M 9 Cells	0.85 M 5 Cells	1.4 M 4 Cells
	Acreage, extent of waste	30 acres	29 acres	23 acres	32 acres	13 acres	19 acres
	Acreage, extent of cap	35 acres	34 acres	29 acres	40 acres	17 acres	23 acres
	Acreage, development/operations ^a	71 acres ^c	94 acres	82 acres	135 acres ^c	53 acres ^c	82 acres
	Acreage, disposal facility (footprint) ^b	48 acres	52 acres	47 acres	68 acres	27 acres	41 acres
	Acreage, permanent commitment	70 acres	71 acres	67 acres	109 acres	50 acres	59 acres
	Acreage, upland drainage area	10 acres	12 acres	23 acres	42 acres	16 acres	26 acres
	Upgradient french drain/diversion drains (ft)	2,100 ft	1,470 ft	960 ft	2,370 ft	950 ft	1,420 ft
	Acreage, wetlands (impacted by facility footprint) Acreage, wetlands (impacted by support facilities)	1.38 acres 0.20 acre Total: 1.58 acres	1.66 acres 0.87 acres Total: 2.53 acres	4.9 acres 0.0 acre Total: 4.9 acres	5.31 acres 0.48 acres Total: 5.79 acres ^d	0.0 acre 0.0 acre Total: 0 acre	5.31 acres 0.48 acre Total: 5.79 acres ^d
	Permanent drainage features (ft ²) Trench drain Blanket drain	43,219 253,893	18,997 240,471				
	Temporary drainage feature (ft ²)			14,313	15,065	3,047	12,018
Infrastructure	Existing (EMWMF proximity)	Construction needed	Construction needed Requires Haul Rd and Bear Creek Rd reroutes	Construction needed Requires Haul Rd reroute	Existing (EMWMF proximity) Requires Haul Rd reroute	Construction needed Requires Haul Rd reroute	
Geology	Proximity to Maynardville Limestone in Bear Creek Valley floor, ft (m)	1270 ft (387 m)	656 ft (200 m)	300 ft (91 m)	597 ft (182 m)	597 ft (182 m)	593 ft (181 ft)
Proximity to Water Resources	Distance, edge of waste to Bear Creek, ft (m)	1,270 ft (387 m)	1,160 ft (354 m)	650 ft (198 m)	565 ft (172 m)	565 ft (172 m)	990 ft (302 m)
	Distance, edge of waste to surface water, ft (m)	200 ft (61 m)	240 ft (73 m)	190 ft (58 m)	165 ft (50 m)	165 ft (50 m)	190 ft (58 m)
Future Land Use and Proximity to Public	Future Land Use	DOE-Controlled Industrial	Unrestricted ^f	Recreational/Unrestricted ^f	Recreational/Unrestricted ^f	DOE-Controlled Industrial	Recreational/Unrestricted ^f
	Proximity to Public Proximity to nearest resident: (all ~0.75 mi from DOE Boundary)	0.84 mi to nearest resident	1.1 mi to nearest resident	0.79 mi to nearest resident	0.79 mi to nearest resident	1.14 mi to nearest resident	0.79 mi to nearest resident

^a Area for development, including temporary construction activities, existing and new support facilities, and spoils areas.

^b Area of disposal facility footprint, computed to the outside edge of grading for perimeter clean-fill dike, perimeter berm slopes.

^c An additional 21 acres is already developed and being used to support EMWMF operations.

^d If Site 7b were used, 1.7 acres of wetland would be impacted (as noted throughout, Sites 7a and 7b are quite comparable, and if selected, a detailed screening of both sites would be necessary to decide between them).

^e For the Dual Site, the most restrictive parameter of the two sites is tabulated. See separate site parameters in table for individual site statistics.

^f Sites will require a change to future land use designation if selected.

^g EBCV and WBCV would both see reductions in extent of waste, extent of cap, development acreage, etc. with a reduction in size from a 6 cell design to a 5 cell design commensurate with the reduction in capacity (12% for EBCV and 18% for WBCV). No wetland acreage would be affected.

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- **TDEC 0400-20-11-.17(1)(c) Within the region where the facility is to be located, a disposal site should be selected so that projected population growth and future developments are not likely to affect the ability of the disposal facility to meet performance objectives.** All sites selected for consideration meet this ARAR. This requirement is tied to the potential for future use of the site. All sites are within DOE boundaries. EBCV Site and Site 6b of the Dual Site (On-site Disposal Alternatives) as well as the Hybrid Disposal Alternative (Site 6b) are located in Zone 3 of Bear Creek with a future land use designation that is DOE-controlled industrial use, with restrictions on groundwater usage and future development limited to industrial use only, in perpetuity per the BCV Phase I ROD (DOE 2000). WBCV Site is located in Zone 1 of Bear Creek, with a future land use designation as unrestricted use; however, if selected, this site would require a ROD modification that considers the land to be used for long-term waste management. Site 7a of the Dual Site and Site 7c (CBCV) are located in future (long-term) land use designation of unrestricted usage as well, with a short-term restriction for recreational use only. However, if selected, either site will require a revision to the future land use designation as well to allow an area in Zone 2 to be used for long-term waste management.

Pine Ridge provides a natural buffer between the proposed sites and current residents in terms of sight, noise, and physical intrusion. Pine Ridge defines a separation in watersheds; the proposed sites are within the BCV watershed, while the nearest current residents/public lands located north/northwest of the proposed sites reside in the Lower East Fork Poplar Creek watershed. Therefore, there is no direct groundwater/surface water pathway that links the current public to the proposed sites, and given the future long-term land usage plans for these sites, no future planned developments would be allowed within DOE property limits.

The obvious intent of this siting criterion is to isolate the public from the site, specifically regarding future situations. In terms of ensuring performance objectives are met, the pertinent performance objectives would be those which protect the public from (a) releases of radioactivity and (b) inadvertent intrusion. Pine Ridge, as a natural buffer, is a superior separation and protection for current or future populations as opposed to distance alone, which is indicated by the NRC in guidance document NUREG-0902 (NRC 1982) as a measure of the ability of a site to meet this siting criterion *“Disposal sites should be located in an area which has low population density and limited population growth potential. Disposal sites should be at least two kilometers from the property limits of the closest population centers”* or, as stated in later documentation *“...should be at least two kilometers from the residential property limits of the nearest existing urban community”* (NRC 1988). Regulatory Guide 4.19 also notes that this 2-km distance is not necessarily the distance to the nearest residence: *“However, the exact distance to the nearest residential property may vary depending on local land use and demographic conditions.”* These guidance documents are unclear as to what property limit the 2-km distance is to be applied to, but clarify the distance does not necessarily refer to a distance between the site and closest resident. Additionally, the guidance notes sites should be located in an area with a low population density; all sites easily meet that stipulation, with population densities (within *at least* a 2-km circumference) in the single digits or even zero in the case of WBCV. All proposed sites in BCV are at least 1.3 km to the nearest resident with Pine Ridge in-between, and are all separated from potential future developments (e.g., distance to the DOE property line) by at least 1.2 km and Pine Ridge, thus providing significant isolation from the current public or future developments.

Limitations that will be determined for waste acceptance as well as waste inventory at closure will be based on meeting performance objectives at locations well within a 2-km distance from any selected site. Cover specifications as presented in this feasibility design also provide a deterrent to intrusion. Overall, based on the separation provided by Pine Ridge, distances exceeding 1 km to any possible future development, engineered design features of the final cover, and limitations to be placed on waste acceptance and waste inventory at closure, all proposed sites would meet this siting criterion.

- **TDEC 0400-20-11-.17(1)(d) Areas must be avoided having known natural resources which, if exploited, would result in failure of the cell to meet performance objectives.** All sites selected for consideration meet this ARAR. This requirement refers to natural resources such as minerals, coal or other hydrocarbon deposits, geothermal energy sources, timber, and water resources. No such resources are present at the proposed sites, nor if they were, would they be available for exploitation, because the land is owned by DOE.
- **TDEC 0400-20-11-.17(1)(e) Disposal site must be generally well drained and free of areas of flooding and frequent ponding, and waste disposal shall not take place in a 100-year floodplain or wetland.** All sites selected for consideration meet this ARAR. All proposed sites are generally well drained and free of areas of flooding and frequent ponding. The conceptual designs at each site ensure hydrologic/hydrogeologic conditions such that waste disposal will not take place in a 100-year floodplain. Moreover, all sites are located outside the 500-year floodplain as well. See Figure 7-1, which identifies the proposed facility locations with respect to the 100- and 500-year floodplains. This also demonstrates compliance with TSCA 40 CFR.761.75(b)(4).

While limited wetlands are present within the footprints of all but one site (Site 6b), those wetlands if impacted will be mitigated, and thus waste disposal will not take place in wetland areas. The primary purpose in avoiding wetlands, per NUREG-0902, is to avoid habitat destruction. Wetland mitigation is an accepted replacement strategy for those habitats that are destroyed. Additionally, NUREG-1200 (NRC 1994) states *“When 10 CFR 61 was promulgated, the staff did not envision that small inconsequential areas could be designated as wetlands. The regulations intended to avoid the placement of waste in submerged and relatively large wetland areas, such as marshes, bogs, swamps, and tidal areas.”* Based on this interpretation, the relatively minor wetland areas identified in the proposed sites do not qualify as the wetland areas intended to be avoided by this siting criterion. See Table 7-2 for a summary of estimated wetland areas that will be mitigated at each proposed site.

- **TDEC 0400-20-11-.17(1)(f) Upstream drainage areas must be minimized to decrease the amount of runoff which could erode or inundate waste disposal units.** All sites selected for consideration meet this ARAR. This requirement is related to drainage crossing the disposal site, and primarily applies to the disposal site after construction of the near-surface disposal facility per NUREG-0902. Proposed sites are situated such that upland drainage areas are minimized. Upland drainage areas will remain forested, reducing surface runoff and reducing runoff velocity. In addition, runoff from Pine Ridge (which borders all proposed sites to the north) is diverted with surface ditches and French drains around the landfills’ northern borders. Sites 7a and 7c have a natural drainage area between the proposed footprints and Pine Ridge, further shielding the footprints from upland runoff. French drains will be sized to accommodate extreme heavy rainfall. Drainage will be sized based on 100-year storm conditions. Materials will be used that resist degradation; design will accommodate long-term longevity, under the assumption there should be little to no long-term maintenance required (see Section 6.2.2.4.2 for more discussion). See Figure 7-7 and Table 7-2 for a comparison of upland drainage area estimated acreage for each of the proposed sites.

TDEC 0400-20-11-.17(1)(g) The disposal site must provide sufficient depth to the water table that groundwater intrusion, perennial or otherwise, into the waste will not occur. All sites selected for consideration will meet this ARAR upon complete construction. All sites have conceptual footprints that are planned to be built mostly above grade. Per NUREG-0902, this requirement indicates that near-surface disposal of low-level radioactive wastes should be in unsaturated soil deposits (regolith). However, the NRC guidance document notes that exceptions include structures completely below, partially below, or completely above natural site grade. In the case of both EBCV and WBCV sites, the majority of the footprints will be installed significantly above natural grade, therefore requiring a good amount of fill material. Remaining sites (6b, 7a, 7c) have less fill requirements, but would still contain the waste well above saturated zones.

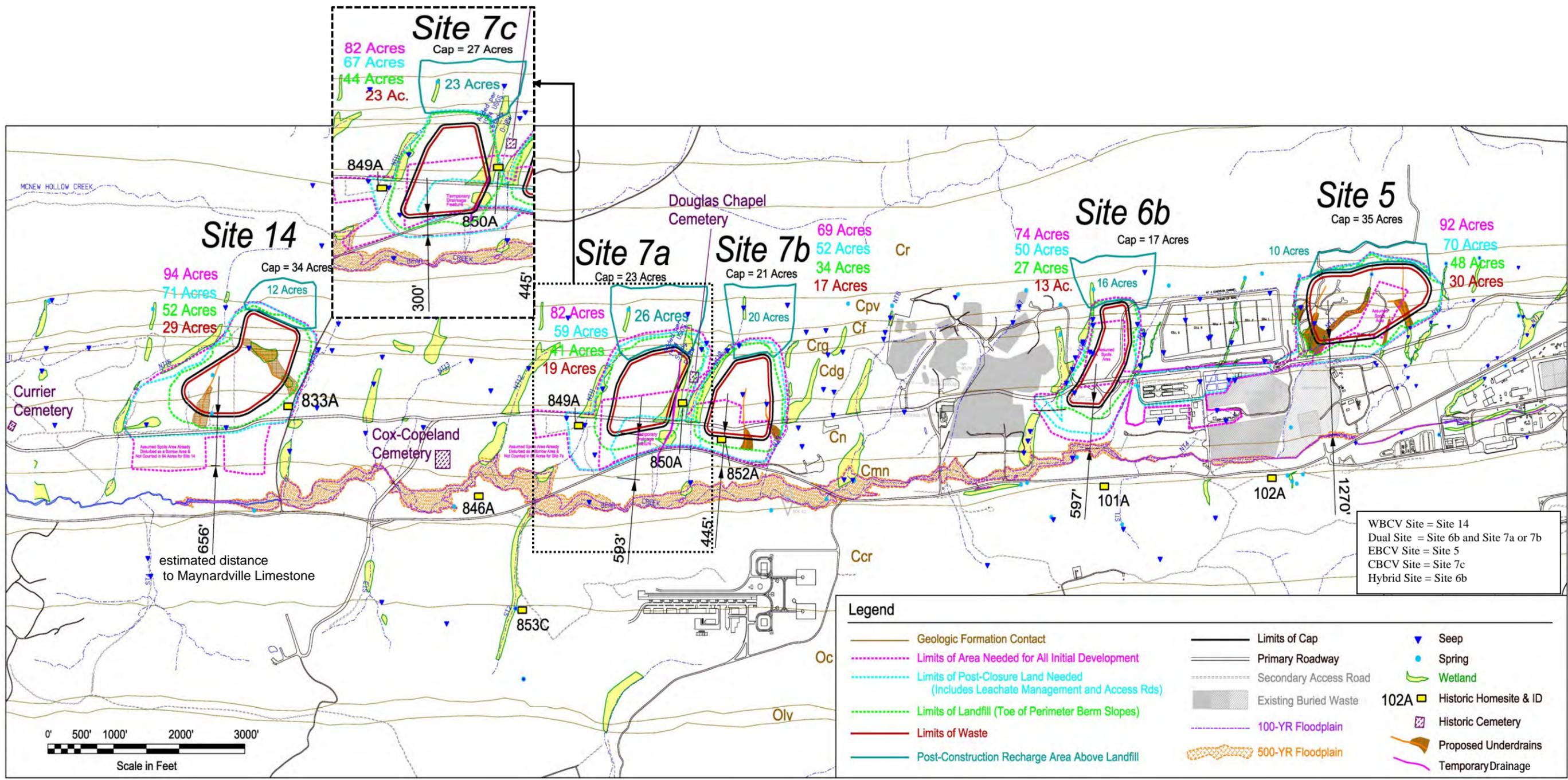


Figure 7-7. Proposed Sites in BCV, Associated Area Acreage, Floodplains, Wetlands/Seeps/Springs, and Distances to Maynardville Limestone Formation

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All sites will have, underneath the waste, a 5-ft liner system with a 10-ft geologic buffer zone beneath the liner. It is anticipated that seasonal high water tables, following construction of the facility, will remain below the geologic buffer (and thus a minimum of 15 ft below the waste) for each site due to rerouting runoff around the facility, minimizing run-on, cutting-off recharge within the footprint, and lowering of the water table for those sites with permanent underdrains. See Section 7.2.2.1 *Key Assumptions* for details regarding post-construction water table elevation estimates at each site.

- **TDEC 0400-20-11-.17(1)(h) The hydrogeologic unit used for disposal shall not discharge groundwater to the surface within the disposal site.** The proposed sites meet this requirement prior to construction in some cases (e.g., Sites 6b, 7a, and 7c). All sites proposed will meet this requirement at construction completion and prior to waste being placed. Sites require, to varying degrees, drainage beneath or around the footprint to provide a path for shallow groundwater, presenting as seep/spring and/or intermittent streams within the proposed general site areas. Both the EBCV and WBCV Sites have intermittent streams identified wholly within the footprints, including the spring/seep of the headwaters. Sites 7a and 7c have a portion of an intermittent stream in the footprint or beneath berms, which will be rerouted and/or drained through the use of temporary drainage features during construction, and Site 6b has seep/springs in the landfill footprint limits (berms), and employs temporary drainage features to dewater the area during construction. Appendix G, Chapter 4, presents more information regarding the ability of sites to meet this requirement during the active phase of the remedy. Engineered features providing the isolation of groundwater and surface water expression are predicted to be relied on for varying periods of time at the different sites. Sections 7.2.2.4 and 7.3.3 present and compare, respectively, the distinctions encountered at each site.
- **TDEC 0400-20-11-.17(1)(i) Areas must be avoided where tectonic processes such as faulting, folding, seismic activity may occur with such frequency to affect the ability of the site to meet the performance objectives.** All sites selected for consideration meet this ARAR. The nearest mapped fault to the EMDF sites in Bear Creek (the White Oak Mountain Thrust Fault) is on the northwest side of Pine Ridge. This fault is greater than 200 ft from the edge of all proposed disposal cell sites (see Appendix E of the RI/FS) and there is no evidence that this fault has had displacement in Holocene time. Information available at this time indicates that the EMDF, all locations, can comply with the seismic considerations in RCRA 40 CFR 264.18(a)(1) which is identified as an ARAR for the on-site facility and requires the facility “must not be located within 200 ft of a fault which has had displacement in Holocene time.” Final design documents will demonstrate and record compliance with this ARAR after a seismic hazard evaluation is completed. In addition, there was such an evaluation conducted for EMWMF, also located in BCV in the vicinity of the proposed sites, which demonstrated that this ARAR was met.
- **TDEC 0400-20-11-.17(1)(j) Areas must be avoided where surface geologic processes such as mass wasting, erosion, slumping, landsliding or weathering may occur with such frequency and extent to affect the ability of the disposal site to meet performance objectives or preclude defensible modeling and prediction of long-term impacts.** All sites selected for consideration meet this ARAR. As with the previous site selection criterion, this criterion relates to the stability of the site. Per NUREG-0902, this requirement is further described as “*the natural processes affecting the disposal site should be occurring at a consistent and definable rate. In addition, these processes should not occur at a frequency, rate, or extent which can significantly change the stability of the site or the ability of the disposal site to isolate low-level radioactive wastes during the duration of the radiological hazard (approximately 500 years).*” Regarding the reference to defensible modeling, the guidance states that “*Changes which occur due to these processes should not invalidate the results of any modeling and prediction of long-term impacts.*”

The existing natural slopes of Pine Ridge along Bear Creek Valley have not shown any indications of recent large-scale landslides or slumping. Characterization efforts such as test pits, boreholes, well drilling logs, and corresponding laboratory testing have occurred at various locations within valley and demonstrate the stability of the existing terrain. Problems could arise if the existing slopes of Pine Ridge were excavated incorrectly, but this has been a design consideration in the conceptual designs of the proposed on-site locations in the RI/FS. Avoiding undercutting along Pine Ridge was a primary driver in the conceptual designs for two reasons: 1) to avoid creating potentially unstable slopes above excavated areas and 2) to avoid intercepting any potentially shallow groundwater traveling down the ridge.

Any new slopes constructed as part of any landfill will use standard allowable slopes which will then be validated through modeling and static slope stability analyses allowing adequate safety factors during detailed design. All of the landfills considered in the RI/FS use similar proposed slopes for the various phases of landfill construction. Slope failure is always a key issue in the design of any large earth structure, regardless of existing terrain. Landfill design involves rigorous seismic analysis and slope stability calculations. Volume 3 of the RDR for EMWMF (DOE 2001a), provides examples of the types of slope stability modeling and calculations that will be performed to ensure long-term stability, while Volume 1 of the RDR provides the quality assurance plans that are used to ensure that the landfill is constructed to the standards required to ensure long-term stability. The new facility will undergo this process as well as considering new seismic standards that have been implemented in recent years.

Landfill stability is also ensured as part of operations, during waste placement. For example, at EMWMF, compactable waste is spread in an 8-inch lift and compacted with a minimum of 4 round-trip passes of a Caterpillar D-8 dozer. Containers of waste are typically flood grouted to eliminate voids. Pipes may be crushed, split open, or filled with grout. Waste placement is observed by a trained Field Engineering Technician who verifies the waste placement location, the number of passes of the dozer, and any evidence of unsatisfactory compaction (e.g., excessive rutting). The technician also runs compaction tests at a frequency of one test per every 1000 cubic yards of waste placed into the landfill. These procedures ensure that waste is compacted in place, voids are filled, and requirements are met to ensure stability of the landfill long-term. Such procedures would be implemented at a new on-site facility.

Finally, NRC Regulatory Guidance 4.19 states, when assessing a site's ability to meet criteria under TDEC 0400-20-11-.17(1)(i) and (j), "*Ideally, a site should be located near a drainage divide and must be generally well drained.*". The sites considered in BCV about the drainage divide atop Pine Ridge, and, especially for the furthest site to the East (EBCV Site), are relatively close to the hydrologic divide between Bear Creek Watershed and Upper East Fork Poplar Creek Watershed.

- **TDEC 0400-20-11-.17(1)(k) The disposal site must not be located where nearby activities or facilities could impact the site's ability to meet performance objectives or mask environmental monitoring.** All sites selected for consideration meet this ARAR with the possible exception of Site 6b. The proximity of Site 6b (one of the sites in the Dual Site and the Site in the Hybrid Disposal Alternative) to BCBG and groundwater contamination in the shallow (<100 ft depth) and intermediate/deep intervals (>100 ft depth) around Site 6b pose potential issues with environmental monitoring. With the limited information available, it is not possible to state emphatically that this site would require a waiver to this siting criterion; however, it is a consideration and would have to be further investigated if this site were selected.

Preliminary characterization at the EBCV Site during the Phase I effort did not identify any contamination issues within the footprint. Concern has been expressed about the proximity of the EBCV Site to the EMWMF; however, previous modeling of the EMWMF does not indicate a plume spread to the east toward the EBCV Site.

Site 7a of the Dual Site and the CBCV Site (Site 7c) do not have available characterization within the proposed footprint. However, the location is isolated, and is unlikely to have a situation in which environmental monitoring could be masked by other waste disposal facilities to the east. It is located approximately ¾ mile west of the BCBG.

Significant characterization of the WBCV site was completed (Golder 1988a/b/c/d, and 1989a/b/c). No issues that would raise concern regarding the ability of the site to be monitored were reported. It is located in a Greenfield area, approximately 1.5 miles west of the BCBG. For more details see Appendix E.

Waters contacting waste and collected during operation of the landfill and during the post-closure dewatering period will be collected and sampled. Alternatives for managing landfill wastewater are considered in the IWM FFS, and treatment at a new treatment system is included in this document as a place/cost holder. The IWM FFS provides details regarding alternative proposed treatment systems and their operation. ARARs from the IWM FFS have been incorporated in this RI/FS. It is intended that the conclusions reached in the IWM FFS and this RI/FS will be merged in the Proposed Plan. A single ROD will address the integrated alternative, and include ARARs from both the RI/FS and the IWM FFS.

Facility design would also incorporate TSCA requirements for a chemical landfill to accommodate wastes containing PCBs at concentrations ≥ 50 ppm. Most TSCA requirements parallel those of RCRA. Implementation of more stringent RCRA requirements would meet or exceed the protectiveness of the TSCA requirements in some instances. TSCA requirements regarding in-place soils are identified at 40 CFR 761.75(b)(1) *The landfill site shall be located in thick, relatively impermeable formations such as large-area clay pans. Where this is not possible, the soil shall have a high clay and silt content with the following parameters:*

- (i) *In-place soil thickness, 4 ft or compacted soil liner thickness, 3 ft*
- (ii) *Permeability (cm/sec), equal to or less than 1×10^{-7}*
- (iii) *Percent soil passing No. 200 Sieve, >30*
- (iv) *Liquid Limit, >30*
- (v) *Plasticity Index >15*

These requirements will be met. Detailed characterization efforts will determine soil properties as needed. If in place or borrow materials are lacking in the given specifications, soil will be either amended to meet the requirements or purchased.

One TSCA technical requirement will require a waiver for all sites; the waiver will be sought as a CERCLA waiver. The requirement [40 CFR 761.75(b)(3)] is a technical requirement for chemical waste landfills used for the disposal of PCBs and PCB items and is a hydrologic condition requirement that states *“The bottom of the landfill shall be above the historical high groundwater table as provided below. Floodplains, shorelands, and groundwater recharge areas shall be avoided. There shall be no hydraulic connection between the site and standing or flowing surface water. The site shall have monitoring wells and leachate collection. The bottom of the landfill liner system or natural in-place soil barrier shall be at least fifty feet from the historical high water table.”*. As none of the proposed disposal sites in BCV meet this requirement, and because the facility can be designed to provide an equivalent standard of performance [as allowed under CERCLA at 40 CFR 300.430 (f)(1)(ii)(C)(4)] and remain protective of human health and the environment, a waiver to this requirement is requested. Granting of this waiver in southeastern locations of the country is commonly completed by EPA Region 4. Appendix G Chapter 4 provides evidence and rationale to support obtaining this waiver.

Other action-specific ARARs address management of storm water runoff, fugitive dust emissions, landfill wastewater management, waste management and operations, monitoring, facility closure, and post-closure maintenance and monitoring. These requirements would all be met for all site locations. Appendix G contains a more detailed discussion of ARARs for the On-site Disposal Alternatives.

7.2.2.4 Long-term Effectiveness and Permanence (On-site)

For the On-site Disposal Alternatives (all sites), the long-term period is considered to begin when all candidate waste has been disposed of, or stored, and the EMDF has been closed. Final capping and closure activities for each of these alternatives are projected to be complete in FY 2047. Under these alternatives, access to the EMDF would continue to be restricted. This evaluation does not address CERCLA remedial activities, waste, or residuals that would be left in place at remediation sites, non-candidate waste streams, or any treatment residuals from on-ORR processing of waste to meet WAC.

Residual Risk

Under these alternatives, most future CERCLA waste, treated as appropriate, would be placed in an on-site engineered waste disposal facility designed to isolate waste from the environment and significantly reduce the possibility of intrusion or the migration of contaminants away from the facility. Residual risk would be represented by the in-place waste, which would be nearly equivalent for each Site – EBCV, WBCV, CBCV, and the Dual Site since all sites are of sufficient capacity to accommodate the projected 1.95 M yd³ of waste, and WAC limits for each site are not expected to differ substantially. Final WAC will be developed for whichever site would be selected, and by design, meeting the facility WAC, ARARs, and implementing radioisotope inventory limits would ensure that RAOs are met. Waste not meeting the EMDF WAC would either be shipped to off-site disposal facilities or stored by the generator pending availability of treatment or disposal options. The On-site Disposal Alternatives (all sites) use proven technologies to protect human health and the environment and meet risk-based RAOs. Reliance on proven technologies reduces uncertainty associated with this alternative. The on-site disposal facility and support facilities under this alternative incorporate three types of controls to ensure protectiveness: engineered controls, S&M, and institutional controls.

Engineered and Institutional Controls

Engineered controls would be built into the landfill and support facilities to prevent exposure to contaminants and to prevent, detect, and mitigate contaminant releases. Workers and the public will be protected from direct exposure by a landfill final cover system that would prevent airborne releases of, and direct contact with or exposure to the waste, as well as provide shielding for radiation, and most importantly will greatly reduce water contact with the waste. The EMDF conceptual facility design at all sites is essentially the same in terms of cover and liner design. Geomembrane liners of the landfill liner system at all sites would control releases of leachate to groundwater for their design life (Koerner, et al. 2011, Rowe, et al. 2009a, Benson 2014). Both cap and liner systems contain geomembranes to reduce contact of water and waste. As described by Bonaparte et al. (2016), it appears that HDPE geomembranes of the type being used in some MLLW disposal facilities are relatively unaffected at total alpha doses of 5 megarad (Mrad), or more. These geomembranes are also reportedly unaffected by radiation from gamma and/or beta sources until total doses reach on the order of 1 to 10 Mrad, which are orders of magnitude over the doses that will be seen in this environment. Bonaparte et al. (2002) proposed three stages of HDPE geomembrane service life: 1) depletion of antioxidants; 2) induction, and 3) degradation of material properties. Despite the depletion of antioxidants in Stage 1 and oxidation induced-scission of polyethylene chains in Stage 2, there is no loss of performance during these stages. Stage 3, or degradation, occurs when the effect of oxidation induced-scission of polyethylene chains becomes measurable. Bonaparte et al. (2002) found that the approximate durations for each stage for a 1.5-millimeter (mm) HDPE geomembrane are: (i) antioxidant depletion (200 years), (ii) induction (20 years), and (iii) half-life (50% degradation) of an engineering property (750 years). This implies a service lifetime for an HDPE geomembrane of 800 to 1,000 years. Subsequent research conducted by Rowe et al. (2009b) found similar durations and concluded that HDPE liners may perform as designed for upwards of 500 to 1,000 years. Similarly, Phifer (2012) estimates that the HDPE liners in the Portsmouth CERCLA cell design may function for 600 to 1,400 years. A service life of about 500 years would ensure enough

containment time to allow for decay of short-lived radionuclide contaminants (e.g., less than 100 year half-life) to innocuous levels, as noted by the NRC (NRC 1981).

The leachate collection and removal system above the primary liner and the leak detection and removal system below the primary liner would be effective for the period of active institutional controls. The period of active institutional controls is not known, but is assumed for design purposes to extend for at least 100 years. Subsequently, the final cover system, secondary liner, and geologic buffer would provide long-term control of leachate release since these engineered features would last minimally for 500 years. The final cover system would be designed to have a lower long-term vertical percolation rate than the basal liner system and geologic buffer. This would prevent leachate from mounding on top of the basal liner system after the period when the leachate removal system is no longer active and would control the long-term release of leachate by limiting the rate of infiltration into the waste and down through the basal liner system and geologic buffer.

Engineered subsurface and/or surface drainage systems are included in the conceptual designs of the EMDF at all sites. The extent of those drainage systems differs, depending on site-specific hydrologic characteristics and topography. The permanent underdrain engineered features at the WBCV and EBCV Sites are relied on to maintain lowered groundwater tables below the geobuffer systems. Conceptual designs at other sites (CBCV and Dual Site 7a/6b) do not require permanent underdrains beneath the waste to maintain the groundwater table below the geobuffer at those locations (see Section 7.2.2.1). Surface drainage features (upgradient diversion ditch and French drain) between Pine Ridge and the installed facility (all sites) will provide diversion of upgradient flow, reduce potential erosion and subsidence of the cover and promote stability, all of which will support the isolation of the waste from contact with water. All drainage systems are designed with graded filtration, and non-weathering materials to provide long-lived performance.

Studies were conducted at the existing EMWFM of the potential for plugging of the underdrain by inorganic mineral precipitates. If this were to occur, mineral deposition in the core of the multizone filter might reduce the hydraulic conductivity, and thus, the overall effectiveness of the underdrain. To evaluate the potential for plugging, groundwater geochemical data were evaluated to determine the solution saturation with respect to common minerals present in the groundwater. Additionally, potential changes to the geochemical environment induced by the underdrain were considered to determine if a shift in the solution equilibrium might still result in undesirable formation of mineral precipitates. Four quarters of site groundwater data from calendar year 2001 were used for the analysis. The data were analyzed using the public domain software application HYDROWIN. The output demonstrated that calcium-bicarbonate water was expected to be collected by the underdrain. Therefore, the major ions of concern would be calcium, magnesium, and iron, and the common minerals associated with these ions would be calcite, dolomite, and siderite. The saturation indexes for these minerals were calculated and a statistical evaluation conducted. It was determined that within the underdrain, all three indexes were undersaturated with respect to these three common carbonate minerals and plugging of the underdrain by inorganic mineral precipitates was unlikely (UCOR 2013).

To preclude the underdrain materials themselves affecting the concentration of soluble minerals (i.e., calcite, dolomite, and siderite), the drain materials would be comprised of siliceous materials, which under the low temperature and near neutral pH of the groundwater system is essentially an inert/insoluble material. These materials would not be expected to adversely impact the saturation index. Even with some degree of diminished porosity and permeability, the underdrain is assumed to provide an effective avenue for long term drainage based on a much higher permeability of underdrain materials relative to that of in-situ materials. The measured hydraulic conductivity, K , of in-situ soils/saprolite and bedrock materials generally ranges between 10^{-4} cm/sec to 10^{-6} cm/sec or less. The design calculation sheets developed by Bechtel Jacobs in 2003 for the underdrain installed below Cell 3 at the EMWFM, indicate K values for various underdrain materials ranging from 2.0×10^{-2} cm/sec for sand, to 15 cm/sec for gravel (#57 size

stone), to 35 cm/sec for rock (#3 ballast stone). Even with some degree of potential clogging, the minimum of five orders of magnitude difference between underdrain and in-situ K values will help to ensure the persistence of a lowered water table.

If a site is selected for an on-site disposal facility, drainage features will be configured to follow natural site drainage characteristics, and sized in final design considering site-specific hydrology, to optimally function over the long-term. A natural analog to achieving long-term successful site drainage is Machu Picchu, where rainfall exceeded 75 in./year, and drainage features were designed to withstand damage from potential landslides, settlement, and erosion. Machu Picchu has functioned as it was designed to for more than four centuries (Wright, et. al. 1997). Because of the long-time frames involved, the NRC recommends using these natural analogs to support longevity assumptions (e.g., thousands of years) (NRC 2015). Further information on the longevity of engineered features for on-site disposal facilities is given in Section 6.2.2.4.8.

Although it is extremely unlikely that DOE or a successor agency would lose complete control, scenarios in which a temporary loss of control allows some form of uncontrolled access and use of the site will be considered in development of a future WAC, if an on-site alternative is selected. Inadvertent intrusion occurs when a person without knowledge of the site comes into contact with the waste. One example might be construction of a house with basement on the landfill cap. Deliberate intrusion into the waste, as for example, to recover metals, is intentional intrusion and will not be considered.

Inadvertent intrusion will be prevented by the design thickness and multiple layers of the final cover system (approximately 11 ft), including a 2 ft thick biointrusion layer (applicable for all sites). These structures are expected to warn people of, and discourage them from, inadvertent penetration of the landfill and exposures to waste. Excavation of basements for houses should not fully penetrate the cap, because basements in this area do not typically extend more than 10 ft deep. Excavating through the landfill cap would require heavy equipment or many laborers. Penetration of the cap by other means, such as drilling for a water well, would require heavy equipment and would produce artificial materials in the cuttings, which should signal the driller to stop work. In the event that the well does penetrate the waste, approximately 41 ft³ of cuttings from the EMDF waste body (assumes 75 ft of waste penetrated by a 10 in. diameter borehole) would be brought to the surface. Given the estimated volume of clean soil that would be needed for void fill, only about 46% of the cuttings, or 19 ft³, would be contaminated. This percentage would be further reduced by the amount of clean soils penetrated in the cap and liner and beneath the liner to the completion depth. The small volume of contaminated waste and short time of worker exposure would minimize the acute exposure risk. Risk due to chronic exposure, which would depend on how the cuttings are disposed of after well completion, is also expected to be minimal. A more detailed and quantitative assessment of inadvertent intrusion scenarios and risks will be performed per DOE Order 435.1 requirements to be completed prior to landfill construction. That assessment will look in detail at exposure of an intruder under various scenarios. Conclusions from the assessment, in terms of exposure, will be evaluated and if deemed necessary, will be used to modify facility WAC in the Final WAC Attainment (Compliance) Plan, which is a primary document approved by the triparties.

The thick cap and biointrusion layer are also intended to prevent or minimize damage from burrowing animals and tree roots for hundreds of years or longer. The landfill, including the liner system, leachate collection/detection and removal systems, clean-fill dikes, waste, and final cover system would be designed to remain stable under a range of environmental conditions. Design calculations evaluate the potential for erosion, mass wasting, and earthquake accelerations, for the foreseeable future. Final design work for the cover will consider erosion. The ability of the planned grass cover and topsoil to resist rill and interrill erosion would be evaluated using applicable models. This evaluation would consider the resistance of the system to formation of erosion gullies using, for example, a 2000 year design storm. The ability of the riprap in the biointrusion layer to resist gully advancement would also be considered under a 2000 year storm scenario using industry standard models and methods.

Survival of an engineered landfill structure for thousands of years is not unreasonable since, for example, many natural analogs can be identified. British earthen hill forts more than 2,000 years old remain essentially intact. Native American mounds in the Ohio and Tennessee River valleys, many of which are more than 1,000 years old, have also survived with little erosion, as have similar structures built by pre-Columbian civilizations in the much wetter climates of Central and South America. Detailed design calculations will be conducted, in part, to assess the capability of the landfill design to protect from long-term geomorphic and seismic stresses. If final design efforts identify areas needing improvement, these would be incorporated into the final design.

Because sinkhole development presents challenges to long-term landfill integrity, site-selection criteria preclude construction of EMDF over a rock unit susceptible to extensive karst development and collapse. The rock units underlying the EMDF footprint are not karstic, and there are no observable karst surface features on the south flank of Pine Ridge, as further discussed in Appendix E of this RI/FS. Aside from intentional human disturbance or major global climate changes, no other credible scenarios for exposing human or ecological receptors to the waste have been identified.

Institutional controls would prevent access to EMDF and use of local groundwater. Active institutional controls would continue for an indefinite period and land use restrictions would be made permanent through the property deed or ROD. Further, state and federal regulations (e.g. 40 CFR 264.116 and 40 CFR 62.151) require that local authorities be provided with a survey plat showing the locations and dimensions of the landfill cells. S&M of the facilities and monitoring to determine the effectiveness of the primary controls would continue for the period of active institutional controls.

Long-term Environmental Effects

Long-term environmental effects are those impacts that may occur following closure of EMDF. Cleared land over EMDF would represent a long-term loss of forest habitat. The spoils area would be planted with native vegetation after closure and, if not needed for other purposes, would be allowed to revert to forest. The support facility areas could be re-vegetated or allowed to revert to natural cover. Wildlife species displaced by the construction and operation activities would, to some degree, begin to reoccupy these areas again following closure. The species mix may be different than originally present. Birds and small mammals in the surrounding area may re-colonize and forage in the disturbed area as the vegetative cover develops. Large mammals would continue to be excluded from the area by the access control fence. Because active institutional controls would continue indefinitely, trees would be prevented from growing on the EMDF cap, but may be allowed to grow between the fence line and the EMDF, providing a small area of relatively isolated forest habitat. Should institutional controls lapse, the landfill area would eventually progress toward an upland forest and animals would reoccupy this small area. The biointrusion layer would discourage or prevent growth of deep-rooted trees and disturbance by burrowing animals. However, even if the cap is colonized by forest succession, the cap integrity is likely to be preserved, because most eastern upland forest species are relatively shallow-rooted. Other long-term environmental effects for the On-site Disposal Alternative are addressed in the paragraphs that follow.

Transportation Impacts: The increased traffic from construction, operation, and closure of the EMDF would cease after closure. Long-term environmental effects associated with transportation required to maintain institutional controls and monitoring would be negligible.

Air Quality Impacts: Air emissions from construction, operation, and closure of the EMDF would cease upon completion of the final cap. No long-term impacts to air quality would be expected.

Wetland and Aquatic Resource Impacts: Impacts to aquatic resources in the vicinity of the disturbed area at the EBCV candidate site, primarily the upper reaches of the central and east branches of NT-3 and at least one draw that connects with NT-2, would be permanent and irreversible because the landfill would be constructed over them. Neither these streams nor the wetlands along them are known to harbor

threatened or endangered species. Impacts to the lower reaches of NT-2 and NT-3 and Bear Creek from construction and operation of the landfill would significantly decrease following closure of EMDF, and long-term effects are not expected to be significant. Likewise, WBCV, CBCV, and Site 7a of the Dual Site will have permanent impacts to wetlands in those sites. Mitigation of those wetlands would be expected should one of these sites be selected for an on-site disposal facility, and detailed T&E species surveys would be completed as would wetland and stream delineation surveys.

For all sites, sediment detention basins would be removed and site restoration could include wetland or aquatic resource mitigation through restoration or replacement. Surface water would be routed around the waste cell and the impervious cap and vegetative cover would be maintained indefinitely, slightly increasing the volume of runoff water from the immediate area but preventing sediment loading of adjacent streams. Should institutional controls lapse, erosion of the landfill would likely be minimal because of the relatively gentle slopes (4:1 side slope and 5% top slope), the riprap erosion protection on the sides, and the vegetative cover on the top. Aquatic resources near the site could be impacted by future contaminant releases from EMDF to surface water, should such releases occur.

Surface Water Resource Impacts: The on-site EMDF would be designed, constructed, and maintained to prevent releases that could adversely affect surface water quality. Site-specific WAC would be determined that meet AWQC for any proposed site, and as indicated in Chapter 4, risk-based RGs would be determined as well to provide resource protection.. The landfill is designed to resist erosion with minimal maintenance, and only extensive erosion would breach containment. The BCV area is geomorphically stable, and extensive erosion so severe that it would breach the containment systems is unlikely. Contaminant releases to groundwater from leachate migrating from the EMDF in the long-term could also eventually impact surface water quality; future modeling and WAC development would address this possibility and set limits accordingly.

Groundwater Resource Impacts: Design, construction, and maintenance of the EMDF would prevent or minimize contaminant releases to groundwater. These control elements include a multilayer cap to minimize infiltration and biointrusion; a liner that includes synthetic and clay barriers, a geologic buffer; and institutional controls that would include monitoring and groundwater use restrictions. If releases were detected during the period of active institutional controls, mitigative measures would be implemented to protect human health and the environment. Should an On-site Disposal Alternative be selected as the remedy, WAC specific to that site would be determined that would support protection of groundwater per MCLs and protection of receptors by meeting RAOs.

7.2.2.5 Short-term Effectiveness (On-site)

For the On-site Disposal Alternative (all sites), the short-term period is considered to include pre-construction investigations, construction, operation, and closure of EMDF. Operation of the on-site EMDF is expected to continue approximately 22 years through FY 2043 with closure activities completed in FY 2047 (waste generation and disposal is assumed to occur during those 22 years, beginning in FY 2022 ending in FY 2043). This evaluation does not address CERCLA remedial activities, waste or residuals that would be left in place at remediation sites, unacceptable waste streams, or any treatment residuals from on-ORR processing of waste to meet the EMDF WAC.

Potential risk to the public could result from transportation of hazardous and radioactive waste, operation of the on-site disposal facility, and wind-borne dispersion of contaminants. Risk to the public from waste handling and disposal activities on the ORR would be low because of the robust and conservative protective systems supporting all phases of operation. Public access would be restricted at on- and off-site disposal facilities and at all waste generation, packaging, and handling sites. Selection of appropriate transport routes, compliance with DOT packaging and other requirements as necessary, and adherence to

project-specific transportation safety and spill prevention, control, and countermeasures (SPCC) plans would minimize the likelihood of an accident and the severity of a release should an accident occur.

All waste handling and packaging activities would occur within controlled areas at remediation sites at Y-12, ORNL, ETTP, or at the on-site EMDF. SPCC plans would be prepared and implemented to address any accidental releases. Higher-hazard wastes would be managed with additional institutional and physical safeguards. All packaging and handling activities would be conducted by trained personnel following approved health and safety plans in accordance with DOE, DOT, state, and Occupational Safety and Health Administration (OSHA) requirements. Dedicated haul roads would be used for transport of waste to EMDF. Risks to the public from waste handling and packaging activities would be extremely low.

Transportation risks to individuals and the public in direct or indirect contact with the waste during travel were evaluated based on guidance given in *A Resource Handbook on DOE Transportation Risk Assessment* (DOE 2002). Assessment of the risk was completed using the industry-recognized RADTRAN and RISKIND models. Additional risks, due to pre-operation (construction) activities and during operation (a catastrophic event) were analyzed for the On-site Disposal Alternative. A detailed discussion of the calculations and results is provided in Appendix F.

A single route transportation analysis was completed for the On-site Disposal Alternatives, and as a conservative 11 mile one-way trip distance was used, it is applicable regardless of which on-site location is considered. Individual receptors, MEIs, and collective populations were considered as receptors. Modeling of radiation exposure during routine and accident scenarios for MEIs resulted in an estimated excess cancer risk (fatal and non-fatal) ranging from 3.06×10^{-9} to 6.65×10^{-8} for a single shipment (multiple shipments do not apply to an MEI on-site); a collective population risk (analyzed for a driver, off-link [persons along or near the route], and handlers) resulted in an estimated excess cancer risk (fatal and non-fatal) ranging from 1.60×10^{-13} to 8.47×10^{-5} . Even though it is assumed that the majority of on-site travel will occur on a dedicated haul road, there would be people working within the zone of consideration for the risk model and thus off-link risk was considered in the on-site analysis. Vehicular risk (risk associated with travel/vehicles) due to emissions and accidents, resulted in an estimated 0.83 total incidents of illness, trauma, or fatality. While these results appear to be high, they account for cumulative risk, for transporting and handling hundreds of thousands of shipments of waste. On a per-shipment basis, cancer risks due to exposure range in order of magnitude from 10^{-13} to 10^{-7} and vehicular risk from 10^{-9} to 10^{-6} . The exact excess cancer risk value depends on the receptor being evaluated. Appendix F provides detailed analysis.

Pre-operational risks for an on-site facility result from fugitive dust emissions. EPA research has shown that particulate emissions from open sources such as unpaved roads, borrow areas, spoil areas, general grubbing, and landfill construction can contribute significantly to ambient air particulate matter (PM) concentrations and thus pose a risk to the local population. Regarding activities considered in the construction of an on-site disposal facility, the limit of interest is PM_{10} (particles with a mean aerodynamic diameter greater than $2.5 \mu m$ and less than or equal to $10 \mu m$). A limit of $150 \mu g/m^3$ for the 24-hour averaged PM_{10} has been established by EPA. Evaluations using an EPA model and applying control efficiencies to emission rates for some activities resulted in worst case PM_{10} values of between 106 and $150 \mu g/m^3$ for all activities at the most conservative site location (Site 7a/7c). See Appendix F for detailed information regarding this evaluation.

The catastrophic event analyzed for on-site operation of a disposal facility was a tornado. In the east Tennessee area, the probability of a tornado strike is estimated at 4.26×10^{-5} per year (FEMA 2009, NOAA 2011). Although a low probability is associated with this natural phenomenon, the consequences of such an event could be great. An estimate of the human health risk posed by a tornado striking the on-site disposal facility and releasing contamination was made using the RESRAD computer code

(ANL 2001). An aggregate risk factor of 3.71×10^{-7} was determined, taking into account the facility operational lifecycle and the tornado probability. Appendix F provides detailed information for this assessment.

Risk related to seismic events will be evaluated in detail as part of the landfill design effort. However, the probability of occurrence of a damaging earthquake was qualitatively estimated for this RI/FS in Appendix F. The probabilistic seismic hazards for the Oak Ridge area are approximately Magnitude (M) 4.8 and radius (R) = 14.3 km for short-period spectral accelerations (S_a) (Peak Ground Acceleration and S_a at time = 0.2 sec) and M7.7 and R = 448 km for long-period spectral accelerations (S_a at time = 1.0 sec). These sources are consistent with the historical seismicity at ORR described previously, and are relevant for all sites considered.

The primary risks to workers for the On-site Disposal Alternatives (no differentiation between sites) would result from construction and waste handling, transportation, and disposal activities. These activities would be conducted by trained personnel in accordance with ARARs, OSHA and DOT regulations, DOE requirements, approved health and safety plans, and ALARA principles. Risk from exposure during disposal activities would be generally limited because the waste would meet the EMDF WAC. Worker exposure would be further minimized by compliance with DOE waste packaging, transport, and handling requirements; the use of shielding and personal protective equipment; limits on driver work schedules; and other operational restrictions, such as spacing and distancing, to ensure that radiation doses to workers are kept ALARA. The overall risk to workers for this alternative is low.

It is assumed that waste would be disposed of in the same year it is generated. The potential for short-term environmental effects would be posed primarily by construction activities, spills during transportation and handling of wastes, operational releases, and closure activities. Short-term environmental impacts would be minimized by use of BMPs including engineered and administrative controls.

Land clearing, construction, and operations would cause the direct loss of small animals, and reduce the local habitat for larger mammals. Noise, fugitive dust, and forest clearing on and adjacent to the proposed EMDF would impact nearby habitats. Large mammals would be excluded from construction areas by access control fences. Small animals and birds feeding or living in the construction area would be driven out by construction activities. Other short-term environmental effects for the On-site Disposal Alternatives are addressed in the following subsections.

Transportation Impacts: The short-term environmental risk from transportation would arise primarily from the potential for spills during waste shipment and impacts to air quality resulting from commuter, construction, and operations traffic. Adverse environmental effects in the event of a spill during waste transport would be minimal because:

- Wastes would not be in liquid form.
- Waste volumes per shipment would be small.
- Contaminant concentrations would be low for most waste streams.
- Waste would be properly packaged.
- The waste shipments would occur solely on non-public roads.
- SPCC plans would be quickly implemented if a spill occurred.

Air Quality Impacts: Potential short-term impacts to air quality would result from exhaust emissions and the generation of particulate matter during pre-construction investigations, construction, operation, and closure of the on-site disposal facility. Vehicular exhaust emissions would include volatile organic compounds from unburned hydrocarbons, carbon monoxide, sulfur dioxide, and nitrogen dioxide.

A greater potential for short-term impacts to air quality would result from the increase in generation of fugitive dust by earth-moving activities and traffic on unpaved surfaces (see Appendix F).

Wetland and Aquatic Resource Impacts: Wetland areas along Bear Creek and all of the NTs at and adjacent to each of the proposed EMDF sites were delineated in comprehensive surveys across BCV reported in 1993 by Rosensteel and Trettin. More detailed wetland delineation surveys were completed in 2015 along the tributaries of NT-3 within and adjacent to the EBCV (Site 5) footprint. The 2015 surveys did not include the NT-2 tributaries along the east and southeast margins of Site 5, but previous surveys did encompass those areas. Newly constructed wetlands along the southeast margin of Site 5 were completed in 2014 to compensate for wetland destruction associated with the UPF haul road. Newly constructed wetlands were also recently completed in 2014 along the southeast margin of Site 7a/7c. These constructed wetlands would be directly impacted by construction at Sites 5, 7a, and 7c. Each of the proposed sites also include natural wetlands either within and/or adjacent to the footprints that would be impacted by construction. Future work will be required to assess the detailed wetland impacts associated with any candidate site selected for landfill construction, including compensatory wetland mitigation required to offset destruction of wetland areas. Complete details of wetland and ecological surveys in BCV and for each of the proposed sites are provided in Appendix E.

Appropriate runoff and siltation controls would be implemented at the EMDF sites to minimize impacts to wetlands and streams outside the construction area during construction and operation.

Construction, operation, and closure of the on-site EMDF would be expected to have some short-term impacts on aquatic flora and fauna, potentially including the Tennessee dace, a Tennessee-listed in need of management species. Erosion and runoff controls and best management practices included in the EMDF design would largely protect aquatic resources from increased turbidity and siltation. Sediment, dust, oil, diesel fuel, gasoline, antifreeze, and other chemicals from construction activities and equipment could potentially be released to the aquatic environment but would be minimized by mitigative controls such as spill controls and clean-up. Construction or expansion of culverts across tributaries would also disturb the aquatic environment. While fish, including Tennessee dace, would tend to avoid disturbed areas, disruption and reduction of the aquatic environment may stress or possibly temporarily reduce fish populations in nearby segments of Bear Creek and its affected tributaries.

Surface Water Resource Impacts: Potential short-term impacts to tributaries bordering proposed sites would be substantial, and would include channel modifications, re-direction of flows, increased scour, possible increases in storm flow, and increases in sediment load downstream from the construction area, as well as potential for spills to release contaminants (e.g., fuel spills). Impacts to Bear Creek would be confined to increased sedimentation because no construction is expected to be required on the stream. EMDF would be designed, constructed, and maintained to prevent releases that could adversely affect surface water quality. Land clearing and construction activities would expose varying areas depending on the site selected, the ultimate size of EMDF, phased construction implementation, and other detailed design considerations.

Surface water runoff from uncontaminated areas of the waste cell would be controlled by a run-on/run-off diversion and collection system that includes stormwater/sediment detention basins. These basins would prevent increased sediment discharge to the streams and control discharge during storms. A perimeter ditch and French drain system would be constructed around the landfill (for all proposed sites) to prevent surface run-on and re-direct water to the sediment basins before release to local streams. These basins would provide secondary containment for any fuel or oil spills that are not adequately contained at the spill site. Table 7-2 lists the conceptual footprint of these drainage features for the proposed sites.

Potentially contaminated runoff from EMDF, water used for decontamination, water from the leachate detection/collection system, and other wastewater generated during the operational period would be

collected, characterized, and either discharged directly or appropriately treated at an on-site facility, as required. All releases would meet ARARs and discharge limits as summarized in the IWM FFS (UCOR 2017). The potential for short-term impacts to surface water resources from the migration of contaminants from EMDF in groundwater would be exceedingly low because of engineered and active controls, as discussed previously in Section 7.2.2.4. Little or no overall short-term impacts to surface water resources would be expected from implementation of any of these on-site alternatives, with the exception of direct impacts to any water courses or wetlands displaced or eliminated by and during construction.

Groundwater Resource Impacts: Groundwater resources could potentially be degraded in the short-term by contaminant releases from the surface or EMDF. Potential contaminant sources include construction materials (e.g., concrete and asphalt), spills of oil and diesel fuel, releases from transportation or waste handling accidents, and accidental releases of landfill wastewater from EMDF. Compliance with an approved erosion and sedimentation control plan and an SPCC plan would mitigate potential impacts from surface spills. Clean-up actions taken to mitigate spills or remove contaminated soils would reduce the source of contamination during the construction phase. Engineered controls and active controls, including the leachate collection system, would drastically reduce the potential for impact to groundwater resources that could result from contaminant migration from EMDF.

Monitoring of groundwater is planned to occur during pre-operational, operational, and post-closure periods per ARARs specified in Appendix G, Table 3-8. Should leakage from the landfill be detected and subsequently confirmed, corrective measures would be taken under CERCLA as administered by the FFA.

T&E Species Impacts: Tennessee Wildlife Resources Commission Proclamation 94-16 prohibits destruction of the habitat of a state-listed species. T&E vascular plant and fish surveys completed in 1998 for the EMWMF included the EBCV Site and Site 6b areas adjacent to the EMWMF. Acoustic bat surveys were completed by ORNL around the EBCV Site after the May 2013 downburst there to assess the potential for T&E bat species prior to timber recovery. The EBCV Site was also partially surveyed for T&E species prior to the downburst but final comprehensive surveys will be warranted at EBCV, or any other site, if selected for construction. If status species are found during surveys, plans to mitigate adverse impacts would be developed and implemented in compliance with endangered, threatened, or rare species ARARs listed in Appendix G. Of the existing surveys that include Sites 6b and EBCV, the only T&E species currently identified is the Northern long-eared bat, which is listed as threatened. Other endangered bat species have been identified on the ORR, and other sites, should one be selected, would have to undergo a detailed T&E species survey, as well as a wetland delineation and hydrologic stream determination survey to determine impacts to these species and areas.

Construction of the EMDF at the EBCV Site would impact wetlands along the main channel and two western sub-tributaries of NT-3, as well as wetland areas recently constructed for compensatory mitigation along the southeast margin of the site that drain into NT-2. The NT-3 wetlands at the EBCV Site are not currently known to harbor any federal- or state-listed T&E species, or sensitive species listed as in need of management by the state. As noted, other sites will require detailed T&E surveys if selected. The Tennessee dace is a species of fish that has been listed as in need of management by the state that may be found in the lower reaches of the NTs and along Bear Creek. Impacts to the Tennessee dace from stream alterations would likely be minimal because engineering controls and best management practices would reduce potential impacts to streams below the proposed sites and the fish could migrate to unaffected areas in Bear Creek.

Cultural Resource Impacts: Archaeological surveys were completed in 1998 for the EMWMF that included the EBCV and 6b Site areas adjacent to the EMWMF. The EMWMF surveys indicate that there are no known significant historical or archaeological resources within, or in the vicinity of, the EMDF footprints or the support facility areas at those sites.

Detailed site-specific archaeological and cultural resource surveys have not been completed for WBCV, CBCV, or Site 7a. However, several surveys have been completed to locate historic home sites and cemeteries across the ORR encompassing BCV and the proposed EMDF sites. The results of those surveys indicate two findings with potential significance to the WBCV Site, CBCV Site, and Site 7a: 1) the Douglas Chapel cemetery is located along the northeast margin of Site 7a and CBCV; and 2) foundation materials of a historical structure designated as 833A are located along the southeast margin of the WBCV Site. Other historical structures and cemeteries previously identified within BCV do not appear to be in close enough proximity to the sites to warrant concern. Field investigations to verify current conditions of these cultural features and address potential mitigation will be needed if the sites are chosen for landfill construction. No detailed archaeological surveys appear to have been completed at Site 7a, CBCV, or WBCV but would be warranted if the sites are selected for EMDF construction. Appendix E should be referenced for detailed accounts of previous cultural resource surveys associated with the proposed sites.

Noise Impacts: There would be a short-term increase in noise levels during construction from sources such as earth-moving equipment, material handling equipment, waste transport vehicles, commuter traffic, and general human activity regardless of the location selected for an on-site facility. However, noise levels during operation and closure of EMDF would not differ from those currently existing due to the operations of EMWMF. Trucks used to transport wastes to EMDF from ORR would use a dedicated haul road and avoid publicly accessible routes. The increase in noise at EMDF may disturb wildlife in the immediate area and cause animals to avoid the area, especially during periods of high noise levels. While it is assumed for purposes of this RI/FS that construction and operation activities would be conducted only eight hours per day during the daytime, actual construction activities could follow a different pattern. The impact of increased noise levels from facility construction and operation would be local, with little or no impact expected at the ORR boundary.

Visual Impacts: Construction and operation activities at the proposed EMDF (any site) would be visible from Bear Creek Road, western parts of the Y-12 Plant, Chestnut Ridge, and Pine Ridge. Because Bear Creek Road is not a public thoroughfare and Chestnut Ridge and Pine Ridge are restricted within the ORR boundary and accessible only by dirt road or by foot, there should be no short-term visual impacts to the public.

Duration of the On-site Disposal Alternative: As shown in Figure 6-32 in Chapter 6, the total duration of the alternative (over which short-term effectiveness is evaluated) is approximately 30 years, consisting of early actions and design beginning in FY 2012 and FY 2018, respectively, followed by facility construction. Waste disposal operations are estimated to begin in FY 2022 and last for approximately 22 years until FY 2043 when facility closure activities would begin. This schedule is relevant for all proposed sites. Waste generation is assumed to occur during the 22 years of operation. Facility closure activities would end in FY 2047. A total lifecycle of 43 years is applicable. The post-closure period after FY 2047 is addressed in the long-term effectiveness evaluation in Section 7.2.2.4.

7.2.2.6 Reduction of Contaminant Toxicity, Mobility, or Volume by Treatment (On-site)

Except for treatment as necessary to meet the EMDF WAC, the On-site Disposal Alternative does not establish waste treatment requirements. Waste generators would be required to treat wastes as needed to meet the EMDF WAC before on-site disposal, which could reduce the toxicity, mobility, or volume of waste depending on the waste characteristics and treatment applied. For example, waste must be reduced in size according to physical WAC, to be accepted at the existing EMWMF. However, these waste generator actions are excluded from the scope of the On-site Disposal Alternative, but will be addressed in a limited way in a future ROD, in terms of waste minimization commitments. For portions of waste disposed of off-site, treatment would similarly be applied as needed before shipment or at the receiving facilities. The On-site Disposal Alternatives, for all sites, would reduce the mobility of contaminants

through isolation of waste in the EMDF. This isolation is not a treatment, per se, and is addressed under long-term effectiveness and permanence.

7.2.2.7 Implementability (On-site)

Implementation of any On-site Disposal Alternative would involve meeting administrative and technical requirements for waste handling, packaging, and transport and construction, operation, closure, and post-closure monitoring of an on-site EMDF. For the volume of waste not meeting the EMDF WAC, handling, transport, and off-site transportation and disposal or interim storage would be required, and would be the responsibility of the generator/project generating the waste and not the On-site Disposal Alternatives. All of the proposed actions would be performed using standard construction equipment and techniques. Similar construction and operation has been successful at the EMWMF. Construction and operation of the on-site EMDF, including other support facilities, would involve no unusual or unprecedented conditions or technologies.

Administrative Feasibility: DOE O 435.1 places requirements on DOE facilities concerning disposal of LLW. For CERCLA sites, it is DOE policy to use the CERCLA process to demonstrate that human health and environmental protection performance objectives are met. DOE's Low-Level Waste Disposal Facility Federal Review Group (LFRG) is an independent group chartered (DOE 2011e) to ensure that DOE radioactive waste disposal facilities are protective of the public and environment. The LFRG assists EM senior managers in the review of operational envelope documentation that supports the approval of DOE O 435.1 requirements or appropriate CERCLA documents as described in Section II of the LFRG Charter. These LFRG reviews support the issuance of Disposal Authorization Statements for LLW disposal facilities and activities. In addition, the LFRG's review process supports DOE implementation of its regulatory responsibility under the Atomic Energy Act of 1954 as amended and DOE O 435.1, *Radioactive Waste Management*, and maintains DOE's commitment to the Integrated Safety Management System process.

Construction of a disposal facility at the EBCV Site may require moving the 229 Security Boundary for Y-12. The proposed location at EBCV is just inside the 229 Security Boundary at the west end of the plant. In order to revise this boundary, DOE would publish a notice of revision in the Federal Register. The required steps to move the security boundary have been accomplished in the past and are implementable for the new disposal facility. No other locations would require moving the 229 Security Boundary for Y-12.

Construction of a disposal facility at the WBCV Site, CBCV Site, or Site 7a of the Dual Site would require a revision to the Phase I BCV ROD future land use determination. All these sites are in designated future unrestricted areas. If any of these sites is selected, the BCV Phase I ROD would need to be modified to allow an area in Zone 1 or 2 to be used for long-term waste management.

The southern part of the proposed EBCV and CBCV footprints would potentially impact wetland expansions completed in support of the UPF construction project. If the EBCV or CBCV site On-site Disposal Alternative is selected, those wetlands and other identified, adjacent wetlands would require mitigation. Wetland mitigation would be required at the WBCV and Dual Site (Site 7a) as well.

All construction related activities would be conducted on-site and would not require permits to be issued by state or local governments; however, any substantive provisions of any permits (e.g., ARAP) that would otherwise be required would be considered ARARs. EMDF would be designed to meet all substantive requirements for a RCRA hazardous waste landfill and a TSCA chemical waste landfill. NRC licensing would not be required because DOE is exempt from NRC requirements; however, substantive NRC-based state requirements are ARARs. Small volumes of waste not meeting the on-site disposal facility WAC would be shipped off-site to approved facilities or stored on-site at compliant facilities pending identification of treatment and disposal options, and would be the responsibility of the

generator/project generating the waste and not the On-site Disposal Alternative. The administrative feasibility of off-site disposal, including the issue of state equity, is discussed in greater detail in Section 7.2.3.6.

Technical Feasibility: The technology currently available for disposal, treatment, transportation, storage, and supporting activities is proven and reliable for most waste projected to be generated at ORR and associated CERCLA sites, resulting in a low degree of uncertainty for the implementation of this alternative. This alternative could reasonably be implemented without schedule delays resulting from technical complications.

Hazardous waste landfill technology is the key component of the On-site Disposal Alternatives. Many similar landfills, including EMWMF, have been constructed and are operating today, demonstrating their viability. Construction and operation of EMDF would involve no unusual or unprecedented conditions or technologies.

Underdrain systems are envisioned for sites in EBCV and WBCV. Underdrain systems are common practice in civil engineering projects to maintain separation and protection of structures, roadways, facilities, and utilities from both seepage and groundwater. Examples of landfills utilizing underdrain systems can be found across the U.S. and in other countries. The SPSA Regional Landfill in Suffolk, Virginia began operating in 1983 and utilized underdrain systems, piping, and geocomposites to facilitate construction and lower the water table under the landfill cells. In 2011 an application submitted by the SPSA to expand the landfill was approved. The new expansion included additional underdrain systems to control groundwater.

The Crossroads Landfill located in Norrisridgewock, Maine incorporated vertical wick drains and a blanket underdrain to manage water under new landfill construction. The site saw a catastrophic slope failure of the soft clays under the site in 1989 which impacted 50 acres of waste. To prevent future problems under new cells, over 75,000 vertical wick drains were installed at depths ranging from 20 ft to 75 ft to discharge into a 2 ft thick sand blanket layer. A new landfill liner system was then constructed over this blanket drain and over 1 M yd³ of material was relocated from the failed area to the new cells. Intensive monitoring was performed for years to ensure that newly constructed landfill areas were stable and that there was no potential for shear failure of underlying soft clays.

Examples of landfills using underdrain systems in order to construct liner systems below the water table can be found in Texas at the Construction Recycling & Waste Corporation Landfill, in Arkansas at the Fort Smith Landfill (10 ft below in some areas), in Arizona at the Gray Wolf Regional Landfill (10 to 15 ft below in some areas), and at the Sonoma County Landfill in California. The Sonoma County Landfill is located in Petaluma, California and involved a 50 acre landfill expansion that excavated as much as 45 ft below the water table and then constructed along canyon walls as steep as 2H:1V. The already complex configuration was further complicated by the strict seismic requirements of California, surface water drainages towards the site, and limited downstream space available for sediment ponds. Both static and dynamic stability analysis was performed and a design was implemented that met state requirements for factors of safety for static slope stability and allowable acceleration and deformation for dynamic slope stability. Disposal of waste commenced in August of 2002 within Phases I and II the landfill expansion.

These are only a few short examples of a long list of landfills utilizing underdrains to control groundwater levels. Of the groundwater collection systems found for the various landfills, all of them incorporated the groundwater collected by underdrains into the facility groundwater monitoring plans because it was seen as an early warning indicator of contaminant transport from the waste unit.

Future Remediation Considerations: Future remedial actions at EMDF should not be required because waste treatment to meet ARARs is accomplished by generators as necessary to meet the disposal facility WAC, protectiveness is provided by compliance with the disposal facility WAC (to be provided in a

future WAC Compliance Plan), and a high level of isolation is provided by the engineered landfill. Only limited additional actions would be possible once the landfill is capped because of the relative permanence and massive nature of the disposal facility. Additional actions would be warranted only if major deviations from the expected performance of the landfill features occurred. For example, remedial actions would be triggered by releases of contaminants to groundwater or erosion of the cap and exposure of the waste to the environment. Releases to groundwater would be managed using existing and implementable methods such as pumping and/or diversion trenches combined with water treatment. Cap repair, while costly, is fully implementable and technically feasible.

Monitoring: All release pathways at EMDF would be monitored through landfill wastewater collection, leachate detection monitoring, surface water and groundwater monitoring, air monitoring, and physical inspection of external EMDF conditions as required in ARARs. Existing monitoring efforts in BCV indicate that groundwater and surface water under and near the EMWDF Site can be adequately characterized, modeled, analyzed, and monitored. It is expected the same is true for other sites as well, with one exception. Site 6b is proximal to the BCBG. This could become an issue in future monitoring efforts as there is an organic plume near Site 6b. In the short-term, it may require adjustments to background levels if there is any current contamination of the site from this plume (see Appendix E, Section 2.2 for more details). Should releases to groundwater go undetected, groundwater in the immediate vicinity of EMDF could be contaminated and minor releases to Bear Creek could occur. The actual risk of exposure from such a release would be low.

Underdrains present at EBCV and WBCV proposed sites would be physically monitored as well. If detection monitoring of groundwater wells (monitored per 40 CFR 264) or underdrain systems indicate a release has occurred and subsequent compliance monitoring confirms groundwater protection standards may be exceeded, corrective actions would be implemented per CERCLA under the FFA. Those corrective actions might include pump and treat activities in combination with installation of diversion/interceptor trenches and/or wells for plume capture. Reactive barriers are another technology, though used less frequently, that can operate passively to intercept and remediate groundwater contaminant plumes. Underdrain outfall features could be modified to provide a collection point for impacted water, and captured flow could be treated by available technologies to satisfy discharge limits protective of human health and the environment. Treatment would depend on the contaminants present, but could include the use of filtration, adsorption/ion exchange operations, including activated carbon, and/or precipitation. Water treatment technologies are advanced and readily implementable at all sites as a corrective action, if necessary. Should on-site disposal be the selected alternative, per requirements of TDEC 0400-12-02-.03(2)(e)(1)(i)(III), a description of how corrective actions would be implemented, will be appropriately addressed.

The feasibility of implementing cost-effective environmental monitoring and corrective action (if required) could vary among the On-site Disposal Alternatives depending upon proximity to Bear Creek and the Maynardville limestone. Alternatives at sites located closer to the Maynardville limestone (6b and 7a/7c, Figure 7-2) may have less area suitable for effective monitoring or corrective actions. Larger areas available at other sites (5 and 14) would provide more suitable space, and possibly more time for detection due to longer groundwater flow paths, but also may be more challenging to monitor cost-effectively. Because all of the BCV sites are in close proximity (< 250 ft, Table 7-2) to small tributary streams, all sites have a similar potential for timely detection of contaminant releases that enter shallow groundwater flow paths toward tributaries.

Services and Materials: Services and materials required for EMDF construction, off-site disposal, treatment, storage, and supporting operations would be available for implementation of this alternative for all proposed sites. EMDF would be designed and constructed to accommodate the projected waste volume. Construction would involve the use of standard equipment, trades, and materials. Many companies have successfully constructed disposal facilities and multiple bidders could be expected for

procurements necessary to develop the EMDF. Treatment services such as solidification and stabilization are available at both ORR and off-site disposal facilities. Permitted off-site disposal facilities are available with sufficient capacity to treat and dispose of the waste volume that exceeds on-site disposal facility WAC. Implementability of off-site disposal is further addressed in Section 7.2.3.6. Interim compliant storage for waste not meeting the WAC for EMDF or off-site facilities can be reliably achieved.

An on-site alternative is implementable at all proposed sites. The administrative structures required for implementation are largely in place; the required technology is proven, and services and materials required to implement the action, including an adequate body of vendors, are available.

7.2.2.8 Cost (On-site)

Estimated total project costs for the On-site Disposal Alternative at all proposed sites (EBCV Site, WBCV Site, CBCV Site, and Dual Site [Site 7a/6b]) are given in Table 7-3. The cost estimates are based on facility conceptual designs that yield an approximate landfill waste disposal capacity (i.e., air space volume) as noted in the table, but does not include the cost for construction of excess capacity, because the current waste generation forecast (with a 25% volume contingency) would only require 2.2 M yd³. Cost contingency (22% for construction, 5% for operations) has been assumed, and is included in estimates in Table 7-3 for each proposed site.

In terms of Present Worth, the estimated total project costs of the On-site Disposal Alternatives correlate to estimated costs of \$276, \$284, \$276, and \$343 per unit volume of as-generated waste for the EMDF in 2016 dollars for the EBCV, WBCV, CBCV, and Dual Site locations, respectively. These on-site costs may be directly compared to the cost per unit volume for off-site disposal (see Section 7.2.3.7).

These costs include the cost of long-term S&M and groundwater monitoring needs for 100 years after closure of the landfill. Costs for continued care after 100 years following closure is the responsibility of the federal government for all radiological disposal facilities (including any commercial facilities such as might be used in the Off-site Disposal Alternative); therefore, those costs, which are expected to be similar for each alternative, are not included in any of the alternatives. The cost estimates were prepared using the methodology described in Section 7.1.7 and the technical scope and assumptions for the proposed EMDF site are described in Chapter 6. Appendix I provides project cost details and assumptions for the candidate sites, including those for long-term S&M (Section 3.3 in Appendix I).

7.2.2.9 NEPA Considerations (On-site)

Socioeconomic Impacts: The short-term socioeconomic impact associated with the workforce required for construction, operation, and closure of EMDF would be small. The workforce would vary with project phases and would likely be drawn from the local labor market, resulting in minimal influx of workers to the area. If local waste disposal capacity provided by EMDF encourages more cleanup of individual sites, additional workers could be needed to support implementation of remedial actions at individual sites. The numbers of additional workers needed for remediation would be variable and most likely drawn from the local labor force.

There would be no long-term socioeconomic impacts associated with the On-site Disposal Alternatives (regardless of site location) because the small workforce required to construct, operate, and close EMDF would no longer be required after closure activities cease. The post-closure care activities to be implemented would require a minimal workforce.

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Table 7-3. Summary of the On-site Disposal Alternative Costs

Cost Element	Year(s) Implemented	EBCV Site [build to 2.2 M yd ³]		CBCV Site [build to 2.2 M yd ³]		WBCV Site [build to 2.2 M yd ³]		Dual Site [build to 2.25 M yd ³]	
		Cost (FY 2012 Dollars)	Total Cost (FY 2012 Dollars)	Cost (FY 2012 Dollars)	Total Cost (FY 2012 Dollars)	Cost (FY 2012 Dollars)	Total Cost (FY 2012 Dollars)	Cost (FY 2012 Dollars)	Total Cost (FY 2012 Dollars)
CAPITAL COSTS									
Phase I includes Cells 1 and 2 (EBCV, CBCV, and WBCV); Phase I includes all of Site 6b (Dual Site)									
Engineering	varies by site	\$22,598,980	\$129.6M	\$22,598,980	\$127.6M	\$22,598,980	\$134.1M	\$35,784,781	\$143.9M
Site Development		\$7,216,340		\$13,116,173		\$9,270,613		\$6,597,964	
Support Facilities		\$18,202,168		\$19,354,977		\$19,354,975		\$20,084,991	
Construction of Cells		\$81,578,843		\$72,500,471		\$82,918,677		\$81,387,512	
Phase II includes Cells 3 and 4 (EBCV, CBCV, and WBCV); Phase II includes Cells 1 and 2 (Dual Site 7a)									
Engineering	varies by site	\$2,102,442	\$44.3M	\$2,102,442	\$43.7M	\$2,102,442	\$59.8M	\$1,598,718	\$88.2M
Construction of Cells		\$42,225,549		\$41,613,368		\$57,699,649		\$86,569,044	
Phase III includes Cell 5 (EBCV, CBCV, and WBCV); Phase III includes Cells 3 and 4 (Dual Site 7a)									
Engineering	varies by site	\$2,102,442	\$31.0M	\$2,102,442	\$34.9M	\$2,102,442	\$30.1M	\$2,102,442	\$53.9M
Construction of Cells		\$28,848,064		\$32,766,352		\$27,953,140		\$51,822,705	
Final cap (for Dual Site includes both landfills)									
Engineering	varies by site	\$2,046,565	\$65.4M	\$2,046,565	\$63.4M	\$2,046,565	\$60.2M	\$4,093,130	\$92.3M
Quality Assurance		\$6,173,495		\$6,498,415		\$6,173,494		\$10,070,009	
Construction of Final Cap		\$57,178,863		\$54,805,605		\$52,024,686		\$78,100,640	
Total Capital Cost (FY 2012 \$)		\$270.3M		\$269.5 M		\$284.2M		\$390.6M	
OPERATIONS COSTS									
Base Operations	FY 2022 - 2043	\$266,399,602	\$298.7M	\$266,218,662	\$298.5M	\$266,327,226	\$298.6M	\$280,855,255	\$316.8M
Leachate System Operations		\$28,640,275		\$28,640,275		\$28,640,275		\$32,271,862	
Security Operations		\$3,657,045		\$3,657,045		\$3,657,045		\$3,657,046	
OTHER COSTS									
Pre-Construction Costs (e.g., Characterization)	FY 2012 - 2017	\$11,294,256	\$60.7M	\$10,463,741	\$59.9M	\$9,382,233	\$59.2M	\$16,372,211	\$94.4M
Perpetual Care Fee & Post-closure Care	FY 2022 - 2054	\$45,736,249		\$45,736,249		\$46,113,586		\$74,370,458	
Support Structure Demolition/Removal	FY 2054	\$3,680,000		\$3,680,000		\$3,680,000		\$3,680,000	
Subtotal (Capital, Operations, Other)	FY 2012- 2054 43 Years Total	\$629.7M		\$627.9M		\$642.0M		\$789.4M	
Contingency (22% Capital, 5% Operations)		\$72.5M		\$72.2M		\$75.7M		\$98.1M	
Total (FY 2012 \$) Life Cycle Cost		\$702.2M		\$700.1M		\$717.8M		\$887.5M	
Total (FY 2016 \$) Life Cycle Cost		\$733.6M		\$732.0M		\$750.4M		\$928.0M	
Present Worth (FY 2016 \$)		\$538.3M		\$537.2M		\$553.3M		\$667.4M	

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Land Use Impacts: The EBCV candidate site lies partially within the ORERP and other sites fully within the ORERP, which includes industrial areas, natural areas, aquatic natural areas, field research areas, and other areas designated for their unique natural attributes. Construction and operation of the EMDF at these sites would require clearing land within the ORERP that could result in short-term effects on these areas. Use of ORERP land for a disposal facility would represent a trade-off between the current use of the land for forest and use of the land for waste disposal. To minimize impacts during construction, roads and utility corridors would be located in existing rights-of-way wherever possible. Areas not immediately required for construction of EMDF would be seeded to minimize erosion. Potential impacts to ORERP environmental resources would be minimized by the buffer provided by the restricted area around the facility and by use of BMPs, including sediment and storm water controls during landfill operation.

The proposed EMDF site in EBCV and Site 6b of the Dual Site are adjacent to Brownfield areas where the existing EMWMF and former waste disposal sites are located. Any future development in that area would be influenced by the presence of EMDF and other disposal facilities. In addition to their co-location with a Brownfield area, other advantages for these proposed EMDF sites include the lack of public access and visibility and the presence of existing infrastructure. The proposed EMDF sites are co-located with other pre-existing waste disposal facilities in an area that is already subject to monitoring, oversight, and will be subject to future security surveillance.

BCV was divided into three zones in the BCV Phase I ROD (DOE 2000) for the purposes of establishing and evaluating performance standards in terms of future land and resource uses and residential risks following remediation (see Figure E-1 in Appendix E). The EBCV Site and Site 6b are located in Zone 3, with an agreed upon future land use goal of “DOE-controlled industrial use” stated in the BCV Phase I ROD. Construction of a disposal facility at either of these sites should not require a change to the BCV Phase I ROD to revise future land use goals for areas impacted by EMDF construction. The proposed EMDF sites would remain under DOE control within DOE ORR boundaries for the foreseeable future.

The WBCV Site and Site 7a/7c are located in Zone 1 and Zone 2, respectively, with agreed upon future land use goals of unrestricted use. Construction of a disposal facility at any of these sites would require a change to the BCV Phase I ROD to revise designated future land use for areas impacted by EMDF construction, to allow the impacted area to be used for long-term waste management.

The approximate areas impacted by an on-site disposal facility built at the proposed sites and corresponding conceptual design capacities are summarized in Table 7-4. The area impacted during construction, operations, and final closure is the approximate area which may be cleared or otherwise impacted by construction and operations (e.g., landfill, perimeter roads, parking areas, temporary construction staging areas, sediment detention basins, spoils areas, etc.). As noted in a footnote, Sites EBCV and 6b will use existing infrastructure at EMWMF (21 acres) so that land is already impacted and in-use, so was not included in the area for development. Institutional controls would restrict access to impacted areas during construction, operations, and closure. Phased construction, reuse of construction spoil, implementation of BMPs, and other detailed design considerations would likely reduce the total area impacted at the proposed sites.

After the landfill is closed, the area requiring permanent commitment would be reduced to an area slightly greater than that of the landfill footprint with allowance for monitoring, maintenance, and security. The landfill footprint corresponds to the area of the landfill, including perimeter ditches and clean-fill dikes. The landfill footprint would be permanently maintained, representing long-term impact on the direct use of that land.

Table 7-4. EMDF Impacted Areas and Disposal Capacity at the Proposed Sites

EMDF Site Location	Acreage for Development ^a	Footprint of Disposal Facility ^b	Area of Permanent Commitment	Landfill Disposal Capacity (yd³)
EBCV Site	71 ^c	48	70	2.5 M
CBCV Site	82	47	67	2.2 M
WBCV Site	94	52	71	2.8 M
Dual Site (Site 6b/7a)	127 ^c	68	109	2.25 M
Hybrid Site (Site 6b)	53 ^c	27	50	0.85 M

^a Area for development, including temporary construction activities, existing and new support facilities, and spoils areas.

^b Area of disposal facility footprint, computed to the outside edge of grading for perimeter clean-fill dike.

^c EBCV Site and Site 6b use 21 acres of developed land that is currently being used by EMWMF. Therefore the 21 acres has not been included in the development acreage for these two sites.

Environmental Justice Impacts: No environmental justice impacts have been identified for any location for the on-site alternatives. The Scarborough community is the only formally identified environmental justice community near the ORR, and is not anticipated to be unfairly impacted by construction, operation, or closure of the On-site Disposal Alternatives compared to other communities in the area. Details are given in Appendix E, Section 2.4.2.

Irreversible/Irretrievable Commitment of Resources Impacts: Flora and fauna requiring forest habitat would be impacted by the permanent commitment of land to the EMDF (see Table 7-4). For the EBCV Site, one draw/ravine of NT-2 and the upper reaches of NT-3, including springs, seeps, and wetlands associated with each, would be permanently impacted. Likewise, seeps, springs, intermittent streams, and wetlands will be impacted at the WBCV Site, CBCV Site, Site 7a, and minimally at Site 6b. Transportation, construction, operation, closure, and long-term institutional controls for EMDF would require an irreversible and irretrievable commitment of fuel and other nonrenewable energy resources; geologic resources such as gravel, rock, and borrow soil; and manufactured landfill components (e. g., synthetic liner material). There are no known economic geologic materials in or near the candidate site that would be irreversibly affected.

Cumulative Impacts: Construction of EMDF would not result in any significant cumulative impacts to the surrounding environment if BMPs, including engineering and administrative controls, are used. Incremental impacts to air quality, traffic, and noise levels from construction and operation of an on-site disposal facility and from transportation of waste would not significantly alter existing or future conditions, although impacts would be noticeable to site workers. Groundwater would not be used for construction or operation of EMDF. Only minor quantities of potable water would be used for dust control and other purposes and would not impact on- or off-site users.

Cumulative effects on ecological resources in the short-term depend largely on actual impacts to the area associated with the site. Construction of the EMDF would disturb forested areas in BCV and result in a net loss of forested area at all sites except Site 6b (already impacted as a borrow area). Forested area at the EBCV Site has been impacted significantly by a recent downburst; forested area at WBCV will be impacted to the greatest degree. Some development has occurred in Central BCV, where the UPF project soils storage area has been recently located, and a near-by road and grounds facility is also located adjacent to the 7a/7b/7c sites. The EMWMF as well as inactive waste disposal facilities are located in EBCV, adjacent to the proposed EBCV and 6b Sites. Environmental impacts from the inactive waste disposal areas that were not constructed and operated by today’s environmental standards are already

present, as shown by the decreased health of the upper portions of Bear Creek. Construction of the EMDF in BCV could contribute to the cumulative degradation of Bear Creek.

The evaluation of cumulative impacts for the On-site Disposal Alternatives assumes that future activities at ORNL and Y-12 facilities continue at current levels throughout the construction, operation, and closure period of the EMDF. Existing non-DOE industrial facilities located adjacent to ORR are assumed to continue operations at their current levels.

The primary long-term cumulative impacts on ORR for this alternative, regardless of the location of that site within BCV, would result from the commitment of land and the potential benefit that local waste disposal capacity may impart to the overall cleanup of ORR and resulting land use. The loss of potential wildlife habitat or future land use at the EMDF may be at least partially offset by the cleanup and release of individual CERCLA sites elsewhere on the ORR. Removal of contamination and waste from these sites should result in positive long-term environmental effects by reducing the potential for exposure to and migration of contaminants, although some short-term impacts would be expected. The potential for contaminant releases from waste isolated in the EMDF would be less than the cumulative potential for releases from uncontained waste sources at multiple CERCLA sites on the ORR. As a result of cleanup, habitat quality and biodiversity are expected to improve over time at these sites.

While cost, risk, and impacts are estimated in this RI/FS, the perpetual controls required for hosting an additional MLLW waste disposal facility on the ORR must be considered in the evaluation of cumulative impacts. The presence of a new disposal facility requires resources for monitoring and maintenance over the long-term. Co-location of the EMDF with the EMWMF and former waste management sites (i.e., BCBG, BY/BY, Oil Landfarm, etc.), as in the case of the EBCV Site and Site 6b of the Dual Site, aggregates the post-closure care and monitoring efforts. Proposed sites at WBCV, CBCV, and Site 7a of the Dual Site would require changes to BCV Phase I ROD land use designation for those areas, and would extend the impact in BCV by as much as three miles (in the case of the WBCV Site). Although the cleanup levels codified in the BCV Phase I ROD eventually specify unrestricted use for Zone 2, DOE has no plans to release the land for such a use. Although in compliance with the ROD, non-contaminated DOE-industrial activities such as spoil piles for UPF at the CBCV site and construction and operation of the Spallation Neutron Source over the ridge from the CBCV site are indicative of DOE's plans to use this area of the reservation for continued DOE operations.

7.2.3 Off-site Disposal Alternative Analysis

The Off-site Disposal Alternative involves transporting wastes generated at ORR to licensed or permitted off-site disposal facilities, and disposal of the waste in those facilities. Waste that does not meet the off-site disposal facility WAC would be placed in compliant storage pending the availability of treatment or disposal options. A detailed description of the Off-site Disposal Alternative is provided in Section 6.3.

7.2.3.1 Overall Protection of Human Health and the Environment (Off-site)

The Off-site Disposal Alternative would protect human health and the environment by removing wastes generated at ORR CERCLA sites, transporting them off-site, and isolating them from the environment by disposal in engineered facilities. Implementation of this alternative would prevent access to contaminated media and reduce the overall potential for releases from multiple sites on the ORR. Remediation of ORR and associated sites could result in human health or environmental benefits, depending on the eventual land use of these sites.

Human health and the environment would be protected in the vicinity of the receiving facilities by disposing of contaminated material appropriately. Operation of these facilities is not likely to result in exposure to waste or releases to the environment because the facilities are designed, licensed, monitored, and maintained to ensure reliable waste containment. The addition of CERCLA waste from ORR to these

facilities would result in a negligible increase in risk above that resulting from disposal of other wastes at the facilities. The EnergySolutions, WCS, and NNSS facilities are located in isolated arid environments with few nearby human receptors.

Certain waste streams may not meet the WAC for existing off-site disposal facilities. This waste, projected to be a small volume, would be stored at ORR facilities with sufficient engineering controls and oversight to minimize the potential for exposure or release.

Worker risks from exposure during handling and preparation for transportation would be maintained to ALARA levels and comply with DOE orders through implementation of engineering controls and health and safety plans. The increased risk to transportation workers and the community from moving the waste within ORR and off-site would be minimized by compliance with DOT requirements; however, those risks in transporting the waste over thousands of miles, multiplied by thousands of shipments, become measurable. The considerable transportation distances required for off-site disposal result in an increased potential for accidents that result in higher risk of injuries, fatalities, or contaminant releases. Transportation risks from both vehicular accidents and exposure to contaminants are detailed in Section 7.2.3.4.

7.2.3.2 Compliance with ARARs (Off-site)

The actions included in the scope of the Off-site Disposal Alternative would comply with all ARARs and TBC guidance (identified in Appendix G). There are relatively few ARARs for this alternative because there are no chemical- or location-specific ARARs after waste is removed from the ORR and associated sites. Chemical- and location-specific ARARs, as well as action-specific ARARs associated with removal and treatment of wastes would be developed as part of individual site-specific remedial evaluations.

ARARs for this alternative are limited to requirements associated with transportation of waste, and VR of waste for Option 2. These requirements include shipping, packaging, labeling, record keeping, manifesting, and reporting requirements under DOT and RCRA regulations (49 CFR 171-174 and 177, 40 CFR 262 and 263) and Rules of the TDEC 0400-12-01-.03 and -.04. Because DOE O 435.1 specifies a preference for on-site disposal of LLW, shipment to a commercial disposal facility would require an exemption on a per project basis. Similar exemptions have been routinely approved since DOE began using commercial disposal capacity in 1992. ARARs guiding construction and operation of a VR facility are included as well.

The off-site facilities considered for this alternative are appropriately licensed and qualified in accordance with 40 CFR 300.440; the waste would be required to meet the receiving facilities' WAC. Once wastes were transferred from ORR, both administrative and substantive regulatory provisions would need to be met. Accordingly, requirements for permitting, recordkeeping, assessments, and/or other non-substantive elements would be triggered. Administrative and substantive regulatory requirements would be met through the facility's license or permit requirements and not as ARARs for this alternative after the waste is accepted by the facility. The owner/operator of the receiving facility would be responsible for all of its financial, operating, and closure requirements, including long-term S&M, for 100 years. S&M following the 100 year period (for commercial facilities) would be a state or federal responsibility (10 CFR 61). NNSS is a federally owned facility, and as such the federal government would be responsible for long-term S&M.

7.2.3.3 Long-term Effectiveness and Permanence (Off-site)

For the Off-site Disposal Alternative, the long-term period is considered to begin when all candidate waste has been disposed of off-site or placed in appropriate storage facilities. This evaluation does not address remedial activities, CERCLA waste or residuals that would be left in place at CERCLA

remediation sites, non-candidate waste streams, or any treatment residuals from waste processing required to meet the WAC.

No residual risk would remain at ORR from candidate waste streams after the waste has been disposed of off-site. The waste would be placed in off-site engineered disposal facilities designed to isolate waste from the environment, significantly reducing the possibility of intrusion or the migration of contaminants away from the facility. For the portion of waste requiring treatment to meet facility WAC prior to disposal, the potential for contaminant mobility would be further reduced. The receiving facilities would be responsible for monitoring and maintenance to ensure the effectiveness of waste isolation. In the case of LLW/RCRA waste shipped to *EnergySolutions* or WCS, the facilities have waste treatment capabilities and the respective WACs allow for receipt of untreated waste. It is assumed for the Off-site Disposal Alternative that the *EnergySolutions* or WCS facility would provide treatment of the waste prior to disposal to reduce the potential for contaminant mobility. Acceptable risk levels would be achieved by compliance with existing licenses or permits and regulatory requirements.

The *EnergySolutions* facility, WCS, and NNSS are located in arid environments with deep and/or saline groundwater, and both are distant from population centers, factors that minimize long-term risk to human health. The off-site facilities use conventional, durable designs and materials to effectively isolate the waste. The arid climate at the facilities contributes to the long-term reliability of engineered features by minimizing infiltration. The engineered and natural features at these facilities are expected to provide adequate and reliable safeguards over the long term.

Under the Off-site Disposal Alternative, waste would be placed in licensed or permitted engineered disposal facilities that have been receiving wastes for a number of years and have operated in compliance with their permits and federal, state, and local regulations. Reliance on proven technologies minimizes uncertainty associated with this alternative.

For purposes of this evaluation, long-term environmental effects are those impacts that may be evident following receipt of the last shipment of waste off-site. Any potential environmental effects associated with transportation, including air emissions and accidental releases, would cease after this period. No long-term impacts to air quality, surface water, biota, wetlands, and aquatic or visual resources are anticipated at ORR or the vicinity from implementation of this alternative.

Potential long-term environmental effects at the off-site disposal facilities from the presence of ORR wastes are expected to be minimal; these wastes would represent a relatively small portion of the total waste inventory, and the receiving facilities are designed to minimize long-term environmental effects. No long-term impacts to air quality are expected at the receiving facilities from the inclusion of ORR waste because air emissions from vehicular use and construction activities for long-term monitoring and maintenance of the off-site facilities would not be increased.

7.2.3.4 Short-term Effectiveness (Off-site)

Short-term effectiveness for the Off-site Disposal Alternative is evaluated for the period beginning with the generation of CERCLA waste at ORR remedial sites and ending with disposal of all candidate waste streams at the receiving facilities. This evaluation does not address removal activities, CERCLA waste or residuals that would be left in place at individual units being remediated, or the risk associated with these elements.

As discussed in Section 7.2.2.4, risk to the public from waste handling activities at ORR would be extremely low. Public access would be restricted at waste generation, packaging, and handling sites, and activities would be governed by appropriate regulations and conducted by trained personnel. Risks at the receiving facilities would be controlled by compliance with permit requirements; access restrictions

during disposal operations would minimize any impact to the community. For the Off-site Disposal Alternative, potential risk to the public would result from shipment of hazardous and radioactive waste.

The primary risks to workers for the Off-site Disposal Alternative would result from waste handling, waste transportation, and disposal activities. These activities would be conducted by trained personnel in accordance with ARARs, OSHA, and DOT regulations, DOE requirements, approved health and safety plans, and ALARA principles. Radiation exposure would be minimized by compliance with DOT regulations and DOE requirements for waste packaging, as well as the use of shielding and limits on driver work schedules. Risk from disposal activities at the receiving facilities would be minimized by compliance with their permit requirements. The overall risk to workers for this alternative is low.

Transportation risks to individuals and the public in direct or indirect contact with the waste during transport of the waste for off-site disposal were evaluated based on guidance given in *A Resource Handbook on DOE Transportation Risk Assessment* (DOE 2002). Assessment of the risk was completed using the industry-recognized RADTRAN and RISKIND models. A detailed discussion of the calculations and results is provided in Appendix F.

For the transportation risk analysis, several routes were evaluated: a route for classified waste that travels by truck to NNSS for disposal; a route for mixed (LLW/RCRA) waste that would be transported by truck from the generating site to the local ETTP rail system, then by rail from the ETTP rail yard to EnergySolutions in Clive, Utah, for disposal; and a third route (for Option 1 only) that LLW and LLW/TSCA waste would travel from the generating site to the ETTP rail system, from the ETTP rail system to a transfer facility in Kingman, Arizona, where it would be transferred to truck for the final leg to NNSS for disposal. Alternatively, in Option 2 the third route is a repeat of the route for EnergySolutions in Clive, Utah. Henceforth, in this risk discussion, Option 1 is considered as the bounding off-site case.

Individual receptors (MEIs) and collective populations were considered as receptors. Modeling of radiation exposure for routine and accident scenarios (all shipments), for MEIs, resulted in an estimated excess cancer risk (fatal and non-fatal) ranging from 1.58×10^{-5} to 7.21×10^{-3} ; a collective population risk (analyzed for workers, on-link [persons sharing the road], and off-link [persons along the route]) resulted in an estimated excess cancer risk (fatal and non-fatal) ranging from 1.47×10^{-3} to 9.13×10^{-2} . Vehicular risk (risk associated with travel/vehicles) due to emissions and accidents, resulted in an estimate of 23.8 total incidents of illness, trauma, or death for the Off-site Disposal Alternative (majority of waste going to NNSS for disposal). If the majority of waste were transported to EnergySolutions for disposal, an estimated 6.65 incidents of illness, trauma, or death result. These results account for cumulative risk for transport and handling hundreds of thousands of waste shipments. On a per-shipment basis, both the estimated excess cancer risks due to exposure and estimated vehicular risk range in order of magnitude from 10^{-9} to 10^{-5} . The exact excess cancer risk value depends on the receptor being evaluated. Appendix F provides detailed analysis.

A comparative analysis was performed to assess risk of truck transport versus rail transport. The ORR to NNSS route was explored as an example. If all waste transported to NNSS via the ORR to Kingman, Arizona, to NNSS route were transported entirely by truck to NNSS, the overall (routine and accident) MEI and collective population risks due to radiation exposure would increase by a factor of about 10. Vehicle-related risk of fatalities (from emissions and accidents) increases approximately 5-fold going from rail to truck transport, and non-fatal accident risk increases by a factor of more than 10. Details of the analysis are provided in Appendix F.

Duration of the Off-site Disposal Alternative: For the Off-site Disposal Alternative, waste disposal operations are estimated to continue for a duration of approximately 22 years.

7.2.3.5 Reduction of Contaminant Toxicity, Mobility, or Volume by Treatment (Off-site)

Although the Off-site Disposal Alternative does not directly establish waste treatment requirements, some waste streams would be treated as needed to meet WAC before shipment and/or at the receiving facility. Waste treatment prior to shipment would remain the responsibility of the waste generator and would reduce the toxicity, mobility, and/or volume of waste, depending on the treatment applied. In the case of LLW/RCRA waste shipped to EnergySolutions or WCS, the facilities have waste treatment capabilities and their WAC allow for receipt of untreated waste. It is assumed for the Off-site Disposal Alternative that the EnergySolutions or WCS receiving facilities would provide treatment of the waste prior to disposal to reduce the potential for contaminant mobility (although it is not included in the cost estimate). Transportation and disposal actions considered in this alternative would have no effect on toxicity or mobility through treatment.

Option 1 of the Off-site Disposal Alternative provides volume reduction of waste, which results in fewer transportation shipments to the off-site location in that Option (NNSS) resulting in transportation risk reduction. The volume reduction capacity achieved compared with the off-site capacity is inconsequential, that is, it would not likely have an effect on the size of that facility.

7.2.3.6 Implementability (Off-site)

This alternative is implementable. Off-site disposal would entail meeting administrative and technical requirements to coordinate the transportation and off-site disposal of waste and the continued availability of off-site disposal capacity. Implementation of this alternative would require compliance with state and federal regulations; compliance with licensing, permitting, and DOE administrative requirements.

Administrative Feasibility

The most uncertain administrative matter in the Off-site Disposal Alternative is the location of a transloading station where waste from generators would be transferred from trucks to rail. While an existing transloading station is currently available at the ETTP site and is currently located on DOE property with on-site travel (non-public road access), the future of ETTP is an industrial park, placing it in public commerce. Therefore, trucking waste from Y-12 or ORNL to ETTP would, in the future, require travel on public roads or could require building a rail spur and transloading facility within DOE property at some location convenient to ORNL and Y-12. This is a significant uncertainty that at this time is only accounted for in the Off-site Disposal Alternative contingency.

Review of state and federal regulations (addressed in Section 7.2.3.2 and Appendix G) indicates that there are no provisions that would prohibit shipment of waste derived from ORR sites to the receiving transloading and disposal facilities. These facilities are appropriately licensed or permitted and would be qualified prior to shipment per 40 CFR 300.440. Administrative and substantive regulatory requirements for handling and disposing of waste would be met through compliance with the facilities' permit requirements. Shipment of waste from ORR remedial sites would require an exemption from the DOE O 435.1 preference for on-site disposal. Similar exemptions have been routinely approved since DOE began using commercial disposal capacity in 1992. Shipment of waste from ORR would also have to take into consideration the prohibition of transporting radioactive waste through the Las Vegas Metropolitan Area, Callaghan-Tillman Bridge (Hoover Dam bypass), and North Las Vegas.

Agreements between and among states for the shipment and disposal of waste involve the issue of state equity, that is, the balance of benefits associated with activities that generate waste and the burden of resulting life-cycle waste management. The regulatory and administrative viability of off-site waste transportation and disposal is indicated by past and current operations. Previous ORR shipments to EnergySolutions and NNSS demonstrate that sustained waste shipment to these facilities is feasible. The states of Utah and Nevada have historically agreed to the transport and disposal of DOE wastes. Therefore, it is likely that these states would not object to continued operations. The administrative

feasibility of this alternative could be challenged by future changes in the states' acceptance of waste transport and disposal. Additionally, those states that waste would be required to travel through to access the disposal facilities could challenge the pass-through of waste along public highways and roads.

Another consideration is the ability of off-site facilities to continue to receive waste in the event of an upset such as happened at WIPP in New Mexico. Operations and waste receiving has been halted at WIPP for multiple years due to an accident occurrence. It is feasible that any disposal facility might undergo a similar incident resulting in the cessation of waste shipments for an undetermined length of time. It is currently projected that the WIPP shutdown will last approximately four years.

Wastes that exceed the off-site disposal facilities' WAC would require compliant storage pending the availability of treatment technologies or disposal options. For waste generated for which no treatment or disposal options could be identified, extended or indefinite waste storage could result in DOE being out of compliance with parameters for the treatment and storage of hazardous or radioactive materials established in Section 105 of the Federal Facility Compliance Act of 1992 and the ORR mixed waste Site Treatment Plan (EPA 1992, TDEC 2012).

Technical Feasibility

The technical feasibility of the Off-site Disposal Alternative depends directly on the implementability of waste transportation, disposal, and supporting activities. Technical feasibility indirectly depends on the implementability of treatment, storage, and other waste generator activities. The implementability of the technologies currently available for these components are proven and reliable for most waste projected to be generated at ORR, resulting in a low degree of uncertainty for the implementation of this alternative. It is expected that this alternative could be implemented without schedule delays resulting from technical complications. A technical uncertainty relative to this alternative is the availability of treatment and disposal options for waste exceeding the off-site facilities' WAC. However, as discussed in Chapter 2, the volume of waste generated with no currently defined path for disposal is anticipated to be small.

Future remedial actions at the receiving facilities should not be required because of waste treatment and the high level of isolation provided by the engineered facilities. Only limited additional actions would be possible, but difficult to implement, because of the relative permanence and massive nature of the disposal facilities. Additional actions would be warranted only if major deviations from expected performance of the disposal facilities occurred. Site conditions are well known at the receiving facilities and potential migration pathways are monitored to detect any contaminant releases and evaluate the effectiveness of waste confinement.

Services and materials required for waste transportation, treatment, storage, and disposal for implementation of the Off-site Disposal Alternative, would be readily available. Rail and truck transportation have been used to ship ORR waste in the past. Waste management facilities and services are available at ORR, including the administrative infrastructure to support comprehensive waste handling and storage operations.

The EnergySolutions, WCS, and NNSS facilities are permitted to treat and dispose of most waste types, forms, and quantities expected to be generated by the remediation of ORR, and both facilities currently accept comparable waste. Waste disposal services would be required for approximately 22 years at both EnergySolutions and NNSS facilities; WCS does not currently have capacity to receive a large portion of the projected waste volume so it is considered only for receipt of mixed waste. Although considered minimal, some uncertainty exists about whether the services currently provided by EnergySolutions (a commercial, non-DOE facility), and, to a lesser extent, by NNSS would be available for the duration of this alternative. Disposal capability would be assessed throughout the implementation of the alternative to determine the viability of continued cost-effective, reliable, and safe off-site waste disposal.

7.2.3.7 Cost (Off-site)

Estimated total project costs for the Off-site Disposal Alternative Options are given in Table 7-5. The cost estimates are based on the estimating methodology described in Section 7.1.7 and the technical scope and assumptions described in Chapter 6. A 27% contingency has been assumed, and is included in these estimates. Details are provided in Appendix I.

Table 7-5. Summary of Off-site Disposal Alternative (Options 1 and 2) Costs

Option 1 Cost Elements	Volume (yd ³)	Cost (FY 2012 dollars)	
		NNSS	EnergySolutions or WCS ¹
Classified Waste – Debris with 25% uncertainty	40,233	\$58,902,061	NA
LLW or LLW/TSCA – Debris	1,300,858	\$885,147,067	NA
LLW or LLW/TSCA – Soil	607,468	\$455,696,406	
Project Management and Oversight		\$36,043,638	
Subtotal (FY 2012 \$)		\$1,435,789,173	
Subtract the net cost avoided by implementing volume reduction for Option 1 only (see Appendix B)		– \$80,501,000	
Revised Subtotal (FY 2012 \$)		\$1,355,288,173	
Contingency (12% Scope, 15% Bid) 27%		\$365,927,807	
Total with Contingency (FY 2012 \$)		\$1,721,215,979	
Total with Contingency (FY 2016\$)		1,799,014,941	
Escalated Cost with Contingency		\$2,650,519,526	
Present Worth with Contingency (FY 2016 \$)		\$1,494,358,468	
Present Worth Average Annual Cost (22 year duration) (FY 2016 \$)		\$67.9M	
Option 2 Cost Elements			
Classified Waste – Debris with 25% uncertainty	40,233	\$58,902,061	NA
LLW or LLW/TSCA – Debris	1,300,858	NA	\$873,785,788
LLW or LLW/TSCA – Soil	607,468		\$217,798,884
Project Management and Oversight		\$29,812,168	
Subtotal (FY 2012 \$)		\$1,180,298,901	
Contingency (12% Scope, 15% Bid) 27%		\$318,680,703	
Total with Contingency (FY 2012 \$)		\$1,498,979,605	
Total with Contingency (FY 2016 \$)		\$1,566,733,483	
Escalated Cost with Contingency		\$2,273,455,268	
Present Worth with Contingency (FY 2016 \$)		\$1,315,127,421	
Present Worth Average Annual Cost (22 year duration) (FY 2016 \$)		\$59.8M	

¹ WCS destination only for mixed, mercury-contaminated debris. No costs for treatment are included.

For Option 2, the lowest priced option, the estimated total project cost of \$1,315.1M in Present Worth 2016 dollars correlates to an estimated cost of \$675 per unit volume of as-generated waste in 2016 dollars ($\$1,315.1\text{M}/1.95 \text{ M yd}^3 \text{ as-generated waste}^{18} = \$675 \text{ per yd}^3 \text{ as-generated waste}$).

Oversize shipments (e.g., as in the case of equipment) are not part of the estimate, although there will be disposal of oversized equipment, which will not only incur surcharges for disposal but also cost more to load and transport. Rail transportation, which is approximately 11% less expensive than truck transport, is assumed for all shipments (with the exception of classified waste shipments to NNSS). Risks to off-site disposal, if realized, are significant and could be costly. A summary of risks is provided in Appendix I.

Appendix I provides a detailed description of the total Off-site Disposal Alternative costs for Options 1 and 2, and assumptions.

7.2.3.8 NEPA Considerations (Off-site)

Socioeconomic impacts: The short-term socioeconomic impacts associated with waste handling, transportation, and disposal activities for the Off-site Disposal Alternative would be minimal. This alternative would require minimal additional manpower resources at ORR. No new local facilities would be constructed. Because the receiving facilities are already operating, the manpower required to support the facilities' infrastructure is already in place. The incremental increase of waste from ORR could increase short-term manpower needs at these facilities.

Potential short and long-term socioeconomic benefits could be realized from the release or reuse of land resulting from the remediation of ORR and associated CERCLA sites. There would be no direct long-term socioeconomic impacts to ORR and the vicinity from activities associated with off-site transportation of waste under this alternative.

Land Use Impacts: Disposal of ORR waste at the receiving facilities would have no short or long-term land use impacts in the vicinity of those facilities. These facilities are already operating and are committed for the long-term to waste disposal and supporting operations. The incremental increase of waste to these facilities from ORR would not affect the existing long-term land use commitment and would have little or no effect on the workforce required for operation and maintenance. No changes in local population or nearby industrial or commercial operations would be expected.

Environmental Justice Impacts: No environmental justice impacts have been identified for this alternative. The vicinity of the EnergySolutions Clive, Utah, landfill is essentially uninhabited desert (no population within 5 miles) and is within a 100 square mile Hazardous Industrial Zone designated by the State of Utah. The NNSS disposal site is entirely contained within the DOE-controlled land, and there are no publically accessible areas within 15 miles.

Irreversible/Irretrievable Commitment of Resources Impacts: Implementation of the Off-site Disposal Alternative would require the irreversible and irretrievable commitment of land and geologic materials (e.g., gravel and borrow material) and non-renewable energy resources at any disposal site; however, land at the receiving facilities is already dedicated to waste disposal, and the addition of ORR waste would not alter that level of commitment. There would be no long-term commitment of land at ORR or the vicinity.

Waste packaging, handling, and transportation activities would require an irreversible and irretrievable commitment of fuel and other nonrenewable energy resources. Intermodal containers for classified waste

¹⁸ The as-generated waste volume includes 25% uncertainty (see Chapter 2 and Appendix A).

shipment to NNSS and LLW/RCRA waste shipment to EnergySolutions or WCS would be irretrievably committed; other containers would be reused.

Cumulative Impacts: Implementing the Off-site Disposal Alternative would not result in any significant cumulative impacts to the environment. Incremental impacts to air quality, traffic, and noise levels from waste transportation would not noticeably alter existing or future conditions. Any potential environmental effects from these factors, as well as the potential for accidental releases, would cease after the shipment and off-site disposal of all waste.

No direct long-term impacts to air quality, surface water, biota, wetlands, aquatic, or visual resources are anticipated at ORR or the vicinity from the implementation of this alternative. Residual risk would be reduced or eliminated at ORR and associated sites that are remediated. Removal of contamination and waste from these sites and disposal at an off-site facility could result in positive long-term environmental effects by reducing the potential for exposure to and migration of contaminants. Habitat quality and biodiversity may improve over time at these sites, depending on future land use decisions.

The potential for long-term cumulative impacts at the off-site disposal facilities from the presence of ORR wastes is expected to be minimal. These wastes would represent a relatively small portion of the total waste inventory, and the receiving facilities are designed, licensed or permitted, monitored, and maintained to ensure reliable waste containment and minimize long-term environmental effects.

7.2.4 Hybrid Disposal Alternative Analysis

The Hybrid Disposal Alternative involves building one small on-site disposal facility (proposed location Site 6b, which is the smaller of the two sites in the Dual Site On-site Disposal Alternative) and transporting and disposing of wastes that exceed the on-site capacity to licensed or permitted off-site disposal facilities. A detailed description of the Hybrid Disposal Alternative is provided in Section 6.4. This alternative is a combination of the previously discussed On-site and Off-site Disposal Alternatives, with one small distinction – the inclusion of mechanical VR in the on-site portion of the alternative. As a combination of the two alternatives just reviewed in Sections 7.2.2 (see all information in that section regarding Site 6b) and 7.2.3, this review will be rather brief.

7.2.4.1 Overall Protection of Human Health and the Environment (Hybrid)

The on-site portion of the alternative would meet risk-based RAOs and protect human health and the environment by consolidating a portion of future generated CERCLA waste exceeding the capacity of the existing EMWMF from the cleanup of ORR and associated sites into an engineered waste disposal facility, isolating the wastes from the environment. Additional protection would be provided indirectly by treatment of waste to meet the EMDF WAC. Prior to placement in the EMDF, wastes would be evaluated for compliance with the facility WAC; placement of that waste would result in an overall net reduction of risks associated with environmental contamination at the ORR and associated sites. In implementing mechanical VR at the on-site facility, more risk is presented to the workers through double-handling of waste and operation of equipment; however, reliable protective measures would be in place.

The off-site portion of the alternative would protect human health and the environment by removing a portion of wastes generated at ORR CERCLA sites, transporting them off-site, and isolating them from the environment by disposal in engineered facilities. Implementation of this portion of the alternative would prevent access to contaminated media and reduce the overall potential for releases from multiple sites on the ORR. Remediation of ORR and associated sites could result in human health or environmental benefits, depending on the eventual land use of these sites.

As described in previous On-site and Off-site Disposal Alternative sections, WAC at the facilities would control receipt of waste, to maintain the human health and environmental risks at acceptable levels, and ALARA procedures would be in place.

7.2.4.2 Compliance with ARARs (Hybrid)

The off-site portion of the alternative would comply with chemical-, location-, and action-specific ARARs and pertinent TBC guidance. The on-site portion of the alternative will comply with all but a single ARAR (see Appendix G Section 4.1) to which a CERCLA waiver is requested. All ARARs tables in Appendix G, for both on-site and off-site alternatives, would be used to implement the Hybrid Disposal Alternative. ARAR discussions for the on-site (Site 6b in Section 7.2.2.2) and off-site (Section 7.2.3.2) alternatives are applicable to the Hybrid Disposal Alternative.

7.2.4.3 Long-term Effectiveness and Permanence (Hybrid)

For the Hybrid Disposal Alternative, the long-term period is considered to begin when all candidate waste has been disposed of or stored on- or off-site, and the EMDF has been closed. Conclusion of this alternative is projected to occur in FY 2043. This alternative would result in residual risk at the ORR presented by the permanent disposal of waste in the closed landfill, which would have a lower total volume of waste and thus lower residual risk than other on-site alternatives. Remaining discussions of long-term effectiveness and permanence for the on-site (Site 6b in Section 7.2.2.4) and off-site (Section 7.2.3.3) alternatives are applicable to the Hybrid Disposal Alternative.

7.2.4.4 Short-term Effectiveness (Hybrid)

For the Hybrid Disposal Alternative, the short-term period is considered to include pre-construction investigations, construction, operation, and closure of EMDF as well as the duration for which waste is shipped off-site following closure of the on-site facility. Operation of the on-site EMDF is expected to continue approximately 12 years through FY 2034 with closure activities completed in FY 2037 and post-closure activities completed by FY 2043 (waste generation and disposal is assumed to occur during those 12 years, beginning in FY 2022 ending in FY 2034). While the facility is being closed, waste will continue to be disposed of off-site, through completion of the OREM program, projected to occur in FY 2043.

The primary risks in this alternative are the transportation risks to individuals and the public in direct or indirect contact with the waste during transport of the waste for off-site disposal, which was evaluated based on guidance given in *A Resource Handbook on DOE Transportation Risk Assessment* (DOE 2002). Assessment of the risk was completed using the industry-recognized RADTRAN and RISKIND models. A detailed discussion of the calculations and results is provided in Appendix F.

Individual receptors (MEIs) and collective populations were considered as receptors. Modeling of radiation exposure for routine and accident scenarios (all shipments), for MEIs on-site or off-site, resulted in an estimated excess cancer risk (fatal and non-fatal) ranging from 3.06×10^{-9} to 7.21×10^{-3} ; a collective population risk (analyzed for workers, on-link [persons sharing the road], and off-link [persons along the route]) resulted in an estimated excess cancer risk (fatal and non-fatal) ranging from 1.60×10^{-13} to 9.13×10^{-2} . Vehicular risk (risk associated with travel/vehicles) due to emissions and accidents, resulted in an estimate of 2.8 total incidents of illness, trauma, or death for the Hybrid Disposal Alternative. These results account for cumulative risk for transport and handling hundreds of thousands of waste shipments. On a per-shipment basis, both the estimated excess cancer risks due to exposure and estimated vehicular risk range in order of magnitude from 10^{-13} to 10^{-5} . The exact excess cancer risk value depends on the receptor being evaluated. Appendix F provides detailed analysis.

Remaining discussions of short-term effectiveness apply for the on-site (Site 6b in Section 7.2.2.4) and off-site (Section 7.2.3.4) alternatives are applicable to the Hybrid Disposal Alternative.

7.2.4.5 Reduction of Contaminant Toxicity, Mobility, or Volume by Treatment (Hybrid)

Reductions of volume by treatment are associated with the Hybrid Alternative. The Hybrid Disposal Alternative provides an estimated 144,000 yd³ of additional on-site capacity through mechanical VR (17% additional capacity) and provides a cost savings of approximately \$32.3 M in avoided off-site transportation and disposal costs. However, there may be some measure of increased mobility of contaminants due to the concrete crushing involved in mechanical VR.

Although the off-site portion of the alternative does not directly establish waste treatment requirements, wastes would be treated as needed to meet WAC before shipment and/or at the receiving facility. Waste treatment prior to shipment would remain the responsibility of the waste generator and might reduce the toxicity, mobility, and/or volume of waste, depending on the treatment applied. In the case of LLW/RCRA waste shipped to EnergySolutions or WCS, the facilities have waste treatment capabilities and their WAC allow for receipt of untreated waste. It is assumed for the off-site portion of the alternative, that the EnergySolutions or WCS receiving facilities could provide treatment of the waste prior to disposal to reduce the potential for contaminant mobility (although it is not included in the cost estimate).

7.2.4.6 Implementability (Hybrid)

Refer to the implementability sections for both the On-site Disposal Alternative and Off-site Disposal Alternative for the Hybrid Disposal Alternative discussion, as it is fully a combination of both. In addition to those discussions, implementability of VR must be considered. VR is a technically known and frequently used processing step. Considerations for aerosolizing contamination must be made; high efficiency particulate air filtration is therefore included in the facility concept. Additional air monitoring would be required. Provisions for secondary waste generation must be made. All concepts are technically feasible. Administrative requirements are the same as those identified in the on- and off-site alternatives.

7.2.4.7 Cost (Hybrid)

Estimated total project costs for the Hybrid Disposal Alternative is given in Table 7-6. As a combination of costs estimated for on-site and off-site disposal, elements of both portions are given.

For this alternative, the estimated total project cost of \$1,145M in Present Worth 2016 dollars correlates to an estimated cost of \$587 per unit volume of as-generated waste Present Worth ($\$1,145\text{M}/1.95\text{ M yd}^3$ as-generated waste¹⁹ = \$587 per yd³ as-generated waste).

7.2.4.8 NEPA Considerations (Hybrid)

NEPA considerations are a combination of those discussed for on-site (specifically those addressing Site 6b) and off-site alternatives.

¹⁹ The as-generated waste volume includes 25% uncertainty (see Chapter 2 and Appendix A).

Table 7-6. Hybrid Disposal Alternative Estimated Cost

Cost Element	Year(s) Implemented	Site 6b [build to 0.85 M yd ³]	
		Cost (FY 2012 \$)	Total Cost (FY 2012 \$)
CAPITAL COSTS			
Cells 1 through 5 Construction:			
Engineering	FY17 – FY22	\$18,643,504	\$124.3M
Site Development		\$6,597,964	
Support Facilities		\$17,671,328	
Construction of Cells		\$81,387,512	
Final cap:			
Engineering	FY35 – FY37	\$2,046,565	\$41.1M
Quality Assurance		\$4,616,887	
Construction of Final Cap		\$34,470,890	
Total Capital Cost (FY 2012 \$)		\$ 165.4M	
OPERATIONS COSTS			
Base Operations	FY22 – FY34	\$145,200,487	\$164.3M
Leachate System Operations		\$17,184,165	
Security Operations		\$1,928,808	
OTHER COSTS			
Pre-Construction Costs (e.g., Characterization)	FY12 – FY17	\$10,037,036	\$54.0M
Post-Closure Care	FY35 – FY43	\$40,234,389	
Support Structure Demolition/Removal	FY43	\$3,680,000	
Subtotal (Capital, Operations, Other)		\$383.7M	
Contingency (22% Capital, 5% Operations)		\$43.1M	
Total (FY 2012 \$) Life Cycle Cost		\$26.8M	
PRESENT WORTH (FY16 \$)		\$346.9M	
Off-site Portion		Off-site Destination	
		NNSS	EnergySolutions
Classified Waste – Debris (all with 25% uncertainty)	FY22-FY43	\$28,063,712	
LLW or LLW/TSCA/RCRA – Debris			\$471,969,144
LLW or LLW/TSCA/RCRA – Soil			\$194,771,322
Project Management and Oversight		\$17,277,785	
SUBTOTAL (FY 2012 \$)		\$712M	
CONTINGENCY (12% Scope, 15% Bid) 27%		\$192M	
TOTAL with CONTINGENCY (FY 2012 \$)		\$904M	
TOTAL with CONTINGENCY (FY 2016 \$)		\$945M	
PRESENT WORTH (FY 2016 \$)		\$798M	
HYBRID DISPOSAL	TOTAL with CONTINGENCY (FY 2012 \$)		\$1,331M
	TOTAL with CONTINGENCY (FY 2016 \$)		\$1,391M
	PRESENT WORTH (FY 2016 \$)		\$1,145M

7.3 COMPARATIVE ANALYSIS OF ALTERNATIVES

This comparative analysis evaluates the relative ability of the four alternatives to accommodate disposal of future generated CERCLA waste with respect to the evaluation criteria described in Section 7.1 and RAOs described in Chapter 4. The purpose of the comparative analysis is to identify the advantages and disadvantages of each alternative relative to the others and to identify the trade-offs to be made in selecting the preferred alternative.

Table 7-7 summarizes the differences among the alternatives. The No Action Alternative may not be supportive of timely remediation of ORR sites due to lack of a coordinated disposal strategy and could result in actions that are less protective and/or more costly (as a whole) than either of the action alternatives due to each project meeting disposal requirements individually. The On-site Disposal Alternatives (any site) would be less costly than the Hybrid or Off-site Disposal Alternatives, but additional land area on the ORR would have to be permanently dedicated to waste disposal, resulting in impacts on future land use and the environment. The Off-site Disposal Alternative could isolate the wastes more effectively long term than the On-site Disposal Alternative (any site) due to the arid climate, but long-distance waste transportation in the short-term could result in more accidents, resulting in injuries or fatalities. Figure 7-2 illustrates the significant difference in vehicular risk for the alternatives, a short-term effectiveness criterion. The Hybrid Disposal Alternative, as a combination of on-site and off-site disposal, falls as expected, in-between the two extremes.

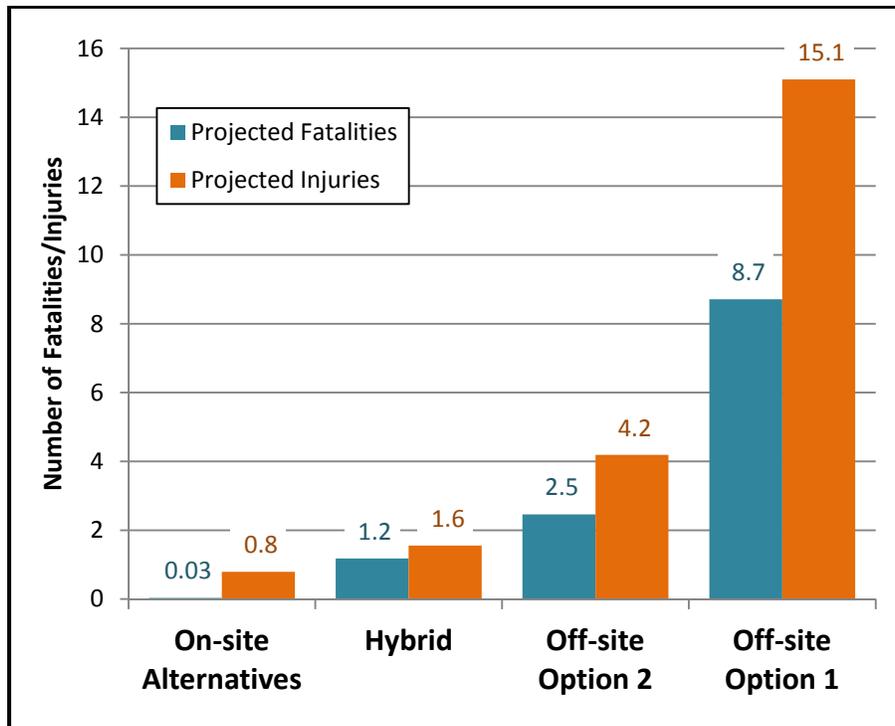


Figure 7-8. Comparison of Transportation Risk for On-site, Off-site, and Hybrid Disposal Alternatives

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Table 7-7. Comparative Analysis Summary for Disposal of ORR CERCLA Waste

Evaluation Criterion	No Action Alternative	On-site Disposal Alternatives				Off-site Disposal Alternative (Options 1 and 2)	Hybrid Disposal Alternative	
		EBCV Site Alternative	CBCV Site Alternative	WBCV Site Alternative	Dual Site (Sites 7a/6b) Alternative			
Overall protection of human health and the environment	<ul style="list-style-type: none"> Provides no action to collectively dispose of waste from multiple projects thus increasing chance of storage and/or management of waste in place and increasing short-term and long-term risk. Very likely that individual projects will ship waste individually using trucks, thus posing more risk to human health in the short-term. 	<ul style="list-style-type: none"> Would meet all RAOs. Protective because waste would be disposed of in a landfill designed for long-term containment in site-specific conditions. More protective in the short term because of decreased transportation risks but slightly less protective in long-term because wastes remain on the ORR. 	<ul style="list-style-type: none"> Much of the waste remains on the ORR, requiring permanent commitment of 70 acres of land. (If five cells only, 62 acres) 	<ul style="list-style-type: none"> Much of the waste remains on the ORR, requiring permanent commitment of 67 acres of land. 	<ul style="list-style-type: none"> Much of the waste remains on the ORR, requiring permanent commitment of 70 acres of land. (If five cells only, 58 acres) 	<ul style="list-style-type: none"> Much of the waste remains on the ORR, requiring permanent commitment of 109 acres of land. 	<ul style="list-style-type: none"> Would meet all RAOs. Protective because waste would be disposed of in a landfill designed for long-term containment in site-specific conditions. More protective than the On-site or Hybrid Disposal Alternatives in preventing releases on the ORR because waste is permanently removed. Less protective in the short term because of increased transportation risks. 	<ul style="list-style-type: none"> Would meet all RAOs. Some of the waste (~36%) remains on the ORR, requiring permanent commitment of 50 acres of land. Protective because waste would be disposed of in a landfill designed for long-term containment in site-specific conditions. There are increased short-term risks associated with transporting the waste to the off-site facility and there are slightly increased long-term risks associated with leaving some of the waste on the ORR.
Compliance with ARARs	<ul style="list-style-type: none"> No action; therefore, no ARARs apply. ARARs for remedial actions at individual sites are specified in separate CERCLA documents. 	<ul style="list-style-type: none"> Would comply with all but one chemical-, location-, and action-specific ARARs. A CERCLA waiver is requested to the TSCA hydrogeological requirement, 40 CFR 761.75(b)(3). 				<ul style="list-style-type: none"> Would comply with all chemical-, location-, and action-specific ARARs. 	<ul style="list-style-type: none"> Would comply with all but one chemical-, location-, and action-specific ARARs. A CERCLA waiver is requested to the TSCA hydrogeological requirement, 40 CFR 761.75(b)(3). 	
Long-term effectiveness and permanence	<ul style="list-style-type: none"> If all waste from the projects is disposed of appropriately, the long-term effectiveness may be comparable to other alternatives. However, with each project making a waste management decision, decisions to leave more contamination behind or to inappropriately dispose of the waste are possible, decreasing the long-term effectiveness of no action. 	<ul style="list-style-type: none"> Provides long-term effective and permanent waste disposal because of landfill design and use of risk-based WAC. Potential non-acute residual hazards may be greater than for off-site disposal because of higher regional population, wetter climatic conditions, and shallower depth to groundwater. However, determination of waste limits, land use controls, and monitoring should mitigate this risk. Operational and post-closure controls are expected to be equivalent at on- and off-site facilities. Environmental impacts may be partially offset by the more aggressive cleanup and release of individual ORR remediation-sites because there is a cost-effective waste management option. 	<ul style="list-style-type: none"> Environmental impacts and permanent loss of wetlands (1.6 acres) would result from siting the EMDF at EBCV. Long-term underdrain functioning is expected to be necessary. 	<ul style="list-style-type: none"> Environmental impacts and permanent loss of wetlands (4.9 acres) would result from siting the EMDF at CBCV. Temporary drainage features are not expected to be used long-term. 	<ul style="list-style-type: none"> Environmental impacts and permanent loss of forested habitat and wetlands (2.5 acres) would result from siting the EMDF at WBCV. The loss of ecological habitat is greatest at this site. Long-term underdrain functioning is expected to be necessary. 	<ul style="list-style-type: none"> Environmental impacts and permanent loss of forest habitat and wetlands (5.8 acres)^a would result from siting the EMDF at two sites; however, there would be no notable loss of habitat at Site 6b as it has been used as a borrow area. Temporary drainage features are not expected to be used long-term (may require some footprint modification for Site 7a). 	<ul style="list-style-type: none"> Provides long-term effective and permanent waste disposal for waste meeting the facility WAC. Land use at EnergySolutions and NNSS is already dedicated to waste disposal. ORR waste volume would represent a relatively small portion of the total permitted waste volume available at off-site facilities. The off-site facility locations in arid environments reduce the likelihood of contaminant migration, and fewer receptors exist in the vicinity of EnergySolutions and NNSS than near the ORR. Operational and post-closure controls are expected to be equivalent at on- and off-site facilities. A more expensive waste disposal option may result in less aggressive future cleanup decisions. 	<ul style="list-style-type: none"> Provides long-term effective and permanent waste disposal on-site because of landfill design and use of risk-based WAC. It also provides long-term effective and permanent waste disposal for waste meeting the off-site facility WAC. Potential non-acute residual hazards may be slightly greater for the waste disposed of on-site than for that disposed of off-site because of higher regional population, wetter climatic conditions, and shallower depth to groundwater. However, land use controls and monitoring at the on-site disposal location should mitigate this risk. The off-site facility locations in arid environments reduce the likelihood of contaminant migration, and fewer receptors exist in the vicinity of EnergySolutions and NNSS than near the ORR. Operational and post-closure controls are expected to be equivalent at on- and off-site facilities. No notable environmental impacts are expected from using Site 6b for an on-site disposal facility. A more expensive waste disposal option may result in less aggressive future cleanup decision. Temporary drainage features are not expected to be used long-term.

Table 7-7. Comparative Analysis Summary for Disposal of ORR CERCLA Waste (Continued)

Evaluation Criterion	No Action Alternative	On-site Disposal Alternatives				Off-site Disposal Alternative	Hybrid Disposal Alternative
		EBCV Site Alternative	CBCV Site Alternative	WBCV Site Alternative	Dual Site (Sites 7a/6b) Alternative		
Short-term effectiveness	<ul style="list-style-type: none"> Lack of a coordinated effort to dispose of CERCLA waste would likely result in much more waste being transported by trucks to off-site facilities. This greatly increases short-term transportation risk in the public sector. 	<ul style="list-style-type: none"> Some adverse environmental effects would result from construction of the EMDF (wetland destruction) but would be controlled or mitigated per regulatory requirements and engineering practice. Mitigation measures are reliable. The On-site Disposal Alternatives are most protective of the public in the short term because of much lower transportation risks, regardless of the site location. 					<ul style="list-style-type: none"> Adverse environmental effects during construction are much lower than for other on-site facility options if Site 6b is used because it was used as a borrow area previously. Transportation risks to the public and workers are greater than on-site facility alternatives, but less than those encountered for the Off-site Disposal Alternative. Up to 2.8 injuries/fatalities from transportation accidents may occur.
		<ul style="list-style-type: none"> Wetland area to be mitigated is estimated as 1.6 acres. 	<ul style="list-style-type: none"> Wetland area to be mitigated is estimated as 4.9 acres. 	<ul style="list-style-type: none"> Wetland area to be mitigated is estimated as 2.5 acres. 	<ul style="list-style-type: none"> Wetland area to be mitigated is estimated as 5.8 acres.^a 		
Reduction of toxicity, mobility, or volume through treatment	<ul style="list-style-type: none"> 	<ul style="list-style-type: none"> Any ex situ treatment to meet the facility WAC would reduce toxicity, mobility, or volume. 				<ul style="list-style-type: none"> Any ex situ treatment to meet the disposal facility WAC would reduce toxicity, mobility, or volume. 	<ul style="list-style-type: none"> Any ex situ treatment to meet the facility WAC would reduce toxicity, mobility, or volume. A reduction in volume is achieved with VR facility in the on-site portion of the Alternative. However, some measure of increased mobility may occur.
Implementability	<ul style="list-style-type: none"> No technical actions requiring implementation included. No collective administrative actions required. Individual project-level management of wastes will be significant and repetitive. 	<ul style="list-style-type: none"> Implementation is technically feasible; landfill design and construction of the type presented in this conceptual design is commonly carried out. Administrative requirements are considered achievable as demonstrated by the existing on-site facility (EMWMF). Services and materials required for design, construction, and operation of the landfill are readily available, as are qualified personnel, specialists, and vendors. Construction would involve the use of standard construction equipment, trades, and materials; no new technology development is required. There is little risk of having no disposal outlet. Should there be a significant problem during operations, off-site disposal would remain a viable option. 				<ul style="list-style-type: none"> Administrative and technical requirements are implementable as demonstrated by the current off-site shipment effort from ORR. However, disposal of waste at commercial and DOE facilities relies on continued availability of off-site disposal capacity. Future changes in the states' acceptance of waste transport and disposal could challenge implementation of the alternative. Travel through multiple states could raise challenges. There is risk of having no disposal outlet should there be a significant transportation or disposal incident. Inability to ship or dispose off-site would leave ORR with no waste disposal option. 	<ul style="list-style-type: none"> Implementation of the on-site disposal portion is technically feasible; landfill design and construction of the type presented in this conceptual design is commonly carried out. Less reliance on underdrain systems and less construction on steeper slopes. Less new construction is required. The landfill is smaller and much of the existing infrastructure at EMWMF may be usable. Administrative requirements of the on-site disposal portion are considered achievable as demonstrated by the existing on-site facility (EMWMF). Services and materials required for design, construction, and operation of the on-site landfill are readily available, as are qualified personnel, specialists, and vendors. Construction would involve the use of standard construction equipment, trades, and materials; no new technology development is required. Administrative and technical requirements of the off-site disposal portion are implementable as demonstrated by the current off-site shipment effort from ORR. However, disposal of waste at commercial and DOE facilities relies on continued availability of off-site disposal capacity. Future changes in the states' acceptance of waste transport and disposal could challenge implementation of the alternative. Travel through multiple states could raise challenges. Once the smaller on-site landfill is filled, there is a risk of having no disposal outlet should there be a significant transportation or disposal incident. Inability to ship or dispose off-site would leave ORR with no waste disposal option. Highest risk at Site 6b that groundwater monitoring at site could be complicated by proximity to other disposal areas (EMWMF and BCBG).
		<ul style="list-style-type: none"> Greater use of underdrain system required at this site as well as construction on steeper slopes. Considerable new construction is required, but some existing infrastructure may be usable, reducing infrastructure construction efforts over other on-site alternatives. Slight risk that groundwater monitoring at site in the long-term could be complicated by proximity to other disposal areas (EMWMF and S-3 Ponds). 	<ul style="list-style-type: none"> Reliance on drainage systems expected to be required only during construction, Slopes less pronounced than those at EBCV, so construction easier. Considerable new construction is required, including all new support facilities. Groundwater monitoring at site should not be hindered by existing waste disposal areas, as site is not within proximal distance of these disposal areas. 	<ul style="list-style-type: none"> Similar reliance on underdrain systems as EBCV site, and less construction on steeper slopes. Considerable new construction is required, including all new support facilities. Slopes less pronounced than those at EBCV, so construction easier. Groundwater monitoring at site should not be hindered by existing waste disposal areas, as site is not within proximal area of these disposal areas. 	<ul style="list-style-type: none"> Reliance on drainage systems expected to be required only during construction and less construction on steeper slopes. Most new construction is required, through construction of two landfills. Highest risk at Site 6b that groundwater monitoring at site could be complicated by proximity to other disposal areas (EMWMF and BCBG). 		

Table 7-7. Comparative Analysis Summary for Disposal of ORR CERCLA Waste (continued)

Evaluation Criterion	No Action Alternative	On-site Disposal Alternatives				Off-site Disposal Alternative	Hybrid Disposal Alternative
		EBCV Site Alternative	CBCV Site Alternative	WBCV Site Alternative	Dual Site (Sites 7a/6b) Alternative		
Cost	<ul style="list-style-type: none"> No direct cost; however, efficiencies of consolidation and economies of scale would not be realized. Individual projects' cost (cumulative) for disposal of waste would greatly exceed costs when compared to completing disposal under a central effort. 	<ul style="list-style-type: none"> Cost per yd³ of as-generated waste disposed of is \$276 (Present Worth 2016 dollars). 	<ul style="list-style-type: none"> Cost per yd³ of as-generated waste disposed of is \$276 (Present Worth 2016 dollars). 	<ul style="list-style-type: none"> Cost per yd³ of as-generated waste disposed of is \$284 (Present Worth 2016 dollars). 	<ul style="list-style-type: none"> Cost per yd³ of as-generated waste disposed of is \$343 (Present Worth 2016 dollars). 	<ul style="list-style-type: none"> Cost per yd³ of as-generated waste disposed of is \$675 (Present Worth 2016 dollars). 	<ul style="list-style-type: none"> Cost per yd³ of as-generated waste disposed of is \$587 (Present Worth 2016 dollars).

^a If Site 7b were used 1.7 acres of wetland would be impacted (as noted throughout, Sites 7a and 7b are quite comparable, and if selected, a detailed screening of both sites would be necessary to decide between them).

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7.3.1 Overall Protection of Human Health and the Environment

The No Action Alternative could be least protective if the lack of a coordinated disposal program resulted in an increased reliance on management of waste in place at CERCLA remediation sites, or if the pace of clean-up were slowed.

Selection of any of the action alternatives could encourage more waste removal at remediation sites. If the presence of on-site disposal capacity encouraged removal of waste from individual CERCLA sites, environmental benefits could result at those sites depending on eventual land use. The Off-site and Hybrid Disposal Alternatives would be more effective in preventing potential future releases on the ORR because most of the CERCLA waste (majority in the case of the Hybrid Disposal Alternative) would be disposed of in off-site permitted facilities.

On-site, Hybrid, and Off-site Disposal Alternatives would be protective of human health and the environment. The On-site Disposal Alternatives and on-site portion of the Hybrid Disposal Alternative would be protective primarily through design and construction to required specifications and compliance with the WAC established for a new on-site CERCLA waste disposal facility. The Off-site Disposal Alternative and off-site portion of the Hybrid Disposal Alternative would be protective through compliance with the WAC for each of the off-site existing permitted facilities.

Permanent land commitment for the On-site and Hybrid Disposal Alternatives include:

- Hybrid (Site 6b – 50 acres)
- WBCV (Site 14 – 71 acres; ~ 58 acres for 5 cell buildout)
- EBCV (Site 5 – 70 acres; ~62 acres for 5 cell buildout)
- CBCV (Site 7c – 67 acres)
- Dual Site (Sites 7a/6b – 109 acres)

Waste removal would require local and long-distance transport of waste, treatment of some waste streams, and waste handling and placement at the disposal facilities. These intensive actions would increase the probability of normal industrial or transportation accidents. Because of the greater volumes of waste shipped over long distances, transportation risks are significantly higher for the Off-site Disposal Alternative, and still significant for the Hybrid Disposal Alternative compared to on-site disposal, although less so. (Refer back to Figure 7-2).

7.3.2 Compliance with ARARs

No ARARs or TBC guidance are directly associated with the No Action Alternative; however, lack of a coordinated disposal program may make it more difficult for CERCLA actions at individual remediation sites to comply with some regulatory requirements. The potential for increased interim waste storage exists under the No Action Alternative. ARARs would be developed for each site-specific CERCLA action. Hybrid and On- and Off-site Disposal Alternatives would support individual CERCLA actions and meet all ARARs.

Certain waste streams may not meet the WAC for either the on-site EMDF or existing off-site disposal facilities. This waste, expected to be a relatively small volume, would be stored at compliant facilities with sufficient engineering controls and oversight to minimize the potential for exposure or release. It is not considered in this analysis, as it is not a differentiating factor.

The On-site Disposal Alternatives (all sites) and the on-site portion of the Hybrid Disposal Alternative would be designed to meet all ARARs and TBC guidance with the exception of the TSCA hydrogeological requirement at 40 CFR 761.75(b)(3), which speaks to separation of the waste and water

table. A CERCLA waiver is requested to this requirement on the basis that an equivalent standard of performance will be provided by the facility design (as allowed under CERCLA) through implementing other design criteria (per RCRA and solid waste ARARs). Details are given in Appendix G Section 4.1. All other chemical-, location-, and action-specific ARARs targeting public and environmental protectiveness, location and siting requirements, design and construction requirements, monitoring requirements, and closure/post-closure requirements will be met as summarized in Appendix G.

The Off-site Disposal Alternative would comply with all ARARs and TBC guidance, which are limited to requirements associated with transportation of waste. Compliance of the disposal facilities with their licenses and permits would be determined prior to transport in accordance with the CERCLA Off-site Rule.

7.3.3 Long-term Effectiveness and Permanence

Both on-site and off-site disposal would be effective and permanent in the long-term. The No Action Alternative would likely be less protective if more wastes were managed in place at individual CERCLA sites rather than being consolidated in an engineered landfill. The Off-site Disposal Alternative and off-site portion of the Hybrid Disposal Alternative rely on engineering and institutional controls to prevent inadvertent intrusion, including engineered barriers to intrusion and waste migration. Off-site disposal of waste at *EnergySolutions*, WCS, and NNSS in the long-term may be more reliable at preventing exposure than on-site disposal on the ORR, as they are located in arid environments that reduce the likelihood of contaminant migration or exposure via groundwater or surface water pathways. Fewer receptors exist in the vicinity of *EnergySolutions*, WCS, and NNSS than on the ORR.

Institutional controls for all alternatives should be effective to the same degree, provided no great disruptive societal occurrences take place. Uncertainties, of course, are associated with the future condition of society in the long term.

For the On-site Disposal Alternatives and the on-site portion of the Hybrid Disposal Alternative, preventing exposure to contaminants placed in EMDF over the long term depends on success of the facility's waste engineered containment features, individual site characteristics, characteristics of waste placed in EMDF, and institutional controls.

Engineered Containment Features. For the On-site Disposal Alternatives and the Hybrid Disposal Alternative (on-site portion), engineered structures and site features control mobility of contaminants. Engineered structures include the cover, waste (stability of waste loading), liner/buffer systems, and underdrain systems.

The cover and liner control mobility to the same degree for all sites (there is no differentiation between design and construction of these structures at each site). The multilayer cover system would be designed to decrease the contact of water with waste, minimize erosion, accommodate settling and subsidence, and prevent burrowing animals and plant root systems from penetrating the cover system and reduce the likelihood of inadvertent intrusion by humans by increasing the difficulty of digging or drilling into the landfill. With proper design and installation of the landfill systems (underdrain, liner, and final cover) there is no reasonable expectation of failure of the natural components of these systems. Institutional controls would restrict access to the site and prohibit actions that could penetrate the cover and expose the waste. Barring extraordinary efforts to penetrate the cover, it should remain effective for hundreds to thousands of years.

Experience at the EMWMF has demonstrated the need for some measure of underdrain networks to lower and maintain the water table below proposed site footprints that contain intermittent streams. While the underdrain networks are necessary and effective in isolating wastes from the underlying saturated zone, they do provide avenues for localized and relatively rapid transport of contaminants in groundwater that

could be released below the footprint and discharge at underdrain outfall locations. However, Sites at EBCV and WBCV (that have conceptualized underdrains beneath the waste) also have significant amounts of fill overlying the underdrain locations (see Figures 7-5 and 7-6) that serve as extended vadose zones in those localized areas and thus provide extended travel times above underdrains. At the same time, contaminants leaching from the waste into the underdrain networks are likely to commingle with uncontaminated groundwater passing naturally below the footprint that also enters the underdrain system. Additionally, the underdrain outfalls provide a convenient and broadly representative monitoring location during operations and post-closure.

Long-term effectiveness between the proposed sites in the On-site Disposal Alternatives is differentiable by the reliance on underdrain performance. Based on the sites' hydrology, permanent underdrains are proposed for the EBCV and WBCV sites, and temporary drainage features are proposed at other sites (CBCV Site 7c and Dual Site locations); therefore, reliance on the functioning of the underdrain post-closure is expected to vary at each site. The areas or areal extent of the underdrains at EBCV and WBCV are approximately 297,000 ft² and 259,000 ft² respectively. The remaining sites are assumed to require only temporary drainage features of limited extent (Refer to Table 7-2).

Both the EBCV and WBCV sites have intermittent streams identified in the landfill footprints. Conceptual designs for the underdrains at these two sites overlay the heads of these streams, which is feasible and implementable, but less desirable long-term as it requires that underdrain systems continue to function (to a much lesser degree in the long-term, as recharge becomes very limited after closure).

The CBCV site footprint does not involve the head of an intermittent stream, although the conceptual design does reroute portions of D-10W. The design concept assumes temporary drainage for the lower channel of D-10W, with the proposed drainage system configured such that reliance on it for long-term performance is not expected to be necessary.

Site 6b (Hybrid Disposal Alternative site and one site of the Dual Site) has minor reliance on drainage features, with no expected long-term reliance necessary. Site 7a (second site in the Dual Site), while similar to the CBCV footprint, is configured somewhat differently and may require more drainage reliance long-term, but the design could be modified to reduce/eliminate that long-term reliance.

While the cover remains in place, migration of contaminants into groundwater and surface water is the only credible pathway for exposure. As presented in Section 3.2 and 6.2.3, WAC that would meet RAOs will be calculated based on site-specific modeling. Distinctions between sites could result in slightly different WAC limits, but attaining RAO goals would ensure that WAC are protective.

Individual Site Characteristics. Each Site could contribute to the mobility of contaminants that are released to varying degrees depending on certain site characteristics. A comparison of site characteristics can best be made by separating them into three categories: (1) features that contribute to mobility but there is no differentiation between sites, (2) features that contribute to mobility and distinctions between sites exist, and (3) features that contribute to mobility but differentiation between sites is uncertain or unable to be ascertained.

Site features that contribute to mobility of contaminants, but for which no clear and substantial differentiation between the sites can be made, include the predominantly clastic geologic formations present in the facility footprints, potential for flooding/drainage issues, and stability of the site in terms of seismic conditions. All sites are located in BCV where there is little variation in these features from site to site.

Some site features are identified that could contribute to contaminant mobility, and distinctions between sites exist. Those include properties of the site that allow for attenuation of contaminants and increased travel times to surface water and karst features, which in turn allow for increased contaminant decay with

time. These site features include variations in vadose zone thickness below the footprint, distance from waste to karst features of the Maynardville Limestone south of each site, and variations in the distance between waste and surface water features. Another site feature that could contribute to increased mobility is the size of upgradient drainage areas, which affect long-term infiltration, groundwater recharge, and groundwater underflow at the sites.

The vadose zone thickness varies among each of the proposed sites depending on the base elevations of the conceptual design and local constraints on the water table dictated largely by the elevations along the NT valleys where the water table is at or near those of the stream channels bordering the sites. The vadose zone thickness is also influenced by site topography and the local topographic relief at each site. Site 6b where the ground surface has been lowered extensively by excavations for soil borrow is probably the most severely limited in terms of an originally thin vadose zone below the site upon which the landfill would be constructed. Estimates at this time of the conceptual designs do not indicate much difference in vadose zones for the remaining sites (EBCV, WBCV, CBCV, and Site 7a of the Dual Site). Table 7-2 reports the depth from the bottom of the waste, to the top of the high (or estimated high) groundwater table for the four sites. Development of final facility design and WAC would account for the site-specific depth of the vadose zone to ensure any site will be protective and meet RAOs.

Some portion of contaminants released to groundwater below the proposed sites will travel southward along fracture pathways within the predominantly clastic formations of the Conasauga Group (i.e – those between the Pumpkin Valley and Nolichucky) toward Bear Creek and the outcrop belt of the Maynardville Limestone. Karst conditions and relatively rapid groundwater flow rates in the Maynardville, and commingling between surface water and groundwater along Bear Creek, are fairly well documented in BCV. Thus the greater the distance between each site footprint and Bear Creek and the Maynardville/Nolichucky contact, the greater the opportunity for reducing the potential for enhanced mobility offered in the Maynardville karst, and increasing the opportunity for contaminant attenuation within the clastic formations north of the Maynardville. However, as noted above for the underdrains, mixing of groundwater and surface water along Bear Creek poses the likelihood of inadvertent commingling of groundwater contaminants with uncontaminated surface water. Among the proposed sites, EBCV (Site 5) is located farthest north of Bear Creek and the Maynardville at a distance approximately twice as far as each of the other three proposed sites (~1200 ft vs ~600 ft).

Variations exist among the proposed waste footprints and the nearest surface water features where future groundwater contaminants may slowly discharge and commingle with surface waters. Groundwater flow associated with existing streams, springs, seeps, and wetland areas within and along the margins of the footprints will be captured by the proposed underdrain networks, but remaining stream channels and other springs, seeps, and wetlands in undisturbed areas adjacent to the sites provide areas where groundwater (and dissolved contaminants) may continue to slowly discharge. The greater the distances between the footprint areas and these surface water features the greater the opportunity for reducing contaminant mobility and increasing contaminant attenuation. The relationships among each of the sites and adjacent NT stream channels, spring, seeps, and wetlands outside of the footprints varies considerably. The EBCV Site is approximately twice (~1200 ft) as far from Bear Creek as are the other sites (~300-600 ft). NT streams are all approximately the same distance from the perimeter of landfill conceptual designs, and NT flow drains directly to Bear Creek.

The areas that would remain undisturbed and available for infiltration and groundwater recharge upslope and upgradient of each site also have the potential to affect contaminant mobility and contaminant attenuation. Although infiltration across the footprint areas will be greatly diminished after capping and closure, some degree of groundwater underflow will remain at the sites. The post-construction configuration of the water table, adjustments to the local hydraulic gradients, and groundwater underflow will be influenced by the extent of upgradient recharge areas and topographical relationships between those areas, the footprints, and the final configuration of the caps and upgradient diversion and trench

drains. The position of the water table along the east and west margins of the sites will be dictated primarily by the water table along the undisturbed elevations of the NT stream channels. Among the proposed sites, EBCV, which is located in closest proximity to Pine Ridge has the least area remaining to influence recharge and underflow; Site 7a has the greatest area remaining, while Sites 6b and WBCV have upgradient areas between the two (see Table 7-2 and Figure 7-7). Site 7c (CBCV) has a natural drainage area separating the proposed footprint from Pine Ridge.

Site features that might contribute to inter-site differences in mobility, but are very uncertain or unable to be ascertained would include waste loading of contaminants in three dimensional (3D) space at each site and hydrogeological features such as the configuration of interconnected, transmissive fracture networks below and downgradient of the sites.

Long-term Effects. Long-term effects at the proposed EMDF sites would consist of impacts to biota and habitat, primarily by the loss of forest cover and stream and wetland impacts. As indicated in Tables 7-2 and 7-5, the Dual Site will affect the greatest wetland area (5.8 acres) [however, as noted throughout the document, Site 7a may be replaced by Site 7b and would lower the effected wetland area to 1.7 acres] followed by the CBCV Site (4.9 acres), WBCV Site (2.5 acres), and lastly the EBCV Site (1.6 acres). Forested habitat is most affected at the WBCV Site.

7.3.4 Short-term Effectiveness

Short-term effectiveness includes protection of the community and workers during remedial action, short-term environmental effects, and the duration of remedial activities. For purposes of this RI/FS, the short-term period lasts through closure of the EMDF/completion of cleanup on the ORR, but does not include the subsequent period of institutional controls or long-term S&M at on- or off-site facilities.

On-site disposal presents the greatest challenges to the Oak Ridge area during remediation. Construction and operation of EMDF at any proposed site would present more local risk and impact to human health and the environment than off-site disposal, which does not involve new construction. Off-site disposal would generate few local impacts other than possibly encouraging cleanup of individual sites, and only incremental and minor impacts at the receiving disposal facility. Off-site disposal would result in additional risk from long-distance transportation. The Hybrid Disposal Alternative entails much of the same short-term risk that is encountered in the On-site Disposal Alternatives in terms of new construction. The operational period is 12 years compared to 22 years for the On-site Disposal Alternatives. Off-site disposal under the Hybrid Disposal Alternative carries additional risk in terms of long-distance transportation over on-site disposal, but not to the degree that the Off-site Disposal Alternative does (see Figure 7-2).

Under all the alternatives evaluated, risks to workers and the community from actions at the remediation sites and disposal facilities would be controlled to acceptable levels through compliance with regulatory requirements and health and safety plans. These risks would be similar and would be comparable to risk for industrial operations. The No Action Alternative would present no specific short-term risks or benefits to the community or workers other than those associated with individual actions at individual sites and off-site disposal. Less-intensive remedial actions may be implemented at some remediation sites under the No Action Alternative. If so, the replacement of excavation, treatment, transport, and disposal actions with in situ containment or treatment options would reduce the likelihood of adverse short-term effects on the community and workers. For sites undergoing removal, short-term effectiveness would be equivalent under all alternatives. The level of activity and resulting probability of exposure to contamination or industrial accidents at waste generation sites, treatment facilities, and disposal facilities would be similar.

For the Hybrid, On-site, and Off-site Disposal Alternatives, the most significant risks to the public would result from waste transportation. Potential risks result from exposure to gamma radiation during routine (accident free) transportation, from exposure to radionuclides during accidents, and from physical trauma

or illness associated with vehicular accidents and emissions, regardless of the waste being carried. Table 7-8 contains a summary of the calculated risks for the alternatives, for all shipments. As seen in the table, off-site transportation carries a much higher risk than on-site transportation, due to the public roads and railroads travelled and the long distances involved. On-site transport carries a considerably lower risk due to the short travel distances and the non-public routes that would be followed. Hybrid disposal is a combination, and risk is bounded by the on- and off-site risks. Figure 7-8 illustrated this significant human health risk difference between the off-site, hybrid, and on-site alternatives. A breakdown of the risks for the individual routes travelled, accident versus routine travel, and fatal/non-fatal statistics is provided in Appendix F.

Table 7-8. Comparison of Risk Factors for On-site and Off-site Disposal Alternatives, All Shipments

Receptor	On-site Disposal Alternatives (All Sites)		Off-site Disposal Alternative (Option 2)		Hybrid Disposal Alternative	
	Radiological Risk Range	Vehicle-related Risk (death/injury)	Radiological Risk Range	Vehicle-related Risk (Death/Injury)	Radiological Risk Range	Vehicle-related Risk (Death/Injury)
Maximum Exposed Individuals	NA	0.8	8.29×10 ⁻⁴ to 1.11×10 ⁻³	23.8 (NNSS) 6.7 (ES)	1.58×10 ⁻⁵ to 7.89×10 ⁻⁴	2.8
Collective Population	6.35×10 ⁻⁵ to 8.47×10 ⁻⁵		6.23×10 ⁻² to 9.13×10 ⁻²		2.31×10 ⁻⁵ to 5.93×10 ⁻²	

Short-term environmental effects would be least for the No Action Alternative, minimal for the Off-site Disposal Alternative, and greatest for the On-site Disposal Alternative (all sites). For the No Action Alternative, no specific environmental impacts other than those associated with individual actions would be expected. Environmental effects could result from a spill during transport and handling for the Off-site Disposal Alternative, but there is a low risk of a spill and only minor adverse effects are likely to result. Vehicles along the transportation corridor would cause an inconsequential increase in pollution and noise levels. The additional environmental effects at the receiving off-site disposal facilities would be negligible over and above those caused by current and continuing operation of the facilities.

Construction and operation of EMDF would cause local short-term environmental effects typically associated with a large construction project at all locations. Sensitive human receptors (e.g., residence, church, school) would not be impacted because of the proposed EMDF site distance from these receptors. Disturbance to terrestrial resources would be expected, with land use resulting in temporary losses of habitat; destruction of small, limited-range animals; and displacement of wildlife adjacent to the construction areas. Potentially sensitive forest and wetland areas at the proposed sites would be impacted. The most impact would be at the Dual Site (Sites 7a/6b) where 5.8 acres of wetland would be impacted and 82 acres of forested area (Site 6b is not considered to be impacted in the short-term as forested area there was cleared due to its use as a borrow area). If Site 7b were used as opposed to 7a (Site 7b is similar to Site 7a in most respects) only 1.7 acres of wetland would be impacted. Impacts at the WBCV Site would include 2.5 acres of wetland and 94 acres for development of the site. Impacts at the EBCV Site would include 1.6 acres of wetland and 71 acres for development (21 acres to be used for development are already impacted by existing EMWMF infrastructure). CBCV Site impacts would include 4.9 acres of wetland and 82 acres for development. For the Hybrid Disposal Alternative, no significant impacts would

be seen in the short term, as that site has already been cleared as a borrow area for EMWMF. No wetlands are present at Site 6b.

Other potential short-term effects from EMDF construction and operation include the probable slight degradation of surface waters by increased sediment and runoff to surrounding NTs. Aquatic resources, including the Tennessee dace, may be somewhat impacted in Bear Creek. Additional assessments of effects on protected and sensitive resources, if present, would be performed as necessary and mitigative measures would be identified and implemented in consultation with the appropriate state or federal agencies.

The duration of remedial activities for the No Action Alternative would depend on CERCLA actions selected for the individual remediation sites, but at much higher costs expected to be incurred by disposing of/storing wastes individually at the project level, it is very likely that No Action would greatly extend cleanup of the ORR. The duration of disposal activities for the Hybrid and On- and Off-site Disposal Alternatives would be similar based on generation schedules at the remediation sites described in Chapter 2 and Appendix A. There is a significant risk to the Off-site Disposal Alternative schedule, in that if annual programmatic funding is not increased to account for higher annual costs to dispose of waste (versus on-site disposal that has a significant capital cost, but very low annual cost compared to off-site), the ORR cleanup program would be extended by a significant number of years.

7.3.5 Reduction of Toxicity, Mobility, or Volume through Treatment

Although the disposal alternatives evaluated do not directly establish waste treatment requirements, wastes would be treated as needed to meet WAC either before shipment to an on-site or off-site facility, or at the off-site receiving facility (the EnergySolutions and WCS facilities have treatment capabilities). Waste treatment prior to shipment would remain the responsibility of the waste generator. Waste treatment by the generator or at the receiving facility could reduce the toxicity, mobility, and/or volume of waste, depending on the treatment applied. For the No Action Alternative, if more wastes are managed in place because of the lack of a coordinated disposal option, containment or in situ treatment technologies could be less effective in reducing toxicity or mobility than the ex situ treatment technologies that would be used for removal and disposal options.

There is no distinction between On-site Disposal Alternatives in terms of reduction of volume. Hybrid and Off-site Disposal Alternatives (Option 1 only) include mechanical VR, which offers some measure of volume reduction compared to the On-site Disposal Alternatives; however in so doing some increased mobility may result due to increased debris surface areas and reduction of soil used as fill within the landfill (which provides some attenuation of contaminants). There is no distinction between alternatives in terms of the degree to which mobility is irreversible.

The mechanical VR provided in the Off-site Disposal Alternative (Option 1) has a distinct advantage in terms of short-term effectiveness (transportation risk) and cost. In terms of reducing the volume permanently disposed of at off-site facilities, it likely would not ultimately affect the size of the off-site facility itself to any great degree, as a percentage of the capacity of the facility. The Hybrid Disposal Alternative provides an estimated 144,000 yd³ of additional on-site capacity through mechanical VR (17% additional capacity) and provides a cost savings of approximately \$32.3 M in avoided off-site transportation and disposal costs.

7.3.6 Implementability

All alternatives considered are implementable. All are administratively feasible, although not without substantial effort. Both on-and off-site disposal are technically feasible, although the on-site component presents greater technical challenges. Services and materials for all alternatives considered are readily available.

Development of an on-site EMDF in either an On-site Disposal Alternative or Hybrid Disposal Alternative would require cooperation with and support from federal and state regulatory agencies and must include public involvement. Administrative feasibility of disposal activities for the No Action Alternative would be considered under CERCLA decisions for individual sites. For the Off-site Disposal Alternative and off-site portion of the Hybrid Disposal Alternative, existing agreements with state agencies for interstate shipment of waste, and with the states of Utah and Nevada for disposal of wastes are likely to continue. A DOE exemption from the requirement to dispose of LLW at the generation site or at another DOE site could be readily obtained.

For all action Alternatives, wastes that do not meet the WAC for any disposal facility would be stored in compliant facilities that would meet the administrative requirements for storage.

Technical implementability of waste disposal for the No Action Alternative would be considered under CERCLA decisions for individual sites. The technical components of the Hybrid, On-, and Off-site Disposal Alternatives would be straightforward to implement using existing and readily available technologies. Once the wastes are disposed of on- or off-site, the need for additional actions in the future would be extremely unlikely. The main difference between on- and off-site disposal is the requirement for construction of the EMDF (on-site and hybrid) versus the long-distance transport requirements for off-site disposal. Both are readily implementable, but construction of the EMDF is more complex. The Hybrid Disposal Alternative would introduce some complexity in terms of when to implement off-site disposal versus use on-site disposal, and how that would be coordinated with generators (e.g., what should go off-site, versus stay on-site). Sequencing of waste soils to be used as fill could be an issue (for example, most soil waste is projected to be generated in out years. But if an on-site facility is no longer available, soil will have to be disposed of off-site.)

Services and materials needed for construction and operation of the EMDF or for shipment and disposal of waste are readily available. Disposal capacity is available for waste that would not meet on-site facility WAC under the Hybrid and On-site Disposal Alternatives and would require off-site disposal, and storage capacity would be available for waste not meeting any facility's WAC. Disposal capacity is currently available at the representative off-site disposal facilities and is anticipated to continue to be available. The availability of services and materials does not apply to the No Action Alternative. Services and materials needed for waste disposal would be determined in CERCLA actions at individual sites without the benefit of a comprehensive strategy.

Because of state equity issues, it is possible that public concerns regarding shipments outside of Tennessee could affect the availability of off-site disposal facilities. Uncertainty about continued availability of the off-site disposal capacity at representative facilities, NNSS (a DOE facility) and *EnergySolutions* (a non-DOE, commercial facility) presents a risk to the program, especially when the current shut-down situation of the WIPP disposal facility is considered. Given the 30 years of anticipated CERCLA waste generation, the On-site Disposal Alternative provides a much greater level of certainty than the Hybrid or Off-site Disposal Alternatives that long-term disposal capacity would be available at the time wastes are generated.

7.3.7 Cost

Specific disposal costs cannot be estimated for the No Action Alternative. Disposal costs would depend on the individual actions taken at the CERCLA remediation sites. If lack of a coordinated disposal program under the No Action Alternative encourages management of wastes in place at individual CERCLA sites, rather than removal and disposal, disposal costs would be avoided. If on- or off-site disposal is selected, the removal, ex situ treatment, and local transport portion of alternatives requiring disposal may be more costly than in situ remedial actions at a remediation site. For those CERCLA sites that select removal and disposal without the benefit of a coordinated ORR-wide disposal program,

transport costs and disposal fees could be much higher due to procuring disposal services on a project basis and lack of economies of scale.

The projected cost for the Off-site Disposal Alternative is approximately two times that of the cost of the four On-site Disposal Alternatives. Estimated total project costs are divided by the waste volume to be dispositioned (the same for each alternative). Cost per unit of volume of as-generated waste disposed of for each on-site alternative are (in Present Worth 2016 dollars): \$276 per yd³ for the CBCV Site; \$276 per yd³ for the EBCV Site; \$284 for the WBCV Site; and \$343 for the Dual Site.

The Dual Site (two footprints) is approximately 25% higher cost than a single site footprint. Increased costs over those for a single site include:

- Pre-construction (e.g., characterization) and design costs, 11% higher (~\$17M) due to the need to characterize two sites, perform two DOE O 435.1 performance assessments, and two landfill designs (design efforts are site-specific).
- Operations costs approximately 6% higher (~\$18M) due to overlapping operations for two sites.
- Phase I construction costs (single site versus dual site) approximately no change.
- Phase II and III construction costs for the second site [Site 7a] of the Dual footprint is constructed fully in these two phases, the first phase of Site 7a is thus actually comparable to a Phase I effort with additional site preparations. Phase III construction for Site 7a is construction of two cells, whereas the single site phase III constructions are only a single cell. The Dual Site is thus ~40% (~\$45M) higher construction costs for Phases II and III, compared to Phases II and III for a single site, because it contains the site preparation costs of Site 7a and an additional cell construction.
- Final capping costs are 30% higher (\$30 M) for two sites versus a single site.
- Post-closure costs are approximately 60% higher (~\$30M) for two sites versus a single site. A single site post-closure care costs are approximately \$45M.
- Contingency for the more expensive Dual Site is ~ 30% higher (~\$25M) than for a single site because of the higher base cost (e.g., applied contingency percentage of base does not change, but because the base cost is higher the contingency estimated amount is higher).

The Hybrid Disposal Alternative is \$587 per yd³, and the Off-site Disposal Alternative, Option 2 (lowest priced off-site option) is an estimated \$675 per yd³ with the same assumed uncertainty of 25% in waste volumes for each alternative, and appropriate cost contingency applied to all estimates (details are given in Appendix I).

Rail transportation, which is approximately 11% less expensive than truck transport, is assumed for the majority of shipments. Risk figures identified in Table 7-8 associated with the off-site alternative far exceed risks identified for the on-site alternative. Risk, if realized, translates to increased costs.

7.3.8 NEPA Considerations

Land use within the permanent institutional control boundary of all alternatives would be restricted. Other areas used during construction and operations of on-site facilities could be released for other uses after facility closure.

If the Hybrid, On- or Off-site Disposal Alternatives encourage more thorough remediation of CERCLA environmental restoration sites than under the No Action Alternative, reduction or elimination of restrictions at those sites could have a positive effect on socioeconomics and land use. The effects of implementing the No Action Alternative would depend on decisions at individual sites, but could result in less release and less beneficial reuse of the individual sites if more waste is managed in place because of the lack of coordinated disposal capacity. Multiple sites could be more difficult to manage and less

reliable than institutional and engineered controls at disposal facilities where large volumes of wastes are consolidated.

Implementation of the Off-site Disposal Alternative would have only a minor socioeconomic impact. The Off-site Disposal Alternative could encourage remediation at generator sites, but socioeconomic impacts associated with waste handling, packaging, and transport would be minimal. Only a slight incremental increase in the workforce at the off-site disposal facilities would be needed to accommodate ORR-generated wastes.

On-site disposal would have the greatest effect on socioeconomics and land use. The construction and disposal actions for the On-site Disposal Alternatives would increase the number of jobs locally, but the maximum increase would not be significant relative to the total current workforce. Loss of land use at the disposal site could be partially offset by reductions in restrictions at the remediation sites, but it is possible that the same improvements in land use opportunities at generator sites could occur under the No Action and Off-site Disposal Alternatives without the commitment of additional land on ORR. The proposed site locations for EBCV and Site 6b of the Dual Site are adjacent to existing waste disposal sites and therefore minimize the potential impact of the presence of a new facility on future use of the area. This is not the case for the Sites at WBCV, CBCV, and Site 7a of the Dual Site that are sites in undeveloped areas and currently proposed for future unrestricted use. To some extent, differences in cost between on- and off-site disposal could impact decisions and remediation progress at individual sites.

The primary adverse environmental effect of the Hybrid (on-site portion) and On-site Disposal Alternatives at the EMDF site would result from the permanent commitment of the EMDF area for waste management, replacement of woodland habitat with grass and shrub habitat, and loss of sensitive stream and wetland habitat. The commitment of land area may be offset in part by cleanup and release of some of the ORR remediation sites. Any cumulative impact in the forested areas near the proposed EMDF site or on future land use is anticipated to be minimal. The Dual Site commits just over 50% more land than either of the other two On-site Disposal Alternative Locations.

The immediate areas surrounding the proposed on-site locations are currently unpopulated. The nearest residents to the sites range from 0.79 mi to 1.14 mi approximately to the north of the sites.

Cumulative effects of the Off-site Disposal Alternative would be caused by increased traffic along the transportation corridor. The short-and long-term effects at the disposal facilities would be minor as described for the On-site Disposal Alternative. If the cleanup and release of remediation sites is encouraged by this action, environmental benefits at ORR could result.

Cleanup actions at remediation sites could be similar for all alternatives. Off-site disposal would provide a greater cumulative benefit because the Hybrid and On-site Disposal Alternatives would permanently alter the proposed EMDF location. The cost differential between the Hybrid, On-site, and Off-site Disposal Alternatives is substantially in favor of on-site disposal and could encourage greater cleanup of individual ORR remedial sites.

7.3.9 Summary of Differentiating Criteria

The No Action Alternative does not allow for consolidated disposal of waste to be generated by future CERCLA actions. The lack of a central effort to dispose of the large volumes of waste predicted by the ORR cleanup would extend the time of cleanup by decades at significant increased cost, likely result in more stored waste for extended periods, and likely result in trucking significant quantities of waste, which carries a high transportation risk. The success of the No Action Alternative in meeting the RAOs would depend on the individual decisions made for each CERCLA remediation site. By virtue of compliance with the CERCLA process, cleanup actions would be protective, but if increased management of waste in place and long-term restrictions on land use resulted from no action, long-term effectiveness could be

reduced. The need to coordinate and implement disposal services on a project-by-project basis could increase the time and cost required to complete remedial actions at individual sites.

For most of the NEPA evaluation criteria, the differences between alternatives are minor. Two significant differences exist between Sites under the On-site Disposal Alternatives – projected land use and permanent commitment of acreage. The EBCV Site and Site 6b (of the Dual Site and Hybrid Disposal Alternative) are located in Zone 3, with an agreed upon future land use goal of “DOE-controlled industrial use” stated in the BCV Phase I ROD. The WBCV, CBCV, and Site 7a (Dual Site) are located in Zones 1 and 2, with agreed upon future land use goals of “residential use”. Construction of a disposal facility at one of these three sites would require a change to the BCV Phase I ROD to revise designated future land use for areas impacted by EMDF construction. In terms of permanent land commitment, the Dual Site requires a commitment of 109 acres, significantly more than for the other On-site Disposal Alternative locations at WBCV, CBCV, or EBCV (each about 70 acres).

There is also a notable socioeconomic difference between the On-site Disposal Alternatives and the Off-site Disposal Alternative. The On-site Disposal Alternatives would result in more local jobs, because the dollars spent on cleanup and disposal would fund efforts on the ORR, allowing more funds to be directed toward cleanup activities as opposed to funds being directed toward more costly waste disposal. Additionally, those funds spent on waste disposal would be spent in East Tennessee.

The alternatives are differentiated by four key CERCLA criteria or subcriteria, (1) long-term effectiveness, (2) short-term transportation risk, (3) availability of services and materials, and (4) cost.

Long-term Effectiveness: On-site, Hybrid, and Off-site Disposal Alternatives would be considered protective long term of human health and the environment by disposal of waste in a landfill designed for site-specific conditions. Landfill designs at all On-site and Hybrid Disposal Alternative Sites are the same in terms of covers and liners, and are likely very similar to those engineered features at off-site disposal facilities. With regard to site-specific characteristics, no observations (e.g., distance to surface water, vadose zone thickness²⁰) are seen as significantly different between sites, in terms of long-term effectiveness, to warrant emphasis. Engineered features (underdrains) are relied on more heavily for those sites (EBCV and WBCV) that have permanent underdrain features; however, those same features would provide more significant monitoring capabilities over the long-term than at sites (CBCV, Sites 6b and 7a/7b) without underdrains beneath the waste footprint.

Off-site disposal at *EnergySolutions* and NNSS may be more effective long term in preventing exposure to or migration of contamination because of the climatic and geologic conditions. Fewer receptors exist in the vicinity of *EnergySolutions* and NNSS than near the ORR. The Off-site Disposal Alternative would be more effective in preventing future releases on the ORR because CERCLA waste would be disposed of in off-site facilities.

Short-term Effectiveness: Risk associated with local transport of waste to either the on-site disposal facility or the truck-to-rail transfer facility at ETPP for subsequent off-site shipment would be the same for all action alternatives. For the Hybrid and Off-site Disposal Alternatives, there would be additional significant vehicle-related risk due to transportation of the waste to off-site locations, although less for the Hybrid Disposal Alternative. Waste may be transported off-site by rail, truck, or a combination. Comparative analysis of risk incurred by these various transportation mechanisms demonstrates that rail transport results in a significantly lower transportation risk than does truck transportation of the waste. Off-site Disposal Alternatives pose the highest transportation risk (for Option 2, 2.5 fatalities). Risk in the

²⁰ Vadose zone thickness differences between sites would be accommodated by changing the WAC. That is, if a site has a thinner vadose zone, it would have correspondingly more restrictive WAC limits.

Hybrid Disposal Alternative is about half the Off-site Disposal Alternative (Option 2) risk at 1.2 fatalities, but still presents over 40 times the risk of the On-site Disposal Alternative (all sites) in terms of fatalities.

Availability of Services and Materials: Currently services and materials needed for pre-construction investigations, construction and operation of the Hybrid and On-site Disposal Alternatives and transportation and disposal capacity for the Hybrid and Off-site Disposal Alternative are available. No impediments to continued operation for the Hybrid or On-site Disposal Alternatives are likely to arise. State equity issues and reliance on off-site facilities introduce a significant element of uncertainty into the continuing viability of off-site disposal during the anticipated operational period. Because CERCLA waste generation on the ORR is likely to continue for 30 years, on-site disposal would provide much greater certainty that sufficient disposal capacity is actually available at the time the wastes are generated. If an issue arose associated with transportation or with off-site disposal making either unavailable, waste generation at the ORR, and therefore cleanup, would have to stop if the Off-site Disposal Alternative were selected.

Cost: The estimated project cost for Option 2 of the Off-site Disposal Alternative is almost 2.5 times the estimated project cost of the lowest priced On-site Disposal Alternative. Additionally, cost and schedule risks identified with the Off-site Disposal Alternative have the capacity to greatly increase the cost associated with this alternative, compared with cost and schedule risks associated with all On-site Disposal Alternatives. The Hybrid Disposal Alternative also is significantly higher cost than the On-site Disposal Alternatives, slightly more than twice that of the lowest cost On-site Disposal Alternative.

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**APPENDIX A:
WASTE VOLUME ESTIMATES AND WASTE
CHARACTERIZATION DATA**

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CONTENTS

ACRONYMS.....	A-3
1. INTRODUCTION	A-4
1.1 “AS-GENERATED” WASTE VOLUME ESTIMATE.....	A-4
1.2 “AS-DISPOSED” WASTE VOLUME ESTIMATE.....	A-4
1.3 WASTE CHARACTERIZATION DATA.....	A-7
1.3.1 Radionuclide Characterization	A-7
1.3.1.1 Data Collection.....	A-8
1.3.1.2 Data Set Development Exceptions	A-8
1.3.1.3 Development of Data Set for Natural Phenomena and Transportation Risk Evaluation	A-9
2. REFERENCES	A-64

FIGURES

Figure A-1. Base As-generated Waste Volume Estimate by Material Type (FY 2014 to FY 2043).....	A-6
Figure A-2. Base As-generated Waste Volume Estimate by Waste Type (FY 2014 to FY 2043)	A-6
Figure A-3. Schematic of Calculations to Determine As-disposed Waste Volumes	A-7

TABLES

Table A-1. Base As-generated Waste Volume Estimate (FY 2014 to FY 2043) ^a	A-10
Table A-2. Base As-generated Waste Volume Estimate by Project (FY 2014 to FY 2043) ^a	A-11
Table A-3. As-generated Waste Volume Estimate (FY 2022 to FY 2043) ^a with Uncertainty	A-15
Table A-4. As-disposed Waste Volume Estimate.....	A-16
Table A-5. Radionuclide Concentration Data Set.....	A-17
Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk)	A-32
Table A-7. Chemical Concentration Data Set.....	A-52

ACRONYMS

AD	as-disposed (waste volume)
AG	as-generated (waste volume)
CARAR	Capacity Assurance Remedial Action Report
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act of 1980
COPC	contaminant of potential concern
EMDF	Environmental Management Disposal Facility
EMWMF	Environmental Management Waste Management Facility
FY	Fiscal Year
M	Million
ORNL	Oak Ridge National Laboratory
RI/FS	Remedial Investigation/Feasibility Study
WAC	Waste Acceptance Criteria
WACFACS	Waste Acceptance Criteria Forecast Analysis Capability System
WGF	waste generation forecast
WL	waste lot
WTMS	Waste Transportation Management System

1. INTRODUCTION

This Appendix presents further detail about the waste volume estimates, estimated waste generation schedules, and waste characterization data that are used as the basis for the Remedial Investigation/Feasibility Study (RI/FS) alternative development and evaluation.

1.1 “AS-GENERATED” WASTE VOLUME ESTIMATE

As described in Chapter 2, the as-generated (AG) waste volume estimate from the waste generation forecast (WGF) was used to predict as-disposed (AD) waste volumes for the On-site Disposal Alternatives and to provide the basis for waste shipment analysis in the Off-site Disposal Alternative.

Figure A-1 and Figure A-2 present the annual base as-generated waste volume estimates for Fiscal Year (FY) 2014 to FY 2043 by material type and by waste type, respectively. The base as-generated waste volume estimates do not include uncertainty.

Table A-1 shows the annual base as-generated waste volume estimate for FY 2014 to FY 2043 by material type, waste type, and year. Table A-2 provides the total base as-generated waste volume estimate for FY 2014 to FY 2043 by project, material type, and waste type, per the WGF, with subtotals for the following timeframes:

- FY 2014 to FY 2024: FY 2024 is the estimated year when the Environmental Management Waste Management Facility (EMWMF) reaches maximum capacity based on a 25% uncertainty allowance added to the as-disposed volume estimate as described below and in Section 2.2.2 of the RI/FS.
- FY 2022 to FY 2043: Estimated timeframe for operation of the new Environmental Management Disposal Facility (EMDF) under the On-site Disposal Alternatives and for waste shipments under the Off-site Disposal Alternative.

Table A-3 provides the annual as-generated volume estimate (FY 2022 to FY 2043) with 25% uncertainty that is the basis for the Off-site Disposal Alternative waste shipments. The calculation, by year, is given by:

$$AG * 1.25 = AG25$$

Where AG is the as-generated waste volume in cubic yards (yd³) for the year, and AG25 is the as-generated waste volume for the year including 25% uncertainty. Annual AG25 are summed for all years (FY 2014 to FY 2043) to obtain the total, 1.95 Million (M) total yd³ of waste (AG25_{total}).

$$\sum AG25 = AG25_{total}$$

1.2 “AS-DISPOSED” WASTE VOLUME ESTIMATE

Prediction of as-disposed waste volumes for the RI/FS uses a methodology that starts with the as-generated waste volume estimates. Figure A-3 is a schematic showing the calculations used to obtain the final as-disposed volume from the as-generated waste volume estimates; these calculations are performed for each year and summed to obtain final totals. The following steps also outline the calculations that are used to obtain as-disposed volumes by year (as given in Figure A-3):

- | | |
|-----------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1. $AG = AG_{soil} + AG_{debris}$ | AG waste volume for the year is the sum of soil and debris AG waste volumes. |
| 2. $AG_{soil} / 1.2984 = AD_{soil}$ | The factor 1.2984 is the density ratio of as-disposed to as-generated soil (1.61/1.24) used to calculate the AD soil volume. AD_{soil} is defined in Appendix A of the 2004 CARAR ¹ and revised per the 2009 CARAR, Section 3.1. |
| 3. $AG_{debris} / 2.01235 = AD_{debris}$ | The factor 2.01235 is the density ratio of as-disposed to as-generated debris (1.63/0.81) used to calculate the AD debris volume. AD_{debris} is defined in the 2004 CARAR, Appendix A for general construction debris. |
| 4. $AD_{debris} * 2.26 = \text{Total Fill Required}$ | The factor 2.26 provides the Total Fill volume required when disposing of debris, and is based on operational experience as described in the 2012 CARAR, Section 3.2. |
| 5. $\text{Total Fill Required} - AD_{soil} = \text{Clean Fill}$ | Clean Fill is additional material that is required over and above the available waste soil (AD_{soil}). It is possible for AD_{soil} to exceed the Total Fill Required, in which case there will be excess volume of waste soil fill, and no Clean Fill required that year. |
| 6. $AD = AD_{debris} + AD_{soil} + \text{Clean Fill}$ | AD waste volume total for the year is the sum of AD_{debris} , AD_{soil} , and Clean Fill. |
| 7. $AD * 0.25 = U25$ | AD is multiplied by 0.25 to determine the 25% uncertainty allowance, U25. |
| 8. $AD + U25 = AD25$ | The uncertainty allowance is added to AD to obtain the AD plus uncertainty (AD25) for the year. |
| 9. $\sum AD25 = AD25_{total}$ | $AD25_{total}$ is the sum of AD25 for all years. |

Table A-4 shows the as-disposed waste volume estimate per year through FY 2043 and delineates the volume estimate by debris (AD_{debris}), waste used as fill (AD_{soil}), clean fill, excess soil waste, and the 25% uncertainty allowance added for the total AD25 yearly as-disposed waste volume with uncertainty. Based on the as-disposed waste volume estimate, the On-site Disposal Alternatives assume maximum capacity of EMWMF (2.18 M yd³) is reached in FY 2024 and a new Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) waste disposal facility becomes operational in FY 2022, allowing overlap of approximately two years for operational flexibility. Table A-4 also shows the estimated dates when new disposal facility cells begin operation and reach capacity (capacity is 2.5 M yd³), when CERCLA waste disposal is complete and disposal facility closure begins.

¹ CARAR is the Capacity Assurance Remedial Action Report.

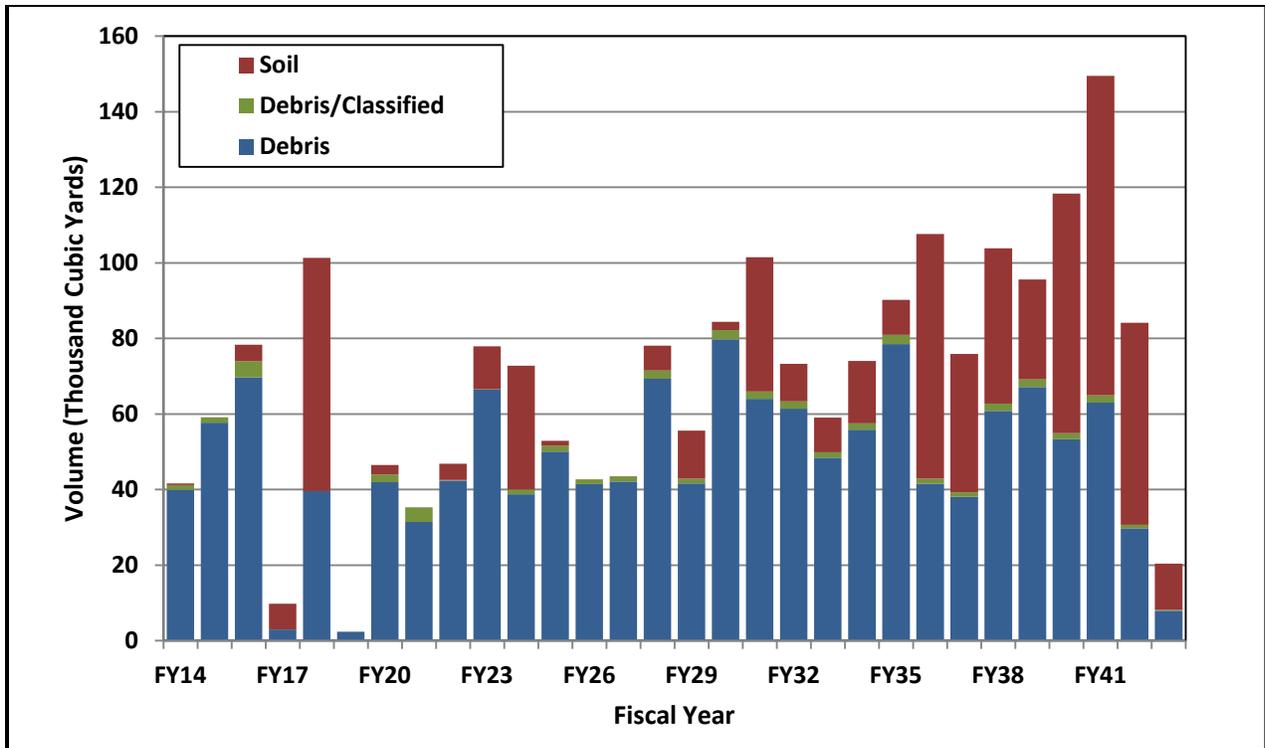


Figure A-1. Base As-generated Waste Volume Estimate by Material Type (FY 2014 to FY 2043)

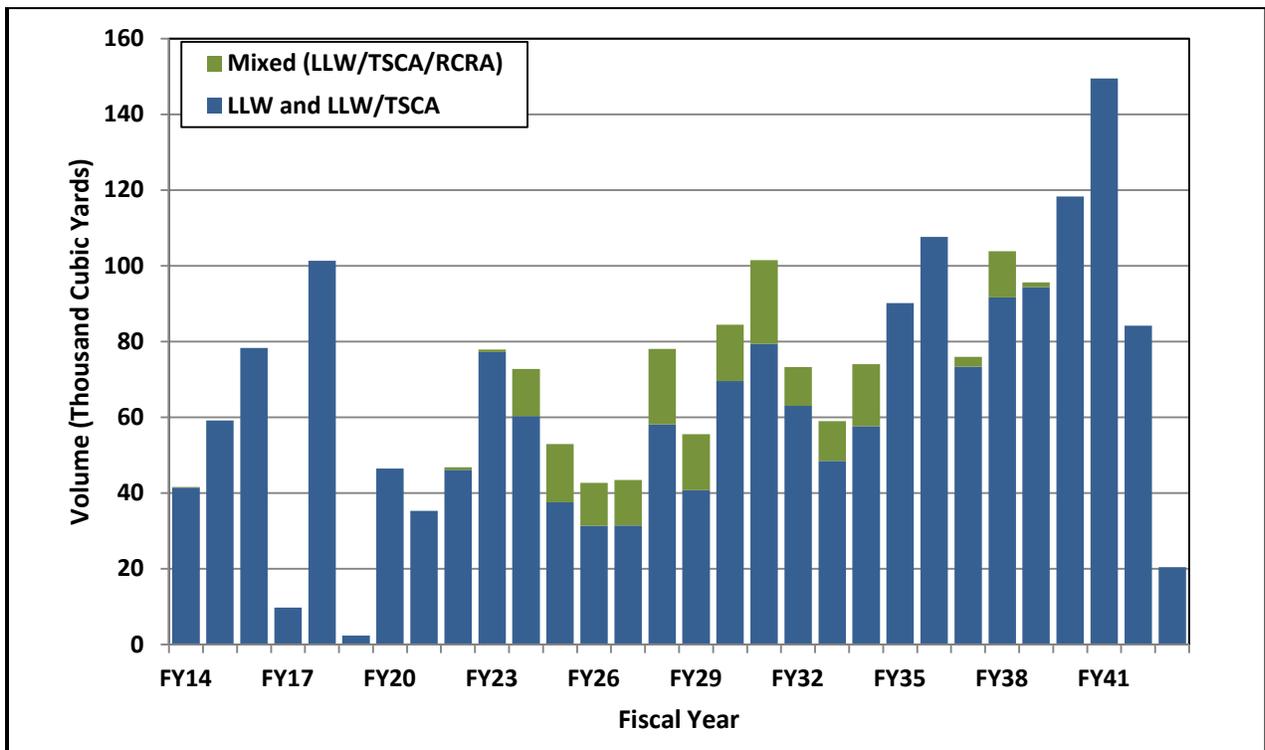


Figure A-2. Base As-generated Waste Volume Estimate by Waste Type (FY 2014 to FY 2043)

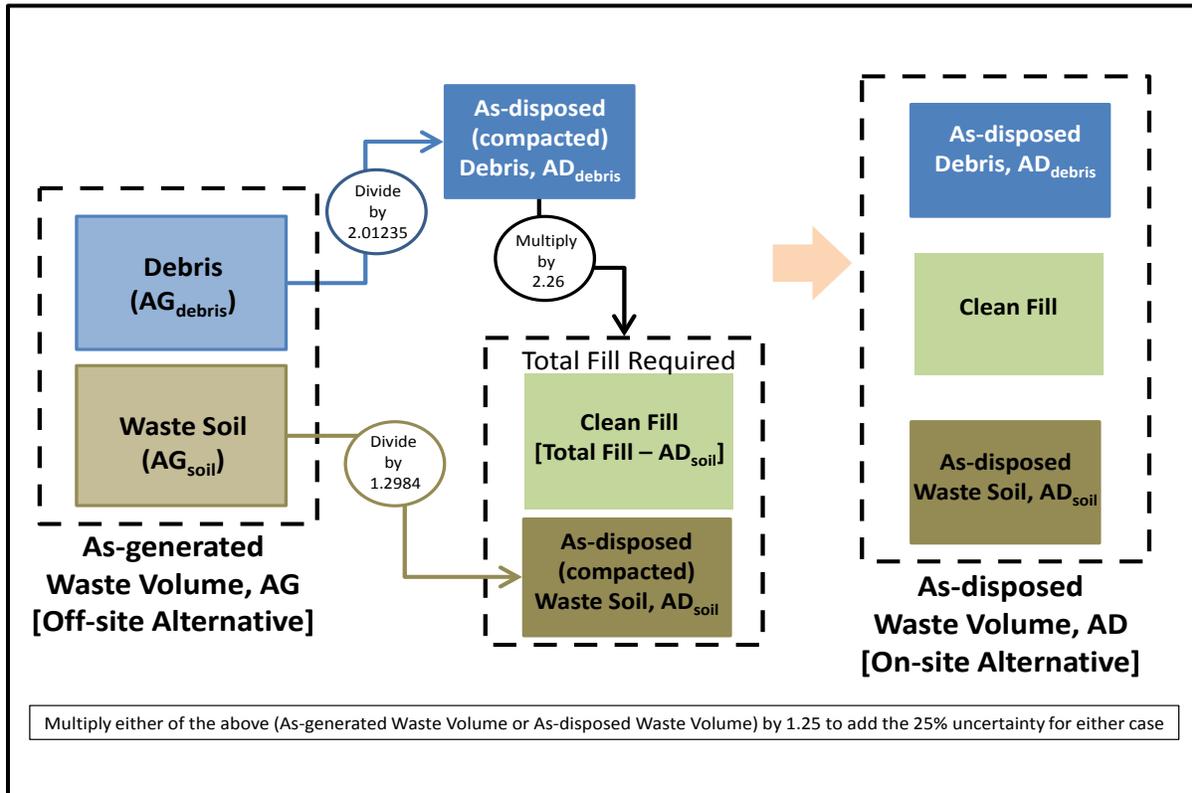


Figure A-3. Schematic of Calculations to Determine As-disposed Waste Volumes

1.3 WASTE CHARACTERIZATION DATA

The waste characterization results are in the form of a derived data set for radionuclide contaminants. The data set forms the basis for calculating transportation risk for the On- and Off-site Disposal Alternatives, and risk associated with natural phenomena (wind-borne [tornadic] contamination risk) for the On-site Disposal Alternatives.

1.3.1 Radionuclide Characterization

A contaminant data set of mass-weighted average radionuclide concentrations was developed for use in evaluation of natural phenomena risk and transportation risk. The process used to develop the data set consisted of the following steps described in Section 1.3.1.1 through Section 1.3.1.3:

- Data collection
- Data set development exceptions
- Development of data set to be used for risk evaluation

A description of the process steps and calculations is provided below.

1.3.1.1 Data Collection

The data collection process is described below.

1. Identified waste lots (WLs) for waste disposed at EMWMF: Using a Waste Transportation Management System² (WTMS) EMWMF Disposition Summary Report, a list of 134 WLs were identified.
2. Collected radionuclide contaminants of potential concern (COPCs) and expected value³ concentration data for identified WLs:⁴ The expected concentration value used for each radionuclide COPC is listed in Table A-5. Data were obtained from the following sources:
 - a) The Waste Acceptance Criteria Forecast Analysis Capability Systems (WACFACS)⁵ output report for the identified WL. WACFACS output reports contain values for COPCs that have a numerical limit in the EMWMF analytic Waste Acceptance Criteria (WAC). These reports do not contain values for COPCs that have an unlimited EMWMF analytic WAC (e.g., Cs-137). In order to obtain concentration data for Cs-137 and other COPCs that are predominantly present in the Oak Ridge National Laboratory (ORNL) waste streams but have an unlimited EMWMF analytic WAC, data sources described in (b) and (c) below were used to obtain ORNL expected value concentration data.
 - b) The auditable safety analysis-derived WAC section of the waste profile for the identified WL.
 - c) Summary statistics from WL profiles.
3. Collected net weight data for identified WLs: As-disposed net weight data were obtained from the WTMS EMWMF Disposition Summary Report. Net weight data for each identified WL are shown in Table A-5.

1.3.1.2 Data Set Development Exceptions

Exceptions to the process were made for the following WLs that were merged or split out from the original approved WL profile and therefore shipped under a different WL number. These WLs are:

- WL #6.998 is a commingled WL that includes wastes from WL # 6.49, 6.50, 6.51, 6.52, 6.53, 6.54, 6.55, 6.56, and 6.57.
- WL #6.999 is a commingled WL that includes wastes from WL # 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, and 6.48.
- WL #149.11 was shipped as WL #149.4.
- WL #200.999 is a commingled WL that includes wastes from WL # 200.01, 200.02, and 200.04.

² WTMS is a web-based tool that provides a central source for manually compiling and printing shipping documents required for the transport of waste and materials generated by the EM contractor.

³ Symbolized by E(x) in waste lot summary statistics.

⁴ Some radionuclide data values were reported as radionuclide concentration values for radionuclide pairs (e.g., Cm-243/244, Cm-245/246, Pu-239/240, Ru-106/Rh-106, U-233/234, and U-235/236). The radionuclide concentration values for Cm-243/244 were assigned to Cm-243, Cm-245/246 were assigned to Cm-245, Pu-239/240 were assigned to Pu-239, Ru-106/Rh-106 were assigned to Ru-106, U-233/234 were assigned to U-234, and U-235/236 were assigned to U-235.

⁵ WACFACS is the primary tool used to ensure analytic WAC compliance at the EMWMF.

For these WLs:

- In Step 3 of Data Collection (see Section 1.3.1.1 above), the as-disposed volumes from the 2012 CARAR (DOE 2012) and reported radionuclide COPC concentrations for each individual WL were used to calculate a volume-weighted average concentration for each radionuclide COPC. The value was substituted as the concentration value C_{ij} in Step 1 in Section 1.3.1.3 below for the commingled/shipped WL j , where C_{ij} = concentration of radionuclide contaminant i in pCi/g, for WL j .

1.3.1.3 Development of Data Set for Natural Phenomena and Transportation Risk Evaluation

The steps and assumptions to develop the data set for natural phenomenon and transportation risk evaluation (provided in Appendix F) are summarized below:

1. Calculate the activity in pCi of each radionuclide with a reported value in each individual WL data set.

$$\text{Activity}_{ij} = C_{ij} * \text{Weight}_j * 453.6 \text{ g/lb}$$

where:

Activity_{ij} = Activity of radionuclide i in pCi, for WL j

Weight_j = Net weight in lb for WL j (all shipments)

2. Calculate the total activity in the data set for each radionuclide i .

$$\text{Activity}_i = \sum \text{Activity}_{ij}$$

where:

Activity_i = Total activity in pCi, for radionuclide i , summed for all WLs $j = 1$ to m with a reported value for radionuclide i

3. Calculate the average concentration in pCi/g for each radionuclide present in the WL data set.

$$C_i = \text{Activity}_i / [(\text{Weight}_{\text{tot}} * (453.6 \text{ g/lb)})] \quad \text{and} \quad \text{Weight}_{\text{tot}} = \sum \text{Weight}_j$$

where:

$\text{Weight}_{\text{tot}}$ = Total net weight in lb, summed for all WLs $j = 1$ to m in the data set with a reported value for radionuclide i

C_i = Average concentration of radionuclide i in the data set (all WLs with a reported value for radionuclide i)

The calculation spreadsheet of mass-weighted average concentrations for radionuclide COPCs is provided in Table A-6.

Table A-1. Base As-generated Waste Volume Estimate (FY 2014 to FY 2043)^a

As-generated Waste Volume Estimate (yd ³)												
Waste Type	Material Type	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
LLW (includes LLW/TSCA)	Debris	39,699	57,678	69,642	2,986	39,549	2,383	41,984	31,398	41,929	65,846	27,803
	Debris/Classified	1,263	1,451	4,331	0	0	0	2,006	3,892	0	0	0
	Soil	450	0	4,375	6,820	61,803	0	2,467	0	4,242	11,348	32,563
	TOTAL	41,411	59,129	78,348	9,806	101,352	2,383	46,457	35,290	46,171	77,194	60,366
Mixed (LLW/RCRA, LLW/RCRA/TSCA)	Debris	200	0	0	0	0	0	0	0	631	686	12,183
	Debris/Classified	0	0	0	0	0	0	0	0	0	0	0
	Soil	0	0	0	0	0	0	0	0	0	0	224
	TOTAL	200	0	0	0	0	0	0	0	0	631	686
TOTAL	41,611	59,129	78,348	9,806	101,352	2,383	46,457	35,290	46,802	77,880	72,773	

Waste Type	Material Type	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035
LLW (includes LLW/TSCA)	Debris	36,265	31,322	31,391	51,612	35,640	67,369	57,442	57,205	45,780	54,920	80,901
	Debris/Classified	0	0	0	0	0	0	0	0	0	0	0
	Soil	1,313	0	20	6,582	5,107	2,197	21,998	5,855	2,727	2,743	9,271
	TOTAL	37,579	31,322	31,411	58,194	40,747	69,567	79,439	63,060	48,507	57,663	90,172
Mixed (LLW/RCRA, LLW/RCRA/TSCA)	Debris	15,340	11,416	12,034	19,859	7,259	14,866	8,515	6,103	4,124	2,635	0
	Debris/Classified	0	0	0	0	0	0	0	0	0	0	0
	Soil	0	0	0	0	7,562	0	13,537	4,073	6,372	13,739	0
	TOTAL	15,340	11,416	12,034	19,859	14,821	14,866	22,052	10,176	10,497	16,375	0
TOTAL	52,918	42,738	43,445	78,052	55,568	84,433	101,491	73,236	59,003	74,038	90,172	

Waste Type	Material Type	FY 2036	FY 2037	FY 2038	FY 2039	FY 2040	FY 2041	FY 2042	FY 2043	Total FY 2014 to FY 2043
LLW (includes LLW/TSCA)	Debris	42,840	36,708	58,925	67,914	54,946	64,960	30,638	8,200	1,335,875
	Debris/Classified	0	0	0	0	0	0	0	0	12,943
	Soil	64,787	36,694	32,722	26,410	63,394	84,517	53,539	12,217	556,160
	TOTAL	107,627	73,402	91,648	94,324	118,340	149,477	84,177	20,417	1,904,978
Mixed (LLW/RCRA, LLW/RCRA/TSCA)	Debris	0	2,527	3,790	1,263	0	0	0	0	123,431
	Debris/Classified	0	0	0	0	0	0	0	0	0
	Soil	0	0	8,375	0	0	0	0	0	53,882
	TOTAL	0	2,527	12,165	1,263	0	0	0	0	177,313
TOTAL	107,627	75,929	103,812	95,588	118,340	149,477	84,177	20,417	2,082,291	

LLW low-level waste
 RCRA Resource Conservation and Recovery Act of 1976
 TSCA Toxic Substance Control Act of 1976

^a The waste generation forecast does not forecast the volume of classified waste other than for East Tennessee Technology Park (ETTP). Three percent of debris (post-ETTP cleanup) is assumed to be classified (volumes not shown here).

Table A-2. Base As-generated Waste Volume Estimate by Project (FY 2014 to FY 2043)^a

Work Breakdown Structure Project	Material Type	LLW and LLW/TSCA (yd ³)			Mixed- LLW/RCRA and LLW/RCRA/TSCA (yd ³)			Total EMWMF	Total EMDF	Total All (FY14-43) (yd ³)
		FY14-24 (EMWMF)	FY22-43 (EMDF)	Total LLW	FY14-24 (EMWMF)	FY22-43 (EMDF)	Total Mixed			
2026 Complex	Debris		10,012	10,012				10,012	10,012	
2528 Complex	Debris		484	484				484	484	
3019A & Ancillary Facilities	Debris		62,263	62,263				62,263	62,263	
3525 Complex	Debris		7,659	7,659				7,659	7,659	
3544 Complex	Debris		295	295				295	295	
3608 Complex	Debris		4,466	4,466				4,466	4,466	
4501/4505 Complex	Debris		22,814	22,814				22,814	22,814	
5505 Building	Debris		3,689	3,689				3,689	3,689	
6010 and East BV Complex	Debris		44,916	44,916				44,916	44,916	
9206 Complex	Debris		15,490	15,490				15,490	15,490	
9212 Complex	Debris		113,571	113,571				113,571	113,571	
9213 and 9401-2 Demolition	Debris		8,000	8,000				8,000	8,000	
Alpha-2 Complex	Debris		62,800	62,800		10,190	10,190	72,990	72,990	
Alpha-3 Complex	Debris		37,108	37,108				37,108	37,108	
Alpha-4 Complex	Debris		41,314	41,314		13,771	13,771	55,085	55,085	
Alpha-5 Complex	Debris	169	85,836	86,005		36,787	36,787	169	122,623	122,792
Balance of Site Facilities	Debris	25,115		25,115				25,115	25,115	
BCV S-3 Ponds	Soil		1,094	1,094				1,094	1,094	
BCV White Wing Scrap Yard Remedial Action	Debris		10,017	10,017				10,017	10,017	
	Soil		62,506	62,506				62,506	62,506	
Beta-1 Complex	Debris		46,920	46,920				46,920	46,920	
Beta-3 Deactivation Only	Debris		19,502	19,502				19,502	19,502	
Beta-4 Complex	Debris		54,189	54,189		21,598	21,598	75,787	75,787	
Beta-4 LMD	Debris	387		387				387	387	
Biology Complex	Debris		29,088	29,088				-	29,088	29,088
	Soil		5,069	5,069				-	5,069	5,069
BV Chem Dev Lab Facilities	Debris		1,189	1,189				-	1,189	1,189
BV Inactive Tanks & Pipelines	Debris		405	405				-	405	405
	Soil		158	158				-	158	158

Table A-2. Base As-generated Waste Volume Estimate by Project (FY 2014 to FY 2043) (Continued)

Work Breakdown Structure Project	Material Type	LLW and LLW/TSCA (yd ³)			Mixed- LLW/RCRA and LLW/RCRA/TSCA (yd ³)			Total EMWMF	Total EMDF	Total All (FY14-43) (yd ³)
		FY14-24 (EMWMF)	FY22-43 (EMDF)	Total LLW	FY14-24 (EMWMF)	FY22-43 (EMDF)	Total Mixed			
BV Isotope Area Facilities (3038)	Debris		1,825	1,825				-	1,825	1,825
BV Reactor Area Facilities	Debris		7,076	7,076		144	144	-	7,220	7,220
	Soil		552	552				-	552	552
BV Remaining Inactive Tanks and Pipeline	Debris		23,446	23,446				-	23,446	23,446
BV Remaining Slabs and Soils	Debris		30,024	30,024				-	30,024	30,024
	Soil		46,660	46,660				-	46,660	46,660
BV Tank Area Facilities	Debris		3,433	3,433				-	3,433	3,433
	Soil		182	182				-	182	182
Central Neutralization Facility Closure	Debris	5,743		5,743				5,743		5,743
Central Stack East Hot Cell Complex	Debris		5,647	5,647				-	5,647	5,647
Central Stack West Hot Cell Complex	Debris		4,356	4,356				-	4,356	4,356
Centrifuge Facilities	Debris	27,229		27,229				27,229		27,229
	Debris/ Classified	5,398		5,398				5,398		5,398
EGCR Complex	Debris		45,811	45,811					45,811	45,811
Fire Station Complex	Debris		815	815					815	815
Hot Storage Garden	Debris		190	190					190	190
HPRR Complex	Debris		2,553	2,553					2,553	2,553
K-1037 and K-1037-C	Debris	35,960		35,960				35,960		35,960
	Debris/ Classified	500		500				500		500
K-25 Facility D&D (ETTP)	Debris	38,228		38,228				38,228		38,228
	Debris/ Classified	1,263		1,263				1,263		1,263
K-27 Deactivation Waste	Debris	1,106		1,106				1,106		1,106

Table A-2. Base As-generated Waste Volume Estimate by Project (FY 2014 to FY 2043) (Continued)

Work Breakdown Structure Project	Material Type	LLW and LLW/TSCA (yd ³)			Mixed- LLW/RCRA and LLW/RCRA/TSCA (yd ³)			Total EMWMF	Total EMDF	Total All (FY14-43) (yd ³)
		FY14-24 (EMWMF)	FY22-43 (EMDF)	Total LLW	FY14-24 (EMWMF)	FY22-43 (EMDF)	Total Mixed			
K-27 Demolition Waste	Debris	65,911		65,911				65,911		65,911
	Debris/ Classified	5,782		5,782				5,782		5,782
K-27 Tie Lines	Debris	540		540				540		540
K-31 Facility	Debris	55,049		55,049				55,049		55,049
LLW Complex	Debris		1,773	1,773					1,773	1,773
Material Difference 114-PBS40	Debris	5,010		5,010				5,010		5,010
MV HRE Facility	Debris		725	725					725	725
MV LGWO Complex	Debris		7,859	7,859					7,859	7,859
MV Waste Storage Facilities	Debris		1,129	1,129					1,129	1,129
Newly Generated LLW/MLLW and Additional Waste PBS-42	Debris	6		6				6		6
ORNL Non-HF Well P&A	Debris		20	20					20	20
ORNL Remaining Non-HF Well P&A	Debris		14	14					14	14
ORNL Soils and Sediments	Debris		2,053	2,053					2,053	2,053
	Soil		76,563	76,563					76,563	76,563
ORNL Surveillance & Maintenance / Environmental Monitoring	Debris	528		528				528		528
ORNL Water Quality Program	Debris	15		15				15		15
Poplar Creek Facilities	Debris	14,687		14,687				14,687		14,687
	Soil	10,934		10,934				10,934		10,934
SE Services Group Complex	Debris		112	112					112	112
Sewage Treatment Plant Complex	Debris		73	73					73	73
Southeast Lab Support Complex	Debris		39	39					39	39
Steam Plant Complex Legacy Material Disposition	Debris		80	80					80	80
Tank Facilities Demolition	Debris		3,000	3,000					3,000	3,000
TRU Treatment Contract	Debris	50		50				50		50
	Soil	450		450				450		450
TSCA Incinerator Facilities	Debris	5,385		5,385				5,385		5,385

Table A-2. Base As-generated Waste Volume Estimate by Project (FY 2014 to FY 2043) (Continued)

Work Breakdown Structure Project	Material Type	LLW and LLW/TSCA (yd ³)			Mixed- LLW/RCRA and LLW/RCRA/TSCA (yd ³)			Total EMWMF	Total EMDF	Total All (FY14-43) (yd ³)
		FY14-24 (EMWMF)	FY22-43 (EMDF)	Total LLW	FY14-24 (EMWMF)	FY22-43 (EMDF)	Total Mixed			
TWPC Complex	Debris		3,106	3,106					3,106	3,106
UEFPC Remaining Slabs and Soils	Debris		116,354	116,354		40,460	40,460		156,814	156,814
	Soil		234,840	234,840		41,692	41,692		276,532	276,532
UEFPC Sediments - Streambed and Lake Reality	Soil					11,966	11,966		11,966	11,966
UEFPC Soils	Soil		3,154	3,154					3,154	3,154
UEFPC Soils 81-10 Area	Debris			-		280	280		280	280
	Soil	31,813	1,313	33,126		224	224	31,813	1,537	33,350
Y-12 Surveillance & Maintenance/ Environmental Monitoring	Debris			-	200		200	200		200
Y-12 Salvage Yard	Debris	20		20				20		20
Zone 2 Remedial Action	Debris	105,096		105,096				105,096		105,096
	Soil	80,871		80,871				80,871		80,871
TOTAL VOLUME		523,245	1,381,733	1,904,978	200	177,112	177,312	523,445	1,558,845	2,082,291

LLW = low-level waste; RCRA = Resource Conservation and Recovery Act of 1976; TSCA = Toxic Substance Control Act of 1976

^a The waste generation forecast does not forecast the volume of classified waste other than for ETTP. Three percent of debris (post-ETTP cleanup) is assumed to be classified (volumes not separated here).

Table A-3. As-generated Waste Volume Estimate (FY 2022 to FY 2043)^a with Uncertainty

As-generated Waste Volume Estimate (yd ³) with Uncertainty									
Waste Type	Material Type	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
LLW (includes LLW/TSCA)	Debris + 25%	6,384	1,940	33,705	43,972	37,978	38,062	62,580	43,214
	Debris/Classified + 25%	197	60	1,042	1,360	1,175	1,177	1,935	1,337
	Soil + 25%	0	0	0	1,642	0	24	8,227	6,383
	TOTAL	6,581	2,000	34,748	46,973	39,152	39,263	72,742	50,934
Mixed (LLW/RCRA, LLW/RCRA/TSCA)	Debris +25%	765	832	14,771	18,599	13,842	14,591	24,079	8,802
	Debris/Classified +25%	24	26	457	575	428	451	745	272
	Soil +25%	0	0	280	0	0	0	0	9,453
	TOTAL	788	857	15,508	19,175	14,270	15,043	24,823	18,527
TOTAL with Uncertainty at 25%		7,370	2,857	50,256	66,148	53,422	54,306	97,566	69,460
Waste Type	Material Type	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	FY 2036	FY 2037
LLW (includes LLW/TSCA)	Debris +25%	81,685	69,648	69,361	55,508	66,590	98,092	51,944	44,508
	Debris/Classified +25%	2,526	2,154	2,145	1,717	2,059	3,034	1,607	1,377
	Soil +25%	2,747	27,497	7,318	3,408	3,429	11,589	80,984	45,868
	TOTAL	86,958	99,299	78,825	60,633	72,079	112,715	134,534	91,752
Mixed (LLW/RCRA, LLW/RCRA/TSCA)	Debris +25%	18,025	10,325	7,400	5,001	3,195	0	0	3,064
	Debris/Classified +25%	557	319	229	155	99	0	0	95
	Soil +25%	0	16,921	5,091	7,965	17,174	0	0	0
	TOTAL	18,583	27,565	12,720	13,121	20,469	0	0	3,158
TOTAL with Uncertainty at 25%		105,541	126,864	91,545	73,754	92,547	112,715	134,534	94,911
Waste Type	Material Type	FY 2038	FY 2039	FY 2040	FY 2041	FY 2042	FY 2043	Total (FY 2022 to FY 2043)	
LLW (includes LLW/TSCA)	Debris +25%	71,447	82,346	66,622	78,764	37,148	9,943	1,151,440	
	Debris/Classified +25%	2,210	2,547	2,060	2,436	1,149	308	35,612	
	Soil +25%	40,903	33,013	79,242	105,646	66,924	15,271	540,115	
	TOTAL	114,559	117,905	147,925	186,846	105,221	25,521	1,727,167	
Mixed (LLW/RCRA, LLW/RCRA/TSCA)	Debris +25%	4,595	1,532	0	0	0	0	149,418	
	Debris/Classified +25%	142	47	0	0	0	0	4,621	
	Soil +25%	10,468	0	0	0	0	0	67,353	
	TOTAL	15,206	1,579	0	0	0	0	221,391	
TOTAL with Uncertainty at 25%		129,765	119,485	147,925	186,846	105,221	25,521	1,948,558	

LLW = low-level waste; RCRA = Resource Conservation and Recovery Act of 1976; TSCA = Toxic Substance Control Act of 1976

^a The waste generation forecast does not forecast the volume of classified waste other than for ETPP. Three percent of debris (post-ETTP cleanup) is assumed to be classified (given in Table).

Table A-5. Radionuclide Concentration Data Set

*Units in pCi/g

Site	Waste Lot	WL Name	Net Weight (g)	Ag-110m	Am-241	Am-243	Bi-214	C-14	Cm-242	Cm-243	Cm-244	Cm-245	Cm-246	Cm-247
Y-12	1.0	BYBY RA	8.66E+10		1.80E-01									
ORNL	2.01	SWSA 4 Remedial Action IHP-1 RA	2.22E+10		2.18E+01			2.10E+00						
ETTP	3.00	K-1070-A RA	2.59E+10		2.00E-01									
ETTP	4.02	PWR K-1085-401 RA	5.93E+07											
ETTP	4.03	Blair Quarry Soils	1.35E+10											
ETTP	4.05	K-710	2.80E+08											
ETTP	4.06	K-1085 Old Firehouse Burn Area Drum Burial Site, Area 6 Soils	1.51E+07		3.08E-01									
ETTP	4.08	Duct Island Soil Mounds	1.47E+08		3.20E-01									
ETTP	4.11	K-711/K-766 Debris and Soils	5.37E+08											
ETTP	4.12	K-770 Scrap Yard Soils	8.81E+10											
ETTP	4.14	K-1093 Scrap Yard Debris	6.63E+08		4.42E-01			2.31E+00						
ETTP	6.01	K25 HMA-1 DD R2	3.41E+09		7.75E-02									
ETTP	6.02	K27 Units 1-7 ACMR2 (ARRA)	3.87E+08		8.45E-02									
ETTP	6.03	K25 HMA-2 DD Rev 2	1.91E+08		4.23E-01									
ETTP	6.04	K-27 Units 402-8 & 402-9 Hazardous Materials Abatement	5.90E+07		5.28E-02									
ETTP	6.06	K-25 Bldg Area 6 PER R1	2.13E+08											
ETTP	6.12	K-25 Bldg Non-Purge Ext. Transite	6.80E+08		2.35E-02									
ETTP	6.13	K-25 Bldg Area 5.1 PER R0	1.36E+08											
ETTP	6.14	K-1232 Tank Farm Miscellaneous Debris R0	7.86E+07											
ETTP	6.16	K-601 Misc Debris	1.07E+09											
ETTP	6.17	Building K-1030 Debris	9.11E+08		1.79E-01									
ETTP	6.18	Building K-1024 Debris	8.51E+08		1.20E-01			7.98E+00						
ETTP	6.19	K-25/K-27 Bldg Struc Debris	1.92E+09		3.17E-01									
ETTP	6.27	K-25/K-27 EMR Debris Material (K-27 ARRA)	2.74E+09		6.60E-01									
ETTP	6.28	K-25 Lead Based Pain Debris	5.54E+08											
ETTP	6.31	K-25 Building Northwest Bridge	5.25E+08											
ETTP	6.41	K-25 West Side Compressors Group 1 R1	6.11E+09											
ETTP	6.42	K-25 West Side Converters Group 1 R1	1.02E+09											
ETTP	6.43	K-25 West Side Converters Group 1 R1	3.49E+09											
ETTP	6.58	K25 East and North Low-Risk Converters	3.03E+09											
ETTP	6.59	Building K-25 East Wing and North End Low-Risk Compressors	2.08E+09											
ETTP	6.60	K-25 West Wing Post Mined Low-Risk Compressors	8.48E+07											
ETTP	6.998	Comingled waste lot that includes WL's 6.49-6.57	4.63E+10		4.33E-03									
ETTP	6.999	Comingled waste lot that includes WL's 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, 6.48	1.66E+11											
ETTP	8.02	Building K-33 Concrete Pedestal	1.14E+10											
ETTP	8.05	BNFL Compressor Blades	5.89E+08		2.01E-02									
ETTP	8.07	BNFL K-31 Concrete Pedestal Waste Lot	4.61E+09		1.61E-01									
ETTP	8.08	K-33 Concrete Floor Scabble	2.27E+09		4.93E+00									
ETTP	8.11	Non-PG/Non-Fissile Components	2.66E+08		1.67E-01									
ORNL	10.01	Old Hydrofracture Facility Remediation Wastes (Containers)	7.04E+08		3.52E+02			8.95E+01						
ETTP	14.01	K-1303 Building Debris	1.92E+09											
ETTP	14.02	K-1302 Building Debris	3.06E+08		5.00E-02									
ETTP	14.03	K-1413 Building Debris	1.10E+09		1.50E-01									
ETTP	14.04	K-1303 Metal Debris	1.61E+08											
ETTP	14.05	K-1300 Stack Debris	1.97E+08		2.00E-02									

Table A-5. Radionuclide Concentration Data Set (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	*Units in pCi/g											
				Ag-110m	Am-241	Am-243	Bi-214	C-14	Cm-242	Cm-243	Cm-244	Cm-245	Cm-246	Cm-247	
ETTP	14.06	K-1413 Process Piping and Equipment	7.78E+07		1.00E-02										
ETTP	14.07	Overhead Fluorine Pipelines and K-1301/K-1407 Metal Debris	2.60E+07		1.00E-02										
ETTP	14.08	K-1301, K-1405, and K-1407 Asbestos	9.08E+06		1.75E+00										
ETTP	14.11	K-1420 Equipment and Building Debris	5.28E+09												
ETTP	14.14	K-1401/K-723 R4	2.43E+10		8.67E-02										
ETTP	14.15	K-1420 Calciner	5.32E+07		6.74E-01										
ETTP	14.16	Main Plant D&D Housekeeping R0	1.53E+07												
ETTP	14.17	UF6 Cylinders Wooden Saddles	2.88E+08												
ETTP	14.21	K-1066-G Scrap, Debris and Abandoned Equipment	5.12E+08												
Offsite	24.0	ACAP RA	3.87E+10												
Offsite	24.01	ACAP Debris	2.46E+06												
Offsite	24.02	ACAP Soil	1.30E+09												
ETTP	30.01	ETTP OD RSM1 R1	2.07E+09												
ETTP	30.02	ETTP OD CD	8.38E+08												
ETTP	30.03	ETTP OD RSM 5	6.00E+07												
ETTP	30.06	ETTP OD DAW R1	1.18E+09												
ETTP	30.07	OD VRR-1	1.60E+09					8.60E-02							
ETTP	30.08	OD VRR-2	4.81E+08		4.82E+01			6.02E+00							
ETTP	30.09	ETTP OD DAW-2 R1	2.19E+08												
ETTP	30.10	ETTP OD DAW-3	1.78E+08		4.79E+02										
Offsite	30.12	DWI 901 Stored Soils	1.83E+08		5.13E-01										
ETTP	30.13	ETTP Outdoor Solids	3.53E+08		1.35E-01										
ETTP	62.01	Poplar Creek Process Facilities Building Debris and Miscellaneous Materials	6.46E+07		4.02E-01										
ETTP	62.04	K-413 Building Debris and Process Equipment	7.17E+08												
ETTP	62.05	K-1231 and K-1233 Demolition Debris	1.68E+09												
ETTP	65.01	K-770 Scrap Yard	4.16E+10												
ETTP	65.02	K-770 14 Series Piles	9.56E+08												
ETTP	65.03	K-770 B-25 Boxes	8.81E+08					1.32E+00							
ETTP	66.01	KAFaD Group 1 Buildings K-724 and K-725 Excess Material Project	2.86E+06												
ETTP	66.04	K-1064 Peninsula Area	1.31E+08		5.35E-01										
ETTP	66.06	K-1025 Buildings Structural Wood	3.40E+07												
ETTP	66.07	DBOS Building Debris and Misc Materials R2	9.78E+09		2.45E+00										
ETTP	73.01	Centrifuge Equipment U	8.57E+07												
ETTP	73.02	Centrifuge Equipment C	9.73E+07												
ORNL	80.01	HFIR Impoundments	8.49E+09		1.32E+01			6.77E+00							
ORNL	80.02	HRE Pond Sediments	6.88E+09												
ORNL	81.01	T1/T2 R4 HFIR Tanks Debris R5	1.01E+09		5.33E+01			8.19E-01							
ORNL	81.02	22-Trench Debris & Secondary Waste	8.24E+06		1.82E+00										
ORNL	84.01	GAAT RA Waste R3	1.22E+09		6.91E+01			1.21E+01							
ORNL	84.02	ITRA Waste R1	3.15E+08		2.39E+02	8.56E+00		8.97E-02		1.28E+02	1.83E+04	2.57E+00	5.43E+00	2.68E-05	
ORNL	84.03	W1-A B12 Box Soil	3.18E+08		9.98E+02			9.75E+00							
ORNL	84.04	W1-A B12 Box Soil-1	1.79E+08		3.94E+03			1.23E+01							
ORNL	84.05	RASW Inactive Tanks Secondary Equipment	1.81E+06		3.41E+01			5.44E-03							
ORNL	84.06	HIC-1 FFA Inactive Tanks	4.56E+06		8.47E+02	6.46E+00		7.28E-02		9.74E+01	4.58E+04	1.93E+00	4.23E+00	2.09E-05	
ORNL	87.01	SIOU Bricks	6.26E+09		2.84E+02			3.23E+02							

Table A-5. Radionuclide Concentration Data Set (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	*Units in pCi/g											
				Ag-110m	Am-241	Am-243	Bi-214	C-14	Cm-242	Cm-243	Cm-244	Cm-245	Cm-246	Cm-247	
ORNL	87.02	SIOU Debris R2	1.00E+09		2.89E+01				3.27E+01						
ORNL	89.01	MSRE Remedial Action	4.69E+07		4.12E+01										
ORNL	102.01	Building 3026 Debris and Misc Material	8.53E+08						2.00E+00						
ORNL	111.01	Melton Valley Weir Cleanout and Bank Stabilization Project	6.63E+08		8.57E+00				7.79E+00						
Y-12	114.01	Jack Case Center Contaminated Force Main	1.96E+07												
Offsite	145.01	David Witherspoon, Inc. 901 Site- Candora Soil	1.34E+10		2.63E-01				7.57E+00						
Offsite	145.02	DWI 901 Scrap Metal and Debris R2	1.81E+09												
Offsite	145.03	DWI 901 Site Building and Miscellaneous Debris	4.90E+08		1.78E-01				7.40E+00						
Offsite	145.04	David Witherspoon, Inc. 901 Site Soil	7.29E+10		3.89E-01										
Offsite	146.01	DWI 1630 Soil and Incidental Debris R6	1.35E+11		2.80E+00										
Offsite	146.02	DWI 1630 Site: Drums and Drum Soils	4.96E+08		2.80E+00										
ORNL	149.01	NHF D&D	4.64E+09		6.67E+01				3.29E+00						
ORNL	149.02	NHF Well P&A Debris R2	5.98E+07		1.00E+03				1.12E+01						
ORNL	149.03	HRE Ancillary Facilities	1.16E+08												
ORNL	149.04	HRE Waste Evaporator System and Sampling Station Waste R2	2.12E+08						5.30E-02						
ORNL	149.06	NHF Well P&A Primary Waste	5.94E+07		6.18E+00				2.77E-01						
ORNL	149.07	NHF Process	2.90E+07		1.69E+03				1.39E+02						
ORNL	149.09	7841 Scrap Yard Debris and Equipment	1.20E+09		7.40E+02	6.12E-01			4.50E+00	1.63E-01		9.44E+03			
ORNL	149.10	MV Tanks 454 and 455	9.91E+06		2.41E+03				1.78E-03						
ORNL	155.01	K-1070-B Burial Ground Remediation	1.12E+11		1.08E+00										
ETTP	155.02	BOS Lab Facilities Miscellaneous Wastes	1.83E+09		2.47E+00										
ETTP	155.03	BOS Lab Area Soil	1.56E+08		1.31E+00										
ETTP	155.04	BOS Lab Area Acid Pits and Piping	1.52E+08		1.18E-01										
ETTP	155.05	K-1015-A Laundry Pit	1.33E+08												
ETTP	157.01	K-29 Building D&D	3.63E+10		6.51E-02										
ORNL	164.01	Hot Storage Garden R1	3.12E+07		3.76E+00										
ORNL	167.01	Epicor II Lysimeters, MV Soils & Sediments	7.73E+08		6.59E+00				1.90E-01						
ORNL	200.03	Facilities 3504, 3508, 3541, 3550 and 3592 Building Debris and Misc Material	5.09E+07												
ORNL	200.999	Comingled Waste Lot that includes Waste Lots 200.1, 2001.2 and 200.4	2.76E+09		1.27E+01				6.19E+00						
ORNL	201.01	Miscellaneous Materials from Buildings 2001, 2019 and 2024	9.07E+06		3.17E-01	3.95E-01			3.73E+00						
ORNL	201.02	Building 2000 Structure and Contents	1.19E+09		3.47E-01	4.35E-01			2.27E+00						
ORNL	201.03	Slabs - Drains, Pipes and Slabs	5.58E+09		1.32E-01	1.45E-01	3.89E-01		1.60E+00		7.00E-02		4.00E-03		4.00E-03
ORNL	203.01	Buildings 2011, 2017 and 3044	6.34E+08												
ORNL	207.01	3026 Hot Cells	2.47E+08	4.76E-01	1.83E-01				1.10E+00		1.40E-01		7.00E-02		1.47E-01
Y-12	301.01	Capability Unit 29 Legacy Material Bldg 9201-5	1.05E+08												
Y-12	301.02	Legacy Material from Building 9201-5	4.98E+07												
Y-12	301.04	Legacy Material from Building 9201-5 First and Third Floor Beryllium Areas	1.10E+09												
Y-12	303.01	Old Salvage Yard Piles SY-HI (Areas 1 and 2)	7.39E+09												
Y-12	303.02	Old Salvage Yard SY-HI Area 1 Pile, Rev 1	1.41E+09												
Y-12	304.01	Building 9211 D&D	9.04E+09						1.34E+01						
Y-12	304.02	Building 9769 D&D	1.86E+09		1.63E-01										
ETTP	401.01	K-33 Building Debris and Misc Material	2.00E+11												
ETTP	997.01	Main Plant LR/LC Buildings	2.52E+09		8.77E-02										
ETTP	997.02	K-1035 Demolition Debris	5.90E+09												

Table A-5. Radionuclide Concentration Data Set (Continued)

*Units in pCi/g

Site	Waste Lot	WL Name	Net Weight (g)	Co-57	Co-60	Cs-134	Cs-137	Eu-152	Eu-154	Eu-155	F-59	H-3	I-129	K-40
Y-12	1.0	BYBY RA	8.66E+10											
ORNL	2.01	SWSA 4 Remedial Action IHP-1 RA	2.22E+10									5.31E+01	2.10E+00	
ETTP	3.00	K-1070-A RA	2.59E+10											
ETTP	4.02	PWR K-1085-401 RA	5.93E+07											
ETTP	4.03	Blair Quarry Soils	1.35E+10											
ETTP	4.05	K-710	2.80E+08											
ETTP	4.06	K-1085 Old Firehouse Burn Area Drum Burial Site, Area 6 Soils	1.51E+07											
ETTP	4.08	Duct Island Soil Mounds	1.47E+08											
ETTP	4.11	K-711/K-766 Debris and Soils	5.37E+08											
ETTP	4.12	K-770 Scrap Yard Soils	8.81E+10											
ETTP	4.14	K-1093 Scrap Yard Debris	6.63E+08									2.95E+01		
ETTP	6.01	K25 HMA-1 DD R2	3.41E+09											
ETTP	6.02	K27 Units 1-7 ACM R2 (ARRA)	3.87E+08											
ETTP	6.03	K25 HMA-2 DD Rev 2	1.91E+08											
ETTP	6.04	K-27 Units 402-8 & 402-9 Hazardous Materials Abatement	5.90E+07											
ETTP	6.06	K-25 Bldg Area 6 PER R1	2.13E+08											
ETTP	6.12	K-25 Bldg Non-Purge Ext. Transite	6.80E+08											
ETTP	6.13	K-25 Bldg Area 5.1 PER R0	1.36E+08											
ETTP	6.14	K-1232 Tank Farm Miscellaneous Debris R0	7.86E+07											
ETTP	6.16	K-601 Misc Debris	1.07E+09											
ETTP	6.17	Building K-1030 Debris	9.11E+08											
ETTP	6.18	Building K-1024 Debris	8.51E+08											
ETTP	6.19	K-25/K-27 Bldg Struc Debris	1.92E+09											
ETTP	6.27	K-25/K-27 EMR Debris Material (K-27 ARRA)	2.74E+09											
ETTP	6.28	K-25 Lead Based Pain Debris	5.54E+08											
ETTP	6.31	K-25 Building Northwest Bridge	5.25E+08											
ETTP	6.41	K-25 West Side Compressors Group 1 R1	6.11E+09											
ETTP	6.42	K-25 West Side Converters Group 1 R1	1.02E+09											
ETTP	6.43	K-25 West Side Converters Group 1 R1	3.49E+09											
ETTP	6.58	K25 East and North Low-Risk Converters	3.03E+09											
ETTP	6.59	Building K-25 East Wing and North End Low-Risk Compressors	2.08E+09											
ETTP	6.60	K-25 West Wing Post Mined Low-Risk Compressors	8.48E+07											
ETTP	6.998	Comingled waste lot that includes WL's 6.49-6.57	4.63E+10											
ETTP	6.999	Comingled waste lot that includes WL's 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, 6.48	1.66E+11											
ETTP	8.02	Building K-33 Concrete Pedestal	1.14E+10											
ETTP	8.05	BNFL Compressor Blades	5.89E+08											
ETTP	8.07	BNFL K-31 Concrete Pedestal Waste Lot	4.61E+09											
ETTP	8.08	K-33 Concrete Floor Scabble	2.27E+09											
ETTP	8.11	Non-PG/Non-Fissile Components	2.66E+08											
ORNL	10.01	Old Hydrofracture Facility Remediation Wastes (Containers)	7.04E+08									7.45E+00	1.53E-02	
ETTP	14.01	K-1303 Building Debris	1.92E+09											
ETTP	14.02	K-1302 Building Debris	3.06E+08											
ETTP	14.03	K-1413 Building Debris	1.10E+09											
ETTP	14.04	K-1303 Metal Debris	1.61E+08											
ETTP	14.05	K-1300 Stack Debris	1.97E+08											

Table A-5. Radionuclide Concentration Data Set (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	*Units in pCi/g												
				Co-57	Co-60	Cs-134	Cs-137	Eu-152	Eu-154	Eu-155	F-59	H-3	I-129	K-40		
ETTP	14.06	K-1413 Process Piping and Equipment	7.78E+07													
ETTP	14.07	Overhead Fluorine Pipelines and K-1301/K-1407 Metal Debris	2.60E+07													
ETTP	14.08	K-1301, K-1405, and K-1407 Asbestos	9.08E+06													
ETTP	14.11	K-1420 Equipment and Building Debris	5.28E+09													
ETTP	14.14	K-1401/K-723 R4	2.43E+10													
ETTP	14.15	K-1420 Calciner	5.32E+07													
ETTP	14.16	Main Plant D&D Housekeeping R0	1.53E+07													
ETTP	14.17	UF6 Cylinders Wooden Saddles	2.88E+08													
ETTP	14.21	K-1066-G Scrap, Debris and Abandoned Equipment	5.12E+08													
Offsite	24.0	ACAP RA	3.87E+10													
Offsite	24.01	ACAP Debris	2.46E+06													
Offsite	24.02	ACAP Soil	1.30E+09													
ETTP	30.01	ETTP OD RSM1 R1	2.07E+09													
ETTP	30.02	ETTP OD CD	8.38E+08													
ETTP	30.03	ETTP OD RSM 5	6.00E+07													
ETTP	30.06	ETTP OD DAW R1	1.18E+09													
ETTP	30.07	OD VRR-1	1.60E+09										4.58E+00			
ETTP	30.08	OD VRR-2	4.81E+08										2.23E+02			
ETTP	30.09	ETTP OD DAW-2 R1	2.19E+08													
ETTP	30.10	ETTP OD DAW-3	1.78E+08												4.50E-03	
Offsite	30.12	DWI 901 Stored Soils	1.83E+08													
ETTP	30.13	ETTP Outdoor Solids	3.53E+08													
ETTP	62.01	Poplar Creek Process Facilities Building Debris and Miscellaneous Materials	6.46E+07													
ETTP	62.04	K-413 Building Debris and Process Equipment	7.17E+08													
ETTP	62.05	K-1231 and K-1233 Demolition Debris	1.68E+09													
ETTP	65.01	K-770 Scrap Yard	4.16E+10													
ETTP	65.02	K-770 14 Series Piles	9.56E+08													
ETTP	65.03	K-770 B-25 Boxes	8.81E+08													6.33E-01
ETTP	66.01	KAFaD Group 1 Buildings K-724 and K-725 Excess Material Project	2.86E+06													
ETTP	66.04	K-1064 Peninsula Area	1.31E+08													
ETTP	66.06	K-1025 Buildings Structural Wood	3.40E+07													
ETTP	66.07	DBOS Building Debris and Misc Materials R2	9.78E+09													
ETTP	73.01	Centrifuge Equipment U	8.57E+07													
ETTP	73.02	Centrifuge Equipment C	9.73E+07													
ORNL	80.01	HFIR Impoundments	8.49E+09										6.98E+02			
ORNL	80.02	HRE Pond Sediments	6.88E+09													
ORNL	81.01	T1/T2 R4 HFIR Tanks Debris R5	1.01E+09										1.22E-02	5.26E-05		
ORNL	81.02	22-Trench Debris & Secondary Waste	8.24E+06													
ORNL	84.01	GAAT RA Waste R3	1.22E+09										1.80E-01	7.71E-04		
ORNL	84.02	ITRA Waste R1	3.15E+08		1.82E+02		1.98E+03	7.08E+02	5.51E+02	1.35E+03		1.02E-02	1.49E-05			
ORNL	84.03	W1-A B12 Box Soil	3.18E+08													
ORNL	84.04	W1-A B12 Box Soil-1	1.79E+08													
ORNL	84.05	RASW Inactive Tanks Secondary Equipment	1.81E+06										5.94E-04	7.89E-07		
ORNL	84.06	HIC-1 FFA Inactive Tanks	4.56E+06		1.88E+00		8.93E+03	2.98E+01	6.64E+00	8.93E+00		7.95E-03	1.05E-05			
ORNL	87.01	SIOU Bricks	6.26E+09													

Table A-5. Radionuclide Concentration Data Set (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	*Units in pCi/g													
				Co-57	Co-60	Cs-134	Cs-137	Eu-152	Eu-154	Eu-155	F-59	H-3	I-129	K-40			
ORNL	87.02	SIOU Debris R2	1.00E+09														
ORNL	89.01	MSRE Remedial Action	4.69E+07											3.78E+03	9.46E-02		
ORNL	102.01	Building 3026 Debris and Misc Material	8.53E+08											2.67E+00			
ORNL	111.01	Melton Valley Weir Cleanout and Bank Stabilization Project	6.63E+08		6.57E+03		3.83E+03							6.06E+02			
Y-12	114.01	Jack Case Center Contaminated Force Main	1.96E+07														
Offsite	145.01	David Witherspoon, Inc. 901 Site- Candora Soil	1.34E+10														
Offsite	145.02	DWI 901 Scrap Metal and Debris R2	1.81E+09														
Offsite	145.03	DWI 901 Site Building and Miscellaneous Debris	4.90E+08														
Offsite	145.04	David Witherspoon, Inc. 901 Site Soil	7.29E+10														
Offsite	146.01	DWI 1630 Soil and Incidental Debris R6	1.35E+11														
Offsite	146.02	DWI 1630 Site: Drums and Drum Soils	4.96E+08														
ORNL	149.01	NHF D&D	4.64E+09														
ORNL	149.02	NHF Well P&A Debris R2	5.98E+07											5.14E+00	4.36E-02		
ORNL	149.03	HRE Ancillary Facilities	1.16E+08				4.36E-01										
ORNL	149.04	HRE Waste Evaporator System and Sampling Station Waste R2	2.12E+08		6.16E+00		1.69E+04							1.68E+00	5.73E-03		
ORNL	149.06	NHF Well P&A Primary Waste	5.94E+07											1.95E-04	1.69E-05		
ORNL	149.07	NHF Process	2.90E+07											2.07E-01	8.85E-03		
ORNL	149.09	7841 Scrap Yard Debris and Equipment	1.20E+09		2.94E+02	2.48E+04	4.03E+04	4.57E+04	3.46E+04	9.44E+03				6.47E+00	1.04E-02		
ORNL	149.10	MV Tanks 454 and 455	9.91E+06											3.42E-02	4.06E+01		
ORNL	155.01	K-1070-B Burial Ground Remediation	1.12E+11														
ETTP	155.02	BOS Lab Facilities Miscellaneous Wastes	1.83E+09														
ETTP	155.03	BOS Lab Area Soil	1.56E+08														
ETTP	155.04	BOS Lab Area Acid Pits and Piping	1.52E+08														
ETTP	155.05	K-1015-A Laundry Pit	1.33E+08														
ETTP	157.01	K-29 Building D&D	3.63E+10														
ORNL	164.01	Hot Storage Garden R1	3.12E+07		4.93E+00		2.39E+04			1.46E+00							9.70E+00
ORNL	167.01	Epicor II Lysimeters, MV Soils & Sediments	7.73E+08											3.90E+03			
ORNL	200.03	Facilities 3504, 3508, 3541, 3550 and 3592 Building Debris and Misc Material	5.09E+07														
ORNL	200.999	Comingled Waste Lot that includes Waste Lots 200.1, 2001.2 and 200.4	2.76E+09														
ORNL	201.01	Miscellaneous Materials from Buildings 2001, 2019 and 2024	9.07E+06		1.26E-01		4.81E-01	6.16E-01	6.44E-01	2.70E-01				9.23E-01			1.60E+00
ORNL	201.02	Building 2000 Structure and Contents	1.19E+09		1.11E-01		1.23E+00	5.10E-01	5.27E-01	2.28E-01				5.16E-01			1.40E+00
ORNL	201.03	Slabs - Drains, Pipes and Slabs	5.58E+09		7.30E-02		7.30E-02	2.13E-01	2.42E-01	1.18E-01				3.42E+00	2.28E+00		4.78E+00
ORNL	203.01	Buildings 2011, 2017 and 3044	6.34E+08											6.28E+01			
ORNL	207.01	3026 Hot Cells	2.47E+08	1.48E-01	1.92E+01		6.04E+00	1.08E+00	1.33E+00				1.49E+00	3.32E+02	1.51E+00		
Y-12	301.01	Capability Unit 29 Legacy Material Bldg 9201-5	1.05E+08														
Y-12	301.02	Legacy Material from Building 9201-5	4.98E+07														
Y-12	301.04	Legacy Material from Building 9201-5 First and Third Floor Beryllium Areas	1.10E+09														
Y-12	303.01	Old Salvage Yard Piles SY-HI (Areas 1 and 2)	7.39E+09														
Y-12	303.02	Old Salvage Yard SY-HI Area 1 Pile, Rev 1	1.41E+09														
Y-12	304.01	Building 9211 D&D	9.04E+09											3.37E+01			
Y-12	304.02	Building 9769 D&D	1.86E+09											1.81E+00			
ETTP	401.01	K-33 Building Debris and Misc Material	2.00E+11														
ETTP	997.01	Main Plant LR/LC Buildings	2.52E+09														
ETTP	997.02	K-1035 Demolition Debris	5.90E+09														

Table A-5. Radionuclide Concentration Data Set (Continued)

*Units in pCi/g

Site	Waste Lot	WL Name	Net Weight (g)	Kr-85	Mn-54	Nb-94	Ni-59	Ni-63	Np-237	Pb-210	Pb-214	Pm-147	Pu-238	Pu-239
Y-12	1.0	BYBY RA	8.66E+10						3.55E-01					1.00E-01
ORNL	2.01	SWSA 4 Remedial Action IHP-1 RA	2.22E+10						7.60E-01					5.61E+01
ETTP	3.00	K-1070-A RA	2.59E+10						1.95E-01					1.00E-01
ETTP	4.02	PWR K-1085-401 RA	5.93E+07											
ETTP	4.03	Blair Quarry Soils	1.35E+10						6.23E-01					4.35E-02
ETTP	4.05	K-710	2.80E+08						6.26E-02					6.00E-02
ETTP	4.06	K-1085 Old Firehouse Burn Area Drum Burial Site, Area 6 Soils	1.51E+07											1.06E-01
ETTP	4.08	Duct Island Soil Mounds	1.47E+08						4.50E-01					1.37E+00
ETTP	4.11	K-711/K-766 Debris and Soils	5.37E+08											
ETTP	4.12	K-770 Scrap Yard Soils	8.81E+10											
ETTP	4.14	K-1093 Scrap Yard Debris	6.63E+08											
ETTP	6.01	K25 HMA-1 DD R2	3.41E+09						1.32E-01					2.79E-02
ETTP	6.02	K27 Units 1-7 ACM R2 (ARRA)	3.87E+08						1.62E-01					5.67E-02
ETTP	6.03	K25 HMA-2 DD Rev 2	1.91E+08						5.38E-01					4.22E-01
ETTP	6.04	K-27 Units 402-8 & 402-9 Hazardous Materials Abatement	5.90E+07						4.80E-02					5.87E-02
ETTP	6.06	K-25 Bldg Area 6 PER R1	2.13E+08						3.63E-01					
ETTP	6.12	K-25 Bldg Non-Purge Ext. Transite	6.80E+08						1.60E-02					1.00E-02
ETTP	6.13	K-25 Bldg Area 5.1 PER R0	1.36E+08						8.90E-01					5.62E-02
ETTP	6.14	K-1232 Tank Farm Miscellaneous Debris R0	7.86E+07											
ETTP	6.16	K-601 Misc Debris	1.07E+09											
ETTP	6.17	Building K-1030 Debris	9.11E+08											1.71E-01
ETTP	6.18	Building K-1024 Debris	8.51E+08						1.40E-01					
ETTP	6.19	K-25/K-27 Bldg Struc Debris	1.92E+09						2.96E-01					2.92E-01
ETTP	6.27	K-25/K-27 EMR Debris Material (K-27 ARRA)	2.74E+09						1.71E-01					2.74E+00
ETTP	6.28	K-25 Lead Based Pain Debris	5.54E+08											
ETTP	6.31	K-25 Building Northwest Bridge	5.25E+08											
ETTP	6.41	K-25 West Side Compressors Group 1 R1	6.11E+09											
ETTP	6.42	K-25 West Side Converters Group 1 R1	1.02E+09											
ETTP	6.43	K-25 West Side Converters Group 1 R1	3.49E+09											
ETTP	6.58	K25 East and North Low-Risk Converters	3.03E+09											
ETTP	6.59	Building K-25 East Wing and North End Low-Risk Compressors	2.08E+09						2.58E-01					
ETTP	6.60	K-25 West Wing Post Mined Low-Risk Compressors	8.48E+07											
ETTP	6.998	Comingled waste lot that includes WL's 6.49-6.57	4.63E+10						1.28E-01					7.21E-03
ETTP	6.999	Comingled waste lot that includes WL's 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, 6.48	1.66E+11											
ETTP	8.02	Building K-33 Concrete Pedestal	1.14E+10											2.33E-01
ETTP	8.05	BNFL Compressor Blades	5.89E+08						3.91E-01					8.43E-02
ETTP	8.07	BNFL K-31 Concrete Pedestal Waste Lot	4.61E+09						1.32E-02					3.20E-02
ETTP	8.08	K-33 Concrete Floor Scabble	2.27E+09						6.83E-02					2.52E+00
ETTP	8.11	Non-PG/Non-Fissile Components	2.66E+08						3.83E-01					8.33E-02
ORNL	10.01	Old Hydrofracture Facility Remediation Wastes (Containers)	7.04E+08						1.49E+00					1.05E+01
ETTP	14.01	K-1303 Building Debris	1.92E+09											6.00E-02
ETTP	14.02	K-1302 Building Debris	3.06E+08						4.00E-02					4.00E-02
ETTP	14.03	K-1413 Building Debris	1.10E+09						3.00E-02					8.00E-02
ETTP	14.04	K-1303 Metal Debris	1.61E+08											6.00E-02
ETTP	14.05	K-1300 Stack Debris	1.97E+08						1.60E-01					5.00E-02

Table A-5. Radionuclide Concentration Data Set (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	*Units in pCi/g												
				Kr-85	Mn-54	Nb-94	Ni-59	Ni-63	Np-237	Pb-210	Pb-214	Pm-147	Pu-238	Pu-239		
ETTP	14.06	K-1413 Process Piping and Equipment	7.78E+07							9.00E-02						4.30E-01
ETTP	14.07	Overhead Fluorine Pipelines and K-1301/K-1407 Metal Debris	2.60E+07													
ETTP	14.08	K-1301, K-1405, and K-1407 Asbestos	9.08E+06							1.62E+00						4.40E-01
ETTP	14.11	K-1420 Equipment and Building Debris	5.28E+09													
ETTP	14.14	K-1401/K-723 R4	2.43E+10							2.26E-01						3.93E-02
ETTP	14.15	K-1420 Calciner	5.32E+07							9.67E+00						6.71E+00
ETTP	14.16	Main Plant D&D Housekeeping R0	1.53E+07													
ETTP	14.17	UF6 Cylinders Wooden Saddles	2.88E+08													
ETTP	14.21	K-1066-G Scrap, Debris and Abandoned Equipment	5.12E+08													1.63E-01
Offsite	24.0	ACAP RA	3.87E+10													
Offsite	24.01	ACAP Debris	2.46E+06													
Offsite	24.02	ACAP Soil	1.30E+09													
ETTP	30.01	ETTP OD RSM1 R1	2.07E+09							1.96E+00						8.01E-01
ETTP	30.02	ETTP OD CD	8.38E+08							6.41E+00						
ETTP	30.03	ETTP OD RSM 5	6.00E+07							2.80E-02						3.00E-03
ETTP	30.06	ETTP OD DAW R1	1.18E+09							2.75E-01						
ETTP	30.07	OD VRR-1	1.60E+09													6.80E-01
ETTP	30.08	OD VRR-2	4.81E+08							1.13E+01						2.29E+00
ETTP	30.09	ETTP OD DAW-2 R1	2.19E+08							1.35E-01						
ETTP	30.10	ETTP OD DAW-3	1.78E+08							1.68E-02						4.94E+01
Offsite	30.12	DWI 901 Stored Soils	1.83E+08							1.17E+02						
ETTP	30.13	ETTP Outdoor Solids	3.53E+08							2.20E-02						1.22E-02
ETTP	62.01	Poplar Creek Process Facilities Building Debris and Miscellaneous Materials	6.46E+07							6.80E-02						
ETTP	62.04	K-413 Building Debris and Process Equipment	7.17E+08													2.43E-02
ETTP	62.05	K-1231 and K-1233 Demolition Debris	1.68E+09													6.29E-02
ETTP	65.01	K-770 Scrap Yard	4.16E+10													
ETTP	65.02	K-770 14 Series Piles	9.56E+08													
ETTP	65.03	K-770 B-25 Boxes	8.81E+08							3.74E-01						
ETTP	66.01	KAfaD Group 1 Buildings K-724 and K-725 Excess Material Project	2.86E+06													
ETTP	66.04	K-1064 Peninsula Area	1.31E+08							7.44E+00						2.71E-01
ETTP	66.06	K-1025 Buildings Structural Wood	3.40E+07													
ETTP	66.07	DBOS Building Debris and Misc Materials R2	9.78E+09							1.45E-01						1.17E+00
ETTP	73.01	Centrifuge Equipment U	8.57E+07													
ETTP	73.02	Centrifuge Equipment C	9.73E+07													
ORNL	80.01	HFIR Impoundments	8.49E+09													4.19E+00
ORNL	80.02	HRE Pond Sediments	6.88E+09													
ORNL	81.01	T1/T2 R4 HFIR Tanks Debris R5	1.01E+09							1.43E-02						3.28E+01
ORNL	81.02	22-Trench Debris & Secondary Waste	8.24E+06													2.00E-01
ORNL	84.01	GAAT RA Waste R3	1.22E+09							2.12E-01						4.54E+01
ORNL	84.02	ITRA Waste R1	3.15E+08							2.33E-02				6.62E+02		1.18E+02
ORNL	84.03	W1-A B12 Box Soil	3.18E+08							6.16E+00						1.03E+03
ORNL	84.04	W1-A B12 Box Soil-1	1.79E+08							1.31E+01						4.05E+03
ORNL	84.05	RASW Inactive Tanks Secondary Equipment	1.81E+06							1.54E-03						3.99E+01
ORNL	84.06	HIC-1 FFA Inactive Tanks	4.56E+06							2.06E-02				1.24E+04		1.05E+03
ORNL	87.01	SIOU Bricks	6.26E+09							1.42E+00						6.93E+02

Table A-5. Radionuclide Concentration Data Set (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	*Units in pCi/g											
				Kr-85	Mn-54	Nb-94	Ni-59	Ni-63	Np-237	Pb-210	Pb-214	Pm-147	Pu-238	Pu-239	
ORNL	87.02	SIYOU Debris R2	1.00E+09							1.45E-01					8.95E+01
ORNL	89.01	MSRE Remedial Action	4.69E+07							5.52E-01					1.17E+02
ORNL	102.01	Building 3026 Debris and Misc Material	8.53E+08												
ORNL	111.01	Melton Valley Weir Cleanout and Bank Stabilization Project	6.63E+08										9.50E-01	4.24E+00	
Y-12	114.01	Jack Case Center Contaminated Force Main	1.96E+07							2.51E-01					1.14E-01
Offsite	145.01	David Witherspoon, Inc. 901 Site- Candora Soil	1.34E+10												1.32E+00
Offsite	145.02	DWI 901 Scrap Metal and Debris R2	1.81E+09												9.82E-02
Offsite	145.03	DWI 901 Site Building and Miscellaneous Debris	4.90E+08							9.00E-02					3.21E-01
Offsite	145.04	David Witherspoon, Inc. 901 Site Soil	7.29E+10							8.48E-02					1.74E+00
Offsite	146.01	DWI 1630 Soil and Incidental Debris R6	1.35E+11							8.48E-02					1.91E-01
Offsite	146.02	DWI 1630 Site: Drums and Drum Soils	4.96E+08							8.48E-02					1.91E-01
ORNL	149.01	NHF D&D	4.64E+09												3.25E+02
ORNL	149.02	NHF Well P&A Debris R2	5.98E+07							4.25E+00					
ORNL	149.03	HRE Ancillary Facilities	1.16E+08											1.79E-01	
ORNL	149.04	HRE Waste Evaporator System and Sampling Station Waste R2	2.12E+08											5.10E+00	3.34E+00
ORNL	149.06	NHF Well P&A Primary Waste	5.94E+07							4.70E-03					1.35E+00
ORNL	149.07	NHF Process	2.90E+07							2.43E+00					1.34E+03
ORNL	149.09	7841 Scrap Yard Debris and Equipment	1.20E+09						1.26E+02	5.43E-01				2.31E+02	1.41E+02
ORNL	149.10	MV Tanks 454 and 455	9.91E+06							1.07E-01					1.39E+03
ORNL	155.01	K-1070-B Burial Ground Remediation	1.12E+11												
ETTP	155.02	BOS Lab Facilities Miscellaneous Wastes	1.83E+09												1.17E+00
ETTP	155.03	BOS Lab Area Soil	1.56E+08							1.14E-01					1.52E+00
ETTP	155.04	BOS Lab Area Acid Pits and Piping	1.52E+08												
ETTP	155.05	K-1015-A Laundry Pit	1.33E+08												
ETTP	157.01	K-29 Building D&D	3.63E+10							6.73E-02					3.93E-02
ORNL	164.01	Hot Storage Garden R1	3.12E+07								1.35E+02			3.06E+00	1.63E+01
ORNL	167.01	Episor II Lysimeters, MV Soils & Sediments	7.73E+08												4.66E+00
ORNL	200.03	Facilities 3504, 3508, 3541, 3550 and 3592 Building Debris and Misc Material	5.09E+07												1.56E+00
ORNL	200.999	Comingled Waste Lot that includes Waste Lots 200.1, 2001.2 and 200.4	2.76E+09												9.12E+01
ORNL	201.01	Miscellaneous Materials from Buildings 2001, 2019 and 2024	9.07E+06			1.08E-01				3.70E-01				2.62E-01	3.13E-01
ORNL	201.02	Building 2000 Structure and Contents	1.19E+09							4.01E-01				2.96E-01	4.57E-01
ORNL	201.03	Slabs - Drains, Pipes and Slabs	5.58E+09			6.20E-02				1.28E-01	1.76E+00	4.02E-01		1.13E-01	1.26E-01
ORNL	203.01	Buildings 2011, 2017 and 3044	6.34E+08												
ORNL	207.01	3026 Hot Cells	2.47E+08	1.04E+02	8.47E-01	4.69E-01	4.04E+01	6.23E+00	3.74E-01				1.00E+01	1.07E-01	4.65E-01
Y-12	301.01	Capability Unit 29 Legacy Material Bldg 9201-5	1.05E+08												
Y-12	301.02	Legacy Material from Building 9201-5	4.98E+07												
Y-12	301.04	Legacy Material from Building 9201-5 First and Third Floor Beryllium Areas	1.10E+09												
Y-12	303.01	Old Salvage Yard Piles SY-HI (Areas 1 and 2)	7.39E+09												
Y-12	303.02	Old Salvage Yard SY-HI Area 1 Pile, Rev 1	1.41E+09												
Y-12	304.01	Building 9211 D&D	9.04E+09							2.15E-01					1.81E-01
Y-12	304.02	Building 9769 D&D	1.86E+09												
ETTP	401.01	K-33 Building Debris and Misc Material	2.00E+11												2.28E-01
ETTP	997.01	Main Plant LR/LC Buildings	2.52E+09							2.16E-01					4.21E-02
ETTP	997.02	K-1035 Demolition Debris	5.90E+09												

Table A-5. Radionuclide Concentration Data Set (Continued)

*Units in pCi/g

Site	Waste Lot	WL Name	Net Weight (g)	Pu-240	Pu-241	Pu-242	Pu-244	Ra-226	Ra-228	Ru-106	Sr-90	Tc-99	Th-228	Th-229
Y-12	1.0	BYBY RA	8.66E+10									2.13E+01		
ORNL	2.01	SWSA 4 Remedial Action IHP-1 RA	2.22E+10									2.83E+00		
ETTP	3.00	K-1070-A RA	2.59E+10									6.34E+00		
ETTP	4.02	PWR K-1085-401 RA	5.93E+07											
ETTP	4.03	Blair Quarry Soils	1.35E+10									1.29E+00		
ETTP	4.05	K-710	2.80E+08									7.71E+00		
ETTP	4.06	K-1085 Old Firehouse Burn Area Drum Burial Site, Area 6 Soils	1.51E+07											
ETTP	4.08	Duct Island Soil Mounds	1.47E+08											
ETTP	4.11	K-711/K-766 Debris and Soils	5.37E+08									1.48E+00		
ETTP	4.12	K-770 Scrap Yard Soils	8.81E+10									1.08E+02		
ETTP	4.14	K-1093 Scrap Yard Debris	6.63E+08									2.57E+01		
ETTP	6.01	K25 HMA-1 DD R2	3.41E+09									1.22E+01		
ETTP	6.02	K27 Units 1-7 ACM R2 (ARRA)	3.87E+08									2.85E+01		
ETTP	6.03	K25 HMA-2 DD Rev 2	1.91E+08									1.64E+02		
ETTP	6.04	K-27 Units 402-8 & 402-9 Hazardous Materials Abatement	5.90E+07									1.92E+02		
ETTP	6.06	K-25 Bldg Area 6 PER R1	2.13E+08									6.65E+01		
ETTP	6.12	K-25 Bldg Non-Purge Ext. Transite	6.80E+08									3.67E+00		
ETTP	6.13	K-25 Bldg Area 5.1 PER R0	1.36E+08									2.89E+00		
ETTP	6.14	K-1232 Tank Farm Miscellaneous Debris R0	7.86E+07									8.48E-01		
ETTP	6.16	K-601 Misc Debris	1.07E+09									1.08E+01		
ETTP	6.17	Building K-1030 Debris	9.11E+08									1.66E+00		
ETTP	6.18	Building K-1024 Debris	8.51E+08									7.37E-01		
ETTP	6.19	K-25/K-27 Bldg Struc Debris	1.92E+09									1.87E+01		
ETTP	6.27	K-25/K-27 EMR Debris Material (K-27 ARRA)	2.74E+09									1.23E+01		
ETTP	6.28	K-25 Lead Based Pain Debris	5.54E+08									2.03E+00		
ETTP	6.31	K-25 Building Northwest Bridge	5.25E+08											
ETTP	6.41	K-25 West Side Compressors Group 1 R1	6.11E+09											
ETTP	6.42	K-25 West Side Converters Group 1 R1	1.02E+09											
ETTP	6.43	K-25 West Side Converters Group 1 R1	3.49E+09											
ETTP	6.58	K25 East and North Low-Risk Converters	3.03E+09									1.20E+02		
ETTP	6.59	Building K-25 East Wing and North End Low-Risk Compressors	2.08E+09									2.88E+02		
ETTP	6.60	K-25 West Wing Post Mined Low-Risk Compressors	8.48E+07											
ETTP	6.998	Comingled waste lot that includes WL's 6.49-6.57	4.63E+10									1.45E+02		
ETTP	6.999	Comingled waste lot that includes WL's 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, 6.48	1.66E+11											
ETTP	8.02	Building K-33 Concrete Pedestal	1.14E+10									2.17E+00		
ETTP	8.05	BNFL Compressor Blades	5.89E+08									9.30E+01		
ETTP	8.07	BNFL K-31 Concrete Pedestal Waste Lot	4.61E+09									3.92E+00		
ETTP	8.08	K-33 Concrete Floor Scabble	2.27E+09									7.35E+00		
ETTP	8.11	Non-PG/Non-Fissile Components	2.66E+08									4.75E+01		
ORNL	10.01	Old Hydrofracture Facility Remediation Wastes (Containers)	7.04E+08									3.31E+00		
ETTP	14.01	K-1303 Building Debris	1.92E+09									4.92E+00		
ETTP	14.02	K-1302 Building Debris	3.06E+08									1.44E+00		
ETTP	14.03	K-1413 Building Debris	1.10E+09									1.29E+01		
ETTP	14.04	K-1303 Metal Debris	1.61E+08											
ETTP	14.05	K-1300 Stack Debris	1.97E+08									4.79E+00		

Table A-5. Radionuclide Concentration Data Set (Continued)

*Units in pCi/g

Site	Waste Lot	WL Name	Net Weight (g)	Pu-240	Pu-241	Pu-242	Pu-244	Ra-226	Ra-228	Ru-106	Sr-90	Tc-99	Th-228	Th-229
ETTP	14.06	K-1413 Process Piping and Equipment	7.78E+07									6.38E+01		
ETTP	14.07	Overhead Fluorine Pipelines and K-1301/K-1407 Metal Debris	2.60E+07									3.50E-01		
ETTP	14.08	K-1301, K-1405, and K-1407 Asbestos	9.08E+06									1.01E+01		
ETTP	14.11	K-1420 Equipment and Building Debris	5.28E+09									4.89E+01		
ETTP	14.14	K-1401/K-723 R4	2.43E+10									1.28E+01		
ETTP	14.15	K-1420 Calciner	5.32E+07									3.75E+02		
ETTP	14.16	Main Plant D&D Housekeeping R0	1.53E+07											
ETTP	14.17	UF6 Cylinders Wooden Saddles	2.88E+08											
ETTP	14.21	K-1066-G Scrap, Debris and Abandoned Equipment	5.12E+08									3.44E+00		
Offsite	24.0	ACAP RA	3.87E+10											
Offsite	24.01	ACAP Debris	2.46E+06											
Offsite	24.02	ACAP Soil	1.30E+09											
ETTP	30.01	ETTP OD RSM1 R1	2.07E+09									1.98E+00		
ETTP	30.02	ETTP OD CD	8.38E+08									3.00E+01		
ETTP	30.03	ETTP OD RSM 5	6.00E+07									1.71E-01		
ETTP	30.06	ETTP OD DAW R1	1.18E+09									3.82E+01		
ETTP	30.07	OD VRR-1	1.60E+09									2.86E+01		
ETTP	30.08	OD VRR-2	4.81E+08									6.56E+02		
ETTP	30.09	ETTP OD DAW-2 R1	2.19E+08									4.83E+02		
ETTP	30.10	ETTP OD DAW-3	1.78E+08	1.08E+01								2.65E+01		
Offsite	30.12	DWI 901 Stored Soils	1.83E+08	1.83E+00								1.29E+02		
ETTP	30.13	ETTP Outdoor Solids	3.53E+08									2.98E+01		
ETTP	62.01	Poplar Creek Process Facilities Building Debris and Miscellaneous Materials	6.46E+07	1.38E-01								2.50E+00		
ETTP	62.04	K-413 Building Debris and Process Equipment	7.17E+08									3.22E+00		
ETTP	62.05	K-1231 and K-1233 Demolition Debris	1.68E+09									5.97E+00		
ETTP	65.01	K-770 Scrap Yard	4.16E+10									1.79E+01		
ETTP	65.02	K-770 14 Series Piles	9.56E+08									4.85E+01		
ETTP	65.03	K-770 B-25 Boxes	8.81E+08									7.98E+01		
ETTP	66.01	KAFaD Group 1 Buildings K-724 and K-725 Excess Material Project	2.86E+06											
ETTP	66.04	K-1064 Peninsula Area	1.31E+08									8.27E-01		
ETTP	66.06	K-1025 Buildings Structural Wood	3.40E+07											
ETTP	66.07	DBOS Building Debris and Misc Materials R2	9.78E+09									1.12E+02		
ETTP	73.01	Centrifuge Equipment U	8.57E+07									6.33E+00		
ETTP	73.02	Centrifuge Equipment C	9.73E+07									6.33E+00		
ORNL	80.01	HFIR Impoundments	8.49E+09											
ORNL	80.02	HRE Pond Sediments	6.88E+09											
ORNL	81.01	T1/T2 R4 HFIR Tanks Debris R5	1.01E+09									6.43E-01		
ORNL	81.02	22-Trench Debris & Secondary Waste	8.24E+06											
ORNL	84.01	GAAT RA Waste R3	1.22E+09	4.77E+00								9.51E+00		
ORNL	84.02	ITRA Waste R1	3.15E+08	4.15E+02	5.98E+01	7.90E-02	1.63E-08				8.26E+03	1.02E-02		
ORNL	84.03	W1-A B12 Box Soil	3.18E+08	5.54E+02								1.90E+00		
ORNL	84.04	W1-A B12 Box Soil-1	1.79E+08	2.18E+03								3.07E+00		
ORNL	84.05	RASW Inactive Tanks Secondary Equipment	1.81E+06	1.11E+02								1.07E-02		
ORNL	84.06	HIC-1 FFA Inactive Tanks	4.56E+06	5.69E+02	4.67E+01	6.40E-02	1.30E-08				2.75E+03	1.44E-01		
ORNL	87.01	SIOU Bricks	6.26E+09	1.31E+02								5.64E+00		

Table A-5. Radionuclide Concentration Data Set (Continued)

*Units in pCi/g

Site	Waste Lot	WL Name	Net Weight (g)	Pu-240	Pu-241	Pu-242	Pu-244	Ra-226	Ra-228	Ru-106	Sr-90	Tc-99	Th-228	Th-229
ORNL	87.02	SIOU Debris R2	1.00E+09									5.63E-01		
ORNL	89.01	MSRE Remedial Action	4.69E+07	4.51E+01								3.80E+02		
ORNL	102.01	Building 3026 Debris and Misc Material	8.53E+08									7.44E+00		
ORNL	111.01	Melton Valley Weir Cleanout and Bank Stabilization Project	6.63E+08								2.25E+01		9.45E-01	
Y-12	114.01	Jack Case Center Contaminated Force Main	1.96E+07									6.14E+01		
Offsite	145.01	David Witherspoon, Inc. 901 Site- Candora Soil	1.34E+10									2.58E+00		
Offsite	145.02	DWI 901 Scrap Metal and Debris R2	1.81E+09									3.61E+00		
Offsite	145.03	DWI 901 Site Building and Miscellaneous Debris	4.90E+08									1.60E+00		
Offsite	145.04	David Witherspoon, Inc. 901 Site Soil	7.29E+10									1.60E+00		
Offsite	146.01	DWI 1630 Soil and Incidental Debris R6	1.35E+11									3.43E+00		
Offsite	146.02	DWI 1630 Site: Drums and Drum Soils	4.96E+08									3.43E+00		
ORNL	149.01	NHF D&D	4.64E+09									1.87E+00		
ORNL	149.02	NHF Well P&A Debris R2	5.98E+07									1.62E-04		
ORNL	149.03	HRE Ancillary Facilities	1.16E+08								7.07E-01		3.50E-01	
ORNL	149.04	HRE Waste Evaporator System and Sampling Station Waste R2	2.12E+08								1.52E+03	6.50E-02		
ORNL	149.06	NHF Well P&A Primary Waste	5.94E+07	1.31E+00								1.05E-01		
ORNL	149.07	NHF Process	2.90E+07	8.53E+01								1.53E+02		
ORNL	149.09	7841 Scrap Yard Debris and Equipment	1.20E+09		1.21E+03	4.59E-01	4.08E-02			6.27E+04	7.52E+04	2.06E+02		
ORNL	149.10	MV Tanks 454 and 455	9.91E+06	1.06E+03								5.82E-02		
ORNL	155.01	K-1070-B Burial Ground Remediation	1.12E+11									1.37E+01		
ETTP	155.02	BOS Lab Facilities Miscellaneous Wastes	1.83E+09									1.18E+01		
ETTP	155.03	BOS Lab Area Soil	1.56E+08									3.33E+00		
ETTP	155.04	BOS Lab Area Acid Pits and Piping	1.52E+08									7.31E+00		
ETTP	155.05	K-1015-A Laundry Pit	1.33E+08											
ETTP	157.01	K-29 Building D&D	3.63E+10									3.00E+02		
ORNL	164.01	Hot Storage Garden R1	3.12E+07						1.82E+00		1.50E+03			
ORNL	167.01	Epicor II Lysimeters, MV Soils & Sediments	7.73E+08											
ORNL	200.03	Facilities 3504, 3508, 3541, 3550 and 3592 Building Debris and Misc Material	5.09E+07									4.35E+00		
ORNL	200.999	Comingled Waste Lot that includes Waste Lots 200.1, 2001.2 and 200.4	2.76E+09									1.18E+01		
ORNL	201.01	Miscellaneous Materials from Buildings 2001, 2019 and 2024	9.07E+06					3.48E-01			3.57E+00	1.27E+00	6.07E-01	
ORNL	201.02	Building 2000 Structure and Contents	1.19E+09					9.87E-01			5.25E-01	1.61E+00	5.75E-01	
ORNL	201.03	Slabs - Drains, Pipes and Slabs	5.58E+09		2.54E-01			8.94E-01	7.89E-01		6.53E-01	4.46E+00	3.35E-01	4.00E-03
ORNL	203.01	Buildings 2011, 2017 and 3044	6.34E+08									1.68E+00		
ORNL	207.01	3026 Hot Cells	2.47E+08		2.19E+01						1.40E+02	5.51E+00		
Y-12	301.01	Capability Unit 29 Legacy Material Bldg 9201-5	1.05E+08											
Y-12	301.02	Legacy Material from Building 9201-5	4.98E+07											
Y-12	301.04	Legacy Material from Building 9201-5 First and Third Floor Beryllium Areas	1.10E+09											
Y-12	303.01	Old Salvage Yard Piles SY-HI (Areas 1 and 2)	7.39E+09											
Y-12	303.02	Old Salvage Yard SY-HI Area 1 Pile, Rev 1	1.41E+09											
Y-12	304.01	Building 9211 D&D	9.04E+09									1.67E+00		
Y-12	304.02	Building 9769 D&D	1.86E+09									3.15E+00		
ETTP	401.01	K-33 Building Debris and Misc Material	2.00E+11									8.53E+00		
ETTP	997.01	Main Plant LR/LC Buildings	2.52E+09									1.30E+01		
ETTP	997.02	K-1035 Demolition Debris	5.90E+09											

Table A-5. Radionuclide Concentration Data Set (Continued)

*Units in pCi/g

Site	Waste Lot	WL Name	Net Weight (g)	Th-230	Th-232	U-232	U-233	U-234	U-235	U-236	U-238	Zn-65
Y-12	1.0	BYBY RA	8.66E+10					4.70E+02	1.97E+01	7.38E+00	7.78E+02	
ORNL	2.01	SWSA 4 Remedial Action IHP-1 RA	2.22E+10					1.44E+01	2.32E+00	1.40E-01	5.51E+00	
ETTP	3.00	K-1070-A RA	2.59E+10					3.26E+02	9.79E+00	5.71E+00	1.98E+02	
ETTP	4.02	PWR K-1085-401 RA	5.93E+07									
ETTP	4.03	Blair Quarry Soils	1.35E+10					1.31E+01	9.22E-01		4.65E+00	
ETTP	4.05	K-710	2.80E+08					1.19E+01	4.57E-01		9.97E+00	
ETTP	4.06	K-1085 Old Firehouse Burn Area Drum Burial Site, Area 6 Soils	1.51E+07					9.83E+01	4.73E+00		2.60E+02	
ETTP	4.08	Duct Island Soil Mounds	1.47E+08					2.85E+02	1.45E+01		7.32E+01	
ETTP	4.11	K-711/K-766 Debris and Soils	5.37E+08					8.39E-01	3.67E-01		3.51E+00	
ETTP	4.12	K-770 Scrap Yard Soils	8.81E+10					2.95E+01	3.44E+00		2.50E+01	
ETTP	4.14	K-1093 Scrap Yard Debris	6.63E+08					8.00E+00	4.12E-01		3.62E+00	
ETTP	6.01	K25 HMA-1 DD R2	3.41E+09					4.43E+01	2.82E+00	1.28E-01	4.67E+01	
ETTP	6.02	K27 Units 1-7 ACM R2 (ARRA)	3.87E+08					1.08E+01	6.78E-01	3.68E-01	9.71E+00	
ETTP	6.03	K25 HMA-2 DD Rev 2	1.91E+08					1.46E+02	2.14E+01	1.15E-01	1.01E+02	
ETTP	6.04	K-27 Units 402-8 & 402-9 Hazardous Materials Abatement	5.90E+07					3.63E+00	2.96E-01	2.54E-01	2.96E+00	
ETTP	6.06	K-25 Bldg Area 6 PER R1	2.13E+08					5.15E+02	2.24E+01	3.46E+00	1.87E+01	
ETTP	6.12	K-25 Bldg Non-Purge Ext. Transite	6.80E+08					4.87E+01	2.52E+00	4.70E-01	1.37E+00	
ETTP	6.13	K-25 Bldg Area 5.1 PER R0	1.36E+08					6.74E+02	2.34E+01	2.19E+00	2.11E+00	
ETTP	6.14	K-1232 Tank Farm Miscellaneous Debris R0	7.86E+07					1.08E+01	1.11E+00		1.14E+01	
ETTP	6.16	K-601 Misc Debris	1.07E+09					1.87E+01	1.03E+00		5.20E+00	
ETTP	6.17	Building K-1030 Debris	9.11E+08					6.93E-01	1.88E-01		1.41E+00	
ETTP	6.18	Building K-1024 Debris	8.51E+08					7.43E-01	1.36E-01		6.76E-01	
ETTP	6.19	K-25/K-27 Bldg Struc Debris	1.92E+09					5.38E+02	2.61E+01	7.47E-01	5.44E+01	
ETTP	6.27	K-25/K-27 EMR Debris Material (K-27 ARRA)	2.74E+09					2.21E+00			5.44E+01	
ETTP	6.28	K-25 Lead Based Pain Debris	5.54E+08					2.15E+00	1.38E+00		1.28E+00	
ETTP	6.31	K-25 Building Northwest Bridge	5.25E+08					8.20E-01			3.53E-01	
ETTP	6.41	K-25 West Side Compressors Group 1 R1	6.11E+09					3.26E+03	1.31E+02		1.49E+01	
ETTP	6.42	K-25 West Side Converters Group 1 R1	1.02E+09					3.52E+03	1.79E+02		2.38E+01	
ETTP	6.43	K-25 West Side Converters Group 1 R1	3.49E+09					1.26E+03	6.33E+01		5.38E+00	
ETTP	6.58	K25 East and North Low-Risk Converters	3.03E+09					8.92E+02	4.76E+01		2.64E+01	
ETTP	6.59	Building K-25 East Wing and North End Low-Risk Compressors	2.08E+09					2.95E+03	1.59E+02		8.38E+01	
ETTP	6.60	K-25 West Wing Post Mined Low-Risk Compressors	8.48E+07					2.84E+03	1.44E+02		1.80E+01	
ETTP	6.998	Comingled waste lot that includes WL's 6.49-6.57	4.63E+10					1.41E+03	9.13E+01	1.26E+01	5.49E+01	
ETTP	6.999	Comingled waste lot that includes WL's 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, 6.48	1.66E+11					1.57E+02	1.23E+01		2.44E+01	
ETTP	8.02	Building K-33 Concrete Pedestal	1.14E+10					2.17E+00	1.08E-01	1.08E-02	2.17E+00	
ETTP	8.05	BNFL Compressor Blades	5.89E+08					1.05E+02	5.45E+00		1.75E+02	
ETTP	8.07	BNFL K-31 Concrete Pedestal Waste Lot	4.61E+09					7.08E-01	7.40E-02		8.42E-01	
ETTP	8.08	K-33 Concrete Floor Scabble	2.27E+09						7.27E-01		4.33E+00	
ETTP	8.11	Non-PG/Non-Fissile Components	2.66E+08					6.44E+00	4.47E+00		4.52E+01	
ORNL	10.01	Old Hydrofracture Facility Remediation Wastes (Containers)	7.04E+08					1.22E+02	4.03E+00	7.05E-06	2.58E+02	
ETTP	14.01	K-1303 Building Debris	1.92E+09					2.43E+00	7.00E-02	3.25E+01	1.73E+00	
ETTP	14.02	K-1302 Building Debris	3.06E+08					1.61E+01	8.00E-01	3.30E-01	3.50E+00	
ETTP	14.03	K-1413 Building Debris	1.10E+09					6.40E+00	5.00E-01	7.31E+00	9.60E+00	
ETTP	14.04	K-1303 Metal Debris	1.61E+08					2.00E-02	1.00E-02			
ETTP	14.05	K-1300 Stack Debris	1.97E+08					4.46E+02	2.25E+01	9.29E+00	1.02E+02	

Table A-5. Radionuclide Concentration Data Set (Continued)

*Units in pCi/g

Site	Waste Lot	WL Name	Net Weight (g)	Th-230	Th-232	U-232	U-233	U-234	U-235	U-236	U-238	Zn-65
ETTP	14.06	K-1413 Process Piping and Equipment	7.78E+07					1.04E+02	1.06E+01	4.85E+00	3.42E+02	
ETTP	14.07	Overhead Fluorine Pipelines and K-1301/K-1407 Metal Debris	2.60E+07					5.50E-01	8.00E-02	5.00E-02	5.30E-01	
ETTP	14.08	K-1301, K-1405, and K-1407 Asbestos	9.08E+06					5.63E+01	3.30E+00	5.29E+00	4.62E+01	
ETTP	14.11	K-1420 Equipment and Building Debris	5.28E+09					4.18E+01	5.51E+00		7.26E+00	
ETTP	14.14	K-1401/K-723 R4	2.43E+10					1.82E+01	1.42E+00		1.71E+01	
ETTP	14.15	K-1420 Calciner	5.32E+07					5.70E+03	3.56E+02		2.65E+03	
ETTP	14.16	Main Plant D&D Housekeeping R0	1.53E+07					2.72E-01	5.34E-02		2.56E-01	
ETTP	14.17	UF6 Cylinders Wooden Saddles	2.88E+08					1.08E-01			3.04E-01	
ETTP	14.21	K-1066-G Scrap, Debris and Abandoned Equipment	5.12E+08					2.74E+00	2.45E-01		7.33E+00	
Offsite	24.0	ACAP RA	3.87E+10					2.09E+01	2.10E+00		2.31E+01	
Offsite	24.01	ACAP Debris	2.46E+06					4.89E+02	2.76E+01		5.91E+02	
Offsite	24.02	ACAP Soil	1.30E+09					5.37E-03	3.10E-04		5.51E-03	
ETTP	30.01	ETTP OD RSM1 R1	2.07E+09					1.47E+02	4.18E+00	3.67E-01	5.95E+01	
ETTP	30.02	ETTP OD CD	8.38E+08					2.72E+02	1.87E+01	4.07E+00	1.47E+02	
ETTP	30.03	ETTP OD RSM 5	6.00E+07					3.33E+01	6.08E-01	1.98E-01	2.98E+01	
ETTP	30.06	ETTP OD DAW R1	1.18E+09					3.47E+02	2.26E+01	5.06E+01	2.15E+02	
ETTP	30.07	OD VRR-1	1.60E+09					1.83E+02	7.37E+00		2.58E+02	
ETTP	30.08	OD VRR-2	4.81E+08					1.56E+03	6.40E+01		2.78E+03	
ETTP	30.09	ETTP OD DAW-2 R1	2.19E+08					3.55E+03	1.16E+02	1.37E+01	1.63E+03	
ETTP	30.10	ETTP OD DAW-3	1.78E+08				1.10E+01	1.40E+02	7.99E+00	6.35E-01	1.68E+02	
Offsite	30.12	DWI 901 Stored Soils	1.83E+08					5.37E+02	3.26E+01	7.35E+00	7.29E+02	
ETTP	30.13	ETTP Outdoor Solids	3.53E+08					4.60E+01	2.61E+00	7.63E-01	1.96E+02	
ETTP	62.01	Poplar Creek Process Facilities Building Debris and Miscellaneous Materials	6.46E+07					3.09E+01	1.71E+00		1.99E+01	
ETTP	62.04	K-413 Building Debris and Process Equipment	7.17E+08					5.97E+00	2.01E+00		2.87E+00	
ETTP	62.05	K-1231 and K-1233 Demolition Debris	1.68E+09					4.82E+00	2.12E-01		4.47E-01	
ETTP	65.01	K-770 Scrap Yard	4.16E+10					6.00E-02	1.07E+00	2.00E-02	1.82E+01	
ETTP	65.02	K-770 14 Series Piles	9.56E+08					1.27E-01	1.32E+00		2.22E+01	
ETTP	65.03	K-770 B-25 Boxes	8.81E+08				2.50E+02		1.45E+01	1.09E+01	2.57E+01	
ETTP	66.01	KAFaD Group 1 Buildings K-724 and K-725 Excess Material Project	2.86E+06					5.92E-01	6.90E-02		7.49E-01	
ETTP	66.04	K-1064 Peninsula Area	1.31E+08					2.69E+02	1.47E+01	1.19E+01	1.08E+02	
ETTP	66.06	K-1025 Buildings Structural Wood	3.40E+07					7.95E+00	4.46E-01		6.04E+00	
ETTP	66.07	DBOS Building Debris and Misc Materials R2	9.78E+09					5.42E+02	1.81E+01		4.59E+02	
ETTP	73.01	Centrifuge Equipment U	8.57E+07					1.05E+03	6.14E+01	2.38E+01	5.24E+02	
ETTP	73.02	Centrifuge Equipment C	9.73E+07					1.05E+03	6.14E+01	2.38E+01	5.24E+02	
ORNL	80.01	HFIR Impoundments	8.49E+09					1.84E+00			1.10E+00	
ORNL	80.02	HRE Pond Sediments	6.88E+09					2.10E+00			1.20E+00	
ORNL	81.01	T1/T2 R4 HFIR Tanks Debris R5	1.01E+09				3.08E-01	2.69E-01	4.24E-03	4.71E-02	5.24E-01	
ORNL	81.02	22-Trench Debris & Secondary Waste	8.24E+06					1.11E+00	1.25E-01		8.22E-01	
ORNL	84.01	GAAT RA Waste R3	1.22E+09				7.53E+00	4.99E+00	2.33E-01	1.03E-02	5.31E+00	
ORNL	84.02	ITRA Waste R1	3.15E+08				6.12E-02	1.12E+00	1.38E-07	4.17E-08	1.94E-02	
ORNL	84.03	W1-A B12 Box Soil	3.18E+08					3.17E+02	1.19E+00	4.82E-01	3.83E+00	
ORNL	84.04	W1-A B12 Box Soil-1	1.79E+08					4.07E+02	4.66E+00	1.92E+00	6.96E+00	
ORNL	84.05	RASW Inactive Tanks Secondary Equipment	1.81E+06				8.17E-03	3.77E-01	7.45E-09	4.72E-09	1.18E-03	
ORNL	84.06	HIC-1 FFA Inactive Tanks	4.56E+06				1.10E-01	5.06E+00	1.00E-07	6.32E-08	1.57E-02	
ORNL	87.01	SIOU Bricks	6.26E+09					8.21E+01	4.05E+00	2.44E+00	4.63E+01	

Table A-5. Radionuclide Concentration Data Set (Continued)

*Units in pCi/g

Site	Waste Lot	WL Name	Net Weight (g)	Th-230	Th-232	U-232	U-233	U-234	U-235	U-236	U-238	Zn-65
ORNL	87.02	SIOU Debris R2	1.00E+09					8.21E+00	4.25E-01	2.90E-01	4.36E+00	
ORNL	89.01	MSRE Remedial Action	4.69E+07				3.09E+03	1.77E+02	2.11E-02	2.47E-02	7.61E-03	
ORNL	102.01	Building 3026 Debris and Misc Material	8.53E+08					6.13E-01			5.18E-01	
ORNL	111.01	Melton Valley Weir Cleanout and Bank Stabilization Project	6.63E+08	5.90E-01	7.60E-01			1.94E+00			2.67E+00	
Y-12	114.01	Jack Case Center Contaminated Force Main	1.96E+07					2.40E+02	8.07E+00	3.68E+00	5.41E+01	
Offsite	145.01	David Witherspoon, Inc. 901 Site- Candora Soil	1.34E+10					2.48E+02	1.93E+01	6.27E+00	2.41E+02	
Offsite	145.02	DWI 901 Scrap Metal and Debris R2	1.81E+09					7.07E+00	3.56E-01		7.83E+00	
Offsite	145.03	DWI 901 Site Building and Miscellaneous Debris	4.90E+08					2.00E+01	1.18E+00	6.08E-01	1.72E+01	
Offsite	145.04	David Witherspoon, Inc. 901 Site Soil	7.29E+10					1.27E+02	4.86E+00	1.65E+00	6.26E+01	
Offsite	146.01	DWI 1630 Soil and Incidental Debris R6	1.35E+11					4.20E+02	6.07E+00	2.81E+01	4.11E+02	
Offsite	146.02	DWI 1630 Site: Drums and Drum Soils	4.96E+08					4.20E+02	6.07E+00	2.81E+01	4.11E+02	
ORNL	149.01	NHF D&D	4.64E+09					5.05E+00			4.36E+01	
ORNL	149.02	NHF Well P&A Debris R2	5.98E+07									
ORNL	149.03	HRE Ancillary Facilities	1.16E+08	5.42E-01	2.45E-01			3.15E-01			3.28E-01	
ORNL	149.04	HRE Waste Evaporator System and Sampling Station Waste R2	2.12E+08		1.69E-04			3.01E+01	8.15E-01	3.21E-01	2.57E-02	
ORNL	149.06	NHF Well P&A Primary Waste	5.94E+07				3.44E+00	4.71E-02	9.55E-04	1.55E-09	1.32E-02	
ORNL	149.07	NHF Process	2.90E+07				2.09E+02	1.96E+01	3.43E-01		9.63E+00	
ORNL	149.09	7841 Scrap Yard Debris and Equipment	1.20E+09	8.52E+00	1.11E+01	1.65E+00	8.17E+02	1.34E+01	1.19E+00	1.08E+00	1.30E+02	
ORNL	149.10	MV Tanks 454 and 455	9.91E+06				1.42E+00	9.47E-01	1.15E-03	1.01E-02	2.47E-02	
ORNL	155.01	K-1070-B Burial Ground Remediation	1.12E+11					5.30E+02	6.01E+01		2.60E+02	
ETTP	155.02	BOS Lab Facilities Miscellaneous Wastes	1.83E+09					2.21E+02	1.33E+01		2.44E+02	
ETTP	155.03	BOS Lab Area Soil	1.56E+08					8.39E+00	4.12E-01		6.48E+00	
ETTP	155.04	BOS Lab Area Acid Pits and Piping	1.52E+08					6.98E+00	4.24E-01		1.61E+00	
ETTP	155.05	K-1015-A Laundry Pit	1.33E+08					9.80E+00	6.28E-01		1.77E+00	
ETTP	157.01	K-29 Building D&D	3.63E+10					8.44E+01	4.58E+00		1.99E+01	
ORNL	164.01	Hot Storage Garden R1	3.12E+07	3.16E+00	6.95E-01			1.21E+01	3.62E+00		1.28E+01	
ORNL	167.01	Epicor II Lysimeters, MV Soils & Sediments	7.73E+08					4.58E+00	2.14E-01	7.00E-02	2.91E-01	
ORNL	200.03	Facilities 3504, 3508, 3541, 3550 and 3592 Building Debris and Misc Material	5.09E+07					4.66E+00			4.61E-01	
ORNL	200.999	Comingled Waste Lot that includes Waste Lots 200.1, 200.2 and 200.4	2.76E+09					3.03E+02	1.29E+00		1.19E+01	
ORNL	201.01	Miscellaneous Materials from Buildings 2001, 2019 and 2024	9.07E+06	8.21E-01	1.98E-01			5.24E-01	3.99E-01		4.52E-01	
ORNL	201.02	Building 2000 Structure and Contents	1.19E+09	7.48E-01	2.09E-01			5.58E-01	3.97E-01		4.48E-01	
ORNL	201.03	Slabs - Drains, Pipes and Slabs	5.58E+09	3.96E-01	2.50E-01		1.57E+01	6.54E+00	1.09E-01	1.08E-01	1.25E+00	
ORNL	203.01	Buildings 2011, 2017 and 3044	6.34E+08					9.03E+00	4.37E-01		5.66E-01	
ORNL	207.01	3026 Hot Cells	2.47E+08	6.78E-01	4.17E-01			2.74E+00	1.96E-01		4.23E-01	1.46E+00
Y-12	301.01	Capability Unit 29 Legacy Material Bldg 9201-5	1.05E+08					2.11E+01	1.64E-02	2.19E-01	6.60E-01	
Y-12	301.02	Legacy Material from Building 9201-5	4.98E+07						4.59E-02		2.67E-01	
Y-12	301.04	Legacy Material from Building 9201-5 First and Third Floor Beryllium Areas	1.10E+09						1.70E+00	8.80E-01	1.35E+02	
Y-12	303.01	Old Salvage Yard Piles SY-HI (Areas 1 and 2)	7.39E+09				1.10E+00	1.55E+02	8.72E+00	4.32E+00	6.72E+02	
Y-12	303.02	Old Salvage Yard SY-HI Area 1 Pile, Rev 1	1.41E+09					1.03E+04	6.23E+02	1.45E+02	8.07E+03	
Y-12	304.01	Building 9211 D&D	9.04E+09					9.65E+01	3.56E+00		5.12E+01	
Y-12	304.02	Building 9769 D&D	1.86E+09					3.27E+01		2.71E+00	2.51E+01	
ETTP	401.01	K-33 Building Debris and Misc Material	2.00E+11					8.17E+00	3.99E-01		5.88E+00	
ETTP	997.01	Main Plant LR/LC Buildings	2.52E+09					1.81E+01	1.42E+00		1.71E+01	
ETTP	997.02	K-1035 Demolition Debris	5.90E+09					1.38E+00		5.36E-01	1.28E+00	

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Ag-110m	Am-241	Am-243	Bi-214	C-14	Cm-242	Cm-243	Cm-244	Cm-245	Cm-246	Cm-247
Y-12	1.0	BYBY RA	8.66E+10	pCi		1.56E+10									
ORNL	2.01	SWSA 4 Remedial Action IHP-1 RA	2.22E+10	pCi		4.84E+11			4.66E+10						
ETTP	3.00	K-1070-A RA	2.59E+10	pCi		5.17E+09									
ETTP	4.02	PWR K-1085-401 RA	5.93E+07	pCi											
ETTP	4.03	Blair Quarry Soils	1.35E+10	pCi											
ETTP	4.05	K-710	2.80E+08	pCi											
ETTP	4.06	K-1085 Old Firehouse Burn Area Drum Burial Site, Area 6 Soils	1.51E+07	pCi		4.66E+06									
ETTP	4.08	Duct Island Soil Mounds	1.47E+08	pCi		4.69E+07									
ETTP	4.11	K-711/K-766 Debris and Soils	5.37E+08	pCi											
ETTP	4.12	K-770 Scrap Yard Soils	8.81E+10	pCi											
ETTP	4.14	K-1093 Scrap Yard Debris	6.63E+08	pCi		2.93E+08			1.53E+09						
ETTP	6.01	K25 HMA-1 DD R2	3.41E+09	pCi		2.64E+08									
ETTP	6.02	K27 Units 1-7 ACM R2 (ARRA)	3.87E+08	pCi		3.27E+07									
ETTP	6.03	K25 HMA-2 DD Rev 2	1.91E+08	pCi		8.07E+07									
ETTP	6.04	K-27 Units 402-8 & 402-9 Hazardous Materials Abatement	5.90E+07	pCi		3.12E+06									
ETTP	6.06	K-25 Bldg Area 6 PER R1	2.13E+08	pCi											
ETTP	6.12	K-25 Bldg Non-Purge Ext. Transite	6.80E+08	pCi		1.60E+07									
ETTP	6.13	K-25 Bldg Area 5.1 PER R0	1.36E+08	pCi											
ETTP	6.14	K-1232 Tank Farm Miscellaneous Debris R0	7.86E+07	pCi											
ETTP	6.16	K-601 Misc Debris	1.07E+09	pCi											
ETTP	6.17	Building K-1030 Debris	9.11E+08	pCi		1.63E+08									
ETTP	6.18	Building K-1024 Debris	8.51E+08	pCi		1.02E+08			6.79E+09						
ETTP	6.19	K-25/K-27 Bldg Struc Debris	1.92E+09	pCi		6.10E+08									
ETTP	6.27	K-25/K-27 EMR Debris Material (K-27 ARRA)	2.74E+09	pCi		1.81E+09									
ETTP	6.28	K-25 Lead Based Pain Debris	5.54E+08	pCi											
ETTP	6.31	K-25 Building Northwest Bridge	5.25E+08	pCi											
ETTP	6.41	K-25 West Side Compressors Group 1 R1	6.11E+09	pCi											
ETTP	6.42	K-25 West Side Converters Group 1 R1	1.02E+09	pCi											
ETTP	6.43	K-25 West Side Converters Group 1 R1	3.49E+09	pCi											
ETTP	6.58	K25 East and North Low-Risk Converters	3.03E+09	pCi											
ETTP	6.59	Building K-25 East Wing and North End Low-Risk Compressors	2.08E+09	pCi											
ETTP	6.60	K-25 West Wing Post Mined Low-Risk Compressors	8.48E+07	pCi											
ETTP	6.998	Comingled waste lot that includes WL's 6.49-6.57	4.63E+10	pCi		2.00E+08									
ETTP	6.999	Comingled waste lot that includes WL's 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, 6.48	1.66E+11	pCi											
ETTP	8.02	Building K-33 Concrete Pedestal	1.14E+10	pCi											
ETTP	8.05	BNFL Compressor Blades	5.89E+08	pCi		1.18E+07									
ETTP	8.07	BNFL K-31 Concrete Pedestal Waste Lot	4.61E+09	pCi		7.43E+08									
ETTP	8.08	K-33 Concrete Floor Scabble	2.27E+09	pCi		1.12E+10									

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Ag-110m	Am-241	Am-243	Bi-214	C-14	Cm-242	Cm-243	Cm-244	Cm-245	Cm-246	Cm-247
ETTP	8.11	Non-PG/Non-Fissile Components	2.66E+08	pCi		4.43E+07									
ORNL	10.01	Old Hydrofracture Facility Remediation Wastes (Containers)	7.04E+08	pCi		2.48E+11			6.30E+10						
ETTP	14.01	K-1303 Building Debris	1.92E+09	pCi											
ETTP	14.02	K-1302 Building Debris	3.06E+08	pCi		1.53E+07									
ETTP	14.03	K-1413 Building Debris	1.10E+09	pCi		1.65E+08									
ETTP	14.04	K-1303 Metal Debris	1.61E+08	pCi											
ETTP	14.05	K-1300 Stack Debris	1.97E+08	pCi		3.95E+06									
ETTP	14.06	K-1413 Process Piping and Equipment	7.78E+07	pCi		7.78E+05									
ETTP	14.07	Overhead Fluorine Pipelines and K-1301/K-1407 Metal Debris	2.60E+07	pCi		2.60E+05									
ETTP	14.08	K-1301, K-1405, and K-1407 Asbestos	9.08E+06	pCi		1.59E+07									
ETTP	14.11	K-1420 Equipment and Building Debris	5.28E+09	pCi											
ETTP	14.14	K-1401/K-723 R4	2.43E+10	pCi		2.11E+09									
ETTP	14.15	K-1420 Calciner	5.32E+07	pCi		3.59E+07									
ETTP	14.16	Main Plant D&D Housekeeping R0	1.53E+07	pCi											
ETTP	14.17	UF6 Cylinders Wooden Saddles	2.88E+08	pCi											
ETTP	14.21	K-1066-G Scrap, Debris and Abandoned Equipment	5.12E+08	pCi											
Offsite	24.0	ACAP RA	3.87E+10	pCi											
Offsite	24.01	ACAP Debris	2.46E+06	pCi											
Offsite	24.02	ACAP Soil	1.30E+09	pCi											
ETTP	30.01	ETTP OD RSM1 R1	2.07E+09	pCi											
ETTP	30.02	ETTP OD CD	8.38E+08	pCi											
ETTP	30.03	ETTP OD RSM 5	6.00E+07	pCi											
ETTP	30.06	ETTP OD DAW R1	1.18E+09	pCi											
ETTP	30.07	OD VRR-1	1.60E+09	pCi					1.37E+08						
ETTP	30.08	OD VRR-2	4.81E+08	pCi		2.32E+10			2.90E+09						
ETTP	30.09	ETTP OD DAW-2 R1	2.19E+08	pCi											
ETTP	30.10	ETTP OD DAW-3	1.78E+08	pCi		8.55E+10									
Offsite	30.12	DWI 901 Stored Soils	1.83E+08	pCi		9.37E+07									
ETTP	30.13	ETTP Outdoor Solids	3.53E+08	pCi		4.77E+07									
ETTP	62.01	Poplar Creek Process Facilities Building Debris and Miscellaneous Materials	6.46E+07	pCi		2.60E+07									
ETTP	62.04	K-413 Building Debris and Process Equipment	7.17E+08	pCi											
ETTP	62.05	K-1231 and K-1233 Demolition Debris	1.68E+09	pCi											
ETTP	65.01	K-770 Scrap Yard	4.16E+10	pCi											
ETTP	65.02	K-770 14 Series Piles	9.56E+08	pCi											
ETTP	65.03	K-770 B-25 Boxes	8.81E+08	pCi					1.16E+09						
ETTP	66.01	KAFaD Group 1 Buildings K-724 and K-725 Excess Material Project	2.86E+06	pCi											
ETTP	66.04	K-1064 Peninsula Area	1.31E+08	pCi		7.03E+07									
ETTP	66.06	K-1025 Buildings Structural Wood	3.40E+07	pCi											

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Ag-110m	Am-241	Am-243	Bi-214	C-14	Cm-242	Cm-243	Cm-244	Cm-245	Cm-246	Cm-247
ETTP	66.07	DBOS Building Debris and Misc Materials R2	9.78E+09	pCi		2.40E+10									
ETTP	73.01	Centrifuge Equipment U	8.57E+07	pCi											
ETTP	73.02	Centrifuge Equipment C	9.73E+07	pCi											
ORNL	80.01	HFIR Impoundments	8.49E+09	pCi		1.12E+11			5.74E+10						
ORNL	80.02	HRE Pond Sediments	6.88E+09	pCi											
ORNL	81.01	T1/T2 R4 HFIR Tanks Debris R5	1.01E+09	pCi		5.37E+10			8.25E+08						
ORNL	81.02	22-Trench Debris & Secondary Waste	8.24E+06	pCi		1.50E+07									
ORNL	84.01	GAAT RA Waste R3	1.22E+09	pCi		8.40E+10			1.47E+10						
ORNL	84.02	ITRA Waste R1	3.15E+08	pCi		7.52E+10	2.69E+09		2.82E+07		4.03E+10	5.76E+12	8.08E+08	1.71E+09	8.43E+03
ORNL	84.03	W1-A B12 Box Soil	3.18E+08	pCi		3.18E+11			3.10E+09						
ORNL	84.04	W1-A B12 Box Soil-1	1.79E+08	pCi		7.08E+11			2.21E+09						
ORNL	84.05	RASW Inactive Tanks Secondary Equipment	1.81E+06	pCi		6.19E+07			9.87E+03						
ORNL	84.06	HIC-1 FFA Inactive Tanks	4.56E+06	pCi		3.86E+09	2.95E+07		3.32E+05		4.44E+08	2.09E+11	8.81E+06	1.93E+07	9.54E+01
ORNL	87.01	SIOU Bricks	6.26E+09	pCi		1.78E+12			2.02E+12						
ORNL	87.02	SIOU Debris R2	1.00E+09	pCi		2.90E+10			3.28E+10						
ORNL	89.01	MSRE Remedial Action	4.69E+07	pCi		1.93E+09									
ORNL	102.01	Building 3026 Debris and Misc Material	8.53E+08	pCi					1.71E+09						
ORNL	111.01	Melton Valley Weir Cleanout and Bank Stabilization Project	6.63E+08	pCi		5.68E+09			5.17E+09						
Y-12	114.01	Jack Case Center Contaminated Force Main	1.96E+07	pCi											
Offsite	145.01	David Witherspoon, Inc. 901 Site- Candora Soil	1.34E+10	pCi		3.52E+09			1.01E+11						
Offsite	145.02	DWI 901 Scrap Metal and Debris R2	1.81E+09	pCi											
Offsite	145.03	DWI 901 Site Building and Miscellaneous Debris	4.90E+08	pCi		8.73E+07			3.62E+09						
Offsite	145.04	David Witherspoon, Inc. 901 Site Soil	7.29E+10	pCi		2.84E+10									
Offsite	146.01	DWI 1630 Soil and Incidental Debris R6	1.35E+11	pCi		3.78E+11									
Offsite	146.02	DWI 1630 Site: Drums and Drum Soils	4.96E+08	pCi		1.39E+09									
ORNL	149.01	NHF D&D	4.64E+09	pCi		3.10E+11			1.53E+10						
ORNL	149.02	NHF Well P&A Debris R2	5.98E+07	pCi		5.98E+10			6.70E+08						
ORNL	149.03	HRE Ancillary Facilities	1.16E+08	pCi											
ORNL	149.04	HRE Waste Evaporator System and Sampling Station Waste R2	2.12E+08	pCi					1.12E+07						
ORNL	149.06	NHF Well P&A Primary Waste	5.94E+07	pCi		3.67E+08			1.64E+07						
ORNL	149.07	NHF Process	2.90E+07	pCi		4.90E+10			4.03E+09						
ORNL	149.09	7841 Scrap Yard Debris and Equipment	1.20E+09	pCi		8.86E+11	7.33E+08		5.39E+09	1.95E+08		1.13E+13			
ORNL	149.10	MV Tanks 454 and 455	9.91E+06	pCi		2.39E+10			1.76E+04						
ORNL	155.01	K-1070-B Burial Ground Remediation	1.12E+11	pCi		1.21E+11									
ETTP	155.02	BOS Lab Facilities Miscellaneous Wastes	1.83E+09	pCi		4.51E+09									
ETTP	155.03	BOS Lab Area Soil	1.56E+08	pCi		2.04E+08									
ETTP	155.04	BOS Lab Area Acid Pits and Piping	1.52E+08	pCi		1.79E+07									
ETTP	155.05	K-1015-A Laundry Pit	1.33E+08	pCi											

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Ag-110m	Am-241	Am-243	Bi-214	C-14	Cm-242	Cm-243	Cm-244	Cm-245	Cm-246	Cm-247
ETTP	157.01	K-29 Building D&D	3.63E+10	pCi		2.37E+09									
ORNL	164.01	Hot Storage Garden R1	3.12E+07	pCi		1.17E+08									
ORNL	167.01	Epicor II Lysimeters, MV Soils & Sediments	7.73E+08	pCi		5.09E+09			1.47E+08						
ORNL	200.03	Facilities 3504, 3508, 3541, 3550 and 3592 Building Debris and Misc Material	5.09E+07	pCi											
ORNL	200.999	Comingled Waste Lot that includes Waste Lots 200.1, 2001.2 and 200.4	2.76E+09	pCi		3.51E+10			1.71E+10						
ORNL	201.01	Miscellaneous Materials from Buildings 2001, 2019 and 2024	9.07E+06	pCi		2.88E+06	3.58E+06		3.38E+07						
ORNL	201.02	Building 2000 Structure and Contents	1.19E+09	pCi		4.13E+08	5.18E+08		2.70E+09						
ORNL	201.03	Slabs - Drains, Pipes and Slabs	5.58E+09	pCi		7.36E+08	8.09E+08	2.17E+09	8.92E+09		3.90E+08		2.23E+07		2.23E+07
ORNL	203.01	Buildings 2011, 2017 and 3044	6.34E+08	pCi											
ORNL	207.01	3026 Hot Cells	2.47E+08	pCi	1.18E+08	4.53E+07			2.72E+08		3.46E+07		1.73E+07		3.64E+07
Y-12	301.01	Capability Unit 29 Legacy Material Bldg 9201-5	1.05E+08	pCi											
Y-12	301.02	Legacy Material from Building 9201-5	4.98E+07	pCi											
Y-12	301.04	Legacy Material from Building 9201-5 First and Third Floor Beryllium Areas	1.10E+09	pCi											
Y-12	303.01	Old Salvage Yard Piles SY-HI (Areas 1 and 2)	7.39E+09	pCi											
Y-12	303.02	Old Salvage Yard SY-HI Area 1 Pile, Rev 1	1.41E+09	pCi											
Y-12	304.01	Building 9211 D&D	9.04E+09	pCi					1.21E+11						
Y-12	304.02	Building 9769 D&D	1.86E+09	pCi		3.03E+08									
ETTP	401.01	K-33 Building Debris and Misc Material	2.00E+11	pCi											
ETTP	997.01	Main Plant LR/LC Buildings	2.52E+09	pCi		2.21E+08									
ETTP	997.02	K-1035 Demolition Debris	5.90E+09	pCi											
			1.29E+12	pCi	1.18E+08	5.98E+12	4.78E+09	2.17E+09	2.55E+12	1.95E+08	4.11E+10	1.73E+13	8.57E+08	1.73E+09	5.87E+07
			g		2.47E+08	6.52E+11	8.29E+09	5.58E+09	8.74E+10	1.20E+09	6.14E+09	1.52E+09	6.14E+09	3.19E+08	6.14E+09
				pCi/g	4.76E-01	9.18E+00	5.77E-01	3.89E-01	2.91E+01	1.63E-01	6.69E+00	1.14E+04	1.39E-01	5.41E+00	9.55E-03

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Co-57	Co-60	Cs-134	Cs-137	Eu-152	Eu-154	Eu-155	F-59	H-3	I-129	K-40
Y-12	1.0	BYBY RA	8.66E+10	pCi											
ORNL	2.01	SWSA 4 Remedial Action IHP-1 RA	2.22E+10	pCi									1.18E+12	4.66E+10	
ETTP	3.00	K-1070-A RA	2.59E+10	pCi											
ETTP	4.02	PWR K-1085-401 RA	5.93E+07	pCi											
ETTP	4.03	Blair Quarry Soils	1.35E+10	pCi											
ETTP	4.05	K-710	2.80E+08	pCi											
ETTP	4.06	K-1085 Old Firehouse Burn Area Drum Burial Site, Area 6 Soils	1.51E+07	pCi											
ETTP	4.08	Duct Island Soil Mounds	1.47E+08	pCi											
ETTP	4.11	K-711/K-766 Debris and Soils	5.37E+08	pCi											
ETTP	4.12	K-770 Scrap Yard Soils	8.81E+10	pCi											
ETTP	4.14	K-1093 Scrap Yard Debris	6.63E+08	pCi									1.95E+10		
ETTP	6.01	K25 HMA-1 DD R2	3.41E+09	pCi											
ETTP	6.02	K27 Units 1-7 ACMR2 (ARRA)	3.87E+08	pCi											
ETTP	6.03	K25 HMA-2 DD Rev 2	1.91E+08	pCi											
ETTP	6.04	K-27 Units 402-8 & 402-9 Hazardous Materials Abatement	5.90E+07	pCi											
ETTP	6.06	K-25 Bldg Area 6 PER R1	2.13E+08	pCi											
ETTP	6.12	K-25 Bldg Non-Purge Ext. Transite	6.80E+08	pCi											
ETTP	6.13	K-25 Bldg Area 5.1 PER R0	1.36E+08	pCi											
ETTP	6.14	K-1232 Tank Farm Miscellaneous Debris R0	7.86E+07	pCi											
ETTP	6.16	K-601 Misc Debris	1.07E+09	pCi											
ETTP	6.17	Building K-1030 Debris	9.11E+08	pCi											
ETTP	6.18	Building K-1024 Debris	8.51E+08	pCi											
ETTP	6.19	K-25/K-27 Bldg Struc Debris	1.92E+09	pCi											
ETTP	6.27	K-25/K-27 EMR Debris Material (K-27 ARRA)	2.74E+09	pCi											
ETTP	6.28	K-25 Lead Based Pain Debris	5.54E+08	pCi											
ETTP	6.31	K-25 Building Northwest Bridge	5.25E+08	pCi											
ETTP	6.41	K-25 West Side Compressors Group 1 R1	6.11E+09	pCi											
ETTP	6.42	K-25 West Side Converters Group 1 R1	1.02E+09	pCi											
ETTP	6.43	K-25 West Side Converters Group 1 R1	3.49E+09	pCi											
ETTP	6.58	K25 East and North Low-Risk Converters	3.03E+09	pCi											
ETTP	6.59	Building K-25 East Wing and North End Low-Risk Compressors	2.08E+09	pCi											
ETTP	6.60	K-25 West Wing Post Mined Low-Risk Compressors	8.48E+07	pCi											
ETTP	6.998	Comingled waste lot that includes WL's 6.49-6.57	4.63E+10	pCi											
ETTP	6.999	Comingled waste lot that includes WL's 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, 6.48	1.66E+11	pCi											
ETTP	8.02	Building K-33 Concrete Pedestal	1.14E+10	pCi											
ETTP	8.05	BNFL Compressor Blades	5.89E+08	pCi											
ETTP	8.07	BNFL K-31 Concrete Pedestal Waste Lot	4.61E+09	pCi											
ETTP	8.08	K-33 Concrete Floor Scabble	2.27E+09	pCi											

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Co-57	Co-60	Cs-134	Cs-137	Eu-152	Eu-154	Eu-155	F-59	H-3	I-129	K-40
ETTP	8.11	Non-PG/Non-Fissile Components	2.66E+08	pCi											
ORNL	10.01	Old Hydrofracture Facility Remediation Wastes (Containers)	7.04E+08	pCi									5.25E+09	1.08E+07	
ETTP	14.01	K-1303 Building Debris	1.92E+09	pCi											
ETTP	14.02	K-1302 Building Debris	3.06E+08	pCi											
ETTP	14.03	K-1413 Building Debris	1.10E+09	pCi											
ETTP	14.04	K-1303 Metal Debris	1.61E+08	pCi											
ETTP	14.05	K-1300 Stack Debris	1.97E+08	pCi											
ETTP	14.06	K-1413 Process Piping and Equipment	7.78E+07	pCi											
ETTP	14.07	Overhead Fluorine Pipelines and K-1301/K-1407 Metal Debris	2.60E+07	pCi											
ETTP	14.08	K-1301, K-1405, and K-1407 Asbestos	9.08E+06	pCi											
ETTP	14.11	K-1420 Equipment and Building Debris	5.28E+09	pCi											
ETTP	14.14	K-1401/K-723 R4	2.43E+10	pCi											
ETTP	14.15	K-1420 Calciner	5.32E+07	pCi											
ETTP	14.16	Main Plant D&D Housekeeping R0	1.53E+07	pCi											
ETTP	14.17	UF6 Cylinders Wooden Saddles	2.88E+08	pCi											
ETTP	14.21	K-1066-G Scrap, Debris and Abandoned Equipment	5.12E+08	pCi											
Offsite	24.0	ACAP RA	3.87E+10	pCi											
Offsite	24.01	ACAP Debris	2.46E+06	pCi											
Offsite	24.02	ACAP Soil	1.30E+09	pCi											
ETTP	30.01	ETTP OD RSM1 R1	2.07E+09	pCi											
ETTP	30.02	ETTP OD CD	8.38E+08	pCi											
ETTP	30.03	ETTP OD RSM 5	6.00E+07	pCi											
ETTP	30.06	ETTP OD DAW R1	1.18E+09	pCi											
ETTP	30.07	OD VRR-1	1.60E+09	pCi									7.32E+09		
ETTP	30.08	OD VRR-2	4.81E+08	pCi									1.07E+11		
ETTP	30.09	ETTP OD DAW-2 R1	2.19E+08	pCi											
ETTP	30.10	ETTP OD DAW-3	1.78E+08	pCi										8.03E+05	
Offsite	30.12	DWI 901 Stored Soils	1.83E+08	pCi											
ETTP	30.13	ETTP Outdoor Solids	3.53E+08	pCi											
ETTP	62.01	Poplar Creek Process Facilities Building Debris and Miscellaneous Materials	6.46E+07	pCi											
ETTP	62.04	K-413 Building Debris and Process Equipment	7.17E+08	pCi											
ETTP	62.05	K-1231 and K-1233 Demolition Debris	1.68E+09	pCi											
ETTP	65.01	K-770 Scrap Yard	4.16E+10	pCi											
ETTP	65.02	K-770 14 Series Piles	9.56E+08	pCi											
ETTP	65.03	K-770 B-25 Boxes	8.81E+08	pCi										5.57E+08	
ETTP	66.01	KAFaD Group 1 Buildings K-724 and K-725 Excess Material Project	2.86E+06	pCi											
ETTP	66.04	K-1064 Peninsula Area	1.31E+08	pCi											
ETTP	66.06	K-1025 Buildings Structural Wood	3.40E+07	pCi											

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Co-57	Co-60	Cs-134	Cs-137	Eu-152	Eu-154	Eu-155	F-59	H-3	I-129	K-40
ETTP	66.07	DBOS Building Debris and Misc Materials R2	9.78E+09	pCi											
ETTP	73.01	Centrifuge Equipment U	8.57E+07	pCi											
ETTP	73.02	Centrifuge Equipment C	9.73E+07	pCi											
ORNL	80.01	HFIR Impoundments	8.49E+09	pCi									5.92E+12		
ORNL	80.02	HRE Pond Sediments	6.88E+09	pCi											
ORNL	81.01	T1/T2 R4 HFIR Tanks Debris R5	1.01E+09	pCi									1.23E+07	5.30E+04	
ORNL	81.02	22-Trench Debris & Secondary Waste	8.24E+06	pCi											
ORNL	84.01	GAAT RA Waste R3	1.22E+09	pCi									2.19E+08	9.38E+05	
ORNL	84.02	ITRA Waste R1	3.15E+08	pCi		5.72E+10		6.23E+11	2.23E+11	1.73E+11	4.25E+11		3.21E+06	4.69E+03	
ORNL	84.03	W1-A B12 Box Soil	3.18E+08	pCi											
ORNL	84.04	W1-A B12 Box Soil-1	1.79E+08	pCi											
ORNL	84.05	RASW Inactive Tanks Secondary Equipment	1.81E+06	pCi									1.08E+03	1.43E+00	
ORNL	84.06	HIC-1 FFA Inactive Tanks	4.56E+06	pCi		8.58E+06		4.07E+10	1.36E+08	3.03E+07	4.07E+07		3.63E+04	4.79E+01	
ORNL	87.01	SIOU Bricks	6.26E+09	pCi											
ORNL	87.02	SIOU Debris R2	1.00E+09	pCi											
ORNL	89.01	MSRE Remedial Action	4.69E+07	pCi									1.77E+11	4.44E+06	
ORNL	102.01	Building 3026 Debris and Misc Material	8.53E+08	pCi									2.28E+09		
ORNL	111.01	Melton Valley Weir Cleanout and Bank Stabilization Project	6.63E+08	pCi		4.36E+12		2.54E+12					4.02E+11		
Y-12	114.01	Jack Case Center Contaminated Force Main	1.96E+07	pCi											
Offsite	145.01	David Witherspoon, Inc. 901 Site- Candora Soil	1.34E+10	pCi											
Offsite	145.02	DWI 901 Scrap Metal and Debris R2	1.81E+09	pCi											
Offsite	145.03	DWI 901 Site Building and Miscellaneous Debris	4.90E+08	pCi											
Offsite	145.04	David Witherspoon, Inc. 901 Site Soil	7.29E+10	pCi											
Offsite	146.01	DWI 1630 Soil and Incidental Debris R6	1.35E+11	pCi											
Offsite	146.02	DWI 1630 Site: Drums and Drum Soils	4.96E+08	pCi											
ORNL	149.01	NHF D&D	4.64E+09	pCi											
ORNL	149.02	NHF Well P&A Debris R2	5.98E+07	pCi									3.08E+08	2.61E+06	
ORNL	149.03	HRE Ancillary Facilities	1.16E+08	pCi				5.06E+07							
ORNL	149.04	HRE Waste Evaporator System and Sampling Station Waste R2	2.12E+08	pCi		1.31E+09		3.59E+12					3.56E+08	1.22E+06	
ORNL	149.06	NHF Well P&A Primary Waste	5.94E+07	pCi									1.16E+04	1.00E+03	
ORNL	149.07	NHF Process	2.90E+07	pCi									6.01E+06	2.57E+05	
ORNL	149.09	7841 Scrap Yard Debris and Equipment	1.20E+09	pCi		3.52E+11	2.97E+13	4.82E+13	5.47E+13	4.14E+13	1.13E+13		7.74E+09	1.24E+07	
ORNL	149.10	MV Tanks 454 and 455	9.91E+06	pCi									3.39E+05	4.03E+08	
ORNL	155.01	K-1070-B Burial Ground Remediation	1.12E+11	pCi											
ETTP	155.02	BOS Lab Facilities Miscellaneous Wastes	1.83E+09	pCi											
ETTP	155.03	BOS Lab Area Soil	1.56E+08	pCi											
ETTP	155.04	BOS Lab Area Acid Pits and Piping	1.52E+08	pCi											
ETTP	155.05	K-1015-A Laundry Pit	1.33E+08	pCi											

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Co-57	Co-60	Cs-134	Cs-137	Eu-152	Eu-154	Eu-155	F-59	H-3	I-129	K-40
ETTP	157.01	K-29 Building D&D	3.63E+10	pCi											
ORNL	164.01	Hot Storage Garden R1	3.12E+07	pCi		1.54E+08		7.46E+11		4.56E+07					3.03E+08
ORNL	167.01	Epicor II Lysimeters, MV Soils & Sediments	7.73E+08	pCi									3.01E+12		
ORNL	200.03	Facilities 3504, 3508, 3541, 3550 and 3592 Building Debris and Misc Material	5.09E+07	pCi											
ORNL	200.999	Comingled Waste Lot that includes Waste Lots 200.1, 200.2 and 200.4	2.76E+09	pCi											
ORNL	201.01	Miscellaneous Materials from Buildings 2001, 2019 and 2024	9.07E+06	pCi		1.14E+06		4.36E+06	5.59E+06	5.84E+06	2.45E+06		8.37E+06		1.45E+07
ORNL	201.02	Building 2000 Structure and Contents	1.19E+09	pCi		1.32E+08		1.46E+09	6.07E+08	6.27E+08	2.71E+08		6.14E+08		1.67E+09
ORNL	201.03	Slabs - Drains, Pipes and Slabs	5.58E+09	pCi		4.07E+08		4.07E+08	1.19E+09	1.35E+09	6.58E+08		1.91E+10	1.27E+10	2.67E+10
ORNL	203.01	Buildings 2011, 2017 and 3044	6.34E+08	pCi									3.98E+10		
ORNL	207.01	3026 Hot Cells	2.47E+08	pCi	3.66E+07	4.75E+09		1.49E+09	2.67E+08	3.29E+08		3.68E+08	8.21E+10	3.73E+08	
Y-12	301.01	Capability Unit 29 Legacy Material Bldg 9201-5	1.05E+08	pCi											
Y-12	301.02	Legacy Material from Building 9201-5	4.98E+07	pCi											
Y-12	301.04	Legacy Material from Building 9201-5 First and Third Floor Beryllium Areas	1.10E+09	pCi											
Y-12	303.01	Old Salvage Yard Piles SY-HI (Areas 1 and 2)	7.39E+09	pCi											
Y-12	303.02	Old Salvage Yard SY-HI Area 1 Pile, Rev 1	1.41E+09	pCi											
Y-12	304.01	Building 9211 D&D	9.04E+09	pCi									3.05E+11		
Y-12	304.02	Building 9769 D&D	1.86E+09	pCi									3.36E+09		
ETTP	401.01	K-33 Building Debris and Misc Material	2.00E+11	pCi											
ETTP	997.01	Main Plant LR/LC Buildings	2.52E+09	pCi											
ETTP	997.02	K-1035 Demolition Debris	5.90E+09	pCi											
			1.29E+12	pCi	3.66E+07	4.77E+12	2.97E+13	5.58E+13	5.49E+13	4.16E+13	1.17E+13	3.68E+08	1.13E+13	6.07E+10	2.86E+10
			g		2.47E+08	9.45E+09	1.20E+09	9.56E+09	8.54E+09	8.57E+09	8.29E+09	2.47E+08	5.91E+10	3.40E+10	6.81E+09
				pCi/g	1.48E-01	5.05E+02	2.48E+04	5.83E+03	6.43E+03	4.85E+03	1.41E+03	1.49E+00	1.91E+02	1.79E+00	4.21E+00

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Kr-85	Mn-54	Nb-94	Ni-59	Ni-63	Np-237	Pb-210	Pb-214	Pm-147	Pu-238	Pu-239
Y-12	1.0	BYBY RA	8.66E+10	pCi						3.08E+10					8.66E+09
ORNL	2.01	SWSA 4 Remedial Action IHP-1 RA	2.22E+10	pCi						1.69E+10					1.25E+12
ETTP	3.00	K-1070-A RA	2.59E+10	pCi						5.04E+09					2.59E+09
ETTP	4.02	PWR K-1085-401 RA	5.93E+07	pCi											
ETTP	4.03	Blair Quarry Soils	1.35E+10	pCi						8.42E+09					5.88E+08
ETTP	4.05	K-710	2.80E+08	pCi						1.75E+07					1.68E+07
ETTP	4.06	K-1085 Old Firehouse Burn Area Drum Burial Site, Area 6 Soils	1.51E+07	pCi											1.60E+06
ETTP	4.08	Duct Island Soil Mounds	1.47E+08	pCi						6.60E+07					2.01E+08
ETTP	4.11	K-711/K-766 Debris and Soils	5.37E+08	pCi											
ETTP	4.12	K-770 Scrap Yard Soils	8.81E+10	pCi											
ETTP	4.14	K-1093 Scrap Yard Debris	6.63E+08	pCi											
ETTP	6.01	K25 HMA-1 DD R2	3.41E+09	pCi						4.49E+08					9.50E+07
ETTP	6.02	K27 Units 1-7 ACMR2 (ARRA)	3.87E+08	pCi						6.26E+07					2.19E+07
ETTP	6.03	K25 HMA-2 DD Rev 2	1.91E+08	pCi						1.03E+08					8.04E+07
ETTP	6.04	K-27 Units 402-8 & 402-9 Hazardous Materials Abatement	5.90E+07	pCi						2.83E+06					3.47E+06
ETTP	6.06	K-25 Bldg Area 6 PER R1	2.13E+08	pCi						7.72E+07					
ETTP	6.12	K-25 Bldg Non-Purge Ext. Transite	6.80E+08	pCi						1.09E+07					6.82E+06
ETTP	6.13	K-25 Bldg Area 5.1 PER R0	1.36E+08	pCi						1.21E+08					7.62E+06
ETTP	6.14	K-1232 Tank Farm Miscellaneous Debris R0	7.86E+07	pCi											
ETTP	6.16	K-601 Misc Debris	1.07E+09	pCi											
ETTP	6.17	Building K-1030 Debris	9.11E+08	pCi											1.56E+08
ETTP	6.18	Building K-1024 Debris	8.51E+08	pCi						1.19E+08					
ETTP	6.19	K-25/K-27 Bldg Struc Debris	1.92E+09	pCi						5.68E+08					5.61E+08
ETTP	6.27	K-25/K-27 EMR Debris Material (K-27 ARRA)	2.74E+09	pCi						4.69E+08					7.50E+09
ETTP	6.28	K-25 Lead Based Pain Debris	5.54E+08	pCi											
ETTP	6.31	K-25 Building Northwest Bridge	5.25E+08	pCi											
ETTP	6.41	K-25 West Side Compressors Group 1 R1	6.11E+09	pCi											
ETTP	6.42	K-25 West Side Converters Group 1 R1	1.02E+09	pCi											
ETTP	6.43	K-25 West Side Converters Group 1 R1	3.49E+09	pCi											
ETTP	6.58	K25 East and North Low-Risk Converters	3.03E+09	pCi											
ETTP	6.59	Building K-25 East Wing and North End Low-Risk Compressors	2.08E+09	pCi						5.36E+08					
ETTP	6.60	K-25 West Wing Post Mined Low-Risk Compressors	8.48E+07	pCi											
ETTP	6.998	Comingled waste lot that includes WL's 6.49-6.57	4.63E+10	pCi						5.91E+09					3.34E+08
ETTP	6.999	Comingled waste lot that includes WL's 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, 6.48	1.66E+11	pCi											
ETTP	8.02	Building K-33 Concrete Pedestal	1.14E+10	pCi											2.65E+09
ETTP	8.05	BNFL Compressor Blades	5.89E+08	pCi						2.30E+08					4.97E+07
ETTP	8.07	BNFL K-31 Concrete Pedestal Waste Lot	4.61E+09	pCi						6.07E+07					1.47E+08
ETTP	8.08	K-33 Concrete Floor Scabble	2.27E+09	pCi						1.55E+08					5.73E+09

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Kr-85	Mn-54	Nb-94	Ni-59	Ni-63	Np-237	Pb-210	Pb-214	Pm-147	Pu-238	Pu-239
ETTP	8.11	Non-PG/Non-Fissile Components	2.66E+08	pCi						1.02E+08					2.22E+07
ORNL	10.01	Old Hydrofracture Facility Remediation Wastes (Containers)	7.04E+08	pCi						1.05E+09					7.37E+09
ETTP	14.01	K-1303 Building Debris	1.92E+09	pCi											1.15E+08
ETTP	14.02	K-1302 Building Debris	3.06E+08	pCi						1.22E+07					1.22E+07
ETTP	14.03	K-1413 Building Debris	1.10E+09	pCi						3.30E+07					8.80E+07
ETTP	14.04	K-1303 Metal Debris	1.61E+08	pCi											9.64E+06
ETTP	14.05	K-1300 Stack Debris	1.97E+08	pCi						3.16E+07					9.86E+06
ETTP	14.06	K-1413 Process Piping and Equipment	7.78E+07	pCi						7.00E+06					3.35E+07
ETTP	14.07	Overhead Fluorine Pipelines and K-1301/K-1407 Metal Debris	2.60E+07	pCi											
ETTP	14.08	K-1301, K-1405, and K-1407 Asbestos	9.08E+06	pCi						1.47E+07					3.99E+06
ETTP	14.11	K-1420 Equipment and Building Debris	5.28E+09	pCi											
ETTP	14.14	K-1401/K-723 R4	2.43E+10	pCi						5.50E+09					9.55E+08
ETTP	14.15	K-1420 Calciner	5.32E+07	pCi						5.15E+08					3.57E+08
ETTP	14.16	Main Plant D&D Housekeeping R0	1.53E+07	pCi											
ETTP	14.17	UF6 Cylinders Wooden Saddles	2.88E+08	pCi											
ETTP	14.21	K-1066-G Scrap, Debris and Abandoned Equipment	5.12E+08	pCi											8.36E+07
Offsite	24.0	ACAP RA	3.87E+10	pCi											
Offsite	24.01	ACAP Debris	2.46E+06	pCi											
Offsite	24.02	ACAP Soil	1.30E+09	pCi											
ETTP	30.01	ETTP OD RSM1 R1	2.07E+09	pCi						4.06E+09					1.66E+09
ETTP	30.02	ETTP OD CD	8.38E+08	pCi						5.37E+09					
ETTP	30.03	ETTP OD RSM 5	6.00E+07	pCi						1.68E+06					1.80E+05
ETTP	30.06	ETTP OD DAW R1	1.18E+09	pCi						3.24E+08					
ETTP	30.07	OD VRR-1	1.60E+09	pCi											1.09E+09
ETTP	30.08	OD VRR-2	4.81E+08	pCi						5.46E+09					1.10E+09
ETTP	30.09	ETTP OD DAW-2 R1	2.19E+08	pCi						2.95E+07					
ETTP	30.10	ETTP OD DAW-3	1.78E+08	pCi						3.00E+06					8.82E+09
Offsite	30.12	DWI 901 Stored Soils	1.83E+08	pCi						2.14E+10					
ETTP	30.13	ETTP Outdoor Solids	3.53E+08	pCi						7.77E+06					4.31E+06
ETTP	62.01	Poplar Creek Process Facilities Building Debris and Miscellaneous Materials	6.46E+07	pCi						4.39E+06					
ETTP	62.04	K-413 Building Debris and Process Equipment	7.17E+08	pCi											1.74E+07
ETTP	62.05	K-1231 and K-1233 Demolition Debris	1.68E+09	pCi											1.06E+08
ETTP	65.01	K-770 Scrap Yard	4.16E+10	pCi											
ETTP	65.02	K-770 14 Series Piles	9.56E+08	pCi											
ETTP	65.03	K-770 B-25 Boxes	8.81E+08	pCi						3.29E+08					
ETTP	66.01	KAFaD Group 1 Buildings K-724 and K-725 Excess Material Project	2.86E+06	pCi											
ETTP	66.04	K-1064 Peninsula Area	1.31E+08	pCi						9.78E+08					3.56E+07
ETTP	66.06	K-1025 Buildings Structural Wood	3.40E+07	pCi											

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Kr-85	Mn-54	Nb-94	Ni-59	Ni-63	Np-237	Pb-210	Pb-214	Pm-147	Pu-238	Pu-239
ETTP	66.07	DBOS Building Debris and Misc Materials R2	9.78E+09	pCi						1.42E+09					1.14E+10
ETTP	73.01	Centrifuge Equipment U	8.57E+07	pCi											
ETTP	73.02	Centrifuge Equipment C	9.73E+07	pCi											
ORNL	80.01	HFIR Impoundments	8.49E+09	pCi											3.56E+10
ORNL	80.02	HRE Pond Sediments	6.88E+09	pCi											
ORNL	81.01	T1/T2 R4 HFIR Tanks Debris R5	1.01E+09	pCi						1.45E+07					3.31E+10
ORNL	81.02	22-Trench Debris & Secondary Waste	8.24E+06	pCi											1.65E+06
ORNL	84.01	GAAT RA Waste R3	1.22E+09	pCi						2.58E+08					5.52E+10
ORNL	84.02	ITRA Waste R1	3.15E+08	pCi						7.33E+06				2.08E+11	3.71E+10
ORNL	84.03	W1-A B12 Box Soil	3.18E+08	pCi						1.96E+09					3.28E+11
ORNL	84.04	W1-A B12 Box Soil-1	1.79E+08	pCi						2.34E+09					7.26E+11
ORNL	84.05	RASW Inactive Tanks Secondary Equipment	1.81E+06	pCi						2.79E+03					7.24E+07
ORNL	84.06	HIC-1 FFA Inactive Tanks	4.56E+06	pCi						9.40E+04				5.66E+10	4.79E+09
ORNL	87.01	SIOU Bricks	6.26E+09	pCi						8.89E+09					4.34E+12
ORNL	87.02	SIOU Debris R2	1.00E+09	pCi						1.45E+08					8.98E+10
ORNL	89.01	MSRE Remedial Action	4.69E+07	pCi						2.59E+07					5.48E+09
ORNL	102.01	Building 3026 Debris and Misc Material	8.53E+08	pCi											
ORNL	111.01	Melton Valley Weir Cleanout and Bank Stabilization Project	6.63E+08	pCi										6.30E+08	2.81E+09
Y-12	114.01	Jack Case Center Contaminated Force Main	1.96E+07	pCi						4.92E+06					2.23E+06
Offsite	145.01	David Witherspoon, Inc. 901 Site- Candora Soil	1.34E+10	pCi											1.77E+10
Offsite	145.02	DWI 901 Scrap Metal and Debris R2	1.81E+09	pCi											1.78E+08
Offsite	145.03	DWI 901 Site Building and Miscellaneous Debris	4.90E+08	pCi						4.41E+07					1.57E+08
Offsite	145.04	David Witherspoon, Inc. 901 Site Soil	7.29E+10	pCi						6.18E+09					1.27E+11
Offsite	146.01	DWI 1630 Soil and Incidental Debris R6	1.35E+11	pCi						1.15E+10					2.58E+10
Offsite	146.02	DWI 1630 Site: Drums and Drum Soils	4.96E+08	pCi						4.21E+07					9.48E+07
ORNL	149.01	NHF D&D	4.64E+09	pCi											1.51E+12
ORNL	149.02	NHF Well P&A Debris R2	5.98E+07	pCi						2.54E+08					
ORNL	149.03	HRE Ancillary Facilities	1.16E+08	pCi										2.08E+07	
ORNL	149.04	HRE Waste Evaporator System and Sampling Station Waste R2	2.12E+08	pCi										1.08E+09	7.07E+08
ORNL	149.06	NHF Well P&A Primary Waste	5.94E+07	pCi						2.79E+05					8.01E+07
ORNL	149.07	NHF Process	2.90E+07	pCi						7.05E+07					3.89E+10
ORNL	149.09	7841 Scrap Yard Debris and Equipment	1.20E+09	pCi					1.51E+11	6.50E+08				2.77E+11	1.69E+11
ORNL	149.10	MV Tanks 454 and 455	9.91E+06	pCi						1.06E+06					1.38E+10
ORNL	155.01	K-1070-B Burial Ground Remediation	1.12E+11	pCi											
ETTP	155.02	BOS Lab Facilities Miscellaneous Wastes	1.83E+09	pCi											2.14E+09
ETTP	155.03	BOS Lab Area Soil	1.56E+08	pCi						1.78E+07					2.37E+08
ETTP	155.04	BOS Lab Area Acid Pits and Piping	1.52E+08	pCi											
ETTP	155.05	K-1015-A Laundry Pit	1.33E+08	pCi											

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Kr-85	Mn-54	Nb-94	Ni-59	Ni-63	Np-237	Pb-210	Pb-214	Pm-147	Pu-238	Pu-239
ETTP	157.01	K-29 Building D&D	3.63E+10	pCi						2.45E+09					1.43E+09
ORNL	164.01	Hot Storage Garden R1	3.12E+07	pCi							4.21E+09			9.53E+07	5.09E+08
ORNL	167.01	Epicor II Lysimeters, MV Soils & Sediments	7.73E+08	pCi											3.60E+09
ORNL	200.03	Facilities 3504, 3508, 3541, 3550 and 3592 Building Debris and Misc Material	5.09E+07	pCi											7.94E+07
ORNL	200.999	Comingled Waste Lot that includes Waste Lots 200.1, 200.2 and 200.4	2.76E+09	pCi											2.52E+11
ORNL	201.01	Miscellaneous Materials from Buildings 2001, 2019 and 2024	9.07E+06	pCi			9.80E+05			3.36E+06				2.38E+06	2.84E+06
ORNL	201.02	Building 2000 Structure and Contents	1.19E+09	pCi						4.77E+08				3.52E+08	5.44E+08
ORNL	201.03	Slabs - Drains, Pipes and Slabs	5.58E+09	pCi			3.46E+08			7.14E+08	9.82E+09	2.24E+09		6.30E+08	7.03E+08
ORNL	203.01	Buildings 2011, 2017 and 3044	6.34E+08	pCi											
ORNL	207.01	3026 Hot Cells	2.47E+08	pCi	2.57E+10	2.09E+08	1.16E+08	9.99E+09	1.54E+09	9.25E+07			2.47E+09	2.65E+07	1.15E+08
Y-12	301.01	Capability Unit 29 Legacy Material Bldg 9201-5	1.05E+08	pCi											
Y-12	301.02	Legacy Material from Building 9201-5	4.98E+07	pCi											
Y-12	301.04	Legacy Material from Building 9201-5 First and Third Floor Beryllium Areas	1.10E+09	pCi											
Y-12	303.01	Old Salvage Yard Piles SY-HI (Areas 1 and 2)	7.39E+09	pCi											
Y-12	303.02	Old Salvage Yard SY-HI Area 1 Pile, Rev 1	1.41E+09	pCi											
Y-12	304.01	Building 9211 D&D	9.04E+09	pCi						1.94E+09					1.64E+09
Y-12	304.02	Building 9769 D&D	1.86E+09	pCi											
ETTP	401.01	K-33 Building Debris and Misc Material	2.00E+11	pCi											4.55E+10
ETTP	997.01	Main Plant LR/LC Buildings	2.52E+09	pCi						5.44E+08					1.06E+08
ETTP	997.02	K-1035 Demolition Debris	5.90E+09	pCi											
			1.29E+12	pCi	2.57E+10	2.09E+08	4.63E+08	9.99E+09	1.52E+11	1.55E+11	1.40E+10	2.24E+09	2.47E+09	5.44E+11	9.18E+12
			g		2.47E+08	2.47E+08	5.83E+09	2.47E+08	1.44E+09	5.34E+11	5.61E+09	5.58E+09	2.47E+08	9.56E+09	7.81E+11
				pCi/g	1.04E+02	8.47E-01	7.93E-02	4.04E+01	1.05E+02	2.91E-01	2.50E+00	4.02E-01	1.00E+01	5.69E+01	1.17E+01

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Pu-240	Pu-241	Pu-242	Pu-244	Ra-226	Ra-228	Ru-106	Sr-90	Tc-99	Th-228	Th-229
Y-12	1.0	BYBY RA	8.66E+10	pCi									1.85E+12		
ORNL	2.01	SWSA 4 Remedial Action IHP-1 RA	2.22E+10	pCi									6.28E+10		
ETTP	3.00	K-1070-A RA	2.59E+10	pCi									1.64E+11		
ETTP	4.02	PWR K-1085-401 RA	5.93E+07	pCi											
ETTP	4.03	Blair Quarry Soils	1.35E+10	pCi									1.74E+10		
ETTP	4.05	K-710	2.80E+08	pCi									2.16E+09		
ETTP	4.06	K-1085 Old Firehouse Burn Area Drum Burial Site, Area 6 Soils	1.51E+07	pCi											
ETTP	4.08	Duct Island Soil Mounds	1.47E+08	pCi											
ETTP	4.11	K-711/K-766 Debris and Soils	5.37E+08	pCi									7.95E+08		
ETTP	4.12	K-770 Scrap Yard Soils	8.81E+10	pCi									9.51E+12		
ETTP	4.14	K-1093 Scrap Yard Debris	6.63E+08	pCi									1.71E+10		
ETTP	6.01	K25 HMA-1 DD R2	3.41E+09	pCi									4.15E+10		
ETTP	6.02	K27 Units 1-7 ACM R2 (ARRA)	3.87E+08	pCi									1.10E+10		
ETTP	6.03	K25 HMA-2 DD Rev 2	1.91E+08	pCi									3.13E+10		
ETTP	6.04	K-27 Units 402-8 & 402-9 Hazardous Materials Abatement	5.90E+07	pCi									1.13E+10		
ETTP	6.06	K-25 Bldg Area 6 PER R1	2.13E+08	pCi									1.41E+10		
ETTP	6.12	K-25 Bldg Non-Purge Ext. Transite	6.80E+08	pCi									2.50E+09		
ETTP	6.13	K-25 Bldg Area 5.1 PER R0	1.36E+08	pCi									3.92E+08		
ETTP	6.14	K-1232 Tank Farm Miscellaneous Debris R0	7.86E+07	pCi									6.67E+07		
ETTP	6.16	K-601 Misc Debris	1.07E+09	pCi									1.16E+10		
ETTP	6.17	Building K-1030 Debris	9.11E+08	pCi									1.51E+09		
ETTP	6.18	Building K-1024 Debris	8.51E+08	pCi									6.27E+08		
ETTP	6.19	K-25/K-27 Bldg Struc Debris	1.92E+09	pCi									3.60E+10		
ETTP	6.27	K-25/K-27 EMR Debris Material (K-27 ARRA)	2.74E+09	pCi									3.38E+10		
ETTP	6.28	K-25 Lead Based Pain Debris	5.54E+08	pCi									1.13E+09		
ETTP	6.31	K-25 Building Northwest Bridge	5.25E+08	pCi											
ETTP	6.41	K-25 West Side Compressors Group 1 R1	6.11E+09	pCi											
ETTP	6.42	K-25 West Side Converters Group 1 R1	1.02E+09	pCi											
ETTP	6.43	K-25 West Side Converters Group 1 R1	3.49E+09	pCi											
ETTP	6.58	K25 East and North Low-Risk Converters	3.03E+09	pCi									3.63E+11		
ETTP	6.59	Building K-25 East Wing and North End Low-Risk Compressors	2.08E+09	pCi									5.98E+11		
ETTP	6.60	K-25 West Wing Post Mined Low-Risk Compressors	8.48E+07	pCi											
ETTP	6.998	Comingled waste lot that includes WL's 6.49-6.57	4.63E+10	pCi									6.69E+12		
ETTP	6.999	Comingled waste lot that includes WL's 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, 6.48	1.66E+11	pCi											
ETTP	8.02	Building K-33 Concrete Pedestal	1.14E+10	pCi									2.46E+10		
ETTP	8.05	BNFL Compressor Blades	5.89E+08	pCi									5.48E+10		
ETTP	8.07	BNFL K-31 Concrete Pedestal Waste Lot	4.61E+09	pCi									1.81E+10		
ETTP	8.08	K-33 Concrete Floor Scabble	2.27E+09	pCi									1.67E+10		

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Pu-240	Pu-241	Pu-242	Pu-244	Ra-226	Ra-228	Ru-106	Sr-90	Tc-99	Th-228	Th-229
ETTP	8.11	Non-PG/Non-Fissile Components	2.66E+08	pCi									1.26E+10		
ORNL	10.01	Old Hydrofracture Facility Remediation Wastes (Containers)	7.04E+08	pCi									2.33E+09		
ETTP	14.01	K-1303 Building Debris	1.92E+09	pCi									9.42E+09		
ETTP	14.02	K-1302 Building Debris	3.06E+08	pCi									4.40E+08		
ETTP	14.03	K-1413 Building Debris	1.10E+09	pCi									1.41E+10		
ETTP	14.04	K-1303 Metal Debris	1.61E+08	pCi											
ETTP	14.05	K-1300 Stack Debris	1.97E+08	pCi									9.45E+08		
ETTP	14.06	K-1413 Process Piping and Equipment	7.78E+07	pCi									4.96E+09		
ETTP	14.07	Overhead Fluorine Pipelines and K-1301/K-1407 Metal Debris	2.60E+07	pCi									9.09E+06		
ETTP	14.08	K-1301, K-1405, and K-1407 Asbestos	9.08E+06	pCi									9.14E+07		
ETTP	14.11	K-1420 Equipment and Building Debris	5.28E+09	pCi									2.58E+11		
ETTP	14.14	K-1401/K-723 R4	2.43E+10	pCi									3.11E+11		
ETTP	14.15	K-1420 Calciner	5.32E+07	pCi									1.99E+10		
ETTP	14.16	Main Plant D&D Housekeeping R0	1.53E+07	pCi											
ETTP	14.17	UF6 Cylinders Wooden Saddles	2.88E+08	pCi											
ETTP	14.21	K-1066-G Scrap, Debris and Abandoned Equipment	5.12E+08	pCi									1.76E+09		
Offsite	24.0	ACAP RA	3.87E+10	pCi											
Offsite	24.01	ACAP Debris	2.46E+06	pCi											
Offsite	24.02	ACAP Soil	1.30E+09	pCi											
ETTP	30.01	ETTP OD RSM1 R1	2.07E+09	pCi									4.10E+09		
ETTP	30.02	ETTP OD CD	8.38E+08	pCi									2.52E+10		
ETTP	30.03	ETTP OD RSM 5	6.00E+07	pCi									1.03E+07		
ETTP	30.06	ETTP OD DAW R1	1.18E+09	pCi									4.50E+10		
ETTP	30.07	OD VRR-1	1.60E+09	pCi									4.57E+10		
ETTP	30.08	OD VRR-2	4.81E+08	pCi									3.16E+11		
ETTP	30.09	ETTP OD DAW-2 R1	2.19E+08	pCi									1.06E+11		
ETTP	30.10	ETTP OD DAW-3	1.78E+08	pCi	1.94E+09								4.73E+09		
Offsite	30.12	DWI 901 Stored Soils	1.83E+08	pCi	3.34E+08								2.36E+10		
ETTP	30.13	ETTP Outdoor Solids	3.53E+08	pCi									1.05E+10		
ETTP	62.01	Poplar Creek Process Facilities Building Debris and Miscellaneous Materials	6.46E+07	pCi	8.91E+06								1.61E+08		
ETTP	62.04	K-413 Building Debris and Process Equipment	7.17E+08	pCi									2.31E+09		
ETTP	62.05	K-1231 and K-1233 Demolition Debris	1.68E+09	pCi									1.00E+10		
ETTP	65.01	K-770 Scrap Yard	4.16E+10	pCi									7.43E+11		
ETTP	65.02	K-770 14 Series Piles	9.56E+08	pCi									4.64E+10		
ETTP	65.03	K-770 B-25 Boxes	8.81E+08	pCi									7.03E+10		
ETTP	66.01	KAFaD Group 1 Buildings K-724 and K-725 Excess Material Project	2.86E+06	pCi											
ETTP	66.04	K-1064 Peninsula Area	1.31E+08	pCi									1.09E+08		
ETTP	66.06	K-1025 Buildings Structural Wood	3.40E+07	pCi											

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Pu-240	Pu-241	Pu-242	Pu-244	Ra-226	Ra-228	Ru-106	Sr-90	Tc-99	Th-228	Th-229
ETTP	66.07	DBOS Building Debris and Misc Materials R2	9.78E+09	pCi									1.10E+12		
ETTP	73.01	Centrifuge Equipment U	8.57E+07	pCi									5.42E+08		
ETTP	73.02	Centrifuge Equipment C	9.73E+07	pCi									6.16E+08		
ORNL	80.01	HFIR Impoundments	8.49E+09	pCi											
ORNL	80.02	HRE Pond Sediments	6.88E+09	pCi											
ORNL	81.01	T1/T2 R4 HFIR Tanks Debris R5	1.01E+09	pCi									6.48E+08		
ORNL	81.02	22-Trench Debris & Secondary Waste	8.24E+06	pCi											
ORNL	84.01	GAAT RA Waste R3	1.22E+09	pCi	5.80E+09								1.16E+10		
ORNL	84.02	ITRA Waste R1	3.15E+08	pCi	1.31E+11	1.88E+10	2.49E+07	5.13E+00				2.60E+12	3.21E+06		
ORNL	84.03	W1-A B12 Box Soil	3.18E+08	pCi	1.76E+11								6.06E+08		
ORNL	84.04	W1-A B12 Box Soil-1	1.79E+08	pCi	3.91E+11								5.51E+08		
ORNL	84.05	RASW Inactive Tanks Secondary Equipment	1.81E+06	pCi	2.01E+08								1.94E+04		
ORNL	84.06	HIC-1 FFA Inactive Tanks	4.56E+06	pCi	2.60E+09	2.13E+08	2.92E+05	5.93E-02				1.25E+10	6.57E+05		
ORNL	87.01	SIOU Bricks	6.26E+09	pCi	8.19E+11								3.53E+10		
ORNL	87.02	SIOU Debris R2	1.00E+09	pCi									5.65E+08		
ORNL	89.01	MSRE Remedial Action	4.69E+07	pCi	2.12E+09								1.79E+10		
ORNL	102.01	Building 3026 Debris and Misc Material	8.53E+08	pCi									6.35E+09		
ORNL	111.01	Melton Valley Weir Cleanout and Bank Stabilization Project	6.63E+08	pCi								1.49E+10		6.27E+08	
Y-12	114.01	Jack Case Center Contaminated Force Main	1.96E+07	pCi									1.20E+09		
Offsite	145.01	David Witherspoon, Inc. 901 Site- Candora Soil	1.34E+10	pCi									3.46E+10		
Offsite	145.02	DWI 901 Scrap Metal and Debris R2	1.81E+09	pCi									6.54E+09		
Offsite	145.03	DWI 901 Site Building and Miscellaneous Debris	4.90E+08	pCi									7.83E+08		
Offsite	145.04	David Witherspoon, Inc. 901 Site Soil	7.29E+10	pCi									1.17E+11		
Offsite	146.01	DWI 1630 Soil and Incidental Debris R6	1.35E+11	pCi									4.64E+11		
Offsite	146.02	DWI 1630 Site: Drums and Drum Soils	4.96E+08	pCi									1.70E+09		
ORNL	149.01	NHF D&D	4.64E+09	pCi									8.68E+09		
ORNL	149.02	NHF Well P&A Debris R2	5.98E+07	pCi									9.70E+03		
ORNL	149.03	HRE Ancillary Facilities	1.16E+08	pCi								8.20E+07		4.06E+07	
ORNL	149.04	HRE Waste Evaporator System and Sampling Station Waste R2	2.12E+08	pCi								3.22E+11	1.38E+07		
ORNL	149.06	NHF Well P&A Primary Waste	5.94E+07	pCi	7.78E+07								6.23E+06		
ORNL	149.07	NHF Process	2.90E+07	pCi	2.47E+09								4.44E+09		
ORNL	149.09	7841 Scrap Yard Debris and Equipment	1.20E+09	pCi		1.45E+12	5.49E+08	4.88E+07			7.51E+13	9.00E+13	2.47E+11		
ORNL	149.10	MV Tanks 454 and 455	9.91E+06	pCi	1.05E+10								5.76E+05		
ORNL	155.01	K-1070-B Burial Ground Remediation	1.12E+11	pCi									1.53E+12		
ETTP	155.02	BOS Lab Facilities Miscellaneous Wastes	1.83E+09	pCi									2.15E+10		
ETTP	155.03	BOS Lab Area Soil	1.56E+08	pCi									5.19E+08		
ETTP	155.04	BOS Lab Area Acid Pits and Piping	1.52E+08	pCi									1.11E+09		
ETTP	155.05	K-1015-A Laundry Pit	1.33E+08	pCi											

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Pu-240	Pu-241	Pu-242	Pu-244	Ra-226	Ra-228	Ru-106	Sr-90	Tc-99	Th-228	Th-229
ETTP	157.01	K-29 Building D&D	3.63E+10	pCi									1.09E+13		
ORNL	164.01	Hot Storage Garden R1	3.12E+07	pCi						5.68E+07		4.67E+10			
ORNL	167.01	Epicor II Lysimeters, MV Soils & Sediments	7.73E+08	pCi											
ORNL	200.03	Facilities 3504, 3508, 3541, 3550 and 3592 Building Debris and Misc Material	5.09E+07	pCi									2.22E+08		
ORNL	200.999	Comingled Waste Lot that includes Waste Lots 200.1, 200.2 and 200.4	2.76E+09	pCi									3.26E+10		
ORNL	201.01	Miscellaneous Materials from Buildings 2001, 2019 and 2024	9.07E+06	pCi					3.16E+06			3.24E+07	1.15E+07	5.51E+06	
ORNL	201.02	Building 2000 Structure and Contents	1.19E+09	pCi					1.18E+09			6.25E+08	1.92E+09	6.85E+08	
ORNL	201.03	Slabs - Drains, Pipes and Slabs	5.58E+09	pCi		1.42E+09			4.99E+09	4.40E+09		3.64E+09	2.49E+10	1.87E+09	2.23E+07
ORNL	203.01	Buildings 2011, 2017 and 3044	6.34E+08	pCi									1.07E+09		
ORNL	207.01	3026 Hot Cells	2.47E+08	pCi		5.42E+09						3.46E+10	1.36E+09		
Y-12	301.01	Capability Unit 29 Legacy Material Bldg 9201-5	1.05E+08	pCi											
Y-12	301.02	Legacy Material from Building 9201-5	4.98E+07	pCi											
Y-12	301.04	Legacy Material from Building 9201-5 First and Third Floor Beryllium Areas	1.10E+09	pCi											
Y-12	303.01	Old Salvage Yard Piles SY-HI (Areas 1 and 2)	7.39E+09	pCi											
Y-12	303.02	Old Salvage Yard SY-HI Area 1 Pile, Rev 1	1.41E+09	pCi											
Y-12	304.01	Building 9211 D&D	9.04E+09	pCi									1.51E+10		
Y-12	304.02	Building 9769 D&D	1.86E+09	pCi									5.85E+09		
ETTP	401.01	K-33 Building Debris and Misc Material	2.00E+11	pCi									1.71E+12		
ETTP	997.01	Main Plant LR/LC Buildings	2.52E+09	pCi									3.27E+10		
ETTP	997.02	K-1035 Demolition Debris	5.90E+09	pCi											
			1.29E+12	pCi	1.54E+12	1.47E+12	5.75E+08	4.88E+07	6.17E+09	4.46E+09	7.51E+13	9.30E+13	3.80E+13	3.23E+09	2.23E+07
			g		8.87E+09	7.34E+09	1.52E+09	1.52E+09	6.78E+09	5.61E+09	1.20E+09	9.56E+09	1.04E+12	7.56E+09	5.58E+09
				pCi/g	1.74E+02	2.01E+02	3.79E-01	3.22E-02	9.10E-01	7.95E-01	6.27E+04	9.73E+03	3.67E+01	4.27E-01	4.00E-03

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Th-230	Th-232	U-232	U-233	U-234	U-235	U-236	U-238	Zn-65
Y-12	1.0	BYBY RA	8.66E+10	pCi					4.07E+13	1.71E+12	6.39E+11	6.74E+13	
ORNL	2.01	SWSA 4 Remedial Action IHP-1 RA	2.22E+10	pCi					3.20E+11	5.15E+10	3.11E+09	1.22E+11	
ETTP	3.00	K-1070-A RA	2.59E+10	pCi					8.42E+12	2.53E+11	1.48E+11	5.12E+12	
ETTP	4.02	PWR K-1085-401 RA	5.93E+07	pCi									
ETTP	4.03	Blair Quarry Soils	1.35E+10	pCi					1.77E+11	1.25E+10		6.28E+10	
ETTP	4.05	K-710	2.80E+08	pCi					3.33E+09	1.28E+08		2.79E+09	
ETTP	4.06	K-1085 Old Firehouse Burn Area Drum Burial Site, Area 6 Soils	1.51E+07	pCi					1.49E+09	7.16E+07		3.94E+09	
ETTP	4.08	Duct Island Soil Mounds	1.47E+08	pCi					4.18E+10	2.13E+09		1.07E+10	
ETTP	4.11	K-711/K-766 Debris and Soils	5.37E+08	pCi					4.51E+08	1.97E+08		1.89E+09	
ETTP	4.12	K-770 Scrap Yard Soils	8.81E+10	pCi					2.60E+12	3.03E+11		2.20E+12	
ETTP	4.14	K-1093 Scrap Yard Debris	6.63E+08	pCi					5.30E+09	2.73E+08		2.40E+09	
ETTP	6.01	K25 HMA-1 DD R2	3.41E+09	pCi					1.51E+11	9.60E+09	4.36E+08	1.59E+11	
ETTP	6.02	K27 Units 1-7 ACMR2 (ARRA)	3.87E+08	pCi					4.19E+09	2.63E+08	1.43E+08	3.76E+09	
ETTP	6.03	K25 HMA-2 DD Rev 2	1.91E+08	pCi					2.78E+10	4.09E+09	2.19E+07	1.93E+10	
ETTP	6.04	K-27 Units 402-8 & 402-9 Hazardous Materials Abatement	5.90E+07	pCi					2.14E+08	1.75E+07	1.50E+07	1.75E+08	
ETTP	6.06	K-25 Bldg Area 6 PER R1	2.13E+08	pCi					1.10E+11	4.77E+09	7.37E+08	3.97E+09	
ETTP	6.12	K-25 Bldg Non-Purge Ext. Transite	6.80E+08	pCi					3.31E+10	1.71E+09	3.20E+08	9.35E+08	
ETTP	6.13	K-25 Bldg Area 5.1 PER R0	1.36E+08	pCi					9.15E+10	3.18E+09	2.97E+08	2.87E+08	
ETTP	6.14	K-1232 Tank Farm Miscellaneous Debris R0	7.86E+07	pCi					8.46E+08	8.69E+07		8.97E+08	
ETTP	6.16	K-601 Misc Debris	1.07E+09	pCi					2.00E+10	1.10E+09		5.56E+09	
ETTP	6.17	Building K-1030 Debris	9.11E+08	pCi					6.31E+08	1.71E+08		1.28E+09	
ETTP	6.18	Building K-1024 Debris	8.51E+08	pCi					6.32E+08	1.16E+08		5.75E+08	
ETTP	6.19	K-25/K-27 Bldg Struc Debris	1.92E+09	pCi					1.03E+12	5.01E+10	1.44E+09	1.05E+11	
ETTP	6.27	K-25/K-27 EMR Debris Material (K-27 ARRA)	2.74E+09	pCi					6.05E+09			1.49E+11	
ETTP	6.28	K-25 Lead Based Pain Debris	5.54E+08	pCi					1.19E+09	7.63E+08		7.10E+08	
ETTP	6.31	K-25 Building Northwest Bridge	5.25E+08	pCi					4.30E+08			1.85E+08	
ETTP	6.41	K-25 West Side Compressors Group 1 R1	6.11E+09	pCi					1.99E+13	8.03E+11		9.08E+10	
ETTP	6.42	K-25 West Side Converters Group 1 R1	1.02E+09	pCi					3.60E+12	1.83E+11		2.44E+10	
ETTP	6.43	K-25 West Side Converters Group 1 R1	3.49E+09	pCi					4.39E+12	2.21E+11		1.88E+10	
ETTP	6.58	K25 East and North Low-Risk Converters	3.03E+09	pCi					2.70E+12	1.44E+11		8.00E+10	
ETTP	6.59	Building K-25 East Wing and North End Low-Risk Compressors	2.08E+09	pCi					6.14E+12	3.30E+11		1.74E+11	
ETTP	6.60	K-25 West Wing Post Mined Low-Risk Compressors	8.48E+07	pCi					2.41E+11	1.22E+10		1.52E+09	
ETTP	6.998	Comingled waste lot that includes WL's 6.49-6.57	4.63E+10	pCi					6.54E+13	4.23E+12	5.82E+11	2.54E+12	
ETTP	6.999	Comingled waste lot that includes WL's 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, 6.48	1.66E+11	pCi					2.62E+13	2.05E+12		4.06E+12	
ETTP	8.02	Building K-33 Concrete Pedestal	1.14E+10	pCi					2.46E+10	1.23E+09	1.23E+08	2.46E+10	
ETTP	8.05	BNFL Compressor Blades	5.89E+08	pCi					6.18E+10	3.21E+09		1.03E+11	
ETTP	8.07	BNFL K-31 Concrete Pedestal Waste Lot	4.61E+09	pCi					3.26E+09	3.41E+08		3.88E+09	
ETTP	8.08	K-33 Concrete Floor Scabble	2.27E+09	pCi						1.65E+09		9.85E+09	

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Th-230	Th-232	U-232	U-233	U-234	U-235	U-236	U-238	Zn-65
ETTP	8.11	Non-PG/Non-Fissile Components	2.66E+08	pCi					1.71E+09	1.19E+09		1.20E+10	
ORNL	10.01	Old Hydrofracture Facility Remediation Wastes (Containers)	7.04E+08	pCi					8.57E+10	2.84E+09	4.96E+03	1.82E+11	
ETTP	14.01	K-1303 Building Debris	1.92E+09	pCi					4.65E+09	1.34E+08	6.22E+10	3.31E+09	
ETTP	14.02	K-1302 Building Debris	3.06E+08	pCi					4.91E+09	2.45E+08	1.01E+08	1.07E+09	
ETTP	14.03	K-1413 Building Debris	1.10E+09	pCi					7.04E+09	5.50E+08	8.04E+09	1.06E+10	
ETTP	14.04	K-1303 Metal Debris	1.61E+08	pCi					3.21E+06	1.61E+06			
ETTP	14.05	K-1300 Stack Debris	1.97E+08	pCi					8.81E+10	4.44E+09	1.83E+09	2.02E+10	
ETTP	14.06	K-1413 Process Piping and Equipment	7.78E+07	pCi					8.09E+09	8.22E+08	3.77E+08	2.66E+10	
ETTP	14.07	Overhead Fluorine Pipelines and K-1301/K-1407 Metal Debris	2.60E+07	pCi					1.43E+07	2.08E+06	1.30E+06	1.38E+07	
ETTP	14.08	K-1301, K-1405, and K-1407 Asbestos	9.08E+06	pCi					5.11E+08	3.00E+07	4.80E+07	4.19E+08	
ETTP	14.11	K-1420 Equipment and Building Debris	5.28E+09	pCi					2.21E+11	2.91E+10		3.83E+10	
ETTP	14.14	K-1401/K-723 R4	2.43E+10	pCi					4.42E+11	3.45E+10		4.16E+11	
ETTP	14.15	K-1420 Calciner	5.32E+07	pCi					3.03E+11	1.90E+10		1.41E+11	
ETTP	14.16	Main Plant D&D Housekeeping R0	1.53E+07	pCi					4.16E+06	8.14E+05		3.91E+06	
ETTP	14.17	UF6 Cylinders Wooden Saddles	2.88E+08	pCi					3.13E+07			8.78E+07	
ETTP	14.21	K-1066-G Scrap, Debris and Abandoned Equipment	5.12E+08	pCi					1.40E+09	1.25E+08		3.75E+09	
Offsite	24.0	ACAP RA	3.87E+10	pCi					8.08E+11	8.13E+10		8.94E+11	
Offsite	24.01	ACAP Debris	2.46E+06	pCi					1.20E+09	6.79E+07		1.45E+09	
Offsite	24.02	ACAP Soil	1.30E+09	pCi					6.99E+06	4.03E+05		7.17E+06	
ETTP	30.01	ETTP OD RSM1 R1	2.07E+09	pCi					3.04E+11	8.65E+09	7.59E+08	1.23E+11	
ETTP	30.02	ETTP OD CD	8.38E+08	pCi					2.28E+11	1.57E+10	3.41E+09	1.23E+11	
ETTP	30.03	ETTP OD RSM 5	6.00E+07	pCi					2.00E+09	3.65E+07	1.19E+07	1.79E+09	
ETTP	30.06	ETTP OD DAW R1	1.18E+09	pCi					4.09E+11	2.66E+10	5.96E+10	2.53E+11	
ETTP	30.07	OD VRR-1	1.60E+09	pCi					2.92E+11	1.18E+10		4.11E+11	
ETTP	30.08	OD VRR-2	4.81E+08	pCi					7.49E+11	3.08E+10		1.34E+12	
ETTP	30.09	ETTP OD DAW-2 R1	2.19E+08	pCi					7.77E+11	2.53E+10	3.01E+09	3.57E+11	
ETTP	30.10	ETTP OD DAW-3	1.78E+08	pCi				1.96E+09	2.50E+10	1.43E+09	1.13E+08	3.01E+10	
Offsite	30.12	DWI 901 Stored Soils	1.83E+08	pCi					9.81E+10	5.95E+09	1.34E+09	1.33E+11	
ETTP	30.13	ETTP Outdoor Solids	3.53E+08	pCi					1.63E+10	9.22E+08	2.70E+08	6.93E+10	
ETTP	62.01	Poplar Creek Process Facilities Building Debris and Miscellaneous Materials	6.46E+07	pCi					2.00E+09	1.10E+08		1.29E+09	
ETTP	62.04	K-413 Building Debris and Process Equipment	7.17E+08	pCi					4.28E+09	1.44E+09		2.06E+09	
ETTP	62.05	K-1231 and K-1233 Demolition Debris	1.68E+09	pCi					8.09E+09	3.56E+08		7.50E+08	
ETTP	65.01	K-770 Scrap Yard	4.16E+10	pCi					2.50E+09	4.45E+10	8.33E+08	7.58E+11	
ETTP	65.02	K-770 14 Series Piles	9.56E+08	pCi					1.21E+08	1.26E+09		2.12E+10	
ETTP	65.03	K-770 B-25 Boxes	8.81E+08	pCi				2.20E+11		1.28E+10	9.60E+09	2.26E+10	
ETTP	66.01	KAFaD Group 1 Buildings K-724 and K-725 Excess Material Project	2.86E+06	pCi					1.69E+06	1.97E+05		2.14E+06	
ETTP	66.04	K-1064 Peninsula Area	1.31E+08	pCi					3.54E+10	1.93E+09	1.56E+09	1.42E+10	
ETTP	66.06	K-1025 Buildings Structural Wood	3.40E+07	pCi					2.70E+08	1.51E+07		2.05E+08	

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Th-230	Th-232	U-232	U-233	U-234	U-235	U-236	U-238	Zn-65
ETTP	66.07	DBOS Building Debris and Misc Materials R2	9.78E+09	pCi					5.30E+12	1.77E+11		4.49E+12	
ETTP	73.01	Centrifuge Equipment U	8.57E+07	pCi					9.00E+10	5.26E+09	2.04E+09	4.49E+10	
ETTP	73.02	Centrifuge Equipment C	9.73E+07	pCi					1.02E+11	5.97E+09	2.32E+09	5.10E+10	
ORNL	80.01	HFIR Impoundments	8.49E+09	pCi					1.56E+10			9.33E+09	
ORNL	80.02	HRE Pond Sediments	6.88E+09	pCi					1.44E+10			8.25E+09	
ORNL	81.01	T1/T2 R4 HFIR Tanks Debris R5	1.01E+09	pCi				3.10E+08	2.71E+08	4.27E+06	4.74E+07	5.28E+08	
ORNL	81.02	22-Trench Debris & Secondary Waste	8.24E+06	pCi					9.14E+06	1.03E+06		6.77E+06	
ORNL	84.01	GAAT RA Waste R3	1.22E+09	pCi				9.16E+09	6.07E+09	2.83E+08	1.25E+07	6.46E+09	
ORNL	84.02	ITRA Waste R1	3.15E+08	pCi				1.93E+07	3.52E+08	4.34E+01	1.31E+01	6.10E+06	
ORNL	84.03	W1-A B12 Box Soil	3.18E+08	pCi					1.01E+11	3.80E+08	1.53E+08	1.22E+09	
ORNL	84.04	W1-A B12 Box Soil-1	1.79E+08	pCi					7.31E+10	8.36E+08	3.45E+08	1.25E+09	
ORNL	84.05	RASW Inactive Tanks Secondary Equipment	1.81E+06	pCi				1.48E+04	6.84E+05	1.35E-02	8.56E-03	2.14E+03	
ORNL	84.06	HIC-1 FFA Inactive Tanks	4.56E+06	pCi				5.02E+05	2.31E+07	4.56E-01	2.88E-01	7.16E+04	
ORNL	87.01	SIOU Bricks	6.26E+09	pCi					5.14E+11	2.54E+10	1.53E+10	2.90E+11	
ORNL	87.02	SIOU Debris R2	1.00E+09	pCi					8.23E+09	4.26E+08	2.91E+08	4.37E+09	
ORNL	89.01	MSRE Remedial Action	4.69E+07	pCi				1.45E+11	8.29E+09	9.88E+05	1.16E+06	3.57E+05	
ORNL	102.01	Building 3026 Debris and Misc Material	8.53E+08	pCi					5.23E+08			4.42E+08	
ORNL	111.01	Melton Valley Weir Cleanout and Bank Stabilization Project	6.63E+08	pCi	3.91E+08	5.04E+08			1.29E+09			1.77E+09	
Y-12	114.01	Jack Case Center Contaminated Force Main	1.96E+07	pCi					4.70E+09	1.58E+08	7.21E+07	1.06E+09	
Offsite	145.01	David Witherspoon, Inc. 901 Site- Candora Soil	1.34E+10	pCi					3.32E+12	2.58E+11	8.40E+10	3.23E+12	
Offsite	145.02	DWI 901 Scrap Metal and Debris R2	1.81E+09	pCi					1.28E+10	6.45E+08		1.42E+10	
Offsite	145.03	DWI 901 Site Building and Miscellaneous Debris	4.90E+08	pCi					9.79E+09	5.78E+08	2.98E+08	8.42E+09	
Offsite	145.04	David Witherspoon, Inc. 901 Site Soil	7.29E+10	pCi					9.26E+12	3.54E+11	1.20E+11	4.57E+12	
Offsite	146.01	DWI 1630 Soil and Incidental Debris R6	1.35E+11	pCi					5.68E+13	8.20E+11	3.80E+12	5.56E+13	
Offsite	146.02	DWI 1630 Site: Drums and Drum Soils	4.96E+08	pCi					2.09E+11	3.01E+09	1.40E+10	2.04E+11	
ORNL	149.01	NHF D&D	4.64E+09	pCi					2.35E+10			2.02E+11	
ORNL	149.02	NHF Well P&A Debris R2	5.98E+07	pCi									
ORNL	149.03	HRE Ancillary Facilities	1.16E+08	pCi	6.29E+07	2.84E+07			3.65E+07			3.80E+07	
ORNL	149.04	HRE Waste Evaporator System and Sampling Station Waste R2	2.12E+08	pCi		3.58E+04			6.38E+09	1.73E+08	6.81E+07	5.45E+06	
ORNL	149.06	NHF Well P&A Primary Waste	5.94E+07	pCi				2.04E+08	2.80E+06	5.67E+04	9.20E-02	7.84E+05	
ORNL	149.07	NHF Process	2.90E+07	pCi				6.06E+09	5.69E+08	9.95E+06		2.79E+08	
ORNL	149.09	7841 Scrap Yard Debris and Equipment	1.20E+09	pCi	1.02E+10	1.33E+10	1.98E+09	9.78E+11	1.60E+10	1.42E+09	1.29E+09	1.56E+11	
ORNL	149.10	MV Tanks 454 and 455	9.91E+06	pCi				1.41E+07	9.38E+06	1.13E+04	1.00E+05	2.44E+05	
ORNL	155.01	K-1070-B Burial Ground Remediation	1.12E+11	pCi					5.93E+13	6.73E+12		2.91E+13	
ETTP	155.02	BOS Lab Facilities Miscellaneous Wastes	1.83E+09	pCi					4.04E+11	2.43E+10		4.46E+11	
ETTP	155.03	BOS Lab Area Soil	1.56E+08	pCi					1.31E+09	6.43E+07		1.01E+09	
ETTP	155.04	BOS Lab Area Acid Pits and Piping	1.52E+08	pCi					1.06E+09	6.45E+07		2.45E+08	
ETTP	155.05	K-1015-A Laundry Pit	1.33E+08	pCi					1.30E+09	8.34E+07		2.35E+08	

Table A-6. Mass Weighted Average Data Set (Natural Phenomenon and Transportation Risk) (Continued)

Site	Waste Lot	WL Name	Net Weight (g)	Units	Th-230	Th-232	U-232	U-233	U-234	U-235	U-236	U-238	Zn-65
ETTP	157.01	K-29 Building D&D	3.63E+10	pCi					3.07E+12	1.66E+11		7.23E+11	
ORNL	164.01	Hot Storage Garden R1	3.12E+07	pCi	9.86E+07	2.17E+07			3.78E+08	1.13E+08		4.00E+08	
ORNL	167.01	Epicor II Lysimeters, MV Soils & Sediments	7.73E+08	pCi					3.54E+09	1.65E+08	5.41E+07	2.25E+08	
ORNL	200.03	Facilities 3504, 3508, 3541, 3550 and 3592 Building Debris and Misc Material	5.09E+07	pCi					2.37E+08			2.35E+07	
ORNL	200.999	Comingled Waste Lot that includes Waste Lots 200.1, 2001.2 and 200.4	2.76E+09	pCi					8.37E+11	3.56E+09		3.29E+10	
ORNL	201.01	Miscellaneous Materials from Buildings 2001, 2019 and 2024	9.07E+06	pCi	7.45E+06	1.80E+06			4.75E+06	3.62E+06		4.10E+06	
ORNL	201.02	Building 2000 Structure and Contents	1.19E+09	pCi	8.91E+08	2.49E+08			6.64E+08	4.73E+08		5.33E+08	
ORNL	201.03	Slabs - Drains, Pipes and Slabs	5.58E+09	pCi	2.21E+09	1.39E+09		8.76E+10	3.65E+10	6.08E+08	6.02E+08	6.97E+09	
ORNL	203.01	Buildings 2011, 2017 and 3044	6.34E+08	pCi					5.72E+09	2.77E+08		3.59E+08	
ORNL	207.01	3026 Hot Cells	2.47E+08	pCi	1.68E+08	1.03E+08			6.78E+08	4.85E+07		1.05E+08	3.61E+08
Y-12	301.01	Capability Unit 29 Legacy Material Bldg 9201-5	1.05E+08	pCi					2.22E+09	1.72E+06	2.30E+07	6.94E+07	
Y-12	301.02	Legacy Material from Building 9201-5	4.98E+07	pCi						2.28E+06		1.33E+07	
Y-12	301.04	Legacy Material from Building 9201-5 First and Third Floor Beryllium Areas	1.10E+09	pCi						1.87E+09	9.67E+08	1.48E+11	
Y-12	303.01	Old Salvage Yard Piles SY-H1 (Areas 1 and 2)	7.39E+09	pCi				8.13E+09	1.14E+12	6.44E+10	3.19E+10	4.96E+12	
Y-12	303.02	Old Salvage Yard SY-H1 Area 1 Pile, Rev 1	1.41E+09	pCi					1.46E+13	8.81E+11	2.05E+11	1.14E+13	
Y-12	304.01	Building 9211 D&D	9.04E+09	pCi					8.72E+11	3.22E+10		4.63E+11	
Y-12	304.02	Building 9769 D&D	1.86E+09	pCi					6.08E+10		5.03E+09	4.66E+10	
ETTP	401.01	K-33 Building Debris and Misc Material	2.00E+11	pCi					1.63E+12	7.97E+10		1.18E+12	
ETTP	997.01	Main Plant LR/LC Buildings	2.52E+09	pCi					4.56E+10	3.58E+09		4.31E+10	
ETTP	997.02	K-1035 Demolition Debris	5.90E+09	pCi					8.15E+09		3.16E+09	7.56E+09	
			1.29E+12	pCi	1.40E+10	1.56E+10	1.98E+09	1.46E+12	3.45E+14	2.04E+13	5.81E+12	2.05E+14	3.61E+08
				g	9.03E+09	9.24E+09	1.20E+09	1.79E+10	1.28E+12	1.25E+12	5.10E+11	1.29E+12	2.47E+08
				pCi/g	1.55E+00	1.69E+00	1.65E+00	8.13E+01	2.69E+02	1.63E+01	1.14E+01	1.60E+02	1.46E+00

Table A-7. Chemical Concentration Data Set

Site		V-12	ORNL	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP														
Waste Lot		1.0	2.01	4.03	4.05	4.06	4.08	4.11	4.12	4.14	6.01	6.02	6.03	6.04	6.06	6.12	6.13	6.14	6.16	6.17	6.18		
Waste Lot mass (grams)		1.27E+12	8.66E+10	2.22E+10	1.35E+10	2.80E+08	1.51E+07	1.47E+08	5.37E+08	8.81E+10	6.63E+08	3.41E+09	3.87E+08	1.91E+08	5.90E+07	2.13E+08	6.8E+08	1.4E+08	7.9E+07	1.1E+09	9.1E+08	8.5E+08	
ID	EMWMF SRC FOR WL	Units																					
14	Antimony	mg/kg		0.51	4.83E-01	7.25E-01		2.33E+00	7.27E+01	1.12E+01	1.55E+01	5.21E-02	0.02	0.052	1.76E-02	2.24E+00		2.24E+00		4.23E+00	4.94E-01	8.31E-01	
15	Barium	mg/kg	486.1	167.4	4.54E+02	1.65E+02	6.72E+02	2.50E+02	4.71E+01	1.19E+02	2.94E+02	4.82E-01	0.56	0.482	5.64E-01					3.53E+02	7.67E+02	5.70E+02	2.99E+02
N84	Boron	mg/kg					1.07E+01	7.34E+00														2.31E+01	
16	Chromium [total]	mg/kg	184.271	38.0	3.97E+01	4.11E+01	9.15E+01	9.76E+03	3.70E+02	4.99E+02	2.87E+03	7.40E-02	0.08	0.074	7.85E-02	2.93E+03		2.93E+03	3.64E+03	5.20E+01	1.03E+03	3.19E+02	
17	Lead	mg/kg	906.6	55.9	2.82E+02	1.05E+02	1.82E+02	2.27E+02	6.89E+01	6.65E+01	1.67E+02	4.71E+00	1.84	4.71	2.01E+00	9.65E+01		9.65E+01		8.20E+01	1.10E+03	1.18E+02	
N72	Manganese	mg/kg				1.57E+03	3.26E+02	1.15E+02	5.76E+02	6.40E+02	1.82E+03										1.32E+03	1.03E+03	
N73	Molybdenum	mg/kg					3.67E+00	6.22E+01	5.68E+00	1.34E+01	7.04E+01											7.48E+00	
18	Selenium	mg/kg		0.57	2.05E+00	7.12E-01		3.56E+00	8.33E-01	4.51E+00	2.80E+02	3.81E-03	0.00	0.0038	7.08E-04	4.64E+01		4.64E+01	3.53E+01	2.23E+01	3.70E+01	6.63E+00	
19	Strontium	mg/kg		18.16		7.35E+00	4.41E+01	6.90E+00	9.78E+01		5.71E+01												
20	Tin	mg/kg		10.5			1.21E+01	1.86E+01	5.88E+00	5.67E+01	1.74E+02	7.50E-02	0.19	0.075	1.63E-01	2.81E+01		2.81E+01					
21	Vanadium	mg/kg		24.8	2.11E+01	1.21E+01	8.60E+01	2.73E+01	4.90E+01	3.70E-02	0.03	0.037	3.04E-02							2.12E+02	2.12E+01	2.22E+02	6.94E+00
N33	2,4-D	mg/kg																					
N34	2,4,5-T [Silvex]	mg/kg						8.42E-02															
22	Acenaphthene	mg/kg	3.6		3.85E+01	3.52E+00		1.68E+02	3.27E-01	4.59E-01											3.84E+01	4.86E+00	
N59	Acenaphthylene	mg/kg						1.64E-01	5.21E-01													1.70E+00	
23	Acetone	mg/kg	0.020		2.44E-02	5.06E-02		8.67E-03	6.13E-02												8.93E-01		
N99	Acetonitrile	mg/kg																					
N74	Acetophenone	mg/kg						7.06E+01	4.78E+00												3.95E-01		
N100	Acrolein	mg/kg																					
N101	Acrylonitrile	mg/kg																					
N45	Aldrin	mg/kg						1.47E-02															
N47	Aroclor-1221	mg/kg																					
N48	Aroclor-1232	mg/kg																					
24	Benzene	mg/kg																					
N120	Benzidine	mg/kg																					
N60	Benzoic Acid	mg/kg						7.02E+01	1.75E-01	1.24E+01											1.67E+03	8.15E+00	
N67	Benzyl Alcohol	mg/kg																				3.70E+00	
N52	alpha-BHC	mg/kg																					
N53	beta-BHC	mg/kg						9.28E-02															
N54	delta-BHC	mg/kg						1.39E-02															
N102	Bromodichloromethane	mg/kg																					
N103	Bromoform	mg/kg																					
N104	Bromomethane	mg/kg																					
N105	Butylbenzene	mg/kg																					
25	Carbazole	mg/kg	2.71	0.38	4.89E+01			6.79E+01	3.14E-01	5.19E-01											4.59E+01	1.17E+01	
26	Carbon tetrachloride	mg/kg					3.98E+00																
N75	Carbon Disulfide	mg/kg																					
N35	Chlordane	mg/kg						1.24E+00															
N01	Chlorobenzene	mg/kg																					
27	Chloroform	mg/kg				3.08E-02	1.06E+00			8.62E-02					1.67E+00	1.67E+00				5.50E-04			
N106	Chloromethane (Methyl Chloride)	mg/kg																					
N112	o-Chlorotoluene	mg/kg																					
N27	m-Cresol	mg/kg																				5.04E+00	
N26	o-Cresol	mg/kg																				1.81E+00	
N28	p-Cresol	mg/kg							2.27E-01														
N76	Cumene (isopropylbenzene)	mg/kg																			9.76E-03	2.20E+00	
N09	Cyanide	mg/kg																					
N49	DDD	mg/kg						2.20E-01															
N50	DDE	mg/kg						4.21E-01															
29	Di-n-butylphthalate	mg/kg	3.49	0.22	1.89E+00			1.12E-01		4.54E+00											3.94E-01	9.93E+01	3.76E+00
N107	Dibromochloromethane	mg/kg																					
N02	1,2-Dichlorobenzene	mg/kg																					
N03	1,3-Dichlorobenzene	mg/kg																					
N04	1,4-Dichlorobenzene	mg/kg						5.70E-02															
N93	1,2-cis-Dichloroethylene	mg/kg																					
N96	1,2-trans-Dichloroethylene	mg/kg																					
N108	Dichlorodifluoromethane	mg/kg																					
N94	1,2-Dichloropropane	mg/kg																					
28	Dieldrin	mg/kg	0.049					1.47E-02															
N62	Diethylphthalate	mg/kg																			3.54E+01	3.61E-01	
N95	1,2-Dimethylbenzene	mg/kg																				4.74E-01	
N63	2,4-Dimethylphenol	mg/kg																				1.43E+00	

Table A-7. Chemical Concentration Data Set (Continued)

		Site	Y-12	ORNL	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP		
		Waste Lot	1.0	2.01	4.03	4.05	4.06	4.08	4.11	4.12	4.14	6.01	6.02	6.03	6.04	6.06	6.12	6.13	6.14	6.16	6.17	6.18	
WL Name (pink indicates co-mingled waste lots)			ETTP EA	SWSA, a Remedial Action Eff. (RA)	Blair Quarry Soils	K-710	K-1093 Old Emulsion Burn Area Drum Bund Site Area 6 Soils	Duct Island Soil Mounds	K-71165-766 Leaks and Soils	K-770 Strip Tank Soils	K-1093 Strip Tank Debris	K-25 EM/4-1 DD-82	K-27 Units 1-7 AC20R3 (ARFA)	K-25 EM/4-1 DD Rev 2	K-27 Units 8-10, 3 & 402 of Hexonite Material Abatement	K-25 EM/4-1 DD Rev 2							
N64	Dimethylphthalate	mg/kg									9.25E+00											3.26E+01	6.07E-02
N86	2,4-Dinitrotoluene	mg/kg																					
N87	2,6-Dinitrotoluene	mg/kg																					
N69	Endosulfan and Metabolites	mg/kg							4.68E-01														
N36	Endrin	mg/kg																					
N70	Endrin Aldehyde	mg/kg							7.00E-02														
N71	Endrin Ketone	mg/kg							1.31E-01														
N77	Ethylbenzene	mg/kg																			3.42E-03		2.08E-01
N78	Ethylchloride	mg/kg																					
N37	Heptachlor	mg/kg							2.55E-02														
N38	Heptachlor Epoxide	mg/kg																					
N42	Hexachlorobenzene	mg/kg																					
N29	Hexachlorobutadiene	mg/kg					4.55E+00																
N30	Hexachloroethane	mg/kg																					
N111	n-Hexane	mg/kg																					
N118	1-Hexanol	mg/kg																					
N79	2-Hexanone	mg/kg																			6.83E-03		
30	Isophorone	mg/kg																					
N44	Lindane	mg/kg																					
N41	Lithium	mg/kg																					
N109	Methanol	mg/kg																					
N110	Methylene Chloride	mg/kg																					
N05	Methylcyclohexane	mg/kg																					
N80	Methyl Isobutyl Ketone	mg/kg																					
N85	Methyl Methacrylate	mg/kg																					
N98	1-Methyl-4-(1-methylethyl)-benzene	mg/kg																					3.97E-01
N57	2-Methylnaphthalene	mg/kg				1.67E+01		7.04E-02	6.94E+01	1.01E-01	3.62E+00									5.17E-02		3.37E+00	
N88	(1-Methylpropyl)benzene	mg/kg																					1.82E-01
31	Naphthalene	mg/kg	1.04		1.21E+01			4.60E-02	6.99E+01	1.57E-01	1.71E-01									5.62E-02	2.93E+01	9.20E+00	
N83	4-Nitrobenzenamine (4-Nitroaniline)	mg/kg																					
N31	Nitrobenzene	mg/kg																					
N58	2-Nitrophenol	mg/kg																					
N82	4-Nitrophenol	mg/kg																					
32	N-nitroso-di-n-propylamine	mg/kg																					
N14	N-Nitrosodiphenylamine	mg/kg																					
33	Phenol	mg/kg						7.11E+01	3.14E-01													3.18E+01	4.89E+00
N113	Propylbenzene	mg/kg																					3.80E-01
N114	Propylene Glycol	mg/kg																					
N43	Pyridine	mg/kg																					
N115	Styrene	mg/kg																					
N89	1,1,1,2-Tetrachloroethane	mg/kg																					
N90	1,1,2,2-Tetrachloroethane	mg/kg																					
34	Tetrachloroethene	mg/kg	0.009				2.10E+00															6.00E-04	
N66	2,3,4,6-Tetrachlorophenol	mg/kg																					3.04E+00
35	Toluene	mg/kg	0.004	0.17		2.09E+00					9.52E-02										2.60E-03	1.56E+00	1.01E+00
N06	1,2,4-Trichlorobenzene	mg/kg				1.41E+00																	
36	Trichloroethene	mg/kg	0.005			1.35E+00	1.08E+01								1.93E+00		1.93E+00				5.11E-03		
N116	Trichlorofluoromethane	mg/kg																					
N32	2,4,6-Trichlorophenol	mg/kg																					
N91	1,2,3-Trichloropropane	mg/kg																					
N117	Trimethylbenzene (mixed isomers)	mg/kg																					
N92	1,2,4-Trimethylbenzene	mg/kg																					5.03E+00
N97	1,3,5-Trimethylbenzene	mg/kg																					2.03E+00
N25	Vinyl Chloride	mg/kg																					
N15	Xylene [mixture of isomers]	mg/kg																					1.03E+00

Table A-7. Chemical Concentration Data Set (Continued)

		Site	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ORNL	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP	ETTP				
		Waste Lot	6.19	6.27	6.28	6.31	6.41	6.42	6.43	6.58	6.59	6.60	6.998	6.999	10.01	14.01	14.02	14.03	14.04	14.05	14.06	14.07	14.08	14.11	14.14	14.15	14.16		
WL Name (pink indicates co-mingled waste lots)			K-20/K-27 Bldg. Struc Debris	K-20/K-27 Bldg. Struc Material (K-27 AREA)	K-25 Lead Based Paint Debris	K-25 Building Northwest Bridge	K-25 West Side Compressors Group 1 RU	K-25 West Side Compressors Group 1 RU	K-25 West Side Compressors Group 1 RU	K-25 East and North Low-Risk Converters	Building K-25 East Wing and North End Low-Risk Compressors	K-25 West Wing Boat Mixed Low-Risk Compressors	Comingled waste lot this includes WLs 6.49-6.57	Comingled waste lot this includes WLs 6.32, 6.33, 6.34, 6.35, 6.38, 6.39, 6.45, 6.46, 6.47, 6.48	Old Hydrofracture Facility Remediation Wastes (Containers)	K-1303 Building Debris	K-1302 Building Debris	K-1413 Building Debris	K-1303 Metal Debris	K-1300 Stack Debris	K-1413 Process Piping and Equipment	Overhead Fluorine Pipelines and K-1301/K- 1407 Metal Debris	K-1301, K-1405, and K- 1407 Asbestos	K-1420 Equipment and Building Debris	K-1401/K-723 RA	K-1420 Caltrac	Wain Plant D&O Housekeeping RU		
N64	Dimethylphthalate	mg/kg																											
N86	2,4 Dinitrotoluene	mg/kg																											
N87	2,6 Dinitrotoluene	mg/kg																											
N69	Endosulfan and Metabolites	mg/kg																											
N36	Endrin	mg/kg																										6.25 E-02	
N70	Endrin Aldehyde	mg/kg																										4.65 E-02	
N71	Endrin Ketone	mg/kg																											
N77	Ethylbenzene	mg/kg																											
N78	Ethylchloride	mg/kg																											
N37	Heptachlor	mg/kg																											
N38	Heptachlor Epoxide	mg/kg																											
N42	Hexachlorobenzene	mg/kg																										1.44 E-02	
N29	Hexachlorobutadiene	mg/kg																											
N30	Hexachloroethane	mg/kg																											
N111	n-Hexane	mg/kg																											
N118	1-Hexanol	mg/kg																											
N79	2-Hexanone	mg/kg																											
30	Isophorone	mg/kg																											
N44	Lindane	mg/kg																											
N41	Lithium	mg/kg																											
N109	Methanol	mg/kg																											
N110	Methylene Chloride	mg/kg																											
N05	Methylcyclohexane	mg/kg																											
N80	Methyl Isobutyl Ketone	mg/kg																											
N85	Methyl Methacrylate	mg/kg																											
N98	1-Methyl-4-(1-methylethyl)-benzene	mg/kg																											
N57	2-Methylnaphthalene	mg/kg																											
N88	(1-Methylpropyl)benzene	mg/kg																											
31	Naphthalene	mg/kg																											
N83	4-Nitrobenzenamine (4-Nitroaniline)	mg/kg																											
N31	Nitrobenzene	mg/kg																											
N58	2-Nitrophenol	mg/kg																											
N82	4-Nitrophenol	mg/kg																											
32	N-nitroso-di-n-propylamine	mg/kg																											
N14	N-Nitrosodiphenylamine	mg/kg																											
33	Phenol	mg/kg																											5.20 E-01
N113	Propylbenzene	mg/kg																											
N114	Propylene Glycol	mg/kg																											
N43	Pyridine	mg/kg																											
N115	Styrene	mg/kg																											
N89	1,1,1,2-Tetrachloroethane	mg/kg																											
N90	1,1,2,2-Tetrachloroethane	mg/kg																											
34	Tetrachloroethene	mg/kg																										2.36 E-02	
N66	2,3,4,6-Tetrachlorophenol	mg/kg																											
35	Toluene	mg/kg																											
N06	1,2,4-Trichlorobenzene	mg/kg																											
36	Trichloroethene	mg/kg																											
N116	Trichlorofluoromethane	mg/kg																											
N32	2,4,6-Trichlorophenol	mg/kg																											
N91	1,2,3-Trichloropropane	mg/kg																											
N117	Trimethylbenzene (mixed isomers)	mg/kg																											
N92	1,2,4-Trimethylbenzene	mg/kg																											
N97	1,3,5-Trimethylbenzene	mg/kg																											
N25	Vinyl Chloride	mg/kg																											
N15	Xylene [mixture of isomers]	mg/kg																											

Table A-7. Chemical Concentration Data Set (Continued)

		Site	E1TP	E1TP	Offsite	Offsite	Offsite	E1TP	E1TP	E1TP	E1TP	E1TP	E1TP	E1TP	Offsite	E1TP	E1TP	E1TP	E1TP	E1TP	E1TP	E1TP	E1TP	E1TP	E1TP	E1TP
Waste Lot		14.17	14.21	24.0	24.01	24.02	30.01	30.02	30.03	30.06	30.07	30.08	30.09	30.10	30.12	30.13	62.01	62.04	62.05	65.01	65.02	65.03	66.01	66.04	66.06	
WL Name (pink indicates co-mingled waste lots)		Off-Cylinder: Wooden Scaffolds	K-1066-Q Sunny, Drones and Abandoned Equipment	ACAFRA	ACAFR Debris	ACAF Soil	E1TP: OD ESM1 RI	E1TP: OD CD	E1TP: OD ESM5	E1TP: OD DAW RI	OD VRR-1	OD VRR-2	E1TP: OD DAW2 RI	E1TP: OD DAW3	DWU901: Stored Soils	E1TP: Outdoor Solids	Poplar Creek Process Facilities Building Debris and Miscellaneous Materials	K-413 Building Debris and Process Equipment	K-121 and K-123 Penetration Debris	K-770 Scrap Yard	K-770 14-Series Pipes	K-770 E-23 Boxes	KAFD Group 1 Buildings E-724 and K-725: Excavation Material Project	K-1064 Pumps/Asa	K-1025 Buildings: Structural Wood	
N64	Dimethylphthalate	mg/kg																								
N86	2,4 Dinitrotoluene	mg/kg																								
N87	2,6 Dinitrotoluene	mg/kg																								
N69	Endosulfan and Metabolites	mg/kg	2.68E-01																							
N36	Endrin	mg/kg																								
N70	Endrin Aldehyde	mg/kg	1.06E+00																							
N71	Endrin Ketone	mg/kg																								
N77	Ethylbenzene	mg/kg		1.47E-02																						
N78	Ethylchloride	mg/kg																								
N37	Heptachlor	mg/kg	6.01E-02																							
N38	Heptachlor Epoxide	mg/kg															1.71E-02		7.80E-03		7.90E-03					
N42	Hexachlorobenzene	mg/kg																								
N29	Hexachlorobutadiene	mg/kg																								
N30	Hexachloroethane	mg/kg																								
N111	n-Hexane	mg/kg																								
N118	1-Hexanol	mg/kg																								
N79	2-Hexanone	mg/kg																								
30	Isophorone	mg/kg																								
N44	Lindane	mg/kg																								
N41	Lithium	mg/kg														1.63E+01										
N109	Methanol	mg/kg																								
N110	Methylene Chloride	mg/kg		7.25E-02													6.26E-02		4.24E-01							
N05	Methylcyclohexane	mg/kg				5.00E-03																				
N80	Methyl Isobutyl Ketone	mg/kg																								
N85	Methyl Methacrylate	mg/kg																								
N98	1-Methyl-4-(1-methylethyl)-benzene	mg/kg		1.47E-02																						
N57	2-Methylnaphthalene	mg/kg	1.79E+03	1.14E+01																						
N88	(1-Methylpropyl)benzene	mg/kg		1.64E-02																						
31	Naphthalene	mg/kg	1.75E+03	4.67E+01	1.980	1.98E+00	3.55E-01								4.43E-02											
N83	4-Nitrobenzenamine (4-Nitroaniline)	mg/kg																								
N31	Nitrobenzene	mg/kg																								
N58	2-Nitrophenol	mg/kg																								
N82	4-Nitrophenol	mg/kg																								
32	N-nitroso-di-n-propylamine	mg/kg																								
N14	N-Nitrosodiphenylamine	mg/kg																								
33	Phenol	mg/kg	3.03E+01	1.74E+01													3.46E+01		3.98E+00							
N113	Propylbenzene	mg/kg		1.58E-02																						
N114	Propylene Glycol	mg/kg																								
N43	Pyridine	mg/kg																								
N115	Styrene	mg/kg																								
N89	1,1,1,2-Tetrachloroethane	mg/kg																								
N90	1,1,2,2-Tetrachloroethane	mg/kg																								
34	Tetrachloroethene	mg/kg																								
N66	2,3,4,6-Tetrachlorophenol	mg/kg																								
35	Toluene	mg/kg	1.56E-02		1.35E-02	1.54E-03									6.08E-03							3.56E+00				
N06	1,2,4-Trichlorobenzene	mg/kg																								
36	Trichloroethene	mg/kg			0.014																					
N116	Trichlorofluoromethane	mg/kg																								
N32	2,4,6-Trichlorophenol	mg/kg																								
N91	1,2,3-Trichloropropane	mg/kg																								
N117	Trimethylbenzene (mixed isomers)	mg/kg		3.59E-02																						
N92	1,2,4-Trimethylbenzene	mg/kg		2.77E-02																						
N97	1,3,5-Trimethylbenzene	mg/kg		1.79E-02																						
N25	Vinyl Chloride	mg/kg																								
N15	Xylene [mixture of isomers]	mg/kg		2.87E-02																						

Table A-7. Chemical Concentration Data Set (Continued)

		Site	ETTP	ETTP	ETTP	ORNL	ORNL	ORNL	ORNL	ORNL	ORNL	ORNL	ORNL	ORNL	ORNL	ORNL	ORNL	ORNL	ORNL	ORNL	Y-12	Offsite	Offsite	Offsite	Offsite	Offsite
		Waste Lot	66.07	73.01	73.02	80.01	80.02	81.01	81.02	84.01	84.02	84.03	84.04	84.05	84.06	87.01	87.02	89.01	102.01	111.01	114.01	145.01	145.02	145.03	145.04	146.01
WL Name (pink indicates co-mingled waste lots)		DECE Building Debris and Misc. Materials R2	Centrifuge Equipment D	Centrifuge Equipment C	HPIE Improvements	HPIE Pond Sediments	11/72 R4 HBR Jwale Debris R5	22-Trench Debris & Secondary Waste	GAAT RA Waste R3	TRSA Waste F1	WI-A B1.2 Box Soil	WI-A B1.2 Box Soil J	RASW Inactive Tanks Secondary Equipment	HLC-1 PPA Inerting Tanks	SIOW Backs	SIOW Debris R2	MGRF Remedial Action	Building 3028 Debris and Misc. Material	Milton Valley West Canyon and Waste Stabilization Project	Rock Case Cement Contaminated Frame (Man)	Devco White Spoon, Inc. 801 Site-Candora Soil	DWI 301 Scrap Metal and Debris R2	DWI 301 Site Building and Miscellaneous Debris	Devco White Spoon, Inc. 801 Site Soil	DWI 1630 Soil and Incidental Debris R6	
N64	Dimethylphthalate																									
N86	2,4-Dinitrotoluene																									
N87	2,6-Dinitrotoluene																									
N69	Endosulfan and Metabolites																									1.68E+00
N36	Endrin																									1.68E+00
N70	Endrin Aldehyde																									1.68E+00
N71	Endrin Ketone																									
N77	Ethylbenzene																									
N78	Ethylchloride																									
N37	Heptachlor																									
N38	Heptachlor Epoxide																									
N42	Hexachlorobenzene																									
N29	Hexachlorobutadiene																									
N30	Hexachloroethane																									
N111	n-Hexane																									
N118	1-Hexanol																									
N79	2-Hexanone																									
30	Isophorone																									
N44	Lindane											4.91	4.59			3.16	0.451									
N41	Lithium																									
N109	Methanol																									
N110	Methylene Chloride																									
N05	Methylcyclohexane																									
N80	Methyl Isobutyl Ketone																									
N85	Methyl Methacrylate																									
N98	1-Methyl-4-(1-methylethyl)-benzene																									1.05E-02
N57	2-Methylnaphthalene		1.44E-01																		2.97E-01	1.21E+01			6.08E+00	4.63E+00
N88	(1-Methylpropyl)benzene																									
31	Naphthalene		2.34E-01						7.70E-04		4.91	4.58				3.67	0.451			9.09E-01	1.21E+01			6.05E+00	4.63E+00	
N83	4-Nitrobenzenamine (4-Nitroaniline)																									
N31	Nitrobenzene																									
N58	2-Nitrophenol																									
N82	4-Nitrophenol																									
32	N-nitroso-di-n-propylamine																									
N14	N-Nitrosodiphenylamine																									
33	Phenol											4.83	4.52			3.28	0.444			9.57E-01						
N113	Propylbenzene																									
N114	Propylene Glycol																									
N43	Pyridine																									
N115	Styrene																									5.47E-03
N89	1,1,1,2-Tetrachloroethane																									
N90	1,1,2,2-Tetrachloroethane																									
34	Tetrachloroethene								7.00E-04																	
N66	2,3,4,6-Tetrachlorophenol		3.93E-01																							
35	Toluene										5.92E-07	0.04	0.036	8.92E-09	1.20E-07	0.03	0.004					1.21E+01			1.71E-01	9.56E-03
N06	1,2,4-Trichlorobenzene																									
36	Trichloroethene						7.81E-03				3.23E-05			3.19E-07	4.28E-06											8.36E-03
N116	Trichlorofluoromethane																									
N32	2,4,6-Trichlorophenol																									
N91	1,2,3-Trichloropropane																									
N117	Trimethylbenzene (mixed isomers)																									
N92	1,2,4-Trimethylbenzene																									
N97	1,3,5-Trimethylbenzene																									
N25	Vinyl Chloride																									
N15	Xylene [mixture of isomers]																									

Table A-7. Chemical Concentration Data Set (Continued)

Site		Y-12	ETTP	ETTP	ETTP							
Waste Lot		301.01	301.02	301.04	303.01	303.02	304.01	304.02	401.01	497.01	997.02	
Waste Lot mass (grams)		1.27E+12	1.1E+08	5.0E+07	1.1E+09	7.4E+09	1.4E+09	9.0E+09	1.9E+09	2.0E+11	2.5E+09	5.9E+09
ID	EMWVF SRC FOR WL	Units										
14	Antimony	mg/kg	1.99E+01	2.16E+01	3.29E+01	1.36E+01	6.03E+01	3.92E+00	2.38E+01	1.74E+01	1.87E+01	9.15E+00
15	Barium	mg/kg	3.05E+01	1.36E+02	1.22E+02	2.53E+00	1.01E+03	4.48E+02	4.35E+01	3.49E+02	5.93E+02	9.79E+02
N84	Boron	mg/kg	1.40E+02	4.74E+02	1.61E+02	1.40E+02	4.25E+01	4.75E+02	1.71E+03	1.54E+01		1.97E+02
16	Chromium [total]	mg/kg	1.55E+02	6.10E+02	4.93E+02	1.23E+02	9.28E+00	7.05E+01	5.62E+01	1.50E+03	1.04E+03	4.75E+01
17	Lead	mg/kg	2.51E+02	1.18E+03	2.33E+02	1.54E+03	1.78E+02	5.79E+01	2.56E+02	1.43E+02	1.60E+03	4.85E+02
N72	Manganese	mg/kg	3.39E+03	2.42E+03	1.99E+04	2.40E+02	1.58E+02	1.63E+03	7.15E+01	1.89E+03	1.49E+04	7.21E+02
N73	Molybdenum	mg/kg	3.62E+01	5.12E+01	2.41E+02	7.96E+01	7.29E+01	3.10E+00	2.33E+00	1.52E+02	1.28E+02	7.69E+00
18	Selenium	mg/kg	9.93E-01	1.13E+01	1.24E+01			1.19E+00	4.11E-01	1.18E+01	3.73E+01	1.28E+01
19	Strontium	mg/kg	4.47E+00	3.43E+01	8.94E+00	8.35E+00	1.36E+01	5.01E+01	3.02E+02	1.70E+02	3.45E+01	4.30E+02
20	Tin	mg/kg	1.25E+03	2.53E+01	2.49E+02	2.36E+01	4.60E+01	1.40E+02	3.41E+01	1.01E+02	4.65E+02	6.93E+01
21	Vanadium	mg/kg	3.02E+01	6.09E+01	6.55E+01	1.39E+01	4.09E+01	1.92E+01	7.27E+00	6.13E+01	2.24E+02	1.30E+01
N33	2,4-D	mg/kg								1.07E-02		
N34	2,4,5-T [Silvex]	mg/kg										
22	Acenaphthene	mg/kg								1.04E+02		
N59	Acenaphthylene	mg/kg										
23	Acetone	mg/kg						5.79E-01	8.54E+01	9.75E-01	1.47E+01	1.30E-01
N99	Acetonitrile	mg/kg										
N74	Acetophenone	mg/kg	1.58E+00						4.50E+01		3.95E-01	
N100	Acrolein	mg/kg										
N101	Acrylonitrile	mg/kg										
N45	Aldrin	mg/kg										
N47	Aroclor-1221	mg/kg										
N48	Aroclor-1232	mg/kg										
24	Benzene	mg/kg							8.13E-01			2.19E-02
N120	Benzidine	mg/kg										
N60	Benzoic Acid	mg/kg	5.51E+00	5.73E-01	8.42E+02				1.71E+02	1.13E+02		4.64E+02
N67	Benzyl Alcohol	mg/kg									9.67E-02	
N52	alpha-BHC	mg/kg										
N53	beta-BHC	mg/kg						6.67E-03	3.74E-01		5.05E-02	
N54	delta-BHC	mg/kg										
N102	Bromodichloromethane	mg/kg										
N103	Bromoform	mg/kg										
N104	Bromomethane	mg/kg										
N105	Butylbenzene	mg/kg										
25	Carbazole	mg/kg								1.39E+02		
26	Carbon tetrachloride	mg/kg										
N75	Carbon Disulfide	mg/kg										9.66E-02
N35	Chlordane	mg/kg								1.43E-01	4.15E-02	
N01	Chlorobenzene	mg/kg										
27	Chloroform	mg/kg									5.50E-04	
N106	Chloromethane (Methyl Chloride)	mg/kg										
N112	o-Chlorotoluene	mg/kg										
N27	m-Cresol	mg/kg										
N26	o-Cresol	mg/kg										
N28	p-Cresol	mg/kg										
N76	Cumene (Isopropylbenzene)	mg/kg						5.40E+00	6.83E-02	9.76E-03	1.91E-02	
N09	Cyanide	mg/kg										
N49	DDD	mg/kg							3.74E-01			
N50	DDE	mg/kg				1.28E-02	3.34E-01	4.42E-02	3.76E-01	1.43E-01	1.11E-01	
29	Di-n-butylphthalate	mg/kg	9.16E-01					3.08E+01	1.11E+02		4.90E-01	2.25E+01
N107	Dibromochloromethane	mg/kg										
N02	1,2-Dichlorobenzene	mg/kg										
N03	1,3-Dichlorobenzene	mg/kg										
N04	1,4-Dichlorobenzene	mg/kg										1.90E-02
N93	1,2-cis-Dichloroethylene	mg/kg										
N96	1,2-trans-Dichloroethylene	mg/kg										
N108	Dichlorodifluoromethane	mg/kg										
N94	1,2-Dichloropropane	mg/kg										
28	Dieldrin	mg/kg									3.60E-02	
N62	Diethylphthalate	mg/kg	2.56E-01					3.08E+01			4.90E+00	1.69E+03
N95	1,2-Dimethylbenzene	mg/kg							8.13E-01	6.13E-02		2.33E-02
N63	2,4-Dimethylphenol	mg/kg										

Table A-7. Chemical Concentration Data Set (Continued)

		Site	Y-12	Y-12	Y-12	Y-12	Y-12	Y-12	Y-12	EITP	EITP	EITP
		Waste Lot	301.01	301.02	301.04	303.01	303.03	304.01	304.02	401.01	997.01	997.02
WL Name (pink indicates co-mingled waste lots)		Capability Unit 29 Legacy Material Bldg 9201-5	Legacy Material from Building 9201-5	Legacy Material from Building 9201-5 First and Third Floor Perchlorum Areas	Old Salvage Yard Piles SY-HI (Areas 1 and 2)	Old Salvage Yard SY- EI Area 1 Pile, Rev 1	Building 9211 D&D	Building 9769 D&D	KC-33 Building Debris and Misc. Material	Main Plant LRMCC Buildings	KC-1025 Leachate Debris	
N64	Dimethylphthalate	mg/kg						3.07E+01	2.45E+03			
N86	2,4 Dinitrotoluene	mg/kg										
N87	2,6 Dinitrotoluene	mg/kg										
N69	Endosulfan and Metabolites	mg/kg						9.17E-03	1.43E+00		6.25E-02	
N36	Endrin	mg/kg									4.65E-02	
N70	Endrin Aldehyde	mg/kg				1.84E-02	2.67E+00		3.74E-01			
N71	Endrin Ketone	mg/kg					3.89E-03					
N77	Ethylbenzene	mg/kg							1.02E+01	5.80E-02	3.42E-03	
N78	Ethylchloride	mg/kg										
N37	Heptachlor	mg/kg										
N38	Heptachlor Epoxide	mg/kg							3.74E-01	1.43E-01	1.44E-02	
N42	Hexachlorobenzene	mg/kg										
N29	Hexachlorobutadiene	mg/kg										
N90	Hexachloroethane	mg/kg										
N111	n-Hexane	mg/kg										
N118	1-Hexanol	mg/kg										
N79	2-Hexanone	mg/kg									6.83E-03	9.64E-02
30	Isophorone	mg/kg							2.45E+01			
N44	Lindane	mg/kg										
N41	Lithium	mg/kg										
N109	Methanol	mg/kg										
N110	Methylene Chloride	mg/kg								1.33E-01	1.91E-03	
N05	Methylcyclohexane	mg/kg										
N80	Methyl Isobutyl Ketone	mg/kg										9.63E-02
N85	Methyl Methacrylate	mg/kg										
N98	1-Methyl-4-(1-methylethyl)-benzene	mg/kg								9.97E-02		
N57	2-Methylnaphthalene	mg/kg								8.26E+01	8.62E-02	
N88	(1-Methylpropyl)benzene	mg/kg										
31	Naphthalene	mg/kg								1.69E+02	9.82E-02	1.13E+02
N83	4-Nitrobenzenamine (4-Nitroaniline)	mg/kg										
N31	Nitrobenzene	mg/kg										
N58	2-Nitrophenol	mg/kg										
N82	4-Nitrophenol	mg/kg										
32	N-nitroso-di-n-propylamine	mg/kg										
N14	N-Nitrosodiphenylamine	mg/kg										
33	Phenol	mg/kg						3.08E+01	2.44E+01		2.62E+00	
N113	Propylbenzene	mg/kg							2.22E+00			
N114	Propylene Glycol	mg/kg							2.55E+01			
N43	Pyridine	mg/kg										
N115	Styrene	mg/kg							9.15E+02	1.90E-01		
N89	1,1,1,2-Tetrachloroethane	mg/kg										
N90	1,1,1,2,2-Tetrachloroethane	mg/kg										
34	Tetrachloroethene	mg/kg									6.00E-04	
N66	2,3,4,6-Tetrachlorophenol	mg/kg										
35	Toluene	mg/kg							1.17E+00	7.47E-02	2.60E-03	4.52E-02
N06	1,2,4-Trichlorobenzene	mg/kg										
36	Trichloroethene	mg/kg									5.11E-03	
N116	Trichlorofluoromethane	mg/kg										
N32	2,4,6-Trichlorophenol	mg/kg										
N91	1,2,3-Trichloropropane	mg/kg										
N117	Trimethylbenzene (mixed isomers)	mg/kg										
N92	1,2,4-Trimethylbenzene	mg/kg							8.13E-01	1.40E-01		
N97	1,3,5-Trimethylbenzene	mg/kg								5.98E-02		1.90E-02
N25	Vinyl Chloride	mg/kg										
N15	Xylene [mixture of isomers]	mg/kg							2.40E+00	2.32E-01	7.63E-03	3.97E-02

2. REFERENCES

DOE 2012. *Environmental Management Waste Management Facility 2012 Capacity Assurance Remedial Action Report*, March 2012, DOE/OR/01-2567&D1.

DOE 2013. *Fiscal Year 2013 Phased Construction Completion Report for the Oak Ridge Reservation Environmental Management Waste Management Facility*, February 2013, DOE/OR/01-2603&D0.

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**APPENDIX B:
WASTE VOLUME REDUCTION**

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CONTENTS

ACRONYMS	B-5
1. INTRODUCTION	B-7
2. SCOPE	B-8
3. APPROACH	B-8
4. WASTE MATERIALS	B-9
5. VOLUME REDUCTION METHODS AND BENEFITS	B-13
5.1 RECYCLING	B-13
5.1.1 Regulatory Climate	B-13
5.1.2 Recycling Potential	B-14
5.2 PROJECT SEQUENCING	B-16
5.3 IMPROVED SEGREGATION	B-17
5.4 DEBRIS SIZE REDUCTION	B-18
5.4.1 Size Reduction Equipment	B-18
5.4.1.1 Shredders	B-18
5.4.1.2 Crushers	B-19
5.4.1.3 Compactors	B-20
5.4.1.4 Shearing Machines	B-21
5.4.2 Selected Size Reduction Methods	B-21
5.4.2.1 Size Reduction of Equipment and Structural Steel	B-23
5.4.2.2 Size Reduction of Concrete and General Demolition Debris	B-25
5.4.3 Cost Analysis of Size Reduction Facility	B-27
5.4.3.1 Cost Effectiveness of Size Reduction	B-30
5.4.3.2 Evaluation of Alternative Locations for Size Reduction Facility	B-31
5.4.3.3 Size Reduction Summary for On-site Disposal Alternatives	B-35
5.4.3.4 Volume Reduction for Off-Site Disposal Alternative	B-37
5.4.4 CERCLA Evaluation of Debris Size Reduction	B-44
6. PREVIOUS VOLUME REDUCTION EVALUATIONS	B-47
7. LESSONS LEARNED	B-47
8. SUMMARY	B-48
9. REFERENCES	B-49
APPENDIX B - ATTACHMENT A: VENDOR INFORMATION	B-52
APPENDIX B - ATTACHMENT B: VOLUME REDUCTION PROCESSING COST ESTIMATE	B-59

FIGURES

Figure B-1. Hierarchy for Waste Disposal on the ORR.....	B-7
Figure B-2. Shredder Cutter Assembly (SSI Shredding Systems, Inc.).....	B-19
Figure B-3. Rotary Impact Crusher Components (Striker Crushing and Screening Co.).....	B-20
Figure B-4. BSH Shear by Harris	B-21
Figure B-5. EMDF EBCV Site Plan with Potential Location for Size Reduction Facility.....	B-34

TABLES

Table B-1. Forecasted As-generated CERCLA Waste Volume	B-10
Table B-2. Waste Streams for Representative Buildings by Material Type	B-11
Table B-3. Predicted Debris Types and Quantities for Volume Reduction.....	B-12
Table B-4. Cost Summary for Clean Concrete Crusher Operations	B-15
Table B-5. Projected EMDF Waste Types and Volume with 25% Uncertainty.....	B-16
Table B-6. Disposal Capacity Gained Through Size Reduction of Equipment and Heavy Steel Debris...	B-24
Table B-7. Disposal Capacity Gained Through Size Reduction of Concrete and General Demolition Debris	B-26
Table B-8. Capital Costs for EMDF Size Reduction Facility	B-28
Table B-9. Operations Personnel for Size Reduction Facility	B-29
Table B-10. Total Life-cycle Costs for Size Reduction Facility (FY 2012 dollars).....	B-30
Table B-11. Avoided EMDF Construction Costs Through Size Reduction	B-31
Table B-12. Cost Comparison for Size Reduction Facility Deployment at EMDF and at Two Facilities in Existing Buildings at ORNL and Y-12	B-33
Table B-13. Cost Comparison between Size Reduction Facility Installations at EMDF and within the EMDF Landfill Site.....	B-36
Table B-14. Summary of Size Reduction Cost/Benefit Study Results for the On-site Disposal Alternatives	B-37
Table B-15. Volume Reduction Analysis for the Off-Site Disposal Alternative.....	B-39
Table B-16. Total Life-cycle Costs for Off-Site Disposal Alternative Size Reduction Facility.....	B-40
Table B-17. Cost Benefit of Size Reduction for Off-site Disposal Alternative (Option 1)	B-41
Table B-18. Unit Cost Determination for On-site Disposal Cost by Waste Type without Volume Reduction	B-43
Table B-19. Comparative Analysis of On-site Disposal with Mechanical Size Reduction to On-site Disposal without Mechanical Size Reduction.....	B-45
Table B-20. Comparative Analysis of Off-site Disposal with Mechanical Size Reduction to Off-site Disposal without Mechanical Size Reduction.....	B-46

Table B-21. Basis for Size Reduction Cost Estimate.....	B-60
Table B-22. Cost Data for Shredder Operation.....	B-60
Table B-23. Cost Data for Crusher Operation	B-61
Table B-24. Cost Data for Excavator Operation.....	B-62

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ACRONYMS

ACM	asbestos-containing material
ANSI	American National Standards Institute
ARAR	applicable or relevant and appropriate requirement
BJC	Bechtel Jacobs Company LLC
BNFL	British Nuclear Fuels Limited
C&D	construction and demolition
CARAR	Capacity Assurance Remedial Action Reports
CERCLA	Comprehensive Response, Compensation, and Liability Act of 1980
D&D	deactivation and decommissioning
DOE	U.S. Department of Energy
EBCV	East Bear Creek Valley
EMDF	Environmental Management Disposal Facility
EMWMF	Environmental Management Waste Management Facility
EPA	U.S. Environmental Protection Agency
ETTP	East Tennessee Technology Park
FEMP	Fernald Environmental Management Project
FTE	full-time equivalent
FY	Fiscal Year
HEPA	high-efficiency particulate air
HPS	Health Physics Society
K	Thousand
IAEA	International Atomic Energy Agency
LANL	Los Alamos National Laboratory
LLNL	Lawrence Livermore National Laboratory
LLW	low-level waste
M	Million
NNSS	Nevada National Security Site
NRC	Nuclear Regulatory Commission
OREM	Oak Ridge Office of Environmental Management
ORNL	Oak Ridge National Laboratory
ORR	Oak Ridge Reservation
PPE	personal protective equipment
RA	remedial action
RCRA	Resource Conservation and Recovery Act of 1976
RI/FS	Remedial Investigation/Feasibility Study

ROM	rough order of magnitude
TDEC	Tennessee Department of Environment and Conservation
TSCA	Toxic Substances Control Act of 1976
U.S.	United States
VR	volume reduction
WAC	Waste Acceptance Criteria
WGF	waste generation forecast
WMPP	Waste Management Program Plan
WSSRAP	Weldon Spring Site Remedial Action Project
Y-12	Y-12 National Security Complex

1. INTRODUCTION

The Remedial Investigation/Feasibility Study (RI/FS) for Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) waste evaluates alternatives that will address disposal of waste generated by CERCLA actions on the Oak Ridge Reservation (ORR). Measures that reduce the volume of waste material can potentially reduce disposal costs by reducing the size of the proposed landfill and associated costs for the On-site Disposal Alternatives, and reducing the cost of transportation and disposal fees for the Off-site Disposal Alternative. For the On-site Disposal Alternatives, consolidated disposal of most future-generated CERCLA waste would utilize a newly-constructed landfill facility in Bear Creek Valley on the ORR, referred to as the Environmental Management Disposal Facility (EMDF). This facility may be located at one of several proposed sites. This appendix is written to be independent of the site location; costs are determined based on the East Bear Creek Valley (EBCV) site, but may be scaled to waste volumes that would be disposed of at the various locations. The Off-site Disposal Alternative would provide for the transportation of future CERCLA candidate waste streams to an approved off-site disposal facility. The purpose of this Appendix is to review and assess different approaches for reducing the volume of the CERCLA waste and evaluate the potential benefits.

Volume reduction (VR) almost always requires additional effort to characterize or process the waste in a manner that reduces volume and cost. Therefore, it is necessary to evaluate VR methods to determine if the additional effort is beneficial. Approaches to VR include the following:

- Those that divert waste materials from the EMDF or from off-site landfill disposal.
- Methods that reduce the quantity of clean fill required for EMDF landfill operations.
- Physical methods to reduce the volume of waste prior to placement in the EMDF landfill or prior to off-site waste transportation.

The Oak Ridge Office of Environmental Management (OREM) follows a hierarchy for dispositioning waste generated through cleanup projects to minimize disposition volumes and costs, and reduce needed landfill capacity (see Figure B-1). The foundation of the strategy is built on evaluating waste materials for recycle or beneficial reuse instead of disposing of them as waste. The second priority is to make use of onsite Subtitle D landfills for final disposal instead of the CERCLA landfill.

One of the purposes of facility characterization prior to demolition is to identify materials for potential recycle and to plan for the separation of contaminated and clean waste material (segregation). Clean materials to be recycled are removed prior to demolition and, if it is feasible and safe to do so, highly contaminated sections of a facility may be selectively removed and disposed of separately in the CERCLA landfill or off-site. Clean or lightly contaminated waste materials may be disposed of in the Subtitle D ORR Landfill.

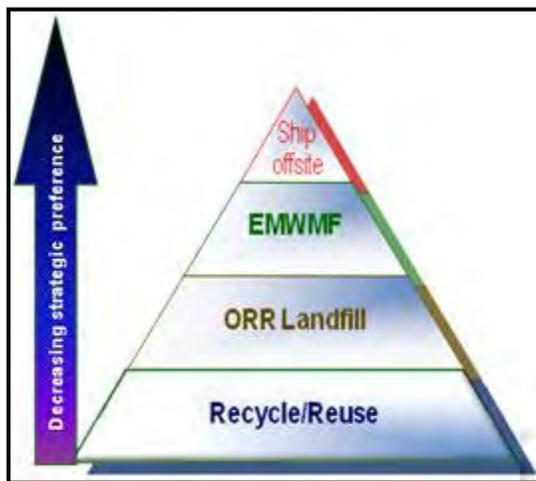


Figure B-1. Hierarchy for Waste Disposal on the ORR

Clean fill occupies a substantial fraction of landfill space. It is used to fill debris void space and to provide structural stability to the landfill. Remedial action projects that involve removal of contaminated soil are evaluated for the potential to use waste soil in place of clean fill. Size reduction processing of waste can be considered as a way to reduce debris void space and reduce the fill requirements for waste placement.

The additional effort and cost for each of these methods was evaluated to determine the potential benefits for CERCLA waste disposal.

2. SCOPE

The scope of the study is limited to a preliminary evaluation of various approaches that have potential or have proven to be effective in reducing the volume of CERCLA materials requiring disposal. The study evaluates recycling possibilities, enhanced segregation of waste, modified project sequencing, and physical size reducing methods for volume reduction. The study estimates potential cost savings and identifies challenges, both technical and administrative, associated with implementing the approaches. In order to define a basis, it was necessary to use waste generation forecast data to estimate potential quantities of the types of waste materials that could be recycled, segregated, or size reduced. The evaluations are thus dependent on the accuracy of these predictions. In addition, implementation of the methods is dependent on the availability of funding and the ability to implement broad programmatic approaches for VR efforts.

The issues associated with recycling materials from the United States (U.S.) Department of Energy (DOE) nuclear facilities are discussed herein and the potential benefits explored. Improved segregation of waste materials involves additional waste characterization to verify that the wastes meet the criteria for disposal at the ORR Landfill, thus conserving disposal capacity at the EMDF. The possibility and potential benefits of project sequencing, whereby projects are scheduled in order to make optimal use of waste soil as fill material during placement of debris, are examined. The physical treatment methods evaluated include those that are typically used for commercial construction and demolition (C&D) projects or at recycling facilities by private industry. Estimates developed for deployment of size reduction equipment are preliminary only and would require additional effort to increase confidence in the potential cost of implementation. The study utilizes the waste volume estimates in Chapter 2 and Appendix A of this RI/FS and information from the Environmental Management Waste Management Facility (EMWMF) Capacity Assurance Remedial Action Reports (CARAR) (DOE 2004, 2010, 2011a, 2012a) to determine waste volumes, waste types, and clean fill requirements.

VR costs were estimated and potential gains determined as a consequence of reduced debris void space, reduced clean fill requirement, and reduced landfill size. Methods that divert CERCLA waste from disposal operations include both recycle and segregation based on contamination level. Project sequencing allows for efficient utilization of waste soil to replace clean fill while size reduction processing reduces debris void space and also reduces clean fill requirements. Assumptions were made and documented during the study to account for uncertainties that exist due to lack of information or inability to predict future conditions.

3. APPROACH

Evaluation of VR methods was performed through literature reviews, reliable internet sources, budgetary cost information from commercial vendors, interviews with VR equipment operations personnel, and information from previous estimates. Applicability and timeliness of the information for current economic conditions was considered.

The study utilized estimated waste volumes and waste material types from several representative buildings that are scheduled for deactivation and decommissioning (D&D) in the future at the Oak Ridge National Laboratory (ORNL) and the Y-12 National Security Complex (Y-12). These facilities also represent a significant fraction of the future D&D work load. This information was used to determine an overall breakdown of waste types to apply against the total estimated volume of CERCLA waste. Information from CARAR reports (DOE 2004, 2010, 2011a, 2012a) was used to estimate the benefits of VR in terms of reduced clean fill required to isolate and fill voids in the wastes.

The cost effectiveness of physical VR options was evaluated by comparing the cost of implementing the VR method to the cost of on-site and off-site disposal of unprocessed material. The On-site and Off-site Disposal Alternative cost estimates developed for EMDF and described in Appendix G of this RI/FS were used to determine potential VR cost benefits.

4. WASTE MATERIALS

The benefits of VR depend upon the volume and characteristics of the waste materials. Descriptions of types and quantities available from demolition planning activities for several facilities from ORNL and Y-12 were used to predict the composition and volume of materials to be managed as CERCLA waste. For the purposes of the VR evaluation, this composition was assumed to be representative for the total volume forecasted for the Fiscal Year (FY) 2022 to FY 2043 time frame given in Table B-1. It was assumed that only debris that was not either classified or mixed with materials regulated under the Resource Conservation and Recovery Act (RCRA) or the Toxic Substance Control Act (TSCA) would be considered for VR actions. The values in the table are in terms of as-generated volumes; that is, they include estimated void space dependent upon the type of material. Table B-2 is a summary of waste types and volumes for the selected facilities. The waste materials from all the buildings were summed to provide a representative percentage by waste type for materials to be disposed. The representative fractional quantities given in the table were applied against the projected as-generated debris volume from Table B-1 to determine the total quantity of debris material that could possibly benefit from application of VR methods.

A large fraction of the waste generated by building demolition is amenable to VR. Only items that are highly contaminated and hazardous materials such as lead brick and asbestos-containing materials (ACM) do not lend themselves easily to VR measures. Materials that are highly contaminated with radioactive constituents, mercury, or beryllium would be addressed prior to facility demolition using existing infrastructure and localized containment in order to extract these materials prior to open-air demolition of the remaining structure. Lead brick and sheet would be separated for either recycling as shield materials or transported for off-site treatment. ACM cannot be recycled or size reduced by shredding or compaction due to the hazards of spreading and dispersing airborne asbestos particles. ACM can be vitrified if necessary; however, vitrification processing is very expensive and would not be a cost effective VR option.

Concrete rubble including reinforced concrete, block, and brick masonry can be crushed and possibly recycled for construction or used as fill material in landfill operations. Light steel materials such as ventilation duct, conduit, thin-walled pipe, and sheet metal siding can potentially be recycled. These materials along with siding, flooring, wood materials, and roof materials can be shredded to reduce landfill volume and to reduce transportation costs. Heavy gauge metal materials (structural steel, large diameter, thick walled piping, process vessels, and equipment items that have a large void fraction) are also good candidates for recycle, although the effort required for decontamination of these materials could be significant. Shearing machines such as those used in shipyards and commercial metal recycling facilities may be used to size reduce heavy steel items to reduce transportation costs or to reduce landfill space requirements. The three building project (BNFL 2001) performed at the East Tennessee Technology Park (ETTP) in 2001 successfully used a “supercompactor” shearing machine to size reduce large equipment items and heavy gauge steel for disposal. Additional segregation of the materials discussed above could be considered for alternative, lower-cost, disposal options. Segregation would involve additional contamination surveys to verify that the materials meet appropriate disposal criteria for an alternative landfill.

As shown in Table B-3, about 98.8% of D&D debris materials could be considered for VR. The waste soil quantities given in Table B-1 are an important element of VR because they can be used to replace clean fill soil that is used to fill the void space inherent in demolition debris. OREM projects must be

sequenced such that the waste soil is available to replace clean fill at the time that the debris is placed in the landfill. The quantity of debris generated during this time period is 1,341,090 yd³ including 25% uncertainty. Classified debris and debris that is mixed with hazardous constituents would not be considered for VR, reducing the total for VR actions to 1,151,440 yd³. Table B-3 applies a fractional value for debris volumes based on the assumption that a lower fraction of the debris would not be processed by VR due to logistical limitations, contamination issues, or other unexpected circumstances. After applying these factors, the final estimated volume for VR processing is 758,299 yd³.

Table B-1. Forecasted As-generated CERCLA Waste Volume

Waste Type	Material Type	Total FY 2022 – FY 2043 yd³
LLW (includes LLW/TSCA)	Debris	921,152
	Debris/Classified	28,489
	Soil	432,092
Mixed (LLW/RCRA, LLW/RCRA/TSCA)	Debris	119,534
	Debris/Classified	3,697
	Soil	53,882
Subtotal		1,558,847
25% Uncertainty		389,712
Total Waste Volume with Uncertainty		1,948,558
Total Debris Volume with Uncertainty		1,341,090
Total Debris Volume with Uncertainty (not including Classified or Mixed LLW)		1,151,440

Table B-2. Waste Streams for Representative Buildings by Material Type

Debris Type	Description	ORNL Facilities			Y-12 Facilities					Total Volume (yd ³)	Fraction of Total Volume (%)	Debris Volume*
		4501 & 4505 (yd ³)	7600 (yd ³)	Isotopes (yd ³)	9201-4 Alpha-4 (yd ³)	9201-5 Alpha-5 (yd ³)	9204-4 Beta-4 (yd ³)	9207 Biology Complex (yd ³)	9212 (yd ³)			
Asbestos containing materials	Insulation, floor tiles	457	47	266	310	550	550	2,041	355	4,576	0.99%	11,354
Transite	Transite	8	165	0	148	265	120	0	146	853	0.18%	2,117
Lead	Bricks, sheet	0	0	94	0	0		2	0	96	0.02%	239
Equipment	Thick walled steel, glove boxes, hoods, heavy-walled equipment, cranes	3,234	2,334	1,028	5,279	25,736	5,030	2,609	39,609	84,859	18.28%	210,539
Heavy steel	Pipe, tanks, structural steel	1,174	7,584	1,314	14,215	31,972	32,489	3,793	21,074	113,616	24.48%	281,886
Concrete and masonry	Reinforced concrete, block, brick, shield walls	16,363	34,380	437	27,688	46,298	26,741	17,118	27,122	196,147	42.26%	486,647
Demolition (general)	Small buildings, cooling towers, structural framing, interior and exterior finishes, floors, wood	0	0	0	0	11,609	14,212	0	6,749	32,570	7.02%	80,807
Light gauge metals and siding	Air ductwork, small diameter pipe, siding, panels	770	860	599	1,432	3,565	2,501	97	4,154	13,979	3.01%	34,683
Roofing materials (asphalt)	Asphalt shingles, low-slope built-up roofs, vapor barrier, insulation, roof vents, flashing, felt	703	440	342	2,808	2,630	1,619	3,296	4,511	16,349	3.52%	40,562
Legacy material	Containers, furniture, trash	0	0	27	838	0	0	0	48	913	0.20%	2,265
Packaged for EMWMF	Legacy containerized waste	0	0	84	0	0	0	0	0	84	0.02%	209
Off-site disposal	Mixed waste designated for off-site disposal	0	0	53	0	0	0	0	0	53	0.01%	132
Total		22,709	45,811	4,245	52,720	122,624	83,262	28,956	103,770	464,129	100%	1,151,440

* Debris volume based on Table A-3, Appendix A as-generated debris forecast including 25% contingency (1,536,610 yd³)

Table B-3. Predicted Debris Types and Quantities for Volume Reduction

Debris Type	Fraction of Total	Total Volume Projected (yd³)	Fraction for Processing	Volume for Processing (yd³)	Bulk Density (lb/yd³)	Weight for Processing (tons)
Thick walled steel, glove boxes, hoods, heavy-walled equipment, cranes*	18.28%	210,539	0.3	63,162	680	21,475
Piping, tanks, structural steel*	24.48%	281,886	0.75	211,415	1,040	109,936
Concrete and masonry: reinforced concrete, block, brick, shield walls	42.26%	486,647	0.75	364,985	2,600	474,481
Small structures: small cooling towers, structural framing, interior and exterior finishes, wood	7.02%	80,807	0.75	60,605	1,620	49,090
Metal (light gauge): ventilation ductwork, small diameter piping, siding, panels*	3.01%	34,683	0.75	26,012	1,040	13,526
Roofing materials: shingles, built-up roofs, vapor barrier, insulation, roof vents, flashing	3.52%	40,562	0.75	30,422	1,520	23,121
Legacy material: containers, furniture, trash, wood	0.20%	2,265	0.75	1,698	640	544
Total	98.8%	1,137,389		758,299		692,172

*Considered for recycle (see Section 5.1.2).

5. VOLUME REDUCTION METHODS AND BENEFITS

Volume reduction methods evaluated in this report include recycling, project sequencing, improved segregation, and physical size reduction. Advantages and disadvantages are discussed along with cost data collected from various sources. The discussion considers administrative aspects, technical applicability, the cost of implementing, and the magnitude of VR that can potentially be achieved. This information is used to determine the viability and cost of VR and the amount of landfill space that could be gained or the number of waste shipments that could be avoided. Using EMDF cost information from the On-site Disposal Alternative for the EBCV Site Option, the impact of VR to various cost elements associated with construction, operations, and maintenance was estimated. Results would be expected to be similar for the other siting Options. In addition, the cost of transporting and disposing of debris at an off-site facility was evaluated to determine potential benefits of VR for the Off-site Disposal Alternative.

5.1 RECYCLING

5.1.1 Regulatory Climate

The U.S. Environmental Protection Agency (EPA) has raised awareness and promoted C&D debris recycling through many initiatives and programs that provide information, incentives, research funding, and guidance to resolve technical issues and increase nationwide recycling of C&D materials. Many states, including Tennessee, have adopted these principals and encouraged C&D recycling efforts. In some states and cities, where landfill space is limited, regulations have been adopted that require recycling of C&D materials. California Law AB 939 requires recycling of 50% of waste materials of all types and many cities, such as San Francisco, mandate the recycling of all C&D materials in order to conserve limited landfill space. New Jersey municipalities must meet the State Recycling Mandate which requires all C&D waste to be recycled.

There are several examples that document DOE's efforts to recycle D&D materials. During demolition of a 149,987 ft² building at Lawrence Livermore National Laboratory (LLNL) in 2007, 89% of demolished materials were either recycled or reused (LLNL 2008). This included 1,665 tons of metals, 7,399 tons of concrete, and 14,580 gallons (gal) of dielectric fluid. Recycling reportedly reduced the project cost by 11%. Since 2002, LLNL has recycled or reused 32,075 tons of asphalt/concrete, more than 5,000 tons of metal, 673 lb of freon, and 201 yd³ of wood. A DOE Inspector General audit report reviewing ORNL's waste diversion effort reported that in 2011, ORNL successfully diverted over 5,100 of 9,500 metric tons of solid waste through recycling and reuse (DOE 2012b). At Los Alamos National Laboratory (LANL), more than 136 tons of metal saved from demolished buildings were recycled during demolition projects under the American Recovery and Reinvestment Act of 2009 (LANL 2010). This was largely due to efforts by heavy equipment operators to remove recyclable materials from the buildings before they were demolished.

The majority of the facilities identified for D&D in Oak Ridge were used for nuclear energy research and development and thus are categorized under DOE-STD-1027-92, *Hazard Categorization and Accident Analysis Techniques for Compliance with DOE Order 5480.23, Nuclear Safety Analysis Reports* (DOE 1992) as Nuclear or Radiological facilities. In 2000, DOE placed a moratorium on the recycling of volumetrically contaminated metals and a suspension on the recycling of metals located within Radiological facilities. This moratorium seeks to prevent public exposure to radiation above background resulting from recycling/reuse of contaminated DOE material in consumer products. The moratorium will continue until the U.S. Nuclear Regulatory Commission (NRC) establishes a set of national standards regarding allowable contamination levels in recycled steel. The moratorium does allow for reuse of demolition materials for specific purposes by DOE-authorized nuclear facilities, the commercial nuclear

industry, and NRC licensees authorized to possess the material. Restricting recycled materials usage to sites and facilities owned by DOE is a potential, albeit limited alternative.

In 2005, NRC completed an exhaustive study and proposed rule: Radiological Criteria for Controlling the Disposition of Solid Materials, RIN 3150-AH18 (NRC 2005a). The rule is an effort by NRC to develop a basis to support decisions on rules that would set specific requirements on controlling releases of solid materials from NRC licensed nuclear facilities. The materials include metals, concrete, soils, equipment, furniture, etc., which are present at licensed nuclear facilities during routine operations. Historically, these materials have been released on a case-by-case basis, without a consistent approach for clearance surveys. The report provides information regarding the measurement of residual radioactivity in materials that are to be cleared, including guidance about designing, performing, and documenting radiological surveys to address the need for survey consistency. The rule was disapproved in 2005, although not for technical reasons, but rather to defer the rulemaking until additional resources are available (NRC 2005b).

An option routinely considered when planning D&D work for nuclear facilities involves selectively removing materials from contaminated zones first, then re-characterizing the facility and performing an additional hazard screening to downgrade the facility to the “Other Industrial” category. This would allow for unrestricted recycle of demolition materials, however, the cost of characterization and hazard analysis reduces the cost effectiveness of this approach. A manual that provides guidance for survey and assessment of materials and equipment for release, Multi-Agency Radiation Survey and Assessment of Materials and Equipment Manual was developed by DOE, the U.S. Department of Defense, EPA, and NRC (DOE 2009). The manual currently refers to the release criteria given in DOE Order 5400.5, *Radiation Protection of the Public and the Environment* (DOE 1993), later replaced by DOE Order 458.1 (DOE 2011b) though the new order refers to DOE 5400.5 for the release criteria. The release criteria require survey of 100% of the surface of the material being evaluated for release, which is a labor intensive and costly effort.

In 1999, American National Standards Institute (ANSI)/Health Physics Society (HPS) N13.12 *Surface and Volume Radioactivity Standards for Clearance* (ANSI-1999) was issued to provide a technically sound basis for release of solid materials containing trace levels of activity. However, the standard was not fully adopted by U.S. Federal agencies because the technical basis was considered inadequate to be applied on a broad basis. The International Atomic Energy Agency (IAEA) published RS-G-1.7, *Application of the Concepts of Exclusion, Exemption and Clearance*, along with *Derivation of Activity Concentration Values for Exclusion, Exemption and Clearance* (IAEA-2004). An ongoing effort has been initiated to revise ANSI/HPS N13.12 to complement the guidance provided in the IAEA publications and become the new basis for the DOE Order 458.1 release criteria. The recycling of demolition materials from radiological facilities remains a complex issue that is not fully resolved, but should continue to be evaluated on a case-by-case basis.

5.1.2 Recycling Potential

The two materials that would be most likely to be beneficial for recycle would be concrete and metals. Clean concrete could be recycled to use as aggregate for new concrete or for base material or roads or new facilities. Demolition concrete that is clean and cleared for release could be crushed and screened on site to be used for other DOE applications in close proximity to the demolition site. The commercial value of aggregate is about \$4.41 per ton in Tennessee (USGS 2015). The crushing operations would require the use of an industrial crushing machine and an excavator for placing the concrete debris in the crusher feed hopper and for managing the crushed product. Table B-4 provides estimated costs for a concrete crushing operation. This operation assumes the concrete is clean and the quantity is equal to the estimated quantity given in Table B-3. Based on this estimate, the cost of processing alone at \$7.15/lb is higher than the commercial value of aggregate. With additional costs added for storage and transportation, it is even less likely that concrete recycling would be cost effective.

**Table B-4. Cost Summary for Clean Concrete
Crusher Operations**

Cost Element	Crusher	Excavator
Equipment	\$512,400	\$228,479
Operations labor	\$711,721	\$626,315
Fuel and maintenance	\$553,591	\$ 268,937
Engineering/procurement	\$17,500	\$17,500
Indirect costs	\$309,297	\$146,411
Total cost	\$2,104,509	\$1,287,642
Cost per hr, including capital	\$222	\$136
Cost/ton (474,481 tons)	\$4.44	\$2.71
Total cost/ton for crusher operations		\$7.15

Recycling metals is a potential option for demolition materials. Metal recyclers in Tennessee purchase steel materials at about \$0.10 per lb. The U.S. market value for steel beams is about \$0.32 per lb and the value of shredded scrap metal is about \$0.07 per lb according to RecycleInMe.com, a worldwide scrap metal trading web site. According to Table B-3, the quantity of metallic waste (equipment, heavy steel, and light gauge metals) to consider for recycle is about 300,588 yd³ total. Of this total, it is assumed that 50% of the material is targeted for recycle. This material is surveyed for contamination and it is assumed that 80% of the material meets the clean release criteria. After applying bulk density values, the total weight of metal for recycle is 57,975 tons. Bechtel Jacobs Company LLC (BJC) developed a cost estimate for contamination surveys that would be required for clean release of metals from D&D projects (BJC 2004). The approach is based on DOE 5400.5 requirements and includes radiation control technician support, personal protective equipment (PPE), survey instruments, and scanning operations. The estimated cost is \$32 per yd³ of recycled material. For the 150,294 yd³ targeted for recycle, the cost of contamination surveys would be \$4.8 Million (M). At an average value of \$0.15 per lb, the commercial value of the metals (57,975 tons) would be about \$17.4M. Transporting the metals to a local recycler would cost about \$220 per 10 yd³ or about \$2.6M. EMDF capacity gains would be realized from metal recycling including the as-disposed volume that would have been required for the metals along with the required clean-fill. For the 57,975 tons of metal estimated for recycle, the clean fill required if disposed of at the EMDF would be approximately 72,903 yd³ based on CARAR requirements. The value of clean fill is \$6.5 per ton, so at 1.24 tons per yd³ the cost savings would be about \$588 Thousand (K). After deducting survey and transportation costs, the net gain for recycling would be about \$9.9M.

Metal melt provides another opportunity to recycle contaminated metals. This technology is available at the EnergySolutions Bear Creek facility in Oak Ridge at a (FY 2011) cost of approximately \$3 per lb. An induction furnace is used to melt the material before being poured into blocked forms for controlled reuse, usually in high-energy accelerator facilities around the world. To date, this process has not been utilized by DOE facilities because of the relatively high cost compared to disposal.

There is a potential for significant cost savings from metal recycle, although without a clear set of approved regulations regarding survey of materials for clean release, there is a significant risk associated with the cost of certifying metals for clean release. Effective regulations would reduce the risk of accidentally releasing contaminated materials into the commercial market place and unintentionally

exposing the public to radiation, however, public concern would need to be addressed and the ban on DOE metal recycling would have to be lifted before recycling could be considered.

5.2 PROJECT SEQUENCING

As shown in Table B-5 (derived from Table A-4 of Appendix A), clean fill occupies over 1 M yd³ of the landfill capacity and is a major cost element of landfill operations. As such, it is important that measures be taken to avoid exceeding the predicted clean fill requirement. Project sequencing involves the scheduling of OREM projects so that waste soil is available to replace clean fill soil at the time that debris is placed in the landfill. Information from the RI/FS waste volume forecast was reviewed to verify that future D&D and remedial action (RA) projects are projected to be sequenced such that virtually all RA soil waste can be used for filling the voids of waste materials and not become “excess waste fill.” In order to eliminate excess fill and minimize the quantity of clean fill required, the ratio of soil to debris generated in a particular time period should be at a level that ensures that all of the waste soil is utilized as fill. Sequencing of planned projects is based on assumptions such as funding level, project prioritization, and contracting schedules that can be uncertain and subject to change.

Table B-5. Projected EMDF Waste Types and Volume with 25% Uncertainty

Waste Type	Total As-Disposed Waste Volume (yd ³)
Debris	666,264
Waste soil	468,030
Clean fill	1,048,743
Total with Uncertainty	2,183,037

Table B-5 indicates an as-disposed volume of waste soil of 468,030 yd³ (including 25% uncertainty) will be generated during the operational life of the EMDF along with 666,264 yd³ of debris. The quantity of fill needed for this quantity of debris is approximately 1,048,743 yd³. Current predictions for clean fill demand assume that nearly all of the waste soil is used to replace clean fill that would otherwise be needed for placement of the debris.

Sequencing projects in a way that makes use of waste soil as fill material results in cost benefits and conserves disposal capacity of the landfill. It is recommended that, as much as possible, demolition work be sequenced with soil remediation work to take advantage of using waste soil as fill material for debris. The OREM baseline sequencing of projects intersperses demolition and remediation projects to take advantage of this approach. The current remediation schedule and sequencing plan indicates that only a minor amount (~8,800 yd³) of soil waste would not be available as fill material. In practice, it is challenging to implement sequencing for a number of reasons: (1) demolition of a facility must occur first in order to access the soils underneath/beside the facility; (2) demolition and soil remediation are generally awarded as two separate contracts; and (3) the amount of soil that may be staged in a working cell(s) is limited due to safety basis requirements, equipment limitations, and double-handling logistics. EMWMF operating personnel report that the use of waste soil to replace clean fill is performed when possible. To the extent possible, project sequencing will continue to be used as a way to conserve landfill capacity.

5.3 IMPROVED SEGREGATION

Waste segregation is an important element of waste minimization that is emphasized in planning of all DOE D&D projects. Significant effort and funding is provided for initial characterization of nuclear facilities in order to provide health and safety information for worker protection, to determine the disposal path for waste materials of all types, to identify areas that are not contaminated and have not been exposed to radiological materials, to separate highly contaminated materials that require costly treatment and disposal options, and to develop waste lot information for disposal. Improved segregation involves the additional effort required to separate clean from contaminated materials in order to divert a greater volume of clean materials to the ORR Landfill.

Both construction and operating costs for the ORR Landfill are lower than CERCLA disposal facility costs and overall disposal costs would be reduced by segregating more waste material to the ORR Landfills which use Class II and Class IV design as defined by the Tennessee Department of Environment and Conservation (TDEC) Division of Solid and Hazardous Waste Management. Design of the CERCLA landfill requires a much more substantial liner and capping system with additional geomembrane layers, an additional biointrusion layer, and an additional leachate leak detection system. These requirements more than double the construction costs of the CERCLA landfill compared to the ORR Landfill.

When waste generation forecasts (WGFs) are developed for D&D projects, facility type and characterization data are used to determine waste disposition. D&D materials from facilities that are classified “other industrial” in accordance with DOE-EM-STD-5502-94, *DOE Limited Standard, Hazard Baseline Documentation* (DOE 1994) are assumed to be acceptable at the ORR Landfill. In most cases, D&D materials from facilities that are classified as “nuclear” in accordance with DOE-STD-1027-92 (DOE 1992) or “radiological” per DOE-EM-STD-5502-94 are assumed to be disposed of at the EMWMF. However, there may be clean areas associated with contaminated facilities that could possibly be demolished in a manner that avoids co-mingling with materials from potentially contaminated zones, thus creating an opportunity for disposing at least a portion of debris at the ORR Landfill. Additional segregation may be performed in these cases, if it is considered safe and cost effective. Radiological or nuclear facilities that include relatively small contaminated zones can be downgraded to a non-radiological category if the contaminated area can be selectively removed. After downgrading, the balance of the facility demolition materials can be disposed of at the ORR Landfill. In many cases, the size of the contaminated area or degree of contamination in the facility makes it either unsafe or not cost effective to attempt to selectively remove contamination. In these cases, clean, but potentially contaminated demolition materials associated with radiological facilities are disposed of at the EMWMF. Enhanced segregation activities would require more intensive characterization efforts to verify that waste materials meet the ORR Landfill Waste Acceptance Criteria (WAC). As discussed in Section 5.1.2 on recycling, contamination surveys of demolition material would be a labor intensive and costly effort that should be evaluated to determine the benefits prior to executing during a demolition project. This approach may also involve an effort to revise the ORR Landfill WAC to accept slightly contaminated debris and soil from CERCLA projects. While potentially beneficial from a cost standpoint, additional segregation would carry the risk of releasing contaminated materials into the landfill that exceed the ORR Landfill WAC and cause contamination of leachate with associated treatment and disposal complications.

An expansion of the ORR Industrial Landfill V that provided an additional 384,500 yd³ of disposal capacity was completed with American Recovery and Reinvestment Act of 2009 funding in 2011. The need for the expansion was identified based on analysis of WGF projections. Capacity at the ORR Landfills is now sufficient for the near term and will be monitored for future capacity needs.

Plans for segregating clean materials for disposal at the ORR landfill will continue to be part of D&D planning activities and should include a cost/benefit evaluation that balances potential cost savings

against the cost of additional facility safety analysis and contamination surveys, and the risk of negative consequences brought about by placing contaminated material in the ORR landfill.

5.4 DEBRIS SIZE REDUCTION

The physical treatment methods evaluated were limited to those that are typically used for commercial demolition projects or at recycling facilities by private industry. Commercially available size reduction equipment is capable of reducing the size and void space associated with bulk demolition materials of all kinds. Many models with various production capacities are available as stationary units or mobile units that can be located at the demolition site or at the landfill site. Deployment at the demolition site takes advantage of reduced costs for transporting processed materials from the demolition site to the landfill, however, the infrastructure costs for multiple deployments of size reduction equipment would be cost prohibitive.

5.4.1 Size Reduction Equipment

Equipment used to size reduce debris materials includes crushers, shredders, compactors, and shears. These machines are capable of processing at sufficiently high rates so as not to significantly impact the overall demolition project schedule. Demolition equipment such as excavators with cutting and crushing attachments are normally used to size reduce materials to meet the requirements for transportation and placement in a landfill. The same equipment and size requirements are applicable for preparing the materials for VR processors. Excavators with various boom attachments may be used to manage the product. Alternatively, the VR machines can be equipped with conveyors to move the processed materials to a waste container or collection area.

Shredder and crusher controls may be adjusted for sizes in a range that allows for elimination of void space while maximizing output and ease of transport and handling. Crushers are typically designed to produce a range of product size distributions. If they are equipped with screens, concrete can be processed to meet specific material specifications for recycle as aggregate for construction base material or to be mixed with new concrete.

5.4.1.1 Shredders

Shredder design depends on the application. Demolition debris shredders are typically low-speed, high-torque machines that utilize dual shaft counter-rotating, custom-designed cutter blades that interlace in a way that optimizes shearing, tearing, and impact forces (see Figure B-2). The design of the cutters depends on the application. New designs have been developed that minimize repair costs through simple and speedy replacement of cutter components or the entire cutter/shaft assembly. Electrically driven stationary units generally cost less to operate, but are more prone to jamming situations and more likely to incur mechanical damage if unacceptable materials enter the feed. On-site track-mounted mobile units can be equipped with conveyors and magnets to separate metals for possible recycle. They can be controlled remotely by the excavator operator who provides feed material for the unit. Maintenance requirements include routine filter and lubrication of the drive system and also sharpening (hard-facing) of the cutters. Hard-facing requires about 16 hours per month assuming 40 hours per week operating time. Operational availability is typically 75% for the diesel driven units and about 90% for stationary electric units. Attachment A includes vendor inquiry data for the processors.

Most equipment vendors claim size reduction by up to 80% for C&D debris materials. A manual developed by DOE in 1988 to provide guidance in selection of low-level waste (LLW) VR technologies (DOE 1988) indicates that waste density for a simulated mixture of LLW increased from 13 to 30.8 lb per ft³ using a standard compaction device which translates to a VR of 58%. When the waste was shredded prior to compaction, the density increased from 13 to 80.3 lb per ft³, equivalent to an 84% decrease in volume. The increase in density from 30.8 to 80.3 lb per ft³ indicates about a 60%

decrease in volume realized by shredding alone. An additional study performed at Columbia University (CU 2009) indicated that shredding increases the bulk density of municipal solid waste by two or three times, resulting in reduced transportation costs.

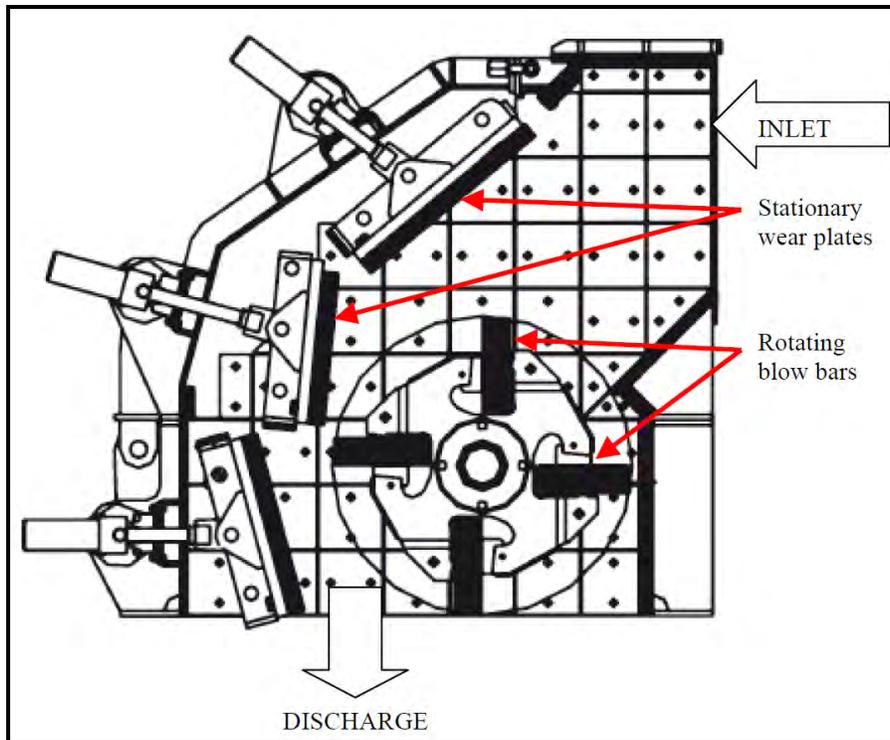


**Figure B-2. Shredder Cutter Assembly
(SSI Shredding Systems, Inc.)**

5.4.1.2 Crushers

Impact crushers are generally used for concrete and rubble that don't contain large quantities of metals. Two types are commonly used at demolition sites. The first involves a spinning rotor with "blow-bars" that initially impact the material propelling it against one of several rigid impact or "wear" plates (see Figure B-3). The material bounces between the blow bars and wear plates until it reaches a size that allows it to pass through the machine to the conveyor. The second type uses spinning "swing-hammers" that initially impact the material and propel it against breaking plates that direct the material back into the hammers until it reaches a size that can pass through the preset gap between the hammers and the plates.

Mobile crusher units are readily available on road-ready frames that include a fifth wheel for tractor hauling. Once on site, the units include support legs that allow the unit to be leveled and stabilized for immediate operations. The machines can be equipped with conveyors and magnets to separate metals for possible recycle. They can be controlled remotely by the excavator operator who provides feed material for the unit. Maintenance requirements include routine filter and lubrication of the drive system and also maintaining the crusher mechanism. In the case of the spinning rotor impactor, this involves periodic replacement of blow-bars and the stationary wear plates. Eagle Crusher Company machines use wear plates that can be rotated to increase run time and reduce maintenance costs. Blow-bars (about \$3,300 per set) usually require replacement after processing about 20,000 tons of material. Wear plates (about \$1,500 for a group of six) are rotated or replaced every 80,000 tons of material. Replacement of blow-bars requires about four hours for two operators and replacement of wear plates requires about one hour for two operators. Operational availability is typically 80% for diesel driven units. Attachment A includes equipment manufacturer inquiry data.



**Figure B-3. Rotary Impact Crusher Components
(Striker Crushing and Screening Co.)**

5.4.1.3 Compactors

Compactors operate using a hydraulic press to compress materials in a confined area that conforms to a shape and size that is suitable for transportation and disposal. Compactors are typically used for light voluminous materials (wood, paper, plastic, light-gauge metals). Drum compactors are commonly used to crush empty waste drums that were used to store and transport LLW. PPE and dry active waste, such as mop heads and wipes used in decontamination activities, can become a significant fraction of the waste volume unless VR methods are employed. A typical approach involves the use of empty waste drums as containers for PPE and using a compactor to process the PPE-filled drums. The rigid structure of the compacted drum provides a strong envelope to prevent PPE from re-expanding after compaction. Compacted 55-gallon drums can be over packed in 85-gallon drums with very little void space. PPE is typically bagged and placed in B-25 boxes with very little compaction. At EMWMF, B-25 boxes are placed in the landfill in a sealed condition, whereby the void space within the box could not be filled and would replace landfill capacity with air. Using a compactor for PPE in drums would reduce this void space by about 80%, or about 6 ft³ per drum. Industrial refuse compactors are available that are designed to compact large volumes of light materials into a cubical bale configuration. The shape and size of the resultant compressed form from a compactor could meet landfill size requirements and significant savings in transportation costs would be expected. Void space evaluation would be required to determine the acceptability of the compressed bail waste form.

The size reduction machine deployed at the K-33 building demolition project at ETP (BNFL 2001) is referred to as a “supercompactor,” but the product is actually heavy gauge steel components that have been sheared into smaller pieces. The compaction component refers to the feed box that bends and molds the heavy steel into a shape that can be indexed into the cutting device. This machine is described in Section 5.4.1.4 as a shearing machine.

5.4.1.4 Shearing Machines

Shearing machines are typically used in shipyards and commercial metal recycling facilities to size reduce heavy steel items. British Nuclear Fuels Limited (BNFL) used a Harris Model BSH 2205-30 Shear (BSH Shear) designed for size reducing scrap metal from shipyards and steel mills to process large equipment removed from the K-33 building at ETP (BNFL 2001). The size-reduced metal was either to be recycled or shipped to Envirocare in Utah (now EnergySolutions) or the Nevada Test Site (now the Nevada National Security Site [NNSS]). BNFL reported that the project saved \$100M in disposal costs (Platts 2004). It is presumed that most of the cost savings derived from reduced transportation costs and disposal fees. The K-33 shear was capable of cutting solid metal components up to 10 inches thick. A photo of a BSH Shear by Harris is shown in Figure B-4. The \$13M facility (including the shear and containment facility) was used for approximately three years to process 70,000 tons of material. K-33 equipment was initially disassembled and hand-cut into sections that were small enough to fit into the charge box of the 1,400 horsepower shear. In the charge box, the materials are compressed using a “tuck and roll” device into 26 ft long laminate sections that were indexed lengthwise into the shear for cutting into 10 inch lengths to meet debris dimensional requirements for NNSS. Discussions with former BNFL operations supervisors indicated the typical net weight of the sheared material loaded into a 25 ft³ intermodal container was 52,500 lb giving a bulk density of 2,100 lb per yd³. This is triple the bulk density normally experienced for large equipment disposed of at the EMWMF (per CARAR density data). The compressed and sheared sections were collected in containers for shipment. The K-33 operation required a crew of 20 to operate, including those conducting primary size reduction operations, radiation protection personnel, equipment operators, and supervision. Assuming total personnel costs of \$8.7M, and maintenance costs of \$150,000, the approximate cost of VR for this operation was about \$330 per yd³.



Figure B-4. BSH Shear by Harris

5.4.2 Selected Size Reduction Methods

Size reduction processing reduces disposal and transportation costs by increasing the density of the debris, which conserves landfill space and allows more material to be loaded per truckload. With

continually rising fuel costs and the inherent risk of waste transportation, reducing the number of transport events is a significant benefit, especially for the distances required in the Off-site Disposal Alternative. For EMDF on-site disposal, the principal benefits of VR are the reduction in the quantity of clean fill material required to fill the void spaces within the material being placed in the disposal cell and the reduction in landfill size. The quantity of clean fill used is based on the volume and type of waste received. Once the waste has been placed in the cell with fill material, the heavy equipment (bull dozers) used to place the material is also used to compact the waste mix by driving over the materials. The capacity of the landfill is defined as the space occupied by the compacted waste and fill.

As defined in the CARAR (DOE 2012a) completed annually for the EMWFM based on the WGF, there are two types of quantitative waste volume estimates used in this RI/FS as described below:

- “As-generated” waste volume:
 - Volume estimate based upon excavated bulk volumes of soils, sediments, and demolished building debris that includes void space.
 - Bulk volume of soils, sediments, and demolished building debris that is roughly equivalent to the volume expected to be shipped (i.e., used for Off-site Disposal Alternative).
 - Includes higher amount of void space and has lower bulk density than debris that has been compacted in a landfill.

The as-generated volume is used in project planning to determine the number of truckloads and associated cost and duration necessary to move wastes from the work site to the disposal facility (on-site or off-site).

- “As-disposed” waste volume:
 - Volume estimate of waste after disposal in the disposal facility, at which point debris wastes, waste (soil) suitable for use as fill, and clean (additional) fill have been mixed and processed to meet compaction, void space, and operational requirements (i.e., used to determine the volume required for an on-site disposal facility).
 - Physically equivalent to survey results taken quarterly to estimate disposal facility airspace utilized.
 - Includes lower amount of void space than as-generated waste volumes because voids have been filled with soil and the material has been compacted in the landfill.

The as-disposed waste volume estimate is used as the basis for determining the required capacity of a new disposal facility for the On-site Disposal Alternatives. Chapter 2 of this RI/FS includes additional information regarding as-generated and as-disposed waste volume estimates developed for the RI/FS.

Soil used as fill typically has an as-generated void fraction of about 25% and general construction debris has an as-generated void fraction of about 50%. Landfill capacity is referred to in terms of as-disposed volume, while WGF information is typically reported in terms of as-generated volume. To evaluate VR approaches, it was first necessary to determine the projected amount of as-generated debris that could be processed (see Table B-3). Based on this quantity, VR equipment can be sized and the full impact of processing can be determined.

Fill materials are used to reduce settlement of the waste and to ensure long-term stability of the final cap placed on the landfill. Previous experience gained from operating EMWFM indicates a soil-to-debris ratio greater than 1:1 is required to fill voids in bulky building debris (DOE 2004 and 2011a). Additional clean (uncontaminated) soil fill is required for operational purposes (e.g., to construct dump ramps and the planned clean layer within the middle of the cell) (DOE 2011a). Because of shortfalls in contaminated soils and soil-like waste materials, EMWFM has purchased clean soil from off-site borrow sources to fill void spaces in the landfill (DOE 2011a). Size reduction of certain waste materials, such as bulky building debris, reduces the void space and reduces the volume of fill required for a particular waste stream

(DOE 2003 and 2004). Cost effectiveness is determined by comparing the cost of size reduction processing (capital cost and operating cost) with the cost savings realized through the reduction in fill requirements and reduced landfill size for several waste material types and processing methods.

5.4.2.1 Size Reduction of Equipment and Structural Steel

Since heavy equipment and structural steel debris have relatively large void space and clean fill requirements, an initial evaluation was performed to determine the impact of VR through size reduction of equipment and heavy steel on clean fill requirement and landfill space.

From Table B-3, the volumes of equipment and steel anticipated for VR processing are 63,162 and 211,415 yd³, respectively, or a total of 131,411 tons. It was assumed that the shearing machine described in Section 5.4.1.4 would be used for this application. The productivity of this machine, based on the K-33 project, is about 15.8 tons per hour, the equivalent of about 4.5 years of operation at 40 hours per week for the quantity given. This production rate is judged to be adequate based on a 15-year duration expected for D&D projects that would produce most of the equipment and heavy steel materials for processing. The density information used to develop the CARAR estimates indicates an as-generated void fraction of over 90% for equipment and metals. It is assumed that shearing operations will reduce the void volume of equipment and heavy steel components by 50%, doubling the bulk density. Fill material would still be necessary to occupy void space in the material, although the fill requirement would be lower. The CARAR provides estimates of the clean fill requirement based on the type of debris and density. In the case of equipment debris, it was assumed that the CARAR clean fill requirement would be reduced from a ratio of 9.58:1 (clean fill volume:equipment volume based on the as-disposed debris volume) to the ratio that would normally be required for construction debris or 2.26:1. In the case of structural steel debris, it was assumed that the clean fill requirement would be reduced from a ratio of 6.63:1 (clean fill volume:steel volume based on the as-disposed debris volume) to 2.26:1.

Table B-6 compares the fill requirements for unprocessed material with the anticipated fill requirements for size reduced equipment and steel. The total quantity of clean fill avoided is 113,455 yd³ which is approximately 27% of a complete landfill cell. The value of clean fill not used at \$6.5/ton is \$914K. In addition to clean fill savings, there are reductions in the cost of transporting the debris from the generator site to the EMDF. Since the bulk density is greater by a factor of two, the volume of debris per shipment is doubled and the number of shipments reduced by half. At \$220 per transport event, the total savings would be about \$3M. Landfill construction costs would not be reduced because the anticipated size of the cell and associated labor and materials would be the same, even if the cell is projected to receive a smaller fraction (73%) of the debris it was designed to accommodate. Landfill operating costs would also be the same because the waste generation schedule and resource levels would not change if the same quantity of waste (smaller volume, but same mass) must be managed. The total estimated cost savings from size reduction of equipment and heavy steel is about \$3.92M. From the K-33 operation described in Section 5.4.1.4, the approximate cost of the processing equipment and facility is \$13M without operating costs. This is \$9.1M greater than the estimated savings associated with size reduction, so it would not be cost effective to implement this process. As discussed previously, this method of VR provided cost savings for the K-33 project because heavy steel debris was shipped off-site for disposal at much greater cost than what would be expected for on-site disposal at the EMDF. The benefits of VR for the Off-site Disposal Alternative are addressed in Section 5.4.3.4.1.

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Table B-6. Disposal Capacity Gained Through Size Reduction of Equipment and Heavy Steel Debris

Debris Type	Description	As-generated Volume for Processing (yd ³)	Weight, Tons	As-disposed Volume (yd ³)	Clean Fill Requirement for Unprocessed Material (yd ³)	Basis	Volume after Size Reducing Material (yd ³)	Volume Reduction	Clean Fill Ratio for Processed Material (Soil: Debris)	Clean Fill Requirement for Processed Material (yd ³)	Basis
Equipment	Thick walled steel, glove boxes, hoods, structural components, heavy-walled equipment, cranes structures	63,162	21,475	3,821	36,607	Clean fill ratio is 9.58 for as-disposed equipment (soil: debris)	31,581	50%	2.26	8,636	Clean fill ratio is reduced to the value required for construction debris, 2.26.
Heavy steel	Large diameter pipe, tanks, structural steel	211,415	109,936	19,561	129,693	Clean fill ratio is 6.63 for as-disposed metals (soil: debris)	105,707	50%	2.26	44,209	Clean fill ratio is reduced to the value required for construction debris, 2.26.
Total Volume (yd ³)		274,576	131,411	23,383	166,299 (A)		137,288			52,845 (B)	Total clean fill required for processed material
										113,455 (A-B)	Total disposal capacity gained through reduced clean fill requirement (equals volume A minus volume B)

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5.4.2.2 Size Reduction of Concrete and General Demolition Debris

The balance of the debris shown in Table B-3, concrete, masonry rubble, and other demolition debris constitutes about 56% of the total or about 644,964 yd³. Concrete and masonry rubble make up about 42% of the total debris volume and 14% is comprised of general demolition debris such as siding, sheet metal, and roofing materials. The density information used to develop the CARAR indicates an as-generated void fraction of 25% for concrete and 50% void fraction for general construction debris. By reducing the void fraction, crushing machines and shredders could have a major impact on landfill space requirements.

Crushed concrete would require a lesser quantity of fill due to the reduction in void space, and a significant fraction of the concrete could be pulverized to a soil-like material that may be used in place of fill. Based on the group of facilities analyzed, the quantity of concrete debris is almost half of the total quantity of debris generated. Consequently, crushed concrete could satisfy the fill requirement for a substantial amount of other debris (equipment, heavy structural materials, etc.). For this evaluation, it was assumed that the concrete rubble volume is reduced by 20% and the fill requirement for concrete rubble is reduced by 50% due to the soil-like, self-filling nature of the pulverized fraction of the concrete. In addition, it is assumed that 50% of the crushed concrete could be used in place of fill material for landfill placement of other debris types. For general construction debris, an industrial shredder would be very effective for reducing the volume and clean fill requirement. A 40–50% size reduction would be expected with a similar percentage reduction in clean fill requirement.

Table B-7 compares the fill requirements for unprocessed concrete and general demolition debris with the anticipated fill requirements for size reduced materials and provides an estimate of the landfill capacity that could be gained. The capacity gained from reduced clean fill requirement is 225,991 yd³ and the amount of crushed concrete that could be used to replace clean fill is 145,994 yd³. From Appendix A, the anticipated volume of clean fill required for EMDF is 838,993 yd³, so crushed concrete could reduce the total cost of clean fill by about 17 %, equivalent to a purchased clean fill value of nearly \$1.2M. About 13% of the capacity gain is from shredding of general debris with the balance from concrete crushing operation. The total capacity gain, 371,985 yd³, approaches the capacity of a full cell. Consequently, additional savings from deducting cell construction costs is possible.

Based on the potential for substantial cost reductions applying VR methods to concrete and general demolition debris, further consideration was warranted. Implementation on a project-by-project basis (VR equipment deployed at the project site, by each D&D contractor) was considered versus a single facility, accessible to all projects. Intuitively, a single facility is more cost effective, therefore a rough order of magnitude (ROM) cost estimate for such a facility, was developed.

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Table B-7. Disposal Capacity Gained Through Size Reduction of Concrete and General Demolition Debris

Debris Type	Description	As-generated Volume for Processing (yd ³)	Weight, Tons	As-disposed Volume (yd ³)	Clean Fill Requirement for Unprocessed Material (yd ³)	Basis	Volume after Size Reducing Material (yd ³)	Volume Reduction	Clean Fill Ratio for Processed Material (Soil: Debris)	Clean Fill Requirement for Processed Material (yd ³)	Basis
Concrete and Masonry	Reinforced concrete, concrete block, brick, shield walls	364,985	474,481	291,988	364,985	Clean fill ratio is 1.25 for as-disposed dense concrete (soil: concrete)	291,988 (C)	20%	0.625	175,193	Clean fill ratio is 50% of the CARAR requirement for light concrete, 0.625
Demolition	Small buildings, small cooling towers, structural framing, interior and exterior finishes, flooring, wooden structures	60,605	49,090	30,303	68,484	Clean fill ratio is 2.26 for as-disposed construction debris (soil: debris)	36,363	40%	1.36	40,847	Clean fill ratio is 60% of the CARAR requirement for debris, 1.36
Metal (ferrous, light-gauge)	Ventilation duct, light framing, small diameter pipe, siding, small tanks	26,012	13,526	2,407	15,957	Clean fill ratio is 6.63 for as-disposed compactable metal (soil: debris)	13,006	50%	3.31	7,967	Clean fill ratio is 50% of the CARAR requirement for debris, 3.31
Roofing Materials (asphalt)	Asphalt shingles, low-slope built-up roofs, vapor barrier, insulation, roof vents, flashing, felt	30,422	23,121	15,211	0	No clean fill required, self-filling	18,253	40%	0	0	Considered self-filling so no clean fill required.
Legacy Material and NTS	Containers, furniture, trash, wood	1,698	544	849	1,715	Clean fill ratio is 2.26 for as-disposed construction debris (soil: debris)	1,019	40%	1.36	1,145	Clean fill ratio is 60% of the CARAR requirement for debris, 1.36
Total Volume (yd ³)		483,723	560,761	340,758	451,142 (A)		360,630			225,151 (B)	Total clean fill required for processed material
										225,991 (A-B)	Disposal capacity gained through reduced clean fill requirement from VR
										145,994 (C*0.5)	50% of crushed concrete used to replace clean fill
										371,985	Total disposal capacity gained (equal to the sum of capacity gained through VR and the quantity of crushed concrete used to replace clean fill.)

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5.4.3 Cost Analysis of Size Reduction Facility

The analysis of crushing and shredding equipment deployment for concrete and general demolition debris indicates the potential for substantial savings in landfill construction costs, and warrants further consideration. Without historical cost data for projects involving this equipment, it was necessary to develop a ROM estimate for a processing facility. It is assumed in this case that the facility would be constructed on the EMDF site in the vicinity of the landfill operation.

The cost of shredding and crushing demolition debris was determined by obtaining budgetary vendor quotes for appropriately-sized equipment and estimating engineering, construction, and operating costs based on manufacturer recommendations and typical DOE project requirements. Demolition projects are typically performed in open air surroundings after selective removal of contaminated building sections and equipment. However, size reduction operations could cause airborne release of contamination that would otherwise remain undisturbed or imbedded in the debris materials. Dust suppression systems could be used, however, the safety of workers and those in areas adjacent to the demolition operations can only be ensured if airborne containment systems are provided. The deployment of size reduction equipment for radioactively contaminated or potentially radioactively contaminated material requires a containment enclosure with ventilation and a high-efficiency particulate air (HEPA) filtered exhaust system. In addition, the operation will require the support of radiation control personnel for monitoring worker exposures, controlling contamination, and managing radioactive materials. Capital costs associated with size reduction would include the following:

- Size reduction equipment (one crusher and one shredder)
- Material handling equipment for feeding processors and containerizing processed material
- A building enclosure with HEPA filtered exhaust
- Staging areas for incoming debris and outgoing processed materials
- Utility connections (electricity, water, communications)
- Fire protection system
- Lighting
- Air handling units for climate control
- Instrumentation for monitoring ventilation air flow and airborne contamination levels

Processing equipment was selected based on debris quantities and expected rate of debris generation. The expected quantity of concrete and rubble is 478,481 tons to be generated over a 21-year time frame or an average of approximately 22,785 tons per year. A crusher with a maximum processing capacity of 150 tons per hour (tph) is selected for this process. Since much of the concrete will contain rebar, the rate is expected to be about 33% of the maximum or about 50 tph. The machine selected could process the average yearly quantity of concrete debris in about three months. The machine is oversized in order to minimize the space needed for staging feed materials for the operation.

The expected quantity of general debris for processing is expected to be about 86,281 tons and consists mainly of light gauge sheet metal, roofing materials, siding, wood framing, ventilation duct, and other materials. The design processing capacity of the shredder selected for this material is 25 tph, with an expected capacity of 10 tph due to expectations of some heavier gauge metals and a fraction of the concrete debris. Like the crusher, the shredder was sized for minimizing the space needed for staging and would be expected to process an average one year quantity of debris in about three months. Operating these machines would require the use of two excavators with appropriate tool attachments for handling the debris. The crusher and shredder would be equipped with conveyors for transferring size reduced materials to a transport container.

The enclosed area of the facility would be approximately 3,000 ft² to accommodate the crusher, shredder, one excavator, and two intermodal containers that would receive the size reduced material. Additional staging areas would encompass about 12,000 ft².

Planning, engineering design, and construction activities would be significant elements of the capital work scope. Once constructed, commissioning and readiness review activities would be performed prior to process operations. Table B-8 summarizes the capital costs for one facility.

Table B-8. Capital Costs for EMDF Size Reduction Facility

Cost Element	Description	Labor and Materials (\$K)
Planning and Acquisition	Includes all planning documents required for DOE capital projects (i.e., Project Execution Plan, alternative analysis, preliminary cost estimate, quality assurance plan, risk management plan, commissioning plan, etc.)	629
Engineering Design	Title I and II design packages including system requirements, specifications, and drawings	382
Construction:		
Mobilization	Contractor plans and mobilization of construction equipment	47.1
Construction Support	Construction Superintendent, Safety Engineer, Field Supervisor, and equipment rental for project duration	269.4
Site Preparation	Geotechnical sampling, excavation, and concrete foundation	204.0
Enclosure	80 ft × 72 ft × 30 ft height pre-engineered building with structural steel, siding with 4" of insulation, roofing, trim, windows, 3 personnel entry doors, (2) 16 ft rollup doors; Price includes installation.	199
Plumbing/Fire Protection	Fire hydrant, piping, and controls; potable water piping	57.8
Electrical and Lighting	Power pole, transformers, disconnect switch, panel boards, receptacles, indoor and outdoor lighting, exit signs, emergency egress signs, cable, conduit, hangers, and racks.	188
HVAC	Air handling unit, chiller and chilled water piping, intake louvers, control room 2-ton package unit, ductwork, fittings, grilles, and diffusers	284
HEPA Exhaust System	HEPA filter housings (2), ductwork, dampers, exhaust monitoring, and controls	482.4
Radiation Control Instrumentation	Rad meters (beta/gamma/alpha), alpha probes, pancake probes, friskers, Model 3030 sample counter, portal monitor	68.7
Processors (2), excavators (4), and support equipment	Crusher, shredder, delivery, setup, and training	1,952
Demobilization	Turnover documentation, equipment removal, office removal	32.9
Commissioning	Component testing, system tests, procedure development, training, management assessment, and readiness assessment	220.6
Subtotal:		\$ 5,017
Overhead at 8.5%		\$ 426.4
Construction contingency at 35%*		\$ 1,905
Total Capital Cost		\$ 7,348

*Mid-range of DOE contingency for Class 4 estimate per DOE Guide 413.3-21 *Cost Estimate Guide*. (DOE 2011c)

Operating the facility will require utility supply costs, fuel for the processors, maintenance of processors and support equipment, and an operating crew. The operating life of the equipment was investigated to determine if equipment replacement would be necessary at some point in the 22 years of CERCLA waste generation. Based on manufacturer discussions, these systems can be expected to operate for the duration of the 22-year time period of waste generation if maintained properly. The major mechanical components impacting the waste material can be sharpened or replaced, hydraulic pumps can be replaced, and the drive engines can be overhauled if necessary. These maintenance costs are included in the cost estimate; details are provided in Attachment B to this Appendix. The crew would be composed of the personnel listed in Table B-9.

Table B-9. Operations Personnel for Size Reduction Facility

Resource	Full-time Equivalent (FTE)*	Responsibilities
Operations Supervisor	1	The Operations Supervisor would coordinate and supervise all process operations activities and personnel. The Supervisor would ensure that operations are conducted in accordance with procedures and in compliance with applicable permits and regulations.
Equipment Operators	4	Equipment operators would operate the crusher, shredder, and excavators in accordance with procedures and safety protocols.
Truck Driver	1	The driver would be responsible for transporting the size reduced debris to the landfill site.
Radiation Control Technician (RCT)	1	The RCT would monitor the work area for contamination, prepare radiation work permits for equipment operators, and monitor the performance of the containment and HEPA filter system.
Maintenance Technician	0.25	The Maintenance Technician would perform preventative maintenance and repair services for the process equipment.
Environmental Monitoring Technician	0.25	The Environmental Monitoring Technician would monitor and sample for airborne and waterborne contaminants in accordance with environmental permits.
Health and Safety Technician	0.25	The Health and Safety Technician would monitor work conditions, prepare work/rest schedules for equipment operators based on temperature conditions, and ensure compliance with the worker health and safety plan.

* Refer to Table B-10 for operating personnel costs.

Project management would also be necessary to administer essential functions that support the safe and effective execution of facility operations. Management personnel would implement and oversee the following activities:

- Health and Safety (H&S)
- Radiation Protection
- QA and Training Programs
- Environmental Protection Program
- Site Access Control
- Risk Management
- Project and Document Controls
- Contract Administration
- Finance
- Accounting and Payroll
- Procurement
- Data Management

For estimating purposes, it was assumed that project management costs would be 20% of total project costs. Overhead costs (taxes, insurance, office space, security, etc.) are expected to be 8.5% of project costs. For a ROM estimate type, a 35% contingency is added to the capital costs to account for unanticipated cost items and resources. Table B-10 provides a summary of estimated life-cycle costs for the size reduction facility. A lump sum estimate of \$500K was included for D&D of the size reduction facility upon completion of operations. It was assumed that the enclosure and equipment would be decontaminated, disassembled, and placed in the EMDF landfill site just prior to landfill capping and closure activities.

Table B-10. Total Life-cycle Costs for Size Reduction Facility (FY 2012 dollars)

Cost Element	Description	Labor and Materials (\$K)
Capital costs with contingency	Planning, engineering, construction, and commissioning	7,348
Operating crew	Supervision, equipment operators, truck drivers, RCTs, H&S support, environmental support, sampling costs, personal protective equipment (PPE) for 22-year operating life-cycle*	21,131
Maintenance	Fuel, replacement and reworking of shredder and crusher components, engine overhauls for shredder, crusher, and excavators	2,113
Utilities and supplies	Electricity, water, replacement HEPA filters	2,660
Decontamination, demolition, and disposal at completion	Building and equipment decontamination, demolition, and disposal. Assumes disposal at EMDF.	500
Project management	20% of total project costs**	6,235
Overhead costs	8.5%	2,774
Total Life-cycle Cost	Capital, operating, and D&D costs (Unescalated)	42,761
Present Worth (discount rate = 1.5%)	Life-cycle (FY 2016)	\$39.70M

* Refer to Table B-9 for operating personnel responsibilities.

**Project management costs are 20% of capital and operating costs, before tax, overhead, and contingency. These costs include management of all aspects associated with capital design/construction and operation. Functions include: safety management, engineering support, quality assurance, environmental compliance, performance assurance, project controls, document control, and administrative support over the 22 year operating life-cycle.

Attachment B provides supporting cost details for the capital and operating cost estimate. The total life-cycle cost from Table B-10 is about \$42.8M, or about \$88.40 per yd³ of material processed.

5.4.3.1 Cost Effectiveness of Size Reduction

Cost savings as a consequence of size reduction for concrete and general demolition debris include reduced cost of clean fill for the landfill, reduced landfill construction costs, and reduced post-closure costs. For shredding and crushing operations, the total capacity gained is 371,985 yd³ including reduced clean fill requirements and the use of crushed concrete as fill material. This volume is comparable to the volume of a complete disposal cell for the landfill. The cost estimate summary data from Appendix I for the EBCV Site Option, Table I-5 was used to estimate the cost savings associated with reducing the size

of EMDF by the equivalent of one cell (Cell 6). Table B-11 provides a summary of avoided costs associated with EMDF construction and operations. The reduced costs of construction, construction support, capping, and closure are about \$30.1M. The total avoided cost of clean fill in this case is approximately \$3M based on a value of \$6.50/ton of clean fill. Post-closure maintenance and monitoring is reduced by about \$0.79M which is the incremental 100-year savings associated with maintaining the cap of smaller area. Long-term groundwater monitoring costs (the bulk of long-term monitoring/maintenance costs) would not change with the removal of one cell from the EMDF. The total avoided costs for Cell 6 would be about \$33.9M. The life cycle costs for size reduction are higher than the EMDF avoided costs by about \$8.87M, indicating that deployment of a size reduction facility is not cost effective. In terms of Present Worth, this difference increases to (\$39.7M - \$28.23M) or \$11.48M. Similar results would be expected for other siting Options.

Table B-11. Avoided EMDF Construction Costs Through Size Reduction

Cost Element	\$M
Capital Cost of Cell 6	30.1
Avoided cost of clean fill	3
Long-Term Monitoring and Maintenance (Reduced surveillance and maintenance costs)	0.79
Total Cost Avoided if Cell 6 is not constructed	33.89
Present Worth Cost Avoided (discount rate = 1.5%)	28.23

5.4.3.2 Evaluation of Alternative Locations for Size Reduction Facility

Since deploying a size reduction facility on the EMDF site is not cost effective, alternative location options were evaluated to determine if cost effectiveness could be improved. Two options were evaluated:

- Installing two facilities adjacent to demolition sites at ORNL and Y-12 using existing buildings for containment enclosures.
- Installing a facility adjacent to the EMDF disposal cell area and within the leachate collection zone.

Deploying size reduction systems within existing buildings at ORNL or Y-12 near the demolition areas would reduce construction and transportation costs. Construction costs would be reduced by utilizing existing buildings to enclose the size reduction facility and provide ventilation containment. Transportation costs for moving waste materials from the demolition site to the EMDF would be reduced through increasing the bulk density of the debris and allowing more material to be transported per truckload.

The advantages of installing the size reduction facility within the EMDF disposal cell area include utilization of the leachate collection system for water management and containment, and utilization of the heavy equipment used for landfill placement to move the processed materials to the designated landfill placement location, thus eliminating the handling step associated with transporting the processed materials from size reduction facility to the placement location.

5.4.3.2.1 Deployment Using Existing Facilities at ORNL and Y-12 Demolition Sites

Increasing the bulk density of the debris reduces transportation costs by decreasing the number of transportation events necessary to move the debris from the demolition site to the EMDF. Transporting a 10 yd³ truckload of debris costs an average of \$220 per load. As shown in Table B-7, the total volume of the debris prior to size reduction is 645,534 yd³ and 481,264 yd³ after processing for a difference of 164,270 yd³, which is equivalent to the volume that would not require transportation from the demolition site to EMDF. At \$220 per 10 yd³ load, the avoided cost of transportation would be \$3.6M.

If two suitably sized existing inactive facilities at ORNL and Y-12 could be used to house and contain the two size reduction equipment at both sites, the capital costs associated with containment enclosures and associated support systems would be significantly reduced. However additional processing equipment and labor would be needed to operate at both sites. Table B-12 provides a comparison of size reduction facility costs for the two deployment approaches. Though capital costs, transportation, and D&D costs are reduced, combined operating costs are higher for the two facilities. Total life-cycle costs increase for deployment of size reduction processing at two sites by approximately \$2.4M indicating that the cost benefit of using existing facilities to house the equipment is negated by the additional operating costs.

5.4.3.2.2 Deployment within the EMDF Cell Boundary

The EMDF design layout for the EBCV site was reviewed to evaluate the feasibility of installing the size reduction facility within the footprint of the landfill site, with expected similar conclusions for the other possible Bear Creek locations. The advantages to this approach include utilization of the existing leachate collection system for water management and containment, and the ability to use existing heavy equipment to move the processed materials to the landfill placement location. This differs from deployment outside the cell boundary by allowing processing and placement of waste materials in the same general location. This eliminates the handling step associated with transporting the processed materials from the size reduction facility to the placement location.

To minimize the distance between the size reduction facility and the landfill cells, the facility should be placed in a central location in close proximity to the cells. The first option examined involved placement of the facility within a constructed cell where waste placement activities had not begun. Since utility infrastructure is needed to support the processing, the facility must be constructed at a static location. The last anticipated cell (Cell 5) would be the optimum construction site to allow maximum use of the facility before the cell was needed for waste placement. However, there are several issues associated with this approach including:

- The facility would have to be removed or relocated before all of the waste for EMDF could be processed.
- The facility would need to be placed in the last anticipated cell for maximum utilization. This would negate the phased approach to construction and potentially the sizing of the leachate collection system.
- In the event of heavy rainfall, catchment areas within the cells are expected to accumulate standing water, which could potentially flood the size reduction facility.
- Vibration of the processing equipment could apply additional stress on the components of the liner and leachate collection system.

Table B-12. Cost Comparison for Size Reduction Facility Deployment at EMDF and at Two Facilities in Existing Buildings at ORNL and Y-12

Cost Element	Description	Labor and Materials for Single Facility at EMDF (\$K)	Explanation of Change for Deployment at two Demolition Sites	Labor and Materials for two Facilities at ORNL and Y-12 (\$K)
Capital costs	Planning, construction, and commissioning	7,348	Enclosure costs eliminated; processor costs increased for deployment at two sites	4,537
Operating crew	Supervision, equipment operators, drivers, RCTs, H&S support, environmental support, sampling costs, PPE	21,131	Operating crew costs increase for deployment at two sites	25,640
Transportation	Transportation of debris to EMDF	14,202	Transportation costs are reduced by increasing debris bulk density	10,588
Maintenance	Fuel, replacement and reworking of shredder and crusher components, engine overhauls for shredder, crusher, and excavators	2,113	No change (maintenance costs are based on processing quantity)	2,113
Utilities and supplies	Electricity, water, replacement HEPA filters	2,660	Increased utility requirements for two enclosures	5,273
Decontamination, demolition, and disposal at completion	Building and equipment decontamination, demolition, and disposal. Assumes disposal at EMDF.	500	D&D cost applies to equipment only	200
Project management	20% of total project costs*	6,235	No change (same percentage)	7,513
Overhead costs	8.5% of total project costs	2,774	No change in overhead rate	3,533
Total Project Cost	Capital, operating, and D&D costs (not escalated for inflation)	56,963		59,397

*Project management costs are 20% of capital and operating costs, before tax, overhead, and contingency.

Due to these issues, it was decided to evaluate the placement of the facility at the northern edge of the landfill in an elevated location better suited for moving the processed materials to the active cells and avoiding the potential impact of accumulated storm water (see Figure B-5). The designed topography of the EMDF site indicates a suitable area at the north side of Cell 4 that was deemed optimum for the processing facility. Using this location for the size reduction facility would nevertheless require a significant amount of earthwork to develop the area identified for the facility. Consequently, the phased approach to EMDF construction would have to be modified to allow Phase I to include development of the area north of Cell 4 and construction of the size reduction facility. Also, though the proximity of the size reduction facility would be closer to most areas of the landfill, it would still be necessary to move the processed material from the facility to the placement location. The longest haul distance for transport would be approximately 2,300 ft with an elevation change of 150 ft. Using the heavy equipment required for spreading and compacting the waste to move the processed materials this distance to the placement site may cause a significant loss in productivity and higher fuel costs as compared to using additional dump trucks to move the processed material to the placement site.

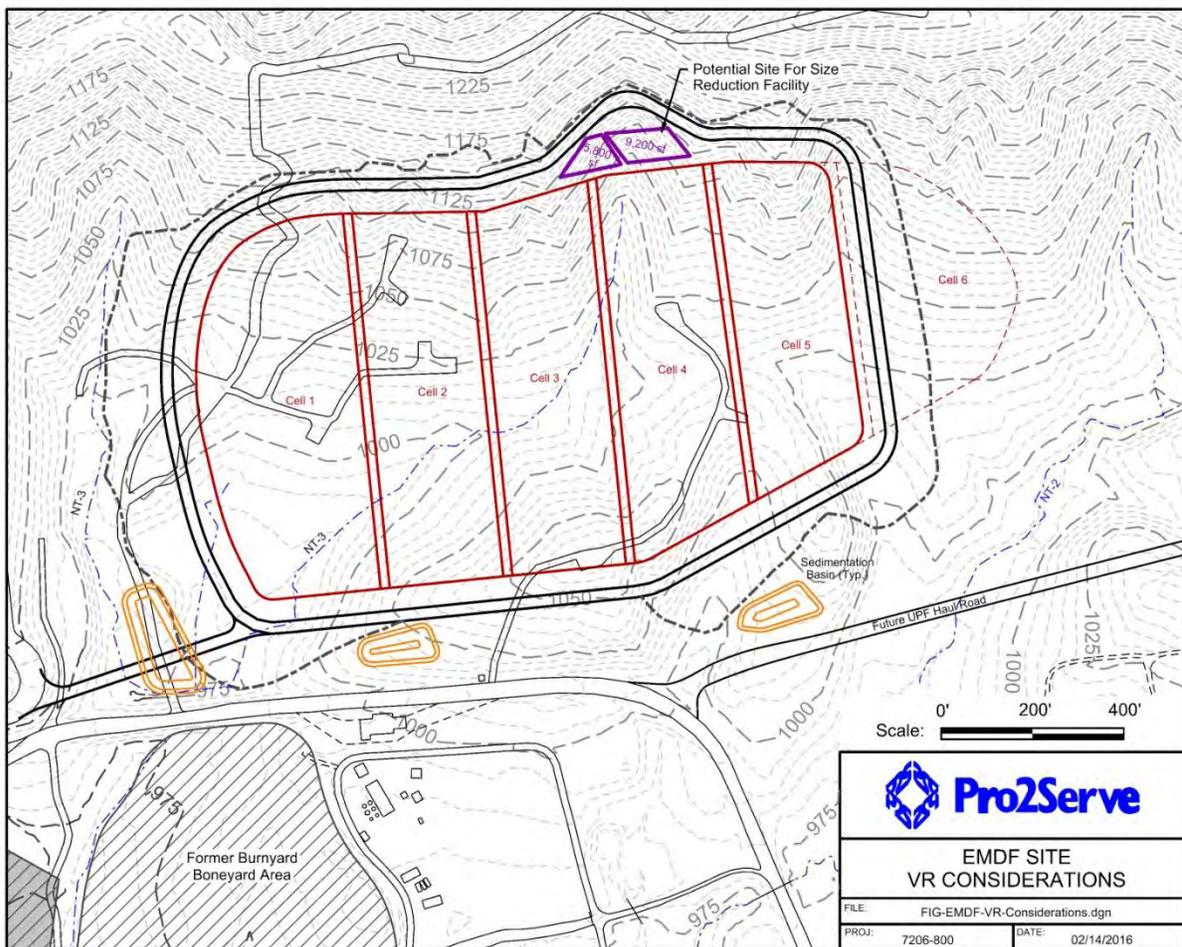


Figure B-5. EMDF EBCV Site Plan with Potential Location for Size Reduction Facility

The location for the size reduction facility is relatively level and provides an adequate footprint for the processing area; however, this site is on the perimeter of the landfill and could not take advantage of the landfill liner and leachate collection system for containment. To extend the landfill liner under the facility would require approximately 25,000 ft² of additional liner coverage. Roughly calculating the liner cost per ft², based on the estimate performed for EMDF, yields \$27.14/ft² or \$678,500 for the extended area. Constructing a concrete pad with containment for the facility could be performed at a lower cost than extending the liner system and it would accomplish the same purpose of collecting potentially contaminated runoff from the facility. The foundation could be designed to allow runoff from the facility to flow by gravity to the leachate collection system. The facility construction costs include the concrete pad with containment instead of extending the landfill liner and leachate collection system.

For evaluating the potential cost savings associated with constructing the size reduction facility within the landfill footprint, the cost data in Table B-10 for the facility constructed outside the landfill site was used to compare costs with those anticipated for the facility within the landfill footprint. Table B-13 shows the comparative costs for each work element. As shown, the capital costs, maintenance, utilities, and D&D costs would be the same. The difference in operating cost reflects the best possible case where the cost of transporting the processed material from the facility to the placement site is completely avoided by assuming the landfill heavy equipment would be used for that purpose.

As indicated in Table B-13, the cost of size reduction operations is reduced by \$3.8M with elimination of truck transporting the processed material from the size reduction facility to the EMDF cells. However, when compared to the cost benefits in Table B-11, the cost of size reduction remains \$5.05M greater than the cost of EMDF disposal without size reduction processing.

5.4.3.3 Size Reduction Summary for On-site Disposal Alternatives

Several size reduction technologies and deployment options were explored for size reduction processing of demolition debris of several different types prior to disposal at EMDF. Potential cost benefits were identified and evaluated against the estimated cost of constructing and operating a size reduction facility both at the EMDF EBCV site and at the Y-12 and ORNL sites where demolition activities will take place. The results clearly indicate that the cost of implementing size reduction processing is higher than the cost benefits from reduced landfill size, reduced transportation costs, and from reduced quantities of clean fill. Table B-14 provides a summary of the cost/benefit study results. As demonstrated previously (see Section 5.4.3.1) in terms of Present Worth, these net cost differences will be somewhat larger (more negative).

Table B-13. Cost Comparison between Size Reduction Facility Installations at EMDF and within the EMDF Landfill Site*

Cost Element	Description	Labor and Materials for Single Facility at EMDF Outside Landfill Site (\$K)	Explanation of Change for Deployment at two Demolition Sites	Labor and Materials for Single Facility at EMDF within Landfill Site (\$K)
Capital costs	Planning, construction, and commissioning	7,348	Increased site preparation costs	8,395
Operating crew	Supervision, equipment operators, drivers, RCTs, H&S support, environmental support, sampling costs, PPE	21,131	Cost decreased by reduced cost for moving waste from facility to waste placement site	16,808
Maintenance	Fuel, replacement and reworking of shredder and crusher components, engine overhauls for shredder, crusher, and excavators	2,113	No change (same processing quantity)	2,113
Utilities and supplies	Electricity, water, replacement HEPA filters	2,660	No change	2,660
Decontamination, demolition, and disposal at completion	Building and equipment decontamination, demolition, and disposal. Assumes disposal at EMDF.	500	No change	500
Project management	20% of total project costs**	6,235	No change in percentage	5,585
Overhead rate	8.5% of total project costs	2,774	No change in rate	2,877
Total Project Cost	Capital, operating, and D&D costs (not escalated for inflation)	\$ 42,761		\$ 38,938

*Costs are those associated with building the EMDF at the EBCV site. Other site locations would be expected to have similar costs.

**Project management costs are 20% of capital and operating costs, before tax, overhead, and contingency.

Table B-14. Summary of Size Reduction Cost/Benefit Study Results for the On-site Disposal Alternative*

Deployment Approach	Avoided Costs	Size Reduction Cost (Capital and Operating)	Net Cost
Size reduction of equipment and heavy structural steel	\$5.22M	\$13M (K-33 project capital cost only)	(-\$7.78M)
Size reduction facility for concrete and general debris deployed at the EMDF	\$33.89M	\$42.76M	(-\$8.87M)
Size reduction facility for concrete and general debris deployed in existing facilities at the Y-12 and ORNL sites	\$37.5M	\$48.8M	(-\$11.3M)
Size reduction facility for concrete and general debris deployed within EMDF landfill site	\$33.89M	\$38.94	(-\$5.05M)

*Based on estimated costs for the EMDF EBCV Site Option.

5.4.3.4 Volume Reduction for Off-Site Disposal Alternative

The Off-site Disposal Alternative would provide for the transportation of future CERCLA candidate waste streams to one or more approved off-site disposal facilities and placement of the wastes in those facilities. Volume reduction efforts would have a significant impact on off-site disposal by reducing the number of waste shipments with associated high transportation costs and the disposal fees.

5.4.3.4.1 Size Reduction for Off-site Disposal

The use of VR equipment to size reduce and increase the bulk density of demolition debris would, in some cases, increase the quantity of material per shipment and reduce the total number of off-site shipments. The Off-site Disposal Alternative is described in Chapter 6 and costs are provided in Appendix I, Table I-9. This information was used as a basis for determining the economic benefit of various VR approaches.

In the Off-site Disposal Alternative, all non-classified LLW and LLW/TSCA waste (comprising the majority of the total waste volume evaluated under the Off-site Disposal Alternative as described in Chapter 2) would be shipped to either NNSS in Nye County, Nevada, (Option 1) or EnergySolutions in Clive, Utah, (Option 2). It is required by DOE that all classified waste be shipped to NNSS. The remaining 3% of LLW/RCRA mixed waste would be shipped to EnergySolutions in Clive, Utah, or Waste Control Specialists in Andrews, Texas.

Intermodal containers with 25 yd³ capacity are practical for shipment of debris to NNSS due to the lack of rail transport capability to the disposal site. Additional NNSS requirements limit intermodal loading to 18 ft³ to avoid difficulties associated with unloading during waste placement actions. As a consequence of the container limitations, shipment of debris with low bulk density is inefficient because the volume capacity of the container is reached before approaching weight limits of the container for roadway

transport. Such shipments are considered “volume limited”. To improve transportation efficiency, size reduction may be used to increase the bulk density of the debris to increase the weight of material loaded per container. For shipment to *EnergySolutions* (Option 2), railway transport may be used which allows for much larger containers such as gondolas that can hold up to 148 yd³. Debris with low bulk density is shipped more efficiently by railway because the quantity per railcar is not limited by volume, but rather by the weight capacity of the railcar. These shipments are considered “weight limited”. Therefore, the use of size reduction to increase the bulk density is not necessary for railcar shipments to *EnergySolutions*. For the purpose of VR evaluation, shipment of LLW debris to NNSS (Option 1) is assumed and analyzed, because increasing the bulk density of the debris is beneficial in this case.

Transportation for the off-site disposal estimate assumes that LLW debris would be transported by intermodal containers to a truck-to-rail transfer facility at ETTP for rail shipment to Kingman, Arizona, where transloading of intermodals from railcar to trucks would be performed for transport to NNSS. A single articulated bulk container railcar (ABC railcar) is assumed to carry eight intermodal containers. Transportation cost for one railcar from the ETTP to Kingman, Arizona, would be \$25,440 in 2012 dollars (or \$3,180 per intermodal container). The cost of unloading the intermodal containers from the railcar and transporting by truck from Kingman to NNSS would be about \$1,370 per intermodal container. The intermodal containers would be taken into the appropriate disposal cell and emptied per approved procedures. Empty containers would be surveyed at the disposal facility for release and returned to ORR for reuse. Intermodal containers would be purchased and replaced after 10 years of use.

The cost effectiveness of size reduction would depend upon the type and quantity of material to be shipped off site. Table B-15 summarizes an analysis performed to determine those materials that would benefit from VR processing. The materials and quantities to be processed by VR (Table B-3) were evaluated to estimate the additional quantities that could be loaded per intermodal container. NNSS acceptance criteria limits the maximum volume per intermodal to 18 yd³ and maximum net weight of 36,000 lb. The 18 yd³ maximum is used for intermodals that are to be emptied and returned to the generator to avoid debris jams while dumping the intermodal contents through the hinged door at the end of the container. After determining the total additional weight of material that could be shipped per intermodal, bulk density information was used to determine the equivalent volume in terms of as-generated material, which is the volume that would not require shipment if size reduction processing is performed. As-generated materials that have a relatively high bulk density such as concrete and masonry would not be as cost effective to crush further because the intermodal and truckload quantity would be limited by weight rather than volume. However, materials with a high void fraction and low density could be size reduced to increase the bulk density and increase the quantity and weight shipped per truckload. These materials include equipment, large diameter ductwork and pipe, structural steel, light framing, siding, small tanks, asphalt shingles and other roofing materials, containers, furniture, trash, and wood. The results show that size reduction processing would be beneficial for all materials except for concrete and masonry.

The materials that benefit from size reduction are generally bulky with high void fraction. Most include metallic debris and would require a shearing machine for processing heavy gauge metal and a shredder for thin gauge metals and light debris. It was assumed that a centrally located size reduction facility at ETTP would be provided to process debris as received by dump truck from the demolitions site. To estimate the facility cost, the data for the EMDF on-site size reduction facility for concrete and general construction debris (see Table B-8), was adjusted by substituting the concrete crusher with a shearing machine. Operating costs were adjusted for the additional labor and energy for operating the shear. In addition, the duration of operations was extended by five years to compensate for the higher costs of off-site shipments and annual budget limitations. Table B-16 provides a summary of the life-cycle costs for the facility.

Table B-15. Volume Reduction Analysis for the Off-Site Disposal Alternative

Description	As-generated Bulk Density (lb/yd ³)	As-generated Volume for Processing (yd ³)	Total Intermodals without VR	Intermodal net Weight without VR (lb)	Bulk Density after VR (lb/yd ³)	Size Reduction Basis	Volume after VR (yd ³)	Intermodal Net Weight when Full (lb)	Total Intermodals with VR	Net Intermodal Shipments Avoided	Equivalent As-generated Waste Volume (yd ³)
Thick walled steel, glove boxes, hoods, heavy-walled equipment, cranes	680	63,162	3,509	12,240	1,360	50% size reduction	31,581	24,480	1,754	1,754	31,581
Pipe, tanks, structural steel	1,040	211,415	11,745	18,720	2,080	50% size reduction	105,707	36,000	5,638	5,638	101,479
Reinforced concrete, concrete block, brick, shield walls	2,600	364,985	26,360	36,000	3,250	20% size reduction **	291,988	36,000	26,360	0	0
Small buildings, small cooling towers, structural framing, interior and exterior finishes, flooring, wooden structures	1,620	60,605	3,367	29,160	2,700	40% size reduction	36,363	36,000	2,727	640	11,515
Ventilation duct, light framing, small diameter pipe, siding, small tanks	1,040	26,012	1,445	18,720	1,733	40% size reduction	15,607	31,200	867	578	10,405
Asphalt shingles, low-slope built-up roofs, vapor barrier, insulation, roof vents, flashing, felt	1,520	30,422	1,690	27,360	2,533	40% size reduction	18,253	36,000	1,284	406	7,301
Containers, furniture, trash, wood	640	1,698	94	11,520	1,067	40% size reduction	1,109	19,200	57	38	679
TOTALS		758,300	48,211				500,519		39,157	9,053	162,960

** Not included as a waste amenable to VR.

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Table B-16. Total Life-cycle Costs for Off-Site Disposal Alternative Size Reduction Facility

Cost Element	Description	Labor and Materials (\$K)
Planning and Acquisition	Includes all planning documents required for DOE capital projects (i.e., Project Execution Plan, alternative analysis, preliminary cost estimate, quality assurance plan, risk management plan, commissioning plan, etc.)	629
Engineering Design	Title I and II design packages including system requirements, specifications, and drawings	382
Construction		
Mobilization	Contractor plans and mobilization of construction equipment	47
Construction Support	Construction Superintendent, Safety Engineer, Field Supervisor, and equipment rental for project duration	269
Site Preparation	Geotechnical sampling, excavation, water supply, and concrete foundation; 80 ft × 80 ft × 30 ft height pre-engineered building.	416
Mechanical Systems	Heating, ventilation, air conditioning, exhaust filtration, plumbing, and fire protection	810
Electrical and Lighting	Power pole, transformers, disconnect switch, panel boards, receptacles, indoor and outdoor lighting, exit signs, emergency egress signs, cable, conduit, hangers, and racks.	188
Radiation Control Instrumentation	Rad meters (beta/gamma/alpha), alpha probes, pancake probes, friskers, Model 3030 sample counter, portal monitor	69
Processing Equipment	Shear machine, shredder, excavators (3), and containers	9,416
Demobilization	Turnover documentation, equipment removal, office removal	33
Commissioning	Component testing, system tests, procedure development, training, management assessment, and readiness assessment	221
Total Capital Cost	Planning, design, construction, and commissioning	12,480

Table B-16. Total Life-cycle Costs for Off-Site Alternative Size Reduction Facility (Continued)

Cost Element	Description	Labor and Materials (\$K)
Operations		
Operating crew	Supervision, operators, drivers, RCTs, H&S support, environmental support, maintenance technicians, sampling costs, PPE for 27-year project life cycle.*	41,564
Maintenance	Rotating or replacing knife blades, greasing, replacing hydraulic fluid, fuel, oil changes, engine overhauls	2,215
Utilities and supplies	Electricity, water, replacement HEPA filters	4,318
Total Operating Cost	Operating crew, maintenance, and utilities	48,097
D&D	Building and equipment decontamination, demolition, and disposal. Assumes disposal at EMDF.	1,500
Project management	20% of total project costs**	12,241
Overhead	8.5% of total project costs	6,317
Contingency	35% of total construction costs	3,942
Total Life-cycle Cost	Capital, operating, and D&D costs (unescalated)	84,577

*Due to DOE annual budget limitations, disposal operations are expected to require an additional 5 years to complete.

**Project management costs are 20% of capital and operating costs, before tax, overhead, and contingency.

The cost of size reduction, \$84.6M, must be compared to the avoided cost of off-site disposal to determine cost effectiveness. The avoided cost for off-site disposal was calculated based on a unit rate for off-site disposal of \$1,013 per yd³ in 2012 dollars with contingency for disposal Option 1. This value is determined from Appendix I data for the off-site alternative (prior to VR). In Table B-17, the rate was applied to the avoided shipment volume from Table B-15 to determine the avoided cost. Compared to the cost of size reduction, cost benefit for the Off-site Disposal Alternative Option 1 is a savings of \$80.5M.

Table B-17. Cost Benefit of Size Reduction for Off-site Disposal Alternative (Option 1)

Material	Avoided Shipping Volume (yd ³)	Avoided Shipping Cost at \$1,013 per yd ³ (\$K)
Thick walled steel, glove boxes, hoods, heavy-walled equipment, cranes	31,581	31,991
Pipe, tanks, structural steel	101,479	102,798
Small buildings, small cooling towers, structural framing, interior and exterior finishes, flooring, wooden structures	11,515	11,665
Ventilation duct, light framing, small diameter piping, siding, small tanks	10,405	10,540
Asphalt shingles, low-slope built-up roofs, vapor barrier, insulation, roof vents, flashing, felt	7,301	7,396
Containers, furniture, trash, wood	679	688
TOTAL	162,960	165,078
Life-cycle Size Reduction Facility Cost, \$K		84,577
Avoided Cost of Off-site Disposal in Option 1, \$K		80,501

The avoided cost of \$80.5M is applied to the Appendix I off-site disposal estimate for Option 1, resulting in a cost of \$960 per yd³ (see Appendix I). To determine how this unit rate compares to on-site disposal, it is necessary to determine unit rates for the same materials if disposed of at EMDF. The overall unit rate for on-site disposal was determined by dividing the total cost of the EMDF (2012 dollars with 22% contingency) at \$777.1 M (from Appendix I, Table I-2 for five cells) by the total as-generated volume of debris and soil 1,948,558 yd³ from Appendix A, Table A-3, resulting in a unit cost of about \$399 per yd³. However, this constitutes an average rate and some materials are more costly to dispose of than others. To determine the cost of disposal for a particular waste type, the unit cost of EMDF air space must be determined and applied to the as-disposed waste volume along with the required clean fill volume. The unit cost of air space is given by the total EMDF cost divided by the total as-disposed air space of 2.2M yd³ giving \$353.22 per yd³. Table B-18 applies this unit cost to the as-disposed volume of waste types with fill requirements. Unit costs range from \$107 to \$636 per yd³ and are higher for materials with higher ratios of as-disposed to as-generated volumes and significant fill requirements. All of the unit rates, however, are much lower than the rate for off-site disposal with or without the use of size reduction.

5.4.3.4.2 Recycling, Segregation, and Sequencing for Off-site Disposal

The benefits of waste recycle and segregation are significant for the Off-site Disposal Alternative. For every yd³ of material recycled or segregated for disposal at the ORR Landfill, the cost avoided is \$960 based on the unit rate for off-site disposal, less the cost of recycling or segregation. From Section 5.1.2, the cost of recycling would be about \$54 per yd³ and from Section 5.3, the cost of segregation is about \$54 per yd³ plus the cost of disposal in the ORR Landfill, which would be far less than the cost of off-site disposal.

Project sequencing would also be beneficial for off-site disposal if waste soil could be made available to mix with low density debris and increase the mass of waste per intermodal for shipments. The challenge for this approach would be the logistics associated with loading intermodal containers with a mixture of soil and debris generated from different CERCLA actions and locations. Additional space for soil stockpiling and costly double-handling of soil would be required for it to be available for mixing with debris. Mixing of waste types would require additional planning and certification effort to obtain approval from the disposal facility for mixing wastes with different profiles.

Table B-18. Unit Cost Determination for On-site Disposal Cost by Waste Type without Volume Reduction

Description	As-generated Volume (yd ³)	As-disposed Volume (yd ³)	Clean Fill Required (yd ³)	Clean Fill Ratio (soil:debris) from CARAR	As-disposed Volume for Waste and Clean Fill (yd ³)	Cost of EMDF Airspace at \$353.22/yd ³ (\$K)	Cost per yd ³ of As-generated Material (\$/yd ³)
Thick walled steel, large machine tools, large electric motors, process vessels	210,539	12,737	122,023	9.58	134,760	\$47,600	\$226.09
Large diameter pipe, structural steel, crane structures	281,886	26,082	172,924	6.63	199,006	\$70,293	\$249.37
Reinforced concrete, concrete block, brick, shield walls	486,647	389,317	486,647	1.25	875,964	\$309,408	\$635.80
Small buildings, small cooling towers, structural framing, interior and exterior finishes, flooring, wooden structures	80,807	40,404	91,312	2.26	131,716	\$46,525	\$575.75
Ventilation duct, light framing, small diameter pipe, siding, small tanks	34,683	3,209	7,253	2.26	10,462	\$3,695	\$106.54
Asphalt shingles, low-slope built-up roofs, vapor barrier, insulation, roof vents, flashing, felt	40,562	20,281	0	0	20,281	\$7,164	\$176.61
Containers, furniture, trash, wood	2,265	1,132	2,559	2.26	3,691	\$1,304	\$575.75
TOTALS	1,137,389	493,163	882,717		1,375,880		

5.4.4 CERCLA Evaluation of Debris Size Reduction

Size reduction of debris is a process option for consideration in implementing on-site and off-site disposal remedies in this RI/FS. Under the CERCLA process, alternatives are evaluated against seven of the nine criteria to facilitate comparison of the alternatives. The CERCLA evaluation process is applied to the



The option not using mechanical size reduction becomes the baseline from a CERCLA perspective, against which the action, size reduction, is compared. Tables B-19 and B-20, for the on-site and off-site disposal alternatives respectively, summarize the CERCLA evaluation for implementing mechanical size reduction.

Results indicate that mechanical size reduction at the demolition site is not advantageous for the On-site Disposal Alternatives. The most significant disadvantages of mechanical size reduction at an on-site facility include an increased risk to workers due to significant handling of contaminated material and operation of heavy equipment, secondary waste generation, and additional net cost. These disadvantages outweigh the advantage of reducing the landfill footprint (without benefit of reducing the source toxicity or mobility).

A review of VR as proposed in the NRC draft and final Environmental Impact Statement documents NUREG-0782 and NUREG-0945 (NRC 1981, 1982) written in support of the implementation of 10 CFR 61 (Licensing Requirements for Land Disposal of Radioactive Waste) indicates that the NRC did not consider VR to be part of the disposal process. Generators were assigned the burden of reducing their volume, and encouraged to do so for compactable, non-stable waste (this includes PPE and compactable trash) to provide more stability upon disposal. VR of debris is not discussed. In fact, the disposal alternatives proposed in these documents point out the increased stability of waste forms and disposal facilities themselves, decreased leachability and decreased contact of water with waste, and increased protectiveness to inadvertent intruders afforded by cementitious waste forms and increased use of grouting. Crushing concrete debris to the point that it can be used as void fill reduces the use of soil as fill and would result in a decreased disposal capacity need, but soil would typically would provide a better matrix to reduce leaching of radioactive contaminants than would pulverized concrete, and no reduction in toxicity is afforded by the process.

In the case of off-site disposal, mechanical size reduction benefits outweigh the disadvantages, and it is recommended to retain size reduction for the Option 1 Off-site Disposal Alternative in the full CERCLA evaluation. The most significant advantage is the reduction in risk of injuries and fatalities realized by the reduction in volume transported off-site (results in an estimated 2.0 fewer total injuries/fatalities). Additionally a net cost savings is achieved with the reduction in transportation costs. Disadvantages of mechanical size reduction are similar to those discussed above for implementation with on-site disposal.

Table B-19. Comparative Analysis of Off-site Disposal with Mechanical Size Reduction to Off-site Disposal without Mechanical Size Reduction

Evaluation Criterion	On-site Disposal Alternatives with Mechanical Size Reduction key: + = Advantages compared to not implementing Mechanical Size Reduction = Disadvantages compared to not implementing Mechanical Size Reduction N = Neutral (no change) over not implementing Mechanical Size Reduction	
Overall protection of human health and the environment	N + -	<ul style="list-style-type: none"> • No reduction in contaminant source mass, so overall protection of the environment for on-site disposal is not impacted. • Allows for a reduced permanent footprint. • Presents higher risk to workers with additional construction activities, double-handling of waste, more contact with waste during operations, operation of heavy equipment, and D&D activities for the size reduction facility.
Compliance with ARARs	N	<ul style="list-style-type: none"> • Fully complies with applicable or relevant and appropriate requirements (ARARs).
Long-term effectiveness and permanence	+ N -	<ul style="list-style-type: none"> • Reduces footprint of landfill permanently. • No reduction in contaminant source mass, so provides no long-term increased protection. • Results in a waste form more likely to be unrecognizable to an intruder as waste or something to be avoided. Intruder more likely to receive a dose from intrusion.
Short-term effectiveness	+ - - -	<ul style="list-style-type: none"> • Less construction required to build landfill because footprint is smaller, and less fill required. • Results in secondary waste generation through control of contamination (use of dust suppression and decontamination in which contact waste water is generated) and personal protective equipment (clothing, filter materials). • Double handling of waste is necessary, increasing risk to workers in terms of contaminant contact as well as equipment operation. Waste is transported to disposal/VR facility, unloaded and staged, VR implemented, staged/reloaded, and then disposed. • Upon completion, facility will require demolition and disposal.
Reduction of toxicity, mobility, or volume through treatment	+ - -	<ul style="list-style-type: none"> • Reduces waste volume disposed. • Potentially increases mobility of contaminants by increasing surface area available to leaching. Potentially increases mobility of contaminants by decreasing soil usage that provides attenuation of contaminants. • May affect toxicity by increasing leaching of contaminants over a given time period long-term.
Implementability	N	<ul style="list-style-type: none"> • Technically feasible; new construction is required. Administrative requirements are considered achievable. Services and materials required for design, construction, and operation are readily available, as are qualified personnel, specialists, and vendors. Construction would involve the use of standard construction equipment, trades, and materials; no new technology development is required.
Cost	-	<ul style="list-style-type: none"> • Overall net increase in cost of disposal to implement mechanical size reduction compared with savings realized by reducing landfill footprint.

Table B-20. Comparative Analysis of Off-site Disposal with Mechanical Size Reduction to Off-site Disposal without Mechanical Size Reduction

Evaluation Criterion	Off-site Disposal Alternative with Mechanical Size Reduction	
	<u>key:</u> + = Advantages compared to not implementing Mechanical Size Reduction = Disadvantages compared to not implementing Mechanical Size Reduction N = Neutral (no change) compared to not implementing Mechanical Size Reduction	
Overall protection of human health and the environment	N +	<ul style="list-style-type: none"> No reduction in contaminant source mass, so overall protection of the environment for on-site disposal is not impacted. Reduces number of waste loads by increasing bulk density. Reduction in loads transported results in reduced short term risk to public, estimated as 2.2 total injuries and fatalities avoided. Presents higher risk to workers with additional construction activities, double-handling of waste, more contact with waste during operations, operation of heavy equipment, and D&D activities for the size reduction facility.
Compliance with ARARs	N	<ul style="list-style-type: none"> Fully complies with ARARs.
Long-term effectiveness and permanence	+ N -	<ul style="list-style-type: none"> Reduces off-site capacity required for permanent disposal. No reduction in contaminant source mass, so provides no long-term increased protection. Results in a waste form more likely to be unrecognizable to an intruder as waste or something to be avoided. Intruder more likely to receive a dose from intrusion.
Short-term effectiveness	+ - - -	<ul style="list-style-type: none"> Reduction in loads transported results in reduced short term risk to public; estimated as 2.2 total injuries and fatalities avoided. Results in secondary waste generation through control of contamination (use of dust suppression and decontamination in which contact waste water is generated) and personal protective equipment (clothing, filter materials). Double handling of waste is necessary, increasing risk to workers in terms of contaminant contact as well as equipment operation. Waste is staged/unloaded, VR is implemented, and waste reloaded for transport. Upon completion, facility will require demolition and disposal.
Reduction of toxicity, mobility, or volume through treatment	+ - -	<ul style="list-style-type: none"> Reduces waste volume disposed, and reduces number of shipments required. Potentially increases mobility of contaminants by increasing surface area available to leaching. Potentially increases mobility of contaminants by decreasing soil usage that provides attenuation of contaminants. May affect toxicity by increasing leaching of contaminants over a given time period long-term.
Implementability	N	<ul style="list-style-type: none"> Technically feasible; new construction is required. Administrative requirements are considered achievable. Services and materials required for design, construction, and operation are readily available, as are qualified personnel, specialists, and vendors. Construction would involve the use of standard construction equipment, trades, and materials; no new technology development is required.
Cost	+	<ul style="list-style-type: none"> Overall reduction in cost of disposal through reducing waste transport costs.

6. PREVIOUS VOLUME REDUCTION EVALUATIONS

In August 2001, DOE published the *Waste Management Program Plan for Oak Ridge Reservation Comprehensive Environmental Response, Compensation, and Liability Act – Generated Waste* (WMPP, DOE 2001a). At the time the WMPP was written, it was believed that current and future expansion capacity of the EMWMF would accommodate forecasted disposal volumes. However, the WMPP indicated that further emphasis to reduce the volume of debris waste may be necessary to achieve an appropriate operating soil-to-debris ratio. Specifically, the WMPP recommended physical size reduction treatment and segregation of clean materials to the ORR Landfill be considered. As a best management practice, it was recommended that clean debris not be disposed of at EMWMF because it takes up expensive disposal space and would require additional clean fill to achieve an appropriate soil-to-debris ratio. Also, the contaminated soil disposed of at EMWMF should be utilized as fill to reduce the demand for clean soil fill. Both of these recommendations have been implemented as discussed in Sections 5.2 and 5.3.

Subsequent to the first load of waste being disposed of at EMWMF during May 2002, DOE published the *Comprehensive Waste Disposition Plan for the DOE Oak Ridge Reservation* in March 2003 (DOE 2003). By this time, it was realized that EMWMF did not have adequate capacity to accommodate the projected CERCLA waste volumes and EMWMF has since been expanded. The goal of the plan was to assist DOE, TDEC, and EPA with ongoing efforts to assure that solid wastes managed by DOE Oak Ridge Environmental Management programs have access to cost-effective and environmentally sound disposal facilities. The plan includes a commitment by DOE to evaluate volume reduction methods as a means of reducing CERCLA waste volumes and conserving the disposal capacity of EMWMF.

In 2004, BJC conducted a VR study focused on the approximately 350,000 yd³ (“as-generated volume” basis) of metal and demolition debris waste streams generated from decontamination and decommissioning of the eight largest buildings at ETTP and from the ETTP Scrap Metal Project (BJC 2004). It also evaluated the current baseline to see if there were additional opportunities for waste segregation. Two size reduction technologies were evaluated, including shredding and compacting. It was concluded that, at best, 100,000 yd³ of capacity could be gained by applying size reduction technologies to the targeted waste streams. The cost of size reduction was evaluated against a potential cost savings of \$37 per yd³ for transportation and \$20 per yd³ associated with EMWMF expansion costs. At the time the study was performed, it was believed that 100,000 yd³ would reduce the landfill height and would not affect the landfill footprint; hence, the cost savings were operations related with no benefit from lower construction costs. The cost range for size reduction processing was estimated at \$68 to \$78 per yd³ which is higher than the anticipated cost savings of \$57 per yd³. The study concluded that it was not cost-effective to size reduce the waste or perform additional characterization sampling required to further segregate the waste based on contamination level.

7. LESSONS LEARNED

Discussions were held with former employees from the Weldon Spring Site RA Project (WSSRAP) and the Fernald Environmental Management Project (FEMP) sites who were involved with the design and operations of the disposal facilities at each site. Each site constructed on-site disposal facilities for disposal of the vast majority of remediation waste and demolition debris generated by the closure of the sites. While VR was not the primary focus of either site, actions were taken which contributed to tangible reductions in the size of the final disposal facility.

At WSSRAP, a 1.48M yd³ capacity disposal facility was constructed and operated. The facility was used to dispose of demolition rubble from the on-site buildings, contaminated soils, and other wastes originally generated from site operations. Operations of the facility were based on strategic waste placement in the

cell. Wastes were transported to the landfill by dump truck and then placed in pre-determined positions. Prior to loading in the transport vehicles, all debris had to meet size restrictions, so shearing attachments for excavators were used to cut the material to proper size. This was primarily performed to maximize transport efficiency but had the additional benefit of size reduction for the cell, minimizing void spaces that would need to be filled. Flowable grout was used to fill those void spaces that remained. Additionally, some pulverization of the foundation concrete was performed to improve transport efficiency and reduce the volume of waste placed in the cell. This approach is routinely used in Oak Ridge demolition projects. Shearing attachments are routinely used on excavators to reduce transportation costs, meet EMWMF waste acceptance criteria, and maximize waste placement efficiency.

The FEMP constructed an on-site disposal facility with a capacity of over 2.9 M yd³ for disposal of remediation waste, including demolition debris, generated by the closure of the former Feed Materials Production Center. The WAC for the disposal facility included size limitations for the debris being placed in the cell. As at WSSRAP, operations of the facility were based on strategic waste placement. The need for clean fill was minimized by balancing soil and debris placement with sequencing of D&D and soil remediation projects to maintain this balance. Early stages of the remedial action focused almost exclusively on soil remediation which resulted in most of the first cell being filled with waste soil since D&D had not yet begun. Upon realization of this disparity, improved project sequencing was initiated to assure waste soil was available during debris placement. Additionally, Fernald implemented concrete crushing actions, especially on building foundation slabs. Crushed concrete was used in lieu of soil as filler material. A recommendation from FEMP site personnel was to size reduce debris at the demolition site prior to transport and placement in the disposal cell. This was accomplished with mechanical VR equipment at the demolition site location. The major lesson learned was that balancing soil and debris to minimize clean fill is the best opportunity to conserve landfill capacity. As discussed in Section 5.2, DOE Oak Ridge implements project sequencing to maximize the use of waste soil as fill material for demolition debris.

At ETTP, excavators with crusher and shearing attachments are routinely used to size reduce materials to meet the EMWMF acceptance criteria and to reduce transportation costs. Excavator attachments for size reduction are used routinely for D&D projects; however, the primary purpose of the excavators is for building demolition and the low productivity of excavator attachments for VR processing alone is not cost effective. As described previously, excavators would be required to support VR operations by minimal size reducing as necessary for placement in VR equipment feed hoppers.

8. SUMMARY

The results of this study indicate that volume reduction methods must be evaluated on a case-by-case basis and are not always cost effective or advantageous for disposal of CERCLA waste. Recycling, waste segregation, project sequencing, and size reduction can all be beneficial under certain conditions. However, some methods include technical and administrative challenges that introduce unacceptable costs and risks.

Waste segregation and project sequencing are integral to CERCLA waste management activities. These methods are beneficial to both the On-site and Off-site Disposal Alternatives. Waste segregation requires evaluation to determine if a more rigorous characterization effort would be cost effective under the specific work conditions encountered. Poor waste segregation could result in challenging the EMDF design capacity by disposing of excessive quantities of clean materials in the EMDF. If project sequencing is efficiently executed and the majority of waste soil is used as fill material, EMDF landfill space is conserved. Alternatively, if project sequencing is poor and waste soil is not used to replace clean fill, the additional landfill space occupied by the waste soil would approach the volume of an additional disposal cell. Both segregation and sequencing would benefit off-site disposal by reducing the number of waste shipments and associated costs.

Recycling is potentially beneficial for both On-site and Off-site Disposal Alternatives, but would depend on characterization requirements that are currently uncertain. Once NRC and DOE have established a sound technical basis for survey and release for solid materials associated with radiological activity, recycling efforts should focus on recovery and recycle of metals. Recycling materials in public commerce, however, would not be allowed unless the current DOE ban on the recycle of potentially contaminated materials is lifted.

Mechanical size reduction processing can be an expensive endeavor that must be evaluated carefully to determine cost effectiveness. The potential for airborne release during processing of potentially contaminated materials is a significant risk, therefore expensive containment systems and operational controls must be provided. These systems increase size reduction facility costs beyond the bounds of cost effectiveness for the On-site Disposal Alternatives. Additionally, secondary waste generation, double handling of waste and worker exposure outweigh the advantage of reduced footprint under the analysis. This analysis does not preclude the possibility of mechanical VR being advantageous at the project level, which if implemented would reduce transportation to the on-site disposal facility. Current practices at demolition sites do conduct size reduction using shearing attachments on excavators to reduce transportation costs, meet EMWMF waste acceptance criteria, and maximize waste placement efficiency. Further project level mechanical VR should be considered on a case-by-case basis, and is outside the scope of this RI/FS.

A size reduction facility for the Off-site Disposal Alternative that transports the bulk of material to NNSS for disposal would be cost effective due to the high cost of transporting the waste off-site. Most importantly, a significant reduction in transportation risk (2 injuries/fatalities) is estimated based on the ability to reduce transportation shipments for this Off-site Disposal Alternative Option 1.

Volume reduction efforts are essential for preserving the design capacity of the EMDF On-site Disposal Alternatives and would substantially reduce the cost of the Off-site Disposal Alternative. Regardless of the disposal method, implementation of waste sequencing, segregation, and recycling efforts to decrease disposal costs are best management practices. Evaluation of further volume reduction approaches will continue to be an integral part of the CERCLA waste disposal strategy at both the program and project level.

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**APPENDIX B - ATTACHMENT A:
VENDOR INFORMATION**

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Vendor: SSI Shredding Systems, Wilsonville, Oregon (www.ssiworld.com)

Equipment Model: PRI-MAX 6000 Primary Reducer and the PRI-MAX 770

Application: Demolition debris including wood, siding, thin gauge metal (up to ¼-inch), roofing, shingles, flashing, conduit, sheet metal, ductwork, with a small fraction of concrete materials

Material preparation requirements:	Limited by size of hopper only; 224" L × 94" W × 43" H; 13.1 yd ³ .
Processing capacity:	60 – 150 tons per hr (10-40 tons per hr for the PRI-MAX 770).
Power	700 HP diesel mobile unit (250 HP for PRI-MAX 770). 500 HP electric stationary unit.
Maintenance requirements:	Stationary electric units cost about \$1 per ton to maintain, including routine maintenance, checkouts, hard-facing of cutters, and periodic shaft and cross member replacements. Hard-facing is usually performed once per month and requires two maintenance operators for two days (32 hrs).
Number of operators:	The operator who loads the feed can operate the machine remotely, plus whatever support is needed to move processed materials away from the machine; estimate 1.25 operators.
Climate limitations:	None
Support equipment:	Excavator dedicated to loading the shredder; conveyor and magnet for separating metals: \$150K.
Budgetary cost of equipment:	\$1.2M for complete system (shredder, drive, conveyor, and magnet) on tracks that move the equipment along with the progress of the demolition. Recommend having a spare shaft/cutter assembly on hand at \$80,000 and 10 sets of cross members (cutter table) at \$12,000 (for 10). For a smaller model, the PRI-MAX 770, the cost would be \$325,000. The cost of cutters and cross members would be 50% lower than those used for the 6000 model.
Cost of major overhaul:	Replacement or rework of shaft; \$80K, plus replacement of cross members \$12K; required every 2 years if routine hard-facing is performed. Assume shaft replacement takes two operators two days (same as hard-facing).
Typical downtime %:	Stationary electrically driven units are less maintenance intensive and experience about 10% downtime. Mobile diesel powered unit's experiences about 25% downtime.
Space required:	Feed hopper 224" L × 94" W × 43" H, plus conveyor and drive engine.
Fuel consumption and electrical requirements:	\$16/hr electric at 7 cents per kW-hr. 18 gal/hr diesel fuel or \$72/hr at \$4/gal diesel.
Other:	Recommends using a concrete crusher instead of (or in addition to) the PRI-MAX if the total fraction of concrete and masonry is over 10% of the total. Recommended <i>Eagle</i> crusher manufacturer.

Vendor: Shred-Tech Corporation, Cambridge Ontario, Canada (www.shred-tech.com)

Equipment Model: Shred Tech ST500 Transportable Shredder

Application: Truck tires, magnesium castings, municipal/industrial waste, pallets, wood waste, copper and steel wire and cable, scrap aluminum, etc.

Material preparation requirements:	Limited by size of hopper only; 115" L × 69" W × 40" D.
Processing capacity:	6-20 tons per hr depending on material.
Power	500 HP diesel mobile unit.
Maintenance requirements:	Routine cutter maintenance is usually performed once per month and requires two maintenance operators for two days (32 hrs).
Number of operators:	Estimate 1.25 operators.
Climate limitations:	None
Support equipment:	Conveyor included in price. Separate excavator would be used to load feed.
Budgetary cost of equipment:	\$1,032,640 for shredder, drive, and conveyor.
Cost of major overhaul:	Replacement or rework of shaft; assume \$40K,
Typical downtime %:	Mobile diesel powered unit's experiences about 25% downtime.
Space required:	60 ft × 8.5 ft for feed hopper plus conveyor and drive engine.
Fuel consumption and electrical requirements:	Estimate 12 gal/hr diesel fuel or \$48/hr at \$4/gal diesel.

Vendor:	Eagle Crusher, Galion, Ohio
Equipment Model:	UltraMax 1000-15CV
Application:	Demolition concrete and brick with reinforcement steel

Material preparation requirements:	Reduce to 24” cube using excavator.
Processing capacity:	Up to 160 tons/hr.
Power	375 HP with power upgrade to allow the addition of conveyor and screens.
Maintenance requirements:	Routine oil and filter change-outs for drive engine; rotation of wear plates.
Number of operators:	0.5 FTE operator (same operator who feeds with excavator).
Climate limitations:	None
Support equipment:	Conveyor, screens (if needed to produce a specific size material).
Budgetary cost of equipment:	\$456,400 (mobile unit including conveyor, magnetic separator, and 175 HP auxiliary generator).
Lease option	\$25,000 per month plus conveyor for \$2000 per month.
Cost of major overhaul:	Blow bars and wear plates require rotation or replacement periodically. Blow bars typically require replacement after every 20,000 tons of processed material. Blow bars cost \$3,300 per set. Wear plates may require rotation or replacement every 80,000 tons of material processed. Wear plates cost between \$100 and \$400 each. There are many wear plates, but only about 6 require replacement. Takes about 4 hrs to replace blow bars, and about 1 hr to replace or rotate wear plates.
Typical downtime %:	80% availability.
Space required:	620 ft ² with conveyor.
Fuel consumption and electrical requirements:	About 10 gal/hr diesel fuel.
Operating cost:	\$1.85 per ton if operated at high production rate (240,000 tons per year); \$4 per ton when operated by feeding with an excavator. (Includes fuel, maintenance, periodic replacement of blow bars and wear plates, and cost of capital).
Other:	Open-circuit allows for production of material that does not have to meet a particular specification, allows for 90% within a particular size range. Closed-circuit operation produces material within a specified size range using screens. Unique feature by Eagle includes uniformly designed wear plates that can be rotated to provide uniform wearing and extended life.

Vendor:	Rubble Master
Equipment Model:	RM100 (Crusher)
Application:	Demolition concrete rubble with rebar

Material preparation requirements:	Reduce size of concrete to 12 – 16 inches to reduce bridging and downtime for repositioning. Reduce rebar length to 6 ft of less.
Cost of repairs:	Major overhauls start after 1000 hrs; you can add \$ 0.15 per ton thereafter. For example : 100 tons per hr × \$ 0.15 per ton × 800 hrs per year = \$12,000.00.
Number of operators:	1 FTE Operator and a Mechanic one day per week
Climate limitations:	None
Support equipment:	Includes conveyer.
Budgetary cost of equipment:	\$500,000 for new machine, used machine at 300 hrs for \$460,000.
Maintenance requirements:	Lubrication, grease, minor; air filters; periodic oil change; etc.
Typical downtime %:	8% (2 out of 12 hrs); possibly 500 – 1000 hrs operations before major overhaul needed.
Space required:	30 ft × 8 ft.
Cost of operating:	Operating cost for an RM60 is \$ 0.20, RM70 is \$ 0.30, RM80 is \$ 0.40 and a RM100 is \$ 0.50 per ton, this includes fuel, wear, oil, filters and grease.
Fuel consumption and electrical requirements:	5-6 gal/hr diesel, no electrical requirements.
Other:	U.S. distributor: HMI.

Vendor: Harris (equipment company)

Equipment Model: BSH-30-2225-B Shear

Application: K-33 Project Supercompactor; size reducing heavy gauge metal and equipment

Feed preparation requirements:	Used hand-held plasma cutters and air-arc (arc gouge) cutters to prepare materials for 26' feed box. This was the slow step of the process. The shear operators spent a lot of time in stand-by waiting for material to process. Air-arc cutters were much faster than the plasma cutters, but were much louder due to the use of compressed air, and also emitted a large shower of sparks during operation. This was acceptable for cutting converter vessels because sparks were contained within the vessel. Feed box was 26 ft long and throat width was 5 ft, allowing cut width of 2-5 ft. Longer boxes are available, up to 40 ft.
Maintenance requirements:	Rotating and replacing knife blades and greasing the equipment and support systems occupied 6 personnel in two 12-hr shifts, once per month. There are three blades with four cutting edges each. Each blade is about 6 inches thick and weighs 900 lb. Three sets of blades are replaced per year at about \$10K per set (total \$30K/yr). The largest maintenance cost was in replacing hydraulic fluid pumps due in part to the use of a low flash point fluid (Quinter Lubric 822 by Quaker State). There are seven pumps total and they had to be replaced twice during the operation at about \$15K each (total \$210K). The fluid cost was \$20/gal + \$6/gal for disposal of contaminated fluid. The fluid has to be replaced twice (5,000 gal ea. total cost \$130K). The type of pump used (piston pump) was used in order to provide a slightly increased cutting power for the unit. For a slightly lower power requirement, vane pumps could have been used and would have been less expensive to operate. The normally used fluid AW46 hydraulic fluid costs about \$5/gal. Fluid replacement is usually no more frequent than once every 2 years. It can be filtered and re-used in the unit for up to 10 years.
Number of operators:	To operate the shear requires on person at the controls, one person to provide feed, and 3 persons to manage the product which involves moving the intermodals into place, distributing the product in the intermodal, and managing the filled intermodal. Intermodals were frequently punctured during loading due to the size, weight, and shape of the metal pieces. The intermodals were placed on a stand after filling and patched as necessary. Placing flat sheets of metal (waste material) in the bottom of the intermodals prior to loading helped reduce punctures.
Installation:	About 6 months required to assemble the shear (with a lot of down time due to DOE work process). Total weight of all components was about 550-600 tons with several components weighing 100 to 125 tons, others from 35 to 95 tons each; about 7 or 8 main components. Unit was assembled by C. Reed Davis.
Support equipment:	Track hoes used to rake/distribute material within intermodals. Intermodals did not have full-open lids, making it difficult to distribute material in the container. System included 4 air-cooled oil coolers mounted on roof about 85 ft above the shear.

Vendor: Harris (equipment company), continued

Budgetary cost of equipment:	\$6,800,000
Typical downtime %:	25%
Fuel consumption and electrical requirements:	Electricity costs equivalent to about 1,660 horsepower (7) 200 HP main motors; (1) 100 HP pilot motor, (4) 25 HP cooler pump motors, (4) 15 HP cooler fan motors.
Other:	<p>Mobile units are now available, manufactured overseas called Eco Techna. Available in diesel or electric powered. EnergySolutions has a machine at their facility in Kingston. Cutting power is about 500 to 700 tons compared to 2225 tons for the K-33 unit. Would not be capable of handling the materials processes in the K-33 project. Mobile units are not powerful enough to handle the materials processed at K-33.</p> <p>Mobile units have a 2 ft throat that would limit ability to fold material. Not enough power to fold to get through throat. Much more prep work to feed the cutter. Length limit for feed box is 22 ft. long, some smaller, 15-22 ft range. Probably could not fold machining equipment such as drill presses, lathes, mills, etc. Cast iron for these machines would break and not cut.</p> <p>Mobile units typically weigh 80,000 lb or more and are limited to thickness of 1.5 to 2 inches (without folding). Ton per hr rating should be considered a very high end maximum as it is typically limited by the speed required to prepare materials for the feed box. For adequate power, recommend 1,100 lb stationary machines are available that can be moved, but would probably require 60 days to move in the DOE environment. They require a solid concrete foundation, but no piers. Most are diesel powered. Had trouble using these machines for cutting aluminum and copper. Aluminum would gall and foul machine moving parts and cause them to stick.</p>

**APPENDIX B - ATTACHMENT B:
VOLUME REDUCTION PROCESSING COST ESTIMATE**

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Table B-21. Basis for Size Reduction Cost Estimate

Basis for Estimate		
Volume (yd ³)	Weight (tons)	Description
483,723	560,761	Total concrete and demolition debris for processing, yd ³
118,738	86,281	Total for shredding
364,985	474,480	Total for crushing

Table B-22. Cost Data for Shredder Operation

Shredder Summary Information		
Parameter	Data	Basis
Manufacturer	SSI Shredders	
Model	PRI-MAX 770	
Capacity	25 Tons/hr max	Based on vendor estimated capacity for C&D waste.
Capital Cost	\$325,000	E-mail quote from SSI, June 2011.
Transportation and Setup	\$10,500	Assume \$5K to transport; SSI tech support for 40 hours at \$100/hr plus airfare and per diem of \$1,500.
Operating hours	8,628	10 tons per hr.
Fuel	\$224,330	6.5 gal/hr diesel fuel or \$26/hr at \$4/gal diesel (based on direct scaling from 700 HP to 250 HP diesel).
Maintenance: Hard-facing of cutters and routine checkout.	\$121,872	Hard-facing is usually performed once per month and requires two maintenance operators for two days (32 hrs); oil/filter change requiring 2 operators for 2 hrs every 200 hrs + 1/2 hr/day checkout.
Major overhaul	\$179,600	At full-time operations (2000 hr/yr), replacement or rework of shaft; \$40K, plus replacement of cross members \$5K; required every 2 years if routine hard-facing is performed. At 4884 hrs total, assume overhauled three times during the life of the equipment. Assume labor is the same as hard-facing requirement. This also includes \$35,000 for a major engine overhaul.

Table B-23. Cost Data for Crusher Operation

Crusher Summary Information		
Parameter	Data	Basis
Manufacturer	Eagle Crusher	
Model	UltraMax 1000-15CV	
Capacity	150 tons per hr	Product particle size would be 85-90% < 2 inch. Capacity would be 125 tons/hr for product size < 1 inch.
Capital Cost (2 units)	\$456,400	Quote from Eagle Crusher.
Transportation and Setup	\$10,500	Assume \$5K to transport; Eagle Crusher tech support for 40 hours at \$100/hr with airfare and per diem (\$1,500).
Operating hours	9,490	50 tons per hr.
Fuel	\$379,584	10 gal/hr diesel fuel or \$40/hr at \$4/gal diesel.
Maintenance: Changing oil and filters; rotation of wear plates.	\$41,145	Rotation of wear plates every 80,000 tons of material processed, requires two maintenance operators for 4 hrs (8 hrs) + oil/filter change requiring 2 operators for 2 hrs every 200 hrs + 1/2 hr/day checkout.
Major overhaul	\$132,862	Blow bars typically require replacement after every 20,000 tons of processed material. Blow bars cost \$3,300 per set. Wear plates may require rotation or replacement every 80,000 tons of material processed. Wear plates cost between \$100 and \$400 each. There are many wear plates, but only about 6 require replacement. Takes about 4 hrs to replace blow bars, and about 1 hr to replace or rotate wear plates. Also includes \$35,000 for a major engine overhaul.

Table B-24. Cost Data for Excavator Operation

Excavator Summary Information		
Parameter	Data	Basis
Manufacturer	Volvo	
Model	2010 VOLVO ECR235C	
Capacity	7.5 ton	
Capital Cost (4 units)	\$814,000	Source of cost information: McAllister Equipment Company,. Anticipate needing five excavators at \$203,500 each over the course of the operation; priced June 2011.
Transportation and Setup	\$31,200	Assume \$5K to transport; Volvo tech support for one week at \$100/hr with airfare and per diem (\$1,500) for two units.
Operating hours	36,235	Combined hrs for shredder and crusher.
Fuel	\$724,708	5 gal/hr diesel fuel or \$20/hr at \$4/gal diesel for 150 HP diesel engine.
Maintenance: Changing oil and filters; inspections	\$149,471	Oil/filter change requiring 2 operators for 2 hrs every 200 hrs + 1/2 hr/day checkout.
Major overhauls	\$160,000	Five major engine overhauls.

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**APPENDIX C:
PLACEHOLDER (VACANT)**

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**APPENDIX D:
ON-SITE DISPOSAL ALTERNATIVE SITE SCREENING**

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CONTENTS

ACRONYMS.....	D-4
1. CANDIDATE SITE SCREENING	D-5
1.1 METHODOLOGY	D-5
1.2 IN-SITU SITING OPTIONS.....	D-5
2. PRELIMINARY SCREENING.....	D-7
3. SECONDARY SCREENING.....	D-11
3.1 PROXIMITY TO THE PUBLIC.....	D-11
3.2 SECONDARY SCREENING EVALUATIONS	D-12
3.2.1 EBCV Option 2.....	D-12
3.2.2 EBCV Option 3 and Option 5	D-12
3.2.3 EBCV Option 4.....	D-12
3.2.4 BCV Options 6a/6b and 7a/7b – Multiple Small Landfills	D-14
3.2.5 CBCV Option 7c	D-14
3.2.6 WBCV Option 8.....	D-15
3.2.7 WWSY	D-15
3.2.8 Proposed SWSA 7 Site.....	D-15
3.3 REMAINING SITES.....	D-16
4. REFERENCES	D-17

FIGURES

Figure D-1. Current and Future Y-12 Plan	D-6
Figure D-2. EMDF Candidate Site Locations.....	D-9

TABLES

Table D-1. Candidate Sites Identified for the RI/FS Screening Evaluation.....	D-8
Table D-2. Preliminary Screening of Candidate Sites	D-10
Table D-3. Distance to Public Areas.....	D-11
Table D-4. Secondary Screening of Candidate Sites	D-13

ACRONYMS

BCBG	Bear Creek Burial Ground
BCV	Bear Creek Valley
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act of 1980
CBCV	Central Bear Creek Valley
DOE	U.S. Department of Energy
EBCV	East Bear Creek Valley
EMDF	Environmental Management Disposal Facility
EMWMF	Environmental Management Waste Management Facility
M yd ³	million cubic yards
NT	Northern Tributary (to Bear Creek)
ORR	Oak Ridge Reservation
RI/FS	Remedial Investigation/Feasibility Study
RO	Rarity Oaks
ROD	Record of Decision
SR	State Route
T	Tuskegee
SWSA	Solid Waste Storage Area
UEFPC	Upper East Fork Poplar Creek
WBCV	West Bear Creek Valley
WWSY	White Wing Scrap Yard
Y-12	Y-12 National Security Complex

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1. CANDIDATE SITE SCREENING

Review and screening of potential sites for the Environmental Management Disposal Facility (EMDF), a low-level radioactive and mixed waste landfill, was conducted as part of the Remedial Investigation/Feasibility Study (RI/FS) alternatives screening process. The United States Department of Energy (DOE) Oak Ridge Reservation (ORR) encompasses approximately 33,500 contiguous acres, and thus offers numerous potential sites for consideration. A previous site-screening study identified and evaluated 35 sites on the ORR for a potential on-site disposal facility (DOE 1996).

The RI/FS (DOE 1998) for the existing Environmental Management Waste Management Facility (EMWMF) pared the original 35 candidate sites considered in the 1996 study down to three sites that were further evaluated, and the current EMWMF site was selected among those. This RI/FS re-evaluated 16 candidate sites, including sites identified in the 1996 siting study, the three sites identified in the EMWMF RI/FS, as well as other possible favorable locations. Specifically, those 16 sites include multiple locations in East Bear Creek Valley (EBCV), Central Bear Creek Valley (CBCV), West Bear Creek Valley (WBCV), and Chestnut Ridge; the White Wing Scrap Yard (WWSY); a single Melton Valley location; and two other ORR locations.

1.1 METHODOLOGY

The screening process consisted of candidate site identification, data review, and application of a two-stage screening evaluation based on available data and information. The methodology was designed to eliminate sites obviously not meeting project requirements early in the process in order to focus more detailed evaluation on only the more viable sites. Screening was conducted as an iterative process by applying criteria developed on the basis of facility design assumptions, available area, topography, regulatory drivers, and other siting considerations, including projected land use. Primary and secondary screening focuses on implementability. Sites that met aspects of implementability in the second screening were then examined fully in this RI/FS as possible siting options for the On-site Disposal Alternative. The 2008 ORR planning document (DOE 2008a) helped identify potential conflicts in land-use priorities among various DOE mission goals and objectives, including long term research and protected land areas.

1.2 IN-SITU SITING OPTIONS

Regulators expressed concerns that disposal of Y-12 National Security Complex (Y-12) mercury-contaminated wastes in Bear Creek Valley (BCV) would lead to a second watershed being impaired by mercury, and requested that the RI/FS consider burial of these wastes within the Upper East Fork Poplar Creek (UEFPC) Watershed as an alternative.

One conceptual approach examined is disposal of contaminated building debris in engineered facilities at, or near, the remediation sites in the Y-12 industrial area. These brownfield disposal sites could be used post-remediation for such low-impact purposes as parking lots, or vegetated open spaces; however, these areas would generally not be available for other forms of development. This conceptual approach could potentially align with the vision for modernizing the Y-12 industrial area described in *Final Site-Wide Environmental Impact Statement for the Y-12 National Security Complex* (DOE 2011). Figure D-1 shows the current and envisioned future plan for Y-12. The long-range vision is for excess Y-12 facilities to be demolished leaving room for several new facilities surrounded by significantly more open space.

The primary benefit of this approach is that mercury-contaminated materials would remain in the watershed that has already been significantly impacted by the contaminant, and thus avoid spreading it to a watershed with relatively little mercury contamination. Further, the disposal sites would remain in an area that will be controlled by DOE or successor agencies for any reasonable foreseeable future. An

additional benefit would be gained in a small decrease in transportation costs for moving debris from the demolition site to the disposal site.



Figure D-1. Current and Future Y-12 Plan

Offsetting the benefits are several major disadvantages. First and foremost is increased risk and cost associated with in-place disposal. Risk is increased relative to a single large disposal cell because there would be a need for multiple new disposal cells, each of which has the potential to release contaminants. Second, it would be extremely difficult to sequence the complex operational, demolition, and disposal activities for both soil and debris such that disposal need meets disposal capacity. This also greatly increases overall costs as a result of utilities re-routing and security system changes. Costs would also be increased by the need to design and construct several facilities, instead of one; by the increase in infrastructure needed to serve several facilities; and by the additional monitoring and maintenance required to ensure that each of the several disposal cells performs as designed. Post-remediation operational flexibility would be reduced because the areas devoted to waste disposal would be unusable for any purpose that would require foundations or buried utilities. Additionally, the current Records of Decision (RODs) addressing cleanup in the UEFPC watershed are considered interim RODs (BJC 2002, BJC 2006), and leave open-ended the possibility of needing to address further soil cleanup in the area depending on final groundwater and surface water decisions. Disposing of debris and soil in-place would make any further cleanup impractical.

Finally, even under the assumption that the volume of waste to be disposed is the same under the single facility and multiple facility approaches, the effective footprint (waste plus containment system) of multiple facilities after closure would be significantly greater than for a single large facility.

Additionally, there are several impediments to implementation of this potential remedy. First, the Y-12 industrial area contains a dense network of buried and overhead utilities that would have to be re-routed to accommodate any burial site(s) large enough to accommodate expected waste volumes. Second, the Perimeter Intrusion Detection and Assessment System would have to be realigned to accommodate

disposal sites. Third, the in-place disposal sites would either require early soil clean-up, or if buildings were disposed of in their own footprints, could mask mercury-contaminated soils from further remediation.

The disadvantages of in-place waste burial far out-weigh any benefits realized, and this alternative is therefore not considered further in this document. However, this decision does not preclude future pursuit of alternative disposition of mercury-contaminated debris and/or soil within UEFPC watershed area.

2. PRELIMINARY SCREENING

The 16 candidate sites screened for this RI/FS were selected utilizing data and information presented in the 1996 DOE site screening study (DOE 1996), the EMWMF RI/FS (DOE 1998), and a 2008 ORR planning document (DOE 2008a). Table D-1 lists the 16 candidate sites and indicates the basis for their consideration. The site locations are identified by number in Figure D-2. Screening was conducted as an iterative process by applying criteria developed on the basis of facility design assumptions, available area, topography, regulatory drivers, and other siting considerations, including land use.

Table D-2 identifies and briefly describes the preliminary siting criteria the candidate sites were screened against. These include available area, topography, surface water, and karst:

- Area: Use of projected waste volumes in conjunction with design requirements and assumptions resulted in a minimum threshold requirement for a landfill footprint area of 60-70 acres.
- Topography: Topographic constraints on siting were reviewed to determine the suitability of candidate sites for disposal facility development. Considered in this evaluation were degree of slope and geomorphologic indications of site stability, and soil thickness.
- Surface Water: The presence of surface water features, such as streams and wetlands, were a consideration. Consideration was given to whether streams were ephemeral (wet weather conveyances), intermittent, or perennial, whether springs and seeps were present, whether wetlands, if present, are natural or artifacts of construction, and whether the water features represented unique habitats or contained status species.
- Karst: The presence of karst surface features, such as sinkholes, or indications that significant voids may exist beneath the landfill footprint, were considered in relation to structural stability, groundwater monitoring, and contaminant migration.

Candidate sites that presented critical construction/engineering obstacles were eliminated from further consideration in the preliminary screening phase. The “discussion” column in Table D-2 identifies those candidate sites retained, identifies the option designs that are derived from an updated or modified design of another listed option, and why six of the candidate sites were eliminated from further consideration. The preliminary screening phase reduced the original 16 candidate sites to 10 for further evaluation.

Table D-1. Candidate Sites Identified for the RI/FS Screening Evaluation

Candidate Site*	Basis for Consideration
(1) EBCV-Option 1	Adjacent to EMWMF
(2) EBCV-Option 2	Adjacent to EMWMF, combines Bear Creek Burial Ground (BCBG) remedy component with landfill siting
(3) EBCV-Option 3	Adjacent to EMWMF
(4) EBCV-Option 4	Adjacent to EMWMF
(5) EBCV-Option 5	Adjacent to EMWMF
(6) EBCV-Option 6	Two separate disposal cells (6a & b), adjacent to EMWMF on west and east
(7) CBCV-Option 7	Two separate disposal cells (7a & b), or single disposal cell (7c)
(8) WBCV-Option 8	Previous waste disposal facility siting study
(9) WWSY	Previous waste disposal facility siting study; adjacent to Waste Area Grouping 11
(10) Chestnut Ridge	East of Spallation Neutron Source
(11) West-Central Chestnut Ridge	Previous waste disposal facility siting study area
(12) East Chestnut Ridge	Previous waste disposal facility siting study area
(13) Former Breeder Reactor area	Possible favorable location
(14) Modified WBCV Option	Revised footprint from Option (8)
(15) Solid Waste Storage Area (SWSA) 7	Former proposed landfill site within Melton Valley, east of legacy waste management areas
(16) Advanced Nuclear Site	Former proposed construction site east end of Melton Valley adjacent to Bearden Creek

*Numbers in parentheses correspond to the areas shown on Figure D-2.

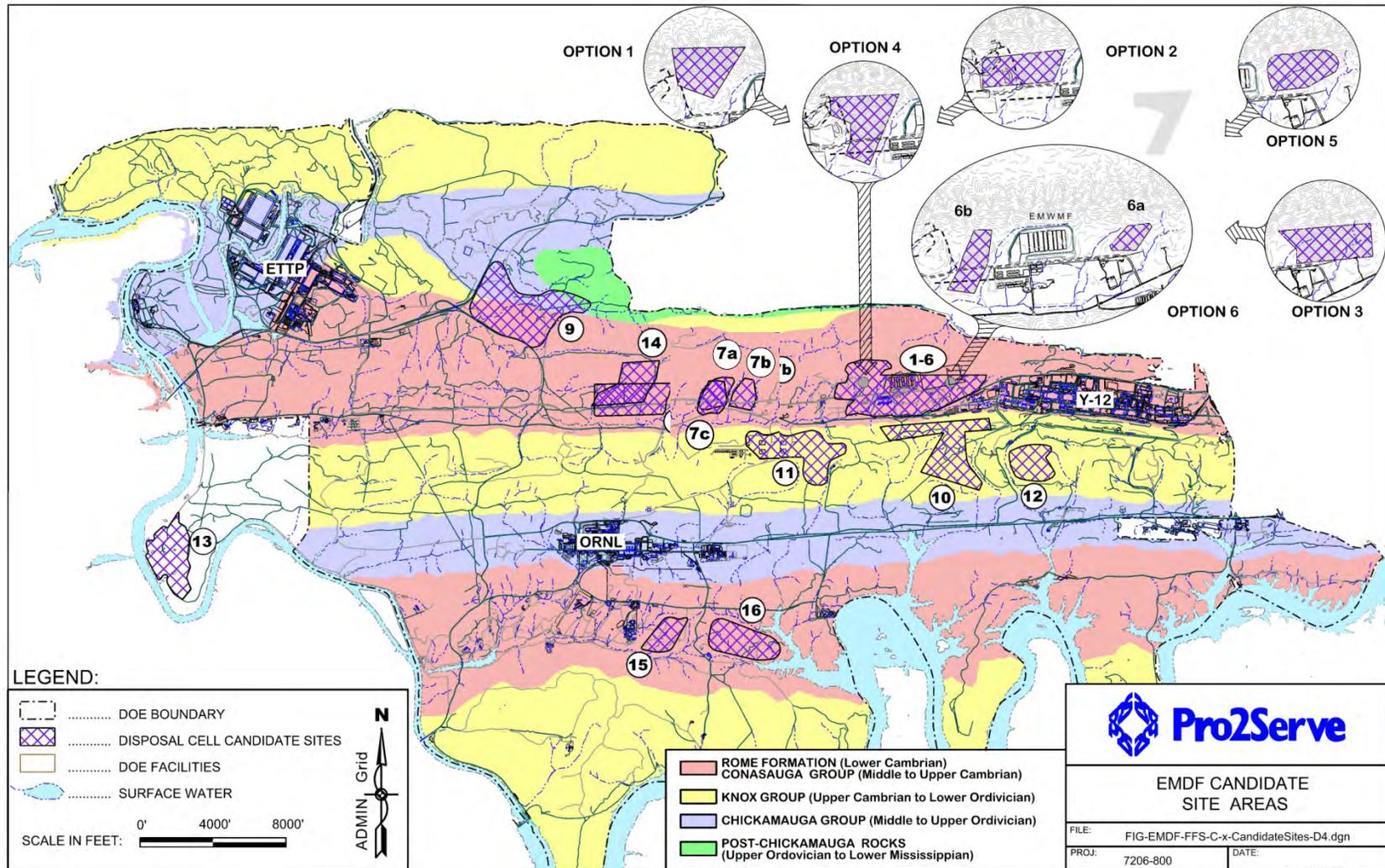


Figure D-2. EMDF Candidate Site Locations

Table D-2. Preliminary Screening of Candidate Sites

Candidate Site	Preliminary Screening Criteria				Discussion
	Insufficient Area	Unfavorable Topography	Surface Water Impacts	Karst Features	
(1) EBCV-Option 1	X	X			Site eliminated due to lack of suitable area for development and unfavorable topography.
(2) EBCV-Option 2			X		Carried forward to secondary screening, see Table D-3.
(3) EBCV-Option 3			X		Carried forward to secondary screening, see Table D-3.
(4) EBCV-Option 4			X		Carried forward to secondary screening, see Table D-3.
(5) EBCV-Option 5			X		Modified version of Option 3 design (crosses NT-3 but avoids direct impacts to NT-2). Carried forward to secondary screening, see Table D-3.
(6) EBCV-Option 6					A modified version of Option 4 design with an additional separate cell to the east. Carried forward to secondary screening, see Table D-3.
(7) CBCV-Option 7					Carried forward to secondary screening, see Table D-3.
(8) WBCV-Option 8			X		Carried forward to secondary screening, see Table D-3.
(9) WWSY				?	Carried forward to secondary screening, see Table D-3.
(10) Chestnut Ridge		X		X	Site eliminated on basis of steep terrain and karst.
(11) West-Central Chestnut Ridge	X			X	Site eliminated. Lack of suitable area for development due to proximity of Spallation Neutron Source. Karst features are present.
(12) East Chestnut Ridge	X	X	X	X	Site eliminated due to lack of suitable area for development, presence of karst, and unfavorable topography.
(13) Former Breeder Reactor Area			X	X	Site eliminated on basis of proximity to the Clinch River and presence of karst. Site is on TVA-owned land.
(14) Modified WBCV Option					Modified version of Option 8 design; avoids Haul Rd and power line. Carried forward to secondary screening, see Table D-3.
(15) Proposed SWSA 7			X		Carried forward to secondary screening, see Table D-3.
(16) Proposed Advanced Nuclear Site			X		Site eliminated. Site is directly adjacent to the Bearden Creek embayment of Melton Lake. A high power transmission line runs through the site.

3. SECONDARY SCREENING

Ten candidate sites were examined in the second phase of screening of which six were eliminated from further consideration. The modifying criteria used for the secondary screening phase were location and access, proximity to public areas, site contamination, buffer zones, land use, and disposal capacity. Modifying criteria were designed to eliminate sites from further consideration only when either multiple criteria combined to render a site unfavorable for development or there were particularly significant issues associated with a single criterion.

3.1 PROXIMITY TO THE PUBLIC

Proximity to the public was a consideration for all sites forwarded to secondary screening. Proximity to the public is defined three ways and summarized in Table D-3:

- Occasional use areas include roads (State Route [SR]-95 [abbreviated 95 in table] or Tuskegee Dr.[T]) and commercial/industrial areas that private citizens may use on a short-term basis.
- Residential areas are those areas occupied by existing single and multi-family structures. Roads in residential areas are not counted as occasional use land.
- Distance to DOE boundary.

All the candidate sites in secondary screening are less than one mile from the DOE boundary, as shown in Table D-3, and a few are less than one mile from existing residential areas (Country Club Estates, Rarity Oaks, Groves Park Commons, or lake front homes in Knox County). Two sites are less than 0.5 mile from a public road.

Table D-3. Distance to Public Areas

Number	Candidate Site	Approximate Distance from Candidate Site (Miles)		
		Occasional Use	Existing Residential	DOE Boundary
1	(2) EBCV-Option 2	1.3 (T)	1.1(CCE)	0.75
2	(3) EBCV-Option 3	0.8 (T)	1.1 (GPC)	0.4
3	(4) EBCV-Option 4	1.4 (T)	1.1 (CCE)	0.75
4	(5) EBCV-Option 5	0.8 (T)	0.8 (GPC)	0.4
5	(6) EBCV-Option 6a EBCV-Option 6b	1.1 (T) 0.8 (T)	1.1 (CCE) 0.8 (GPC)	0.75
6	(7) CBCV-Option 7a or 7c CBCV-Option 7b	1.9 (95) 2.0 (T)	0.7 (CCE) 0.8 (CCE)	0.75
7	(8) WBCV-Option 8	0.5 (95)	1.1 (CCE)	0.75
8	(9) WWSY	<0.1 (95)	1.2 (RO)	0.6
9	(14) Modified WBCV Option	0.5 (95)	1.0 (CCE)	0.75
10	(15) Proposed SWSA 7	1.3	1.65 (KC)	1.3
Other areas of interest, included for comparison purposes				
	EMWMF	1.1 (T)	1.3 (GPC)	0.75
	Y-12 Alpha 5 Complex	0.8 (T)	0.5 (GPC)	0.4

CCE Country Club Estates
RO Rarity Oaks

KC Knox County
GPC Groves Park Commons

By way of comparison, the distance from the center of the Y-12 main plant area (near the Alpha 5 complex) to the nearest residential area is approximately 0.5 mile. All 10 sites included in secondary screening are within 0.8–1.2 miles of residential areas, and all are within 0.75 mile of the DOE boundary. Distance to public is therefore not a strong discriminator, except for the WWSY site, as discussed below.

3.2 SECONDARY SCREENING EVALUATIONS

The rationale for elimination of six of the ten sites is briefly discussed below and summarized in Table D-4.

3.2.1 EBCV Option 2

EBCV Option 2 was eliminated because it included a portion of the BCBG and crosses Northern Tributary (NT)-6. EBCV Option 2, shown in Figure D-2, combines a BCBG remedy component with siting of the proposed landfill. Construction of a new landfill under Candidate Site 2 would require excavation of buried waste and residual contaminated soils from several BCBG units including A-North, A-17, and ORP-2 and would impact a portion of NT-6. Note that a Resource Conservation and Recovery Act cap has been installed on areas A-North and ORP-2, and would need to be removed prior to excavation. Excavated waste would be placed in the new landfill and/or disposed off-site. As shown in Table D-4, EBCV Option 2 was eliminated from further consideration because the presence of buried waste and site contamination present significant challenges to landfill construction. The challenges include concerns about worker health and safety, remote excavation techniques, remote-handling of wastes, waste treatment and disposal, and transportation of BCBG buried wastes. These factors would result in extremely high implementation costs and potential risks to human health and the environment.

Further, EBCV Option 2 would be inconsistent with the preferred alternative of hydrologic isolation identified in the Proposed Plan for the BCBG (DOE 2008b). The preferred alternative includes construction of multilayer engineered caps for all previously uncapped BCBG disposal units plus one previously capped unit (BCBG D-West), construction of upgradient storm-flow trenches to intercept and divert shallow groundwater and surface water run-on, and construction of downgradient collection trenches. Remedial alternatives considered in the BCBG Proposed Plan included partial excavation and excavation of the BCBG. Following a Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) criteria evaluation, these alternatives were not identified as the preferred alternative. While approval and implementation of a BCBG ROD has been deferred, potential interim actions that could be implemented to reduce migration of contaminants from BCBG are being considered, such as enhanced leachate collection, a component of the preferred alternative presented in the BCBG Proposed Plan.

3.2.2 EBCV Option 3 and Option 5

EBCV Option 3 was eliminated because it covers two tributary streams, NT-2 and NT-3. The eastern part of the footprint which crosses NT-2 represents a major impediment to construction as this segment of NT-2 conveys runoff from a significant watershed area above the site. The EBCV Option 5, which is a modification of Option 3, avoids this major impediment and is considered a more viable option that precludes the need for Option 3.

3.2.3 EBCV Option 4

EBCV Option 4 consists of an irregular polygon lying between EMWMF and BCBG. The site was eliminated based on several drawbacks. Portions of this site were formerly used as a borrow area. In order to provide sufficient volume for the expected wastes, the footprint would need to extend north from near Bear Creek, across the Haul Road and power line right of way and onto the flank of Pine Ridge. Other

Table D-4. Secondary Screening of Candidate Sites

No.	Candidate Site	Secondary Screening Criteria					Discussion
		Location and Access	Site Contamination	Buffer Zones	Land Use	Disposal Capacity	
1	(2) EBCV-Option 2		X	X			Site eliminated. Presence of buried waste and site contamination present significant challenges to facility construction.
2	(3) EBCV-Option 3			X			Site eliminated. Covers two tributaries to Bear Creek.
3	(4) EBCV-Option 4		?	X		X	Site eliminated. Concern about adequate disposal capacity and shallow groundwater table south of the Haul Road. Adjacent to legacy burial ground.
4	(5) EBCV-Option 5			X			Potential Site. See further discussion in Section 3.
5	(6) EBCV-Option 6a					X	Site eliminated. Insufficient disposal capacity even if combined with a second separate cell. Site may not be adequate to avoid impinging on stream buffer.
	(6) EBCV-Option 6b		?				Potential Site. Adequate disposal capacity if combined with a second separate cell, but combination would impact a larger overall land area. See further discussion in Section 3.
6	(7) CBCV-Option 7a				X		Potential Site. Adequate disposal capacity if combined with a second separate cell, but combination would impact a larger overall land area. See further discussion in Section 3.
	(7) CBCV-Option 7b				X		Potential Site. Adequate disposal capacity if combined with a second separate cell, but combination would impact a larger overall land area. See further discussion in Section 3.
	(7) CBCV-Option 7c				X		Potential Site. Adequate disposal capacity as a single cell. See further discussion in Section 3.
7	(8) WBCV-Option 8			X	X		Site eliminated. Site is redundant with and includes major site disadvantages relative to Option 14: footprint spans lower reaches of intermittent/perennial flow on NT-14 and NT-15 and is closer to Maynardville karst.
8	(9) WWSY	X	?	X	X		Site eliminated. Primary concerns related to proximity to public access areas, sensitive habitats, and legacy waste disposal.
9	(14) Modified WBCV Option 14				X		Potential Site. See further discussion in Section 3.
10	(15) Proposed SWSA 7 Site	X			X		Site eliminated. Site is adjacent to the High Flux Isotope Reactor. Access from Y-12 would require more than 2 miles new Haul Road to be constructed. One stream would be eliminated.

Note: an X in each column indicates that the site has issues with that criterion. A question mark indicates a potential concern.

significant negative aspects of this option include: the south end of the landfill is likely to be within the 100-year floodplain of Bear Creek, is relatively close to karst features of the Maynardville Limestone just south of the footprint, and the water table would likely be close to the land surface.

3.2.4 BCV Options 6a/6b and 7a/7b – Multiple Small Landfills

One suggestion for avoiding construction over surface water features is use of two or more landfills such as candidate Sites 6a, 6b, 7a, and 7b, with relatively small footprints that avoid covering portions of adjacent NT valleys with intermittent stream flow. Each of the smaller landfills has a much smaller total volume (airspace) capacity to total area ratio (e.g., the landfill boundaries/sides take up a much larger portion of the landfill). The height of waste allowable with a smaller landfill is much lower, thus decreasing the volume available for wastes, which requires a larger aggregate land area surrounding the waste. Additionally, some requirements are the same for a small or large landfill, but proportionally for a small landfill may reduce the percentage of the volume available for waste; for example the requirement that the 12 ft top layer of waste cannot contain debris (must be soil).

However, the use of multiple landfills may not totally avoid surface water impacts or maintain adequate buffers between the landfill and streams, because springs and seeps are common and widespread in BCV. Based on a conceptual design analysis among these four smaller footprints, the combination of Sites 6b and 7a (or 7b) was determined to have a total volume capacity sufficient for the estimated wastes (i.e., total combined volume of at least 2 million cubic yards [M yd³]), and to have other adequate site conditions to warrant retaining these sites for further screening and evaluation.

Site 6a was eliminated based on a relatively small footprint and relatively low volume that would not provide sufficient capacity in combination with any of the other small sites. In contrast, Site 6b offers several advantages over the other small footprint sites. It is located immediately west of the EMWMF within the current industrialized Brownfield area of Zone 3, includes sufficient volume in combination with Site 7a (or 7b), and allows for shared infrastructure with the existing EMWMF. Sites 7a and 7b are roughly comparable in terms of volume, both are located in land use Zone 2 (designated for short-term recreational use and long-term unrestricted use in the BCV Phase I ROD), and are similar in general layout and site features. Thus Site 6b would be the leading choice among the initial small footprint sites used in a dual capacity with Site 7a (or 7b) to provide the needed potential capacity of greater than 2 M yd³. Site 7a was selected in the screening process to be carried forward for a multi-footprint option, but is representative of either Site 7a or 7b due to their proximity and similarities. Should the Dual Site Option be selected, a more detailed analysis of Sites 7a and 7b would be made to select the more appropriate of the two locations.

3.2.5 CBCV Option 7c

The extension of the smaller footprint of Options 7a or 7b into a larger footprint was investigated later in the process of developing this RI/FS. Option 7a was determined to most feasibly be extended to provide a site with sufficient capacity to allow only a single landfill to be constructed. As with Site 7a, Site 7c is located in land use Zone 2 (designated for short-term recreational use and long-term unrestricted use in the BCV Phase I ROD). However, since this designation in the Phase I ROD, development of several facilities within Zone 2 (e.g., the DOE Roads and Grounds Facility and a soils storage area for the Uranium Processing Facility) as well as nearby development (the Spallation Neutron Source facility) have occurred.

Building a larger footprint in this location would require reroute of not only the Haul Rd, but also reroute of Bear Creek Rd. Negative aspects regarding rerouting Bear Creek Rd have proved not to be issues of concern at this location. The power line that cuts across the footprint is not active, and large water utilities that parallel Bear Creek Rd along much of its length turn south to the east of this footprint, therefore not presenting any issues with relocation of the road.

3.2.6 WBCV Option 8

Site options 8 and 14 occur in WBCV and have partially overlapping footprints. While both options include suitable disposal capacity, the Option 8 footprint is located further south relative to Site 14 resulting in features that make it less desirable than the Site 14 footprint. The negative features of Site 8 include: 1) Site 8 is much closer to the karst features known to occur within the Maynardville Limestone; 2) the existing Haul Road and power line right of way occur across the center of the Site 8 footprint and would require extensive rerouting work; and 3) the footprint is located much closer to surface water along Bear Creek. The southern boundary of Site 8 is located in close proximity to the contact between the Nolichucky Shale and the Maynardville Limestone south of which karst features begin to develop. The karst features of the Maynardville pose a risk of structural failure from sinkhole development and collapse for support facilities (sediment basins, holding ponds, above ground tanks, support buildings, etc.) that might be located in the relatively flat areas south of Site 8. The closer proximity to the Maynardville karst also reduces the potential for greater subsurface contaminant attenuation that is offered at footprints located within the outcrop belts of the fractured predominantly clastic rocks in areas north of the Maynardville/Nolichucky contact that do not include karst features. Groundwater (and contaminant) flow rates in the Maynardville karst tend to be orders of magnitude greater than those in the fractured clastic rocks to the north. The closer proximity to Bear Creek surface water and to karst flow conditions in the Maynardville could result in a greater risk of off-site contaminant transport in the event of a future site release(s). Based on these differences between the Site 8 and 14 footprint locations, Site 8 was eliminated from further consideration in deference to better fundamental site conditions at Site 14.

3.2.7 WWSY

The WWSY is located outside of BCV just north of the water gap where SR95 cuts through Pine Ridge. The site is located adjacent to SR95 and relative to the sites proposed in BCV is in closer proximity to public access, including roads and trails on DOE property that are open for public use to the north and northwest of the site. The southwestern edge of the waste footprint is only about 300 ft from SR95, a public highway with active daily traffic flow. Among the prospective EMDF sites, the WWSY is located north of Pine Ridge and is one of the farthest sites from Y-12 and ORNL where the bulk of remaining CERCLA waste sites and legacy facilities remain. Transportation pathways for waste disposal would therefore increase in complexity, distance, risk, and cost relative to other proposed EMDF locations.

The surface trace of four imbricate faults of the White Oak Mountain thrust fault occur near the northern and southern margins of the WWSY footprint. One of those fault traces is directly along the northern edge of the footprint. While these ancient faults are not seismically active, deformational features associated with these faults (intense shear fracturing, folding, and localized faults) could enhance subsurface fracture and solution pathways for groundwater migration and contaminant transport. Several limestone formations conducive to dissolution and karst development also occur just north of the footprint.

Based on the close proximity to SR95 and nearby public use areas, waste transportation issues, and the relatively more complex hydrogeological setting with very little supporting characterization, the WWSY was eliminated from further consideration.

3.2.8 Proposed SWSA 7 Site

The SWSA 7 site in Melton Valley, immediately east of the High Flux Isotope Reactor, was extensively evaluated as a potential disposal site in the 1980s. There is adequate area for the expected disposal volume. The SWSA 7 site was earlier investigated as a potential new low-level radioactive waste disposal area (Lomenick, et al. 1983; Rothschild, et al 1984), but was rejected. The site is a hilly area lying between two tributaries to Melton Branch and incorporating a third tributary. Cunningham and Pounds (1991) indicate that wetland vegetation occurs in an artificial pond and possibly at two small sites adjacent to a gravel road. Geologically, the SWSA 7 site is very similar to the WBCV and EBCV sites.

The underlying bedrock is composed of Conasauga Group shales, siltstones, and mudstones with lesser amounts of shaley limestone. Groundwater occurs in fractures, and drainage is radial, making monitoring more difficult. There is no karst at this site.

Site topography presents some construction challenges and site preparation would require removal of a larger quantity of soil and rock than at other sites. A short first-order stream (or wet weather conveyance) would be eliminated, as would any wetlands in the area. Approximately two miles of new Haul Road would have to be constructed in order for Y-12 wastes to transit Bethel Valley. This new segment of Haul Road would likely have to cross a portion of the Walker Branch watershed, which is an essentially pristine monitored research area. There are no accessible support facilities at the site, and power, water, leachate containment and treatment systems, and storm water control systems would need to be installed.

The site, as noted above, is adjacent to the High Flux Isotope Reactor, an active facility conducting sensitive work. It is likely that construction and operation of a large landfill would adversely impact High Flux Isotope Reactor operations. Landfill operations may increase risks for workers at the High Flux Isotope Reactor, as well.

Given the proximity to an active reactor facility, need for additional road construction in a research watershed, construction challenges, and the lack of available support facilities, SWSA 7 was eliminated from further consideration.

3.3 REMAINING SITES

The four candidate options passing the secondary screening evaluation and presented in this document as viable disposal locations for an on-site facility include:

- EBCV Site (Site 5)
- Dual Site (Sites 6b/7a or 7b)
- CBCV Site (Site 7c), and
- WBCV Site (Site 14)

Appendix E provides detailed descriptions of the environmental setting for each of these sites within the overall setting of BCV. The conceptual design features for each of the sites are presented in Chapter 6 of the RI/FS, while detailed and comparative analyses of the proposed site options are presented in Chapter 7.

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**APPENDIX E:
DETAILED SITE DESCRIPTIONS AND
CHARACTERIZATIONS**

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CONTENTS

ACRONYMS	E-10
1. INTRODUCTION	E-12
2. ENVIRONMENTAL SETTING OF BEAR CREEK VALLEY.....	E-12
2.1 PREVIOUS INVESTIGATIONS AND WATERSHED MONITORING.....	E-14
2.2 EXISTING CONTAMINANT SOURCES AND PLUMES IN BEAR CREEK VALLEY	E-14
2.3 PHYSIOGRAPHY AND GEOLOGIC SETTING.....	E-16
2.4 LAND USE AND DEMOGRAPHICS	E-16
2.4.1 Land Use	E-16
2.4.2 Demographics.....	E-19
2.5 TRANSPORTATION	E-24
2.6 CLIMATE AND AIR QUALITY	E-24
2.6.1 Climate	E-24
2.6.2 Air Quality	E-25
2.7 WATERSHED TOPOGRAPHY, DRAINAGE, AND LAND USE ZONES.....	E-25
2.8 HYDROGEOLOGICAL CONCEPTUAL MODELS	E-26
2.8.1 Hydrogeological Conceptual Model for Bear Creek Valley	E-28
2.8.2 Hydrogeological Conceptual Models for EMDF Sites in Bear Creek Valley.....	E-30
2.9 EFFECTS OF LANDFILL CONSTRUCTION ON THE WATER TABLE.....	E-37
2.9.1 Underdrain Effects	E-42
2.9.2 Umbrella and DiversionEffects	E-43
2.9.3 Inter-site Differences in Water Table Suppression	E-45
2.10 SURFACE WATER HYDROLOGY	E-46
2.10.1 Previous Surface Water Investigations.....	E-46
2.10.2 Northern Tributaries of Bear Creek.....	E-46
2.10.2.1 Springs, Seeps, and Wetland Areas	E-47
2.10.2.2 North Tributaries Stream Flow	E-47
2.10.3 Bear Creek.....	E-50
2.10.3.1 Bear Creek Water Quality Parameters.....	E-51
2.10.3.2 Bear Creek and Groundwater Contaminants from Waste Sites in EBCV	E-55
2.10.4 Rainfall, Runoff, and Groundwater Relationships	E-55
2.10.5 Water Budgets	E-56
2.11 STRATIGRAPHY	E-59
2.12 REGOLITH AND BEDROCK HYDROGEOLOGY	E-60
2.12.1 Topsoil, Residuum, and Saprolite	E-61
2.12.2 Alluvium and Colluvium.....	E-63
2.12.3 Geologic Structures Influencing Groundwater Flow	E-65

2.12.3.1	Regolith Structures	E-65
2.12.3.2	Bedrock Fractures in Predominantly Clastic Formations of the Conasauga Group	E-65
2.12.3.3	Karst Hydrology in the Maynardville Limestone and Copper Ridge Dolomite	E-69
2.13	GROUNDWATER HYDROLOGY	E-70
2.13.1	Unsaturated Zone Hydraulic Characteristics	E-71
2.13.2	Saturated Zone Hydraulic Characteristics	E-72
2.13.2.1	Field and Laboratory Methods for Determining General Hydraulic Characteristics of the Saturated Zone	E-72
2.13.2.2	Porosity, Effective Porosity, and Storativity of the Saturated Zone	E-73
2.13.2.3	Matrix Diffusion and Effective Porosity	E-76
2.13.2.4	Hydraulic Conductivity of the Saturated Zone	E-76
2.13.2.5	Anisotropy	E-84
2.13.3	Groundwater Flow	E-84
2.13.3.1	Groundwater Level Fluctuations	E-84
2.13.3.2	Potentiometric Surface Contour Maps and Horizontal Gradients	E-85
2.13.3.3	Potentiometric Surface Cross Sections and Vertical Gradients	E-85
2.13.4	Groundwater Geochemical Zones	E-90
2.13.5	Tracer Tests	E-92
2.13.5.1	Tracer Tests in Predominantly Clastic Rocks of the Conasauga Group	E-93
2.13.5.2	Tracer Tests in the Maynardville Limestone and Copper Ridge Dolomite	E-105
2.13.5.3	Key Findings from Tracer Tests	E-107
2.14	GEOTECHNICAL ENGINEERING DATA	E-108
2.15	SEISMICITY	E-109
2.16	ECOLOGICAL SETTING AND NATURAL RESOURCES OF BCV	E-110
2.16.1	Previous Ecological Investigations, Risk Assessments, and Monitoring in BCV	E-111
2.16.2	Terrestrial and Aquatic Natural Areas in BCV	E-111
2.16.3	Wetlands and Sensitive Species Surveys in BCV	E-114
2.16.3.1	Wetlands Surveys Encompassing EMDF Sites 6b, 7a/7b/7c, and 14	E-114
2.16.3.2	T&E Vascular Plant and Fish Surveys for the EMWMF Including EMDF Sites 5 and 6b	E-115
2.16.3.3	2005 Environmental Survey Report for the ETPP/EMWMF Haul Road Corridor	E-115
2.16.3.4	Wetland and Sensitive Species Survey for the UPF Project	E-116
2.16.3.5	Recent Wetland and Ecological Surveys At and Near Site 5	E-117
2.16.4	Summary of Aquatic Resources Monitoring Results in Bear Creek	E-117
2.16.5	Lower NT-3 Stream Ecology after Remedial Actions South of Site 5	E-119
2.16.6	Terrestrial Habitats and Sensitive Species in BCV	E-120
2.16.6.1	Terrestrial Flora	E-120

2.16.6.2	Terrestrial Fauna.....	E-120
2.16.6.3	Avifauna.....	E-121
2.17	RECENT WETLAND AND ECOLOGICAL SURVEYS AT SITE 5.....	E-121
2.17.1	Wetland Delineation and Stream Determinations at Site 5.....	E-121
2.17.2	Aquatic Life Stream Survey at Site 5.....	E-122
2.17.3	Results of Recent Terrestrial Surveys at Site 5.....	E-124
2.17.3.1	Terrestrial Flora/Vegetation Surveys.....	E-124
2.17.3.2	Terrestrial Fauna Surveys.....	E-126
2.17.4	Other Natural Resources.....	E-126
2.18	CULTURAL RESOURCES.....	E-126
2.18.1	Previous Reconnaissance-Level Surveys.....	E-128
2.18.2	Previous Archaeological Surveys in EBCV at and near Sites 5 and 6b.....	E-130
2.18.3	Other Cultural Resources and Future Needs.....	E-131
3.	SITE 5 – EAST BEAR CREEK VALLEY.....	E-132
3.1	LOCATION AND GENERAL SITE CONDITIONS.....	E-132
3.2	HISTORICAL ASSESSMENT OF SITE 5.....	E-134
3.3	RECENT CHANGES IN SITE CONDITIONS AT SITE 5.....	E-135
3.3.1	May 2013 Wind Damage, Logging, and Phase I Road Construction.....	E-135
3.3.2	Impacts from UPF Haul Road Construction.....	E-136
3.4	PREVIOUS INVESTIGATIONS AT AND NEAR SITE 5.....	E-140
3.4.1	Surface Water Investigations.....	E-142
3.4.2	Subsurface Investigations.....	E-142
3.4.3	Limited Phase I Site Characterization.....	E-142
3.5	SITE 5 SURFACE WATER HYDROLOGY.....	E-143
3.5.1	General Characteristics of Surface Water Hydrology at Site 5.....	E-143
3.5.2	Previous and Current Surface Water Investigations.....	E-145
3.5.2.1	USGS 1994 Seep, Spring, Stream Flow Inventory.....	E-145
3.5.2.2	EMWFM Pre-design Stream Flow Measurements.....	E-147
3.5.2.3	Bear Creek Valley Remedial Investigation Report.....	E-148
3.5.2.4	Site 5 NT-3 Wetland Surveys and Hydrologic Determinations.....	E-149
3.5.2.5	Field Reconnaissance of Surface Water Hydrology at Site 5.....	E-149
3.5.2.6	Site 5 Phase I Investigations of Surface Water.....	E-155
3.5.3	Surface Water Contaminant Monitoring Along Lower NT-3 Below Site 5.....	E-155
3.6	SITE 5 HYDROGEOLOGY.....	E-155
4.	SITE 6B – EAST BEAR CREEK VALLEY.....	E-156
4.1	SITE 6B LOCATION AND GENERAL SITE CONDITIONS.....	E-156
4.2	PREVIOUS INVESTIGATIONS AT AND NEAR SITE 6B.....	E-159
4.3	SITE 6B SURFACE WATER HYDROLOGY.....	E-160

4.4	SITE 6B HYDROGEOLOGY.....	E-163
5.	SITE 7A/7C – CENTRAL BEAR CREEK VALLEY	E-164
5.1	SITE 7A/7C LOCATION AND GENERAL SITE CONDITIONS.....	E-164
5.2	PREVIOUS INVESTIGATIONS AT AND NEAR SITE 7A/7C.....	E-167
5.3	SITE 7A/7C SURFACE WATER HYDROLOGY.....	E-167
5.4	SITE 7A/7C HYDROGEOLOGY.....	E-170
6.	SITE 14 - WEST BEAR CREEK VALLEY	E-171
6.1	LOCATION AND GENERAL SITE CONDITIONS.....	E-171
6.2	PREVIOUS INVESTIGATIONS AT AND NEAR SITE 14	E-173
6.2.1	Golder Reports	E-173
6.2.1.1	Golder Task 2	E-174
6.2.1.2	Golder Task 3	E-175
6.2.1.3	Golder Task 4	E-178
6.2.1.4	Golder Task 5	E-178
6.2.1.5	Golder Task 6	E-189
6.2.1.6	Golder Task 7	E-193
6.2.2	ORNL Reports and Performance Assessment.....	E-193
6.2.2.1	Soils, Surficial Geology, and Geomorphology By Lietzke et al.1988	E-193
6.2.2.2	Geology of the West Bear Creek Site - Lee and Ketelle 1989	E-195
6.2.2.3	Maynardville Exit Pathway Monitoring Program – Shevenell et al.1992.....	E-198
6.2.2.4	Well Installation and Testing West of Site 14 - Moline and Schreiber 1996	E-200
6.2.2.5	EIS Data Package for LLWDDD Program – ORNL 1988.....	E-200
6.2.2.6	ORNL Performance Assessment 1997	E-201
6.2.2.7	USGS 1994 Seep, Spring, Stream Flow Inventory	E-201
6.3	SITE 14 SURFACE WATER HYDROLOGY	E-201
6.3.1	USGS Data	E-201
6.3.2	Golder/MMES Hydrologic Data (1985-1988)	E-204
6.3.3	Wetland Delineation.....	E-208
6.4	SITE 14 HYDROGEOLOGY	E-208
6.4.1	Site-specific Subsurface Data for Site 14.....	E-209
6.4.2	General Subsurface Conditions at Site 14.....	E-209
6.4.3	Groundwater Occurrence and Flow at Site 14	E-211
6.4.4	Aquifer Test Data	E-212
6.4.5	Geotechnical Data	E-212
7.	REFERENCES	E-213

FIGURES

Figure E-1. BCV Phase I ROD Land Use Zones with Respect to Sites 14, 7a/6b, 7c, and 5	E-13
Figure E-2. Existing Contaminant Source Areas, Groundwater Plumes, and Monitoring Locations....	E-15
Figure E-3. Geologic Map of the Bethel Valley Quadrangle (Lemiszki 2000)	E-17
Figure E-4. Northwest-Southeast Cross Section Across BCV.....	E-18
Figure E-5. Oak Ridge Reservation and Nearby Census Tracts in the Vicinity of the Proposed EMDF Sites	E-20
Figure E-6. Tennessee Counties in which Ten or More ORO Employees Lived During 2012	E-22
Figure E-7. Potential EMDF Sites in BCV with respect to the Northern DOE Site Boundary and the Nearest Current Oak Ridge Residents.....	E-23
Figure E-8. Representative Wind Rose Diagram.....	E-25
Figure E-9. Watershed for BCV and Adjacent Areas, Generalized Directions of Stream Flow and Shallow Groundwater.....	E-27
Figure E-10. North-south Cross Section across BCV.....	E-29
Figure E-11. Subsurface Conceptual Profile.....	E-32
Figure E-12. Pre-construction Hydrogeological Site Conceptual Model, Site 5 View 1.....	E-33
Figure E-13. Pre-construction Hydrogeological Site Conceptual Model, Site 5 View 2	E-34
Figure E-14. Pre-construction Hydrogeological Site Conceptual Model, Site 5 View 3.....	E-35
Figure E-15. Pre-construction Hydrogeological Site Conceptual Model, Sites 6b and 5	E-38
Figure E-16. Pre-construction Hydrogeological Site Conceptual Model, Sites 7a, 7b, and 7c	E-39
Figure E-17. Pre-construction Hydrogeological Site Conceptual Model, Site 14	E-40
Figure E-18. Predicted Changes to Surface and Groundwater Hydrology at EBCV Site 5.....	E-41
Figure E-19. Water Table Contour Map for Site 5	E-44
Figure E-20. USGS Base Flow Conditions Indicated for NT Streams and Bear Creek	E-49
Figure E-21. Typical Annual Variations in Stream Flow Versus Precipitation in Bear Creek.....	E-52
Figure E-22. Example of Tributary Flow Rates versus Precipitation Records	E-53
Figure E-23. Stream Flow Variations Proportional to Watershed Size	E-54
Figure E-24. Transient Responses to a Storm on April 15, 1994	E-57
Figure E-25. Typical Subsurface Profile and Conceptual Hydrogeological Model for Upland Areas of BCV.....	E-63
Figure E-26. Typical Subsurface Profile Anticipated across an NT Valley	E-64
Figure E-27. 3D-Diagram Illustrating Relationships Between Alluvium/Colluvium, Residuum, Saprolite, Bedrock, and Topography	E-64
Figure E-28. Schematic of Typical Orthogonal Fracture Sets along Bedding Planes and Joints	E-68
Figure E-29. Differences between Relatively Permeable and Porous Fractures and Relatively Impermeable Host Rock.....	E-74
Figure E-30. Schematic Diagrams Illustrating the Diffusion of Contaminants	E-76
Figure E-31. Results of Statistical Analysis of Hydraulic Conductivity of 232 Tests in BCV Wells ...	E-78

Figure E-32. Linear Regression Plot of Hydraulic Conductivity at Depth at WBCV (Site 14)	E-79
Figure E-33. Areas and Report References for Aquifer Test Data in BCV	E-81
Figure E-34. Relationship between Log K and Depth in the Clastic (Shaley) Formations Underlying BCV	E-82
Figure E-35. Relationship between Log K and Depth in Predominantly Carbonate Formations	E-83
Figure E-36. Potentiometric Surface Contour Maps and Generalized Groundwater Flow Directions for Upper BCV	E-88
Figure E-37. Hydraulic Head Distribution across EBCV along a Deep Transect near the S-3 Ponds ..	E-89
Figure E-38. Cross Sectional Representation from a Computer Model of Groundwater Hydraulic Head..	E-89
Figure E-39. Well Location Map for the WBCV Tracer Test Site near Proposed EMDF Site 14	E-94
Figure E-40. Dye Tracer Plume Map, View 1	E-96
Figure E-41. Dye Tracer Plume Map, View 2	E-96
Figure E-42. Northwest-southeast Cross Section through the WBCV Dye Tracer Site	E-97
Figure E-43. Longitudinal Cross Sections and Contours of Tritium Concentration Tracer Tests	E-98
Figure E-44. Contours of 10 ppb Rhodamine Dye Tests over Time.....	E-99
Figure E-45. Tritium Concentrations in Groundwater Tracer Tests, View 1	E-101
Figure E-46. Tritium Concentrations in Groundwater Tracer Tests, View 2	E-101
Figure E-47. Contours of Tritium Groundwater Concentrations in Tracer Tests	E-103
Figure E-48. Limited Helium/Bromide Tracer Test Site in WBCV	E-105
Figure E-49. TDEC 2001 Dye Trace Locations along Bear Creek and Chestnut Ridge	E-106
Figure E-50. Wetlands, and Officially Recognized Special and Sensitive Areas on the ORR, BCV..	E-113
Figure E-51. Area Encompassed by Two Separate 1998 T&E Surveys of Vascular Plants and Fish .	E-116
Figure E-52. Delineated Wetland Areas and Stream Determinations.....	E-123
Figure E-53. Locations of Acoustic Stations used in the 2013 Bat Survey near EMDF Site 5	E-127
Figure E-54. General Survey Area for a Prehistoric Archaeological Survey	E-128
Figure E-55. Locations of Historic Home Sites and Cemeteries in BCV	E-129
Figure E-56. Previous Archaeological Survey Areas in EBCV.....	E-130
Figure E-57. Historic Homesites and Cemeteries in BCV.....	E-131
Figure E-58. Site 5 Footprint Illustrating Key Features of Site 5 and Phase I Investigation Locations	E-133
Figure E-59. Historical Sequence of USGS Topographical Maps of the Site 5 Area.....	E-135
Figure E-60. Area of Severe Wind Impacts due to the May 19, 2013 Downburst	E-136
Figure E-61. September 2014 Aerial View looking Southwest of Proposed EMDF Site 5 (EBCV) ..	E-137
Figure E-62. Groundwater Discharge Zones along the Southeast Side of Site 5.....	E-138
Figure E-63. Natural Wetlands and Constructed Wetlands Area on Southeast Side of Site 5	E-139
Figure E-64. Early UPF Wetlands Construction of Seep/Groundwater Discharge Area, Southeast Side, Site 5	E-139
Figure E-65. Locations of Previous Investigations in Bear Creek Valley in Relation to Site 5	E-141

Figure E-66. USGS Flow Rates Measured Under Base Flow Conditions	E-146
Figure E-67. Surface Water Monitoring Stations for EMWMF	E-148
Figure E-68. Locations of Seeps (1-5), and Springs (A/B) at Site 5.....	E-150
Figure E-69. Site 5 Former Surface Water Features in Groundwater Discharge Zone.....	E-151
Figure E-70. Key Site Features and Previous Investigation Locations at Proposed EMDF Site 6b....	E-157
Figure E-71. 2015 Google Satellite Image Roughly Centered on Site 6b	E-158
Figure E-72. USGS Flow Rates Measured under Base Flow Conditions, Site 6b View 1	E-161
Figure E-73. USGS Flow Rates Measured under Base Flow Conditions, Site 6b View 2	E-162
Figure E-74. Key Site Features and Previous Investigation Locations, Site 7a/7c	E-165
Figure E-75. Circa 2015 Google Satellite Image Roughly Centered on Site 7a/7c	E-166
Figure E-76. USGS Flow Rates Measured Under Base Flow Conditions, Site 7a/7c View 1.....	E-168
Figure E-77. USGS Flow Rates Measured Under Base Flow Conditions, Site 7a/7c View 2.....	E-169
Figure E-78. Key Site Features and Previous Investigation Locations, Site 14 in WBCV.....	E-172
Figure E-79. August 1987 Site 14 Potentiometric Surface Contour Map for the Water Table Interval.....	E-176
Figure E-80. May 1988 Potentiometric Surface Contour Map for the Water Table Interval at Site 14	E-177
Figure E-81. Index Map for Deep Geologic Cross Sections across the WBCV Site [from Golder 1988b]	E-180
Figure E-82. North-south Geologic Cross Section West of Site 14 and NT-15	E-181
Figure E-83. North-south Geologic Cross Sections West of (B-B') and Across Site 14 (C-C') [from Golder 1988b]	E-182
Figure E-84. Layout of Wells in Golder Pumping Tests, Near Site 14 [Golder 1988d].....	E-183
Figure E-85. Cross Section B-B' Illustrating Subsurface Conditions.....	E-184
Figure E-86. North-south Transect Across the Center of Site 14	E-194
Figure E-87. North south Cross Section through Site 14.....	E-196
Figure E-88. Portion of Detailed Geological and Topographical Map for Site 14	E-197
Figure E-89. Conceptual Block Diagram of Deformation Zone in BCV.....	E-198
Figure E-90. Cross Section through Picket W in the Maynardville Limestone	E-199
Figure E-91. USGS Flow Rates Measured under Base Flow Conditions, Site 14 View 1	E-202
Figure E-92. USGS Flow Rates Measured under Base Flow Conditions, Site 14 View 2	E-203

TABLES

Table E-1. Total 2010 Population in Five Nearest Counties	E-19
Table E-2. Population Data for Adjacent Census Tracts in the 2010 Census	E-21
Table E-3. DOE-ORO Employees and Payroll for the Top Five Counties in 2012	E-21
Table E-4. Summary of Bear Creek Water Quality Parameters	E-51
Table E-5. Water Budget Estimates for Bear Creek Valley.....	E-58
Table E-6. Stratigraphic Column for Bedrock Formations in BCV.....	E-61
Table E-7. Lithologic Descriptions and Thicknesses of Geologic Formations in BCV	E-62
Table E-8. Effective Porosity, Storativity, and Matrix Porosity Values from Various ORR Sources...	E-75
Table E-9. Hydraulic Conductivity Data from the WBCV Site 14 Area.....	E-80
Table E-10. Summary Statistics Compiled by Jacobs (1997) for K Data in BCV	E-82
Table E-11. Hydraulic Anisotropy Ratios Determined for Predominantly Clastic Formations of the Conasauga Group	E-87
Table E-12. Geochemical Groundwater Zones in Predominantly Clastic Rock Formations of the Conasauga	E-91
Table E-13. Earthquake Magnitude and Intensity Scales	E-110
Table E-14. Results of Acoustic Bat Survey Encompassing the Site 5 Area.....	E-127
Table E-15. Hydraulic Characteristics from "Deep" Pumping Test Results.....	E-186
Table E-16. Hydraulic Characteristics from Shallow Pumping Test Results	E-187
Table E-17. Hydraulic Conductivity Data from Rising Head Slug Tests in WBCV	E-190
Table E-18. Hydraulic Conductivity Data for Slug, Pumping, and Packer Tests, WBCV	E-191
Table E-19. Example of 1987 Stream Flow Data, Site 14.....	E-206
Table E-20. Data for Active and Inactive Monitoring Wells/Piezometers at and near Site 14.....	E-210

ACRONYMS

ANA	Aquatic Natural Area
AWQC	ambient water quality criteria
BCBG	Bear Creek Burial Grounds
BCK	Bear Creek kilometer
BCV	Bear Creek Valley
BNI	Bechtel National, Inc.
BY/BY	boneyard/burnyard
CBCV	Central Bear Creek Valley
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act of 1980
DOE	U.S. Department of Energy
EBCV	East Bear Creek Valley
EMDF	Environmental Management Disposal Facility
EMWMF	Environmental Management Waste Management Facility
EPA	U.S. Environmental Protection Agency
ETSZ	East Tennessee Seismic Zone
ETTP	East Tennessee Technology Park
FS	Feasibility Study
HCDA	Hazardous Chemical Disposal Area
K	hydraulic conductivity
LLWDDD	Low-Level Waste Disposal Development and Demonstration (program)
MSL	mean sea level
NAAQS	National Ambient Air Quality Standards
ORERP	Oak Ridge Environmental Research Park
NT	Northern Tributary (to Bear Creek)
ORNL	Oak Ridge National Laboratory
ORO	Oak Ridge Office
ORR	Oak Ridge Reservation
PCB	polychlorinated biphenyl
PreWAC	preliminary waste acceptance criteria
RA	Reference Area
RI	Remedial Investigation
ROD	Record of Decision
SU	standard unit
SR	State Route
TCE	trichloroethene

TDEC	Tennessee Department of Environment and Conservation
U.S.	United States
UPF	Uranium Processing Facility
USGS	U.S. Geological Survey
UEFPC	Upper East Fork Poplar Creek
VOC	volatile organic compound
WAC	waste acceptance criteria
WAG	Waste Area Grouping
WBCV	West Bear Creek Valley
Y-12	Y-12 National Security Complex

1. INTRODUCTION

Appendix E to the Remedial Investigation (RI)/Feasibility Study (FS) describes the environmental setting of four potential sites for a new disposal facility for waste generated by Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) actions on the United States (U.S.) Department of Energy (DOE) Oak Ridge Reservation (ORR). The four sites, all within Bear Creek Valley (BCV), were identified in Appendix D as those meeting basic requirements suitable for on-site disposal and culled from a larger list of potential disposal site locations across the ORR. The four sites are categorized under four on-site disposal alternatives – three individual site alternatives and one dual site alternative. From east to west, the four alternatives and corresponding sites include (Figure E-1):

- East BCV (EBCV, Site 5), adjacent to the existing Environmental Management Waste Management Facility (EMWMF)
- Dual Site (Sites 6b and 7a) – two separate footprint areas, one near the center of the valley (Site 7a) and the other from EBCV (Site 6b) adjacent to the EMWMF on the west
- Central BCV (CBCV, Site 7c), a larger facility footprint in the same location as Site 7a
- West BCV (WBCV, Site 14), the site farthest to the west in BCV

The RI/FS evaluates alternatives for disposing of most future CERCLA waste expected to be generated during environmental restoration of the ORR after the existing EMWMF reaches capacity. The new disposal facility has been named the Environmental Management Disposal Facility (EMDF).

The individual detailed site descriptions in Sections 3 through 6 are preceded by overview sections that include aspects of the BCV watershed shared among each of the proposed sites such as physiography, land use and demographics, transportation, climate and air quality, and broader elements of the environmental setting such as surface water hydrology, and geology/hydrogeology. More detailed treatment of site-specific physical conditions, ecological and cultural resources, and site-specific data from previous investigations are addressed individually for the three sites in subsequent sections. The purpose of this Appendix is to provide detailed information supporting the site screening and selection process for the sites in BCV deemed most suitable for on-site disposal of CERCLA waste.

2. ENVIRONMENTAL SETTING OF BEAR CREEK VALLEY

Many of the natural features of BCV are applicable to each of the proposed sites both in terms of the areas occupied by the site footprints and the areas surrounding and downgradient of the sites. Section 2 addresses environmental characteristics that are generally common among the sites and associated with potential surface and subsurface pathways for contaminant migration downgradient of the sites. Hydrogeological site conceptual models are presented in Section 2.8 for both BCV as a whole and for the individual sites. Section 2.9 reviews the important changes to the natural dynamics of surface water and groundwater flow following landfill construction and capping. Characteristics of surface water and hydrogeological conditions in BCV that are common to the proposed sites are presented in Sections 2.10 through 2.13. A detailed summary of tracer test results is presented in Section 2.13.5, as the findings from those tests provide important clues for understanding and estimating groundwater contaminant flow paths and migration rates applicable to the proposed sites. Results of ecological and cultural resource surveys are reviewed in Section 2.16 through 2.18 as they relate to potential impacts from construction among the site options.

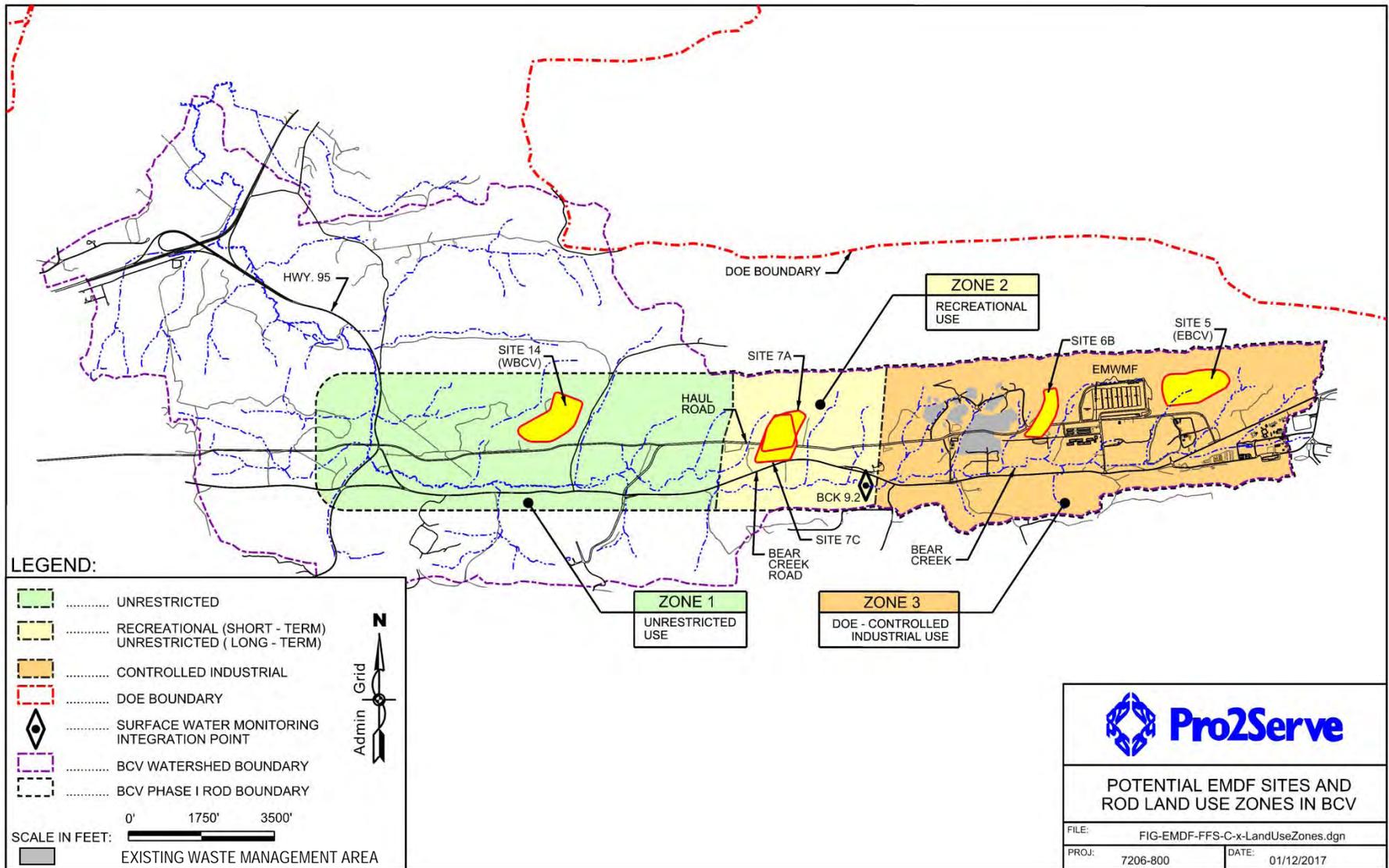


Figure E-1. BCV Phase I ROD Land Use Zones with Respect to Sites 14, 7a/6b, 7c, and 5

2.1 PREVIOUS INVESTIGATIONS AND WATERSHED MONITORING

A considerable amount of information is available documenting the environmental conditions of BCV and for similar sites elsewhere on the ORR. Much of it is based on surface and subsurface investigations and reports of contaminant source areas and groundwater plumes, including the drilling and installation of hundreds of monitoring wells and sampling and analysis of soils, sediment, groundwater, and surfacewater. In addition, technical reports and applied research papers have been prepared to supplement the findings from hazardous waste site investigation data and reports. Geotechnical investigations and reports, and engineering design documents have been developed for proposed waste management sites such as the Low-Level Waste Disposal Development and Demonstration (LLWDDD) site in WBCV and Sites B and C in EBCV (former Site C is now occupied by the EMWMF site). The results of over three decades of investigations and reports, and the partial remediation of sites in Zone 3, and ongoing monitoring of surface and groundwater are all available to support development and planning for the proposed EMDF site in BCV.

Findings from available reports have been incorporated into Appendix E, but reviewers are encouraged to review the multitude of original source documents for additional details. The attached list of references provides many of the key documents that are commonly available through internet searches, through local DOE information centers, or directly from DOE.

2.2 EXISTING CONTAMINANT SOURCES AND PLUMES IN BEAR CREEK VALLEY

Figure E-2 (from the 2015 Remediation Effectiveness Report for the ORR, DOE 2015a) illustrates the existing contaminant source areas, extent of groundwater contaminant plumes, and current monitoring locations within the BCV watershed. The existing groundwater plumes include radionuclides, volatile organic compounds (VOCs), and nitrates that commingle from the various sources located within the eastern half (Zone 3) of BCV. As shown in the figure, each of the proposed EMDF sites is located well beyond the northern margin of the groundwater plumes and areas of periodic extension, and in topographically higher areas outside of the downgradient flow paths of the existing sources.

The BCV RI Report (DOE 1997), the annual Remediation Effectiveness Reports and 5-year CERCLA review reports for the ORR, and reports prepared by UCOR (2013a) and by Elvado (2013) provide greater details on the nature and extent of contamination in BCV, results of BCV remedial actions completed to date, and ongoing monitoring of surface water, groundwater, and biota. In particular, Appendix B of the ORR Groundwater Strategy Report (UCOR 2013a) includes detailed contaminant plume maps and cross sections to examine relationships between the proposed EMDF site locations and the nearest plumes. The BCV Phase I Record of Decision (ROD) does not identify remediation levels to be attained in Zone 3, but states that source area remedial actions are expected to improve groundwater quality.

The configuration of the groundwater VOC plume emanating from the Bear Creek Burial Grounds (BCBG) is notable as the northern parts of this source area footprint occur partially along geologic strike with parts of the proposed EMDF site footprints in BCV (within the outcrop belts of the Maryville/Dismal Gap formation and Nolichucky Shale). The VOC plume indicates southerly contaminant migration downgradient toward Bear Creek where the plume then commingles with the plume following strike dominant flow in the karst of the Maynardville Limestone and surface water flow along Bear Creek toward the southwest. The configuration of existing plumes provides an approximation of plume configurations that could occur in the event of future subsurface releases at the proposed sites. The figure also illustrates the relationships between each of the proposed EMDF sites and existing source areas in Zone 3 versus the absence of existing contaminant sources in Zones 1 and 2.

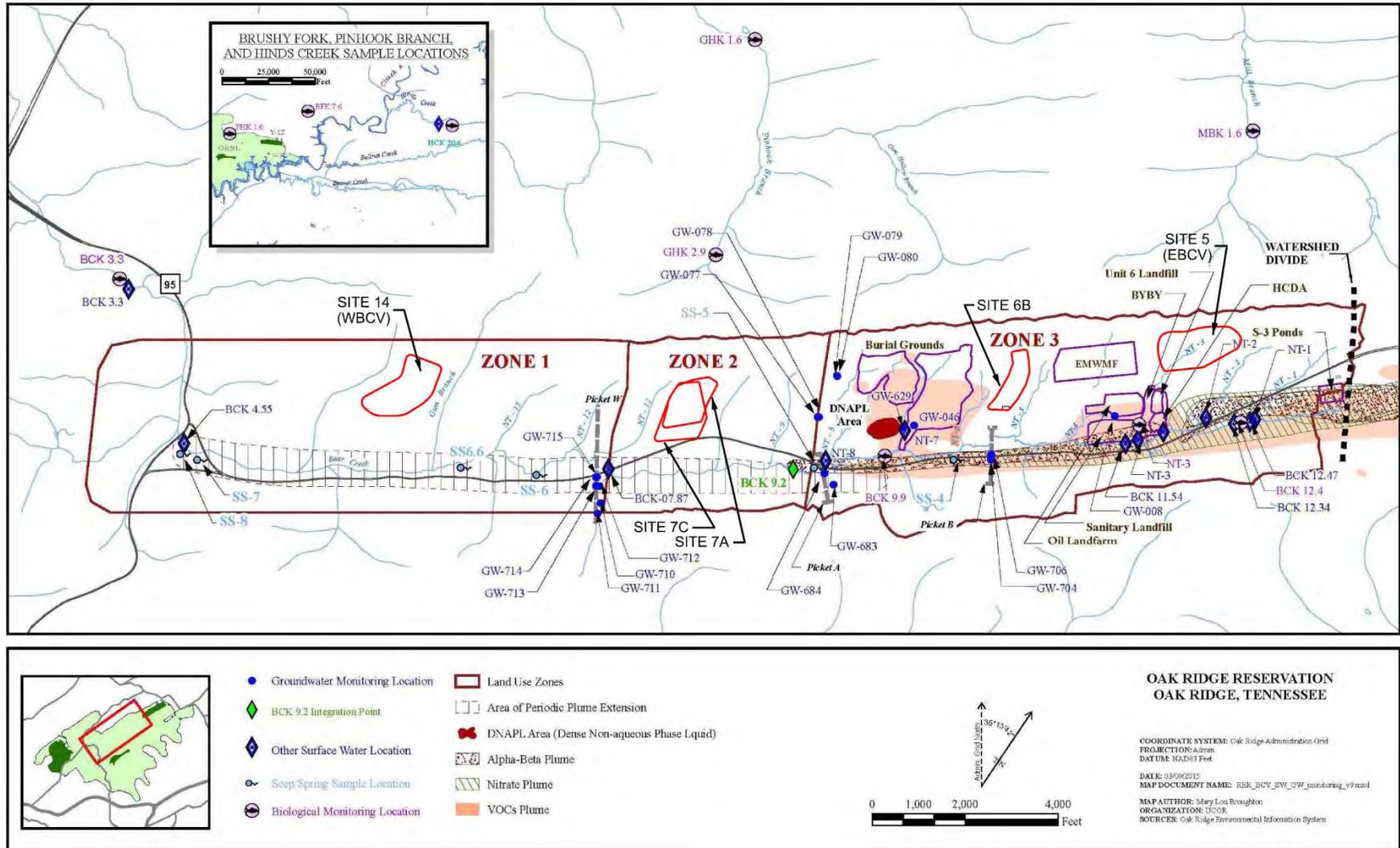


Figure E-2. Existing Contaminant Source Areas, Groundwater Plumes, and Monitoring Locations with Respect to Sites 14, 7a/6b, 7c, and 5 in BCV [From DOE 2015a]

2.3 PHYSIOGRAPHY AND GEOLOGIC SETTING

The ORR is located in the western portion of the Valley and Ridge physiographic province, which is characterized by a series of parallel narrow, elongated ridges and valleys that follow a northeast-to-southwest trend (Hatcher et al. 1992). The Valley and Ridge physiographic province developed on thick, folded and thrust-faulted beds of sedimentary rock deposited during the Paleozoic era. Thrust fault patterns and the strike and dip of the beds control the shapes and orientations of a series of long, narrow parallel ridges and intervening valleys. Ten major imbricate thrust faults, in which thrust sheets overlap somewhat like roof shingles, have been mapped in East Tennessee. Two of these thrust sheets, defined by the Copper Ridge and Whiteoak Mountain thrust faults, cross the ORR (see Figures E-3 and E-4; Lemiszki 2000; Hatcher et al. 1992). The ridge-and-valley terrain within the ORR trends east-northeast–west-southwest (approximately 60°–240°). Bedding planes mostly dip to the southeast with dip angles averaging around 45° but dips may vary widely on a local scale. Strike and dip measurements within BCV taken along the Northern Tributary (NT) stream paths near the proposed sites are shown on the Geologic Map of the Bethel Valley Quadrangle (Lemiszki 2000) and vary from 23° to 80° southeast to vertical (Figure E-3). Bedrock on the ORR consists of a variety of interbedded sedimentary clastic and carbonate rocks. The rocks are variably fractured and weathered resulting in significant vertical and horizontal subsurface heterogeneity. The differing degrees of resistance to erosion of the shales, sandstones, and carbonate rocks that comprise the regional bedrock influence local relief. Carbonate units (limestone/dolostone) are commonly extensively weathered with massive clay overburden with dispersed residual chert nodules and pinnacled bedrock surfaces. The more resistant clastic rocks (sandstone, siltstone, mudstone/shale) generally weathers to an extensively fractured residuum (saprolite) with highly interconnected fracture networks overlying less weathered to unweathered more intermittently fractured bedrock. BCV is bounded by Pine Ridge on the northwest and Chestnut Ridge on the southeast. The ground elevations within the ORR range from a low of 750 ft above mean sea level (MSL) along the Clinch River to a high of over 1,300 ft MSL on Copper Ridge. The topographic relief between valley floors and ridge crests is generally on the order of 300 to 350 ft.

2.4 LAND USE AND DEMOGRAPHICS

The ORR currently occupies 33,542 acres in Anderson and Roane Counties. The land on the ORR is used for multiple purposes to meet DOE's mission goals and objectives, and approximately one-third of the land (11,300 acres) is intensively developed (ORNL 2002) as the East Tennessee Technology Park (ETTP), Oak Ridge National Laboratory (ORNL), and the Y-12 National Security Complex (Y-12). Land uses near, but outside, the ORR, are predominantly rural, with agricultural and forest land dominating, and urban, mainly represented by the City of Oak Ridge. The residential areas of the city of Oak Ridge that abut the ORR are primarily along the northern and eastern boundaries of the reservation. Some Roane County residents have homes adjacent to the western boundary of the ORR. The Clinch River forms a boundary between Knox County, Loudon County, and portions of Roane County.

2.4.1 Land Use

Uses of the land area within and surrounding the developed DOE facilities include safety, security, and emergency planning; research and education; cleanup and remediation; environmental regulatory monitoring; wildlife management; biosolids land application; protection of cultural and historic resources; wildland fire prevention; land-stewardship activities; use and maintenance of reservation infrastructure; and activities in public areas (DOE 2008). The largest mixed use is biological and ecological research in the Oak Ridge Environmental Research Park (ORERP), which encompasses 20,000 acres, the majority of the ORR (DOE 2011). The ORERP, established in 1980, is used by the nation's scientific community as an outdoor laboratory for environmental science research on the impact of human activities on the eastern deciduous forest ecosystem.

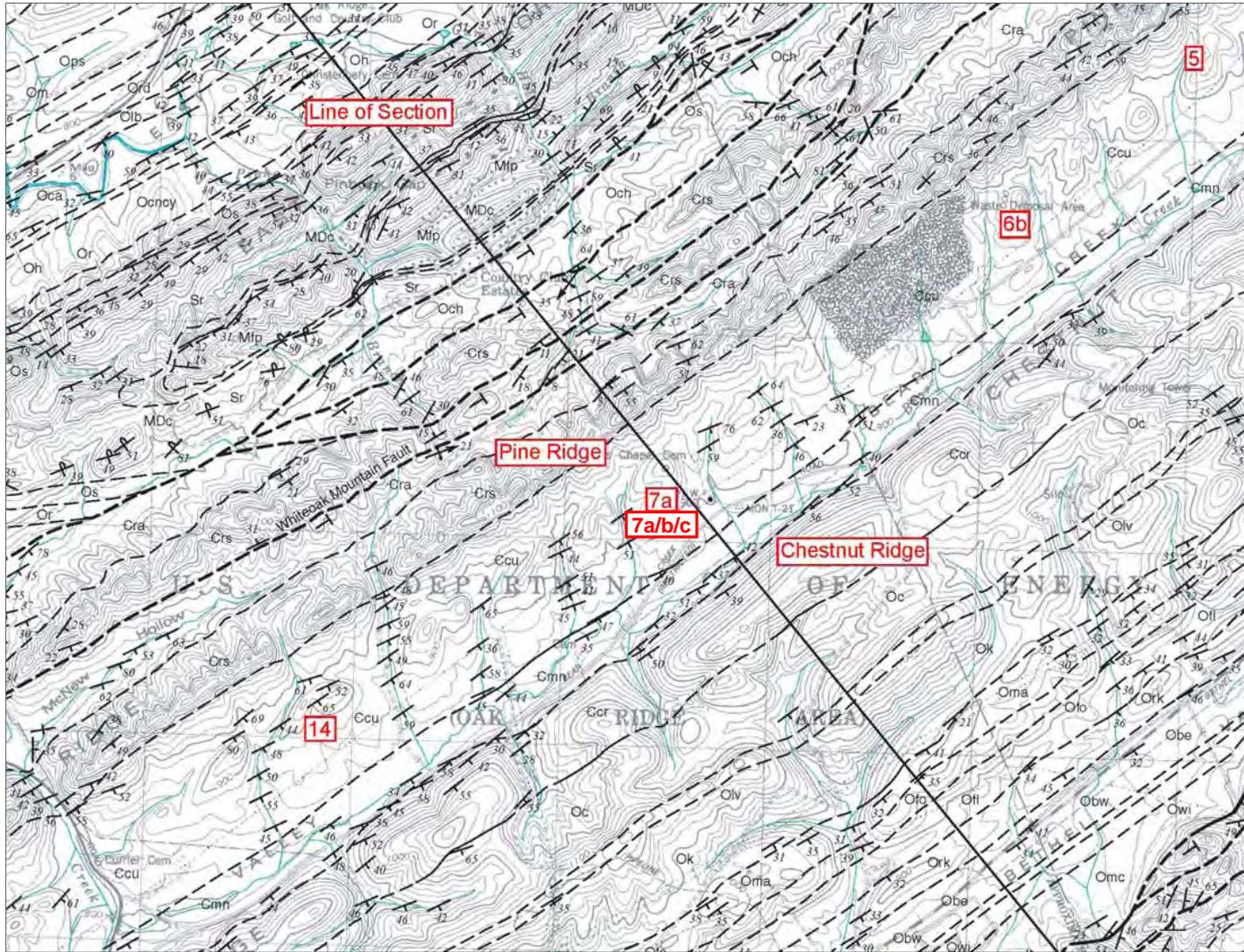


Figure E-3. Geologic Map of the Bethel Valley Quadrangle (Lemiszi 2000)

Map shows geologic formations at and near BCV, the outcrop trace of the Whiteoak Mountain thrust fault, strike and dip measurements along BCV, and the approximate locations of the proposed EMDF sites.

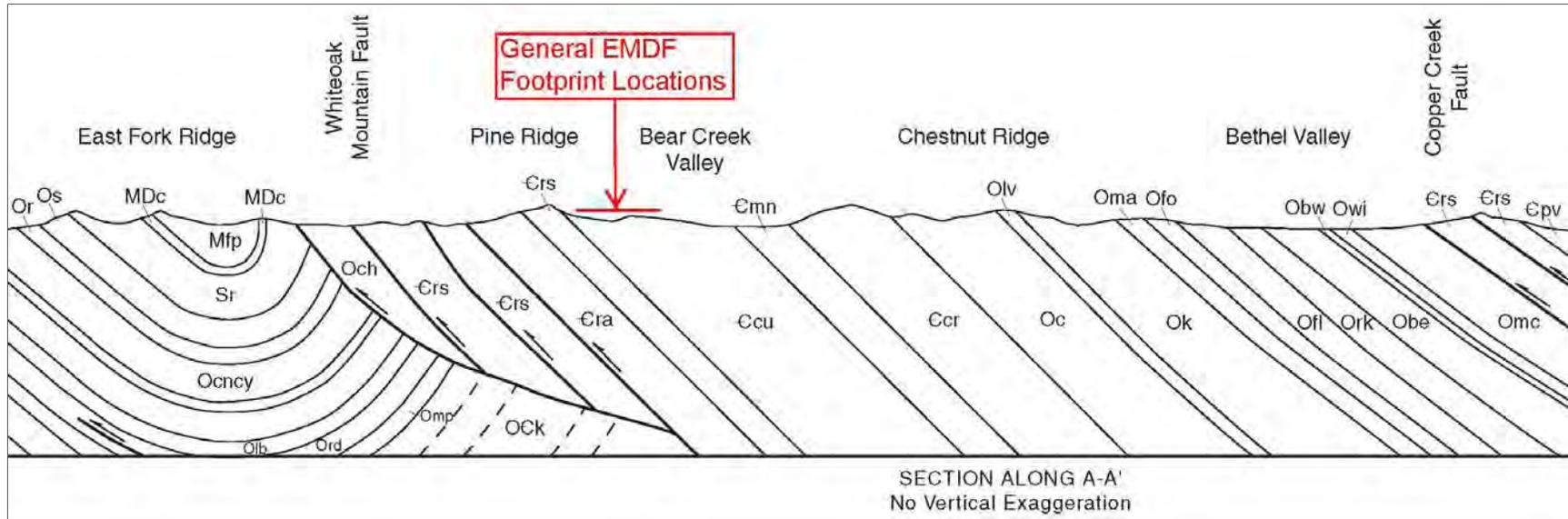


Figure E-4. Northwest-Southeast Cross Section Across BCV

See line of section in preceding figure showing relationship of EMDF footprints to predominantly clastic rocks of the Conasauga Group and the Maynardville Limestone.

Notes for Geologic Map and Cross Section from Lemiszki 2000:

Cra/Crs – Lower Cambrian Rome Formation; Apison Shale Member and Sandstone Member

Ccu – Middle Cambrian Conasauga Shale Undivided – includes in ascending order the Pumpkin Valley Shale, Rutledge Formation (Friendship), Rogersville Shale, Maryville Formation (Dismal Gap), and Nolichucky Shale; Names in parentheses are informal names adopted by Hatcher et al. (1992) for the ORR.

Cmn – Upper Cambrian Maynardville Limestone

Ccr – Upper Cambrian Copper Ridge Dolomite

For other notations and detailed lithologic descriptions see *Geologic Map of the Bethel Valley Quadrangle, Tennessee* by Peter J. Lemiszki, 2000, Draft Open File Map

Land use zones designated in the BCV Phase I ROD are shown on Figure E-1. The remedial action objectives (RAOs) for the BCV Phase I ROD are to:

- protect future residential users of the valley in Zone 1 from risks from exposure to groundwater , surface water, soil, sediment, and waste sources;
- protect a passive recreational user in Zone 2 from unacceptable risks from exposure to surface water and sediment; and
- protect industrial workers and maintenance workers in Zone 3 from unacceptable risks from exposure to soil and waste.

2.4.2 Demographics

The five counties nearest to the proposed candidate sites in BCV – Anderson, Knox, Loudon, Morgan, and Roane counties – have a total 2010 census population of 632,079 and over 286,000 housing units. Table E-1 summarizes basic demographic data for the five-county area.

Oak Ridge, the nearest city, has a population of 29,330 (2010 census); of these, 3,059 reside in Roane County with the remaining 26,271 residing in Anderson County. The estimated population of Oak Ridge for 2014 was 29,419(± 33)¹. The Site 7a/7c and 14 sites lie in Roane County while Sites 5 and 6b lie within Anderson County. All candidate sites in BCV are located on the ORR under DOE control and have land use restrictions that preclude residential populations. Populations of adjoining census tracts are provided in Table E-2. Counties and nearby census tracts in vicinity of the proposed sites are shown in Figure E-5.

Table E-1. Total 2010 Population in Five Nearest Counties

County	Population	Housing Units
Anderson	75,129	34,717
Knox	432,226	194,949
Loudon	48,556	21,725
Morgan	21,987	8,920
Roane	54,181	25,716
TOTALS	632,079	286,027

Source: U.S. Census Bureau, 2010 Census

¹ <http://factfinder.census.gov/faces/tableservices/jsf/pages/productview.xhtml?src=bkmk> accessed January 5, 2015. Estimates are not provided at the level of census tracts.

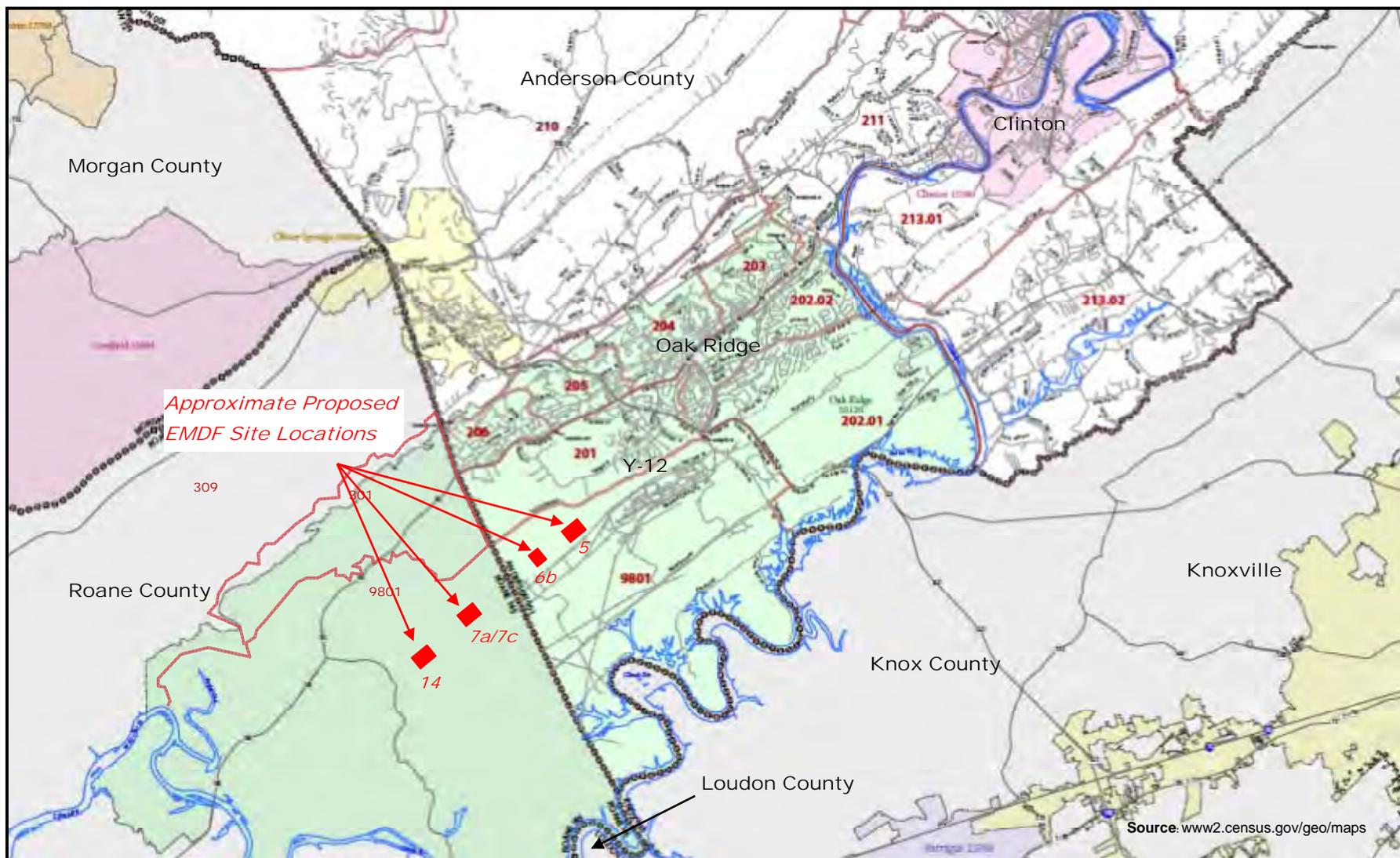


Figure E-5. Oak Ridge Reservation and Nearby Census Tracts in the Vicinity of the Proposed EMDF Sites

Table E-2. Population Data for Adjacent Census Tracts in the 2010 Census

County	Tract	2010 Population	% of Population Under Age 17	2010 Total Housing Units	2010 Occupied Housing Units
Anderson	201	3,111	22.7	1,794	1,546
	202.01	3,670	21.2	1,691	1,535
	202.02	4,507	18.9	2,215	2,025
	9801	0	0	0	0
Roane	9801	0	0	0	0
Knox	59.06	1,671	23.8	644	617
	59.07	2,970	25.7	1,267	1,153

Source: U.S. Census Bureau, 2010 Census

The age distribution for Oak Ridge is skewed towards an older population than for the state of Tennessee as a whole, with slightly lower percentages in the age groups from birth to age 44, and slightly greater population in the age groups from age 45 to over age 85. The sex distribution for Oak Ridge is similar to that of Tennessee. The estimated 2014 racial composition of Oak Ridge is 84.3% white, 9.5% black, 2.7% Asian, and 0.5% other races. About 2.9% of the population identifies as mixed-race, and 4.9% identifies as Hispanic or Latino.

The number of employees involved in DOE-Oak Ridge Office (ORO) work during 2009 was 13,621. This total includes both Federal and contractor employees. The 2009 payroll was \$1,067,919,527. Employees reside in over 20 counties, as shown in Figure E-6. Knox, Anderson, and Roane counties together hold about 82% of these employees. The top five counties account for 89% of employees and 92% of the 2009 DOE payroll. Data for the top five counties are provided in Table E-3.

Table E-3. DOE-ORO Employees and Payroll for the Top Five Counties in 2012

County	2012 Employees	2012 Payroll
Knox	5,721	\$511,329,075
Anderson	3,065	\$246,469,051
Roane	1,978	\$157,088,580
Loudon	669	\$56,489,413
Blount	405	\$31,332,173

Source: <http://www.oakridge.doe.gov/external/portals/0/hr/12-31-12%20payroll%20&%20residence.pdf>

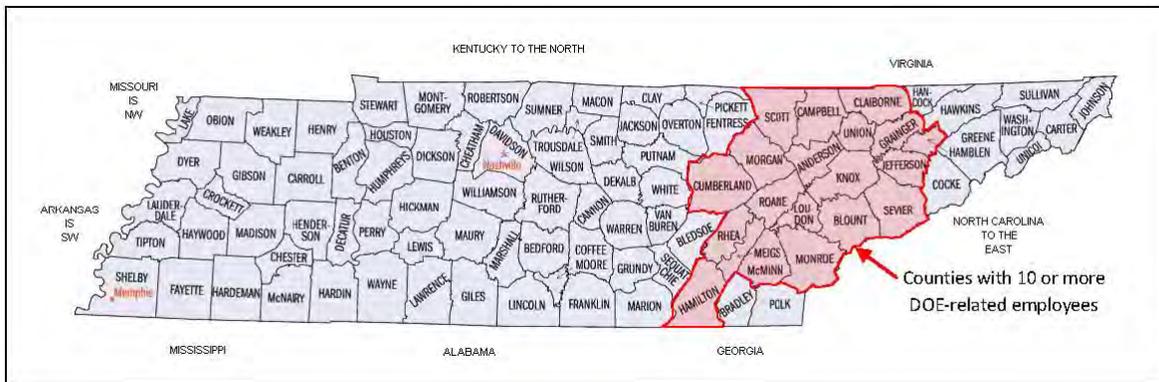


Figure E-6. Tennessee Counties in which Ten or More ORO Employees Lived During 2012

Figure E-7 shows the prospective EMDF site locations in BCV with respect to the nearest residential areas bordering the DOE property boundary to the north (areas to the south of BCV include non-residential DOE controlled land). The nearest Oak Ridge communities include Country Club Estates and the Scarboro community as well as isolated homes located across the more rural intervening area. Distances to the nearest residences are shown with respect to the possible EMDF sites.

Anderson County census Tract 201 is closest to the proposed EMDF site, had a population of 2,463 in 2000 and 3,111 in 2010, a 26.3% gain. Tract 201 had 1,794 housing units in 2010. The 2010 population density for tract 201, which includes much of the center of Oak Ridge, is 585 persons per square mile. Most of the Tract 201 population lives in the eastern half of the tract. Roane County census tract 301 is immediately west of Anderson County census tract 201, and had a 2010 population of 3,224. This tract includes the entire west end of Oak Ridge east of the Clinch River. Tract 301 had a population density of 459 persons per square mile in 2010. Most of the population of Tract 301 is along or north of Oak Ridge Turnpike. Tract 9801 includes the DOE property in Anderson and Roane counties north and west of the proposed sites with a population of zero. The U.S. Census Bureau projected that Anderson County population would grow by 19% from 2010 (75,129) to 2064 (89,814), and that Roane County population (54,181) would decline by about 10% over the same period (53,373).

Environmental justice is the fair treatment and meaningful involvement of all communities with respect to the planning, development, and siting of the preferred alternative for on-site CERCLA waste disposal. Environmental justice concerns have been raised regarding communities immediately north of the main Y-12 industrial area. Based on the proposed locations for alternatives, coupled with the proximities and locations of these proposed locations when compared with surrounding communities, it is demonstrated that no community is disproportionately affected by the potential environmental consequences presented by the on-site alternatives. Surrounding communities have had and will continue to have an opportunity to provide meaningful feedback on decision making which may affect their health and environment, and the Federal Facility Agreement parties will continue to facilitate meaningful opportunities for potentially affected communities to provide feedback.

No adverse impacts to proximal communities have been noted during weekly site monitoring at the EMWFM, which is located directly adjacent to the proposed Site 5. Environmental monitoring has been conducted and reported each year since the beginning of disposal operations at the EMWFM in May 2002. Monitoring includes sampling and analysis of groundwater, surface water, stormwater, contact water, leachate, sediment basin discharge, and ambient air. The monitoring is conducted to demonstrate protection of workers, public health, and the environment. Annual monitoring reports are released to the public documenting the monitoring results (See, for example, the latest EMWFM annual monitoring

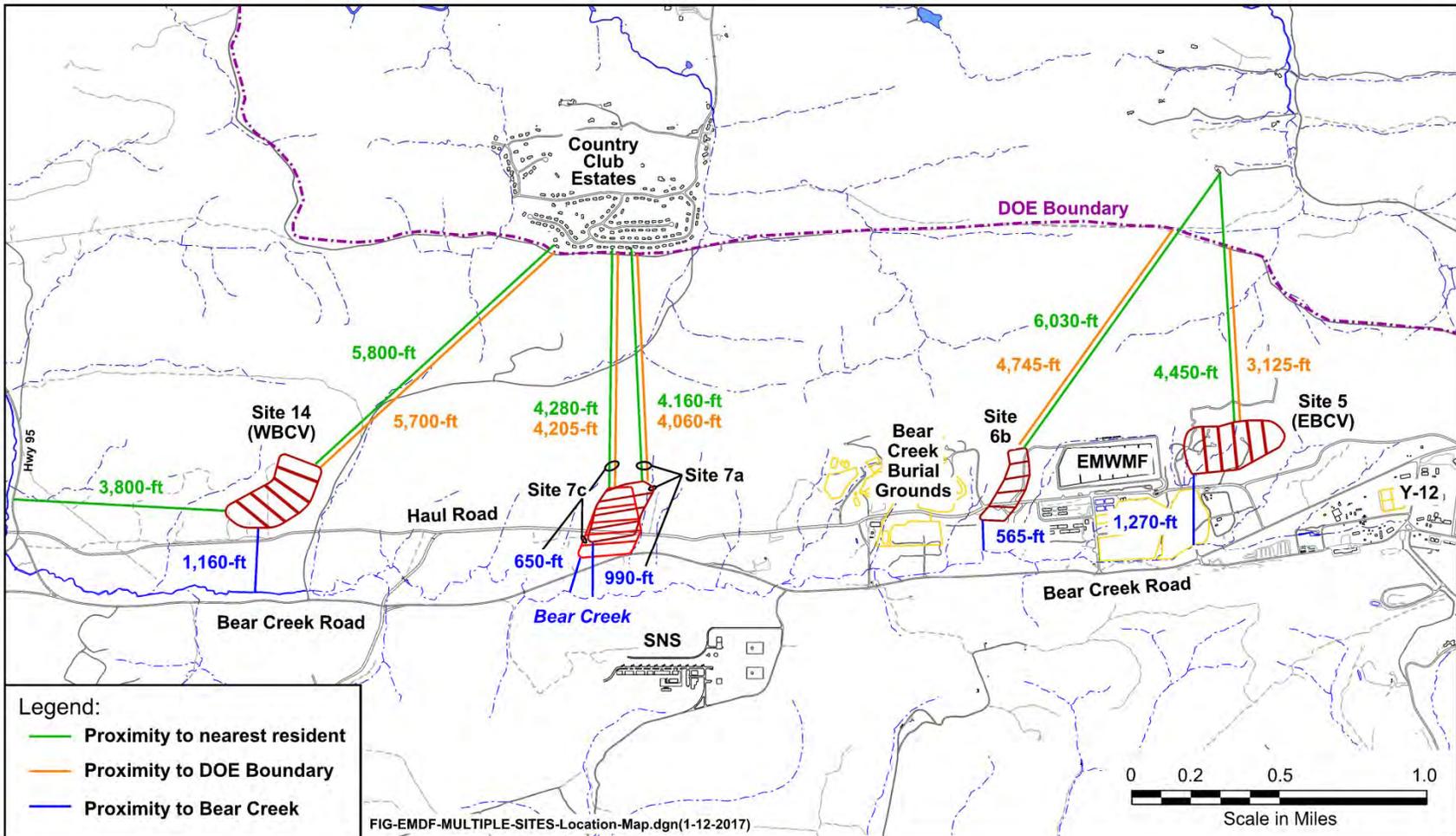


Figure E-7. Potential EMDF Sites in BCV with respect to the Northern DOE Site Boundary and the Nearest Current Oak Ridge Residents

report for Fiscal Year 2015, DOE 2015b) and have demonstrated no significant negative impacts to humanhealth or the environment. Because of the physical isolation provided by Pine Ridge, the only potential means of contaminant migration to the citizens of Oak Ridge is via an air pathway. Ambient air monitoring is conducted at stations located along the upwind and downwind perimeter of the EMWMF. Air samples are analyzed for hazardous and radiological contaminants and compared against exposure limits. During FY 2014, 204 air samples were collected and analyzed. Weekly air samples are collected during dumping and waste movement from a minimum of three air samplers located along the perimeters of the waste cells. None of the samples reported values over the exposure limits designed to protect landfill workers and the general public. The absence of maximum air concentrations exceeding protective levels at the site perimeter, suggest that impacts anywhere beyond the site are highly unlikely.

2.5 TRANSPORTATION

The proposed BCV sites are accessible via Bear Creek Road to State Route (SR) 58 and SR 95, which connect to I-40 within 4.5 miles. Note, however, that all waste movement on the ORR for the On-site Disposal Alternative would be on non-public controlled-access haul roads constructed specifically for transporting wastes to the disposal site. The existing haul road from K-25 to the EMWMF follows BCV in close proximity to each of the proposed BCV disposal sites. Reeves road, leading from ORNL north to BCV could serve as a haul road. The haul road recently constructed for the Uranium Processing Facility (UPF) at Y-12 could serve as a haul road accessing buildings scheduled for demolition and other remediation sites in the main Y-12 industrial complex northeast of BCV.

2.6 CLIMATE AND AIR QUALITY

Abundant climate data are available from the National Oceanic and Atmospheric Administration station in Oak Ridge, as well as from ORNL, which operates seven meteorological towers scattered over the ORR.

2.6.1 Climate

The Oak Ridge area climate may be broadly classified as humid subtropical (Parr and Hughes 2006). The region receives a surplus of precipitation relative to the calculated amount of evapotranspiration that is normally experienced throughout the year. The region experiences warm to hot summers and cool winters.

Annual precipitation averages 52.6 inches water-equivalent, with an average of 10.4 inches snow per year.² The wet season typically occurs from November to May, and there is a short typical dry season from August through October.

The ORNL Meteorological Program compiles 30-year average and 63-year record temperature and precipitation data. The 30-year average maximum daily temperatures range from a low of 46.9° F in January to 88.5° F in July, and the mean annual maximum temperature is 69.6° F. The 30-year average minimum temperatures vary from 28° F in January to 67.5° F in July. The mean annual temperature is 58.5° F.

Wind direction is slightly bimodal. The dominant wind direction is from the southwest and winds from the northeast form the secondary wind direction. Figure E-8 provides an annual wind rose for the Y-12 West Tower for 10 m above ground level; the wind roses from 15 m and 60 m are very similar. The Y-12 West Tower is approximately 0.8 miles northwest of Site 5. Additional assessments of meteorological data are provided in DOE 2017 in relation to the recent Phase I site investigation completed at Site 5.

² Climate statistics are from <http://www.ornl.gov/~das/web/Normals/30YRNorm.pdf>

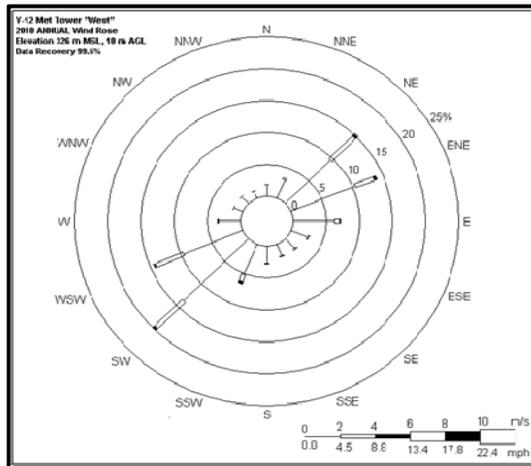


Figure E-8. Representative Wind Rose Diagram for the Y-12 West Meteorology Tower in 2010

Source: <http://www.ornl.gov/~das/web/page7.cfm>

2.6.2 Air Quality

The U.S. Environmental Protection Agency (EPA) Office of Air Quality Planning and Standards set National Ambient Air Quality Standards (NAAQS) for six criteria pollutants: carbon monoxide (CO), carbon dioxide (CO₂), nitrogen dioxide (NO₂), sulfur dioxide (SO₂), ozone (O₃), particulate matter with aerodynamic diameter less than or equal to 2.5 μm (PM_{2.5}), particulate matter with an aerodynamic diameter less than or equal to 10 μm in diameter (PM₁₀), and lead (Pb). Areas that meet NAAQS limits are classified as attainment areas, while areas that exceed NAAQS for a particular pollutant are classified as nonattainment areas for that pollutant. On March 12, 2008, the EPA promulgated the new ozone standard of 0.075 parts per million.

The ORR located in Anderson and Roane Counties is part of the Eastern Tennessee-Southwestern Virginia Interstate Air Quality Control Region (40 CFR 81.57). The EPA has designated Anderson County an 8-hour ozone and PM_{2.5} non-attainment area. Air quality in the greater Knoxville and Oak Ridge area is in attainment for all other criteria pollutants, as defined by NAAQS.

2.7 WATERSHED TOPOGRAPHY, DRAINAGE, AND LAND USE ZONES

The topography of the BCV watershed and surrounding areas with general drainage pathways for surface water and shallow groundwater is illustrated in Figure E-9. The valley trends northeast-southwest and is bounded by Pine Ridge on the northwest and Chestnut Ridge on the southeast. Bear Creek drains to the southwest along the lower elevation southeast side of the valley. Several smaller tributaries, designated as the North Tributaries (numbered sequentially as NT-1, 2, etc. from northeast to southwest) drain southward from Pine Ridge across the geologic strike of the valley feeding into Bear Creek. Elevations range from highs near 1260 ft along the crest of Pine Ridge to around 800 ft at the Bear Creek water gap in Pine Ridge at SR 95.

BCV is approximately 10 miles long and extends from the topographical divide near the west end of the Y-12 industrial area southwestward to the Clinch River. The BCV drainage includes two main creeks, Bear Creek and Grassy Creek. Bear Creek drains the entire Bear Creek watershed which includes the three potential EMDF sites and historical Y-12 waste sites in the middle and upper portions of the valley.

Bear Creek exits BCV through a water gap alongside SR 95 (White Wing Road) just southwest of the WBCV Site 14. Grassy Creek farther southwest of SR 95 drains a separate smaller watershed within BCV directly into the Clinch River. The surface water drainage divide between Grassy Creek and Bear Creek lies about one mile southwest of SR 95.

The geomorphology of BCV directly reflects the erosional resistance of the underlying geologic formations. Slopes on the south flank of Pine Ridge underlain by the more resistant Rome Formation are concave and flatten toward Bear Creek along the valley floor. First and second order stream valleys are organized in trellis/dendritic drainage patterns draining from Pine Ridge to Bear Creek. Upper slopes along Pine Ridge feature several interfluvies separated by incised steep-sided ravines. A lower elevation subsidiary ridge runs parallel with Pine Ridge to its southeast. This subsidiary ridge is underlain by more resistant beds in the Dismal Gap/Maryville formation. A strike valley underlain by less resistant formations (the Pumpkin Valley Shale, Friendship/Rutledge formation, and Rogersville Shale) is located between the two ridgelines. Farther southeast the valley flattens into broad low relief areas underlain primarily by the Nolichucky Shale and the Maynardville Limestone (See Figure E-9).

The current geomorphic surface appears relatively stable. Available satellite images and field reconnaissance at Site 5 suggest there is no visible evidence of recent large scale mass movement at the proposed EMDF sites in BCV. Topographical maps show no indications of sinkholes, sinking streams, resurgent springs, or other surface features related to karst terrain at or near the proposed EMDF footprints, although karst flow is well documented within the outcrop belt of the Maynardville Limestone along the general course of Bear Creek. No karst features have been identified during field reconnaissance at Site 5. Karst features have not been reported at other waste sites elsewhere in BCV except in areas associated with the Maynardville Limestone.

The BCV Phase I ROD (DOE 2000) divides the BCV watershed into three zones (Figure E-1) for the purposes of establishing and evaluating performance standards for each zone in terms of land and resource uses and human health and ecological risks following remediation. The proposed EBCV Sites 5 and 6b are located in Zone 3, which is an industrialized historical waste management area. Zone 3 has a designated future land use goal of controlled industrial use in the BCV Phase I ROD. Sites 7a, 7b, and 7c are within Zone 2, designated as a current recreational use goal and future unrestricted use goal, while Site 14 (WBCV) is exclusively in Zone 1 and has a future designated use goal of unrestricted use.

2.8 HYDROGEOLOGICAL CONCEPTUAL MODELS

Hydrogeological conceptual models were developed in the early 1980's and 1990's to facilitate site characterization and remediation of contaminant sources and plumes within the unique site conditions across the ORR. The conceptual model for the BCV watershed is perhaps best described in the BCV RI Report (DOE 1997), which incorporates the hydrologic framework for the ORR developed by ORNL researchers (Solomon et al. 1992, Moore and Toran 1992, Hatcher et al. 1992), with the specific conditions unique to BCV and to contaminant fate and transport within BCV. The site-specific conceptual models for the proposed EMDF sites are a subset of the overall conceptual model for the BCV watershed as the potential future release of contaminants via groundwater and surface water pathways would migrate initially from the footprint areas downgradient across the lower elevation areas of BCV dissected by the NTs and ultimately toward the main channel of Bear Creek.

The hydrogeological conceptual models presented for BCV and reviewed below for the proposed EMDF sites present surface water and groundwater flow patterns under natural conditions before landfill construction. It is important to recognize, however, the significant alterations to natural conditions that will occur during and after construction of the proposed EMDF which significantly change runoff and recharge conditions at and near the footprint areas. Subsequent sections address both the natural pre-construction conditions and anticipated changes during and after construction.

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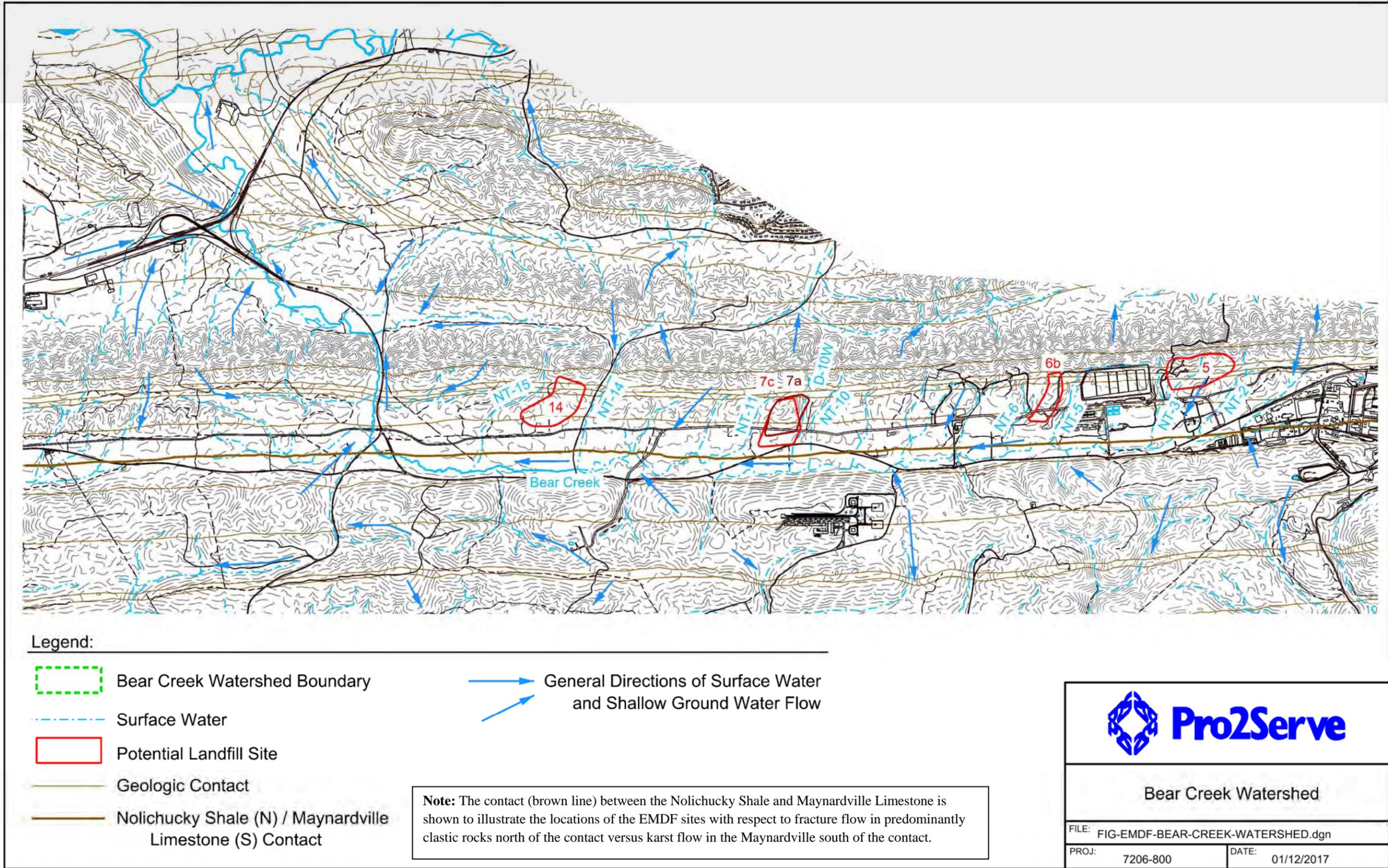


Figure E-9. Watershed for BCV and Adjacent Areas, Generalized Directions of Stream Flow and Shallow Groundwater

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2.8.1 Hydrogeological Conceptual Model for Bear Creek Valley

The BCV RI Report (DOE 1997) includes a hydrogeological conceptual model that integrates existing contaminant source areas and groundwater plumes within the overall context of the geology, and surface water and groundwater hydrology of the BCV watershed. Most relevant to the proposed EMDF sites, this conceptual model addresses the surface and subsurface flow conditions within and across the predominantly clastic formations of the Rome, Pumpkin Valley, Friendship/Rutledge, Rogersville, Dismal Gap/Maryville, and Nolichucky formations underlying most of the valley floor and those within and across the predominantly carbonate formations of the Maynardville Limestone and lower Copper Ridge Dolomite underlying a more narrow swath along the southern lowest parts of BCV. This configuration of the clastic and carbonate rocks is illustrated conceptually in Figure E-10. The figure illustrates the open conduits in the subsurface karst network of the Maynardville Limestone underlying the valley floor along Bear Creek relative to the predominantly clastic rocks without karst features to the north of the Maynardville/Nolichucky contact. As shown on the index map, the cross section is located near the center of the BCV watershed across the BCBG. Similar to the BCBG footprints shown in yellow, the proposed EMDF footprints are centered across varying widths above the outcrop belts between the Pumpkin Valley Shale and the lower half of the Nolichucky Shale.

Chapter 2 of the BCV RI Report (DOE 1997) presents a summary presentation of the BCV conceptual model, but a more detailed presentation of the model is presented in Appendix C of the BCV RI Report including extensive data from surface water and groundwater monitoring activities conducted over three decades of investigations and reporting. The BCV RI Report (DOE 1997) provides comprehensive details, interpretations, and supporting data and figures that should be reviewed for additional information only summarized below and in subsequent sections reviewing the surface water hydrology and hydrogeology for BCV.

The subsections that follow present details of surface water hydrology and hydrogeology that form the detailed basis of the site conceptual model for BCV and the site-specific conceptual models for each of the proposed EMDF sites. The BCV conceptual model, including the proposed EMDF sites, makes an important distinction between surface water flow along the NTs and groundwater flow within and across the outcrop belts of predominantly clastic rocks, versus surface water flow along Bear Creek and groundwater flow within the karst conduit network of the Maynardville Limestone. The groundwater flow paths through regolith materials and bedrock fractures within the predominantly clastic rocks differ from that of the karst network of the Maynardville. The clastic formations with predominantly shaley rocks cover roughly 80-90% of the BCV floor versus the relatively narrow strip with karst features in the Maynardville (as shown in the geologic map and cross sections above). Across the clastic outcrop belts overall shallow/intermediate level groundwater tends to flow south to southwest, whereas flow within the Maynardville and along Bear Creek tends to follow the geologic strike toward the southwest. Groundwater contaminants reaching Bear Creek and the Maynardville from sites to the north may move more rapidly within karst conduits but may also be subject to dilution and commingling of groundwater and surface water.

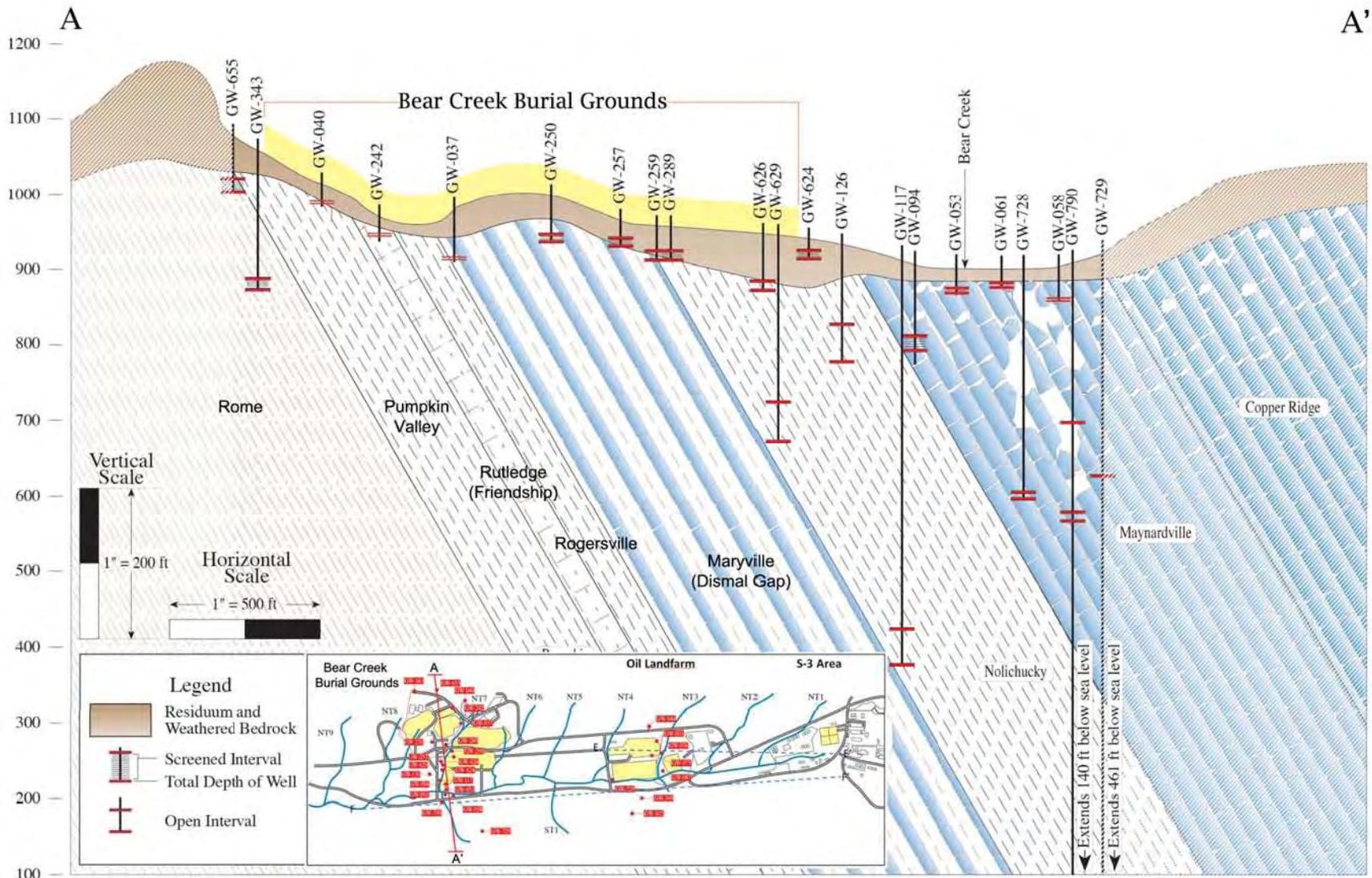


Figure E-10. North-south Cross Section across BCV

This figure illustrates the karst conduit groundwater flow system in the Maynardville Limestone relative to the predominantly clastic rocks characterized by fracture flow and the absence of karst north of the Maynardville/Nolichucky contact [From ORR Groundwater Strategy, UCOR 2013a].

2.8.2 Hydrogeological Conceptual Models for EMDF Sites in Bear Creek Valley

The footprints for each of the proposed EMDF sites in BCV are located on the predominantly clastic rocks of the Conasauga Group ranging from the lower Pumpkin Valley Shale to the lower Nolichucky Shale. Potential subsurface contaminant releases from these source areas must initially migrate in dissolved aqueous solution from the unsaturated waste downward through an underlying unsaturated zone composed of low permeability engineered liner, geobuffer materials (15ft thick), structural fill, and naturally occurring in-situ materials to reach the underlying water table at the top of the saturated zone. From there dissolved contaminants migrate along horizontal and vertical ground flow paths downgradient of the footprint toward discharge zones along adjacent valley floors. Depending on the conditions at each of the proposed footprints, the contaminant migration path(s) may also intersect with portions of high permeability underdrain trench and blanket materials. The proposed underdrain networks are designed to establish new base levels for the water table that will prevent upward movement of the water table surface into the geobuffer. The underdrain networks at the proposed sites comprise no more than 10% of the landfill footprint area. In the conceptual model, groundwater and surface water flow paths along and adjacent to the NT valleys adjoining the proposed sites ultimately lead downgradient toward Bear Creek and the Maynardville limestone, which drain the entire valley toward the southwest.

The most detailed EMDF conceptual model illustrations were previously developed for Site 5, but are conceptually applicable to each of the other proposed EMDF sites in BCV. Figures presenting generalized conceptual models for Sites 6b, 7a/7c, (including Site 7b, an additional small footprint considered for the dual site option), and 14 mimic those developed for Site 5. The site-specific hydrogeological conceptual model for Site 5 is presented in Plate 1 of DOE 2017 and in subsequent figures and summary descriptions. The illustrations and descriptions provided in the cross sectional views and details of Plate 1 summarize fundamental aspects of the model. The Plate 1 cross section is drawn to scale near the center of the Site 5 footprint and oriented from northwest to southeast perpendicular to geologic strike. Closeup inserts illustrate details of the hydrogeological model for upland areas and for lowland areas along the valley floor of NT-3 that are characteristic for each of the proposed sites. Intermediate elevation areas of the site which comprise much of the footprint are transitional between the upland and lowland areas. The relative positions of the stormflow zone, vadose zone, water table interval, and intermediate and deep groundwater intervals are illustrated in cross sectional views. The closeup views also highlight the zone of water table fluctuation that commonly occurs within saprolite of the regolith and the upper portion of bedrock below auger refusal depths. The detailed vertical profiles also schematically illustrate the relative change from relatively more porous and permeable unconsolidated regolith materials and shallow weathered and fractured bedrock downward into denser less fractured and unweathered bedrock at greater depths. The naturally occurring regolith typically includes a thin topsoil layer and silty/clayey residuum layer that grades downward into a variably weathered and fractured bedrock (saprolite) layer above solid bedrock. Along the flanks and floors of stream valleys, the regolith may include relatively loose porous and permeable colluvial and alluvial materials that mantle the residuum and saprolite (see details of Plate 1, DOE 2017).

As shown in Figure E.11, Solomon et al. (1992) defined hydrologic subsystems for areas underlain by predominantly clastic (non carbonate) rocks referred to on the ORR as aquitards. The technical basis for these subsystems are not reviewed here but are described in detail in Solomon et al. (1992), and Moore and Toran (1992). The subsystems include: the stormflow zone, the vadose zone, three intervals within the saturated zone (the water table, intermediate, and deep intervals), and an aquiclude at great depth where minimal water flux is presumed to occur. Solomon et al. (1992) reported that >98% of the estimated subsurface water flux occurs via two subsurface intervals: 1) the stormflow zone (>90%) within the surficial topsoil/root zone and 2) the uppermost part of the saturated zone defined as the water table interval (~8%). The intermediate and deep intervals of the saturated zone at depths on the order of 100 ft or more accounted for <2% and <1% of water flux, respectively. See pages 3-5 through 3-28 of Solomon

et al. (1992) for complete descriptions of research methods, locations, interpretations, and findings completed in the headwaters areas of Melton Branch underlain by the same Conasauga Group formations in BCV. Studies were also completed in the Ish Creek Basin. However, subsequent watershed studies reported by Clapp (1998) have shown that the proportion of flux via the stormflow zone may be much less. His results suggested that the stormflow zone contribution is closer to 70% during an average year (rather than the >90% reported by Solomon et al. (1992)). The overall conclusions of the study suggest that annual groundwater recharge and groundwater flux from the water table interval to stream flow may be much higher than originally proposed by Solomon et al. (1992), and closer to 30% or more on average rather than the 8% water flux originally reported. The relative proportions of the intermediate and deep intervals of the groundwater zone would remain proportionally low, similar to those presented by Solomon et al. (1992), as illustrated in Figure E-11. Most of the active groundwater flux would still occur via the stormflow zone and water table interval. However, landfill construction will eliminate virtually all natural flux via the stormflow zone, leaving the water table interval as the primary route for lateral migration of contaminants that may leave the subsurface waste footprint below the proposed EMDF sites.

The boundaries between the water table/ intermediate levels and deep level were also based on changes in groundwater chemical compositions with depth thought to be related to water residence time. The approximate boundary between mixed-cation- HCO_3 water and Na-HCO_3 water was defined at depths ranging from 30-50m (~100-165 ft) for the predominantly clastic rocks on the ORR such as those at and near the proposed EMDF sites. The deep “aquiclude”, composed of saline water having total dissolved solids ranging from 2,000 to 275,000 milligrams per liter lies beneath the deep interval at depths in portions of BCV believed to be greater than 300 m (~1000 ft) [see Solomon et al. (1992) for details].

Figures E-12, E-13, and E-14 present three dimensional (3D) perspective views at and downgradient of Site 5. These figures provide additional tools for visualizing the conceptual model of surface and groundwater flow patterns typical for the proposed EMDF sites. The EBCV Site 5 conceptual model cross section (Plate 1) and 3D figures illustrate the relationships between the key conceptual engineering design elements for Site 5 and site specific topography, surface water features (springs, seeps and wetland areas, and NT drainage paths), and estimates of the current water table surface. Section 6.2 in the main document presents preliminary conceptual design elements for each proposed site, including underdrain trench/blanket networks as necessary, geobuffer/liner systems, and final landfill surface grades in relation to expected groundwater elevations.

As illustrated conceptually in Figures E-12 through E-14, groundwater flow in the water table and intermediate intervals migrates from recharge zones in upland areas and converges toward and slowly discharges along valley floors supporting baseflow along the NT stream channels. Hydrographs from continuous monitoring of water levels in monitoring wells at Site 5, at the BCBG site, and elsewhere in BCV and on the ORR in similar settings indicate that groundwater levels rise fairly quickly in response to rainfall/recharge events but fall to lower levels relatively quickly in the absence of rainfall/recharge events. The recession curves of the hydrographs indicate relatively quick drainage of the shallow water table interval via lateral groundwater flow and baseflow discharge to the nearest tributary stream channels. In addition to the more lateral flow at and near the water table, upward seepage may occur from the water table and intermediate groundwater intervals via transmissive and interconnected regolith and bedrock fractures that intersect with valley floors. Flow along fracture paths tends to be more rapid and preferential along geologic strike toward the cross cutting NT tributary valleys, where hydraulic gradients are parallel to geologic strike, as illustrated conceptually in Figure E-13.

Actual fracture flow paths are three dimensionally complex and cannot be accurately defined far beyond their locations in individual monitoring wells. The individual fracture paths illustrated in Figure E-13 are greatly simplified and purely conceptual and schematic. The number of transmissive fractures shown is also extremely limited relative to the greater number that is likely to exist at the local scale of Site 5.

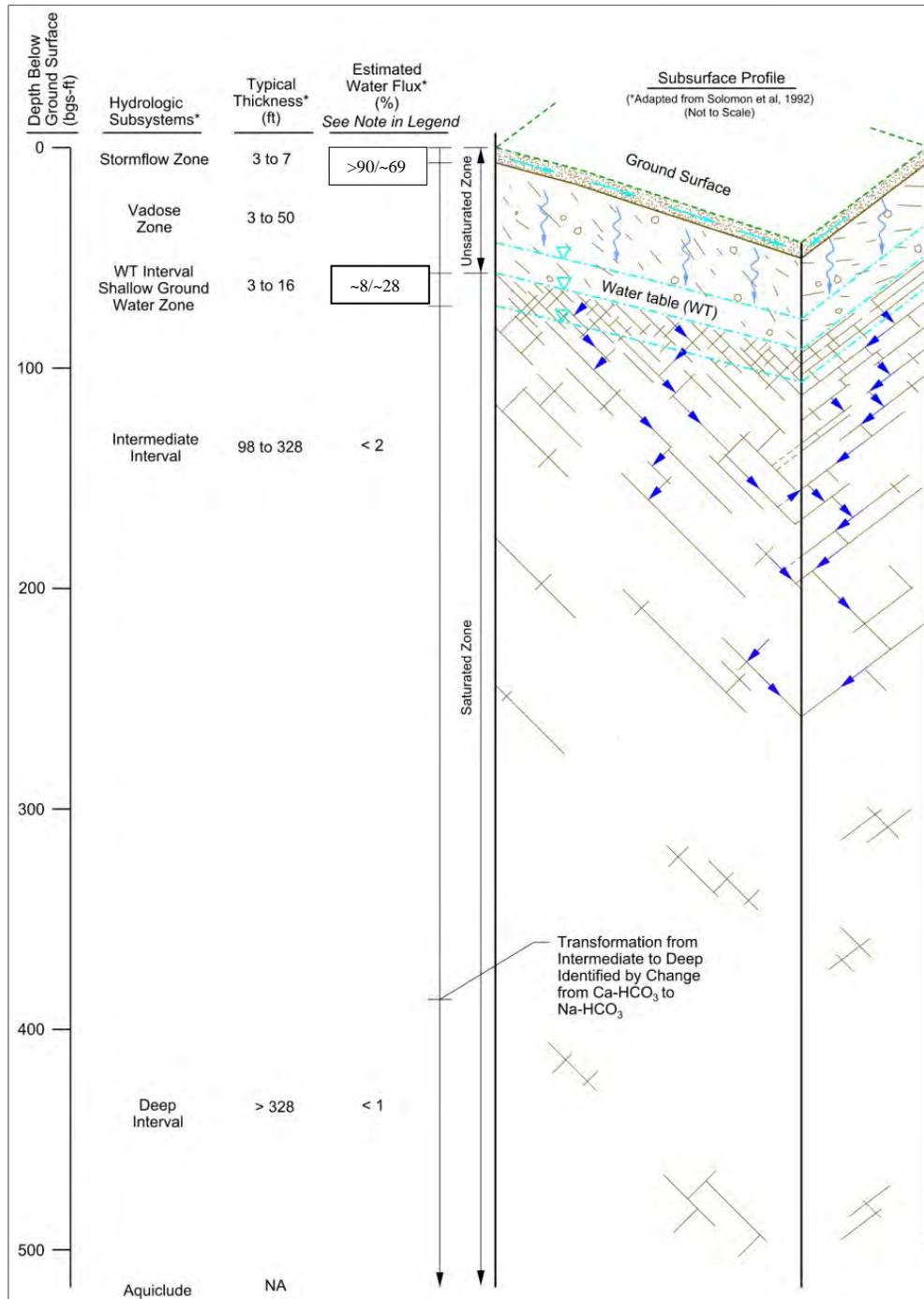


Figure E-11. Subsurface Conceptual Profile

Figure indicates hydrologic subsystems for predominantly clastic rock formations on the ORR (based on Solomon et al. 1992).

Figure Notes:

Hydrologic subsystems are defined on the basis of subsurface water flux which decreases with depth

Subsystems are vertically gradational and not separated by discrete boundaries.

Depths shown are approximations for conceptual purposes only

Research by Clapp (1998) suggests that the original estimates of >90% and 8% water flux for the stormflow and water table intervals shown may actually be more on the order of ~69% and ~28%, respectively with the remaining ~3% flux attributable to the intermediate and deep intervals.

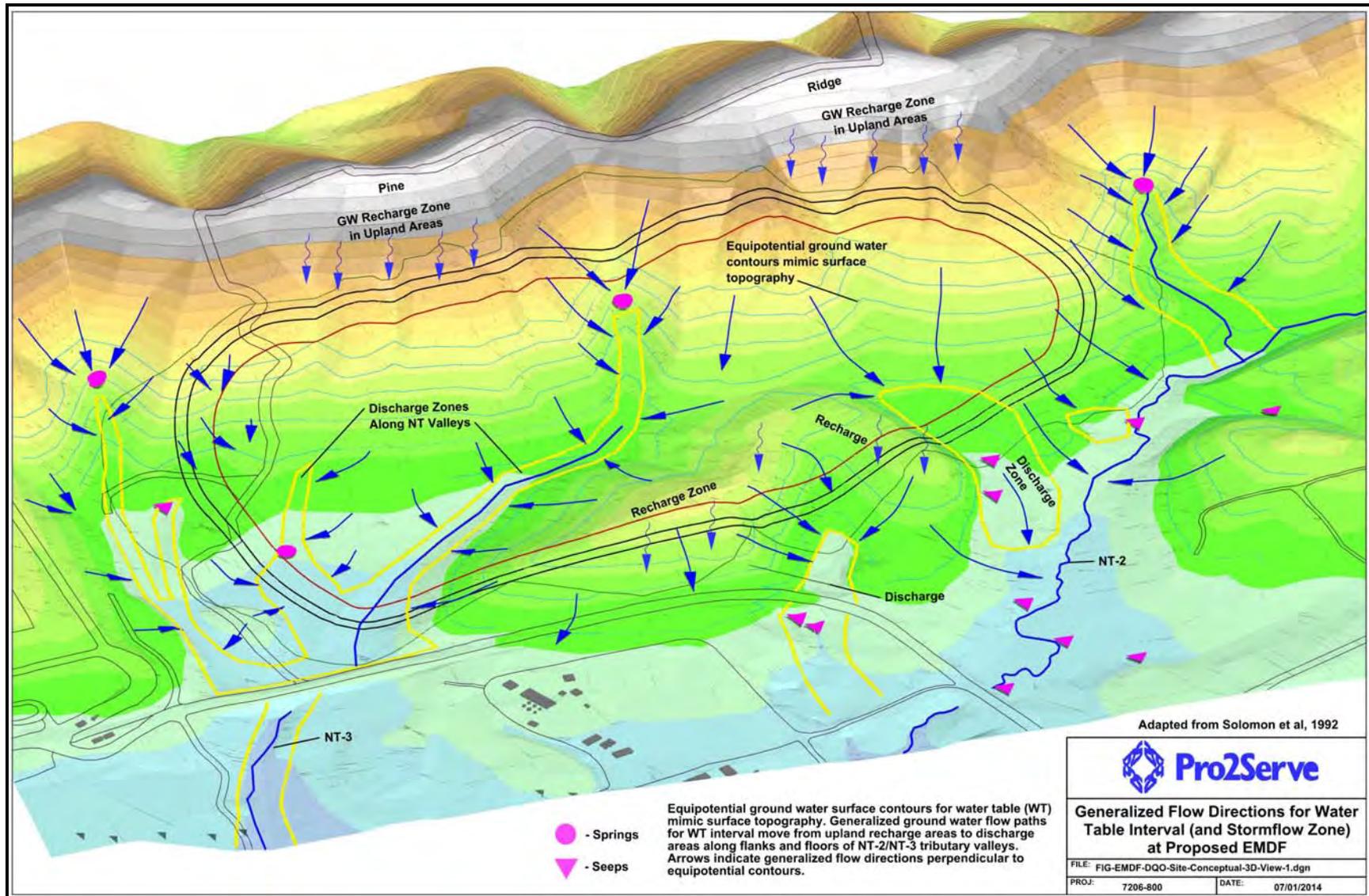


Figure E-12. Pre-construction Hydrogeological Site Conceptual Model, Site 5 View 1

Figure illustrates groundwater flow within the shallow water table interval at Site 5.

Note: Color shading in these figures reflects 10 ft topographic contour interval changes from highest (light gray) to lowest elevations (pale blues).

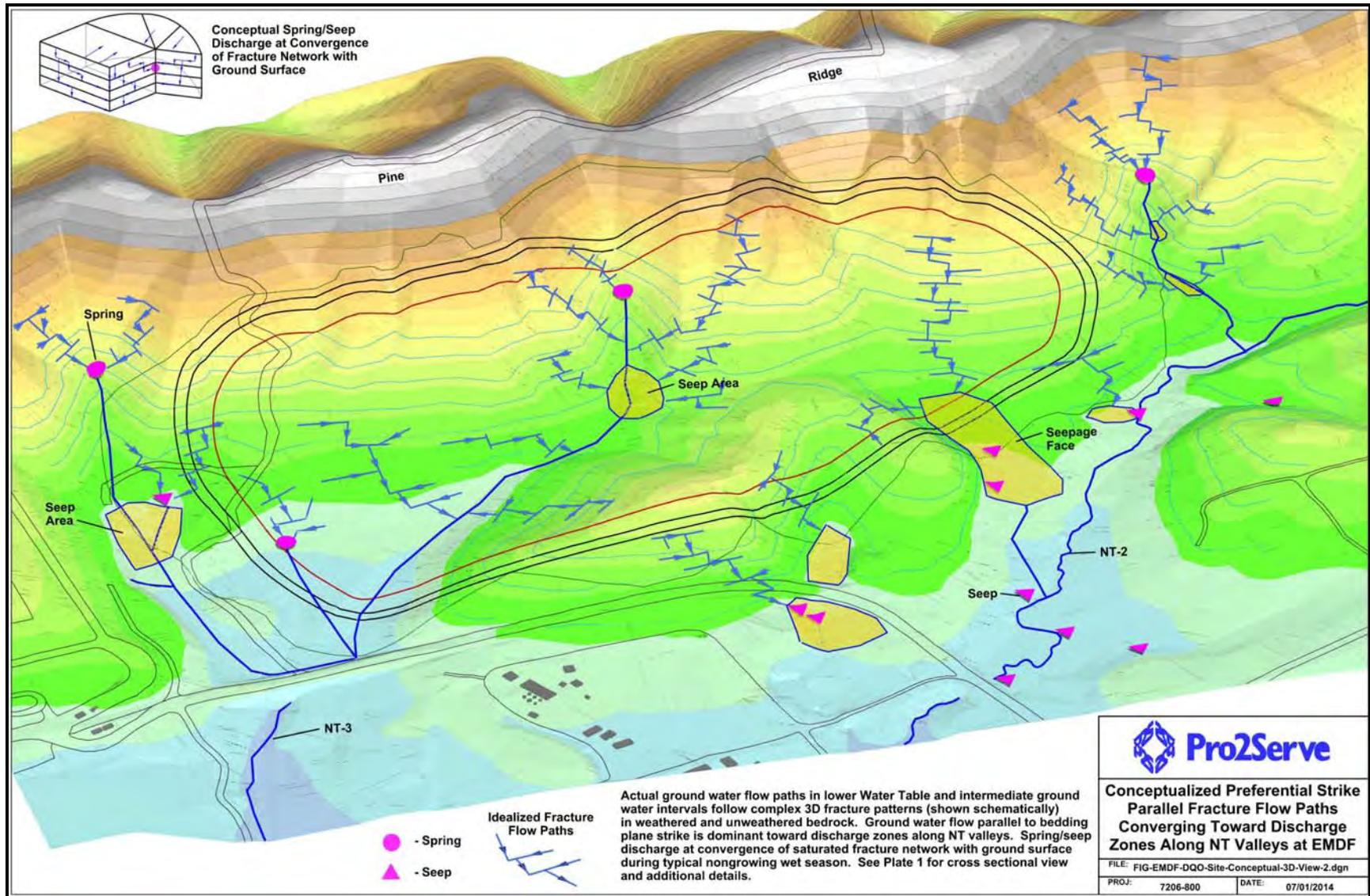


Figure E-13. Pre-construction Hydrogeological Site Conceptual Model, Site 5 View 2

Figure illustrates several individual and idealized conceptual groundwater fracture flow paths in water table and intermediate groundwater intervals at Site 5.

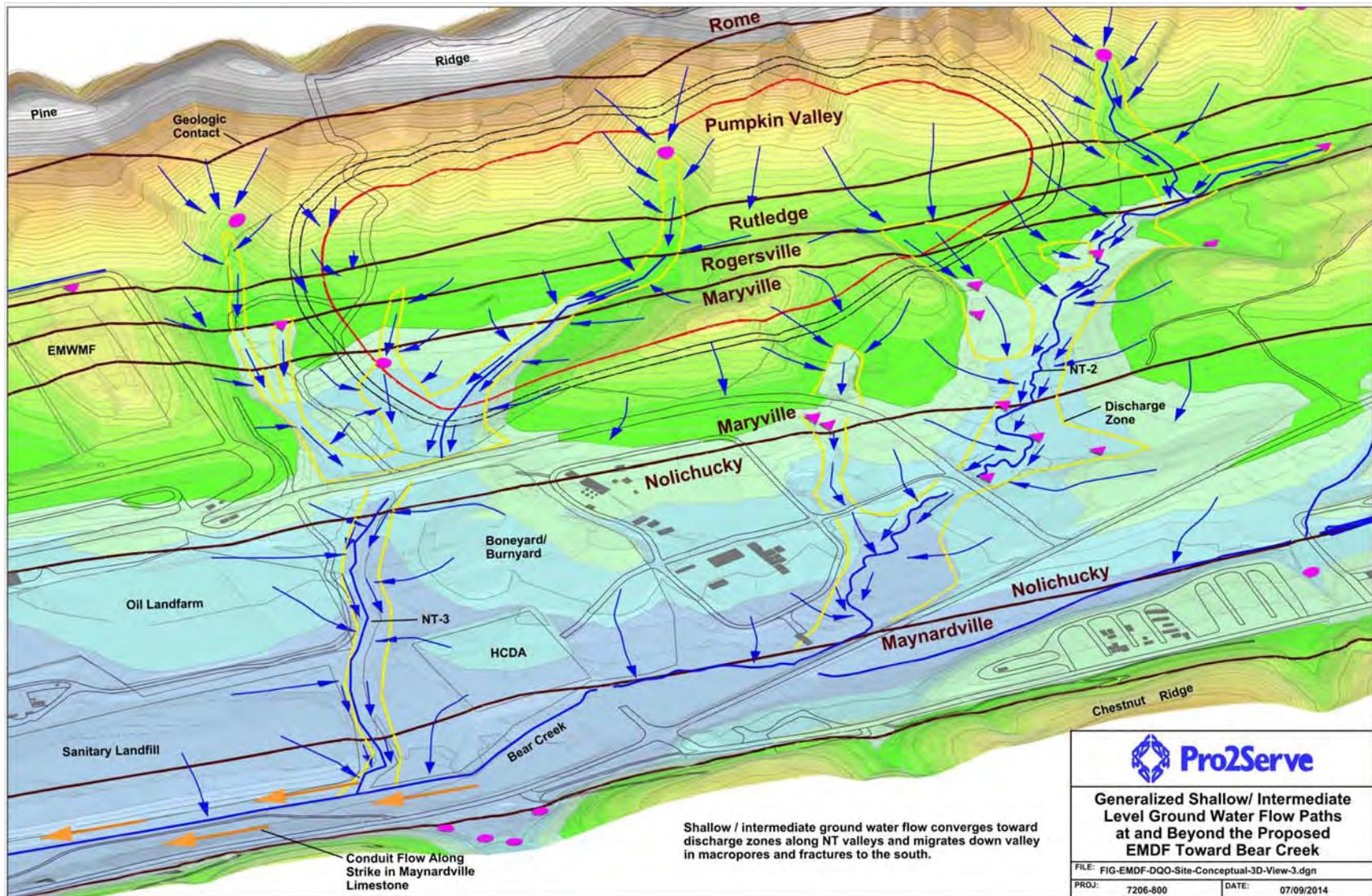


Figure E-14. Pre-construction Hydrogeological Site Conceptual Model, Site 5 View 3

Figure illustrates flow paths in the water table and intermediate levels of the saturated zone at and downgradient of Site 5.

The figures also do not illustrate the 3D complexities and relationships between fractures and geological attributes associated with the regional dip to the southeast, micro and mesoscale deformation, and variations in lithologies and stratabound fracture networks that have been demonstrated in research on the ORR. Individual fractures or fracture sets are commonly not identified during the drilling and logging process and generally require rock coring and detailed in-situ hydraulic testing profiles to accurately identify permeable from impermeable intervals. Groundwater discharge through macropores and preferential pathways of shallow regolith materials (topsoil and clayey residuum) and through highly weathered and fractured saprolite and bedrock is commonly expressed at individual seeps and springs, and broader seepage faces delineated as wetland areas. These groundwater discharge areas occur along lower slopes of the NTs and along upper reaches of the NTs where abrupt slope transitions occur (see springs/seeps and wetland areas shown on Figures E-12 through E-14, and similar figures for Sites 6b, 7a/7b/7c, and 14).

Another important aspect of the conceptual model relates to groundwater flow paths and rates that are dominant along fractures that trend parallel to geologic strike. Tracer tests and investigations of groundwater contaminant plumes on the ORR and in BCV demonstrate that groundwater tends to move more rapidly along fracture flow paths that are parallel to geologic strike versus flow paths that are perpendicular to strike. This is particularly true for the water table and upper intermediate intervals of the saturated zone where most groundwater flux occurs. For the proposed EMDF sites, it is therefore important to view the topography at each site footprint with respect to geologic strike (which is parallel to the crest of Pine Ridge) and the orientation of adjacent NT valleys. Water table contour maps for Site 5, Site 14, and similar areas in BCV (shown in subsequent sections) tend to mimic surface topography. Footprint areas where water table (or potentiometric surface) contours trend at right angles to geologic strike would suggest areas with more rapid groundwater flux toward the nearest NTs. In contrast, footprint areas where water table contours trend parallel with geologic strike would suggest areas with slower groundwater flux toward the nearest NTs or southward toward Bear Creek. Footprint areas intermediate between these extremes would constitute areas where hydraulic heads, common orthogonal fracture orientations, and topography result in flow directions and rates of intermediate proportion. Above all, the conceptual model suggests that at each of the proposed footprints, the most rapid groundwater flux will tend to occur along strike parallel flow paths toward the adjacent north-south trending NTs. At each site, the NTs form base level zones for groundwater discharge adjacent to the upland footprint areas. The NTs immediately east and west of the footprints cut across the geologic strike of the formations and in areas closest to the footprint determine and constrain the lowest elevations of the water table surrounding the higher elevations of the water table in the uplands between the bounding NTs.

Figures E-15, E-16, and E-17 are 3D perspective views of proposed Sites 6b, 7a/7b/7c, and 14 illustrating the generalized flow paths for surface water and shallow/intermediate groundwater from each site downgradient toward Bear Creek. The figures present site-specific conceptual models conveying the generalized subsurface groundwater pathways through regolith and bedrock materials that are dominantly parallel to geologic strike and that discharge to the NT stream channels adjacent to each of the sites. A smaller portion of groundwater flow at each site occurs through fracture networks that are perpendicular to strike. Travel time for groundwater flow (and dissolved contaminants) along the latter subsurface pathways are presumed to be longer and possibly more tortuous than those parallel with strike that discharge more readily to the NT valley floors.

There are numerous investigations of the surface and subsurface geology/hydrology both up and down BCV, as this appendix explains throughout in the chapters that follow. Data from the numerous borings, wells, piezometers, etc. in the BCV watershed, some of which are presented in the following chapters, are consistent with the conceptual model described in this section.

2.9 EFFECTS OF LANDFILL CONSTRUCTION ON THE WATER TABLE

It is important to note that the natural conditions just described will be significantly altered during the construction and post-closure period of the proposed EMDF. As the landfill is constructed the area formerly available for direct and rapid groundwater recharge across the footprint will be eliminated. Remaining areas available for rapid recharge to the water table will be restricted to undisturbed areas outside of the footprint, upgradient and adjacent to the landfill. The significant reduction in direct recharge combined with the proposed underdrain networks (where those are proposed) will lower the water table below the footprint and reduce the lateral flux of groundwater passing below the footprint. Figure E-18 illustrates key changes to surface and groundwater hydrology from pre construction through construction, capping, and closure. The figure is based on an accurately drawn northwest-southeast cross section located near the center of the proposed EBCV Site 5, but the changes noted in the figure and described below are applicable to each of the other possible EMDF locations in BCV. The figure illustrates the relationships between the water table and the primary components of the conceptual design for the EMDF at EBCV Site 5, and the progressive lowering of the water table from its pre-construction natural configuration to that during and after landfill construction and final capping. The main document, (Chapter 6) discusses conceptual underdrain configurations for each proposed site (Section 6.2.2.4.5) and inter-site differences in estimated pre-construction groundwater elevations (Section 6.2.2.6.3).

The Stage I pre construction phase shows the water table or potentiometric surface of the shallow water table interval for April 21, 2015, the seasonally highest level recorded at Site 5 based on the Phase I investigation. Hourly measurements were collected in the Phase I monitoring wells at Site 5 over a one year period from December 1, 2014, through November 30, 2015. A lower water table is shown in Stage I as well to illustrate the overall range in water level fluctuations that occur not only seasonally but over much shorter periods of several days during and after significant rainfall/recharge events that may occur during almost any month of the year. The April 2015 water table surface is representative of the relatively higher water levels that occur each year during the wet non-growing winter and spring seasons. The cross sections illustrate the surface topography, the configuration of the 15 ft thick geobuffer/liner system, the lower and upper boundaries of the waste, and the final surface of the cap upon closure.

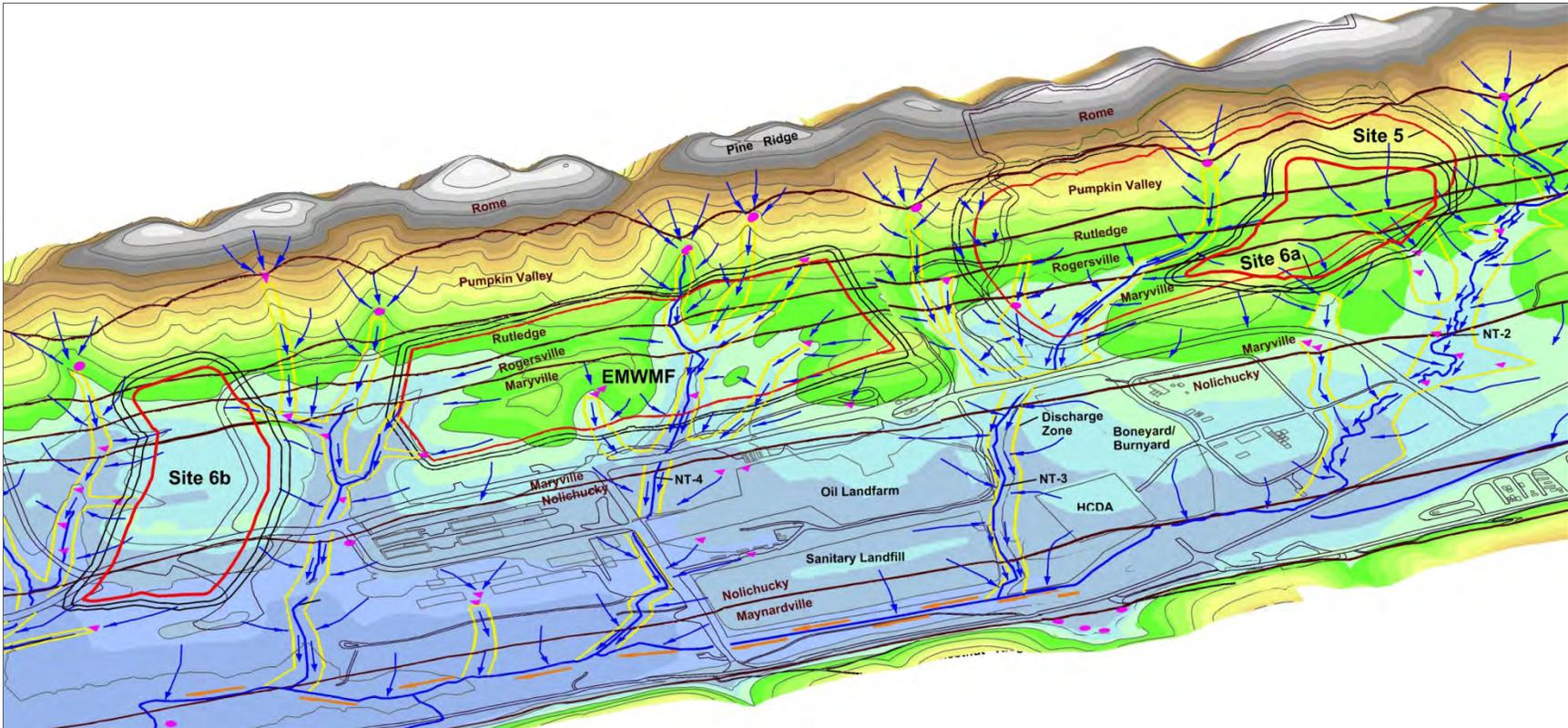


Figure E-15. Pre-construction Hydrogeological Site Conceptual Model, Sites 6b and 5

Figure illustrates generalized groundwater flow paths in the water table and intermediate levels of the saturated zone at and downgradient of Sites 6b and 5, and for the existing EMWMF prior to landfill construction.

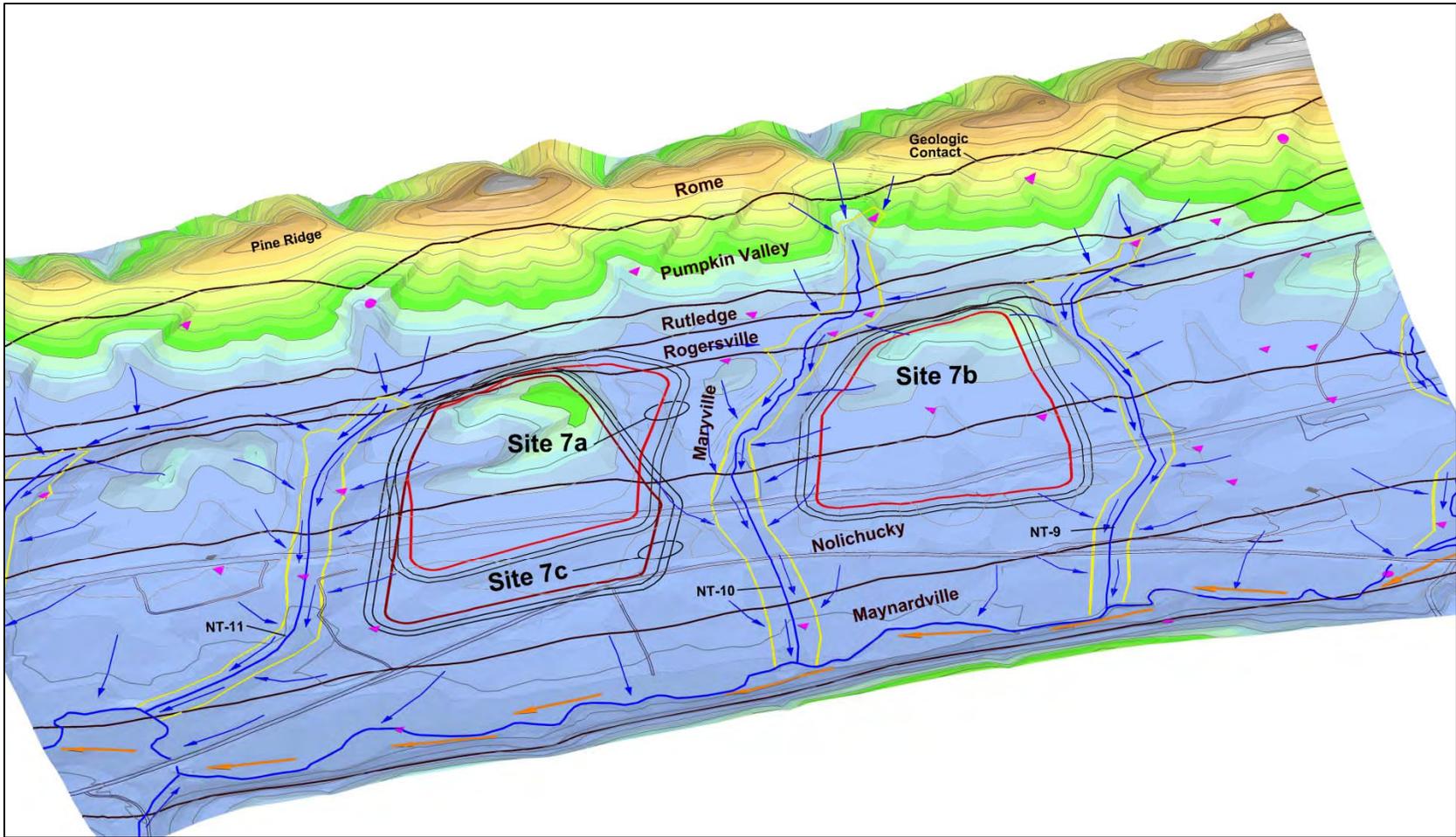


Figure E-16. Pre-construction Hydrogeological Site Conceptual Model, Sites 7a, 7b, and 7c

Figure illustrates generalized groundwater flow paths in the water table and intermediate levels of the saturated zone at and downgradient of Sites 7a, 7b, and 7c

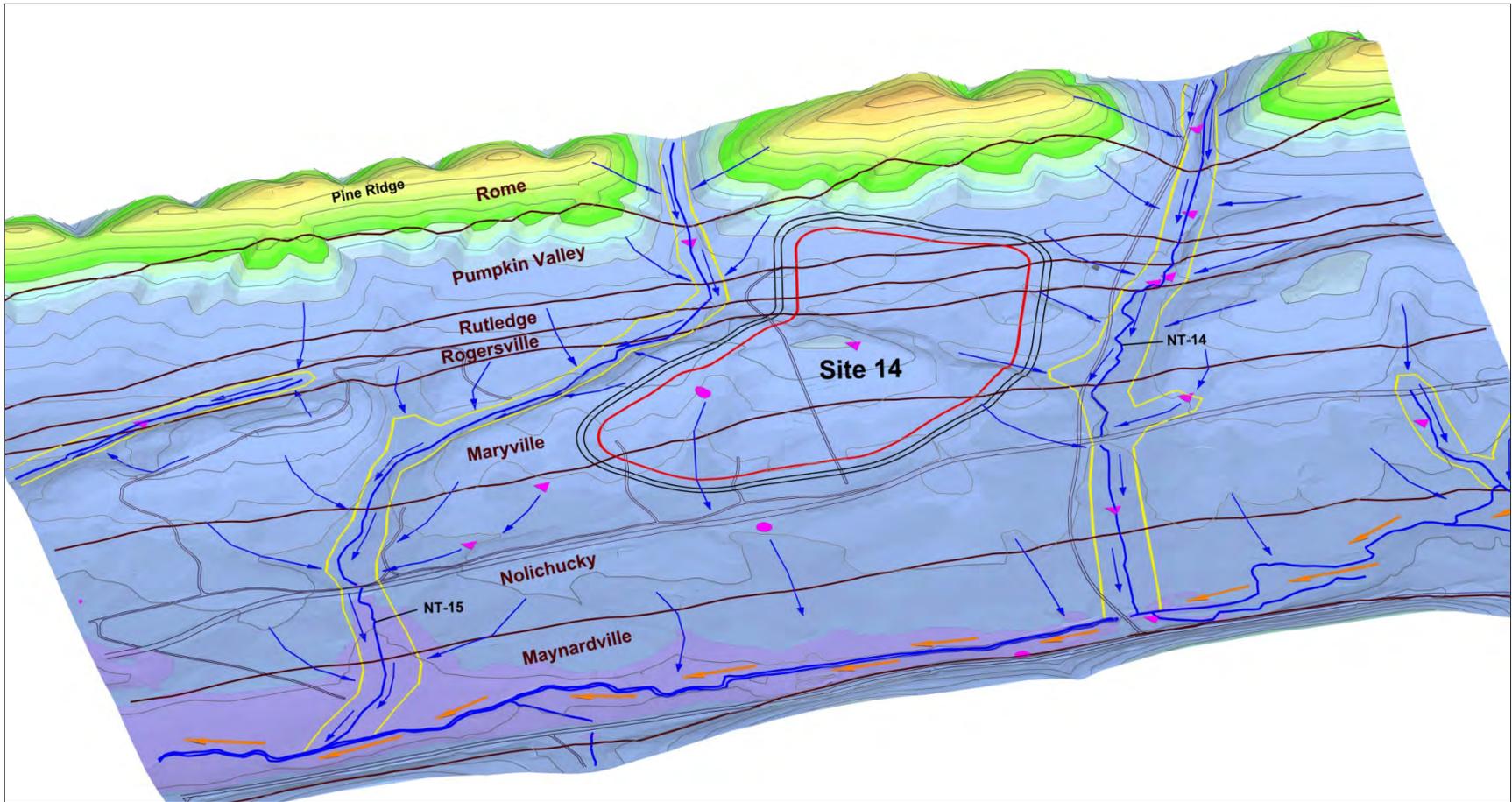


Figure E-17. Pre-construction Hydrogeological Site Conceptual Model, Site 14

Figure illustrates generalized groundwater flow paths in the water table and intermediate levels of the saturated zone at and downgradient of Site 14

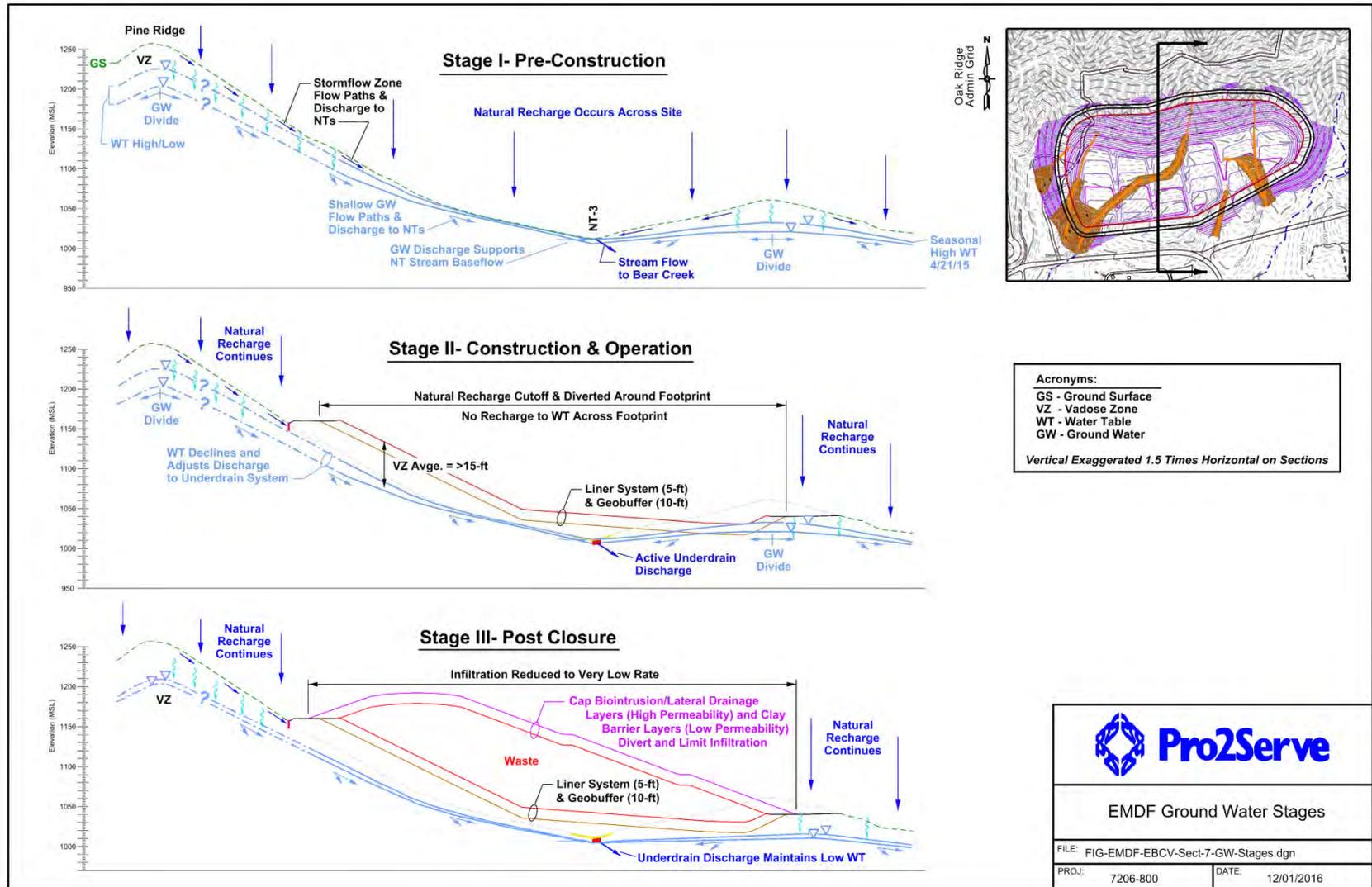


Figure E-18. Predicted Changes to Surface and Groundwater Hydrology at EBCV Site 5
Figure illustrates expected changes from pre-construction through EMDF construction, capping, closure at EBCV Site.

Note that the vertical scale of the cross sections has been exaggerated by 1.5 times the horizontal scale to better illustrate the various layers. Actual slopes and topographic relief across the site are less than shown (accurate cross sections without vertical exaggeration are provided in DOE 2017). The cross sections illustrate the progressive lowering of the pre-construction water table that would occur during construction and operations (Stage II). Progressive lowering and stabilization of the water table would occur from the combined effects of:

- gravity drainage of shallow groundwater into the underdrain trench at elevations several feet below current NT stream channel elevations,
- elimination of active recharge across the footprint by the impermeable layers of the liner/cap system (umbrella effect), and
- capture and diversion of upslope surface water and topsoil stormflow zone water.

2.9.1 Underdrain Effects

The blanket/trench underdrain systems proposed at several sites are designed to provide a high permeability lower base level drain for the uppermost portion of the saturated zone. The conceptual design base elevations of the underdrain trenches are at least 4.5 feet below the existing stream channel elevations. Stage III post closure conditions at the EBCV site (Figure E-18) illustrate the anticipated water table surface adapted to the underdrain network and reduced recharge resulting from the umbrella effect, as described in the following section.

Initial site grading would remove all loose and unstable topsoil, and colluvial and alluvial materials across the site footprint so that the underdrain network would be mostly in contact with in-situ stable residuum and/or underlying saprolite and bedrock. The underdrain composition of graded highly porous and permeable materials would ensure a large contrast between the relatively low hydraulic conductivity (K) of the in-situ natural materials, and the high K of underdrain materials. The location of the underdrain network along the pre-existing valley floors and the orders of magnitude difference between the K and effective porosity of the underdrain and the adjacent in-situ materials would facilitate persistent long-term groundwater seepage into the underdrain. The underdrains would also be extended far into the uppermost reaches of the headwater NT sub-tributaries to intercept and drain the headwater springs/seeps and groundwater discharge zones along the main ravines and stream channels cutting into the southern flanks of Pine Ridge. The extensive underdrain network proposed for Site 5 contrasts greatly with the single straight line underdrain retrofitted for Cell 3 of the EMWMF. Placement of the underdrains along the entire lengths of the former stream channels and ravines is more likely to alleviate the potential for any upward incursions of the water table below the footprint that have been of concern at the EMWMF.

The underdrain trench would establish a new base level for the water table at elevations 4.5 ft or more below the higher pre-construction elevations of the former NT stream channels. Shallow groundwater flowing mostly laterally and converging and discharging as base flow to the former stream channels along the valley floors would be intercepted and captured by the blanket and trench drain system placed at lower elevations relative to the pre construction stream channels. Site characterization and tracer testing has demonstrated that shallow groundwater flow tends to migrate more rapidly along fracture pathways (bedding planes and joints) that are parallel to subparallel with geologic strike, so that the middle and upper NT tributaries in BCV (where the EMDF footprints occur) capture most of the groundwater flux. The broad surface area across the base and sidewalls of the underdrain network against the face of in-situ materials would also act to ensure an effective drainage system to lower the water table and limit upward migration of the water table. The lower base level elevations of the underdrain trench would result in a lowered water table across the entire footprint area.

The conceptual design assumes the EMDF underdrain system will function effectively to encourage and maintain natural groundwater drainage below the landfill footprint. Even with some degree of diminished porosity and permeability, the underdrain is assumed to provide an effective avenue for long term

drainage based on a much higher permeability of underdrain materials relative to that of in-situ materials. The measured K of in-situ soils/saprolite and bedrock materials generally ranges between 10^{-4} cm/sec to 10^{-6} cm/sec or less. The design calculation sheets by Bechtel Jacobs in 2003 for the underdrain installed below Cell 3 at the EMWMF, indicate K values for various underdrain materials ranging from 2.0×10^{-2} cm/sec for sand, to 15 cm/sec for gravel (#57 size stone), to 35 cm/sec for rock (#3 ballast stone). They calculated total flow capacities for the underdrain of 476 gpm for a 5% slope and 192 gpm for a 2% slope with a calculated underdrain design flow of 8 gpm based on groundwater modeling. Even with some degree of potential clogging, the minimum of five orders of magnitude difference between underdrain and in-situ K values will help to ensure the persistence of a lowered water table. The EMDF underdrain design calls for alignment of the underdrain network directly along each of the former stream channel pathways for the valleys/ravines that underlay the footprint. This layout takes advantage of natural groundwater fracture flow paths toward the NT tributary valleys that have developed over eons of groundwater recharge and discharge at a local watershed scale unique to each EMDF site. Refinements to the conceptual design for the underdrain system will be made as the detailed design progresses, site characterization data are obtained, and regulatory review and input is made. In addition, the design will account for the long-term potential for underdrain clogging.

2.9.2 Umbrella and Diversion Effects

During and after construction, the impermeable plastic and very low permeability compacted soil components of the liner system installed across the footprint area eliminate groundwater recharge to the underlying water table, and restrict natural recharge to a narrow swath on the south flank of Pine Ridge. The upgradient perimeter ditch and French drain system along the north perimeter of the landfill captures and diverts sheet flow, channel flow, and topsoil stormflow zone waters from upslope areas away from the footprint, further reducing potential recharge to the water table. In all cases, the elimination of recharge across the footprint would decrease the flux of groundwater passing below the footprint and contribute to lowering the water table at and near the footprint. The base elevations in the conceptual design for the landfill footprints have also been set to avoid significant cuts into the existing ground surface to avoid the potential for upward vertical gradients to encroach on the unsaturated zone of the geobuffer/liner system. The potential for strong upward gradients that may limit the effect of reduced recharge on water table elevations appears to be of most concern at Site 5, which is located in closest proximity to Pine Ridge. However, as illustrated in Figure E-18, the floor and sidewall elevations adjacent to Pine Ridge are generally well above the current existing land surface and water table, thereby limiting the potential impact of artesian conditions. The intended effect of the engineered features above and below the landfill is to lower and maintain the water table at elevations that do not rise or encroach on the geobuffer, liner system, or waste.

The combined effects would also result in greatly reduced water table fluctuations below the site footprint in response to rainfall/recharge events. Water level fluctuations in shallow monitoring wells located in natural undisturbed settings such as the existing proposed sites in BCV generally respond rapidly to significant rainfall events. Isolation of relatively large areas from active recharge creates a large umbrella effect that will dampen the effects of these recharge events and greatly reduce the range of water table fluctuations below the footprint.

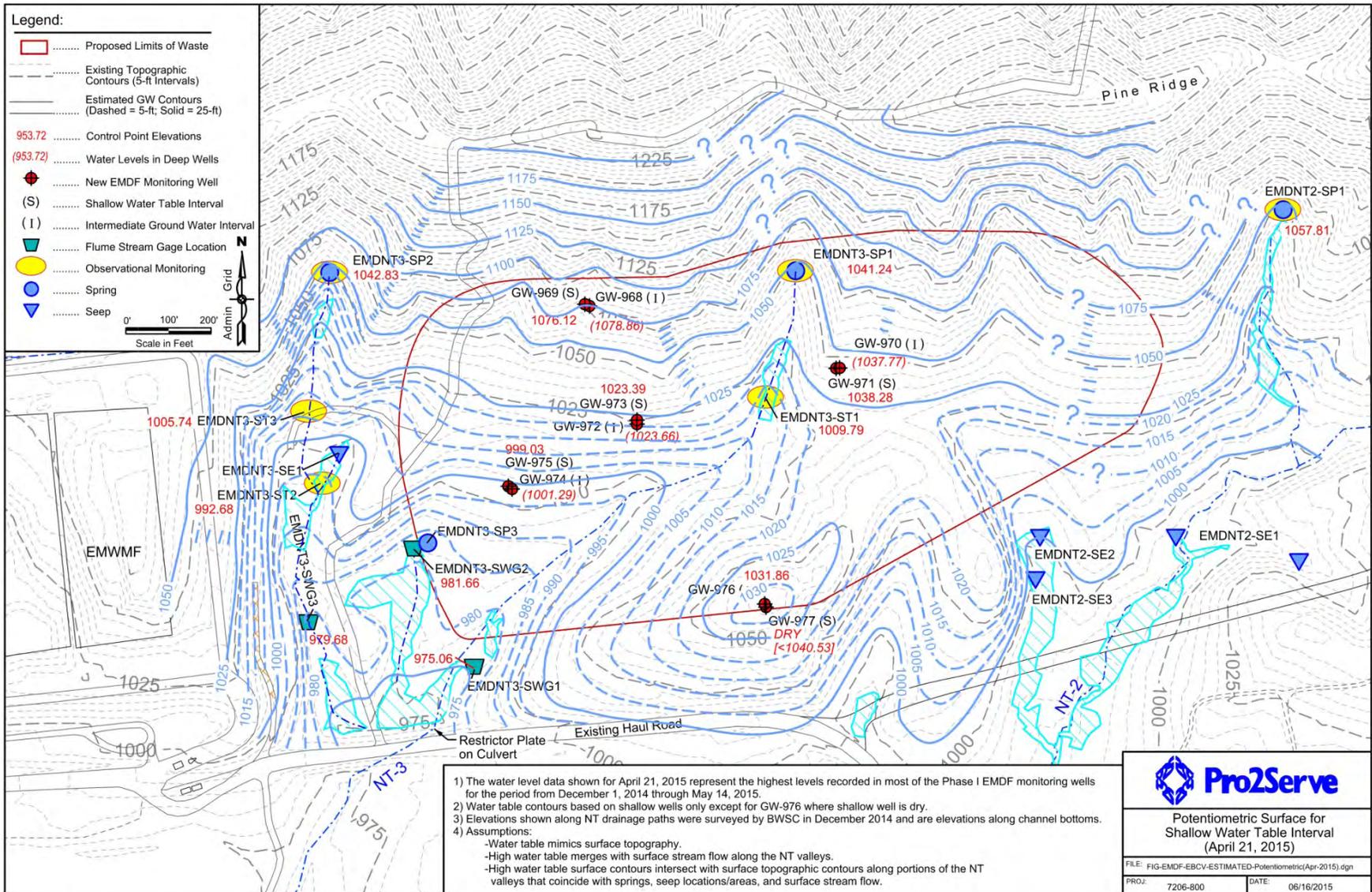


Figure E-19. Water Table Contour Map for Site 5

This figure represents the highest groundwater levels for the winter/spring 2015 wet season (DOE 2017).

2.9.3 Inter-site Differences in Water Table Suppression

The changes to the water table presented for Site 5 would generally apply to each of the other proposed sites, primarily in relation to the umbrella effect across each footprint. However, some differences appear likely based on site-specific conditions at each location. Variations among the environmental settings at each site are associated with local topography, NT stream channel configurations, locations of springs, seeps, and wetland areas, and locations with respect to Pine Ridge and underlying geologic formations. The preliminary design layout and 3D configurations of cell floor elevations and underdrain networks are influenced by these various factors (refer to Section 6.2.2.6.3 of the main RI/FS text). Some of the key differences among the proposed EMDF locations are reviewed below relative to potential impacts on the local water table. The umbrella effect is relatively consistent for all sites in terms of cutting off active recharge to the footprint areas and greatly reducing local groundwater level fluctuations in response to storms.

However, inter-site differences in natural recharge in upslope/upgradient areas, and in relative elevations of waste cell floors, pre-construction topography, and adjacent stream channels or underdrain trenches, exert additional controls over long-term post construction changes to the water table. The design elevations for the waste cells at each of the proposed sites are constrained by the estimated local pre-construction water table surface and anticipated changes to that surface following construction and closure.

The extent of post construction undisturbed areas that are upslope of the sites and available for natural recharge varies with local topography and proximity to the crest of Pine Ridge. Site 5, closest to Pine Ridge, has the least upslope recharge area that would contribute to groundwater underflow below the site. Site 5 is centered roughly over the outcrop belts of the Friendship/Rutledge formation and Rogersville Shale. Sites 14, 7a/7b/7c, and 6b are each centered slightly farther south and across the subsidiary ridge underlain by the lower Maryville/Dismal Gap formation. The locations of these footprints across more topographically isolated upland areas farther south of Pine Ridge reduces the influence of recharge from upgradient areas along Pine Ridge and potential groundwater underflow toward the south underneath the footprint areas.

The conceptual footprints at Sites 6b, 7a/7b/7c, and 14 are expected to require less extensive underdrain networks than those proposed for Site 5. However, the post-construction water table elevation relative to waste cell floors at sites 6b, 7a/c and 14 would be controlled by the adjacent stream channel elevations, the reduction in local recharge, and watershed-scale variations in hydraulic head. The more extensive underdrain trench network constructed below the existing grade of major tributary channels at Site 5 could provide a lower post- construction water table surface relative to the waste cell floors than that provided at Sites 6b, 7a/7b/7c, and 14.

Water table contour maps from 1987/1988 at Site 14 (WBCV) and from 2015 at Site 5 (EBCV) indicate that water table “mounds” occur below the subsidiary ridges that are underlain by the lower Dismal Gap/Maryville formation at both sites (see maps in Sections 3 and 5). Parts of the footprint areas of Sites 7a/7b/7c and 6b are similarly located across the subsidiary ridges that are underlain by the lower Dismal Gap/Maryville formation. The proposed footprints for Sites 6b, 7a/7b/7c, and 14 completely span the crest and sides of this subsidiary ridge, but at Site 5 only the southern edge of the footprint reaches the ridge crest. The current conceptual design for Site 5 requires that a portion of the north side of the spur ridge be excavated down to elevations below the water table mapped during the 2015 Phase I investigation. The remaining undisturbed southerly section of the spur ridge would remain as a natural buttress along the southern edge of the landfill. It is assumed that the water table within this local area of the footprint could be effectively dewatered and reduced during landfill construction. The similar water table mounds that appear likely below the topographic highs at Sites 6b, 7a/7b/7c, and 14 will place

similar engineering design constraints on the base level elevations of cell floors placed across these ridge lines.

2.10 SURFACE WATER HYDROLOGY

The surface water hydrology for BCV is well documented based on both valley wide and site-specific investigations. The results indicate the close interrelationships among precipitation, runoff, and surface water/groundwater flux. The following subsections review the results of previous surface water investigations in BCV, the surface water features of the NT tributaries and Bear Creek, important relationships between rainfall, runoff, and groundwater, and the results of water budget analyses conducted for BCV. Site-specific surface water hydrology is addressed in subsequent sections for each of the proposed sites.

2.10.1 Previous Surface Water Investigations

The U.S. Geological Survey (USGS) prepared an inventory of spring and seep locations, and made single measurements of flow at spring, seep, and selected stream locations across the entire length of BCV in 1994 that included all NTs adjacent to each of the prospective EMDF sites in BCV (Robinson and Johnson, 1995, and Robinson and Mitchell 1996). Locations were pinpointed with GPS coordinates at 680 sites (± 3 -5 meter accuracy) and point measurements of flow were made using various relatively simple field methods. The single event measurements were made during March 1994 to represent wet season base flow conditions and again in September 1994 to represent dry season base flow conditions. The measurements were made during periods at least 72 hours after rainfall events when base flow runoff was relatively low and stable. The USGS measurements were made using a variety of field equipment and methods designed to encompass the wide range of flow rates from the large channels along Bear Creek to the small headwater springs of the NTs. The lowest USGS measureable flow rates were 0.005 cubic feet per second (cfs) or 2.2 gallons per minute (gpm). Flow rates below that level were designated as zero (or dry) on their report drawings. The USGS GPS coordinates were used to plot the locations shown on figures for each of the prospective EMDF sites in subsequent sections, but some of the locations do not coincide with surface topographical drainage features (e.g. – stream valleys), and probably reflect the inaccuracy of the GPS equipment and conditions at the time. The actual field locations are probably nearby but may in some cases be closer to the closest topographic lows. The USGS spring and seep locations were verified in the field for Site 5, and those monitored in the Phase I investigation were accurately surveyed. The USGS locations have not been verified by field reconnaissance at the other proposed EMDF sites.

More accurate stream flow and contaminant monitoring has been completed at several flume/weir locations in BCV associated with site-specific investigations and valley wide assessments of contaminant migration and flux. Stream flow and contaminant monitoring has been conducted for a decade or more and continues at many locations along various NTs and along the main channel of Bear Creek as part of ORR-wide CERCLA monitoring of surface and groundwater contamination. Episodes of continuous monitoring of stream flow have been conducted along the NTs and Bear Creek at and near Site 14 (WBCV), at the EMWMF, and at Site 5 (EBCV). Ongoing surface water and groundwater monitoring locations for the BCV watershed are shown in Figure E-2, as presented in the latest 2015 Remediation Effectiveness Report for the ORR (DOE 2015a). Many of the locations are equipped with weirs/flumes and data loggers to provide continuous data on flow rates and water quality parameters. Results of surface water monitoring at each of the proposed EMDF sites are reviewed in subsequent sections where data are available.

2.10.2 Northern Tributaries of Bear Creek

As shown in Figure E-9, the NTs flowing southward into Bear Creek provide significant local hydrologic and groundwater boundaries along the east and west sides of each of the four candidate sites. The lengths

and watershed areas of the NTs tend to be roughly similar along the length of BCV, with a few exceptions such as NT-14 which cuts all the way through Pine Ridge and draining a relatively larger watershed. While stream flow along Bear Creek increases incrementally with flow from each of the NTs, the stream flow conditions along each of the NTs tend to be more similar due to their similarity in length and size. The many springs, seeps, and wetland areas within the NT watersheds at and near the proposed sites reflect the relatively shallow water table that intersects with the ravines and valleys of the NTs, and the lateral flow of shallow groundwater discharging along those areas.

2.10.2.1 Springs, Seeps, and Wetland Areas

The USGS inventory identified hundreds of springs and seeps along the NT tributaries and sub tributaries throughout the BCV watershed. These springs and seeps represent the locations of shallow groundwater discharge that supports base flow for the NT stream channels. The locations occur where the water table or potentiometric surface intersects the ground surface. Flows at these locations strengthen during the Winter/early Spring nongrowing season when evapotranspiration is lowest and groundwater recharge and flux are highest, and weaken during the hotter drier Summer and Fall growing seasons when evapotranspiration is highest and recharge and rainfall are typically lowest. Headwater springs with low flows (<1 gpm) are common near the base of some of the narrow incised valleys heading into the south flank of Pine Ridge. Other springs and seeps commonly occur along or adjacent to lower flatter areas of valley floors farther downstream along the NT tributary paths. Many of the seep/spring areas fall within wetland boundaries that have been delineated and mapped during assessments of BCV and during specific projects where wetlands have required disturbance or elimination. Relatively large seep areas can represent zones of significant groundwater flux. Seeps at Site 5 have been observed to become dry as the shallow water table seasonally falls below ground surface. Although the groundwater may not discharge at the surface, it continues to migrate slowly downgradient at shallow depths not far below the surface. As the wet nongrowing season recurs the water table rises again and intersects the ground surface to discharge into seepage faces, springs, and stream channels.

At the proposed EMDF sites, the springs, seeps, and wetland areas represent locations of groundwater discharge that must be addressed during landfill design to ensure the water table surface does not encroach on the geobuffer/liner systems below the waste mass. Underdrain networks composed of highly permeable materials are proposed below and adjacent to the landfill footprints to encourage sustained gravity drainage of shallow groundwater that may continue to naturally discharge near these former spring/seep locations and to lower and maintain water table elevations below the landfill footprint. The identification and accurate delineation of all springs and seeps, along with estimates of groundwater flux from these locations, is thus important at each of the proposed sites. The detailed site descriptions that follow include the identification of specific springs, seeps, and wetland areas identified at each of the proposed EMDF locations.

2.10.2.2 North Tributaries Stream Flow

Stream flow along the relatively small channels of the NTs varies considerably according to season, to the intensity and duration of precipitation events, and antecedent soil moisture conditions. Hydrographs of continuous monitoring of NT stream flows and rainfall demonstrate that runoff occurs relatively quickly in peak episodes of a few hours or more during and immediately after storm events. The regression phases of the hydrographs show that the rapid peak runoff tapers into a stage of soil drainage and base flow conditions spanning one to several days depending on location within the watershed, antecedent conditions, and other environmental factors. The NT stream channels in the headwater areas at and near the proposed sites are typically relatively small with channels that are on the order of 1-4 ft wide and base flow water depths of a few inches, typically small enough to step across. The adjacent floodplains tend to be relatively small as well but vary according to local topography with some flatter floodplain areas that may be a few tens of feet wide. Stream flow monitoring at Site 5 in 2014/2015 is consistent with previous

stream flow monitoring at the EMWMF and elsewhere on the ORR in similar smaller watersheds indicating that channels can be rapidly filled at peak stream flows but decline quickly to base flow levels shortly after significant rainfall events.

The USGS inventory data were used to map reaches of the NTs and Bear Creek that were subject to gaining or losing flow, and intermittent periods of low to zero flow under seasonal base flow conditions represented by the March and September 1994 wet and dry season data, respectively. Figure E.20 summarizes the results of the USGS analysis for the upper half of the BCV watershed between NT-1 and NT-8 (based on data from Robinson and Mitchell 1996, as reported in UCOR 2013a). The bottom portion of the figure illustrates representative dry conditions that commonly prevail across much of the NT stream channels during the warm dry growing season, particularly during the late Summer and Fall seasons. Seasonal site reconnaissance and stream flow monitoring at Site 5 indicates that stream flow along the upper NT-2/NT-3 tributaries is intermittent and all but ceases during summer and fall low base flow conditions between significant storm events. Storm events during the drier growing season may result in short term runoff and stream flow but in the absence of prolonged heavy rainfall, streamflow tapers down relatively quickly to little or no flow between storm events. In contrast, winter/early spring base flow in the upper NTs is continuous during the wet non-growing seasons when evapotranspiration is low, soil moisture conditions are high, and rainfall more common.

The gaining/losing stretches identified in the upper half of Figure E-20 for high base flow conditions should be viewed with some caution. The stretches were determined by taking the differences between flow at widely spaced measurement point locations and applying limited assumptions for streamflow criteria (see Robinson and Mitchell 1996 for details) over the broad spatial scale of the entire BCV watershed. The report did not address the local scale relationships and complex effects among topography, hydrogeology, and water flux between the stream channel and shallow groundwater in regolith, alluvium, and bedrock. More detailed analyses would be required to accurately identify and map the spatial and temporal variations in gaining/losing stretches at a local scale similar to that of the proposed EMDF sites. Recent water budget analyses and site reconnaissance conducted for Site 5 suggest that wet season baseflow to the stream channels in the headwater portions of NT-3 at Site 5 is likely to be continuously recharged by groundwater during the wet season and are thus mostly gaining flow (See Attachment B). Similar water budget analyses conducted by Golder Associates (1989b) at the WBCV Site 14 area also suggest groundwater recharge to the NT stream channels is significant suggesting that the NTs are largely gaining flow from groundwater seepage during the wet season.

Intermittent and continuous stream flow monitoring of the NTs has been conducted in BCV in relation to site-specific investigations and for overall monitoring within BCV as a whole. Figure E-2 shows the locations of ongoing stream flow monitoring across the BCV watershed. Stream flow (and water quality) is measured at weir/flume locations at stations along the lowermost sections of NT-1, NT-2, NT-3, NT-7, and NT-8, and at several locations along Bear Creek from Bear Creek Kilometer (BCK) 4.55 near SR 95 upstream to the integration point at BCK 9.2, and farther upstream to BCK 12.47 near NT-1. These stations provide longer-term multi-year historical stream flow data useful for assessing flow downstream of the proposed EMDF sites.

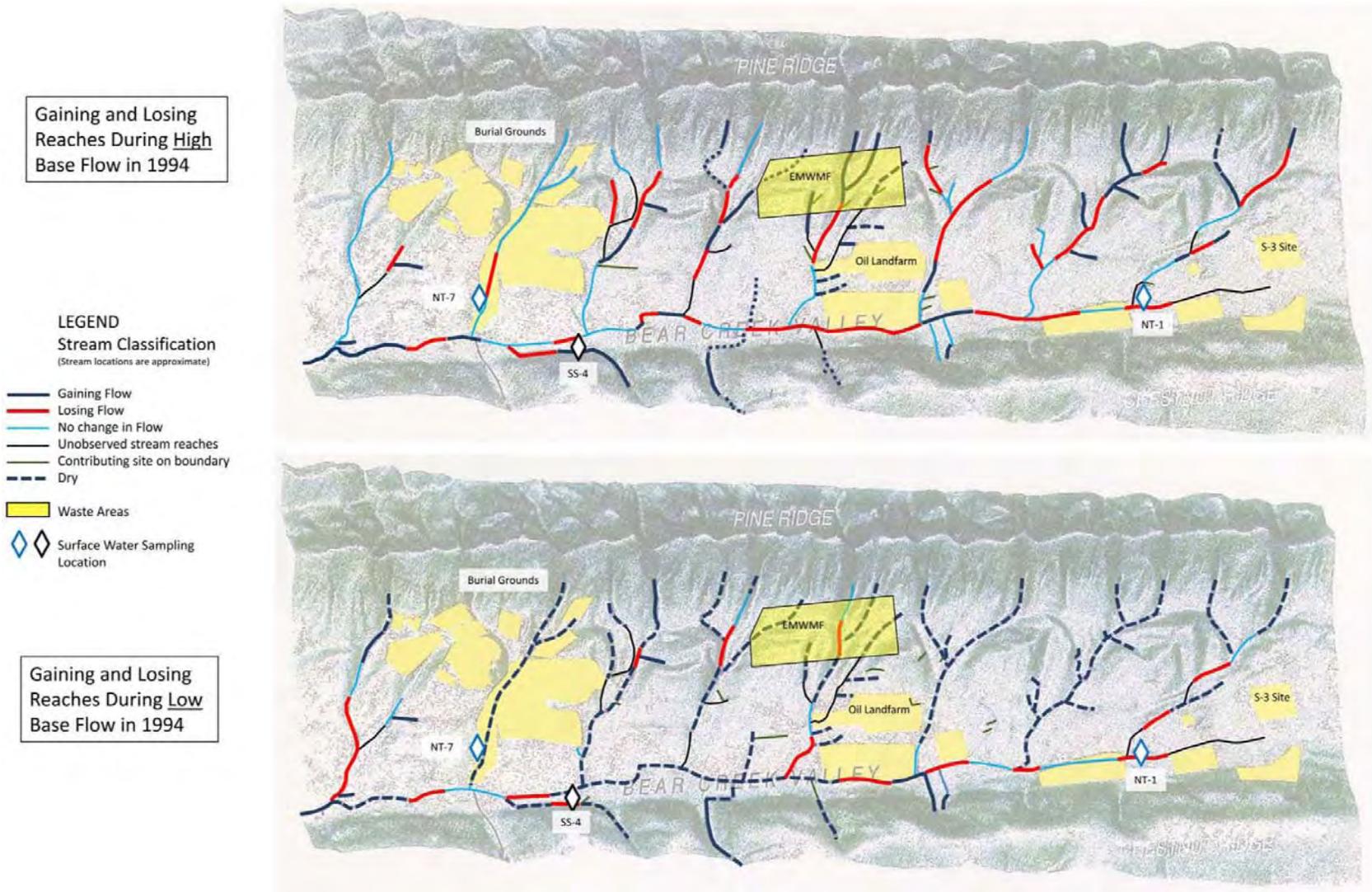


Figure E-20. USGS Base Flow Conditions Indicated for NT Streams and Bear Creek

Flows measured by the USGS in March 1994 (wet season base flow) and September 1994 (dry season base flow) in the upper half of the BCV watershed.
 [From UCOR (2013a) based on Robinson and Mitchell (1996); Note that dry indicates flows were at immeasurable rates <0.005 cfs (2.2 gpm), not necessarily completely dry]

Stream flow data are also available along some NTs higher up in the tributary watersheds that is more directly applicable to stream flow conditions anticipated at and near the proposed EMDF sites. Pre-construction flume monitoring was conducted at several locations along upper reaches of NT-3, NT-4, and NT-5 for the EMWFM site adjacent to Site 5. Continuous monitoring was also recently completed in November 2015 over a full year at three Site 5 flume locations in the headwaters of NT-3 (see complete results provided in Attachments A and B), including weekly monitoring data for three intermediate stream locations and three headwater springs. Stream flow hydrographs were developed for four specific storm events in September 1987, and January and April 1988 at four weir locations along the lower reaches of NT-14 and NT-15 and along Bear Creek near Site 14. Little or no data are available for stream flows along the NTs bordering Sites 6b and 7a/7b/7c, but data from the similar sized NT watersheds provides insight into likely flow conditions there. The collective stream flow data from the headwater sections of the upper NT stream channels indicate that flows vary from almost no measurable flow during dry base flow periods to flows of tens to hundreds of gpm or more during peak runoff events. Available data are reviewed in subsequent site-specific sections.

2.10.3 Bear Creek

Bear Creek provides the main surface water drainage pathway for the entire BCV watershed, following the lowest elevation axis of the valley toward the southwest from its head waters near the S-3 Ponds to where the channel makes a sharp turn to the north leaving BCV through a water gap in Pine Ridge near SR 95. Bear Creek follows the outcrop belt of the Maynardville Limestone along the entire length of the valley and is intimately linked with karst conduit groundwater flow in the Maynardville. Several relatively larger springs (SS-1 through SS-8; see locations on Figure E-2) also occur at several locations along the lower northern slopes of Chestnut Ridge on the south side of Bear Creek that drain groundwater from the carbonate rock formations and regolith mantle of the Knox Group. These springs interact hydraulically with groundwater and surface water flow in Bear Creek and the karst conduits of the Maynardville. Groundwater from these springs drains mostly from uncontaminated areas along Chestnut Ridge, although dye tracing and contaminants in some of these springs demonstrate connections with surface/subsurface flow along Bear Creek and groundwater in the Maynardville Limestone.

Stream flow increases downstream along Bear Creek as it gains flow from each of the 15 NTs in BCV and the south tributaries and springs draining northward from Chestnut Ridge. Surface and groundwater flow from each of the proposed EMDF sites ultimately drains southward toward Bear Creek with the potential to commingle with surface and groundwater along Bear Creek.

Except for its uppermost sections near NT-1/NT-2, stream flow along Bear Creek is perennial. However, because of the karst conduit system in bedrock underlying Bear Creek, stream flow disappears along stretches of the channel between NT-3 and NT-8 during low flow periods. The lower half of Figure E-20 illustrates the two main portions of Bear Creek where stream flow is diverted underground into karst conduits. The primary section is approximately 3800 ft long and extends from about 600 ft west of the NT-3 confluence downstream to near SS-4. The second smaller dry section extends for approximately 1500 ft upstream from NT-8. From below NT-8 and BCK 9.47 Bear Creek flow is perennial. Conduit flow continues in bedrock below that point but the subsurface conduits remain saturated preventing complete capture of stream flow from the surface channel. Appendix C and D of the BCV RI Report (DOE 1997) include a much more detailed presentation and analysis of the surface and subsurface flow system along Bear Creek, including supporting data, figures, and references that substantiate the karst flow system and the existing contaminant plumes along Bear Creek.

Stream flow data for the continuous monitoring stations along Bear Creek are available from the DOE web based Oak Ridge Environmental Information System (OREIS). The stations nearest to the proposed sites are shown on Figure E-2. Figures E-21 through E-23 provide examples of the wide range of stream flows at different locations and time scales within the BCV watershed. Figure E-21 illustrates Bear Creek

flow rates measured over a full year at the western end of BCV near SR 95 in 1994. Maximum winter season peak flows were recorded around 300 cfs, equivalent to 134,640 gpm, with the lowest flows occurring in September around 0.6 cfs (269 gpm). In contrast, Figures E-22 and E-23 illustrate stream flow data measured along the lowermost and uppermost headwater tributaries of NT-3 at Site 5 representative of locations draining smaller tributary and subtributary watersheds that exist at and near the proposed EMDF sites. The BC-NT3 monitoring gage is located roughly 100 feet upstream from the NT-3 confluence with Bear Creek. The other three flume locations are located within the headwater sub-tributaries of NT-3 at Site 5 (See Attachments A and B for locations and details). The data for BC-NT3 shown in the upper part of Figure E-22 show winter season peak storm flows on the order of 1000 to 4000 gpm over the 15 year period from 2001 to early 2015, with base flow intervals that are near zero even during the wet season. Figure E-22 illustrates stream flow data that reflects the smaller watershed size in the uppermost headwater areas of Site 5 that are typical of the proposed EMDF sites [in Figures E-22 and E-23 watershed areas increase progressively from the smallest at SWG-2, to SWG-3, SWG-1, and BC-NT3 located near the confluence with Bear Creek]. Most of the peak flows shown from the three flumes located at Site 5 are less than 1000 gpm (2.2 cfs) typical of headwater peak flows that are orders of magnitude less than those downstream near the west end of Bear Creek.

2.10.3.1 Bear Creek Water Quality Parameters

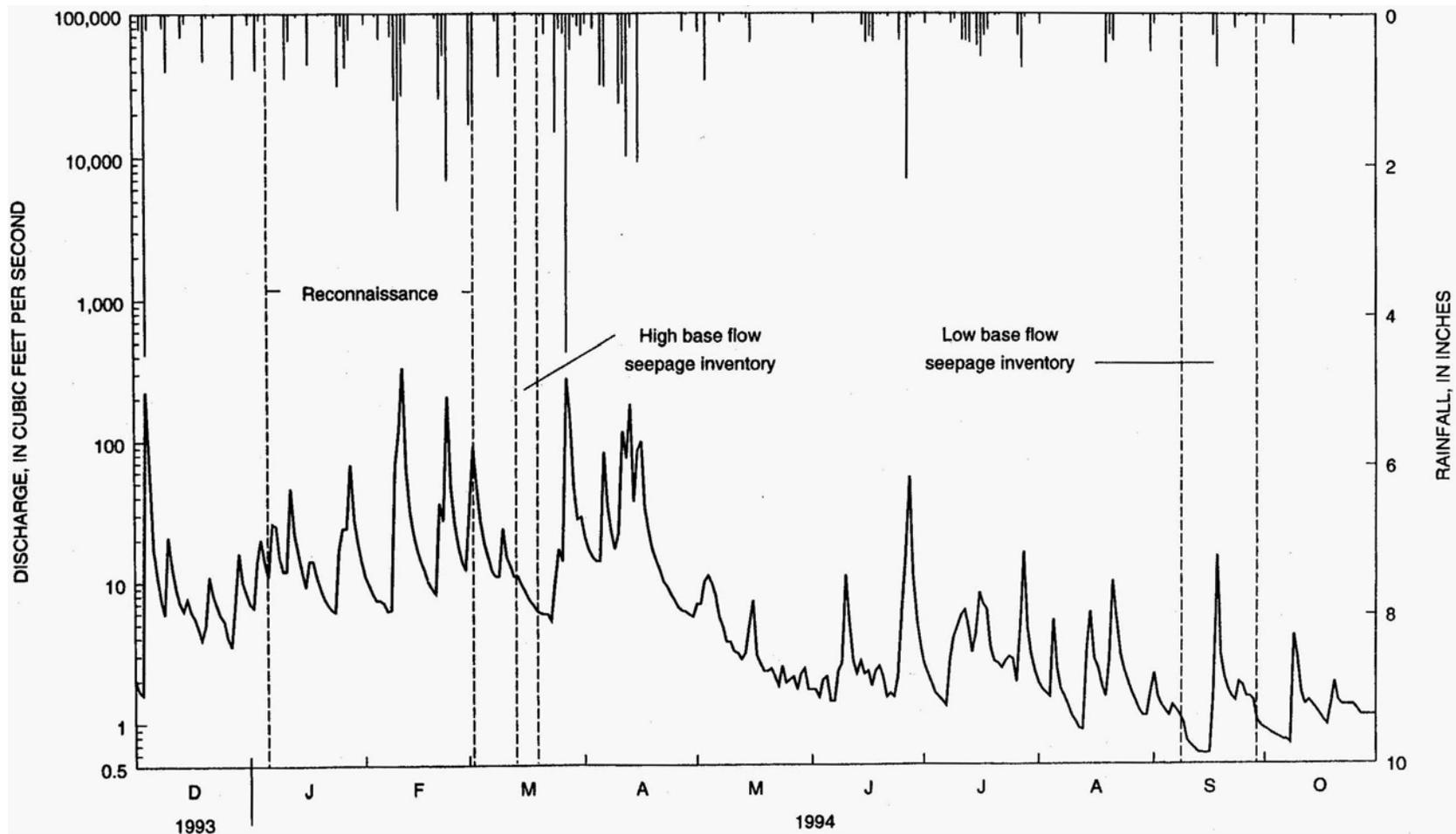
Table E-4 summarizes basic water quality parameters measured at several stations along Bear Creek in the eastern part of BCV between the BCBG and S-3 ponds sites. The pH of water in the upper reaches of Bear Creek averages close to 8 standard units (SUs), based on 135 measurements at six stations (BCK 9.47, 11.54, 11.84, 12.34, 12.38, and 12.47) at various times between 1998 and 2009. Specific conductivity, a measure of total dissolved solids, is highly variable, ranging from <1 $\mu\text{S}/\text{cm}$ to 2,738 $\mu\text{S}/\text{cm}$ in samples taken at the same locations and times. In general, the average specific conductivity by measurement station decreases downstream, and the exception, BCK 12.34, is near the former S-3 Ponds possibly affected by S-3 site contaminants.

Table E-4. Summary of Bear Creek Water Quality Parameters

Station*	N	Period	pH (SU)	Specific Conductivity ($\mu\text{S}/\text{cm}$)	Temperature ($^{\circ}\text{C}$)	Dissolved Oxygen (ppm)	Redox Potential (mV)
BCK 9.47	21	2/98 – 8/06	8.06	395	15.7	10.2	132.1
BCK 11.54	10	3/02 – 8/06	7.96	552	17.5	8.2	109.1
BCK 11.84	9	3/02 – 8/06	7.98	675	16.2	8.9	106.7
BCK 12.34	66	10/01 – 9/09	7.47	994	16.7	8.4	134.6
BCK 12.47	26	3/98 – 9/03	7.6	653	16.5	8.1	102.7
Upper BCV	21	2/98 – 9/09	7.65	801	16.5	8.6	125.8
Uncontaminated river water**			6.5 – 8.5	50 – 50,000	NA		

* Station 12.38 had only two measurements and was therefore not included in the summary table.

** Hem, 1989; N = number of measurements



**Figure E-21. Typical Annual Variations in Stream Flow Versus Precipitation in Bear Creek
As Measured at Gaging Station Near State Route 95 at the Downstream End of BCV**

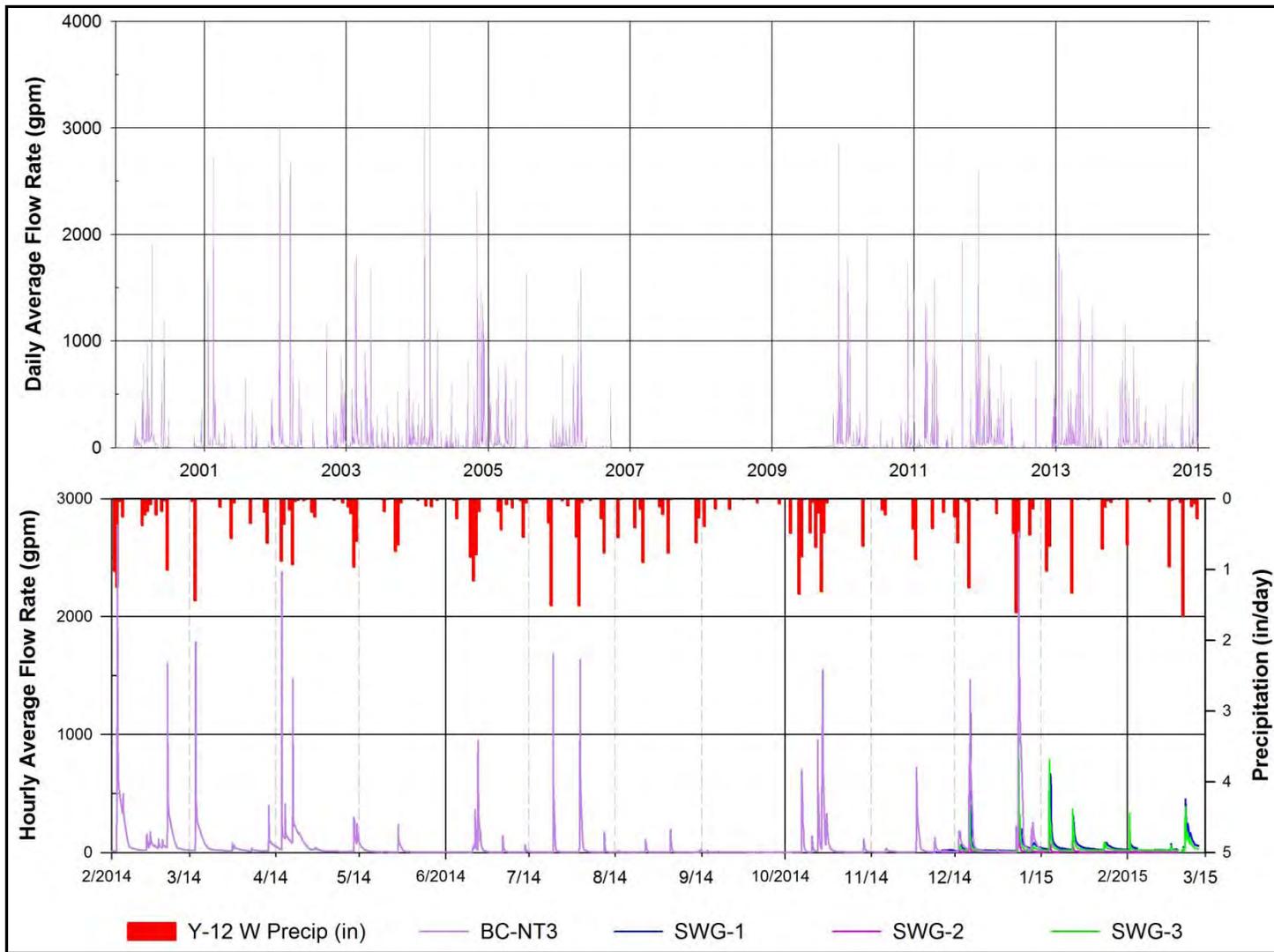


Figure E-22. Example of Tributary Flow Rates versus Precipitation Records

Figure shows flow/precipitation for locations along the headwater tributaries of NT-3, representing ranges typical of upper BCV NT headwaters.

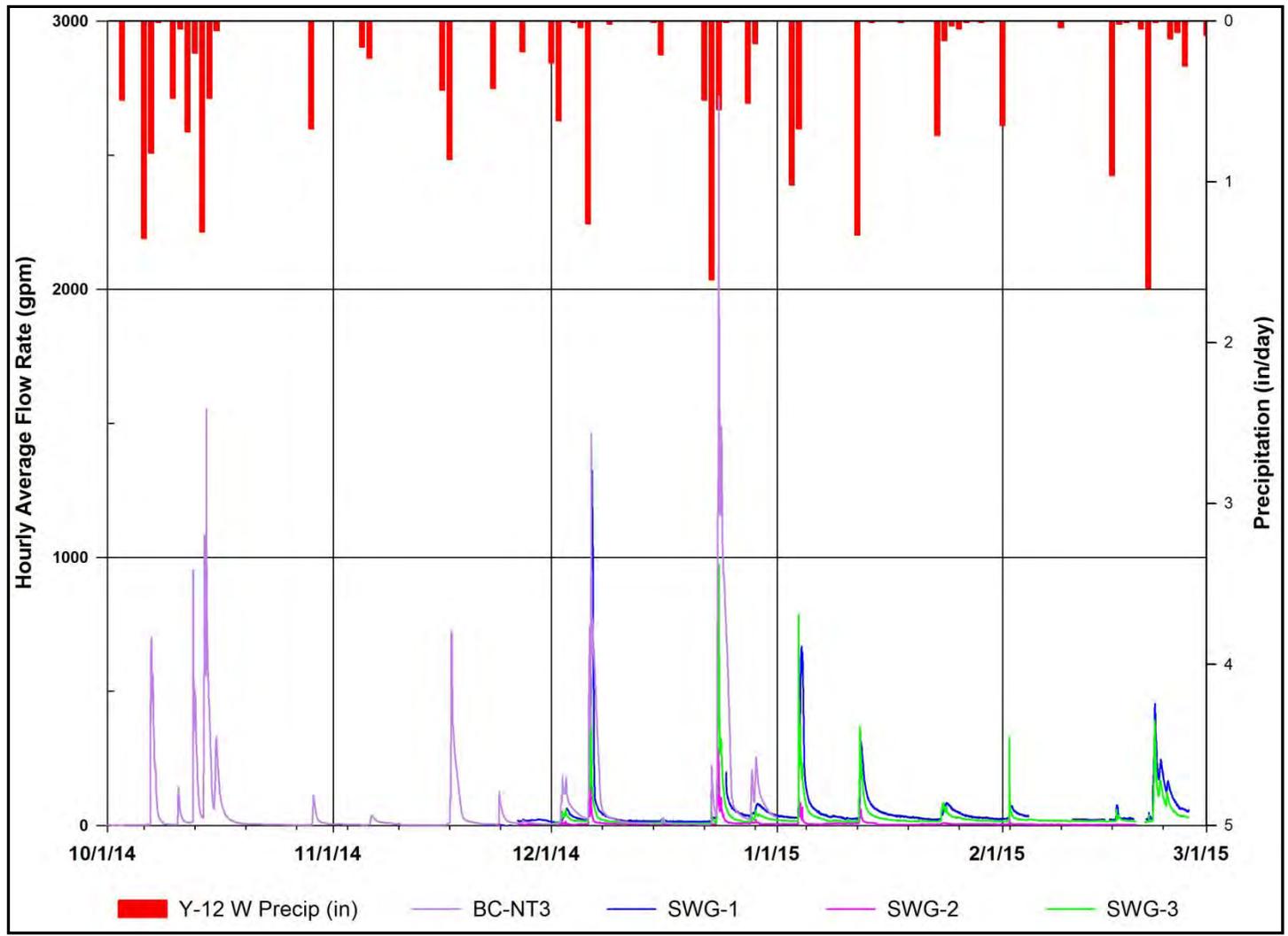


Figure E-23. Stream Flow Variations Proportional to Watershed Size

[Watershed areas increase from smallest at SWG-2, to larger at SWG-3, to SWG-1, to BC-NT3 located near the confluence with Bear Creek]

2.10.3.2 Bear Creek and Groundwater Contaminants from Waste Sites in EBCV

Eastern reaches of Bear Creek are impacted by contaminants originating in the former S-3 Ponds and the various waste management units in Zone 3 (Figure E-2). The uranium flux goal set by the Phase I ROD is ≤ 34 kg/year at the integration point (BCK 9.2) and ≤ 27.2 kg/year at BCK 12.34. The goal for BCK 9.2 was not met during any year since 2000; the goal at BCK 12.34 was achieved during five of the past 10 years, but was not met in 2010 or 2011. Trends in uranium loadings in upper Bear Creek are positively correlated to annual rainfall amounts. A significant portion of the gain in flux appears to be due to inputs from the BCBG. Large increases in uranium flux are observed at BCK 9.2 in response to increased annual precipitation (2004, 2006, 2010); this is apparently due to uranium influx from the BCBG in NT-8. Uranium flux at BCK12.34 also tracks precipitation, but is more subdued.

Nitrate and cadmium contaminants emanating from the former S-3 Ponds have formed two groundwater plumes in EBCV, and some of this contaminated groundwater is discharged to the upper reaches of Bear Creek (DOE 2012; DOE 1997). Nitrate concentrations are inversely related to rainfall because of dilution. Average annual nitrate concentrations have remained below the industrial use preliminary remediation goal of 160 mg/L, although some measurements from particularly dry periods have exceeded this amount (DOE 2012). Nitrate concentrations decrease downstream from the S-3 Ponds area. Cadmium concentrations significantly exceeded the 0.25 $\mu\text{g/L}$ ambient water quality criteria (AWQC) at BCK12.34 during the years 2001–2010, but meet the AWQC at BCK 9.2 (DOE 2012).

Southworth et al. (1992) noted that reductions in Bear Creek contaminant loads occurred after waste placement was terminated, and the results of remedial effectiveness sampling since 1999 confirm this trend (DOE 2012). However, uranium continues to exceed the ROD goal.

Figure E-2 illustrates the general areas of existing groundwater contaminant plumes in BCV in relation to historical waste sites and the proposed EMDF footprints. The plumes are illustrated for alpha-beta, nitrates, and volatile organic contaminants. As shown, Sites 7a/7b/7c and 14 are located in uncontaminated areas distant from the source areas and contaminant plumes. Site 6b is located in closest proximity to groundwater contaminants along the east side of the BCBG, resulting in potential complications to release detection monitoring along the southwest margins of Site 6b. Existing groundwater plumes and source areas in the vicinity of Site 5 are located sufficiently far to the south and downgradient of Site 5 that they are not anticipated to complicate release detection monitoring along the margins of Site 5.

2.10.4 Rainfall, Runoff, and Groundwater Relationships

Research in BCV and elsewhere on the ORR has documented the relatively quick response between significant rainfall events and responses in tubes placed within the topsoil stormflow zone, in shallow monitoring wells, and in stream flow. These responses are shown on Figure E-24 (from the BCV RI Report, DOE 1997). Similar responses were documented in research originally reported for the ORR by Solomon et al. (1992) and Moore and Toran (1992). In addition, these responses have been documented in Phase I investigation results at EMDF Site 5 (See Attachments A and B to Appendix E). Groundwater flux to surface water flow in stream channels via the stormflow zone has been shown to be quite significant during and shortly following rainfall events. With increasing time, however, the stormflow zone discharge diminishes while groundwater discharge via the water table continues, providing base flow to stream channels. With additional time and sustained periods without rainfall and recharge, the base flow from the water table diminishes even further.

These relationships are known to occur across undisturbed natural areas, including those at each of the proposed EMDF sites, but they will be significantly altered under the scenarios described above where construction dramatically alters the natural landscape across the landfill footprint. Conditions in areas

outside of the footprint, however, would remain subject to the influence of storm rainfall events, and related impacts on the water table and stream flow surrounding the footprint.

2.10.5 Water Budgets

A water balance or budget is an estimate of how much water enters and is lost from a defined watershed during a stated period of time. Several investigations have attempted to quantify water budgets for drainage basins on the ORR, and results indicate wide variation in runoff and infiltration values. Runoff has been estimated to vary from about 5% to over 50% of precipitation. Healy et al. (2007) indicates that, on average in North America, about 31% of precipitation is lost as runoff.

Water input is usually considered to be equal to the amount of precipitation (rain and snow), but may also include surface water and groundwater inflow from other subbasins or, because groundwater and surface water drainage areas are not always coincident, across surface water divides.

The general equation of state is (Healy et al. 2007):

$$\Delta S = P + GW_{in} - GW_{out} - ET - R,$$

where:

- ΔS = change in storage (groundwater and depression storage)
- P = Precipitation
- GW_{in} = Groundwater inflow
- GW_{out} = Groundwater outflow
- ET = Evapotranspiration
- R = Runoff

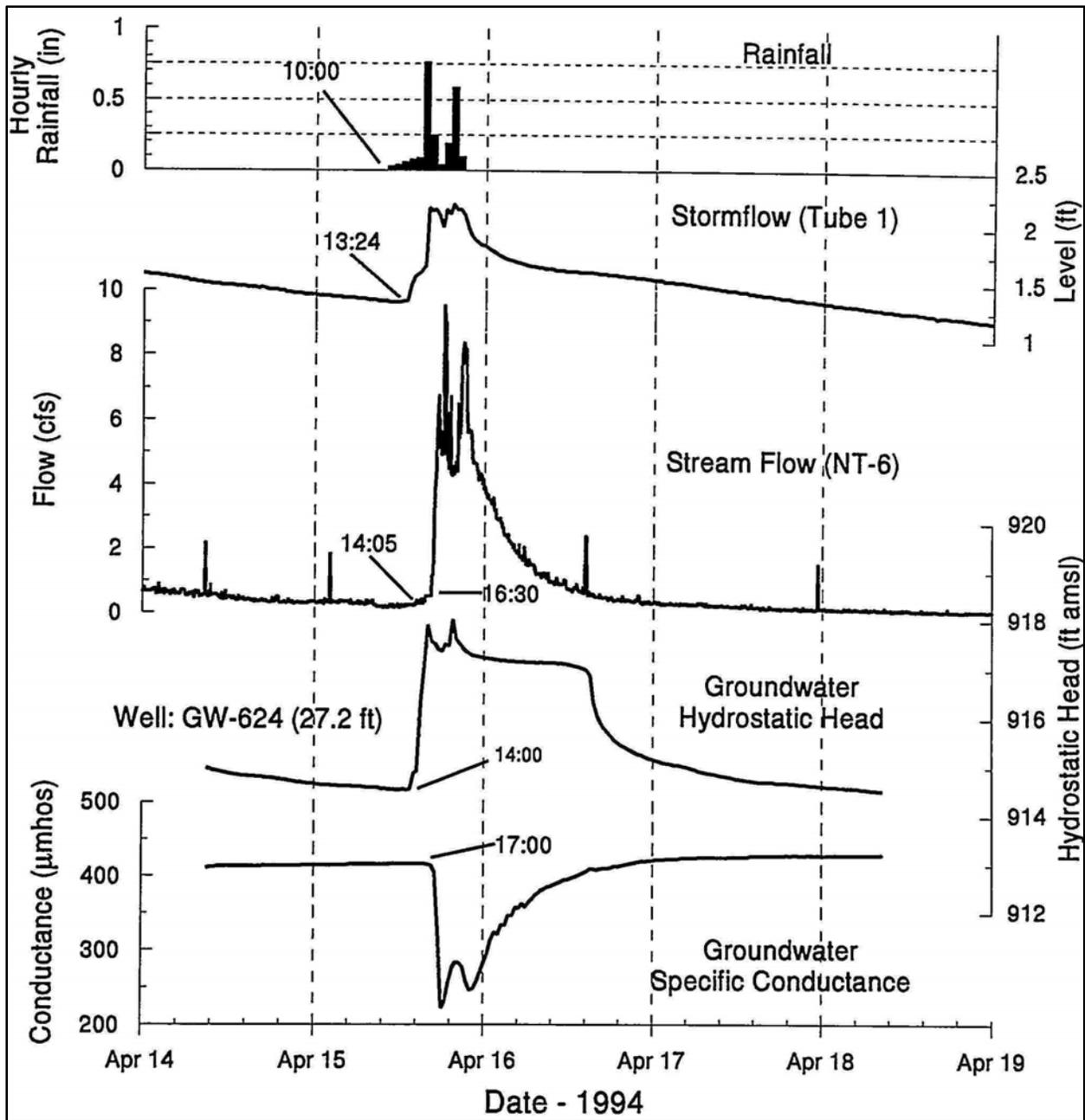


Figure E-24. Transient Responses to a Storm on April 15, 1994

Responses noted at the BCBG in the topsoil stormflow zone (Tube 1), stream flow in nearby NT-6, and in a shallow monitoring well (GW-624).

[Figure C.22 from DOE 1997]

When the water budget is estimated on an annual basis, it is common to assume that the change in storage over a year is negligible (i.e., $\Delta S = 0$); therefore, water input and output balance.

Precipitation and stream flow can be measured with relatively good accuracy. As previously noted, mean annual precipitation is around 52.6 in. water equivalent. Runoff can be measured using a number of different techniques, but the most accurate is by measuring flow through a weir or flume. Evapotranspiration, the total amount of water that is transferred from the earth's surface to the atmosphere by direct evaporation and plant transpiration, is difficult to measure. Potential evapotranspiration is often estimated using mean monthly temperatures, which can result in overestimates of actual water losses. For example, the growing season in the Oak Ridge area is about 220 days long, from early April to early November. During the growing season, calculated evapotranspiration can exceed the rate of precipitation, resulting in soil-moisture deficits. During the winter months, however, precipitation exceeds evaporation, and transpiration is negligible, so that there is a net surplus of water in the system.

Moore (1988) and Borders et al. (1994) provided an evapotranspiration estimate of 30 in. annually for the Oak Ridge region. This suggests that roughly 55–60% of water that enters the region is lost to the atmosphere. This is in line with the mean evapotranspiration losses for North America noted in Healy et al. (2007). The remaining 40–45% either flows out of the region in streams, is held in reservoirs, or recharges the groundwater system. Evapotranspiration is greatest during the growing season when plants are transpiring and when warm weather increases direct evaporation rates.

Groundwater inflow is often assumed to be absent or negligible because surface water drainage divides are usually more or less coincident with groundwater drainage divides, and recharge is autogenic. The water budgets estimated for the ORR incorporate this assumption.

Estimates of recharge in BCV range from 3.1 in. (DOE 1997) to 9.55 in. (Golder Associates 1989a, b), as shown in Table E-5. PreWAC model recharge rates range from 7 in./year to 8.75 in./year.

Table E-5. Water Budget Estimates for Bear Creek Valley

Hydrologic Component	DOE 1997 (BCV RI)		Golder Assoc 1989a, b	
	Amount	%	Amount	%
Reference Area	East Bear Creek Valley		West Bear Creek Valley	
Period	March 1994 – February 1995		October 1986 – September 1987	
Precipitation	46.4 in. (1,178 mm)	100	43.29 in. (1,100 mm)	100
Surface water flow	15.5 in. (393 mm)	33.3	6.97 in. (177.0 mm)	16.1
Evapotranspiration	27.1 in. (688 mm)	58.3	26.77 in. (680 mm)	61.8
Groundwater Recharge	3.1 in. (78.6 mm)	6.7	9.55 in. (242.6 mm)	22.1
Groundwater Storage	0.59 in. (15 mm)	1.3		

The BCV RI Report (DOE 1997) and results of groundwater tracer studies (Goldstrand and Haas 1994) suggest that the surface divide between the Bear Creek basin and the Upper East Fork Poplar Creek

(UEFPC) basin may not be the same as the groundwater divide. Thus, there is a possibility of extra-basin groundwater inflow to the Bear Creek watershed.

Groundwater outflow is not directly measurable, and therefore must be estimated using flow nets or computer models. Groundwater outflow is supported by precipitation infiltrating through soils from the surface (or outside sources). Estimates done for various drainage basins on the ORR range from about 7% to over 45% (Ketelle & Huff 1984; Clapp and Frederick 1989; Rothschild et al. 1984; Luxmoore 1983; Solomon et al. 1992). Often, however, the unmeasurable components of a water budget are lumped, rather than estimated, so that:

$$P - R = (ET + GW_{out} + \Delta S),$$

where the parentheses indicate that ET, GW_{out} , ΔS are not discriminated.

Change in groundwater storage can be measured in unconfined aquifers as the change in water level in the vadose zone. Over the period of a year, the change in groundwater storage can be considered to be a net of zero, because the surplus precipitation from winter is expended during the summer months.

Results differ considerably, reflecting differences in geology, soils, vegetative cover, and hydrology, as well as some of the underlying assumptions used in the calculations. The data and results of the DOE (1997) and Golder Associates (1989a, b) studies are from areas that are most similar to the EMDF candidate site, so that the combined percentage of subsurface flow and change in groundwater storage range between 8% and 22% of total precipitation. As noted above, change in groundwater storage, on a yearly basis, is essentially zero, therefore the amount of infiltration on a yearly basis can vary from about 22% to about 45% of precipitation.

Water budget analyses conducted using the recent results from the full year of continuous stream flow monitoring stations at Site 5 are presented in Attachment B. Those results provide a water budget analysis focused on and more representative of the water flux within the upper tributaries of the NT watersheds typical of the proposed EMDF sites.

2.11 STRATIGRAPHY

The fractured saprolite and bedrock geology of BCV exert fundamental control over the directions and rates of groundwater flow and potential dissolved contaminant transport at and downgradient of the proposed EMDF sites in BCV. The relatively thin mantle of topsoil, colluvium, and alluvium is underlain everywhere by some combination of weathered and fractured saprolite, and variably weathered to unweathered fractured bedrock. The subsurface sequence of geologic formations underlying BCV is shown in the maps and cross sections of Figures E-3, E-4, and E-10. The figures illustrate the general southeasterly structural dip averaging around 45° to the southeast and the relative thicknesses of each formation. The cross section in Figure E-4 illustrates the White Oak Mountain thrust fault outcropping north of Pine Ridge and passing below BCV in the very deep subsurface.

The sequence of geologic formations underlying BCV from Pine Ridge southward to Bear Creek includes the Rome Formation of lower Cambrian age and formations of the Middle Cambrian Conasauga Group. The Conasauga Group is overlain by the Knox Group formations that outcrop below Chestnut Ridge along the southern border of BCV. Within the Conasauga Group, only the Maynardville Limestone consists predominantly of carbonate rocks. The remaining formations of the Conasauga Group are predominantly clastic rocks composed mostly of fine grained shales, mudstones, and siltstones. Limestones are interbedded with fine grained rocks in portions of the Friendship/Rutledge formation and the Dismal Gap/Maryville formation, but the only well documented karst dissolution features in BCV are primarily associated with the Maynardville Limestone and the Copper Ridge Dolomite.

The proposed EMDF site footprints all occur within the outcrop belts of the predominantly clastic formations ranging from the Pumpkin Valley Shale to the Nolichucky Shale. The Site 5 footprint is centered roughly on the Friendship/Rutledge and Rogersville formations, while Site 14 is centered roughly on the Dismal Gap/Maryville formation, with both sites spreading across parts of adjacent formations. The 6b and 7a/7b/7c site footprints are located slightly farther south and centered more over the Dismal Gap/Maryville formation and Nolichucky Shale. All of these formations are predominantly clastic, and the Pumpkin Valley and Rogersville are both particularly deficient in carbonate beds. However, limestone beds have been logged in parts of the Friendship/Rutledge, Dismal Gap/Maryville, and Nolichucky formations. While typical karst features such as sinkholes, sinking streams, and resurgent springs have not been documented in BCV in the clastic formations of the Conasauga, the more carbonate rich beds in some of these formations have a higher potential for dissolution that could result in subsurface pathways with relatively higher hydraulic conductivities.

Table E-6 presents the stratigraphic column for BCV and Table E-7 provides more detailed lithologic descriptions for the geologic formations underlying BCV that are relevant to the proposed EMDF sites. The tables and descriptions are adapted from *Geology of the West Bear Creek Site* (Lee and Ketelle, 1989). Detailed descriptions of the geologic formations for the entire ORR are also described by Hatcher et al. (1992), but the descriptions and thicknesses from the WBCV report are specific to BCV and the Whiteoak mountain thrust sheet. The descriptions, thickness determinations, and other geologic characteristics described by Lee and Ketelle are based on hundreds of feet of bedrock cores at the WBCV site used to thoroughly define the entire stratigraphic sequence across BCV. An additional report by King and Haase (1987) presents geologic maps and cross sections for BCV that identify the contacts between and thicknesses for each of the individual Conasauga Group formations. That report addresses bedrock geology based on several additional valley wide transects with deep boreholes and extensive bedrock cores located at the east end of BCV near the S-3 Ponds, near the center of BCV at the BCBG site, at the WBCV site, and even farther southwest at the former Exxon nuclear site. Each of these three reports along with many others referenced in those reports provide additional details on bedrock geology and geological structures underlying BCV.

The unique bedrock geological and hydrogeological features of the Maynardville Limestone were addressed in a report by Shevenell et al. (1992). The report presents the results of borehole drilling, logging, and wells completed along transects or pickets across the geologic strike at five picket locations up and down the length of BCV. Additional geological and hydrogeological descriptions of the Maynardville are provided in the BCV RI Report (DOE 1997).

2.12 REGOLITH AND BEDROCK HYDROGEOLOGY

The regolith includes all unconsolidated materials that overly competent bedrock. Depending on site topography and local conditions, the regolith may include surficial topsoils and clayey residuum, colluvium and alluvium along flanks and floors of the NT tributary valleys, and underlying saprolite. For practical purposes, the depth of the regolith may be considered as auger refusal drilling depth. Subsurface geotechnical sampling and engineering test data used for engineering design of landfills such as the proposed EMDF are focused largely on regolith materials. Numerous previous investigations of waste sites and proposed waste management/disposal sites in BCV provide considerable engineering and hydrogeological data on regolith materials. Characteristics of regolith geology and hydrogeology for BCV are reviewed below followed by a general review of bedrock hydrogeology. Site-specific conditions for the proposed EMDF sites are presented in subsequent sections where data are available.

Table E-6. Stratigraphic Column for Bedrock Formations in BCV
(From Lee & Ketelle 1989a)

Age	Group	Formation/Unit	Description	Thickness (ft)
MIDDLE CAMBRIAN	CONASAUGA (Cc)	MAYNARDVILLE Fm.	Upper (Chances Branch Mbr.) – limestone and dolomitic limestone in thick massive beds.	140
			Lower (Low Hollow Mbr.) – dolomitic limestone in thick massive beds. Light gray to buff.	200
		NOLICHUCKY Fm.	Upper – shale and limestone in thin to thick beds. Shale dark gray or maroon. Limestone light gray, oolitic, wavy-bedded, or massive.	60–140
			Lower – shale and limestone in medium to thick beds. Shale dark gray, olive gray or maroon. Limestone light gray, oolitic, glauconitic, wavy-bedded, and intraclastic.	430–450
		MARYVILLE Fm.	Limestone and shale or siltstone in medium beds. Limestone light gray, intraclastic, or wavy-bedded. Shale or siltstone dark gray.	320–410
		ROGERSVILLE Fm.	Shale and argillaceous limestone. Laminated to thin bedded, maroon, dark gray, and light gray.	80–110
		RUTLEDGE Fm.	Limestone and shale in thin beds. Limestone light to olive gray. Shale gray or maroon.	100–120
PUMPKIN VALLEY Fm.	Upper – shale and calcareous siltstone. Laminated to very thin-bedded. Shale reddish brown, reddish-gray, or gray. Calcareous siltstone light gray or glauconitic.	130–150		
	Lower – shale and siltstone or silty sandstone. Thin-bedded. Shale reddish-brown or gray to greenish gray. Siltstone and silty sandstone light gray.	175		
LOWER CAMBRIAN		ROME Fm. (Cr)	Sandstone with thin shale interbeds. Sandstone fine-grained, light gray or pale maroon. Shale maroon or olive gray.	Unknown

2.12.1 Topsoil, Residuum, and Saprolite

The results from subsurface investigations in BCV at sites along geologic strike with the proposed EMDF sites indicate a typical subsurface profile in undisturbed upland areas of BCV underlain by predominantly clastic rocks of the Conasauga Group. This profile is illustrated in Figure E-25 and is representative of the general subsurface sequence found at the proposed EMDF sites in topographical areas above and beyond the immediate vicinity of the adjacent NT valleys. The profile includes: (1) a thin topsoil layer, (2) a clayey residuum interval, (3) variably weathered bedrock (saprolite), and (4) unweathered bedrock.

Table E-7. Lithologic Descriptions and Thicknesses of Geologic Formations in BCV

Geologic Formations	Downhole Thickness (ft)	Equivalent True Thickness Assuming 45° dip to SE (ft)	Lithologic and Contact Descriptions from Lee & Ketelle 1989a (Based on extensive rock cores collected at the proposed LLWDDD site in WBCV)
Maynardville Limestone - Cmn	NR	NR	The Maynardville is divided into lower and upper members - the Low Hollow and Chances Branch members. The Low Hollow member is generally a ribbon-bedded or mottled, fine to medium grained, dolomitic calcarenite with stylolites and irregularly spaced beds of oolitic calcarenite. Thin beds and shaley partings occur commonly within the ribbon-banded lithology. Basal portions include several laterally continuous dark gray shale beds roughly 0.5 to 2 ft thick. The Chances Branch member consists of bioturbated and thin-laminated, fine to medium grained, dolomitic and dolomitic calcarenite in massive beds.
Cn/Cmn Contact			Abrupt Contact: The contact was located at the base of massive ribbon-bedded or mottled limestone of the Maynardville and uppermost thick (>2ft) shale in the Nolichucky
Nolichucky Shale - Cn	NR	NR	The lower Nolichucky is generally medium bedded shale and limestone or calcareous siltstone resembling the underlying Maryville. The upper part of the lower Nolichucky is thick to very thick bedded maroon or olive gray shale, and oolitic, coarse grained, or intraclastic limestone. The upper Nolichucky is lithologically diverse, consisting dominantly of dark gray shale with planar and wavy-laminate or ribbon-bedded micrite in thin beds (<1 to > 2 in thick).
Cmr/Cn Contact			Gradational Contact: The contact was placed above a 6 inch to 2 ft thick intraclastic limestone bed in the upper Maryville and at the base of the first clean dark gray or maroon shale bed > 2ft thick.
Dismal Gap Formation/Maryville Limestone - Cmr	430	304	The Maryville consists of oolitic, intraclastic (flat pebble conglomerate), and thin-bedded limestone interbedded with dark gray shale that typically contains thin, planar, and wavy-laminated, coalesced lenses of light gray limestone and calcareous siltstone. Fine-grained glauconite often occurs at the tops of the thin-laminated limestone lithology. Several isolated dark maroon shale beds typically occur in both the upper and lower Maryville. Although considerable mixing of limestone lithologies is noted, the upper Maryville generally contains greater amounts of intraclastic limestone, while thin-laminated and oolitic limestone is more prevalent in the lower portion. The contact separating these two upper and lower portions is gradational over tens of feet of section. Limestone intraclasts are randomly oriented and roughly 2 to 10 cm in length. In roughly the lower 40 ft of the Maryville, a variable number of prominent, coarse-grained, pinkish limestone beds occur which contain coarser and more abundant glauconite pellets than those higher in the section.
Crg/Cmr Contact			Abrupt Contact: The Rogersville is terminated abruptly by the occurrence of the comparatively thick limestone beds of the overlying Maryville, with the contact placed at the bottom of the first such limestone.
Rogersville Shale - Crg	90 & 150	64 & 106	The lower Rogersville consists dominantly of dark gray shale containing thin-laminated and bioturbated argillaceous limestone lenses less than 1 in thick. When maroon shales occur in the lower portion, they are thinner and more chocolate brown than the maroon shales in the upper portion. Glauconite partings are commonly interlaminated with the limestones but also occur as bioturbated beds several inches thick. The Craig Member, recognized elsewhere in East TN, is not present at the WBCV site. In the approximate position of the member are a few thin limestone beds which may represent the Craig Member at the site. The beds are 4 to 6 in. thick and composed of interlaminated, light gray, silty limestone and dark gray shale. These beds differ from those in the lower Rogersville principally in thickness and may be more appropriately considered the uppermost portion of the lower Rogersville at the site. The upper Rogersville consists dominantly of maroon shale containing thin (less than 1 in. thick), wavy, light gray, calcareous siltstone or argillaceous limestone lenses in varying amounts. Thin glauconitic partings are liberally incorporated within the siltstone and limestone lenses. The interlamination of these variably colored lithologies gives the upper Rogersville an overall thinly laminated appearance. Thicker beds (more than 1 ft thick) of clean, maroon-to-brownish-maroon shale are occasionally interspersed within the thin-laminated lithology.
Crt/Crg Contact			Abrupt Contact: The contact with the Rogersville is abrupt and recognized by the absence of 1-ft-thick limestone beds and the introduction of maroon shale. The contact is placed at the top of the uppermost such limestone bed.
Friendship Formation/Rutledge Limestone - Crt	124 & 126	88 & 89	The Rutledge consists of light gray, bedded limestone, often containing shaley partings interbedded with dark gray or maroon thin-bedded or internally clean shale in beds from 2 to 5 ft thick. Limestones are generally evenly divided between wavy laminated and bioturbated. Horizontal burrows are frequently observed. Maroon shale is more common in the lower Rutledge, and two distinctive beds on the order of 3 ft thick occur at the bottom of the formation, separated by three limestone beds of similar thickness. These limestones are referred to as the "three limestones" of the lower Rutledge, but their lithologic similarity with limestones in the bulk of the Rutledge makes them less distinctive than the two maroon shales. The relatively clean, dark maroon shales in the lower Rutledge give way to dark gray shale with thin calcareous siltstone interbeds. Upper Rutledge interbeds are generally thinner than those below, and more coalescing of lithologies is recognized. Limestone beds are often ribbon or wavy bedded, and some are heavily bioturbated with abundant glauconite pellets. Glauconite stringers also occur commonly within the calcareous siltstone interbeds.
Cpv/Crt Contact			Abrupt Contact: The contact with the overlying Rutledge is abrupt and placed at the top of generally uninterrupted, thin-bedded, reddish-brown shale and below the interbedded limestone and dark maroon shale of the Rutledge.
Pumpkin Valley Shale - Cpv	376 & 398	266 & 281	The Pumpkin Valley Shale is readily divisible into upper and lower units of nearly equal thickness. The lower Pumpkin Valley consists of reddish brown and gray-to-greenish-gray shale with thin interbeds of siltstone and silty, fine-grained sandstone. Shales typically contain thin, wavy laminated siltstone drapes and discrete laminae of fine-grained glauconite. Silty sandstone interbeds are typically wavy laminated to thin bedded but are often heavily bioturbated. High concentrations of large glauconitic pellets occur in the bioturbated lithology. Decreasing silty sandstone content upward within the lower Pumpkin Valley attests to its transitional nature above the Rome. The upper Pumpkin Valley is laminated to thin-bedded, dominantly reddish-brown, reddish-gray, and gray shale with thin, wavy, and planar-laminated siltstone lenses. Shales are generally fissile and may be massive or thin laminated. Thin partings of fine-grained glauconite pellets are ubiquitously interlaminated within the siltstone lenses.
Crm/Cpv Contact			Gradational Contact: The contact with the overlying Pumpkin Valley Shale is gradational and placed at the top of the uppermost thick, clean, planar laminated, 8- to 12-in.-thick, sandstone bed of the Rome.
Rome Formation - Crm	>>195	>>138	The Upper Rome consists of thick beds of gray or pale maroon, fine-grained, arkosic to subarkosic sandstone with occasional interbeds of maroon shale that often contain thin siltstone bands. Sandstones are typically planar to wavy-laminated or current-rippled. Vertical burrows are in great abundance in the interbedded lithology but are also recognized in the sandstone-dominated lithology. Burrows diminish in abundance down section. Upper Rome sandstone/shale interbeds occur nonuniformly at the two site locations from which core was acquired. The common occurrence of such interbeds on the western portion of the site is almost entirely replaced in the center of the site by gray or pale maroon sandstone couplets with a total absence of shale. Such lateral facies changes within roughly 1000 ft suggest the Upper Rome was subject to locally variable clastic influx in a low-relief paleodepositional setting.

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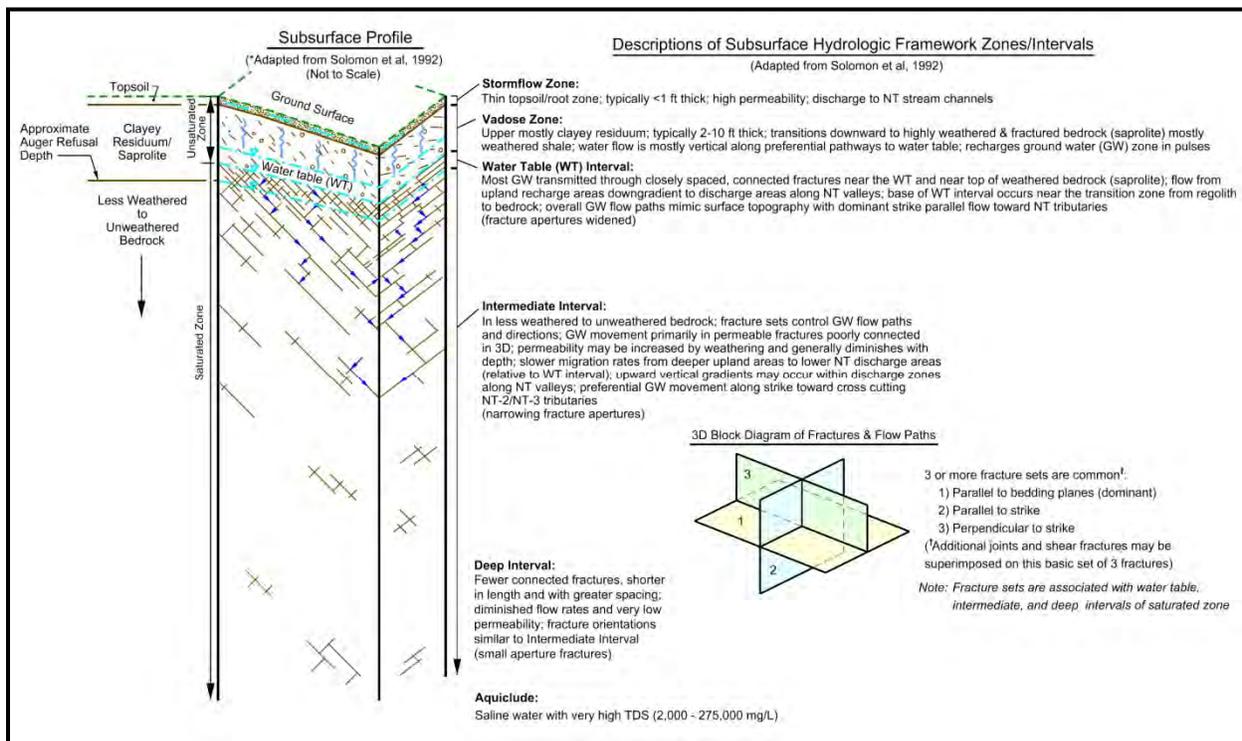


Figure E-25. Typical Subsurface Profile and Conceptual Hydrogeological Model for Upland Areas of BCV Underlain by Clastic Rocks

The natural subsurface profile at the EMDF site typically consists of a thin topsoil layer or root zone of organic rich clayey soils from a few inches to <1 ft thick below the ground surface. Below this relatively more porous and permeable topsoil layer is a zone of clayey/silty residuum that typically varies from less than two to ten feet in thickness. Below this is an interval of highly to variably weathered fractured sedimentary rocks (saprolite) that can generally be drilled using a hollow stem auger rig to refusal atop less weathered or unweathered fractured competent bedrock. The thickness of these intervals and downward transition from one to the next may be fairly sharp or gradual depending in part on the degree of chemical weathering and topography. The degree of weathering and fracturing generally decreases with depth with a typical equivalent decrease in effective porosity, permeability, and groundwater flux.

It is important to note that the topsoil layer and any portions of the underlying residuum that are loose and unstable would be removed across the footprint areas during initial landfill construction. The hydrogeological characteristics of these uppermost layers are therefore less important than deeper layers in terms of assessing and simulating the potential for future contaminant migration below and laterally away from the EMDF footprints.

2.12.2 Alluvium and Colluvium

Stream channel and floodplain sediments (alluvium) occur along the valley floors of the NT tributaries cross cutting the prospective EMDF footprints. The relationship of the alluvium with underlying and adjacent subsurface materials is illustrated schematically in Figure E-26 and varies in width and thickness. Colluvium also may occur surficially along the lower marginal slopes of these valleys. The nature and extent of alluvium and colluvium are poorly defined at the proposed EMDF sites. Detailed soil mapping was completed at Site 14 (WBCV) in conjunction with investigations for the proposed

LLWDDD site, but the vertical extent of alluvium along the length of the NT valleys is largely undefined. Most of these relatively loose unstable deposits would be removed during landfill construction and as necessary for placement of the proposed underdrain networks (where required) and overlying geobuffer/liner systems. Ancient paleo-colluvial/alluvial deposits may also occur in places outside of the current NT stream valleys, as demonstrated by the detailed LLWDDD site soil surveys (see Figure E-27; adapted from Lietzke et al. 1988). However, these loose deposits are anticipated to be relatively minor in extent and would also be removed prior to landfill construction.

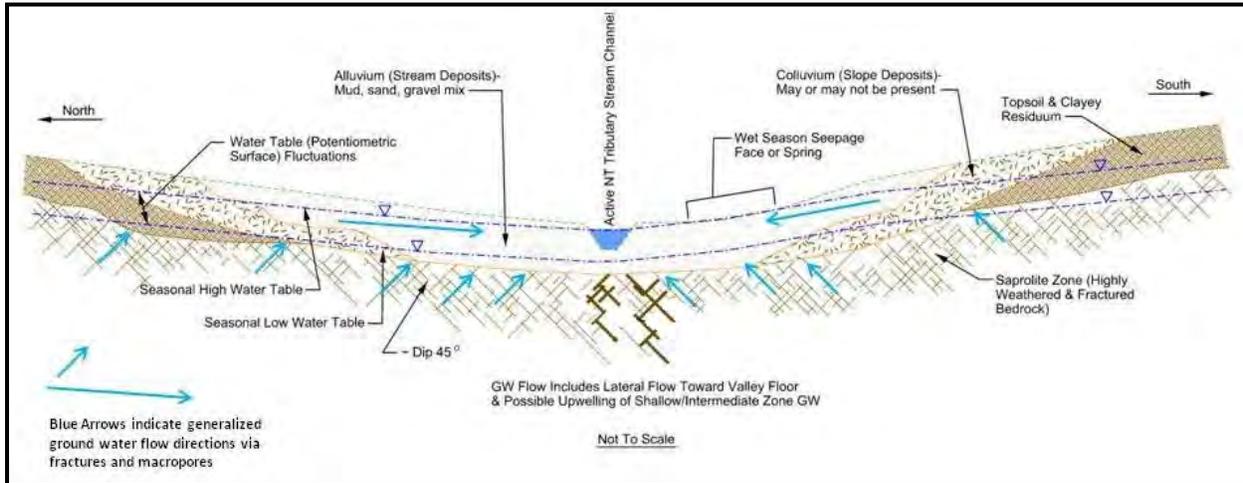
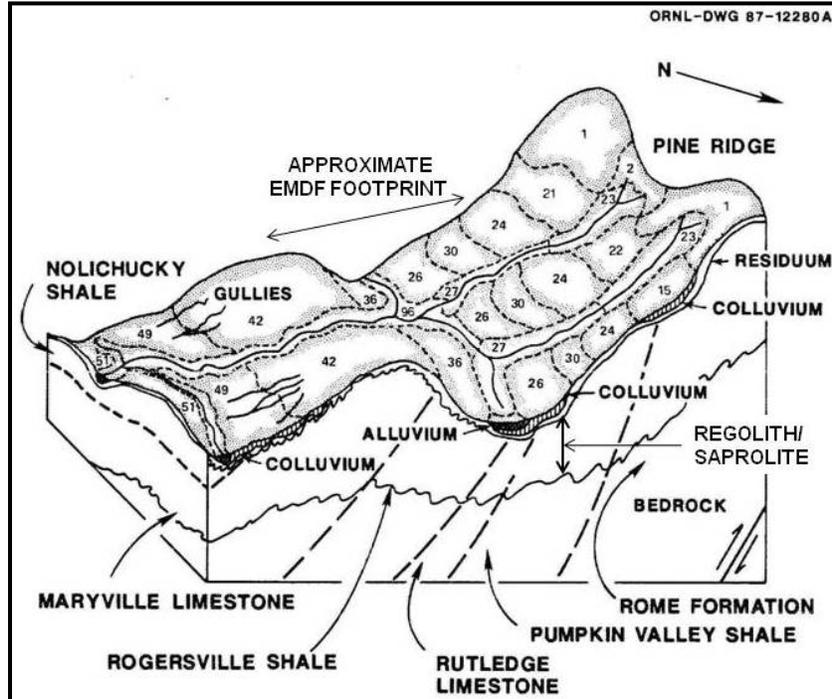


Figure E-26. Typical Subsurface Profile Anticipated across an NT Valley Underlain by Fractured Clastic Rocks



[Modified from Figure 8a of Lietzke et al. 1988 at WBCV LLWDDD Site]

Figure E-27. 3D-Diagram Illustrating Relationships Between Alluvium/Colluvium, Residuum, Saprolite, Bedrock, and Topography for Site 14 (WBCV) and Anticipated at Other Proposed EMDF Sites in BCV

2.12.3 Geologic Structures Influencing Groundwater Flow

Geologic structures provide the fundamental pathways for groundwater flow and contaminant transport. Structures most relevant to the site conceptual model and contaminant fate and transport include: 1) macropores and other preferential pathways within residuum and alluvium/colluvium, 2) macropores and relict fractures within saprolite, and 3) fractures within bedrock associated with bedding planes, orthogonal joint sets oriented perpendicular to bedding, and local scale folds and shearing. Bedrock solution cavities become dominant structural controls on groundwater flow within the Maynardville Limestone downgradient of each of the proposed EMDF sites. Localized deformation within bedding parallel zones may influence structures as well by creating fractured shear zones with a greater number of closely spaced and interconnected fractures.

2.12.3.1 Regolith Structures

Specific descriptions of basic structural characteristics for surficial soils, clayey residuum, and saprolite comprising the regolith are sparse beyond general descriptions on boring logs and in summary descriptions of overburden materials. For the predominantly clastic rocks at and near the proposed EMDF sites, structural characteristics of saprolite generally mimic those of bedrock fracture systems, but reflect much greater leaching and weathering that would in general increase pore and aperture size of macropores and fractures. Evidence from near surface exposures in road cuts and root balls at Site 5, and from test pit and boring logs at and along strike with the proposed sites suggests that near surface silty/clayey residuum transitions downward into a mix of silt/clay matrix and weathered rock fragments mostly composed of shale and siltstone. The bulk hydraulic characteristics of the topsoils and silty/clayey residuum resemble those of porous media transitioning with depth into highly weathered and fractured saprolite with relict features that vary according to the lithologies and structures of the underlying less weathered to unweathered fractured bedrock. Loose unconsolidated surficial regolith composed of topsoils and silty/clayey residuum grades progressively downward through increasingly more competent regolith until solid bedrock is reached at auger refusal depths. This transition probably reflects a general decrease in bulk effective porosity and permeability across the regolith, but K measurements typically made from slug tests in shallow monitoring wells commonly screened at and above auger refusal provide average values that reflect the entire screened interval.

Driese et al. (2001) documented extensive filling in saprolite fractures at the base of the soil zone due to translocated clays. These clays and associated iron and manganese deposits choke the fractures, forming a leaky seal between the storm-flow zone in surficial topsoils and the deeper vadose zone.

2.12.3.2 Bedrock Fractures in Predominantly Clastic Formations of the Conasauga Group

Descriptions and data on bedrock fractures applicable to the proposed EMDF sites are available from site investigations and research reported from clastic Conasauga Group formations at sites in BCV and elsewhere on the ORR. Results from these sources are summarized below. Original reports are recommended for detailed data, graphics, and interpretations.

One of the most important field research efforts to accurately identify permeable fractures in wells and boreholes was conducted by Moore and Young in the early 1990's using a new electromagnetic borehole flowmeter developed by TVA. Moore and Young (1992) conducted systematic depth discrete and very sensitive flow meter testing (0.05 cm/sec) in 70 wells and open coreholes at Y-12 and ORNL. The tests measured flow rates under natural and induced (mostly by water injection) conditions at vertical spacings of 0.5-1.0 ft across the entire length of screened wells and open boreholes. Their results provided vertical profiles identifying the numbers and depths of permeable fracture intervals. Nearly all of their surveys were run on wells in the Conasauga Group; the same formations underlying or adjacent to the EMDF sites. Most wells installed during site investigations on the ORR do not include flow meter testing to identify and distinguish between individual depths and flow rates for permeable fractures versus

intervening relatively impermeable intervals without fractures. Moore and Young (1992) analyzed and interpreted the flowmeter surveys “to show that about 65% of the permeable intervals are <1.2 m (4 ft) thick and transmit water chiefly toward cross-cutting tributary streams. The other 35% of the permeable intervals are >1.2 m thick; these fractures occur only within 6 m (20 ft) of the water table and transmit water downslope to main-valley streams.” Furthermore, they noted that “Several previous studies have suggested that a large majority of all groundwater is transmitted to nearby streams in a thin, permeable zone at the water table. This hypothesis, however, was based only on logical reasoning and indirect evidence. The flowmeter results provide the first direct evidence for a difference in the fracture characteristics of the permeable zone near the water table and the fracture characteristics at deeper levels. Information on fracture spacing and on effective porosity is necessary for the modeling of matrix diffusion and sorption, as well as for calculations of contaminant velocity and concentration. A combination of results from borehole surveys and injection tests show that orthogonal fracture spacing is about 0.15-0.44 m (0.5-1.4 ft) near the water table and 0.44-0.73 m (1.4-2.4 ft) at deeper levels. Average effective fracture porosity is about 1.3×10^{-4} .” The ORNL report by Moore and Young (1992) should be referenced for additional details.

Moore and Toran (1992) estimated that a recharge boundary was indicated in about 85% of the injection tests conducted on the ORR, supporting the concept that a relatively small number of fractures may control groundwater flux. Sledz and Huff (1981) attempted to use linear regression to find relationships between fracture length, density, lithology, and bed thickness, however, their results indicated little correlation between the parameters evaluated. They found fracture densities in the Pumpkin Valley Shale in BCV as high as 100–200 fractures per meter, a mean range of fracture density in siltstones of 6–45 fractures per meter, and 12–28 fractures per meter in shales. They also noted that Conasauga Group shales exhibit greater fracture densities in thinner lamina, but in siltstones the density of fractures decreased as bed thickness increased.

Fractures may propagate over long distances, particularly along bedding planes or in massively bedded rocks, but are more typically on the order of a few inches to a few feet long (Dreier et al. 1993; Moore 1988; Sledz and Huff 1981). Sledz and Huff (1981) reported that mean joint length in Pumpkin Valley shales was nearly constant at 4.7 in. (12 cm); in siltstones fracture length varied from 1–30 in. (2–76 cm). Fracture length also increased in thinner beds and lamina of shales, and fracture length increased as bed thickness increased in siltstones. Lemizski (1995) and Dreier et al. (1993) noted that bedding plane fractures tend to be much longer and wider than orthogonal fractures. Eaton et al. (2007) noted that “. . . few if any vertical fractures will propagate across all layer interfaces” where rock layers are characterized by differences in response to tensile stresses. This tends to increase the tortuosity of groundwater flow paths.

Aperture is a critical measure of a fracture’s ability to conduct water. Moore and Toran (1992) give a geometric mean fracture aperture of 0.005 in. (0.12 mm) for ORR rock units, and since porosity can be calculated as the ratio of aperture to spacing (35 mm), porosity averages about 0.34%. Bedding plane fractures tend to be wider and more open than the vertical fractures (Lemizski 1995; Solomon et al. 1992). Sledz and Huff (1981) indicated that, for the Pumpkin Valley Shale, apertures in outcrop and in unweathered bedrock ranged between 0.005 in. and 0.28 in. (0.1 mm and 0.7 mm). They further observed that joints in competent rock were much narrower than those in saprolite. Lemizski (1995) indicated that fracture aperture did not necessarily correlate with other fracture dimensions, such as length.

Fracture width in saprolite is increased relative to bedrock due to weathering (Driese et al. 2001; Dorsch and Katsube 1996). For example, Driese et al. (2001) report that fracture apertures in sandstone saprolite range from 0.005–0.5 mm; in shale and siltstone saprolite the range is 0.005–1.5 mm, and in limestone saprolite the range is 0.005–2.0 mm.

The BCV RI Report (DOE 1997; Appendix C.3.3) also addresses bedrock fractures in BCV applicable to the proposed EMDF sites. Descriptions that follow are largely derived from that report. The RI report notes that because of the large-scale faulting and folding characteristic of ORR geology, all bedrock lithologic units in BCV are highly fractured. The most pervasive structural features are extensional, hybrid, and shear fractures. Corehole studies of fractures in bedrock along a transect across BCV near the head of Bear Creek (Dreier and Koerber 1990; Dreier and Davidson 1994 – See DOE 1997) demonstrate the existence of several major fracture sets that are dominated by a strike-parallel set. Most fractures in ORR bedrock constitute a single cubic system (three orthogonal sets) of extension fractures (Dreier et al. 1987; Sledz and Huff 1981). One fracture set is formed by bedding planes dipping to the southeast. Two other fracture sets generally parallel strike and dip; at shallow depths, these sets are commonly angled 50° to 60° below the horizon. These three fracture sets may occur in any locality, and other extension and shear fractures may also be present (DOE 1997). Results of research into fracture systems on the ORR, many based on data from Conasauga Group rocks in BCV, are described in detail by Hatcher et al. (1992) and Solomon et al. (1992) and not paraphrased here. These reports reference other research addressing fracture systems, and implications of fracture systems on groundwater flow and contaminant transport.

The BCV RI Report provides additional summary information on bedrock fractures, noting that fractures are abundant on rock outcrops (as observed in available shallow outcrops during site reconnaissance at Site 5). In general, fracture spacing is a function of lithology and bed thickness. Fractures in more massively bedded formations tend to have longer trace lengths and are more widely spaced. Dreier et al. (1987) measured an average fracture density of ~200 fractures per meter (60/ft) in saprolite of the Maryville Limestone and Nolichucky Shale. At the other extreme, Sledz and Huff (1981) measured a minimum of five fractures per meter (1.7/ft) in fresh rock. Fewer open fractures occur at deeper levels. As described by Haase et al. (1985), fracture frequency is variable, but most fractures observed in cores occur within limestone or sandstone layers >0.5 m (1.6 ft) thick, and many are filled or partly filled with secondary minerals.

Most fractures are short, a few centimeters to ~1 m (3.3 ft) in length (longest dimension). Sledz and Huff (1981) found that fracture length at outcrop is relatively uniform [~12 cm (5 in.)] in shale but increases with bed thickness in siltstone. Haase et al. (1985) observed numerous fractures ~0.1 to 1.5 m (0.3 to 5 ft) long in limestone and sandstone units of the Conasauga Group and the Rome Formation. In limestone, typical fracture spacings range from <5 cm (2 in.) for very thin beds to >3 m (10 ft) for very thick to massive beds. The size of fracture planes may be only a few square meters for thin to very thin beds, but pervious bedding-plane fractures may be 10³ to 10⁶ square meters for medium to massive beds (Ford and Williams 1989).

Detailed logging of core from wells at the BCBG site (located southwest of the EMWFM and along strike with the proposed EMDF sites) has provided information on the relative changes in densities of open (hydraulically active) fractures in the Nolichucky Shale compared to depth and lithology (Dreier and Davidson 1994). This information was supported by estimates of spacings for hydraulically active fractures from resistivity, temperature, and flow meter logs of the same borings. The resulting estimates ranged from ~0.9 m (3 ft) in the shallow intervals to more than 6 m (20 ft) in the deep intervals. The combination of hydrological data and fracture logging in Dreier and Davidson (1994) also shows that changes in the vertical hydraulic gradient can be correlated to changes in the spacing of hydraulically active fractures. In the Nolichucky Shale, a strong vertical hydraulic gradient exists in well GW-726 over the upper 76 m (250 ft), where fracture spacings are ~0.9 m (3 ft). Below this level, however, fracture spacings increase and the vertical head gradient decreases significantly, becoming flat with increasing fracture spacing.

Moore and Young (1992) used subsurface flow meters to determine fracture density and conductivity in Bethel Valley and BCV. Their data show that fractures >1.2 m long occur mainly within the upper 6.1 m of the saturated zone, whereas fractures <1.2 m long occur both near the water table and at deeper levels.

The shorter fractures (65% of the total) have dips of 45° to 82° and probably transmit water chiefly toward cross-cutting tributary streams. The longer fractures (35% of the total) have dips of >82° and probably transmit groundwater downslope toward main-valley streams. The thickness of bedrock matrix intervals in the flow meter surveys show that orthogonal fracture spacing is about 0.15–0.73 m and the steeply dipping fractures apparently have the closest spacing. Further, they corroborate the notion that the most conductive zone is near the water table.

In addition to the fracture sets discussed above, small to larger-scale deformation features such as localized shear fractures and zones of folded crumpled beds may occur that would provide enhanced groundwater flow paths. Analysis of extensive rock cores from the WBCV Site 14, and results from Phase I rock cores at Site 5 suggest that zones of shear deformation and folding may occur at least locally within some bed parallel intervals of the Dismal Gap/Maryville. In addition, field observations of shallow road cuts at Site 5 (EBCV) suggest that contorted bedding may occur locally within thinly bedded shales and siltstones of the Rome and Pumpkin Valley. There is no clear evidence of vertically oriented strike-slip faults in BCV.

Figure E-28 presents a generalized schematic for fracture system complexity in clastic rocks applicable to the proposed EMDF sites. The real world geometry of fracture networks can deviate from this schematic as fractures often may not form continuous planar surfaces for great distances laterally or vertically and may be stratabound (Ketelle and Lee, 1992). In addition, the schematic cannot accurately convey the complex interconnectivity of wider aperture fracture networks that actively transmit groundwater.

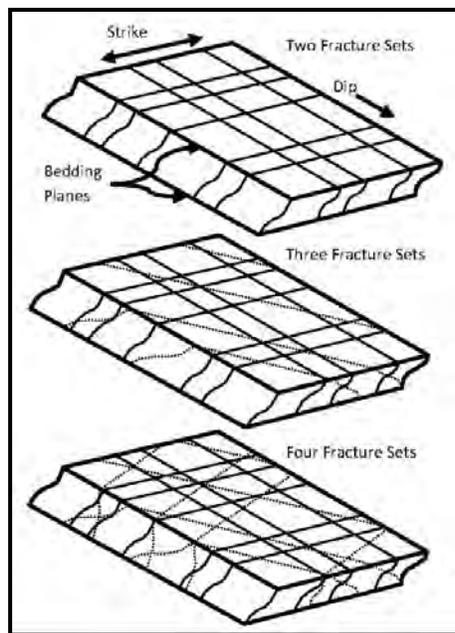


Figure E-28. Schematic of Typical Orthogonal Fracture Sets along Bedding Planes and Joints in Bedrock of BCV showing Potential for Increasing Number and Complexity of Fractures

A thorough treatment of bedrock geologic structures for the ORR, including BCV and the Whiteoak Mountain Thrust Sheet is provided in Chapter 5 of the Status Report for the ORR (Hatcher et al. 1992). The several studies noted above addressing geologic structures in Conasauga Group formations in BCV are available and should be referenced for additional details.

Descriptions and detailed systematic analyses of fracture sets are generally not provided in site investigation reports or in boring log or test pit descriptions, so that the nature of fracture systems and the

detailed geometry of fracture networks remain nebulous and undefined at most sites. This is true for the EMWFM and for the proposed EMDF sites. It has only been through published research on the ORR that the nature of fracture systems and conceptual models describing those systems have been defined. In addition, most of that effort had been focused on bedrock fracture systems with less emphasis on defining the geometry of preferential pathways via macropores and relict fracture systems within residuum and saprolite materials above bedrock. Boring data is inherently limited by the small diameter of tube and rock core samples limiting the horizontal scale to no more than a few inches. These uncertainties and limitations are necessarily reflected in fate and transport simulations in fractured media on the ORR.

2.12.3.3 Karst Hydrology in the Maynardville Limestone and Copper Ridge Dolomite

As noted in previous sections, conduits resulting from limestone dissolution within the Maynardville subcrop belt are well documented and provide the ultimate drainage path for surface water and groundwater leaving BCV. The closer the EMDF footprints are located to Bear Creek and the Maynardville, the greater the potential for future contaminant releases to reach the relatively faster groundwater flow paths within the Maynardville. Figures E-7 and E-9 illustrate the relative proximity of the proposed footprints to Bear Creek and the outcrop belt of the Maynardville. Figure E-9 in particular, shows the relationship between the proposed footprints and the approximate contact between the Nolichucky Shale and Maynardville Limestone. Areas south of this contact are where distinctive karst features first begin to appear along the southern margins of BCV. Areas to the north do not include typical limestone karst features such as sinkholes, caves, sinking streams, and karst resurgent springs.

The BCV RI Report addresses cavity/conduit characteristics in the Maynardville of BCV (DOE 1997). The report notes extensive dissolution in the Maynardville Limestone underlying the valley floor of Bear Creek and in the Knox Group below Chestnut Ridge, and that in BCV, only these formations display highly developed and well connected cavity systems. The report indicates that in BCV, 66% of wells drilled in the Maynardville Limestone and Copper Ridge Dolomite intercepted at least one cavity and 38% intercepted two (Shevenell and Beauchamp 1994). During the drilling of the Maynardville Exit Pathway Picket Wells (Pickets A, B, C, and W; see Fig. C.5 in DOE 1997), numerous cavities and water-bearing fractures were intercepted (Shevenell et al. 1992). Although no obvious correlation was found between stratigraphic zones in the Maynardville (designated informally from top to bottom as Zones 7 through 2, with Zone 1 designated as the uppermost part of the Nolichucky Shale) and the occurrence of water-bearing zones and cavities in general, most water-bearing zones were intercepted in zones 2 and 6 near the bottom and top of the formation, and cavities were more common in zone 6 near the stratigraphic top of the formation (Shevenell et al. 1992; Shevenell and Beauchamp 1994; Goldstrand and Dreier 1993). Regardless of stratigraphic zone, 60% of cavities were encountered at depths of <30m (100 ft) and nearly all were encountered above 90 m (300 ft).

The RI report further notes that cavities encountered in the Maynardville Limestone range in size from <0.3 m (1 ft) to >3 m (10 ft) (Shevenell and Beauchamp 1994). In the Maynardville Limestone, 52% of measurable cavities were between 0.3 and 1.5 m (1 and 5 ft) in height with 12% >1.2 m (4 ft) and 16% <0.3 m (1 ft) (20% were of unknown height). Stratigraphically and physically above the Maynardville, the Copper Ridge Dolomite dips to the southeast under the north flank and crest of Chestnut Ridge. Cavities in the Copper Ridge are generally larger than those in the Maynardville, with 38% between 0.3 and 1.5 m (1 and 5 ft) in height, 23% >1.5 m (5 ft), and 1% <0.3 m (1 ft), with 38% of unknown size. Uncontaminated groundwater from the cavity/fracture network below Chestnut Ridge drains northward and discharges to Bear Creek and probably commingles with groundwater in the Maynardville karst.

The BCV RI Report also notes that in addition to creating cavities and solution-enlarged fractures in the carbonate formations, water-rock chemical interaction in the Maynardville Limestone and Copper Ridge Dolomite has increased the matrix porosity of these formations. Two diagenetic processes, dissolution of evaporite minerals and dedolomitization (Saunders and Toran 1994b), have produced matrix porosities in

these formations of between 1.3 and 2.1% in the Copper Ridge Dolomite and zone 6 of the Maynardville Limestone, and between 0.5 and 0.8% in zones 2 to 5 of the Maynardville Limestone (Goldstrand et al. 1995). The BCV RI Report provides documentation for gaining and losing reaches of Bear Creek that reflect the cavities and conduits developed within the Maynardville and from the adjacent Copper Ridge Dolomite (See Appendix C of DOE 1997 for extensive details). Section 4 below illustrates the losing reaches along Bear Creek that occur south of Site 6b.

A review of available lithologic logs and data summaries (BWXT 2003) for wells and borings in EBCV indicate that cavities are rarely, if ever, encountered in the stratigraphic units that underlie the proposed EMDF sites. An analysis of cavities by geologic formation for 222 wells in BCV numbered between GW-601 and GW-833, based on information provided in data summaries (BWXT 2003), found that the majority of conduits or cavities in BCV occur in the Copper Ridge and Maynardville Formations, especially adjacent to formation boundaries. Of the 58 Nolichucky wells reviewed, only two wells encountered cavities. Forty-nine wells that penetrate the remaining Conasauga formations did not encounter any cavities. While not conclusive, these data suggest that the majority of conduit flow occurs in the Maynardville and Copper Ridge, which is consistent with findings from the previous investigations and research reported in the BCV RI Report (DOE 1997).

2.13 GROUNDWATER HYDROLOGY

The components of the hydrologic framework for the ORR (Solomon et al. 1992; Moore and Toran 1992) include the stormflow zone, unsaturated (or vadose) zone, and the three intervals of the saturated zone (shallow, intermediate, and deep) as illustrated conceptually in Figure E-25 and summarized above for the site conceptual models for groundwater flow in the clastic rocks of the Conasauga Group. The hydrologic framework for the ORR documents the close relationships between surface water and groundwater on the ORR and in BCV. The basis for the hydrologic framework is presented in great detail by Solomon et al. (1992), and Moore and Toran (1992). Their reports should be referenced for additional details only presented in summary below.

The depth to the water table or unsaturated zone thickness at each of the proposed EMDF sites varies across a relatively wide range from upland to lowland areas. Vadose zone thickness is greatest below upland areas such as those along Pine Ridge and along the subsidiary ridges underlying the Dismal Gap/Maryville outcrop belt. Away from these upland areas of groundwater recharge the vadose zone thins into groundwater discharge zones along the NT valley floors where the water table is at or near the ground surface. Groundwater within the saturated zone converges and discharges slowly into NT stream channels supporting base flow along the valley floors, particularly during the wet non-growing season. During drier periods, groundwater may make little or no contributions to stream channel base flow but may continue to slowly migrate southward toward Bear Creek along the NT valley floor areas within alluvium, saprolite, and bedrock fractures below the active stream channels. In addition, a portion of the groundwater below the EMDF sites that does not readily discharge along strike to the NT valleys cross cutting the sites, moves southward toward Bear Creek along less dominant fracture pathways oriented perpendicular to geologic strike.

Shallow groundwater also discharges to springs at point locations at the base of tight headwater ravines of the NT-3 tributaries and across broader seepage faces along portions of the NT valleys (See site conceptual model figures for the locations of springs, seeps, and wetlands where shallow groundwater intersects the surface at and near the proposed EMDF sites). Groundwater from these locations also contribute to stream channel base flow, particularly during the wet season. Continuous hourly water level data collected in Site 5 (EBCV) monitoring wells during 2014/2015 indicate that shallow groundwater occurs within regolith materials above auger refusal bedrock depths at all Phase I well locations, except at GW-976(I). At this location on the crest of the Maryville subsidiary ridge, the water table is much deeper and located roughly 20 ft or more below the bedrock/regolith interface at auger refusal. Water level data,

boring logs, and well construction diagrams from many other locations in BCV along strike with the proposed EMDF sites illustrate that the water table commonly occurs up within regolith materials above auger refusal depths, except in local areas below topographic highs.

Water table hydrographs with hourly precipitation data indicate that recharge to the water table interval occurs readily in response to significant rainfall events in most wells, but the response may be subdued and delayed in wells below upland areas where the water table is at greater depth and recharge rates are slower. Potentiometric surface contour maps (flow nets) and cross sections for BCV and individual sites within BCV (e.g. - Site 14, Site 5, the BCBG, and the EMWFM) indicate that shallow and intermediate level groundwater migrates from upland areas downgradient toward discharge zones along the NT valley floors and Bear Creek. Most of the groundwater flux within the saturated zone has been demonstrated to occur via the shallow water table interval with progressively less flux occurring at intermediate and deeper intervals. The flux decreases in proportion to a general decrease in K associated with smaller fracture apertures, and an overall decrease in the number and relative frequency, spacing, and density of interconnected fractures capable of transmitting groundwater.

The following subsections address hydraulic characteristics of the unsaturated (vadose) and saturated zone, groundwater flow characteristics, groundwater geochemical zones, and the results from tracer tests and tracer test modeling. The tracer test results are particularly relevant to the hydrogeological site conceptual models and groundwater contaminant fate and transport.

2.13.1 Unsaturated Zone Hydraulic Characteristics

Unsaturated flow in undisturbed areas will migrate to the water table through the typical sequence of topsoil, silty/clayey residuum, and saprolite described in Section 2.12, which may also include veneers of alluvial and colluvial materials along the flanks and floors of the NT valleys. According to the work of Solomon et al. (1992), Moore and Toran (1992) and others, most of the water infiltrating the surface during and immediately after storm events travels laterally and relatively quickly through the topsoil stormflow zone to discharge with surface runoff along stream channels. The portion of natural recharge infiltrating below the stormflow zone that reaches the water table in these undisturbed areas will merge with the lowered water table passing below and around the footprint perimeter and influence the underflow of uncontaminated groundwater passing below the footprint from upgradient and cross gradient areas. The lowest elevations of the water table surrounding the footprints will continue to be at or in close proximity to the elevations along the NT tributary and sub tributary channels adjacent to the EMDF sites. Thus the thickness of the unsaturated zone in undisturbed areas east and west of NTs adjacent to the EMDF sites will remain largely unaltered. Groundwater flow from upland recharge areas to lowland discharge areas along the NT valleys will continue before, during, and after landfill construction and closure.

Research on the ORR (Solomon et al. 1992; Moore and Toran 1992; Clapp 1998) has demonstrated that recharge through the unsaturated zone in undisturbed natural settings is episodic and occurs along discrete permeable features that may become saturated during storm events, even though surrounding macro and micropores remain unsaturated and contain trapped air. During recharge events, flow paths in the unsaturated zone are complex, controlled to a large degree by the nature and orientation of structures such as relict fractures in saprolite (Solomon et al. 1992).

Virtually all field tests to determine K (i.e. – slug tests, packer tests, borehole flow meter tests, and pumping tests) reported from sites in BCV have been those conducted in the saturated zone, or using lab tests on soil samples designed to determine K under saturated conditions. The hydraulic characteristics of unsaturated (and saturated) in-situ materials can be currently estimated based on available data at and near

the proposed EMDF sites but most field investigations have not involved any direct measurements of unsaturated zone hydraulic parameters.

Solomon et al. (1992) describe the natural hydraulic characteristics of the vadose zone on the ORR. They note that saturated K measurements have been made in the vadose zone using infiltration tests and packer tests and state the data are lognormally distributed with a geometric mean K of 1.9×10^{-3} m/d (2.2×10^{-6} cm/sec), and a range of 1.74×10^{-7} cm/sec to 1×10^{-4} cm/s, \pm one standard deviation (p. 3-13). They state that the total porosity of the vadose zone is probably the same as in the stormflow zone, ranging from 0.3 to 0.5, but provide no concrete basis for generalizing the porosity of the stormflow zone (which is defined as flow through topsoil/root zone materials) across the entire thickness of the vadose zone. They note a calculated average effective porosity for the vadose zone of 0.0042 (0.42%), determined by Moore (1989), and that this value is nearly the same as the specific yield (S_y) of the groundwater zone. [Note that effective porosity is equivalent to S_y in unconfined aquifers and that effective porosity and S_y reflect gravity drainable porosity]. In addition, they note that this S_y is an order of magnitude less than that in the stormflow zone, indicating that vertical percolation through the vadose zone “occurs in only a few permeable features such as fractures” (Solomon et al. 1992, p. 3-14).

Geotechnical engineering data collected from subsurface investigations for design and construction of landfills tends to be focused on vadose zone materials. A considerable amount of geotechnical data from the vadose zone are available from geotechnical investigations conducted in the EMWFM footprint and at an adjacent site east of the EMWFM footprint. Those data are summarized below in Section 5 in relation to EMDF Site 5, but results are applicable to portions of the other proposed EMDF sites in BCV along geologic strike with Site 5. With regard to K measurements in the vadose zone, bulk soil samples from two test pits (TP12 & TP16) excavated in the unsaturated zone at the EMWFM site were submitted for laboratory analysis of permeability (per ASTM Method D5084) from depths of 4 and 8 ft below surface. Permeabilities ranged between 10^{-6} to 10^{-8} cm/sec for four tests conducted on remolded and compacted silty/clayey saprolitic soils (two tests per sample were conducted at 5 and 30 psi confining pressures with lower permeabilities associated with the 30 psi tests). These results, based on a small sample size and remolding of bulk soil materials, are not representative of bulk K values for natural in-situ soils and saprolite, but they are applicable to soils and saprolite that could be used for engineered fill/geobuffer materials. Detailed site characterization will be needed once a final site is selected. If unsaturated zone characteristics are required to support modeling, engineering design, or other project needs, they can be addressed in future work plans for site characterization.

2.13.2 Saturated Zone Hydraulic Characteristics

The hydraulic characteristics of the saturated zone influence the rates and directions of groundwater flow below and away from the EMDF footprint(s). Hydraulic characteristics of the saturated zone in BCV have been determined by a variety of field and laboratory methods applied during numerous investigations and field research at many sites in BCV. The following subsections review the findings from site investigations and research in BCV most relevant to the hydraulic characteristics of subsurface materials at and downgradient of the proposed EMDF sites. The detailed and comprehensive reports by Solomon et al. (1992), Moore and Toran (1992), and others, describing the hydrogeology of the ORR (including BCV) should be referenced for additional information on hydraulic characteristics and subsurface flow processes relevant to the proposed EMDF sites.

2.13.2.1 Field and Laboratory Methods for Determining General Hydraulic Characteristics of the Saturated Zone

The most common field methods for determining hydraulic characteristics of the saturated zone in BCV include: 1) slug tests, 2) packer tests, 3) pumping tests, and 4) tracer tests. The most common hydraulic parameter measured in the saturated zone of BCV sites is K, which is most often determined from slug

tests and packer tests conducted in wells and open boreholes. A limited number of pumping tests in BCV also provide K data, as well as values for transmissivity (T), S_y , and storativity (S), and anisotropy. Pumping tests generally provide a better indication of bulk hydraulic characteristics by influencing a much larger volume of the saturated zone relative to the localized zone around individual wells or isolated zones within individual boreholes. Detailed results of pumping tests conducted at the WBCV Site 14 are presented below in Section 6 where previous investigations at Site 14 are summarized. Results of several tracer tests relevant to the EMDF sites are presented below in Section 2.13.5. The methods for conducting, interpreting, and modeling tracer test results are complex and varied relative to the more standardized methods applied to single and multi-well tests for determining K and other parameters.

Hydraulic characteristics can also be determined from laboratory methods using bulk and tube samples collected from unconsolidated regolith materials (soil residuum and saprolite). However, as noted above, these methods (commonly standardized ASTM methods) are generally focused on unsaturated zone soils (including saprolite in BCV) and on engineering design needs that may differ from those required for fate and transport modeling and risk assessment. It is important to evaluate results according to the type and depths of subsurface materials tested and in the context of the complex fractured subsurface media in BCV. Researchers on the ORR have also used less conventional analytical and laboratory methods to determine aquifer characteristics as summarized in subsequent sections (Dorsch et al. 1996, Moore and Toran 1992, and others).

2.13.2.2 Porosity, Effective Porosity, and Storativity of the Saturated Zone

Estimates of porosity and effective porosity reported for BCV vary and have often been generalized for subsurface materials in BCV. Storativity values for the semi-confined conditions within the intermediate and deeper portions of the saturated zone have been determined primarily from pumping tests. The effective porosity (equivalent to S_y in unconfined aquifers) of the saturated zone represents the gravity drainable porosity and is a fraction of the total porosity. While total porosity may be high in fine grained porous materials such as the silty clay in the regolith of the EMDF sites, the effective porosity is typically quite low as the small pore size and high capillarity of the fine grained materials prevent water from freely passing through the bulk of the material. In the natural subsurface materials at the proposed EMDF sites, the relatively thin silty clayey soil residuum layer above saprolite (typically less than a few feet in thickness) has a relatively low effective porosity associated with the porous but fine-grained silt and clay comprising the residuum. Of greater importance, is the porosity and effective porosity of the much thicker saprolite and bedrock which comprise the majority of in-situ materials through which groundwater (and contaminants) migrates below and downgradient of the proposed EMDF sites. The highly weathered and fractured condition typical of saprolite equates to a higher porosity and effective porosity relative to the deeper less weathered to unweathered fractured bedrock with fewer widely spaced fractures and smaller apertures. These general features and downward transitions are evident in tube samples and test pits of soils and saprolite, and in bedrock cores. The general relationship between relatively porous and permeable fractures and adjacent fragments and blocks of relatively impermeable unweathered bedrock is illustrated schematically in Figure E-29. The figure illustrates the porosity and micro-porosity inherent to the fracture surfaces and adjacent macro- and micro-pores of weathered rock (darker areas) in contrast with the relatively impermeable and unweathered host rock indicated as “matrix” (white areas). The figure also illustrates the relative decrease in fracture porosity and effective porosity with depth transitioning from shallow saprolite above and near the water table to deeper weathered and unweathered bedrock. The term aquitard in the figure (from Solomon et al. 1992) refers to the predominantly clastic (non carbonate) rock formations within the Conasauga Group (i.e. – the Rome formation through the Nolichucky Shale underlying the proposed EMDF sites).

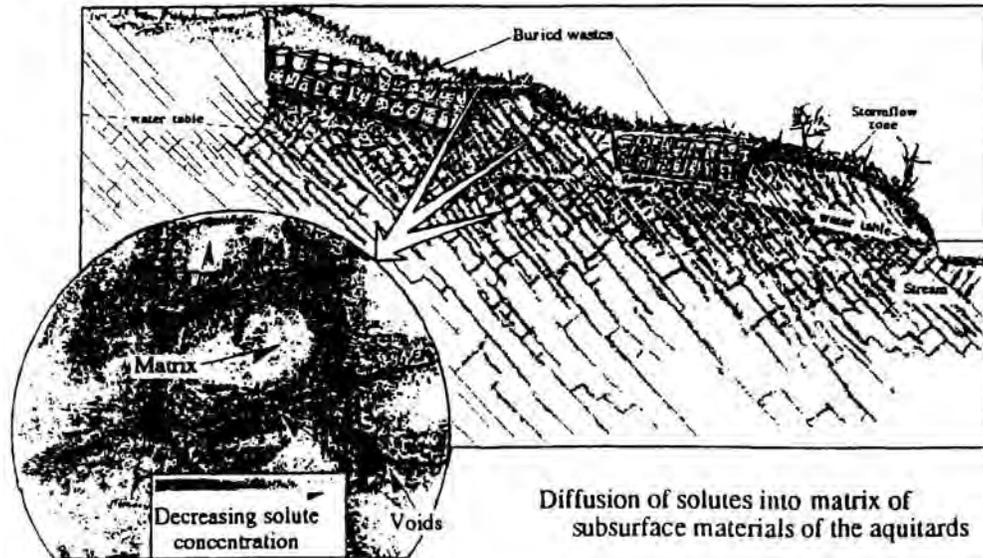


Figure E-29. Differences between Relatively Permeable and Porous Fractures and Relatively Impermeable Host Rock (Matrix) [from Solomon et al. 1992]

Total porosity values have been rarely presented in the ORR literature. Moore and Toran (1992) cite a mean porosity of 0.50 for shaley saprolite in trench walls at ORNL Waste Area Grouping (WAG) 6 based on bulk density calculations (p. 15). The majority of porosity related data from the ORR are associated with effective porosity (or S_y) and storativity, which are more significant in terms of determining groundwater flow rates than total porosity. Table E-8 summarizes effective porosity, storativity, and matrix porosity data from various reports and research conducted on the ORR and in BCV. The values for effective porosity range widely over several orders of magnitude depending on the methods, assumptions, and calculations applied for their determination. The values reported by Dorsch et al. (1996) and Dorsch and Katsube (1996) are based on laboratory analysis of cores from the saturated zone of bedrock and saprolite, respectively. Their values are at least one to two or more orders of magnitude higher than those reported by Solomon et al. (1992) and Moore and Toran (1992) for the saturated zone, which were partly derived from analysis of groundwater level recession curves, and based on analyses of data derived from several ORR studies. Their methods and analysis differ greatly from the strict laboratory methods applied by Dorsch et al. (1996). The values shown in Table E-8 used by Lee et al. (1992), McKay et al. (1997), and in the ORNL performance assessment for the WBCV site (ORNL 1997) are all estimates assumed for the purposes of groundwater modeling, but generally reference specific investigations on the ORR as a foundation for the assumed values.

The mean storativity value reported by Moore and Toran (1992) and shown in Table E-8, is based on 26 storativity values calculated from observation wells in aquifer tests on the ORR. They note that “*under confined conditions, as occur at deeper levels (Moore 1988, p. 48), storativity may represent chiefly the elasticity of fracture walls. Nevertheless, the water yield produced by changes in fracture aperture may be nearly the same as the yield produced by drainage.*”

Effective porosity values reported for the stormflow zone are generally an order of magnitude or more higher than those of the groundwater zone

Table E-8. Effective Porosity, Storativity, and Matrix Porosity Values from Various ORR Sources

Paper/Report Source	Mean Effective Porosity (%)	Range - Effective Porosity (%)	Notes
Dorsch et al. 1996 - ORNL/GWPO-021	9.9	4.58-13.00%	Bedrock Cores - GW-132, 133, 134 EBCV transect shales from various Conasauga Group Formations in BCV; cores from 40 -1156 ft bgs
Dorsch & Katsube 1996 - ORNL/GWPO-025 - GW-821, 822, 833 WBCV transect; Mudrock saprolite from Nolichucky Shale	39.0		Saprolite groundmass
	16.1		Less weathered saprolite mudrock fragments
		26.2 - 51.3	Calculated interval effective porosities - larger volumes of saprolite - integrate mudrock fragmens and groundmass
Moore as repored by Solomon et al. 1992	3.2	3.2 - 3.6	Stormflow Zone (topsoil/near surface)
	0.23		Groundwater zone (shallow water table interval)
Solomon et al. 1992 (ORR Hydro Framework)	4.0		Stormflow Zone
	0.42		Vadose Zone
		0.25-0.33	Groundwater zone (shallow water table interval)
		0.1-0.001	Groundwater zone - appears to include entire saturated zone from shallow water table interval through intermediate to deep intervals
	Mean Storativity (%)	Range - Effective Porosity (%)	
	0.084	0.58 to 0.0048	Storativity from aquifer tests (10^{-3} to 10^{-5})
Moore and Toran 1992 - Supplement to Hydrologic Framework for the ORR (See their descriptions and their Table 1, p. 38-39)	Mean Effective Porosity (%)		
	3.5		Stormflow Zone
	0.23		Groundwater Zone
	Effective Fracture Porosity (%)		
	0.035		Groundwater Zone
	Total Matrix Porosity (%)		
	0.96		Groundwater Zone
	Fracture Porosity (%)		
	0.05		Groundwater Zone
	Storativity (%)		
	0.076		Groundwater Zone
Lee et al. 1992 - Tracer test/modeling at WBCV site	Mean Effective Porosity (%)	Range - Effective Porosity (%)	
	3 (See Notes)	1-10	Wells screened in regolith (saprolite) and unweathered bedrock of Dismal Gap/(Maryville)
	Calculated Effective Porosity (%)	Estimated Matrix Porosity (%)	
McKay et al. 1997 - EPM Modeling/Tritium Tracer Test	9	8-40	ORNL Burial Ground 4 in saturated fractured weathered shale saprolite of Pumpkin Valley Shale similar to EMDF/BCV but in different fault block
	Mean Effective Porosity (%)		
ORNL 1997 Performance Assessment for WBCV Site	5		Values based on aquifer tests at Eng Test Facility in similar geology at ORNL/Melton Valley
Law Engineering 1993	0.3		OLF/BCBG pumping test
Lozier et al. 1987	0.06		OLF/BCBG pumping test
Geraghty & Miller 1985	0.05		BCBG pumping test
Geraghty & Miller 1986	0.01 - 0.04		S-3 Ponds site pumping test
Golder Associates 1988	0.01		WBCV Site (near EMDF Site 14)

Table Notes:

Green shading – vadose zone

Light blue shading – shallow groundwater zone mostly in weathered fractured saprolite and shallow bedrock ~<100 ft bgs

Dark blue shading – deeper groundwater zones with discrete fracture zone flow

No color – results unclear with respect to saturated zone intervals

Lee et al. (1992) used 3% in their model noting a range of 1-10% based on aquifer studies on the ORR.

See references cited for additional details

(excluding the values reported by Dorsch). The results are consistent with the rapid lateral water flux in the stormflow zone documented by ORR research (Moore 1988, Moore 1989, Solomon et al. 1992).

2.13.2.3 Matrix Diffusion and Effective Porosity

Dorsch et al. (1996) provide a summary of relationships between matrix diffusion and effective porosity in relation to the clastic “mudrock” saprolite and bedrock of BCV that dominates the subsurface environments at the proposed EMDF sites. Figure E-30 from Dorsch et al. (1996) conceptually illustrates the partitioning of contaminants by matrix diffusion from groundwater fracture flow paths into the adjacent pores and micropores of the surrounding host rock “matrix”. As illustrated in the preceding Figure E-29, the nature and thickness of the porous “skin” of the relatively impermeable host rock adjacent to the fracture (and/or macropores in the more highly weathered portions of saprolite) will vary primarily upon the extent of weathering and dissolution, which generally decreases with depth below the water table in the clastic rocks of BCV. The effective porosity values described above reflect the decimal fraction of the rock volume that permits fluid flow (Moore and Toran 1992), as shown by the open part of the fracture in Figure E-30 that transmits water. As discussed in the review of tracer tests below, matrix diffusion is thought to play a critical role in attenuating the migration rates and concentrations of contaminants from source areas to downgradient locations. Diffusion of dissolved contaminants from the more transmissive fractures into the adjacent less mobile micropores and microfractures is believed to result in considerable attenuation along flow paths. See Dorsch et al. (1996) for additional details regarding matrix diffusion and effective porosity.

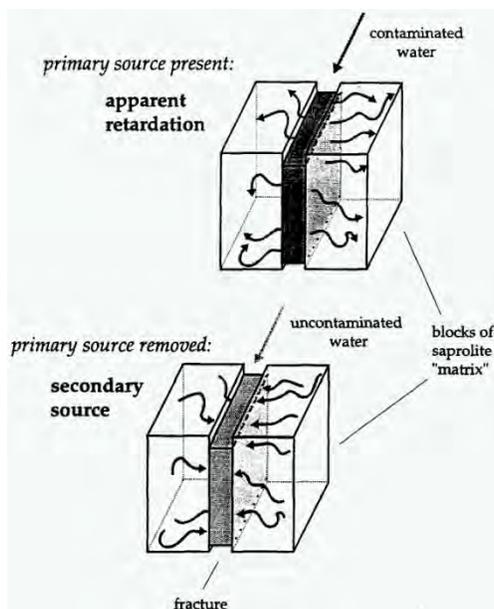


Figure E-30. Schematic Diagrams Illustrating the Diffusion of Contaminants from a Single Fracture into the Surrounding Skin of the Rock “Matrix” in Saprolite or Bedrock

[Fig. 3 from Dorsch et al. (1996)]

2.13.2.4 Hydraulic Conductivity of the Saturated Zone

The most recent compilation of K values reported for BCV by Jacobs (1997) span seven orders of magnitude ranging from a minimum of 0.000009 ft/day (3.0×10^{-9} cm/sec) to a maximum of 99.0 ft/day (3.5×10^{-2} cm/sec). The values range from low K values determined from packer tests in deep coreholes to relatively high values measured in wells completed in karst conduits in the Maynardville Limestone. K

varies by lithology, degree of weathering and fracturing, and depth. K values are influenced by the test method; borehole or well completion interval tested; the number and vertical spacing among permeable fractures/fracture intervals and intervening relatively impermeable rock matrix intervals; and other factors.

Early Compilation and Analysis of K Data in BCV by Connell and Bailey (1989)

The volume of K measurements in BCV is substantial. One of the earliest compilations and statistical analyses of K data was reported by Connell and Bailey (1989). They evaluated pre-1985 K data from ten investigation reports with 338 single-well aquifer tests from BCV and from Melton Valley at ORNL. Results were segregated and evaluated by regolith and bedrock tests and by geologic formations. In BCV, they selected 232 tests from 153 wells for statistical analysis; 63 in regolith, 164 in bedrock, and 5 in deep bedrock. Within BCV, the tested wells were located at the BCBG, Oil Landfarm, and S-3 Ponds waste sites in EBCV, and from the proposed Exxon Nuclear site southwest of SR 95 between SR 95 and the Clinch River. While none of this early well data included wells at the proposed EMDF sites, the results included wells completed in the same geologic formations underlying and downgradient of the EMDF sites, and are therefore representative of the range of K values that may be expected at and near the EMDF sites.

Figure E-31 summarizes the results of their evaluation of BCV data in terms of the distribution ranges for K among the geologic formations spanning the width of BCV and the proposed EMDF sites. Although the overall range of K values may overlap among the formations, the median K values for the clastic rock formations underlying the predominantly clastic geologic formations underlying the EMDF sites (i.e. – Pumpkin Valley through Nolichucky Shale) are roughly an order of magnitude lower than the median K value of the Maynardville Limestone. The data are reasonably consistent with relatively higher K values reported in the subsurface karst flow system of the Maynardville. The original report by Connell and Bailey (1989) should be referenced for additional details, analysis, and data summary tables.

Compilation and Analysis of K Data at the WBCV Site by Golder (1989b)

Golder Associates (Golder 1989B) analyzed K data from a total of 120 packer tests, 66 slug tests, and four pumping tests across a broad area of WBCV in support of the planning for the proposed (but never constructed) “Tumulus” disposal facility around EMDF Site 14 (See Section 3 below for figures illustrating the many Golder well locations in WBCV at and near Site 14). Golder plotted and analyzed the K results by test method, by geologic formation, and by depth. Golder provided log K plots versus depth by test method and by geologic formation. They subdivided the K data into three depth horizons, 0-50 ft, 50-300 ft, and >300 ft and provided frequency distribution plots of log K data according to these three depth levels. They concluded that, “*there does not appear to be a strong relationship between K and geologic formation. However, K is clearly depth dependent.*”

The 0-50 ft interval was considered the most permeable and most representative of saprolite or shallow bedrock, with progressive decreases in K with depth for the lower horizons. From shallow to deep, they assigned geometric mean K values for the three horizons of 10^{-4} cm/sec, 10^{-5} cm/sec, and 10^{-7} cm/sec.

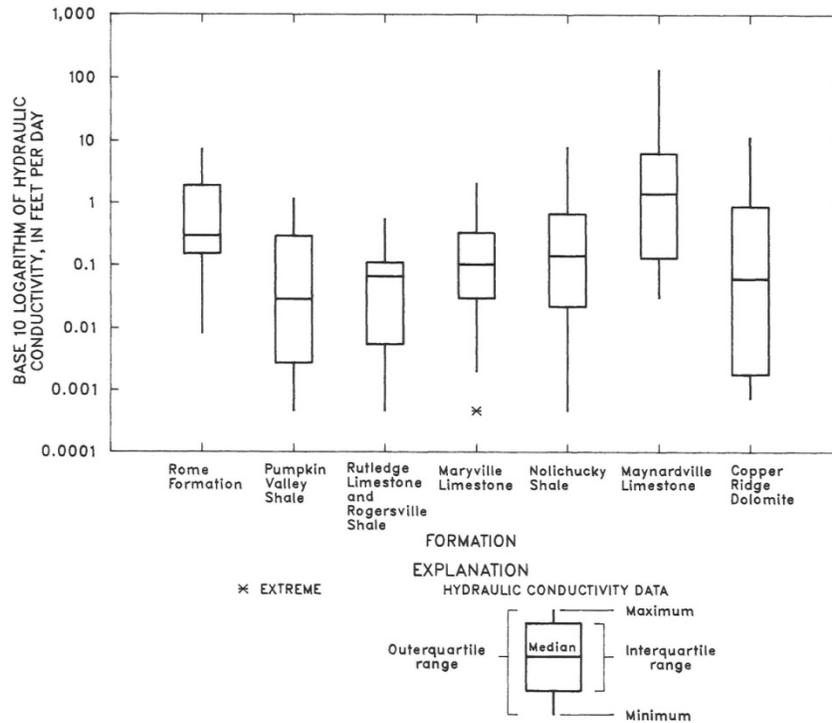


Figure E-31. Results of Statistical Analysis of Hydraulic Conductivity of 232 Tests in BCV Wells
[Fig. 3 from Connell and Bailey (1989) based on pre-1985 wells]

Golder also performed a linear regression analysis of the K data with depth as the independent variable and K as the dependent variable. Results are shown in Figure E-32, with a correlation coefficient of 0.46. Golder considered their data set too limited to conduct multivariate analyses to assess the effects of test type, test scale, and geologic formations. They also noted that a “significant emphasis” was placed on testing the Nolichucky Shale and Maryville Limestone as these two formations are found below a majority of the tumulus site. While the Golder results are most directly applicable to EMDF Site 14, they are also applicable to the other proposed EMDF sites that are located along strike with the WBCV site wells. The Golder Task 6 Report (Golder 1989b) should be referenced for additional figures, details, and interpretations.

Hydraulic Conductivity Data Used in the Performance Assessment Modeling in WBCV

Table E-9 illustrates K data used by ORNL (1997) in the PA modeling completed for a previously proposed waste disposal facility in WBCV at EMDF Site 14. The data were obtained from slug tests conducted by Golder from 39 wells in WBCV (described more completely in Section 3 below). The table illustrates the depths of the completed interval and geologic formation for each well. The wells were all completed at relatively shallow depths no greater than 72 ft bgs; most as well pairs completed at the shallow water table interval in regolith and at slightly lower intervals within the upper sections of bedrock. Appendix E to the PA (ORNL 1997) reviews geostatistical analyses used in conjunction with the groundwater modeling. The results from deeper wells were excluded from their data set as their PA modeling only considered the upper tens of meters of the subsurface (see p. E-11 of ORNL 1997). As noted above, these data are applicable to EMDF Site 14, and to the other EMDF sites in BCV. See Section 6 below for additional details on the various K tests conducted in WBCV at and near Site 14.

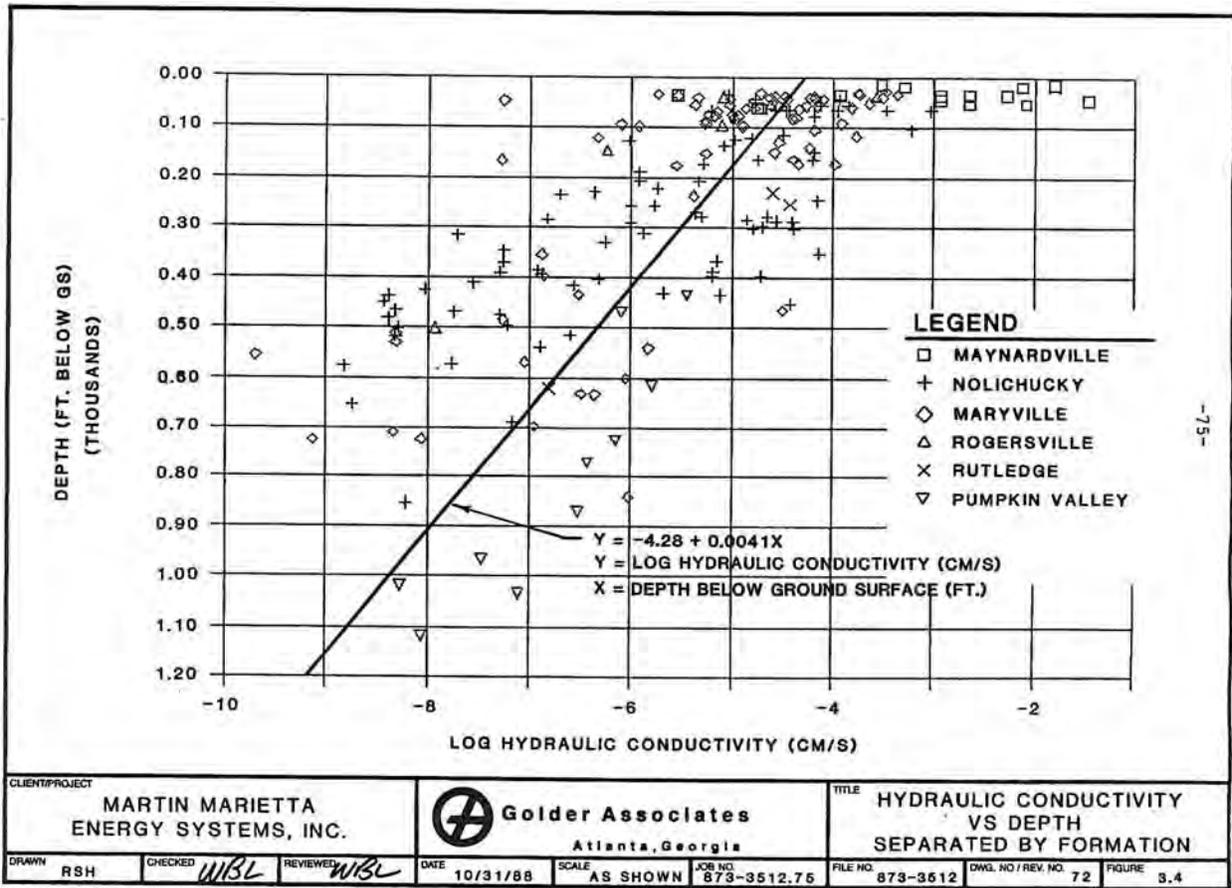


Figure E-32. Linear Regression Plot of Hydraulic Conductivity at Depth at WBCV (Site 14)

[From Golder 1989b]

Compilation and Analysis of K Data in BCV by Jacobs (1997)

A more recent comprehensive compilation, summary, and analysis of K data from multiple sites in BCV (including other groundwater hydraulic characteristics) were presented in the FS Report for BCV (Jacobs 1997). Chapter 3.5 of Appendix F to the FS Report includes over 200 test results from wells completed in BCV up through 1997 (See 15 pages of their Table F.10 in Attachment F.1 for the individual test results organized by aquifer test types, well, test interval, completed zone, etc., and summary descriptions of the results). The locations and source reports for the aquifer test data in BCV are illustrated in Figure E-33 from the Jacobs report for comparison to the proposed EMDF sites. The data were derived from slug tests/bailer recovery tests, packer tests, and pumping tests, including packer test intervals conducted in deep coreholes between depths of approximately 250 to 950 ft. The results were used in support of the construction and calibration of the original 3D regional groundwater flow model for BCV used for evaluating remedial actions at the hazardous waste sites and contaminant plumes in EBCV.

Table E-9. Hydraulic Conductivity Data from the WBCV Site 14 Area

Data listed by geologic formation and used in the PA groundwater modeling for a proposed LLW disposal site in WBCV (ORNL 1997).

Well ID	Well location		Open interval		Unit sampled ^b	Hydraulic conductivity		
	Northing (ft)	Easting (ft)	Top (TOC ft) ^a	Bottom (TOC ft)		K (cm/s)	K (ft/d)	log(K) (ft/d)
GW-405	30323.58	28253.06	25.5	36.7	MAR	1.77E-4	5.02E-1	-0.2995
GW-407	30434.65	28828.24	33.5	42.7	ROG	8.12E-6	2.30E-2	-1.6379
GW-409	30289.30	28916.54	48.3	60.5	MAR	4.24E-6	1.20E-2	-1.9201
GW-412	30629.78	29868.86	29.2	42.1	RUT/PV	2.47E-5	7.00E-2	-1.1548
GW-414	30199.96	29585.74	45.5	57.6	MAR	1.57E-5	4.45E-2	-1.3516
GW-415	30099.66	30018.45	26.6	30.0	MAR	3.35E-4	9.50E-1	-0.0225
GW-416	30096.84	30022.85	49.9	63.2	MAR	5.42E-5	1.54E-1	-0.8135
GW-417	29758.11	29655.75	36.5	50.9	NOL	1.16E-4	3.29E-1	-0.4830
GW-419	29473.36	29425.25	38.5	50.6	NOL	1.65E-5	4.68E-2	-1.3300
GW-421	28850.04	28843.60	28.9	40.4	MAY	4.33E-4	1.23E+0	0.0890
GW-422	28849.53	28855.92	4.1	9.4	MAY-SAP	1.25E-3	3.54E+0	0.5494
GW-423	28762.24	29314.19	29.1	41.1	MAY	2.81E-6	7.97E-3	-2.0988
GW-425	29037.15	29867.41	49.7	61.7	NOL	1.40E-4	3.97E-1	-0.4014
GW-427	28682.11	30210.83	38.8	49.8	MAY	1.16E-3	3.29E+0	0.5170
GW-428	28678.78	30217.99	11.3	15.9	MAY	3.05E-4	8.65E-1	-0.0632
GW-430	29522.24	30463.95	27.4	40.2	NOL	9.11E-6	2.58E-2	-1.5880
GW-432	30283.78	30821.16	34.3	46.1	MAR	5.94E-5	1.68E-1	-0.7737
GW-433	30390.62	31191.70	7.1	15.5	MAR/MAR-SAP	8.54E-5	2.42E-1	-0.6160
GW-434	30397.54	31195.83	30.2	42.2	ROG	2.70E-4	7.65E-1	-0.1161
GW-436	30250.71	31291.04	34.9	47.3	MAR	4.53E-6	1.28E-2	-1.8914
GW-437	29960.52	31457.62	53.3	65.1	MAR	1.52E-4	4.31E-1	-0.3657
GW-439	29582.44	31447.29	47.4	61.8	NOL	7.60E-5	2.15E-1	-0.6667
GW-440	29580.31	31453.12	23.1	28.7	NOL-SAP	7.08E-5	2.01E-1	-0.6975
GW-441	28967.71	31214.63	44.6	56.6	NOL	1.67E-5	4.73E-2	-1.3248
GW-448	29885.05	31738.31	32.6	46.1	MAR	6.49E-5	1.84E-1	-0.7353
GW-450	30430.33	31726.04	45.8	57.6	ROG	2.37E-5	6.72E-2	-1.1728
GW-452	29767.95	32590.72	10.6	21.1	NOL-SAP/NOL	2.08E-5	5.90E-2	-1.2294
GW-456	29621.30	29259.87	59.6	72.1	NOL	3.64E-5	1.03E-1	-0.9864
GW-457	29621.30	29259.87	18.3	28.1	NOL/NOL-SAP	1.92E-5	5.44E-2	-1.2642
GW-458	29581.22	29621.56	59.5	72.0	NOL	3.46E-5	9.81E-2	-1.0084
GW-459	29581.22	29621.56	19.5	29.0	NOL/NOL-SAP	1.41E-5	4.00E-2	-1.3983
GW-460	29601.91	29210.49	58.9	71.9	NOL	2.66E-5	7.54E-2	-1.1226
GW-461	29601.91	29210.49	16.9	27.8	NOL-SAP/NOL	1.85E-5	5.24E-2	-1.2803
GW-462	29601.15	29260.50	17.5	70.4	NOL/NOL-SAP	3.53E-6	1.00E-2	-1.9997
GW-463	28679.66	30111.11	45.4	58.2	MAY	2.21E-3	6.26E+0	0.7969
GW-464	28688.53	30111.26	11.8	24.0	MAY	5.17E-4	1.47E+0	0.1660
GW-465	28708.36	30154.55	29.5	42.3	MAY	1.17E-4	3.32E-1	-0.4793
GW-466	28650.90	30161.30	31.1	40.7	MAY	1.17E-3	3.32E+0	0.5207
GW-467	28678.88	30159.43	19.2	64.7	MAY/MAY-SAP	6.74E-3	1.91E+1	1.2812

^aTOC = top of casing.

^b Rock unit codes: MAY = Maynardville, MAR = Maryville, NOL = Nolichucky, PV = Pumpkin Valley, RUT = Rutledge, ROG = Rogersville, SAP = saprolite

Source: Data from Golder Associates (1988).

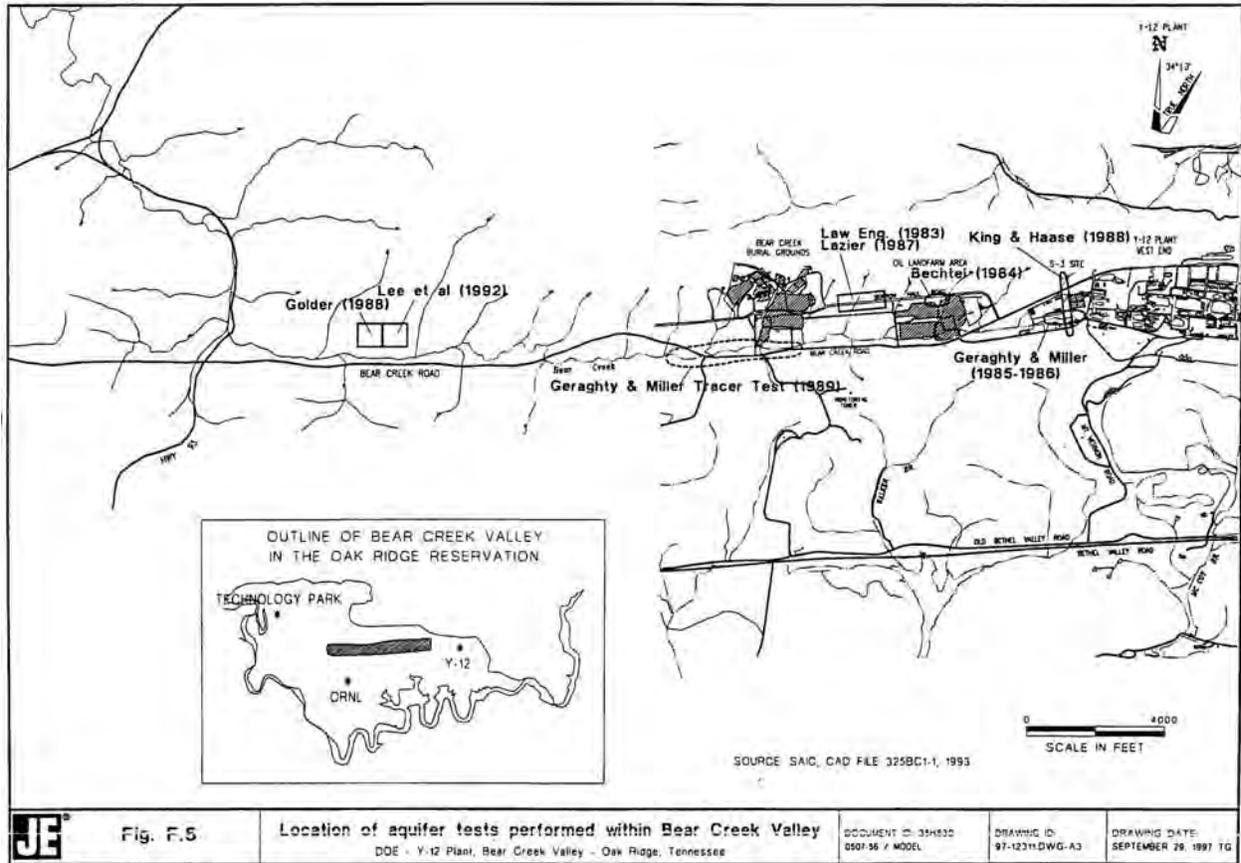


Figure E-33. Areas and Report References for Aquifer Test Data in BCV
Compiled and presented in the FS Report for BCV (from Jacobs 1997).

Table E-10 and Figures E-34 and E-35 summarize the results of the K tests presented by Jacobs (1997). Table E-10 presents K statistics by individual geologic formations and by groups of formations with similar hydrogeological characteristics. Figure E-34 illustrates the relationship between log K values and depths for the predominantly clastic (shaley) formations in BCV from the Rome through the Nolichucky Shale, while Figure E-35 illustrates results for the carbonate formations of the Maynardville and Knox Group along the south side of BCV. The plots illustrate the larger number of wells and test results available for relatively shallow wells (<~100 ft) versus results available for intermediate and deep levels of the saturated zone (>~100 ft). The plots and regression lines also illustrate that while there is considerable scatter in the range of K values by depth, the data suggest an overall general tendency toward reduced K values with depth that is consistent with less weathering and fracturing evident in subsurface samples/rock cores, and a general reduction in transmissive fractures with depth.

Summary of Hydraulic Conductivity Results from Phase I Investigation at EMDF Site 5 (EBCV)

Hydraulic conductivity data were obtained during the recent limited Phase I investigation at Site 5 in EBCV. Results are summarized here but complete details are provided in DOE 2017. Slug tests were conducted in the four shallow wells at Site 5 screened in silty, shaley saprolite within the upper portion of the saturated zone near the water table. The slug test results ranged from 1.2×10^{-7} cm/sec to 1.5×10^{-6} cm/sec with an average of 6.7×10^{-7} cm/sec.

Table E-10. Summary Statistics Compiled by Jacobs (1997) for K Data in BCV

Hydrogeologic unit	K (min) ft/day	K (max) ft/day	K (avg) ft/day	Count
Knox	0.0002	3.67	0.511	27
Maynardville Limestone	0.000027	99.0	8.132	41
Nolichucky Shale	0.000009	7.1	0.723	109
Dismal Gap/Friendship/Rogersville	0.00003	2.08	0.192	33
Pumpkin Valley/Rome	0.00086	1.156	0.223	18

avg = average

ft = foot

K = hydraulic conductivity

min = minimum

max = maximum

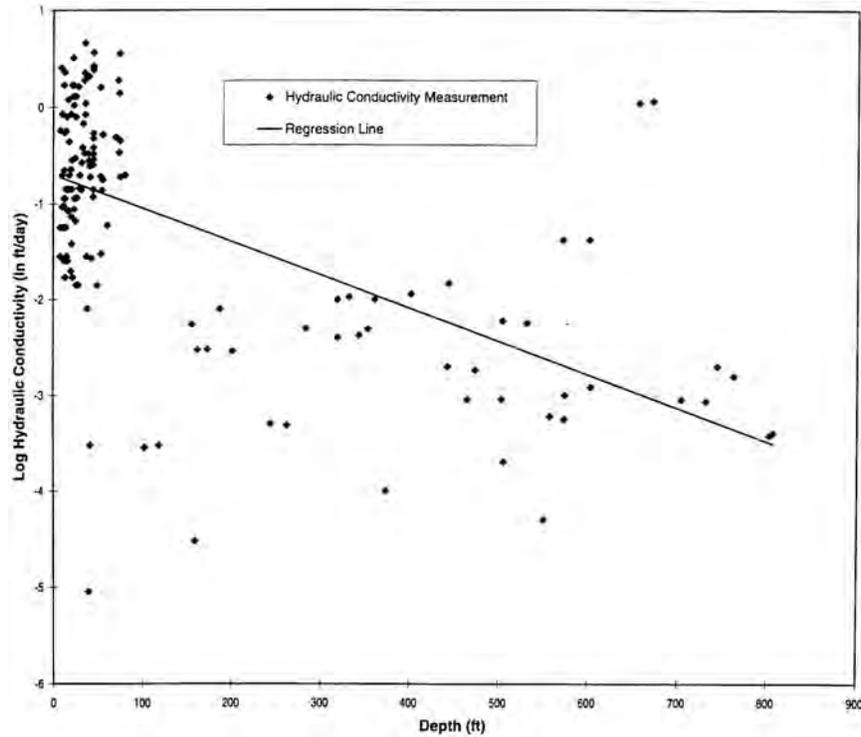


Figure E-34. Relationship between Log K and Depth in the Clastic (Shaley) Formations Underlying BCV
[i.e. Rome through Nolichucky Shale formations; Fig. F.20 from Jacobs (1997)]

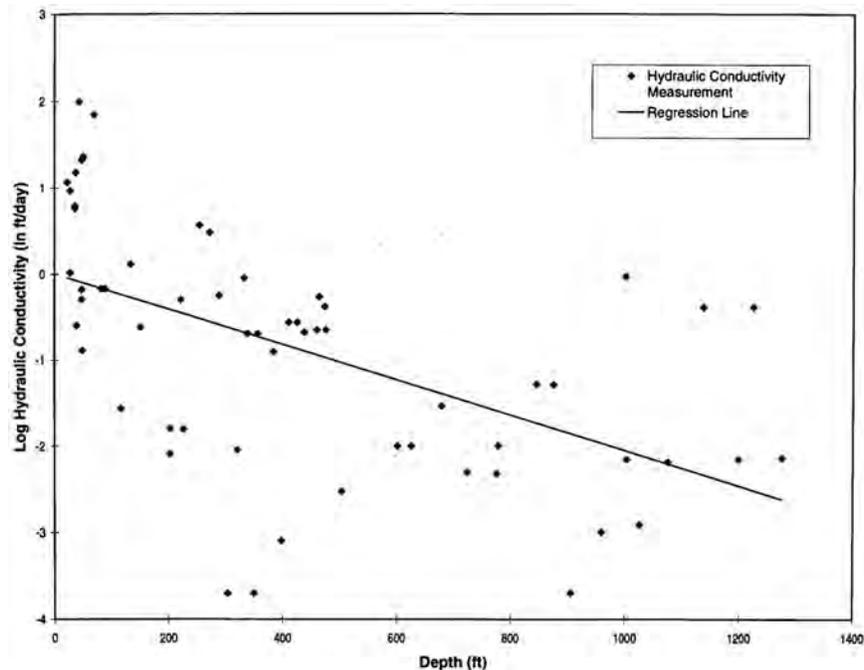


Figure E-35. Relationship between Log K and Depth in Predominantly Carbonate Formations, BCV

[i.e. Maynardville Limestone and Knox Group carbonates along south side of BCV; Fig. F.19 from Jacobs (1997)]

While the number of tests is quite limited, the range and average K values at Site 5 are relatively low compared with those from similar shallow wells and formations shown in Table E-9 and Figure E-32 from the WBCV site, where most of the K values reported from shallow depths in the predominantly clastic rock formations of BCV were in the range of 10^{-4} to 10^{-6} cm/sec. Reasons for this disparity are unclear but may be associated in part with interpretations of the time/recovery data curves and/or the analytical methods used to calculate K values.

Laboratory tests were conducted using ASTM Method D5084 for determining saturated K using Shelby tube samples of shallow regolith soils/saprolite from depths ranging from approximately 2 to 10 ft. Values for K from those tests ranged from 3.9×10^{-7} cm/sec to 6.5×10^{-6} cm/sec with an average K of 3.2×10^{-6} cm/sec. These results are similar to those from the EMWMF site, but as noted elsewhere, are based on a very small sample size of a few inches in length and diameter that is much less likely to represent the broader segment of the subsurface encompassing relatively larger fractures and macropores with higher K values.

Nine packer tests were performed within the open uncased bedrock holes of the deeper Phase I well pairs, each drilled to depths of 100 ft and isolated from regolith materials with surface casing. Each test was conducted with a 10 ft spacing between upper and lower packers. Due to cost limitations for the project, intervals were not tested in a systematic way across the entire bedrock interval; instead selected intervals were chosen based on the results of borehole geophysical logs and rock core analysis and targeted to evaluate the most likely fractured intervals. Some of the most obvious fracture zones identified in the televiwer logs and heat pulse flow meter tests could not be packer tested due to the physical constraints of the equipment and borehole conditions. In addition, a major equipment limitation was imposed by the very limited range of low flow rates that could be sustained and accurately measured. This limited the determination of K values to only those in the range of 10^{-5} cm/sec or higher. The average K values from the tested intervals ranged from 1.2×10^{-5} cm/sec to 1.5×10^{-4} cm/sec among the six tests with reliable data. The packer tests results are limited in extent and range. The deep boreholes remain uncased in four of the five holes. See DOE 2017 for additional details regarding the Phase I K tests conducted at Site 5.

2.13.2.5 Anisotropy

Hydraulic conductivity tends to be anisotropic in BCV with higher K associated with bedding planes and joints in the strike-parallel direction relative to joint sets oriented at right angles to geologic strike. Expressed in general terms of the relationship of strike-parallel, dip-parallel, and cross-strata fracture flow pathways, $K_{\text{strike}} \gg K_{\text{dip}} > K_{\text{cross-strata}}$ on a whole-rock basis. Anisotropy has been observed and estimated in BCV and elsewhere on the ORR by the tendency of tracers and contaminant plumes to elongate in the direction of strike, and by elongations in the cone of depression during pumping tests. Some estimates of the degree of anisotropy in BCV and in UEFPC along strike with BCV, presented in Table E-11, range from 1:1 to 38:1, but most fall between 2:1 and 10:1.

Bailey and Lee (1991) conducted a sensitivity analysis of anisotropy by varying K values for strike and dip flow and comparing the actual groundwater head at numerous wells with that predicted by their model. They found that anisotropy of 1.1 to 1.25:1 provided the best matches between modeled and actual groundwater head. They stated that preferential flow along strike is not indicated in BCV, except in the Maynardville Limestone. However, results of tracer tests conducted in the predominantly clastic formations of the Conasauga Group also exhibit anisotropy. Evans et al. (1996) used a particle tracking model to investigate anisotropy in BCV. They found empirically that particle tracks best mimic the S-3 Ponds contaminant plume at an anisotropy ratio of 10:1. Sensitivity analysis indicated that anisotropy ratios lower than 10:1 provided better fits to the contaminant plume than did ratios higher than 10:1.

2.13.3 Groundwater Flow

As described and illustrated in the site conceptual models in Section 2.8, groundwater in BCV flows from upland recharge areas below Pine Ridge, Chestnut Ridge, and the upland areas between the NTs, to lowland discharge areas along the NT valley floors and floodplain areas along and adjacent to Bear Creek. The shallow groundwater flux through the highly weathered and fractured regolith and shallow bedrock is much greater than the flux through deeper levels of the saturated zone and supports base flow along the NT streams and Bear Creek. The following subsections review hydraulic head data and potentiometric surface maps and cross sections based on the many wells installed in BCV. Similar more detailed information from the proposed EMDF sites is reviewed below for EMDF Sites 14 and 5 where site-specific maps and data are available.

2.13.3.1 Groundwater Level Fluctuations

Continuous data log monitoring and intermittent measurements of groundwater levels in monitoring wells in BCV demonstrate cyclical variations related to: 1) storm rainfall events in any season, and 2) annual trends related to the nongrowing typically wetter winter/spring season and the typically warmer and drier summer/fall growing season. Section 2.10.4 reviews the quick response of groundwater levels to rainfall events and the relationships between runoff and groundwater recharge as shown in Figure E-24, and in the water level hydrographs provided in DOE 2017 based on Phase I surface water and groundwater monitoring at Site 5. The direct response of groundwater levels to precipitation events have been documented in BCV/ORR monitoring wells over several decades of site investigations, and demonstrate the close relationships between surface water and groundwater, and the interrelationships among rainfall, runoff, and groundwater recharge. Continuous monitoring data from Site 5 Phase I wells indicate that groundwater levels may rise abruptly in response to rainfall events on the order of 4 to 9 ft depending on the intensity and duration of the rainfall event and antecedent soil moisture conditions.

Water level hydrographs that illustrate seasonal cycles from 2000 to 2014 are available for many of the EMWFMF monitoring wells and well clusters (see representative hydrographs in Exhibit A.18 of DOE 2017). These hydrographs show seasonal high water levels that occur consistently in the winter and early spring when recharge and runoff tend to be higher, and evapotranspiration is lowest. Similar annual trends were observed in the Phase I hydrographs shown in DOE 2017, which illustrate the annual seasonal

highest and lowest groundwater levels occurring respectively in April and November 2015. The prompt water level fluctuations in response to storm rainfall events are superimposed on the broader annual nongrowing and growing season trends. The Site 5 Phase I results for the full year of monitoring in the five well clusters across the footprint indicate differences between annual high and low water levels ranging from approximately 4.5 to 13 feet. The greatest range in annual fluctuations occurred in the well clusters located within the most topographically elevated parts of the Site 5 footprint below the spur ridge extending south of Pine Ridge. Along that spur ridge, the difference between the annual highest and lowest water levels was approximately 13 feet in GW-971(S) and 12.5 ft in GW-976(I). GW-976(I) is located on the crest of the ridge along the south side of the Site 5 waste footprint; GW-971(S) is located farther north closer to Pine Ridge but in an upland area above adjacent valleys. Annual seasonal water level fluctuations were notably less in other areas of the Site 5 footprint where the water table is closer to the surface. See Section 3 below and DOE 2017 for figures showing these well locations and additional details regarding the cyclical variations in groundwater levels at Site 5 and the EMWMF.

2.13.3.2 Potentiometric Surface Contour Maps and Horizontal Gradients

Figure E-36 illustrates potentiometric surface contour maps showing horizontal hydraulic gradients and generalized groundwater flow paths across the upper part of BCV. The upper half of the figure illustrates the shallow water table interval in regolith materials, and the lower half illustrates the shallow and intermediate bedrock interval. Hydraulic head patterns show convergent flow to the Maynardville Limestone in the valley floor aligned with the southwesterly flow along Bear Creek and indicating that it serves as the hydraulic drain for BCV. Site-specific water table contour maps that reflect the details of local topography and the constraints of stream valley elevations are provided below in Section 3 for EMDF Site 5 and in Section 6 for EMDF Site 14. Data are too limited at Sites 7a/7b/7c and 6b to develop reliable water table contour maps.

While Figure E-36 is useful for illustrating generalized flow directions and hydraulic gradients on a broad scale across the upper 2-3 miles of BCV, the figure does not illustrate the localized and more detailed flow directions and hydraulic gradients at the scale of the EMDF sites needed for site-specific evaluation. Nor does Figure E-36 illustrate or convey site-specific flow paths that are aligned with complex orthogonal fracture networks in saprolite and bedrock. As presented below in Section 2.13.4, tracer test results show that groundwater and dissolved contaminants tend to follow dominant strike-parallel fracture pathways where hydraulic gradients are locally parallel or subparallel to the geologic strike. Where hydraulic gradients are perpendicular to strike, groundwater flow and contaminant transport tends to be less pronounced along geologic strike. At the local scale of the proposed EMDF sites, the local groundwater flow directions and gradients tend to result in strike dominant flow paths toward the adjacent NT streams that trend generally north-south on either side of the proposed sites.

Horizontal gradients tend to vary in proportion to the local topography so that steeper gradients occur along the steeper south flanks of Pine Ridge and adjacent to the subsidiary ridges underlain by the Dismal Gap/Maryville formation. Moore and Toran (1992) reported an average horizontal gradient of 0.05 for the ORR aquitards (i.e. – the predominantly clastic rock formations of the Conasauga Group). Horizontal gradients calculated at Site 5 based on Phase I data range and water table contour maps range from 0.33 to <0.05.

2.13.3.3 Potentiometric Surface Cross Sections and Vertical Gradients

Figures E-37 and E-38 illustrate measured and model-simulated hydraulic heads and gradients in cross sectional views across EBCV. Figure E-37 from Dreier et al. (1993) presents hydraulic head data along a north-south transect obtained from discrete multiport well intervals completed in a series of deep coreholes near the S-3 ponds site near the eastern headwater end of EBCV (See Figure E-2 for the S-3 ponds site location). The multiport depths where head data were obtained are shown as black squares

down the length of each borehole in Figure E-37. The figure illustrates horizontal gradients from north to south with a degree of upward vertical gradients extending across the formations of the Conasauga Group toward the Maynardville Limestone. The figure also illustrates mostly downward and lateral gradients below Chestnut Ridge from south to north converging toward the Maynardville. An isolated high pressure zone in the Nolichucky Shale appears to be a relic of higher density fluids flowing down dip from the S-3 Ponds. The lowest hydraulic heads around 990 ft converge within the Maynardville Limestone from higher heads below Chestnut Ridge and southward from Pine Ridge supporting the concept that the Maynardville, along with Bear Creek, serves as the principal drain for BCV as a whole (Dreier et al. 1993). Bailey and Lee (1991) modeled flow in BCV and found a similar head distribution, as shown in Figure E-38.

Table E-11. Hydraulic Anisotropy Ratios Determined for Predominantly Clastic Formations of the Conasauga Group

Ratio of Strike-Parallel versus Dip-Parallel Hydraulic Conductivity	Test Method	Analytic Method	Reference
1:1	Groundwater flow model calibrated to actual conditions in portions of EBCV	Finite-difference model	Bailey and Lee, 1991
2:1	Pumping tests at depths of 3 m and 33 m in Maryville Limestone, BCV	Gringarten & Witherspoon Fractured Aquifer Solution	Lee et al. 1992
38:1		Papadopoulos Infinite Aquifer Solution	
4:1	Pump test in Conasauga Group, Melton and BCV	Gringarten & Witherspoon Fractured Aquifer Solution	Davis et al. 1984*
8:1	Pump test	Various analytical methods developed for use with pumping tests – See Golder for details and Section 6.2.1 below	Golder Associates (1989c) as reported by Schreiber (1995)
10:1	Groundwater flow model calibrated to actual conditions in EBCV	MODFLOW	Evans et al. 1996
5:1	Pump test in Conasauga Group	Gringarten & Witherspoon Fractured Aquifer Solution	Smith and Vaughn 1985*
3:1	Model Calibration; Conasauga Group, UEFPC	Numerical model	Geraghty and Miller 1990*
30:1	NaCl tracer test in BCV	Papadopoulos Infinite Aquifer Solution	Lozier et al. 1986*
5:1	Nitrate plume and head modeling, Conasauga Group, BCV	Numerical model	Tang et al. 2010

* Sources cited by Lee et al. 1992. Full bibliographic citations for Lee et al. 1992 and Tang et al. 2010 are provided in the References to this Appendix.

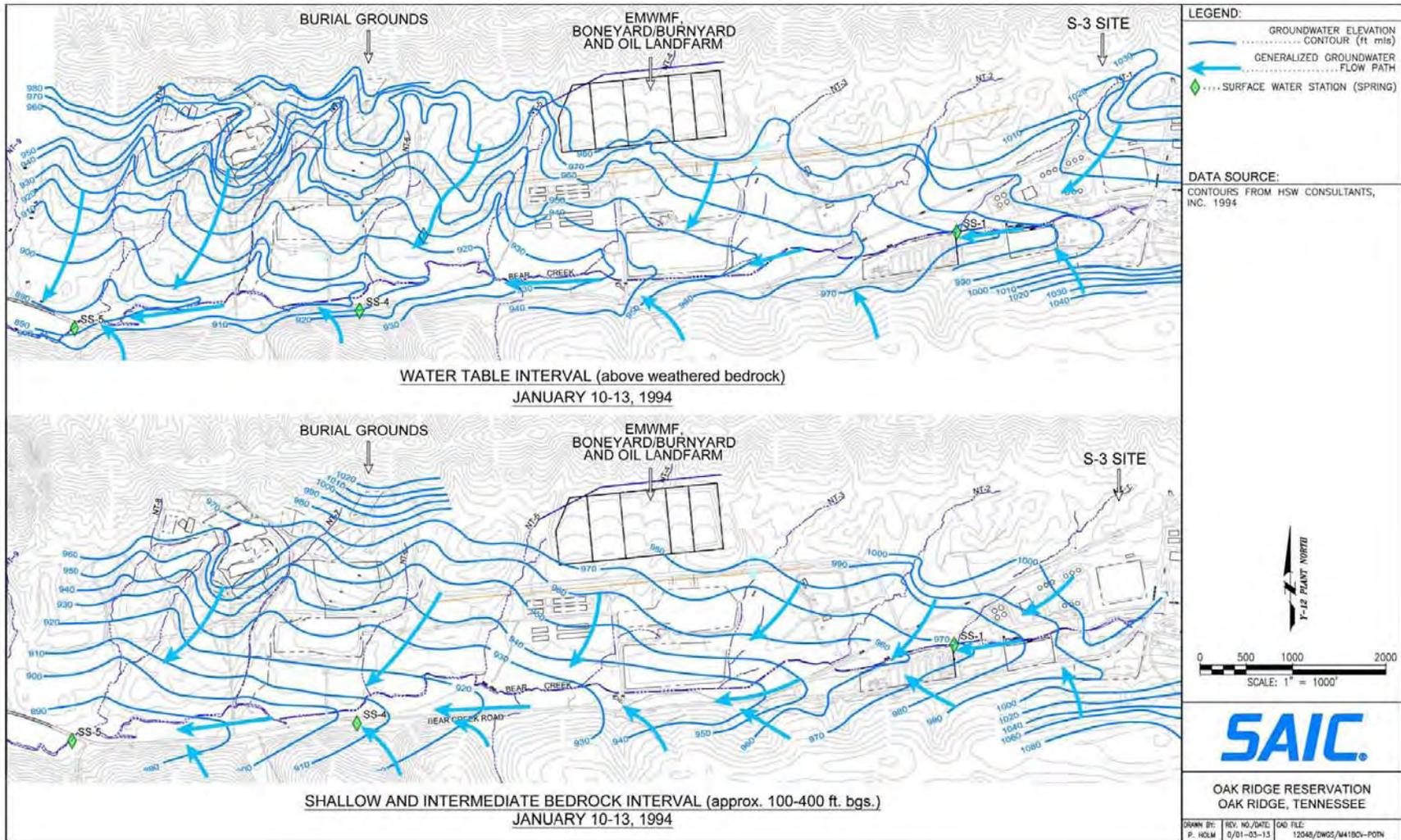


Figure E-36. Potentiometric Surface Contour Maps and Generalized Groundwater Flow Directions for Upper BCV
[From UCOR 2013a]

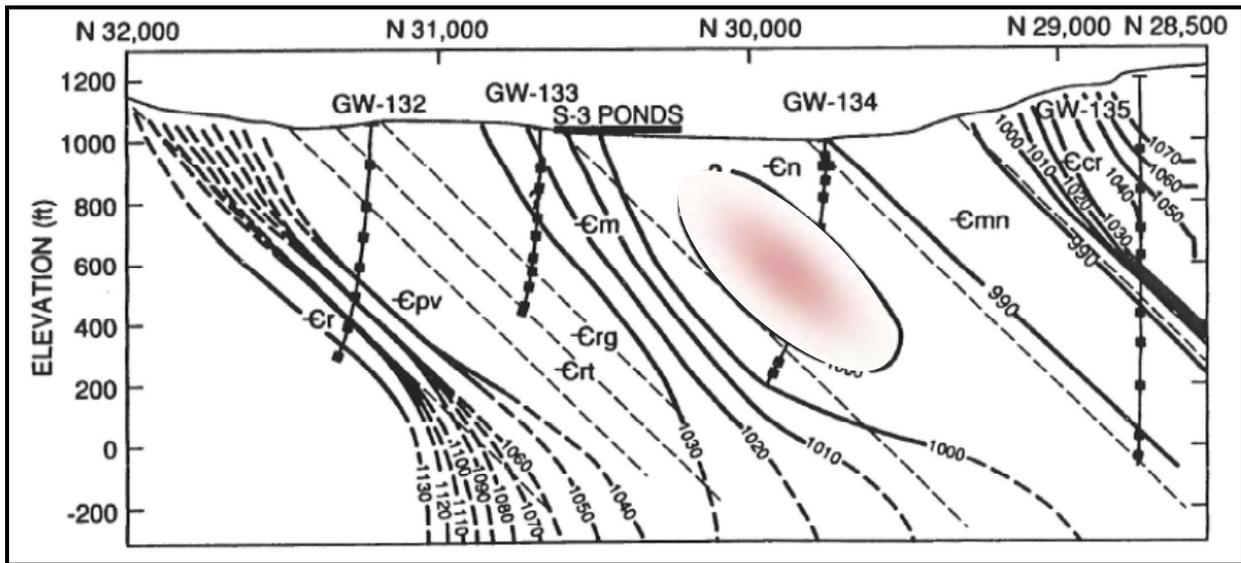


Figure E-37. Hydraulic Head Distribution across EBCV along a Deep Transect near the S-3 Ponds

[Adapted from Dreier et al. (1993). In the cross section, groundwater flow directions are perpendicular to the equipotential contours. The high pressure area (rose color) in the Nolichucky Shale is likely related to higher densities of the contaminated leachate from the S-3 Ponds.]

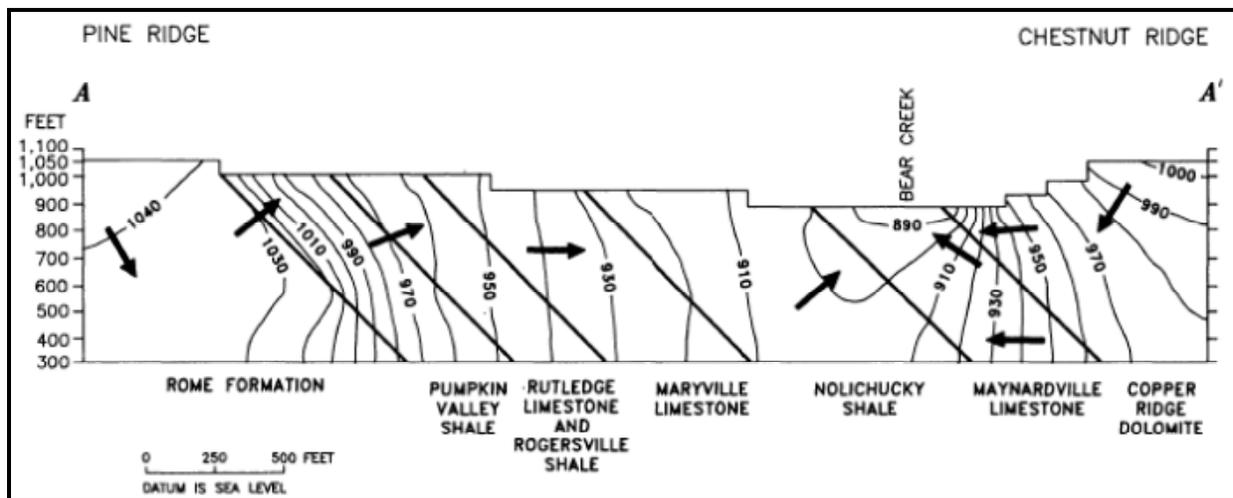


Figure E-38. Cross Sectional Representation from a Computer Model of Groundwater Hydraulic Head and Flow Patterns in EBCV

[Source: Bailey and Lee, 1991. Numbered contours indicate head distribution and arrows indicate flow directions. Cross-section is near the BCBG.]

The discrete interval pressures measured from multiport wells provide the best indication of vertical gradients, but cluster wells in BCV also provide data for calculating vertical gradients at various locations in BCV. An analysis of vertical gradients based on limited Site 5 Phase I well cluster data is presented in DOE 2017. Results calculated for synoptic data on January 12, 2015, indicated upward vertical gradients ranging from 0.15 to 2.69 at Site 5, but the results were based on bedrock wells in each cluster completed as open holes to depths of 100 ft. The water level hydrographs developed from the Site 5 Phase I continuous monitoring suggest that hydraulic heads vary with storm precipitation/recharge events when hydraulic heads can be equivalent among shallow/intermediate well clusters (See DOE 2017 for details). During extended periods with little or no recharge and declining water levels, the data indicate consistent upward gradients among the Phase I well clusters with water level differences as much as 2-3 ft between shallow and intermediate well pairs (See DOE 2017 for additional details and hydrographs). Upward vertical gradients calculated by Pro2Serve using synoptic water level data from water level hydrographs spanning several years of measurements from four shallow/intermediate depth well clusters at the EMWMF range between 0.01 to 0.15 [GW-921/925 – 0.02 to 0.04; GW-917/927 – 0.075 to 0.15; GW-924/926 – 0.01 to 0.02; GW-964/965 – 0.02 to 0.04].

The nitrate plume from the S-3 Ponds (DOE 1997) and VOC contaminant plumes from the Boneyard/Burnyard (BY/BY) and BCBG areas (DOE 1997; Bechtel National, Inc. [BNI] 1984) have been reported to extend down-dip at depth within the Maynardville and Nolichucky formations. These plumes would suggest that upward gradients may not have a strong influence on contaminant migration. However, the nitrate plume is apparently a density-driven plume less influenced by vertical gradients (DOE 1997), and the depth of the VOC plumes may be related in part to deep migration of dense non-aqueous phase liquids below and downgradient of the source areas. BNI (1984) conducted surveys of vertical and horizontal flow in Conasauga Group rocks in the BCBG and BY/BY areas and found that flow orientation and sense (upward or downward) were variable and depended on depth, lithology, and fractures and cavities.

The tracer plume originating from dye released at the water table and mapped for a period over more than a year at the WBCV tracer test site was found to remain within the water table interval throughout its length. Upward vertical gradients measured at the site were identified as the most probable factor preventing the tracer plume from deeper migration along its downgradient flow path (See Section 2.13.5 below for additional details).

2.13.4 Groundwater Geochemical Zones

The boundaries between the shallow, intermediate, and deep groundwater zones defined in the hydrologic framework for the ORR and BCV (Solomon et al. 1992) are transitional and not precisely defined. The boundaries vary with changes in local topography, vadose zone thickness, the degree and depth of regolith and bedrock weathering, and bedrock stratigraphy. The zones occur at different levels in different parts of the ORR (Moore and Toran 1992) and their placement is commonly based on vertical changes in groundwater chemistry. Hydrogeochemical processes involving exchange of cations on clays and other minerals result in a change from calcium bicarbonate (Ca-HCO_3) to sodium bicarbonate (Na-HCO_3) and ultimately to a sodium chloride (Na-Cl) type water at depth. These geochemical zones reflect groundwater residence times and reduction of water flux with depth.

The top of the intermediate zone is marked by a change in the dominant cations from Ca, Mg, Na-HCO_3 to predominantly Na-HCO_3 , and extends from approximately 100 ft to over 275 ft, where the transition to the deep zone is marked by a gradual increase in Na-Cl (Haase et al. 1987; Bailey and Lee 1991). The intermediate and deep aquifer zones are distinguished from the shallow zone by a change from a Ca, Mg- HCO_3 chemistry to a chemistry dominated by Na-HCO_3 (Moore and Toran 1992). The transition from Ca-Mg- HCO_3 to Na-HCO_3 -dominant water is abrupt, occurring between depths of 80 ft (26 m) to 200 ft

(67 m) in the Nolichucky Shale underlying BCV (Haase 1991), which suggests a well defined flow boundary (Haase 1991). Dreier et al. (1997) noted that this water type is common to all Conasauga Group formations at intermediate and deep depths except in the Maynardville Limestone, and appears to be unrelated to stratigraphic changes. The Maynardville Limestone and adjacent Copper Ridge Dolomite exhibit both a Na-HCO₃ water type with distinct zones of Ca-Mg-Na-sulfate (SO₄) water. These sulfate-rich water zones appear to be related to the presence of gypsum beds in the carbonate units. Table E-12 summarizes this geochemistry information for the Conasauga Group.

Table E-12. Geochemical Groundwater Zones in Predominantly Clastic Rock Formations of the Conasauga

Interval or Zone	Bear Creek Valley (Haase 1991)			Bear Creek Valley (Bailey and Lee 1991)		Melton Valley (Haase et al. 1987; Nativ et al. 1997a)		
	Depth (ft)	Type	pH	Depth (ft)	Type	Depth (ft)	Type	pH
Shallow	75 ft	Ca, Mg- HCO ₃	NA	< 50	Ca, Mg- HCO ₃ or SO ₄	< 75	Ca, Mg- HCO ₃ or SO ₄	6.5 – 7.5
Intermediate	NA	NA	NA	50 – 500	Na-HCO ₃ (with some Na-Cl and Na-SO ₄)	75 - 275	Na-HCO ₃	6.0 – 8.5
Deep	NA	NA	NA			75 - 530	Na-HCO ₃ to Na-Cl	8.0 – 10.0
Brine (aquiclude)	>530	Na-Cl	NA	NA	NA	590 (GW-121)	Ca-Na-Mg- Cl + SO ₄	11.6

This change in groundwater chemistry is interpreted to be the result of rock-water interactions and diagenesis of minerals. The rate at which the groundwater reaches chemical equilibrium with source minerals is important in the diagenetic evolution of Na-HCO₃, indicating that the groundwater is reaching equilibrium with the host rock. If clay alteration is an important control on groundwater geochemistry, then Na-HCO₃ type water may mark the transition between the actively circulating shallow zone and stagnating groundwater in deeper zones (Solomon et al. 1992).

Studies performed by Dreier et al. (1993) in deep boreholes in the Conasauga Group and the Copper Creek Dolomite of the Knox Group in EBCV indicate that deep groundwater chemistry trends from Na-HCO₃-dominated water to increasing Na-Cl content between 550 ft below grade near Pine Ridge to over 1,150 ft below grade in the Maynardville Limestone on the south side of BCV. This trend is associated with an increase in total dissolved solids and pH that appears to be related to long-term rock-water reactions. Haase (1991) states that these deep transitional waters are saturated with calcite and dolomite.

The aquiclude zone is so named because the extremely high salinity of this water indicates that little or no groundwater movement occurs. The aquiclude is well defined in the Conasauga Group of Melton Valley, but is less well documented in BCV.

Dreier et al. (1993) and Haase (1991) provided detailed water chemistry data for four wells positioned across strike in EBCV and drilled to depths between 557 ft and 1,196 ft below grade. Both reports noted an abrupt increase in total dissolved solids to about 28,000 ppm, increase in pH to the 8.5–10.0 range, and change from Na-HCO₃ as the dominant ion pair to dominance of Na-Cl below 1,150 ft. This increase

occurred just below a major fracture zone. Haase (1991) noted that the deep Na-Cl groundwater in four deep wells sampled for this study was saturated with respect to Ca and Mg, and contained Ba at near-saturation concentrations, which is indicative of long residence time and little or no recharge by fresher water.

A report by Nativ et al. (1997a) indicates that the presence of tritium³ and modern carbon-14 in some deep brine samples from the Conasauga of Melton Valley suggests that some meteoric water commingles with the brine at depths. They also report that groundwater flow has been measured by down-hole flow meter in various deep boreholes below 750 ft (250 m). Based on these considerations, Nativ (1997a) postulates that flow occurs in the deep brine, and that at least some meteoric water is transported to depth. Moline et al. (1998) refute this interpretation, noting that the persistence of brine over geologic time provides a strong indication that deep groundwater circulation is minimal, and that deep rocks exhibit very low K values, on the order of 10^{-7} to 10^{-9} cm/s, which suggests either an absence of or minimal number of numerous permeable fractures. Nativ et al. (1997b) replied to Moline in support of their original position.

Observed responses to seasonal and storm-driven changes in the water table measured in some deep wells could be responses to pressure pulse, rather than actual flow. Furthermore, the presence of shallow water signatures (comparatively low total dissolved solids, tritium, and relatively high percentages of modern carbon) may be induced by drilling, well installation and development, open bore hole circulation, or purging prior to sampling. Development and purging of deep wells is hampered by extremely low flow rates and long recovery times (Moline et al. 1998).

While some groundwater exchange may occur between the halocline and shallower groundwater zones, it is volumetrically very minor and does not appear to play a significant role in regional flow patterns. As noted above there is a significant difference in density between the shallow groundwater and the brine. The density of uncontaminated water, or water contaminated at low concentrations by dissolved constituents, is around 1.01 g/cc; the density of sea water is 1.022 g/cc, and brine is over 1.20 g/cc. A great deal of hydraulic head would be required to drive fresh water into the brine zone. The S-3 Ponds nitrate plume, which extends to depths of more than 400 ft is acknowledged as a density-driven plume, with a density range between 1.06 and 1.12 g/cc (DOE 1997). This is sufficient to drive the plume below the fresh water aquifer, but above the brine zone. Thus, density differences prevent downward penetration of shallow groundwater. This is analogous to the fresh water sea water boundary that develops in coastal aquifers.

2.13.5 Tracer Tests

Tracer tests are conducted by introducing a unique tracer (dye, chemical, radionuclide, or particulates) into an aquifer and monitoring possible flow paths or discharge points to determine if and when the tracer first arrives, when the peak concentration occurs, and how long it takes the tracer to recede. Tracer tests are commonly used in fractured and karst aquifers because they are often strongly anisotropic, heterogeneous, and have complex flow paths and travel times that may be difficult to determine. Tracer tests conducted in BCV and/or in similar geologic formations elsewhere on the ORR are reviewed below along with key findings from the tests most relevant to the proposed EMDF sites. Most of the tracer test publications are from peer reviewed journals and some are from ORNL research publications or contractor reports. The Tennessee Department of Environment and Conservation (TDEC) tracer test results are from TDEC 2001. Many of the publications include modeling simulations of the field conditions and calibrations and refinements of the models to match field observations. Reviewers are

³ Although some tritium is produced in the atmosphere by cosmic rays, it is mostly the result of atomic testing, and its presence in deep ground water suggests that there have been recent additions of shallow water. Tritium has a half-life of 12.3 years and it would therefore be expected to have decayed to undetectable concentrations if ground water migration times were very long.

encouraged to read the original publications for complete details and interpretations by the original authors (Section 7).

2.13.5.1 Tracer Tests in Predominantly Clastic Rocks of the Conasauga Group

Tracer tests have been conducted at field sites in WBCV, and at field sites in Melton Valley at ORNL near burial ground (BG) Sites 4 and 6, and WAG 5. The tests were all conducted in shallow groundwater in areas underlain by predominantly clastic formations of the Conasauga Group (i.e. – formations north of and stratigraphically below the Maynardville). The tracers were all introduced at or near the water table in highly weathered and fractured shaley saprolite. The monitored plume areas were all relatively small in areal extent (less than ~20 to 100-200 ft in any direction) and involved a variety of tracers: 1) fluorescent dyes, 2) tritiated water, 3) noble gases (helium, neon, bromide), and 4) colloids. Among all the tracer tests conducted on the ORR, the field site illustrated in Figure E-39 just southwest of the EMDF Site 14 footprint is the most intensively studied with the largest network of downgradient monitoring wells. The longest duration tests were those conducted at the BG4 and BG6 sites. The other tests vary in terms of monitoring duration and/or the configuration of the 3D network of wells used for monitoring.

It should be noted that each of these tests were conducted under natural gradients in the saturated zone, whereas contaminants potentially released from below the EMDF footprint would migrate vertically through low permeability layers in the unsaturated zone before reaching the water table and then migrating laterally along flow paths similar to those described at the tracer sites.

Tests at the WBCV Tracer Site near EMDF Site 14

The most intensively tested tracer site within predominantly clastic rock formations on the ORR is located just southwest of the proposed EMDF Site 14 footprint in WBCV (Figure E-39). The test site is located along the contact between the Dismal Gap/Maryville formation and the Nolichucky Shale so subsurface conditions are similar to those that occur below a portion of the proposed EMDF sites, except for the Site 5 footprint which does not span the upper Dismal Gap or Nolichucky outcrop belts. The first tracer tests were conducted there in 1998 by Golder Associates (Golder). Seventy-two monitoring wells (single and nested) were installed at 45 locations along several transects roughly perpendicular to surface topography and hydraulic gradients and general shallow groundwater flow directions toward the southwest and the nearby valley of NT-15.

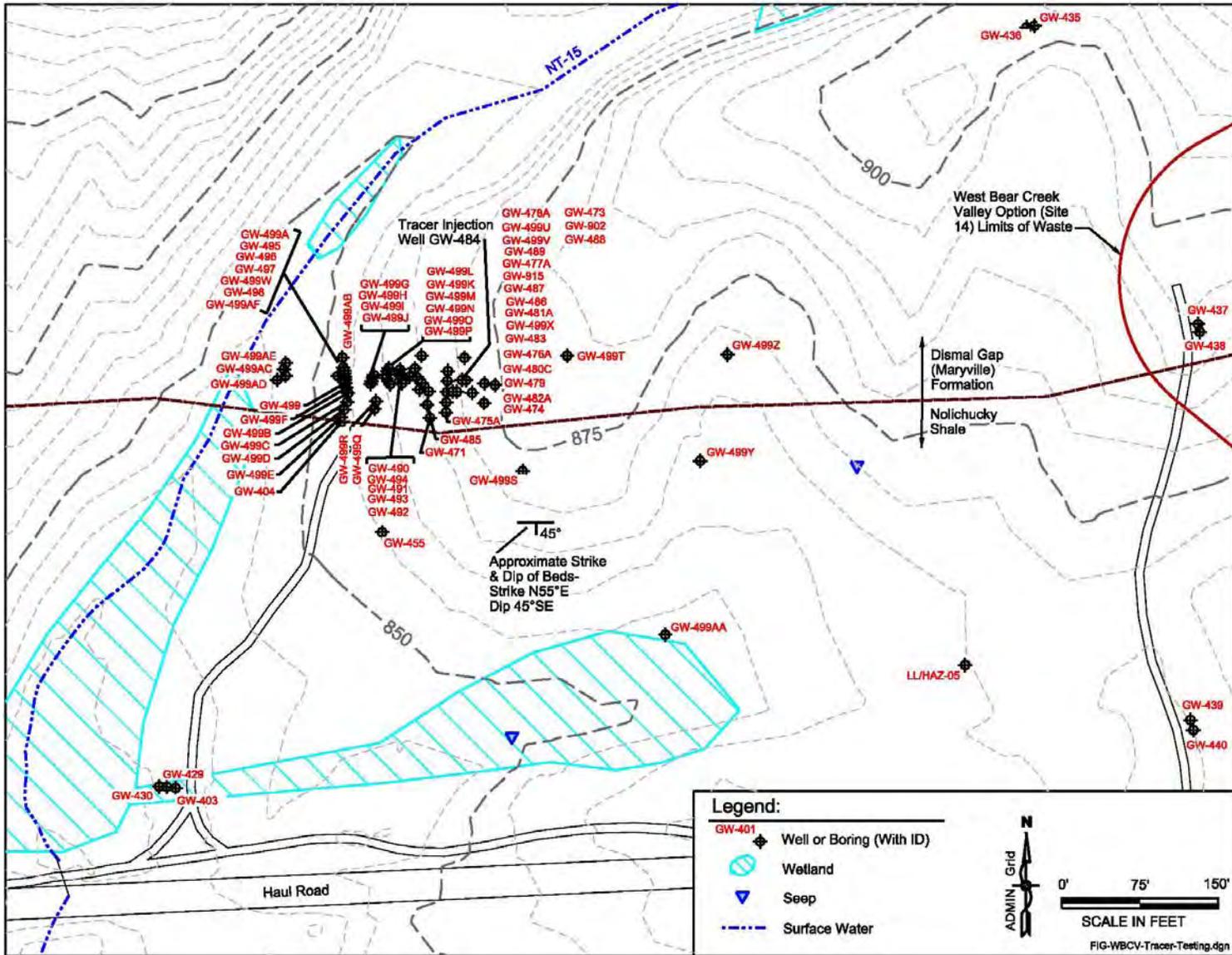


Figure E-39. Well Location Map for the WBCV Tracer Test Site near Proposed EMDF Site 14

The tracer study area is approximately 150 ft long by 70 ft wide trending east-west along the Y-12 administrative grid (i.e. – southwest-northeast relative to true north). The Golder scope of work also included drilling and logging of regolith materials and rock cores, packer tests, slug tests, pumping tests, and groundwater solute transport modeling. The collective data were used to calibrate and refine model results. Figure E-39 illustrates the layout of the test site wells, local topography, the path of the nearest NT tributary (NT-15) and the proximity to the west edge of the Site 14 waste footprint (see Figure E-9 for the test site in relation to Site 14 and the BCV watershed).

The results of the initial tracer tests, in-situ hydraulic tests, and preliminary modeling were presented by Golder in a Task 5 report for the WBCV site (Golder 1988d). The results of subsequent tracer work and modeling at the same site were published in an ORNL report (Lee et al. 1989b) and journal article (Lee et al. 1992) authored by an ORNL and university research team. Findings from the 1992 summary article are summarized below. The results provide insight into the complexities associated with characterization, monitoring, and modeling contaminant releases in areas of BCV underlain by predominantly clastic rock formations (i.e. – the Conasauga Group formations north of the Maynardville).

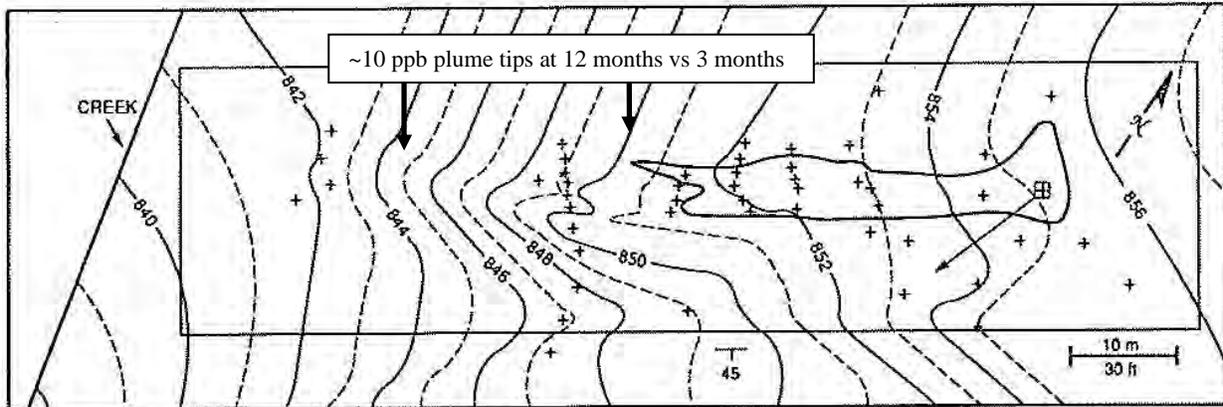
Figures E-40 and E-41 illustrate the tracer plume configuration at three and 12 month time periods after the initial dye injection on April 20, 1988 (10 liters of 40% Rhodamine-WT dye solution). The dye was introduced at the water table in GW-484. Tracer analysis at 1 part per billion (ppb) resolution was performed using fluorimetric techniques. Figure E-42 illustrates a longitudinal cross section through the tracer test site illustrating some of the main subsurface conditions: the water table within regolith saprolite, the southeasterly dipping bedrock of interbedded shale, siltstone, and limestone of the Dismal Gap/Maryville formation, and upward vertical gradients across the site measured among nested monitoring wells.

As shown in Figure E-39, the surface topography at the test site slopes to the southwest toward the NT-15 stream channel. Water table contours shown in Figure E-40 similarly indicate overall horizontal groundwater flow directions toward the southwest to the local discharge zone along the valley floor of NT-15. The topographic slope and water table gradient generally trend parallel to subparallel with the geologic strike direction which is shown on Figures E-39, E-40, and E-41 (strike - N55°E; dip - 45° SE). Tracer movement at the WBCV site was found to be predominantly strike-parallel, however at local scales on the order of that among test site wells (i.e. 10-30m), plume migration was not necessarily always consistent with the local direction of maximum horizontal hydraulic gradients measured in the test wells (See Figure E-40).

The authors describe the evolution of the plume configuration over time. *Early time (one month) tracer migrated in a plume less than 2.5m wide which reached a maximum width of 6m after 12 months and a length:width ratio of 7.5:1. Monitoring wells positioned across the plume axis, and sometimes less than 1m apart, often showed two order-of-magnitude differences in tracer concentration. The tracer boundary was clearly defined; at peripheral locations, repeated concentrations of 10 ppb and less were outside the plume boundary.*

In the first two weeks, a high concentration plume migrated as rapidly as 1.0m/day (3.3 ft/day) for about 14m (46 ft) in the near-field, but another 9m (30 ft) of migration in the mid-field required an additional 230 days (0.04m/day (0.13 ft/day)). Total migration distance of 33m (108 ft) (the far-field) for the 100 ppb front required 370 days (0.09m/day average (0.3 ft/day)). Data analysis could not attribute the erratic rate of migration to the presence of a concentration gradient induced by the slug dye injection, and no consistent correlation could be found with changes in the water table gradient profile or with precipitation. Rather, the migration rate, narrow overall plume shape, and slightly meandering and fingering plume all suggested the presence of lithologic and/or fracture-related pathways of preferred flow.

The general upward vertical gradient observed at the site explains the observation of tracer only in the water table zone of the aquifer. Tracer was never detected at depth despite long-term monitoring at various depths in bedrock within the tracer pathway and in stratigraphically correlative core holes downdip and downslope of the tracer injection zone. Tracer detection and observed vertical gradients at the site demonstrate that neutral density solutes introduced at the water table mix in a thin zone below the water table and migrate through the bedding plane dominated fracture system. This thin mixing zone which is recharged by local precipitation infiltration from above and by upward leakage from below approximates a two-dimensional solute mixing domain. (Lee et al. 1992).



- + DETECTION WELL LOCATIONS
- ⊞ INJECTION WELL LOCATION
- ↘ DIRECTION OF MAXIMUM GRADIENT FROM INJECTION WELL
- ⊥ 45 GEOLOGIC STRIKE AND DIP
- WATER TABLE CONTOUR INTERVAL 1.0 ft
- TRACER OUTLINE 3 MONTHS AFTER INJECTION

Figure E-40. Dye Tracer Plume Map, View 1

Map outlined by 10 ppb concentration contour (~40m or 131 ft long) three months after injection on April 20, 1988 (adapted from Lee et al. 1992).

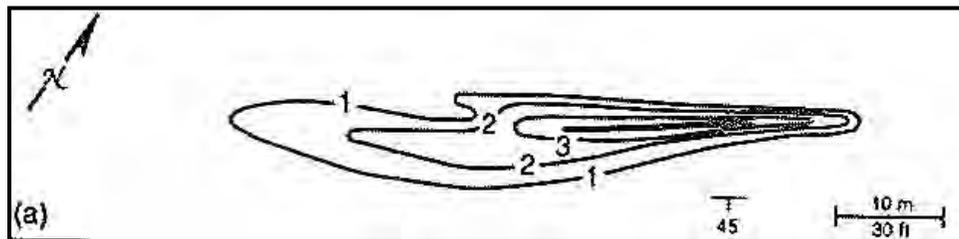
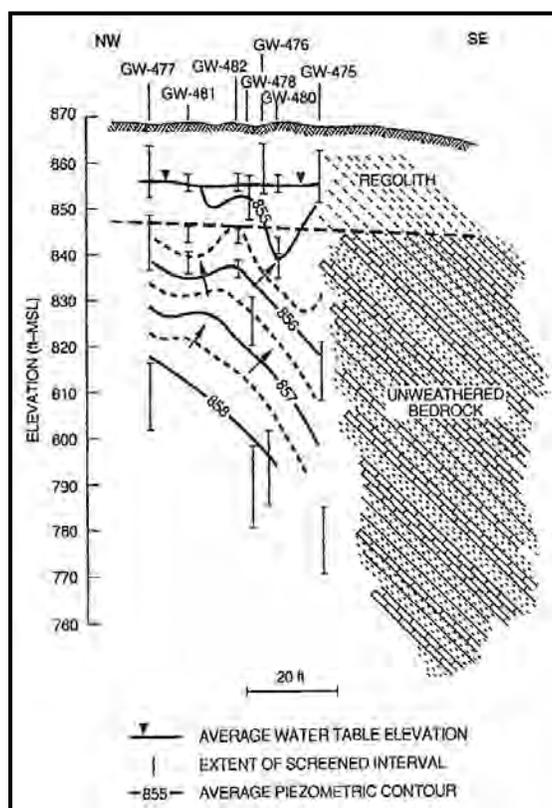


Figure E-41. Dye Tracer Plume Map, View 2

Map showing approximately ~60m (197 ft) long plume at 12 months after injection – (from Lee et al. 1992).

[Note: Contours in this figure are log tracer concentrations so the 10 ppb tracer concentration contour is represented by the “1” contour].



**Figure E-42. Northwest-southeast Cross Section through the WBCV Cye Tracer Site
(from Lee et al. 1992)**

[Note: the dye tracer was never detected at depths below the water table interval – the water table is shown by the line with the triangle symbols]

Analysis of “Broad” and “Narrow” Tracer Test Plumes at BG4 and the WBCV Site

In conjunction with simulations of fracture flow using a dual permeability model (Stafford et al. 1998) and a 2D equivalent porous medium (EPM) model (McKay et al. 1997), researchers at ORNL and the University of Tennessee contrasted the broad plume from a tracer test at the burial ground (BG) 4 site at ORNL, with the narrow tracer test plume at the WBCV site described above. They note that the orientation of shallow horizontal groundwater gradients with respect to geologic strike strongly influences the rate and direction of groundwater flow and contaminant transport. Broad plumes develop where the average water table gradient is perpendicular to the geologic strike (Figure E-43). Narrow groundwater contaminant plumes in the water table interval develop where the average water table gradient is roughly parallel with geologic strike (Figure E-44).

As described by Stafford et al. (1998), the BG4 plume “*exhibited an unusually large transverse spreading, with the width of the plume approximately equal to its length. The experiment is unique due to the high levels of tritium injected (50 curies) and the long monitoring period (16 years to date). The water table gradient from the injection well to monitoring well 7 (directly downslope) averages 0.15. The migration of the plume is characterized by a fast moving, low concentration front (10’s of cm/day), a slower moving center of mass (<1cm/day), a very long (up to 16 years) low concentration tail, and an unusually large degree of transverse spreading.*”

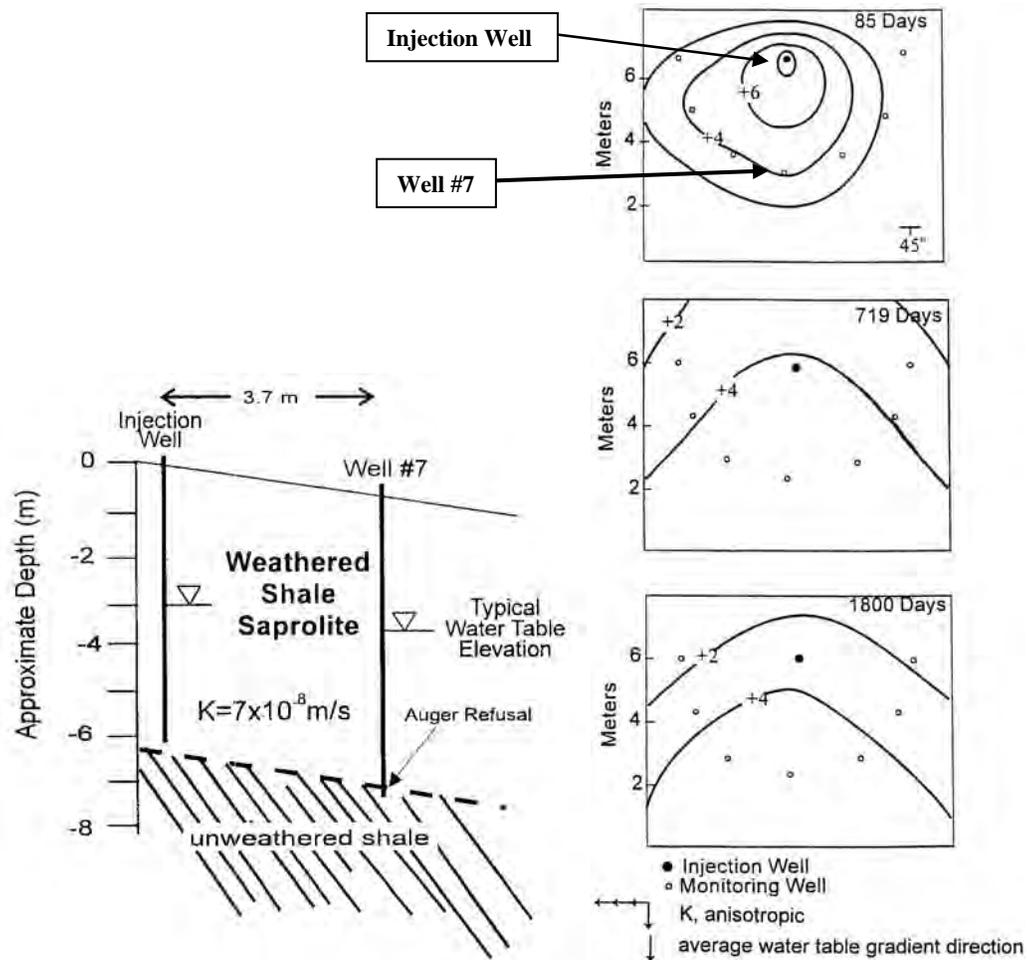


Figure E-43. Longitudinal Cross Sections and Contours of Tritium Concentration Tracer Tests in Log Scale of pCi/ml over Time for the “Broad” Plume at the BG4 Tracer Test Site
(from Stafford et al. 1998 & McKay et al. 1997)

At the WBCV site, Stafford et al. (1998) continue – “The geologic material at this site is similar to that at the BG4 site in terms of porosity, hydraulic conductivity, and fracture spacing and orientation. However, the shape of the plume was very narrow (Fig. E-44) as compared to the wide shape of the BG4 plume (Fig. E-43). The major difference between the two sites is that the average water table gradient at the WBCV site is approximately parallel to strike of the bedding plane, and at the BG4 site it is nearly perpendicular to strike. The orientation of the water table gradient with respect to the fracture planes likely contributed to the difference in plume shapes. The hydraulic conductivity is expected to be higher in the direction of strike at both locations due to bedding plane partings or fractures (Solomon et al. 1992). With this in mind, transverse spreading at the WBCV site, where there is a strike-parallel gradient, would not be strongly influenced by fluctuating water table direction and secondary fractures perpendicular to strike because of the lower hydraulic conductivity in the transverse direction. Conversely, at the BG4 site, where the average hydraulic gradient is in the direction of the lower hydraulic conductivity

(perpendicular to strike) fluctuating water table direction and fractures perpendicular to bedding are expected to have more of an influence on transverse spreading. It is likely that at other locations, where water table slope is neither parallel nor perpendicular to bedding strike, the shape of the plumes would be intermediate between these two extremes.”

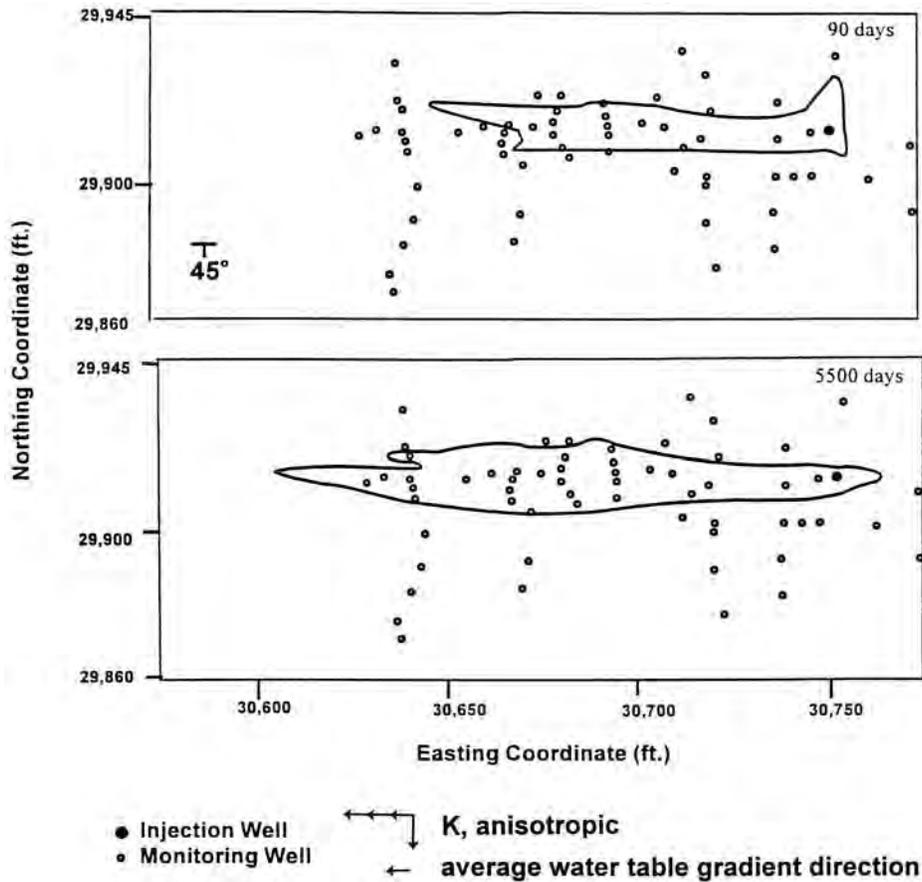


Figure E-44. Contours of 10 ppb Rhodamine Dye Tests over Time

for the “Narrow” Plume at the WBCV Tracer Test Site (from Stafford et al. 1998)

[Note: for the 5500 day (15 year) test period shown in the lower map the scale indicates a total plume length of ~160 ft, less than the ~197 ft illustrated above at 12 months by Lee et al. 1992. Dye breakdown is one possible explanation for this difference]

In the dual permeability model, the discrete fracture approach was combined with the EPM approach to investigate the influence of a few widely-spaced larger-aperture fractures in a highly fractured matrix (such as that found in saprolite and shallow bedrock in the clastic rock formations of BCV). The simulations by Stafford et al. (1998) demonstrated that a limited number of truncated fractures within a permeable matrix can create nearly circular plumes, with about the same degree of spreading in the direction transverse to the average hydraulic gradient as in the longitudinal direction. By comparison, continuous fractures in the direction of flow tend to produce elongated plumes, similar to those typically seen in granular materials. Stafford et al. (1998) also noted the following conclusions: “*The combined discrete-fracture/equivalent porous media (DF-EPM) approach is useful for looking at possible causes of features such as the observed transverse spreading, but in the absence of detailed data on the fracture*

network, it is likely that it would be no more effective than the EPM approach in predicting future behavior of the plume.”

The main conclusions from 2D EPM modeling of the BG4 site (McKay et al. 1997) quoted by the authors include: 1) *This study shows that a relatively simple EPM modeling approach can be successfully applied to a complex, highly fractured system, for describing general plume behavior and future concentration trends, **provided that** (bold added) there is sufficient monitoring data available for calibration of the model. This indicates that, at least for this type of fractured clay-rich material, the time span over which monitoring data are collected is a critical factor in model calibration and may even be more important than the number of monitoring wells or the frequency of sampling.* 2) *The study also illustrates the importance of using tracers that are measurable over a wide concentration range.... where the regulatory limit for the contaminant of interest is many orders of magnitude below the source concentration.* 3) *The model calibration may be very site- or direction-specific, as indicated by the large difference in transverse dispersivity values or ratios of longitudinal and transverse dispersivity, observed between the BG4 site and another experiment in similar materials in West Bear Creek Valley. This could strongly influence application of models calibrated to small-scale tracer experiments for simulating behavior at a larger scale, or at different sites.* 4) *Finally, the results of the tracer experiments and the modeling indicate that in cases where extensive contamination has occurred in fractured, porous materials such as shale saprolite, it may take many tens if not hundreds of years of natural flushing to remove dissolved contaminants. Because of the influence of matrix diffusion, attempts to remove dissolved contaminants by pumping would also take a very long time.*

Tracer Plume Evolution at the BG4 Site

D. A. Webster of the USGS presented the original detailed documentation of the BG4 and BG6 tracer tests (Webster 1996). The tests were conducted using tritiated water injected at the water table in shaley saprolite of the regolith in July 1977. Monitoring results were reported for the 5 year period from 1977 through 1982 (but continued after 1982 as reported by Stafford et al. 1998 and McKay et al. 1997). The BG4 test site is located in the Pumpkin Valley Shale and the BG6 site is located in the Nolichucky Shale. The BG tracer tests were designed to examine the hypothesis that groundwater in regolith can flow transverse to the bedding. The layout of the injection well and downgradient monitoring wells was thus established so that the horizontal gradients and flow directions of the water table interval would be perpendicular to the geologic strike (i.e. – water table/potentiometric contours are parallel with the strike of the beds – in contrast to the WBCV site where the opposite occurs). At the BG4 site seven monitoring wells were installed along a 12 ft radius downgradient of the injection well (with a 30 ft radius at the BG6 site, where plume configurations over time were similar to those at BG4). The wells at site BG4 were numbered clockwise from right to left as 4-4 through 4-10, with similar numbering at the BG6 site.

The wells with the highest tritium concentrations were located directly down-gradient and strike-normal to the injection well. Plots of concentrations over time for several of the BG4 wells are presented in Figures E-45 and E-46 showing variations in the rate of change over the first two years and the longer 5 year time frame (Note the concentration scales change from log to arithmetic scales in the figures).

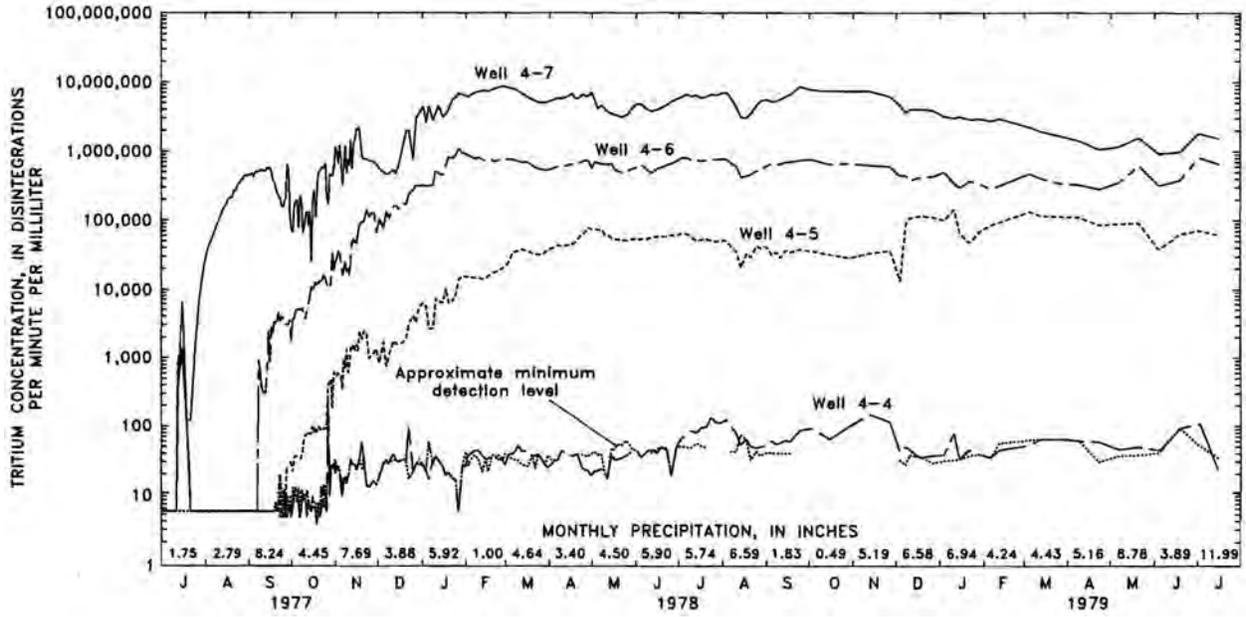


Figure E-45. Tritium Concentrations in Groundwater Tracer Tests, View 1
(from observation wells at BG4 tracer test site, 1977-1979 [from Webster 1996])

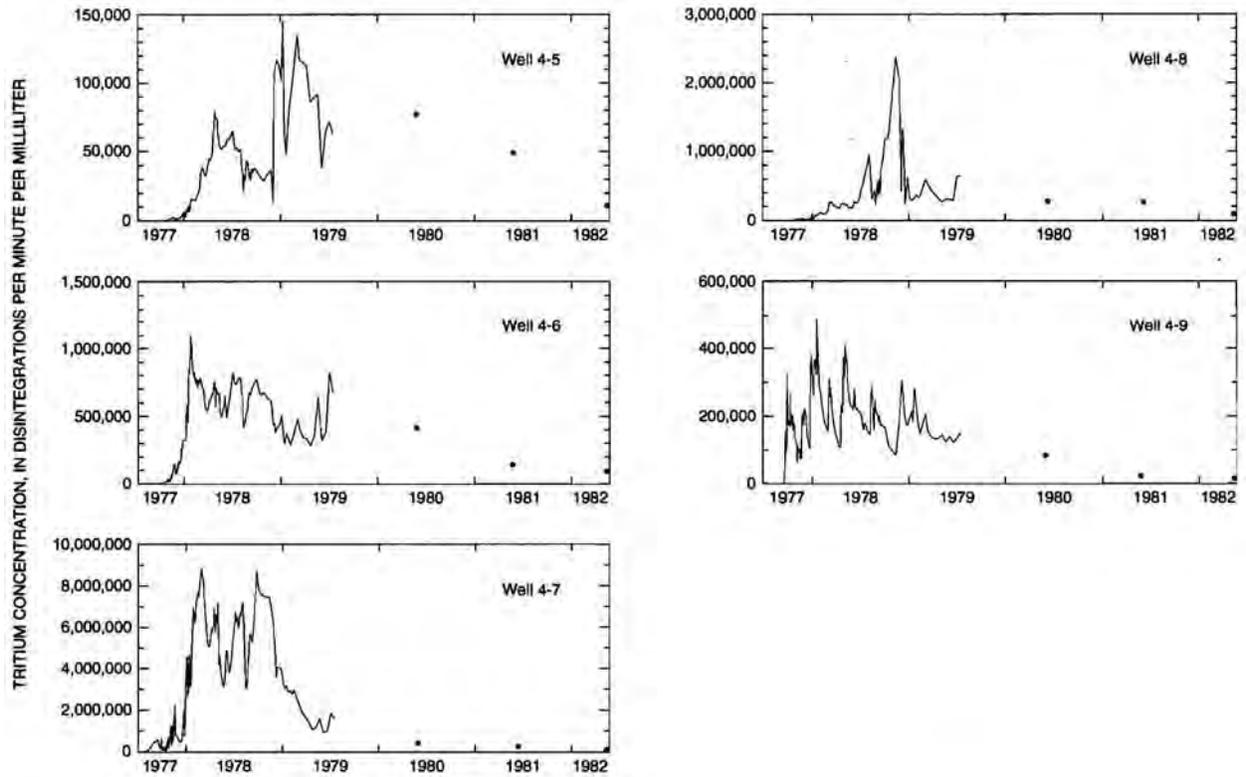


Figure E-46. Tritium Concentrations in Groundwater Tracer Tests, View 2
(from selected observation wells at BG4 tracer test site, 1977-1982 [from Webster 1996])

The BG4 plume maps in Figure E-47 and the plots in Figures E-45 and E-46 show that over time, the initial elongate plume expands laterally and downgradient into a more circular plume that widens and decreases in concentration as the center of mass moves slowly downgradient away from the injection well (Similar plume maps and plots are illustrated for the BG6 tracer test site – see Figures 9, 10, & 14 in Webster 1996). The annual point concentrations in 1980, 1981, and 1982 illustrate the long term progressive decline in concentrations in downgradient wells (Figure E-46) over the long term period relative to the WBCV site.

For the BG4 site, Webster states that “*although the leading edge of the plume arrived within 9 days, 5 to 6 months elapsed before concentrations began their rapid increase to maximum values, signaling arrival of the main part of the plume.*” For the BG4 test the travel rate for first arrival equates to 1.3 ft/day (12ft in 9days). The peak concentration in well 4-7 occurred 229 days after the test began. The average travel rate to reach peak concentration would therefore be 0.05 ft/day.

For the BG6 site, the fastest first arrival time of 112 days was significantly slower than that at the BG4 site. This equates to a first arrival travel rate of 0.27 ft/day (30 ft/112 days). At the BG6 site, the peak concentration in well 6-7, where the highest concentrations occurred, was reached during the 16th month of the test (~465 days). The average travel rate to reach peak concentration would therefore be 0.06 ft/day.

Webster notes that matrix diffusion may have played an important role in these tests by acting as a mechanism for retarding transport. He lists the following evidence for matrix diffusion:

- the length of time that large tracer concentrations were detected at many observation wells,
- the persistence of residual concentrations at the injection wells and observation wells,
- the relatively rapid movement of the leading edge of the plumes but very slow movement of the centers of mass, and
- the reoccurrence of large concentrations of tritium in water of the BG4 injection well shortly after each of several flushings.

At the injection well 4-11, the observed loss in tritium activity during the 5 years was seven orders of magnitude. To examine the possibility of matrix diffusion effects, the concentration data for well 4-11 were incorporated into a simple model simulating matrix diffusion. The observed concentrations were generally found to conform with the model simulations. As with the observations of McKay et al. (1998), Webster also noted the implications of matrix diffusion on limiting groundwater cleanup. Pumping would quickly remove contaminated water from joints and fractures, but only slowly remove contaminated water from the interstices or pores of the fine-grained sapolite material.

Colloidal Tracer Tests at the WBCV Site near EMDF Site 14

McKay et al. (2000) presented results of tracer tests at the WBCV tracer site (nearest Site 14) using colloidal tracers (latex microspheres and three bacteriophage strains). Colloidal tracers were introduced in GW-484 and samples were collected from the downgradient well field (Figure E-25). All tracers were detected at distances of at least 13.5 m (44 ft), and two of the tracers were found in all downgradient wells. The authors summarize the test results as follows. “*In most wells the colloidal tracers appeared as a “pulse”, with rapid first arrival [corresponding to 5 to 200 m/d (16-656 ft/d) transport velocity], one to six days of high concentrations, and then a rapid decline to below the detection limit. The colloids were transported at velocities of up to 500 times faster than solute tracers (He, Ne, and rhodamine-WT) from previous tests at the site. This is believed to be largely due to greater diffusion of the solutes into the relatively immobile pore water of the fine-grained matrix between fractures.*”

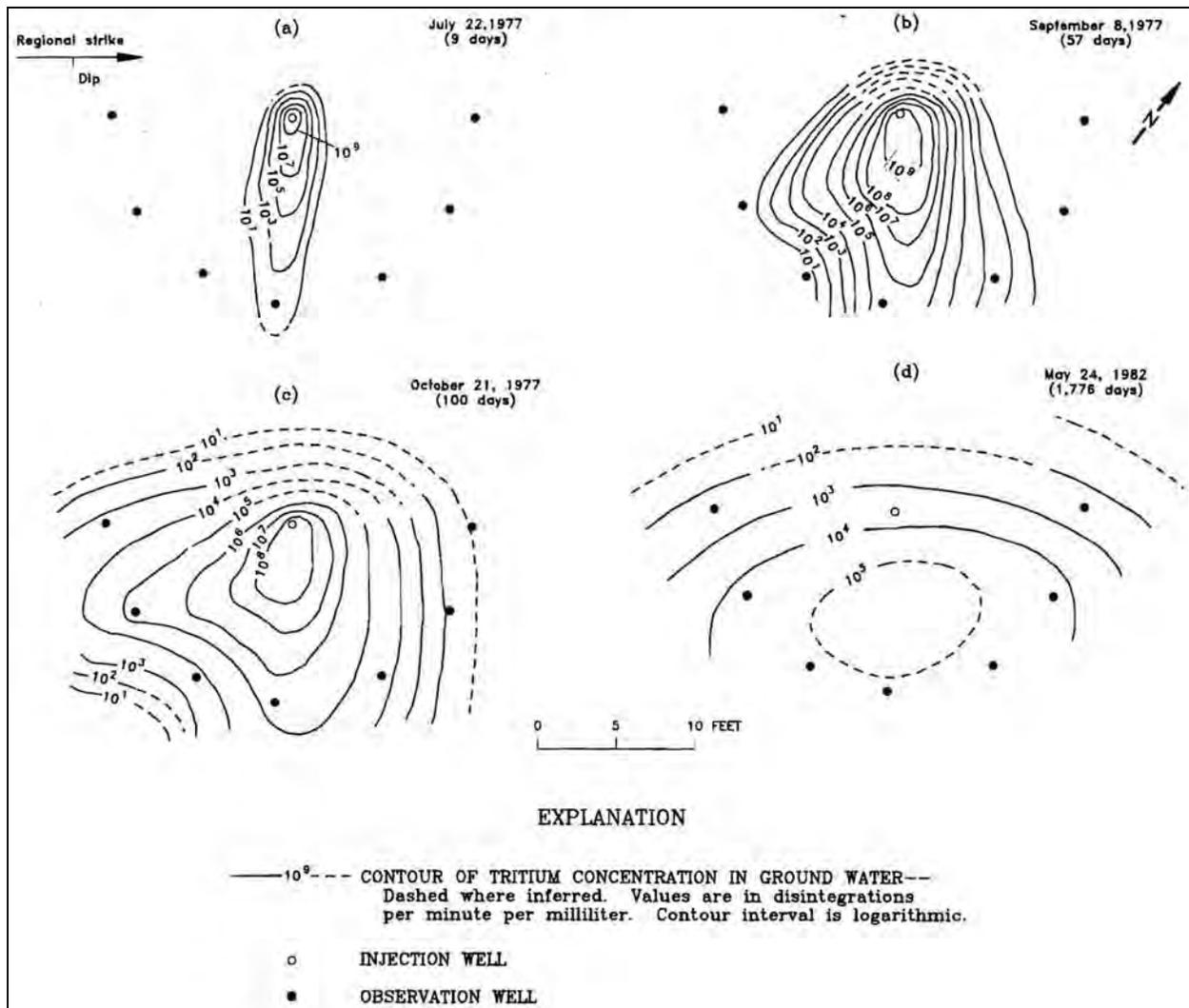


Figure E-47. Contours of Tritium Groundwater Concentrations in Tracer Tests

Data from the BG4 tracer site at 9 days, 57 days, 100 days, and 1776 days (4.9 years) after tracer injection on July 13, 1977 (from Webster 1996).

Peak colloid tracer concentrations in the monitoring wells varied substantially, with the microspheres exhibiting the highest relative concentrations and hence the least retention. Rates of concentration decline with distance also varied, indicating that retention is not a uniform process in this heterogeneous material."

The paper by McKay et al. (2000) summarizes key findings from the rhodamine dye tests reported above (Lee et al. 1989b, 1992) and similar tests using dissolved helium and neon (Sanford and Solomon 1998; Sanford et al. 1996). *"Important findings from these two tracer tests include: (1) solute tracer plumes tend to develop that are elongated along strike, with little transverse dispersion; and (2) solute transport rates are strongly influenced by matrix diffusion. In both tracer tests, transport rates (for a given relative concentration contour) decreased with time and distance from the injection well, and the low concentration "front" of the plumes tended to migrate at rates hundreds of times faster than the high concentration region. Both of these types of behavior indicate a high degree of longitudinal dispersion, which is typical of systems in which matrix diffusion is dominant."* They note that although this difference

in transport rates may be “*partly attributable to physical heterogeneity, it is also consistent with greater losses of the tracer pulse with increasing time due to diffusion into the matrix.*”

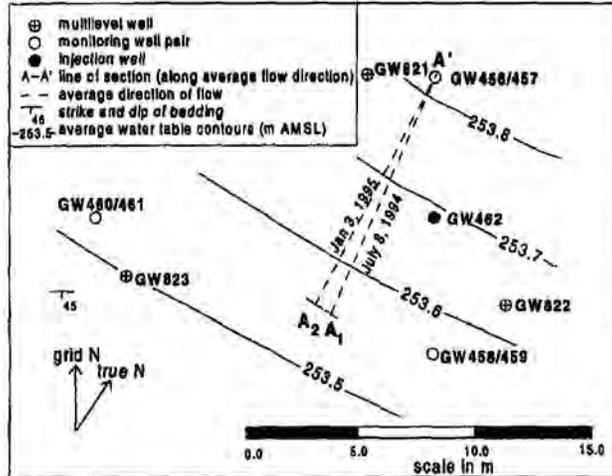
Dissolved Gas Tracer Tests at WAG 5 (ORNL)

Sanford et al. (1996) presented results of dissolved noble gas (helium, neon, and bromide) tracer tests started in October 1994 at WAG 5 in Melton Valley south of the main ORNL campus. The site is described as the shallow aquifer in fractured weathered shale, so similar to conditions at the proposed EMDF footprints. Water table contour maps were not included in the paper, but surface topographic slopes are roughly parallel with the geologic strike (similar to the configuration at the WBCV site nearest Site 14), so shallow groundwater flow directions would be anticipated to follow the geologic strike. Unlike the “slug” injections of tracers such as fluorescent dyes, the gases in these tests are injected into the well bore over a sustained period of time at a relatively constant source concentration. Breakthrough curves for the first 155 days of the test, show initial breakthrough occurring at about 15 days at a well located along strike 23 m (75 ft) downgradient of the injection well. This would indicate a groundwater flow rate for first arrival of 1.5 m/day (5ft/day). The relatively low concentrations of the tracers in the breakthrough curves were explained by “*diffusion of the tracers into the less mobile matrix.*”

Limited Bromide/Helium Tracer Tests at GW-462 Site in WBCV

Schreiber (1995), Moline and Schreiber (1996), and Schreiber et al. (1999) reported on tracer tests using helium and bromide conducted at a location approximately 1500 ft southwest of the intensively studied tracer site described above near EMDF Site 14 (See WBCV Site location map in Section 6 below for tracer well locations relative to Site 14). The work was conducted as part of a Master’s thesis by Schreiber and coordinated with environmental researchers on the ORR. The test site is hydraulically separated from the Site 14 tracer test site by the valley of NT-15 and is located approximately 1000 ft west of NT-15, roughly halfway between NT-15 and SR 95 near the center of the outcrop belt of the Nolichucky Shale. Relative to the Site 14 tracer site, the helium/bromide test site covered a small area (~ 50 X 50 ft), and included only three shallow/deep observation well clusters that were not placed along transects perpendicular to the maximum water table gradient toward the southwest. Figure E-48 illustrates the relationships between the injection well (GW-462), the three shallow/deep observation well clusters (GW-456 through GW-461), and the average water table contours suggesting groundwater flow in the water table interval would be toward the south/southwest. The three shallow/deep cluster wells were originally placed at right angles up-dip, down-dip and along strike from GW-462 for pumping tests (Schreiber et al. 1999). One of the well clusters is located over 30 ft upgradient to the injection well, while the remaining two clusters are located at angles cross gradient to the average maximum water table gradients (the three multi-level discrete interval monitoring wells, GW-821, -822, & -823 were not part of the tracer testing). Relative to the Site 14 tracer site and the BG4 site, water table hydraulic gradients were at intermediate angles with respect to geologic strike/dip directions (See Figure E-48). Detailed topographical maps of the site area show an entrenched ravine located about 300 ft southwest of the test site that apparently influence shallow flow directions and local discharge toward the southwest.

In spite of the serious limitations in the numbers and placement of the tracer test monitoring wells, test results were presented with qualified interpretations. Both tests indicated the highest concentration ratios of helium and bromide in the shallow GW-461 well located southwest and along geologic strike of the injection well (GW-462). A slug of bromide was introduced in GW-462 on April 11, 1994, and monitored for approximately six months in the well pairs. Bromide breakthrough was only consistently detected in the water table well (GW-461) located along strike from the injection well. First arrival of low concentrations occurred on June 15, 1994, indicating a first arrival velocity of 0.23 m/day (0.75 ft/day).



**Figure E-48. Limited Helium/Bromide Tracer Test Site in WBCV
Approximately 1500 ft West of NT-15**

[Note: multilevel wells GW-821, -822, and -823 were not used in tracer monitoring]

The helium test involved a helium injection and sampling method described in detail by Sanford et al. (1996) and used in the WAG 5 tracer test. The method involved sustained diffusion of helium to saturation levels through injection tubing over a period of several months from March 25 through December 12, 1994. As with the bromide test, the highest concentration ratios were detected in GW-461 along geologic strike. But concentration ratios several orders of magnitude below those in GW-461 were detected in shallow and deep wells up and downgradient of the injection well. The occurrences in upgradient wells were attributed to storm-related changes in flow conditions and to fracture connections with GW-458 in the downgradient direction (Schreiber et al. 1999). First arrivals in the along-strike GW-460(D)/GW-461(S) cluster occurred on May 15, 1994, corresponding to a first arrival velocity of 0.28 m/day (0.9 ft/day), similar to that for bromide.

2.13.5.2 Tracer Tests in the Maynardville Limestone and Copper Ridge Dolomite

Tracer tests in the surface water and karst network of Bear Creek and the Maynardville Limestone and Copper Ridge Dolomite were conducted in 1988 and 2001. Tracer tests in the Maynardville karst in UEFPC watershed along strike with BCV also provide some insight into the rapid groundwater flow rates common to the carbonate rocks of BCV. Results are summarized below with references for additional information.

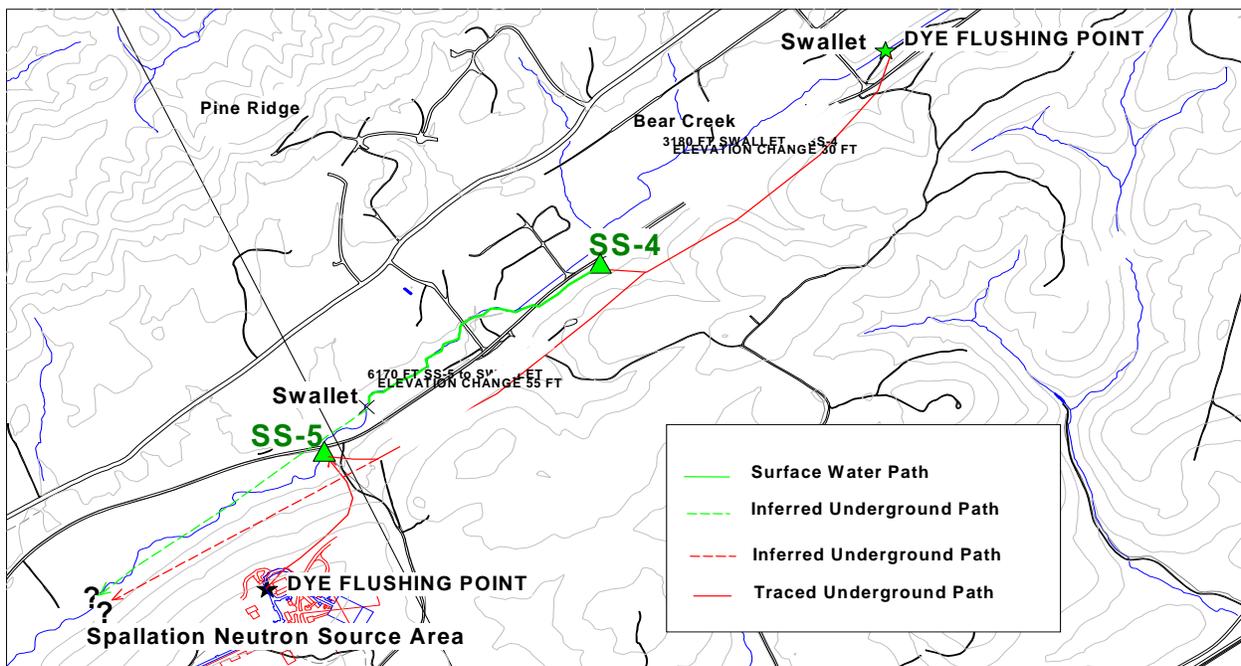
1988 Tracer Tests along Bear Creek

Tracer tests in the Bear Creek/Maynardville Limestone karst system are summarized in the BCV RI Report (DOE 1997; see p. D9-2) as part of an overall description of the hydrogeology of the Maynardville Limestone and Bear Creek. The report notes that “*In 1988 tracers placed in Bear Creek and BCK 10.41 (near NT-6) were observed to break through in SS-5 ~5.5 d later (Geraghty and Miller 1989). This observation demonstrates that a component of flow at SS-5 comes from BCV surface water flow, which is presumably recharged from a losing reach of Bear Creek into the shallow groundwater in the Maynardville. Flow in the shallow Maynardville Limestone interval subsequently transported the tracer to SS-5 ~914m (3000 ft) in 132 h (~6.9m/h or 22.7 ft/h (545 ft/day)), demonstrating that contaminants can migrate rapidly along BCV in either surface water or groundwater. This study also concludes that, although the tracer was not detected in SS-4 (because the tracer was injected into the creek too far downstream to be captured in SS-4), the similar chemistry of SS-4 and SS-5 suggests that a component of*

flow at SS-4 might also be derived from shallow groundwater and, ultimately, from Bear Creek.” Appendix C and D of the BCV RI Report (DOE 1997) should be reviewed for more detailed data and interpretations of the hydrogeology of Bear Creek and Maynardville Limestone. The complex relationships described in the BCV RI Report among Bear Creek surface water flow, the underlying subsurface karst flow network in the Maynardville/Copper Ridge, and contaminant migration from existing sources provides useful insight into the conceptual and predictive models for potential contaminant migration from the proposed EMDF sites.

TDEC 2001 Dye Tracer Tests in BCV

Staff from the TDEC DOE Oversight office conducted dye tracer tests in BCV in 2001 that were reported informally by R. C. Benfield (TDEC 2001 - report provided by S. Jones to DOE and Pro2Serve in 2014 via email). Tracer tests were conducted to assess general subsurface paths and travel times in the Maynardville Limestone, and separate tests were conducted to assess paths and travel times from a collapse feature associated with construction of the Spallation Neutron Source (SNS) facility along the crest of Chestnut Ridge, underlain by the Copper Ridge Dolomite. Figure E-49 illustrates observed surface water and inferred groundwater flow paths for the tests.



**Figure E-49. TDEC 2001 Dye Trace Locations along Bear Creek and Chestnut Ridge
(from TDEC 2001)**

Tracer tests were initiated by introducing fluorescein dye at a swallet along Bear Creek on May 21, 2001. The swallet is located roughly 200 ft upstream of the EMWMF entrance road crossing Bear Creek. Under low flow conditions Bear Creek stream flow at this swallet is entirely captured and diverted underground. The intervening stream bed of Bear Creek is dry until stream flow is replenished by resurgent flow from the downstream spring at SS-4. TDEC reported that “very visible fluorescein dye was observed” in the SS-4 spring approximately 25 hours after introduction of the dye at the upstream swallet (TDEC 2001). Although not reported by TDEC, the distance between the swallet and SS-4 is approximately 3300 ft, indicating very rapid flow rates of around 132 ft/hr (3168 ft/day) for first arrival of the dye. Plots of relative ppb fluorescein versus time indicate peak concentrations at around 1.5 days from the start of the

test roughly 12 hours after first arrival. The dye was observed to flow from SS-4 into Bear Creek downstream to a second swallet location along Bear Creek they report as 600 ft below the confluence of SS-4 and Bear Creek (between NT-6 and NT-7). TDEC results indicated that the fluorescein dye was detected in SS-5 (located farther downstream near NT-8) with a first arrival time of about 4 days. The distance from the first swallet (farthest upstream) to SS-5 is approximately 5800 ft, indicating average flow rates of around 60 ft/hr (1440 ft/day) for first arrival there. The report states that no other visuals of the fluorescent dye were observed in springs downstream of the SS-5 spring. TDEC states that a second tracer test was conducted on June 26, 2001, to determine if the second swallet was connected to SS-5. Results are not presented other than to indicate that the second swallet did not connect with SS-5.

TDEC also conducted two tracer tests with Rhodamine dye and fluorescein dye related to a collapse feature along Chestnut Ridge during SNS construction. They noted muddy turbid water in SS-5 apparently draining north to SS-5 from this feature. Their subsequent dye tracing indicated “a strong visual indication” of dye at SS-5 on August 22, 2001, nine days after initial introduction of Rhodamine dye on August 13, 2001. No travel times were reported to SS-5 or any other springs in BCV, but the data indicate rapid groundwater flow rates to the north/northeast from the Copper Ridge Dolomite into the Maynardville Limestone along the south side of Bear Creek. It is clear that surface water and groundwater migrating northward from Chestnut Ridge contributes uncontaminated water to Bear Creek and the karst groundwater network within the Maynardville underlying the southwesterly flow path of Bear Creek.

The TDEC data are consistent with relatively rapid karst flow conditions reported in the BCV RI Report (DOE 1997) described above. The results are also reasonably consistent with the relatively high flow rates reported by Goldstrand and Haas (1994) for karst flow in the same formations in the UEFPC watershed roughly two miles northeast of and along geologic strike with BCV. Tests were conducted during low-flow and high-flow conditions. Results from the first tracer test indicated first arrival times ranging from 36 to 843 ft/day. Groundwater flow velocities from the second test ranged from 14–1,000 ft/day for a Calcofluor White dye and from 47–1,314 ft/day for a Rhodamine WT dye.

2.13.5.3 Key Findings from Tracer Tests

The principal findings from the tracer tests conducted in BCV and at hydrogeologically similar sites on the ORR include:

Tracer Tests in Saprolite of the Predominantly Clastic Rocks of the Conasauga Group

- Groundwater tracer flow rates in saprolite and shallow bedrock of the predominantly clastic rock formations of BCV are several orders of magnitude lower than those in the carbonate rocks of BCV.
- The orientation of tracer plumes and average velocities of tracers vary in large part on the orientation of the strike and dip of the beds with respect to the maximum hydraulic gradient:
 - Relatively narrow elongated plumes develop where shallow groundwater flow gradients are parallel to geologic strike (e.g., WBCV tracer field near EMDF Site 14).
 - Broader more diffuse plumes develop more slowly where shallow groundwater flow gradients are perpendicular to geologic strike (e.g., BG4/BG6 sites).
 - Plumes intermediate between these extremes appear likely to develop in areas with intermediate flow gradients relative to geologic strike.
- Colloids in WBCV were transported at velocities of up to 500 times faster than solute tracers at the same site.
- Tracer concentration contour maps and breakthrough curves for the WBCV and BG4/BG6 sites illustrate that most of the injected tracer mass lags far behind the advancing low concentration front, indicating significant retardation and attenuation of peak concentrations.

- Tracer flow rates based on first arrival times and distances for very low concentration fronts vary significantly from flow rates based on subsequent arrival times of higher concentration fronts and peak concentrations.
- Groundwater tracer flow rates based on first arrival times vary significantly over time and distance from the injection well, and orientation of water table gradients with respect to geologic strike.
 - Dye tracer flow rates based on first arrival times at the WBCV site ranged from 3.3 ft/day in the near field (46 ft in ~14 days), to 0.3 ft/day to reach the far field (108 ft in 370 days) where flow paths and gradients were parallel to geologic strike.
 - Tritiated water flow rates based on first arrival were 1.3 ft/day (12 ft in ~9 days) at BG4, and 0.27 ft/day (30 ft in ~112 days) where flow paths and gradients were perpendicular to geologic strike.
- Groundwater tracer flow rates based on time to reach peak concentration lag significantly behind first arrival times. At BG4 and BG6 time, flow rates based on time to reach peak concentrations were:
 - 0.05 ft/day (12 ft in ~229 days) at BG4 versus a first arrival rate of 1.3 ft/day, and
 - 0.06 ft/day (30 ft in ~465 days) at BG6 versus a first arrival rate of 0.27 ft/day.
- Other flow rates based on first arrival times only and distances from injection well (IW) include:
 - 5 ft/day at 75 ft from IW at WAG 5 for He, Ne, Br; and
 - 0.75 ft/day-0.9 ft/day at 49 ft from IW at GW-462 site in WBCV for Br and He, respectively.
- Tracer plumes introduced at the water table in saprolite of the predominantly clastic rock formations at the WBCV site remained within the shallow water table interval and did not migrate vertically to greater depths (i.e. – intermediate/deep intervals).
- Matrix diffusion into the pores, micropores, and microfractures of the fine-grained matrix between fractures transmitting groundwater flow (and contaminants) appears to play a major role in groundwater contaminant retardation and attenuation, and in slowing the rate of contaminant mass flux and peak concentration arrival times away from the source injection site. Matrix diffusion may be less effective in retarding contaminant transport via wide aperture fractures that support high groundwater velocities.

Tracer Tests in Carbonate Rocks along the south side of BCV

- Groundwater tracer flow rates in the conduit flow system of the Maynardville karst along Bear Creek range from 545 to 3168 ft/day.
- Tracer tests indicate groundwater can migrate quickly from the Copper Ridge Dolomite below Chestnut Ridge toward the north into the karst conduit flow system of the Maynardville Limestone below Bear Creek. However, as hazardous waste sites do not occur on Chestnut Ridge, the tracer results suggest that rapid groundwater flux from the Copper Ridge to the Maynardville and groundwater commingling there would serve to dilute and naturally attenuate pre-existing groundwater contaminants within the Maynardville.

2.14 GEOTECHNICAL ENGINEERING DATA

Among the proposed EMDF sites in BCV, geotechnical engineering investigations and reports are available for sites directly adjacent to Site 5. The subsurface geotechnical investigations adjacent to Site 5 include:

- Geotechnical engineering investigations of Sites B and C, east and west (respectively) of the Site 5 footprint (Ogden 1993a and b); and

- Pre-construction test pits with geotechnical sampling and analysis of regolith soils/weathered bedrock at the EMWMF (CH2M Hill 2000; WMFS 2000);

Subsurface investigations were completed by Ogden in 1992/1993 at sites on either side of and along geologic strike with Site 5 (Ogden 1993a and b). The Ogden geotechnical investigations were intended to support the design of above ground waste storage facilities that were subsequently never constructed by the DOE. They included subsurface drilling, sampling, and testing at 27 soil boring locations across “Site B”, adjacent to Site 5 on the northeast, and at 52 soil boring locations across “Site C”, now occupied by the EMWMF and directly southwest of Site 5. The Site C results were incorporated into the design for the EMWMF. Pre-construction test pits with geotechnical sampling and laboratory analyses were also conducted at the EMWMF site (circa late 1990s/early 2000s) at locations directly adjacent to and along geologic strike with Site 5 (BJC 1999, CH2M Hill 2000, WMFS 2000).

The geotechnical and hydrogeological data from these investigations is extensive and relevant to Site 5 (and applicable in many respects to likely conditions at the other proposed EMDF sites in BCV). See DOE 2017 for additional details summarizing these investigations and the types of geotechnical engineering data acquired. The original reports cited above are available with complete details (boring logs, laboratory data, maps, cross sections, etc.) and engineering interpretations. Geotechnical engineering data for the remaining proposed EMDF sites is either limited or non-existent.

2.15 SEISMICITY

There is no evidence of active, seismically capable faults in the Valley and Ridge physiographic province or within the rocks under where the ORR is located (DOE 2011a). The Oak Ridge area lies in Uniform Building Code seismic zones 1 and 2, indicating that minor to moderate damage could typically be expected from an earthquake. Although there are a number of inactive faults passing through the ORR, there are no known or suspected seismically capable faults. As defined in 10 CFR 100, Appendix A, a seismically capable fault is one that has had movement at or near the ground surface at least once within the past 35,000 years, or recurrent movement within the past 500,000 years. The nearest capable faults are approximately 300 miles (480 km) west-northwest of the ORR in the New Madrid (Reelfoot Rift) Fault Zone (DOE 2011). Historical earthquakes occurring in the Valley and Ridge are not attributable to fault structures in underlying sedimentary rocks, but rather occur at depth in basement rock (Powell et al. 1994).

Oak Ridge lies within the East Tennessee Seismic Zone (ETSZ), a seismically active area lying roughly halfway between the New Madrid Seismic Zone and the Charleston, South Carolina Seismic Zone. The ETSZ extends from central Alabama to southern West Virginia and is roughly coincident with the Valley and Ridge Physiographic Province. The mechanisms and frequency of occurrence of earthquakes in the ETSZ are not well understood. Some investigators believe that earthquake activity in the ETSZ is declining or ephemeral (Powell et al. 1994), while others believe that the probability of more intense earthquakes in the region remains significant (Petersen et al. 2008). More recent evaluation using new or revised modeling approaches suggest that earthquake magnitudes and associated ground motions may be greater than earlier models suggest. (Petersen et al. 2014)

Hatcher et al. (2012) and Vaughn et al. (2010) have shown strong field evidence of earthquake-related features, such as fracturing, co-seismic faulting, liquefaction, and similar, that suggests that earthquakes with magnitudes exceeding 6.5 have occurred in the region within the late Quaternary Period, possibly as late as 73,000–100,000 years ago.

Historic earthquakes in the ETSZ typically are of small magnitude and mostly go unfelt by people. However, a number of historic earthquakes have had magnitudes greater than 4.0, and were therefore capable of producing at least some surface damage. According to Stover and Coffman (1993), from 1844 to 1989 East Tennessee has historically experienced 26 earthquakes that were widely felt and seven of

these caused at least minor damage. An earthquake that shook Knoxville in 1913 was estimated to have moment magnitude of about 5.0. Another earthquake that occurred in 1930, with an epicenter approximately 5 miles from Oak Ridge, had a Mercalli intensity of V to VII (see Table E-13 for a description of scales). The largest recent seismic event was a moment magnitude 4.7 earthquake that had an epicenter near Alcoa, Tennessee, 21.6 miles southeast of Oak Ridge in 1973. The intensity of this earthquake felt in Oak Ridge was estimated to be in the V to VI (light).

Table E-13. Earthquake Magnitude and Intensity Scales

Moment Magnitude Scale	Modified Mercalli Scale	Intensity Descriptor	Peak Ground Acceleration (g)
< 2.0	I	Minor	<0.0017 to 0.039
2.0 – 2.9	I - II		
3.0 – 3.9	II – IV		
4.0 – 4.9	IV - VI	Light	0.039 to 0.092
5.0 – 5.9	VI - VII	Moderate	0.092 to 0.18
6.0 – 6.9	VII - IX	Strong	0.18 to 0.34
7.0 and up	VIII - XII	Major to Catastrophic	0.34 to >1.24

Source: USGS 2000

The Oak Ridge region continues to be seismically active, with 50 earthquakes recorded within a radius of 100 km (62 miles) of the ORR since 1973. Approximately 60% of the 50 earthquakes within this radius occurred at depths greater than 6 miles (10 km). The closest of those events occurred on June 17, 1998, with an epicenter within ORR near the ETTP, registering a magnitude 3.3 (USGS 2013). Two other earthquakes with epicenters beneath the ORR have been recorded since 1973. These occurred on May 2, 1975 (MMI \approx 2.6) and April 11, 2013 (MMI \approx 2.2).

2.16 ECOLOGICAL SETTING AND NATURAL RESOURCES OF BCV

The following subsections review the general ecological conditions and natural resources of BCV in which the proposed EMDF sites occur. Ecological surveys recently completed mostly for the upper NT-3 watershed areas of Site 5 to define stream conditions, accurately delineate wetlands, and to identify threatened or endangered (T&E) species, have not been completed for Sites 14 and 7a/7b/7c. Ecological surveys completed for the EMWMF partially encompassed Site 6b, but would probably need supplemental assessments prior to design and construction at Site 6b. Depending on the final selection of the EMDF site footprint(s), complete or partial surveys will be needed to satisfy applicable regulatory requirements for the protection of natural resources. Complete surveys would be required for Sites 14 or Sites 7a/7b/7c should any of these sites be selected as the final remedy. Final surveys may be needed for Site 5 to address potential impacts of construction on sub-tributaries of NT-2 and NT-3, as the recent ecological surveys did not completely address all of the footprint areas, particularly those at and near NT-2 on the east and southeast sides of the Site 5 footprint.

Baranski (2011) summarizes regulations and policies for protecting ecological and natural resources on the ORR as follows. The DOE is obligated by federal environmental policy and regulations, including the National Environmental Policy Act of 1969 (NEPA) and the Endangered Species Act of 1973 (ESA), Sects. 7 and 9, to protect significant natural resources on the ORR. These two statutes are the primary instruments that protect significant natural areas and federally listed species. Wetlands and surface waters receive specific protection under Sect. 404 of the Clean Water Act and other federal and state statutes and regulations. Other statutes, regulations, and policies also pertain to the protection and management of species, natural areas, and natural resources. As a CERCLA action, substantive portions of these laws and

regulations are implemented for the selected remedy through the Applicable or Relevant and Appropriate Requirements given in Appendix G of this RI/FS.

2.16.1 Previous Ecological Investigations, Risk Assessments, and Monitoring in BCV

The earliest, most intensive and comprehensive study of ecological conditions in BCV was reported by Southworth et al. in 1992 (*Ecological Effects of Contaminants and Remedial Actions in Bear Creek*). The Southworth report presented results of habitat evaluation, toxicity monitoring, and surveys of fish and benthic macroinvertebrates, all within the context of impacts from historical waste sites located in the central and upper parts of BCV. The BCV RI Report (DOE 1997) subsequently presented results of ecological characterization and a baseline ecological risk assessment for BCV in a comprehensive assessment of risks to fish, benthic invertebrates, soil invertebrates, plants, wildlife from chemicals, and terrestrial biota from exposure to radionuclides. Again results were presented in the context of impacts from existing historical waste sites in BCV [grouped into four functional areas (FA): S-3 FA, Oil Landfarm FA, BCBG FA, and Maynardville Limestone and Bear Creek FA]. Results were presented in the main body of the RI report and in greater detail in Appendix G, including remedial goal options for each group of ecological receptors (fish, invertebrates, etc.). In 1996 just before publication of the BCV RI Report, Hinzmann (1996) presented extensive results and analysis of biological monitoring of Bear Creek for the 1989-1994 period. The report presents detailed descriptions of the BC watershed, and results and analyses of toxicity monitoring, bioaccumulation studies, and instream ecological monitoring of fish and benthic macroinvertebrates, continuing the assessment of Bear Creek presented by Southworth et al. (1992) for the 1984-1988 monitoring period that continues to the present. The report also includes water quality and streamflow data for Bear Creek. These reports provide extensive details on ecological conditions in BCV prior to and after early remedial actions conducted at some sites in BCV that were designed to reduce the ecological (and human health) impacts from site contaminants along exit pathways via waters coalescing in the Maynardville Limestone and Bear Creek.

Several more recent reports are available documenting ecological conditions and watershed biological monitoring in BCV with potential relevance to the proposed EMDF sites. Among others, the Annual Site Environmental Report for the ORR (DOE 2014), the annual Remediation Effectiveness Report(s) (RER) for the ORR (DOE 2015a), and the Y-12 Biological Monitoring and Abatement Program (BMAP) reports (Peterson et al. 2009), address environmental compliance and biological monitoring programs that include the BCV watershed. The ecological monitoring includes surface water and biota sampling and analysis at stations along Bear Creek and several NTs in BCV Land Use Zones 1 through 3. The RER aquatic biomonitoring of streams in BCV includes bioaccumulation (contaminant accumulation in fish) monitoring, fish community surveys, and benthic macroinvertebrate community surveys. The latest ecological surveys were conducted prior to construction of the EMWMF and included areas encompassing Sites 5 and 6b adjacent to the EMWMF. The most recent surveys were conducted at the proposed EMDF Site 5 in EBCV as this site appeared to be a viable location in the “Brownfield” area of Zone 3.

2.16.2 Terrestrial and Aquatic Natural Areas in BCV

Outside of the Zone 3 land use area in EBCV, all of BCV and adjacent DOE properties are designated as part of the Oak Ridge National Environmental Research Park and Oak Ridge Biosphere Reserve (see Figure 11 in Parr and Hughes 2006). In two separate but related reports, Baranski presented an ORR-wide analysis, evaluation, and ranking of terrestrial Natural Areas (NAs; Baranski 2009), and Aquatic Natural Areas (ANAs; Baranski 2011). These reports compiled information from several previous reports into a comprehensive review of natural areas and sensitive habitats for the ORR. The purpose of the Baranski studies “*was to evaluate and rank those specially designated areas on the Reservation that contain sensitive species, special habitats, and natural area value. Natural areas receive special protections through established statutes, regulations, and policies.*” As shown in Figure E-50, a swath along almost

the entire length of Bear Creek and some tributaries within BCV are designated as ANA2. The ANA2 area extends from near NT-2 downstream through the water gap at SR 95 and Pine Ridge, and along NT-13 and NT-14, and adjacent boundary areas. In areas northwest of Bear Creek in the vicinity of the proposed EMDF sites, two terrestrial natural areas (NA13 and NA28), two Habitat Areas (HA7 and HA2), and four Reference Areas (RA5, RA6, RA7, and RA15) are recognized. Habitat Areas contain known occurrences of commercially exploited state listed species. Reference Areas (RAs) are defined as primarily terrestrial areas that contain special habitats or features and that also may serve as reference or control areas for research, monitoring, remediation, or characterization activities (Baranski 2009). Figure E-50 illustrates the relationships among the proposed EMDF site footprints and the various NAs, ANAs, HAs, and RAs delineated by Baranski (2009/2011). According to Baranski (2011), NAs and RAs are officially recognized for land use planning purposes but receive no additional special status or protections, except as required by NEPA and ESA. Other areas (i.e., Habitat Areas, Potential Habitat Areas, Special Management Zones, CMAs) are identified for planning purposes.

The ANA2 area and NA13 areas coincide with areas given a highest biological significance ranking of BSR-2 – very high significance - in a Nature Conservancy Report of biodiversity on the ORR (see Figure 12 in Parr and Hughes 2006). The HA7 and HA2 areas were similarly given a BSR-3 – high significance rating. Parr and Hughes (2006) also show that the HA7, HA2, NA13, NA28, and RA5 areas are confirmed habitats for rare plant and animal species (state and/or federal candidate and/or listed), and include terrestrially and aquatically sensitive habitats (see Figure 13 in Parr and Hughes 2006).

Along with several other ANAs on the ORR, Baranski (2011) assigned a highest priority rating to ANA2, but he did not identify any T&E species for ANA2. Baranski (2011) describes the Bear Creek ANA2 as follows. Most of this ANA consists of a 3rd-order stream that is a major tributary of EFPC, but three 1st-order tributaries and one 2nd-order tributary are also included. The ANA includes 8.8 stream miles. The headwaters of the system are spring fed. Some withdrawal of water actually or potentially occurs, and some stream reaches naturally dewater during some dry periods. Mature hardwoods compose the dominant vegetation in the riparian zone. Intact 100 ft (30 m) buffer zones are present for 75% of the system. The vegetation is generally undisturbed downstream except for pine plantation logging, but disturbances increase dramatically upstream. There have been major past disturbances, and there are active current disturbances, including nearby sludge application areas and current facilities bordering the ANA (e.g. - EMWFM and its Haul Road, road maintenance complex of buildings and storage areas). The fish species richness (FSR) is lower than expected for the size of the stream, with 22 species having been documented (PFSR = 36). Benthic diversity is high downstream but lowers near the headwaters and is considered to be moderate overall. This stream is reported to have the most dense population of the Tennessee Dace in the state (Ryon and Loar 1988). Life history studies of the dace have been conducted there. The locally rare Blackside Snubnose Darter is present. The Four-toed Salamander has been found in Hembree Marsh (NA24) in the lower section of ANA2. This ANA includes sites (BCK 3.25 to BCK 12.36) for benthics and fish community tasks of Bear Creek remediation activities. The TDEC ratings are OUS—Not Supporting designated uses in 2010, but in 2006 the lower reach was rated Partially Supporting; other 2006 ratings were WQ—Partially Supporting, FAL—Partially Supporting, IM—Not Supporting Due to Habitat Alterations, Natural and Scenic Qualities—Fair. Parts of this ANA are situated within NA4, NA13, NA24, and NA52. It lies within TNC BSR2-10, a large, important landscape complex.

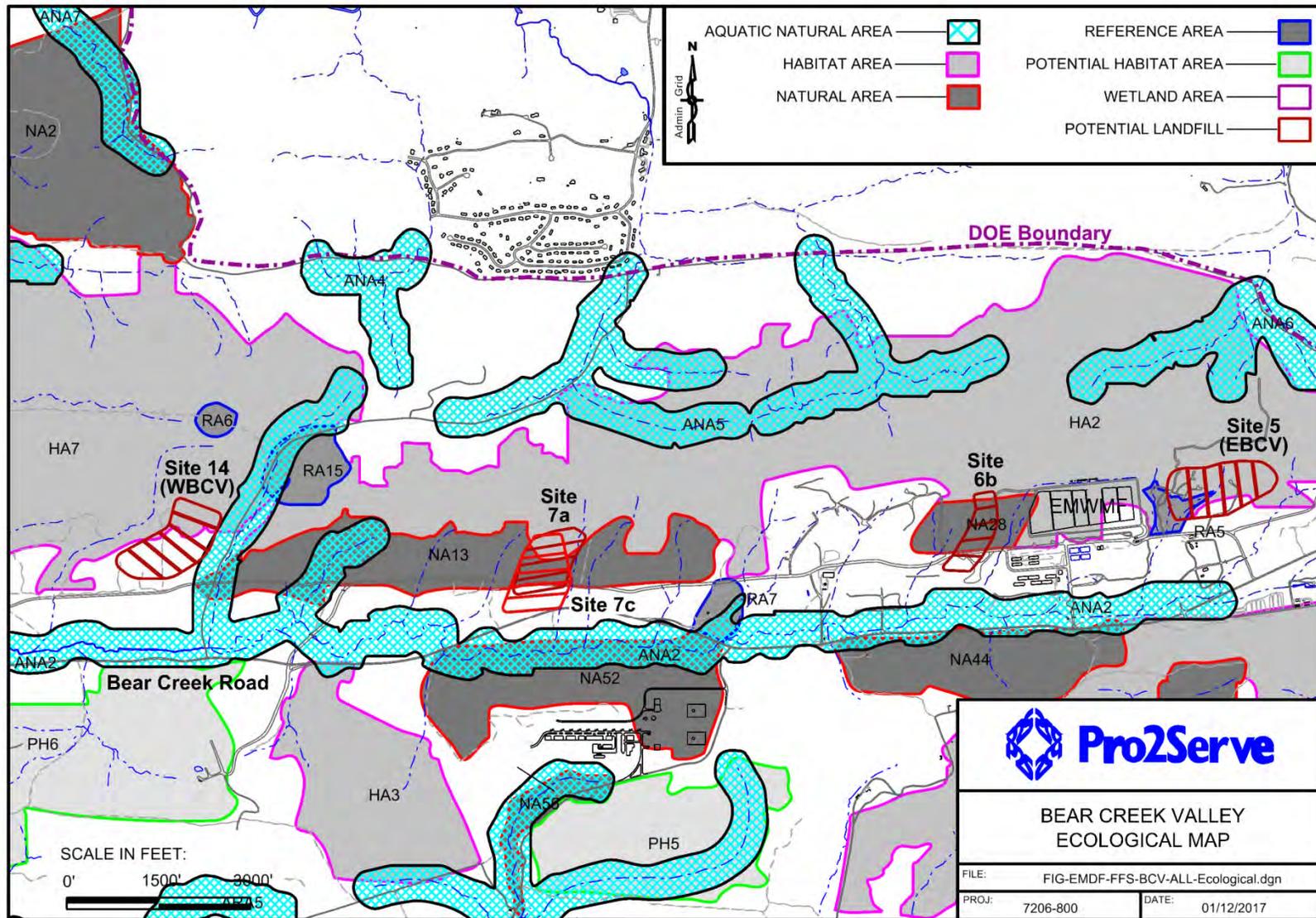


Figure E-50. Wetlands, and Officially Recognized Special and Sensitive Areas on the ORR, BCV
[Wetlands from Rosensteel and Trettin (1993); natural areas from Fig. 2 of Baranski (2011)]

Among the terrestrial NAs shown in Figure E-50, NA13, encompassing the lower half of the Site 7a footprint, was identified by Baranski (2009) as having two status taxa, two T&E taxa, and two rare communities (see Table 1 in Baranski 2009 for additional details). NA28, encompassing much of Site 6b and its adjacent NT valleys, was reported to include one status taxon, one T&E taxon, and one rare community. However, no status taxa, T&E taxa, or rare communities were noted for RA5, located within the southwest part of the Site 5 footprint. RA15, located northeast and upslope of Site 14, would probably fall outside of the limits of impact associated with Site 14.

2.16.3 Wetlands and Sensitive Species Surveys in BCV

As summarized by Parr and Hughes (2006), activities that affect wetlands are regulated under federal law (Sect. 404 of the Clean Water Act, Federal Water Pollution Control Act, 33 USC 1251) and state law (Tennessee Water Quality Control Act, TN Code Annotated 70-324). Federal and state permits are required to conduct dredge-and-fill activities in a jurisdictional wetland (i.e., an area that meets the criteria established by the U.S. Army Corps of Engineers for a wetland). Impacts to wetlands are avoided whenever possible. If impacts are unavoidable, they are minimized through steps such as project design changes or the implementation of best management practices. Compensatory mitigation in the form of wetland restoration, creation, or enhancement is a required permit condition under certain circumstances.

The following subsections review wetlands and sensitive species surveys made within BCV that relate specifically to one or more of the proposed EMDF sites. The surveys include original wetland surveys completed for the entire BCV, and surveys associated with construction of the existing EMWMF and the ETTP/EMWMF haul road, with the new haul road required for the UPF project at Y-12, and with recent surveys at the proposed EMDF Site 5. The details of the Site 5 surveys are presented in Section 5 along with other site-specific conditions.

2.16.3.1 Wetlands Surveys Encompassing EMDF Sites 6b, 7a/7b/7c, and 14

Results of wetland surveys for the entire BCV watershed, including all of the proposed EMDF sites, were presented in a 1993 report by Rosensteel and Trettin (*Identification and Characterization of Wetlands in the Bear Creek Watershed*). The authors note the close relationship between shallow groundwater and wetland areas in the Executive Summary to this report: *“Most of the wetlands had ponded water and/or saturated soils within 12 inches of the surface during the 1992 growing season. The presence of a shallow water table in these areas, in spite of their small drainage areas and the below-normal precipitation for the year, suggests that these areas remain saturated or saturated near the soil surface throughout most years and that groundwater and/or shallow subsurface flow are the primary sources of moisture.”*

The delineated wetlands are shown in Figure E-50 and in other close up views of the proposed EMDF sites presented below in Sections 3 through 6. Wetlands delineated near Site 5 are reviewed separately below as more recent wetland surveys, site disturbances, and mitigation efforts associated with the UPF haul road warrant a more detailed review than that for the other proposed EMDF sites.

Wetlands delineated near Site 6b are localized mostly along the central to upper reaches of NT-5 and NT-6 directly adjacent to the footprint. The wetland locations suggest the possibility of local strike parallel groundwater flow from the uplands area below the footprint directly toward discharge zones along the adjacent valley floors.

Wetlands near Site 7a/7b/7c are similar to those found at Site 6b and were delineated only along the valley floors of NT-10 and NT-11 directly adjacent to the footprint along the central and upper reaches of the NTs. The wetland locations again suggest the possibility of strike parallel shallow groundwater flow from the uplands toward the adjacent NT valley floors. Wetlands were not delineated along the lower reaches of NT-10 and NT-11 south of the haul road.

Several wetlands occur within and adjacent to the footprint of Site 14. Two were delineated within the footprint along an east-west trending swale cross cutting the footprint, where an underdrain is proposed. Several relatively extensive wetlands were also identified along the floor of NT-15 to the west and southwest of the Site 14 footprint suggesting that shallow groundwater discharge from the uplands area of Site 14 is directed toward discharge zones along NT-15. Two other wetlands were delineated along the lower reaches of NT-14 southeast of Site 14 and south of the existing EMWMF/ETTP haul road. Rosensteel and Trettin note that the morphology and hydrology of NT14 differs from all other NTs in BCV. They state that NT-14 had no flowing water (September observation); a deep, steep-banked channel; and no wetlands along the main channel upstream of the power line right of way. Small wetland areas were identified along a shallow-banked tributary (p. 24, Rosensteel and Trettin 1993).

2.16.3.2 T&E Vascular Plant and Fish Surveys for the EMWMF Including EMDF Sites 5 and 6b

Two separate field surveys were completed in 1998 for the battery limits of the EMWMF that included not only the EMWMF footprint area but adjoining areas that include the footprint areas of Sites 5 and 6b for the proposed EMDF (Figure E-51). Pounds (1998) conducted a “rapid assessment” to identify T&E species of vascular plants, and Ryon (1998) conducted a survey to identify T&E fish species. Results are summarized below; the original reports provide additional details.

Pounds (1998) indicated that no federally listed plant species are known from or are likely to be found on the project site (i.e. – the battery limits shown in Figure E-51). He noted that forest clearing would eliminate some habitat for state-listed ginseng and pink lady’s slipper but added that large areas of habitat on the ORR will remain for these species. He also noted that the wetland areas at NA28 and RA5 (See Figure E-50) were previously recommended for special protection in part because of rare plants. He recommended protection of these and other wetlands and careful application of Best Management Practices in areas near wetlands.

The fish survey by Ryon (1998) focused primarily on the Tennessee dace, listed as a species in need of management but not identified as a T&E species. He noted that State guidance on species in need of management indicates that it is unlawful to knowingly destroy the habitat of such species without a permit, and recommended obtaining proper permitting and a mitigation plan to offset the planned loss of or impact on Tennessee dace habitat. His plan objectives included addressing sediment control procedures, replacement channels for stream loss (NT-4), protection of vegetated stream buffer zones, and post construction monitoring. The similarity of Sites 7a/7b/7c and 14 to the area encompassed by these studies, suggests that similar conditions may be encountered at Sites 7a/7b/7c and 14 farther downstream in BCV.005 Environmental Survey Report for the ETTP/EMWMF Haul Road Corridor

An environmental survey was conducted in 2004/2005 to assess sensitive natural resources that would be impacted by the haul road corridor between the ETTP and the EMWMF. The haul road generally follows the strike of BCV along the power line right of way north of and roughly parallel with Bear Creek Road. The haul road lies just south of the footprints of Site 5 and Site 14 but crosses the footprints of Sites 6b and 7c and would require rerouting south of those footprints. The results of the survey thus have some bearing on the proposed EMDF sites. The results of the survey were presented in a report by Peterson et al. (2005). The survey evaluated rare plants and vegetation assemblages, rare wildlife and their habitat, rare aquatic species, and wetland/floodplain areas.

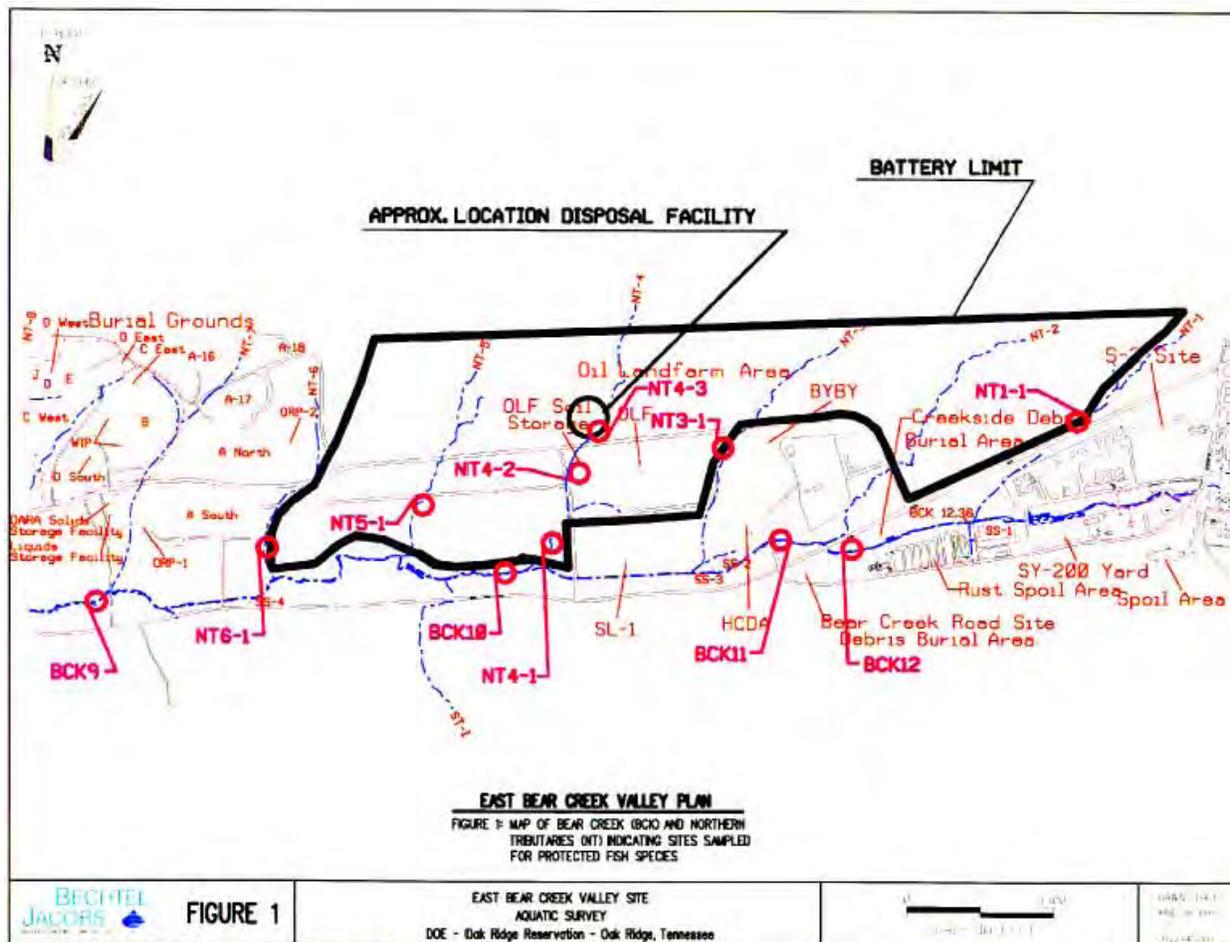


Figure E-51. Area Encompassed by Two Separate 1998 T&E Surveys of Vascular Plants and Fish

The conclusions of the survey relevant to BCV and the EMDF sites indicated that “the most significant natural resource disturbance associated with the Haul Road’s construction is undoubtedly the potential aquatic and wetland impacts near Bear Creek and its major tributaries [NT-13, NT-14 (Gum Branch), NT-15, and a western tributary]. Bear Creek and its major tributaries contain the rare Tennessee dace, and forested wetlands adjacent to these streams were generally found to be of high natural quality. Fragmentation of interior forest was also a concern as road construction was deemed a potential impact on forest-interior neotropical migrant birds. However, a thorough review of past records as well as the present surveys found no evidence of rare, T&E wildlife species or plants present within the Haul Road corridor.” (Peterson et al. 2005).

2.16.3.3 Wetland and Sensitive Species Survey for the UPF Project

A wetland and sensitive species survey was conducted as part of the UPF project at the Y-12 Complex to address a new haul road extending from BCV over to the UPF facility located within the main industrial complex at Y-12. Three wetland areas (designated as Wetlands 6, 7, & 8) were identified along the east and southeast margins of the proposed EMDF Site 5 footprint. Results were presented in a report by Giffen et al. (2009), and the former wetland areas were subsequently reconfigured during the UPF haul road construction in 2014 with implementation of wetland mitigation measures under an approved TDEC ARAP permit. Prior to the road construction and reconfiguration, these former wetland areas were visited

and photographed by Pro2Serve field staff in 2014 as part of Site 5 field reconnaissance. The wetland areas were identified as probable discharge zones for shallow groundwater within the valley floor areas of NT-2 subtributaries adjoining the Site 5 footprint where underdrain trench/blanket networks would be warranted. Additional details of impacts to Site 5 are addressed below in Section 5.0.

Aside from the obvious impacts to wetlands, the report by Giffen et al. (2009) noted the need to protect the aquatic environment for the Tennessee Dace. The report noted that extreme measures were taken during the construction of the EMWMF haul road to avoid excess sedimentation to Bear Creek and its tributaries which can disrupt seasonal spawning. Measures to protect these fish included the implementation unique culvert designs for NT crossings (Pcterson et. al. 2005). Site-specific control measures of particular importance to protecting the Tennessee dace include using appropriately sized culverts and box bridges to prevent the impoundment of normal and base flows; using box bridges where appropriate to minimize impacts to existing streams with sensitive habitat; and designing specific oversized, partially submerged culverts with light infiltration to maintain and support fish movement. In addition, the timing of construction to be outside the critical periods when migration and reproductive activities of the Tennessee dace are at a peak is of great importance.

An ORR-wide survey of bat species was conducted and reported on in late 2015 (McCracken et al. 2015). That survey confirmed Indiana and gray bats (endangered species) and the northern long-eared bat (threatened) make their home on the ORR. Additional endangered species were identified acoustically by the study, but their presence was not confirmed through capture. Detailed, site-specific T&E surveys would be required if one of the site options were to be selected as the remedy.

2.16.3.4 Recent Wetland and Ecological Surveys At and Near Site 5

Detailed surveys were conducted by Rosensteel (2015) to make detailed stream hydrologic determinations and accurately delineate wetlands within the upper NT-3 watersheds at Site 5. In addition, ecological surveys were completed for Site 5 by Schacher (2015a/b). Results of these recent surveys are summarized below in Section 2.17. Similar detailed surveys will be warranted for any of the other EMDF candidate sites if selected for development.

2.16.4 Summary of Aquatic Resources Monitoring Results in Bear Creek

As previously noted, virtually all of Bear Creek within BCV is designated as ANA2 within the Oak Ridge National Environmental Research Park (Parr 2012; Baranski 2011). The stream habitats of upper Bear Creek and its tributaries have been impacted from headwater contamination originating from Y-12 waste disposal sites in EBCV (Southworth, et al. 1992). Despite those impacts, habitats in the upper reaches of Bear Creek such as those near BCK 12.34 support small populations of benthic taxa of Pycnopsyche luculenta, Chimarra sp., Neophylax spp. (perhaps 2 species), Optioservus sp., Rheopelopia sp., and Psilotreta sp., which are relatively intolerant to pollution. Although segments of the upper Bear Creek stream channel are periodically dry from karst stream flow capture in the summer/fall dry season, portions of the stream support a rather healthy community of benthic macroinvertebrates. During dry periods much of the benthic fauna may migrate to the hyporheic zone of the stream.

In general, the diversity and abundance of aquatic fauna were found to increase with distance from the contaminated headwaters (Southworth, et al. 1992). This may also be due, in part, to increases in stream depth and continuity of flow. A total of 126 benthic invertebrate taxa were recorded in Bear Creek, including crustaceans, aquatic worms, snails, mussels, and insects. Southworth et al. (1992) collected representatives of 11 orders of insects, including springtails, mayflies, dragonflies and damselflies, stoneflies, crickets and grasshoppers, alderflies and caddisflies, butterflies and moths, beetles, true flies, and true bugs. Southworth, et al. (1992) noted that mayflies, highly sensitive to heavy metal pollution,

were almost totally absent in all but the lower reaches of Bear Creek. Upstream areas were numerically dominated by midge larvae, which is typical of polluted streams (Southworth et al. 1992).

Nineteen species of fish were recorded in Bear Creek during surveys in 1984 and 1987, and data provide evidence of ecological recovery in Bear Creek since 1984 (Southworth, et al. 1992; Ryon 1998). Studies have concluded that much of Bear Creek contains a limited number of fish species that appear to have robust populations (high densities and biomass). Fish surveys reported by Southworth et al. (1992) over two decades ago near the headwaters demonstrated a stressed condition without a stable, resident fish population. However, headwater streams often do not support very diverse fish fauna. Four fish species were found to predominate in the upper reaches of Bear Creek (above kilometer 11) including blacknose dace (*Rhinichthys atratulus* Hermann, 1804), Tennessee dace (*Phoxinus tennesseensis* W.C. Starnes & R.E. Jenkins 1988), creek chub (*Semotilus atromaculatus* Mitchell, 1818), and stoneroller (*Campostoma anomalum* Rafinesque, 1820). Ryon (1998) noted the presence of creek chub and blacknose dace in NT-3. By comparison, 14 fish species occur downstream from SR 95.

Biological monitoring of stream sites in BCV watershed has been conducted since 2004 to measure the effectiveness of watershed-scale remedial actions (DOE 2012). Biological monitoring includes contaminant accumulation in fish, fish community surveys, and benthic macroinvertebrate community surveys. Data from BCV are compared to reference sites on similar sized creeks outside the ORR. Additionally, annual monitoring has been conducted on NT-3 south of the Haul Road to document the progress of stream restoration after the BY/BY remediation was completed (Peterson et al. 2009).

Fish are collected twice a year at sampling locations BCK 3.3, BCK 9.9, and BCK 12.4 and analyzed for a suite of metals and polychlorinated biphenyls (PCBs) (DOE 2012). Mean mercury concentrations in rockbass (*Ambloplites rupestris*) from lower Bear Creek increased in 2011, averaging 0.79 µg/g in fall 2010 and 0.68 µg/g in spring 2011. These mercury levels are over three times higher than those found in the same species from the Hinds Creek reference site and are above the EPA-recommended fish-based AWQC of 0.3 µg/g. Redbreast sunfish (*Lepomis auritus*) collected along the stretch of Bear Creek between BCK 4.6 and BCK 9.9 had average mercury concentrations of 0.39 µg/g in fall 2010 and 0.29 in spring 2011. These concentrations are comparable to those seen in Fiscal Year 2010. Redbreast sunfish feed on lower trophic level prey than rockbass, and typically have between 15–40% lower mercury levels.

Concentrations of nickel, cadmium, and uranium in stoneroller minnows were highest in upper Bear Creek and decreased with distance downstream (DOE 2012); Southworth et al. (1992) reported similar findings. Cadmium and uranium concentrations in fish from the lower end of the creek were higher than reference values in 2011. Nickel concentrations were similar to those from fish from the Hinds Creek reference site. PCB concentrations in stoneroller minnows in fall 2010 and spring 2011 averaged 2–4 µg/g, continuing the long-term trend of elevated levels in fish. As with metals, PCB levels in minnows decrease downstream.

Fish communities in Bear Creek have generally been stable or slightly variable in terms of species richness (DOE 2012). The number of species present at sites BCK 3.3 and BCK 9.9 is similar to or higher than the Mill Branch reference stream. The BCK 9.9 sample site has seen a steady increase in species richness, in part because the downstream weir was bypassed, allowing more upstream migration of fish species.

East Bear Creek (measurement stations BCK 9.9 and 12.4, above and below NT-3) and NT-3 continue to support fewer pollution-intolerant benthic macroinvertebrate taxa than nearby reference streams, particularly during the fall dry season (DOE 2012), and TDEC (2013) indicates that both of its measurement sites at BCK 9.6 and BCK 12.3 are slightly to moderately impaired, respectively, but neither meet the state macroinvertebrate index score for this region. These findings agree with observations made by Southworth et al. (1992) that the number of pollution intolerant species, and overall

species richness, increases with distance downstream. Farther downstream at BCK 3.3, results continue to indicate that the condition of invertebrate community is comparable to reference conditions. This is especially encouraging because BCK 3.3 is downstream of most of the contaminated groundwater discharges in the Bear Creek (DOE 2012). Most contaminant levels also decrease downstream.

The Tennessee dace, a major constituent of the fish population above the weir at Bear Creek km 4.55, is a Tennessee-listed in-need-of-management species and its habitat is protected by the state of Tennessee. Ryon (1998) did not observe Tennessee Dace in NT-3 sampling, but does indicate that NT-2 south of the Haul Road should be capable of supporting small fish populations, including Tennessee dace. Peterson et al. (2009) indicated that Tennessee Dace had occasionally been observed in NT-3 south of the Haul Road. No federal- or state-listed T&E aquatic species have been observed in Bear Creek or its tributaries (Southworth et al. 1992).

2.16.5 Lower NT-3 Stream Ecology after Remedial Actions South of Site 5

The lower reaches of NT-3 downstream of Site 5 were impacted by remedial actions at the BY/BY. Site contaminants and remedial actions at the BY/BY did not impact Site 5 as it is located upslope and hydraulically upgradient of the BY/BY in an area believed to be historically undisturbed and uncontaminated from waste disposal activities at Y-12. Remedial actions at the BY/BY included removal of soils, capping, hydraulic isolation, and re-configuring and lining the channel of NT-3 from approximately the south side of the Haul Road culvert to approximately 100 ft upstream from the confluence of NT-3 with Bear Creek. Remedial actions to remove contaminated soils from the BY/BY were completed in 2003; stream restoration was completed at the same time. The stream was restored with low-amplitude meanders and the banks seeded with native grasses and other species.

Surveys of NT-3 stream and riparian habitats downstream from the Haul Road were conducted from 2004 through 2011 to assess the effectiveness of BY/BY remediation (DOE 2012; Peterson et al. 2009). In-stream and riparian habitats have shown generally improving conditions over that time, but have not yet met the metric goals set for stream and riparian habitat. Continued successional changes in vegetation to more shrub and tree species is expected within the restoration area over time. Surveys included measures of in-stream habitat within established stream transects and adjacent riparian habitat.

The lower NT-3 stream channel near the BY/BY is roughly 1–2 ft wide, but can flow outside the channel at some bends during high flow events and allow for some riparian wetland development. Channel morphology was relatively stable, but showed some normal adjustments (aggrading/degrading and slight meander migration). Stream sediments consist of poorly sorted gravel substrate, with cobbles, sand, silt, and clays in some reaches. Filamentous algae are present in some areas of the stream. Clear water and many fish were observed in pools during the 2011 survey. Lower NT-3 water quality measures (pH, DO, temperature) were generally found to be similar to a reference stream, but specific conductance was found to be higher (DOE 2012).

Riparian vegetation coverage is improving, and the difference in mean canopy cover from 2008 (3.4%) to 2011 (13.2) is marked, even though the mean percentage of ground cover declined slightly, from 94.2–88.6%, over the same period. The mean number of plant species per transect also declined, from 15.8–13.6. This is apparently due to an invasive plant species (*Lespedeza cuneata*) that out-competes native species.

Peterson et al. (2009) reported evidence that the macroinvertebrate community in NT-3 is degraded relative to nearby reference sites, and that no major changes occurred over the period from 2004 through 2008. The average number of species per sample and taxonomic richness of the pollution-intolerant mayflies, stoneflies, and caddisflies in NT-3 were consistently two to three times lower than in reference streams. Differences between NT-3 and reference sites in the number of species of mayflies, stoneflies, and caddisflies were greatest in October, when stream flow was least. A well-developed mature riparian

zone moderates diurnal and seasonal swings in stream temperature and reduces the flow rate and suspended solids load associated with storm-water runoff. This increases chemical and physical instability in the stream, preventing the recovery of species with less tolerance for impaired water quality. Improved riparian conditions should lead to improved aquatic conditions.

According to Peterson et al. (2009), only a single fish species, the western black-nose dace (*Rhinichthys obtusus*) has been routinely observed in NT-3. Largescale stonerollers (*Camptostoma oligolepis*), creek chubs, or Tennessee dace have been occasionally observed. Conversely, between four and nine fish species are commonly found in nearby reaches of upper Bear Creek. This may be due to the shallow stream depth under normal conditions, poor substrate conditions, and tendency of the stream to go dry in late summer.

2.16.6 Terrestrial Habitats and Sensitive Species in BCV

Regional plant communities within BCV typify those found in Appalachia from southern Pennsylvania to northern Alabama. However, natural and disturbed conditions vary among the proposed EMDF sites. The Site 7a/7b/7c and 14 footprints and surrounding areas are largely undisturbed forest. In contrast, the Site 6b footprint area was denuded and partially excavated for borrow material, and has been completely regraded with a grass cover and sediment drainage basin and a haul road leading into the adjacent EMWMF. Over half of the Site 5 footprint was logged following the May 2013 blowdown that toppled trees across the site. The surface of Site 5 has also been reconfigured in places during road construction for Phase I site drilling. The descriptions below therefore apply primarily to general conditions at Sites 7a/7b/7c and 14, and to some undisturbed areas surrounding Sites 5 and 6b.

2.16.6.1 Terrestrial Flora

Much of the natural upland forest on the ORR, including much of BCV, is a mixed mesophytic forest dominated by oaks (*Quercus* spp.), hickories (*Carya* spp.), and yellow poplar (*Liriodendron tulipifera*), with co- or subdominant beech (*Fagus grandifolia*) and maples (*Acer* spp.). Evergreens such as shortleaf pine (*Pinus echinata*), Virginia pine (*P. virginiana*), and loblolly pine (*P. taeda*) are intermixed in deciduous-dominated forests, and are found in more or less pure stands, especially on recovering disturbed land and in plantations. Other trees that may be present as secondary or understory species include black cherry (*Prunus serotina*) and dogwood (*Cornus florida*) (Kitchings and Mann 1976). Much of the forest is open, with little herbaceous undergrowth. Some areas may have a moderate to dense undergrowth composed of rhododendron or laurel, but these are confined to relatively small niche areas. The herbaceous layer includes ferns, plantains, groundsel, and vines.

Bottomland and wetland sites are characterized by sweet gum (*Liquidambar styraciflua*), sycamore (*Platanus occidentalis*), and black willow (*Salix nigra*), with red maple (*Acer rubrum*), black walnut (*Jugans nigra*), and boxelder (*Acer negundo*). The herbaceous layer may contain sedges (*Carex* spp.), rushes (*Juncus* spp.), cattails (*Typha* spp.), and bulrushes (*Scirpus* spp.).

2.16.6.2 Terrestrial Fauna

Predators including coyote (*Canis latrans*), red and the gray fox (*Vulpes fulva* and *Urocyon cinereoargenteus*, respectively), bobcat (*Lynx rufus*), and weasel (*Mustela frenata*) are widespread throughout the ORR. Black bears (*Ursus americana*) have occasionally been reported on the ORR, but these appear to be animals in transit, not permanent residents. White-tail deer (*Odocoileus virginianus*), the only ungulate currently known to frequent the area, inhabit upland and bottomland forests throughout the ORR. Elk are also occasionally sighted on the ORR.

Striped skunk (*Mephitis mephitis*), opossum (*Didelphis virginiana*), raccoon (*Procyon lotor*), eastern cottontail rabbit (*Sylvilagus floridanus*), groundhogs (*Marmota monax*) are small omnivores and

herbivores common to both forest and field. Numerous members of the order Rodentia are present, including chipmunks (*Tamias striatus*), eastern grey squirrel (*Sciurus carolinensis*), and flying squirrel (*Glaucomys volans*), as well as several species of mice. Shrews and voles are also common throughout the ORR.

Streams and lake banks offer suitable habitat for muskrats (*Ondatra zibethica*) and beaver (*Castor canadensis*). Marsh rice rats (*Oryzomys palustris*) may live in wet areas along open waters that have a dense herbaceous growth of grasses and sedges.

2.16.6.3 Avifauna

The upland forest provides habitat for a large number of resident and migratory bird species. Resident woodpecker species common to mature deciduous forests include yellow-shafted flickers (*Colaptes auratus*), redbellied woodpeckers (*Melanerpes carolinus*), hairy woodpecker (*Picoides villosus*), downy woodpeckers (*P. pubescens*), and pileated woodpeckers (*Hylatomus pileatus*). The common crow (*Corvus brachyrhynchos*) and blue jay (*Cyanocitta cristata*) are also present in the deciduous forest.

Songbirds found in ORR forests are represented by Kentucky warbler (*Geothlypis formosus*), pine warbler (*Setophaga pinus*), yellow-breasted chat (*Icteria virens*), and ovenbird (*Seiurus aurocapilla*), Carolina chickadee (*Poecile carolinensis*), scarlet tanager (*Piranga olivacea*), mourning dove (*Zenaida macroura*) and tufted titmouse (*Baeolophus bicolor*) are considerably less selective. Game birds include turkey and ruffed grouse (*Bonasa umbellus*).

Red-tailed hawk (*Buteo jamaicensis*) and sharp-shinned hawk (*Accipiter striatus*) are raptors common year-round on the ORR. Turkey vultures (*Cathartes aura*) and black vultures (*Coragyps atratus*) are also common on the ORR. The Northern harrier (*Circus cyaneus*) and broad-winged hawk (*Buteo platypterus*) are migratory visitors.

2.17 RECENT WETLAND AND ECOLOGICAL SURVEYS AT SITE 5

Recent surveys (circa 2013-2015) completed at Site 5 (EBCV) include: 1) wetland delineation and stream determination surveys of upper NT-3 tributaries; 2) aquatic life surveys of NT-2/NT-3 tributaries; 3) terrestrial surveys; 4) and an acoustic bat survey following the May 2013 blowdown.

2.17.1 Wetland Delineation and Stream Determinations at Site 5

Rosensteel (2015) performed detailed wetland identification and delineation surveys and made hydrologic determinations for streams and wet weather conveyances for the three branches of NT-3 within and adjacent to the western Site 5 footprint. The report by Rosensteel (2015) includes complete findings and additional details on methods, procedures, and regulatory criteria for wetland identification and delineation, stream determinations, and jurisdictional and hydrologic determinations for the surveyed areas. Only key findings are presented below.

The recent surveys for upper NT-3 did not include the headwater tributaries of NT-2 at and near Site 5. However, earlier wetland surveys reported by Rosensteel and Trettin (1993) included the NT-2 tributaries at and near Site 5, and those survey results have been incorporated into drawings for Site 5. Figure E-52 illustrates the locations and acreage of the six small upper NT-3 wetlands delineated by Rosensteel (2015). These wetland areas are consistent with previous wetland surveys throughout BCV by Rosensteel and Trettin (1993), but the recent surveys were completed in 2013 and 2014 using a portable global positioning system (Trimble GeoXT) to more accurately delineate the wetland boundaries and stream segments. Four wetlands were previously delineated in the upper NT-2 watershed along the southeast and east margins of Site 5 by Rosensteel and Trettin (1993). The collective survey reports from 1993 and 2015 identify all the wetlands at and near the Site 5 footprint, although the NT-2 wetlands reported in 1993 may not have been delineated to the same level of accuracy as those along NT-3 at and near Site 5.

The five wetlands (wetlands A, B, C, D, and F) in the upper NT-3 watershed at Site 5 are included in RA5, the Quillwort Temporary Pond wetland area, named for the Carolina quillwort (*Isoetes caroliniana*) that was observed in the area. Baranski (2011) noted that the Carolina quillwort might be a rare species, but it is not a Federal or state-listed species of concern. RA-5 may also be an important amphibian breeding ground (Parr, pers. comm., 2012). The lower portions of Wetlands C and D appear to be formed in part as a result of water backed up by a metal plate with a V shaped notch welded across the north upstream end of the NT-3 culvert passing under the Haul Road. This restrictor plate was installed in September 2002 to restrict downstream flow and facilitate the restoration of NT-3 south of the Haul Road after the BY/BY cap was constructed. The plate remains in place as of March 2016.

Rosensteel (2015) also performed hydrologic determination surveys for the three headwater branches of NT-3 at Site 5. The survey found that 450 linear feet of NT-3a and NT-3b exhibited the characteristics of wet weather conveyances. The remaining segments of NT-3a and NT-3b, and all of NT-3c, a total of 2,780 linear feet, are classified as streams. Results are shown in Figure E-52.

NT-3a (west) above the headwater spring is designated as a wet weather conveyance. From the spring to the wetland at the Haul Road NT-3a is a perennial or intermittent stream. It receives discharge from the EMWMF diversion ditch during rain events. Its bed is gravelly upstream from a small gravel access road to EMWMF monitoring well GW-916, but cuts through sediments from there to the downstream wetlands.

NT-3b (middle) was designated as a wet-weather conveyance upstream of the EMDNT3-SP3 spring prior to the downburst and timber recovery, with segments of defined channel and swale segments without a defined channel. The lower third to half of this wet-weather conveyance was impacted by logging operations. Subsequent Phase I road construction rechanneled flow, with some storm runoff directed to NT-3b near the spring and some storm and baseflow runoff bypassing the former wet weather conveyance in a new channel roughly 100 ft east of EMDNT3-SP3. This intermittent flow bypasses the EMDNT3-SWG1 flume entering the main channel of NT-3 just west of the flume. From EMDNT3-SP3 to the wetland just downstream, NT-3b exhibits a small channel with perennial to intermittent flow. Discharge is dispersed as it enters the lower wetland.

NT-3c (east main channel) is designated as an intermittent to perennial stream throughout its length. NT-3c arises at a headwater spring in a narrow ravine on the south flank of Pine Ridge and flows in a defined channel to the wetlands near the Haul Road. A few segments of the channel are incised 4–5 ft but the channel is typically no deeper than 1-2 ft.

The six wetlands delineated by Rosensteel (2015) in Figure E-52 represent areas where the water table is believed to intermittently or perennially intersect the ground surface. These areas are therefore target locations for the underdrain network to ensure the water table is lowered and maintained at a lower elevation below the Site 5 footprint. The largest of the wetland areas (Wetland D – 0.9 acre and Wetland C – 0.2 acre) partially encompasses the area of ponding on the north side of the Haul Road created in part by the damming effect of the restrictor plate noted above. Future removal of the restrictor plate would allow these areas to be better drained and might therefore reduce the extent of these artificially ponded wetlands.

2.17.2 Aquatic Life Stream Survey at Site 5

An aquatic life stream survey was conducted in May 2013 in NT-2 and NT-3 as part of the initial characterization of Site 5 (Schacher 2015a). The survey was not entirely comprehensive in nature or extent and supplemental surveys may be warranted if Site 5 is selected for EMDF construction. This survey used direct observation, and kicknet and rock and debris sampling to collect biologic samples. Samples were then examined under a microscope and identified using dichotomous keys and appropriate references.

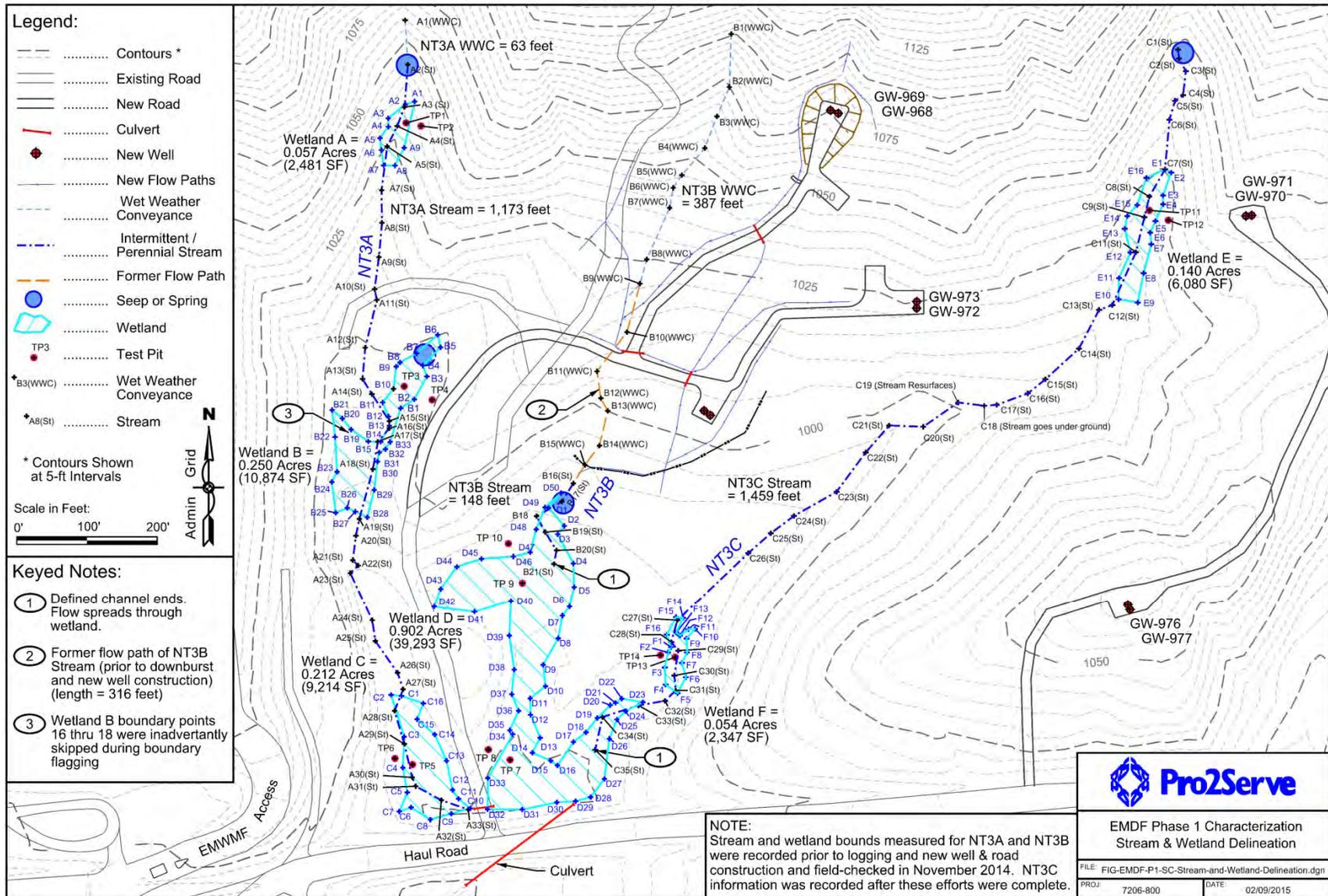


Figure E-52. Delineated Wetland Areas and Stream Determinations by Rosensteel (2015) for the NT-3 Headwaters at Site 5

The survey found the following Orders of aquatic taxa in NT-2 and NT-3:

- Aquatic taxa collected/identified from NT-2:
 - Ephemeroptera (mayflies; 1 family represented, Leptophlebiidae)
 - Plecoptera (stoneflies; 2 families represented)
 - Tricoptera (caddisflies; 2 families represented, Hydropsychidae, Philopotamidae) [Note: based on collection of unique caddisfly cases, 2-3 more families of this order inhabit this stream]
 - Coleoptera (riffle beetles, 1 family represented)
 - Odonata/Anisoptera (dragonflies, 2 families represented)
 - Diptera (true flies, 2 families represented)
 - Megaloptera (hellgrammites, 1 family represented)
 - Annelida (aquatic segmented worms)
 - Hydracarina (water mites)
 - Crustacea/Decapoda (crayfishes)
 - Vertebrata/Amphibia/Caudata (salamanders)
- Aquatic taxa collected/identified from NT-3:
 - Ephemeroptera (mayflies; two families represented: Ephemerellidae, Leptophlebiidae)
 - Plecoptera (stoneflies; one family represented: Nemouridae)
 - Tricoptera (caddisflies; three families represented: Hydropsychidae, Philopotamidae, Limnephilidae) (Note: based on collection of unique caddisfly cases, 2–3 more families of this order inhabit this stream.)
 - Coleoptera (riffle beetles, one family represented)
 - Odonata/Zygoptera (damselflies, one family represented)
 - Diptera (true flies, four families represented)
 - Megaloptera (hellgrammites, alderflies, two families represented)
 - Annelida (aquatic segmented worms)
 - Hydracarina (water mites)
 - Crustacea/Isopoda (sow bugs)
 - Crustacea/Decapoda (crayfishes)
 - Vertebrata/Amphibia/Caudata (salamanders)

The aquatic invertebrates identified in the survey are indicative of very good to excellent water and habitat quality for these two streams. Although crayfish and salamander larvae were found, no fish were collected, nor was any suitable habitat identified. The Tennessee dace was not found in either stream.

2.17.3 Results of Recent Terrestrial Surveys at Site 5

Surveys for terrestrial rare, T&E plants and animals and sensitive habitats were conducted by a qualified botanist on January 22, 2013, and May 7–9, 2013 (Collins 2015), prior to the May 2013 downburst (Schacher 2015b). Additional surveys were planned but not completed due to the extensive wind damage.

2.17.3.1 Terrestrial Flora/Vegetation Surveys

Three vegetative cover types were identified: bottomland hardwood forest, mixed hardwood forest, and upland hardwood forest. These cover associations are topographically controlled, and boundaries are

gradational. Invasive plants were abundant along the roadside at the south side of the tract but were essentially absent elsewhere on the site.

Bottomland hardwood forest occurs along the creeks at the base of the ridge. This forest is dominated by red maple, yellow poplar, sweet gum, American hornbeam (*Carpus caroliniana*), black willow, and green ash (*Fraxinus pennsylvanica*). Understory shrubs include alder (*Alnus serrulata*) and hearts-a-busting (*Euonymus americanus*). The herb and vine layer is chiefly Christmas fern (*Polystichum acrostichoides*), crossvine (*Bignonia capreolata*), curly dock (*Rumex crispus*), cinnamon fern (*Osmunda cinnamomea*), pink weed (*Polygonum pensylvanicum*), and poison ivy (*Toxicodendron radicans*). Some areas appear to be wet for extended periods and other are only moderately moist.

Bottomland hardwood areas rapidly grade into the mixed hardwoods forest which occurs in drier soils on the lower slopes of Pine Ridge. The mixed hardwood forest is dominated by white oak (*Quercus alba*), black gum (*Nyssa sylvatica* var. *sylvatica*), sassafras (*Sassafras abidum*), hickory (*Carya glabra*, *C. tomentosa*, *C. pallida*), yellow poplar, red maple, black cherry (*Prunus serotina*), and persimmon (*Diospyros virginiana*).

The upland hardwood forest extends from the mixed hardwood forest to the top of the ridge. The lower slope is chiefly, oaks (*Quercus alba*, *Q. falcata*, *Q. velutina*), persimmon, black gum (*Nyssa sylvatica*), sassafras (*Sassafras albidum*), hickories, sourwood (*Oxydendrum arboreum*), and chestnut oak (*Q. prinus*). As one goes from the lower slope to the upper slope, persimmon and white oak become less prominent and chestnut oak and various hickories, sassafras, and sourwood become dominant. The shrub layer is extremely sparse and open. The shrub layer is mostly hearts-a-busting in the in the lowest areas and grades to huckleberry (*Vaccinium* spp.) and farkleberry (*V. arboretum*) nearer the ridgeline. The herb layer is extremely sparse, consisting chiefly of Christmas fern, crossvine, sawbrier (*Smilax glauca*), and spotted wintergreen (*Chimaphila maculata*).

No habitats were observed on the proposed EMDF site that were deemed “excellent” or “highly suitable” for Federal-listed or State-listed plants. However, habitat was observed that was considered “marginal” or “somewhat suitable” for some of these rare plants. A checklist of 22 status plant species known to occur in either Anderson or Roane counties was used to guide field surveys. Of these, 11 were eliminated on the basis that no suitable habitats occurred on the EMDF site. The 11 remaining species, six are listed as Threatened in Tennessee, and have the potential to occur on the EMDF site. These are:

- Northern bush-honeysuckle (*Diervilla lonicera*)
- Mountain (or Southern) bush-honeysuckle (*D. sessifolia* var. *rivularis*)
- Hairy willow-herb (*Epilobium ciliatum*)
- Fen orchis (*Liparis loeselii*)
- Tuberculed rein orchid (*Platanthera flava* var. *herbiola*)
- White fringeless orchid (*P. integrilabia*)

The Northern bush-honeysuckle is common throughout much of North America, and is only listed in Tennessee. Mountain bush-honeysuckle is not listed outside of Tennessee.

Four of the remaining five species of interest are Tennessee-listed as being of special concern, and the fifth has been de-listed:

- Schreber’s aster (*Eurybia schreberi*)
- Mountain honeysuckle (*Lonicera dioica*)
- River bulrush (*Bolboschoenus fluviatilis*)
- Small-headed rush (*Juncus brachycephalus*)

As noted in Section 2.6.1, a severe wind event largely destroyed the forest throughout the central and southern portions of the EMDF site, and heavily damaged the remaining forest along the upper slopes of Pine Ridge. Much of the previous habitats and forest areas described above are gone or reduced in extent.

2.17.3.2 Terrestrial Fauna Surveys

Few surveys of terrestrial animals have been conducted at or near Site 5. Mitchell et al. (1996) surveyed one wetland area (Site A-10) near the confluence of NT-5 with Bear Creek and a mixed hardwood-pine site along NT-1 (Site A-11, Y-12 meteorological tower), and did not document any T&E terrestrial vertebrate species. They observed four then-protected bird species at sites on Chestnut Ridge along South Tributary-2 and Walker Branch. The yellow bellied sapsucker (*Sphyrapicus varius*), listed in Tennessee as in need of management, was sighted at three stations. This species is migratory, breeding in Canada and the northern tier states. The cerulean warbler (*Setophaga cerulea*) was sighted at two sites. This bird is a migratory species deemed as in need of management in Tennessee, but is not federally-listed. A third species is the sharp-shinned hawk, seen at one site. This widespread raptor is not currently a state- or federal-listed species, but is listed as an in need of management species by the state. Finally, a Cooper's hawk (*Accipiter cooperii*) was sighted at one site. This species is not federal- or state-listed, and is not currently listed as being in need of management. Several migratory species, such as the Northern harrier, state-listed as in need of management but not federally listed, have been observed on the ORR, but should not pose a concern at Site 5 because the disturbed area is small relative to the available undeveloped areas.

An acoustic bat survey was conducted by ORNL Natural Resources Division personnel to determine species of bats present in the windthrow area near Site 5 prior to approving timber recovery (K. McCracken, pers. comm. 2014). Acoustic monitors were placed at the locations shown by green dots in Figure E-53. Six bat species were detected as shown in Table E-14. Of those only one, the Northern long-eared bat, is listed as threatened. The gray and Indiana bats that are listed as endangered were not detected. Communications with the U.S. Fish and Wildlife Service indicated that proposed work to remove felled trees could proceed (K. McCracken, pers. comm. 2014).

2.17.4 Other Natural Resources

There are no known economically significant mineral resources in BCV at or near the proposed EMDF sites. The Maynardville Limestone provides a local source of aggregate for construction in the Oak Ridge/Knoxville area but supplies from local quarries are abundant and readily available.

2.18 CULTURAL RESOURCES

As summarized by Parr and Hughes (2006), cultural resources on the ORR include (1) surface and buried archaeological materials (artifacts) and sites dating to the prehistoric, historic, and ethnohistoric periods; (2) standing structures that are more than 50 years old or, if newer, are important because they represent a major historical theme or era; (3) cultural and natural places, selected natural resources, and objects with importance for Native Americans; and (4) American folklife traditions and arts.

The Cultural Resources Management Plan (CRMP - DOE 2001) for the DOE ORO provides the mechanism by which the DOE can comply with cultural resources statutes, address cultural resources in the early planning process of its undertakings, and implement necessary protective measures for its cultural resources prior to initiating undertakings. According to the CRMP, the principal cultural resources statutes that apply to DOE ORO undertakings include the Antiquities Act of 1906, the Historic Sites Act of 1935, the National Historic Preservation Act of 1966 as amended, the Archeological and Historic Preservation Act of 1974, the American Indian Religious Freedom Act of 1978, the Archeological Resources Protection Act of 1979, and the Native American Graves Protection and Repatriation Act of 1990.

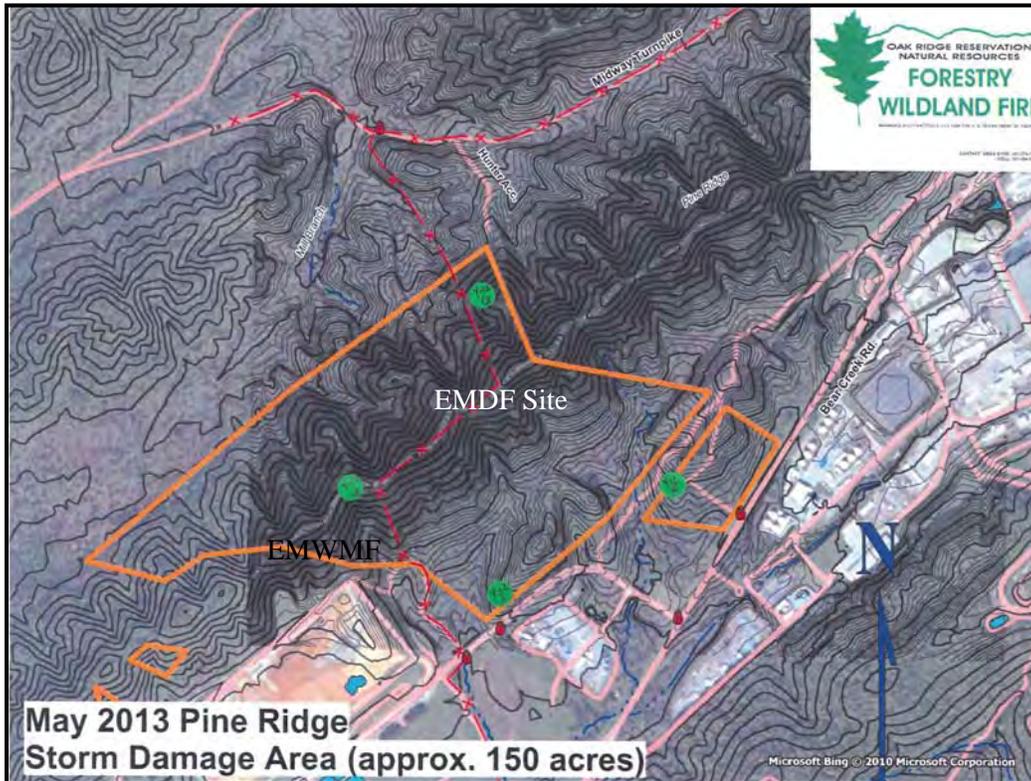


Figure E-53. Locations of Acoustic Stations used in the 2013 Bat Survey near EMDF Site 5
 [Note: Orange outlines indicate approximate severe windthrow area]

Table E-14. Results of Acoustic Bat Survey Encompassing the Site 5 Area

Common Name	Species	Acoustic Detection	Tennessee Status	Federal Status
Big brown bat	<i>Eptesicus fuscus</i>	X	Not listed	Not listed
Eastern red bat	<i>Lasiurus borealis</i>	X	Not listed	Not listed
Silver-haired bat	<i>Lasionycteris noctivagans</i>		Not listed	Not listed
Hoary bat	<i>Lasiurus cinereus</i>		Not listed	Not listed
Gray bat	<i>Myotis grisescens</i>		Endangered	Endangered
Eastern small-footed bat	<i>Myotis leibli</i>	X	Need of Management	–
Little brown bat	<i>Myotis lucifugus</i>	X	Not listed	Not listed
Northern long-eared bat	<i>Myotis septentrionalis</i>	X	Not listed	Threatened
Indiana bat	<i>Myotis sodalis</i>		Endangered	Endangered
Evening bat	<i>Nycticeius humeralis</i>		Not listed	Not listed
Tri-colored bat	<i>Perimyotis subflavus</i>	X	Not listed	Not listed

The following subsections review historical inventories and assessments of prehistoric and historic archaeological sites on the ORR that included BCV. Relationships of the sites identified in BCV are reviewed in relation to the proposed EMDF sites, including data gaps where additional surveys may be warranted.

2.18.1 Previous Reconnaissance-Level Surveys

The earliest assessments of archaeological and historical sites on the ORR were documented by Fielder (1974), and Fielder et al. (1977), which included parts of BCV. Because of the enormous size of the ORR, the survey areas were limited in extent. The 1974 Fielder survey included a general survey of a broad area reproduced in Figure E-54, roughly 1000 ft by 4000 ft adjacent to Bear Creek in the area south of EMDF Sites 5 and 6b. No historic or prehistoric sites were reported in this area, but the scale of the drawing covering the entire ORR, and the absence of report details for this particular area suggest that the survey was limited in its nature and extent.

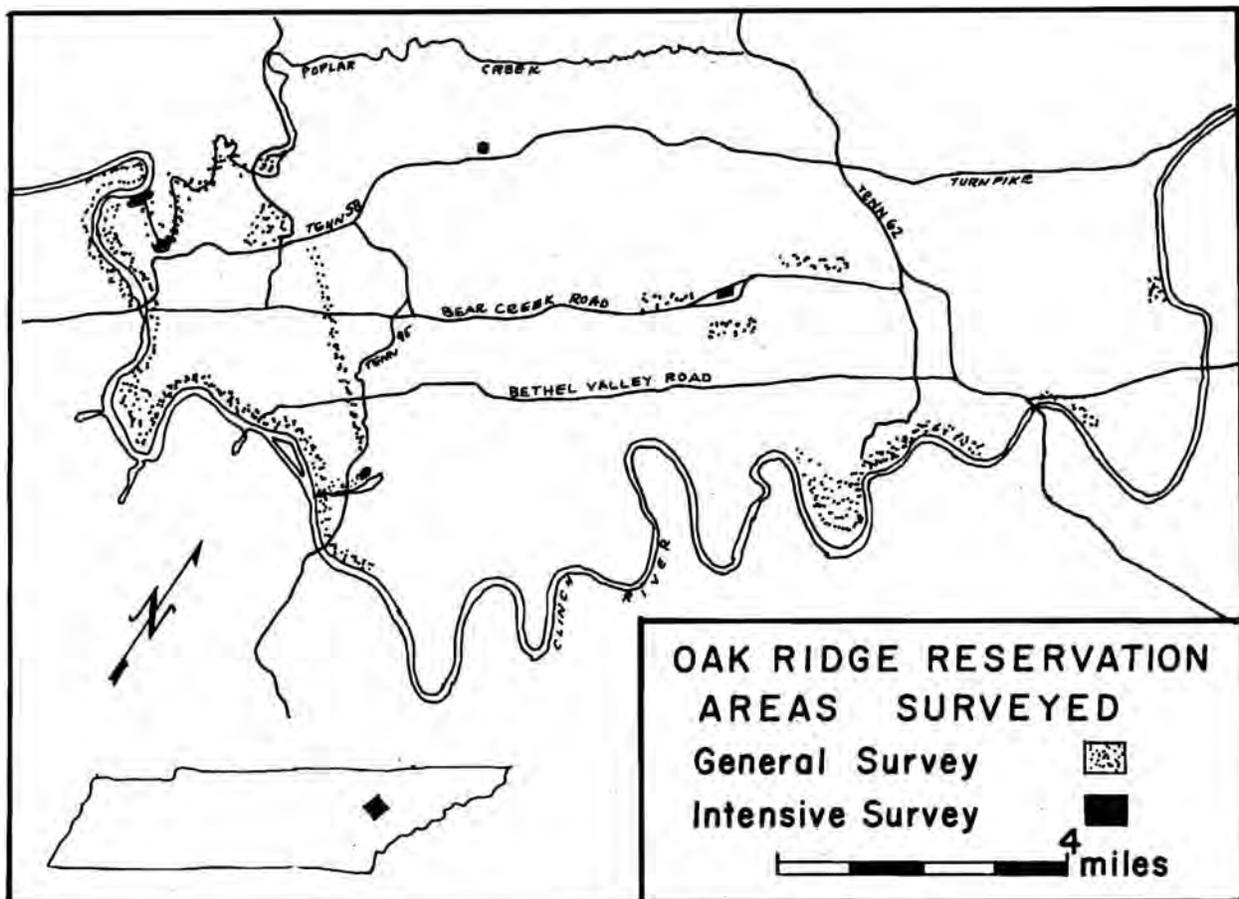


Figure E-54. General Survey Area for a Prehistoric Archaeological Survey Conducted in EBCV by Fielder (1974)

[Note: Most of BCV near the proposed EMDF sites was not surveyed; Figure 1 from Fielder 1974]

The 1977 survey by Fielder et al. focused on historic structures and identified seven structures in BCV along and north of Bear Creek Road between Pine Ridge and Bear Creek. The structures are shown on Figure E-55 relative to the proposed EMDF sites [Note: locations were made according to latitude and longitude coordinates provided by DuVall and Souza (1996)]. The seven structures were all classified as “Condition 2 – Foundation Only”. The report recommendations did not address any of these sites

specifically other than to indicate that two of the selected sites (846A and 849A) contained structural materials that could be used in other historic restoration and reconstruction projects. The current condition of these structures is unknown.

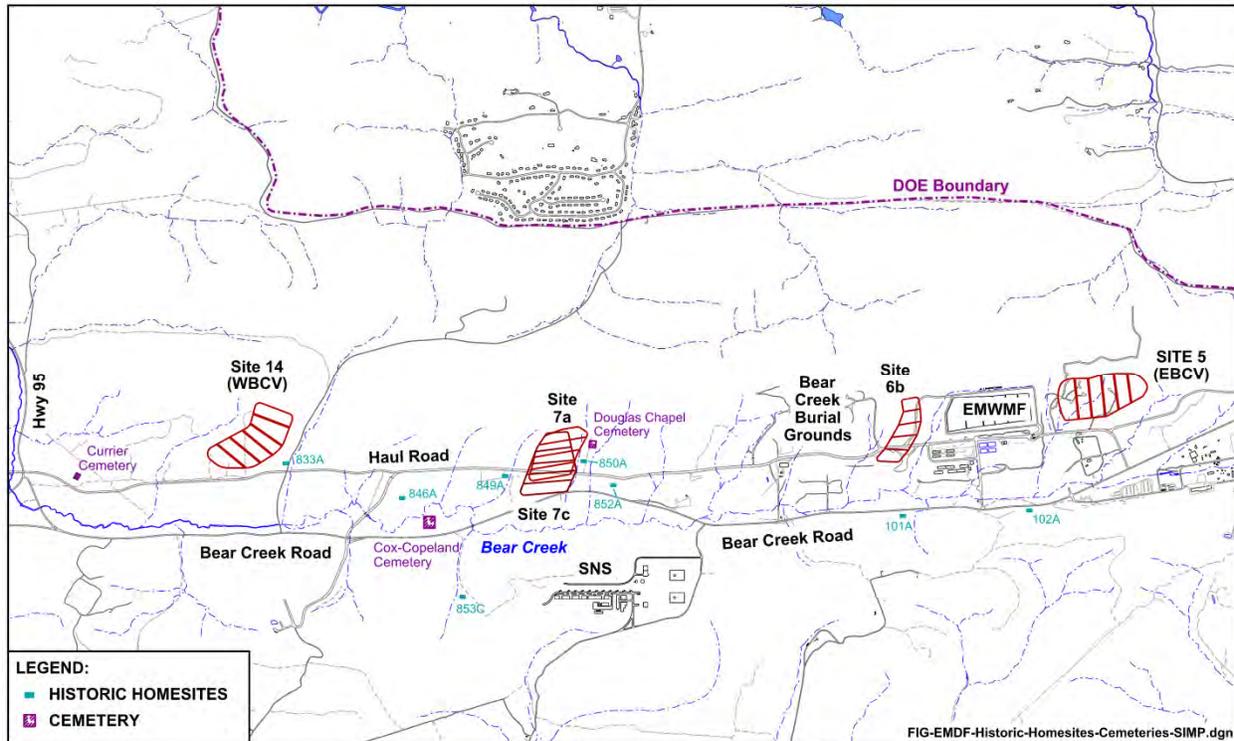


Figure E-55. Locations of Historic Home Sites and Cemeteries in BCV

[Note: cemetery locations from USGS 7.5 minute quadrangle; home site coordinates from Fielder 1977]

An archaeological evaluation of previously recorded and inventoried prehistoric and historic archaeological sites on the ORR was conducted in 1994 as reported by DuVall and Souza in 1996. The evaluation included the relocation and assessment of known or previously inventoried prehistoric and historic sites to determine eligibility of sites for inclusion in the National Register of Historic Places. It did not include any systematic field reconnaissance or shovel tests to identify new sites, and for BCV sites merely relied on the previous reports by Fielder (1974) and Fielder et al. (1977). Of the seven pre World War II sites noted above, the report indicated three sites (846A, 850A, and 852A) could not be relocated and had apparently been eliminated by site activities since the 1970s. Foundation materials were still present at locations 833A and 849A in west and central BCV, and 101A/102A on the south side of Bear Creek Road in EBCV. The report simply reaffirmed the previous Fielder report findings of no prehistoric archaeological sites in BCV, but again no new field work was conducted to identify prehistoric sites beyond the very limited area surveyed by Fielder shown in Figure E-54.

The conditions at the former home site 833A would warrant further assessment if Site 14 is selected as the site of the EMDF. The DuVall and Souza (1996) report indicated that the 850A site near proposed EMDF Site 7a, could not be relocated. The location of this site could also be reassessed if Site 7a were selected for the EMDF. The remaining former home sites appear to be in locations unlikely to be impacted by EMDF site construction.

2.18.2 Previous Archaeological Surveys in EBCV at and near Sites 5 and 6b

A project specific archaeological survey (DuVall 1998) was conducted in support of the EMWMF in EBCV. The survey areas included Sites 5 and 6b in addition to the EMWMF. The reconnaissance by DuVall (1998) was conducted on May 11, 1998, to assess adverse impacts to cultural resources located within the boundaries of Federally-licensed, permitted, funded or assisted projects, in compliance with the National Historic Preservation Act of 1966 (Public Law 89-665; 16 USC 470; 80 Stat. 915), National Environmental Policy Act of 1969 (Public Law 91-190; 91 Stat. 852; 42 USC 4321-4347) and Executive Order 11593 (May 13, 1971).

DuVall (1998) conducted a Phase I reconnaissance survey for areas that were being considered for the EMWMF. The survey was designed to fill in coverage gaps from an earlier survey by Bentz 1992 (as referenced in DuVall 1998). As shown in Figure E-56, the combined archaeological survey areas cover nearly all of the entire proposed EMDF Site 5 and Site 6b footprints. The previous archaeological survey by Bentz (1992) was conducted to address potential construction impacts from the ORR storage facility sites A, B, and C that were proposed in the early 1990s but never constructed (See areas A, B, and C on Figure E-56). DuVall noted that “*Bentz (1992) excavated a total of 257 shovel tests. Two flakes were recovered from two shovel tests in the Site C area. The survey was considered negative for archaeological sites due to the highly deflated nature of the area.*” The DuVall report stated that the 34 screened shovel tests from the 1998 survey were also negative with no evidence of archaeological materials.

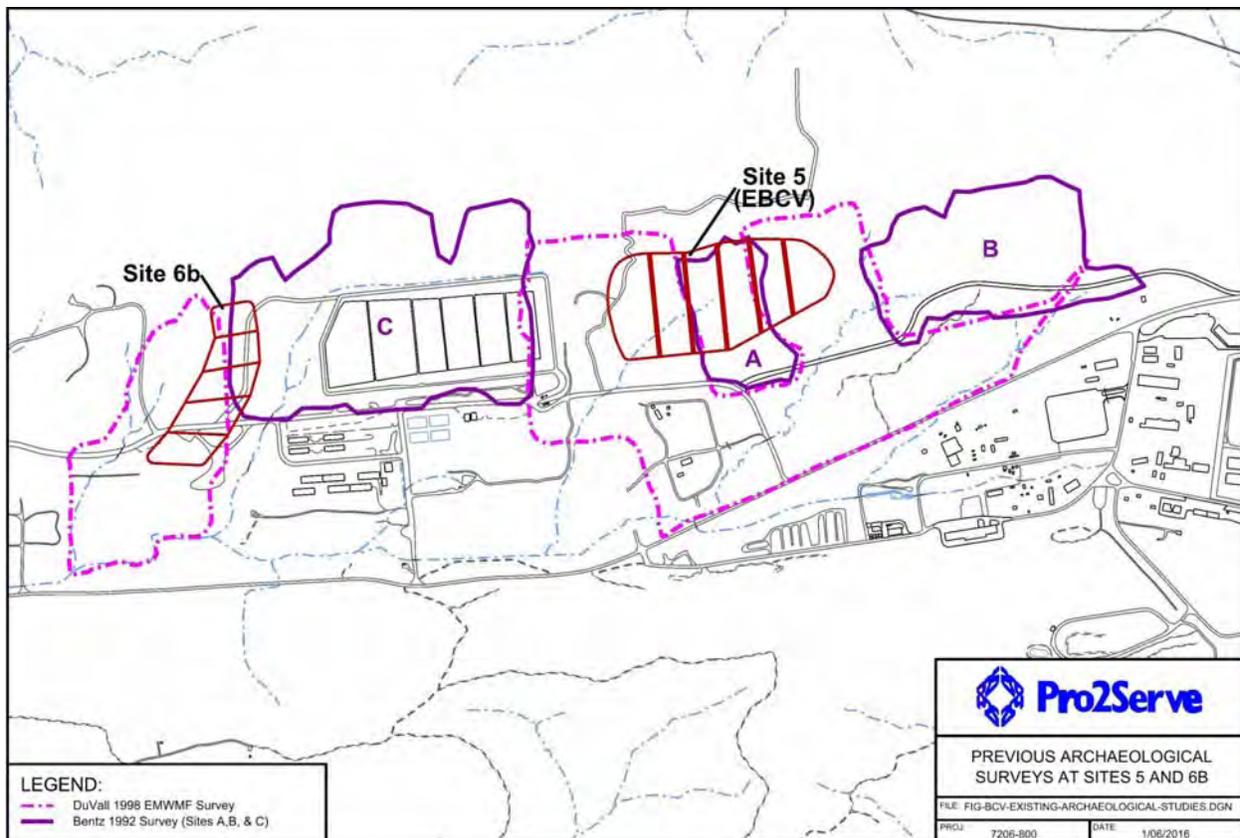


Figure E-56. Previous Archaeological Survey Areas in EBCV

The report concluded that “Based upon the reconnaissance, a search of the site files at the Tennessee Division of Archaeology and a search of the National Register of Historic Places, the proposed construction on the site will have “no effect” on any property included in or eligible for inclusion in the National Register of Historic Places pursuant to 36CFR60.4. The pedestrian reconnaissance with shovel tests failed to identify any archaeological materials. The area is of extremely low probability due to the steep side slopes, constricted drainways and deflated ridgetops.”

The DuVall report also noted that contractors should be made aware of the present Tennessee burial law which protects both marked and unmarked, historic and prehistoric interments. In the event that human skeletal material is unearthed during construction activities, construction in the vicinity should cease and the Tennessee Division of Archaeology notified immediately.

2.18.3 Other Cultural Resources and Future Needs

Parr and Hughes (2006) identified three cemeteries and historic homesites within BCV as shown in Figure E-57. Figure E-55 illustrates the locations of these cemeteries (and previously noted historic homesites) with respect to the proposed EMDF sites.

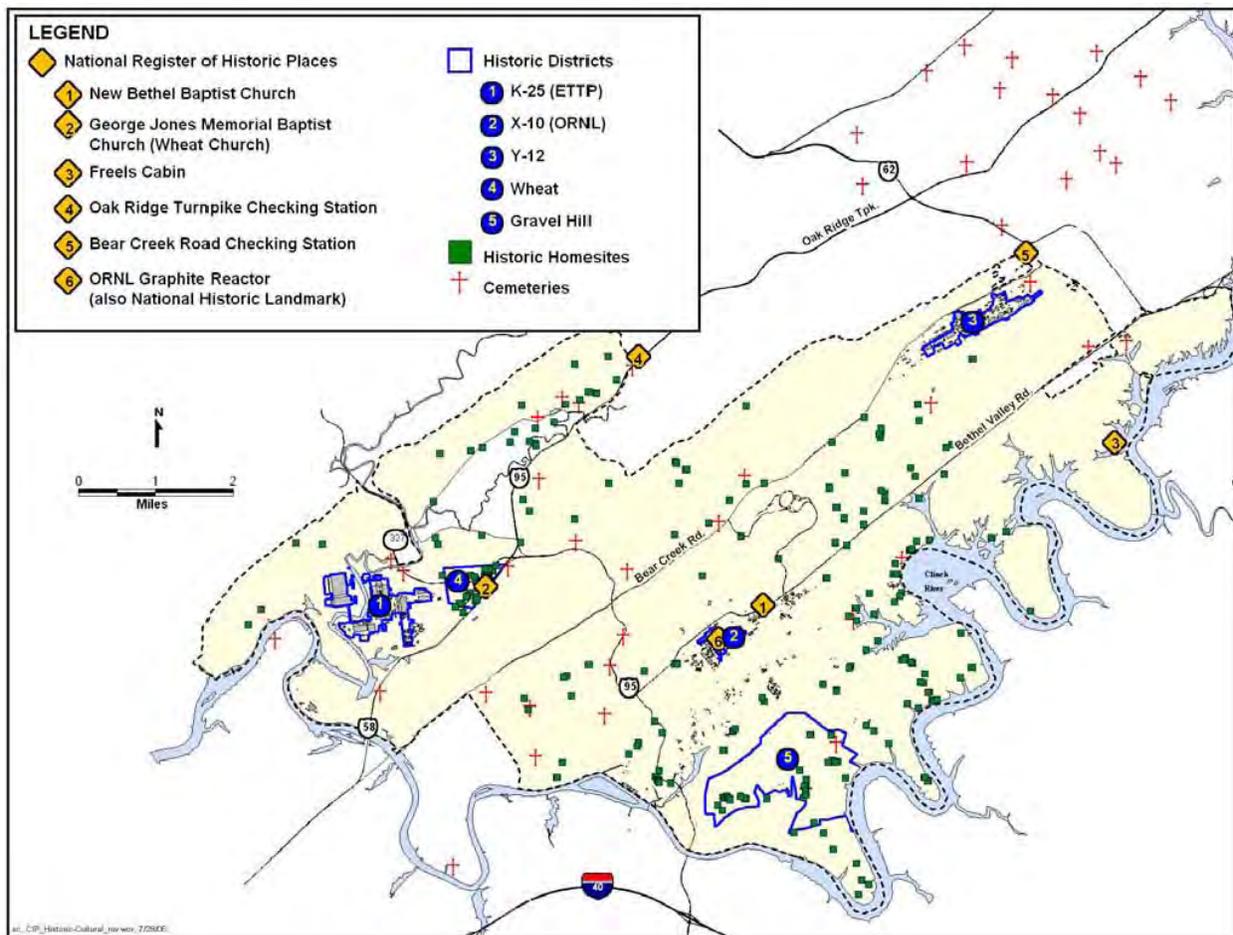


Figure E-57. Historic Homesites and Cemeteries in BCV

Identified by Parr and Hughes (1996) [from Parr & Hughes 2006, Figure 10]

Of the three cemeteries, only the Douglas Chapel Cemetery is located in close proximity to the footprint of proposed Site 7a. The remaining cemeteries appear to be distant enough from the proposed sites to avoid any potential impacts associated with the landfill or possible support facilities/structures that would

be required in proximity to the footprints. If Site 7a is selected as an EMDF footprint, the preliminary design might have to be modified to accommodate the Douglas Chapel Cemetery. Alternatively, the adjacent Site 7b (identified but culled in Appendix D) might be considered as a replacement for the Site 7a footprint. Site 7a was selected in part over Site 7b based on the apparent location of two USGS identified seeps within the Site 7b footprint, and the apparent absence of any USGS identified springs or seeps within the Site 7a footprint. No field reconnaissance has been conducted at Site 7a (or 7b) to verify the location or current conditions of the Douglas Chapel Cemetery, springs and seeps, or historic home sites.

The previous archaeological surveys of prehistoric and historic sites at and near Sites 5 and 6b suggest that additional surveys may not be warranted if either of these sites are selected for the EMDF. However, the absence of project-specific archaeological surveys for Sites 14 and 7a suggest that surveys will be required at these sites if either is chosen for the EMDF. As previously noted, detailed surveys are required early in the planning process and prior to any construction in order to satisfy applicable regulations and statutes, and DOE requirements.

3. SITE 5 – EAST BEAR CREEK VALLEY

Sections 3 through 6 address the detailed characteristics for the proposed EMDF sites sequentially from Site 5 in EBCV to Site 14 in WBCV. Because the proposed EMDF sites are all located roughly along geologic strike with one another and in areas of generally similar topography, the results from site investigations at and adjacent to the proposed sites can be used to some degree to infer general conditions that are possible at each of the EMDF sites. Among the proposed sites, the WBCV area at and near the Site 14 footprint has received the most site characterization. Although Site 5 has had little site-specific characterization other than the limited Phase I investigation completed in 2014/2015, much characterization has been done at sites directly east and west of Site 5. Characterization at Sites 6b and 7a/7c has been quite limited such that little data were available for use in preparing the conceptual design for these sites.

Site 5 has received more scrutiny in the last 2-3 years because of several favorable characteristics and its location within the industrialized Zone 3 segment of EBCV. It was decided that Site 5 might warrant preliminary investigations to provide data to determine its viability among candidate disposal sites under consideration by DOE. DOE therefore proceeded with preliminary plans and investigations at Site 5 that are reported in DOE 2017. Similar recent preliminary investigations have not been completed at Sites 6b, 7a/7c, and Site 14, resulting in obvious disparities in characterization data currently available among the proposed EMDF sites presented below. The site conceptual models for BCV and Site 5 are presented above in Section 2.8, along with other general aspects of BCV presented in Section 2.0. Those sections may be referenced to supplement materials presented below and to provide important background information relevant to Site 5.

3.1 LOCATION AND GENERAL SITE CONDITIONS

Site 5 is located in EBCV adjacent to and east of the existing EMWFMF within Land Use Zone 3, the restricted Brownfield area designated as DOE controlled industrial use (Figure E-58). In addition to the currently operating EMWFMF, Zone 3 includes historical waste disposal/management areas such as the S-3 ponds, BCBG, BYBY, etc. The Site 5 footprint is located upslope and hydraulically upgradient of the historical waste sites and thus avoids any current overlap with existing groundwater contaminant plumes in BCV (See Figure E-2). Site 5 is situated between the lower elevation south-facing slopes of Pine Ridge

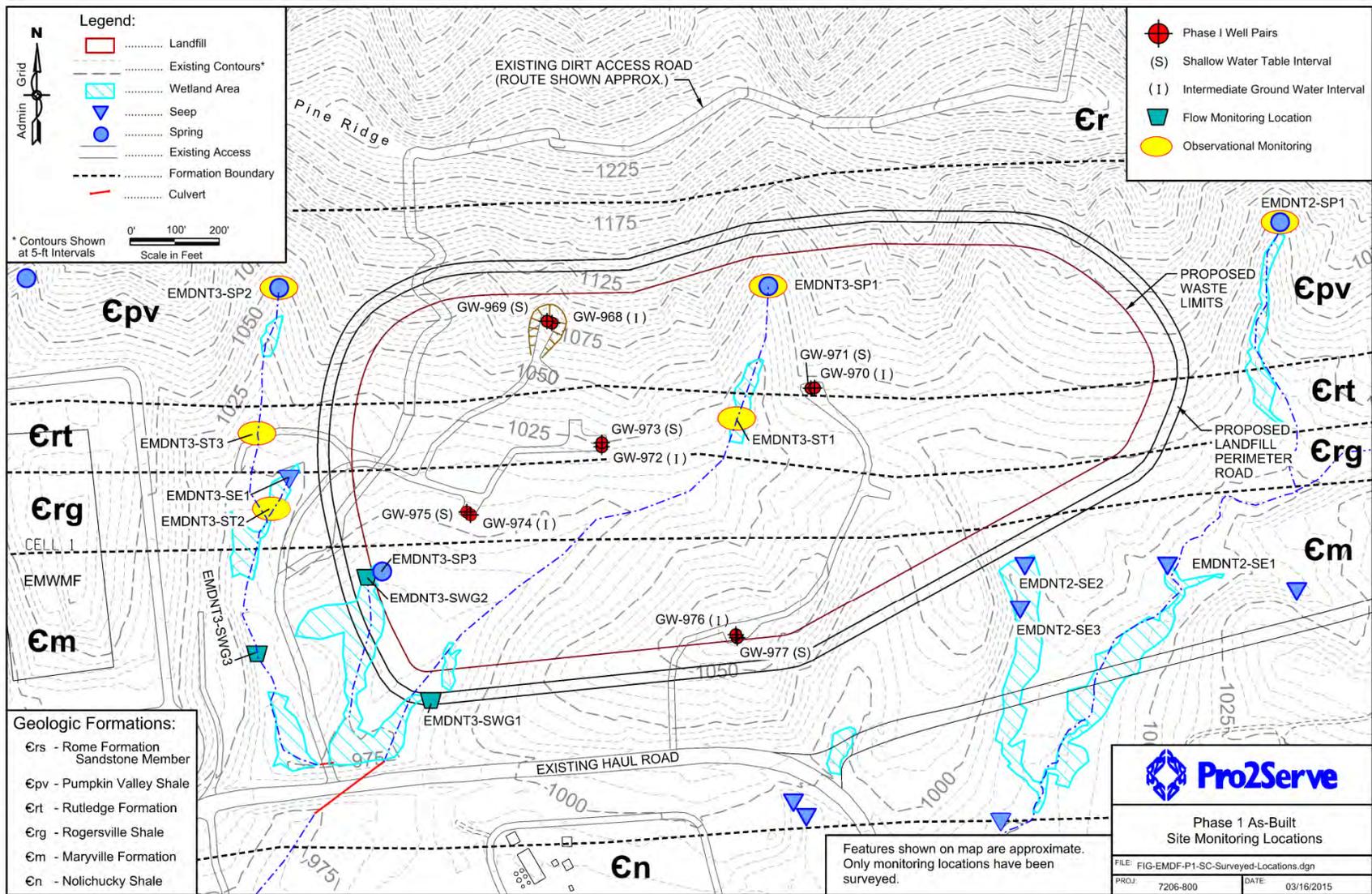


Figure E-58. Site 5 Footprint Illustrating Key Features of Site 5 and Phase I Investigation Locations

and the subsidiary “spur” ridge underlain by the Dismal Gap/Maryville formation. Conceptual design drawings indicate the overall Site 5 footprint would occupy approximately 70 acres; the waste footprint would occupy approximately 30 acres within the broader footprint.

The site is situated on undeveloped land within the headwaters of NT-2 and NT-3 tributaries, with the Haul Road marking the approximate south boundary, and a northern boundary along the middle to lower flanks of Pine Ridge. The site is approximately 1,100 ft north of Bear Creek at the nearest point. The current position of the Y-12 security boundary “blue line” is roughly coincident with the west edge of the footprint (see engineering design figures in Chapter 6 of this RI/FS).

Among the candidate sites, Site 5 is situated closer to Pine Ridge and farther from Bear Creek (See Figures E-7 and E-9). Site 5 is adjacent to the operational area of Y-12, and will remain under DOE control and within DOE ORR boundaries for the foreseeable future. No change in the current BCV ROD land use goals would be required if the EMDF is constructed at this site.

Figure E-9 (Section 2.7) and E-61 illustrate the site topography, stream channels, and surface water drainage paths at Site 5 and adjacent areas. The current geomorphic surface is relatively stable and there is no evidence of recent mass movement in the area. The bedrock at Site 5 and within BCV as a whole dips toward the southeast at an average dip angle of around 45 degrees, at an angle generally much steeper than the gentler south facing slopes of the ground surface. Surface slopes on the south flank of Pine Ridge are concave. Upper slopes feature sharp interfluves separated by deep, steep-sided ravines and first order stream valleys that coalesce and open on to lower slopes with broader valleys.

Vertical topographic relief near Site 5 spans 275 ft from the highest elevations along Pine Ridge at ~1250 ft to the lowest elevations at ~975 ft near the southwest corner of the site. Pine Ridge has a relatively steep north-facing scarp slope, and a more concave less steep south facing slope. Along its north side, the footprint is located against the lower south flank of Pine Ridge underlain by the Pumpkin Valley Shale. The central portions of Site 5 are located within the strike valley between Pine Ridge and the spur ridge to the south. The central portion of Site 5 is underlain by the less resistant beds of the Pumpkin Valley Shale, Friendship/Rutledge formation, and Rogersville Shale. The conceptual design layout is situated so that the spur ridge would form a natural bedrock buttress along the south side of the footprint, underlain by the lower Dismal Gap/Maryville formation. The close proximity of Site 5 to the crest of Pine Ridge limits the watershed area available for surface runoff and groundwater recharge to a very narrow swath upslope of the footprint. This greatly limits the potential for flooding or mass movement in areas upslope of the site.

No signs of landslides or mass wasting have been observed at Site 5. Three steeply incised ravines occur at Site 5, each with headwater springs: one near the north center of the footprint, the other two in the headwater sections of the valleys along the east and west sides of the footprint (Figure E-58). There are no indications of sinkholes, sinking streams, or resurgent springs indicative of typical karst features at or close to Site 5. As noted elsewhere, karst features are well documented over 1000 ft south of Site 5 along the outcrop belt of the Maynardville Limestone over which Bear Creek flows

3.2 HISTORICAL ASSESSMENT OF SITE 5

Review of available historical topographical maps and site reconnaissance suggest little indications of anthropogenic alterations and no indications of waste disposal activities at Site 5. There are no current operations at the site. Review of the USGS 7.5-minute quadrangle maps for the Bethel Valley Quadrangle for 1935, 1941, 1953, 1968, 1989, and 1998 (progression is shown in Figure E-59) indicate that much of the site has been wooded throughout the period. The 1935 map shows a rectilinear clearing that extended up the flank of Pine Ridge near NT-3, then turning northwest parallel to the ridge crest until it joined with a large cleared area east of NT-2. Two presumably residential or farm structures are south of the site near Bear Creek with one to the northeast. Other than driveways from Bear Creek Road to the structures, no

roads or trails are shown for the area. By 1941, much of the former rectilinear cleared area had become forested, with a slight expansion of cleared areas around NT-2. The core wooded area at the site apparently remained wooded from the pre-war period from 1935-1941.

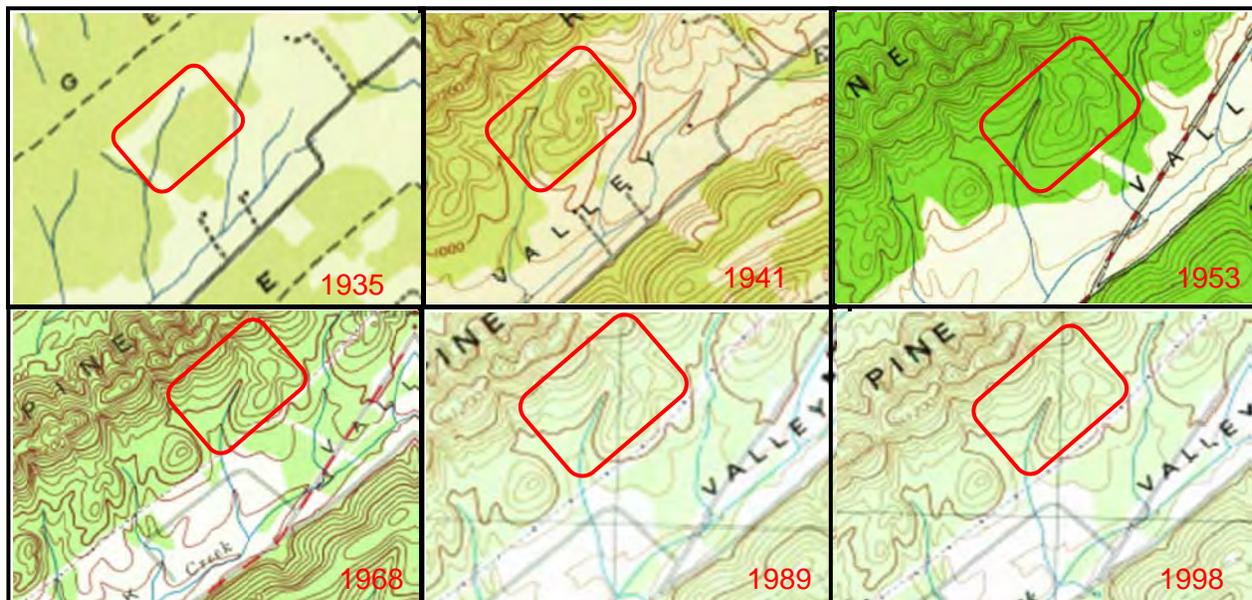


Figure E-59. Historical Sequence of USGS Topographical Maps of the Site 5 Area

[Red rectangle shows approximate location of the proposed EMDF Site 5.]

By 1953, after government acquisition the entire footprint area was entirely reforested, as was much of the former open area along and east of NT-2. The flatter areas nearer to Bear Creek remained open, and the structures were no longer evident. The forested and reforested areas have remained essentially constant since 1968, except for the power line near the south edge of the site. Based on this review, it appears that most of the candidate site remained forested from 1941 to 1998. The map reviews suggest that over the pre and post war periods no industrial activities have occurred at the site beyond the installation and maintenance of the power line.

3.3 RECENT CHANGES IN SITE CONDITIONS AT SITE 5

Since 2013, the natural conditions at Site 5 have been altered by wind damage, timber recovery, road construction for Phase I drilling, and UPF road construction and wetland mitigation.

3.3.1 May 2013 Wind Damage, Logging, and Phase I Road Construction

Site 5 was mostly forested until a severe wind storm on May 19, 2013, toppled trees across much of the site. Subsequent logging activities and Phase I road construction have cleared much of the site of tree cover and rearranged previous natural drainage pathways for portions of the NT-3 sub tributaries at the site. Wind speeds of greater than 85 miles per hour, as estimated by the National Weather Service (Mori, pers. comm., June 5, 2013), were directed down both flanks of Pine Ridge causing extensive wind throw. Figure E-60 shows the approximate outlines of the damaged areas (Byrd, pers. comm. 2013). Approximately 75% of the Site 5 area in the NT-3 and NT-2 watersheds was severely impacted by this event, and the remaining forest along the upper slopes of Pine Ridge was heavily damaged. Numerous trees fell or were snapped off, but destruction was particularly heavy and widespread along the primary east branch of NT-3 in the footprint and in portions of the lower valley of NT-2. The forest in much of the

lower part of the NT-3 basin within the footprint was essentially obliterated, although pockets of forest within the upper slopes and eastern areas of the footprint remained relatively undisturbed. According to the National Oceanic and Atmospheric Administration Enhanced F-Scale Damage Indicators (NOAA 2013), uprooted or snapped hardwood trees indicate wind speeds between 91 and 134 miles per hour. The Y-12 West Tower meteorology station recorded a wind speed of 75 miles per hour during the storm. The Y-12 West Tower is roughly 0.5 mile from the EMDF site, outside the damaged area.

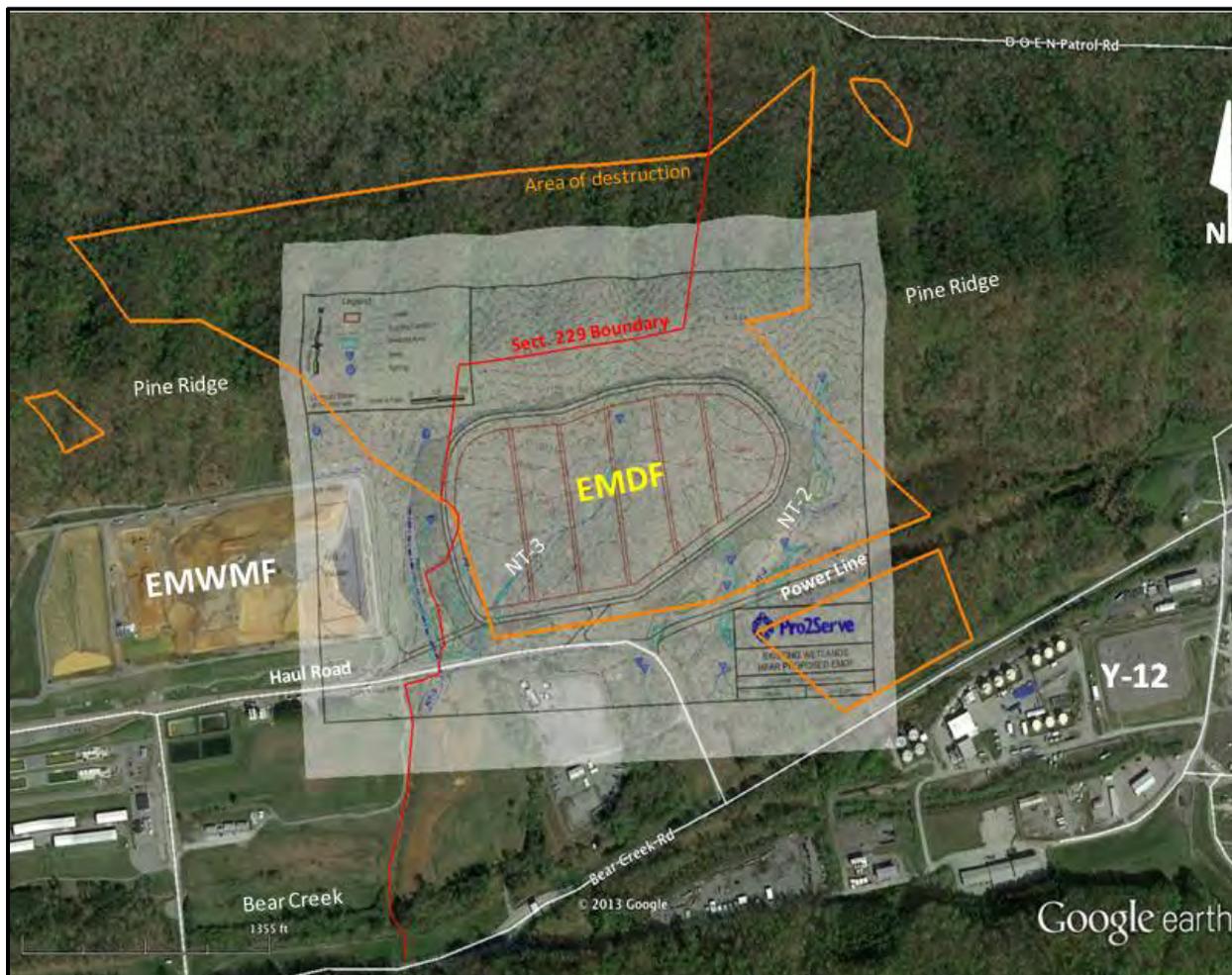


Figure E-60. Area of Severe Wind Impacts due to the May 19, 2013 Downburst

[Map courtesy Greg Byrd, ORNL Natural Resources Division]

During the Spring and Summer of 2014, DOE coordinated timber recovery operations over the damaged area which removed the majority of saleable timber in the damaged area. Subsequently, additional clearing and access road construction was completed to support drilling for the Phase I site characterization efforts at Site 5. Figure E-61 is an aerial photograph of the site taken in September 2014 showing the impacts to Site 5 from salvage logging and road construction.

3.3.2 Impacts from UPF Haul Road Construction

Additional changes along the southeast margins of the Site 5 footprint occurred in late Summer/Fall 2014 from construction of a new haul road for the UPF to be constructed in the main Y-12 complex area well east of Site 5. Road and wetland mitigation construction has resulted in the reconfiguration of the natural valleys, seep/spring areas, and stream channels along the southeast margin of Site 5 that receive ground



Figure E-61. September 2014 Aerial View looking Southwest of Proposed EMDF Site 5 (EBCV) after Blowdown Salvage Logging and Site Road Construction

[Phase I surface and groundwater monitoring locations and approximate waste limit outline shown in red]

water seepage draining southward from Pine Ridge within the saturated zone of the subsurface in the areas below cells 4, 5, and 6 of the Site 5 footprint. The areas impacted by the UPF construction coincide with portions of the underdrain system and underdrain outfall locations proposed in the EMDF conceptual design for Site 5. These low elevation areas represent zones of natural groundwater convergence and discharge along the southeast margin of Site 5.

Two former natural wetlands along NT-2 tributaries were destroyed and partially reconstructed as new wetlands as compensatory mitigation for wetland areas impacted by UPF haul road construction. Figure E-62 shows the general reconfiguration of these drainage areas and the pre-construction locations of seeps/springs identified by the USGS in 1994. Details of the original natural surface water features (seeps, springs, stream channels) in these areas are described below in relation to surface water hydrology at Site 5 based on more recent field reconnaissance and preliminary mapping. Figures E-63 and E-64 show pre and post construction photographs of the larger of the two wetland areas reworked during the UPF road construction (identified in the center of Figure E-62 in the vicinity of EMDNT2-SE2 and-SE3). The conceptual design for this area includes two trench drains and a relatively large blanket drain as part of the underdrain network below Cells 5 and 6. A smaller underdrain trench and blanket drain network is proposed for the smaller tributary just southwest of this larger one (See Section 6 of the RI/FS Report for details).

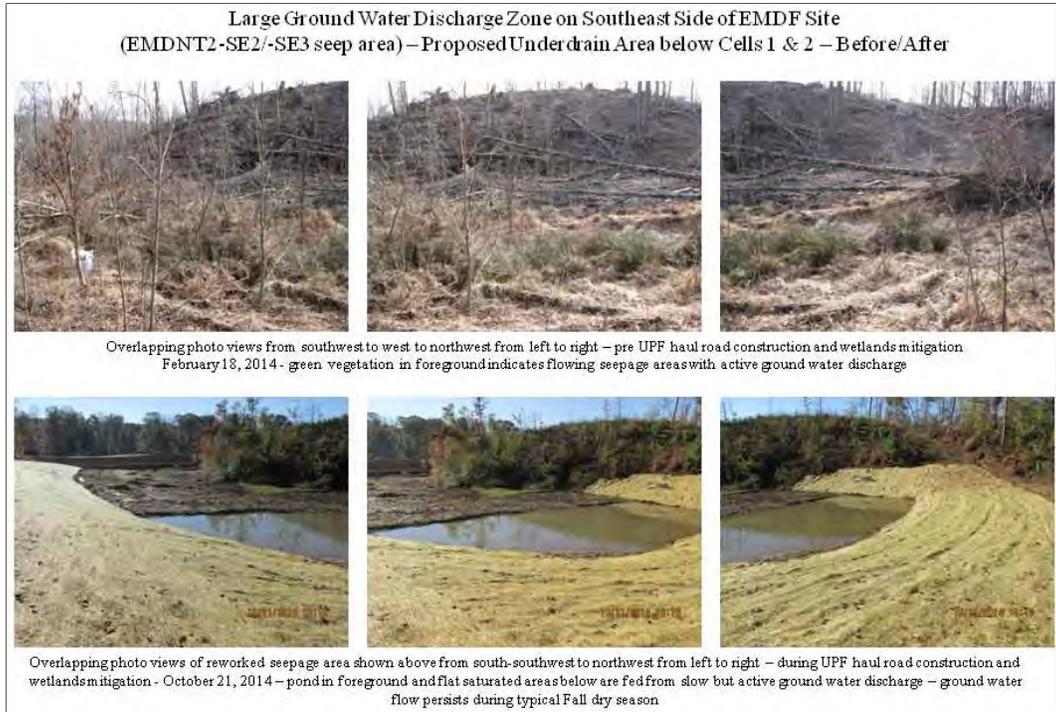


Figure E-63. Natural Wetlands and Constructed Wetlands Area on Southeast Side of Site 5 Before and After UPF Haul Road Construction



Figure E-64. Early UPF Wetlands Construction of Seep/Groundwater Discharge Area, Southeast Side, Site 5

3.4 PREVIOUS INVESTIGATIONS AT AND NEAR SITE 5

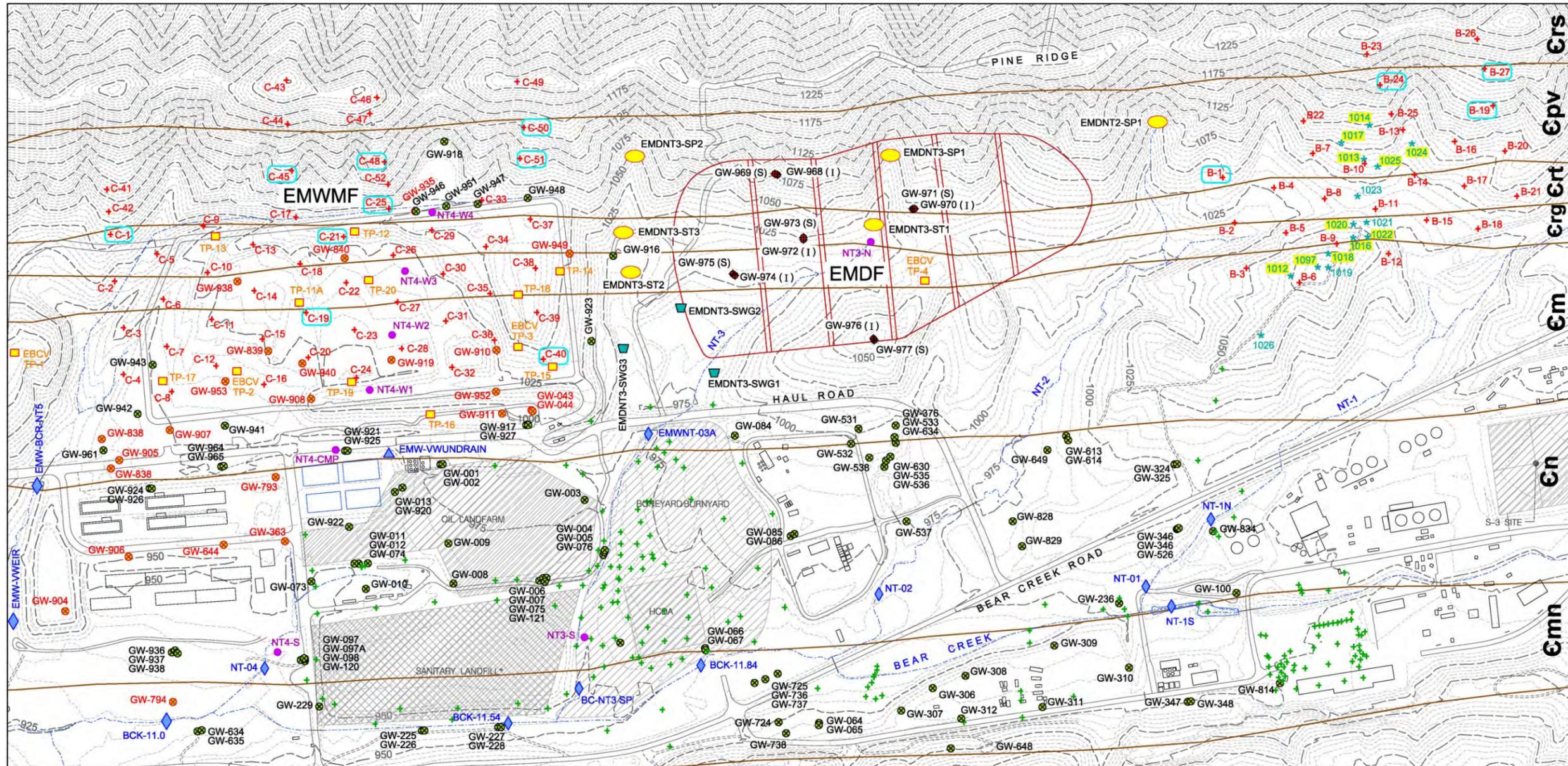
Previous investigations at and adjacent to Site 5 provide a substantial amount of characterization data relevant to the planning and design of the EMDF if located at Site 5. The general types of data include surface water hydrology, subsurface hydrogeology, and engineering design data. Much of the adjacent site data is along geologic strike with Site 5 where site conditions are very similar. One of the first steps in the Data Quality Objectives (DQOs) process applied to projects administered under CERCLA includes a careful review of available information. The following subsections summarize the available data sources and cite references for complete details useful for project planning and design. Figure E-65 shows the surface locations from previous investigations including borings, monitoring wells, piezometers, test pits, and surface water monitoring stations. The figure includes the recent 2014/2015 Phase I investigation locations at Site 5 along with previous investigation locations in surrounding areas. This figure provides an index to key locations referenced below. Project participants are encouraged to review and incorporate results from these previous investigations into project planning and design if Site 5 is chosen for the EMDF. More detailed summaries of previous investigations at and near Site 5 are provided in DOE 2017.

Previous surface water investigations at and near the EMDF include:

- A USGS inventory and wet/dry season measurements of springs, seeps, and stream flows including NT-2/NT-3 tributaries crossing and adjacent to Site 5 (Robinson and Johnson, 1995, and Robinson and Mitchell 1996);
- EMWMF pre-design NT tributary stream flow measurements, including one NT-3 location near the center of the Site 5 footprint (BJC 1999); and
- An EMDF Phase I limited site investigation for Site 5 that included instrumentation and one year of continuous monitoring of stream flow rates and water quality parameters at nine surface water locations (see DOE 2017).

Previous subsurface investigations (geotechnical and hydrogeological) at and near Site 5 include:

- Geotechnical engineering investigations of Sites B and C, east and west (respectively) of the EMDF footprint (Ogden 1993a and b);
- Pre-construction test pits with geotechnical sampling and analysis of regolith soils/weathered bedrock at the EMWMF (CH2M Hill 2000; WMFS 2000);
- Monitoring well drilling and installation at the EMWMF (BJC 1999) and water level monitoring by EMWMF operations staff (unpublished UCOR data 2014);
- Monitoring well construction and monitoring data at other sites in east BCV peripheral to the EMDF site (B&W Y-12 2013); and
- An EMDF Phase I limited site investigation for Site 5 that included the drilling, logging, and testing of five well pairs (shallow/intermediate depth) with instrumentation and one year of continuous monitoring of water level fluctuations and basic water quality parameters (see DOE 2017).



Legend:

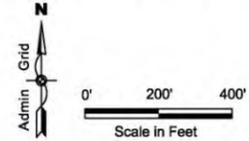
- Proposed EMDF Waste Limits
- Existing Contours (5-ft Intervals)
- Geologic Formation Contact (Approx.)
- GW-840 Groundwater Monitoring Well (Existing)
- +C-45 EMWVF Predisign Site Characterization Boring (Ogden 1993 Site B & C)
- GW-839 Inactive or P&A'd Monitoring Well
- TP-12 EMWVF Predisign Test Pit (1999)
- *1020 Temporary Piezometer (P&A 1993)
- 1020 Piezometer Monitored for 22 Month Period
- C-45+ Ogden Completed as Piezometer with 5-ft Screen (C-50 with 10-ft Screen)
- NT3-N EMWVF Predisign Surface Water Monitoring Location (Circa 1999)
- + Boring Location (Part of Other Investigations)
- NT-02 ORR Surface Monitoring Location (Existing)
- EMDF Phase I Well Pair
- (S) Shallow Water Table Interval
- (I) Intermediate Ground Water Interval
- EMDF Phase I Flow Monitoring Location
- EMDF Phase I Observational Monitoring Location

Geologic Formations:

- Ers - Rome Formation Sandstone Member
- Epv - Pumpkin Valley Shale
- Ert - Rutledge Formation
- Erg - Rogersville Shale
- Em - Maryville Formation
- En - Nolichucky Shale
- Emn - Maynardville Limestone

Reference Documents:

- 1) Ogden. 1993c. *Geotechnical Study, ORR Storage Facility, Site "B", Y-12 Plant, Oak Ridge, Tennessee*, Contract No. 88B-99977V, Release C-53. Oak Ridge, TN.
- 2) Ogden. 1993c. *Geotechnical Study, ORR Storage Facility, Site "C", Y-12 Plant, Oak Ridge, Tennessee*, Contract No. 88B-99977V, Release C-53. Oak Ridge, TN.
- 3) CH2MHill. 2000. *Environmental Management Waste Management Facility (EMWVF) Phase IV Final Site Investigation Report*, BJC Contract No. 23900-SC-BC009F, SSRS Item No. 3.3, Rev 1, Oak Ridge, TN.
- 4) Jacobs. 1999. *Predisign Site Characterization Summary Report for the Environmental Waste Management Facility, Oak Ridge, TN*, BJC/OR-255. Oak Ridge, TN.
- 5) B&W Y-12. 2013. *Updated Subsurface Data Base for Bear Creek Valley, Chestnut Ridge, and Parts of Bethel Valley on the U.S. Department of Energy Oak Ridge Reservation, Revision 6, Y/TS-881/R6*. Oak Ridge, TN.
- 6) Pro2Serve. 2015. *Appendix E- Attachment A: Phase I Characterization Report of the Environmental Management Disposal Facility Site in East Bear Creek Valley*, submitted with the RI/FS Report for the EMDF, DOE/OR/01-2535&D3, March 2015.



Existing Site Characterization in the Vicinity of the Proposed EMDF Site

FILE: MAP-EMDF-Existing-Site-Characterization.dgn
 PROJ: 7206-800 DATE: 06/02/2015

Figure E-65. Locations of Previous Investigations in Bear Creek Valley in Relation to Site 5

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3.4.1 Surface Water Investigations

The USGS completed an inventory and single event measurements of wet and dry season base flow at spring, seep, and stream locations across the entire length of BCV in the mid 1990's that included the NT-2 and NT-3 tributaries crossing Site 5 (Robinson and Johnson, 1995, and Robinson and Mitchell 1996). Results are presented below under the descriptions of surface water hydrology at Site 5. More accurate and nearly continuous stream flow monitoring was completed in support of the EMWFM along upper portions of the NT-3, NT-4, and NT-5 tributaries during the late 1990's (BJC 1999). More recently, a limited Phase I investigation was conducted at Site 5 that included measurements of stream flow and basic water quality parameters at three flume locations in the upper NT-3 watershed, and weekly point measurement monitoring at three headwater springs and three stream channel locations at locations intermediate between the spring and flume locations. The Phase I monitoring was conducted for a one year period from around December 1, 2014, through November 2015. Several site reconnaissance events were also conducted by Pro2Serve prior to the Site 5 Phase I investigation to observe, document, and photograph springs, seeps, and stream flow at and near the Site 5 footprint. The Phase I results are presented in their entirety in Attachments A and B.

3.4.2 Subsurface Investigations

Subsurface investigations were completed by Ogden in 1992/1993 at sites on either side of and along geologic strike with Site 5 (Ogden 1993a and b). The Ogden geotechnical investigations were intended to support the design of above ground waste storage facilities that were subsequently never constructed by the DOE. They included 27 borings at Site B, adjacent to Site 5 on the northeast, and 52 soil borings at Site C, now occupied by the EMWFM directly southwest of Site 5 (see locations on Figure E-65). The geotechnical and hydrogeological data from these investigations is extensive and particularly relevant to Site 5 because of the close similarity of surface and subsurface site conditions among the sites. Pre-construction test pits and monitoring well drilling and installation were conducted at the EMWFM (circa late 1990s/early 2000s) directly adjacent to and along strike with Site 5 (BJC 1999, CH2M Hill 2000, WMFS 2000). In addition, subsurface investigation results are available from monitoring well drilling just south of the Haul Road below Site 5, and for portions of the BCBG farther to the southwest and along strike to the EMDF (BNI 1984). Results of multiple investigations at waste sites and groundwater contaminant plumes in BCV were synthesized in the multi-volume BCV RI Report (DOE 1997). More recent published groundwater contaminant plume maps clearly show that the EMWFM and Site 5 are located in uncontaminated areas hydraulically upgradient from the nearest hazardous waste source areas and contaminant plumes in BCV (UCOR 2013a; Elvado 2013).

The most recent Phase I subsurface investigation at Site 5 included the drilling and installation of five shallow/intermediate depth well clusters within the proposed footprint. The Phase I investigation included regolith sampling with limited geotechnical sampling and analysis and slug testing at the shallow well locations. Borehole geophysical logging, packer tests, and rock coring (at two locations) were conducted at the deeper bedrock well locations. Instrumentation and hourly monitoring of groundwater levels and basic water quality parameters was conducted for a one year period from December 2014 through November 2015.

3.4.3 Limited Phase I Site Characterization

A limited Phase I field investigation and one year monitoring program was conducted at Site 5 in 2014-2015. The Phase I scope of work included (See locations on Figures E-58 and E-65):

- Installation of five shallow/intermediate level monitoring well pairs (ten wells) with hourly monitoring of water levels and basic water quality parameters from December 2014 through November 2015.

- Cutthroat flume installations at three locations along upper NT-3 sub tributaries with monitoring of stream flow rates and basic water quality parameters at 20 minute intervals from December 2014 through November 2015
- Single weekly monitoring events at three headwater spring and three intermediate stream channel locations to document estimated flow rates and basic water quality parameters
- Borehole descriptive logging of regolith and bedrock materials, rock coring at two well locations, and testing including packer tests in selected open hole bedrock intervals in the intermediate level wells, and slug tests in the shallow wells
- Geotechnical sampling and laboratory analysis from relatively shallow subsurface soil samples
- Standard borehole geophysical logging in the five deep borings including selected intervals with heat pulse flowmeter testing

Complete results of the Phase I investigation with interpretations and conclusions and including detailed descriptions of field methods and equipment, etc., are provided in DOE 2017..

3.5 SITE 5 SURFACE WATER HYDROLOGY

The following subsections review the general characteristics of surface water hydrology at Site 5, and results of previous investigations of surface water conditions at and near Site 5. Previous investigations and reports pertinent to Site 5 include: 1) USGS base flow studies of NT-2/NT-3, 2) pre-design investigations for the EMWMF, 3) the BCV RI Report (DOE 1997), 4) wetland delineation and stream determination surveys, 5) field reconnaissance at Site 5 to assess surface water conditions of the underdrain network, and 6) a full year of stream and headwater spring monitoring completed as part of the Phase I investigation at Site 5.

3.5.1 General Characteristics of Surface Water Hydrology at Site 5

Site 5 sits within the headwater tributaries of NT-2 and NT-3. A surface water divide crosses the Site 5 footprint; runoff from the general area of cells 5 and 6 flows south and southeast toward NT-2 while runoff from cells 1-4 flows into the NT-3 watershed. The main NT-2 stream channel lies southeast of Site 5. Three smaller NT-2 sub-tributary valleys extend northward from the main channel draining the eastern third of the footprint. The most deeply incised sub-tributary of NT-2 bounds the east side of the footprint and terminates in a headwater spring (EMDNT2-SP1; see Figure E-58) at the base of a narrow ravine cut into Pine Ridge. This stream channel provides a base level for the water table along the east side of Site 5. Site reconnaissance at Site 5 has shown that surface runoff from the eastern third of the footprint does not occur along distinct continuous stream channels with any persistent water flow as seen on the west half of the site. Surface runoff within the more elevated smaller eastern subwatersheds of the site appears to drain more diffusely into the subsurface and migrate via shallow groundwater to discharge at seeps and stream channels at lower elevations beyond the southern margins of Site 5.

The main stream channel of NT-3 (NT-3c - east) crosses the footprint from southwest to northeast across cells 1-4 terminating in a headwater spring at EMDNT3-SP1 in an incised narrow ravine of Pine Ridge similar to that at the NT-2 headwater spring, EMDNT2-SP1. Two smaller sub-tributaries (NT-3b – middle, and NT-3a - west) occur along the western border of the Site 5 footprint. The NT-3a - west sub-tributary is also deeply incised into a narrow ravine of Pine Ridge with a headwater spring at EMDNT3-SP2. Wet season high water table elevations along the valley floors at Site 5 are constrained by the stream channel elevations of these NT-2/NT-3 headwater tributaries. The water table appears to provide base flow to the tributary stream channel through discharge into the channel and via springs and seeps along the margins of the channels. Both of the primary NT-2 and NT-3 stream channels flow through culverts under the Haul Road to lower reaches of NT-2 and NT-3 to ultimately join Bear Creek over 1000 ft south of Site 5. A V-notched restrictor plate was welded across the north end of the haul road culvert at NT-3 to

allow for remedial actions along lower NT-3 near the BY/BY site. The restrictor plate was never removed following those remedial actions and has a damming effect on the north side of the haul road near the southwest corner of Site 5. Particularly during the wetter winter/spring season, runoff is ponded above the haul road

Stream flows on the most deeply incised stream channels of NT-2 and NT-3 originate as headwater springs where groundwater discharges to the surface in relatively small discrete shallow pools (See Figure E-58 EMDNT2-SP1, EMDNT3-SP1, and EMDNT3-SP2). Groundwater discharge also occurs in some downstream areas feeding tributary stream channels in the form of more diffuse seeps and springs that occur within delineated wetland areas. The seep areas commonly occur along flatter localized floodplains where surface slopes decrease and along the lower reaches of smaller ravines draining the steeper slopes along Pine Ridge. Groundwater yield from seeps and springs is typically greatest during the wet Winter and early Spring non-growing season when evapotranspiration is low and precipitation and groundwater levels and recharge are often highest. Field reconnaissance and results from the Phase I Site 5 surface water monitoring locations indicate that flow is continuous during the typical wet nongrowing season in the channels, seep areas, and springs shown in Figure E-58 at and near Site 5. Variations in intermittent or continuous flow were assessed for a full year at the Phase I monitoring locations shown in Figure E-58. Results are presented in DOE 2017. The limited results from previous investigations by the USGS and the Phase I results indicate that seasonal summer/fall dry season base flow between storm events along the upper NT tributary channels can diminish to near zero. Field observations at and upstream from the southwest margin of Site 5 indicate that during these dry periods flow diminishes to a trickle at levels barely visible or measureable between interconnected puddles that appear static. Base flow in the stream channels during these periods essentially ceases. The NT-2/NT-3 tributaries gradually gain volume downstream at and below Site 5. Historical flows have been measured at a flume location a few hundred feet upstream of the junction of NT-3 and Bear Creek, but the flow rates there have been tempered by the restrictor plate near Site 5 and do not reflect natural runoff from the entire NT-3 watershed.

It is important to note the relatively small size and intermittent flow conditions of the NT-2/NT-3 stream channels crossing and adjacent to Site 5. The NT-3 channels near the downstream sections of the proposed footprint are typically no more than 2-4 ft in width and less than a foot in depth with base flow water in the channels only a few inches in depth. While the stream channels may fill during significant rainfall/runoff events, the channels may show little or no discernable base flow during the hottest and driest late summer/early fall seasons between storm runoff events.

The Site 5 Phase I stream flow monitoring was intended to partially quantify peak and base flows for a full one year period from December 2014 through November 2015, on the primary NT-3 tributary and two smaller NT-3 tributaries draining the western half of the site. Hydrographs of Phase I stream flow and precipitation data corroborate previous findings from BCV and elsewhere on the ORR demonstrating the close relationships between rainfall and runoff. The recession phases of the Phase I stream flow hydrographs also illustrate the relatively faster drainage via the topsoil stormflow zone versus the slower drainage from the water table interval that both support baseflow to the NT stream channels. Complete results of the Phase I surface water monitoring are presented in DOE 2017. Results of pre-construction flow monitoring within the former NT-4 watershed at the EMWMF, and post construction flow monitoring of the NT-4 underdrain outfall, also offer data useful for comparison with the NT-3 watershed at Site 5. A number of continuous monitoring stations along the channel of Bear Creek and the flume monitoring station near the mouth of NT-3 just above its confluence with Bear Creek provide long term stream flow records for correlation and potential calibration with stream flow monitoring at and near Site 5.

3.5.2 Previous and Current Surface Water Investigations

Investigations of seeps, springs, and streams at and near Site 5 include: (1) a USGS study of BCV in 1994; (2) stream flow monitoring by Bechtel Jacobs Company LLC (BJC) during the pre-design phase of the EMWMF in 1997-1998; (3) wetland delineation and stream determination surveys, (4) site reconnaissance findings by Pro2Serve; and (5) the full year of Site 5 Phase I surface water monitoring from December 2014 through November 2015.

3.5.2.1 USGS 1994 Seep, Spring, Stream Flow Inventory

The USGS conducted a surface water characterization study in 1994 across the entire BCV watershed including the NT-2/NT-3 watersheds. Springs, seeps, and streamflow measurements were made for NT-2 and NT-3 and sub-tributaries crossing the Site 5 footprint. Two USGS papers were prepared documenting the results (Robinson and Mitchell, 1996, and Robinson and Johnson, 1995). The base flow conditions on NT-2 and NT-3 were measured on March 14 and 15, 1994, respectively, during the wet, nongrowing season and during the growing season on September 9 and 12, 1994, typically a drier period of the year. Daily rainfall data and mean daily discharge hydrograph data for 1994 from Bear Creek near SR 95, indicate that all the measurements made by the USGS were collected during periods of no rainfall when runoff was in a recession stage so that the measurements represent baseflow periods not made within or shortly after significant precipitation/runoff events.

At each USGS location flow estimates were made by various relatively simple field methods, and basic water quality parameters (pH, specific conductance, temperature, and dissolved oxygen) were recorded. Each location was assigned a unique number with coordinates approximately located using a hand held GPS unit. Flows measured by the USGS on March 14 and 15, 1994, from seeps, springs, and stream channels along NT-2 and NT-3 tributaries to Bear Creek at and near the proposed EMDF site are shown on Figure E-66. Note that all locations measured along the NT-2/NT-3 tributaries indicated zero flow on September 9 and 12, 1994, but the zero values represent their minimum estimated reportable flow rates of <0.005 cfs (<2.2 gpm). Flows for the March 1994 measurements ranged as shown on Figure E-66, from lows of <0.005 cfs from small springs at the uppermost headwaters of the tributaries (at 2310 & 2260), to 0.05 cfs (22 gpm) along the main NT-3 stream path (at 2290) near the approximate center of the EMDF footprint. An overall increase in streamflow from the upper to lower reaches of NT-2 and NT-3 indicate that these tributaries were primarily gaining flow during high baseflow conditions during the March 1994 wetter nongrowing season. In contrast, no flow was recorded at any of the locations along the entire lengths of NT-2 and NT-3 during the September 9 and 12, 1994, measurements suggesting that these tributaries could be intermittently dry or nearly dry during the typical low baseflow conditions late in the growing season. Pro2Serve site reconnaissance and photos from the late summer/early fall of 2014 indicated that the NT-3 tributary channels in the Site 5 footprint contained water in small pools with only very slight water movement between the pools. The limited USGS data do not indicate the nature of groundwater seepage and underflow below the valley floors adjacent to the stream channels or intermittent runoff that might occur during high precipitation events during the growing season.

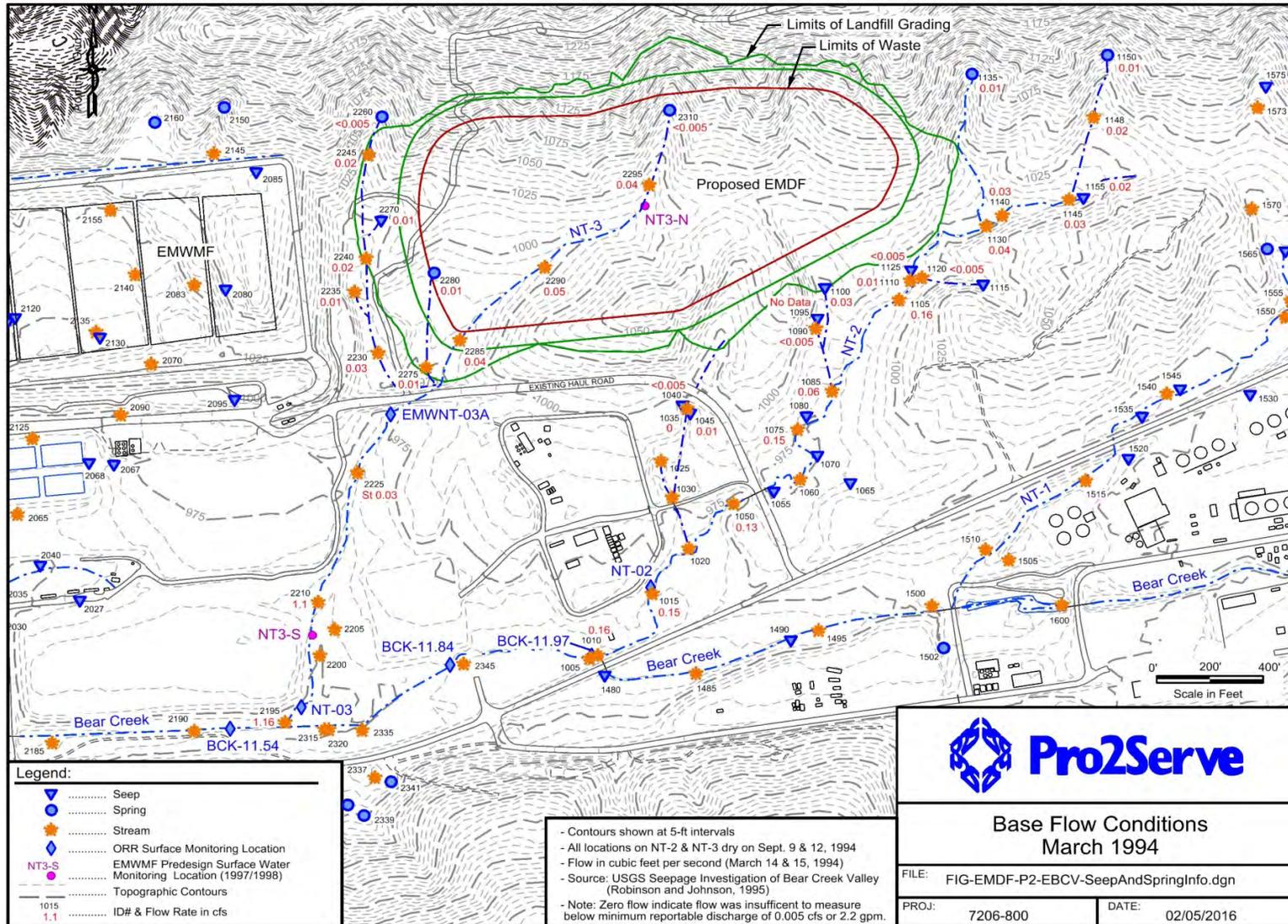


Figure E-66. USGS Flow Rates Measured Under Base Flow Conditions

Flows measured in March 1994 at locations within and surrounding the Site 5 footprint. [Note: USGS base flow rates measured in September 1994 at the same stations were all reported as “zero” (i.e. <0.005 cfs or 2.2 gpm)]

As shown on Figure E-66, roughly twenty measurement locations were identified within or near the proposed Site 5 footprint with additional locations downstream. Three of the headwater spring locations were included in the Phase I Site 5 monitoring program for weekly observational monitoring (see Figure E-58 and equivalent USGS locations 1135, 2310, and 2260 shown in Figure E-66).

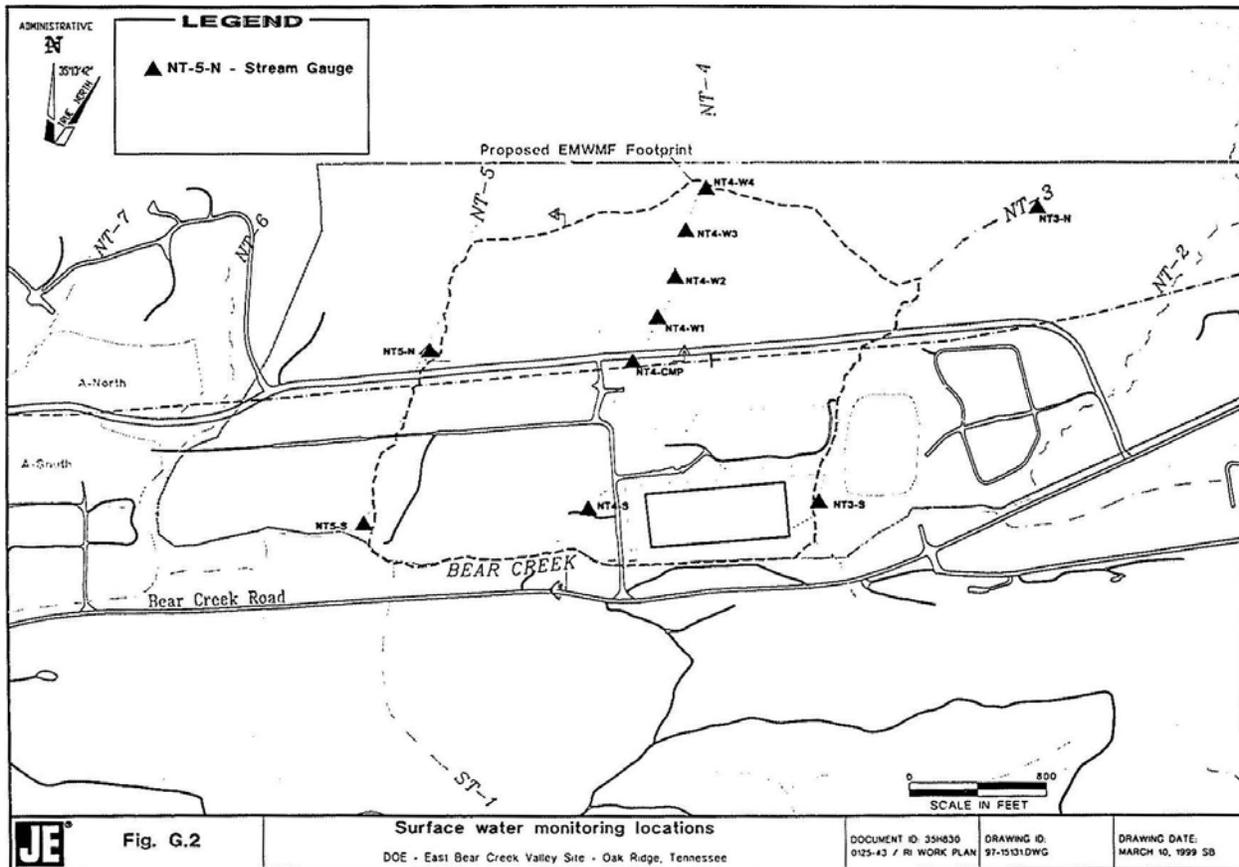
The USGS identified gaining/losing reaches along Bear Creek and the various tributaries and sub-tributaries across the overall BCV watershed. However, their data was limited to only two baseflow events, their measurement locations were limited in number relative to the scale of the EMDF site, and their methodologies for determining flow in the upper reaches of the NT tributaries were relatively inaccurate. The gaining/losing reaches identified by the USGS along the NT tributaries at and near the EMDF should therefore be viewed with caution. The nature of gaining/losing segments in these upper watershed channels is likely much more complex than implied by the USGS results. The results of the ongoing Site 5 Phase I monitoring were intended to partially address the nature of intermittent and perennial flow at Site 5 and relationships between temporal and spatial variations in stream baseflow and groundwater discharge.

3.5.2.2 EMWMF Pre-design Stream Flow Measurements

Stream flow monitoring was conducted in 1997/1998 at two locations along NT-3 (NT3-N and NT3-S), and at six locations along NT-4, and two locations along NT-5 to evaluate precipitation, runoff, and peak flow conditions in support of the EMWMF design (see BJC 1999 - Appendix G – Phase III Surface Water Report). A continuous monitoring rain gage was installed at one of the stations (NT4-CMP) for correlation of precipitation data with streamflow hydrographs. The ten locations are shown on Figure E-67. Water quality parameter measurements were not included in their measurement program. Stream flow hydrographs are provided in Appendix G of BJC 1999.

The data for the two locations along NT-3 and other locations along NT-4 are reviewed for their relevance to current and future characterization of runoff and engineering design at Site 5. The upper NT-4 watershed was similar in nature and scale to the upper NT-3 watersheds. The EMWMF runoff and precipitation data are also useful for comparison with peak and base flow rates obtained during the Phase I Site 5 investigation (2014/2015) and corresponding Y-12 west tower precipitation data). The NT3-N weir/monitoring station was located near the center of the proposed Site 5 footprint. The NT3-S location was far downstream about 400 ft north of the confluence of NT-3 with Bear Creek. Because of equipment malfunctions, the continuous streamflow monitoring data at NT3-N only covered the 3.5 month period from December 13, 1997, through April 1, 1998. Similarly, the NT3-S station only covered the period from November 8, 1997, through April 1, 1998. At NT3-N, two peak flow events on about March 9 and March 18, 1998, of 0.67 cfs (300 gpm) and 1.5 cfs (681 gpm) are correlative with maximum precipitation events of 0.07 and 0.12 inches of precipitation, respectively. Maximum flow rates downstream at NT3-S for the same events were 5.1 cfs (2300 gpm) and 6.9 cfs (3105 gpm). Much higher precipitation events on the order of 0.5 to 1 inch or more of maximum rainfall did not occur during the measurement period so the peak flow data noted above do not reflect much higher potential streamflow that might occur under more extreme precipitation/runoff events. The hydrographs illustrate one period of relatively low baseflow from about February 26 through March 5, 1998, where streamflow is <0.02 cfs (<10 gpm), and <0.11 cfs (<50 gpm) at NT3-N and NT3-S, respectively. Those data are within the same order of magnitude as the USGS single point baseflow data measured in March 1994.

Prior to construction of the EMWMF, the former NT4-CMP stream gage location near the south center of the EMWMF, measured drainage from the upper part of the former NT-4 watershed approximately 20 acres in size (this 20-acre area was determined fairly accurately using pre-EMWMF topo maps). This area is comparable to portions of the existing NT-3 drainage areas north of the haul road within the Site 5 footprint.



**Figure E-67. Surface Water Monitoring Stations for EMWMF
Pre-design Characterization (1997/1998)**

Hydrograph and precipitation data from NT4-CMP, which cover almost a full year of runoff from May 1997 through April 1998, provide an indication of summer and winter peak flows. Peak surface runoff events were recorded at NT4-CMP in the June/July/August 1997 growing season with a maximum of approximately 1500 gpm with a 0.19 inch rainfall event, and during the wetter non-growing season from January through April 1998 timeframe with a maximum peak flow event of 6,155 gpm caused by a 0.40 inch precipitation event (see Appendix G of BJC 1999, Figs G-5 and G-12). These results provide baseline runoff data that may be useful for estimating peak and base flow discharge from the NT-2/NT-3 tributary watersheds at Site 5 for comparable watershed areas and site conditions.

3.5.2.3 Bear Creek Valley Remedial Investigation Report

The Remedial Investigation Report completed for BCV (DOE 1997) includes several aspects of surface water hydrology relevant to Site 5. These are associated with: 1) a water balance model for BCV; 2) annual and seasonal changes in hydrology; 3) short-term transient hydrologic responses to storm events; 4) soil saturation, interflow, and surface runoff conditions; 5) transient responses in tributary flow rates draining from Pine Ridge; 6) hydrograph analyses of surface flow and relationships of surface runoff with subsurface stormflow and groundwater flow and discharge; 7) a conceptual model for transient responses in surface and groundwater; and 8) karst related recharge/discharge relationships that occur south of Site 5 within the Maynardville Limestone and Bear Creek along the floor of BCV north of Chestnut Ridge.

The extensive information and technical interpretations provided in the BCV RI Report provide an important source of background information applicable to the hydrology of Site 5 and the surrounding area and to similar conditions at the other EMDF sites in BCV. The BCV RI Report should be referenced for extensive details to supplement those provided herein.

3.5.2.4 Site 5 NT-3 Wetland Surveys and Hydrologic Determinations

Results of stream and wetland surveys by Rosensteel (2015) and Rosensteel and Trettin (1993) were presented above in Section 2.17.1. These surveys are noted here for their importance to Site 5 hydrology as they delineate several wetland areas that are often coincident with the locations of seeps and springs and broad valley floors representing areas of groundwater discharge where the water table intersects the surface. These areas are also important target areas for properly designing the underdrain system to ensure that natural subsurface pathways for groundwater discharge are effectively captured and drained.

3.5.2.5 Field Reconnaissance of Surface Water Hydrology at Site 5

The USGS spring and seep GPS coordinate locations (on the order of 3-5 m accuracy) were plotted on existing site maps and used during 2014 Pro2Serve field reconnaissance to verify and clarify the field conditions of the 1994 USGS locations at and near Site 5. Because the seeps and springs at Site 5 represent zones of groundwater discharge, their identification and characterization are important to the proper design of the proposed underdrain system for the EMDF. Many of the USGS locations were assigned new designations consistent with Y-12 nomenclature for surface water monitoring in BCV. Figure E-68 shows the locations and new nomenclature defined in the Phase I Site 5 investigation for seeps/springs at and near the footprint. At a few locations the USGS designations for springs or seeps were redefined by Pro2Serve based on the 2014 field observations.

The Winter and early Spring 2014 field reconnaissance by Pro2Serve included traverses along each of the NT-2/NT-3 tributaries at the EMDF Site on February 18 and 28, March 25, and April 17, 2014. Observations and photographs indicated that stream flow during this time period was continuous at and below the three headwater springs at USGS locations 2260, 2310, and 1135 (Phase I monitoring locations EMDNT3-SP2, EMDNT3-SP1, and EMDNT2-SP1, respectively) and at and below the USGS seep location 1100 (EMDNT2-SE2) along the southeast side of the EMDF footprint. No indications of surface water runoff or stream channels were identified above these locations. Each of the three headwater spring locations occurs near the center of the mapped outcrop belt of the Pumpkin Valley Shale, and appear to be unrelated to formational or lithological boundaries (see geologic formation contacts shown on Figure E-68). Each of the three spring locations also occur very close to the 1050 ft elevation contour near the base of ravines cutting deeply into the steep south facing slopes of Pine Ridge. The springs appear to occur where the water table within regolith soils and saprolite intersects the surface near topographic changes between the steepest slopes of Pine Ridge and lower less steep intermediate slopes. Discharge at the springs is probably also driven by the steeper hydraulic gradients in shallow groundwater draining southward from the crest of Pine Ridge. The approximate lengths and routes of continuous winter season stream flow along the NT-2 and NT-3 tributaries documented in field reconnaissance adjacent to and crossing the Site 5 footprint are reflected in the blue line stream paths and wetland areas shown on Figure E-68.

An additional site reconnaissance by Pro2Serve was made on November 20, 2014, along the north-south trending ravines on the steep south face of Pine Ridge located across the eastern third of the footprint between the USGS spring locations 2310 and 1135 (Phase I monitoring locations EMDNT2-SP1 and EMDNT3-SP1). No stream flow was observed along those ravines, nor was there any indication of any active stream channels. Infiltration of surface water from these ravines and other smaller ones in the Site 5 footprint appears to directly recharge shallow groundwater that discharges at seeps/springs and wetlands located farther downslope such as those in the broad seepage and wetland area illustrated in Figure E-69.

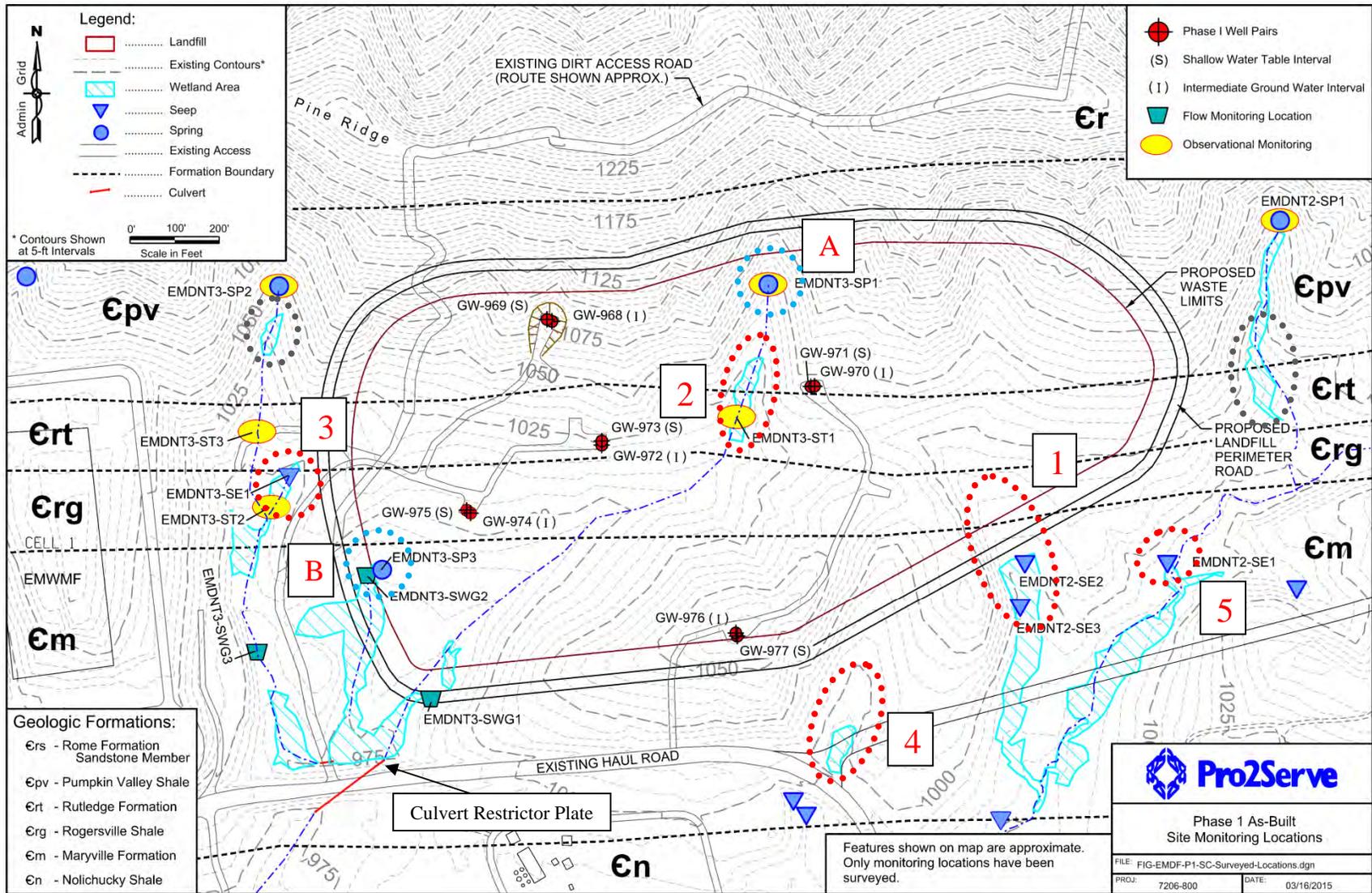


Figure E-68. Locations of Seeps (1-5), and Springs (A/B) at Site 5 Relevant to Groundwater discharge and the Proposed Underdrain System

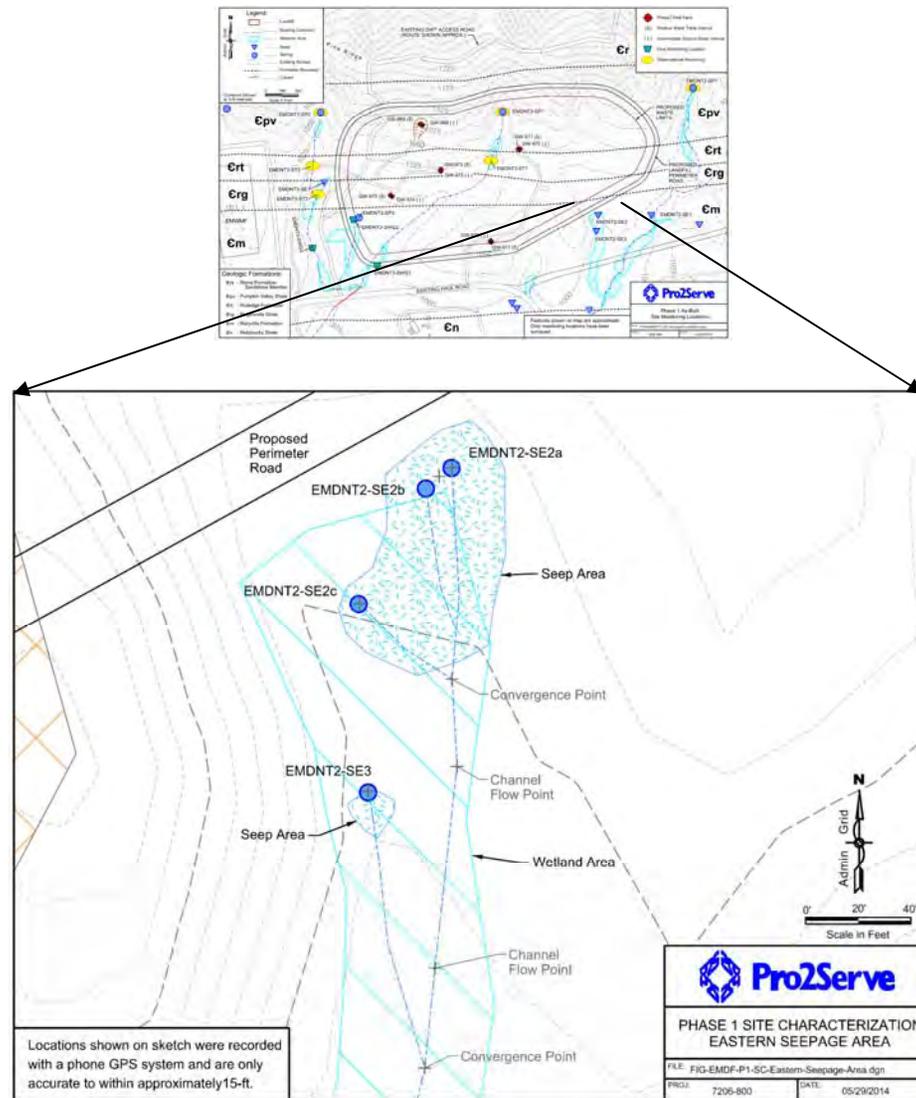


Figure E-69. Site 5 Former Surface Water Features in Groundwater Discharge Zone on the Southeast Side of Site 5 before UPF Haul Road Construction

NOTE: See previous figures for reference to former USGS locations 1100 and 1095 (EMDNT2-SE2/-SE3 locations, respectively).

The site reconnaissance of the NT-2/NT-3 tributaries also indicated that the tributaries include one or more relatively short lengths where the stream channel runs just below the ground surface along soil pipes in the surficial alluvial/colluvial materials only to reappear downstream in surface flow without any noticeable change in volume. Several seep locations and seepage areas were identified by Pro2Serve that were not identified in the USGS study, but these fall within areas delineated and surveyed as a part of the wetlands surveys conducted at and near Site 5. These areas are shown on Figure E-68 and E-69 as wetland areas and most appear to represent zones of groundwater discharge at least during the wetter non-growing season when the water table is at its highest level. No subsurface investigations have been conducted along the NT drainage paths to characterize hydrogeological conditions and interactions between surface water and groundwater within and adjacent to those paths.

Subsections below summarize observations based on the early 2014 Pro2Serve field assessments relative to the previous investigations, the Phase I limited investigation, and preliminary planning for additional characterization at Site 5. Figure E-68 illustrates the locations of seeps and springs referenced to the following descriptions. The locations are reviewed in order from the highest to lowest in terms of the apparent general volume of groundwater discharge at each location, and therefore with the greatest potential for discharge to the various parts of the proposed underdrain system network at Site 5.

Location 1 - Large Seepage Area near EMDNT2-SE2a,b,c, -SE3 (USGS Locations 1090/1095/1100)

Location 1 is the largest seepage area associated with the Site 5 underdrain system. In the Summer/Fall of 2014 this area was completely reworked and regraded from its natural undisturbed state into a pond/basin during the UPF road construction. The area is coincident with part of the proposed underdrain that would underlie Cells 5 and 6. The natural drainage in the area was found to be more complex than suggested by the two USGS spring/seep locations previously identified there [1090 (ST), 1095 (SE), and 1100 (SE)].

During the site traverses in the February/March 2014 wet winter season, multiple seepage faces in this area were observed to discharge and coalesce into distinct small stream channels typically 8–12 in. across and 3–6 in. or more deep that connected into a main channel draining the entire area toward the south into the main NT-2 stream channel. Figure E-69 is a pre-construction closeup schematic drawing of this broad, flat, relatively large groundwater discharge zone and former wetlands area. At least three locations (GPS located as EMDNT2-SE2a, -SE2b, SE2c in Figure E-69) were identified with a visible spring-like flow that drained downslope into coalescing channels into a main trunk stream, with an additional seepage area assumed to be equivalent to the USGS location 1095 (GPS located as EMDNT2-SE3 in Figure E-69). This entire area was boggy and included cattails and other hydrophytic vegetation. The overall area clearly represents a significant discharge zone for the stormwater flow zone and for shallow/intermediate groundwater from upgradient areas.

The area shown in Figure E-69 coincides with the lower part of the underdrain system for proposed Cells 4, 5, and 6 (the Site 5 cells are numbered 1 through 6 from west to east). The area shown in Figure E-69 and two other areas nearby were partially excavated and reconfigured as part of the wetlands mitigation process during recent road construction for the UPF haul road (See previous descriptions and Figures E-62 through E-63). The reconfigured areas shown in Figure E-62 are based on pre-UPF haul road construction design drawings and are not as-built drawings. However, they are very similar to the as-built conditions. The former locations of seeps and seepage areas near USGS locations 1100 (EMDNT2-SE2a, b, c), 1095 (EMDNT2-SE3) and 1125 (EMDNT2-SE1) were excavated during the UPF construction and wetlands mitigation process, but these areas still represent locations of significant groundwater discharge emanating from the Site 5 footprint to the north. Photographs documenting this seepage area before and during construction and wetlands mitigation for the UPF haul road are provided in previous figures. Observations and photos made in August and October 2014 during the UPF reworking of the area demonstrated the presence of shallow groundwater discharge and slow surface flow during the initial upslope cuts made to create the artificial upslope pond and afterwards following completion of the

upslope pond. Field observations indicate that the excavated basins in this area were immediately filled with water that continued to slowly drain downstream under baseflow conditions fed by shallow groundwater discharge. The broad ravine into Pine Ridge located due north of this area appears to funnel and convey shallow groundwater southward from the steeper slopes of Pine Ridge into this topographically low area where the water table intersects with the ground surface. As shown in conceptual design figures (See Section 6 of RI/FS Report), this area is identified for two converging trench drains with a relatively large overlying blanket drain – both as part of the overall underdrain system for this area. The overall seepage area before the UPF construction was roughly delineated as 75–100 ft wide and 200–300 ft long. Subsurface conditions in this area are unknown (e.g. – extent of alluvial and colluvial materials, depths to saprolite, competent bedrock, and the rates and horizontal/vertical hydraulic gradients of groundwater discharge, etc.).

Location 2 – Seep area near EMDNT3-ST1 (Wetland E near USGS 2295)

Location 2 includes the Wetland E area located near USGS stream flow location 2295 and just upstream of the EMDNT3-ST1 Phase I weekly stream flow monitoring location. The area is a relatively flat floodplain area along the upper reaches of the main NT-3 tributary channel bisecting the Site 5 footprint. Site reconnaissance during the wet winter season of 2014 showed several seepage faces with flow indicating shallow groundwater discharge zones where steep upland slopes coincide with the relatively flat floodplain surface. This area is coincident with part of the proposed underdrain system along the primary tributary of NT-3 crossing the EMDF footprint. The nature and extent of regolith (particularly alluvial/colluvial materials) and shallow bedrock materials and groundwater flow/discharge conditions is unknown here and at other similar areas along each of the NT-3 tributary valley floor areas.

Location 3 - Seepage Area at EMDNT3-SE1 (Northern part of Wetland B; USGS location 2270)

This area is a fairly extensive seepage area located at the northeast end of Rosensteel's Wetland B that may be seasonally as large as 40–60 ft across with seepage flow that coalesces into a distinct channel that flows downstream to merge with the main westernmost NT-3 channel draining the valley that heads at USGS location 2260 (EMDNT3-SP2). This area appears to be a localized zone of groundwater discharge during the wet Winter/Spring season and is located along the lower section of a swale draining south and southwest from Pine Ridge. Site reconnaissance suggests that discharge from this seep area may dwindle down to almost nothing during the warm and typically drier parts of the growing season, even though groundwater movement may slowly continue in the shallow subsurface of this area. The EMDF Phase I weekly stream monitoring location EMDNT3-ST2 is located roughly 30–50 ft downstream of this seepage area. This seepage area is coincident with a segment of the conceptual underdrain design on the west side of Site 5. Subsurface hydrogeological conditions here are unknown. Site 5 Phase I weekly estimates of stream channel flow at EMDNT3-ST2 provide data for the 2015 dry season drainage from this area (See DOE 2017).

Location 4 – Seepage Area near intersection of New and Old Haul Roads

The valley just north of USGS seep locations 1040/1045 (Location 4 in Figure E-68) was also reconfigured during the UPF haul road construction. The area is identified on conceptual design drawings for a relatively small underdrain system and outfall south of Cells 4 and 5. This area represents an apparent zone of shallow groundwater discharge draining from the small valley upslope. The USGS identified two seeps (1040/1045) at lower elevations on the downstream side of the Haul Road just south of this area draining from the same small valley. Site reconnaissance before the UPF haul road construction indicated a very small stream channel with minor flow on the north side of the haul road that drained into a culvert leading southwest below the haul road. Subsurface hydrogeological conditions here are unknown.

Location 5 - Seepage area at EMDNT2-SE1 (USGS location 1125)

This area was identified during the Pro2Serve 2014 site reconnaissance as a relatively large seepage area (roughly 20 × 40 ft; estimated, not measured) along the floodplain on the north side of the main NT-2 stream channel. The area was boggy with cattails and other hydrophytic vegetation. Its location along the northwest side of NT-2 suggests that this area may represent a localized area of groundwater discharge originating from upland areas to the northwest within the Site 5 footprint. This area was not included in the proposed underdrain conceptual design. Unlike many other seep areas, this area does not occur at the base of a valley or ravine, suggesting that seepage here may be more influenced by flow along preferential subsurface pathways that do not conform to surface topography. The area was reconfigured during the UPF haul road construction so that the location of the former seepage area may no longer be clearly identifiable. Subsurface hydrogeological conditions here are unknown.

Seep areas cross gradient to the EMDF Site

These two locations are shown on Figure E-68 inside the black dashed oval areas east and west of the Site 5 footprint. While not identified as underdrain network areas, these areas have some potential to receive a portion of groundwater discharge (and therefore potential future groundwater contaminant releases) that could move laterally away from Site 5 in directions parallel with the geologic strike of beds underlying the footprint.

Location A - Headwater spring at EMDNT3-SP1 (USGS location 2310) and other headwater springs

Seeps noted by the USGS at locations 2310 (EMDNT3-SP1) and 1135 (EMDNT2-SP1), were found by Pro2Serve to be distinct continuously flowing small headwater spring locations during the nongrowing Winter/Spring seasons. The same was true for the spring at EMDNT3-SP2 (USGS location 2260). Each marks a distinct point along the valley floor where stream channel flow begins. No obvious stream channels were observed above these locations but a distinct channel was clear below each spring location [since the May 2013 blowdown event, the spring at EMDNT3-SP2 is surrounded with downed trees and brush obscuring the former surface conditions]. These locations were identified for weekly visual assessment and water quality monitoring during the Phase I site investigation. Monitoring results are provided in DOE 2017. The trench drain component of the proposed underdrain system would be extended at least up to the spring at the EMDNT3-SP1 location near the top center of the Site 5 footprint to enhance dewatering and lowering of the water table. Subsurface hydrogeological conditions at and near this spring are unknown.

Location B - Spring at EMDNT3-SP3 (USGS location 2280)

This spring also appears to be a distinct spring rather than a seep but is located well downslope from the steeper sections of Pine Ridge. The areas above and below this spring, near the EMDNT3-SWG2 flume location, is identified as part of the conceptual design for the underdrain system. Subsurface hydrogeological conditions at and near this spring are unknown. A small intermittent wet weather conveyance channel occurs above this location and can be traced far upslope into a narrow valley into Pine Ridge. A traverse along this conveyance on April 17, 2014, identified the locations of two small (<2–3 ft²) wet locations with green algae growth that appeared to indicate locations where very small intermittent seepage flow may have occurred at times during the winter season. A flume (EMDNT3-SWG2) was installed roughly 20 ft downstream of this spring during the Site 5 Phase I investigation to monitor flow rates. Natural runoff upslope of this spring was dramatically altered by logging and road construction during the Phase I investigation [see DOE 2017 – the Site 5 Phase I report for details and maps associated with the reconfiguration of runoff and effects on the surface water hydrology].

3.5.2.6 Site 5 Phase I Investigations of Surface Water

DOE 2017 presents the results of the limited Site 5 Phase I investigation that included a full year of monitoring at several surface water stations at Site 5 (see locations on Figure E-58). The monitoring locations included:

- three cutthroat flume locations for measuring and logging stream flow rates and water quality parameters at 20 minute intervals (EMDNT3-SWG1, -SWG2, -SWG3), and
- weekly point measurements at three headwater spring locations (EMDNT2-SP1, EMDNT3-SP1, EMDNT3-SP2) and three stream channel locations (EMDNT3-ST1, -ST2, and -ST3) for estimates of flow rates and measurements of water quality parameters

The results of the Phase I surface water monitoring are presented in Attachments A and B. Attachment A describes field methods and results for the initial monitoring period from December 2014 through February 2015. Attachment B provides monitoring results for the entire monitoring period ending in November 2015.

3.5.3 Surface Water Contaminant Monitoring Along Lower NT-3 Below Site 5

Surface water samples have been collected annually at two locations along the lower stretches of NT-3 downstream of Site 5 as part of the on-going Water Resources Restoration Program to measure the uranium isotopic composition, nitrate, ^{99}Tc , and VOCs (DOE 2012). These contaminants are associated with releases from the BY/BY site, Hazardous Chemical Disposal Area, Sanitary Landfill, and Oil Landfarm that leach to lower reaches of NT-3, and a nitrate groundwater plume from the S-3 Ponds that has migrated in the Nolichucky Shale and which partially discharges to surface water along downgradient flow paths. As reported in DOE (2012), a sample collected at monitoring station NT3-1E immediately downstream of the culvert under the Haul Road did not contain measureable uranium, nitrate, ^{99}Tc , or VOCs. Samples collected at the NT-3 integration point along the southernmost segment of NT-3 all contained measurable uranium and one sample contained a trace of nitrate. No ^{99}Tc or VOCs were detected in these samples. Uranium (^{234}U and ^{238}U) concentrations at the NT-3 integration point declined steadily from 1999 through 2007 but then began to increase again. Continuous flow-paced sampling was resumed at the lower NT-3 monitoring station because the uranium levels exceeded the 4.3 kg/year flux standard set in the ROD. Differences between the pre-remediation and post-remediation isotopic composition of uranium suggests that contributions are from a different source than the BY/BY (DOE 2012).

Prior to the completion of remedial actions in 2003, the lower reaches of NT-3 south of Site 5 were affected by contaminants, mainly uranium and mercury, leaching from the BY/BY site. The lower segment of NT-3 below Site 5 is sampled for four quarters near the end of each Five-Year Review period and analyzed for TDEC AWQC, and uranium flux is measured quarterly each year. Water at the NT-3 sampling station upstream of the confluence with Bear Creek generally meets AWQC, but exceeded the AWQC for heptachlor for one of the four quarterly samples collected during 2010. The annualized uranium flux continues to exceed the NT-3 goal of 4.3 kg/year. These contaminants are most likely from the BY/BY site, Hazardous Chemical Disposal Area, or Unit 6 Landfill on the east side of NT-3. The Site 5 footprint is located well enough upstream of historical contaminants along NT-3 such that detection monitoring should not be influenced by any downstream contaminants from the sources described above.

3.6 SITE 5 HYDROGEOLOGY

The previous subsurface investigations completed on either side of Site 5 provide a considerable amount of geotechnical and hydrogeologic data relevant to likely conditions at Site 5. The limited Phase I investigation completed in 2014/2015 involved the installation, testing, and monitoring of five cluster wells and provides the only site-specific subsurface data for the Site 5 footprint. The results of previous

investigations surrounding Site 5 are summarized above along with references to original documents providing investigation findings. The hydrogeological site conceptual model for Site 5 is presented in Section 2.8.

The results of the Site 5 Phase I investigation are presented in DOE 2017. They include detailed descriptions of Site 5 hydrogeology and graphics illustrating subsurface conditions based on the limited site-specific data collected to date. This report provides a comprehensive summary of field methods, findings, and interpretations of regolith and bedrock hydrogeology at Site 5 based on sampling and analysis of soil/saprolite and rock cores, borehole geophysical logging and heat pulse flow meter tests, slug and packer tests, geotechnical lab analysis, and hourly groundwater monitoring for a full year. Detailed site cross sections provided in Plates (DOE 2017) illustrate subsurface hydrogeological conditions, and water table (potentiometric surface) contour maps illustrate generalized shallow groundwater flow paths at and near Site 5 representative of seasonal high water table conditions. Hydrographs of precipitation data and water levels in the shallow/intermediate depth Phase I well clusters illustrate spatial and temporal variations in groundwater levels in response to the frequency and duration of precipitation events and broader seasonal changes in precipitation and evapotranspiration.

The Phase I investigation was intended to demonstrate the suitability of Site 5 as a viable location for the proposed EMDF in response to specific concerns regarding Site 5 (see TDEC/DOE correspondence related to the limited Phase I investigation work plan; DOE 2013). If Site 5 were selected, then additional investigations would be completed at Site 5 to support more complete characterization and engineering design.

4. SITE 6B – EAST BEAR CREEK VALLEY

Very little site-specific data are available at and near Site 6b. The following subsections review the site location, general site features, limited results of previous investigations, and the surface water and hydrogeological conditions at and near Site 6b. The hydrogeological site conceptual model for BCV and Site 6b were presented in Section 2.8 and may be referenced in relation to the site descriptions below.

4.1 SITE 6B LOCATION AND GENERAL SITE CONDITIONS

Figure E-70 shows site topography and key features of the proposed Site 6b footprint and surrounding areas. Site 6b has been significantly altered by soil borrow removal and by construction activities associated with the adjacent EMWMF. The original undisturbed elevations across the site are illustrated in subsequent site figures; the recent much lower and level site topography and alterations to the site are illustrated in Figures E-70 and E-71. Conceptual design cross sections through Site 6b (provided in the RI/FS Report) indicate as much as 50 ft of regolith has been removed across the former crest of the footprint area for borrow material, placing the current ground surface at Site 6b much closer to the underlying water table. Figure E-71 is a 2015 satellite image showing current conditions at Site 6b and relationships with the adjacent EMWMF and BCBG.

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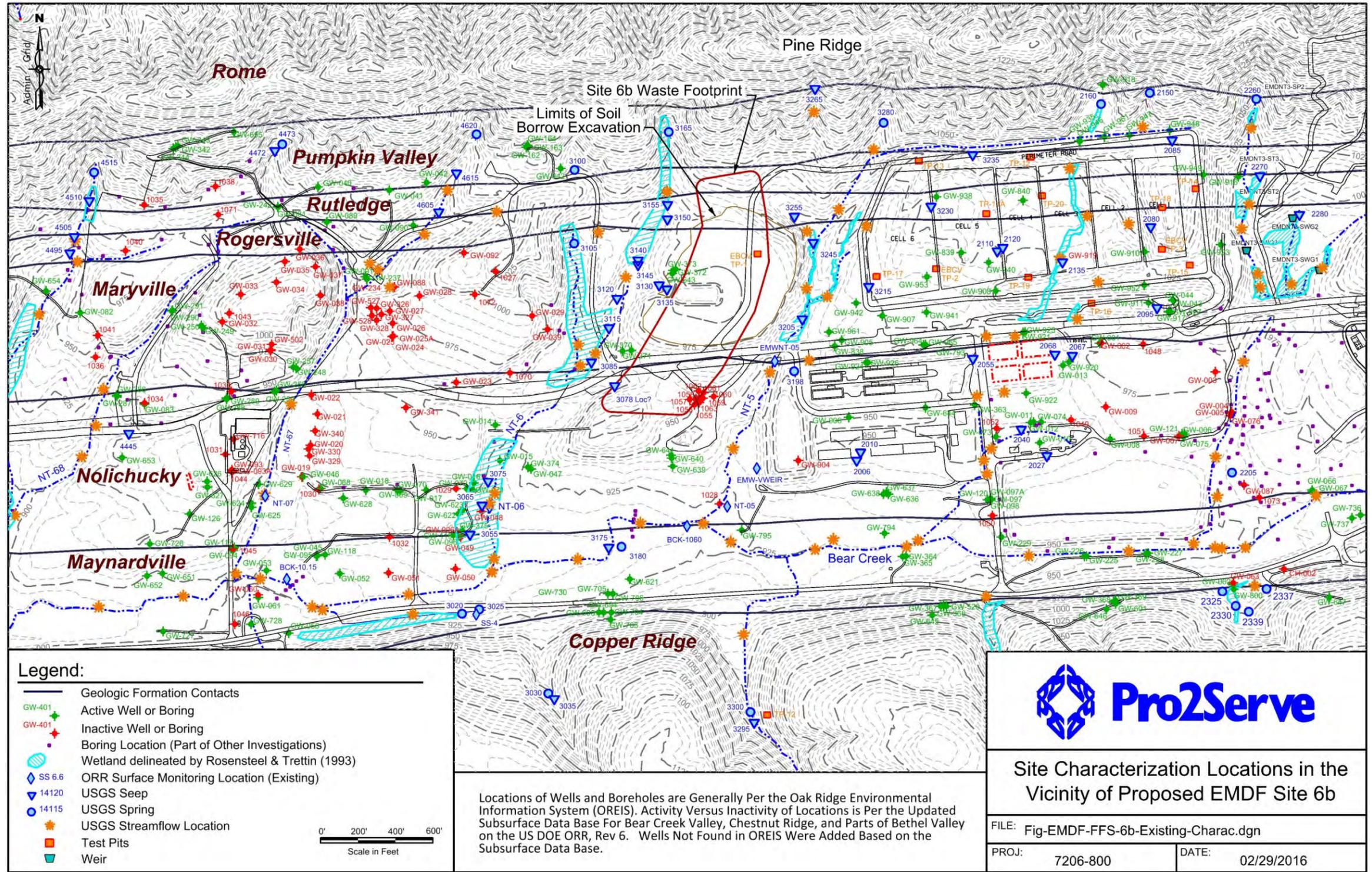


Figure E-70. Key Site Features and Previous Investigation Locations at Proposed EMDF Site 6b

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Figure E-71. 2015 Google Satellite Image Roughly Centered on Site 6b

North of the Haul Road, the figure illustrates grass covered areas encompassing the previous soil borrow area crossed by an EMWWMF access road and runoff basin within the 6b footprint.

As shown in Figures E-1 and E-9, Site 6b is unique in that it is much longer and narrower in a general north-south direction relative to the other proposed EMDF sites. Sandwiched between the existing EMWWMF on the east and the BCBG site on the west, the footprint is constrained to a relatively narrow upland area between NT-5 and NT-6. To best accommodate the estimated waste volume requirements, the footprint is elongated farther north and south relative to the other sites. This places the southern part of the footprint much closer to karst features within the outcrop belt of the Maynardville limestone south of the site and extends the northern margin of the footprint up against the lower south flanks of Pine Ridge.

From north to south, the footprint spans the outcrop belts of the Friendship/Rutledge, Rogersville, Dismal Gap/Maryville, and the lower third of the Nolichucky Shale. Figure E-70 illustrates the NT-5 and NT-6 stream channels bordering the east and west sides of Site 6b, and the Bear Creek channel south of the footprint draining the upper watersheds of BCV toward the southwest. Wetland areas identified by Rosensteel and Trettin (1993) are shown in and adjacent to the Site 6b footprint along the middle and upper reaches of NT-5 and NT-6. Other features include the USGS spring, seep, and stream channel inventory and flow measurement locations and the outcrop belts of the geologic formations underlying Site 6b and adjacent areas. The contact between the Nolichucky Shale and Maynardville Limestone is located at a distance of 597ft south of the southern waste limit boundary at Site 6b.

The Site 6b footprint is centered across the former crest of a knoll underlain by the Dismal Gap/Maryville formation, leveled by the borrow excavations. Elevations across the waste footprint range from around 1015 ft on the north along the lower flanks of Pine Ridge to around 950 ft near the southeast and southwest corners of the footprint, over a range of 65 vertical feet. The main leveled part of the site sits at an elevation of about 975 ft. The northern margins of the footprint sit across a natural saddle between Pine Ridge and the former Dismal Gap knoll. Current slopes drop relatively gently toward the adjacent NT-5/NT-6 valleys east and west of the footprint and toward the valley floor along Bear Creek to the south. A pronounced northward bend along Bear Creek places it much closer to the southern boundary of the footprint than any of the other proposed EMDF sites (~550 ft from the southern boundary – See distances among the sites shown in Figure E-7). As shown in the satellite image, most of the Site 6b footprint is open with grass cover. Forested areas occur along the footprint margins adjacent to the NT-5/NT-6 valleys and adjacent to Bear Creek. The runoff sediment control basin near the left center of the footprint appears to coincide with a former east-west trending ravine that drained to the southwest into NT-6 as it still does. As shown in Figure E-9 (BCV watershed map), the southern waste limit boundary at Site 6B is the closest to Bear Creek and the Nolichucky/Maynardville contact among the four proposed EMDF sites. The closer proximity offers less opportunity for natural subsurface attenuation of contaminants within the predominantly clastic rock formations of the Conasauga Group occurring north of the Maynardville Limestone where karst features exist.

Figures E-1 and E-9 show that Site 6b is located in the eastern part of BCV in land use Zone 3 designated as DOE controlled industrial use. Site 6b (along with Site 5) is located among other historical waste sites in EBCV where source areas and groundwater contaminant plumes occur. Future subsurface contaminant releases from Site 6b could commingle along downgradient surface water and groundwater flow paths with existing contaminant plumes emanating from the adjacent EMWMF and BCBG, as well as groundwater contaminant plumes along Bear Creek that originate from the S-3 ponds and other sources farther upstream and upgradient in EBCV (See Figure E-2).

4.2 PREVIOUS INVESTIGATIONS AT AND NEAR SITE 6B

Previous reports of investigations at Site 6b are limited and mostly related to wetland and surface water assessments previously described that include wetland delineations completed by Rosensteel and Trettin (1993) and the 1994 USGS spring, seep, and stream flow inventory for BCV. Well location maps in the Y-12 subsurface database for BCV (B&W Y-12 2013) show several wells at or near Site 6b between NT-5 and NT-6 and north of Bear Creek. Figure E-70 shows the locations of wetlands, USGS inventory locations, and active and inactive wells at and near the Site 6b footprint. Additional details associated with the available well data are presented below in Section 4.4. The Y-12 subsurface database provides some basic data for the wells but boring logs with subsurface descriptions and other data, and well construction logs are not provided.

While the site-specific data at Site 6b are limited, several more well locations and surface water monitoring stations occur at and surrounding Site 6b relative to the general absence of data at Site 7a/7c. The characterization data available for Site 6b is primarily associated with the investigation of historical

waste sites such as the BCBG located just west of Site 6b, and of groundwater contaminant plumes adjacent to and south of Site 6b. Additional site characterization data along geologic strike with and east of Site 6b are available from previous investigations at the EMWMF and Site 5. Although not site-specific to the 6b footprint, the results from these sites are similar to conditions likely to exist at Site 6b. Results from previous investigations at and near Site 6b are summarized in the following sections, and provide the foundation for future investigations if Site 6b is selected for waste disposal.

4.3 SITE 6B SURFACE WATER HYDROLOGY

Surface water runoff at Site 6b flows mostly east and west directly into the adjacent north-south trending tributaries of NT-5 and NT-6, but the soil borrow activities have eliminated ravines cutting across the former knoll north of the Haul Road, and road construction and site use across much of the Site 6b footprint have greatly altered the original natural runoff conditions. Available maps suggest that there are no stream channels along the southern margin of Site 6b that drain directly into Bear Creek. Two relatively small areas have been identified for underdrains in the conceptual design for Site 6b. One occurs at the northeast corner of the footprint along a sub-tributary of NT-5. The other area is located along the west central edge of the footprint (see conceptual design drawings for Site 6b for details). That area is at western downstream end of a ravine that formerly cross cut the former knoll north of the Haul Road. The wetlands delineated along the middle and upper reaches of NT-5 and NT-6 suggest shallow groundwater below the Site 6b footprint upland area migrates predominantly along downgradient pathways parallel to geologic strike to discharge along floodplain areas and stream channels along the valley floors on either side of the footprint.

The primary source of quantitative data for surface water hydrology at Site 6b comes from the 1994 USGS inventory report by Robinson and Johnson (1995). Data are also available from BCV surface water monitoring stations along the lowest reaches of NT-5 and NT-6 near their junctions with Bear Creek (stations NT-05 & NT-06), and at station BCK 10.60 along Bear Creek about halfway between the NT-5/NT-6 junctions (See locations on Figure E-70). Surface water monitoring stations associated with the EMWMF are located along the middle and lower reaches of NT-5 (EMWNT-05 and EMW-VWEIR on Figure E-70). Water quality and stream flow monitoring data for these locations are available in the DOE ORR OREIS database system accessible online.

Figures E-72 and E-73 present the USGS base flow point measurements in cfs for seep, spring, and stream channel locations at and surrounding Site 6b for March and September 1994, respectively. These figures also illustrate the original topographic contours (in green) over the former knoll near the center of the site which has subsequently been leveled for soil borrow. The March measurements represent base flow conditions during the typical spring wet season and the September measurements represent base flow conditions during the typical late summer/fall dry season. Flow measurements are presented for the NTs and the section of Bear Creek south of Site 6b. As noted above, the zero values indicate flows below the minimum reportable discharge of 0.005 cfs (2.2 gpm). The zero values do not indicate the stream channels were necessarily dry but that stream flow rates were extremely low and immeasurable using the USGS field methods and equipment. Also as noted above, some of the GPS plotted locations were moved to better coincide with stream channels, site topography, and the locations shown on the USGS schematic drawings.

The two seep locations at USGS stations 3130 and 3135 within or close to the borrow area may have been eliminated, but March and September measurements were recorded as zero. Elsewhere the USGS locations appear to be unimpacted by site clearing/grading work. The “zero” base flow in both the wet and dry season measurements at 3130 and 3135 suggest that seepage flow was recognizable even if not measureable. No recent field reconnaissance has been conducted at Site 6b to verify or document conditions at any of the USGS locations.

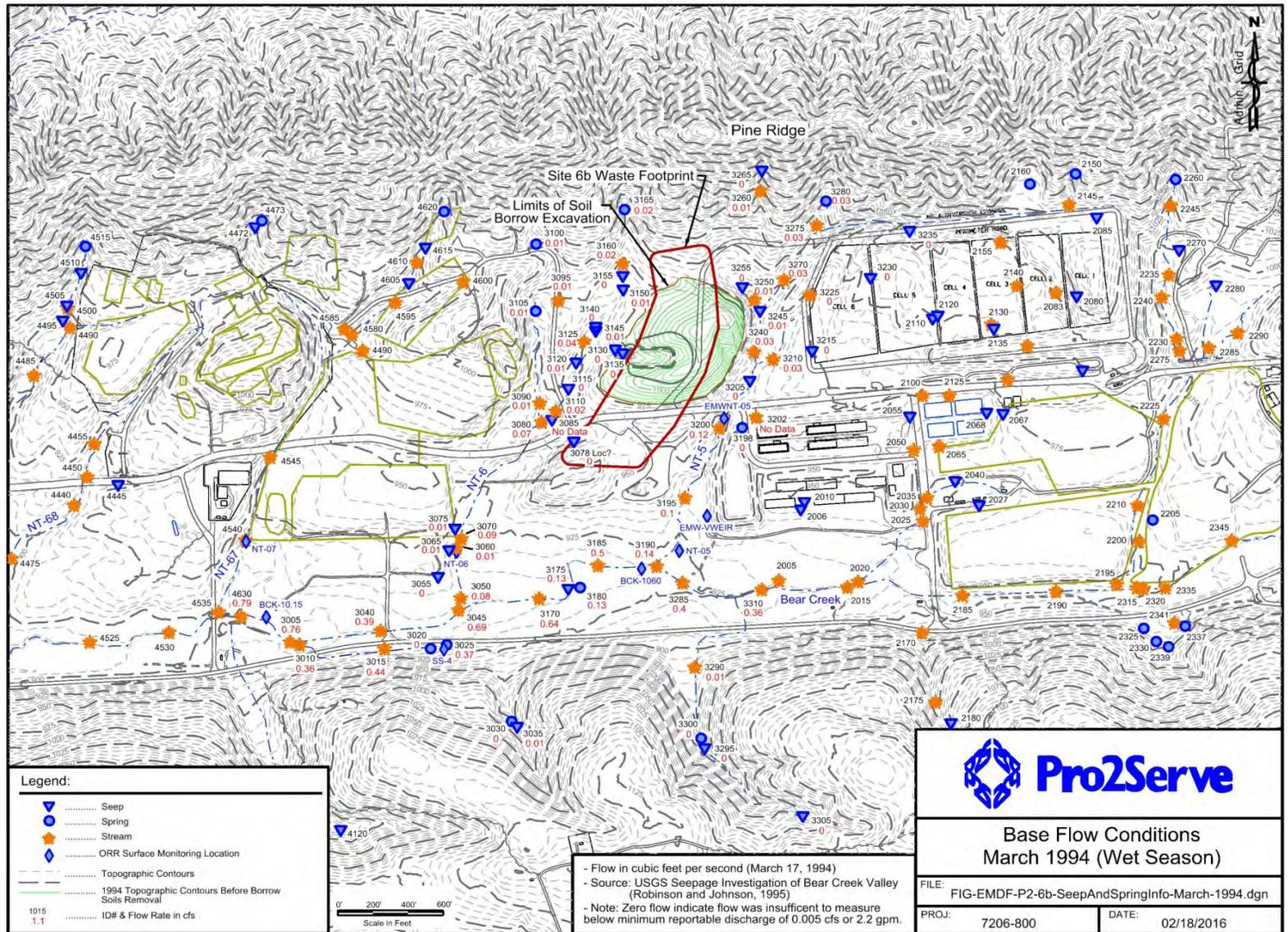


Figure E-72. USGS Flow Rates Measured under Base Flow Conditions, Site 6b View 1
(March 1994 at locations surrounding Site 6b)

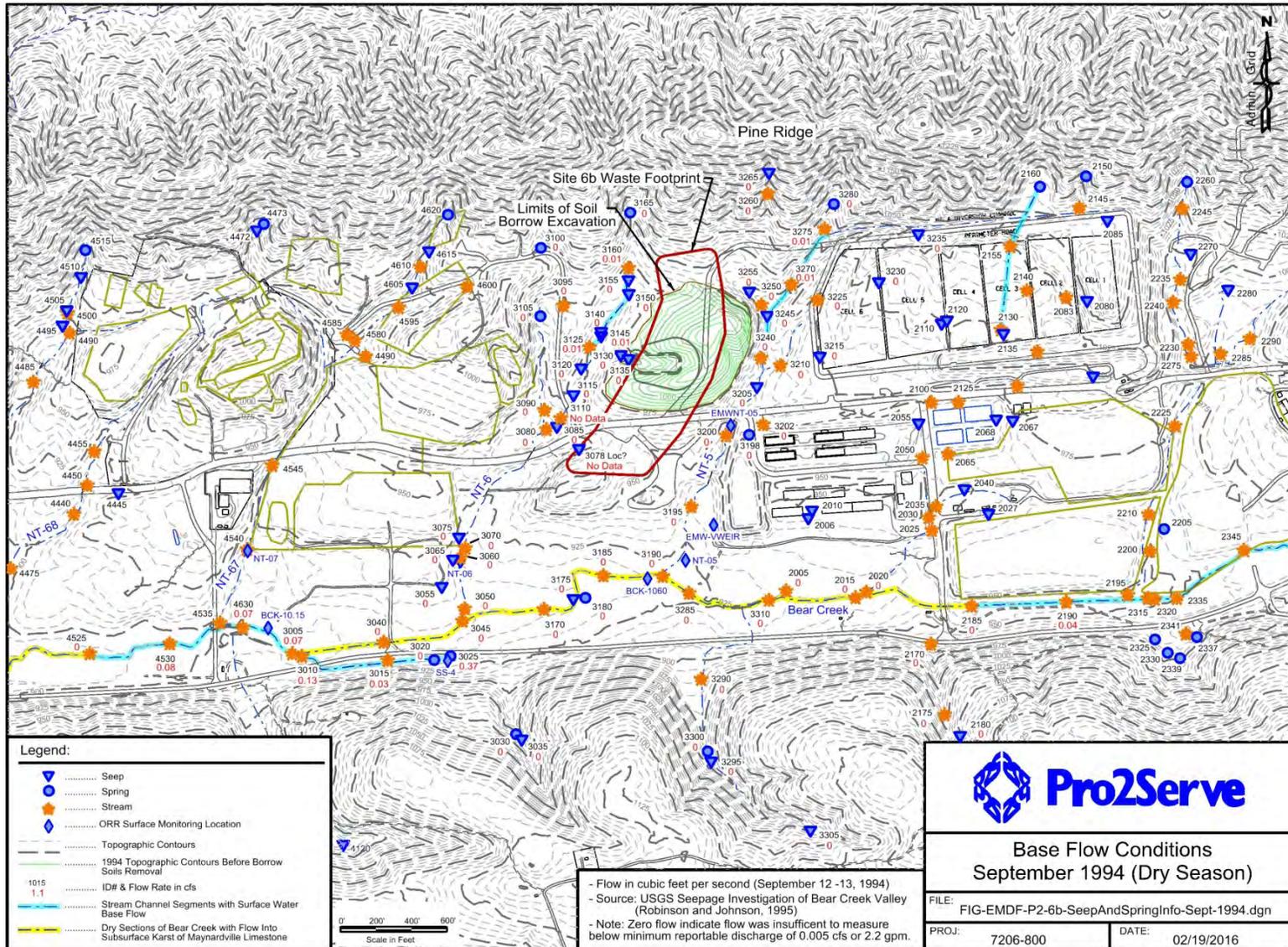


Figure E-73. USGS Flow Rates Measured under Base Flow Conditions, Site 6b View 2
(September 1994 at locations surrounding Site 6b)

The March data indicate base flow along NT-5 ranging from 0.03 cfs at the headwater spring north of 6b increasing downstream to flows of 0.10-0.12 cfs on the middle to lower reaches of NT-5. The March data also show continuous base flow along NT-6 from 0.02 cfs at the headwater spring down to 0.08-0.09 cfs along the lower reaches of NT-6 near Bear Creek. March flow along Bear Creek south of Site 6b is shown to be continuous, ranging from 0.36 to 0.79 cfs. In great contrast, the September base flow data on Figure E-73 illustrates a dry segment of Bear Creek up and downstream of Site 6b where all of the baseflow surface water during the dry season is diverted into subsurface conduits within the karst flow system of the Maynardville Limestone. This dry segment, highlighted in yellow on Figure E-73, is several hundred feet long and occurs between USGS station 2185 and 3005. The BCV RI Report (DOE 1997) provides detailed descriptions of this and other segments along Bear Creek based on more detailed flow rate monitoring along Bear Creek. The September base flow data along NT-5 and NT-6 also indicate mostly zero flows except for segments along the upper reaches of NT-5 and NT-6 where low flows of 0.01 cfs were recorded as highlighted in blue in Figure E-73.

Except for the segment of dry season baseflow capture along Bear Creek, the USGS data near Site 6b is reasonably consistent with similar data for the other EMDF sites. Results suggest that dry season NT stream base flow is negligible but may occur during short intermittent pulses after significant rainfall/runoff events. As noted for Site 7a/7c and 14, the full year of Site 5 Phase I stream monitoring data strongly suggests that wet season stream flow along NT-5 and NT-6 is likely to be continuous. While the NT dry season flow is intermittent, the USGS data suggest that flow along Bear Creek south of Site 6b is continuous only during the wet nongrowing season even though it is almost certainly perennial within the karst conduits below the stream channel of Bear Creek. The results also suggest that over the course of a year some or all of the surface water draining from the NT-5 and NT-6 watersheds is diverted to subsurface conduits where those stream channels cross into the outcrop belt of the Maynardville Limestone along the lower reaches of NT-5 and NT-6 (See geologic contact location on Figure E-70, only 597 feet below the south edge of the Site 6b footprint).

4.4 SITE 6B HYDROGEOLOGY

The detailed subsurface hydrogeological conditions at Site 6b are poorly known but data available from a few well clusters in and adjacent to the footprint provide some basic site characterization data. Analysis of the Y-12 subsurface database indicates a total of eleven wells clustered at five locations within the upland area between NT-5 and NT-6, and north of Bear Creek (See Figure E-70). The Y-12 database report (B&W Y-12, 2013) does not include copies of original descriptive boring or well construction logs, but does include some well construction data, depths to the top of weathered and fresh bedrock, water level data (max/min/mean values), approximate dates of water quality sampling, and other general information about the wells.

Among the eleven wells, GW-909 was the only well apparently formerly located within the waste footprint. The Y-12 database maps show the location near the center of the footprint but the well was shallow (total depth of 26.10 ft bgs), plugged and abandoned in 1991, and the borehole would have been completed eliminated during site leveling. The database indicates no water level data or sampling history for GW-909. Each of the other four well locations at Site 6b includes either two or three well clusters completed at shallow to intermediate levels in the saturated zone. Total depths of these wells range from 24.3 ft in GW-641 to 158 ft in GW-373. These wells generally include water level data and were sampled for water quality. If Site 6b is selected, the available subsurface data from the five locations could provide some fundamental control points for depths to groundwater and bedrock, but additional data would be needed for understanding detailed hydrogeological conditions and to support engineering design.

Detailed groundwater contaminant plume maps and cross sections presented in Volume 2 of the Groundwater Strategy report for the ORR (UCOR 2013a) illustrate the extent of nitrate, alpha, beta, and VOC [represented by trichloroethene (TCE)] groundwater contamination in the shallow (<100 ft depth)

and intermediate/deep intervals (>100 ft depth) in EBCV around Site 6b. The plume maps illustrate no nitrate and no beta contamination near Site 6b. However, the plume maps illustrate alpha activity in shallow groundwater near the GW-047/GW-374 cluster and TCE contamination in shallow groundwater at the GW-047/GW-374 cluster and near the GW-370/GW-371 cluster along the southwest and west margins of Site 6b. The occurrences along the margins of Site 6b appear to represent relatively low concentrations along the upgradient eastern margins of plumes originating from the BCBG. EMDF groundwater detection and compliance monitoring that would be required along the western and southwestern downgradient margins of Site 6b have the potential to be complicated by some contaminants originating from the BCBG and potential future commingling of groundwater contamination from Site 6b. Complications might also occur in establishing statistically valid background levels for baseline groundwater chemistry at Site 6b prior to initial disposal operations (based on at least four quarters of groundwater sampling and analysis). Detailed results of groundwater sampling and laboratory analysis from the wells at and near Site 6b have not been evaluated but should be available in the OREIS database.

The “Pickett B” and adjacent wells south of Bear Creek and Site 6b (see the several wells near GW-705 in Figure E-70) provide subsurface data for karst flow conditions and water quality in the Maynardville Limestone. But wells are absent directly north of these wells in the vicinity of Bear Creek and the lower more shallow stratigraphic intervals of the Maynardville, where groundwater contaminants potentially spreading south from Site 6b might first enter the Maynardville flow regime.

Water table contour maps are not available for Site 6b, but maps for Sites 14 and 5, and for the EMWMF indicate the likelihood that the water table is elevated below the upland areas of the 6b waste footprint and slopes primarily toward the east, west, and south to converge with stream channels and near surface regolith/floodplain materials along the lengths of NT-5 and NT-6, and along Bear Creek to the south. The significant removal of borrow (regolith soils and saprolite) at 6b suggests that the water table may be closer to the flattened and lowered ground surface at 6b relative to similar upland areas that have not been excavated. Generalized groundwater flow paths and hydraulic gradients at Site 6b are likely to be similar to those at the other EMDF sites as modified by local topography. Horizontal gradients may be lower than at the other sites based on excavation and leveling at Site 6b. Bedding plane fractures and joints that are strike-parallel will generally tend to drain groundwater more rapidly toward the adjacent NTs than toward the south across the strike of the beds. As previously noted, the water table is constrained during the wet season to elevations at or just below the stream channels along the lengths of the NT tributaries and Bear Creek adjacent to the site.

5. SITE 7A/7C – CENTRAL BEAR CREEK VALLEY

Similar to Site 6b, almost no site-specific data are available at and near Site 7a/7c. The following subsections review the site location, general site features, limited results of previous investigations, and the surface water and hydrogeological conditions at and near Site 7a/7c. The hydrogeological site conceptual model for BCV and Site 7a/7c are presented above in Section 2.8 and may be referenced in relation to the site descriptions below.

5.1 SITE 7A/7C LOCATION AND GENERAL SITE CONDITIONS

Figure E-74 shows site topography and key features of the proposed Site 7a/7c footprint and surrounding areas. The figure illustrates the NT-10 and NT-11 stream channels bordering the east and west sides of Site 7a/7c and Bear Creek south of the footprint and draining the BCV watershed toward the southwest. Wetland areas identified by Rosensteel and Trettin (1993) are shown in and adjacent to the Site 7a/7c footprint along the middle and upper reaches of NT-10 and NT-11.

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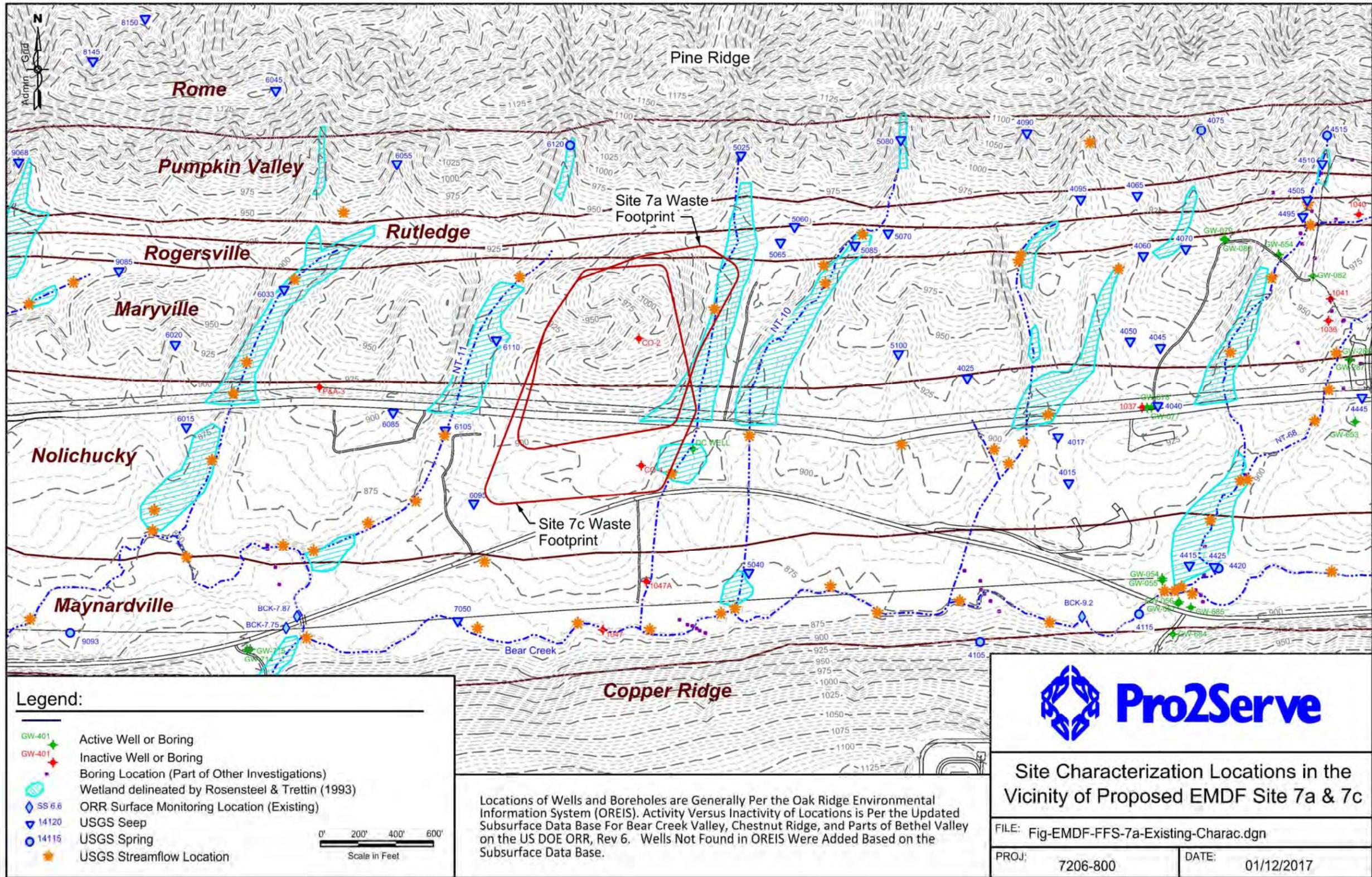


Figure E-74. Key Site Features and Previous Investigation Locations, Site 7a/7c

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Other features include the USGS spring, seep, and stream channel inventory and flow measurement locations and the outcrop belts of the geologic formations underlying Site 7a/7c and adjacent areas. The contact between the Nolichucky Shale and Maynardville Limestone is shown at a distance 593 ft south of the southernmost waste limit boundary of Site 7a/7c.

The Site 7a/7c footprint is centered just south of the crest of the knoll or spur ridge that is underlain by the Dismal Gap/Maryville formation. The footprint spans the entire outcrop width of the Dismal Gap/Maryville and extends southward across roughly a third of the outcrop belt of the lower Nolichucky Shale. Elevations across the footprint range from around 1050 ft on the crest of the Dismal Gap knoll to 895 ft at the southwest corner, or 155 vertical feet. The northern edge of the footprint sits just south of a saddle between Pine Ridge and the Dismal Gap knoll. Slopes drop sharply along the east side of the footprint into the adjacent valley of the west tributary of NT-10 (designated as Drainage (D)-10W).

As shown in the 2015 satellite image of Figure E-75, Site 7a/7c and the surrounding area are entirely forested except for areas along the south side of the footprint between the Haul Road and Bear Creek Road, where the area has been cleared. The cleared area includes a recent soil borrow area south and southwest of the southern footprint margin, and two newly constructed wetland basins completed in 2015 for wetland mitigation.



Figure E-75. Circa 2015 Google Satellite Image Roughly Centered on Site 7a/7c

As shown in Figure E-9 (BCV watershed map), the southern waste limit boundary at Site 7a/7c is closer to Bear Creek and the Nolichucky/Maynardville contact than the equivalent boundary at Site 5. Unlike the other three proposed footprints, the 7a/7c footprint does not extend as far north as the other sites, placing the entirety of the waste mass relatively closer to Bear Creek relative to the other EMDF sites. Relative to the other EMDF sites, Site 7a/7c is also located near the middle length of BCV roughly midway between the headwaters region and SR 95. Site 7a/7c is located in land use Zone 2 designated for future recreational use goal in the BCV ROD, whereas Site 6b is located farther upstream in BCV within Zone 3, designated as DOE controlled industrial use goal (see Figure E-1). Site 7a/7c is located in a mostly

undisturbed forested area of BCV around 2000 ft southwest of the BCBG, the historical waste site located farthest downstream in Zone 3. The Site 7a/7c footprint is located within the mid to upper reaches of the NT-10/NT-11 tributaries upslope and hydraulically upgradient of and isolated from groundwater contaminant plumes and surface water contaminants emanating from the waste sites in Zone 3 of EBCV (See Figure E-2).

5.2 PREVIOUS INVESTIGATIONS AT AND NEAR SITE 7A/7C

Previous reports of investigations at Site 7a/7c are limited and mostly related to wetland and surface water assessments. They include the wetland delineations completed by Rosensteel and Trettin (1993) and the 1994 USGS spring, seep, and stream flow inventory for BCV. Well location maps in the Y-12 subsurface database for BCV (B&W Y-12 2013) show only five wells at or near Site 7a/7c between NT-10/NT-11 and north of Bear Creek (see well locations shown on Figure E-74). Of those only one is designated as active (DC Well), with the other four designated as inactive wells (CO-2, CO-4, 1047, and 1047A). Only one location (CO-2) is within the footprint of Site 7a/7c. The other locations are south of the footprint. A 1995 report by SAIC is noted in the Y-12 database with regard to the wells near Site 7a/7c but the database report does not include a full report reference so the purpose of the wells is unclear. The Y-12 database report provides some basic well construction data for the wells but boring logs with subsurface descriptions and other data, and well construction logs are not provided. The subsurface data for Site 7a/7c is therefore quite limited.

5.3 SITE 7A/7C SURFACE WATER HYDROLOGY

Figure E-74 illustrates delineated wetlands and the nearest USGS inventory locations for springs, seeps, and stream measurement locations at and near Site 7a/7c. Surface water runoff at Site 7a/7c flows mostly east and west directly into the adjacent north-south trending tributaries of D-10W and NT-11. Runoff to the north flows toward the saddle between Pine Ridge and the ridge crest near the center of the 7a/7c footprint. Runoff along the southern third of the footprint flows to the southeast and southwest into the lower reaches of NT-10 and NT-11; surface water at Site 7a/7c does not follow any valleys or ravines directly into Bear Creek to the south of the site. One major ravine drains to the west-southwest near the center of the footprint. The north-south trending course of D-10W is identified as a drainage pathway that may warrant an underdrain at Site 7a/7c (see conceptual design for Site 7a/7c for details). The wetlands delineated along the mid reaches of D-10W and NT-11 suggest shallow groundwater below the Site 7a/7c footprint upland area migrates predominantly along downgradient pathways parallel to geologic strike to discharge along floodplain areas and stream channels along the valley floors on either side of the footprint.

The primary source of quantitative data for surface water hydrology at Site 7a/7c comes from the 1994 USGS inventory report by Robinson and Johnson (1995). Two BCV surface water monitoring stations along Bear Creek nearest Site 7a/7c occur upstream at BCK 9.20 just below the confluence of Bear Creek and NT-9, and downstream of Site 7a/7c just south of the culvert where Bear Creek flows north under Bear Creek Road (see Figures E-74 and E-76). Monitoring data for these locations and others along Bear Creek are available in the DOE ORR OREIS database system available online. Figures E-76 and E-77 present the USGS base flow point measurements in cfs for seep, spring, and stream channel locations at and surrounding Site 7a/7c for March and September 1994, respectively. The March measurements represent base flow conditions during the typical spring wet season and the September measurements represent base flow conditions during the typical late summer/fall dry season. The locations cover the primary ravine cross cutting the Site 7a/7c footprint and one just south of the footprint, and the watersheds of NT-10 and NT-11, as well as the section of Bear Creek to the south of Site 7a/7c. As noted above, the zero values reported by the USGS indicate that flow was insufficient to measure below the minimum reportable discharge of 0.005 cfs (2.2 gpm).

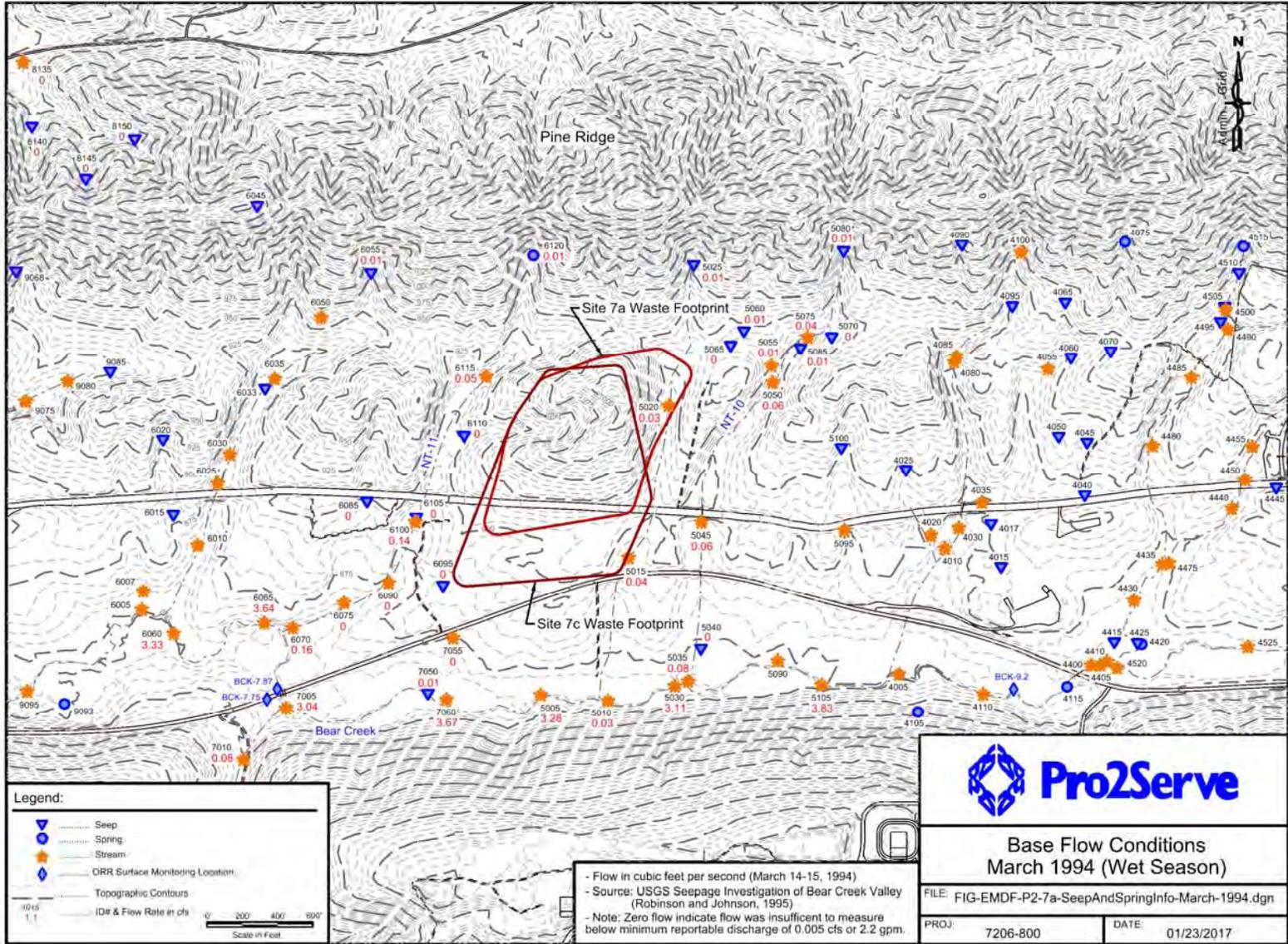


Figure E-76. USGS Flow Rates Measured Under Base Flow Conditions, Site 7a/7c View 1
(from March 1994 at locations surrounding Site 7a/7c)

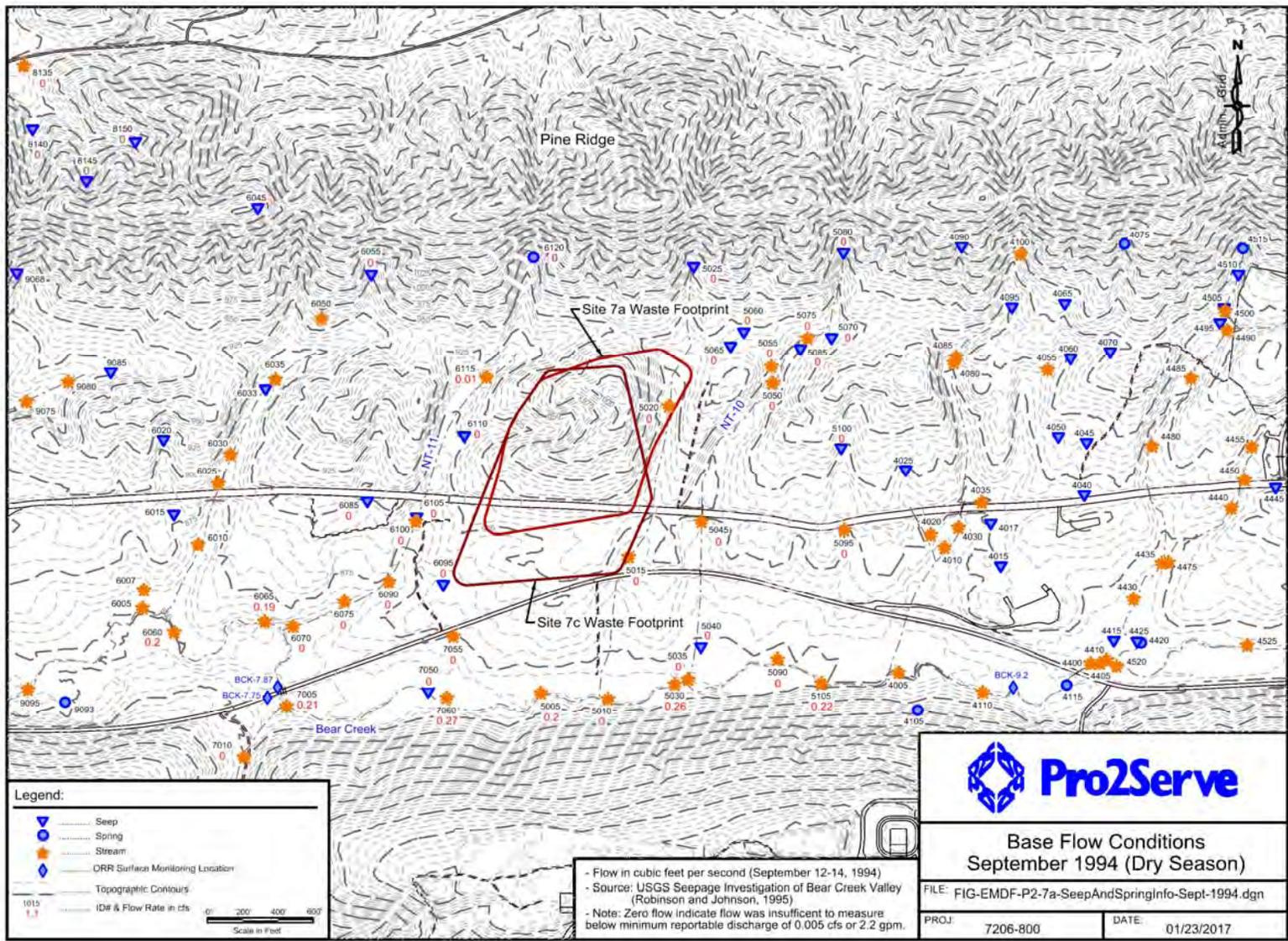


Figure E-77. USGS Flow Rates Measured Under Base Flow Conditions, Site 7a/7c View 2
(from September 1994 at locations surrounding Site 7a/7c)

The zero values do not indicate the stream channels were necessarily dry but that stream flow rates were extremely low and immeasurable using the USGS field methods and equipment. Also as noted above, some of the GPS plotted locations were moved to better coincide with stream channels, site topography, and the locations shown on the USGS schematic drawings.

For March and September, the USGS data show zero base flow at the seep (6110) located within the 7a/7c footprint, and zero base flow at the seep just southwest of the footprint (6095). The “zero” base flow in both the wet and dry season measurements at these two locations suggest that seepage flow was recognizable (probably at least during the wet season event) even if not measurable. No recent field reconnaissance has been conducted at Site 7a/7c to verify or document conditions at any of the USGS locations.

The March data indicate base flow along D-10W ranging from 0.01 cfs at a headwater seep north of 7a/7c increasing downstream to flows of 0.03-0.04 cfs on the lower reaches of D-10W. Site topography and the USGS schematic drawings indicate that D-10W flows directly south to Bear Creek without joining the channel along NT-10 just east of D-10W. The March data also show continuous base flow along NT-11 from 0.01 cfs at a headwater spring down to 0.14 cfs near its confluence with Bear Creek. March flow along Bear Creek south of Site 7a/7c is shown to be continuous, ranging from 3.04 to 3.83 cfs. September base flow along Bear Creek is also continuous but an order of magnitude less than March base flow – ranging from 0.19 to 0.27 cfs. Not all of this flow increases downstream suggesting the possibility of some potential loss to subsurface karst conduits in the area around the NT-11 junction where flows are lower than those upstream. The September base flow data for NT-10 and D-10W are zero across the entire length of these tributaries, and similar along NT-11 except for a central reach along the west side of the 7a/7c footprint where the USGS maps indicate minor flow of 0.01 cfs (4.5 gpm) at and below station 6115 down to station 6105 where zero flow recurs down to the confluence with Bear Creek.

The USGS data near Site 7a/7c is consistent with similar data for other EMDF sites and suggests that dry season NT stream flow adjacent to the site that occurs between intermittent pulses of rainfall/runoff events may be negligible. The full year of Site 5 Phase I stream monitoring data strongly suggest that wet season stream flow along NT-10/D-10W and NT-11 is continuous. While the NT dry season flow is intermittent, the USGS data suggest that flow along Bear Creek south of Site 7a/7c is perennial throughout the year.

5.4 SITE 7A/7C HYDROGEOLOGY

The detailed subsurface hydrogeological conditions at Site 7a/7c are unknown based on the very limited amount of available site characterization data. Searches in the 2013 pdf file version of the Y-12 subsurface database for the five well locations at and near Site 7a/7c indicate: 1) the former wells at CO-2, CO-4, 1047 (CO-1), and 1047A (CO-2) were all plugged and abandoned in 1993 and 1995; 2) no cores, no logs, and no water level data are available; 3) the wells were all completed as open holes at varying depths, apparently installed by the USGS; and 4) references to SAIC reports are not provided so that it is unclear whether any original data such as boring logs or well construction logs are available. The absence of fundamental data (e.g - boring log descriptions of soils and bedrock and groundwater level data) from these well locations means that there is essentially no significant data to evaluate site-specific hydrogeological conditions at Site 7a/7c. Basic data such as depths to bedrock (or thickness of overburden regolith) and variations in the thickness of the unsaturated zone across the site (i.e - depths to and configuration of the water table) are unknown. Data from Sites 14 and 5 where the upland areas between adjacent NT valleys have been characterized suggest that regolith thickness could vary from about 10-40 ft or more (surface casing depths at CO-2 and CO-4 locations were 10 ft and 37 ft, respectively). The water table contour maps for Sites 14 and 5 suggest that water table “mounds” occur below the subsidiary ridge crests of the upland areas underlain by the Dismal Gap/Maryville formation in BCV where the EMDF footprints partially occur. These mound areas appear to be fed by localized infiltration of

precipitation and water table recharge directly across the crest areas. It is also known from the other EMDF sites and the EMWFM that the water table surface converges toward and is constrained locally by the stream channel elevations along the NTs and NT sub-tributaries.

It is reasonable to assume that a local water table mound occurs below the ridge crest near the center of the 7a/7c footprint where infiltration and recharge occurs, and that generalized groundwater flow paths and hydraulic gradients convey groundwater radially away from the crest area toward the adjacent NTs and to the south toward Bear Creek. Bedding plane fractures and joints that are strike-parallel will generally tend to drain groundwater more rapidly toward the adjacent NTs than toward the south across the strike of the beds. The lack of any site-specific data represents a significant technical data gap for Site 7a/7c, and results in much greater uncertainty regarding the proposed base elevations for the landfill cells presented in the conceptual design for 7a/7c (see Chapter 6 of the RI/FS Report). If Site 7a/7c is selected for the EMDF, new site specific hydrogeological and geotechnical data will be required to establish key relationships between the base cell elevations and the underlying water table and bedrock configuration, as well as other data required for detailed design.

6. SITE 14 - WEST BEAR CREEK VALLEY

Extensive site characterization activities and research were conducted in the WBCV area at and west of Site 14 in support of the LLWDDD program in the 1980's and 1990's. The proposed LLWDDD above ground "tumulus" facility was never constructed but surface and subsurface conditions were investigated and culminated in a PA report (ORNL 1997) for a location within the current Site 14 footprint. Results from the many investigation reports and research papers provide data for Site 14 that are unavailable at Sites 7a/7c/6b (and to a lesser extent Site 5) where little characterization data exists. Because the proposed EMDF sites are all located roughly along geologic strike with one another and in areas of generally similar topography, the results from Site 14 provide insights into similar conditions that may be encountered at Sites 7a/7c/6b and at Site 5. The site conceptual model for Site 14 was presented above in Section 2.8.2 and may be referenced to supplement materials presented below.

Because of the considerable amount of information available for Site 14, the site descriptions below are much more extensive than that for Sites 6b and 7a/7c. The many characterization reports and research papers available for Site 14 should be referenced for additional details only summarized below.

6.1 LOCATION AND GENERAL SITE CONDITIONS

Figure E-78 shows site topography and key features of the WBCV area and the proposed footprint for EMDF Site 14. The figure illustrates the NT-14 and NT-15 stream channels bordering the east and west sides of Site 14 and Bear Creek south of the footprint draining the BCV watershed toward the west. Wetland areas identified by Rosensteel and Trettin (1993) are shown in and adjacent to the Site 14 footprint and for the nearest areas downstream of the site. Other features include the USGS spring, seep, and stream channel inventory and flow measurement locations and the outcrop belts of the geologic formations underlying Site 14 and adjacent areas. The important contact between the Nolichucky Shale and Maynardville Limestone is shown at a distance 656 ft south of the southern waste limit boundary of Site 14. A more detailed topographic map was prepared for the WBCV area in 1984 with 2-ft contour intervals that illustrates site features in greater detail than those of Figure E-81 based on current CADD drawings with a 5-ft contour interval (see subsequent figures).

The Site 14 footprint is roughly centered across a knoll or spur ridge south of Pine Ridge that is underlain by the Dismal Gap/Maryville formation. This subsidiary ridge parallels Pine Ridge throughout BCV and similar knolls or spur ridges are found at each of the proposed EMDF footprints.

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Elevations across the footprint range from around 960 ft along the base of Pine Ridge and the crest of the knoll near the center of the site, to a low of around 865 ft at the southwest corner of the footprint spanning a total vertical range of 95 vertical feet. A saddle cuts across the northern third of the site separating the Dismal Gap knoll from the south flank of Pine Ridge. Slopes drop sharply along the northwest side of the footprint into the adjacent valley of NT-15. Site 14 and the surrounding area are entirely forested.

As shown in Figure E-9 (BCV watershed map), the southern waste limit boundary at Site 14 is closer to Bear Creek and the Nolichucky/Maynardville contact than the equivalent boundary at Site 5, but less than the southern margins of Sites 7a/7c and 6b, which sit closer to Bear Creek and the geologic contact. The greater the separation between the site and these features the greater the potential for natural attenuation of any future groundwater contaminant releases from the site footprints.

Site 14 is located farthest downstream in BCV relative to the other proposed EMDF sites, and the only proposed site within land use Zone 1 goal of unrestricted use per the BCV ROD (see Figure E-1). The site is located in a mostly undisturbed area of BCV farthest downstream from historical waste sites and not impacted by groundwater contaminant plumes or surface water contaminants emanating from historical waste disposal sites in Zone 3 of EBCV.

6.2 PREVIOUS INVESTIGATIONS AT AND NEAR SITE 14

Previous investigations at and near Site 14 in WBCV include surface and subsurface field investigations, monitoring, testing, and the development of conceptual and computer models of contaminant fate and transport. The previous investigations also include several other investigation and research projects shedding light on the complex surface water hydrology and hydrogeology of BCV and Site 14. Most of the work appears to have been coordinated and contracted by staff of Martin Marietta Energy Systems (MMES), the prime DOE contractor for the ORR facilities at the time. The reports documenting investigations and research come primarily from contractor reports prepared by Golder Associates, Inc. (Golder), and those prepared by MMES under the auspices of ORNL. A USGS report (Robinson and Johnson 1995) documents the locations and base flow characteristics of springs, seeps, and streams in BCV including the WBCV Site 14 area. Results of the USGS and Golder/ORNL investigations specific to Site 14 are addressed below as part of the review of surface water hydrology and hydrogeology for Site 14.

It should be noted that the many reports and research papers comprise hundreds of pages of text, tables, figures, plates, and raw and plotted data. The summaries below are therefore no substitute for a review and evaluation of the original materials. If Site 14 is selected as the EMDF, these materials will warrant detailed reviews by project participants as a foundation for future work and to avoid redundant site characterization.

6.2.1 Golder Reports

Most of the original investigations near Site 14 were reported by Golder in a series of reports from 1988-1989 (Golder 1988a/b/c/d, and 1989a/b/c). Golder was tasked “to perform a geohydrologic site characterization and groundwater flow computer model” for the proposed LLWDDD site. Their work included the following major sequential tasks:

1. Work Plan Development
2. Well Logging and Geohydrologic Testing
3. Hydraulic Head Data Collection
4. Groundwater Geochemical Sampling and Analysis
5. Contaminant Transport Model Validation
6. Groundwater Flow and Contaminant Transport Conceptual Model
7. Groundwater Flow and Contaminant Transport Computer Model

Reports documenting results of these tasks were obtained by Pro2Serve from Golder in 2012 for Tasks 3, 4, 6, and 7 but could not be obtained for Tasks 1 and 2. The Task 2 report (Golder 1988a) was apparently submitted in six volumes. A pdf file version of Volume II of VI of the Task 2 report was obtained and includes three Appendices A, B, and C, with some important data relevant to Site 14. The Volume II Appendix A includes eight procedures for field methods including rock core and borehole logging, packer and pump tests, and others. Appendix B1 includes rock core logs for ten of the deep bedrock coreholes continuously cored to great depths at various locations across the WBCV area to define most of the entire bedrock sequence of the Conasauga group formations. The logs include those for GW-136, GW-137, GW-138, GW-400, GW-401, GW-402, GW-403, GW-404, GW-453, and GW-468. While these logs provide general descriptions for each of the rock formations (i.e. – Pumpkin Valley, Friendship/Rutledge, Rogersville, etc.) and include details on core recovery, rock quality designation (RQD), and other subsurface data, they do not provide detailed stratigraphic columns for each well. The logs do not graphically or descriptively subdivide the geologic formations into a detailed vertical sequence showing principal lithologies and thicknesses/intervals on a bed by bed basis. They do provide depth specific notes identifying joints, fracture depths/intervals, general bedding plane dips, and other subsurface features for bedrock intervals that encompass hundreds of feet of rock core. Appendix B2 includes boring logs and monitoring well construction logs for 21 individual wells and well clusters in the WBCV area. Appendix C includes rising head slug test data and time/water level recovery plots for 45 slug tests conducted by Golder. The absence of the Task 2 report (Golder 1988a) excludes the presentation of the original data and interpretations that are likely relevant to Site 14 (e.g. - geohydrologic testing results not provided in other Golder reports). Attempts to find the complete Task 2 report with the main report and all appendices through local DOE information repositories and contractor sources (personal communication with D. Kettle – September 2015) have been unsuccessful.

A pdf file version of the Task 5 report was obtained separately but did not include any Plates or any appendices. The Task 5 report includes results, summary tables, interpretations, and conclusions relevant to Site 14 EMDF planning and design, but important Plates and Appendices are missing that would provide significant additional detail [Missing appendices include: A) rock core logs; B) packer test data and analyses, C) field boring and well installation; D) slug test data and analyses; and E) tracer area pump test data and analyses]. However, well locations, and basic well construction and some water level data are available through the Y-12 subsurface database for BCV (B&W Y-12 2013) maintained and periodically updated by the Y-12 Environmental Compliance Department. In addition, some drilling and well construction logs, well hydrographs, and stream flow data are available for the WBCV area from the *Data Package for the LLWDDD Program Environmental Impact Statement* (see Appendix F, G, and H of ORNL 1988), and from other unpublished electronic data files reviewed below. The following subsections sequentially review some of the key aspects of each of the Golder reports that bear on Site 14.

6.2.1.1 Golder Task 2

As shown by the locations in Figure E-78, the Task 2 and subsequent field efforts included the drilling, logging, and installation of many monitoring wells, cluster wells, and piezometers across the area between SR 95 and NT-14 including the WBCV Site 14 footprint. At and near the Site 14 footprint, fifty seven well locations were drilled within the area between NT-14 and NT-15 north of Bear Creek. However, 40% (23 of the 57) of the locations represent wells that are no longer functional (i.e. - plugged and abandoned, destroyed, etc.), including most of the wells located within the Site 14 waste limits (10 out of 14). These numbers do not include the additional 72 or more locations of wells and well/piezometer clusters within a localized area roughly 250 x 100 ft in size used for tracer testing, K testing, and pumping tests located about 700 ft west of the southwest edge of the Site 14 footprint (see Figure E-78 inset). This area includes one of the most intensively studied subsurface areas on the ORR. In the absence of the Task 2 Golder report, the details and results of the Task 2 investigation remain a data gap for the previous investigations at and adjacent to Site 14.

6.2.1.2 Golder Task 3

The Task 3 investigation (Golder 1988b) included five synoptic water level measurement events (Aug/Nov 1987 and Feb/May/July 1988) conducted manually on a quarterly basis in 113 monitoring wells ranging in depth from 6 to 863 ft, and continuous monitoring in 11 selected wells (16.5 to 398 ft deep). Potentiometric surface contour maps for the “near surface system” (equivalent to the water table interval described by Solomon et al. 1992)) were provided for the August 1987 and May 1988 events. Scanned copies are shown in Figures E-79 and E-80 covering the same general area shown in Figure E-78. The Site 14 footprint is centered across the spur ridge underlain by the Dismal Gap/Maryville formation. The water table contours in the eastern half of the figures spans roughly two thirds of the Site 14 footprint. The arrows in the figures are drawn perpendicular to the contours and show generalized flow directions for shallow groundwater from upland recharge areas toward discharge areas along the nearby valley floors of NT-14 to the east/southeast, NT-15 to the west/northwest, and Bear Creek to the south. At the local scale, the figures show the likely steep hydraulic gradients from the topographic highs within the Site 14 footprint down toward the northwest into the relatively narrow valley of NT-15, and the local influences of the footprint ravines draining east to NT-14 and south toward Bear Creek. Underdrain networks are recommended for these two ravines in the conceptual design for Site 14. These water table contour maps indicate the strong influence of site topography and the adjacent NT stream channels that constrain the local base level elevations of the water table along the NT valley floors coincident with groundwater discharge. These same constraints occur locally at each of the proposed EMDF site in BCV. The contour maps do not, however, clearly reflect the complex and dominant strike-parallel flow paths in saprolite and bedrock fracture networks that are superposed with horizontal and vertical hydraulic gradients as demonstrated from tracer tests and pumping tests in BCV and elsewhere on the ORR. These fracture flow paths tend to transfer groundwater more rapidly along strike toward the NT valleys and ravines crossing and adjacent to the Site 14 footprint relative to fractures and joints oriented perpendicular to strike. While the contours reflect the general pathways, the fracture flow (and contaminant) pathways may locally deviate from flow directions suggested by the hydraulic gradients depicted in Figures E-79 and E-80, influenced greatly by the orientation of geologic strike with respect to surface topography.

The Task 3 report includes tables with well construction data for 118 of the original GW-400 series of wells/piezometers (GW-402 through GW-499P). Continuous water level monitoring was conducted in 11 wells instrumented with pressure transducer/data loggers. Eight of the wells were located within the tracer study site just downslope and southwest of Site 14. The other three wells were located in a cluster within a wetland area near Bear Creek roughly 2000 ft farther southwest of the tracer well field. Hydrographs were provided for the instrumented wells showing groundwater level fluctuations over the continuous monitoring period from March to June 1988.

Golder established a temporary meteorological station at their field trailer just west of NT-15 and Site 14 (near the GW-640 well cluster), to gather data for precipitation, evaporation, air temperature, barometric pressure, and relative humidity. The data were gathered mostly on a daily basis from October 1987 to February 1988. The site specific data were supplemented with data from the NOAA facility in Oak Ridge and precipitation data from the BCBG. The data were used to support water budget analyses conducted under Task 4 and for comparison with the continuous groundwater level data. Continuous head data were also used to evaluate previous packer test results from Task 2 (unavailable), and to evaluate hydraulic heads in the deep aquifer system. Golder concluded that the deeper groundwater system “*appears to obey gravity flow since higher heads are observed under elevated portions of the site and lower heads are observed under Bear Creek.*” (p. 30 Golder 1988b). Golder provided an Addendum to Task 3 in July 1989 (Golder 1989a) providing additional continuous monitoring data extending the monitoring period through December 4, 1988. The addendum did not include hydrographs, only the raw data.

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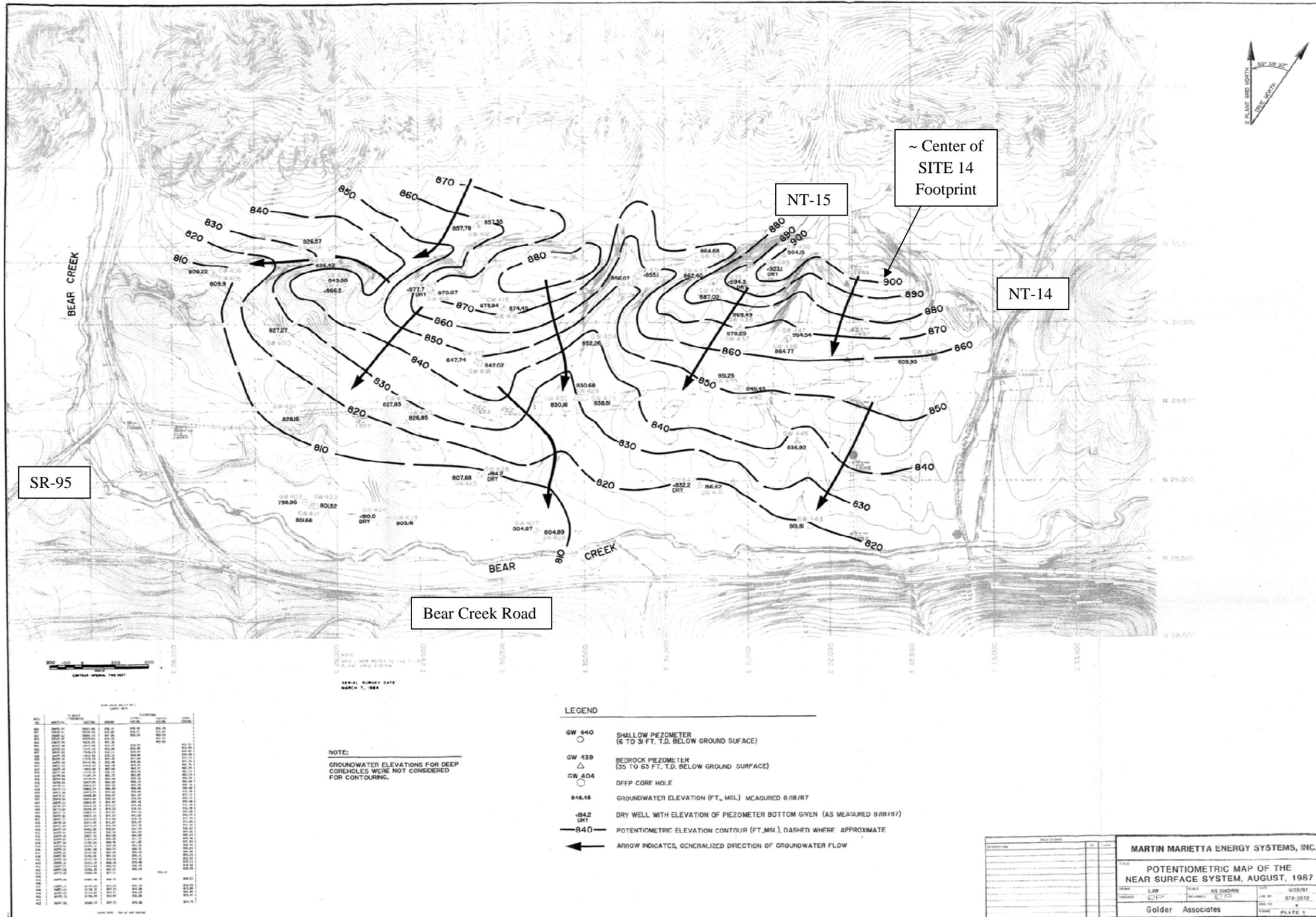


Figure E-79. August 1987 Site 14 Potentiometric Surface Contour Map for the Water Table Interval (“Near Surface System”) at the WBCV Site (from Golder 1988b)

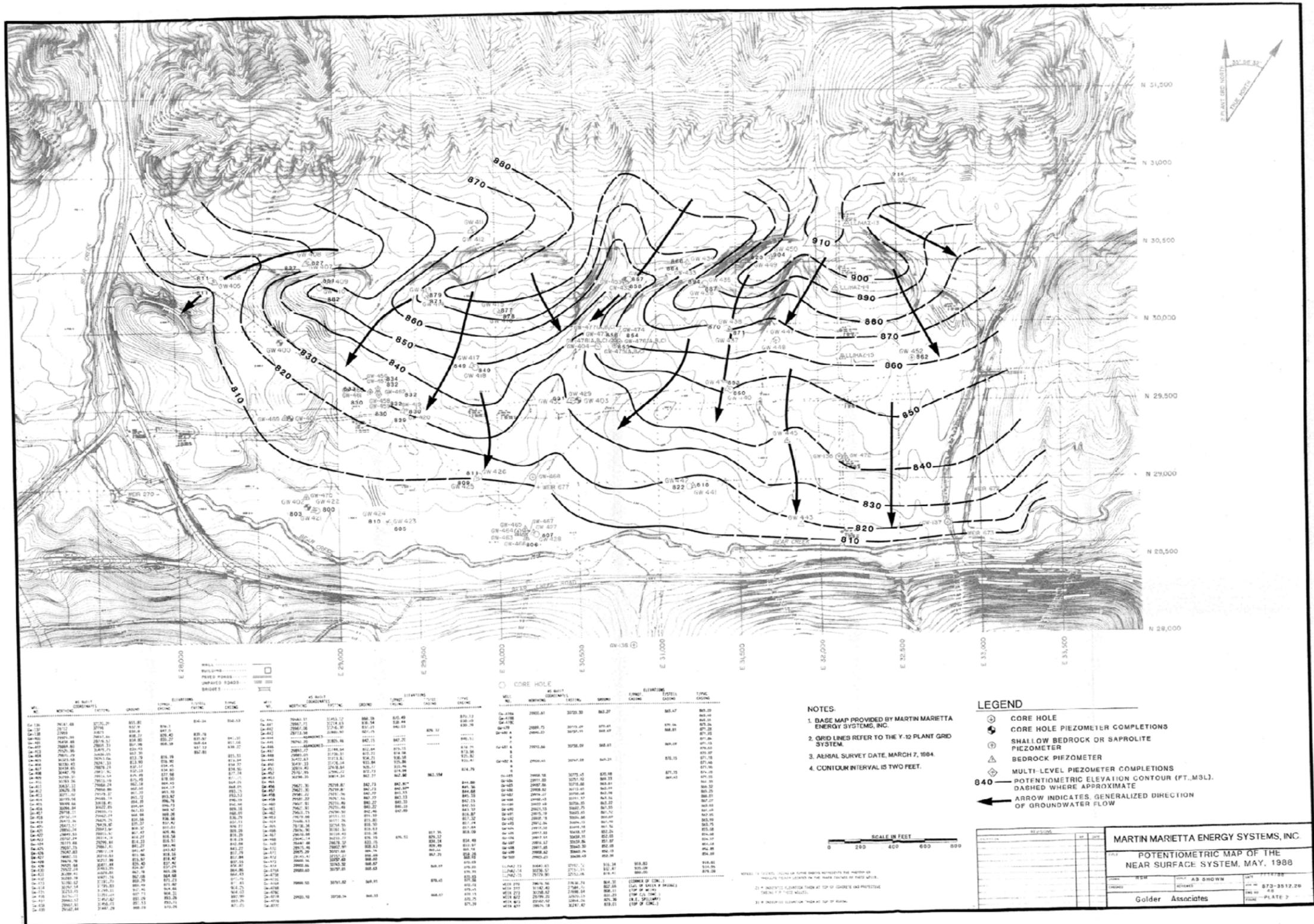


Figure E-80. May 1988 Potentiometric Surface Contour Map for the Water Table Interval at Site 14 (from Golder 1988b)

6.2.1.3 Golder Task 4

Task 4 (Golder 1988c) involved groundwater sampling and laboratory analysis in an attempt to differentiate between shallow and deep groundwater flow systems and flow paths. The scope included groundwater sampling from discrete packer test intervals in bedrock at ten borehole locations. The sample intervals included two locations with relatively shallow depths between 83 and 114 ft, and eight locations with sample intervals from much greater depths ranging between 242 and 470 ft bgs. Laboratory analysis included major ions and gross alpha/gross beta. The well locations were all within the Nolichucky Shale and the low levels of gross alpha and gross beta were attributed to the presence of small quantities of several naturally occurring radioactive elements in the clays of the Nolichucky.

The other major component of the Task 4 scope included quarterly groundwater sampling and laboratory analysis from ten wells spread across the site area sampled from different formations ranging from the deep sections of the Rome to the shallow Maynardville limestone (See Figure 3.1 in Golder 1988c). Two of the sampled wells were completed at relatively shallow depths; the remainders were sampled in wells completed in deep intervals ranging from 238 to 760 ft. Lab analysis included priority pollutants (only in the two shallow wells), major ions, radiological parameters, and stable isotopes. The EPA priority pollutant list includes 126 compounds including volatile and semi-volatile organic compounds, pesticides, PCBs, and metals. It is unclear why these compounds were part of the analysis as the report does not indicate that the WBCV was used for waste disposal. One of the ten sampled wells (GW-451) is located near the north corner of the Site 14 footprint and is completed in the deep interval within the Rome formation. Two of the other sampled wells are both located about 600 ft south of the Site 14 footprint; both are completed in the deep interval within the Nolichucky Shale. One other of the deep interval sampled wells is located just east of NT-14 southwest of Site 14 within the Nolichucky Shale. Task 4 results from these wells provide chemical data with potential relevance to Site 14. The ten wells were selected to monitor high flow zones that might represent major groundwater pathways and to attempt to define differences in groundwater chemistry between recharge and discharge areas. The authors noted (p. 3) that it was “*not completely possible to accurately define the groundwater chemistry of a complex flow system such as exists at this site from two sets of data at only ten well locations.*” The overall findings and conclusions of the Task 4 report should be referenced for additional details (Golder 1988c).

6.2.1.4 Golder Task 5

Task 5 objectives included field tests to validate contaminant transport models for the site and performance of model validation exercises. The field tests included: 1) bedrock packer testing, 2) pumping tests, 3) slug tests, and 4) tracer tests. The pumping and tracer tests were conducted in the tracer field noted above and shown on the inset of Figure E-78. The packer, pumping, and slug tests are summarized below; the tracer tests are summarized above in Section 2.13.4. The sections below summarize Task 5 results relevant to Site 14 but the original Task 5 report (Golder 1988d) should be consulted for additional details describing field methods, results and interpretations as well as tables, drawings, and other data.

The Task 5 report reviews rock core drilling, logging, and packer testing of core holes GW-404, GW-454/455, and GW-471 (GW-455 was a deeper offset to GW-454 terminated at 57.8 ft). A total of 401 ft of rock core were logged from these deep bedrock coreholes all located within the tracer field. Additional more extensive rock coring is noted in the Task 5 report at several other locations but the detailed rock core logs noted by Golder were not included with the pdf file version of the report, nor have any other detailed rock core logs been obtained for the WBCV LLWDDD area. Lee and Ketelle (1989, p. 12) describe a total of 8700 ft of rock core obtained from the WBCV site area investigated for the LLWDDD program, but detailed logs of this extensive coring were apparently not retained in project archives. This extensive coring program included 13 deep coreholes drilled across the WBCV area as deep as 1252 ft

below surface. The cores were used in part to accurately determine the contact boundaries between the geologic formations, and collectively spanned the entire stratigraphic section between the uppermost Rome through the lower part of the Knox Group. Scanned copies of Golder plates are provided in Figures E-81, E-82, and E-83 illustrating the subsurface formation contacts identified in these coreholes and the dip of the bedding planes toward the southeast at angles around 45 degrees. Cross section C-C' trends north-south across the middle of the Site 14 footprint and illustrates the relatively thin layer of regolith (overburden) soils and saprolite above bedrock. Where encountered, formation contacts are projected among the coreholes and extended updip to the surface. As shown in Figures E-78 and E-81, the Site 14 waste limits extend from near the middle of the Pumpkin Valley Shale on the north to the lower Nolichucky Shale on the south.

Golder Packer Tests, Pumping Tests, and Slug Tests at the Tracer Field Near Site 14

Packer Tests

The Golder Task 5 report provides several tables summarizing the test intervals and results of the packer tests completed in GW-404, GW-455, and GW-471. A total of 24 tests were made with a 12 ft packer spacing in vertical profiles across the lengths of the open bedrock boreholes. The geologic formations tested included the upper and middle Dismal Gap/Maryville and the lower Nolichucky (along strike with the same units below the lower third of the Site 14 footprint). K (K) values were determined using semi-log and log-log methods and geometric mean K values were presented based on the two methods. The mean K values ranged between 10^{-4} cm/sec to 10^{-6} cm/sec with only one K value in the order of magnitude range of 10^{-7} cm/sec. The mean K values in GW-471 showed a generally progressive order of magnitude increase with depth; but no similar progressive changes with depth were indicated in the GW-455 and GW-404 results. Results were also tabulated and discussed with respect to core log descriptions and zones of structural deformation (contorted bedding, shearing, steep dips, etc.). Additional details, interpretations, and conclusions are provided in the Task 5 report (Golder 1988d).

Pumping Tests

The Task 5 report also describes two 24 hour pumping tests (described as shallow and deep) conducted among several wells in the tracer field southwest of Site 14. Figures E-84 and E-85 from Golder (1988d) illustrate the main pumping test wells/well clusters in plan and cross sectional views. The tests were performed within the uppermost 100 ft of the saturated zone to determine aquifer characteristics and the nature and degree of anisotropy anticipated to favor higher K along bedding planes and joints parallel to geologic strike. The deep pumping test was intended in part to evaluate a shear zone of structural deformation identified downdip at the same stratigraphic horizon of the open hole interval of the deep pumping test well (See Figure E-85). The pumping and observation wells were screened within the upper section of the Dismal Gap/Maryville formation just below the contact with the Nolichucky. The individual wells and cluster wells were completed at three separate levels vertically designated as A, B, and C (A - deep; B - intermediate, and C - shallow). The shallow level C water table wells were screened within saprolite, while the mid and deeper level wells were completed in fractured bedrock. As shown in Figure E-85 (cross section), the wells at each level were completed at greater depths in the down dip direction to maintain relatively consistent levels for the A, B, C well groups according to the general structural dip of approximately 40-45 degrees to the southeast. Well construction tables provide data for the total depths and screened and open hole intervals of all wells (see Golder 1988d). As shown in Figure E-85, the "shallow" well used for the pumping test was actually completed at the mid level B horizon in bedrock and not in the shallow water table saprolite interval.

The deep test well (GW-473) pumping rate was 0.59 gpm and the shallow test well (GW-474) pumping rate was 0.42 gpm. Four well clusters with three wells per cluster were installed at right angles parallel and perpendicular to geologic strike centered around the two pumping wells.

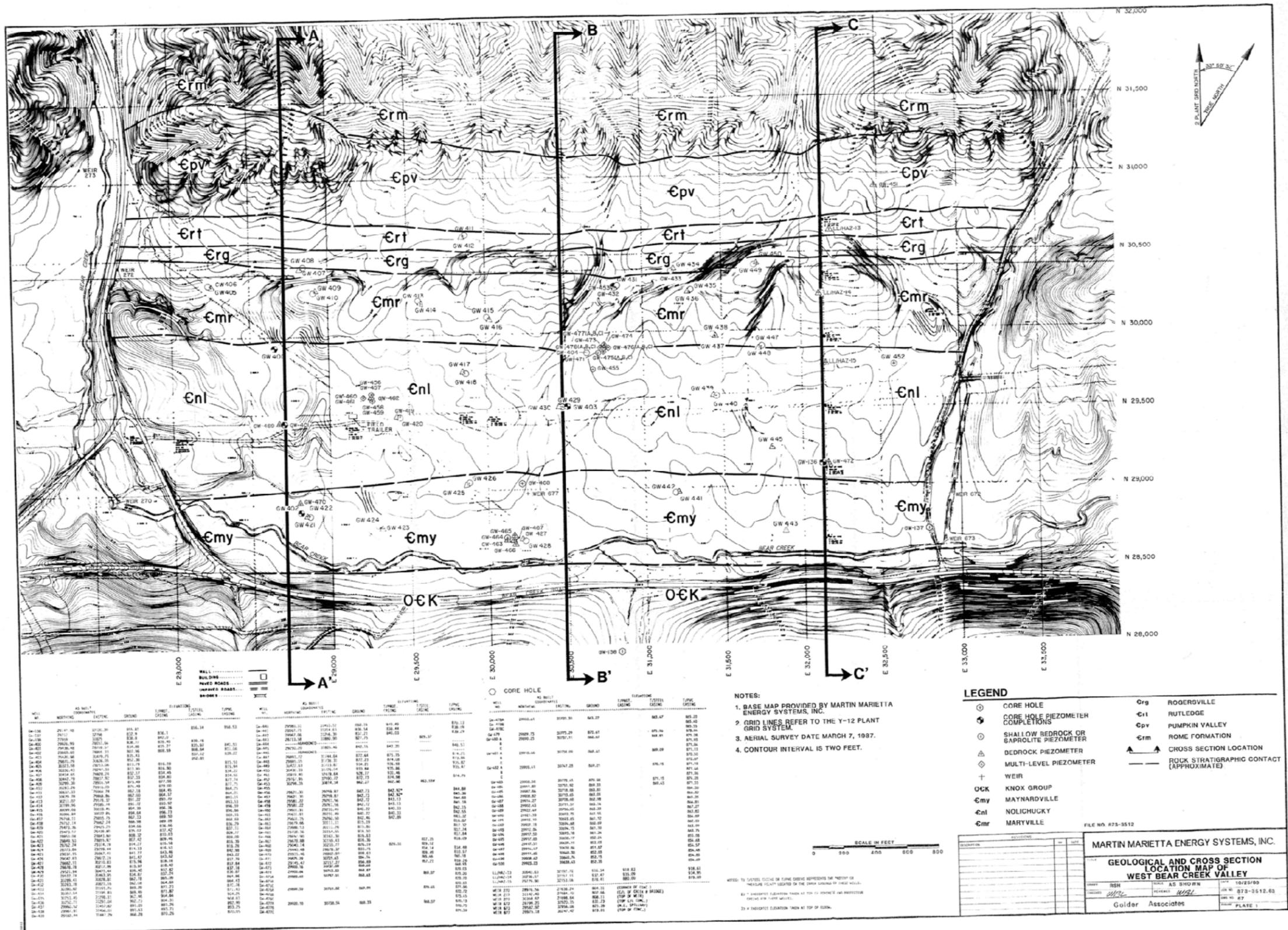


Figure E-81. Index Map for Deep Geologic Cross Sections across the WBCV Site [from Golder 1988b]

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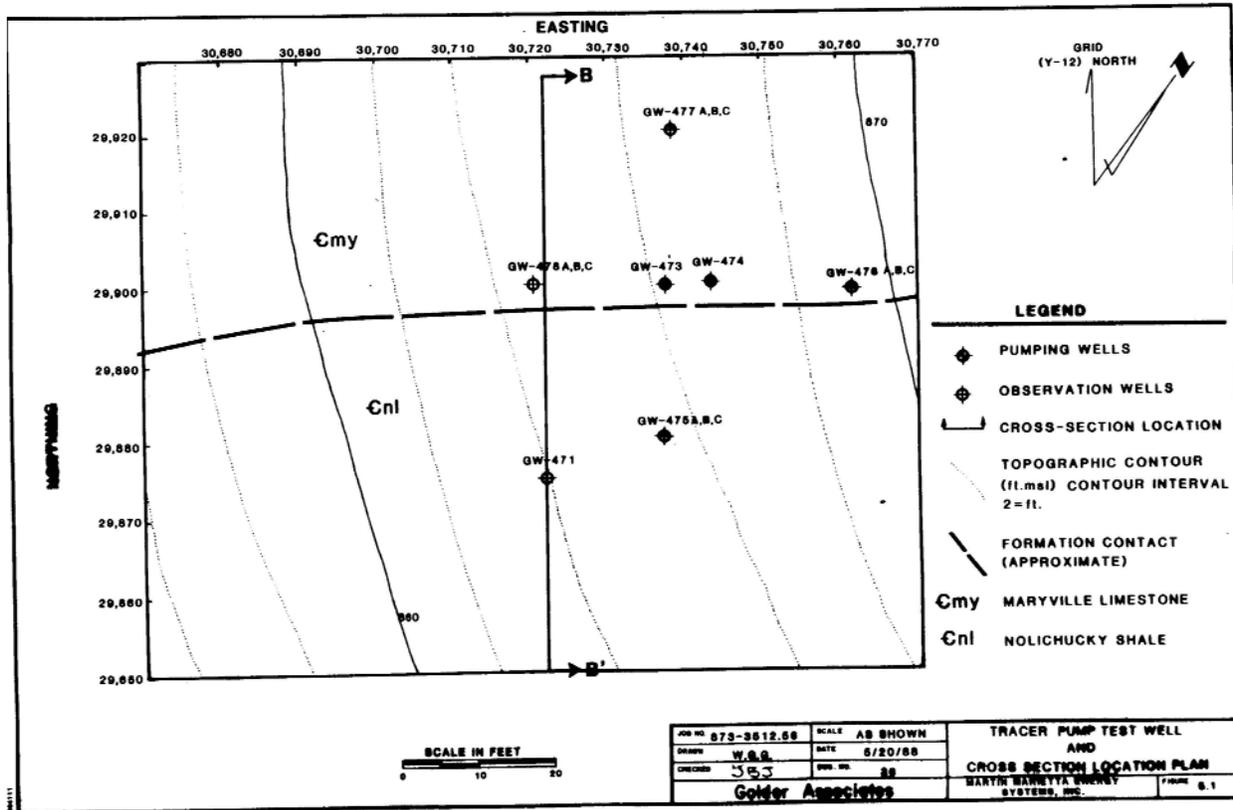


Figure E-84. Layout of Wells in Golder Pumping Tests, Near Site 14 [Golder 1988d]

Water level recovery was monitored over a period of 8 days after each test until greater than 90% recovery of original static levels was achieved. It is important to note that the well clusters used in the pumping tests occur within a 20-25ft radius of the pumping wells and over an approximately 100 ft depth interval vertically. The results therefore reflect the bulk response of flow along in-situ horizontal and vertical fracture flow paths from shallow and deep pumping within a cylindrical area roughly 50 ft wide and 100 ft deep. Test results may therefore differ from those derived from individual well tests such as slug and packer tests where the aquifer response is localized across a much smaller area only around the wellbore or well intake interval. The Task 5 report provides details on the drilling, installation, and well development for the numerous single and cluster wells in the tracer field used for K measurements, and pumping and natural gradient tracer tests. Tables are provided by Golder (1988d) with all well construction and well development data.

Golder provides pre-test potentiometric contour maps for the pump test area based on measurements from the three levels A, B, and C designated for the three-well clusters (A - deep; B - intermediate, and C - shallow). Golder states that the generalized horizontal flow gradients at the test site are primarily toward the west and southwest. They noted strong upward vertical gradients across the <100 ft depths of the well clusters, and reported vertical gradients ranging from 0.10 to 0.31 measured between the shallowest and deepest of the three-well clusters surrounding the pumping wells.

The deep pumping test was conducted before the shallow test. GW-473 was pumped from a 26 ft open hole interval at level A from 68-94 ft below ground surface (bgs). The maximum drawdown in the pumping well was 61.66 ft at the end of the 24 hr pumping period. Golder presents several contour maps showing separate drawdown effects for each of the levels A, B, and C.

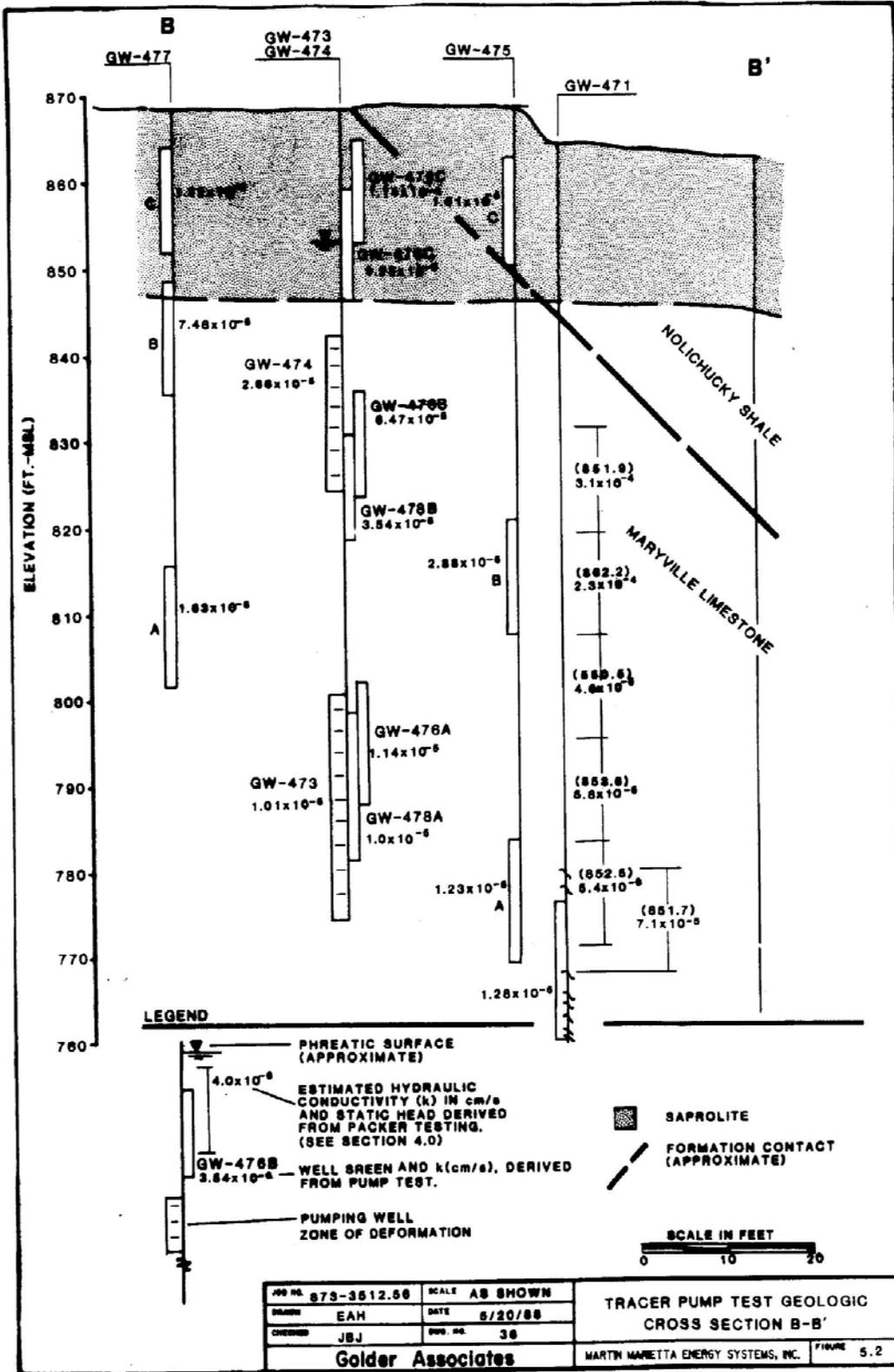


Figure E-85. Cross Section B-B' Illustrating Subsurface Conditions at Golder Pumping Test Site [See preceding figure for line of section – Golder 1988d]

The greatest drawdown effects were shown in the deepest level A with progressively less drawdown in the intermediate and shallow level wells. Maximum drawdowns in the level A deep observation wells at 24 hrs ranged from about 25 to 46 ft, suggesting effective fracture flow connections within the 20-25 ft test radius. The potentiometric surface contour map for the level A wells shows a modest elongation parallel to strike indicating some anisotropy associated with higher K along strike parallel fracture flow paths. Golder notes similar non-radial patterns in pumping tests conducted in a Nolichucky Shale pumping test completed as part of Task 2 (for which no report is available). Drawdown response was nearly immediate in all of the deep level observation wells and increased for the first five hours and then approached steady state drawdown in the majority of the deep wells after about 17 hours of pumping. GW-475A was exceptional and continued to have drawdown throughout the pumping period without tapering down to a steady state drawdown condition. Golder also noted significant drawdown at two deep corehole locations more distant from the pumping well in GW-455 and GW-404, located at radii of 150 ft south and 106 ft west/southwest of the pumping well (see Figure E-78). Maximum drawdown in these wells was greater than 0.9 ft in GW-455 and 5.0 ft in GW-404. Golder noted that both of these deeper corehole wells were flowing prior to the start of the test (indicating artesian conditions and upward gradients). They observed that these significant drawdowns at these greater distances suggest that fracture sets are extensive and that anisotropic conditions occur along and perpendicular to strike (Golder 1988d, p. 71-72). Maximum drawdown in the intermediate level B observation wells during the deep test was reported as very uniform, ranging from 0.72 to 0.89 ft. Maximum drawdown in the shallow level C observation wells was reported as ranging from essentially zero to 0.33 ft. The drawdown results suggest that interconnections (and K) among fractures are greater laterally within bedding parallel fracture networks than those vertically across bedding planes. These results are reasonably consistent with the stratabound flow and contaminant transport described by Ketelle and Lee (1992), and with analysis of fracture patterns reported by Hatcher et al. (1992) and others on the ORR. Time-drawdown/recovery data were evaluated for all observation wells to determine values for transmissivity (T), storativity (S), and bulk K. Three methods from pump test research literature were used to solve for T and S (those of Theis, Neuman, and Chow - see Golder 1988d for full references to these methods). In addition, two methods from the literature were used to evaluate anisotropic conditions (Papadopulus and Gringarten-Witherspoon - see Golder 1988d for references). It should be noted that individual well time-drawdown/recovery plots for the shallow and deep tests, calculations for determining aquifer characteristics (transmissivity, storativity, K, etc.) by various methods, and a Plate 1 map and cross section for the pumping tests were not included in the pdf file version of the Task 5 report obtained by Pro2Serve. Results are based on summary tables and interpretations presented by Golder. Tables E-15 and E-16 summarize the results for T, S, and bulk K for the deep and intermediate (shallow) level pumping tests by Golder, respectively, based on drawdown and recovery analysis (See Golder 1988d for additional tables presenting results from the Papaadopulus and Gringarten-Witherspoon methods).

For the deep test, the geometric mean of T values derived from level A (deep) wells were in the range of 10^{-5} to 10^{-6} ft²/sec. The geometric mean of S values derived from level A wells were in the range of 10^{-3} to 10^{-5} . Wells in the intermediate level B depths were reported to show delayed yield response to the deep pumping and vertical leakage from the overlying shallow interval. T values from the intermediate level wells were in the range of 10^{-5} ft²/sec. Bulk K values were estimated using the calculated T values and assuming a 20 ft aquifer thickness for the level A deep interval (where $T=K \cdot m$, where m is the aquifer thickness). The bulk K values reported by Golder for the level A wells were all in the range of 10^{-5} cm/sec (four of the eleven test wells were exempted from consideration for technical reasons).

Table E-15. Hydraulic Characteristics from "Deep" Pumping Test Results
 [Table 9.1 from Golder 1988d]

DEEP PUMPTEST/TRACER AREA SUMMARY OF RESULTS OF DRAWDOWN AND RECOVERY ANALYSES									
WELL NO.	TRANSMISSIVITY (THEIS DRAWDOWN) (SQ FT/SEC)	TRANSMISSIVITY (THEIS RECOVERY) (SQ FT/SEC)	COEF. OF STORAGE (THEIS DRAWDOWN) (DIMENSIONLESS)	TRANSMISSIVITY (NEUMAN METHOD) (SQ FT/SEC)	COEF. OF STORAGE (NEUMAN METHOD) (1) (DIMENSIONLESS)(2)	TRANSMISSIVITY (CHOW'S METHOD) (SQ FT/SEC)	GEOMETRIC MEAN TRANSMISSIVITY (SQ FT/SEC)	COEF. OF STORAGE (CHOW'S METHOD) (DIMENSIONLESS)	AVG. HYDRAULIC CONDUCTIVITY (CM/SEC) (3)
GW-404	2.76E-05	3.20E-05	1.24E-04	NA	NA	3.01E-05	2.98E-05	1.34E-04	4.55E-05
GW-455	NA	6.94E-05	NA	NA	NA	NA	NA	NA	1.06E-04 (5)
GW-471	7.61E-06	8.92E-06	1.47E-04	NA	NA	8.66E-06	8.38E-06	1.18E-04	1.28E-05
GW-473 (PW)	6.48E-06	6.49E-06	NA	NA	NA	6.83E-06	6.60E-06	NA	1.01E-05
GW-474	NA	NA	NA	9.56E-05	3.26E-02	NA	NA	NA	1.46E-04 (4)
GW-475A	1.48E-05	5.08E-06	1.65E-03	NA	NA	7.00E-06	8.07E-06	7.14E-04	1.23E-05
GW-475B	NA	NA	NA	8.01E-05	5.94E-04	NA	NA	NA	1.22E-04 (4)
GW-476A	8.54E-06	7.14E-06	3.60E-05	NA	NA	6.93E-06	7.50E-06	3.13E-05	1.14E-05
GW-476B	NA	NA	NA	2.00E-05	6.06E-04	NA	NA	NA	3.05E-05 (4)
GW-477A	2.25E-05	7.38E-06	1.51E-04	NA	NA	7.35E-06	1.07E-05	6.66E-04	1.63E-05
GW-478A	7.44E-06	6.32E-06	1.62E-04	NA	NA	6.00E-06	6.56E-06	1.69E-03	1.00E-05
OVERALL GEOMETRIC MEAN	1.16E-05	1.10E-05	1.73E-04	5.35E-05	2.27E-03	8.71E-06	9.51E-06	2.71E-04	1.45E-05

NOTE: (1) Represents the geometric mean of two transmissivity values derived using different type curves and/or match points.
 (2) Represents the geometric mean of two coefficient of storage values derived using different type curves and /or match points.
 (3) Based on the geometric means of the above transmissivity values and assuming a saturated aquifer thickness of 20.00 feet.
 (4) K value not used in determination of overall geometric mean since observation well completed in zone immediately above pumped interval.
 (5) K value not included in overall geometric mean due to limited drawdown (0.9 feet), and only the Theis recovery method prove to be a viable method of analysis.

(PW) Pumping well

Table E-16. Hydraulic Characteristics from Shallow Pumping Test Results
 [Table 9.2 from Golder 1988d]

SHALLOW PUMPTEST/TRACER AREA SUMMARY OF RESULTS OF DRAWDOWN AND RECOVERY ANALYSES									
WELL NO.	TRANSMISSIVITY (THEIS DRAWDOWN) (SQ FT/SEC)	TRANSMISSIVITY (THEIS RECOVERY) (SQ FT/SEC)	COEF. OF STORAGE (THEIS DRAWDOWN) (DIMENSIONLESS)	TRANSMISSIVITY (NEUMAN METHOD) (SQ FT/SEC) (1)	COEF. OF STORAGE (NEUMAN METHOD) (DIMENSIONLESS)(2)	TRANSMISSIVITY (CHOW'S METHOD) (SQ FT/SEC)	GEOMETRIC MEAN TRANSMISSIVITY (SQ FT/SEC)	COEF. OF STORAGE (CHOW'S METHOD) (DIMENSIONLESS)	AVG. HYDRAULIC CONDUCTIVITY (CM/SEC) (3)
GW-474(PW)	5.93E-05	1.45E-05	NA	1.77E-05	5.53E-02	3.11E-05	2.62E-05	NA	2.66E-05
GW-475B	3.66E-05	2.95E-05	1.35E-04	NA	NA	2.09E-05	2.83E-05	1.31E-04	2.88E-05
GW-475C	2.59E-04	2.94E-05	1.20E-02	NA	NA	5.15E-04	1.58E-04	1.27E-02	1.61E-04
GW-476B	7.46E-05	4.69E-05	2.38E-04	NA	NA	7.39E-05	6.37E-05	2.28E-04	6.47E-05
GW-476C	NA	NA	NA	NA	NA	1.12E-04	1.12E-04	7.09E-02	1.14E-04
GW-477B	7.46E-05	1.28E-04	7.92E-04	NA	NA	4.18E-05	7.36E-05	6.35E-04	7.48E-05
GW-477C	4.30E-04	NA	7.55E-02	NA	NA	3.36E-05	1.20E-04	2.25E-02	1.22E-04
GW-478B	3.66E-05	2.54E-05	1.64E-04	NA	NA	4.52E-05	3.48E-05	1.53E-04	3.54E-05
GW-478C	1.46E-04	3.27E-05	8.01E-03	NA	NA	1.57E-04	9.08E-05	8.39E-03	9.23E-05
OVERALL GEOMETRIC MEAN	9.60E-05	3.49E-05	1.63E-03	1.77E-05	5.53E-02	6.71E-05	6.59E-05	2.17E-03	6.69E-05

NOTE: (1) Represents the geometric mean of two transmissivity values derived using different type curves and/or match points.

(2) Represents the geometric mean of two coefficient of storage values derived using different type curves and/or match points.

(3) Based on the geometric means of the above transmissivity values and assuming a saturated aquifer thickness of 30.00 FT.

(PW) Pumping well

Boundary conditions were evaluated by Golder using conventional methods for semi-log plots of time-drawdown data. None of the deep level A wells exhibited any indications of boundary conditions, however, six wells in the shallower levels B and C did exhibit boundary conditions that were interpreted by Golder as representing depletion of groundwater storage in zones above level A as shown by rapid increases in drawdown at late times. The results of the methods applied to evaluate anisotropy are less conclusive and straightforward than those for the other methods used to derive aquifer characteristics and interpret subsurface flow conditions. The Task 5 report should be consulted for further details and discussions.

As noted above, the shallow pumping test was actually conducted by pumping from a mid level “B” well, GW-474 (See Figure E-85). The evaluation and methodologies applied by Golder for the mid level (Golder “shallow”) pumping test were equivalent to those for the deep test. GW-474 was pumped from an 18 ft open hole shallow bedrock interval from 26.3 – 44.5 ft bgs, and 23.5 ft above the deep pumping test well. The static water table at the test site was located within overlying saprolite roughly ten feet above the top of the pumping interval in GW-474. The maximum drawdown in the pumping well was 16.36 ft at the end of the 24 hr pumping period. Golder presents several contour maps showing separate drawdown effects for each of the observation wells in levels A, B, and C. The greatest drawdown effects were recorded in the intermediate level B observation wells suggesting higher K along bedding parallel pathways relative to those perpendicular to bedding planes. Maximum drawdown in the mid level wells ranged from 2.8 to 7.3 ft at 24 hrs, with less drawdown in the shallow and deep level wells. Maximum drawdown in the level C shallow observation wells at 24 hrs ranged from 0.12 to 1.08 ft; level A deep wells were more uniform in drawdown ranging from 0.37 to 0.41 ft. The variations in drawdown among the wells reflect variations in K and interconnectivity within the hydraulically stressed 3D fracture flow network of bedrock and saprolite surrounding the pumping well. Golder noted that the drawdown contour map for the level B wells showed little elongation parallel to strike suggesting less strike parallel anisotropy at the intermediate level.

Drawdown response was nearly immediate in the mid level observation wells and increased at a steady rate for the first two hours after which the drawdown rate sharply declined. The B level wells approached steady state drawdown conditions after about 16-17 hours, similar to the deep test. Golder noted that the shorter two hour early period steady rate of drawdown versus the five hour period in the deep test, suggested greater leakage and recharge from the overlying weathered rock and saprolite, relative to the deeper test.

Golder used time-drawdown/recovery data for level B and C wells to determine values for T, S, and bulk K. Golder indicated that the level A deep wells were not used as the level B pumping well was partially penetrating. The methods described above for the deep tests were applied to the intermediate (Golder shallow) level pump test. Results are shown in Table E-17 for T, S, and bulk K. The geometric means of T values derived from level B wells were all in the range of 10^{-5} ft²/sec. The geometric means of S values derived from level B wells, including the pumping well, were all in the range of 10^{-4} . Golder notes that the T values derived from level C shallow wells ranged from 9.08×10^{-5} ft²/sec to 1.58×10^{-4} ft²/sec, that they were in general an order of magnitude higher than those derived from the level B wells, and that they correlated well with results from packer tests. Golder noted that the level B pumping well exhibited a significant delayed yield response indicating vertical leakage or delayed yield commonly observed by gravity flow in unconfined water table aquifers. Bulk K values were estimated using the calculated T values and assuming a 30 ft aquifer thickness (based on 30 ft from the static water table to the bottom of the pumping interval). The bulk K values reported by Golder for the level B wells were all in the range of 10^{-5} cm/sec. The bulk K values reported for the shallow level C wells ranged from 9.23×10^{-5} cm/sec to 1.61×10^{-4} cm/sec.

Slug Tests

The Task 5 report presents the results and interpretations of 21 rising head slug tests conducted at the tracer test site. An additional 45 slug tests were conducted by Golder elsewhere across the WBCV site including several at and near the Site 14 footprint. However, the results and interpretations of those tests are not available as they were apparently included in Volume I of the Task 2 Report which as previously noted could not be obtained. Volume II Appendix C of the Task 2 Report was obtained and includes data, water level recovery plots, and K values calculated for the 45 slug tests, but the K values are not summarized nor interpreted in the appendix. The results are available, however, for potential use if Site 14 is selected for the EMDF development.

The Golder slug tests reported in Task 5 were conducted to determine K values among the many wells included in the well field of the tracer and pumping tests. All the slug tested wells were completed within the Dismal Gap/Maryville formation. Results are presented in Table E-18 and illustrate a range of well depths varying between 24 and 100ft for 19 of the wells, excluding GW-455 and GW-471 which were two deeper coreholes completed at greater depths of 185.8 and 103.4, respectively. The K values were calculated using the Hvorslev method and Golder notes that precautions were taken in the analysis of semi-log plots of water level recovery data to disregard erroneous early data that might reflect sand pack dewatering and not the in-situ K of the natural formations.

Golder states that the water columns were insufficient in the shallow “C” level wells completed in saprolite and could not be slug tested. The results thus do not include important K values for the uppermost part of the water table interval that commonly occurs within the highly weathered fractured bedrock above competent bedrock. Golder summarizes the slug test results within four groups: 1) level A deep wells, 2) B mid level wells, 3) relatively shallow wells completed in saprolite or in the upper ten feet of bedrock, and 4) in the deeper corehole well completions in GW-455 and GW-471. The K values reported for level A wells ranged between 10^{-5} to 10^{-7} cm/sec with a geometric mean of 7.72×10^{-6} cm/sec. The K values for intermediate level B wells were all within the order of magnitude range of 10^{-5} cm/sec with a geometric mean of 3.45×10^{-5} cm/sec. The K values for the shallow wells ranged from 10^{-6} to 10^{-4} cm/sec with a geometric mean of 1.30×10^{-5} cm/sec. The K value for GW-455 was 4.57×10^{-5} cm/sec, and the K value for GW-471 was 1.18×10^{-6} cm/sec. The geometric mean for all wells based on the slug tests was 1.37×10^{-5} cm/sec. Golder also reported a “high degree of consistency” among the K values of the slug, pumping, and packer tests conducted in the tracer area site.

6.2.1.5 Golder Task 6

Among the Golder reports, the Task 6 report (Golder 1989b) is the only one that presents a comprehensive and detailed review of surface water and hydrogeological conditions in WBCV, including the Site 14 area. The Task 6 scope included the compilation and interpretation of all geological and hydrogeological data from Tasks 1 through 5 to produce a site conceptual model for groundwater flow and contaminant transport. The Task 7 scope involved the actual development of a computer model of groundwater flow, supported by the Task 6 site conceptual model and investigation results.

The Task 6 report is organized into three key sections: a geologic evaluation, a hydrogeologic evaluation, and the conceptual flow model. The geologic evaluation includes the regional geologic setting, stratigraphy, surficial deposits, weathering, and structural features. The hydrogeologic evaluation includes the regional hydrogeology, surface water hydrology (including a detailed water budget, and analyses of precipitation and streamflow, critical storm and baseflow, and infiltration and recharge), aquifer characteristics (K, anisotropy, storage, and boundaries, and hydraulic head), and site geochemistry (results from swab and quarterly sampling, piper diagrams, and groundwater flow interpretations). The results from the geologic/hydrogeologic evaluation are summarized in a fairly concise summary of a conceptual flow model for the WBCV area.

Table E-17. Hydraulic Conductivity Data from Rising Head Slug Tests in WBCV
 [Table 8.1 from Golder 1988d]

RISING HEAD TEST SUMMARY				
WELL NO.	OPEN INTERVAL		FORMATION	K (cm/sec)
	TOP OF SATURATED SAND (TOC-FT)	BOTTOM OF SAND PACK (TOC-FT)		
GW-455	157.7	185.8	MARYVILLE	4.57E-05
GW-471	89.7	103.4	MARYVILLE	1.18E-06
GW-473	68.4	94.4	MARYVILLE	3.93E-05
GW-474	27.9	45.1	MARYVILLE	3.33E-05
GW-475A	86.4	99.7	MARYVILLE	7.85E-07
GW-475B	49.9	62.9	MARYVILLE	6.96E-05
GW-476A	69.9	83.0	MARYVILLE	6.61E-06
GW-476B	36.9	49.4	MARYVILLE	7.96E-05
GW-477A	54.7	68.7	MARYVILLE	1.37E-05
GW-477B	22.3	34.9	MAY-SAP	1.12E-05
GW-478A	66.9	81.3	MARYVILLE	9.81E-06
GW-478B	35.2	47.2	MARYVILLE	2.35E-05
GW-479	18.4	25.9	SAPROLITE	2.48E-05
GW-480A	33.6	37.6	MARYVILLE	2.86E-06
GW-480B	28.6	32.6	MAY-SAP	5.23E-06
GW-481A	31.4	35.1	MARYVILLE	1.81E-04
GW-481B	28.6	32.6	MAY-SAP	6.76E-06
GW-482A	32.7	36.7	MARYVILLE	1.82E-06
GW-482B	26.2	30.2	MAY-SAP	2.29E-05
GW-483	18.4	28.0	MAY-SAP	3.27E-05
GW-484	17.1	24.3	SAPROLITE	1.75E-05

GEOMETRIC MEANS	

ALL (incl SAP) =	1.37E-05
MARYVILLE (excl SAP) =	1.34E-05
SAPROLITE AND MAY-SAP CONTACT =	1.44E-05

Table Note: MAY-SAP are abbreviations for Maryville and saprolite (the Golder report table erroneously indicates May is Maynardville Limestone but none of these wells are anywhere near the Maynardville Limestone)

Table E-18. Hydraulic Conductivity Data for Slug, Pumping, and Packer Tests, WBCV
 [Table 8.2 from Golder 1988d]

COMPARISON OF SLUG TEST HYDRAULIC CONDUCTIVITY (K) VALUES WITH PUMP TEST AND PACKER TEST RESULTS						
WELL NO.	TESTED INTERVAL (FT. BGS.)		SLUG TEST K (CM/SEC)	PUMP TEST (1) K (CM/SEC)	PACKER TEST (2) K (CM/SEC)	
GW-455	157.7	to 185.8	3.61E-05	3.47E-06	4.07E-05	
GW-471	89.7	to 105.6	1.05E-06	1.28E-05	NA	
GW-473	68.4	to 94.4	3.93E-05	1.01E-05	5.39E-06 (1)	
GW-474	27.9	to 45.1	3.33E-05	2.66E-05	4.61E-05 (1)	
GW-475A	86.4	to 99.7	7.88E-07	1.23E-05	5.39E-06 (1)	
GW-475B	49.9	to 62.9	6.96E-05	2.88E-05	4.61E-05 (1)	
GW-476A	69.9	to 83.0	6.61E-06	1.14E-05	5.39E-06 (1)	
GW-476B	36.9	to 49.4	7.96E-05	6.47E-05	4.61E-05 (1)	
GW-477A	54.7	to 68.7	1.37E-05	1.63E-05	NA	
GW-477B	22.3	to 34.9	1.12E-05	7.48E-05	NA	
GW-478A	67.9	to 81.3	9.81E-06	1.00E-05	5.39E-06 (1)	
GW-478B	35.2	to 47.2	2.35E-05	3.54E-05	4.61E-05 (1)	
GW-479	18.4	to 25.9	2.70E-05	NA	NA	
GW-480A	33.6	to 37.6	2.86E-06	NA	NA	
GW-480B	28.6	to 32.6	5.23E-06	NA	NA	
GW-481A	31.4	to 35.1	1.81E-04	NA	NA	
GW-481B	28.6	to 32.6	6.76E-06	NA	NA	
GW-482A	32.7	to 36.7	1.82E-06	NA	NA	
GW-482B	26.2	to 30.2	2.29E-05	NA	NA	
GW-483	18.4	to 28.0	3.27E-05	NA	NA	
GW-484	17.1	to 24.3	1.75E-05	NA	NA	

NOTES (1) PACKER TEST HYDRAULIC CONDUCTIVITY (K) DERIVED FROM COREHOLE GW-471.
 THE COMPARISON PACKER TEST K IS CORRELATIVE TO THE ALONG-DIP PROJECTION OF
 TESTED ZONES IN GW-471, ASSUMING A DIP OF 45 DEGREES SOUTH.

As previously noted, the Golder Task 2 report could not be obtained, but the Task 6 report includes a review of the scope and findings from Tasks 2 through 5, and therefore provides information on Task 2 activities and results that are otherwise unavailable. The Task 6 report provides fundamental data and interpretations for surface water hydrology based on meteorological data and stream flow data collected from several weirs located along the lower reaches of NT-14, NT-15, and Bear Creek in the WBCV/Site 14 area. Golder analyzed rainfall/runoff relationships from four storm events and completed a detailed water budget for the 1986-1987 water year. In support of these analyses, Golder provides results of surface infiltration tests in the Task 6 report. The Task 6 report also provides information and analysis of Task 2 drilling and logging, and packer and pumping tests not provided elsewhere. The Task 6 report summarizes Task 2 pumping tests conducted in wells completed in the Nolichucky Shale and Maynardville Limestone, in addition to the Task 5 pumping tests described above that were conducted at the Dismal Gap/Maryville tracer test site. Task 6 report appendices include precipitation and streamflow data and hydrographs for the weir locations, and documentation of the field infiltration tests not provided elsewhere.

Although the broad and detailed scope of the Task 6 report is difficult to concisely summarize, Golder provides a summary of principal conclusions and a conceptual flow model for the WBCV/Site 14 area with implications for BCV as a whole – *“The rock strata strikes about N55°E and dips to the southeast at a relatively uniform dip of about 40°. Results of rock core drilling and logging indicate a relatively uniform dip and thickness of the rock strata across the site. Large-scale thrust or tear faulting does not appear to exist, however, fracturing is prevalent throughout the Conasauga Group. In general, fractures typically occur along bedding planes with some fracturing noted, although to a much lesser degree, roughly normal to bedding. The overlying soils are primarily a result of in-place decomposition of the parent rock. The residual soil exhibits a similar remnant structure as that of the rock from which it is derived. The hydrogeologic significance of the geologic structure and fracturing is that a highly anisotropic flow system prevails.*

Bear Creek and its tributaries play a key role in the shallow and surficial flow systems on site. The average long term water budget for the site consists of about 50 inches of annual precipitation, 20 inches of which is lost to evapotranspiration. The remaining 20 inches is divided into about 9 inches of direct overland runoff, and about 11 inches of infiltration of which about 95% or 10.5 inches returns to the streams as baseflow; the remaining 0.5 inches is lost as deeper aquifer recharge.

Based on the results of 120 straddle packer tests, 66 slug tests, and 4 aquifer pump tests, hydraulic conductivity at the site generally decreases with depth from about 10-4 cm/sec in the upper 100 feet to 10-7 cm/sec at over 500 feet. The site is heterogeneous and anisotropic with the principal value of hydraulic conductivity oriented along strike. Hydraulic head values indicate the the hydraulic gradients in the shallow system (<100 feet) are controlled by local topography. The deeper gradients appear more regionally controlled by Pine Ridge, Chestnut Ridge and, perhaps, the Clinch River.

Based on the data obtained to date, the site conceptual hydrogeologic model can be described as follows. Three dependent flow systems appear to exist called the shallow, transition zone and deep systems.

The shallow system, to depths of about 100 feet, has a geometric mean hydraulic conductivity of about 10-4 cm/sec, appears controlled by local topography, surface drainage features and strong, along-strike, anisotropic flow with discharge into local streams, except in the lower reach of Bear Creek which appears to exhibit losing characteristics.

The transition zone lies between some 100 feet to 500 feet below surface under most of the site and has a mean hydraulic conductivity of about 10-5 cm/sec. The geochemistry of this zone is much different from the shallow system indicating longer residence times, although neither carbon-14, tritium, nor stable isotope information could confirm the age of the waters. The hydraulic head information and geochemistry data from the Nolichucky Shales appear to confirm a significant along-strike component of groundwater flow. Most groundwater reappears as baseflow to site drainage features and Bear Creek. However, the site water balance indicates losing stream characteristics for Bear Creek at the Western margin of the site.

The deep system, below 500 feet, is difficult to define because of sparse data. However, indications are that several hydraulic heads in this zone are of the same magnitude as the Clinch River elevations, perhaps indicating a lower hydraulic boundary to the Bear Creek system. In addition, there is some evidence for a downward flow component at these depths, rather than upward flow to Bear Creek. The mean hydraulic conductivity for the deep zone is about 10-7 cm/sec.” (Golder 1989b – Executive Summary)

The Task 6 report should be reviewed for complete details, interpretations, and conclusions, particularly those related to the geology and hydrogeology of the WBCV area. Selected findings of the report are included in subsequent sections where surface water hydrology and hydrogeology data are summarized for Site 14.

6.2.1.6 Golder Task 7

The Task 7 report by Golder (1989c) documents the results of a preliminary groundwater flow model for the WBCV area. Golder notes in the report abstract that the original scope included development of a solute transport model to evaluate leak scenarios and provide dose estimate calculations. The scope was subsequently reduced to development of a calibrated groundwater flow code which could be used for pathways analysis. A 3D finite element groundwater flow computer model was developed for the site using the DOE FE3DGW code. Six simulations of steady-state groundwater flow were completed, with model calibration using measured water table elevations. Among several conclusions cited, Golder reports the following based on model results: 1) the majority of groundwater recharge returns to the streams as shallow base flow; 2) general flow directions and velocities could be simulated to approximate field values; 3) along-strike flow in the shallow bedrock flow system dominates the site hydrogeologic regime, with typical resultant flow velocities of 0.5 ft/day, assuming a porosity of 0.10. These velocities indicate typical travel times at various parts of the site in the shallow system on the order of tens of years; and 4) the modeling has confirmed the conceptual flow model described for the shallow system, where flow is topographically and along-strike controlled. The model grid is, however, a site scale model and is too coarse to examine small scale features, such as discrete fracture sets, small scale interlayered variable K features and small streams. Subsequent fate and transport modeling conducted for the PA by ORNL (1997) employed a different 3D finite difference model, FTWORK, developed by GeoTrans, Inc.

6.2.2 ORNL Reports and Performance Assessment

Several specialized reports presenting the results of other field investigations, research, and a PA were published by ORNL in relation to the WBCV area and plans for developing the proposed tumulus facility. Results are summarized in the following subsections. Original documents are referenced for greater detail.

6.2.2.1 Soils, Surficial Geology, and Geomorphology By Lietzke et al. 1988

Lietzke et al. 1988 documented results of extensive mapping of soils for the WBCV area as part of the investigations conducted for the LLWDDD program. They mapped and provided descriptions of soil residuum and saprolite, and colluvium and alluvium (modern and ancient) across BCV from the outcrop belt of the Rome Formation through the Conasauga Group and for the Knox Group underlying Chestnut Ridge. Deep pits were dug in four of the Conasauga Group formations (Pumpkin Valley, Rogersville, Dismal Gap/Maryville, and Nolichucky) to characterize soils and saprolite. Pits and trenches were excavated along two major transects through shallow soils/residuum with detailed descriptions and photographs from the test pits which were typically 2-2.5 m deep. Transect B-B' (Figure E-86) runs north-south across the current footprint of Site 14 providing an indication of near surface soils and saprolite conditions.

They specifically note problems in locating the LLWDDD footprint in the Nolichucky Shale related to: 1) shallow depth to the water table, 2) shallow depth to relatively unweathered saprolite, and 3) nearness to the outcrop belt of the Maynardville limestone where rock outcrops and shallow depth to rock "provide a potential short circuit in the natural ability of the soil-regolith mantle to filter and purify vadose water before it reaches saturated zones at depth" (Lietzke et al. 1998).

The report includes detailed maps for Site 14 and adjacent areas illustrating the extent of modern and ancient alluvium along the floodplain areas of Bear Creek and NT-14/NT-15, and along smaller sub-

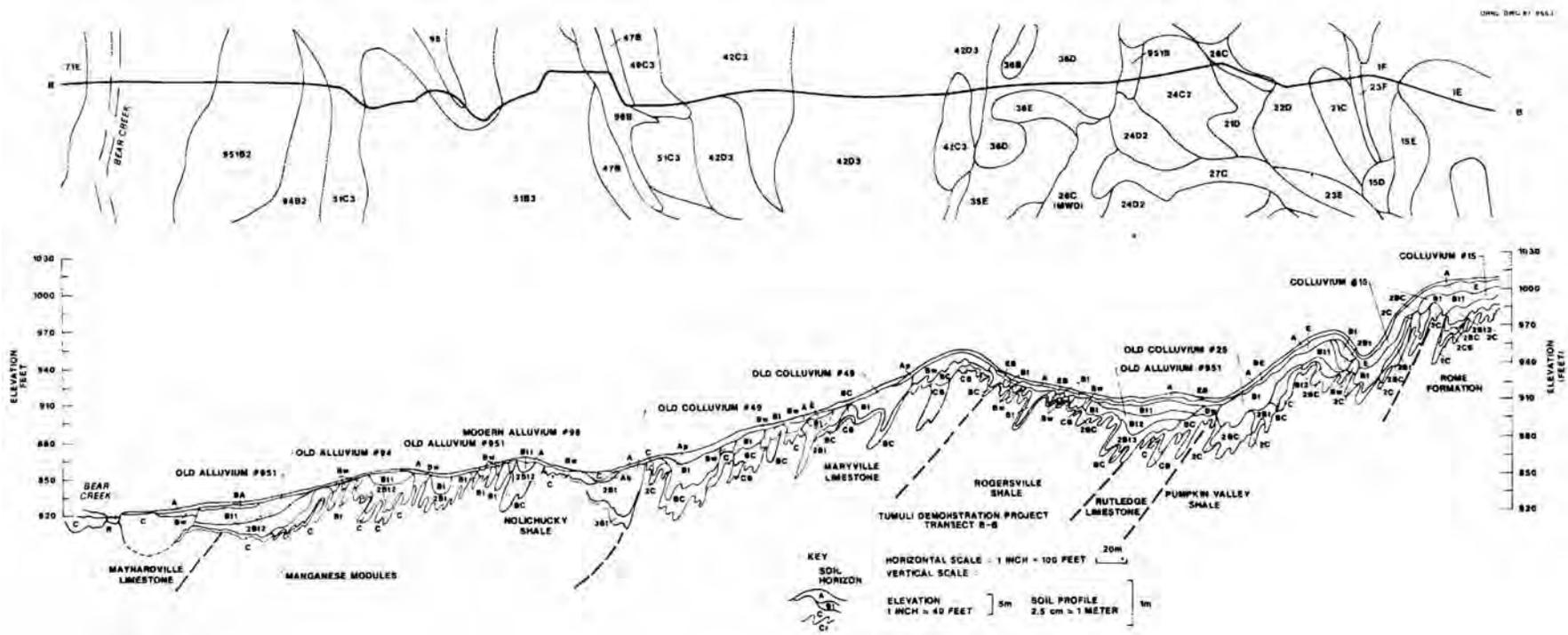


Figure E-86. North-south Transect Across the Center of Site 14

Figure illustrates shallow soils, saprolite, alluvium, and colluviums.

[Source: Lietzke et al. 1998; Note the greatly exaggerated vertical soil profile highly distorted relative to surface topography]

tributaries cross cutting the Site 14 footprint. The geomorphology and geomorphic history (from the Pleistocene to Holocene) of the WBCV area is also described and illustrated in maps and 3D drawings illustrating relationships among residuum, colluvium, alluvium, saprolite, and bedrock from Pine Ridge across BCV to Chestnut Ridge.

For the EMDF Site 14, the detailed descriptions and mapping of alluvium and descriptions of saprolite may have significance for landfill design and design characterization. The detailed descriptions and mapping of soil residuum is probably not significant as most of the relatively loose near surface topsoil and residuum layer will probably be removed during initial construction for structural stability. Figure 10 in Lietzke et al. (1988) maps potential problem areas for Site 14 including: 1) slopes higher than 25%, 2) shallow soil areas, 3) engineering problems with high silt and clay content (high soil erodibility factor (k), high plasticity, low weight-bearing capacity), 4) wetness and flood hazard, 5) limestone rock outcrops, and 6) the approximate boundary between the Nolichucky Shale and Maynardville Limestone. Unfortunately, the quality of the scanned image is poor and some of the potential “problem” areas are difficult to identify. But the map does accurately illustrate several ravines cross cutting the Site 14 footprint and the floodplain areas along the adjacent NT-14/NT-15 tributaries, and the floodplain areas and limestone outcrops along and north of Bear Creek. Figure 12 in the Lietzke report illustrates variations in topographic slope across the WBCV site from Bear Creek to the crest of Pine Ridge. The infiltration characteristics of soils were also mapped across the site area (See their Figure 13), distinguishing between areas with high infiltration and deep percolation into rock from those with poor to intermediate infiltration and lateral flow and runoff characteristics. The north-south transects A-A’ and B-B’ (the latter running directly across the center of the Site 14 footprint) are provided in Appendix C to the report. Transect B-B’ is illustrated in Figure E-86 for its relevance to the Site 14 footprint. The transects accurately illustrate relationships between surface topography/elevations, surficial soils, modern and old alluvium, colluvium, and underlying bedrock formation contacts and southeast dips extending from the Rome formation below Pine Ridge southward to Bear Creek (Note however, the highly exaggerated vertical scale of the soil profiles on these transects which misrepresents the thickness of near surface layers with respect to the overall scale of the cross section).

6.2.2.2 Geology of the West Bear Creek Site - Lee and Ketelle 1989

Lee and Ketelle (1989) published a report on the geology of the WBCV site during the same year of the Golder Task 6 and 7 reports. The report addresses: 1) the extensive rock coring (total of 8,698 ft of rock core) and borehole geophysical logging program completed at that time; 2) relatively detailed geologic descriptions for each of the Conasauga Group formations from the Rome Sandstone through the Maynardville Limestone; and 3) geologic structures (fracturing, deformation, and potential tear faults). The report also provides a geologic map and generalized cross sections for the WBCV area addressed under the LLWDDD investigations.

The report indicates that the rock cores were logged to the nearest 0.1 ft and “represented graphically” at scales from 1 inch = 5 ft to 1 inch = 10 ft for detailed evaluation and correlation purposes across the site. However, the detailed logs are not provided in the report, nor are details represented on site cross sections (the report notes that core logs and geophysical logs were filed in the author’s offices). The report also notes that the cores were stored at Building 7041 at ORNL, but their existence and current location have not been verified. Three north-south trending cross sections are provided in the report that are very similar to those provided by Golder, except that a zone of shear deformation is shown parallel with bedding plane dips that occurs stratigraphically between the upper half of the Dismal Gap/Maryville formation and the lower half of the Nolichucky Shale. Figure E-87, from Lee and Ketelle (1989; Fig. 8), illustrates this zone in the north-south cross section located across the center of Site 14 (equivalent to Golder’s cross section C-C’ above, but viewed in the opposite direction – See Figure E-88 for well locations). The actual correlated deformation features logged in the rock cores at Site 14 are shown at depth in GW-136 and GW-137.

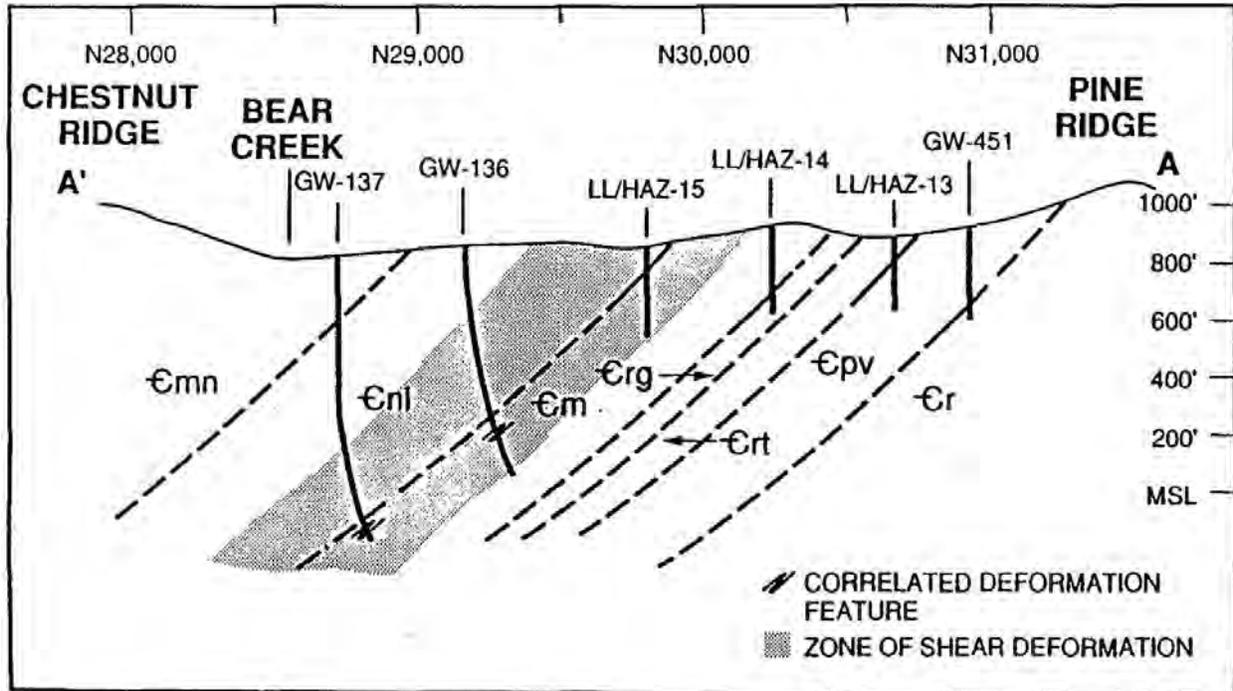


Figure E-87. North south Cross Section through Site 14

Figure illustrates a zone of shear deformation within portions of the Nolichucky Shale and Dismal Gap/Maryville formation. [Fig. 8 from Lee and Ketelle 1989]

Figure E-88 illustrates the portion of the geologic map prepared by Lee and Ketelle covering the Site 14 area from Pine Ridge to Bear Creek and between NT-14 to NT-15. The map shows the locations of core holes and test pits at Site 14 and the detailed surface topography, and ravines and drainage patterns across the site illustrated by 2 ft contours based on a 1984 aerial survey of the site. The outcrop patterns shown in Figure E-88 vary somewhat from those in Figure E-78 based on King and Haase (1987) for all of BCV.

Lee and Ketelle (1989) reported a geologic strike for the WBCV area typically varying between N56°E and N67°E with bedding plane dips generally from 41° to 45° southeast with values from 37° to >50° occurring locally. They attempted to determine the presence of tear faults purported to exist within BCV as suggested by slight offsets in the crest of Pine Ridge by King and Haase (1987). However, through a combination of analysis of core log/stratigraphic data, and relationships of formation contacts measured in test pits north and south of NT-15 near the center of the site they concluded that “a tear fault does not exist near the perennial stream (NT-15) near the center of the site, and it is considered unlikely, based on topography and rock core data, that such a fault exists elsewhere on the site”.

To analyze fracture orientations, Lee and Ketelle gathered data from four test pits excavated into saprolite along a north south transect near the center of Site 14 and in the outcrop belts of the Nolichucky, Dismal Gap/Maryville, Rogersville and Pumpkin Valley (pits used in the soil survey by Lietzke) underlying the Site 14 footprint. Two orthogonal fracture sets were identified, oriented roughly parallel and normal to geologic strike (stereogram plots of poles to bedding and fractures are provided in Fig. 10 of the report). Three types of intermediate-scale structural features were identified by Lee and Ketelle in the clastic rocks of the Conasauga Group: 1) folded bedding considered to be drag folds, 2) heavily fractured beds resembling fault gouge, and 3) discrete shear fractures with high and low angle orientations with respect to core axes.

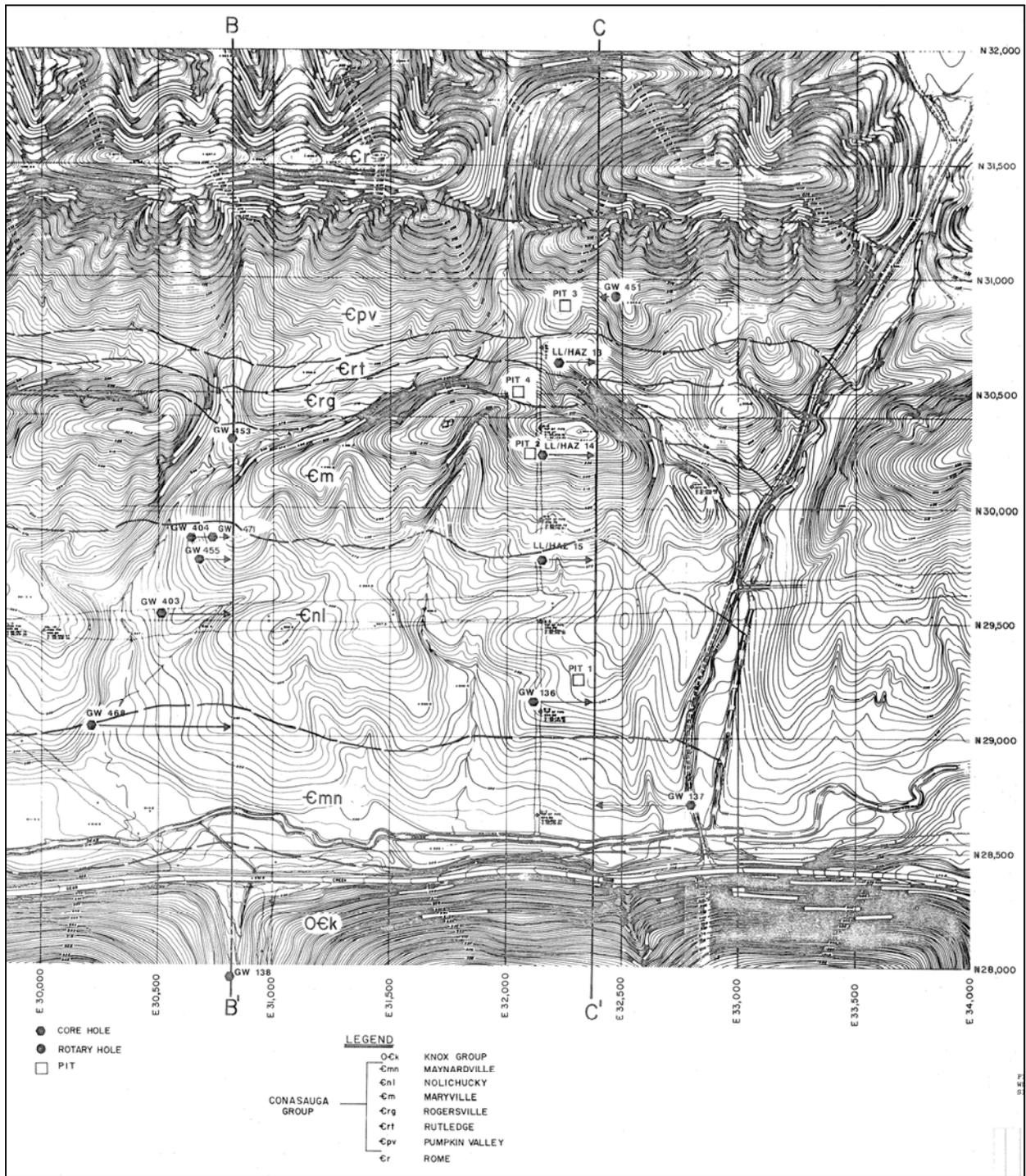


Figure E-88. Portion of Detailed Geological and Topographical Map for Site 14
(presented by Lee and Ketelle [1989 - Fig. 9])

Their analysis indicated that the deformation style is related to lithologic homogeneity and bedding thickness. Except for LL/HAZ-15, they identified one intermediate scale zone of drag folding, gouge, or vertically extensive shears in all core holes across the WBCV site localized within the upper Dismal Gap/Maryville formation. The zone varied from “several inches to several feet thick” and is illustrated conceptually in Figure E-89 (from Lee and Ketelle (1989) - Fig. 11). This zone apparently occurs across most of the subsurface footprint of Site 14, except at the LL/HAZ-15 location near the southern margin of the footprint. This zone was also noted by Golder in the deep level “A” pumping tests at the tracer test site just southwest of Site 14 as a stratigraphic interval with greater fracture density and potentially higher K (See Figure E-85 – pump test site cross section).

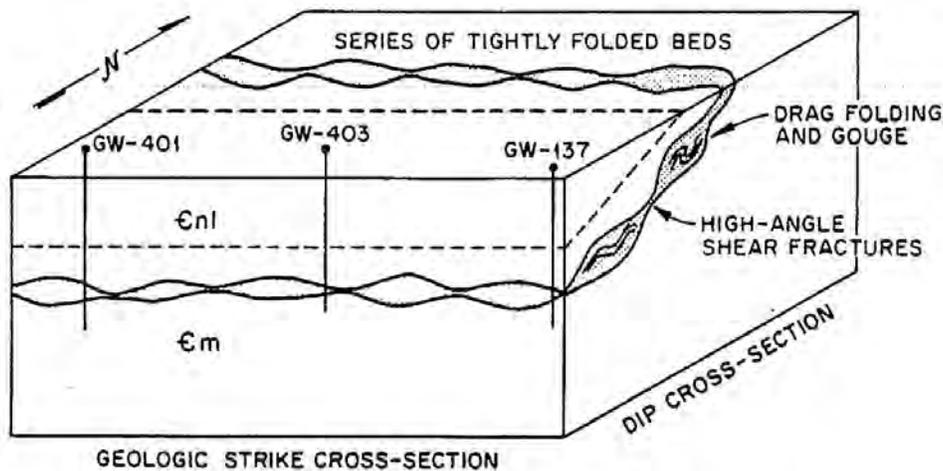


Figure E-89. Conceptual Block Diagram of Deformation Zone in BCV within the Upper Dismal Gap/Maryville Stratigraphic Interval at Site 14

[Fig. 11 from Lee and Ketelle 1989]

6.2.2.3 Maynardville Exit Pathway Monitoring Program – Shevenell et al. 1992

The Maynardville Limestone, which underlies the southern portion of BCV, was recognized in the 1980s as the primary pathway for groundwater contaminants leaving BCV. In the early 1990s, a monitoring well program was developed to construct new wells that would intersect and monitor these important pathways in BCV. The results of the program were reported by Shevenell et al. (1992) and provide the most detailed account of the hydrogeology of the Maynardville Limestone in BCV. The monitoring program included a series of “Pickett” wells (23) installed along four north-south transects in BCV. From west to east along Bear Creek, the transects were identified as W, A, B, and C (See locations on Figure E-2). The pickett location nearest to Site 14 is W, and is located roughly 4000 ft upstream along Bear Creek near its intersection with NT-11. Figure E-90 is a north-south cross section through the Pickett W wells illustrating the depths of fractures, cavities, water bearing zones, and monitored intervals within the various hydraulic zones and members of the Maynardville identified by Shevenell et al. (1992).

While the W picket and other upstream pickets are some distance from Site 14, the results of the report provide information and interpretations of the stratigraphy, hydrogeology, and subsurface flow characteristics of the Maynardville that are relevant to evaluating the potential for groundwater contaminant transport downgradient of Site 14 and the other proposed EMDF sites in BCV. The report includes detailed descriptions, boring logs, borehole geophysical logs, and picket cross sections that identify the fractures, cavities, and other major transmissive zones that provide preferential pathways for groundwater flow in the Maynardville (and adjacent Copper Ridge Dolomite underlying Chestnut Ridge).

The report also includes the results and analysis of purging and flow measurements while drilling and during well development/purging. Correlations of the seven zones applied to the Maynardville (and upper Nolichucky) were made with the two deep coreholes GW-137/138 near Site 14. This report provides an important reference for understanding karst flow conditions in the Maynardville at and near

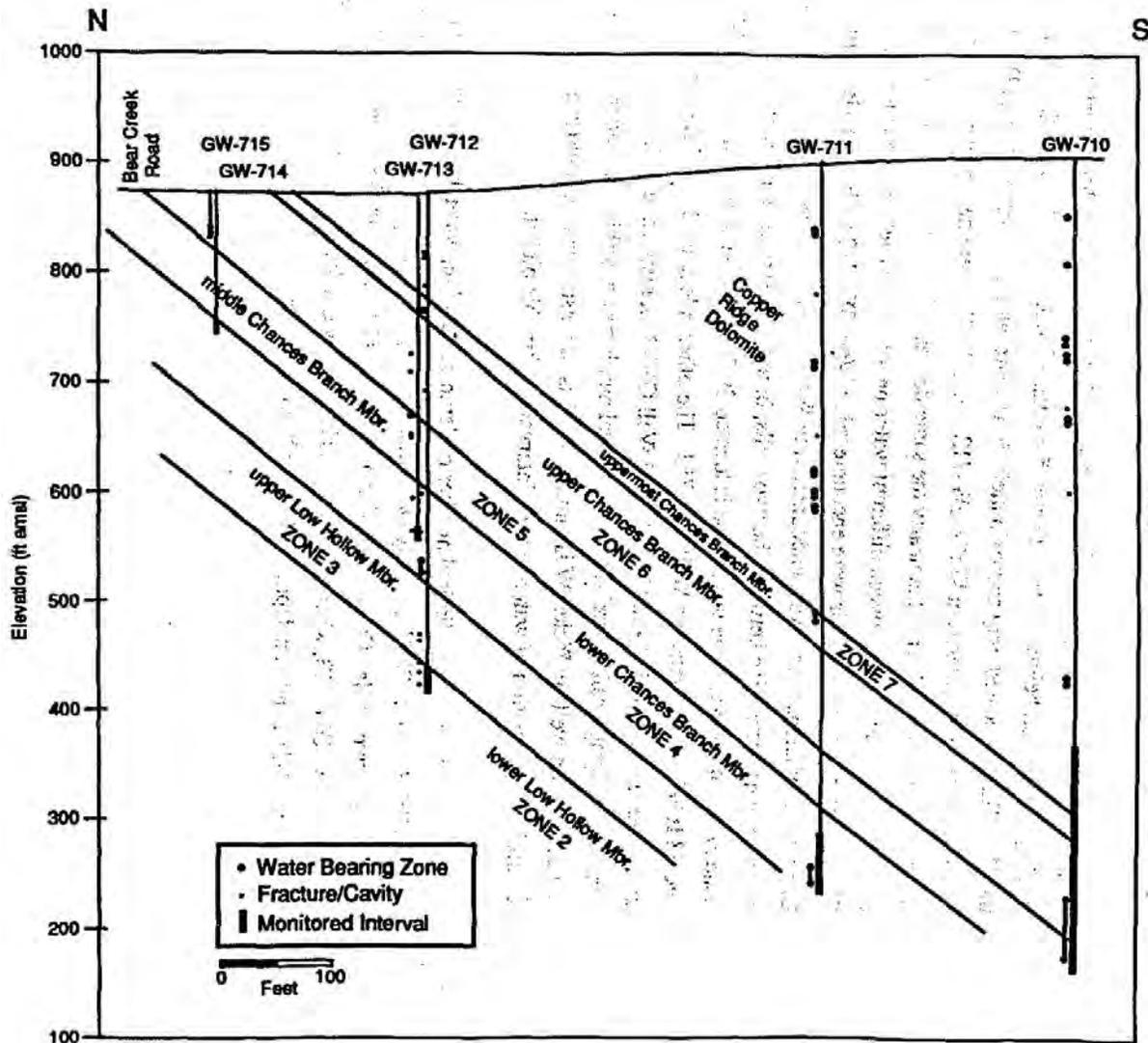


Figure E-90. Cross Section through Picket W in the Maynardville Limestone
East of Site 14 near the Junction of NT-11 and Bear Creek

[Fig. 3.8 from Shevenell et al. 1992]

Site 14, and for further evaluation of the many wells drilled within the Maynardville south and west of Site 14 if the site is selected as the EMDF location.

The Maynardville outcrop belt and the stream channel and floodplain areas of Bear Creek occur downslope to the south of and hydraulically downgradient from the various EMDF footprints. The potential thus exists that future contaminant releases to groundwater from below the footprints could

reach the Maynardville and Bear Creek where karst flow conditions exist, particularly where the footprints are located in closer proximity to the Maynardville subcrop. The distance between the southern waste limit margins of the various footprints and the Maynardville/Nolichucky contact varies between 593 ft at Site 7a/7c to 1270 ft at Site 5 (Distances are 656 ft at Site 14, and 597 ft at Site 6b), suggesting that Sites 6b, 7a/7c, and 14 offer the greatest risk of contaminants to reach the Maynardville and Bear Creek.

6.2.2.4 Well Installation and Testing West of Site 14 - Moline and Schreiber 1996

A field research program reported by Moline and Schreiber (1996) was conducted using two new monitoring wells (GW-821 to GW-823) adjacent to three existing well pairs located roughly 1500 ft west of the main tracer field near Site 14. The study site is located within the Nolichucky Shale along strike with the southern margin of Site 14 (See Figure E-78). The new wells were drilled, logged, tested and completed in 1994 and used in conjunction with the existing wells for various purposes including: 1) testing of rotasonic drilling and core logging; 2) hydraulic head measurements and helium and bromide tracer tests (See tracer test section above for a summary of tracer test results); 3) borehole tests including downhole videos, electromagnetic borehole flowmeter tests, and point dilution tests, and 4) multilevel well installations. The report should be referenced for complete details but the results of the study have relevance to Site 14 with regard to site characterization methods such as rotasonic drilling and borehole flowmeter tests, as well as the interpretation of hydrogeological conditions at Site 14.

6.2.2.5 EIS Data Package for LLWDDD Program – ORNL 1988

A data package report was prepared by ORNL (1988) to support an Environmental Impact Statement (EIS) to be written to evaluate the effects of future disposal of low-level waste at four sites on the ORR as part of the LLWDDD program, including the WBCV area. The data package provided information on geology, soils, groundwater, surface water and ecological characterization for each of the four alternative sites in the LLWDDD program. The summary descriptions are concise and do not include results or interpretations, and reference back to reports by Golder and others noted above. However, several appendices to the report include site-specific data for the Site 14 footprint and adjacent areas. Appendix G, Part 1, to the report includes drilling/boring and well construction logs for 48 wells (GW-405 through GW-452 and LL/HAZ-13, -14, and -15) including many completed at and near the Site 14 footprint. Groundwater level data and hydrographs were also provided in Appendix G, Part 2, and surface water quality data in Appendix D (1987-1988), and streamflow data in Appendix H (Appendix F included the full report on soils and saprolite by Lietzke et al. 1988, referenced above). The streamflow data are only tabular and not provided as streamflow hydrographs and thus not easily evaluated. The data package report does provide some important characterization data for Site 14 not included in the Golder reports or available elsewhere.

In addition, the document provides more detailed descriptions of ecological conditions at the WBCV site. Terrestrial flora is described including unusual communities or species and rare plants based on extensive surveys conducted at the site from June 1 to July 13, 1988. Information on terrestrial fauna is referred to Appendix O – Ecology of the ORR. Aquatic biota are briefly reviewed, but the report notes that a report in preparation by Southworth et al. (referring to Southworth et al., 1992) “*will provide the most current data on the ecological status of Bear Creek*”. Appendix N includes the results of small mammal sampling (trapping) at the WBCV site including several White footed mice and one Golden mouse.

The final element of the EIS data package report of value to Site 14 is an annotated bibliography of LLWDDD characterization studies provided as the final Part III of the report. The bibliography provides a listing of 42 reference documents in no apparent order but associated with characterization of the various disposal sites proposed in the LLWDDD program with single paragraph summaries of each.

6.2.2.6 ORNL Performance Assessment 1997

A draft radiological PA was published by ORNL in 1997 for the proposed but never constructed Class L-II Disposal Facility (Tumulus) for low level waste disposal. The footprint of the proposed facility was located within the current larger Site 14 footprint. Although the physical characteristics of the proposed tumulus facility differ from those of the proposed EMDF, the PA provides information on site hydrology, hydrogeology, conceptual models of fate and transport mechanisms and pathways, and other information relevant to Site 14 (See ORNL 1997 for complete details).

6.2.2.7 USGS 1994 Seep, Spring, Stream Flow Inventory

A valley wide inventory and assessment of base flow from seep, spring, and stream channel locations throughout BCV included many locations within and adjacent to the Site 14 footprint. These data were limited to single base flow measurement events in March and September 1994 during periods not influenced by storm runoff pulses, when base flow conditions prevailed. In addition to single event point measurements of stream flow, the USGS also recorded field measurements of pH, specific conductance, temperature, and dissolved oxygen. Although the USGS hydrologic data are limited to just two time events, they provide the most comprehensive runoff data across the entire watershed of BCV and the area at and surrounding Site 14. Results are presented below as part of the review of surface water hydrology for Site 14 and the other proposed EMDF sites.

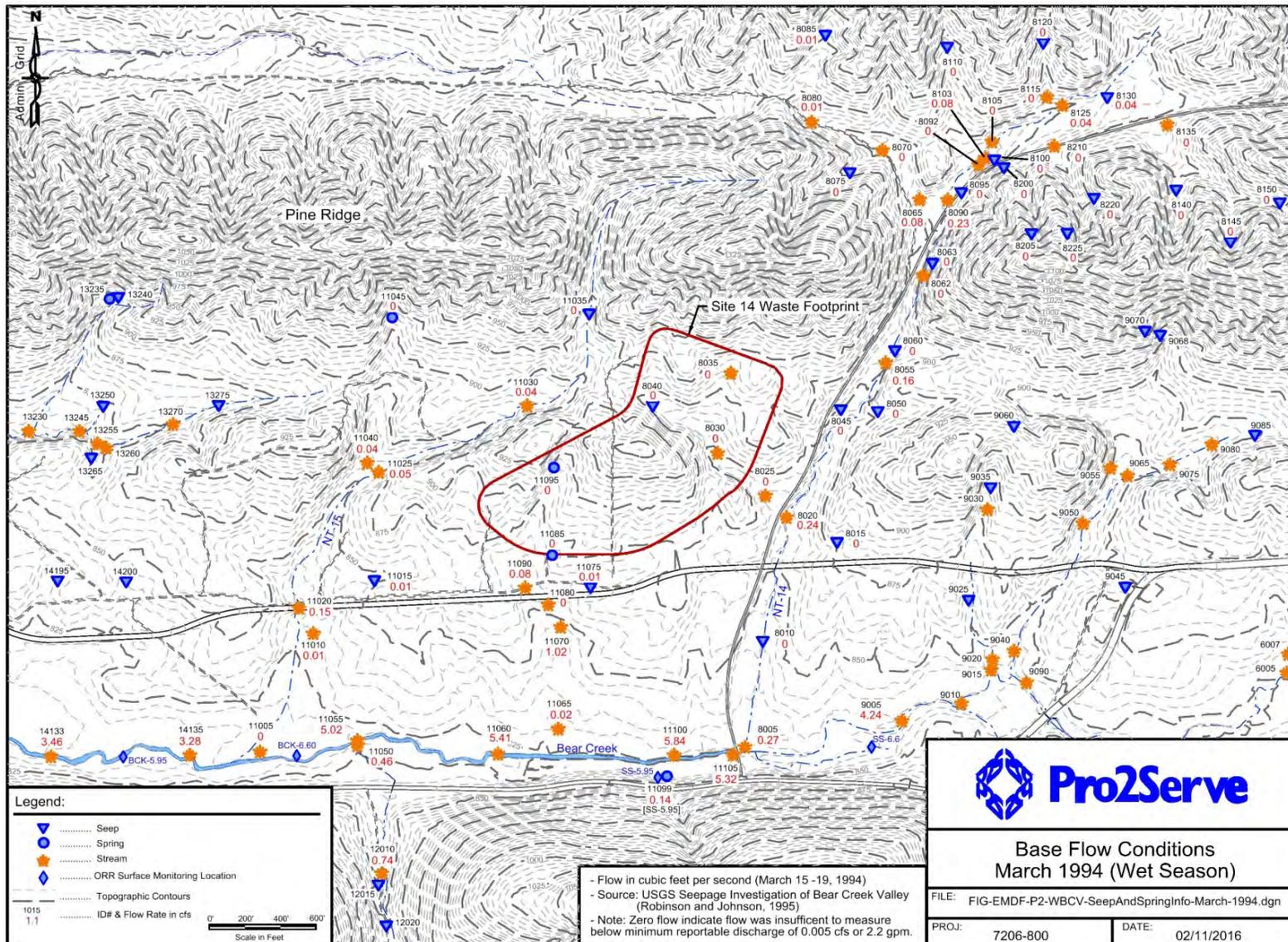
6.3 SITE 14 SURFACE WATER HYDROLOGY

This section reviews the general aspects of surface water hydrology and hydrological data available for Site 14. The Site 14 footprint occurs within the upland area between NT-14 on the east and NT-15 on the west. Runoff from the Site 14 footprint drains east and west along several ravines to NT-14 and NT-15, and toward the south along other ravines that drain directly into Bear Creek to the south.

6.3.1 USGS Data

Figures E-91 and E-92 present the USGS base flow point measurements in cfs for seep, spring, and stream channel locations for March and September 1994, respectively. The March measurements represent base flow conditions during the typical spring wet season and the September measurements represent base flow conditions during the typical late summer/fall dry season. The locations cover the primary ravines cross cutting the Site 14 footprint and the watersheds of NT-14 and NT-15, as well as the section of Bear Creek draining all of BCV to the south of Site 14. The zero values reported by the USGS do not indicate the stream channels were necessarily dry but that stream flow rates were extremely low and immeasurable using typical equipment used to gage stream flow (i.e.- <0.005 cfs or 2.2 gpm). The USGS GPS coordinates were used to plot locations on the site drawings, but where the GPS locations were grossly inconsistent with site topography, stream channels, and the locations shown on the USGS schematic drawings, the locations were adjusted. The USGS locations of springs and seeps have not been verified in the field at Site 14 (or for Sites 6b and 7a/7c; only at Site 5).

For March and September 1994, the USGS data show zero flow at the one seep (8040) and three stream channel locations for the ravines cross cutting the northeast third of the Site 14 footprint. For the other major set of ravines and stream valleys draining southward from the southwest third of the footprint, the September data indicate zero flow across the entire watershed for this sub-tributary of Bear Creek. The March data, however, indicate zero flow from the two headwater springs (11085 and 11095) but a flow of 0.01 cfs (4.5 gpm) at seep location 11075 near the southern footprint margin. Stream channel flow is also indicated in March 1994 along this sub-tributary ranging between 0.02 and 1.02 cfs. But the stream channel flow rates do not increase incrementally in the downstream direction but vary by location. A relatively low flow of 0.02 cfs (9 gpm) near the mouth of this sub-tributary is much less than the 1.02 cfs (458 gpm) flow rate measured roughly 500 ft or more upstream.



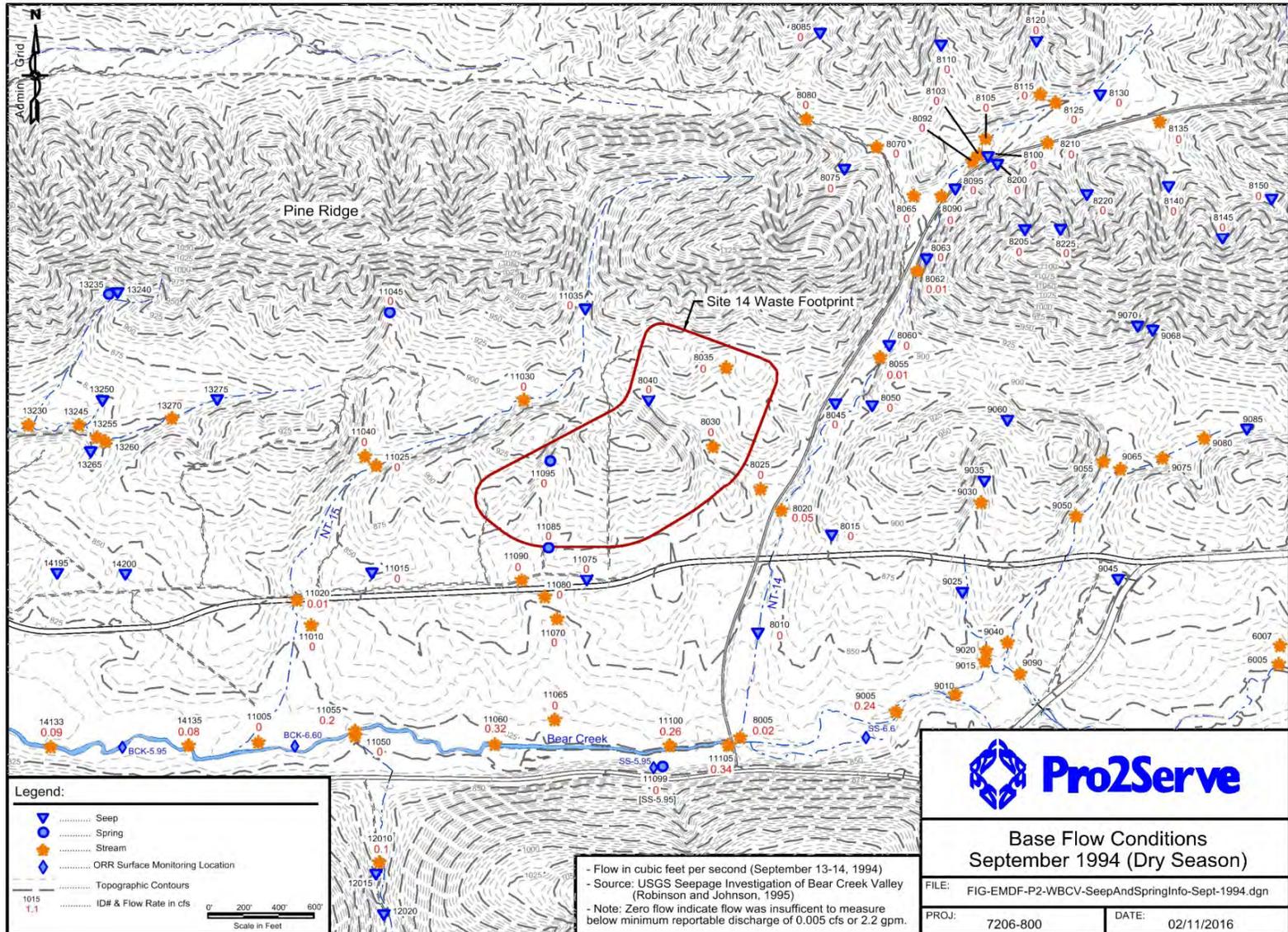


Figure E-92. USGS Flow Rates Measured under Base Flow Conditions, Site 14 View 2
(September 1994 from locations at and surrounding Site 14)

This significant change in flow could indicate loss of surface water in the stream channel to karst conduits in the Maynardville limestone as the tributary flows across the predominantly clastic Nolichucky upstream across the soluble limestone of the Maynardville near the floodplains of Bear Creek. Alternatively, the reduced flow could merely represent loss to floodplain alluvium from one location to another. The identification of seep and spring locations within the Site 14 footprint with “zero” flow in both the wet and dry season measurement events indicates that the USGS identified these features even without measurable flow. Their identification suggests that at least the wet season flow rates may have been obvious even though they were below the 0.005 cfs (2.2 gpm) “zero” values that were recorded. These results are consistent with headwater spring and seep locations at Site 5 originally identified by the USGS and monitored weekly during the Phase I investigation with extremely low flow rates that fall in the range of 2.2 gpm or less. Field reconnaissance has not been conducted at Site 14 to accurately identify, photograph, and otherwise characterize the features of the springs and seeps at and near the Site 14 footprint, but these actions may be warranted if Site 14 is selected for disposal.

The USGS data also indicate wet and dry seasonal base flow conditions along the lengths of NT-14 and NT-15 bordering Site 14. The March stream channel data indicate flows along NT-14 (with a larger watershed than NT-15) ranging from 0.01 cfs in the uppermost sub-tributaries north of Pine Ridge to flow rates ranging from 0.16 to 0.27 cfs along the main trunk of NT-14. The flow rate of 0.27 cfs (121 gpm) near the mouth of NT-14 merges with flow rates of 5.32 cfs (2388 gpm) along Bear Creek just below the NT-14 confluence. In contrast the September data for NT-14 shows zero flow across the entire upper most headwaters of NT-14 with flow along the main trunk ranging from 0.01 to 0.05 cfs, an order of magnitude less than flows in March. The September flow rate of 0.02 cfs (9 gpm) near the mouth of NT-14 merges with a flow rate of 0.34 cfs (153 gpm) along Bear Creek just below the NT-14 confluence.

The USGS data for NT-15 reflect similar flow conditions ranging from zero flow at the headwater tributary seep and spring locations in both the March and September events to stream channel flow that increases progressively along downstream sections. The stream channel flow rates are much lower for NT-15 relative to NT-14 reflecting the smaller watershed area of NT-15. March stream channel flow rates along NT-15 range from 0.04 cfs (18 gpm) along the northwest side of the Site 14 footprint to 0.15 cfs (67 gpm) downstream. September stream channel flow rates on NT-15 were zero at all locations except at location 11020 where the rate was 0.01 cfs. The data suggest that typical dry season base flow along NT-15 is <0.005 cfs for the majority of the watershed area.

6.3.2 Golder/MMES Hydrologic Data (1985-1988)

The Golder Task 6 report (Golder 1989b) includes two main types of hydrologic data applicable to Site 14: 1) continuous stream flow data plotted and analyzed for specific storm events, and 2) daily mean stream flow data tabulated for the weirs noted above. Golder also obtained precipitation and other meteorological data for use with the hydrologic data. The daily mean stream flow data reported by Golder were apparently acquired separately by the USGS and MMES. Six weir locations were identified by Golder in the WBCV area. The weirs relevant and closest to Site 14 identified by Golder included (See locations on Figure E-78):

- **Bear Creek - Weir 270** on Bear Creek downstream and southwest of Site 14 near the middle of the triangular intersection of SR 95 and Bear Creek Road (at or near the current BCK 4.55 monitoring location),
- **Bear Creek - Weir 673** on Bear Creek 20 ft downstream of the mouth of NT-14,
- **NT-14 - Weir 672** on the lower reaches of NT-14 at a point 170 ft upstream of its junction with Bear Creek, and
- **NT-15 - Weir 677** on the lower reaches of NT-15 at a point 220 ft upstream of its junction with Bear Creek.

Four storm events reflecting pulses of stream channel flow in late summer (September 12 and 28, 1987), winter (January 19, 1988), and spring (April 18, 1988) storm events were evaluated by Golder. Hydrographs for the Bear Creek weirs 270 and 673 are provided in Appendix B of the Task 6 report (Golder 1989b), but no hydrographs are provided for the two weirs 672 and 677 along NT-14 and NT-15 draining the upland areas at and near Site 14. Precipitation data are not provided on the hydrographs or mean daily stream flow tables so relationships between streamflow and precipitation duration and intensity are not clear. However, the relatively rapid rise and fall in stream flow rates documented elsewhere in BCV and on the ORR are evident among the Golder hydrographs for the lower reaches of Bear Creek south of Site 14. Golder states that hydrographs indicate little baseflow in winter and late summer, but significant base flow during spring rains. While baseflow recharge to streams is less likely during typical late summer/fall dry seasons, recent detailed hydrograph and baseflow analysis from upper NT-3 tributaries at Site 5 indicates that baseflow is not limited only to Spring rainfall events but occurs over a broader nongrowing season that encompasses winter and spring seasons. The analysis further indicates that baseflow at any location depends on several variables including antecedent soil moisture conditions, air temperature, evapotranspiration rates, and the spatial and temporal variations in the frequency, duration, and intensity of precipitation events, and the overlapping runoff and baseflow effects of closely spaced sequential precipitation events. The Site 5 data suggests that baseflow groundwater recharge to stream channels may even be possible during short term unusually wet atypical periods during the normal dry season. DOE 2017 provides details of water budget analyses and baseflow recharge to streamflow based on the complete year of continuous stream flow monitoring at Site 5. Conditions at Site 5 are similar enough to those at Site 14 that the conclusions are applicable to Site 14.

The daily stream flow data for Weirs 270 and 673 along Bear Creek and Weirs 672 and 673 on the lower reaches of NT-14 and NT-15 provide basic stream flow data close to Site 14. The stream flow data tables provide mean daily flow rates in cfs with minimum, maximum, and mean flow rates presented for each month. Data for Weir 270 spans the three year period from March 1985 through April 1988 encompassing two full years for 1986 and 1987; the Weirs at 672, 673 and 677 cover the approximately 1.5 year period from September 1986 through April 1988, including all of 1987. An example of the data set for 1987 at Weir 672 (lower NT-14) is provided in Table E-19 from Golder (1989b). Daily precipitation records from the BCBG are provided in Appendix H of the EIS data package for the LLWDDD covering the same period of weir stream flow data that allow for correlation between precipitation events and mean daily flow rates at the weirs.

Although these weir data are from locations over 1200 ft south and southwest of Site 14, they provide insight into continuous daily flow conditions along the lower reaches of NT-14 and NT-15, and for Bear Creek. The results include both base flow conditions between significant rainfall events and those related to pulses of rapid runoff in response to storm events that are not provided in the 1994 USGS single point measurements. The data along the lower reaches of NT-14 and NT-15 also provide benchmarks for upstream locations where stream flow rates would decrease along upstream flow paths relative to the downstream weir locations.

For Weir 672 (lower NT-14), analysis of the daily mean stream flow data from late September 1986 through early April 1988 indicates the following (See Table E-19 for the 1987 portion of the data at Weir 672):

- Daily minimum and maximum flow rates ranged from 0.00 to 11.00 cfs (4937 gpm)
- Monthly mean flow rates ranged from 0.00 in October and November 1987 to 0.67 cfs (301 gpm) in January 1987
- Daily mean flow rates for the dry season from August through December 1987 indicated zero (0.00) cfs for nearly all of September, October, and November, and about half of August and December 1987.

Table E-19. Example of 1987 Stream Flow Data, Site 14

(lower reaches of NT-14 and NT-15 near Site 14)

[Data shown from Golder (1989b) are from Weir 672 on lower reach of NT-14 located ~1000 ft southeast of Site 14 footprint]

SURFACE DISCHARGE SUMMARY, JANUARY -- DECEMBER 1987												
BEAR CREEK TRIB ABOVE BEAR CREEK ROAD NR WHEAT, TN: ALIAS=GS10												
USGS SITE ID = 035382672												
Flow in cfs												
DAY	JAN87	FEB87	MAR87	APR87	MAY87	JUN87	JUL87	AUG87	SEP87	OCT87	NOV87	DEC87
1	0.11	0.22	2.40	0.22	0.11	0.06	0.03	0.01	0.00	0.00	0.00	0.00
2	0.10	0.27	1.00	0.23	0.09	0.05	0.03	0.01	0.00	0.00	0.00	0.00
3	0.09	0.26	0.59	0.28	0.10	0.04	0.04	0.01	0.00	0.00	0.00	0.00
4	0.08	0.23	0.41	0.35	0.53	0.05	0.05	0.02	0.00	0.00	0.00	0.00
5	0.08	0.20	0.33	0.48	0.23	0.04	0.07	0.02	0.00	0.00	0.00	0.00
6	0.07	0.18	0.27	0.69	0.16	0.03	0.08	0.03	0.00	0.00	0.00	0.00
7	0.07	0.18	0.23	0.62	0.14	0.03	0.12	0.02	0.00	0.00	0.00	0.00
8	0.07	0.16	0.22	0.47	0.12	0.03	0.07	0.02	0.00	0.00	0.00	0.00
9	0.07	0.13	0.23	0.35	0.11	0.02	0.05	0.01	0.00	0.00	0.00	0.00
10	0.07	0.13	0.18	0.28	0.09	0.02	0.04	0.04	0.00	0.00	0.05	0.00
11	0.07	0.12	0.17	0.25	0.08	0.02	0.04	0.01	0.00	0.00	0.01	0.00
12	0.07	0.12	0.18	0.22	0.07	0.02	0.03	0.02	0.09	0.00	0.00	0.00
13	0.07	0.11	0.17	0.18	0.06	0.03	0.03	0.01	0.01	0.00	0.00	0.00
14	0.07	0.12	0.17	0.28	0.06	0.03	0.03	0.00	0.00	0.00	0.00	0.00
15	0.09	0.11	0.17	1.60	0.03	0.03	0.02	0.00	0.00	0.00	0.00	0.04
16	0.08	0.52	0.19	1.20	0.03	0.07	0.02	0.00	0.00	0.00	0.00	0.01
17	0.07	0.70	0.17	1.00	0.05	0.08	0.02	0.01	0.00	0.00	0.04	0.01
18	0.37	0.62	0.26	0.67	0.05	0.05	0.02	0.01	0.00	0.00	0.01	0.00
19	11.00	0.48	0.66	0.46	0.04	0.04	0.02	0.00	0.02	0.00	0.00	0.00
20	1.50	0.38	0.58	0.35	0.09	0.06	0.02	0.00	0.00	0.00	0.00	0.01
21	0.69	0.34	0.43	0.28	0.09	0.06	0.02	0.00	0.00	0.00	0.00	0.00
22	0.50	0.65	0.33	0.22	0.09	0.09	0.01	0.00	0.00	0.00	0.00	0.00
23	0.35	1.50	0.27	0.18	0.06	0.09	0.02	0.00	0.00	0.00	0.00	0.00
24	0.27	0.87	0.24	0.27	0.06	0.06	0.02	0.00	0.00	0.00	0.00	0.02
25	0.84	0.53	0.23	0.19	0.20	0.05	0.02	0.00	0.00	0.00	0.00	0.12
26	1.60	0.42	0.18	0.17	0.15	0.04	0.02	0.00	0.00	0.00	0.00	0.08
27	0.83	4.10	0.17	0.15	0.09	0.03	0.01	0.00	0.00	0.01	0.00	.
28	0.52	3.60	0.15	0.14	0.07	0.03	0.01	0.00	0.00	0.00	0.00	0.11
29	0.38	.	0.14	0.13	0.05	0.02	0.01	0.00	0.02	0.00	0.00	0.06
30	0.32	.	0.20	0.12	0.07	0.02	0.01	0.00	0.02	0.01	0.00	0.03
31	0.25	.	0.24	.	0.09	.	0.01	0.00	.	0.00	.	0.02
	=====	=====	=====	=====	=====	=====	=====	=====	=====	=====	=====	=====
MIN	0.07	0.11	0.14	0.12	0.03	0.02	0.01	0.00	0.00	0.00	0.00	0.00
MAX	11.00	4.10	2.40	1.60	0.53	0.09	0.12	0.04	0.09	0.01	0.05	0.12
MEAN	0.67	0.62	0.36	0.40	0.11	0.04	0.03	0.01	0.01	0.00	0.00	0.02

- In contrast, daily mean flow rates for the dry season data from late August through December 1986 indicated only 4 days with zero flow, suggesting a drought period in the late summer/fall of 1987.
- For the period of record, ten relatively larger runoff events [arbitrarily bracketed by grouping all daily mean flow rates ≥ 0.50 cfs (224 gpm)] occurred over the ~1.5 year period of record and only between the relatively wetter months of November through April. No runoff events with flow rates ≥ 0.50 cfs occurred between the relatively drier months from May through October.

For Weir 677 (lower NT-15), analysis of the daily mean stream flow data from late September 1986 through early April 1988 indicates the following:

- Daily minimum and maximum flow rates ranged from 0.00 to 5.00 cfs (2244 gpm)
- Monthly mean flow rates ranged from 0.00 cfs in August through October 1987 to 0.33 cfs (148 gpm) in January and February 1987
- Daily mean flow rates for the dry season from August through December 1987 indicated zero (0.00) cfs for nearly all of August and nearly all of September through December 1987, reflecting apparent drought conditions similar to that seen in Weir 672 but more extreme, apparently from the small watershed acreage of NT-15.
- The same runoff events noted above for Weir 672 are present at Weir 677 with reduced flow rates reflecting the smaller watershed of NT-15 relative to NT-14.

For Weir 673 (on Bear Creek 20 ft below NT-14 confluence), analysis of the daily mean stream flow data from late September 1986 through early April 1988 indicates the following:

- Daily minimum and maximum flow rates ranged from 0.01 cfs in August and September 1987 to 110.00 cfs (49,368 gpm) in January 1988, ten times greater than the maximum flow rate measured at Weir 672 on the lower reaches of NT-14.
- Monthly mean flow rates ranged from 0.05 cfs (22 gpm) in August 1987 to 7.21 cfs (3236 gpm) in January 1987
- Zero daily mean flow rates were not recorded for the dry season but very low flow rates as low as 0.01 cfs were recorded for two separate three day periods in August and September 1987 where Bear Creek flow was reduced to rates of about 4.5 gpm.
- The runoff events noted above for Weirs 672/677 are reflected in flow rates at Weir 673, although with orders of magnitude greater flow, reflecting the collective watersheds for all of BCV above Weir 673. The data for Weir 270 farther downstream along Bear Creek were not analyzed but probably reflect incremental increases in Bear Creek flow from NT-15 and other tributaries entering Bear Creek below Weir 673.

Historical streamflow data spanning even longer periods of record are available for several weir locations along the course of Bear Creek from upstream areas near NT-1 down to SR 95 (See Figure E-2), including BCK 4.55 that appears to be coincident with Weir 270. Flow rates and water quality are also monitored at springs SS-7 and SS-8 located on the south side of Bear Creek in the vicinity of BCK 4.55, and from SS-6.6 located about 500 ft upstream of the mouth of NT-14 and also located along the south side of Bear Creek (and therefore more likely to discharge groundwater from below Chestnut Ridge). These data are publicly available in the OREIS database for the ORR but were not analyzed for Site 14.

The meteorological data, streamflow data, watershed areas were combined by Golder to complete water balance calculations for the BCV watershed. Three different analyses were used which they stated were related and consistent: a standard water budget method, a water balance method based on streamflow and precipitation, and a baseflow calculation method. According to their water budget analysis, the upper and lower reaches of Bear Creek behave very differently; in the upper reaches the groundwater flows to the

stream, but in the lower reaches the stream recharges the groundwater. As previously noted, Golder concluded that on an annual average basis, 95% of groundwater recharge returns to Bear Creek (and its tributaries) as baseflow to the stream channels. They also concluded that “no deep groundwater recharge to Bear Creek occurs” (Golder 1989b).

The available data suggests that stream flow along NT-14 and NT-15 and the sub-tributaries cross cutting the Site 14 footprint is intermittent, but may be continuous along portions of the drainage paths during the typical nongrowing wet season from approximately December through April. The wetland delineation report by Rosensteel and Trettin (1993) does not specifically address stream flow determinations for the Site 14 area, but based on field observations, stream flow data, and stream determinations for upper NT-3 tributaries at Site 5 similar to those at Site 14, it is likely that NT-14 and NT-15 support constant flow throughout the Winter/Spring wet season up through their headwater reaches above the footprint area. In addition, the available data suggests it is possible that portions of NT-14 and NT-15 may support periods of continuous or intermittent stream flow during the warmer and drier seasons. Both of these NTs actually extend into headwater areas north of the crest of Pine Ridge expanding the size of their watersheds relative to those at the other proposed EMDF sites.

6.3.3 Wetland Delineation

The wetlands shown in Figure E-78 delineated by Rosensteel and Trettin (1993) reflect areas of groundwater discharge that drain slowly toward and support baseflow along the stream channels and ravines at and near Site 14. The most prominent ravine cutting across the footprint occurs near the saddle area between the base of Pine Ridge and the knoll near the center of the footprint underlain by the Dismal Gap/Maryville formation. That ravine drains toward the southeast into NT-14 and is sufficiently deep to warrant an underdrain system to promote and sustain the natural drainage of groundwater underflow below the footprint into the NT-14 stream channel. Two wetlands located along this ravine indicate that much of this ravine is a zone of natural groundwater discharge to surface water, at least during the wet season. The USGS 8040 seep location probably occurs within or near the upper wetland in this ravine but the seep location has not been field verified since located by the USGS using GPS equipment in 1994. The other major ravine cutting across the footprint is located along the southwest third of Site 14. The USGS spring 11095 is located in the upper part of that ravine which drains southward directly toward Bear Creek. The depth of this ravine also warrants an underdrain network to facilitate the drainage of groundwater to surface water and a sustained low water table below the footprint. The configuration and relatively deep drainage paths of these two drainage features are well displayed in Figure E-88 above, emphasized by the detail shown with the 2ft topographic contours. This figure also illustrates the relatively steep slopes along NT-15 immediately west of the Site 14 footprint. The area along NT-15 below these steep slopes is also identified as a wetland that may be fed in part from groundwater discharge draining from the adjacent uplands at Site 14.

Other than the water balance analyses conducted by Golder, the stream flow data from the weir locations (1985-1988), the 1994 USGS inventory measurements, and the wetland delineations, little else has been done to quantify surface water hydrology at the local scale of Site 14. No site reconnaissance or flow measurements have been reported near Site 14 since the investigations in the 80's and 90's. If Site 14 is selected for the EMDF, additional characterization of surface water hydrology may be warranted to support engineering design.

6.4 SITE 14 HYDROGEOLOGY

More wells have been drilled within and directly adjacent to the Site 14 footprint than at any of the other proposed EMDF sites. While the investigations were not targeted directly toward the engineering design of the EMDF, the data provide a strong foundation for the conceptual design that can be readily expanded upon if Site 14 is selected for the EMDF. Much effort has been made to compile, organize, and complete

the preliminary evaluation of the data and reports available for the WBCV area that are relevant to Site 14. Additional work will be required, however, to further organize, evaluate, and present the detailed hydrogeological data for Site 14 if selected for the EMDF. The following subsections review preliminary findings based on the assessment completed for the current stage of the RI/FS process.

6.4.1 Site-specific Subsurface Data for Site 14

Other than the generalized cross sections presented in preceding sections, detailed site cross sections and maps have not been developed to accurately depict and thoroughly evaluate subsurface hydrogeological conditions across and adjacent to the proposed Site 14 footprint. As summarized in previous sections however, data from over 57 wells (excluding the greater number in the tracer field) are available to allow for the construction of accurate and detailed drawings across the Site 14 area, if selected as the new EMDF. The detailed site cross sections and maps would consolidate available data from the previous investigations summarized above, and facilitate site planning for additional characterization and detailed design. Fundamental hydrogeological data available for Site 14 include:

- survey coordinates and elevations for wells/piezometers;
- boring logs with descriptions and depths of residual soils, saprolite, and bedrock;
- monitoring well/piezometer construction diagrams and data indicating open hole and screen intervals, isolation casing depths, filter pack/bentonite seal intervals, etc.;
- water level data from manual synoptic measurements, continuous monitoring devices, and statistical averages and max/min values; and
- results of slug, packer, pumping and flowmeter tests to determine aquifer hydraulic characteristics such as K, T, and S.

Table E-20 lists 57 active and inactive wells/piezometers at and near Site 14, located north of Bear Creek, south of Pine Ridge, and between NT-14 and NT-15, for which some combination of either boring logs, well construction logs/data, and/or water level hydrographs/data may be available. These locations do not include the tracer test area shown on Figure E-78, where an additional ~72 individual and cluster wells/piezometers occur. Among the wells in Table E-20, most of the logs are available from among appendices to the Golder reports and the EIS Data Package, and from other independent pdf information/data files. Other well construction data and groundwater level data are provided in the Y-12 subsurface data base for BCV maintained by the Y-12 Environmental Compliance Department (B&W Y-12 2013). Well data are also available in spreadsheet formats in miscellaneous unpublished data files. If Site 14 is selected as the EMDF, these logs and data will warrant compilation, organization, and detailed evaluation, along with presentation of results in maps and cross sections to more thoroughly evaluate the site-specific subsurface hydrogeological conditions at and adjacent to Site 14.

6.4.2 General Subsurface Conditions at Site 14

General conclusions that can be made for Site 14 are similar to those presented above for the EMDF sites and general conditions in BCV. The Site 14 footprint is located across the outcrop belts of the upper Pumpkin Valley Shale on the north, southward across the Friendship/Rutledge, Rogersville, Dismal Gap/Maryville formations, and the lower Nolichucky Shale along its southern margins. A regolith zone of unconsolidated overburden materials occurs across the footprint that normally includes a thin topsoil layer (<1ft thick) that grades into an interval of residual soils (typically clay/silty clay across much of the Conasauga group formations) a few feet thick, followed by a saprolite layer of weathered and fractured bedrock that may be a few feet to a few tens of feet thick.

Table E-20. Data for Active and Inactive Monitoring Wells/Piezometers at and near Site 14

Monitoring Well	Boring Log	Well Construction Log	WL Hydro graphs	Slug Test Data /Plots	Active	Inactive	Monitoring Well	Boring Log	Well Construction Log	WL Hydro graphs	Slug Test Data /Plots	Active	Inactive
GW-136	Y*	Y**		Y	Y		LL/HAZ-04		**				Y
GW-137	Y*	Y**		Y	Y		LL/HAZ-05		**			Y	
GW-403	Y*	Y**		Y	Y		LL/HAZ-06		**				Y
GW-427	Y	Y**	Y	Y	Y		LL/HAZ-07		**			Y	
GW-428		Y**	Y	Y	Y		LL/HAZ-08		**			Y	
GW-429		Y**	Y		Y		LL/HAZ-09		**			Y	
GW-430	Y	Y**	Y	Y	Y		LL/HAZ-10		**			Y	
GW-435		Y**	Y		Y		LL/HAZ-11		**				Y
GW-436	Y	Y**	Y	Y	Y		LL/HAZ-12		**				Y
GW-437	Y	Y**	Y	Y	Y		LL/HAZ-13		Y**			Y	
GW-438		Y**	Y		Y		LL/HAZ-14		Y**				Y
GW-439	Y	Y**	Y	Y	Y		LL/HAZ-15		Y**				Y
GW-440		Y**	Y	Y	Y		OR-03		**				Y
GW-441	Y	Y**	Y	Y	Y		OR-04		**			Y	
GW-442		Y**	Y		Y		OR-05		**			Y	
GW-443	Y	Y**	Y		Y		OR-06		**				Y
GW-445	Y	Y**	Y		Y		OR-21		**				Y
GW-447		Y**	Y			Y	OR-22		**				Y
GW-448	Y	Y**	Y	Y		Y	OR-23		**			Y	
GW-449		Y**	Y		Y		M-04		**				Y
GW-450	Y	Y**	Y	Y	Y		M-05		**				Y
GW-451	Y	Y**	Y	Y	Y		M-06		**				Y
GW-452		Y**	Y	Y		Y	M-07		**				Y
GW-466	Y	Y**		Y	Y		M-08		**				Y
GW-472	Y	Y**		Y	Y		M-09		**				Y
GW-499A	Y	Y**			Y		M-10		**				Y
LL/HAZ-01		**			Y		42-DC		**				Y
LL/HAZ-02		**			Y		44-DC		**			Y	
LL/HAZ-03		**				Y							

Notes: Y – indicates Yes status – blank cells indicate No; * - indicates rock core log is available for these deep bedrock coreholes
 **Well coordinates, construction, water level, and other fundamental well data are available for all wells at Site 14 in the Y-12 Subsurface Database
 Inactive – inactive/plugged and abandoned or otherwise unusable as shown on Y-12 subsurface database drawings for BCV
 WL Hydrographs – water level hydrographs available in Appendix G of EIS Data Package for LLWDDD
 Slug test data and water level recovery plots are provided in Appendix G of EIS Data Package for LLWDDD
 Green shading indicates well is within Site 14 footprint; Orange shading indicates well is within ~300-400 ft radius of footprint perimeter

The regolith materials may also include surficial deposits of unconsolidated colluvium along lower slopes of valleys, and alluvium along valley floor/floodplain areas at and adjacent to the footprint. Lietzke et al. (1988) described and mapped surficial soils and shallow saprolite, and areas with both ancient and recent alluvium and colluvium across the WBCV area. The deeper levels of soils, saprolite, and bedrock are described primarily in boring logs and rock cores, and through the various test methods summarized above used to determine aquifer characteristics. The detailed hydrogeology and hydraulic characteristics of alluvial materials, and the relationships between groundwater discharge and surface stream flow have not been fully characterized, but may be important to the design of the proposed underdrain networks at Site 14. Lietzke et al. (1988) does review the general soils characteristics of alluvium at Site 14 where encountered in pits and shallow trench transects across the site.

6.4.3 Groundwater Occurrence and Flow at Site 14

The general configuration of the water table or potentiometric surface for shallow wells at Site 14 is illustrated in Figures E-79 and E-80 (prepared by Golder 1988b). Golder provides no indication of whether these data and contours are representative of seasonal high and low groundwater conditions. However, they do provide some indication of water table elevations across and adjacent to the Site 14 footprint that can be used in general to infer relationships between conceptual design base level elevations and the water table. The 1987 map illustrates water levels measured on August 18, 1987, shown to the nearest 0.01 ft. The drawing notes that water levels in deep coreholes were not used in contouring. In contrast, the contour map for May 1988 does not specify a measurement date and the control data are shown only to the nearest 1 ft. Golder does not explain these differences, but in general the contours are shown to reflect the influence of the primary NT-14 and NT-15 stream channels bordering the Site 14 footprint as well as the apparent influence of some of the deeper ravines cross cutting the footprint. The contours indicate horizontal gradients and generalized flow directions for shallow groundwater from upland areas of Site 14 toward zones of groundwater discharge along NT-14, NT-15, and Bear Creek. In particular, steep gradients are shown toward the northwest of the footprint that would in conjunction with dominant strike-parallel flow paths direct shallow to intermediate level groundwater flow toward the mid to upper reaches of NT-15. Likewise similar gradients and conditions would convey groundwater along dominant strike-parallel fracture pathways to the east and southeast toward NT-14, and particularly along the sub-tributary to NT-14 that cross cuts the northern third of the Site 14 footprint. Hydraulic gradients across the southern part of the footprint suggest groundwater migration to the south directly toward Bear Creek. However, tracer test results suggest that groundwater flow (and contaminant migration) along hydraulic gradients that are perpendicular to strike may be relatively slower than areas of the site where hydraulic gradients are parallel to subparallel with geologic strike.

Available cross sections through the tracer test site located just southwest of the Site 14 footprint suggest that the water table probably occurs up within the saprolite zone above competent bedrock within the lower elevation areas to the southwest and south of Site 14. It is unclear though, whether or not the water table below the higher elevation areas of Site 14 occurs within the saprolite zone or at deeper levels within bedrock. The available cross sections across the broader areas of WBCV do not illustrate water table conditions with respect to regolith and bedrock. Recent Phase I data from Site 5, however, show that the water table below the spur ridge underlain by the Dismal Gap/Maryville occurs in bedrock well below the base of saprolite. This condition may occur along the ridge crest at Site 14 near the location of LL/HAZ-09 and other wells below the ridgeline crests at Site 14. The range of fluctuations in the depth of the water table and the depth to competent bedrock across these higher elevation crest areas of the site significantly influence the base elevations for the landfill floor and underlying liner system and geobuffer which must occur within the unsaturated zone. Available data are sufficient to allow for preliminary mapping of the bedrock surface at Site 14, and the available contour maps by Golder provide a reasonable approximation of the water table across the site that can be used to refine the basal elevations and configuration beyond the conceptual landfill design at Site 14 if the site is selected for construction.

The geologic contact between the Nolichucky Shale and Maynardville Limestone occurs about 656 ft south of the southernmost edge of the Site 14 waste footprint (See Figure E-78). South of this contact, the relatively lower average hydraulic conductivities in the fracture dominant flow to the north are enhanced by karst flow conditions in the Maynardville south of the contact. In the area south of this contact within the Maynardville along and adjacent to the floodplain area of Bear Creek, groundwater has been shown throughout BCV to move more quickly toward the southwest predominantly along geologic strike. The groundwater migrates within a complex network of floodplain alluvium, saprolite and bedrock fractures, and open conduits and commingles to some degree with surface water along Bear Creek. Several wells south and southwest of Site 14 provide data that may be used to assess the hydrogeological characteristics within the outcrop belt of the Maynardville. Well logs and subsurface testing of those wells offer the potential for site-specific data that could be used if Site 14 is selected as the EMDF. The USGS spring 11099 (also identified as SS-5.95) is located along the south side of Bear Creek about 500 ft downstream of the NT-14/Bear Creek junction. Like many other springs along the lower north slopes of Chestnut Ridge, this spring may be fed entirely or in part from groundwater recharge and discharge below the carbonates of Chestnut Ridge. Springs SS-7 and SS-8 occur along the south side of Bear Creek well downstream of Site 14 (near SR 95 around 2000 ft southwest of the NT-15/Bear Creek junction). The springs discharging to Bear Creek that are fed from groundwater below undisturbed and uncontaminated areas along the middle and north sides of Chestnut Ridge may introduce uncontaminated groundwater to the stream channel of Bear Creek and act to naturally attenuate groundwater and/or surface water contaminants entering from areas north of Bear Creek such as those historically migrating from existing source areas in Zone 3.

The conceptual model for Site 14 and the other EMDF sites in BCV suggests that the majority of groundwater flux occurs within the shallow water table interval, with significantly less flux occurring within the intermediate and deeper intervals (See Section 2.8 above and several technical papers and research supporting the conceptual model). The conceptual model suggests that groundwater contaminants reaching the water table below the Site 14 footprint would be conveyed along strike dominant flow paths toward discharge zones along NT-14 and NT-15, and that contaminants would also migrate along fracture flow paths south and southwest of Site 14 towards Bear Creek where subsurface karst flow conditions and interactions with surface water along Bear Creek complicate the overall flow regime.

6.4.4 Aquifer Test Data

Among the sites in BCV, the WBCV area at and near Site 14 offers probably the most extensive testing and data for basic aquifer characteristics such as K, S, T, and anisotropy. Data, findings, and interpretations from the pumping tests, packer tests, slug tests, flowmeter tests, and tracer tests are summarized in previous sections. All provide significant site characterization information for evaluating and modeling subsurface conditions at and near Site 14.

6.4.5 Geotechnical Data

Among the data obtained for the WBCV area for the LLWDDD program, little geotechnical data are available. Among the available Golder and other boring logs, blow counts are not provided in overburden soils and saprolite. Air rotary drilling methods were commonly used with drill cuttings collected at 5ft intervals or unspecified intervals as the basis for describing general subsurface intervals such as “saprolite”, or broad intervals encompassing tens of feet of bedrock sequences that are assigned very generalized descriptions noting basic lithologies, colors, etc. Rock core logs from the deep bedrock coreholes include percent rock quality designation data (RQD) and measures of fracture index per foot. Conventional blow counts and Shelby tube sampling with geotechnical laboratory analysis for soil and rock engineering properties and parameters appear to be absent from the site characterization data in WBCV area and Site 14.

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**APPENDIX F:
ALTERNATIVES RISK ASSESSMENT
AND
FUGITIVE EMISSION MODELING**

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CONTENTS

ACRONYMS.....	F-4
1. INTRODUCTION	F-5
2. TRANSPORTATION OF WASTE.....	F-5
2.1 SCENARIO DEVELOPMENT.....	F-6
2.1.1 On-Site Disposal Alternatives.....	F-6
2.1.2 Off-Site Disposal Alternative.....	F-6
2.1.3 Scenario Routes.....	F-7
2.1.4 Waste Parameters	F-7
2.1.5 Receptors.....	F-7
2.2 TRANSPORTATION RISK MODELING	F-8
2.2.1 Radiological Risk.....	F-8
2.2.1.1 RADTRAN Code	F-9
2.2.1.2 RISKIND Code	F-10
2.2.2 Vehicle-Related Risk.....	F-10
2.3 ASSUMPTIONS AND INPUTS.....	F-10
2.4 RISK RESULTS.....	F-15
2.5 RAIL VERSUS TRUCK COMPARISON.....	F-18
3. NATURAL PHENOMENA HAZARDS	F-20
3.1 TORNADO RISKS	F-20
3.1.1 Model Inputs and Assumptions.....	F-20
3.1.2 Tornado Probability.....	F-21
3.1.3 Modeling Results.....	F-21
3.2 SEISMIC RISKS	F-21
3.2.1 Historical Seismicity	F-22
3.2.2 Future Seismicity.....	F-23
4. FUGITIVE DUST EMISSIONS.....	F-24
4.1 METHOD.....	F-24
4.2 RESULTS.....	F-26
5. REFERENCES	F-28

FIGURES

Figure F-1. Transportation Routes Assessed in On-site and Off-site Disposal Alternatives	F-8
Figure F-2. Approach to Determining Transportation Risk.....	F-9
Figure F-3. Modified Mercalli Intensity Scale (from U.S. Geological Survey)	F-22
Figure F-4. Uniform Hazard Response Spectrum for 90% Probability of Non-Exceedance in 250 years.....	F-23

TABLES

Table F-1. Mass-weighted, Average Radionuclide Concentrations Used in Risk Assessment Modeling	F-14
Table F-2. Summary of Selected Input Parameters for RADTRAN.....	F-14
Table F-3. Transportation Risk Assessment, Cancer Risk Due to Radiological Exposures for Single Shipment	F-16
Table F-4. Transportation Risk Assessment, Cancer Risk Due to Radiological Exposures for Multiple (All) Shipments.....	F-17
Table F-5. Transportation Risk Assessment, Injury and Fatality Risk from Vehicle-related Incidents.....	F-18
Table F-6. Comparison of Radiological Risk for Trucking Waste versus Trucking and Rail Transport of Waste to Destination NNSS for All Shipments.....	F-19
Table F-7. Comparison of Vehicle-related Risk for Trucking Waste Versus Trucking and Rail Transport of Waste to Destination NNSS	F-19
Table F-8. Summary of Inputs for Calculation of Emission Rates	F-25
Table F-9. Bear Creek Valley (Site 7a/7c) Particulate Matter Calculations Summary.....	F-27

ACRONYMS

ABC	articulated bulk containers
ANL	Argonne National Laboratory
BCV	Bear Creek Valley
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act of 1980
DOE	U.S. Department of Energy
EMDF	Environmental Management Disposal Facility
EMWMF	Environmental Management Waste Management Facility
EPA	U.S. Environmental Protection Agency
ETSZ	East Tennessee Seismic Zone
ETTP	East Tennessee Technology Park
FEMA	Federal Emergency Management Agency
ILCR	Incremental Lifetime Cancer Risk
LLW	low-level waste
M	moment magnitude
MEI	maximally exposed individual
MMI	Modified Mercalli Intensity
NAAQS	National Ambient Air Quality Standard
NNSS	Nevada National Security Site
NOAA	National Oceanic and Atmospheric Administration
ORNL	Oak Ridge National Laboratory
ORR	Oak Ridge Reservation
PGA	peak ground acceleration
PM	particulate matter
RCRA	Resource Conservation and Recovery Act of 1976
RI/FS	Remedial Investigation/Feasibility Study
SOF	sum of fraction
TEDE	total effective dose equivalent
TSCA	Toxic Substances Control Act of 1976
U.S.	United States
USGS	U.S. Geological Survey
WAC	waste acceptance criteria
Y-12	Y-12 National Security Complex

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1. INTRODUCTION

This Appendix presents the methodology and results of risk assessments for the on-site and off-site disposal of waste expected to be generated by future Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) actions on the United States (U.S.) Department of Energy (DOE) Oak Ridge Reservation (ORR) after Environmental Management Waste Management Facility (EMWMF) capacity is reached. Risks were estimated based on transportation of wastes assumed to occur in the On-site and Off-site Disposal Alternatives, and based on natural phenomena and fugitive dust emissions associated with the On-site Disposal Alternatives. Risk assessments were completed using computer codes developed at Argonne and Sandia National Laboratories: RADTRAN, RESRAD, and RISKIND.

RADTRAN code was developed at Sandia National Laboratories. RADTRAN combines user-determined demographic, routing, transportation, packaging, and materials data with meteorological data (partly user-determined) and health physics data to calculate expected radiological consequences of incident-free radioactive materials transportation and associated accident risks (Sandia 2009).

RESRAD is a family of codes developed at Argonne National Laboratory (ANL) for evaluating human health risk at sites contaminated with radioactive residues. RESRAD is a pathway analysis computer code that calculates radiation doses and cancer risks to a specified population group (ANL 2001).

RISKIND was developed at ANL for analyzing the potential radiological health consequences to individuals or specific population subgroups exposed to radiation materials through routine and accident transportation scenarios (ANL 1995).

Combining the use of RISKIND and RADTRAN models allowed a thorough assessment of the risk due to transporting the waste (on-site and off-site). This analysis is presented in Chapter 2 below. Chapter 3 presents the assessment of risk associated with natural phenomena scenarios (for the On-site Disposal Alternatives) using the RESRAD code, while Chapter 4 presents an assessment of the fugitive dust exposures expected during construction of an on-site facility.

Risk due to seismicity were evaluated using U.S. Geological Survey probability and spectral acceleration calculators available at the following publicly accessible websites:

- <https://geohazards.usgs.gov/>
- <http://eqint.cr.usgs.gov/deaggint/2008/index.php>

As noted in Section 3.2.2, a more detailed seismic evaluation will be carried out as part of the design process.

2. TRANSPORTATION OF WASTE

The assessment of risk posed by transportation of CERCLA waste (on-site and off-site) was completed based on guidance given in *A Resource Handbook on DOE Transportation Risk Assessment* (DOE 2002). As noted in this guidance, the primary end point for typical transportation risk assessments is the potential human health effect from exposure to low doses of radiation (cancer) or exposure to chemicals (toxic effects and cancer). As described in Chapter 2 of the Remedial Investigation/Feasibility Study (RI/FS), chemical contaminants for future waste streams to be disposed in the Environmental Management Disposal Facility (EMDF) are assumed to be similar to those of waste disposed at the EMWMF and contribute relatively minimal transportation risk. Because the risks to human health due to transportation are primarily from radioactive constituents in waste expected to be generated by future CERCLA actions, this assessment is limited to scenarios based on radioactive waste characterizations.

The risk assessment process for transportation is developed in Section 2.1 through Section 2.3. Section 2.4 presents the results of the assessment.

2.1 SCENARIO DEVELOPMENT

Transportation risk is associated with both the On-site and Off-site Disposal Alternatives. The Hybrid Disposal Alternative is a combination of the on- and off-site transportation risks. As such, it is not individually discussed throughout this analysis, but is determined as a portion of the on-site and off-site results. Parameters for evaluating transportation risk for on-site transportation and off-site transportation are discussed in the following sections. These include parameters associated with the alternatives: waste transported, routes traveled, vehicles used, and receptors (public and individuals) along the route. These parameters are the inputs to computer models used to ultimately determine the risks associated with transporting the waste.

2.1.1 On-Site Disposal Alternatives

Several site options are evaluated in the On-site Disposal Alternatives. All are located within Bear Creek Valley (BCV). Cleanup actions at all three ORR sites, Oak Ridge National Laboratory (ORNL), Y-12 National Security Site (Y-12), and the East Tennessee Technology Park (ETTP) will generate CERCLA waste which will be transported to an on-site disposal facility. A single route was modeled that represented on-site transport for the On-site Disposal Alternatives (all locations) and Off-site Disposal Alternative, with the Hybrid Disposal Alternative a combination of the two. Although there will be shorter and longer routes during the life of the project, a distance of 11 miles was assumed to be a representative distance for risk modeling from any of the three plant sites to any of the EMDF sites for the On-site Disposal Alternatives or from any of the three plant sites to the ETTP rail yard for the Off-site Disposal Alternative. This distance was selected after examining various travel distances from locations within ORNL, Y-12, and ETTP to the new BCV sites and various travel distances to the ETTP rail yard from locations within ORNL, Y-12, and ETTP. All wastes were considered (total number of shipments, all types of waste) to travel this route by truck for on-site transport risk analyses.

2.1.2 Off-Site Disposal Alternative

The scenario involving transportation of waste to an off-site disposal facility must first be analyzed according to the type of waste generated, in order to evaluate the routes the waste must travel. For purposes of mapping routes, the waste may be broken into three categories. Classified waste travels from the site of origin to the Nevada Nuclear Security Site (NNSS) for disposal. Low-level waste (LLW) and waste with LLW and Toxic Substances Control Act of 1976 (TSCA) components (LLW/TSCA) will travel by truck from the site of origin to ETTP rail yard, be transferred to rail where it will travel to Kingman, Arizona¹, be unloaded and then trucked from there to the NNSS disposal facility outside of Las Vegas, Nevada. The third route will be followed for waste with LLW and Resource Conservation and Recovery Act of 1980 (RCRA) hazardous components (LLW/RCRA) and will involve transfer by truck from the site of origin to ETTP, where it will be transferred to rail and transported directly to Clive, Utah, for disposal at EnergySolutions disposal facility.

¹ The transfer from rail to truck, for the final leg of transport to NNSS for disposal now occurs in Parker, Arizona. The route difference total is about 30 miles, so no changes have been made to this analysis as any modifications would not result in measurable risk changes. The document continues to refer to a transloading station in Kingman, Arizona.

2.1.3 Scenario Routes

To summarize, there are essentially six full or partial routes to be traveled for the on-site and off-site scenarios:

- Truck from waste origin to disposal at EMDF (transported on-site to any of the possible sites).
- Truck from waste origin to ETTP rail yard (transported on-site, but initial leg of off-site routes involving rail transport).
- Rail from ETTP rail yard to Kingman, Arizona, rail yard (off-site).
- Truck from Kingman, Arizona, rail yard to disposal at NNSS (off-site).
- Rail from ETTP rail yard to disposal at EnergySolutions site in Clive, Utah (off-site).
- Truck from waste origin to disposal at NNSS in Nevada (off-site).

The two on-site scenario routes listed above (waste origin to EMDF and waste origin to ETTP rail yard) were condensed into a single route “input” for modeling purposes, since the distance traveled is very similar and the mode of transport is the same. Combinations of partial routes make up the total off-site routes.

Figure F-1 is a schematic of all transportation routes used in modeling the risk.

Routes assumed to be followed in transporting the waste off-site were determined, and then input into the TRAGIS model developed at ORNL (ORNL 2000). Where possible, this model was used to determine population densities along the routes, miles traveled by state, and number of stops and locations, all of which provides input into dose calculation models RADTRAN and RISKIND. Additionally, TRAGIS output data were used in determining vehicle-related risks associated with transportation.

2.1.4 Waste Parameters

Waste parameters are required in order to model the dose rates needed to ultimately determine the risk in transporting the waste for both on- and off-site disposal scenarios. The waste characterization data used were developed in Chapter 2 and Appendix A of this RI/FS; the mass-weighted average concentrations of nuclides are used in the models RISKIND and RADTRAN. Predicted waste generation rates and volumes are provided in Chapter 2 and Appendix A of this RI/FS. Chapter 6 of this RI/FS provides information about packaging and number of shipments which were determined for each of the routes described in Section 2.1.3 of this Appendix. Intermodal containers are assumed to be used, both for trucking and rail transport. These data also provide input to the dose calculation models. Section 2.3 contains a summary of inputs and assumptions to the models.

2.1.5 Receptors

Receptors are the collective groups or individuals exposed to the radioactive waste during transport. Dose models calculate exposures for multiple receptors under specific scenarios; the user must identify the receptors. For purposes of on-site transportation, the receptors were identified as the driver and a resident along the route. These individuals are referred to as maximally exposed individuals (MEIs). A collective population was evaluated as well, and in the case of on-site travel, the collective population includes the crew (only the driver in this case), off-link (resident along the route) populations, and handlers. For trucks traveling off-site individual receptors or MEIs identified for the truck routes in this assessment include the truck driver(s), a passenger in a car sharing the road, a person living or working along the transport route, a truck inspector at a weigh station, and a person at a service station. Collective populations evaluated include the crew (driver and passenger), on-link (i.e., persons sharing the road), and off-link (i.e., persons living/working on the route).

Rail transport MEIs included a resident along the route, rail inspector at the rail yard, rail yard crew member, person stuck in traffic near a rail line, and a resident near a rail stop. Collective populations evaluated for rail transport included: crew (engineer, conductor, brakeman), on-link, and off-link populations.

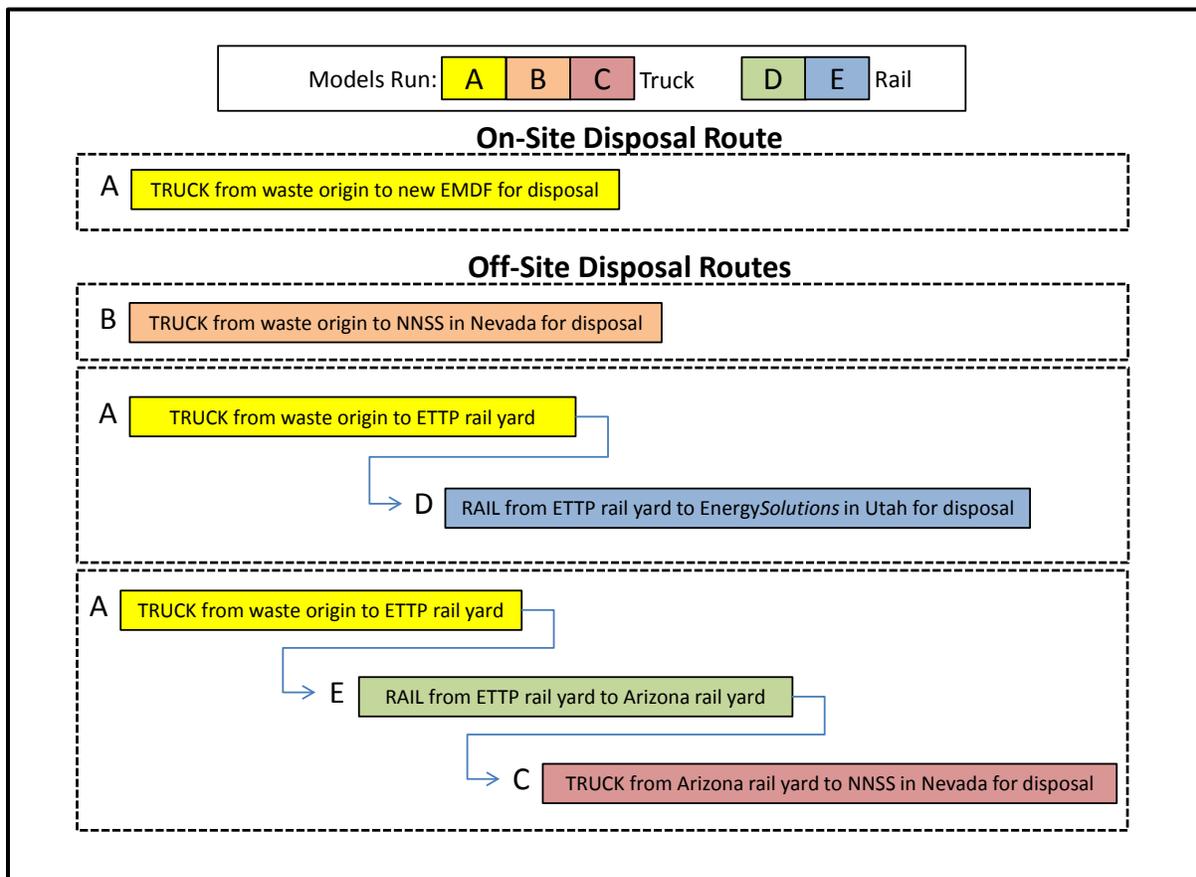


Figure F-1. Transportation Routes Assessed in On-site and Off-site Disposal Alternatives

2.2 TRANSPORTATION RISK MODELING

Assessing risk encountered through the transportation of waste involves multiple pathways and multiple receptors. Figure F-2 illustrates transportation risk exposure through two primary modes – “cargo-related” (radiological risk), having to do with the waste itself and “vehicle-related” risk, risk independent of the cargo and having to do with the emissions, rate of speed, vehicle, and route/route-related parameters.

2.2.1 Radiological Risk

Radiological risk, presented by the cargo itself, is the primary concern when assessing transportation risk. Estimates of exposure to low levels of ionizing radiation during transportation are made through the use of computer models which estimate the dose levels received by various receptors. This exposure occurs in one of two ways (see Figure F-2), through routine travel or through accidents. In both cases, receptors of concern include the general public and individuals, MEIs. *A Resource Handbook on DOE Transportation Risk Assessment* recommends using two separate codes to estimate the doses that could potentially occur

to various people or groups of people along the transportation routes in order to perform a uniform and comprehensive assessment. The handbook suggests that the RADTRAN code be used to evaluate doses to collective populations and the RISKIND code be used to predict the doses for MEIs. This assessment follows these recommendations and uses the inputs as described in Sections 2.1 and 2.3 and Figure F-2 to obtain estimated doses (in rem or person-rem) for various individuals or groups. In order to translate these doses to a unit of risk, the dose rates were converted into expected cancer incidents based on conversion factors derived from decades of studying radiation exposed populations (DOE 2003).

2.2.1.1 RADTRAN Code

The RADTRAN code was used to predict radiological exposures as total effective dose equivalent (TEDE) in person-rem to collective populations in routine and accident transportation scenarios. These exposures are converted to terms reported for risk assessments (i.e., morbidity and mortality rates), using health risk conversion factors. For this RI/FS, RADTRAN was run for the five different routes (A through E) as shown in Figure F-1. For those routes that are made up of several partial routes, summing the output from the model is necessary to obtain information for the whole route.

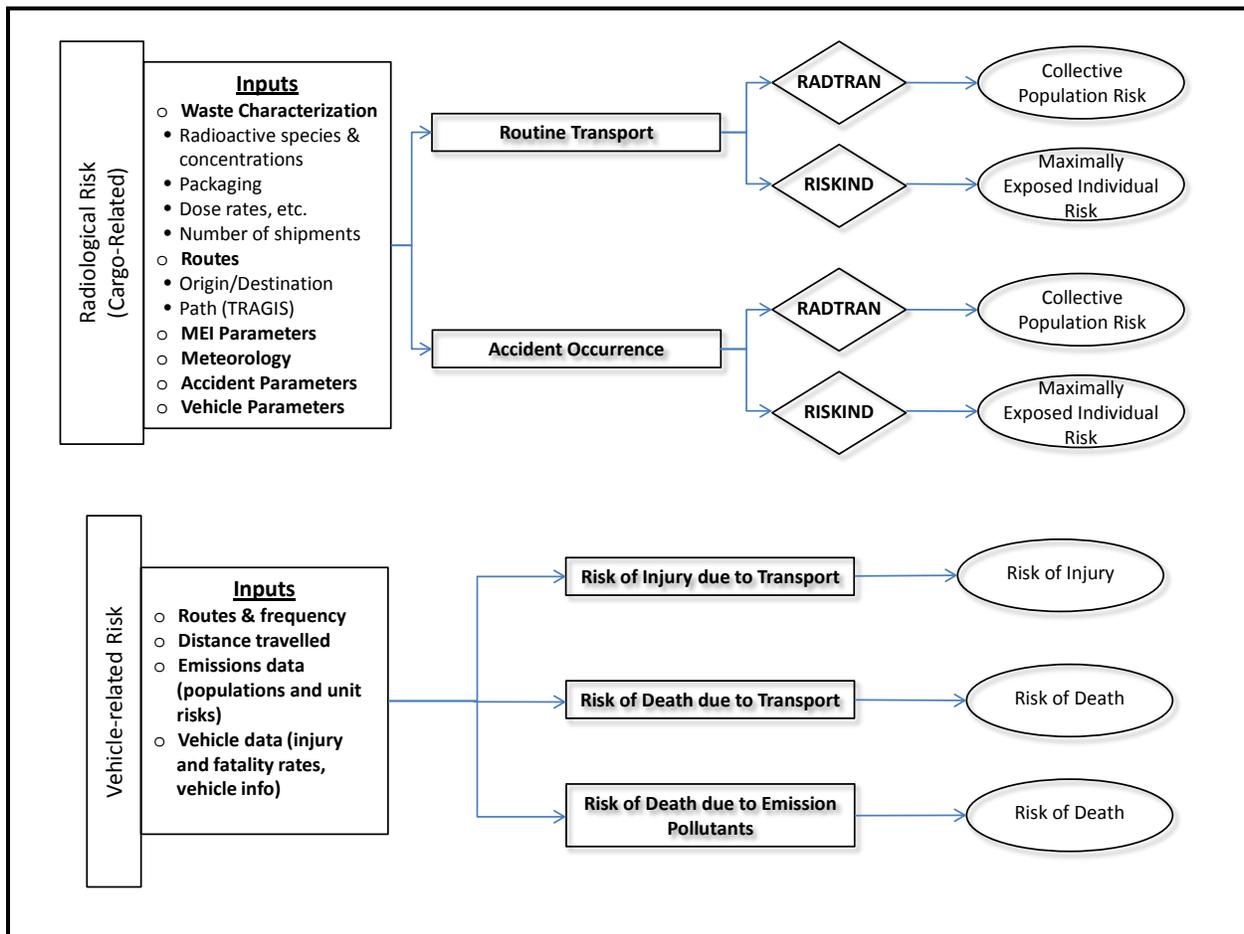


Figure F-2. Approach to Determining Transportation Risk

2.2.1.2 RISKIND Code

Like RADTRAN, RISKIND calculates exposures as TEDE during transportation of radioactive materials under routine and accident scenarios. RISKIND, however, was used to calculate the exposures to MEIs. RISKIND determines the dose rates that MEIs are exposed to independent of the route traveled. Therefore, it was only necessary to run the model for three scenarios which were dependent on the identified MEIs:

- Truck travel from waste origin to the proposed EMDF (drivers, resident along route).
- Truck travel from waste origin to NNSS or from Kingman, Arizona to NNSS (drivers, person in traffic, resident along route, truck inspector, and person at service station).
- Rail travel from ETPP rail to either Clive, Utah, or Kingman, Arizona (resident along the route, rail inspector at the rail yard, rail yard crew member, person stuck in traffic near a rail line, and a resident near a rail stop).

For those routes made up of more than one partial route, summing the output from the model is necessary to obtain information for the whole route. Exposure to individuals during routine travel is modeled as in-transit and stationary (e.g., traveling and stopped). For example, a truck may stop at a rest stop/restaurant for a short period of time, or stop overnight. Model inputs may be tailored to take into account all these situations. Again, summing the results for the different situations is required for a complete picture.

2.2.2 Vehicle-Related Risk

Vehicle-related risk is associated with travel; vehicle accidents occur, sometimes causing injuries and fatalities. In addition, risk due to emissions from vehicles must be considered, since extended exposure to fumes can cause illness and fatalities. These risk factors are functions of the inputs shown in Figure F-2: routes and frequencies traveled (related to amount of waste transported), routes dictate population densities and distances that must be accounted for; and vehicle data (truck and type of truck versus railcars) corresponds to tabulated injury and fatality rates. The processes followed and truck/rail injury and fatality rates used to calculate non-radiological (vehicle-related) risks were taken from *The DOE Risk Assessment Handbook* (DOE 2002).

2.3 ASSUMPTIONS AND INPUTS

The development of transportation risk scenarios and input to the modeling codes required multiple assumptions and minor calculations. The following assumptions and calculated inputs were assembled to complete the risk analysis.

On-Site Disposal Alternatives Assumptions and Inputs

- All waste generated is considered to be disposed at the on-site facility. As described in Chapter 2 of the RI/FS, the small percentage of waste that does not meet the disposal facility waste acceptance criteria (WAC) or is shipped off-site due to other project-specific factors is not a differentiator in the alternatives and is not included in the RI/FS waste volume estimate.
- A single route is used for all on-site travel to the proposed EMDF, and this is sufficiently representative whether the waste is generated at ORNL, ETPP, or Y-12.
- It is estimated that 162,380 shipments of waste will be made.
- The MEIs include the driver of the truck and a worker within the defined radial contamination range that the program evaluates. Travel is assumed to occur on a non-public road, and; therefore, the MEIs exposure analysis does not include a typical MEI in traffic with vehicle.

- Collective population considered includes the crew (essentially the driver), the off-link population (on route [i.e., resident/worker within the defined radial contamination range]), and handlers. On-link population specifically refers to a location on the road with the truck. Because the Haul Road is a private DOE road, no population is considered to be traveling with the vehicle on the road; therefore, no on-link population is considered for the collective population evaluation.
- Truck is considered to be a Class VIIIA, 16 ½ tons.
- Shielding is assumed to be provided for higher activity waste; therefore, a shielding factor of 0.5 is assumed.
- Shipping container is assumed to be an intermodal cask with dimensions 6 ft × 8 ft × 20 ft. The shipping container is assumed to hold 12 yd³ of waste. Waste is assumed to have a density of 1.5 g/cm³.
- Waste characterization is as determined in Appendix A of this RI/FS. Radionuclide mass-weighted average concentrations were converted from pCi/g to Ci/waste package and are summarized in Table F-1.
- Dose rate is assumed to be 1 mrem/hr at 1 m after verification of dose rate based on MICROSIELD software calculations using the waste data discussed above in Section 2.1.4 and given in Table F-1. Gamma radiation is assumed.
- Dose measurement offset is 0 (i.e., edge of the intermodal container is the edge of the truck).
- During an accident scenario, MEIs will shelter in a nearby structure at a distance of 30 m.
- Minor accidents do not result in a release of material. Severe accidents do result in a release of material. A breathing rate of 9,200 m³/year is assumed. This is the average breathing rate based on the default breathing rate of 8,000 m³/year (2.9×10⁻⁴ m³/sec) for RISKIND and the 3.3×10⁴ m³/sec default rate for RADTRAN.
- Automobile shielding is assumed for driver; house shielding for resident/worker.
- A summary of some pertinent input values for RADTRAN is given in Table F-2.
- Routine and accident scenarios are evaluated for MEIs and collective populations.

Off-Site Disposal Alternative Assumptions and Inputs

- See routes as defined in Figure F-1.
- Mixed waste (LLW/RCRA) is transferred to EnergySolutions in Clive, Utah for disposal in both Options 1 and 2.
- LLW and LLW/TSCA waste is transferred to NNSS for disposal in Option 1.
- Classified waste is trucked to NNSS for disposal in Options 1 and 2.
- Rail cars used are articulated bulk container (ABC) flat cars that hold eight intermodals for NNSS shipments in Option 1. Weight limit is 354,000 lb maximum, allowing 36,000 lb per intermodal.
- Gondolas (weight limited to 100 tons each) are used in rail transfer to Clive, Utah in Option 2.
- For the off-site routes defined in which waste is *trucked*, the number of shipments made were calculated:
 - On-site transport (intermodals) to ETTP rail yard (and further transporting to Kingman, Arizona or Clive, Utah): 106,016
 - On-site transport (intermodals) to ETTP rail yard (and further transporting to Clive, Utah) for mixed waste: 8,302
 - Off-site transport (transload from rail to truck, 1 intermodal = 1 shipment or same as on-site transport of intermodals to rail yard) from Kingman, Arizona, to NNSS for Option 1: 106,016

- Off-site transport of classified waste (intermodals) from ETTP to NNSS: 1,898 (both Options 1 and 2)
- For the off-site routes defined in which waste is transferred by *rail*, the number of shipments made were calculated as follows:
 - Off-site rail transport (eight intermodals per rail car) from ETTP rail yard to Clive, Utah for mixed waste: 1,037
 - Off-site rail transport (eight intermodals per rail car) from ETTP rail yard to Kingman, Arizona (Option 1): 13,252 shipments
 - Off-site transport by gondola (100 ton/gondola) from ETTP rail yard to Clive, Utah for LLW/TSCA waste (Option 2): 17,271 shipments
- An ABC rail car is assumed to hold eight intermodals, stacked two high. This makes the rail car dimension 12 ft × 8 ft × 80 ft long.
- Waste characterization is as determined in Appendix A of this RI/FS. Radionuclide mass-weighted average concentrations were converted from pCi/g to Ci/waste package. The values (pCi/g) are given in Table F-1.
- The MEIs for off-site trucking included two drivers, a person in traffic, a resident/worker along the route, a truck inspector, and a person at a service station.
- Shielding is assumed to be provided for higher activity waste for off-site truck transport; therefore, a shielding factor of 0.5 is assumed.
- The MEIs for off-site rail transport included a person living/working along rail route, rail inspector at a rail yard, rail yard crew members, person stuck in traffic near a rail line, and a resident near a rail stop.
- The collective population considered included the crew, on-link population (on road with truck/rail), off-link population (living/working on route), and handlers.
- All stops along the routes were as determined by TRAGIS model, plus one additional stop to account for traffic jams.
- A portion of the route for trucking waste from the ETTP rail yard to Palo Verde (the portion through Arizona only) was estimated because of the unavailability of the TRAGIS model.
- Population densities for travel along truck and rail routes were obtained from TRAGIS modeling. These population densities were based on 2000 census data. Census data from 2010 were obtained, and a weighted average increase from 2000–2010 was calculated to escalate the population densities input to the RADTRAN model.
- Numbers of persons during stops were assumed as: 10 (5–20 m) at rest/refuel stops, 10 (5–100 m) in traffic jams, and 1 (1–5 m) at inspections.
- Waste handled is soil-like, with a deposition rate of 3 m/sec.
- TRAGIS output was used for applicable routes, stops, and population densities.
- Vehicle speeds, accident rates, and fatality/injury rates were taken from a DOE Handbook (DOE 2002).
- Vehicle densities were taken from RADTRAN user manual (Sandia 2009).
- Accident probability was assumed to be 90% minor accidents, 10% severe accidents for trucking; and 98% minor accidents, 2% severe accidents for rail transport.
- Minor accidents do not result in a release of material. Severe accidents do result in a release of material.

- Dose rate is assumed to be 1 mrem/hr at 1 meter for an intermodal. Gamma radiation is assumed. Rail transport exposures involving multiple intermodals are taken into account by the models.
- Dose measurement offset is 0 (i.e., edge of the intermodal container is the edge of the truck).
- During an accident scenario, MEIs will shelter in a nearby structure at a distance of 30 m.
- A breathing rate of 2.9×10^{-4} m³/sec is assumed.
- For truck transport, automobile shielding is assumed for driver; house shielding for resident/worker.
- For non-radiological incidents, travel by truck was assumed to be round-trip distances. Travel by rail was assumed to be one-way; return trips would be made with other cargo.
- For rail transport, crew is assumed to not be exposed during transit. Driver is considered a crew member during stops. Rail inspectors are assumed to be unshielded.
- For MEI exposures, routine stops are assumed to produce a 10 to 15-minute exposure duration; short-term accidents a 2-hour exposure duration; and long-term accidents result in an assumed 50-year exposure duration due to contamination of land and therefore food sources.
- A summary of selected pertinent input values is given in Table F-2.
- Routine and accident scenarios are evaluated for MEIs and collective populations.

Hybrid Disposal Alternative Assumptions and Inputs

As a combination of both the On-site and Off-site Disposal Alternatives, the risk for this hybrid alternative was determined as a percentage of each of these alternatives' results.

- 36% of waste is disposed in the on-site disposal facility (includes volume reduction).
- 64% of waste is disposed off-site (of which 3% [or 1.92% of the total]) is classified waste.
- Off-site disposal is the same scenario as Option 2; that is, waste is sent to Clive, Utah for disposal unless it is classified waste, which is sent to NNSS for disposal.

Table F-1. Mass-weighted, Average Radionuclide Concentrations Used in Risk Assessment Modeling

Radionuclide	Average Concentration (pCi/g)	Radionuclide	Average Concentration (pCi/g)	Radionuclide	Average Concentration (pCi/g)
Ag-110m	4.76E-01	Fe-59	1.49E+00	Pu-244	3.22E-02
Am-241	9.18E+00	H-3	1.91E+02	Ra-226	9.10E-01
Am-243	5.77E-01	I-129	1.79E+00	Ra-228	7.95E-01
C-14	2.91E+01	K-40	4.21E+00	Ru-106	6.27E+04
Cm-242	1.63E-01	Kr-85	1.04E+02	Sr-90	9.73E+03
Cm-243	6.69E+00	Mn-54	8.47E-01	Tc-99	3.67E+01
Cm-244	1.14E+04	Nb-94	7.93E-02	Th-228	4.27E-01
Cm-245	1.39E-01	Ni-59	4.04E+01	Th-229	4.00E-03
Cm-246	5.41E+00	Ni-63	1.05E+02	Th-230	1.55E+00
Cm-247	9.55E-03	Np-237	2.91E-01	Th-232	1.69E+00
Co-57	1.48E-01	Pb-210	2.50E+00	U-232	1.65E+00
Co-60	5.05E+02	Pm-147	1.00E+01	U-233	8.13E+01
Cs-134	2.48E+04	Pu-238	5.69E+01	U-234	2.69E+02
Cs-137	5.83E+03	Pu-239	1.17E+01	U-235	1.63E+01
Eu-152	6.43E+03	Pu-240	1.74E+02	U-236	1.14E+01
Eu-154	4.85E+03	Pu-241	2.01E+02	U-238	1.60E+02
Eu-155	1.41E+03	Pu-242	3.79E-01	Zn-65	1.46E+00

Table F-2. Summary of Selected Input Parameters for RADTRAN

Parameter	Units	Truck Transport	Rail Transport
Dose at 1m from container	mrem/hr	1.0	1.0
Traveling speed	km/hr	89 Rural 41 Suburban	64.4 Rural 40.2 Suburban 24.2 Urban
Population density	people/km ²	Varies by location on route (per TRAGIS)	Varies by location on route (per TRAGIS)
Persons per vehicle	Number of people	1.5	3
Accident exposure duration	hour or year	Short-term 2 hour Long-term 50 year	Short-term 2 hour Long-term 50 year
Ratio minor accidents to major accidents	NA	9:1	9.8:0.2
Release fraction	(fraction of material released from package)	0.1	0.1
Aerosol fraction	(fraction of <i>release fraction</i> aerosolized)	0.05	0.05
Respirable fraction	(fraction of <i>aerosolized fraction</i> inhaled)	0.1	0.1

2.4 RISK RESULTS

The risk models require inputs as described in the sections above. Results from the models are typically given as dose rates, TEDEs, in units of person-rems. These values must then be multiplied by dose-to-risk conversion factors, also called health risk conversion factors, to result in the risk factors typically reported in assessments. For comparative purposes, such as this RI/FS, DOE recommends using 6×10^{-4} fatal cancers/TEDE and 8×10^{-4} cancer illnesses/TEDE to convert to mortality and morbidity rates, respectively, for both collective populations and MEIs (DOE 2003). Table F-3 summarizes the results for this assessment, radiological risk per shipment for the two alternatives: on-site and off-site disposal of CERCLA waste. Results are given for MEIs and collective populations, for both routine and accident situations. These numbers are reported for single shipments (see Table F-3) and multiplied by the number of shipments to calculate risk based on all shipments of waste for each given alternative for the project lifecycle and, therefore, account for cumulative exposures over thousands of shipments (see Table F-4 – routine travel exposures only for off-link populations and resident MEIs). As expected, on-site transport of waste carries a significantly lower risk of cancer illnesses and fatalities than off-site transport of waste. Off-site Option 1 (majority of waste traveling to NNSS for disposal) and Option 2 where the majority of waste is disposed at EnergySolutions are both presented. The hybrid alternative radiological risk, also presented, is bounded by the on- and off-site alternatives.

Table F-5 summarizes the risk rates for injuries and fatalities expected from vehicular operation due to exposure to emissions and expected traffic accidents for all alternatives. Again, as expected, travel required for on-site disposal results in far fewer fatalities and injuries due to vehicle-related incidents than does off-site travel and transport to disposal sites. Logically, this is because of the much reduced travel time/miles and avoidance of public roadways in the case of on-site transportation. As can be interpreted in Table F-5, for the off-site disposal, if all waste (with the exception of classified waste) were to be shipped to EnergySolutions in Clive Utah (Option 2), the risks of injuries and fatalities would decrease by about a factor of 3 compared to the Off-site Disposal Alternative Option 1 (shipment to NNSS). However, the risks would still remain several orders of magnitude above the On-site Disposal Alternatives risks. As expected, the hybrid alternative risk, as a combination of both on-site and off-site risks and quantified based on percentages of waste going to each location, is bounded on either end by on- and off-site results.

Table F-3. Transportation Risk Assessment, Cancer Risk Due to Radiological Exposures for Single Shipment for Given Route

Receptor/Scenario	On-site Disposal Alternatives		Off-site Disposal Alternative					
	Truck to EMDF		Truck to NNSS		Truck to ETTP Rail to Kingman Truck Kingman to NNSS		Truck to ETTP Rail to Clive, UT	
	Fatal	Non-fatal	Fatal	Non-fatal	Fatal	Non-fatal	Fatal	Non-fatal
MEIs								
<i>Routine Travel</i>								
Driver (Truck) or Crew Member (Rail)	4.99E-08	6.65E-08	9.00E-06	1.20E-05	4.49E-07	5.99E-07	5.34E-08	7.12E-08
Resident on Route (off-site) Worker on Route (on-site)	2.40E-08	3.20E-08	2.40E-08	3.20E-08	7.20E-08	9.60E-08	4.80E-08	6.40E-08
<i>Accidents</i>								
Driver (Truck) or Crew Member (Rail)	7.68E-09	1.02E-08	7.68E-09	1.02E-08	2.17E-08	2.90E-08	1.40E-08	1.87E-08
Resident on Route (off-site) Worker on Route (on-site)	3.06E-09	4.08E-09	3.06E-09	4.08E-09	1.28E-08	1.70E-08	9.72E-09	1.30E-08
Collective Population								
<i>Routine Travel</i>								
Crew	4.25E-08	5.66E-08	1.91E-05	2.54E-05	1.43E-07	1.91E-07	4.25E-08	5.66E-08
On-Link	a	a	1.06E-05	1.42E-05	8.79E-07	1.17E-06	3.27E-07	4.36E-07
Off-Link	3.91E-10	5.22E-10	7.74E-07	1.03E-06	4.66E-06	6.21E-06	3.61E-06	4.81E-06
Handlers	5.90E-07	7.87E-07	5.90E-07	7.87E-07	3.30E-06	4.40E-06	2.71E-06	3.61E-06
<i>Accidents</i>								
Societal Accident Exposure	1.60E-13	2.13E-13	2.03E-09	2.71E-09	4.11E-09	5.48E-09	1.11E-09	1.48E-09

^a No on-link analysis for on-site; all travel is on non-public road.

Table F-4. Transportation Risk Assessment, Cancer Risk Due to Radiological Exposures during Routine Travel for Multiple (All) Shipments

Receptor/Scenario	On-site Disposal Alternatives (all sites)		Off-site Disposal Alternative (Option 1) (see assumptions Section 2.3 for explanation of number of shipments)				Off-site Disposal Alternative (Option 2)		Hybrid Alternative (On-site and Off-site)							
	Truck to EMDF		Truck to NNSS (Classified waste)		Truck to ETTP Rail to Kingman, AZ Truck Kingman to NNSS		Truck to ETTP Rail to Clive, UT		Truck to ETTP Rail to Clive, UT (Truck to NNSS for classified, same)		On-site Portion Truck to EMDF		Truck to NNSS (Classified waste)		Off-site Portion Truck to ETTP Rail to Clive, UT	
	Number of shipments = 162,380		Number of shipments = 1,898		Number of shipments = 106,016 (to ETTP rail) 13,252 (rail to Kingman) 106,016 (Kingman to NNSS)		Number of shipments = 8,302 (to ETTP rail) 1,037 (rail to Clive)		Number of shipments = 114,318 (to ETTP rail) 17,271 (rail to Clive)		Number of shipments = 59,195		Number of shipments = 659		Number of shipments = 70,969 (to ETTP rail) 12,326 (rail to Clive)	
	Fatal	Non-fatal	Fatal	Non-fatal	Fatal	Non-fatal	Fatal	Non-fatal	Fatal	Non-fatal	Fatal	Non-fatal	Fatal	Non-fatal	Fatal	Non-fatal
MEIs																
Driver (Truck) or Crew Member (Rail) ^a	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Resident on Route (off-site) Worker on Route (on-site) ^a	NA ^a	NA ^a	4.56E-05	6.07E-05	5.41E-03	7.21E-03	2.24E-04	2.99E-04	8.29E-04	1.11E-03	NA ^a	NA ^a	1.58E-05	2.11E-05	5.92E-04	7.89E-04
Collective Population																
Crew ^a	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
On-Link ^b	NA ^c	NA ^c	NA	NA	NA	NA	NA	NA	NA	NA	NA ^c	NA ^c	NA	NA	NA	NA
Off-Link	6.35E-05	8.47E-05	1.47E-03	1.96E-03	6.84E-02	9.13E-02	3.74E-03	4.99E-03	6.23E-02	8.31E-02	2.31E-05	3.09E-05	5.10E-04	6.79E-04	4.45E-02	5.93E-02
Handlers ^a	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA

^a No multiple shipments applied to workers. Workers assumed to be under radiation protection programs and cumulative exposure would be tracked and controlled.

^b On-link (on route with shipments) during routine travel not cumulative (e.g., not applied to all shipments).

^c No on-link analysis for on-site; all travel is on non-public road.

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Table F-5. Transportation Risk Assessment, Injury and Fatality Risk from Vehicle-related Incidents

Scenario	Emissions	Vehicle Travel	
	Fatal	Fatal	Non-Fatal
On-site Disposal Alternatives (all sites)			
Truck to EMDF	1.02E-02	2.29E-02	7.94E-01
Off-site Disposal Alternative (Option 1)			
Truck to NNSS (classified waste)	4.65E-01	1.28E-01	2.22E+00
Truck to ETPP; Rail to Clive, UT	9.13E-02	4.36E-02	1.43E-01
Truck to ETPP; Rail to Kingman, AZ; Truck to NNSS	6.91E+00	1.07E+00	1.27E+01
Off-site Disposal Alternative (Option 1) TOTAL	7.47E+00	1.24E+00	1.51E+01
Off-site Disposal Alternative (Option 2)			
Truck to NNSS (classified waste)	4.65E-01	1.28E-01	2.22E+00
Truck to ETPP; Rail to Clive, UT	1.26E+00	6.02E-01	1.97E+00
Off-site Disposal Alternative (Option 2) TOTAL	1.73E+00	7.3E-01	4.19E+00
Hybrid Disposal Alternative			
On-site disposal (Truck to EMDF)	3.70E-03	8.36E-03	2.89E-01
Off-site disposal (Option 2)	7.91E-01	3.76E-01	1.22E+00
Hybrid Disposal Alternative TOTAL	7.91E-01	3.76E-01	1.55E+00

2.5 RAIL VERSUS TRUCK COMPARISON

A comparison using only the NNSS disposal site destination was performed to analyze the risk posed by transporting all waste by truck to the western disposal sites, as opposed to a majority of the waste being transported to these sites by rail. LLW and LLW/TSCA waste transported by truck to the ETPP rail yard, then by rail from the ETPP rail yard to Kingman, Arizona, and finally by truck from Kingman to the NNSS site for disposal was analyzed as part of the off-site disposal option. Additionally, classified waste transport by truck only from the ORR to NNSS was analyzed. Thus, this same truck route (ORR to NNSS) was modified to include the increased shipments of the LLW and LLW/TSCA waste streams in order to make a side-by-side comparison of truck versus rail transport. Outputs from RADTRAN runs, for the collective population risk, and RISKIND runs, for the MEI risk, for single shipments, were used and number of shipments modified to allow this comparison.

Table F-6 summarizes the comparison of radiological risk for the original shipment route using rail transportation (all shipments) versus the truck route to NNSS, for the same number of shipments. There is actually little difference in terms of radiological exposure (as would be expected since it is entirely dependent on exposure to a radiological source), which is the same for either case.

Table F-7 summarizes the same comparison, in terms of vehicular risk. As expected, vehicle-related risks are significantly higher when all the waste is trucked (e.g., the No Action Alternative) versus when rail transport is used where possible.

Table F-6. Comparison of Radiological Risk for Trucking Waste versus Trucking and Rail Transport of Waste to Destination NNSS for All Shipments

Receptor/Scenario	Truck Transport Only		Truck and Rail Transport	
	Truck to NNSS		Truck to ETTP; Rail to Kingman, AZ; Truck to NNSS	
	Fatal	Non-Fatal	Fatal	Non-Fatal
MEIs				
<i>Routine Travel</i>				
Resident Along Route	2.54E-03	3.39E-03	5.41E-03	7.21E-03
Collective Population				
Off-Link	8.21E-02	1.09E-01	6.84E-02	9.13E-02

Table F-7. Comparison of Vehicle-related Risk for Trucking Waste versus Trucking and Rail Transport of Waste to Destination NNSS

Scenario	Emissions	Vehicle Travel	
	Fatal	Fatal	Non-Fatal
Truck Transport Only			
Truck to NNSS	2.60E+01	7.15E+00	1.24E+02
Truck and Rail Transport			
Truck to ETTP; Rail to Kingman, AZ; Truck to NNSS	6.91E+00	1.07E+00	1.27E+01

3. NATURAL PHENOMENA HAZARDS

Two natural hazards, tornados and earthquakes, are considered in this evaluation, since these are the most likely potential natural phenomena that could affect the EMDF. Floods were not considered because no portion of the EMDF or its support areas/facilities will be located within either the 100-year or 500-year floodplains of Bear Creek. Mass wasting phenomena, such as landslides or rock fall, in this region tend to be small and localized. The potential for mass wasting, and the means to prevent such events, is addressed as part of the design process, and is not considered here.

3.1 TORNADO RISKS

Potential risk to human health via exposure to contamination from on-site disposal facilities was assumed to occur through three natural phenomena mechanisms: earthquake activity, sinkhole development, and tornado activity. This assessment only analyzes risk posed by the occurrence of a tornado for the following reasons: the potential for release of contamination resulting from an earthquake is assumed to be addressed by the design of the disposal facility, and site-selection criteria preclude building the disposal facility at a location underlain by the karst geology, which is most likely to cause a sinkhole to develop. In the east Tennessee area, the probability of a tornado strike is estimated as 4.26×10^{-5} /year (FEMA 2009, NOAA 2011). Although a low probability is associated with this natural phenomenon, the consequences of such an event could be high. An estimate of the human health risk posed by a tornado striking the on-site disposal facility and releasing contamination was made using the RESRAD computer code, and is presented here. Note that this risk assessment, as with the transportation risk assessment, considers the risk posed by release of radioactively contaminated waste as far exceeding the risk posed to the public by any contained chemical hazards; therefore, only the radioactive portion of the waste is considered in the assessment.

3.1.1 Model Inputs and Assumptions

Two RESRAD models were considered for use in evaluating the risk to the public presented by an on-site disposal facility, RESRAD and RESRAD OFFSITE. RESRAD OFFSITE was not used in this evaluation. It was determined that RESRAD OFFSITE is more suited for risk of the landfill liner or cover system failing and affecting nearby residents. Such a risk would be evaluated when the design for a liner is being engineered. The model that was used in this evaluation is RESRAD. It was used to evaluate the human health risk presented assuming a scenario whereby a tornado hits the open face of the cell and disperses contaminated debris. Inputs required to evaluate this scenario include: radioactive species and concentrations; extent of contamination (area and depth); local environmental parameters (air, geology, hydrology inputs); human parameters (inhalation rates, population, etc.); and a specified time period for evaluation.

Based on the EMWFM safety basis and current operating procedures at EMWFM, the assumption was made that the maximum open face of the disposal cell is 15 acres (BJC 2009).

Additionally, as specified in the previous *EMWFM Remedial Investigation/Feasibility Study* (DOE 1998), the tornado is assumed to spread contaminated debris across a 10 square mile area (assumed circular – corresponds to a radius of approximately $1 \frac{3}{4}$ miles). In reference to the open, exposed face (using the maximum open face of the cell, 15 acres) of the cell, a scour depth of 6 inches is assumed.

Mass-weighted averages were used as input to the RESRAD model and are given in Table F-1. Average radionuclide concentrations used in the model were determined from waste lots in waste disposed to date at EMWFM (see Chapter 2 and Appendix A of this RI/FS). These radionuclide concentrations were then assumed to be present in waste evaluated for natural phenomenon risk due to tornado strike. Radionuclide concentration data for waste lots that had an EMWFM WAC sum of fractions (SOFs) exceeding 0.05

were not excluded from the analysis. This approach is conservative because, in practice at EMWMF, the facility authorization basis and operational controls require adjustments to normal operating practices be made prior to disposal of waste lots with an audible safety analysis-derived WAC SOF that exceeds 0.05. These adjustments, such as containerizing waste or further limiting the open cell face area, would prevent release of the waste.

Site geology and hydrology parameters were input to the model based on several hydrologic reports conducted for ORNL (ORNL 1988, 1989, 1992, 2006). The specific values used in the model are listed below:

- Saturated zone porosity: 0.4
- Saturated zone hydraulic gradient: 0.05
- Well pump intake (meters below water table): 20 m
- Overburden (unsaturated zone thickness): 12 m

Model inputs for ingestion, occupancy, and dose remained as model default values.

3.1.2 Tornado Probability

Tornado probabilities are estimated based on frequency of occurrence (either based on historical data or contour maps developed from historical data), and parameters defining the severity of the tornadoes. The method used to calculate the probability is presented in the *Federal Emergency Management Agency (FEMA) Benefit-Cost Analysis Reengineering (BCAR) Version 4.5* (FEMA 2009). Historical data for the two counties in which the ORR resides (Anderson and Roane Counties) were obtained from the National Oceanic and Atmospheric Administration (NOAA) National Weather Service Weather Forecast Office records (NOAA 2011). A probability of 4.26×10^{-5} was estimated based on these two reference sources.

3.1.3 Modeling Results

Two RESRAD runs were made, with all input variables held constant with the exception of the duration. Long term effects were examined out to 100,000 years, which registered the highest risk within the first six years. Therefore, a second run was made with a six-year duration to focus on the highest risk data/output. The model was used to calculate the estimated Incremental Lifetime Cancer Risk (ILCR) resulting from the assumed activity (in this case tornado) based on conservative exposure pathways. Contamination pathways examined included incidental ingestion of soil, inhalation of contaminated dust, external exposure to gamma radiation, ingestion of contaminated food products (fish, milk, meat, vegetables), and exposure to contaminated groundwater and surface water.

The ILCR as calculated by RESRAD from radiation exposure resulting from tornado-dispersed contamination is 2.90×10^{-4} at the peak risk (immediately following dispersion). Applying the probability of tornado occurrence (4.26×10^{-5}) and a 30-year operating window (which is somewhat higher than the current assumed life-cycle of 23 years) for the disposal facility results in a maximum total aggregate risk of 3.71×10^{-7} .

3.2 SEISMIC RISKS

DOE O 420.1A and Tennessee Department of Environment and Conservation Rule 0400-20-11-16 (5) require that radiologic facilities be designed, constructed, and operated so that the public, employees, and environment are protected from the adverse impacts of natural phenomena hazards, including earthquakes. The ORR lies within the Eastern Tennessee Seismic Zone (ETSZ), a seismically active area that extends from central Alabama to southern West Virginia and is roughly coincident with the Valley

and Ridge Physiographic Province. Although there are a number of inactive faults formed during the late Paleozoic Era passing through the ORR, there are no known or suspected seismically capable faults². A recent paleoseismic investigation (Vaughn et al., 2010) found preliminary evidence of surficial faulting near Dandridge, Tennessee, located approximately 75 km to the east of the ORR. The focal depths of most earthquakes in ETSZ range from 5–22 km (Vlahovic et al., 1998; Chapman et al., 2002).

3.2.1 Historical Seismicity

Numerous historical earthquakes have affected Eastern Tennessee. The series of three large earthquakes in 1811–1812 in the New Madrid Seismic Zone are believed to have resulted in a Modified Mercalli Intensity (MMI) of V to VI in Knoxville, Tennessee (Hough et al., 2000). Other smaller, nearby historical earthquakes in 1844, 1913, 1928, and 1956 produced epicentral MMI values between VI and VII (Stover and Coffman, 1993). See Figure F-3 for a description of the MMI scale.

Intensity	Shaking	Description/Damage
I	Not felt	Not felt except by a very few under especially favorable conditions.
II	Weak	Felt only by a few persons at rest, especially on upper floors of buildings.
III	Weak	Felt quite noticeably by persons indoors, especially on upper floors of buildings. Many people do not recognize it as an earthquake. Standing motor cars may rock slightly. Vibrations similar to the passing of a truck. Duration estimated.
IV	Light	Felt indoors by many, outdoors by few during the day. At night, some awakened. Dishes, windows, doors disturbed; walls make cracking sound. Sensation like heavy truck striking building. Standing motor cars rocked noticeably.
V	Moderate	Felt by nearly everyone; many awakened. Some dishes, windows broken. Unstable objects overturned. Pendulum clocks may stop.
VI	Strong	Felt by all, many frightened. Some heavy furniture moved; a few instances of fallen plaster. Damage slight.
VII	Very strong	Damage negligible in buildings of good design and construction; slight to moderate in well-built ordinary structures; considerable damage in poorly built or badly designed structures; some chimneys broken.
VIII	Severe	Damage slight in specially designed structures; considerable damage in ordinary substantial buildings with partial collapse. Damage great in poorly built structures. Fall of chimneys, factory stacks, columns, monuments, walls. Heavy furniture overturned.
IX	Violent	Damage considerable in specially designed structures; well-designed frame structures thrown out of plumb. Damage great in substantial buildings, with partial collapse. Buildings shifted off foundations.
X	Extreme	Some well-built wooden structures destroyed; most masonry and frame structures destroyed with foundations. Rails bent.

Figure F-3. Modified Mercalli Intensity Scale (from U.S. Geological Survey)

Since 1970, there have been 68 recorded earthquakes with moment magnitudes (Ms) of 3.0 or greater within 200 km of the ORR (USGS 2014). The largest of these are the 1973 M4.7 Maryville, Tennessee, and the 1987 M4.3 Vonore, Tennessee earthquakes. However, Vaughn et al. (2010) found preliminary, paleoseismic evidence of one or more “strong” earthquakes during the late Quaternary period that suggest the potential for earthquakes larger than those recorded to date. Accordingly, recent values of the weighted average maximum earthquake magnitude associated with the ETSZ for seismic hazard mapping range from M6.6 to M6.8 (EPRI, 2008; 2012).

² As defined in 10 CFR 100, Appendix A, a seismically capable fault is one that has had movement at or near the ground surface at least once within the past 35,000 years, or recurrent movement within the past 500,000 years.

3.2.2 Future Seismicity

A site-specific seismic hazard study has not been performed to date, but a preliminary estimate of the future seismic hazard may be obtained from the U.S. Geological Survey (USGS) (Petersen et al., 2008). Figure F-4 shows the uniform hazard response spectrum for a reference firm rock site condition (Site Class B) for a 90% probability of non-exceedance during a 250-year period, which is the hazard level specified by the Tennessee Department of Solid Waste Management (1993) and corresponds to an annual frequency of exceedance of 4.2×10^{-4} or a return period of 2,373 years (i.e., one event in 2,373 years). The peak ground acceleration (PGA) is approximately 0.22 g, and the maximum spectral acceleration (S_a) of approximately 0.49 g occurs at a period (T) of 0.1 sec.

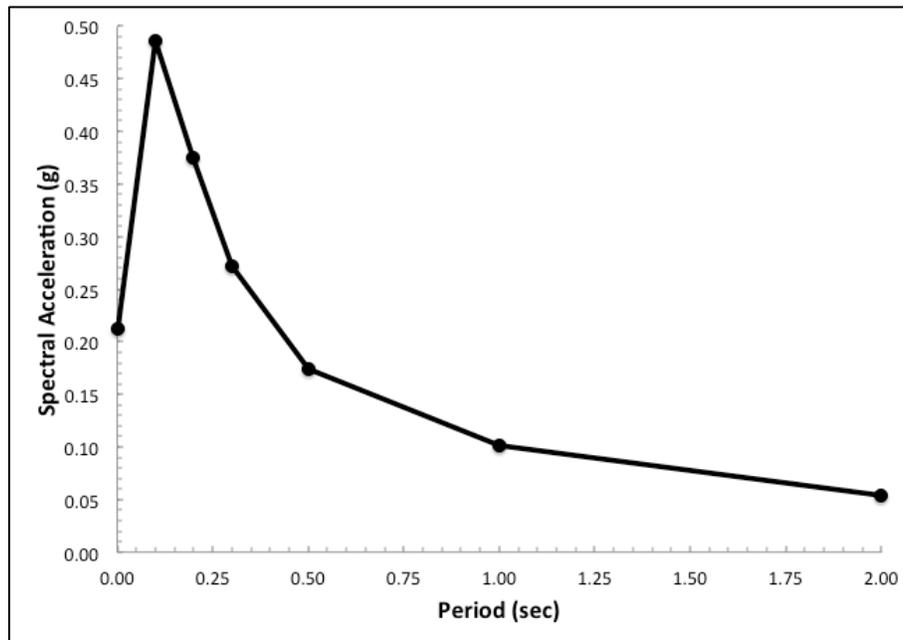


Figure F-4. Uniform Hazard Response Spectrum for 90% Probability of Non-Exceedance in 250 years
(Return Period = 2,373 years) for B/C Site Conditions Based on 2008 U.S. Geological Survey Seismic Hazard Maps

The dominant sources of the seismic hazard obtained via de-aggregation of the probabilistic seismic hazard are approximately M4.8 and R = 14.3 km for short-period spectral accelerations (PGA and S_a at T = 0.2 sec) and M7.7 and R = 448 km for long-period spectral accelerations (S_a at T = 1.0 sec). These sources are consistent with the historical seismicity at ORR described previously.

Site-specific seismic hazard analyses and design calculations will be prepared for the EMDF following the methods given by the Tennessee Department of Solid Waste Management (TDSWM 1993) or other appropriate methodology. The EMDF will be designed to meet applicable seismic hazard design requirements.

4. FUGITIVE DUST EMISSIONS

For the On-site Disposal Alternatives, estimates of fugitive dust emissions generated and transported during construction activities were determined and compared to National Ambient Air Quality Standards (NAAQS) limits for particulate emissions. U.S. Environmental Protection Agency (EPA) research has shown that particulate emissions from open sources such as unpaved roads, borrow areas, spoil areas, general grubbing, and disposal cell construction can contribute significantly to ambient air particulate matter (PM) concentrations. Regarding activities considered in the construction of an on-site disposal facility, the NAAQS PM limit of interest is PM₁₀ (particles with a mean aerodynamic diameter greater than 2.5 µm and less than or equal to 10 µm). The nearest residence to the construction site for all options placed the location of interest at approximately 1,170 m horizontally distant from the proposed EMDF Sites 7a/7c in BCV (e.g., site 7a is the shortest distance to the nearest resident). Other distances between the nearest resident and Sites 5, 14, and 6b were longer, thus the most conservative short distance was assumed. The estimation of fugitive dust emission for this RI/FS follows guidance contained in the EPA's *Compilation of Air Pollutant Emission Factors* (AP-42, EPA 1995).

4.1 METHOD

Estimates of PM concentrations are based on activities assumed to take place throughout the life of the construction project. Four main activities were defined for on-site construction of a disposal facility, consisting of more specific, daily elements as follows:

Activity 1 – Clearing and Grubbing

- Bulldozing
- Material hauling
- Material loading and unloading
- Spoils handling/spreading

Activity 2 – Topsoil Removal

- Topsoil removal by scrapers
- Material hauling
- Material unloading
- Spoils handling/spreading

Activity 3 – Excavation Earthwork

- Dozers excavating
- Material loading and unloading
- Material hauling
- Spoils handling/spreading

Activity 4 – Fill/Borrow Earthwork

- Hauling on-site (only haul from State Route 95 to stockpile was considered)
- Unloading at stockpile
- Loading to go to cell
- Hauling to cell from stockpile
- Unloading at cell
- Grading with dozers at cell
- Compacting with rollers at cell

Table F-8. Summary of Inputs for Calculation of Emission Rates

Parameters Used in Calculations of Emission Rates for Construction Activities (Non-site Specific):
<ul style="list-style-type: none"> • Average 120 days of rain annually • 250 work days per year • Wind speed 4.1 mph • Mean vehicle speed of 7.1 mph (applicable only to grading operations) • Silt content of the gravel haul roads of 6%
Assumptions:
<ul style="list-style-type: none"> • Only one of the four main activities will occur at one time. • All off-site areas (such as aggregate facility or borrow area) will be managed by the operator and would not need to be assessed in this evaluation. • Vehicle emissions would be negligible in comparison to the dust generated by the construction activities (consequences of vehicle emissions are examined and discussed as part of the Transportation Risk – see Section 2.2.2). • Salt is used on roads for ice control, not sand/gravel and; therefore, are removed from calculations. • Unpaved roads travelled are considered as industrial (not public). • The different materials handled during the various activities would have varying moisture and silt contents. • The different materials handled during the various activities would result in varying mean vehicle weights.

The main activities were assumed to take place in sequence, that is, only one main activity occurred at one time, with all daily elements occurring simultaneously. Particle emission rates (mass/time) were calculated for each daily element in the main activities. These emission rates are calculated based on several parameters and assumptions that are summarized in Table F-8. Methods used for calculating emission rates were those presented in AP-42 (EPA 1995).

Emission rates may be reduced by implementing controls to reduce the dust generation/transport. Controls include spraying water to reduce dust generation, limiting speeds, using enclosures, sweeping, using coverings such as straw, revegetation, etc. For this study, emission rates for hauling activities/elements (on the existing gravel Haul Road) were adjusted by a 74% control efficiency for water and additionally, by a 44% control efficiency for setting a speed limit of 25 mph. These efficiency rates are based on documentation provided by the Western Regional Air Partnership's Fugitive Dust Handbook. Natural dust suppression caused by regional precipitation is already factored into the uncontrolled emission rate by the equation provided in the AP-42 document. Unloading topsoil from scrapers and spreading topsoil was modified by a 74% control efficiency for the application of water sprayed by water trucks, as was excavating operations involving dozing, loading, and unloading spoils. These credits reduced the emission rates significantly for the specified elements.

Emission rates were converted to per-unit-area rates based on footprints that were estimated for each sub-activity/element. Each element within a main activity has an assumed footprint. For example within activity 3 (excavation earthwork) a footprint for bulldozer excavations is specified, which is different from the dump truck hauling footprint, which is also different from the spoils handling/spreading footprint. The area-based emission rates are input to the EPA code SCREEN3 (EPA 1995), along with other site-specific data such as distance to the location of interest (resident), to generate PM₁₀ concentrations. The resultant PM₁₀ concentrations are peak hourly concentrations that must be averaged

over a 24-hour period (based on an eight hour work day) to obtain the PM₁₀ values for the nearest resident location. This 24 hour averaged PM₁₀ value is then compared to the EPA NAAQS PM₁₀ limit of 150 µg/m³.

4.2 RESULTS

The column on the far right of Table F-9 lists the final 24-hour PM₁₀ total concentrations for each main activity. The values are obtained by summing the SCREEN3 output PM₁₀ concentrations for all elements in a given activity. As seen in the table, the PM₁₀ values for the site, with respect to the nearest resident location (e.g., along a straight line from Site 7a in Bear Creek Valley to the nearest resident), fall within the PM₁₀ limit of 150 µg/m³ specified in the NAAQS.

Table F-9. Bear Creek Valley (Site 7a/7c) Particulate Matter Calculations Summary

Activity (1-4) and Corresponding Elements, Grouped by Footprint			Emissions Rate (lb/hr)	Combined Emissions Rate for Application to Footprint		SCREEN3 Inputs			SCREEN3 Output	24-hr PM ₁₀ for Each Activity at Residence (µg/m ³)
				(lb/hr)	(g/s)	Footprint, Larger Side (m)	Footprint, Smaller Side (m)	Emission Rate (g/s-m ²)	PM ₁₀ (µg/m ³)	
Activity 1- Site Clearing & Grubbing	Clearing Footprint	Clearing/Grubbing by Dozer	1.34	1.34	0.17	63.7	63.7	4.16E-05	13.83	
		Loading Veg into Dump Truck	0.0024							
	Haul	Hauling to Spoils	13.4	13.4	1.69	1563.6	157.0	6.88E-06	84.90	
	Spoils Footprint	Unloading Dump Truck	0.0024	1.34	0.17	45.1	45.1	8.30E-05	14.44	
		Spreading Spoils	1.34							
Activity 2- Topsoil Removal	Clearing Footprint	Topsoil Removal	6.29	6.29	0.79	98.8	98.8	8.13E-05	26.1	
	Haul	Hauling to Spoils	9.43 *	9.43 *	1.19	1563.6	157.0	4.84E-06	59.73	
	Spoils Footprint	Unloading Scraper	3.33 *	4.78 *	0.60	49.4	49.4	2.47E-04	51.07	
		Spreading Topsoil with Dozer	1.45 *							
Activity 3- Excavating Operations	Excavation Footprint	Dozer Excavating	5.58	5.59	0.70	31.4	31.4	7.15E-04	27.77	
		Loading into Dump Truck	0.0088							
	Haul	Hauling to Spoils	8.05 *	8.05 *	1.01	1563.6	157.0	4.13E-06	51.07	
	Spoils Footprint	Unloading Dump Truck	5.58	5.59	0.70	40.2	40.2	4.35E-04	27.33	
Spreading Spoils		0.0088								
Activity 4- Fill Placement	Haul Stock	Soil Hauling to Stockpile	6.49 *	6.49 *	0.82	823.0	83.8	1.19E-05	62.17	
	Stockpile Footprint	Unloading at Stockpile	0.029	0.044	0.01	38.7	38.7	3.70E-06	0.48	
		Loading at Stockpile	0.015							
	Haul	Hauling from Stockpile to Cell	1.66	1.66	0.21	61.0	7.3	4.69E-04	18.7	
	Fill Footprint	Unloading at Cell	4.43	6.66	0.84	61.6	61.6	2.21E-04	69.13	
		Compacting at Cell	2.21							
Grading at Cell		0.015								

* Value has been modified to take credit for dust controls by multiplying the original emissions rate by an appropriate control efficiency.

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**APPENDIX G:
APPLICABLE OR RELEVANT AND
APPROPRIATE REQUIREMENTS**

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CONTENTS

ACRONYMS	G-4
1. INTRODUCTION	G-7
2. CERCLA ON-SITE CONSIDERATIONS.....	G-9
3. ROLE OF NUCLEAR REGULATORY COMMISSION REGULATIONS AND DOE ORDERS.....	G-9
4. TECHNICAL ARARS AND AN ARAR WAIVER REQUEST	G-10
4.1 TSCA 40 CFR 761.75(B)(3)	G-10
4.2 TSCA 40 CFR 761.75(B)(5)	G-12
4.3 TDEC 0400-20-11-.17(1)(H).....	G-14
4.4 TECHNICAL ARARS WITH ADDITIONAL NOTES	G-16
5. CHEMICAL-SPECIFIC ARARS/TBCS.....	G-16
5.1 SURFACE WATER QUALITY STANDARDS	G-16
5.2 RADIATION PROTECTION	G-17
6. LOCATION-SPECIFIC ARARS/TBCS	G-17
6.1 FLOODPLAINS/WETLANDS.....	G-17
6.2 AQUATIC RESOURCES	G-18
6.3 ENDANGERED, THREATENED, OR RARE SPECIES.....	G-18
6.4 CULTURAL RESOURCES.....	G-19
7. ON-SITE DISPOSAL ALTERNATIVES – ACTION-SPECIFIC ARARS/TBCS	G-19
7.1 GENERAL CONSTRUCTION STANDARDS – SITE PREPARATION, EXCAVATION ACTIVITIES, AND CONSTRUCTION	G-20
7.2 WASTE MANAGEMENT.....	G-21
7.2.1 Characterization	G-21
7.2.2 Storage.....	G-21
7.2.3 Waste Segregation.....	G-21
7.2.4 Waste Treatment and Disposal.....	G-21
7.2.5 Construction and Operation of an On-site Volume Reduction Facility	G-22
7.3 DISPOSAL SITE SUITABILITY REQUIREMENTS	G-22
7.4 WASTEWATER COLLECTION AND DISCHARGE.....	G-22
7.5 DESIGN, CONSTRUCTION, AND OPERATION OF A MIXED (RCRA HAZARDOUS, TSCA CHEMICAL AND LOW-LEVEL RADIOACTIVE) WASTE LANDFILL.....	G-23
7.6 CLOSURE.....	G-23
7.7 POST-CLOSURE CARE	G-23
7.8 ENVIRONMENTAL MONITORING DURING OPERATION, CLOSURE, AND POST-CLOSURE CARE.....	G-24
7.9 CONSTRUCTION AND OPERATION OF AN ON-SITE LANDFILL WASTEWATER TREATMENT SYSTEM.....	G-25
7.10 OFF-SITE TRANSPORTATION AND DISPOSAL.....	G-27
8. OFF-SITE DISPOSAL ALTERNATIVE ACTION-SPECIFIC ARARS/TBCS.....	G-27

9. REFERENCES G-97

TABLES

Table G-1. Numeric Ambient Water Quality Criteria (AWQC) that are Potential Chemical-Specific ARARs/TBCs for Key COCs in EMWMF/EMDF Landfill Wastewater^a G-28

Table G-2. Chemical-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives G-29

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives G-33

Table G-4. Action-specific ARARs and TBC Guidance (Siting Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives G-47

Table G-5. Action-specific ARARs and TBC Guidance (Design Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives G-50

Table G-6. Action-specific ARARs and TBC Guidance (Construction Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives G-59

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives G-64

Table G-8. Action-specific ARARs and TBC Guidance (Environmental Monitoring Requirements – All Phases) for CERCLA Waste Disposal, On-site Disposal Alternative G-82

Table G-9. Action-specific ARARs and TBC Guidance (Closure and Post-closure Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives G-87

Table G-10. Action-specific ARARs and TBC Guidance for Operation of an On-site Landfill Wastewater Treatment System, On-site Disposal Alternatives G-92

Table G-11. Action-specific ARARs and TBC Guidance for CERCLA Waste Disposal, Off-site Disposal Alternative G-94

FIGURES

Figure G-1. EBCV Site Slopes G-14

ACRONYMS

ACM	asbestos-containing material
AEA	Atomic Energy Act of 1954
ALARA	as low as reasonably achievable
ANOVA	analysis of variance
ARAP	Aquatic Resource Alteration Permit
ARAR	applicable or relevant and appropriate requirement
ARPA	Archaeological Resources Protection Act of 1979
AWQC	ambient water quality criteria
BCV	Bear Creek Valley
BMP	best management practice
CAA	Clean Air Act of 1970
CCC	criterion continuous concentration
CFR	<i>Code of Federal Regulations</i>
CMBST	combustion
CMC	criterion maximum concentration
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act of 1980
COC	contaminant of concern
CWA	Clean Water Act of 1972
DEACT	deactivation
DOE	U.S. Department of Energy
DOE M	DOE Manual
DOE O	DOE Order
DOT	U.S. Department of Transportation
EBCV	East Bear Creek Valley
EIS	Environmental Impact Statement
EMDF	Environmental Management Disposal Facility
EMWMF	Environmental Management Waste Management Facility
EP	extraction procedure
EPA	U.S. Environmental Protection Agency
F&AL	fish and aquatic life
FEMA	U.S. Federal Emergency Management Agency
FFA	Federal Facility Agreement
FFCA	Federal Facility Compliance Agreement
FFS	Focused Feasibility Study
FR	Federal Register
FML	flexible membrane liner
GCL	geosynthetic clay liner
HMR	Hazardous Materials Regulations
HMTA	Hazardous Materials Transportation Act of 1975

ID	identification number
IRR	irrigation
LDR	land disposal restriction
LDS	leak detection system
LLW	low-level [radioactive] waste
LWTS	landfill wastewater treatment system
LWW	livestock watering and wildlife
MCL	maximum contaminant level
MOU	memorandum of understanding
NAAQS	National Ambient Air Quality Standard
NCP	National Oil and Hazardous Substances Pollution Contingency Plan
NESHAP	National Emission Standards for Hazardous Air Pollutants
NRC	Nuclear Regulatory Commission
NT	Northern Tributary (to Bear Creek)
ORR	Oak Ridge Reservation
OSHA	Occupational Safety and Health Administration
PCB	polychlorinated biphenyl
POLYM	polymerization
PPE	personal protective equipment
PQL	practical quantitation limit
RCRA	Resource Conservation and Recovery Act of 1976
REC	recreation
RORG	recovery of organics
RI/FS	Remedial Investigation/Feasibility Study
ROD	Record of Decision
RRL	required reporting limit
SDWA	Safe Drinking Water Act of 1974
SHPO	State Historic Preservation Officer
SLB	shallow land burial
TBC	to be considered [guidance]
TC	toxicity characteristic
TCA	<i>Tennessee Code Annotated</i>
TDEC	Tennessee Department of Environment and Conservation
THPO	Tennessee Historic Preservation Officer
TSCA	Toxic Substances Control Act of 1976
TSD	treatment, storage and disposal
TWRA	Tennessee Wildlife Resources Agency
TWRCP	Tennessee Wildlife Resources Council Proclamation
U.S.	United States
USC	<i>United States Code</i>
USGS	U.S. Geological Service

UTS	universal treatment standards
WAC	waste acceptance criteria
WWTU	wastewater treatment unit

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1. INTRODUCTION

The purpose of this Appendix is to identify and describe applicable or relevant and appropriate requirements (ARARs) for the disposal alternatives considered in this Remedial Investigation/Feasibility Study (RI/FS). Development of ARARs is an iterative process. This list of ARARs and to be considered (TBC) guidance will be further evaluated and refined as more information becomes known about proposed remedies, and a detailed design is developed for a preferred remedy concurrent with the Proposed Plan stage. The final list of enforceable ARARs and TBCs will be set when the Record of Decision (ROD) is finalized.

The Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) Section 121(d) (see United States [U.S.] Code Title 42, Chapter 103, Section 9621{d}), as amended, specifies that remedial actions for cleanup of hazardous substances must comply with requirements and standards under federal or more stringent state environmental laws and regulations that are applicable or relevant and appropriate to the hazardous substances or particular circumstances at a site, or obtain a waiver under 40 *Code of Federal Regulations* (CFR) 300.430 (f)(1)(i)(B) and (C). Inherent in the interpretation of ARARs is the assurance that protection of human health and the environment is ensured. This RI/FS evaluates waste disposition for the volume of CERCLA waste generated from cleanup actions on the U.S. Department of Energy (DOE) Oak Ridge Reservation (ORR) that exceeds the available capacity of the existing Environmental Management Waste Management Facility (EMWMF) in Bear Creek Valley on the ORR. The purpose of this appendix is to specify federal and state chemical-, location-, and action-specific ARARs for the On-site Disposal Alternatives (all sites)¹ for construction and operation of an additional CERCLA waste disposal facility referred to as the Environmental Management Disposal Facility (EMDF), the Off-site Disposal Alternative for transport of CERCLA waste to an approved off-site facility, and the Hybrid Disposal Alternative (a combination of on-site and off-site disposal). For the Hybrid Disposal Alternative, ARARs include all ARARs for each of the other two alternatives.

ARARs include federal and state environmental or facility siting laws/regulations designed to protect the environment and the public; they do not include occupational safety or worker radiation protection requirements. The U.S. Environmental Protection Agency (EPA) requires compliance with the Occupational Safety and Health Administration (OSHA) standards under Section 300.150 of the National Oil and Hazardous Substances Pollution Contingency Plan (NCP) regulations at 40 CFR 300.150, independent of the ARARs process; therefore, the regulations promulgated by OSHA related to occupational safety are not addressed as ARARs. These regulations would appear in and be implemented by the appropriate health and safety plans for this action.

The following terms are used throughout this appendix:

- Applicable requirements are “those cleanup standards, standards of control, and other substantive requirements, criteria, or limitations promulgated under federal environmental or state environmental or facility siting laws that specifically address a hazardous substance, pollutant, contaminant, remedial action, location, or other circumstance found at a CERCLA site. Only those state standards that are identified by a state in a timely manner and that are more stringent than federal requirements may be applicable.” (40 CFR 300.5).

¹ Several sites are proposed as locations to be considered for an on-site disposal facility in the Remedial Investigation/Feasibility Study. They are considered as distinct and individual Alternatives; however, as ARARs apply equally to all Site Options regardless of the location, the singular “Alternative” may be used throughout this appendix, as opposed to the plural “Alternatives”.

- Relevant and appropriate requirements are “those cleanup standards, standards of control, and other substantive requirements, criteria, or limitations promulgated under federal environmental or state environmental or facility siting laws that, while not “applicable” to a hazardous substance, pollutant, contaminant, remedial action, location, or other circumstance at a CERCLA site, address problems or situations sufficiently similar to those encountered at the CERCLA site that their use is well suited to the particular site. Only those state standards that are identified in a timely manner and are more stringent than federal requirements may be relevant and appropriate.” (40 CFR 300.5).
- To be considered guidance is non-promulgated advisories or guidance issued by Federal or State governments, are not legally binding, and do not have the status of potential ARARs. The TBC category consists of advisories, criteria, or guidance developed by federal and state agencies that may be useful in developing CERCLA remedies per 40 CFR 300.400(g)(3). TBCs may be considered along with ARARs as part of the site risk assessment and may be used in determining the necessary level of cleanup for protection of health or the environment.

CERCLA on-site remedial response actions must comply only with the substantive requirements of a regulation related to federal, state, or local permits (CERCLA Section 121[e]). To ensure that CERCLA response actions proceed as rapidly as possible, EPA re-affirmed in the final NCP (59 Federal Register [FR] 47416, September 15, 1994) that on-site remedial response actions need only comply with substantive requirements. The term on-site means the real extent of contamination and all suitable areas in very close proximity to the contamination necessary for implementation of the response action. Substantive requirements pertain directly to actions or conditions at a site, while administrative requirements facilitate their implementation. EPA recognizes that certain of the administrative requirements (i.e., consultation with state agencies, reporting, etc.) are accomplished through the state involvement and public participation. These administrative requirements should also be observed if they are useful in determining cleanup standards at the site (59 FR 47416).

Federal Facility Agreement (FFA) (DOE 1992) participants have agreed that the DOE ORR CERCLA actions generating wastes and the disposal facility evaluated in that alternative are considered to be on the same site, with respect to addressing regulations that relate to transport of waste within a site or between sites. The basis for this determination is described in Chapter 2 of this Appendix.

In accordance with 40 CFR 300.400(g), ARARs and TBC guidance have been identified for the disposal alternatives evaluated in this RI/FS. In accordance with EPA guidance (EPA 1991), there are no ARARs/TBCs for the No Action Alternative. For the On-site Disposal Alternatives (all sites) and Hybrid Disposal Alternative, Tables G-1 and G-2 list the chemical-specific ARARs/TBCs; Table G-3 lists the location-specific ARARs/TBCs; and Tables G-4 through G-10 list the action-specific ARARs/TBCs.

Table G-11 provides the action-specific ARARs/TBCs for the Off-Site Disposal Alternative; these ARARs would also apply to the Hybrid Disposal Alternative. Chemical-specific and location-specific requirements may apply at the generator site or at the off-site disposal facility, but they are not ARARs for this alternative. See Chapter 8 for a discussion of ARARs given for the Off-site Disposal Alternative.

The On-site Disposal Alternatives (all sites) would comply with all ARARs with one exception. DOE is requesting, for all proposed sites, that the EPA Regional Administrator determine that a Toxic Substances Control Act of 1976 (TSCA) requirement be waived under the allowed CERCLA 300.430 (f)(1)(ii)(C)(4) equivalent standard of performance waiver. Evidence to support granting a CERCLA waiver is given in Chapter 4 of this Appendix, along with evidence supporting the attainment of several other requirements. Any waiver request under this paragraph will be provided in writing or granted through approval of the ROD.

2. CERCLA ON-SITE CONSIDERATIONS

CERCLA Section 121(e) exempts on-site CERCLA activities from administrative permitting requirements. The NCP, at 40 CFR 300.5, defines “on-site” as “*the areal extent of contamination and all suitable areas in very close proximity to the contamination necessary for the implementation of the response action.*” Disposal of waste in a newly constructed on-site disposal facility, proposed in the On-site Disposal Alternatives in this RI/FS, would consolidate wastes from cleanup of the ORR into a new disposal facility on the ORR. CERCLA Section 104(d)(4), discretionary authority to treat noncontiguous facilities as one site, also supports considering consolidation of waste between the individual sites as an on-site action and allows the EPA to consider multiple facilities as one for the purpose of conducting response actions where two or more noncontiguous facilities are reasonably related on the basis of geography, or on the basis of the threat or potential threat to the public health or welfare or the environment. The preamble to the NCP (at 55 FR 8690 [March 8, 1990]) clarifies that Section 104(d)(4) can be used when noncontiguous facilities are reasonably close to one another and wastes at the sites are compatible for a selected treatment or disposal approach. For purposes of not requiring a permit for the EMDF and the identification of ARARs, it is assumed that consolidation of wastes into a centralized disposal cell would be considered an on-site action under the CERCLA definition of “on site” and CERCLA Section 104(d)(4), as well as within the context of the FFA (see FFA Section IV, paragraph A).

Treating all areas of contamination within ORR as “on-site” for the purposes of waste disposal determinations is consistent both with the statute and EPA policy and was acknowledged and documented in the signed EMWMF ROD (DOE, 1999) and reaffirmed in the East Tennessee Technology Park Zone 2 ROD (DOE, 2005). An August 3, 1995, EPA memorandum from Stephen D. Luftig, Acting Director, EPA Office of Emergency and Remedial Response (EPA 1995) provides that, where federal facilities are listed on the National Priorities List, “*the CERCLA site consists of all contaminated areas within the area used to define the site.*”

By virtue of its location within the contiguous geographical boundaries of ORR, a single disposal facility would constitute a “suitable area in very close proximity to the contamination” in the case of areas of contamination on the ORR. Accordingly, it would be appropriate to consider such a disposal facility as “on-site” for the purposes of evaluating potential on-site disposal alternatives. The disposal facility analyzed in the On-site Disposal Alternatives would accept CERCLA wastes meeting the facility-specific waste acceptance criteria (WAC) from ORR sites and associated sites outside the ORR boundary but within the state of Tennessee that have been contaminated by the receipt or transport of material from past ORR operations conducted by DOE and its predecessors. No out-of-state waste would be accepted at the proposed disposal facility.

3. ROLE OF NUCLEAR REGULATORY COMMISSION REGULATIONS AND DOE ORDERS

DOE is legally exempt from any Nuclear Regulatory Commission (NRC) low-level radioactive waste regulations at DOE environmental restoration sites, unless the particular facility is also an NRC-licensed facility. Under the Atomic Energy Act of 1954 (AEA), a single agency, the Atomic Energy Commission, had responsibility for the development and production of nuclear weapons and for both the development and the safe regulation of the civilian uses of nuclear materials. Under the Energy Reorganization Act of 1974, this function was split between two separate and unique agencies (NRC and DOE). DOE has responsibility for the development and production of nuclear weapons, promotion of nuclear power, and other energy-related work, as well as the regulation of defense nuclear facilities, and NRC has responsibility for the development and the safe regulation of civilian/commercial uses of nuclear materials.

NRC has promulgated its own regulations governing the facilities and activities it oversees and licenses. The regulations in 10 CFR 61 establish, for land disposal of radioactive waste, the procedures, criteria, and terms and conditions upon which the NRC issues licenses for the disposal of radioactive wastes containing byproduct, source and special nuclear material received from other persons (e.g., industry). The regulations in 10 CFR 20 establish standards for protection against ionizing radiation resulting from activities conducted under licenses issued by the NRC. Note that both sets of regulations are legally applicable only to NRC-licensed facilities or activities.

Under its Agreement State program, NRC often relinquishes its regulatory authority over source, byproduct and special nuclear material to agreement states, authorizing them to administer NRC's regulatory authority program in their state over NRC-licensed facilities. Tennessee is an "NRC Agreement" state.

DOE is legally responsible for the management of nuclear materials at its facilities and has developed a set of orders to carry out its statutory responsibilities under the AEA. DOE orders are not promulgated because they apply only to DOE facilities and operations, and do not apply to non-governmental entities, as NRC regulations do. Tennessee specifically exempts DOE and its contractors or subcontractors from its NRC-equivalent regulations in Tennessee Department of Environment and Conservation (TDEC) 0400-20-10-.06 and NRC exempts DOE from its definition of a "person" subject to its regulations in 10 CFR 20.1003. EPA's ARARs guidance (EPA 1989a) recognizes DOE's unique role, stating that "*most of DOE's operations are exempt from NRC's licensing and regulatory requirements*" and DOE's requirements for "*radioactive waste management are spelled out in a series of internal DOE Orders...issued under the Atomic Energy Act [that] have the same force for DOE facilities or 'within DOE' as does a regulation.*" The manual further states that, "*Because DOE's Orders typically incorporate requirements promulgated by other Federal agencies, they should be consistent with existing regulations.*" (pp. 5-17 to 5-18).

DOE Order (O) 435.1-1, *Radioactive Waste Management*, is generally consistent with and typically includes equivalent 10 CFR 61 requirements that are appropriate or "well-suited" to DOE sites and waste management operations. After a lengthy review and discussion by the FFA parties, all agreed that certain of these NRC standards and DOE order requirements would be considered relevant and appropriate requirements and TBC guidance, respectively, for this CERCLA response action. These agreed upon requirements are included in the ARARs tables.

4. TECHNICAL ARARS AND AN ARAR WAIVER REQUEST

As a result of the engineering construction, site conditions, and anticipated type of waste planned for disposal in a proposed EMDF, DOE is seeking a waiver for a TSCA technical requirement. The request for a waiver is being sought under CERCLA Section 121(d)(4), which allows for waivers of ARARs under certain circumstances for CERCLA actions (Section 4.1). Two other ARARs are discussed in this section, since questions regarding a need for waivers to those ARARs were raised, and justification as to the ability of the proposed remedies to meet those ARARs is discussed in detail (Sections 4.2 and 4.3). Lastly, several technical requirements in the ARAR tables require specific additional information. Section 4.4 addresses those ARARs. .

4.1 TSCA 40 CFR 761.75(b)(3)

Technical TSCA requirements for chemical waste landfills used for the disposal of PCBs and PCB items include 40 CFR 761.75(b)(3) relating to hydrologic conditions that states "*The bottom of the landfill shall be above the historical high groundwater table as provided below. Floodplains, shorelands, and groundwater recharge areas shall be avoided. There shall be no hydraulic connection between the site and standing or flowing surface water. The site shall have monitoring wells and leachate collection. The*

bottom of the landfill liner system or natural in-place soil barrier shall be at least fifty feet from the historical high water table.” An “equivalent protectiveness” waiver of the TSCA hydrologic conditions requirement is requested, as allowed by 40 CFR 300.430 (f)(1)(ii)(C)(4), on the basis that implementation of (a) 10 ft of low permeability vadose zone geologic buffer material per TDEC solid waste requirement 0400-11-01-.04(4)(a)(2) below the landfill liner and (b) the more stringent leachate detection and collection requirements under Resource Conservation and Recovery Act of 1976 (RCRA) result in a facility design that “*will attain a standard of performance that is equivalent to that required under the otherwise applicable standard, requirement, criteria, or limitation through the use of another method or approach*” and thus meet or exceed the protectiveness of groundwater anticipated under TSCA. Waivers of this requirement were granted for the existing EMWLF and many other chemical waste landfills constructed in the southeastern United States.

The technical requirements for engineered features of chemical waste landfills defined in 40 CFR 761.75 (b) include two main components: 1) 4 ft of in place silt/clay soils or 3ft of compacted silt/clay soil liner thickness with a permeability $\leq 1 \times 10^{-7}$ cm/sec, and 2) a leachate collection system that can be a simple (single), compound (double), or suction lysimeter system. A synthetic membrane liner is used “if in the judgment of the Regional Administrator”, the hydrologic or geologic conditions require such a liner to provide a permeability equivalent to the soils noted above (i.e. $\leq 1 \times 10^{-7}$ cm/sec).

The engineered features proposed for the EMDF include RCRA and state solid waste required elements that exceed the 40 CFR 761.75 (b) requirements. These features are described and illustrated in detail in Section 6 of the RI/FS Report and in summary include: 1) a 5-ft thick liner system that includes two impermeable high density polyethylene (HDPE) liners that are (each) specified as 60-mil thickness for a total 120-mil thickness (TSCA requires only a single 30-mil liner), a geosynthetic clay liner, and two leachate collection drainage layers with a lower leak detection layer, 2) 10 ft of low permeability vadose zone geologic buffer material [per TDEC solid waste requirement 0400-11-01-.04(4)(a)(2)], and 3) a variable thickness of low permeability structural fill material and relatively low permeability in-situ silty clay residuum/saprolite material within low areas of topography. The entire top to bottom vertical sequence below the waste layer includes (layers with greater thickness and low permeability are noted in parentheses):

- Protective material layer (1ft)
- Geotextile separator layer
- Leachate collection drainage layer (1ft)
- Geotextile cushion layer
- Primary geomembrane liner (Liner #1 – 60-mil HDPE)
- Geosynthetic clay liner ($\leq 1 \times 10^{-9}$ cm/sec)
- Geocomposite drainage layer/leak detection layer
- Secondary geomembrane liner (Liner #2 – 60-mil HDPE)
- Compacted clay liner (3 ft $\leq 1 \times 10^{-7}$ cm/sec)
- Geologic buffer layer (10 ft $\leq 1 \times 10^{-5}$ cm/sec)
- Structural fill layer (variable thickness $\leq 1 \times 10^{-5}$ cm/sec)
- In-situ silty clay residuum soils and saprolite (variable thickness with relatively low permeability (10^{-4} to 10^{-7} cm/sec))
- Underdrain network designed to maintain the water table at depths ranging from 30-95 ft below the bottom of the waste

Application of these more stringent requirements under RCRA results in a facility which meets or exceeds the standards of performance provided by TSCA. The language of the TSCA requirement does

not provide a true performance standard that can be evaluated. For example, gravel and highly fractured rock can have a hydraulic conductivity of as low as 1×10^{-1} cm/second, compared to a conductivity of up to 1×10^{-7} cm/second for clay. For a continuous 50 ft layer, the range of time for permeation could be anywhere from 4.2 hours (gravel) to 482 years (clay). The engineered cell will use a multiple liner system that will incorporate flexible geomembranes, geosynthetic clay liners (GCLs) and low permeability clay. The range of hydraulic conductivities for these materials range from $< 1 \times 10^{-7}$ cm/second for low permeability clay; 5×10^{-9} cm/second for GCLs; and between 1×10^{-11} and 1×10^{-13} cm/second for geomembranes depending on the type of materials used. In addition to a leachate collection/detection system overlying a 3-ft thick clay foundation layer, a 10-ft geologic buffer composed of clay will be used to isolate the disposal cell from the groundwater table.

The final landfill cover (an 11 ft thick multilayer system with lateral drainage and low permeability layers) significantly reduces infiltration of water through the waste and along with the liner/geobuffer materials limits the potential for mobilization and exposure of PCBs and other waste constituents to the public and the environment. The sequence of engineered and in-situ materials proposed for the EMDF provides protection and redundancy well beyond the basic requirements for liners, leachate collection, and the 3-4 ft thick soil liner specifications defined for PCB disposal in chemical waste landfills stipulated in 40 CFR 761.75 (b). In addition, the underdrain networks provide a viable system for lowering the pre-existing water table and maintaining a significant thickness of unsaturated zone below the waste, liner, and geobuffer materials for those sites (Sites 5 and 14) where underdrains are incorporated in the facility concepts.

These engineered features (liner components; geologic buffer; and for some sites, underdrains) demonstrate equivalent or superior protectiveness to that provided under the TSCA hydrogeologic requirement..

4.2 TSCA 40 CFR 761.75(b)(5)

Technical requirements for chemical waste landfills used for the disposal of PCBs and PCB items include this siting requirement regarding topography, “*The landfill site shall be located in an area of low to moderate relief to minimize erosion and to help prevent landslides or slumping.*” [40 CFR 761.75(b)(5) – TSCA regulations]. The proposed disposal sites in BCV are situated abutting the slopes of Pine Ridge, but the question has been raised regarding whether the slopes of the East (EBCV) Site (Figure G.1) meet the requirement as stated. The landfill in EBCV can be engineered to remain protective of human health and the environment, and will minimize erosion and help prevent landslides/slumping. Evidence regarding the ability and effectiveness of engineered features of the EMDF at the EBCV site in minimizing erosion and preventing landslides/slumping is presented here to demonstrate the ability of this site to meet this ARAR. No waiver to this ARAR is deemed necessary for any site proposed in this RI/FS.

The intent of the siting criterion is to ensure long-term stability of the landfill by avoiding terrain that is prone to slope failure and intense runoff that could cause damaging erosion, landslides, or slumping. What exactly constitutes low, moderate, and high relief is not explicitly stated in the regulation and additional research did not provide a standard definition. Some slopes in the vicinity of the proposed landfills are steep. The EMDF footprint in EBCV is proposed for an area of low to moderate slopes (5-10%) beneath the majority of the footprint, and moderate to steep existing slopes only along the southern flank of Pine Ridge. Existing grades range from less than 25%, flatter than 4 horizontal (H) to 1 vertical (V) over the majority of the footprint, to approximately 50%, 2H to 1V for only a small portion of the footprint (see Figure G-1) on the north side of the footprint. As such, the landfill footprint is braced against Pine Ridge at the localized steep slope locations. Based on the general site descriptions within the RI/FS, there are no unstable ground areas subject to previous sliding that were identified. Stability is not only a function of slope angles, but also the materials in place and their properties. Should on-site disposal be selected for implementation, additional field investigations would be planned to support the

design phase that would verify existing observations and further evaluate historic slope stability. Extensive geotechnical characterization studies will be performed to provide data for final design and the calculations required to analyze static slope stability for the proposed EBCV facility.

The existing natural slopes of Pine Ridge along Bear Creek Valley have not shown any indications of past or future landslides or slumping. Characterization efforts such as test pits, boreholes, well drilling logs, and corresponding laboratory testing have occurred at various locations down the valley and demonstrate the stability of the existing terrain. Problems could arise if the existing slopes of Pine Ridge were excavated incorrectly, but this has been a design consideration in the conceptual designs of the RI/FS. Avoiding undercutting along Pine Ridge was a primary driver in the conceptual designs for two reasons: 1) to avoid creating potentially unstable slopes above excavated areas and 2) to avoid intercepting any potentially shallow groundwater traveling down the ridge.

The relatively impermeable landfill features (cover system) will promote stability by reducing recharge in the area, as saturated soils are a primary cause of landslides and slumping. The landfill has been configured to improve overall landfill stability and associated existing slope stability through buttressing effects, control of groundwater beneath the landfill, and reducing erosional flow paths for surface water. The majority of the footprint (about three-fourths of the footprint area) lies on existing slopes of about 30% steepness or less, while only about one-fourth of the footprint is developed on the steeper slopes of Pine Ridge. Based on cross-sections presented within the RI/FS, the landfills creates a buttress against the ridge for creation of the geologic buffer and bottom liner systems which are sloped at a proposed slope of 3H to 1V – flatter than some existing grades on the ridge. When filled, the completed landfill creates a buttress fill that flattens sections of the ridge and puts a large stabilizing mass at the toe of the steepest slopes above the proposed site area. Further, the EMDF configuration controls surface water and groundwater through collection and rerouting drainage features that improve the overall stability of the landfill and associated existing slopes. Riprap armor and buttressing have been incorporated into the conceptual designs to further mitigate the potential for erosion and promote long-term stability. Diversion of upgradient surface water runoff is incorporated in the conceptual site design, to further reduce erosion at the site. As a final note, the EBCV Site upgradient north-side drainage area is a relatively small area totally only ten acres, with a quite narrow swath representing the path of storm water flow directed toward the landfill and requiring diversion (see Figure G-1), thus runoff that will be directed around the landfill using French and trench drains is limited in volume and velocity.

Any new slopes constructed as part of any landfill will use standard allowable (constructed) slopes which will then be validated through modeling and calculations. All of the landfills considered in the RI/FS use similar proposed slopes for the various phases of landfill construction. Slope failure is always a key issue in the design of any large earth structure, regardless of existing terrain. Landfill design involves rigorous seismic analysis and slope stability calculations. Volume 3 of the Remedial Design Report for EMWMF provides examples of the types of slope stability modeling and calculations that will be performed to ensure long-term stability, while Volume 1 of the report provides the quality assurance plans that are used to ensure that the landfill is constructed to the standards required to ensure long-term stability. The new facility will undergo this process as well as considering new seismic standards that have been implemented in recent years.

TSCA regulations do not explicitly identify seismic requirements; instead the siting requirement is given to promote the use of stable sites. However, explicit seismic requirements for the proposed landfill are derived from RCRA requirements (40 CFR 264.18(a)(1)) and NRC siting requirements (TDEC 0400-20-11-17(1)(i)), and are included in the ARARs for this landfill; they will be met. Meeting these requirements further demonstrates the ability of this site to fulfill the intent of the TSCA regulation at 40 CFR 761.75(b)(5).

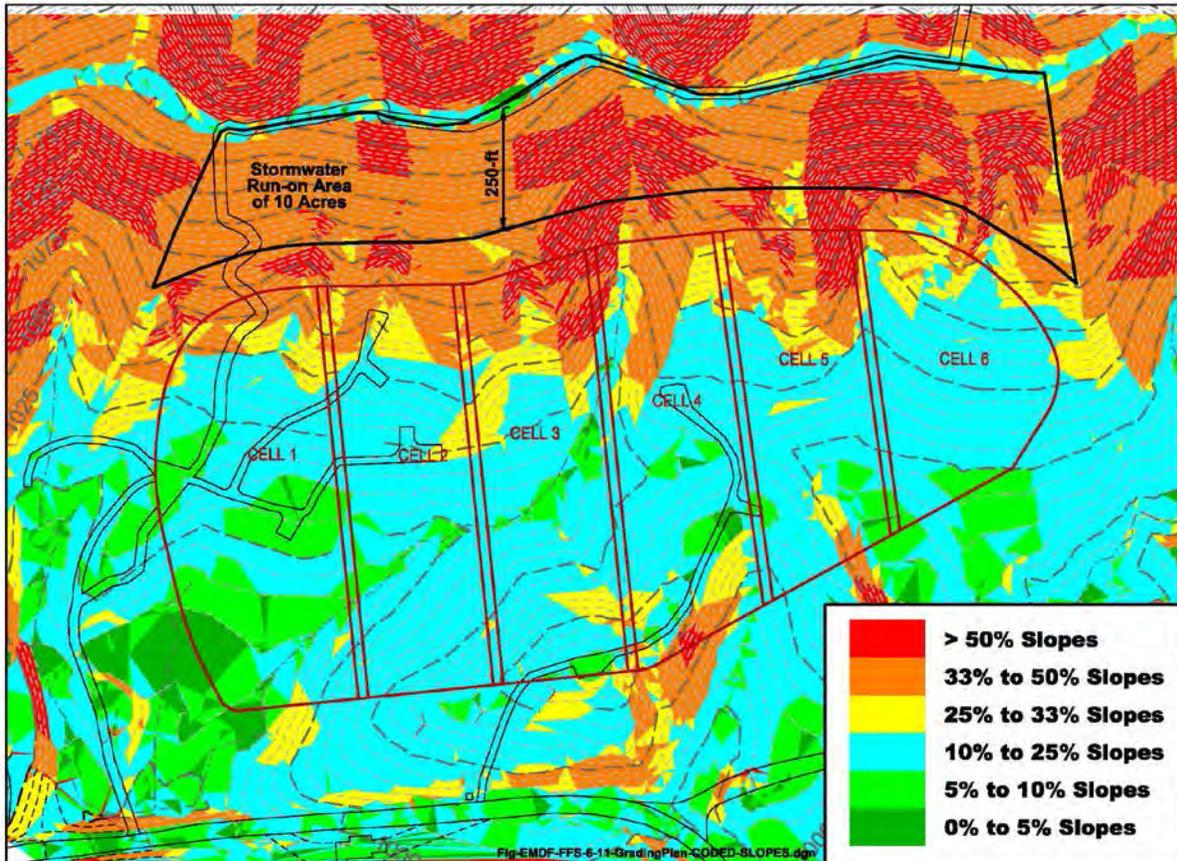


Figure G-1. EBCV Site Slopes

Slopes rated at 50% equates to 2H:1V slopes, 33% equates to 3H:1V, 25% equates to 4H:1V, and 10% equates to 10H:1V.

4.3 TDEC 0400-20-11-.17(1)(h)

This TDEC requirement, an NRC-based low level waste (LLW) disposal siting criterion, states “*The hydrogeologic unit used for disposal shall not discharge groundwater to the surface within the disposal site.*” The following definitions are given:

- Hydrogeologic unit – *any soil or rock unit or zone which by virtue of its porosity or permeability, or lack thereof, has a distinct influence on the storage or movement of groundwater.*”
- Disposal site – *portion of a land disposal facility which is used for disposal of waste. It consists of disposal units and a buffer zone.*
 - Disposal unit – *discrete portion of the disposal site into which waste is placed for disposal.*
 - Buffer zone – *portion of the disposal site that is controlled by the licensee and that lies under the disposal units and between the disposal units and the boundary of the site.*

NRC guidance (NUREG 0902) states the rationale of this criterion: “*This requirement will result in a travel time for most dissolved radionuclides at least equal to the travel time of the groundwater from the*

disposal area to the site boundary. In addition, this requirement should provide sufficient space within the buffer zone to implement remedial measures, if needed, to control releases of radionuclides before discharge to the ground surface or migration from the disposal site.”

Sites proposed for an on-site disposal facility will meet this criterion once the facility construction is completed and prior to waste being placed. LLW land disposal facilities designed for the type of hydrogeologic setting encountered in East Tennessee rely on maintaining a sufficient thickness of unsaturated material between the waste and the water table to isolate the waste from groundwater, provide extended contaminant travel times, and ensure protection of human health and the environment. In addition, LLW land disposal facilities placed in this type of hydrogeologic setting must also rely on limiting acceptance of radionuclides and final inventories to further ensure the protection of human health and the environment.

All sites proposed for consideration will require grading to create a level base for construction. A geologic buffer of either in place soil, fill from cut areas, or purchased fill (all of which must meet specific low permeability requirements) is placed to ensure a minimum unsaturated material thickness of 10 feet above the seasonal high water table of the uppermost unconfined aquifer or the top of the formation of a confined aquifer [TDEC 0400-11-01-.04(4)(a)(2)]. Above this geologic buffer, the liner system is installed. The liner system includes three feet of compacted clay, geosynthetic layers, a one foot leachate collection drainage layer, and a final one foot protective material layer (five feet total), above which the waste is placed (consistent with RCRA requirements). The geosynthetic layers are low permeability materials that have been simulated in multiple independent tests to function for many centuries. These features will isolate the short-lived radionuclides so that decay occurs in place; therefore, they will minimize risk to human health or the environment (see discussion in main document Section 6.2.2.4.8). The geosynthetic materials ensure that leachate does not contaminate the underlying groundwater during the service life of the synthetic liner components. These three features (geologic buffer, liner, and geosynthetics within the liner) along with the material specifications they must meet (e.g., per RCRA) exceed design requirements specified in the TDEC NRC-based *Licensing Requirements for Land Disposal of Radioactive Waste* (TDEC 0400-20-11), which does not require any material, liner, or other engineered feature between the waste and the hydrogeologic unit used for disposal.

The conceptual design for the EMDF at all BCV candidate sites incorporates a minimum 15 ft vadose (unsaturated) zone, comprised of the liner and geobuffer between the waste and high water table. Conceptual designs of several sites proposed for consideration include engineered underdrain systems installed beneath the geobuffer to capture and divert groundwater discharge and maintain the minimum thickness of the vadose interval. In addition, in-situ and structural fill materials incorporated to level the footprint provide additional vadose zone thickness beneath portions of the waste for all sites, greatly increasing depths to groundwater in those limited areas. Minimally, vadose zone depths are thus 15 ft, with maximum depths in isolated areas at some sites reaching 90 ft. In the event that contaminants are released from the waste, this underlying vadose zone depth (minimum of 15 ft which includes 3 ft of low hydraulic conductivity clay) provides an extended travel time that would increase the travel time of groundwater from the disposal area to the site boundary as targeted by the siting criterion.

After closure of the landfill facility, the 11 foot final cover system, which also includes geosynthetic layers, ensures that recharge to the footprint is limited for hundreds and up to thousands of years, minimizing release of contaminants and further ensuring that groundwater tables remain lowered. In addition, maintenance and monitoring of the leachate collection and leak detection systems along with required groundwater monitoring (e.g., RCRA Subpart F) will provide indications of potential releases of radionuclides to groundwater and permit the implementation of remedial measures prior to discharge to the ground surface or migration from the disposal site.

Limiting the acceptance of radionuclides during operations and limiting the final inventory of those contaminants allowed at closure of the facility will also provide a significant measure of protectiveness. Determination of these limits for a proposed site will take into account site-specific conditions and consider failure scenarios and their outcomes, to ultimately set limits that ensure human and environmental protectiveness are met per Remedial Action Objectives given in this RI/FS.

In totality, the facility conceptual designs' engineered features for all sites, and radionuclide contaminant limits that will be enforced, ensure protection of groundwater above and beyond the NRC requirement's intended outcome. No waiver of TDEC 0400-20-11-.17(1)(h) is required, given the unique nature of this CERCLA remedy coupled with the substantive means by which the NRC-derived requirements are met or exceeded.

4.4 TECHNICAL ARARS WITH ADDITIONAL NOTES

A limited number of ARARs provided in Tables G-2 through G-8 require notes to provide some clarification. The following list addresses those ARARs, and the notes that apply.

- **Table G-2, 40 CFR 61.93(b)(4)(i) and TDEC 1200-03-11-.08(6)**, [*Note: DOE has an ORR-wide radionuclide emissions monitoring program in place to comply with these requirements under 40 CFR 61, Subpart H. Adherence to the ORR-wide National Emission Standards for Hazardous Air Pollutants (NESHAPs) monitoring program will constitute compliance with this ARAR requirement.*]
- **Table G-4, TDEC 0400-12-02-.03(2)(e)(1)(i)(III)**, [*Note: The demonstration referred to here will be a description of how corrective action would be implemented.*]
- **Table G-4, 40 CFR 761.75(b)(3)**, [*Note: A waiver under CERCLA will be requested for this requirement.*]
- **Table G-4, TDEC 0400-20-11-.16(1); TDEC 0400-20-11-.17(1)(c, d, g, i, j, k); and 0400-20-11-.17(2)(b, c)**, [*Note: Performance Objectives are those given at TDEC 0400-20-11-.16(1), (2), and (5).*]

5. CHEMICAL-SPECIFIC ARARs/TBCs

Chemical-specific ARARs and TBC guidance provide health- or risk-based concentration or discharge limitations in various environmental media (i.e., surface water, groundwater, soil, and air) for specific hazardous substances, pollutants, or contaminants. There are chemical-specific ARARs for the remediation and discharge of landfill wastewater under the four proposed action alternatives in the Integrated Water Management Focused Feasibility Study (FFS). Those chemical-specific ARARs are incorporated into this RI/FS and listed in Tables G-1 and G-2 for the On-site Disposal Alternative. There are also chemical-specific ARARs limiting exposure to radioactivity identified for the On-site Disposal Alternatives (see Table G-2) that are discussed below.

5.1 SURFACE WATER QUALITY STANDARDS

Surface water bodies in Tennessee are assigned use classifications by the Tennessee Water Quality Control Board. Those use classifications are not assigned based on surrounding land uses, and may have no relationship to how the surface water is currently being used. Tennessee surface water use classifications are listed in TDEC 0400-40-04. Bear Creek, near the EMWMF and the proposed EMDF, is classified by the state for Fish and Aquatic Life (FAL), Recreation (REC), Irrigation (IRR), and Livestock Watering and Wildlife (LWW) uses. All other named and unnamed surface waters in the Clinch River

Basin, with the exception of wet weather conveyances, which have not been specifically named in the regulations, are classified for FAL, REC, LWW, and IRR uses per TDEC 0400-40-04-.09. Each of the use classifications has water quality standards set under TDEC 0400-40-03, although only the FAL and REC uses have specific numeric ambient water quality criteria (AWQC) set for particular compounds. The REC AWQC are human health criteria and the FAL criteria are set for the protection of aquatic life. All of these criteria, both numeric and narrative, are all potential ARARs for any effluent discharges to Bear Creek. How and where the specific effluent limits would be applied and enforced should the selected remedy include an on-site water treatment facility at the EMWMF/EMDF, would be specified in the final decision document for this action under full oversight and approval by the regulatory authorities and as agreed to by the FFA parties..

A preliminary subset of key contaminants of concern in the leachate/contact water has been identified and agreed to by the FFA parties; this subset has been used during the development and screening of remedial alternatives in the FFS. AWQC for this subset of contaminants of concern are listed in Table G-1. Other narrative water quality standards are included in Table G-2 as potential chemical-specific ARARs.

Per TDEC 0400-40-05-.10(4), effluent discharges are required to meet the anti-degradation requirements of TDEC 0400-40-03-.06 to ensure that new or increased discharges do not cause measurable degradation of any parameter that is “unavailable.” Unavailable parameters exist where water quality is at, or fails to meet, the levels specified as water quality criteria in TDEC 0400-40-03-.03.

5.2 RADIATION PROTECTION

TDEC 0400-20-11-.16(2) contains a numeric performance objective for all LLW land disposal facilities that states “Concentrations of radioactive material which may be released to the general environment in groundwater, surface water, air, soil, plants or animals must not result in an annual dose exceeding an equivalent of 25 millirems to the whole body, 75 millirems to the thyroid and 25 millirems to any organ of any member of the public. Reasonable effort shall be made to maintain releases of radioactivity in effluents to the general environment as low as is reasonably achievable (ALARA).” This objective will be met for all radioactive material releases to the environment from the disposal cell and from any accompanying on-site landfill wastewater treatment system that may be constructed under the on-site disposal alternative. Landfill wastewater treatment is discussed in Section 7.4.

6. LOCATION-SPECIFIC ARARS/TBCS

Location-specific requirements (see Table G-3) establish restrictions on siting or requirements for how activities will be conducted solely because they will take place in special locations (e.g., wetlands, floodplains, critical habitats, historic districts, streams, presence of threatened or endangered species). Additional location-specific ARARs place restrictions on certain site attributes, such as hydrogeology or seismicity that could affect the performance of a remedy. The location-specific ARARs discussed here are based on the siting of the proposed EMDF in East Bear Creek Valley immediately east of EMWMF. The Off-site Disposal and No-Action Alternatives would not impact any special locations.

6.1 FLOODPLAINS/WETLANDS

Activities that affect wetlands are regulated under federal and state law. Impacts to wetlands from siting a new disposal facility would be avoided whenever possible. If impacts were unavoidable, they would be minimized through steps such as project design changes or the implementation of best management practices (BMPs), erosion and sedimentation controls, and site restoration.

As described in Appendix E of this RI/FS, several wetlands have been identified within or near the EMDF site. If an On-site Disposal Alternative is the selected remedy in the ROD, certain wetlands would be destroyed or adversely impacted and compensatory mitigation in the form of wetland restoration, creation, or enhancement would be carried out as required.

The conceptual design footprint of the EMDF, leachate storage tanks, contact water basins, access roads, and sediment basins are not within the 100-year or 500-year floodplain of Bear Creek for any of the proposed sites. However, if the final EMDF, including the wastewater treatment facility, is sited in an area away from the EMWMP requiring piping of wastewater to the water treatment facility, piping may need to be laid in a floodplain. Therefore, regulations regarding potential impacts on floodplains are included in Table G-3 for the On-site Disposal Alternative. Construction activities at the EMDF site would involve some disturbance of wetlands and aquatic resources and ARARs regarding those activities are included in Table G-3; mitigation activities are therefore assumed in the on-site cost estimate.

6.2 AQUATIC RESOURCES

The Fish and Wildlife Coordination Act of 1958 requires federal agencies to consider the effect of water-related projects on fish and wildlife resources and take action to prevent loss or damage to these resources. The provisions of the Act are not applicable to those projects or activities carried out in connection with land use and management programs carried out by federal agencies on federal lands under their jurisdiction; however, the provisions may be relevant and appropriate for such activities.

The TDEC Division of Water Pollution Control requires Aquatic Resource Alteration Permits (ARAPs) for alterations of waters of the state, including wetlands. Typical actions that trigger these requirements include the impoundment, diversion, stream location, or other control or modifications of any body of water or wetland. General permits are available for alteration of wet-weather conveyances, minor wetland alterations, minor road crossings, utility line crossings of streams, bank stabilization, sand and gravel dredging, debris removal, construction of a new intake and outfall structure, and stream and restoration habitat removal. Since this project would be implemented under CERCLA, proposed activities for development of an on-site disposal facility would be required to meet only the substantive requirements under the applicable General permit or individual ARAP process, including such elements as BMPs and erosion and sedimentation controls.

Implementation of the on-site EMDF would require substantial modification of NT-3 (i.e., construction over a portion of NT-3), site improvements, and potential construction of new bridges or culverts that would impact existing wetlands. Other direct impacts to aquatic resources are not expected to be required, based on the conceptual design. Actual design considerations will determine whether and to what extent aquatic impacts will occur.

6.3 ENDANGERED, THREATENED, OR RARE SPECIES

Tennessee lists state-specific threatened, endangered, and in-need-of-management animal species in Tennessee Wildlife Resource Conservation Proclamations (TWRCPs) 00-14 and 00-15, which supersede TWRCPs 94-16 and 94-17. The TDEC Division of Natural Areas Natural Heritage Program Rare Animal List (2009) was also consulted. The Tennessee endangered plant species are listed in Rule 0400-06-02-.04. The TDEC Division of Natural Areas Tennessee Natural Heritage Program Rare Plant List (2012) was also consulted for threatened and special status species.

As described in Appendix E, the East Bear Creek Valley (EBCV) site is not known to contain plants that are threatened or endangered, in need of management, or species of concern (Collins, et al, 2015; Baranski 2009). A biologic and wetlands survey was conducted of the EBCV site, and no rare or status plants or habitats were identified within the area. If such plants were later discovered in the area, they

would be protected and preserved per the Tennessee Rare Plant Protection and Conservation Act of 1985. The Tennessee dace (*Phoxinus tennesseensis*), which is listed as a “species in need of management” by the state of Tennessee and known to occur in Bear Creek and several of its tributaries, was not found in NT-3 upstream of the Haul Road. Should any actions associated with the selected remedy impact any state-listed threatened or rare animal species or habitat, impacts would be considered and mitigated as appropriate in accordance with the Tennessee Nongame and Endangered or Threatened Wildlife Species Conservation Act.

Bald eagles, as well as the gray bat, the Indiana bat and the northern long-eared bat are known to inhabit the ORR. Although a biologic survey did not identify any in the EMWMF and the proposed EMDF project areas, there are trees in the area that could be potential nesting habitat for these species. The U.S. Fish and Wildlife Service (FWS) has established restrictions and guidance on tree cutting and felling which are designed to protect endangered and threatened animal species and their habitat. ORR land managers are required to comply with these restrictions, either by limiting tree removal to designated times of the year or by having the ORR Natural Resources Manager inspect and clear the trees for removal. Tree cutting should be carried out from November 15 to March 31 where possible to meet FWS bat conservation guidelines. Other tree cutting guidelines specific to the ORR are available from the ORR Natural Resources Manager.

DOE has signed a Memorandum of Understanding (MOU) with the FWS regarding implementation of Executive Order 13186 “Responsibilities of Federal Agencies to Protect Migratory Birds” (September 12, 2013). The MOU requires DOE to coordinate with the FWS prior to DOE operations and activities with significant adverse effects on migratory birds and their habitats, and to initiate appropriate actions to avoid or minimize the take of migratory birds. Although the MOU and the consultation it requires might be considered an administrative requirement under CERCLA, DOE will take appropriate actions, as necessary, to avoid or minimize the take of migratory birds as required by Executive Order 13186, which is listed as a TBC in Table G.3, should any migratory birds or their habitats be identified in the project area during implementation of the remedy.

6.4 CULTURAL RESOURCES

There are no known significant historical or archaeological resources within the EMDF proposed footprints, support facilities, or roadways (see Appendix E). No prehistoric sites are known to exist at the EMDF site and adjacent areas to be impacted by the proposed construction of support facilities and roadways. If such resources (e.g., Native American remains) are discovered during site grading and excavation activities, work will be suspended until applicable requirements are met. Several statutes and regulations protect cultural resources, such as Native American artifacts, that may be discovered. For the On-site Disposal Alternative, if such a discovery is made at any time during the project, it must be reasonably protected from disturbance and all activity in the discovery area must cease until the site and artifacts are properly evaluated.

7. ON-SITE DISPOSAL ALTERNATIVES – ACTION-SPECIFIC ARARs/TBCs

Under the On-site Disposal Alternatives, most future-generated CERCLA waste in excess of the EMWMF capacity would be disposed of in a centralized, newly constructed engineered disposal facility on the ORR. This facility would be designed to manage radioactive low-level waste (LLW), RCRA characteristic waste, polychlorinated biphenyl (PCBs), and mixed waste consisting of combinations of these waste types. The anticipated small portion of CERCLA waste that does not meet the disposal facility WAC (see Chapter 2, Section 2.1.3 of the main RI/FS document), including a minimal volume of

disposal facility operations waste, would be shipped to an off-site commercial facility for disposal by the generating project and is not considered part of this analysis nor part of the On-site Disposal Alternative.

Performance, design, or other action-specific requirements set controls or restrictions on particular kinds of activities related to the management of hazardous waste under the selected remedy (55 FR 8741, March 8, 1990). No one set of regulations is tailored to the combination of wastes which will be disposed. Selection of action-specific ARARs for the On-site, Hybrid, and Off-site Disposal Alternatives is based on the overriding priority to manage wastes in a manner protective of human health and the environment over both the short-term and long-term. As previously stated, there are no ARARs for the No Action Alternative.

Action-specific ARARs for the On-site and Hybrid Disposal Alternatives (see Tables G-4 through G-10) address:

- Siting requirements (Table G-4)
- Design requirements (Table G-5)
 - General landfill design
 - Landfill liner system
 - Storm water control for landfill
 - RCRA tanks system and
- Construction requirements (Table G-6)
- Operations requirements (Table G-7)
 - Emissions and effluents (note that most ARARs under this subheading are currently incorporated in the FFS (see Section 7.4)
 - Secondary waste and waste acceptance criteria attainment
 - Construction and operation of an on-site volume reduction facility
 - Transportation
 - General operations
- Environmental monitoring requirements (Table G-8)
 - Pre-operations monitoring
 - Operations and closure/postclosure monitoring
- Closure and post-closure requirements (Table G-9)
- Operation of an on-site wastewater management facility (Table G-10)

A key assumption is that requirements for storage before transport, transportation requirements for moving wastes from individual response sites to the on-site disposal facility, and requirements for treatment of these wastes are not ARARs for the On-site or Hybrid Disposal Alternatives because these requirements will be met by the individual waste generators prior to placement in the on-site facility. Some wastes (e.g., decontamination and decommissioning waste that exceeds WAC for the on-site disposal facility) may be managed at the generator site pending shipment to an off-site facility for treatment or disposal. In the event waste is determined to exceed WAC after receipt at the on-site disposal facility, the waste would be returned to the generator.

7.1 GENERAL CONSTRUCTION STANDARDS – SITE PREPARATION, EXCAVATION ACTIVITIES, AND CONSTRUCTION

Site preparation activities, such as excavation, earth-moving operations, and construction of support buildings would trigger requirements to prevent and minimize emission of radioactivity, fugitive dust, and

storm-water runoff. These requirements, as listed in Table G-6, are ARARs for general construction activities under the On-site and Hybrid Disposal Alternatives. Reasonable precautions include the use of BMPs for erosion prevention and sediment control to prevent runoff and application of water on denuded surfaces to prevent particulate matter from becoming airborne.

7.2 WASTE MANAGEMENT

Table G-7 lists ARARs and TBC guidance for characterization and management of different types of waste streams.

7.2.1 Characterization

All primary wastes (e.g., soil, scrap metal, and debris) delivered to the On-site EMDF and secondary wastes (e.g., contaminated personal protective equipment, dewatering fluids, decontamination wastewaters) generated during facility construction, operations, or closure will be appropriately characterized as either solid, hazardous, PCB-contaminated, radioactive, and/or mixed wastes and managed in accordance with appropriate RCRA, Clean Air Act of 1970 (CAA), TSCA, or DOE requirements for each waste stream. Requirements for characterization and management of waste are triggered in all phases of implementation of the On-site and Hybrid Disposal Alternatives. Other projects generating waste to be disposed of at an on-site (or off-site) facility are responsible for characterizing waste per these requirements and to confirm that the waste meets the disposal facility's WAC. These waste streams must be characterized and managed as RCRA waste, TSCA waste, LLW, or mixed waste as appropriate.

7.2.2 Storage

RCRA-hazardous waste may be accumulated and temporarily stored in containers on-site provided that the containers meet substantive RCRA requirements and are properly marked as hazardous waste. Containers may be stored on-site provided that container integrity is ensured and precautions to prevent release of the waste are taken.

Storage areas must be properly designed and operated such that containers are not in prolonged contact with liquid from precipitation, and the area will contain any spilled materials. PCBs and PCB items must be properly marked and stored in containers per TSCA requirements. PCB and PCB radioactive waste may be stored in a PCB storage facility, or in a RCRA compliant storage facility.

7.2.3 Waste Segregation

TSCA waste must be segregated from incompatible wastes during management and storage. LLW should be segregated from mixed waste. ARARs addressing this segregation [for example 40 CFR 761.75(b)(8)] would be implemented through operations plans and procedures for an on-site facility.

7.2.4 Waste Treatment and Disposal

RCRA waste may be land disposed only if it meets treatment standards or alternative treatment standards for hazardous waste (40 CFR 268) and requirements for ignitable, reactive, and incompatible waste. Hazardous waste may not be disposed of as free liquids and empty containers should be reduced in volume (e.g., shredded, compacted) prior to disposal. Treatment to meet LDRs will be accomplished.

Bulk PCB remediation waste, other PCB cleanup wastes, and PCB bulk product waste may be disposed of in a RCRA-compliant land disposal facility or a chemical waste landfill or by performance or risk-based options per 40 CFR 761.61(b)(2).

Potentially biodegradable LLW bearing uranium and thorium shall be conditioned to minimize the generation and escape of biogenic gases. LLW must have structural stability by processing or packaging of the waste; void spaces must be reduced to the extent practicable.

Secondary waste generation (e.g., landfill wastewaters) will be managed per requirements under RCRA and TSCA, which would be implemented through operations plans and procedures for an on-site facility.

7.2.5 Construction and Operation of an On-site Volume Reduction Facility

A separate facility dedicated to mechanical size reduction of waste debris will be constructed and operated on site in the Hybrid Disposal Alternative and the Option 1 Off-site Disposal Alternative. The facility will provide staging areas and equipment to conduct mechanical size reduction of debris. Because this facility will be handling debris likely contaminated with radioactive and possibly hazardous contaminants, the facility will be constructed and operated in accordance with RCRA requirements for a miscellaneous treatment facility. It is possible that there may be air pollutant emissions from this facility, although the amounts are not expected to be large enough to be considered a “major source” or to exceed emission thresholds and offset ratios allowed under CAA regulations. The air regulations and available exemptions will be reexamined as ARARs as facility design is further developed and refined.

7.3 DISPOSAL SITE SUITABILITY REQUIREMENTS

Siting and design requirements for land disposal facilities for RCRA-hazardous waste and LLW stipulate that facilities not be located in a 100-year floodplain or areas subject to seismic activity that could adversely affect the facility’s stability or ability to meet performance standards. Performance standards for the facility include the requirement to achieve long-term stability of the disposal site.

Location requirements for a chemical-waste landfill under TSCA are very similar to RCRA requirements for a hazardous waste landfill. However, the hydrologic requirements of TSCA specify that the bottom of the landfill liner system or natural in-place soil barrier must be located at least 50 ft above the historical high water table and prohibit any hydrologic connection between the site and any surface water. This depth requirement applies to all sites, regardless of underlying geology and soil type. The proposed EMDF locations will not meet the TSCA hydrologic requirement. As noted in Chapter 4 of this Appendix, a CERCLA waiver to TSCA hydrologic requirements will be requested on the basis that the proposed facility at the locations examined will provide an equivalent standard of performance to the TSCA requirement through implementation of RCRA and solid waste standards.

With the exception as noted above, implementation of the On-site Disposal Alternatives (all sites) would meet all CERCLA ARARs. .

7.4 WASTEWATER COLLECTION AND DISCHARGE

Non-contact storm water generated during construction, operations, closure and post-closure will be collected in sedimentation basins to allow solids to settle out, and then will be released to surface streams.

At the request of TDEC and the EPA, a separate FFS that addresses landfill wastewater management for both the EMWMF and the EMDF has been prepared in parallel with this RI/FS. The FFS identifies several landfill wastewater management alternatives and provides appropriate ARARs. The preferred alternatives and ARARs from this RI/FS and the FFS will be merged into a single Proposed Plan. Therefore, ARARs identified in the FFS related to landfill wastewater management have been merged with the RI/FS ARARs and are included in this appendix.

7.5 DESIGN, CONSTRUCTION, AND OPERATION OF A MIXED (RCRA HAZARDOUS, TSCA CHEMICAL AND LOW-LEVEL RADIOACTIVE) WASTE LANDFILL

Tables G-4 through G-9 list RCRA and TSCA ARARs regarding design, construction and operation of a mixed waste landfill. RCRA and TSCA requirements regarding design and maintenance of a security system and access roads are applicable. TSCA requires pre-construction baseline sampling and sampling during operations of groundwater and surface water. TSCA specifies leachate collection and liner design requirements for the landfill. If a synthetic liner is used, it must have a minimum thickness of 30 mils.

CERCLA differentiates between substantive and administrative requirements. Some requirements that would be considered administrative for most CERCLA response actions (and therefore would not be identified as ARARs) have nevertheless been identified as ARARs for the On-site and Hybrid Disposal Alternatives because they are necessary to meet substantive requirements for an operating disposal facility. Operation of the on-site disposal facility will be in compliance with general facility requirements for security, inspection, training, construction quality assurance, contingency planning, preparedness and prevention, and inventory as identified in Table G-7.

RCRA regulations require that the landfill design must prevent leachate generation and release of hazardous constituents to groundwater. Requirements stipulate that a disposal facility needs two or more liners, including a top liner and a bottom liner each with a leachate collection and removal system. The bottom liner will include a leak detection system. Facility design must also provide for run-on/runoff control systems and wind dispersion control systems. Construction and operation requirements include construction and post-construction inspections.

Mercury-contaminated wastes (i.e., those that fail the Toxicity Characteristic Leaching Procedure because of mercury) will be treated to meet land disposal restrictions (LDRs) as required in 40 CFR 268.

7.6 CLOSURE

After a disposal cell is filled to capacity, pursuant to RCRA, it must be covered with a final cover designed and constructed to provide long-term minimization of liquid migration through the capped area; function with minimum maintenance; promote drainage and minimize erosion or abrasion of the cover; and accommodate settling and subsidence so that the cover's integrity is maintained. Additionally, the cap must have a permeability less than or equal to the permeability of any bottom liner system or natural subsoils present to keep water and leachate from collecting in the waste.

Groundwater detection monitoring will continue throughout closure and for the compliance period agreed upon by the FFA parties. Wells that are no longer needed for compliance monitoring must be permanently plugged and abandoned.

TSCA regulations do not specifically address capping individual cells of the chemical waste landfill; however, EPA guidance indicates that closure of a TSCA landfill should parallel closure requirements under RCRA.

7.7 POST-CLOSURE CARE

The owner of a RCRA landfill must have a post-closure plan and provide appropriate post-closure notices and surveys to the appropriate local authorities. Post-closure care must begin after closure. Under CERCLA, five-year reviews are performed where hazardous substances remain on-site, to determine if remedy protectiveness is being maintained. Reviews continue, per 40 CFR 300.430(f)(4)(ii), as long as the hazardous substances remain above levels that would allow unlimited use and unrestricted exposure.

Property use must be restricted and the facility must be maintained to protect the integrity of the landfill cover and other components. General post-closure care includes site surveillance and maintenance, maintenance and operation of the leachate collection system as long as leachate is being generated, and environmental monitoring, including groundwater detection monitoring.

7.8 ENVIRONMENTAL MONITORING DURING OPERATION, CLOSURE, AND POST-CLOSURE CARE

The owner of a RCRA landfill must conduct monitoring of leachate, surface water, and groundwater during landfill operations, closure, and the post-closure care period. RCRA and TSCA provide requirements for construction of groundwater monitoring wells, and RCRA further specifies groundwater monitoring program, sample collection, and detection monitoring requirements.

The substantive requirements of RCRA detection and compliance monitoring at 40 CFR 264, Subpart F will be carried out, as applicable, during landfill operation, closure, and post-closure. An appropriate point of compliance and compliance period will be determined after discussions with regulators and recorded in appropriate FFA documents such as the Remedial Action Work Plan. Certain Subpart F ARARs relating to monitoring will be tailored to the specific wastes accepted by EMDF; tailoring of these ARARs are discussed further below and within Table G-8. Groundwater detection monitoring is designed to detect a potential release from the landfill, and compliance monitoring is intended to be used to confirm a release and to assist with corrective actions in the event a leak is confirmed. In the event of a release, remedial actions would be planned and implemented under CERCLA, as applied by the FFA, and not RCRA.

RCRA and TSCA provide requirements for locating and constructing groundwater monitoring wells which will be met. Newly constructed monitoring wells will be developed to remove any particulate matter and to ensure adequate flow of groundwater into the borehole. RCRA specifies groundwater monitoring program requirements, sample collection, and analyses to be conducted at 40 CFR 264, Subpart F. DOE proposes to comply with substantive Subpart F requirements within the context of the CERCLA FFA process. Further, in recognition of the fact that the proposed EMDF is primarily a low-level radioactive waste landfill, DOE proposes certain modifications to Subpart F requirements that will make these requirements more suitable to a LLW landfill than a commercial hazardous waste landfill. Proposed modifications include:

- Subpart F requires that analyses conducted on groundwater during detection and compliance monitoring are to include the constituents listed in 40 CFR 264, Appendix IX. This list is relevant but not appropriate since it (a) does not address radioactivity or radionuclides (primary contaminants of concern), and (b) includes a long list of organic compounds that are prohibited from disposal by the EMDF WAC. An appropriate analyte list will be provided in a monitoring plan to be prepared and approved by the FFA parties prior to waste receipt. It is noted that a constituent list that is appropriate for the EMDF should contain some radioactive parameters (alpha, beta) and certain radionuclides. These constituents are not subject to RCRA, but may be included as part of the expected CERCLA environmental monitoring program at the EMDF.
- The NCP (40 CFR 300.430[e][5][B] and [C]), requires that remedial actions conducted in surface or groundwater that are or may be used for drinking water must meet the Safe Drinking Water Act of 1974 (SDWA) maximum contaminant level goal, or if that is set to zero, the maximum contaminant level (MCL) will apply. However, this remedial action is not being conducted in or on surface or groundwater; therefore, the MCLs are not ARARs for this action. Tennessee classifies all groundwater as potable water, unless otherwise classified. Although EPA has not approved Tennessee's groundwater classification scheme, the SDWA limits are used as screening criteria for groundwater contaminants that may originate from the EMDF and, as such, the

concentration limits set forth in 40 CFR 264.94 will be changed, per approval of the FFA parties and as allowed by 40 CFR 264.94(b), to the SDWA limits. Likewise, MCLs will be used as screening criteria for radionuclides in groundwater. The SDWA limits are not applicable or relevant and appropriate for surface waters, which are not classified for Domestic Water Supply, so are not used as screening criteria for Bear Creek surface water. The MCLs are listed in Appendix H for informational purposes.

- Detection monitoring required by 40 CFR 264.98 will use indicator parameters and a short list of laboratory analytes to statistically determine if a release to groundwater is indicated. Detection monitoring will either follow the statistical procedures defined in the regulation, or will develop an alternative procedure for approval by the FFA parties.
- Compliance monitoring will be carried out in the event that a leak is thought to have been detected. If a leak is confirmed, compliance monitoring plans will be approved by the FFA parties. It is anticipated that compliance monitoring would incorporate certain 40 CFR 264.99 requirements.
- The corrective action requirements of 40 CFR 264.100, triggered by exceedances confirmed during compliance monitoring, will be met entirely through the CERCLA FFA process that is currently in place or as may be modified by future agreement among the FFA parties.

Reporting requirements of 40 CFR 264 Subpart F are administrative, and the FFA reporting requirements will be followed. The EMDF ROD, when approved, constitutes the necessary “permit” to operate a CERCLA landfill.

7.9 CONSTRUCTION AND OPERATION OF AN ON-SITE LANDFILL WASTEWATER TREATMENT SYSTEM

Proposed alternatives in the FFS include construction and operation of an on-site (on-ORR) landfill wastewater treatment system (LWTS), which is the alternative assumed in this RI/FS. Therefore, ARARs specific to the construction and operation of an on-site LWTS are listed in Table G-10.

Although the EMWMF and the proposed EMDF are designed to accept RCRA Subtitle C hazardous waste, no RCRA listed hazardous waste has been disposed at EMWMF and all RCRA characteristic waste sent to the EMWMF has been treated to meet RCRA LDRs prior to transfer. Years of leachate and contact water sampling data indicate none of the water contains RCRA characteristic waste. RCRA listed waste will be prohibited from disposal at the proposed EMDF per the ROD. Estimates of future waste streams at the EMDF, however, indicate there may be enough mercury to cause leachate or contact waters to fail TCLP for hazardous characteristics, which would cause the wastewater stream to be characteristically hazardous.

On-site wastewater treatment units that are part of a wastewater treatment facility subject to regulation under Section 402 or Section 307(b) of the Clean Water Act of 1972 (CWA) are exempt from the requirements of RCRA Subtitle C for all tank systems, conveyance systems (whether piped or trucked), and ancillary equipment used to store or transport RCRA contaminated water [40 CFR 264.1(g)(6); 40 CFR 260.10; 40 CFR 270.1(c)(2)(v); TDEC 0400-12-01-.07(1)(b)(4)(iv); 53 FR 34079, September 2, 1988]. Therefore, RCRA requirements are not legally applicable to the wastewater treatment facility(ies), including any tanks, containers, trucks, pipelines, or surface impoundments. However, because the EMWMF and the proposed EMDF are designed to meet RCRA hazardous waste facility standards and the EMDF water may be characteristically hazardous, the situation is considered sufficiently similar and “well suited” to a RCRA site to consider certain of the RCRA standards “relevant and appropriate”

requirements under the CERCLA ARARs process for this action [see 40 CFR 300.430(g)(2) for a discussion of the “relevant and appropriate” analysis process]. These include the design, construction, operation, and closure/post-closure standards for tanks and surface impoundments.

Although effluent from RCRA Subtitle C hazardous waste landfills is regulated under the CWA and subject to effluent limits set under 40 CFR 445.11, EPA notes that RCRA Subtitle C landfills that only receive wastes generated by the industrial operations directly associated with the landfill (i.e., “captive landfills”) are exempt from these CWA effluent standards for Subtitle C hazardous waste landfills [40 CFR §445.1(e); 65 FR 3008, January 19, 2000]. EMWMF and the proposed EMDF qualify for this exemption, and the proposed LWTS would be part of the landfill complex, thus the §445.11 limits are not triggered as action-specific ARARs for the water treatment alternatives. In its development document for the final rule setting these standards (EPA 2000), EPA noted in Sections 2.3 and 2.12 that the effect of its decision in the final rule is not to allow these wastewater sources (i.e., captive landfills) to escape treatment and that landfill wastewater at captive landfills is and will remain subject to treatment and controls on its discharge, whether the mechanism for imposing these limitations is EPA-established national effluent limitations guidelines or a permit writer’s imposition on a case-by-case basis of best professional judgment limitations. Since CERCLA actions are exempt from the need to obtain permits (see Chapter 1 of this Appendix), such effluent limitations would, in this case, be specified in the final decision document for this action under full oversight and approval by the regulatory authorities and as agreed to by the FFA parties, as discussed in Sect. 5.1 of this Appendix. It should be noted that, of the few effluent limitations imposed under the final rule, DOE is already planning to monitor for arsenic and chromium (which are proposed key contaminants of concern [COCs] for the FFS), TSS, pH and ammonia (as N) to ensure the discharge meets their associated surface water quality standards, which are identified as chemical-specific ARARs for this action. The remainder of the parameters/contaminants in the final rule are not identified as potential EMDF COCs and are not appropriate to the disposal cell.

The surface water quality standards discussed as chemical-specific ARARs in Chapter 5 of this Appendix and listed as chemical-specific ARARs in Tables G-1 and G-2 will be implemented through the state’s action-specific effluent discharge requirements under the CWA. The state requires that point source discharges of wastewaters receive the degree of treatment or effluent reduction necessary to comply with water quality standards and, where appropriate, that such discharges comply with the “Standard of Performance” as required by TN Water Quality Control Act at TCA §§69-3-101, et seq. For industrial discharges without applicable National Pollutant Discharge Elimination System federal effluent guidelines for its particular category of industry, best professional judgment must be employed to determine appropriate effluent limitations and standards. As discussed in Section G.5.1, the specific effluent criteria and how and where they would be applied and enforced as final limits, should the selected remedy include an on-site LWTS, would be negotiated and set in the final decision document for this action and could include any subset of these criteria, as determined by the regulatory authorities.

It is possible that there may be air pollutant emissions from a constructed LWTS, although the amounts are not expected to be large enough to be considered a “major source” or to exceed emission thresholds and offset ratios allowed under CAA regulations. The National Ambient Air Quality Standards (NAAQS) are established as the criteria state and local governments must plan to achieve and thus are not directly enforceable in and of themselves. Under the CAA §110, states are required to promulgate regulations to achieve the NAAQS and these state regulations are then the potential ARARs. The CAA NESHAPs for various industrial sources that emit one of several pollutants are established in 40 CFR 61. Most of the NESHAPs are neither applicable nor relevant and appropriate to cleanup at CERCLA sites because they regulate particular types of sources that would not be expected to be found at a CERCLA site (EPA, 1989; EPA, 1990; EPA, 1992a). The 40 CFR 61.92 radionuclide NESHAP, however, is applicable to DOE facilities and is included as a chemical-specific ARAR in Table G-2. The RCRA air emission control requirements of 40 CFR 264 Subpart CC [air emission standards for tanks] do not apply to a waste management unit(s) that is used solely for on-site treatment or storage of hazardous waste that is

generated as the result of implementing remedial activities required under CERCLA authorities [40 CFR 264.1080(b)(5); TDEC 0400-12-01-.32(a)(2)(v)]. On-site remediation and treatment of contaminated water using air strippers is also an exempted air contaminant source under TDEC regulations provided the emissions are no more than 5 tons per year of any regulated pollutant that is not a hazardous air pollutant and less than 1000 pounds per year of each hazardous air pollutant [TDEC 1200-03-09-.04(4)(d)(24)].

Per EPA regulation and guidance, reporting and recordkeeping requirements, as well as requirements related to test procedures and sampling methods are considered administrative requirements, not substantive environmental protection standards, therefore are not ARARs [40 CFR 300.5; EPA, 1992b, pg. 2; Preamble to the Final NCP, 55 *FR* 8756, March 8, 1990; EPA, 1988, pg. 1-11]. Although these requirements will be met as mandated by internal DOE and company policy and procedures, and will be completed in accordance with those procedures and CERCLA requirements and guidance and documented in project files, they are not listed as ARARs in the ARAR tables.

7.10 OFF-SITE TRANSPORTATION AND DISPOSAL

ARARs for off-site transportation and disposal of hazardous waste, mixed radioactive waste, LLW, and PCB waste are listed in Table G-11 and discussed below in Chapter 8. ARARs given for the off-site alternative apply to the on-site elements of the alternative only (e.g., those ARARs discussing placarding are provided to address the actions that are carried out at an on-site loading station).

8. OFF-SITE DISPOSAL ALTERNATIVE ACTION-SPECIFIC ARARs/TBCs

Table G-11 lists action-specific ARARs for the Off-site and Hybrid Disposal Alternatives and for off-site transportation and disposal of waste under the On-site Disposal Alternative. Prior to sending the wastes off-site, debris will be size reduced at an on-site volume reduction facility at ETPP under Option 1. Under the Hybrid Disposal Alternative debris may be size reduced as well. ARARs for a size reduction facility are discussed in Section 7.2.5 and included in Table G-11. Any wastes that are transferred off-site or transported in commerce along public rights-of-way must meet the U.S. Department of Transportation (DOT) requirements summarized in Table G-11 for hazardous materials, as well as the specific requirements for the type of waste (e.g., RCRA, TSCA, LLW, or mixed).

The DOT regulations for hazardous materials include requirements for marking labeling, placarding, and packaging. RCRA requires generators to ensure and document that the hazardous waste they generate is properly identified and transported to a treatment, storage, and disposal facility. Specific requirements are given for manifesting, packaging, labeling, marking, and placarding. In addition, there are record-keeping and reporting requirements. Pre-transport requirements reference the DOT regulations under 49 CFR 172, 173, 178, and 179.

CERCLA Section 121(d)(3) requires that permitted facilities in receipt of any hazardous substance, pollutant, or contaminant generated during CERCLA response actions be in compliance with RCRA and applicable state laws. EPA has established the procedures and criteria for determining whether facilities are acceptable for the receipt of such waste at 40 CFR 300.440. A regulatory determination pursuant to 40 CFR 300.440 will be obtained for any permitted facility to which remediation waste, including landfill wastewater, may be transferred for treatment.

Any generator who relinquishes control of PCB wastes by transporting them to an off-site disposal facility must comply with the applicable provisions of TSCA (40 CFR 761.207 et seq.). Once wastes generated from a CERCLA response action are transferred off site, all administrative as well as substantive provisions of all applicable requirements must be met.

DOE's policy is to treat, store, and in the case of LLW, dispose of waste at the site where it is generated, if practical, or at another DOE facility if on-site capabilities are not practical and cost effective. The use of non-DOE facilities for storage, treatment, and disposal of LLW may be approved by ensuring, at a minimum, that the facility complies with applicable federal, state, and local requirements and has the necessary permit(s), license(s), and approval(s) to accept the specific waste.

Table G-1. Numeric Ambient Water Quality Criteria (AWQC) that are Potential Chemical-Specific ARARs/TBCs for Key COCs in EMWMF/EMDF Landfill Wastewater^d

Chemical	Fish and Aquatic Life [TDEC 0400-40-03-.03(3)]		Recreation ^b [TDEC 0400-40-03-.03(4)]	Required reporting level ^c [TDEC 0400-40-03-.05(8)]
	Criterion maximum concentration (CMC) (µg/L or ppb)	Criterion continuous concentration (CCC) (µg/L or ppb)	Organisms only (µg/L or ppb)	(RRL) (µg/L or ppb)
Aldrin (c)	3.0		0.00050	0.5
Arsenic (c)			10.0	1.0
Arsenic (III)	340 ^d	150 ^d		1.0
b-BHC (c)			0.17	
Cadmium	2.0 ^e	0.25 ^e		1.0
Chromium (III)	570 ^e	74 ^e		1.0
Chromium (VI)	16 ^d	11 ^d		10.0
Copper	13 ^e	9.0 ^e		1.0
Cyanide	22	5.2	140	5.0
4,4'-DDT (b)(c)	1.1	0.001	0.0022	0.1
4,4'-DDE (b)(c)			0.0022	0.1
4,4'-DDD (b)(c)			0.0031	0.1
Dieldrin (b)(c)	0.24	0.056	0.00054	0.05
Lead	65 ^e	2.5 ^e		1.0
Mercury (b)	1.4 ^d	0.77 ^d	0.051	0.2
Nickel	470 ^e	52 ^e	4600	10.0

(b) = bioaccumulative parameter

(c) = carcinogenic parameter

^a <http://www.tn.gov/sos/rules/0400/0400-40/0400-40-03>.

^b A 10⁻⁵ risk level is used for setting TDEC recreational criteria for all carcinogenic pollutants. Recreational criteria for noncarcinogenic chemicals are set using a 10⁻⁶ risk level. [Note: All federal recreational criteria are set at a 10⁻⁶ risk level].

^c In cases in which the in-stream AWQC or effluent limits established for an outfall are less than current chemical technological capabilities for analytical detection, compliance with the AWQC or limits will be determined using the higher RRLs, as allowed pursuant to TDEC 0400-40-03-.05(8).

^d Criteria are expressed as dissolved.

^e Criteria are expressed as dissolved and are a function of total hardness (mg/L). Criteria displayed correspond to a total hardness of 100 mg/L.

ARARs = applicable or relevant and appropriate requirements

AWQC = ambient water quality criteria

CCC = criterion continuous concentration

CMC = criterion maximum concentration

COCs = contaminants of concern

EMDF = Environmental Management Disposal Facility

EMWMF = Environmental Management Waste Management Facility

RRL = required reporting level

TBC = to-be-considered [guidance]

TDEC = Tennessee Department of Environment and Conservation

Table G-2. Chemical-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives

Media/Chemical	Requirements	Prerequisite	Citation
Radionuclide emissions	Emissions of radionuclides (other than radon) to the ambient air from Department of Energy facilities shall not exceed those amounts that would cause any member of the public to receive in any year an effective dose equivalent of 10 mrem/year.	Radionuclide emissions from point sources at a DOE facility— applicable	40 CFR 61.92 TDEC 1200-03-11-.08(6)
	Radionuclide emission measurements shall be made at all release points which have a potential to discharge radionuclides into the air in quantities which could cause an effective dose equivalent in excess of 1 percent of the standard. All radionuclides which could contribute greater than 10 percent of the potential effective dose equivalent for a release point shall be measured.		40 CFR 61.93(b)(4)(i) TDEC 1200-03-11-.08(6)
Releases of radionuclides to the environment	Shall use, to the extent practicable, procedures and engineering controls based upon sound radiation protection principles to achieve doses to members of the public that are ALARA.	Releases of radionuclides into the environment from an active NRC licensed operation— relevant and appropriate	TDEC 0400-20-05-.40(2)
Radon releases to environment	No source at a Department of Energy facility shall emit more than 20 picocuries per square meter per second (pCi/[m ² -sec]) (1.9 pCi/[ft ² -sec]) of radon-222 as an average for the entire source, into the air. This requirement will be part of any Federal Facilities Agreement reached between Environmental Protection Agency and DOE.	Radon releases to the environment at a DOE facility— applicable	40 CFR 61.192 TDEC 1200-03-11-.17
Performance objectives for LLW disposal facility	Concentrations of radioactive material which may be released to the general environment in groundwater, surface water, air, soil, plants or animals must not result in an annual dose exceeding an equivalent of 25 millirems to the whole body, 75 millirems to the thyroid and 25 millirems to any organ of any member of the public Reasonable effort shall be made to maintain releases of radioactivity in effluents to the general environment as low as is reasonably achievable (ALARA).	Construction of a LLW disposal facility— relevant and appropriate	TDEC 0400-20-11-.16(2)
Instream water quality criteria for release of landfill wastewater into Bear Creek tributary	Dissolved oxygen shall not be less than 5.0 mg/l. Substantial or frequent variations in dissolved oxygen levels, including diurnal fluctuations, are undesirable if caused by man-induced conditions. Diurnal fluctuations shall not be substantially different than the fluctuations noted in reference streams in the region. There shall always be sufficient dissolved oxygen present to prevent odors of decomposition and other offensive conditions.	Release of wastewater or effluents into surface water— applicable as instream criteria beyond the mixing zone	TDEC 0400-40-03-.03(3)(a) TDEC 0400-40-03-.03(4)(a) TDEC 0400-40-03-.03(5)(a) TDEC 0400-40-03-.03(6)(a)
	The pH value shall not fluctuate more than 1.0 unit over a period of 24 hours and shall not be outside the following ranges: 6.0-9.0.		TDEC 0400-40-03-.03(3)(b) TDEC 0400-40-03-.03(4)(b) TDEC 0400-40-03-.03(5)(b) TDEC 0400-40-03-.03(6)(b)

Table G-2. Chemical-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Media/Chemical	Requirements	Prerequisite	Citation
	The hardness of or the mineral compounds contained in the water shall not impair its use for irrigation or livestock watering and wildlife.		TDEC 0400-40-03-.03(5)(c) TDEC 0400-40-03-.03(6)(c)
	There shall be no distinctly visible solids, scum, foam, oily slick, or the formation of slimes, bottom deposits or sludge banks of such size or character that may be detrimental to fish and aquatic life or recreation or impair its use for irrigation or livestock watering and wildlife.		TDEC 0400-40-03-.03(3)(c) TDEC 0400-40-03-.03(4)(c) TDEC 0400-40-03-.03(5)(d) TDEC 0400-40-03-.03(6)(d)
	There shall be no turbidity, total suspended solids, or color in such amounts or of such character that will materially affect fish and aquatic life or result in any objectionable appearance to the water, considering the nature and location of the water.		TDEC 0400-40-03-.03(3)(d) TDEC 0400-40-03-.03(4)(d)
	The maximum water temperature shall not exceed 3 degrees C relative to an upstream control point. The temperature of the water shall not exceed 30.5 degrees C and the maximum rate of change shall be 2 degrees C per hour. There shall be no abnormal water temperature changes that may affect aquatic life unless caused by natural conditions. The temperature in flowing streams shall be measured at mid-depth. Temperature shall not interfere with its use for irrigation or livestock watering and wildlife purposes.		TDEC 0400-40-03-.03(3)(e) TDEC 0400-40-03-.03(4)(e) TDEC 0400-40-03-.03(5)(e) TDEC 0400-40-03-.03(6)(e)
	Waters shall not contain substances that will impart unpalatable flavor to fish or result in noticeable offensive odors in the vicinity of the water or otherwise interfere with fish or aquatic life.		TDEC 0400-40-03-.03(3)(f) TDEC 0400-40-03-.03(4)(g)
	Waters shall not contain substances or combination of substances including disease-causing agents which, by way of either direct exposure or indirect exposure through food chains, may cause death, disease, behavioral abnormalities, cancer, genetic mutations, physiological malfunctions (including malfunctions in reproduction), physical deformations, or restrict or impair growth in fish or aquatic life or their offspring. See Table G.2 for list of criteria for key contaminants of concern.		TDEC 0400-40-03-.03(3)(g)
	Water shall not contain toxic substances that will render the water unsafe or unsuitable for water contact activities including the capture and subsequent consumption of fish and shellfish, or will propose toxic conditions that will adversely affect man, animal, aquatic life, or wildlife. See Table G.2 for list of criteria for key contaminants of concern.		TDEC 0400-40-03-.03(4)(j)
	Water shall not contain other pollutants that will be detrimental to fish or aquatic life, or adversely affect the quality of the waters for recreation, irrigation, or livestock watering and wildlife.		TDEC 0400-40-03-.03(3)(h) TDEC 0400-40-03-.03(4)(k) TDEC 0400-40-03-.03(5)(f) and (g) TDEC 0400-40-03-.03(6)(f) and

Table G-2. Chemical-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Media/Chemical	Requirements	Prerequisite	Citation
			(g)
	Water shall not contain iron at concentrations that cause toxicity or in such amounts that interfere with habitat due to precipitation or bacteria growth.		TDEC 0400-40-03-.03(3)(i)
	The one-hour and thirty-day average concentrations of ammonia shall not exceed the acute criterion and chronic criteria calculated using the equations given in TDEC 0400-40-03-.03(3)(j).		TDEC 0400-40-03-.03(3)(j)
	Water shall not contain nutrients in concentrations that stimulate aquatic plant and/or algae growth to the extent that aquatic habitat is substantially reduced and/or biological integrity fails to meet regional goals or that the public's recreational uses of the water body or downstream waters are affected. Quality of downstream waters shall not be detrimentally affected. Interpretation of this provision may be made using the document Development of Regionally-based Interpretations of Tennessee's Narrative Nutrient Criterion and/or other scientifically defensible methods.		TDEC 0400-40-03-.03(3)(k) TDEC 0400-40-03-.03(4)(h)
	The concentration of the <i>e. coli</i> group shall not exceed 126 per 100 ml as a geometric mean based on a minimum of 5 samples collected as specified in the regulation. The concentration of <i>e. coli</i> group in any individual sample shall not exceed 1 per 100 ml.		TDEC 0400-40-03-.03(3)(l) TDEC 0400-40-03-.03(4)(f)
	Waters shall not be modified through the addition of pollutants or through physical alteration to the extent that diversity and/or productivity of aquatic biota within the receiving waters are substantially decreased or, in the case of wadeable streams, substantially different from conditions in reference streams in the same ecoregion. The parameters associated with this criterion are the aquatic biota measured. These are response variables.		TDEC 0400-40-03-.03(3)(m)
	Quality of stream habitat shall provide for development of a diverse aquatic community that meets regionally-based biological integrity goals. Types of habitat loss include channel and substrate alterations, rock and gravel removal, stream flow changes, silt accumulation, precipitation of metals, and removal of riparian vegetation. For wadeable streams, instream habitat within each sub ecoregion shall be generally similar to that found at reference streams. However, streams shall not be assessed as impacted by habitat loss if it has been demonstrated that the biological integrity goal has been met.		TDEC 0400-40-03-.03(3)(n)

Table G-2. Chemical-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Media/Chemical	Requirements	Prerequisite	Citation
	Stream flow shall support fish and aquatic life criteria and recreational use.		TDEC 0400-40-03-.03(3)(o) TDEC 0400-40-03-.03(4)(m)
Antidegradation requirements	Effluent limitations may be required to insure [sic] compliance with the Antidegradation Statement in TDEC 0400-40-03-.06.	Point source discharge(s) of pollutants into waters of the U.S. — applicable	TDEC 0400-40-05-.10(4)
	New or increased discharges that would cause measurable degradation of the parameter that is unavailable shall not be authorized. Nor will discharges be authorized if they cause additional loadings of unavailable parameters that are bioaccumulative or that have criteria below current method detection levels.	Waters with “unavailable”[as defined in TDEC 0400-40-03-.06(2)] parameters— applicable	TDEC 0400-40-03-.06(2)(a)
	No new or expanded water withdrawals that will cause additional measurable degradation of the unavailable parameter shall be authorized.		TDEC 0400-40-03-.06(2)(b)
	Where one or more of the parameters comprising the habitat criterion are unavailable, activities that cause additional degradation of the unavailable parameter or parameters above the level of de minimis shall not be authorized.		TDEC 0400-40-03-.06(2)(c)

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives

Location Resource	Requirements	Prerequisite	Citation
<i>Wetlands</i>			
Presence of wetlands as defined in 10 CFR 1022.4	Incorporate wetland protection considerations into its planning, regulatory, and decision-making processes, and, to the extent practicable, minimize the destruction, loss, or degradation of wetlands; and; preserve and enhance the natural and beneficial values of wetlands.	DOE actions that involve potential impacts to, or take place within wetlands— applicable	10 CFR 1022.3(a)(7) and (8)
	<p>Undertake a careful evaluation of the potential effects of any proposed wetland action.</p> <p>Avoid, to the extent possible, the long- and short-term adverse impacts associated with the destruction of and occupancy and modification of wetlands. Avoid direct and indirect development in a wetland wherever there is a practicable alternative.</p> <p>Identify, evaluate, and, as appropriate, implement alternative actions that may avoid or mitigate adverse wetland impacts.</p>		10 CFR 1022.3(b), (c), (d)
	<i>Project Description.</i> This section shall describe the proposed action and shall include a map showing its location with respect to the floodplain and/or wetland. For actions located in a floodplain, the nature and extent of the flood hazard shall be described, including the nature and extent of hazards associated with any high-hazard areas.		10 CFR 1022.13(a)(1)
	<i>Floodplain or Wetland Impacts.</i> This section shall discuss the positive and negative, direct and indirect, and long- and short-term effects of the proposed action on the floodplain and/or wetland. This section shall include impacts on the natural and beneficial floodplain and wetland values (§ 1022.4) appropriate to the location under evaluation. In addition, the effects of a proposed floodplain action on lives and property shall be evaluated. For an action proposed in a wetland, the effects on the survival, quality, and function of the wetland shall be evaluated.		10 CFR 1022.13(a)(2)
	<i>Alternatives.</i> Consider alternatives to the proposed action that avoid adverse impacts and incompatible development in a wetland area, including alternate sites, alternate actions, and no action. DOE shall evaluate measures that mitigate the adverse effects of actions in a wetland including, but not limited to, minimum grading requirements, runoff controls, design and construction constraints, and protection of ecologically-sensitive areas.		10 CFR 1022.13(a)(3)

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	If no practicable alternative to locating or conducting the action in the wetland is available, then before taking action design or modify the action in order to minimize potential harm to or within the wetland, consistent with the policies set forth in Executive Order 11990.		10 CFR 1022.14(a)
Presence of jurisdictional wetlands as defined in 40 CFR 230.3; 33 CFR 328.3(a), and 33 CFR 328.4	The discharge of dredged or fill material into waters of the United States, including jurisdictional wetlands, is prohibited if there is a practical alternative that would have less adverse impact. No discharge shall be permitted that results in violation of state water quality standards, violates any toxic effluent standard, and/or jeopardizes an endangered species or its critical habitat. No discharge will be permitted that will cause significant degradation of waters of the United States. No discharge is permitted unless mitigation measures have been taken in accordance with 40 CFR 230, Subpart H.	Actions that involve discharge of dredged or fill material into waters of United States, including jurisdictional wetlands— applicable	40 CFR 230.10(a), (b), (c) and (d) 40 CFR 230, Subpart H
Mitigation of state wetlands as defined under TDEC 0400-40-07-.03	If an applicant proposes an activity that would result in appreciable permanent loss of resource value of wetlands, the applicant must provide mitigation, which results in no overall net loss of resource value. Compensatory measures must be at a ratio of 2:1 for restoration, 4:1 for creation and enhancement, and 10:1 for preservation, or at a best professional judgment ratio agreed to by the state. For any mitigation involving the enhancement or preservation of existing wetlands, to the extent practicable, the applicant shall complete the mitigation before any impact occurs to the existing state waters. For any mitigation involving restoration or creation of a wetland, to the extent practicable, the mitigation shall occur either before or simultaneously with impacts to the existing state waters. Mitigation actions for impacts to wetlands are prioritized as listed in TDEC 0400-40-07-.04 (7)(b)(1)(i) – (viii).	Activity that would cause loss of wetlands as defined in TDEC 0400-40-07-.03— applicable	TDEC 0400-40-07-.04 (7)(b)
Presence of minor isolated wetlands of less than 0.25 acres – Minor alterations to wetlands	Authorizes minor temporary or permanent alterations of wetlands, where avoidance is not possible. Alterations of up to 0.10 acres of moderate resource value wetlands and up to 0.25 acre of wetlands that are degraded or of low functional capacity must meet certain requirements as follows: <i>Special Conditions</i> <ul style="list-style-type: none"> • Activities where all practicable measures to avoid and minimize adverse impacts to the wetlands and other waters of the state have not been employed are not covered by this permit. 	Alteration of minor isolated wetlands of less than 0.25 acres— applicable	TCA 69-3-108(l) TDEC 0400-40-07-.01 TDEC ARAP General Permit for Minor Alterations to Wetlands (effective April 7, 2015) (TBC)
	<ul style="list-style-type: none"> • Excavation and fill activities associated with the wetlands alteration shall be kept to a minimum. 		
	<ul style="list-style-type: none"> • Wetlands outside of the permitted impact areas shall be clearly marked so that all work performed is solely within the permitted impact area. 		

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	<ul style="list-style-type: none"> Authorized wetland alterations shall not cause measureable degradation to resource values and classified uses of hydrologically connected wetlands or other waters of the state, including disruption of sustaining surface or groundwater hydrology. Adjacent wetlands or streams determined likely to be measurably degraded by such hydrologic alteration, or by partial fill, must be included in the cumulative impact calculation, even if not filled or otherwise directly altered physically. 		
	<ul style="list-style-type: none"> Temporary impacts to wetlands shall be mitigated by the removal and stockpiling of the first 12 inches of topsoil, prior to construction. Upon completion of construction activities, all temporary wetland impact areas are to be restored to pre-construction contours, and the stockpiled topsoil spread to restore these areas to pre-construction elevation. Other side-cast material shall not be placed within the temporary impact locations. Permanent vegetation stabilization using native species of all disturbed areas in or near the wetland must be initiated within 14 days of project completion. Non-native non-invasive annuals may be used as cover crops until native species can be established. 		
	<p><u>General Conditions</u></p> <ul style="list-style-type: none"> Activities, either individually or cumulatively, that may result in greater than <i>de minimis</i> degradation to waters of the state are not covered. 		
	<ul style="list-style-type: none"> Clearing, grubbing, or other disturbance of areas to wetland vegetation shall be kept at a minimum. Unnecessary wetland vegetation removal, including trees, and soil disturbance is prohibited. Native wetland vegetation must be reestablished after work is completed. Coverage under this permit does not serve to waive any local wetland buffer protection requirement. 		
	<ul style="list-style-type: none"> Activity may not result in a disruption or barrier to the movement of fish or other aquatic life and wetland dependent species. 		
	<ul style="list-style-type: none"> Activities occurring in known or likely habitat of state or federally listed threatened, endangered, deemed in need of management, or species of special concern may not be authorized without prior coordination with the TWRA and TDEC Division of Natural Areas to determine if any special conditions are required to avoid and/or minimize harm to the listed species or their habitat. Adverse effects to federally listed threatened and endangered species are not permitted without prior authorization from the U.S. FWS. 		
	<ul style="list-style-type: none"> This permit does not authorize impacts to cultural, historic or archaeological features or sites. 		

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	<ul style="list-style-type: none"> This permit does not authorize access to private property. Arrangements concerning the use of private property shall be made with the landowner. 		
	<ul style="list-style-type: none"> Where practicable, all activities shall be accomplished in the dry. All surface water flowing towards this work shall be diverted using cofferdams and/or berms constructed of sandbags, clean rock (containing no fines or soils), steel sheeting, or other non-erodible, non-toxic material. All such diversion materials shall be removed upon completion of work. 		
	<ul style="list-style-type: none"> All activities must be carried out in such a manner as will prevent violations of water quality criteria as stated in TDEC Rule 0400-40-03. This includes, but is not limited to, prevention of any discharge or use of materials that may be harmful to humans, terrestrial or aquatic life, or causes a condition in which visible solids, bottom deposits or turbidity impairs the designated uses of waters of the state. 		
	<ul style="list-style-type: none"> Erosion and sediment controls must be in place and functional before any earth moving operations begin, and shall be designed according to the department's <i>Erosion and Sediment Control Handbook</i>. Permanent vegetative stabilization using native species of all disturbed areas in or near the stream channel must be initiated within 15 days of project completion. Non-native non-invasive annuals may be used as cover crops until native species can be established. 		
	<ul style="list-style-type: none"> The use of monofilament-type erosion control netting or blanket is prohibited. 		
<i>Floodplains</i>			
Presence of floodplain as defined in 10 CFR 1022.4	Incorporate floodplain management goals into planning, regulatory, and decision-making processes, and, to the extent practicable, reduce the risk of flood loss; minimize the impact of floods on human safety, health, and welfare; restore and preserve natural and beneficial values served by floodplains; require the construction of DOE structures and facilities to be, at a minimum, in accordance with FEMA National Flood Insurance Program building standards; and promote public awareness of flood hazards by providing conspicuous delineations of past and probable flood heights on DOE property that is in an identified floodplain.	DOE actions that involve potential impacts to, or take place within, floodplains— applicable	10 CFR 1022.3(a)(1) through (6)
	Undertake a careful evaluation of the potential effects of any proposed floodplain action. Identify, evaluate, and, as appropriate, implement alternative actions that may avoid or mitigate adverse floodplain impacts.		10 CFR 1022.3(b) and (d)

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	Avoid, to the extent possible, the long- and short-term adverse impacts associated with the occupancy and modification of floodplains. Avoid direct and indirect development in a floodplain wherever there is a practicable alternative.		10 CFR 1022.3(c)
	Consider alternatives to the proposed action that avoid adverse impacts and incompatible development in the floodplain, including alternate sites, alternate actions, and no action. DOE shall evaluate measures that mitigate the adverse effects of actions in a floodplain including, but not limited to, minimum grading requirements, runoff controls, design and construction constraints, and protection of ecologically-sensitive areas.		10 CFR 1022.13(a)(3)
	If no practicable alternative to locating or conducting the action in the floodplain is available, then before taking action design or modify the action in order to minimize potential harm to or within the floodplain, consistent with the policies set forth in Executive Order 11988.		10 CFR 1022.14(a)
<i>Aquatic Resources</i>			
Within an area potentially impacting "waters of the State" as defined in TCA 69-3-103(42)	<ul style="list-style-type: none"> • Must comply with the [substantive] requirements of the ARAP for erosion and sediment control to prevent pollution of waters of the state. Pollution control requirements are detailed in each particular General Permit. 	Action potentially altering the properties of any "waters of the State"— applicable	TCA 69-3-108(1) TDEC 0400-40-07-.01
Waters of the state as defined in TCA 69-3-103(42) – Bank stabilization	<p>Bank stabilization activities along state waters must be conducted in accordance with the requirements of the ARAP Program (Rules of the TDEC, Chap. 0400-40-07). The general permit requirements for stream bank stabilization include the following:</p> <p><u>Special Conditions</u></p> <ol style="list-style-type: none"> 1. Hand armoring bank stabilization treatment is limited to 300 linear ft. for the treatment of one bank and 200 linear ft. if treatment includes both banks. <ul style="list-style-type: none"> • Use of grout, concrete or other barrier that prevents the establishment of rooted vegetation may be authorized on a limited basis. These treatments may only be permitted in areas where critical public infrastructure would prohibit other, less severe treatments from use. 	Bank-stabilization activities affecting waters of the state— applicable	TCA 69-3-108(1) TDEC 0400-40-07-.01 TDEC ARAP General Permit for Bank Stabilization Activities (effective July 23, 2015) (TBC)

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	<p>2. Soil bioengineering techniques used to stabilize streambanks are limited to 1000 linear ft.</p> <ul style="list-style-type: none"> • Hard armoring used in conjunction with these techniques is subject to the same limitations described in Special Condition #1 above. • Stone toe protection in connection with, and directly below, soil bioengineering treatment is allowable, but must be limited to the minimum height necessary to stabilize the immediate bed-bank interface. It may not exceed 1/5 the bank height or one row of “class c” rock, whichever is greater. 		
	<p>3. Instream structures may be used in conjunction with bank treatments, subject to the same limitations on streambank hard armoring and total project lengths. These structures may include rock vanes, weirs, jetties, wing deflectors, or similar techniques, subject to the following conditions:</p> <ul style="list-style-type: none"> • Placement of liners, matting or hard armor in other locations along the stream bottom is not covered. • Projects must be limited to a maximum of five instream structures. • Structures keyed into both banks that span the channel may not impede the movement of fish and aquatic life. • Instream structures keyed into one bank must not extend past 1/3 the width of the stream channel. • Use of instream structures in any waterway which is identified by TDEC as having contaminated sediments, and the activity will likely mobilize the contaminated sediments are not covered. 		
	<p>4. Work performed by vehicles and other related heavy equipment may not be staged within the stream channel.</p>		
	<p>5. Work performed by hand and related hand-operated equipment may not be staged within the stream channel.</p>		
	<p>6. Permit does not authorize projects for which the primary purpose is stream relocation, compensatory mitigation, flood control or drainage improvement.</p>		
	<p><u>General Conditions</u></p> <ul style="list-style-type: none"> • Activities, either individually or cumulatively, that may result in greater than <i>de minimis</i> degradation to waters of the state are not covered. 		

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	<ul style="list-style-type: none"> Clearing, grubbing, or other disturbance to riparian vegetation shall be kept at the minimum necessary for slope construction and equipment operations. Unnecessary riparian vegetation removal, including trees, is prohibited. Native riparian vegetation must be reestablished after work is completed. Coverage under this permit does not serve to waive any local riparian buffer protection requirement. 		
	<ul style="list-style-type: none"> Activity may not result in the permanent disruption to the movement of fish or other aquatic life upon project completion. 		
	<ul style="list-style-type: none"> Activities that directly impact wetlands, or impair surface water flow into or out of any wetland areas are not covered. 		
	<ul style="list-style-type: none"> Activities occurring in known or likely habitat of state or federally listed threatened, endangered, deemed in need of management, or species of special concern may not be authorized without prior coordination with the TWRA and TDEC Division of Natural Areas to determine if any special conditions are required to avoid and/or minimize harm to the listed species or their habitat. Adverse effects to federally listed threatened and endangered species are not permitted without prior authorization from the U.S. FWS. 		
	<ul style="list-style-type: none"> Backfill activities must be accomplished in a manner that stabilizes the streambed and banks to prevent erosion. The completed activities may not disrupt or impound stream flow. 		
	<ul style="list-style-type: none"> The use of monofilament-type erosion control netting or blanket is prohibited in the stream channel and along the riparian corridor. 		
	<ul style="list-style-type: none"> This permit does not authorize impacts to cultural, historic or archaeological features or sites. 		
	<ul style="list-style-type: none"> This permit does not authorize access to private property. Arrangements concerning the use of private property shall be made with the landowner. 		
	<ul style="list-style-type: none"> Where practicable, all activities shall be accomplished in the dry. All surface water flowing towards this work shall be diverted using cofferdams and/or berms constructed of sandbags, clean rock (containing no fines or soils), steel sheeting, or other non-erodible, non-toxic material. All such diversion materials shall be removed upon completion of work. Activities may be conducted in the flowing water if working in the dry will likely cause additional degradation. If work is conducted in the flowing water, it must be of short duration and with minimal impact. 		
	<ul style="list-style-type: none"> All activities must be carried out in such a manner as will prevent violations of water quality criteria as stated in TDEC Rule 0400-40-03. This includes, but is not limited to, prevention of any discharge or use of materials that 		

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	<p>may be harmful to humans, terrestrial or aquatic life, or causes a condition in which visible solids, bottom deposits or turbidity impairs the designated uses of waters of the state.</p>		
	<ul style="list-style-type: none"> Erosion and sediment controls must be in place and functional before any earth moving operations begin, and shall be designed according to the department's <i>Erosion and Sediment Control Handbook</i>. Permanent vegetative stabilization using native species of all disturbed areas in or near the stream channel must be initiated within 15 days of project completion. Non-native non-invasive annuals may be used as cover crops until native species can be established. 		
	<ul style="list-style-type: none"> Temporary stream crossings shall be limited to one point in the construction area and erosion control measures shall be utilized where stream bank vegetation is disturbed. Stream beds shall not be used as linear transportation routes for construction equipment, rather, the stream channel may be crossed perpendicularly with equipment provided no additional fill or excavation is necessary. 		
<p>Waters of the state as defined in TCA 69-3-103(33) – Culvert maintenance activities</p>	<p>The maintenance of existing, currently serviceable structures or fills, such as dams, intake and outfall structures, utilities, culverts, and bridges in waters of the state must be conducted in accordance with the requirements of the ARAP Program (Rules of the TDEC, Chap. 0400-40-07). “Currently serviceable” means not so degraded as to essentially require reconstruction. In addition, this permit also authorizes:</p> <ul style="list-style-type: none"> Replacement of pipes and culverts where they are no longer currently serviceable. Excavation of accumulated sediments and debris obstructing or impeding the function of existing structures, for a cumulative maximum of 100 linear ft. above and/or below the structure. Placement of clean rock fill material within 25 ft. upstream and 25 ft. downstream of existing structures, where the erosive action of flowing water has undermined structural integrity. Minor deviations in the structure’s configuration or filled area including those due to changes in materials, construction techniques, current construction codes or safety standards which are required as part of repair or rehabilitation. 	<p>Maintenance activities affecting waters of the state—applicable</p>	<p>TCA 69-3-108(l) TDEC 0400-40-07-.01 TDEC ARAP General Permit for Maintenance Activities (effective April 7, 2015) (TBC)</p>
	<p><u>Special Conditions</u></p> <ul style="list-style-type: none"> The length of the pipe or culvert structure may not be increased. 		

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	<ul style="list-style-type: none"> The capacity or diameter of the pipe or culvert may be increased during replacement, providing it does not result in channel widening or other channel destabilization. 		
	<ul style="list-style-type: none"> Increasing dam height, resulting in increased impoundment footprint or change in downstream water quality is not covered. 		
	<ul style="list-style-type: none"> Dewatering of impoundments to conduct dam maintenance must be performed in a controlled manner designed to minimize the release of accumulated sediments into downstream waters. 		
	<p><u>General Conditions</u></p> <ul style="list-style-type: none"> Activities, either individually or cumulatively, that may result in greater than <i>de minimis</i> degradation to waters of the state are not covered. 		
	<ul style="list-style-type: none"> Clearing, grubbing, or other disturbance to riparian vegetation shall be kept at the minimum necessary for slope construction and equipment operations. Unnecessary riparian vegetation removal, including trees, is prohibited. Native riparian vegetation must be reestablished after work is completed. Non-native, non-invasive annuals may be used as cover crops until native species are established. Coverage under this permit does not serve to waive any local riparian buffer protection requirement. 		
	<ul style="list-style-type: none"> Widening of the stream channel as a result of this activity is prohibited. 		
	<ul style="list-style-type: none"> Activity may not result in the permanent disruption to the movement of fish or other aquatic life. 		
	<ul style="list-style-type: none"> Activities that directly impact wetlands, or impair surface water flow into or out of any wetland areas are not covered. 		
	<ul style="list-style-type: none"> Activities occurring in known or likely habitat of state or federally listed threatened, endangered, deemed in need of management, or species of special concern may not be authorized without prior coordination with the TWRA and TDEC Division of Natural Areas to determine if any special conditions are required to avoid and/or minimize harm to the listed species or their habitat. Adverse effects to federally listed threatened and endangered species are not permitted without prior authorization from the U.S. FWS. 		
	<ul style="list-style-type: none"> Backfill activities must be accomplished in a manner that stabilizes the streambed and banks to prevent erosion. All contours must be returned to pre-project conditions to the extent practicable and the completed activities may not disrupt or impound stream flow. 		

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	<ul style="list-style-type: none"> The use of monofilament-type erosion control netting or blanket is prohibited. 		
	<ul style="list-style-type: none"> This permit does not authorize impacts to cultural, historic or archaeological features or sites. 		
	<ul style="list-style-type: none"> This permit does not authorize access to private property. Arrangements concerning the use of private property shall be made with the landowner. Maintenance activities also require approval from any easement holders. 		
	<ul style="list-style-type: none"> Where practicable, all activities shall be accomplished in the dry. All surface water flowing towards this work shall be diverted using cofferdams and/or berms constructed of sandbags, clean rock (containing no fines or soils), steel sheeting, or other non-erodible, non-toxic material. All such diversion materials shall be removed upon completion of work. 		
	<ul style="list-style-type: none"> All activities must be carried out in such a manner as will prevent violations of water quality criteria as stated in TDEC Rule 0400-40-03. This includes, but is not limited to, prevention of any discharge or use of materials that may be harmful to humans, terrestrial or aquatic life, or causes a condition in which visible solids, bottom deposits or turbidity impairs the designated uses of waters of the state. 		
	<ul style="list-style-type: none"> Erosion and sediment controls must be in place and functional before any earth moving operations begin, and shall be designed according to the department's <i>Erosion and Sediment Control Handbook</i>. Permanent vegetative stabilization using native species of all disturbed areas in or near the stream channel must be initiated within 15 days of project completion. Non-native non-invasive annuals may be used as cover crops until native species can be established. 		
	<ul style="list-style-type: none"> Stream beds shall not be used as linear transportation routes for construction equipment. Temporary stream crossings shall be limited to one point in the construction area and erosion control measures shall be utilized where streambank vegetation is disturbed. The crossing area shall be constructed so that stream or wetland flow is not obstructed. Following construction, all materials used for the temporary crossing shall be removed and disturbed streambanks shall be restored and stabilized if needed. 		
	<ul style="list-style-type: none"> Maintenance activities related to the excavation of accumulated sediments and debris obstructing or impeding the function of an existing structure, for a cumulative maximum of 100 linear ft. immediately above and/or below the structure, and/or the placement of clean rock fill material within 25 ft. upstream and 25 ft. downstream of existing structures may be done without authorization from TDEC prior to the commencement of work provided the 		

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	work is performed in accordance with these permit terms and conditions.		
Waters of the state as defined in TCA 69-3-103 (42) – Wet weather conveyances	<p>Wet weather conveyance activities conducted in accordance with the following conditions are considered de minimis:</p> <p><u>General Conditions</u></p> <ul style="list-style-type: none"> • The activity may not result in the discharge of waste or other substances that may be harmful to humans or wildlife. • Material may not be placed in a location or manner so as to impair surface water flow into or out of any wetland area. 	Activities that alter wet-weather conveyances— applicable	TDEC 0400-40-07-.04(10)(a) TDEC ARAP General Permit for Alteration of Wet Weather Conveyances (effective April 7, 2015) (TBC)
	<ul style="list-style-type: none"> • Sediment shall be prevented from entering other waters of the state. • Erosion/sediment controls shall be designed according to size and slope of disturbed or drainage areas to detain runoff and trap sediment and shall be properly selected, installed, and maintained in accordance with manufacturer’s specifications and good engineering practices. 		
	<ul style="list-style-type: none"> • Erosion and sediment control measures must be in place and functional before earthmoving operations begin, and must be constructed and maintained throughout the construction period. Temporary measures may be removed at the beginning of the work day, but shall be replaced at the end of the work day. 		
	<ul style="list-style-type: none"> • Check dams must be utilized where runoff is concentrated. Clean rock, log, or sandbag check dams shall be properly constructed to detain runoff and trap sediment. Check dams or other erosion control devices are not to be constructed in jurisdictional streams. Clean rock can be of various type and size depending on the application and must not contain fines, soils or other wastes or contaminants. 		
	<ul style="list-style-type: none"> • Appropriate steps must be taken to ensure that petroleum products or other chemical pollutants are prevented from entering waters of the state. All spills must be reported to the appropriate emergency management agency and TDEC. In the event of a spill, measures shall be taken immediately to prevent pollution of waters of the state, including groundwater. 		
	<ul style="list-style-type: none"> • This permit does not authorize impacts to cultural, historic or archaeological features or sites. 		
	<ul style="list-style-type: none"> • This permit does not authorize access to private property. Arrangements concerning the use of private property shall be made with the landowner. 		

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	<ul style="list-style-type: none"> This permit does not authorize adverse impact to formally listed state or federal threatened or endangered species or their critical habitat. 		
Within area impacting stream or any other body of water - <i>and</i> - presence of wildlife resources (e.g., fish)	The effects of water-related projects on fish and wildlife resources and their habitat should be considered with a view to the conservation of fish and wildlife resources by preventing loss of and damage to such resources.	Action that impounds, modifies, diverts, or controls waters, including navigation and drainage activities— relevant and appropriate	Fish and Wildlife Coordination Act (16 <i>USC</i> 662(a))
Location encompassing aquatic ecosystem as defined as 40 CFR 230.3(c)	The discharge of dredged or fill material into waters of the United States is prohibited if there is a practical alternative that would have less adverse impact. No discharge shall be permitted that results in violation of state water quality standards, violates any toxic effluent standard, and/or jeopardizes an endangered species or its critical habitat. No discharge will be permitted that will cause significant degradation of waters of the United States. No discharge of dredged or fill material shall be permitted unless appropriate and practicable steps in accordance with 40 CFR 230.70 et seq. are taken that will minimize potential adverse impacts of the discharge on the aquatic ecosystem.	Action that involves the discharge of dredged or fill material into "waters of the U.S.", including jurisdictional wetlands— applicable	40 CFR 230.10(a), (b), (c) and (d) 40 CFR 230, Subpart H
Mitigation of state waters other than wetlands	Must provide mitigation that results in no overall net loss of resource values for any activity that would result in appreciable permanent loss of resource value of a state water. For any mitigation involving relocation or re-creation of a stream segment, to extent practicable must complete mitigation before any impact occurs to existing state waters. Mitigation measures include but are not limited to: restoration of degraded stream reaches and/or riparian zones; new (relocated) stream channels; removal of pollutants from and hydrologic buffering of stormwater runoff; and other measures which have a reasonable likelihood of increasing the resource value of a state water. Mitigation measures or actions should be prioritized in the following order: restoration, enhancement, re-creation, and protection.	Activity that would result in an appreciable permanent loss of resource value of a state water— applicable	TDEC 0400-40-07-.04(7)(a)
Cultural Resources			
Presence of historical resources on public land	Federal agencies must take into account the effects of their undertakings on historic properties.	Federal agency undertaking that may impact historical properties listed or eligible for inclusion on the National Register of Historic Places— applicable	36 CFR 800.1(a)
	Determine whether the proposed Federal action is an undertaking as defined in § 800.16(y) and, if so, whether it is a type of activity that has the potential to cause effects on historic properties.		36 CFR 800.3(a)
	Determine and document the area of potential effects, as defined in §800.16(d). Review existing information on historic properties within the area of potential effects, including any data concerning possible historic properties not yet identified.		36 CFR 800.4(a)(1) – (2)

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	Take the steps necessary to identify historic properties within the area of potential effects.		36 CFR 800.4(b)
	Apply the National Register criteria (36 CFR 63) to properties identified within the area of potential effects that have not been previously evaluated for National Register eligibility. If the agency official determines any of the National Register criteria are met and the SHPO/THPO agrees, the property shall be considered eligible for the National Register for section 106 purposes.		36 CFR 800.4(c)(1) – (2)
	Shall apply the criteria of adverse effect to historic properties within the area of potential effects.		36 CFR 800.5(a)
	Shall ensure that a determination, finding, or agreement under the procedures in this subpart is supported by sufficient documentation to enable any reviewing parties to understand its basis.		36 CFR 800.11(a)
Presence of archaeological resources on public land	No person may excavate, remove, damage, or otherwise alter or deface, or attempt to excavate, remove, damage, or otherwise alter or deface any archaeological resource located on public lands or Indian lands unless such activity is pursuant to a permit issued under §7.8 or exempted by §7.5(b) of this part.	Action that would cause the irreparable loss or destruction of significant historic or archaeological resources or data on public land— applicable	43 CFR 7.4(a)
Presence of human remains, funerary objects, sacred objects, or objects of cultural patrimony	Intentional excavation of human remains, funerary objects, sacred objects, or objects of cultural patrimony from Federal or tribal lands may be conducted only if: <ul style="list-style-type: none"> • The objects are excavated or removed following the requirements of the Archaeological Resources Protection Act (ARPA) (16 USC 470aa et seq.) and its implementing regulations and • The disposition of the objects is consistent with their custody as described in §10.6. 	Action involving alteration of terrain that might cause irreparable loss or destruction of any discovered significant scientific, prehistoric, historic, or archaeological resources— applicable	43 CFR 10.3(b)(1) and (3)
	Must take reasonable steps to determine whether a planned activity may result in the excavation of human remains, funerary objects, sacred objects, or objects of cultural patrimony from Federal lands.		43 CFR 10.3(c)
	If inadvertent discovery occurred in connection with an on-going activity on Federal or tribal lands, in addition to providing the notice described above, must stop activities in the area of the inadvertent discovery and make a reasonable effort to protect the human remains, funerary objects, sacred objects, or objects of cultural patrimony discovered inadvertently.	Excavation activities that inadvertently discover such resources on federal lands or under federal control— applicable	43 CFR 10.4(c)

Table G-3. Location-specific ARARs and TBC Guidance for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Location Resource	Requirements	Prerequisite	Citation
	Must take immediate steps, if necessary, to further secure and protect inadvertently discovered human remains, funerary objects, sacred objects, or objects of cultural patrimony, including, as appropriate, stabilization or covering.		43 CFR 10.4(d)(ii)
Presence of a cemetery	Intentional desecration of a place of burial without legal privilege or authority to do so is prohibited.	Action that would alter or destroy property in a cemetery— applicable	TCA 39-17-311(a)(1)
	Disinterment of a corpse that has been buried or otherwise interred, without legal privilege or authority to do so, is prohibited.		TCA 39-17-312(a)(2)
<i>Endangered, Threatened or Rare Species</i>			
Presence of Tennessee nongame species as defined in TCA 70-8-103 and listed in TWRA Proclamations 00-14 and 00-15	<p>May not take (i.e., harass, hunt, capture, kill or attempt to kill), possess, transport, export, or process wildlife species.</p> <p>May not knowingly destroy the habitat of such species. Certain exceptions may be allowed for reasons such as education, science, etc., or where necessary to alleviate property damage or protect human health or safety.</p> <p>Upon good cause shown and where necessary to protect human health or safety, endangered or threatened species or “in need of management” species may be removed, captured, or destroyed.</p>	Action impacting Tennessee nongame species, including wildlife species which are "in need of management" (as listed in TWRA Proclamations 00-14 and 00-15 as amended by 00-21) — applicable	TCA 70-8-104(b) and (c) TCA 70-8-106(e) TWRA Proclamations 00-14, Section II and 00-15, Section II, as amended by Proclamation 00-21 (TBC) See also the TN Natural Heritage Program Rare Animal List (2009)
Presence of Tennessee-listed endangered or rare plant species as listed in TDEC 0400-06-02-.04	May not knowingly uproot, dig, take, remove, damage or destroy, possess or otherwise disturb for any purposes any endangered species.	Action impacting rare plant species including but not limited to federally listed endangered species— relevant and appropriate	TCA 70-8-309(a) 16 USC 1531 et seq. TDEC 0400-06-02-.04 and Tennessee Natural Heritage Program Rare Plant List (2012)
Presence of federally endangered or threatened species, as designated in 50 CFR 17.11 and 17.12 or critical habitat of such species	Actions that jeopardize the existence of a listed species or results in the destruction or adverse modification of critical habitat must be avoided or reasonable and prudent mitigation measures taken.	Action that is likely to jeopardize fish, wildlife, or plant species or destroy or adversely modify critical habitat— applicable	16 U.S.C. 1531 et seq., Sect. 7(a)(2)
Presence of migratory birds as defined in 50 CFR 10.13, and their habitats	Unlawful killing, possession, and sale of migratory bird species, as defined in 50 CFR 10.13, native to the U.S. or its territories is prohibited.	Action that is likely to impact migratory birds— applicable	16 USC 703-704
	<p>Requirements are as follows:</p> <ul style="list-style-type: none"> • avoid or minimize, to the extent practicable, adverse impacts on migratory bird resources when conducting agency action; • restore and enhance the habitats of migratory birds, as practicable; and • prevent or abate the pollution or detrimental alteration of the environment for the benefit of migratory birds, as practicable. 	Federal agency action that is likely to impact migratory birds— TBC	Executive Order 13186

Table G-4. Action-specific ARARs and TBC Guidance (Siting Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives

Action	Requirements	Prerequisite	Citation
Siting of a RCRA landfill	A new facility where treatment, storage, or disposal of hazardous waste will be conducted must not be located within 200 ft of a fault which has had displacement in Holocene time.	Construction of a RCRA hazardous waste landfill— applicable	40 CFR 264.18(a)(1)
	A facility located in a 100 year floodplain (as defined in 40 CFR 264.18[b][2]) must be designed, constructed, operated and maintained to prevent washout of any hazardous waste, unless it can be demonstrated that procedures are in effect which will cause the waste to be removed safely, before flood waters can reach the facility.		40 CFR 264.18(b)(1) TDEC 0400-12-01-.06(2)(i)
Siting of new commercial hazardous waste management facility	New land based units are prohibited if they cannot demonstrate the technical practicability of a corrective action program at the site, based on the availability of current or new and innovative technologies that could practicably achieve groundwater remediation. The demonstration shall specify how a corrective action response will be effectively implemented to remediate a release to groundwater within the facility property boundary and shall illustrate all the factors that are necessary to be in compliance with Rule 0400-12-01-.06(6)	Construction of a new commercial hazardous waste management facility – relevant and appropriate	TDEC 0400-12-02-.03(2)(e)(1)(i)(III)
Siting requirements for a TSCA Landfill	Shall be located in thick, relatively impermeable formations such as large area clay pans. Where this is not possible, the soil shall have a high clay and silt content with the following parameters: (i) In place soil thickness, 4-ft or compacted soil liner thickness, 3 ft; (ii) Permeability (cm/sec), equal to or less than 1×10^{-7} ; (iii) Percent soil passing No. 200 Sieve, >30; (iv) Liquid Limit, >30; and (v) Plasticity Index > 15.	Construction of a TSCA landfill— applicable	40 CFR 761.75(b)(1)
	The landfill must be located above the historical high groundwater table. Floodplains, shorelands and groundwater recharge areas shall be avoided. The site shall have monitoring wells and leachate collection. There shall be no hydraulic connection between the site and standing or flowing surface water. The bottom of the landfill liner system or natural in-place soil barrier shall be at least 50 ft from the historical high water table.	Construction of a TSCA chemical waste landfill— applicable	40 CFR 761.75(b)(3)

Table G-4. Action-specific ARARs and TBC Guidance (Siting Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	The landfill site shall be located in an area of low to moderate relief to minimize erosion and to help prevent landslides or slumping.		40 CFR 761.75(b)(5)
Siting requirements and performance objectives for LLW disposal facility	Land disposal facilities must be sited, designed, operated, closed and controlled after closure so that reasonable assurance exists that exposures to humans are within the limits established in the performance objectives.	Construction of a LLW disposal facility— relevant and appropriate	TDEC 0400-20-11-.16(1)
	Stability of the site after closure. The disposal facility must be sited, designed, used, operated and closed to achieve long-term stability of the disposal site and to eliminate to the extent practicable the need for ongoing active maintenance of the disposal site following closure so that only surveillance, monitoring or minor custodial care are required.		TDEC 0400-20-11-.16(5)
	Disposal site shall be capable of being characterized, modeled, analyzed and monitored.		TDEC 0400-20-11-.17(1)(b)
	Within the region where the facility is to be located, a disposal site should be selected so that projected population growth and future developments are not likely to affect the ability of the disposal facility to meet performance objectives.		TDEC 0400-20-11-.17(1)(c)
	Areas must be avoided having known natural resources which, if exploited, would result in failure of the cell to meet performance objectives.		TDEC 0400-20-11-.17(1)(d)
	Disposal site must be generally well drained and free of areas of flooding and frequent ponding, and waste disposal shall not take place in a 100- year floodplain or wetland.		TDEC 0400-20-11-.17(1)(e)
	Upstream drainage area must be minimized to decrease the amount of runoff which could erode or inundate the disposal unit.		TDEC 0400-20-11-.17(1)(f)
	<p>The disposal site must provide sufficient depth to the water table that groundwater intrusion, perennial or otherwise, into the waste will not occur.</p> <p>If it can be conclusively shown that disposal site characteristics will result in molecular diffusion being the predominant means of radionuclide movement and the rate of movement will result in the performance objectives of Rules of the TDEC 0400-20-11-.16 being met, wastes may be disposed below the water table. In no case will waste disposal be permitted in the zone of fluctuation of the water table.</p>		TDEC 0400-20-11-.17(1)(g)

Table G-4. Action-specific ARARs and TBC Guidance (Siting Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	The hydrogeologic unit used for disposal shall not discharge groundwater to the surface within the disposal site.		TDEC 0400-20-11-.17(1)(h)
	Areas must be avoided where tectonic processes such as faulting, folding, seismic activity may occur with such frequency to affect the ability of the site to meet the performance objectives.		TDEC 0400-20-11-.17(1)(i)
	Areas must be avoided where surface geologic processes such as mass wasting, erosion, slumping, landsliding or weathering may occur with such frequency and extent to affect the ability of the disposal site to meet performance objectives or preclude defensible modeling and prediction of long-term impacts.		TDEC 0400-20-11-.17(1)(j)
	The disposal site must not be located where nearby activities or facilities could impact the site's ability to meet performance objectives or mask environmental monitoring.		TDEC 0400-20-11-.17(1)(k)

Table G-5. Action-specific ARARs and TBC Guidance (Design Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives

Action	Requirements	Prerequisite	Citation
<i>General Landfill Design</i>			
Preparedness and prevention	Facilities must be designed, constructed, maintained, and operated to prevent any unplanned release of hazardous waste or hazardous waste constituents into the environment and minimize the possibility of fire or explosion. All facilities must be equipped with communication and fire suppression equipment and undertake additional measures as specified in 40 CFR 264.30 <i>et seq.</i>	Operation of a RCRA hazardous waste facility— applicable	40 CFR 264.30-264.37 TDEC 0400-12-01-.06(3)
Site design for a LLW disposal facility	Site design features must be directed toward long-term isolation and avoidance of the need for continuing active maintenance after site closure.	Design of a LLW disposal facility— relevant and appropriate	TDEC 0400-20-11-.17(2)(a)
	Disposal site design and operation must be compatible with the disposal site closure and stabilization plan and lead to disposal site closure that provides assurance that the performance objectives will be met.		TDEC 0400-20-11-.17(2)(b)
	Disposal site must be designed to complement and improve, where appropriate, the ability of the disposal site’s natural characteristics to assure that the performance objectives will be met.		TDEC 0400-20-11-.17(2)(c)
	Covers must be designed to minimize to the extent practicable water infiltration, to direct percolating or surface water away from the disposed waste and to resist degradation by surface geologic processes and biotic activity.		TDEC 0400-20-11-.17(2)(d)
	Surface features must direct surface water drainage away from disposal units at velocities and gradients which will not result in erosion that will require ongoing active maintenance in the future.		TDEC 0400-20-11-.17(2)(e)
	Disposal site must be designed to minimize to the extent practicable the contact of water with waste during storage, the contact of standing water with waste during disposal and the contact of percolating or standing water with wastes after disposal.		TDEC 0400-20-11-.17(2)(f)
	A buffer zone of land must be maintained between any disposal unit and the disposal boundary and beneath the disposed waste. The buffer zone shall be of adequate dimensions to carry out environmental monitoring activities specified in paragraph (4) of this rule and take mitigative measures if needed.		TDEC 0400-20-11-.17(3)(h)

Table G-5. Action-specific ARARs and TBC Guidance (Design Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
<i>Landfill Liner System</i>			
Liner design requirements for a TSCA landfill	Synthetic membrane liners shall be used when the hydrologic or geologic conditions at the landfill require such in order to achieve the permeability equivalent to the soils in paragraph (b)(1) of this section. Whenever a synthetic liner is used at a landfill site, special precautions shall be taken to insure that its integrity is maintained and that it is chemically compatible with PCBs. Adequate soil underlining and cover shall be provided to prevent excessive stress or rupture of the liner. The liner must have a minimum thickness of 30 mils.	Design of a TSCA chemical waste landfill— applicable	40 CFR 761.75(b)(2)
Liner and leachate collection design for a RCRA landfill	The owner or operator of a landfill unit on which construction commences after January 29, 1992 must install two or more liners and a leachate collection and removal system above and between such liners.	Design of a RCRA landfill— applicable	40 CFR 264.301(c) TDEC 0400-12-01-.06(14)(b)(3)
Liner system for RCRA landfill	<p>(i) The liner system must include:</p> <p>A. A top liner, designed and constructed of materials (e.g., geomembrane) to prevent the migration of hazardous constituents into the liner during active life and the post closure period; and</p> <p>B. A composite bottom liner, consisting of at least two components. The upper component must be designed and constructed of materials (e.g., a geomembrane) to prevent the migration of hazardous constituents into this component during the active life and post-closure care period. The lower component must be designed and constructed of materials to minimize the migration of hazardous constituents if a breach in the upper component were to occur. The lower component must be constructed of at least 3 feet (91 cm) of compacted soil material with a hydraulic conductivity of no more than 1×10^{-7} cm/sec.</p> <p>(ii) Liners must comply with paragraphs (a)(1)(i), (ii), and (iii) of this section.</p>		40 CFR 264.301(c)(1) TDEC 0400-12-01-.06(14)(b)(3)(i)(l)

Table G-5. Action-specific ARARs and TBC Guidance (Design Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
Liner for a RCRA landfill	<p>A liner that is designed, constructed, and installed to prevent any migration of wastes out of the landfill to the adjacent subsurface soil or groundwater or surface water at any time during the active life (including the closure period) of the landfill. The liner must be constructed of materials that prevent wastes from passing into the liner during the active life of the facility. The liner must be:</p> <ul style="list-style-type: none"> (i) Constructed of materials that have appropriate chemical properties and sufficient strength and thickness to prevent failure due to pressure gradients, physical contact with the waste or leachate to which they are exposed, climatic conditions, or stress from installation or daily operation; (ii) Placed on a foundation or base capable of supporting the liner and resistance to the pressure gradients above and below the liner to prevent failure of the liner due to settlement, compression or uplift; and (iii) Installed to cover all surrounding earth likely to be in contact with waste or leachate. 		40 CFR 264.301(a)(1) TDEC 0400-12-01-.06(14)(b)1(i)
Facility design, construction	<p>Underlying the liners shall be a geologic buffer which shall have:</p> <ul style="list-style-type: none"> (i) A maximum hydraulic conductivity of 1.0×10^{-5} cm/s and measures at least ten (10) feet from the bottom of the liner to the seasonal high water table of the uppermost unconfined aquifer or top of the formation of a confined aquifer, or (ii) Have a maximum hydraulic conductivity of 1.0×10^{-6} cm/s and measure not less than five (5) feet from the bottom of liner to the seasonal high water table of the uppermost unconfined aquifer or the top of the formation of a confined aquifer, or (iii) Other equivalent or superior protection as defined in subpart (ii) of this part. 	Design and construction of a solid waste landfill— relevant and appropriate	TDEC 0400-11-01-.04(4)(a)(2)
Leachate collection and removal system	<p>Must be designed, constructed, operated, and maintained to collect and remove leachate from the landfill during the active life and post closure period and ensure that the leachate depth over the liner does not exceed 30 cm. The leachate collection and removal system must comply with paragraphs (c)(3)(iii) and (iv) of this section.</p>	Design of a RCRA landfill— applicable	40 CFR 264.301(c)(2) TDEC 0400-12-01-.06(14)(b)1(ii)
Leak detection system	<p>The leachate collection and removal system between the liners, and immediately above the bottom composite liner in the case of multiple leachate collection and removal systems, is also a leak detection system. This leak detection system must be capable of detecting, collecting, and removing leaks of hazardous constituents at the earliest practicable time through all areas of the top liner likely to be exposed to waste or leachate during the active life and post-closure care period. The requirements for a leak detection system in this paragraph are satisfied by installation of a system that is, at a minimum:</p> <ul style="list-style-type: none"> (i) Constructed with a bottom slope of one percent or more; (ii) Constructed of granular drainage materials with a hydraulic conductivity of 		40 CFR 264.301(c)(3) TDEC 0400-12-01-.06(14)(b)3(iii)

Table G-5. Action-specific ARARs and TBC Guidance (Design Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<p>1×10⁻² cm/sec or more and a thickness of 12 inches (30.5 cm) or more; or constructed of synthetic or geonet drainage materials with a transmissivity of 3×10⁻⁵ m²/sec or more;</p> <p>(iii) Constructed of materials that are chemically resistant to the waste managed in the landfill and the leachate expected to be generated, and of sufficient strength and thickness to prevent collapse under the pressures exerted by overlying wastes, waste cover materials, and equipment used at the landfill;</p> <p>(iv) Designed and operated to minimize clogging during the active life and post-closure care period; and</p> <p>(v) Constructed with sumps and liquid removal methods (e.g., pumps) of sufficient size to collect and remove liquids from the sump and prevent liquids from backing up into the drainage layer. Each unit must have its own sump(s). The design of each sump and removal system must provide a method for measuring and recording the volume of liquids present in sump and of liquids removed.</p>		
Leak detection system action leakage rate	<p>(a) The action leakage rate is the maximum design flow rate that the leak detection system (LDS) can remove without the fluid head on the bottom liner exceeding 1 foot. The action leakage rate must include an adequate safety margin to allow for uncertainties in the design (e.g., slope, hydraulic conductivity, thickness of drainage material), construction, operation, and location of the LDS, waste and leachate characteristics, likelihood and amounts of other sources of liquids in the LDS, and proposed response actions.</p> <p>(b) To determine if the action leakage rate has been exceeded, the owner or operator must convert the weekly or monthly flow rate from the monitoring data obtained under part 264.303(c) of this paragraph to an average daily flow rate (gallons per acre per day) for each sump.</p>		40 CFR 264.302 TDEC 0400-12-01-.06(c)
<i>Storm Water Control for Landfill</i>			
Run-on/runoff control systems	Run-on control system must be capable of preventing flow onto the active portion of the landfill during peak discharge from a 25-year storm event.	Design of a RCRA landfill— applicable	40 CFR 264.301(g) TDEC 0400-12-01-.06(14)(b)(7)
	Run-off management system must be able to collect and control the water volume from a runoff resulting from a 24-hour, 25-year storm event.		40 CFR 264.301(h) TDEC 0400-12-01-.06(14)(b)(8)
	<p>If the landfill site is below the 100-year floodwater elevation, the operator shall provide surface water diversion dikes around the perimeter of the landfill site with a minimum height equal to two feet above the 100-year floodwater elevation.</p> <p>If the landfill site is above the 100-year floodwater elevation, the operators shall provide diversion structures capable of diverting all of the surface water runoff from a 24-hour, 25-year storm.</p>	Design of a TSCA landfill— applicable	40 CFR 761.75(b)(4)(i) and (ii)

Table G-5. Action-specific ARARs and TBC Guidance (Design Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
<i>RCRA Tank System and Impoundment Designs</i>			
Design of a RCRA Tank System	Must prepare an assessment attesting that the tank system design has sufficient structural integrity and is acceptable for the storing/treating of hazardous waste. The assessment must include the information specified in 40 CFR 264.192(a)(1)-(5) [TDEC 0400-12-01-.06(10)(c)(1)-(5)].	Storage of RCRA hazardous waste in a new tank system— relevant and appropriate	40 CFR 264.192(a) TDEC 0400-12-01-.06(10)(c)(1)
	Ancillary equipment (i.e., piping) must be supported and protected against physical damage and excessive stress due to settlement, vibration, expansion, or contraction.		40 CFR 264.192(e) TDEC 0400-12-01-.06(10)(c)(5)
	Must provide the degree of corrosion protection based upon the information in 40 CFR 264.192(a)(3) (TDEC 0400-12-01-.06[10][c][1][iii]) to ensure the integrity of the tank system during use. Installation of field fabricated corrosion protection system must be supervised by an independent corrosion expert.		40 CFR 264.192(f) TDEC 0400-12-01-.06(10)(c)(6)
	Must provide secondary containment in order to prevent release of hazardous waste or constituents into the environment.		40 CFR 264.193(a)(1) TDEC 0400-12-01-.06(10)(d)(1)
	Secondary containment systems must be: <ul style="list-style-type: none"> • Designed, installed, and operated to prevent any migration of wastes or accumulated liquid out of the system to the soil, groundwater, or surface water at any time during the use of the tank system; and • Capable of detecting and collecting releases and accumulated liquids until the collected material is removed. 		40 CFR 264.193(b) TDEC 0400-12-01-.06(10)(d)(2)

Table G-5. Action-specific ARARs and TBC Guidance (Design Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<p>Secondary containment systems must be at a minimum:</p> <ul style="list-style-type: none"> • Constructed of or lined with materials that are compatible with the wastes(s) to be placed in the tank system and must have sufficient strength and thickness to prevent failure owing to pressure gradients (including static head and external hydrological forces), physical contact with the waste to which it is exposed, climatic conditions, and the stress of daily operation (including stresses from nearby vehicular traffic). • Placed on a foundation or base capable of providing support to the secondary containment system, resistance to pressure gradients above and below the system, and capable of preventing failure due to settlement, compression, or uplift; • Provided with a leak-detection system that is designed and operated so that it will detect the failure of either the primary or secondary containment structure or the presence of any release of hazardous waste or accumulated liquid in the secondary containment system within 24 hours, or at the earliest practicable time if the owner or operator can demonstrate to the Regional Administrator that existing detection technologies or site conditions will not allow detection of a release within 24 hours; and • Sloped or otherwise designed or operated to drain and remove liquids resulting from leaks, spills, or precipitation. Spilled or leaked waste and accumulated precipitation must be removed from the secondary containment system within 24 hours, or in as timely a manner as is possible to prevent harm to human health and environment, if the owner or operator can demonstrate to the Regional Administrator that removal of released waste or accumulated precipitation cannot be accomplished within 24 hours. 		<p>40 CFR 264.193(c) TDEC 0400-12-01-.06(10)(d)(3)</p>
	<p>Secondary containment for tanks must include one or more of the following devices:</p> <ul style="list-style-type: none"> • a liner (external to the tank); • a vault; • a double-walled tank; or • an equivalent device as approved by the EPA. 		<p>40 CFR 264.193(d) TDEC 0400-12-01-.06(10)(d)(4)</p>

Table G-5. Action-specific ARARs and TBC Guidance (Design Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<p>External liner systems must be:</p> <ul style="list-style-type: none"> • designed and operated to contain 100 percent of the capacity of the largest tank within its boundary; • designed or operated to prevent run-on or infiltration of precipitation into the secondary containment system unless the collection system has sufficient excess capacity to contain run-on or infiltration. (Such additional capacity must be sufficient to contain precipitation from a 25 year, 24-hour rainfall event); • free of cracks or gaps; and • designed and installed to surround the tank completely and to cover all surrounding earth likely to come into contact with the waste if the waste is released from the tank(s) (i.e., capable of preventing lateral as well as vertical migration of the waste). 		<p>40 CFR 264.193(e)(1) TDEC 0400-12-01-.06(10)(d)(5)(i)</p>
	<p>Vault system must be:</p> <ul style="list-style-type: none"> • designed or operated to contain 100 percent of the capacity of the largest tank within its boundary; • designed or operated to prevent run-on or infiltration of precipitation into the secondary containment system unless the collection system has sufficient excess capacity to contain run-on or infiltration. (Such additional capacity must be sufficient to contain precipitation from a 25 year, 24-hour rainfall event); • constructed of chemical-resistant water stops in all joints (if any); • provided with an impermeable interior coating or lining that is compatible with the stored waste and that will prevent migration of the waste into the concrete; • provided with a means to protect against formation of and ignition of vapors within the vault if the waste being stored or treated meets the definition of ignitable or reactive waste under 40 CFR 261.21 or 261.23; and • provided with an exterior moisture barrier or otherwise designed or operated to prevent migration of moisture into the vault if the vault is subject to hydraulic pressure. 		<p>40 CFR 264.193(e)(2) TDEC 0400-12-01-.06(10)(d)(5)(ii)</p>
	<p>Double-walled tanks must be:</p> <ul style="list-style-type: none"> • designed as an integral structure (i.e., an inner tank completely enveloped within and outer shell) so that any release from the inner tank is contained by the outer shell; • protected, if constructed of metal, from both corrosion of the primary tank interior and of the external surface of the outer shell; and • provided with a built-in continuous leak detection system capable of detecting a release within 24 hours, or at the earliest practicable time. 		<p>40 CFR 264.193(e)(3) TDEC 0400-12-01-.06(10)(d)(5)(iii)</p>

Table G-5. Action-specific ARARs and TBC Guidance (Design Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<p>Ancillary equipment must be provided with secondary containment (e.g., trench, jacketing, double-walled piping) that meets the requirements of 40 CFR 264.193(b) and (c) (TDEC 0400-12-01-.06[10][d][2] and [3]) except for:</p> <ul style="list-style-type: none"> • aboveground piping (exclusive of flanges, joints, valves, and other connections) that are visually inspected for leaks on a daily basis; • welded flanges, welded joints and welded connections, that are visually inspected for leaks on a daily basis; • seamless or magnetic coupling pumps and seal-less valves, that are visually inspected for leaks on a daily basis; and • pressurized aboveground piping systems with automatic shut-off devices (e.g., excess flow check valves, flow metering shutdown devices, loss of pressure actuated shut-off devices) that are visually inspected for leaks on a daily basis. 		<p>40 CFR 264.193(f) TDEC 0400-12-01-.06(10)(d)(6)</p>
Design and installation of a RCRA surface impoundment	Must install a liner system consisting of two or more liners and a leachate collection and removal system, constructed in accordance with 40 CFR 264.221(c)(1)-(4) (TDEC 0400-12-01-.06[11][b][3][i]-[iv]).	Storage of RCRA hazardous waste in a new surface impoundment— relevant and appropriate	40 CFR 264.221(c) TDEC 0400-12-01-.06(11)(b)(3)
	Must implement a leak detection system capable of detecting, collecting and removing leaks of hazardous constituents from all areas of the top liner during the active life and post-closure care period.		40 CFR 264.221(c)(2) TDEC 0400-12-01-.06(11)(b)(3)(ii)
	Must design, construct and maintain dikes with sufficient structural integrity to prevent massive failure.		40 CFR 264.221(h) TDEC 0400-12-01-.06(11)(b)(8)
	Alternative design practices to those in 40 CFR 264.221(c) (TDEC 0400-12-01-.06[11][b][3]) may be approved by the Regional Administrator.		40 CFR 264.221(d) TDEC 0400-12-01-.06(11)(b)(4)
Design and operation of a RCRA container storage area	<p>Storage areas that store containers holding only wastes that do not contain free liquids need not have a containment system defined by paragraph (b) of this section, except as provided by paragraph (d) of this section or provided that:</p> <ol style="list-style-type: none"> (1) Area must be sloped or otherwise designed and operated to drain liquid from precipitation, or (2) The containers must be elevated or otherwise protected from contact with accumulated liquid. 	Storage of RCRA hazardous waste in containers that do not contain free liquids— applicable	40 CFR 264.175(c) TDEC 0400-12-01-.06(9)(f)(3)

Table G-5. Action-specific ARARs and TBC Guidance (Design Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<p>Area must have a containment system designed and operated in accordance with 40 CFR 264.175(b) as follows:</p> <ul style="list-style-type: none"> • a base must underlie the containers which is free of cracks or gaps and is sufficiently impervious to contain leaks, spills and accumulated precipitation until the collected material is detected and removed; • base must be sloped or the containment system must be otherwise designed and operated to drain and remove liquids resulting from leaks, spills or precipitation, unless the containers are elevated or are otherwise protected from contact with accumulated liquids; • must have sufficient capacity to contain 10 percent of the volume of containers or volume of largest container, whichever is greater; • run-on into the system must be prevented unless the collection system has sufficient capacity to contain any run-on which might enter the system along with volume required for containers immediately above; and • spilled or leaked waste and accumulated precipitation must be removed from the sump or collection area in a timely manner as or necessary to prevent overflow of the collection system. 	<p>Storage in Containers: Storage of RCRA hazardous waste with free liquids or Storage of waste codes F020, F021, F022, F023, F026 and F027—applicable</p>	<p>40 CFR 264.175(a), (b), and (d) TDEC 0400-12-01-.06(9)(f)</p>

Table G-6. Action-specific ARARs and TBC Guidance (Construction Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives

Action	Requirements	Prerequisite	Citation
Pre-construction activities	Prior to excavation, all bore holes drilled or dug during subsurface investigation of the site, piezometers, and abandoned wells which are either in or within 100 feet of the areas to be filled must be backfilled with a bentonite slurry or other sealant approved by the Commissioner to an elevation at least ten feet greater than the elevation of the lowest point of the landfill base (including any liner), or to the ground surface if the site will be excavated less than ten feet below grade.	Construction of a solid waste disposal facility— relevant and appropriate	TDEC 0400-11-01-.04(2)(1)
Activities causing fugitive dust emissions	Shall take reasonable precautions to prevent particulate matter from becoming airborne. Reasonable precautions shall include, but are not limited to the following:	Use, construction, alteration, repair or demolition of a building, or appurtenances or a road or the handling, transport or storage of material— applicable	TDEC 1200-3-8-.01(1)
	Use, where possible, of water or chemicals for control of dust in demolition of existing buildings or structures, construction operations, grading of roads, or the clearing of land;		TDEC 1200-3-8-.01(1)(a)
	Application of asphalt, oil, water, or suitable chemicals on dirt roads, materials stock piles, and other surfaces which can create airborne dusts;		TDEC 1200-3-8-.01(1)(b)
	Shall not cause or allow fugitive dust to be emitted in such a manner to exceed 5 minute/hour or 20 minute/day beyond property boundary lines on which emission originates.		TDEC 1200-3-8-.01(2)

Table G-6. Action-specific ARARs and TBC Guidance (Construction Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
Activities causing stormwater runoff (e.g., clearing, grading, excavation)	<p>Implement good construction management techniques (including sediment and erosion, vegetative controls, and structural controls) in accordance with the substantive requirements of General Permit No. TNR10-0000 and TNR05-0000, to ensure stormwater discharge is properly managed and:</p> <ul style="list-style-type: none"> • does not violate water quality criteria as stated in TDEC 0400-40-03-.03, including, but not limited to, prevention of discharge that cause a condition in which visible solids, bottom deposits, or turbidity impairs the usefulness of waters of the state for any designated uses for that water body by TDEC 0400-40-04; • does not contain distinctly visible floating scum, oil, or other matter; • does not cause an objectionable color contrast in the receiving stream; and • results in no materials in concentrations sufficient to be hazardous or otherwise detrimental to humans, livestock, wildlife, plant life, or fish and aquatic life in the receiving stream. • Discharges that would cause measurable degradation of waters with unavailable parameters are not authorized. To be eligible to obtain and maintain coverage, must satisfy, at a minimum, the following additional requirements for discharges into waters with unavailable parameters for siltation and habitat alterations due to in-channel erosion: <ul style="list-style-type: none"> ○ Measures used at the site must be designed to control stormwater runoff generated by a 5-year, 24-hour storm event at a minimum. ○ Additional physical or chemical treatment of stormwater runoff, such as use of treatment chemicals, may be necessary to minimize the amount of sediment being discharged when clay and other fine particle soils are found on sites. 	Stormwater discharges associated with construction activities that disturb ≥ 1 acre total— relevant and appropriate	TCA 69-3-108(1) Tennessee General Permit No. TNR10-0000 (effective October 1, 2016) (TBC) Tennessee General Permit No. TNR10-0000, Sections 5.3.2 and 5.4.1
Activities causing storm water runoff	Shall develop and implement storm water management controls to insure compliance with the terms and conditions of <i>General Permit No. TNR050000</i> (“Stormwater Multi-Sector General Permit for Industrial Activities”) or any applicable site-specific permit.	Existing and new stormwater discharges associated with industrial activity— applicable	TCA 69-3-108(e) through (j) TDEC 0400-40-10-.03(2)(a) <i>General Permit No. TNR05-0000</i> , Sector K (effective April 15, 2015) (TBC)
	Shall develop and maintain a storm water pollution prevention/control plan prepared in accordance with good engineering practices and with the factors outlined in 40 CFR 125.3(d)(2) or (3) as appropriate and any additional requirements listed in Part XI for the particular sector of industrial activity. The plan shall identify potential sources of pollution that may reasonably be expected to affect the quality of storm water discharges associated with industrial activity.		<i>General Permit No. TNR050000</i> , Section 4 (TBC)

Table G-6. Action-specific ARARs and TBC Guidance (Construction Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	Storm water pollution prevention plans shall include, at a minimum, the items identified in <i>General Permit No. TNR050000 Sector K.3</i> , including a description of potential pollution sources, storm water management measures and controls, preventive maintenance, spill prevention and response procedures, and sediment and erosion controls.	Storm water discharges associated with industrial activity at hazardous waste treatment, storage or disposal facilities— TBC	<i>General Permit No. TNR050000 Sector K.3 (TBC)</i>
	Shall monitor at least annually the identified storm water outfalls in accordance with the monitoring requirements specified in <i>General Permit No. TNR050000 Sector K.5</i> and the parameters listed in Table K-1 (effluent limitations in 40 CFR 445, Subpart A) of <i>General Permit No. TNR050000 Sector K</i> , as appropriate [except for landfills operated in conjunction with other industrial or commercial operations when landfill only receives wastes generated by industrial or commercial operation directly associated with the landfill (i.e., “captive landfills”)]. Sampling waivers are available under the conditions specified in <i>General Permit No. TNR050000 Sector K.5.1.3</i> .		<i>General Permit No. TNR050000 Sector K.5 (TBC)</i>
Construction quality assurance	During construction or installation, liners and cover systems must be inspected for uniformity, damage and imperfections (e.g., holes, cracks, thin spots, etc.). Immediately after construction or installation: (1) Synthetic liners and covers must be inspected to ensure tight seams and joints and the absence of tears, punctures, or blisters; and (2) Soil-based and admixed liners and covers must be inspected for imperfections including lenses, cracks, channels, root holes, or other structural non-uniformities that may cause an increase in the permeability of the liner or cover.	Construction of a RCRA landfill— applicable	40 CFR 264.303(a) TDEC 0400-12-01-.06(14)(d)(1)
Construction of new outfall structure for discharge of wastewater	Construction, maintenance, repair, rehabilitation or replacement of intake and outfall structures shall be carried out in such a way that work: <u>Special Conditions</u> <ul style="list-style-type: none"> • Shall be located and oriented such as to avoid permanent alteration or damage to the integrity of the stream channel including the opposite stream bank. Alignment of the outfall structure (except for diffusers) should be as parallel to the stream flow as is practicable, with the discharge pointed downstream. Diffusers may be placed perpendicular to stream flow for more complex mixing. • Intake and outfall structures shall be designed to minimize harm and prevent impoundment of normal or base flows. • Velocity dissipation devices shall be placed as needed at discharge locations to provide a non-erosive velocity from the structure. • Headwalls, bank stabilization materials, and any other hard armoring associated with the installation of each structure shall be limited to a total of 25 ft. along the receiving stream’s bank. 	Construction of intake and outfall structures in waters of the state— applicable	TCA 69-3-108(l) TDEC 0400-40-07-.01 TDEC General Permit for Construction of Intake and Outfall Structures (effective April 7, 2015) (TBC)

Table G-6. Action-specific ARARs and TBC Guidance (Construction Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<p><u>General Conditions</u></p> <ul style="list-style-type: none"> Activities, either individually or cumulatively, that result in greater than <i>de minimis</i> degradation to waters of the state are not covered under this permit. Clearing, grubbing and other disturbances to riparian vegetation shall be kept at the minimum necessary for slope construction and equipment operations. Unnecessary riparian vegetation removal, including trees, is prohibited. Native riparian vegetation must be reestablished after work is completed. Non-native, non-invasive annuals may be used as cover crops until native species are established. Coverage under this permit does not serve to waive any local riparian buffer protection requirement, and permittees are responsible for obtaining any necessary local approval. 		
	<ul style="list-style-type: none"> Widening of the stream channel as a result of this activity is prohibited. Activity may not result in a disruption or barrier to the movement of fish and aquatic life. Activities that directly impact wetlands, or impair surface water flow into or out of any wetland area are not covered under this permit. 		
	<ul style="list-style-type: none"> Activities occurring in known or likely habitat of state or federally listed threatened, endangered, deemed in need of management, or species of special concern may not be authorized without prior coordination with the TWRA and TDEC Division of Natural Areas to determine if any special conditions are required to avoid and/or minimize harm to the listed species or their habitat. Adverse effects to federally listed threatened and endangered species are not permitted without prior authorization from the U.S. FWS. 		
	<ul style="list-style-type: none"> Backfill activities must be accomplished in a manner that stabilizes the streambed and banks to prevent erosion. All contours must be returned to pre-project conditions to the extent practicable and completed activities may not disrupt or impound stream flow. 		
	<ul style="list-style-type: none"> Use of monofilament-type erosion control netting or blanket is prohibited. This permit does not authorize impacts to cultural, historic or archaeological features or site. This permit does not authorize access to private property. Arrangements concerning the use of private property shall be made with the landowner. 		
	<ul style="list-style-type: none"> Where practicable, all activities shall be conducted in the dry. All surface water flowing towards this work shall be diverted using cofferdams and/or berms constructed of sandbags, clean rock (containing no fines or soils), steel sheeting, or other non-erodible, non-toxic material. All such diversion materials shall be 		

Table G-6. Action-specific ARARs and TBC Guidance (Construction Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	removed upon completion of work.		
	<ul style="list-style-type: none"> All activities must be carried out in such a manner as will prevent violations of water quality criteria as stated in TDEC 0400-40-03-.03. This includes, but is not limited to, the prevention of any discharge or use of materials that may be harmful to humans, terrestrial or aquatic life, or causes a condition in which visible solids, bottom deposits, or turbidity impairs the designated uses of waters of the state. 		
	<ul style="list-style-type: none"> Erosion prevention and sediment control measures must be in place and functional before earth moving operations begin, and shall be designed according to TDEC's <i>Erosion and Sediment Control Handbook</i>. Permanent vegetative stabilization using native species of all disturbed areas in or near the stream channel must be initiated within 15 days of project completion. Non-native, non-invasive annuals may be used as cover crops until native species can be established. 		
	<ul style="list-style-type: none"> Stream beds must not be used as linear transportation routes for construction equipment. Temporary stream crossings shall be limited to one point in the construction area and erosion control measures shall be utilized where stream bank vegetation is disturbed. The crossing shall be constructed so that stream or wetland flow is not obstructed. Following construction, all materials used for the temporary crossing shall be removed and disturbed streambanks shall be restored and stabilized if needed. 		
Pre-operation/operation of a RCRA tank system (tanks and piping)	Prior to use, must ensure that proper handling procedures are adhered to in order to prevent damage to the system during installation.		40 CFR 264.192(b) TDEC 0400-12-01-.06(10)(c)(2)
	Prior to use, must inspect the system for the presence of weld breaks, punctures, scrapes of protective coatings, cracks, corrosion, other structural damage, or inadequate construction/installation. All discrepancies must be remedied before the system is covered, enclosed or placed in use.		40 CFR 264.192(b)(1)-(6) TDEC 0400-12-01-.06(10)(c)(2)(i)-(vi)
	Prior to use, tanks and ancillary equipment must be tested for tightness. If a tank system is found not to be tight, all repairs necessary to remedy the leak(s) must be performed prior to the system being placed into use.		40 CFR 264.192(d) TDEC 0400-12-01-.06(10)(c)(4)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives

Action	Requirements	Prerequisite	Citation
<i>Emissions and Effluents</i>			
Control of air emissions from an above-grade RCRA tank system	The requirements of 40 CFR 264 Subpart CC do not apply to a waste management unit that is used solely for on-site treatment or storage of hazardous waste that is generated as a result of implementing remedial activities required under CERCLA authorities.	Storage of RCRA hazardous waste in a new tank system— relevant and appropriate	40 CFR 264.1080(b)(5) TDEC 0400-12-01-.32(a)(2)(v)
Control of emissions from a WWTU treatment system	On-site remediation and treatment of contaminated water using air strippers is an exempted air contaminant source provided the emissions are no more than 5 tons per year of any regulated pollutant that is not a hazardous air pollutant and less than 1,000 pounds per year of each hazardous air pollutant.	Emissions of air pollutants from new air contaminant sources— applicable	TDEC 1200-03-09-.04(4)(d)(24)
Activities causing stormwater runoff (e.g., during operations)	Shall develop and implement storm water management controls to insure compliance with the terms and conditions of <i>General Permit No. TNR050000</i> (“Stormwater Multi-Sector General Permit for Industrial Activities”) or any applicable site-specific permit and with TDEC 0400-40-10.03(2)(c).	Storm water discharges associated with industrial activity— applicable	TCA 69-3-108(1) General Permit No. TNR05-0000, Sector K (effective June 1, 2009) (TBC guidance)
	Shall develop and maintain a storm water pollution prevention/control plan prepared in accordance with good engineering practices and with the factors outlined in 40 CFR 125.3(d)(2) or (3) as appropriate and any additional requirements listed in Part XI for the particular sector of industrial activity. The plan shall identify potential sources of pollution that may reasonably be expected to affect the quality of storm water discharges associated with industrial activity.		General Permit No. TNR050000, Section 4
	Storm water pollution prevention plans shall include, at a minimum, the items identified in <i>General Permit No. TNR050000 Sector K.3</i> , including a description of potential pollution sources, storm water management measures and controls, preventive maintenance, spill prevention and response procedures, and sediment and erosion controls.	Storm water discharges associated with industrial activity at hazardous waste treatment, storage or disposal facilities— TBC	General Permit No. TNR050000 Sector K.3
	Shall monitor at least annually the identified storm water outfalls in accordance with the monitoring requirements specified in General Permit No. TNR050000 Sector K.5 and the parameters listed in Table K-1 of General Permit No. TNR050000 Sector K, as appropriate. Sampling waivers are available under the conditions specified in General Permit No. TNR050000 Sector K.5.1.3.		General Permit No. TNR050000 Sector K.5
<i>Secondary Waste and Waste Acceptance Criteria Attainment</i>			
Characterization of solid waste (e.g., contaminated PPE, equipment, spent filters)	Must determine if waste is hazardous waste or if waste is excluded under 40 CFR 261.4; and	Generation of solid waste as defined in 40 CFR 261.2, and which is not excluded under 40 CFR 261.4(a) — applicable	40 CFR 262.11(a) TDEC 0400-12-01-.03(1)(b)(1)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	Must determine if waste is listed under Subpart D of 40 CFR Part 261; or		40 CFR 262.11(b) TDEC 0400-12-01-.03(1)(b)(2)
	Must characterize waste by using prescribed testing methods or applying generator knowledge based on information regarding material or processes used.		40 CFR 262.11(c) TDEC 0400-12-01-.03(1)(b)(3)
Characterization of hazardous waste	If waste is determined to be hazardous, must refer to Parts 261, 262, 264, 266, 268, and 273 of Title 40 for possible exclusions or restrictions pertaining to management of the specific waste.	Generation of RCRA hazardous waste for storage, treatment or disposal— applicable	40 CFR 262.11(d) TDEC 0400-12-01-.03(1)(b)(4)
	Must obtain a detailed chemical and physical analysis of a representative sample of the waste(s) which at a minimum contains all the information which must be known to treat, store, or dispose of the waste in accordance with 40 CFR 264 and 268.		40 CFR 264.13(a)(1) TDEC 0400-12-01-.06(2)(d)(1)
	Must determine if the waste meets the treatment standards in 40 CFR 268.40, 268.45, or 268.49 by testing in accordance with prescribed methods or use of generator knowledge of waste.		40 CFR 268.7(a) TDEC 0400-12-01-.10(1)(g)(1)
	Must determine each EPA Hazardous Waste Number (Waste Code) to determine the applicable treatment standards under 40 CFR 268.40 et seq.		40 CFR 268.9(a) TDEC 0400-12-01-.10(1)(i)(1)
	Must determine the underlying hazardous constituents (as defined in 40 CFR 268.2[i]) in the waste.	Generation of RCRA characteristically hazardous waste (and is not D001 non-wastewaters treated by CMBST, RORGS, or POLYM of Section 268.42 Table 1) for storage, treatment or disposal— applicable	40 CFR 268.9(a); TDEC 0400-12-01-.10(1)(i)(1)
Management of hazardous waste on site	A generator who treats, stores, or disposes of hazardous waste on-site must comply with the applicable [substantive] standards and requirements set forth in 40 CFR parts 264, 265, 266, 268, and 270.	Generation of RCRA hazardous waste for storage, treatment or disposal on-site— applicable if secondary wastes are determined to be hazardous	40 CFR 262.10, Note 2 TDEC 0400-12-01-.03(1)(a)(3)
Temporary storage of hazardous waste in containers on-site – “Satellite Accumulation Area”	A generator may accumulate as much as 55 gal. of hazardous waste at or near any point of generation where wastes initially accumulate which is under the control of the operator of the process generating the waste provided that he: <ul style="list-style-type: none"> • complies with 40 CFR 265.171, 265.172 and 265.173(a); and 	Accumulation of 55 gal. or less of RCRA hazardous waste at or near any point of generation— applicable	40 CFR 262.34(c)(1)(i) TDEC 0400-12-01-.03(4)(e)(5)(i)(I)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<ul style="list-style-type: none"> container is be marked with the words “Hazardous Waste” or with other words that identify contents. 		40 CFR 262.34(c)(1)(ii) TDEC 0400-12-01-.03(4)(e)(5)(i)(II)
Temporary storage of hazardous waste in containers on-site – “90-Day Storage Area”	<p>A generator may accumulate hazardous waste at the facility provided that:</p> <ul style="list-style-type: none"> the waste is placed in containers that comply with Subparts I, AA, BB, and CC of 40 CFR 265; and 	Accumulation of RCRA hazardous waste on-site as defined in 40 CFR 260.10— applicable	40 CFR 262.34(a)(1)(i) TDEC 0400-12-01-.03(4)(e)(2)(i)(I)
	<ul style="list-style-type: none"> container is marked with the date upon which each period of accumulation begins and is visible for inspection; and 		40 CFR 262.34(a)(2) TDEC 0400-12-01-.03(4)(e)(2)(ii)
	<ul style="list-style-type: none"> container is marked with the words “Hazardous Waste” 		40 CFR 262.34(a)(3) TDEC 0400-12-01-.03(4)(e)(2)(iii)
Use and management of hazardous waste in containers	If container is not in good condition (e.g., severe rusting, structural defects) or if it begins to leak, must transfer waste into container in good condition.	Storage of RCRA hazardous waste in containers— applicable	40 CFR 264.171 TDEC 0400-12-01-.06(9)(b)
	Use container made or lined with materials compatible with waste to be stored so that the ability of the container is not impaired.		40 CFR 264.172 TDEC 0400-12-01-.06(9)(c)
	Container holding hazardous waste must always be kept closed during storage, except to add/remove waste.		40 CFR 264.173(a) TDEC 0400-12-01-.06(9)(d)
	Container holding hazardous waste must not be opened, handled, or stored in a manner which may rupture the container or cause it to leak.		40 CFR 264.173(b) TDEC 0400-12-01-.06(9)(d)
Operation of a RCRA container area	Area must be sloped or otherwise designed and operated to drain liquid from precipitation, or containers must be elevated or otherwise protected from contact with accumulated liquid.	Storage in containers of RCRA hazardous waste that do not contain free liquids— applicable	40 CFR 264.175(c) TDEC 0400-12-01-.06(9)(f)(3)
Storage of RCRA hazardous waste with free liquids in containers	Area must have a containment system designed and operated in accordance with 40 CFR 264.175(b) as follows:	Storage of RCRA hazardous waste with free liquids or storage of waste codes F020, F021, F022, F023, F026 and F027 that do not contain free liquids in containers— applicable	40 CFR 264.175(a) and (d) TDEC 0400-12-01-.06(9)(f)(1) – (2)
	<ul style="list-style-type: none"> a base must underlie the containers which is free of cracks or gaps and is sufficiently impervious to contain leaks, spills and accumulated precipitation until the collected material is detected and removed; 		40 CFR 264.175(b)(1) TDEC 0400-12-01-.06(9)(f)(2)(i)
	<ul style="list-style-type: none"> base must be sloped or the containment system must be otherwise designed and operated to drain and remove liquids resulting from leaks, spills or precipitation, unless the containers are elevated or are otherwise protected from contact with accumulated liquids; 		40 CFR 264.175(b)(2) TDEC 0400-12-01-.06(9)(f)(2)(ii)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<ul style="list-style-type: none"> must have sufficient capacity to contain 10 percent of the volume of containers or volume of largest container, whichever is greater; 		40 CFR 264.175(b)(3) TDEC 0400-12-01-.06(9)(f)(2)(iii)
	<ul style="list-style-type: none"> run-on into the system must be prevented unless the collection system has sufficient capacity to contain any run-on which might enter the system, along with the volume required for containers as listed immediately above; and 		40 CFR 264.175(b)(4) TDEC 0400-12-01-.06(9)(f)(2)(iv)
	<ul style="list-style-type: none"> spilled or leaked waste and accumulated precipitation must be removed from the sump or collection area in as timely a manner as is necessary to prevent overflow of the collection system. 		40 CFR 264.175(b)(5) TDEC 0400-12-01-.06(9)(f)(2)(v)
Characterization and management of universal waste	A large quantity handler of universal waste must manage universal waste in accordance with [substantive requirements of] 40 CFR 273 in a way that prevents releases of any universal waste or component of a universal waste to the environment.	Generation of universal waste [as defined in 40 CFR 273] for disposal— applicable	40 CFR 273 TDEC 0400-12-01-.12
	Must label or mark the universal waste to identify the type of universal waste.		40 CFR 273.34 TDEC 0400-12-01-.12(3)(e)
	A large quantity handler of universal waste must immediately contain all releases of universal wastes and other residues from universal wastes, and must determine whether any material resulting from the release is hazardous waste, and if so, must manage the hazardous waste in compliance with all applicable requirements.		40 CFR 273.37 TDEC 0400-12-01-.12(3)(h)
Disposal of universal waste	The generator of the universal waste must determine whether the waste exhibits a characteristic of hazardous waste. If it is determined to exhibit such a characteristic, it must be managed in accordance with 40 CFR 260 through 272 [TDEC 0400-1-11-.01 through .10]. If the waste is not hazardous, the generator may manage and dispose of it in any way that is in compliance with applicable federal, state, and local solid waste regulations.	Generation of universal waste [as defined in 40 CFR 273] for disposal— applicable	40 CFR 273.33 TDEC 0400-12-01-.12(3)(d)
Operation of a Subtitle D solid waste landfill	A facility must be operated and maintained in a manner to minimize litter. Fencing, diking and/or other practices shall be provided as necessary to confine solid wastes subject to dispersal. All litter must be collected for disposal in a timely manner.	Operation of a Subtitle D solid waste landfill— relevant and appropriate	TDEC 0400-11-01-.04(2)(d)
	There must be maintained on-site operating equipment capable of spreading and properly compacting the volume of solid wastes received, and capable of handling the earthwork required. Back-up equipment must be available within 24 hours of primary equipment breakdown.		TDEC 0400-11-01-.04(2)(g)
	Cover material sufficient to meet the initial and intermediate cover requirements of this rule must be available at the facility. If such material must be hauled in from off-site [<i>i.e., off of ORR</i>], at least a 30-day supply must be maintained on site at all times.		TDEC 0400-11-01-.04(2)(h)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<p>Collection and holding facilities associated with run-on and run-off control systems must be emptied or otherwise managed expeditiously after storms to maintain design capacity of the system.</p> <p>Run-on and run-off must be managed separately from leachate.</p> <p>Other control measures (e.g. temporary mulching or seeding, silt barriers) must be taken as necessary to control erosion of the site.</p>		TDEC 0400-11-01.04(2)(i)
	<p>The operator must take dust control measures as necessary to prevent dust from creating a nuisance or safety hazard to adjacent landowners or to persons engaged in supervising, operating, and using the site. The use of any dust suppressants (other than water) must be approved prior to use.</p>		TDEC 0400-11-01.04(2)(j)
	<p>There must be installed on-site a permanent benchmark (e.g., concrete marker) of known elevation.</p>		TDEC 0400-11-01.04(2)(o)
Waste handling activities at a solid waste landfill	<p>Solid waste disposal activities shall be confined to the smallest practicable area. Compaction will be performed as necessary to ensure a stable fill..</p>	Land disposal of solid waste— relevant and appropriate	TDEC 0400-11-01-.04(6)(b)(1)
	<p>Emplaced solid wastes shall be covered with soil or other material of such depths and at such intervals as is necessary to prevent fire hazards, promote a stable fill, minimize potential harmful releases of solid wastes or solid waste constituents.</p>		TDEC 0400-11-01-.04(6)(b)(2)
Management and storage of used oil	<p>Used oil generators shall not store used oil in units other than tanks, containers, or units subject to regulation under parts 264 or 265 of this chapter.</p>	Generation and storage of used oil, (as defined in 40 CFR 279.1) and possible release— applicable	40 CFR 279.22(a) TDEC 0400-12-01-.11(3)(c)(1)
	<p>Containers and aboveground tanks used to store used oil at generator facilities must be in good condition (no severe rusting, apparent structural defects or deterioration); and not leaking (no visible leaks).</p>		40 CFR 279.22(b)(1) and (2) TDEC 0400-12-01-.11(3)(c)(2)(i) and (ii)
	<p>Containers and aboveground tanks used to store used oil at generator facilities must be labeled or marked clearly with the words “Used Oil.”</p>		40 CFR 279.22(c)(1) and (2) TDEC 0400-12-01-.11(3)(c)(3)(i) and (ii)
	<p>Upon detection of a release of used oil to the environment, a generator must stop the release; contain, clean up, and properly manage the released used oil; and, if necessary, repair or replace any leaking used oil storage containers or tanks prior to returning them to service.</p>		40 CFR 279.22(d) TDEC 0400-12-01-.11(3)(c)(4)
Management of PCB waste (e.g., contaminated PPE, equipment, wastewater)	<p>Any person storing or disposing of PCB waste must do so in accordance with 40 CFR 761, Subpart D</p>	Generation of waste containing PCBs at concentrations \geq 50 ppm— applicable	40 CFR 761.50(a)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	Any person cleaning up and disposing of PCBs shall do so based on the concentration at which the PCBs are found.	Generation of PCB remediation waste as defined in 40 CFR 761.3— applicable	40 CFR 761.61
Temporary storage of PCB waste (e.g., PPE, rags) in a container(s)	Storage area must be clearly marked as required by 40 CFR 761.40(a)(10). Any leaking PCB items and their contents shall be transferred immediately to a properly marked non-leaking container(s). Container(s) shall be in accordance with requirements set forth in DOT HMR at 49 CFR 171-180.	Storage of PCBs and PCB items at concentration \geq 50 ppm for disposal— applicable	40 CFR 761.65(c)(3) 40 CFR 761.65(c)(5) 40 CFR 761.65(c)(6)
Disposal of containers of TSCA PCB wastes	Container(s) shall be marked as illustrated in 40 CFR 761.45(a).	Disposal of PCBs or PCB items in chemical waste landfill— applicable	40 CFR 761.40(a)(1)
Disposal of PCB cleaning solvents, abrasives, and equipment	May be reused after decontamination in accordance with 761.79.	Generation of PCB wastes from the cleanup of PCB remediation wastes— applicable	40 CFR 761.61(a)(5)(v)(B)
Risk-based disposal of PCB remediation waste or bulk product waste	May dispose of in a manner other than prescribed in 40 CFR 761.61(a) or (b) if approved in writing by EPA and method will not pose an unreasonable risk of injury to health or the environment.	Disposal of PCB remediation waste— applicable	40 CFR 761.61(c) 40 CFR 761.62(c)
Performance-based disposal of PCB remediation waste	Shall be disposed according to 40 CFR 761.60(a) or (e), or decontaminate in accordance with 40 CFR 761.79.	Disposal of liquid PCB remediation waste— applicable	40 CFR 761.61(b)(1)
	May dispose by one of the following methods: <ul style="list-style-type: none"> • in a high-temperature incinerator approved under 40 CFR 761.70(b); • by an alternate disposal method approved under 40 CFR 761.60(e); • in a chemical waste landfill approved under 40 CFR 761.75; • in a facility with a coordinated approval issued under 40 CFR 761.77; or 	Disposal of nonliquid PCB remediation waste (as defined in 40 CFR 761.3)— applicable	40 CFR 761.61(b)(2) 40 CFR 761.61(b)(2)(i)
	<ul style="list-style-type: none"> • through decontamination in accordance with 40 CFR 761.79. 		40 CFR 761.61(b)(2)(ii)
Performance-based disposal of PCB bulk product waste	PCB bulk product waste may disposed of by one of the following: <ul style="list-style-type: none"> • in a chemical waste landfill approved under Section 761.75; • in a hazardous waste landfill permitted by EPA under §3004 of RCRA or by authorized state under §3006 of RCRA; 	Disposal of PCB bulk product waste as defined in 40 CFR 761.3— applicable	40 CFR 761.62(a)(2) and (3)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
Disposal of PCB decontamination waste and residues	Such waste shall be disposed of at their existing PCB concentration unless otherwise specified in 40 CFR 761.79(g)(1-6).	Generation of PCB decontamination waste and residues— applicable	40 CFR 761.79(g)
Disposal of decontaminated PCB wastes as non-TSCA wastes	Materials from which PCBs have been removed in accordance with the standards under 40 CFR 761.79(b) or to an alternate risk-based decontamination standard approved by EPA under 40 CFR 761.79(h)(5) are considered unregulated for disposal under Subpart D of TSCA.	Generation of PCB wastes, including water, organic liquids— applicable	40 CFR 761.79(a)(4)
Disposal of TSCA PCB wastes	PCBs and PCB items shall be placed in a manner that will prevent damage to containers or articles.	Disposal of PCBs or PCB items in chemical waste landfill— applicable	40 CFR 761.75(b)(8)(i)
Disposal of TSCA PCB wastes (e.g., from drained electrical equipment)	Bulk liquids not exceeding 500 ppm PCBs may be disposed of provided such waste is pretreated and/or stabilized (e.g., chemically fixed, evaporated, mixed with dry inert absorbent) to reduce its liquid content or increase its solid content so that a non-flowing consistency is achieved to eliminate the presence of free liquids prior to final disposal. PCB Container of liquid PCBs with a concentration between 50 and 500 ppm PCB may be disposed of if each container is surrounded by an amount of inert sorbent material capable of absorbing all of the liquid contents of the container.	Disposal of PCB container with liquid PCB between 50 ppm and 500 ppm into a TSCA chemical waste landfill— applicable	40 CFR 761.75(b)(8)(ii)
Placement of untreated waste in a land disposal facility	This part identifies hazardous wastes that are restricted from land disposal and defines those limited circumstances under which an otherwise prohibited waste may continue to be land disposed.	Treatment of characteristic hazardous waste— applicable	40 CFR 268.1 (a)
Disposal of RCRA hazardous waste in a land-based unit	May be land disposed only if it meets the requirements in the table “Treatment Standards for Hazardous Waste” at 40 CFR 268.40 before land disposal. The table lists either “total waste” standards, “waste-extract” standards, or “technology-specific” standards (as detailed further in 40 CFR 268.42).	Land disposal, as defined in 40 CFR 268.2, of RCRA restricted waste— applicable	40 CFR 268.40(a) TDEC 0400-12-01-.10(3)(a)
	For characteristic wastes (D001 – D043) that are subject to the treatment standards, all underlying hazardous constituents must meet the UTSs specified in 40 CFR 268.48.	Land disposal of restricted RCRA characteristic wastes (D001-D043) that are not managed in a wastewater treatment unit that is regulated under the CWA, that is CWA equivalent, or that is injected into a Class I nonhazardous injection well— applicable	40 CFR 268.40(e) TDEC 0400-12-01-.10(3)(a)(5)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	Are not prohibited if the wastes no longer exhibit a characteristic at the point of land disposal, unless the wastes are subject to a specified method of treatment other than DEACT in 40 CFR 628.40, or are D003 reactive cyanide.	Land disposal of RCRA-restricted characteristic wastes— applicable	40 CFR 268.1(c)(4)(iv) TDEC 0400-12-01-.10(1)(a)(3)(iv)
	Prior to land disposal, soil contaminated with hazardous waste must be treated to meet the applicable alternative treatment standards of 40 CFR 268.49(c) or according to the applicable Universal Treatment Standards in 40 CFR 268.48 applicable to the listed hazardous waste and/or applicable characteristic of hazardous waste if the soil is characteristic.	Land disposal, as defined in 40 CFR 268.2, of RCRA-restricted hazardous soils — applicable	40 CFR 268.49(b) TDEC 0400-12-01-.10(3)(j)(2)
Variance from a treatment standard for RCRA restricted hazardous wastes	<p>A variance from a treatment standard may be approved if it is:</p> <ul style="list-style-type: none"> • not physically possible to treat the waste to the level specified in the treatment standard, or by the method specified as the standard; or • inappropriate to require the waste to be treated to the level specified in the treatment standard or by the method specified as the treatment standard even though such treatment is technically possible. 	Generation of a RCRA hazardous waste requiring treatment prior to land disposal— applicable	40 CFR 268.44 TDEC 0400-12-01-.10(3)(e)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
Treatment and disposal of hazardous debris in a land disposal unit	<p>(a) <i>Treatment standards.</i> Hazardous debris must be treated prior to land disposal as follows unless EPA determines under §261.3(f)(2) of this chapter that the debris is no longer contaminated with hazardous waste or the debris is treated to the waste-specific treatment standard in this subpart for the waste contaminating the debris:</p> <ol style="list-style-type: none"> (1) <i>General.</i> Hazardous debris must be treated for each “contaminant subject to treatment” defined by paragraph (b) of this section using the technology or technologies identified in Table 1 of this section. (2) <i>Characteristic debris.</i> Hazardous debris that exhibits the characteristic of ignitability, corrosivity, or reactivity identified under §261.21, 261.22, and 261.23 of this chapter, respectively, must be deactivated by treatment using one of the technologies identified in Table 1 of this section. (3) <i>Mixtures of debris types.</i> The treatment standards of Table 1 in this section must be achieved for each type of debris contained in a mixture of debris types. If an immobilization technology is used in a treatment train, it must be the last treatment technology used. (4) <i>Mixtures of contaminant types.</i> Debris that is contaminated with two or more contaminants subject to treatment identified under paragraph (b) of this section must be treated for each contaminant using one or more treatment technologies identified in Table 1 of this section. If an immobilization technology is used in a treatment train, it must be the last treatment technology used. (5) <i>Waste PCBs.</i> Hazardous debris that is also a waste PCB under 40 CFR part 761 is subject to the requirements of either 40 CFR part 761 or the requirements of this section, whichever are more stringent. 	Treatment of characteristic hazardous debris— applicable	40 CFR 268.45(a)
	<p>(b) <i>Contaminants subject to treatment.</i> Hazardous debris must be treated for each “contaminant subject to treatment.” The contaminants subject to treatment must be determined as follows:</p> <ol style="list-style-type: none"> (1) <i>Toxicity characteristic debris.</i> The contaminants subject to treatment for debris that exhibits the Toxicity Characteristic (TC) by §261.24 of this chapter are those EP constituents for which the debris exhibits the TC toxicity characteristic. 		40 CFR 268.45(b)(1)
	<p>(c) <i>Conditioned exclusion of treated debris.</i> Hazardous debris that has been treated using one of the specified extraction or destruction technologies in Table 1 of this section and that does not exhibit a characteristic of hazardous waste identified under subpart C, part 261, of this chapter after treatment is not a hazardous waste and need not be managed in a subtitle C facility. Hazardous debris contaminated with a listed waste that is treated by an immobilization technology specified in</p>		40 CFR 268.45(c)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	Table 1 is a hazardous waste and must be managed in a subtitle C facility.		
Disposal requirements for particular RCRA waste forms and types	Except as provided in paragraph (b) of this section, and in §264.316, ignitable or reactive RCRA waste must not be placed in a landfill unless the waste and the landfill meet all applicable provisions of 40 CFR Part 268; and (1) the resulting waste, mixture or dissolution of material no longer meets the definition of ignitable or reactive waste under §261.21 or §261.23 of this chapter; and (2) 40 CFR 264.17(b) is complied with.	Disposal of ignitable or reactive RCRA waste— applicable	40 CFR 264.312(a) TDEC 0400-12-01-.06(14)(m)(1)
	Must not be placed into a cell unless 40 CFR 264.17(b) is complied with (see below).	Disposal of incompatible wastes in a RCRA landfill— applicable	40 CFR 264.313 TDEC 0400-12-01-.06(14)(n)
Treatment and disposal of ignitable, reactive, or incompatible RCRA wastes	<p>Must take precautions to prevent reactions which:</p> <ul style="list-style-type: none"> • generate extreme heat, pressure, fire or explosion, or produce uncontrolled fumes or gases which pose a risk of fire or explosion; • produce uncontrolled toxic fumes or gases which threaten human health or the environment; • damage the structural integrity of the device or facility 	Operation of a RCRA facility that treats, stores, or disposes of ignitable, reactive, or incompatible wastes— applicable	40 CFR 264.17(b) TDEC 0400-12-01-.06(2)(h)(2)
Disposal of bulk or containerized liquids in a RCRA landfill	May not dispose of bulk or non-containerized liquid hazardous waste or hazardous waste containing free liquids (whether or not sorbents have been added) in any landfill.	Placement of bulk or non-containerized RCRA hazardous waste— applicable	40 CFR 264.314(a) TDEC 0400-12-01-.06(14)(o)(1)
Disposal of containers in RCRA landfill	May not place containers holding free liquid in a landfill unless the liquid is mixed with an absorbent, solidified, removed, or otherwise eliminated.	Placement of containers containing RCRA hazardous waste in a landfill— applicable	40 CFR 264.314(c) TDEC 0400-12-01-.06(14)(o)(3)
	Sorbents used to treat free liquids to be disposed of in landfills must be non-biodegradable as described in 264.314(d)(1).		40 CFR 264.314(d) TDEC 0400-12-01-.06(14)(o)(5)
	Unless they are very small, containers must be either at least 90% full when placed in the landfill, or crushed, shredded, or similarly reduced in volume to the maximum practical extent before burial in the landfill.		40 CFR 264.315 TDEC 0400-12-01-.06(14)(p)
Construction and operation of a volume reduction facility (miscellaneous treatment facility)	Follow design and operating standards that ensure protection of human health and the environment for units in which hazardous waste is treated.	Processes involving treatment of RCRA hazardous waste in a miscellaneous unit as defined in 40 CFR 260.10— applicable to volume reduction facility	40 CFR 264.601 TDEC 0400-12-01-.06(27)(b)
	<p>Prevent any releases that may have adverse effects on human health or the environment due to migration of waste constituents, specifically preventing adverse effects in:</p> <ul style="list-style-type: none"> • the groundwater or subsurface environment • surface water, or wetlands, or the soil surface; • the air 		40 CFR 264.601(a) through (c) TDEC 0400-12-01-.06(27)(b)(1) through (3)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	A miscellaneous unit that is a disposal unit must be maintained in a manner that complies with §264.601 during the post-closure care period. In addition, if a treatment or storage unit has contaminated soils or groundwater that cannot be completely removed or decontaminated during closure, then that unit must also meet the requirements of §264.601 during post-closure care. The post-closure plan under §264.118 must specify the procedures that will be used to satisfy this requirement.		40 CFR 264.603 TDEC 0400-12-01-.06(27)(d)
Characterization of LLW (e.g., wastewater, contaminated PPE)	Shall be characterized using direct or indirect methods and the characterization documented in sufficient detail to ensure safe management and compliance with the WAC of the receiving facility.	Generation of LLW for storage and disposal at a DOE facility— TBC	DOE M 435.1-1(IV)(I)*
	Characterization data shall, at a minimum, include the following information relevant to the management of the waste: <ul style="list-style-type: none"> • physical and chemical characteristics; • volume, including the waste and any stabilization or absorbent media; • weight of the container and contents; • identities, activities, and concentrations of major radionuclides; • characterization date; • generating source. 		DOE M 435.1-1(IV)(I)(2)*
Packaging of LLW for disposal	Must not be packaged for disposal in cardboard or fiberboard boxes.	Generation of LLW for disposal at a LLW disposal facility— relevant and appropriate	TDEC 0400-20-11-.17(7)(a)(1)
	Must be solidified or packaged in sufficient absorbent material to absorb twice the volume of liquid.	Generation of liquid LLW for disposal at a LLW disposal facility— relevant and appropriate	TDEC 0400-20-11-.17(7)(a)(2)
	Shall contain as little free standing and noncorrosive liquid as is reasonably achievable, but in no case shall the liquid exceed 1 percent of the volume.	Generation of solid LLW containing liquid for disposal at a LLW disposal facility— relevant and appropriate	TDEC 0400-20-11-.17(7)(a)(3)
	Must not be capable of detonation or of explosive decomposition or reaction at normal pressures and temperatures or of explosive reaction with water.	Generation of LLW for disposal at a LLW disposal facility— relevant and appropriate	TDEC 0400-20-11-.17(7)(a)(4)
	Must not contain, or be capable of, generating quantities of toxic gases, vapor, or fumes.		TDEC 0400-20-11-.17(7)(a)(5)
	Must not be pyrophoric.		TDEC 0400-20-11-.17(7)(a)(6)
	Must have structural stability either by processing the waste or placing the waste in a		TDEC 0400-20-11-.17(7)(b)(1)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	container or structure that provides stability after disposal.		
	Must be converted into a form that contains as little free standing and noncorrosive liquid as is reasonably achievable, but in no case shall the liquid exceed 1 percent of the volume of the waste when the waste is in a disposal container designed to ensure stability, or 0.5 percent of the volume of the waste for waste processed to a stable form.	Generation of liquid LLW or LLW containing liquids for disposal at a LLW disposal facility— relevant and appropriate	TDEC 0400-20-11-.17(7)(b)(2)
	Void spaces within the waste and between the waste and its package must be reduced to the extent practicable.	Generation of LLW for disposal at a LLW disposal facility— relevant and appropriate	TDEC 0400-20-11-.17(7)(b)(3)
Temporary storage of LLW	Shall not be readily capable of detonation, explosive decomposition, reaction at anticipated pressures and temperatures, or explosive reaction with water.	Management of LLW at a DOE facility— TBC	DOE M 435.1-1(IV)(N)(1)*
	Shall be stored in a location and manner that protects the integrity of waste for the expected time of storage and minimizes worker exposure.		DOE M 435.1-1(IV)(N)(3)*
	Shall be managed to identify and segregate LLW from mixed waste.		DOE M 435.1-1(IV)(N)(6)*
	Shall be packaged in a manner that provides containment and protection for the duration of the anticipated storage period and until disposal is achieved or until the waste has been removed from the container.	Storage of LLW in containers at a DOE facility— TBC	DOE M 435.1-1(IV)(L)(1)(a)*
	Vents or other measures shall be provided if the potential exists for pressurizing or generating flammable or explosive concentrations of gases within the waste container.		DOE M 435.1-1(IV)(L)(1)(b)*
	Containers shall be marked such that their contents can be identified.		DOE M 435.1-1(IV)(L)(1)(c)*
Treatment of LLW	Treatment to provide more stable waste forms and to improve the long-term performance of a LLW disposal facility shall be implemented as necessary.	Generation for disposal of LLW at a DOE facility— TBC	DOE M 435.1-1(IV)(O)*
Disposal of LLW at an off-site disposal facility or in the EMWMF	LLW shall be certified as meeting waste acceptance requirements before it is transferred to the receiving facility.		DOE M 435.1-1(IV)(J)(2)*
Transportation			
Transportation of hazardous waste on-site	The generator manifesting requirements of 40 CFR 262.20-262.32(b) do not apply. Generator or transporter must comply with the requirements set forth in 40 CFR 263.30 and 263.31 in the event of a discharge of hazardous waste on a private or public right-of-way.	Transportation of hazardous wastes on a public or private right-of-way within or along the border of contiguous property under the control of the same person, even if such contiguous property is divided by a public or private right-of-	40 CFR 262.20(f) TDEC 0400-12-01-.03(3)(a)(6)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
		way— applicable	
Transportation of universal waste off-site	Off-site shipments of universal waste by a large quantity handler of universal waste shall be made in accordance with 40 CFR 273-38 (TDEC 0400-1-11-.12[3][i]).	Preparation of off-site shipments of universal waste by a large quantity generator of universal waste— applicable	40 CFR 273.38 TDEC 0400-1-11-.12(3)(i)
Transportation of used oil off-site	Except as provided in paragraphs (a) to (c) of this rule, generators must ensure that their used oil is transported by transporters who have obtained U.S. EPA ID numbers.	Preparation of off-site shipment of used oil by generators of used oil— applicable	40 CFR 279.24 TDEC 0400-1-11-.11(3)(e)
Transportation of LLW off-site	LLW waste shall be packaged and transported in accordance with DOE O 1460.1A and DOE O 460.2.	Preparation of off-site shipment of LLW— TBC	DOE M 435.1-1(I)(1)(E)(11)*
	To the extent practicable, the volume of waste and number of shipments shall be minimized.		DOE M 435.1-1(IV)(L)(2)*
General Operations			
Incompatible wastes	Incompatible wastes must not be placed in the same landfill cell unless 40 CFR 264.17(b) is complied with.	Disposal of incompatible wastes in a RCRA landfill— applicable	40 CFR 264.313 TDEC 0400-12-01-.06(14)(n)
Waste placement	Wastes must be emplaced in a manner that maintain the package integrity during emplacement, minimizes the void spaces between packages and permit the void spaces to be filled.	Disposal of LLW on land— relevant and appropriate	TDEC 0400-20-11-.17(3)(d)
	Void spaces between packages must be filled with earth or other material to reduce future subsidence within the disposal unit.		TDEC 0400-20-11-.17(3)(e)
	Closure and stabilization measures as set forth in the closure plan must be carried out as each disposal unit is filled and covered.		TDEC 0400-20-11-.17(3)(i)
	Active waste disposal operations must not have an adverse effect on completed closure and stabilization measures.		TDEC 0400-20-11-.17(3)(j)
Security system	Must prevent the unknowing entry and minimize the possibility for unauthorized entry of persons or livestock onto active portion of the facility or comply with provisions of 40 CFR 264.14(b) and (c).	Operation of a RCRA landfill— applicable	40 CFR 264.14 TDEC 0400-12-01-.06(2)(e)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<p>Unless a natural barrier adequately deters access by the general public, either warning signs and fencing must be installed and maintained as follows, or the requirements of paragraph (c)(1) of this section must be met.</p> <p>(1) Warning signs must be displayed at all entrances and at intervals of 100 m (330 ft) or less along the property line of site or along the perimeter of the sections of site where asbestos-containing waste material is deposited. The warning signs must:</p> <p>(i) Be posted in such a manner and location that a person can easily read the legend; and</p> <p>(ii) Conform to the requirements of 51 cm × 36 cm (20"×14") upright format signs specified in 29 CFR 1910.145(d)(4) and this paragraph; and</p> <p>(iii) Display the legend, as listed in 40 CFR 61.154(b)(1)(iii), in the lower panel with letter sizes and styles of a visibility at least equal to those specified in this paragraph.</p>	<p>Operation of an active waste disposal site that receives asbestos-containing material from a source covered under 40 CFR 61.145—applicable</p>	<p>40 CFR 61.154(b)(1)</p>
	<p>The perimeter of the disposal site must be fenced in a manner adequately to deter access by the general public.</p>		<p>40 CFR 61.154(b)(2)</p>
	<p>Supporting facilities:</p> <p>(i) A 6-ft woven mesh fence, wall or similar device shall be placed around the site to prevent unauthorized access.</p> <p>(ii) Roads shall be maintained to and within the site which are adequate to support the operation and maintenance of the site without causing safety or nuisance problems or hazardous conditions.</p> <p>(iii) Site shall be operated and maintained to prevent hazardous conditions resulting from spilled liquids and windblown materials.</p>	<p>Construction of a TSCA chemical waste landfill—applicable</p>	<p>40 CFR 761.75(b)(9)</p>
General inspections	<p>Operators must inspect facility for malfunctions and deterioration, operator errors, and discharges, often enough to identify and correct any problems.</p>	<p>Operation of a RCRA hazardous waste landfill—applicable</p>	<p>40 CFR 264.15(a) TDEC 0400-12-01-.06(2)(f)(1)</p>
	<p>Operators must remedy any deterioration or malfunction of equipment or structures on a schedule that ensures that the problem does not lead to an environmental or human health hazard.</p>		<p>40 CFR 264.15(c) TDEC 0400-12-01-.06(2)(f)(3)</p>
Inspection of landfill following storms	<p>Must inspect landfill weekly and after storm events to ensure proper functioning of:</p> <p>(i) Deterioration, malfunctions, or improper operation of run-on and run-off control systems;</p> <p>(ii) Proper functioning of wind dispersal control systems, where present; and</p> <p>(iii) The presence of leachate in and proper functioning of leachate collection and</p>	<p>Operation of a RCRA hazardous waste landfill—applicable</p>	<p>40 CFR 264.303(b) TDEC 0400-12-01-.06(14)(d)(2)</p>

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	removal systems, where present.		
Inspection of landfill	Must record the amount of liquids removed from the leak detection system sumps at least weekly during the active life and closure period.		40 CFR 264.303(c)(1) TDEC 0400-12-01-.06(14)(d)(3)(i)
Personnel training	Operators must ensure personnel adequately trained in hazardous waste, emergency response, monitoring equipment maintenance, alarm system procedures, etc.		40 CFR 264.16 TDEC 0400-12-01-.06(2)(g)
Construction quality assurance program	Operators must develop and implement a Construction Quality Assurance Program to ensure that the unit meets or exceeds all design criteria and specifications for all physical components including: foundations, dikes, liners, geomembranes, leachate collection and removal systems, leak detection systems and final covers in accordance with remaining provisions of 40 CFR 264.19.		40 CFR 264.19 TDEC 0400-12-01-.06(2)(j)
Contingency plan	Operators must have a contingency plan, designed to minimize hazards to human health and the environment from fires, explosions or other unplanned sudden releases of hazardous waste to air, soil, or surface water in accordance with 40 CFR 264.52.		40 CFR 264.51 TDEC 0400-12-01-.06(4)(b)
	Operators must have at least one emergency coordinator on the facility premises responsible for coordinating emergency response measures in accordance with 40 CFR 264.56.		40 CFR 264.55 TDEC 0400-12-01-.06(4)(f)
Inventory requirements	The owner or operator of a landfill must maintain the following items in the operating record required under §264.73: (a) On a map, the exact location and dimensions, including depth, of each cell with respect to permanently surveyed benchmarks; and (b) The contents of each cell and the approximate location of each hazardous waste type within each cell.	Operation of a RCRA hazardous waste landfill— applicable	40 CFR 264.309 TDEC 0400-12-01-.06(14)(j)
	Maintain, until closure, records of the location, depth and area, and quantity in cubic yards of asbestos containing material within the disposal site on a map or diagram.	Operation of an active waste disposal site that receives ACM from a source covered under 40 CFR 61.145— applicable	40 CFR 61.154(f)
	Disposal records shall include information on the PCB concentration in the liquid wastes and the three dimensional burial coordinates for PCBs and PCB items.	Operation of a TSCA chemical waste landfill— applicable	40 CFR 761.75(b)(8)(iv)
	Boundaries and locations of each disposal unit must be accurately located and mapped by means of a land survey. Units must be marked in such a way that the boundaries of each unit can be easily defined. Three permanent survey marker control points, referenced to USGS or NGS survey control stations, must be established on site to facilitate surveys. The USGS or NGS control states must provide horizontal and vertical controls as checked against USGS or NGS record files.	Land disposal of LLW— relevant and appropriate	TDEC 0400-20-11-.17(3)(g)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
Leak detection system operation	Must collect and remove liquids in the leak detection system sumps to minimize the head on the bottom liner.	Operation of a RCRA landfill— applicable	40 CFR 264.301(c)(4) TDEC 0400-12-01-.06(14)(b)3(iv)
Run-on/runoff control systems	Collection and holding facilities must be emptied or otherwise expeditiously managed after storm events to maintain design capacity of the system		40 CFR 264.301(i) TDEC 0400-12-01-.06(14)(b)(9)
Wind dispersal control system	Must cover or manage the landfill to control wind dispersal of particulate matter		40 CFR 264.301(j) TDEC 0400-12-01-.06(14)(b)(10)
Control wind dispersal of asbestos wastes	Must be no visible emissions to the outside air; or	Operation of an active waste disposal site that receives ACM from a source covered under 40 CFR 61.145— applicable	40 CFR 61.154(a)
	Rather than meet the no visible emission requirement of paragraph (a) of this section, at the end of each operating day, or at least once every 24-hour period while the site is in continuous operation, the asbestos-containing waste material that has been deposited at the site during the operating day or previous 24-hour period shall: (1) Be covered with at least 15 centimeters (6 inches) of compacted non-asbestos-containing material, or (2) Be covered with a resinous or petroleum-based dust suppression agent that effectively binds dust and controls wind erosion. Such an agent shall be used in the manner and frequency recommended for the particular dust by the dust suppression agent manufacturer to achieve and maintain dust control.		40 CFR 61.154(c)
Response actions for leak detection system	Must have a response action plan which sets forth the actions to be taken if action leakage rate has been exceeded.	Operation of a RCRA landfill leak detection system— applicable	40 CFR 264.304(a) TDEC 0400-12-01-.06(14)(e)(1)
	Must determine to the extent practicable the location, size and cause of any leak.	Flow rate into the leak detection system exceeds action leakage rate for any sump— applicable	40 CFR 264.304(b)(3) TDEC 0400-12-01-.06(14)(e)(2)(iii)
	Must determine whether waste receipt should cease or be curtailed; whether any waste should be removed from the unit for inspection, repairs, or controls, and whether or not the unit should be closed.		40 CFR 264.304(b)(4) TDEC 0400-12-01-.06(14)(e)(2)(iv)
	Must determine any other short or long-term actions to be taken to mitigate or stop leaks.		40 CFR 264.304(b)(5) TDEC 0400-12-01-.06(14)(e)(2)(v)

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<p>To make the leak and/or remediation determinations, must:</p> <ul style="list-style-type: none"> (i)(I) Assess the source and amounts of the liquids by source; (i)(II) Conduct a hazardous constituent or other analyses of the liquids in the leak detection system to identify sources and possible location of leaks, and the hazard and mobility of the liquid; and (i)(III) Assess the seriousness of leaks in terms of potential for escaping into the environment; or (ii) Document why such assessments are not needed. 	<p>Operation of a RCRA landfill leak detection system—applicable</p>	<p>40 CFR 264.304(c) TDEC 0400-12-01-.06(14)(e)(3)</p>
<p>Operation of a RCRA tank system</p>	<p>Hazardous wastes or treatment reagents must not be placed in the tank system if they could cause the tank, its ancillary equipment or the containment system to rupture, leak, corrode, or otherwise fail.</p>	<p>Storage of RCRA hazardous waste in a new tank system—relevant and appropriate</p>	<p>40 CFR 264.194(a) TDEC 0400-12-01-.06(10)(e)(1)</p>
	<p>Must use appropriate controls and practices to prevent spills and overflows from the tank or containment system. These include at a minimum:</p> <ul style="list-style-type: none"> • spill prevention controls (e.g., check valves, dry disconnect couplings); • overflow prevention controls (e.g., level sensing devices, high level alarms, automatic feed cutoff, or bypass to a standby tank; and • maintenance of sufficient freeboard in uncovered tanks to prevent overtopping by wave or wind action or by precipitation. 		<p>40 CFR 264.194(b) TDEC 0400-12-01-.06(10)(e)(2)</p>
	<p>Must comply with the requirements of 40 CFR 264.196 (TDEC 0400-12-01-.06[10][g]) if a leak or a spill occurs in the tank system.</p>		<p>40 CFR 264.194(c) TDEC 0400-12-01-.06(10)(e)(3)</p>
<p>Operation of a RCRA surface impoundment</p>	<p>Design and operate facility to prevent overtopping resulting from normal or abnormal operations; overfilling; wind and wave action; rainfall; run-on; malfunctions of level controllers, alarms and other equipment; and human error.</p>	<p>Storage of RCRA hazardous waste in a surface impoundment—relevant and appropriate</p>	<p>40 CFR 264.221(g) TDEC 0400-12-01-.06(11)(b)(7)</p>
	<p>Remove surface impoundment from operation if the dike leaks or if there is a sudden drop in liquid level.</p>		<p>40 CFR 264.227 TDEC 0400-12-01-.06(11)(h)</p>
<p>Operation of a landfill accepting asbestos waste</p>	<p>Either discharge no visible emissions to the outside air; or</p> <p>Rather than meet the no visible emission requirement of paragraph (a) of this section, at the end of each operating day, or at least once every 24-hour period while the site is in continuous operation, the asbestos-containing waste material that has been deposited at the site during the operating day or previous 24-hour period shall:</p> <ul style="list-style-type: none"> (1) Be covered with at least 15 centimeters (6 inches) of compacted non-asbestos-containing material, or (2) Be covered with a resinous or petroleum-based dust suppression agent that 	<p>Disposal of asbestos-containing material—applicable</p>	<p>40 CFR 61.154(a)(1) 40 CFR 61.154(c)(1)</p>

Table G-7. Action-specific ARARs and TBC Guidance (Operations Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	effectively binds dust and controls wind erosion. Such an agent shall be used in the manner and frequency recommended for the particular dust by the dust suppression agent manufacturer to achieve and maintain dust control.		
	<p>Unless a natural barrier adequately deters access by the general public, either warning signs and fencing must be installed and maintained as follows, or the requirements of paragraph (c)(1) of this section must be met.</p> <p>(1) Warning signs must be displayed at all entrances and at intervals of 100 m (330 ft) or less along the property line of the site or along the perimeter of the sections of the site where asbestos-containing waste material is deposited. The warning signs must:</p> <ul style="list-style-type: none"> (i) Be posted in such a manner and location that a person can easily read the legend; and (ii) Conform to the requirements of 51 cm × 36 cm (20"×14") upright format signs specified in 29 CFR 1910.145(d)(4) and this paragraph; and (iii) Display the legend, as listed in 40 CFR 61.154(b)(1)(iii), in the lower panel with letter sizes and styles of a visibility at least equal to those specified in this paragraph. 	Operation of an active waste disposal site that receives asbestos-containing material from a source covered under 40 CFR 61.145— applicable	40 CFR § 61.154(b)(1)
	The perimeter of the disposal site must be fenced in a manner adequately to deter access by the general public.		40 CFR § 61.154(b)(2)

*The action/requirement/prerequisite identified has been included in this ARAR's tabulation due to the unique nature of this cleanup activity. DOE, EPA and TDEC agree that adherence to these actions/requirements/prerequisites will be determined solely by DOE, and that a DOE determination of consistency with these actions/requirements/prerequisites is not an action which may lead to or generate a formal or informal dispute.

Table G-8. Action-specific ARARs and TBC Guidance (Environmental Monitoring Requirements – All Phases) for CERCLA Waste Disposal, On-site Disposal Alternatives

Action	Requirements	Prerequisite	Citation
Pre-operations monitoring	A preoperational monitoring program must be conducted to provide basic environmental data on the disposal site characteristics including information about the ecology, meteorology, climate, hydrology, geology, geochemistry and seismology of the disposal site. For those characteristics that are subject to seasonal variation, data must cover at least a 12-month period.	Land disposal of LLW— relevant and appropriate	TDEC 0400-20-11-.17(4)(a)
Corrective measures based on monitoring	Must have plans for taking corrective measures if migration of radionuclides would indicate that the performance objectives may not be met. <i>[Note: Performance Objectives are those given at TDEC 0400-20-11-.16(1), (2), and (5).]</i>	Land disposal of LLW— relevant and appropriate	TDEC 0400-20-11-.17(4)(b)
Construction and operations monitoring	During site construction and operation, shall maintain a monitoring program, including a monitoring system. The monitoring system must be capable of providing early warning of releases of radionuclides from the disposal unit before they leave the site boundary.	Land disposal of LLW— relevant and appropriate	TDEC 0400-20-11-.17(4)(c)
Post-operations monitoring	After the disposal site is closed, post-operational surveillance of the disposal site shall be maintained by a monitoring system based on the operating history and the closure and stabilization of the disposal site.	Land disposal of LLW— relevant and appropriate	TDEC 0400-20-11-.17(4)(d)
Groundwater and surface water monitoring	The groundwater and surface water from the disposal site area must be sampled prior to commencing operation for use as baseline data	Construction of TSCA chemical waste landfill— applicable	40 CFR § 761.75(b)(6)(i)(A)
Surface water monitoring	Designated surface water course shall be sampled at least monthly when the landfill is being used for disposal.	Operation of a TSCA chemical waste landfill— applicable	40 CFR § 761.75(b)(6)(i)(B)
Leachate collection system	Leachate collection systems shall be monitored monthly for quantity and physicochemical characteristics of leachate produced. The leachate should be either treated to acceptable limits for discharge in accordance with a State or Federal permit or disposed of by another State or Federally approved method. Water analysis shall be conducted as provided in paragraph (b)(6)(iii) of this section.	Operation of a TSCA chemical waste landfill— applicable	40 CFR § 761.75(b)(7)

Table G-8. Action-specific ARARs and TBC Guidance (Environmental Monitoring Requirements – All Phases) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
Monitoring well construction and operation	All monitoring wells shall be cased and the annular space between the monitor zone (zone of saturation) and the surface shall be completely backfilled with Portland cement or an equivalent material and plugged with Portland cement to effectively prevent percolation of surface water into the well bore. The well opening at the surface shall have a removable cap to provide access and to prevent entrance of rainfall or stormwater runoff. The groundwater monitoring well shall be pumped to remove the volume of liquid initially contained in the well before obtaining a sample for analysis. The discharge shall be treated to meet applicable State or Federal standards or recycled to the chemical waste landfill.	Construction and operation of a TSCA groundwater monitoring well— applicable	40 CFR § 761.75(b)(6)(ii)(B)
Operation of leachate collection system	After the cover is installed, must record the amount of liquids removed from the leak detection system at least monthly. If the liquid level in the sump stays below the pump operating level for two consecutive months, the amount of liquids in the sumps must be recorded at least quarterly. If the liquid level in the sump stays below the pump operating level for two consecutive quarters, the amount of liquids in the sumps must be recorded at least semi-annually. If at any time during the post-closure care period the pump operating level is exceeded at units on quarterly or semi-annual recording schedules, the owner or operator must return to monthly recording of amounts of liquids removed from each sump until the liquid level again stays below the pump operating level for two consecutive months.	Closure of a RCRA landfill— applicable	40 CFR § 264.303(c)(2) TDEC 0400-12-01-.06(14)(d)(3)(ii)
General post-closure care	Must maintain and monitor a groundwater monitoring system and comply with all other applicable provisions of 40 CFR 264, Subpart F.		40 CFR § 264.310(b)(4) TDEC 0400-12-01-.06(14)(k)(2)(iv)
Determining RCRA Concentration Limits	Concentration limits shall be determined taking into account those constituents that are reasonably expected to be contained in or derived from waste present in the landfill. These limits must not exceed those listed in TDEC 0400-12-.06(6)(f)(1), Table 1.	RCRA hazardous constituents detected in groundwater in the uppermost aquifer underlying a hazardous waste landfill— applicable	40 CFR § 264.94(a) TDEC 0400-12-.06(6)(f)(1)
Groundwater monitoring well construction	All monitoring wells must be cased in a manner that maintains the integrity of the monitoring well bore hole. This casing must be screened or perforated and packed with gravel or sand, where necessary, to enable collection of ground-water samples. The annular space (i.e., the space between the bore hole and well casing) above the sampling depth must be sealed to prevent contamination of samples and the groundwater.	Construction of RCRA groundwater monitoring well— applicable	40 CFR § 264.97(c) TDEC 0400-12-01-.06(6)(h)(3)

Table G-8. Action-specific ARARs and TBC Guidance (Environmental Monitoring Requirements – All Phases) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
Groundwater monitoring requirements for RCRA hazardous waste landfills	<p>The groundwater monitoring system must consist of a sufficient number of wells, installed at appropriate locations and depths to yield samples from the uppermost aquifer that:</p> <ul style="list-style-type: none"> • Represent the quality of background groundwater; • Represent the quality of groundwater passing the point of compliance; and • Allow for the detection of contamination when the hazardous waste or constituents have migrated from the waste management area to the uppermost aquifer. 	Operation of a detection monitoring program under 40 <i>CFR</i> § 264.98— applicable	40 <i>CFR</i> § 264.97(a) TDEC 0400-12-01-.06(6)(h)(1)
	Groundwater monitoring program must include consistent sampling and analysis procedures that are designed to ensure monitoring results that provide a reliable indication of groundwater quality below the waste management area.		40 <i>CFR</i> § 264.97(d) TDEC 0400-12-01-.06(6)(h)(4)
	Groundwater monitoring program must include sampling and analytical methods that are appropriate and accurately measure hazardous constituents in groundwater samples.		40 <i>CFR</i> § 264.97(e) TDEC 0400-12-01-.06(6)(h)(5)
	Groundwater monitoring program must include a determination of the groundwater surface elevation each time groundwater is sampled.		40 <i>CFR</i> § 264.97(f) TDEC 0400-12-01-.06(6)(h)(6)
	The number and size of samples collected to establish background and measure groundwater quality at the point of compliance shall be appropriate for the form of statistical test employed following generally accepted statistical principles.		40 <i>CFR</i> § 264.97(g) TDEC 0400-12-01-.06(6)(h)(7)
	The owner or operator will specify one of the following statistical methods to be used in evaluating groundwater monitoring data for each hazardous constituent. The statistical test chosen shall be conducted separately for each hazardous constituent in each well. Where PQLs are used in any of the following statistical procedures to comply with §264.97(i)(5), the PQL must be proposed by the owner or operator and approved by Tennessee and EPA through the CERCLA process. Use of any of the following statistical methods must be protective of human health and the environment and must comply with the performance standards outlined in 40 <i>CFR</i> § 264.97(i).	Operation of a detection monitoring program under 40 <i>CFR</i> § 264.98— applicable	40 <i>CFR</i> § 264.97(h) TDEC 0400-12-01-.06(6)(h)(8)
	<ul style="list-style-type: none"> • A parametric analysis of variance (ANOVA) followed by multiple comparisons procedures to identify statistically significant evidence of contamination. The method must include estimation and testing of the contrasts between each compliance well's mean and the background mean levels for each constituent. 		40 <i>CFR</i> § 264.97(h)(1) TDEC 0400-12-01-.06(6)(h)(8)(i)
	<ul style="list-style-type: none"> • An analysis of variance (ANOVA) based on ranks followed by multiple comparisons procedures to identify statistically significant evidence of contamination. The method must include estimation and testing of the contrasts between each compliance well's median and the background median levels for each constituent. 		40 <i>CFR</i> § 264.97(h)(2) TDEC 0400-12-01-.06(6)(h)(8)(ii)
	<ul style="list-style-type: none"> • A tolerance or prediction interval procedure in which an interval for each constituent is established from the distribution of background data and level of each constituent in each compliance well is compared to the upper tolerance or prediction limit. 		40 <i>CFR</i> § 264.97(h)(3) TDEC 0400-12-01-.06(6)(h)(8)(iii)

Table G-8. Action-specific ARARs and TBC Guidance (Environmental Monitoring Requirements – All Phases) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	<ul style="list-style-type: none"> A control chart approach that gives control limits for each constituent. 		40 <i>CFR</i> § 264.97(h)(4) TDEC 0400-12-01-.06(6)(h)(8)(iv)
	<ul style="list-style-type: none"> Another statistical test method submitted by the owner or operator and approved by Tennessee and EPA through the CERCLA process. 		40 <i>CFR</i> § 264.97(h)(5) TDEC 0400-12-01-.06(6)(h)(8)(iv)
	Any statistical method chosen under § 264.97(h) shall comply with the following performance standards, as appropriate:	Operation of a detection monitoring program under 40 <i>CFR</i> § 264.98— applicable	40 <i>CFR</i> § 264.97(i) TDEC 0400-12-01-.06(6)(h)(9)
	<ul style="list-style-type: none"> The statistical method used to evaluate groundwater monitoring data shall be appropriate for the distribution of chemical parameters or hazardous constituents. If the distribution of the chemical parameters or hazardous constituents is shown by the owner or operator to be inappropriate for a normal theory test, then the data should be transformed or a distribution-free theory test should be used. If the distributions for the constituents differ, more than one statistical method may be needed. 		40 <i>CFR</i> § 264.97(i)(1) TDEC 0400-12-01-.06(6)(h)(9)(i)
	<ul style="list-style-type: none"> If an individual well comparison procedure is used to compare an individual compliance well constituent concentration with background constituent concentrations or a ground-water protection standard, the test shall be done at a Type I error level no less than 0.01 for each testing period. If a multiple comparisons procedure is used, the Type I experiment wise error rate for each testing period shall be no less than 0.05; however, the Type I error of no less than 0.01 for individual well comparisons must be maintained. This performance standard does not apply to tolerance intervals, prediction intervals, or control charts. 		40 <i>CFR</i> § 264.97(i)(2) TDEC 0400-12-01-.06(6)(h)(9)(ii)
	<ul style="list-style-type: none"> If a control chart approach is used to evaluate groundwater monitoring data, the specific type of control chart and its associated parameter values shall be proposed by the owner or operator and approved by Tennessee and EPA through the CERCLA process. 		40 <i>CFR</i> § 264.97(i)(3) TDEC 0400-12-01-.06(6)(h)(9)(iii)
	<ul style="list-style-type: none"> If a tolerance interval or a prediction interval is used to evaluate groundwater monitoring data, the levels of confidence, and, for tolerance intervals, the percentage of the population that the interval must contain, shall be proposed by the owner or operator and approved by Tennessee and EPA through the CERCLA process. These parameters will be determined after considering the number of samples in the background data base, the data distribution, and the range of the concentration values for each constituent of concern. 		40 <i>CFR</i> § 264.97(i)(4) TDEC 0400-12-01-.06(6)(h)(9)(iv)
	<ul style="list-style-type: none"> The statistical method shall account for data below the limit of detection with one or more statistical procedures that are protective of human health and the environment. Any PQL approved by Tennessee and EPA through the CERCLA process under § 264.97(h) that is used in the statistical method shall be the lowest concentration level 		40 <i>CFR</i> § 264.97(i)(5) TDEC 0400-12-01-.06(6)(h)(9)(v)

Table G-8. Action-specific ARARs and TBC Guidance (Environmental Monitoring Requirements – All Phases) for CERCLA Waste Disposal, On-site Disposal Alternatives (Continued)

Action	Requirements	Prerequisite	Citation
	that can be reliably achieved within specified limits of precision and accuracy during routine laboratory operating conditions that are available to the facility.		
	<ul style="list-style-type: none"> • If necessary, the statistical method shall include procedures to control or correct for seasonal and spatial variability as well as temporal correlation in the data. 		40 <i>CFR</i> § 264.97(i)(6) TDEC 0400-12-01-.06(6)(h)(9)(vi)
Detection monitoring	Must monitor for specified indicator parameters, waste constituents or reaction products that provide a reliable indication of the presence of hazardous constituents in groundwater.	Operation of a detection monitoring program under 40 <i>CFR</i> § 264.98— applicable	40 <i>CFR</i> § 264.98(a) TDEC 0400-12-01-.06(6)(i)(1)
	Must install a groundwater monitoring system at the compliance point as specified under 40 <i>CFR</i> § 264.95 that complies with 40 <i>CFR</i> § 264.97(a)(2) and (c).		40 <i>CFR</i> § 264.98(b) TDEC 0400-12-01-.06(6)(i)(2)
	Must conduct a monitoring program for each specified chemical parameter and hazardous constituent.		40 <i>CFR</i> § 264.98(c) TDEC 0400-12-01-.06(6)(i)(3)
	Sampling frequency shall be sufficient to determine whether there is statistically significant evidence of contamination.		40 <i>CFR</i> § 264.98(d) TDEC 0400-12-01-.06(6)(i)(4)
	Must determine the groundwater flow rate and direction in the uppermost aquifer annually at a minimum.		40 <i>CFR</i> § 264.98(e) TDEC 0400-12-01-.06(6)(i)(5)
	Must determine whether there is statistically significant evidence of contamination of any specified chemical parameter or hazardous constituent at a specified frequency.		40 <i>CFR</i> § 264.98(f) TDEC 0400-12-01-.06(6)(i)(6)
	If there is statistically significant evidence of contamination at any monitoring well at the compliance point, must follow the substantive provisions of this subsection [§264.98(g)].		40 <i>CFR</i> § 264.98(g) TDEC 0400-12-01-.06(6)(i)(7)
Surface water monitoring post-closure	Designated surface water course shall be sampled on a frequency of no less than once every six months after final closure of the disposal area.	Closure of a TSCA chemical waste landfill— applicable	40 <i>CFR</i> 761.75(b)(6)(i)(C)

Table G-9. Action-specific ARARs and TBC Guidance (Closure and Post-closure Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives

Action	Requirements	Prerequisite	Citation
Decontamination/disposal of equipment	During the partial and final closure periods, all equipment, structures, etc. must be properly disposed of or decontaminated unless otherwise specified in §§ 264.197, 264.228, 264.258, 264.280 or § 264.310.	Closure of a RCRA landfill— applicable	40 CFR 264.114 TDEC 0400-12-01-.06(7)(e)
Closure of RCRA landfill and other RCRA hazardous waste management units	Must close the unit in a manner that: (a) Minimizes the need for further maintenance; and (b) Controls, minimizes or eliminates, to the extent necessary to protect human health and the environment, post-closure escape of hazardous waste, hazardous constituents, leachate, contaminated run-off, or hazardous waste decomposition products to the ground or surface waters or to the atmosphere; and (c) Complies with the closure requirements of this part, including, but not limited to, the requirements of §§264.178, 264.197, 264.228, 264.258, 264.280, 264.310, 264.351, 264.601 through 264.603, and 264.1102.	Closure of a RCRA hazardous waste management facility— applicable	40 CFR 264.111 TDEC 0400-12-01-.06(7)(b)
Closure of RCRA landfill	Must cover the landfill or cell with a final cover designed and constructed to: (1) Provide long-term minimization of migration of liquids through the closed landfill; (2) Function with minimum maintenance; (3) Promote drainage and minimize erosion or abrasion of the cover; (4) Accommodate settling and subsidence so that the cover's integrity is maintained; and (5) Have a permeability less than or equal to the permeability of any bottom liner system or natural subsoils present.	Closure of a RCRA hazardous waste management landfill— applicable	40 CFR 264.310(a) TDEC 0400-12-01-.05(14)(k)
Clean closure of a RCRA container storage area	Must remove all hazardous waste and residues from containment system. Remaining containers, liners, bases and soil containing or contaminated with hazardous waste or residues must be decontaminated or removed.	Management of RCRA hazardous waste in a container storage area— applicable	40 CFR 264.178 TDEC 0400-12-01-.06(9)(i)
Clean closure of TSCA storage facility	A TSCA/RCRA storage facility closed under RCRA is exempt from the TSCA closure requirements of 40 CFR 761.65(e).	Closure of TSCA/RCRA storage facility— applicable	40 CFR 761.65(e)(3)
Closure of groundwater monitoring well(s)	Shall be accomplished by a licensed driller.	Permanent plugging and abandonment of a well— relevant and appropriate	TDEC 0400-45-09-.16(2)
	Shall be completely filled and sealed in such a manner that vertical movement of fluid either into or between formation(s) containing groundwater classified pursuant to rule 0400-45-06-.05(1) through the bore hole is not allowed.		TDEC 0400-45-06-.09(6)(d)

**G-9. Action-specific ARARs and TBC Guidance (Closure and Post-closure Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives
(Continued)**

Action	Requirements	Prerequisite	Citation
	<p>Shall be performed in accordance with the provisions for Seals at 0400-45-06-(6)(e), (f), and (g); for Fill Materials at 0400-45-06-.09(6)(h) and (i); for Temporary Bridges at 0400-45-06-.09(6)(j); for Placement of Sealing Materials at 0400-45-06-.09(7)(a) and (b); and Special Conditions at 0400-45-06-09(8)(a) and (b), as appropriate.</p>		<p>TDEC 0400-45-06-.09(6)(e) through (j) TDEC 0400-45-06.09(7) TDEC 0400-45-06.09(8)(a) TDEC 0400-45-06.09(8)(b)</p>
<p>Closure of a RCRA tank system</p>	<p>Must remove or decontaminate all waste residues, contaminated containment system components (liners, etc.) contaminated soils, and structures and equipment contaminated with waste, and manage them as hazardous waste, unless 40 CFR 261.3(d) (TDEC 0400-12-01-.02[1][c][4]) applies. If all contents cannot be practicably removed or decontaminated, consider the tank system a landfill and close in accordance with the landfill closure requirements of 40 CFR 264.310 (TDEC 0400-12-01-.06[14][k]).</p>	<p>Closure of a RCRA hazardous tank system—relevant and appropriate if wastewater is determined to be hazardous</p>	<p>40 CFR 264.197(a) and (b)TDEC 0400-12-01-.06(10)(h)(1) and (2)</p>
<p>Closure and post-closure care of a surface impoundment</p>	<p>Must remove or decontaminate all waste residues and contaminated materials; otherwise free liquids must be removed, the remaining wastes stabilized to a bearing capacity sufficient to support final cover, and the facility closed and covered with a final cover designed in accordance with 40 CFR 264.228(a)(2)(iii)(A)-(E) (TDEC 0400-12-01-.06[11][i][1][ii][III]).</p> <p>If some waste residues or contaminated materials are left in place at final closure, must comply with all postclosure requirements contained in §§264.117 through 264.120 (TDEC 0400-12-01-.06[7][h] through [k]), including maintenance and monitoring throughout the postclosure period. Must also:</p> <ul style="list-style-type: none"> • maintain integrity and effectiveness of final cover, making repairs to the cap as necessary; • maintain and monitor leak detection system; • maintain and monitor groundwater monitoring system; • prevent run-on and runoff from eroding or otherwise damaging final cover. 	<p>Closure of a hazardous waste surface impoundment—relevant and appropriate if wastewater is determined to be hazardous</p>	<p>40 CFR 264.228(a) and (b) TDEC 0400-12-01-.06(11)(i)(1) and (2)</p>

**G-9. Action-specific ARARs and TBC Guidance (Closure and Post-closure Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives
(Continued)**

Action	Requirements	Prerequisite	Citation
Survey plat	Must submit to the local zoning authority or the authority with jurisdiction over local land use, a survey plat indicating the location and dimensions of landfill cells, with respect to permanently surveyed benchmarks. The plat must contain a note, prominently displayed which states the owner/operator obligation to restrict disturbance of the landfill.	Closure of a RCRA landfill— applicable	40 CFR 264.116 TDEC 0400-12-01-.06(7)(g)
	Within 60 days of a site becoming inactive and after the effective date of this subpart, record, in accordance with State law, a notation on the deed to the facility property and on any other instrument that would normally be examined during a title search; this notation will in perpetuity notify any potential purchaser of the property that: (1) The land has been used for the disposal of asbestos-containing waste material; (2) The survey plot and record of the location and quantity of asbestos-containing waste disposed of within the disposal site required in §61.154(f) have been filed with the Administrator; and (3) The site is subject to 40 CFR part 61, subpart M.	Closure of an asbestos-containing waste disposal site— applicable	40 CFR 61.151(e)
Duration	Post closure care must begin after closure and continue for at least 30 years after that date.	Closure of a RCRA landfill— applicable	40 CFR 264.117(a) TDEC 0400-12-01-.06(7)(h)
Protection of facility	Post-closure use of property must never be allowed to disturb the integrity of the final cover, liners, or any other components of the containment system or the facility's monitoring system unless necessary to reduce a threat to human health or the environment.		40 CFR 264.117(c) TDEC 0400-12-01-.06(7)(h)(3)
Post-closure plan	Must have a written post-closure plan which identifies planned monitoring activities and frequency at which they will be performed for groundwater monitoring, containment systems and cap maintenance.		40 CFR 264.118 TDEC 0400-12-01-.06(7)(i)
Post-closure notices	Must submit to the local zoning authority a record of the type, location, and quantity of hazardous wastes disposed of within each cell of the unit.		40 CFR 264.119(a) TDEC 0400-12-01-.06(7)(j)(1)
Survey plat	Must record, in accordance with State law, a notation on the deed to the facility property - or on some other instrument which is normally examined during a title search - that will in perpetuity notify any potential purchaser of the property that the land has been used to manage hazardous wastes, and its use is restricted.		40 CFR 264.119(b) TDEC 0400-12-01-.06(7)(j)(2)

**G-9. Action-specific ARARs and TBC Guidance (Closure and Post-closure Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives
(Continued)**

Action	Requirements	Prerequisite	Citation
General post-closure care	<p>After final closure, owner or operator must:</p> <ul style="list-style-type: none"> (i) Maintain the effectiveness and integrity of the final cover including making repairs to the cap as necessary to correct effects of settling, erosion, etc.; (ii) Continue to operate the leachate collection and removal system until leachate is no longer detected; (iii) Maintain and monitor the leachate detection system in accordance with 40 CFR 264.301(a)(3)(iv) and (4) and 40 CFR 264.303(c); (iv) Maintain and monitor a groundwater monitoring system and comply with all other applicable provisions of 40 CFR 264, Subpart F; (v) Prevent run-on and run-off from eroding or otherwise damaging final cover; and (vi) Protect and maintain surveyed benchmarks used to locate waste cells. 		40 CFR 264.310(b) TDEC 0400-12-01-.06(14)(k)(2)
LLW disposal facility pre-closure activities	<p>Prior to closure of the disposal site, the following information will be obtained:</p> <ul style="list-style-type: none"> • Any additional geologic, hydrologic, or other disposal site data pertinent to the long-term containment of emplaced radioactive wastes obtained during the operation period. • The result of tests, experiments or other analyses relating to backfill of excavated areas, closure and sealing, waste migration and interaction with emplacement media, or any other test, experiments or analysis pertinent to the long-term containment of emplaced waste within the disposal site. • Any proposed revision of plans for decontamination and/or dismantlement of surface operational facilities, backfilling of excavated areas, or stabilization of the disposal site for postclosure care. • Any significant new information regarding the environmental impact of closure activities and long-term performance of the disposal site. 	Closure of a LLW disposal facility— relevant and appropriate	TDEC 0400-20-11-.12(1)
Closure of a LLW landfill	Covers must be designed to minimize to the extent practicable water infiltration, to direct percolating or surface water away from the disposed waste and to resist degradation by surface geologic processes and biotic activity.	Closure of a LLW disposal landfill— relevant and appropriate	TDEC 0400-20-11-.17(2)(d)
Closure of an asbestos-containing waste disposal area	Upon closure, comply with the provisions of 40 CFR 61.151(a) – (c)[TDEC 1200-3-11-.02(2)(l)(1) – (3)]:	Closure/capping of a permitted asbestos disposal site— relevant and appropriate	40 CFR 61.154(g) TDEC 1200-3-11-.02(5)(g)
	Must either discharge no visible emissions to the outside air; <u>or</u>		40 CFR 61.151(a)(1) TDEC 1200-3-11-.02(2)(l)(1)(i)
	Cover the ACM with at least 6 in. of compacted non-asbestos-containing material and grow and maintain a cover of vegetation on the area adequate to prevent exposure of the asbestos-containing waste; <u>or</u>		40 CFR 61.151(a)(2) TDEC 1200-3-11-.02(2)(l)(1)(ii)

**G-9. Action-specific ARARs and TBC Guidance (Closure and Post-closure Requirements) for CERCLA Waste Disposal, On-site Disposal Alternatives
(Continued)**

Action	Requirements	Prerequisite	Citation
	Cover the asbestos-containing waste with at least 2 ft of compacted non-asbestos-containing material and maintain it to prevent exposure of the waste.		40 CFR 61.151(a)(3) TDEC 1200-3-11-.02(2)(1)(1)(iii)
	Unless a natural barrier adequately deters access by the general public, install and maintain warning signs and fencing as detailed in 40 CFR 61.151(b)(1) – (3) <u>or</u> comply with 40 CFR 61.151(a)(2) or (a)(3).		40 CFR 61.151(b) TDEC 1200-3-11-.02(2)(1)(2)
	Owner may use an alternative control method that has received prior approval of the Administrator rather than comply with the requirements of 40 CFR 61.151(a) or (b).		40 CFR 61.151(c) TDEC 1200-3-11-.02(2)(1)(3)

Table G-10. Action-specific ARARs and TBC Guidance for Operation of an On-site Landfill Wastewater Treatment System, On-site Disposal Alternatives

Action	Requirements	Prerequisite	Citation
Release of landfill water into Bear Creek tributary	Shall receive the degree of treatment or effluent reduction necessary to comply with water quality standards and, where appropriate, will comply with the “Standard of Performance” as required by TN Water Quality Control Act at TCA §§69-3-101, et seq. For industrial discharges without applicable federal effluent guidelines, best professional judgment should be employed to determine appropriate effluent limitations and standards.	Point source discharge(s) of pollutants into waters of the U.S.— applicable	TCA §§69-3-101 <i>et seq.</i> TDEC 0400-40-03-.05(6) TDEC 0400-40-05-.09(1)(b)
Non-continuous batch discharges (those discharges which are not continuous as defined in 40 CFR 122.2) of leachate and contact water	Non-continuous discharges shall be particularly described and limited, considering the following factors, as appropriate: <ul style="list-style-type: none"> • Frequency • Total mass • Maximum rate of discharge of pollutants during the discharge; and • Mass or concentration of specified pollutants 	Non-continuous discharge of pollutants to surface waters— applicable if water is released on a non-continuous batch basis rather than continuously	40 CFR 122.45(e) TDEC 0400-40-05-.08(1)(n)
Temporary bypass of waste stream	Bypass is prohibited unless: <ul style="list-style-type: none"> • Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage; • There were no feasible alternatives to bypass; condition not satisfied if adequate backup equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance 	Bypass, as defined in TDEC 0400-40-05-.02(15), of waste stream— applicable	TDEC 0400-40-05-.07(2)(l)
	A bypass that doesn’t cause effluent limitations to be exceeded may be allowed only if bypass is necessary for essential maintenance to assure efficient operation		TDEC 0400-40-05-.07(2)(m)
Wastewater transferred by truck or pipeline to on-site on-ORR CWA-authorized WWTU	A user may not introduce into a wastewater facility any pollutant(s) which causes pass through or interference, and wastewater must meet the pretreatment standards and prohibitions [waste acceptance criteria and limits] set by the wastewater facility prior to transfer.	Transfer of contaminated wastewater to a CWA-authorized wastewater facility for treatment— applicable	TDEC 0400-40-14-.05(1) – (2) and (4)

**Table G-10. Action-specific ARARs and TBC Guidance for Operation of an On-site Landfill Wastewater Treatment System, On-site Disposal Alternatives
(Continued)**

Action	Requirements	Prerequisite	Citation
Disposal of wastewaters containing RCRA hazardous constituents	Disposal is not prohibited if the wastes are managed in a treatment system which subsequently discharges to waters of the U.S. under the CWA unless the wastes are subject to a specified method of treatment other than DEACT in 40 CFR 268.40 or are D003 reactive cyanide.	Disposal of RCRA restricted hazardous wastes that are hazardous only because they exhibit a hazardous characteristic and are not otherwise prohibited under 40 CFR 268— applicable if water is determined to be hazardous	40 CFR 268.1(c)(4)(i) TDEC 0400-12-01-.10(1)(a)(3)(iv)(I)

Table G-11. Action-specific ARARs and TBC Guidance for CERCLA Waste Disposal, Off-site Disposal Alternative

Action	Requirements	Prerequisite	Citation
Construction and operation of a volume reduction facility (miscellaneous treatment facility)	Follow design and operating standards that ensure protection of human health and the environment for units in which hazardous waste is treated.	Processes involving treatment of RCRA hazardous waste in a miscellaneous unit as defined in 40 CFR 260.10— applicable to volume reduction facility	40 CFR 264.601 TDEC 0400-12-01-.06(27)(b)
	Prevent any releases that may have adverse effects on human health or the environment due to migration of waste constituents, specifically preventing adverse effects in: <ul style="list-style-type: none"> • the groundwater or subsurface environment • surface water, or wetlands, or the soil surface; • the air 		40 CFR 264.601(a) through (c) TDEC 0400-12-01-.06(27)(b)(1) through (3)
	A miscellaneous unit that is a disposal unit must be maintained in a manner that complies with §264.601 during the post-closure care period. In addition, if a treatment or storage unit has contaminated soils or groundwater that cannot be completely removed or decontaminated during closure, then that unit must also meet the requirements of §264.601 during post-closure care. The post-closure plan under §264.118 must specify the procedures that will be used to satisfy this requirement.		40 CFR 264.603 TDEC 0400-12-01-.06(27)(d)
Transportation of hazardous materials	Shall be subject to and must comply with all applicable provisions of the HMTA and HMR at 49 CFR 171-180.	Any person who, under contract with a department or agency of the federal government, transports "in commerce", or causes to be transported or shipped, a hazardous material— applicable	49 CFR 171.1(c)
Transportation of hazardous and radioactive materials off-site	The waste must meet packaging, labeling, marking, placarding and pre-transport requirements in accordance with DOT regulations.	Transportation of hazardous and radioactive materials above exempt quantities— applicable	49 CFR 171, 172, 173, 174, 177, 178, and 179
	Must meet packaging requirements based on the maximum activity of radioactive material in a package.	Packaging of radioactive materials above exempt quantities for public transport— applicable	49 CFR 173.431 49 CFR 173.433 49 CFR 173.435 49 CFR 173.411
Transportation of LLW off-site	LLW waste shall be packaged and transported in accordance with DOE O 460.1D and DOE O 460.2A.	Preparation of off-site shipment of LLW— TBC	DOE M 435.1-1(D)(1)(E)(11)*
	To the extent practicable, the volume of waste and number of shipments shall be minimized.		DOE M 435.1-1(IV)(L)(2)*
Transportation of PCB wastes off-site	Must comply with the manifesting provisions at 40 CFR 761.207 through 218.	Relinquishment of control over PCB wastes by transporting, or offering for transport— applicable	40 CFR 761.207(a)

Table G-11. Action-specific ARARs and TBC Guidance for CERCLA Waste Disposal, Off-site Disposal Alternative (Continued)

Action	Requirements	Prerequisite	Citation
Transportation of hazardous waste off-site	Must comply with the generator requirements of 40 CFR 262.20-23 for manifesting, Sect. 262.30 for packaging, Sect. 262.31 for labeling, Sect. 262.32 for marking, Sect. 262.33 for placarding, Sect. 262.41(a) for record keeping requirements, and Sect. 262.12 to obtain EPA ID number.	Off site transportation of RCRA hazardous waste— applicable	40 CFR 262.10(h) TDEC 0400-12-01-.03(1)(a)(8)
	Must comply with the requirements of 40 CFR 263.11-263.31. (Standards applicable to transporters of hazardous waste.)	Transportation of hazardous waste within the United States requiring a manifest— applicable	40 CFR 263.11 - 263.31
	A transporter who meets all applicable requirements of 49 CFR 171-179 and the requirements of 40 CFR 263.11 and 263.31 will be deemed in compliance with 40 CFR 263.	Transportation of hazardous waste within the United States requiring a manifest— applicable	40 CFR 263.10(a)
Transportation of hazardous waste on-site	The generator manifesting requirements of 40 CFR 262.20-262.32(b) do not apply. Generator or transporter must comply with the requirements set forth in 40 CFR 263.30 and 263.31 in the event of a discharge of hazardous waste on a private or public right-of-way.	Transportation of hazardous wastes on a public or private right-of-way within or along the border of contiguous property under the control of the same person, even if such contiguous property is divided by a public or private right-of-way— applicable	40 CFR 262.20(f)
Transportation of universal waste off-site	Off-site shipments of universal waste by a large quantity handler of universal waste shall be made in accordance with 40 CFR 273.38 (TDEC 0400-1-11-.12[3][i]).	Preparation of off-site shipments of universal waste by a large quantity generator of universal waste— applicable	40 CFR 273.38 TDEC 0400-1-11-.12(3)(i)
Transportation of used oil off-site	Except as provided in paragraphs (a) to (c) of this rule, generators must ensure that their used oil is transported by transporters who have obtained U.S. EPA ID numbers.	Preparation of off-site shipment of used oil by generators of used oil— applicable	40 CFR 279.24 TDEC 0400-1-11-.11(3)(e)

*The action/requirement/prerequisite identified has been included in this ARAR’s tabulation due to the unique nature of this cleanup activity. DOE, EPA and TDEC agree that adherence to these actions/requirements/prerequisites will be determined solely by DOE, and that a DOE determination of consistency with these actions/requirements/prerequisites is not an action which may lead to or generate a formal or informal dispute.

Tables G-2 through G-11 Acronyms

ACM = asbestos-containing material
 ALARA = as low as reasonably achievable
 ANOVA = analysis of variance
 ARAP = aquatic resource alteration permit
 ARAR = applicable or relevant and appropriate requirement
 ARPA = Archaeological Resources Protection Act of 1979
 CERCLA = Comprehensive Environmental Response, Compensation and Liability Act of 1980
 CFR = Code of Federal Regulations

CMBST = combustion
 CWA = Clean Water Act of 1972
 DEACT = deactivation
 DOE = U.S. Department of Energy
 DOE M = Radioactive Waste Management Manual
 DOE O = U.S. Department of Energy Order
 DOT = U.S. Department of Transportation
 EMWMF = Environmental Management Waste Management Facility

EP = extraction procedure
EPA = U.S. Environmental Protection Agency
FEMA = U.S. Federal Emergency Management Agency
HMR = Hazardous Materials Regulations
HMTA = Hazardous Materials Transportation Act of 1975 (Amendments of 1976)
ID = identification number
LDS = leak detection system
LLW = low-level (radioactive) waste
NGS = National Geodetic Society
NRC = Nuclear Regulatory Commission
ORR = Oak Ridge Reservation
PCB = polychlorinated biphenyl
POLYM = polymerization
PPE = personal protective equipment
PQL = practical quantitation limit
RCRA = Resource Conservation and Recovery Act of 1976
RORGS = recovery of organics
SHPO = State Historic Preservation Officer
TBC = to be considered
TC = toxicity characteristic
TCA = Tennessee Code Annotated
TDEC = Tennessee Department of Environment and Conservation
T&E = threatened and endangered (species)
THPO = Tennessee Historic Preservation Officer
TN = Tennessee
TSCA = Toxic Substances Control Act of 1976
TWRA = Tennessee Wildlife Resources Agency
U.S. = United States
USC = *United States Code*
USGS = U.S. Geological Service
UTS = universal treatment standards
WWTU = wastewater treatment unit

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**APPENDIX H:
RADIONUCLIDE CONTAMINANT SCREENING AND INFORMATION**

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CONTENTS

ACRONYMS	H-3
1. INTRODUCTION	H-4
2. RADIONUCLIDES	H-4
3. CONTAMINANTS OF POTENTIAL CONCERN	H-5
4. REFERENCES	H-17

TABLES

Table H-1. Radionuclides Considered but Screened Out.....	H-6
Table H-2. Summary of Radionuclides and Pertinent Parameters.....	H-13
Table H-3. Maximum Contaminant Levels for Potential Contaminants	H-15

ACRONYMS

BCV	Bear Creek Valley
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act of 1980
COPC	contaminant of potential concern
DOE	U.S. Department of Energy
EMDF	Environmental Management Disposal Facility
EMWMF	Environmental Management Waste Management Facility
EPA	U.S. Environmental Protection Agency
K_d	solid-liquid partition coefficient or distribution coefficient
ORR	Oak Ridge Reservation
SF	Slope Factor
U.S.	United States

1. INTRODUCTION

This Appendix provides a listing of contaminants of potential concern (COPCs) and pertinent data for those contaminants concerning Oak Ridge Reservation (ORR) Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) waste for disposal.

2. RADIONUCLIDES

Table H-1 contains an extensive list of radionuclides considered as possible contaminants in ORR CERCLA waste, along with the logic for their screening from consideration. Table H-2 summarizes the radioisotopes to be considered further, along with associated parameters (e.g., specific activity and solid-liquid partition coefficients [K_d s]). This list of radioisotopes is the list used in setting Waste Acceptance Criteria (WAC) ranges for future WAC and inventory determinations for an on-site disposal facility.

Solid-liquid partition coefficients, also known as distribution coefficients, are a key variable in determining a contaminant's mobility in the environment. K_d is the ratio of the concentration of a nuclide present in the solid phase (sorbed or reacted on soil or sediment) divided by the equilibrium concentration in the contacting liquid phase (water). Use of a K_d implies a linear equilibrium isotherm between sorbed and non-sorbed species of an element, which is a simplification that holds true at lower concentrations and at constant temperature. Because values of K_d are very site-specific dependent (for example the presence of various competing contaminants, soil properties [e.g., sandy soil versus clay], and water properties [e.g., pH] all affect the K_d value determined for a species), it is best to determine K_d s in the environment expected. In practice K_d is measured and used for much more complex systems, and the lack of fit of the simple K_d model to the real system becomes part of the overall uncertainty in the values of K_d .

K_d values may be used as a quantitative indicator of the environmental mobility of the element. In general, all isotopes of an element are assumed to have the same K_d value, because sorption is a chemical property and not dependent on the isotopic mass. Because K_d is a simplification, the values are necessarily empirical and highly dependent on the system where they are measured.

The solid-liquid K_d values given in Table H-2 are based on site-specific and generic K_d factors for soils. Because the waste to be disposed in the landfill consists of debris surrounded by soil, as well as waste soil, soil K_d s were assumed to represent the advective movement of contaminants in the landfill/waste zone as well as the vadose zone. Where multiple K_d s were reported in the references, conservative values were selected for inclusion. Several references were consulted. Those references were given an order of preference (as noted in the Table H-2 footnote):

1. ORNL 1990. *Laboratory Measurement of Radionuclide Sorption in Solid Waste Storage Area 6 Soil/Groundwater Systems*, ORNL-TM-10561, June 1990, Oak Ridge, TN.
2. ORNL 1984a. *Characterization of Soils at Proposed Solid Waste Storage Area (SWSA) 7*, ORNL/TM-9326, December 1984, Oak Ridge, TN.
3. ORNL 1997. *Performance Assessment for the Class L-II Disposal Facility*, ORNL/TM-13401, March 1997, Oak Ridge, TN.
4. ORNL 1984b. *A Review and Analysis of Parameters for Assessing Transport of Environmentally Released Radionuclides through Agriculture*, ORNL--5786, September 1984, Oak Ridge, TN.
5. DOE 1998. *Remedial Investigation/Feasibility Study for the Disposal of Oak Ridge Reservation Comprehensive Environmental Response, Compensation, and Liability Act of 1980 Waste*. DOE/OR/02-1637&D2, Jacobs EM Team, January 1998, Oak Ridge, TN.

The primary two references were those that gave site-specific K_d s. Both of these first two references gave site-specific K_d s that were determined experimentally for soils on the Oak Ridge Reservation in Melton Valley, similar to soils in Bear Creek Valley (BCV). The third reference consulted was the Performance Assessment for a proposed tumulus facility in Bear Creek. That reference reported K_d s for many isotopes obtained from various literature sources, and primarily drew data from the first two references given. Only a handful of element-specific K_d s were obtained from the fourth reference listed above. This document had an extensive list of K_d s, which compared closely with the values determined from the other previously consulted sources. The K_d for only a single element, carbon, was taken directly from the Environmental Management Waste Management Facility (EMWMF) Remedial Investigation/Feasibility Study; however, many of the previously consulted references served as the basis for the K_d s used in the EMWMF document.

3. CONTAMINANTS OF POTENTIAL CONCERN

Table H-3 is a list of the maximum contaminant levels provided as benchmarks for potential contaminants.

Table H-1. Radionuclides Considered but Screened Out

Isotope	TRU Element as noted	Half-life (yr) ^a	Previous Uses/Determination of Isotope			Reason for Removal from COPC List
			In BCV Tumulus PA	In EMWME RI/FS List	Characterized in EMWME Waste Lot Analyses	
Ac-225		2.7E-02				Excluded, half-life < 5 years.
Ac-228		7.0E-04				Excluded, half-life < 5 years.
Ag-105		1.1E-01				Excluded, half-life < 5 years.
Ag-110m		6.8E-01				Excluded, half-life < 5 years.
Ag-111		2.0E-02				Excluded, half-life < 5 years.
Am-240		5.8E-03				Excluded, half-life < 5 years.
Am-242m	TRU	1.41E+02				Excluded, covered in modeling by Am-241, -243.
Am-242		1.8E-03				Excluded, half-life < 5 years.
As-72		3.0E-03				Excluded, half-life < 5 years.
As-73		2.2E-01				Excluded, half-life < 5 years.
As-74		4.9E-02				Excluded, half-life < 5 years.
Au-194		4.3E-03				Excluded, half-life < 5 years.
Au-195		5.1E-01				Excluded, half-life < 5 years.
Ba-137m		4.9E-06				Excluded, half-life < 5 years.
Ba-139		1.6E-04				Excluded, half-life < 5 years.
Ba-140		3.5E-02				Excluded, half-life < 5 years.
Be-10		1.5E+06				Excluded, no source, low mobility.
Be-7		1.5E-01				Excluded, half-life < 5 years.
Bi-210		1.4E-02				Excluded, half-life < 5 years.
Bi-211		4.1E-06				Excluded, half-life < 5 years.
Bi-212		1.2E-04				Excluded, half-life < 5 years.
Bi-214		3.8E-05				Excluded, half-life < 5 years.
Bk-247	TRU	1.4E+03				Exclude, low quantity, low mobility.
Bk-249		9.0E-01				Excluded, half-life < 5 years.
Br-76		1.8E-03				Excluded, half-life < 5 years.
Br-77		6.5E-03				Excluded, half-life < 5 years.
Br-82		4.0E-03				Excluded, half-life < 5 years.
Ca-41		1.0E+05				Excluded, no source.
Ca-45		4.5E-01				Excluded, half-life < 5 years.
Cd-109		1.3E+00				Excluded, half-life < 5 years.

Table H-1. Radionuclides Considered but Screened Out (Continued)

Isotope	TRU Element as noted	Half-life (yr) ^a	Previous Uses/Determination of Isotope			Reason for Removal from COPC List
			In BCV Tumulus PA	In EMWMF RI/FS List	Characterized in EMWMF Waste Lot Analyses	
Cd-115		6.1E-03				Excluded, half-life < 5 years.
Ce-137		1.0E-03				Excluded, half-life < 5 years.
Ce-139		3.8E-01				Excluded, half-life < 5 years.
Ce-141		8.9E-02				Excluded, half-life < 5 years.
Ce-144		7.8E-01				Excluded, half-life < 5 years.
Cf-252		2.6E+00				Excluded, half-life < 5 years.
Cm-242		4.5E-01				Excluded, half-life < 5 years.
Co-56		2.1E-01				Excluded, half-life < 5 years.
Co-57		7.4E-01				Excluded, half-life < 5 years.
Co-58		1.9E-01				Excluded, half-life < 5 years.
Cr-51		7.6E-02				Excluded, half-life < 5 years.
Cs-134		2.1E+00				Excluded, half-life < 5 years.
Cs-136		3.6E-02				Excluded, half-life < 5 years.
Cu-67		7.1E-03				Excluded, half-life < 5 years.
Dy-154		3.0E+06				Excluded, no source, low mobility.
Dy-159		4.0E-01				Excluded, half-life < 5 years.
Eu-149		2.6E-01				Excluded, half-life < 5 years.
Eu-155		4.8E+00				Excluded, half-life < 5 years.
Eu-156		4.2E-02				Excluded, half-life < 5 years.
Eu-158		8.7E-05				Excluded, half-life < 5 years.
Fe-52		9.5E-04				Excluded, half-life < 5 years.
Fe-55		2.7E+00				Excluded, half-life < 5 years.
Fe-59		1.2E-01				Excluded, half-life < 5 years.
Ga-68		1.3E-04				Excluded, half-life < 5 years.
Gd-146		1.3E-01				Excluded, half-life < 5 years.
Gd-148		7.5E+01				Excluded, no source, low mobility.
Gd-150		1.8E+06				Excluded, no source, low mobility.
Gd-151		3.4E-01				Excluded, half-life < 5 years.
Gd-152		1.1E+14				Excluded, no source, low mobility.
Gd-153		6.6E-01				Excluded, half-life < 5 years.
Ge-68		7.4E-01				Excluded, half-life < 5 years.
Hf-172		1.9E+00				Excluded, half-life < 5 years.
Hf-175		1.9E-01				Excluded, half-life < 5 years.

Table H-1. Radionuclides Considered but Screened Out (Continued)

Isotope	TRU Element as noted	Half-life (yr) ^a	Previous Uses/Determination of Isotope			Reason for Removal from COPC List
			In BCV Tumulus PA	In EMWMF RI/FS List	Characterized in EMWMF Waste Lot Analyses	
Hf-178m		3.1E+01				Excluded, no source, low mobility.
Hf-181		1.2E-01				Excluded, half-life < 5 years.
Hg-203		1.3E-01				Excluded, half-life < 5 years.
Ho-163		4.6E+03				Excluded, no source, low mobility.
Ho-166		3.1E-03				Excluded, half-life < 5 years.
Ho-166m		1.2E+03				Excluded, no source, low mobility.
I-125		1.6E-01				Excluded, half-life < 5 years.
I-131		2.2E-02				Excluded, half-life < 5 years.
In-114m		1.4E-01				Excluded, half-life < 5 years.
In-115m		5.1E-04				Excluded, half-life < 5 years.
Ir-192		2.0E-01				Excluded, half-life < 5 years.
Ir-194		2.2E-03				Excluded, half-life < 5 years.
Kr-81		2.3E+05				Excluded, gas.
Kr-85		1.1E+01				Excluded, gas.
La-137		6.0E+04				Excluded, low quantity, low mobility.
La-140		1.7E+00				Excluded, half-life < 5 years.
Lu-172		1.8E-02				Excluded, half-life < 5 years.
Lu-172m		7.0E-06				Excluded, half-life < 5 years.
Lu-173		1.4E+00				Excluded, half-life < 5 years.
Lu-174		3.3E+00				Excluded, half-life < 5 years.
Lu-176		3.8E+10				Excluded, low quantity, low mobility.
Lu-177		1.8E-02				Excluded, half-life < 5 years.
Mn-52		1.5E-02				Excluded, half-life < 5 years.
Mn-52m		4.0E-05				Excluded, half-life < 5 years.
Mn-54		8.6E-01				Excluded, half-life < 5 years.
Mn-56		2.9E-04				Excluded, half-life < 5 years.
Mo-93		3.5E+03				Excluded, low quantity, low mobility.
Mo-99		7.5E-03				Excluded, half-life < 5 years.
Na-22		2.6E+00				Excluded, half-life < 5 years.
Na-24		1.7E-03				Excluded, half-life < 5 years.
Nb-91		7.0E+02				Excluded, represented by Nb-93m, Nb-94 in modeling.
Nb-91m		1.7E-01				Excluded, half-life < 5 years.
Nb-92		3.5E+07				Excluded, represented by Nb-93m, Nb-94 in modeling.

Table H-1. Radionuclides Considered but Screened Out (Continued)

Isotope	TRU Element as noted	Half-life (yr) ^a	Previous Uses/Determination of Isotope			Reason for Removal from COPC List
			In BCV Tumulus PA	In EMW/MF RI/FS List	Characterized in EMW/MF Waste Lot Analyses	
Nb-92m		2.8E-02				Excluded, half-life < 5 years.
Nb-95		9.6E-02				Excluded, half-life < 5 years.
Nd-144		2.4E+15				Excluded, low quantity, low mobility.
Nd-147		3.0E-02				Excluded, half-life < 5 years.
Ni-56		1.6E-02				Excluded, half-life < 5 years.
Ni-57		4.1E-03				Excluded, half-life < 5 years.
Ni-65		2.9E-04				Excluded, half-life < 5 years.
Np-234		1.21E-02				Excluded, half-life < 5 years.
Np-235		1.1E+00				Excluded, half-life < 5 years.
Np-239		6.5E-03				Excluded, half-life < 5 years.
Np-242		1.0E-05				Excluded, half-life < 5 years.
Os-194		6.0E+00				Excluded, short half-life and low quantity.
P-32		3.9E-02				Excluded, half-life < 5 years.
P-33		6.9E-02				Excluded, half-life < 5 years.
Pa-233		7.4E-02				Excluded, half-life < 5 years.
Pa-234		7.6E-04				Excluded, half-life < 5 years.
Pa-234m		2.2E-06				Excluded, half-life < 5 years.
Pb-203		5.9E-03				Excluded, half-life < 5 years.
Pb-211		6.9E-05				Excluded, half-life < 5 years.
Pb-212		1.2E-03				Excluded, half-life < 5 years.
Pb-214		5.1E-05				Excluded, half-life < 5 years.
Pm-143		7.3E-01				Excluded, half-life < 5 years.
Pm-145		1.8E+01				Excluded, short half-life and low quantity.
Pm-146		5.5E+00				Excluded, short half-life and low quantity.
Pm-147		2.6E+00				Excluded, half-life < 5 years.
Pm-148		1.47E-02				Excluded, half-life < 5 years.
Po-210		3.8E-01				Excluded, half-life < 5 years.
Po-212		9.48E-15				Excluded, half-life < 5 years.
Po-216		4.60E-09				Excluded, half-life < 5 years.
Pu-233		4.0E-05				Excluded, half-life < 5 years.
Pu-234		1.0E-03				Excluded, half-life < 5 years.
Pu-236		2.9E+00				Excluded, half-life < 5 years.
Ra-223		3.1E-02				Excluded, half-life < 5 years.
Ra-224		1.0E-02				Excluded, half-life < 5 years.
Rb-82		2.4E-06				Excluded, half-life < 5 years.
Rb-83		2.4E-01				Excluded, half-life < 5 years.
Rb-84		9.0E-02				Excluded, half-life < 5 years.

Table H-1. Radionuclides Considered but Screened Out (Continued)

Isotope	TRU Element as noted	Half-life (yr) ^a	Previous Uses/Determination of Isotope			Reason for Removal from COPC List
			In BCY Tumulus PA	In EMWMF RI/FS List	Characterized in EMWMF Waste Lot Analyses	
Rb-86		5.1E-02				Excluded, half-life < 5 years.
Rb-87		4.80E+10				Excluded, no source, low mobility.
Re-183		1.9E-01				Excluded, half-life < 5 years.
Re-184		1.0E-01				Excluded, half-life < 5 years.
Re-184m		1.8E-01				Excluded, half-life < 5 years.
Re-188		1.9E-03				Excluded, half-life < 5 years.
Rh-101		3.3E+00				Excluded, half-life < 5 years.
Rh-102		5.7E-01				Excluded, half-life < 5 years.
Rh-102m		3.7E+00				Excluded, half-life < 5 years.
Rh-106		9.5E-07				Excluded, half-life < 5 years.
Rh-97		5.9E-05				Excluded, half-life < 5 years.
Rh-99		4.4E-02				Excluded, half-life < 5 years.
Rn-219		1.3E-07				Excluded, half-life < 5 years.
Ru-103		1.1E-01				Excluded, half-life < 5 years.
Ru-106		1.0E+00				Excluded, half-life < 5 years.
Rn-220		1.76E-06				Excluded, half-life < 5 years.
S-35		2.4E-01				Excluded, half-life < 5 years.
Sb-124		1.6E-01				Excluded, half-life < 5 years.
Sb-125		2.8E+00				Excluded, half-life < 5 years.
Sb-126		3.4E-02				Excluded, half-life < 5 years.
Sc-43		4.5E-04				Excluded, half-life < 5 years.
Sc-44		4.5E-04				Excluded, half-life < 5 years.
Sc-46		2.3E-01				Excluded, half-life < 5 years.
Sc-48		4.2E-04				Excluded, half-life < 5 years.
Se-73		8.1E-04				Excluded, half-life < 5 years.
Se-75		3.3E-01				Excluded, half-life < 5 years.
Sm-145		9.3E-01				Excluded, half-life < 5 years.
Sn-113		3.2E-01				Excluded, half-life < 5 years.
Sn-119m		8.0E-01				Excluded, half-life < 5 years.
Sn-121		3.1E-03				Excluded, half-life < 5 years.
Sn-123		3.5E-01				Excluded, half-life < 5 years.
Sr-82		6.9E-02				Excluded, half-life < 5 years.
Sr-85		1.8E-01				Excluded, half-life < 5 years.
Sr-89		1.4E-01				Excluded, half-life < 5 years.

Table H-1. Radionuclides Considered but Screened Out (Continued)

Isotope	TRU Element as noted	Half-life (yr) ^a	Previous Uses/Determination of Isotope			Reason for Removal from COPC List
			In BCV Tumulus PA	In EMWMF RI/FS List	Characterized in EMWMF Waste Lot Analyses	
Ta-179		1.8E+00				Excluded, half-life < 5 years.
Ta-182		3.1E-01				Excluded, half-life < 5 years.
Ta-183		1.4E-02				Excluded, half-life < 5 years.
Tb-157		7.0E+01				Excluded, low quantity, low mobility.
Tb-158		1.8E+02				Excluded, low quantity, low mobility.
Tb-160		2.0E-01				Excluded, half-life < 5 years.
Tc-95		2.3E-03				Excluded, half-life < 5 years.
Tc-95m		1.7E-01				Excluded, half-life < 5 years.
Tc-97		4.2E+06				Excluded, low quantity and covered by Tc-99 in modeling.
Tc-99m		6.9E-04				Excluded, half-life < 5 years.
Te-125m		1.6E-01				Excluded, half-life < 5 years.
Te-129m		9.2E-02				Excluded, half-life < 5 years.
Th-227		5.1E-02				Excluded, half-life < 5 years.
Th-228		1.9E+00				Excluded, half-life < 5 years.
Th-231		2.9E-03				Excluded, half-life < 5 years.
Th-231		2.9E-03				Excluded, half-life < 5 years.
Th-234		6.6E-02				Excluded, half-life < 5 years.
Ti-44		6.0E+01				Excluded, low quantity, low mobility.
Tl-204		3.8E+00				Excluded, half-life < 5 years.
Tl-208		5.8E-06				Excluded, half-life < 5 years.
Tm-170		3.5E-01				Excluded, half-life < 5 years.
Tm-171		1.9E+00				Excluded, half-life < 5 years.
U-237		2.1E-03				Excluded, half-life < 5 years.
U-239		4.5E-05				Excluded, half-life < 5 years.
V-48		4.4E-02				Excluded, half-life < 5 years.
V-49		9.1E-01				Excluded, half-life < 5 years.
V-52		1.4E-06				Excluded, half-life < 5 years.
W-178		5.9E-02				Excluded, half-life < 5 years.
W-181		3.3E-01				Excluded, half-life < 5 years.
W-185		2.0E-01				Excluded, half-life < 5 years.
Xe-133		1.4E-02				Excluded, half-life < 5 years.

Table H-1. Radionuclides Considered but Screened Out (Continued)

Isotope	TRU Elements noted	Half-life (yr) ^a	Previous Uses/Determination of Isotope			Reason for Removal from COPC List
			In BCV Tumulus PA	In EMW/MF RI/FS List	Characterized in EMW/MF Waste Lot Analyses	
Y-88		2.9E-01				Excluded, half-life < 5 years.
Y-90		7.3E-03				Excluded, half-life < 5 years.
Y-91		1.6E-01				Excluded, half-life < 5 years.
Yb-169		8.8E-02				Excluded, half-life < 5 years.
Zn-65		6.7E-01				Excluded, half-life < 5 years.
Zn-69m		1.6E-03				Excluded, half-life < 5 years.
Zn-72		7.4E-04				Excluded, half-life < 5 years.
Zr-88		2.3E-01				Excluded, half-life < 5 years.
Zr-95		1.8E-01				Excluded, half-life < 5 years.

PA Performance Assessment;
 RI/FS Remedial Investigation/Feasibility Study
 TRU transuranic

^a The half-lives above are taken from the International Commission on Radiological Protection Publication 107 (ICRP 2008).

Table H-2. Summary of Radionuclides and Pertinent Parameters

Isotope	TRU Elements noted	Half-life (yr) ^a	Specific Activity (Ci/g) ^b	Previous Uses/Determination of Isotope				Soil Partition Coefficient (mL/g)	Partition Coefficient Reference ^c
				BCV Tumulus PA	In EMWMF RI/FS List	Characterized in EMWMF Waste Lot Analyses	Include in EMDF RI/FS Modeling		
Ac-227		21.773	7.20E+01					1.50E+03	ORNL 1984b.
Ag-108m		127	2.60E+01					4.50E+01	ORNL 1984b.
Al-26		7.16E+05	1.90E-02					3.00E+03	ORNL 1997.
Am-241	TRU	432.2	3.40E+00					4.00E+01	ORNL 1997.
Am-243	TRU	7380	2.00E-01					4.00E+01	ORNL 1997.
Ba-133		10.74	2.60E+02					6.00E+01	ORNL 1984b.
Bi-207		38	5.20E+01					5.00E+02	ORNL 1997.
C-14		5730	4.50E+00					1.09E+00	DOE 1998 (EMWMF RI/FS).
Cd-113m		13.6	2.2e-02					7.5e+01	DOE 1998 (EMWMF RI/FS).
Cf-249	TRU	350.6	4.10E+00					4.00E+01	ORNL 1997.
Cf-250		13.08	1.10E+02					4.00E+01	ORNL 1997.
Cf-251	TRU	898	1.60E+00					4.00E+01	ORNL 1997.
Cl-36		3.01E+05	3.30E-02					2.50E-01	ORNL 1984b.
Cm-243	TRU	28.5	5.20E+01					4.00E+01	ORNL 1997.
Cm-244		18.11	8.10E+01					4.00E+01	ORNL 1997.
Cm-245	TRU	8500	1.70E-01					4.00E+01	ORNL 1997.
Cm-246	TRU	4730	3.10E-01					4.00E+01	ORNL 1997.
Cm-247	TRU	1.56E+07	9.30E-05					4.00E+01	ORNL 1997.
Cm-248	TRU	3.39E+05	4.20E-03					4.00E+01	ORNL 1997.
Co-60		5.271	1.10E+03					3.00E+03	ORNL 1990.
Cs-135		2.30E+06	1.20E-03					3.00E+03	ORNL 1990.
Cs-137		30	8.70E+01					3.00E+03	ORNL 1990.
Eu-150		34.2	1.60E+06					3.00E+03	ORNL 1990.
Eu-152		13.33	1.80E+02					3.00E+03	ORNL 1990.
Eu-154		8.8	2.60E+02					3.00E+03	ORNL 1990.
H-3		12.35	9.70E+03					1.99E-01	ORNL 1997.
I-129		1.57E+07	1.80E-04					4.00E+00	ORNL 1984a.
K-40		1.28E+09	6.40E-06					3.00E+01	ORNL 1997.
Nb-93m		13.6	2.40E+02					1.00E+02	ORNL 1997.
Nb-94		2.03E+04	1.90E-01					1.00E+02	ORNL 1997.
Ni-59		7.50E+04	8.00E-02					2.00E+03	ORNL 1997.
Ni-63		96	5.70E+01					2.00E+03	ORNL 1997.
Np-237	TRU	2.14E+06	7.10E-04					4.00E+01	ORNL 1997.
Pa-231		3.28E+04	4.70E-02					4.00E+02	ORNL 1997.
Pb-210		22.3	7.60E+01					1.00E+02	ORNL 1997.
Pd-107		6.50E+06	5.10E-04					2.00E+03	ORNL 1997.

Table H-2. Summary of Radionuclides and Pertinent Parameters (Continued)

Isotope	TRUElements noted	Half-Life (yr) ^a	Specific Activity (Ci/g) ^b	Previous Uses/Determination of Isotope				Soil Partition Coefficient (mL/g)	Partition Coefficient Reference ^c
				BCV Tumulus PA	In EMWMF RI/FS List	Characterized in EMWMF Waste Lot Analyses	Include in EMDF RI/FS Modeling		
Pu-238	TRU	87.74	1.70E+01					4.00E+01	ORNL 1997.
Pu-239	TRU	24,065	6.20E-02					4.00E+01	ORNL 1997.
Pu-240	TRU	6537	2.30E-01					4.00E+01	ORNL 1997.
Pu-241		14.4	1.00E+02					4.00E+01	ORNL 1997.
Pu-242	TRU	3.76E+05	3.90E-03					4.00E+01	ORNL 1997.
Pu-244	TRU	8.26E+07	1.80E-05					4.00E+01	ORNL 1997.
Ra-226		1600	1.00E+00					3.00E+03	ORNL 1997.
Ra-228		5.75	2.70E+02					3.00E+03	ORNL 1997.
Re-187		4.12E10	4.62E-08					7.5E+00	ORNL 1984b.
Se-79		65,000	7.00E-02					3.00E+02	ORNL 1984b.
Si-32		450	1.10E+02					3.00E+01	ORNL 1984b.
Sm-151		90	2.60E+01					1.00E+03	ORNL 1997.
Sn-121m		55	5.40E+01					1.00E+02	ORNL 1997.
Sn-126		1.00E+05	2.80E-02					1.00E+02	ORNL 1997.
Sr-90		29.12	1.40E+02					3.00E+01	ORNL 1990.
Tc-99		2.13E+05	1.70E-02					1.50E+00	ORNL 1984b.
Th-229		7340	2.10E-01					3.00E+03	ORNL 1997.
Th-230		7.70E+04	2.10E-02					3.00E+03	ORNL 1997.
Th-232		1.41E+10	1.10E-07					3.00E+03	ORNL 1997.
U-232		72	2.20E+01					5.00E+01	ORNL 1990. Document recommends Kd 40 mL/g for U. States that at lower U concentrations, 50-60 mL/g is appropriate. The value of 40 was obtained at U concentrations of 235,000 ppm. EMWMF leachate average is 6 ppm uranium. Use the low end of the range for low U concentrations, 50 mL/g.
U-233		1.59E+05	9.70E-03					5.00E+01	
U-234		2.45E+05	6.20E-03					5.00E+01	
U-235		7.04E+08	2.20E-06					5.00E+01	
U-236		2.34E+07	6.50E-05					5.00E+01	
U-238		4.47E+09	3.40E-07					5.00E+01	
Zr-93		1.53E+06	2.50E-03					5.00E+01	ORNL 1997.

PA = Performance Assessment; RI/FS = Remedial Investigation/Feasibility Study; TRU = transuranic

^aThe half-lives above are taken from the International Commission on Radiological Protection Publication 107 (ICRP 2008).

^bSpecific activities (Ci/g) taken from 10 CFR 71, Appendix A.

^cPartition coefficient (K_a) taken from references used in the following hierarchical order:

- 1 ORNL 1990. *Laboratory Measurement of Radionuclide Sorption in Solid Waste Storage Area 6 Soil/Groundwater Systems*, ORNL-TM-10561, June 1990, Oak Ridge, TN.
- 2 ORNL 1984a. *Characterization of Soils at Proposed Solid Waste Storage Area (SWSA) 7*, ORNL/TM-9326, December 1984, Oak Ridge, TN.
- 3 ORNL 1997. *Performance Assessment for the Class L-II Disposal Facility*, ORNL/TM-13401, March 1997, Oak Ridge, TN.
- 4 ORNL 1984b. *A Review and Analysis of Parameters for Assessing Transport of Environmentally Released Radionuclides through Agriculture*, ORNL--5786, September 1984, Oak Ridge, TN.
- 5 DOE 1998. *Remedial Investigation/Feasibility Study for the Disposal of Oak Ridge Reservation Comprehensive Environmental Response, Compensation, and Liability Act of 1980 Waste*. DOE/OR/02-1637&D2, Jacobs EM Team, January 1998, Oak Ridge, TN.

Table H-3. Maximum Contaminant Levels for Potential Contaminants

Chemical	TDEC MCL ^a
Alachlor	0.002
Antimony	0.006
Arsenic	0.010
Asbestos (fiber >10 microns)	7 MFL
Atrazine	0.003
Barium	2.0
Benzene	0.005
Benzo(a)pyrene (PAHs)	0.0002
Beryllium	0.004
Bromate	0.010
Bromodichloromethane	see TTHM
Bromoform	see TTHM
Cadmium	0.005
Carbofuran	0.04
Carbon tetrachloride	0.005
Chlordane	0.002
Chloramine (as CL ₂)	4.0 (MRDL)
Chlorine (as CL ₂)	4.0 (MRDL)
Chlorine dioxide (as ClO ₂)	0.8 (MRDL)
Chlorite	1.0
Chlorobenzene	0.1
Chloroform	see TTHM
Chromium (total)	0.1
Coliforms (total)	5% ^b
Copper	TT ^c (action level 1.3)
Cyanide (as free cyanide)	0.2
2,4-D (2,4-Dichlorophenoxy-acetic acid)	0.07
Dalapon	0.2
Dibromochloromethane	see TTHM
1,2-Dibromo-3-chloropropane (DBCP)	0.0002
<i>o</i> -Dichlorobenzene (1,2-)	0.6
<i>p</i> -Dichlorobenzene (1,4-)	0.075
1,2-Dichloroethane	0.005
1,1-Dichloroethylene	0.007
<i>cis</i> -1,2-Dichloroethylene	0.07
<i>trans</i> -1,2-Dichloroethylene	0.1
Dichloromethane (Methylene chloride)	0.005
1,2-Dichloropropane	0.005
Di(2-ethylhexyl)adipate	0.4
Di(2-ethylhexyl)phthalate	0.006
Dinoseb	0.007
Dioxin (2,3,7,8-TCDD)	3 × 10 ⁻⁸
Diquat	0.02
Endothall	0.1
Endrin	0.002
Ethylbenzene	0.7
Ethylene dibromide (EDB)	0.00005
Fluoride	4.0
Glyphosate	0.7
Haloacetic acids (HAA5)	0.060
Heptachlor	0.0004
Heptachlor epoxide	0.0002
Hexachlorobenzene	0.001
Hexachlorocyclopentadiene	0.05
Lead	TT (action level 0.015)
Lindane (gamma-HCCH)	0.0002
Mercury (inorganic)	0.002
Methoxychlor	0.04
Methylene chloride – see Dichloromethane	
Monochlorobenzene (see Chlorobenzene)	

Table H-3. Maximum Contaminant Levels for Potential Contaminants

Chemical	TDEC MCL ^a
Nickel	0.1
Nitrate (as N)	10.0
Nitrite (as N)	1.0
Nitrate + Nitrite (as N)	10.0
Oxamyl (Vydate)	0.2
Pentachlorophenol	0.001
Picloram	0.5
Polychlorinated biphenyls (total PCBs)	0.0005
Selenium	0.05
Simazine	0.004
Styrene	0.1
Tetrachloroethylene	0.005
Thallium	0.002
Toluene	1
Toxaphene	0.003
1,2,4-Trichlorobenzene	0.07
1,1,1-Trichloroethane	0.20
1,1,2-Trichloroethane	0.005
Trichloroethylene	0.005
Trihalomethanes (total) (TTHM)	0.080
2,4,5-TP (Silvex)	0.05
Turbidity	1.0 TU (monthly average) 2.0 TU (2-day average)
Vinyl chloride	0.002
Xylenes (total)	10
Combined Radium 226 and 228	5 pCi/L
Gross alpha particle activity (includes radium 226 but excludes radon and uranium)	15 pCi/L
Beta particle and photon activity	4 mrem/yr
Tritium	20,000 pCi/L ^d
Strontium-90	8 pCi/L ^d
Uranium	30 µg/L

^aTDEC MCLs are listed in TDEC Chap. 0400-45-01-.06. If no state GWQC or MCL is available for a particular contaminant, then the federal MCLs/non-zero MCLGs are relevant and appropriate for remediation of Class I (potable) groundwater. All federal non-zero MCLGs are equivalent to their respective MCLs and are, therefore, not listed on this table. Currently, all federal MCLs are exactly the same as the TDEC MCLs so the federal MCLs are not listed here.

^bNo more than 5.0% samples total coliform-positive (TC-positive) in a month. (For water systems that collect fewer than 40 routine samples per month, no more than one sample can be total coliform-positive per month.) Every sample that has total coliform must be analyzed for either fecal coliforms or E. coli if two consecutive TC-positive samples, and one is also positive for E.coli fecal coliforms, system has an acute MCL violation.

^cLead and copper are regulated by a treatment technique that requires systems to control the corrosiveness of their water. If more than 10 percent of tap water samples exceed the action level, water systems must take additional steps.

^dThe levels listed here are listed in 40 CFR 141.66(d)(2), Table A, as "Average Annual Concentrations Assumed to Produce a Total Body or Organ Dose of 4 mrem/yr," which is the MCL for beta particle and photon radioactivity. Except for these radionuclides, the concentration of the other 179 manmade radionuclides causing 4 mrem total body or organ dose equivalents must be calculated on the basis of 2 L/day drinking water intake using the 168 hour data list in "Maximum Permissible Body Burdens and Maximum Permissible Concentrations of Radionuclides in Air and in Water for Occupational Exposure," NBS (National Bureau of Standards) Handbook 69 as amended August 1963, U.S. Department of Commerce. If two or more radionuclides are present, the sum of their annual dose equivalent to the total body or to any organ shall not exceed 4 mrem/year.

µg/L = micrograms per liter

ARAR = applicable or relevant and appropriate requirement

HAA5 = haloacetic acids (five)

MCL = maximum contaminant level

MCLG = maximum contaminant level goal

MFL = million fibers per liter that are longer than 10 microns

mg/L = milligrams per liter

MRDL = maximum residual disinfectant level

mrem/yr = millirem per year

N = nitrogen

ORR = Oak Ridge Reservation

PAHs = polyaromatic hydrocarbons

PCB = polychlorinated biphenyl

pCi/L = picocuries per liter

ppm = parts per million

TBC = "to-be-considered" guidance

TDEC = Tennessee Department of Environment and Conservation

TT = treatment technique

TTHM = total trihalomethanes

TU = turbidity units

4. REFERENCES

- DOE 1998. *Remedial Investigation/Feasibility Study for the Disposal of Oak Ridge Reservation Comprehensive Environmental Response, Compensation, and Liability Act of 1980 Waste*. DOE/OR/02-1637&D2, Jacobs EM Team, January 1998, Oak Ridge, TN.
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**APPENDIX I:
COST ESTIMATES FOR ON-SITE AND OFF-SITE
DISPOSAL ALTERNATIVES**

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FIGURES

Figure I-1. On-site EMDF Conceptual Site Layout Plan at EBCV Site	I-11
Figure I-2. On-site EMDF Conceptual Site Layout Plan at WBCV Site.....	I-12
Figure I-3. On-site EMDF Conceptual Site Layout Plan at Site 6b of the Dual Site or Hybrid Alternative	I-13
Figure I-4. On-site EMDF Conceptual Site Layout Plan at Site 7a of the Dual Site.....	I-14
Figure I-5. On-site EMDF Conceptual Site Layout Plan at CBCV	I-15
Figure I-6. On-site Disposal Alternatives Schedule.....	I-18
Figure I-7. Schematic of Responsibilities for Waste Shipments to NNSS for Off-site Disposal Alternative.....	I-42
Figure I-8. Schematic of Responsibilities for Waste Shipments of Mercury-contaminated Waste to EnergySolutions or WCS in Off-site Disposal Alternative	I-43

TABLES

Table I-1. As-generated Waste Volume Estimate with Uncertainty.....	I-7
Table I-2. Summary of Estimated Costs for CERCLA Waste Disposal Alternatives based on 1.948 M yd ³ of Waste Disposed.....	I-9
Table I-3. Summary of EMDF Conceptual Design Cost Estimate	I-22
Table I-4. Summary of Cost Reductions for Landfill Construction (EBCV Site), Five Cells versus Six Cells.....	I-36
Table I-5. Estimated Annual S&M Costs in FY 2012 dollars for All Sites.....	I-38
Table I-6. Long-term Care Estimate (100 Years Post-closure).....	I-40
Table I-7. As-generated Waste Volume Estimate (FY 2022 – FY 2043) for Off-site Disposal Alternative.....	I-41
Table I-8. Transportation and Treatment/Disposal Costs for Off-site Disposal Alternative	I-46
Table I-9. Off-site Disposal Alternative Estimated Cost, Option 1 Disposal at NNSS	I-48
Table I-10. Off-site Disposal Alternative Estimated Cost, Option 2 Disposal at EnergySolutions	I-49
Table I-11. Hybrid Disposal Alternative Estimated Cost	I-52

ACRONYMS

ABC	articulated built container
CD	Critical Decision
CBCV	Central Bear Creek Valley
CEES	Cost Engineering Estimating System
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act of 1980
DOE	U.S. Department of Energy
EBCV	East Bear Creek Valley
EMDF	Environmental Management Disposal Facility
EMWMF	Environmental Management Waste Management Facility
EPA	U.S. Environmental Protection Agency
ETTP	East Tennessee Technology Park
FFS	Focused Feasibility Study
FTE	full-time equivalent
FY	Fiscal Year
G&A	general and administrative
IDIQ	Indefinite Delivery Indefinite Quantity
IWM	Integrated Water Management
LF	linear foot/feet
LLW	low-level waste
M	Million
NNSS	Nevada National Security Site
NT	Northern Tributary
OMB	Office of Management and Budget
ORR	Oak Ridge Reservation
RAWP	Remedial Action Work Plan
RCRA	Resource Conservation and Recovery Act of 1976
RDR	Remedial Design Report
RI/FS	Remedial Investigation/Feasibility Study
S&M	surveillance and maintenance
TSCA	Toxic Substances Control Act of 1976
UCOR	URS CH2M Oak Ridge LLC
U.S.	United States
VR	volume reduction
WAC	Waste Acceptance Criteria
WBCV	West Bear Creek Valley
WBS	Work Breakdown Structure

WCS	Waste Control Specialists LLC
WGF	Waste Generation Forecast
Y-12	Y-12 National Security Complex

1. INTRODUCTION

This Appendix provides cost estimates, supporting assumptions, summary cost information, and material pricing for the disposal of future-generated Oak Ridge Reservation (ORR) Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) waste after the existing Environmental Management Waste Management Facility (EMWMF) reaches maximum capacity. Under the On-site Disposal Alternatives (various proposed sites, including an option that provides two small landfill footprints), waste would be disposed of in a newly constructed on-site disposal facility(ies) at ORR referred to as the Environmental Management Disposal Facility (EMDF). Under the Off-site Disposal Alternative, waste would be disposed of at existing off-site facilities. Two options were defined for off-site disposal:

Option 1 (Major Destination NNSS):

- All classified waste disposed of by Nevada National Security Site (NNSS).
- All mixed waste disposed of by *EnergySolutions* and/or Waste Control Specialists LLC (WCS).
- All low-level waste (LLW) and LLW/Toxic Substances Control Act of 1976 (TSCA) disposed of by NNSS.

Option 2 (Major Destination *EnergySolutions*):

- All classified waste disposed of by NNSS.
- All mixed waste disposed of by *EnergySolutions* and/or WCS.
- All LLW and LLW/TSCA disposed of by *EnergySolutions*.

Lastly, a Hybrid Disposal Alternative combines a small on-site facility (proposed location is Site 6b of the Dual Site) with off-site disposal.

CERCLA waste will be generated from environmental restoration activities on the ORR and associated sites. Individual demolition and remediation projects are responsible for any treatment of waste to meet Waste Acceptance Criteria (WAC) (e.g., to meet Land Disposal Restrictions) and transport of waste to the new disposal facility for the On-site/Hybrid Disposal Alternatives and/or to a centrally located transfer station for the Off-site/Hybrid Disposal Alternatives. The cost of this transportation (project to alternative) is therefore not included in either estimate as it is currently assumed this cost is equivalent for all alternatives. An unfunded risk to the Off-site Disposal Alternative has been identified concerning transportation to the rail transloading station at the East Tennessee Technology Park (ETTP), which will become a public industrial park in the future. As a public site, stringent transportation requirements would become applicable to this transfer (from demolition site to transloading station) with associated costs.

Candidate waste streams addressed under these disposal alternatives are LLW and mixed waste with components of radiological and other regulated waste such as Resource Conservation and Recovery Act of 1976 (RCRA) hazardous waste and TSCA-regulated waste (LLW/RCRA, LLW/TSCA). For the Remedial Investigation/Feasibility Study (RI/FS) evaluation, material types are defined as either soil or debris. See Chapter 2 of the RI/FS for additional information about candidate waste streams.

Major cost elements for the On-site Disposal Alternatives are design and construction of the landfill and supporting infrastructure, operation and management of the disposal cells, capping and closure, and post-closure monitoring and maintenance. Major cost elements of the Off-site Disposal Alternative are packaging and transportation of waste to the off-site facilities and fees for disposal. All costs associated with treatment of wastes to meet facility WAC are assumed to be covered under specific project scope/funds, and so are not included in these costs. In the case of the Hybrid Disposal Alternative, it is assumed to have elements of on-site disposal and off-site disposal, and major cost elements for that alternative are similar to the “only” on-site and “only” off-site alternatives.

Waste volumes estimated to be generated and disposed of are fundamental assumptions in determining the cost for all disposal alternatives. Details about the as-generated and as-disposed waste volume estimates that are used in the cost estimates are provided in Chapter 2 and Appendix A of the RI/FS. A summary of those volumes is given in Table I-1.

Contingency has been added for both the On-site and Off-site Disposal Alternative cost estimates based on guidance provided in the United States (U.S.) Environmental Protection Agency's (EPA's) *A Guide to Developing and Documenting Cost Estimates During the Feasibility Study*, July 2000. Likewise, for the Hybrid Disposal Alternative, contingency is applied for each portion, using the same contingencies as the on- and off-site alternatives. Contingency on a cost estimate is typically applied as two elements: scope contingency and bid contingency. Scope contingency accounts for unknowns concerning the design: costs that are unforeseen/undocumented at the time of estimating due to lack of clarity/granularity. Bid contingency accounts for unforeseen conditions: weather, material cost increases, and situations outside the control of a project.

Table I-1. As-generated Waste Volume Estimate with Uncertainty

Material Type	Waste Type		TOTAL by Material Type (yd ³)
	LLW (includes LLW/TSCA)	Mixed (LLW/RCRA, LLW/RCRA/TSCA)	
<i>25% Uncertainty applied to As-generated Estimates</i>			
Debris	1,151,440	149,418	1,300,858
Debris/Classified ^a	35,612	4,621	40,233
Soil	540,115	67,353	607,468
Total	1,727,167	221,391	1,948,559

^a Some percentage of debris waste is expected to be classified, but is currently not specified as such in the Waste Generation Forecast (WGF). Three percent of generated debris is assumed to be classified for purposes of off-site disposal evaluation (based on 3% of waste from ETTP considered classified in the WGF).

For the on-site cost estimates a 22% contingency was applied to all elements except operations, based on 7% scope contingency, and 15% bid contingency. EPA recommends a 5–10% scope contingency for clay caps, 5–10% scope contingency for surface grading/diking, and 10–20% scope contingency for synthetic caps. A lower end 7% scope contingency was selected based on the fact that needed design considerations have been readily available from the existing EMWMF design. A mid-range bid contingency (EPA recommends 10–20%) was applied, 15%, to account for changing conditions (e.g. material pricing and weather disruptions). Contingency on operations was held to 5% since the U.S. Department of Energy (DOE) currently operates an existing and very similar landfill, and those costs are very well known. Operations that have not previously been performed (e.g., landfill water treatment) carry the 22% contingency.

For the off-site estimate, the scope contingency was estimated at 12%, toward the higher value recommended by EPA (off-site disposal 5–15% contingency range) since the scope (e.g., disposal cost per volume of waste) used in the estimate is not adjusted for surcharges that are likely to be leveled (e.g., those for fuel, over-sized equipment disposal, water content of soils) and would occur over an extensive timeframe. A mid-value bid contingency of 15% is applied due to the significant risk inherent in an

alternative that might be affected by external uncontrollable influences such as travel across state lines, potential for modified off-site availability, and the unusually long timeframe in which waste is expected to be generated. Therefore, a total 27% contingency is applied to the off-site alternative.

Additionally, the waste volume contingency of 25% that is accounted for in both on-site and off-site alternatives is part of the analysis, and therefore is present in both estimates as additional contingency. Table I-1 summarizes the volumes considered for all alternatives including the 25% volume contingency. For the On-site Disposal Alternatives, this 1.95 Million (M) yd³ as-generated volume results in 2.18 M yd³ as-disposed volume (required disposal capacity) as demonstrated in Chapter 2 (see Tables 2-3 and 2-4 in Chapter 2). This is the capacity provided by five cells in both the East Bear Creek Valley (EBCV) Site, West Bear Creek Valley (WBCV) Site, whereas the conceptual designs for both those facilities are six cell designs. The Dual Site (Sites 6b and 7a) provides a 2.25 M yd³ capacity, and the Central Bear Creek Valley (CBCV) Site provides a 2.2 M yd³ capacity. The costs developed for the EMDF at the EBCV and WBCV proposed locations throughout this Appendix are for the whole conceptual design capacity of six cells as well as the five cell buildout. Because only five cells are currently projected to be required (per the volume estimate), and that is the volume of waste assumed for the Off-site Disposal Alternative, a five cell estimated cost for the On-site Disposal Alternative EBCV and WBCV Sites is used to compare to the Off-site Disposal Alternative cost.

Table I-2 summarizes the costs for the On-site, Hybrid, and Off-site Disposal Alternatives in Fiscal Year (FY) 2012 and 2016 dollars, future (escalated) cost, and present worth project cost for FY 2016. Details regarding the estimates are found in the subsequent sections. In terms of comparing costs, it is best to compare the Present Worth estimates, which are given in FY 2016 dollars; and on a cost basis of dollars per yd³ of waste, those numbers are the last entries in Table I-2. As shown, the on-site disposal costs are lowest, followed by hybrid disposal, with off-site disposal being the most costly.

1.1 ALTERNATIVE DESCRIPTIONS

Summary descriptions of the On-site, Hybrid, and Off-site Disposal Alternatives that were developed for analysis in the RI/FS are provided below.

1.1.1 On-site Disposal Alternatives

The On-site Disposal Alternatives propose the consolidated disposal of CERCLA waste in a newly constructed disposal facility on the ORR. Several possible site locations are examined; costs are provided for all sites. Sites proposed include:

- EBCV Site, a site just east of the existing EMWMF (Site 5 in Appendix D).
- WBCV Site, a site located approximately 2.5 miles west of the existing EMWMF (Site 14 in Appendix D).
- CBCV Site, a site located approximately 1.5 miles west of the existing EMWMF (Site 7c in Appendix D).
- Dual Site, which includes a site beside and to the west of the existing EMWMF (6b) and a second site (7a), located 1.5 miles west of the existing EMWMF (Sites 6b/7a in Appendix D).

The scope of actions for these alternatives includes early actions (i.e., pre-design investigations and required CERCLA and DOE order documentation and reviews); design and construction of all facilities; design support during construction, quality assurance, quality controls; operations for receiving waste, meeting the WAC, unloading the waste and placing it into the disposal cells; decontaminating any containers, equipment, or vehicles leaving the site; managing the waste and the disposal cells during construction, operations, closure, and post-closure; and final capping (design and construction) and closure of the facility.

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Table I-2. Summary of Estimated Costs for CERCLA Waste Disposal Alternatives based on 1.948 M yd³ of Waste Disposed

Description of Cost	On-site Disposal Alternative				Hybrid Disposal Alternative	Off-site Disposal Alternative		
	EBCV Site (Five Cell Buildout)	WBCV Site (Five Cell Buildout)	CBCV Site	Dual Site Site 6b and Site 7a	On-site (Site 6b) and Off-site	Option 1	Option 2	
Life-cycle Cost (FY 2012 \$)	\$629,681,176	\$642,046,028	\$627,901,763	\$789,418,768	\$1,095,781,498	\$1,355,288,173	\$1,180,298,901	
Contingency	\$72,474,440	\$75,725,320	\$72,227,781	\$100,790,134	\$235,374,342	\$365,927,807	\$318,680,703	
Life-cycle Cost with Contingency (FY 2012 \$)	\$702,155,616	\$717,771,349	\$700,129,544	\$887,483,271	\$1,331,105,840	\$1,721,215,979	\$1,498,979,605	
Life-cycle Cost with Contingency (FY 2016 \$)	\$733,577,403	\$750,421,492	\$731,975,420	\$928,016,694	\$1,391,323,810	\$1,799,014,941	\$1,566,733,483	
Escalated Cost with Contingency	\$1,184,873,832	\$1,198,443,718	\$1,180,098,097	\$1,567,530,866	\$2,160,097,232	\$2,650,519,526	\$2,273,455,268	
Present Worth^a Cost with Contingency	\$538,345,846	\$553,291,986	\$537,219,549	\$667,430,715	\$1,144,539,746	\$1,494,358,468	\$1,315,127,421	
Disposal Cost (\$/yd³) FY 2012 \$ with Contingency	\$360	\$368	\$359	\$455	\$683	\$883	\$769	
Disposal Cost (\$/yd³) FY 2016 \$ with Contingency	\$376	\$385	\$376	\$476	\$714	\$923	\$804	
Disposal Cost (\$/yd³) Escalated Cost with Contingency	\$608	\$615	\$606	\$804	\$1,109	\$1,360	\$1,167	
Disposal Cost (\$/yd³) Present Worth^{a,b} with Contingency	\$276	\$284	\$276	\$343	\$587	\$767	\$675	
	On-site Disposal Alternative (all sites): <u>Lifecycle Basis:</u> <ul style="list-style-type: none"> • 1,948,559 yd³ of waste disposed • DOE Orders and CERCLA compliance • 22 years of operation (base operations; leachate treatment; security) • All capital costs for phased construction (three phases, each option) • Five of six cells buildout for EBCV and WBCV sites; CBCV and Dual Site full buildout • Includes final capping of landfill • Demolition of structures • Long-term Care <ul style="list-style-type: none"> ○ 100 years ○ Routine and non-routine surveillance and maintenance, 5-year reviews, monitoring, etc. ○ Includes two major cap repairs at 50 yr and 100 yr (\$7M each) 				Hybrid Disposal Alternative: <ul style="list-style-type: none"> • 1,948,559 yd³ of waste disposed • DOE Orders and CERCLA compliance • Packaging in Intermodal/sealands/super gondolas for off-site portion • Volume reduction (VR) implemented in on-site portion • Transloading to rail in full off-site portion • On-site portion has a 12 year operation life • Transporting to Off-site Disposal Site via Off-site Disposal Alternative Option 2 		Off-site Disposal Alternative: <ul style="list-style-type: none"> • 1,948,559 yd³ of waste disposed • DOE Orders and CERCLA compliance • Packaging in Intermodal/sealands/super gondolas • Volume reduction implemented in Option 2 only • Transloading to rail • Transporting to disposal site (NNS in Option 1 and primarily EnergySolutions in Option 2) 	

^a Present Worth basis FY 2016 dollars, discount rate of 1.5% (OMB 2016).

^b Present Worth includes long-term care surveillance and maintenance and cap repair. See Section 3.3 for details.

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The envisioned on-site EMDF would consist of an engineered waste disposal facility or facilities (i.e., landfill[s]) with sufficient capacity to accept the anticipated volume of CERCLA waste and ancillary facilities to support operations. As discussed in Chapter 2 of the RI/FS, the estimated needed future capacity varies with changes in actual disposed of volumes and future waste volume projections, as well as projected uncertainty. An on-site facility(ies) is estimated to receive waste for approximately 22 years (i.e., FY 2022 through FY 2043) followed by closure (through FY 2047). Support facilities required for initial operations would include those needed for staging of waste, receiving and unloading waste, and management of landfill wastewater. Siting near EMWMF would allow many of the support facilities already constructed for EMWMF to be shared with EMDF (see Section 6.2.2.5 of the RI/FS). New support infrastructure would be required for the proposed sites (WBCV, CBCV, and Site 7a), which are located some distance from EMWMF. The conceptual design of EMDF at the EBCV, CBCV, and WBCV sites would provide a disposal capacity of approximately 2.5, 2.2, or 2.8 M yd³, respectively, and it is projected that only five cells will be filled at either the EBCV or WBCV site based on the current Waste Generation Forecast (WGF). For the Dual Site (two landfills), a combined disposal capacity of 2.25 M yd³ is estimated, and would be fully utilized; therefore the estimate for this On-site is the full buildout of those footprints. The representative process option for the On-site Disposal Alternatives is construction of an engineered waste disposal facility for on-site disposal of radioactive or mixed wastes and implementation of long-term institutional controls for this EMDF. Key elements of the proposed disposal facilities include an underdrain (of varying sizes based on topography of individual sites) beneath the landfills (at EBCV or WBCV only) and temporary drainage features at other sites to intercept and drain ground water; a compacted clay geobuffer; a multilayer liner with a double leachate collection detection system; a dike constructed of clean fill material to contain the waste laterally; upgradient geomembrane-lined diversion ditch with shallow french drain to divert upgradient surface water and shallow perched ground water around the landfill; and a multilayer cap that contains layers of clay, geosynthetic liner, sand, and cobblestones to minimize infiltration and isolate the waste from human and environmental receptors. Section 6.2 of the RI/FS provides a more-detailed description of the proposed facility and the possible locations for the On-site Disposal Alternatives. The conceptual site layout plans for EMDF are shown in Figures I-1 through I-5.

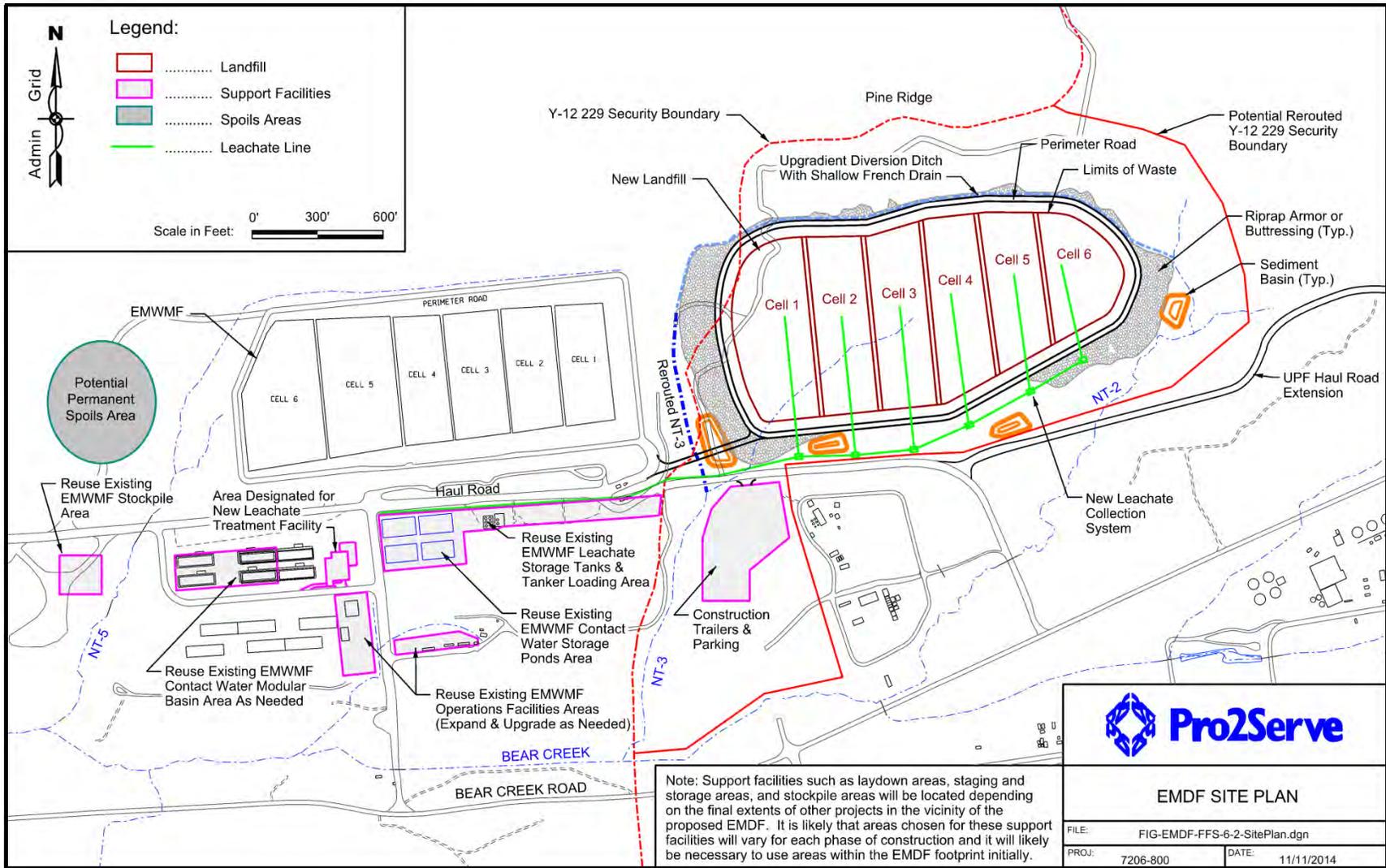


Figure I-1. On-site EMDF Conceptual Site Layout Plan at EBCV Site

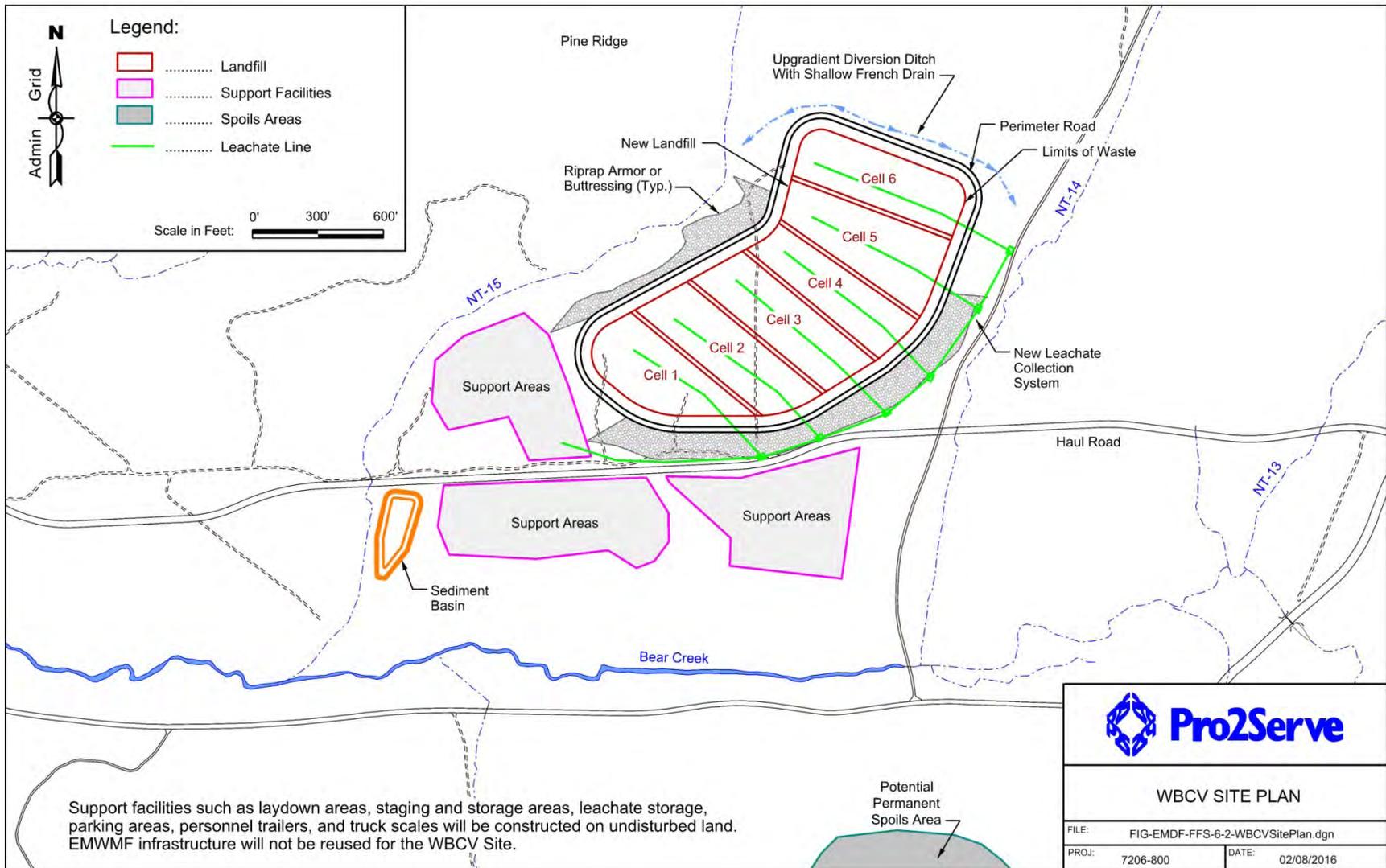


Figure I-2. On-site EMDF Conceptual Site Layout Plan at WBCV Site

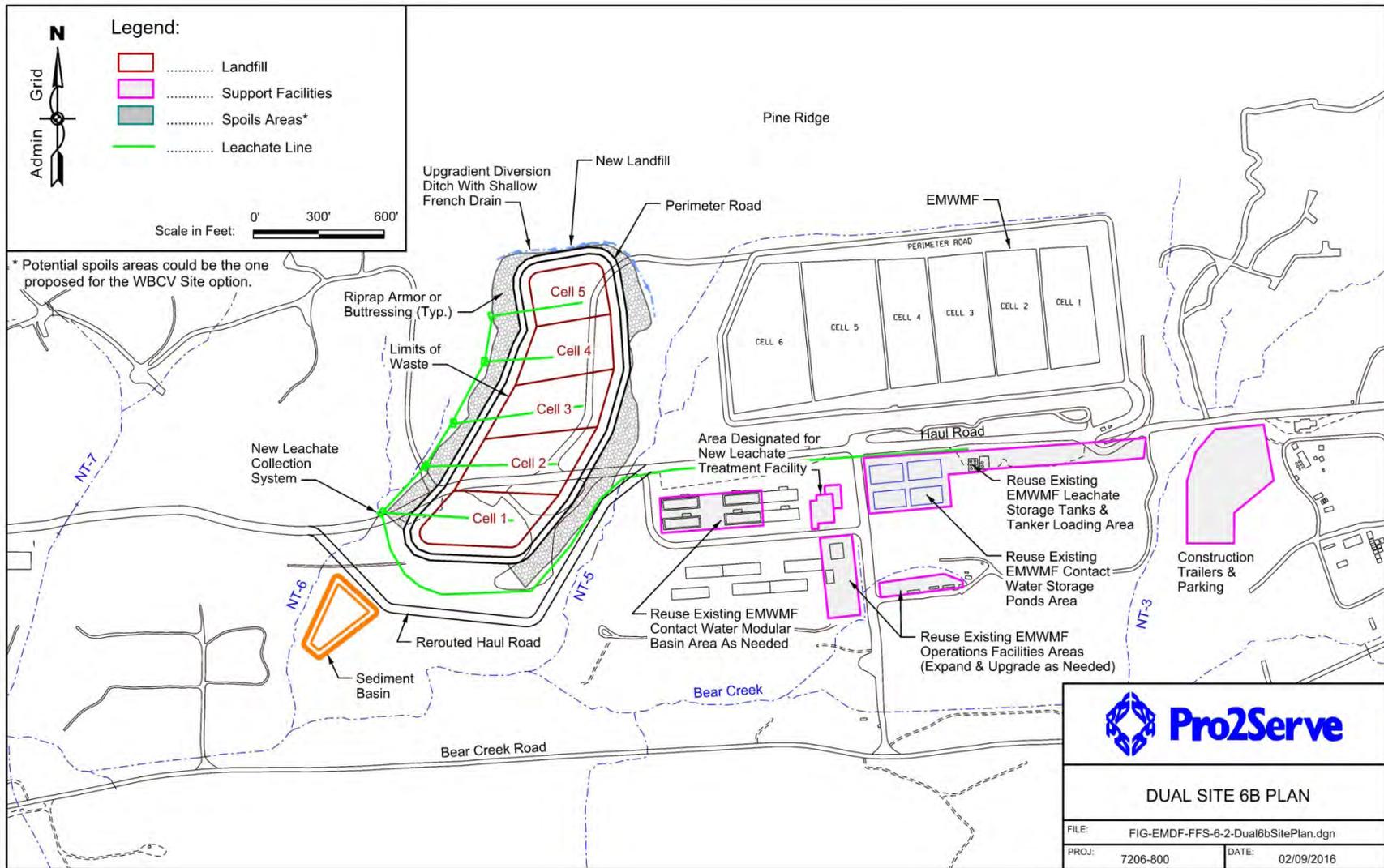


Figure I-3. On-site EMDF Conceptual Site Layout Plan at Site 6b of the Dual Site or Hybrid Alternative

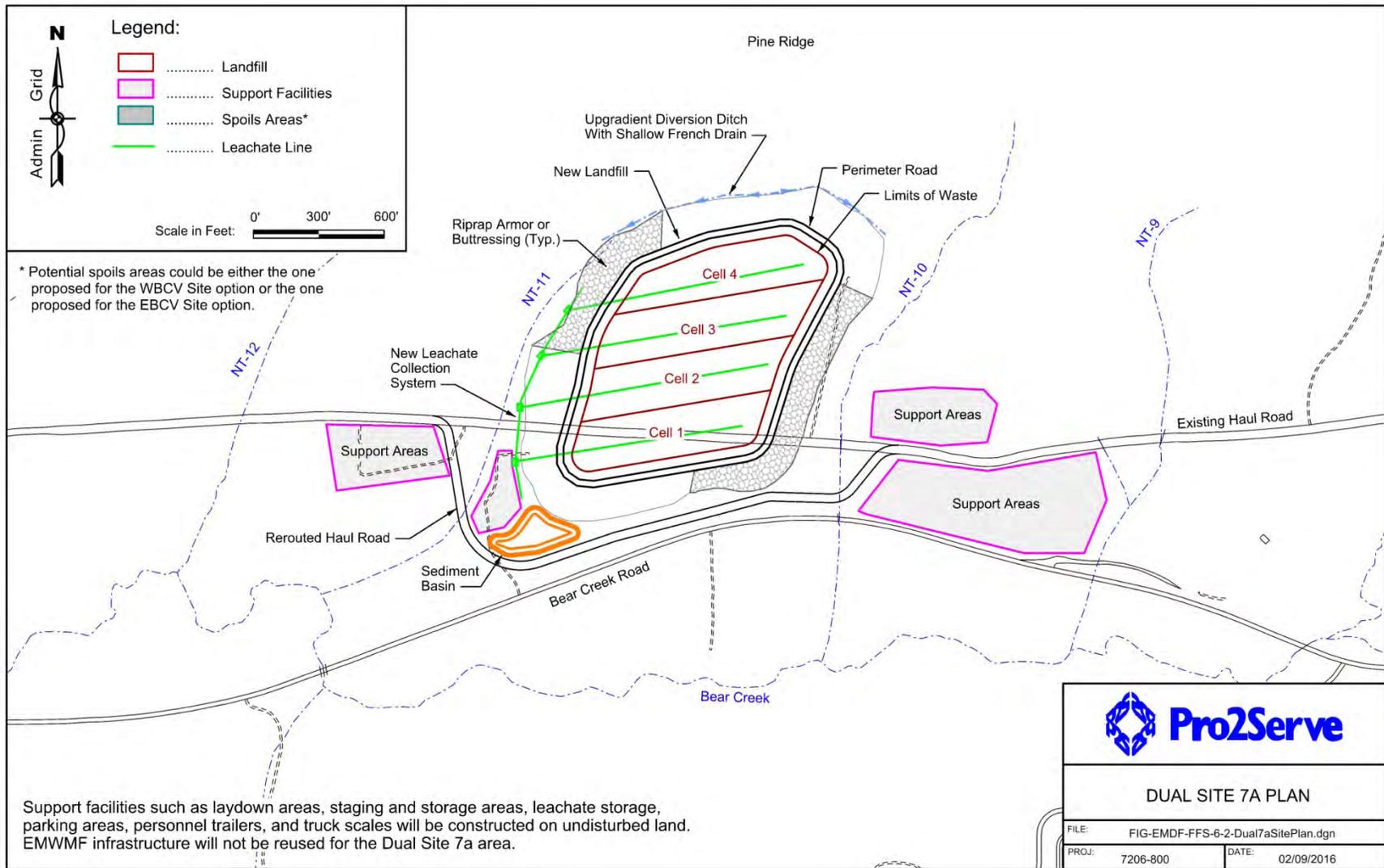


Figure I-4. On-site EMDF Conceptual Site Layout Plan at Site 7a of the Dual Site

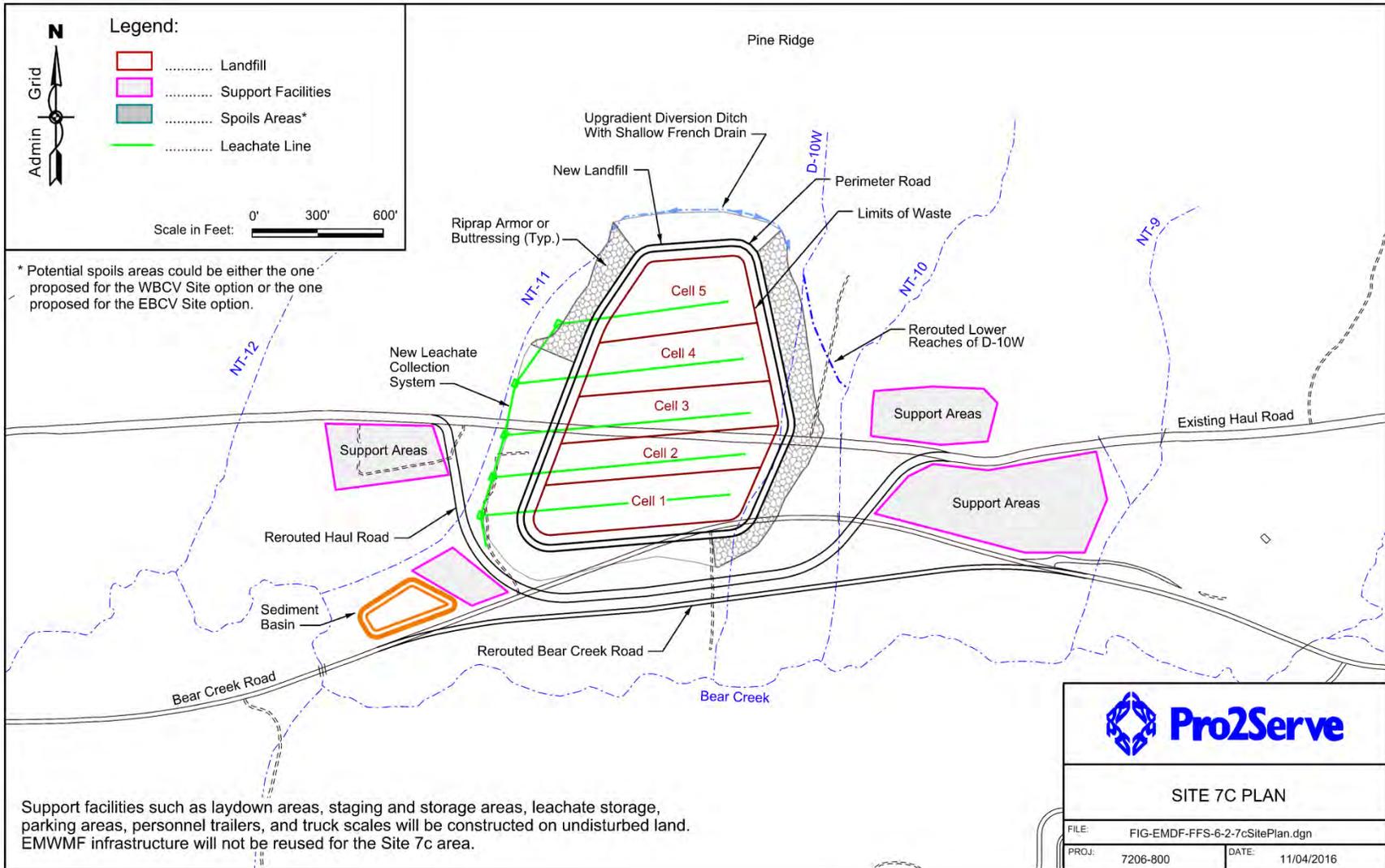


Figure I-5. On-site EMDF Conceptual Site Layout Plan at CBCV

1.1.2 Off-site Disposal Alternative

This alternative provides for the transportation of future candidate waste streams off the ORR to approved disposal facilities and placement of the wastes in those facilities. For purposes of the cost estimate, two options are examined: non-classified LLW and LLW/TSCA waste would be shipped to either NNSS in Nye County, Nevada, or *EnergySolutions* in Clive, Utah. Any classified LLW or LLW/TSCA waste would be shipped for disposal at NNSS in Nye County. Classified mixed waste would be treated by the generator to meet the NNSS WAC prior to shipment to NNSS. Any mixed (LLW/RCRA) waste requiring treatment (e.g., the mercury-contaminated debris) is assumed to go to either *EnergySolutions* or WCS in Andrews, Texas, where it would undergo treatment to meet land disposal restrictions and be disposed of. However, costs for that treatment are assumed to be covered by the generator (project generating the waste) and are therefore not included. Any other waste generator costs for treatment of waste to meet the facility WAC are not included in the Off-site Disposal Alternative estimate.

All non-classified waste would be shipped by rail to *EnergySolutions* or NNSS. For transfer to NNSS, rail transport would end in Kingman, Arizona, where intermodals would be transferred to trucks for the final transport to NNSS. Thus two options are considered. VR, in a facility assumed to be located close to the transloading station at ETPP would be implemented for Option 1 only, as Option 2 is a weight-limited transportation scenario (e.g., reducing volume will not change the weight transport analysis). Appendix B contains the details regarding the assumed VR. The cost savings is applied within this Appendix (see Chapter 4 of this Appendix). The two options are:

Option 1 (Major Destination NNSS):

- All classified waste disposed of by NNSS.
- All mixed waste disposed of by *EnergySolutions* and/or WCS.
- All non-classified LLW and LLW/TSCA disposed of by NNSS.

Option 2 (Major Destination *EnergySolutions*):

- All classified waste disposed of by NNSS.
- All mixed waste disposed of by *EnergySolutions* and/or WCS.
- All non-classified LLW and LLW/TSCA disposed of by *EnergySolutions*.¹

1.1.3 Hybrid Disposal Alternative

The Hybrid Disposal Alternative is a combination of on-site disposal and off-site disposal. A small on-site facility is proposed to be constructed at Site 6b. VR will be implemented to conserve on-site capacity. Future CERCLA waste generated that exceeds the capacity of the on-site facility will be disposed of off-site via the same assumptions as the Off-site Disposal Alternative, Option 2. During operation of the on-site facility, 10% of the debris waste will be disposed of off-site. During operation of the on-site facility, all classified waste generated will be disposed of on-site.

1.1.4 Project Schedules

Project schedules for the Hybrid and On- and Off-site Disposal Alternatives are based on the estimated future waste-generation rates. It is assumed that waste would be disposed of on-site or off-site in the same

¹ Note this assumption that all (non-classified) LLW and LLW/TSCA waste is disposed at *EnergySolutions* necessarily also assumes that all non-classified LLW and LLW/TSCA waste is Class A waste. There will likely be a small portion of waste that will exceed Class A, and require disposal at NNSS, which would proportionally increase the cost of this option.

year it is generated. The schedule for the Off-site Disposal Alternative is directly linked to the as-generated waste volume estimate, and occurs from FY 2022 to FY 2043. No adjustment to the off-site schedule (and thus cost) has been made to account for additional funding demands this alternative, if fully implemented, would require on an annual basis. The off-site schedule/cost assumes that the DOE ORR Program would receive correspondingly increased annual budgets to accommodate the additional funding demands. However, if the assumption were made that annual appropriations to the ORR Cleanup Program are not adjusted to accommodate off-site disposal, then a minimum schedule extension of 5-10 years would be required to complete the ORR cleanup, and result in a much higher estimate for the Off-site Disposal Alternative.

Figure I-6 shows the project schedule for the On-site Disposal Alternatives (EBCV, CBCV, and WBCV Sites; the Dual Site will require overlap of Site 6b and 7a operations, and require additional characterization and design durations. Operation of the on-site disposal facility would be expected to continue through FY 2043 with closure activities completed by FY 2047. Long-term surveillance and maintenance (S&M) and monitoring would continue after facility closure.

2. ELEMENTS COMMON TO THE ON-SITE AND OFF-SITE DISPOSAL ALTERNATIVES

Key elements common to the On- and Off-site and Hybrid Disposal Alternatives that affect cost estimates include contractual mechanisms, assumptions about excluding cost of the DOE activities, and assumptions regarding responsibilities of the waste generators. Volumes, and therefore costs for off-site shipment of waste not meeting an on-site disposal facility WAC or shipped off-site due to other project-specific factors, are excluded for all disposal alternatives (see Section 2.1.3 of the RI/FS).

For purposes of the estimates for all alternatives, costs for DOE activities are excluded from the estimates for both disposal alternatives as they would be comparable. Cost contingency was added to the On-site or Off-site Disposal Alternative cost estimates, 22% for the on-site estimate applied to all elements except active operations (which received a 5% contingency) and 27% applied to the off-site estimate. Integrating prime contractor general and administrative (G&A) and fee is applied to the on-site estimate at 15%. The Hybrid Disposal Alternative uses the appropriate on- or off-site contingency for each portion of the alternative.

The waste generators are considered to be responsible for removal of waste during cleanup actions; waste characterization and certification; waste segregation, compaction, or shredding; transport of waste to treatment facilities; treatment as necessary to meet disposal-facility WAC; placement of waste into containers; transport to either the on-site disposal facility or the transfer station at ETTP for off-site shipment; and interim storage, if required, for waste not meeting the disposal facilities' WAC. As waste generator responsibilities that are required regardless of the destination, the costs of these activities are not included in either estimate as they would not represent a discriminating element between the alternatives. Discriminating costs, such as purchasing waste containers and liners for transport to off-site facilities, are included. For classified waste and hazardous waste to be treated at the disposal facility, purchase and single use of containers is assumed. Purchase of liners and a limited number of containers for LLW and LLW/TSCA waste disposal at off-site facilities is assumed for the off-site alternative; containers are assumed to be reused for a 10-year lifetime.

3. ON-SITE DISPOSAL ALTERNATIVE COST ESTIMATE

This chapter provides the key assumptions for the On-site Disposal Alternatives (all sites) cost estimates, the basis for the estimates, and summary results.

3.1 COST ESTIMATE CONDITIONS AND ASSUMPTIONS

A cost estimate was prepared for the On-site Disposal Alternative with a proposed EMDF sited in EBCV immediately east of EMWMF (see Figure I-1). That estimate was taken and reworked to result in estimates for the WBCV and CBCV Sites, and the two facilities (one at Site 6b and one at Site 7a) for the Dual Site. All material quantities were based on individual conceptual designs, and updated for each estimate (P2S 2016). This section provides the conditions and assumptions for the on-site EMDF estimate. Elements common to both the On-site and Off-site Disposal Alternatives (see Chapter 2 above) are not included in the On-site Disposal Alternatives cost estimate (nor the Off-site Disposal Alternatives).

The On-site Disposal Alternatives would be implemented and managed by a prime contractor to DOE. This contractor would self-perform a portion of the work such as operations and subcontract other work activities as needed. Cost estimates for the On-site Disposal Alternatives include early actions, including pre-design characterization and engineering studies along with CERCLA and DOE required documentation/review; remedial design; site development; construction for the entire facility, including waste cell and support facilities; receiving, unloading, and placing of waste into the disposal cell; all operations including placement of waste, daily cover, landfill water management and treatment as needed, and site monitoring; final capping and closure of the landfill; post-closure monitoring and maintenance; and management of all aspects and phases of the project. A Cost Engineering Estimating System (CEES) project value file for materials and labor was used to develop the estimate for each site. No allowance is included for overtime during any phase of the project.

The key assumptions for the On-site Disposal Alternatives cost estimates (all sites) are as follows:

- Costs for DOE activities are not included.
- Waste is sequenced and the facility built and operated under the FY 2016 Target Funding Baseline Case (\$420M).
- DOE funds all activities for the On-site Disposal Alternatives (e.g., construction, operation, and closure).
- Management and Operations Contractor fees and G&A are assumed for all elements at 15%.
- All costs are presented in FY 2012 dollars, escalated dollars, and present worth (present worth given in FY 2016 dollars). Present worth discount rate of 1.5% is used (OMB 2016).
- Escalation calculations assume a 4.52% escalation rate for the whole period 2012 to 2016, and a 2.3% escalation rate thereafter (CPI 2016).
- Assume EMWMF capacity is filled in FY 2024. EMDF (all sites) would have an operational lifespan of approximately 22 years from FY 2022 through FY 2043 and waste would be generated during the 22 years of operation. This schedule assumes approximately two years of operational overlap of the two facilities. The Dual Site has two overlap time frames (one between EMWMF and Site 6b operations, and one between Site 6b and 7a operations).
- Activities for the On-site Disposal Alternatives began in FY 2012, and will complete in FY 2054 in the current schedule; this is a total life-cycle of 43 years.
- No remediation would be required to construct the new facility.
- The site would be free of radiological materials/contamination during construction activities.

- Review and approval protocols for CERCLA documents would be per the ORR Federal Facility Agreement.
- The total capacity of EMDF at EBCV would be approximately 2.5M yd³. The disposal facility would be constructed in three phases. Each phase would include the construction of two disposal cells; the entire facility would include six cells.
- The total capacity of EMDF at WBCV would be approximately 2.8M yd³. The disposal facility would be constructed in three phases. Each phase would include the construction of two disposal cells; the entire facility would include six cells.
- The total capacity of EMDF at CBCV would be approximately 2.2M yd³. The disposal facility would be constructed in three phases. Phase I and II would include the construction of two disposal cells and Phase III is construction of a single cell; the entire facility would include five cells.
- The total capacity of EMDF at Site 6b would be approximately 0.85M yd³. The disposal facility would be constructed in a single phase.
- The total capacity of EMDF at Site 7a would be approximately 1.4M yd³. The disposal facility would be constructed in two phases. Phase I would construct 2 cells, as would Phase II.
- Site development activities would be performed to prepare the site and provide/modify support facilities and utilities prior to landfill construction. These activities are described in Section 3.2.2.2. Some support facilities would be shared with the existing EMWMF.
- The first phase of landfill construction would include the construction of two waste disposal cells at sites EBCV, CBCV, and WBCV. The Dual Site first phase will construct all of Site 6b. Associated structural features necessary for operation of those cells, and future disposal cells would be constructed. Construction of the first phase would be implemented so that the EMDF is ready to receive waste for approximately two years prior to reaching capacity at EMWMF.
- Phase II (EBCV, CBCV, and WBCV) construction would include the construction of two waste disposal cells (Cells 3 and 4) and the soil contour layer for interim capping of Cells 1 and 2. This construction would occur simultaneously with the operation of the disposal cells.
- Phase II (Dual Site) will construct Cells 1 and 2 of Site 7a.
- Phase III construction (EBCV and WBCV) would include the construction of two waste disposal cells (Cells 5 and 6) and the soil contour layer for interim capping of Cells 3 and 4. This construction would occur simultaneously with the operation of the disposal cells.
- Phase III construction of CBCV Site would include construction of a single cell (Cell 5). This construction would occur simultaneously with the operation of the disposal cells.
- Phase III construction (Dual Site) would include the construction of two waste disposal cells (Cells 3 and 4) and the soil contour layer for interim capping of Cells 3 and 4. This construction would occur simultaneously with the operation of the disposal cells.
- Capping for the Dual Site will be accomplished in a single phase (both sites capped at the same time) at completion of filling both landfills. This would require that Site 6b not be capped for a period of time, but it would require a temporary cover provided by the interim cover.
- The EMDF would be closed with a final cap that would be placed at the conclusion of operation in the final cells including an interim cap (soil contour layer) on those final cells.
- The new disposal facility would be a stand-alone facility. Complete self-supporting infrastructure (e.g., access roads, utilities, disposal cells, leachate collection, treatment facilities, staging, truck scales, etc.) would be constructed or shared with EMWMF (see Section 6.2.2.5 of the RI/FS).

- Waste would be transported from the Y-12 National Security Complex (Y-12) and Oak Ridge National Laboratory to the EMDF on dedicated Haul Roads and not over state maintained roadways.
- EMDF and support facilities would be located in close proximity to one another. Mobile fire and safety equipment/services would be provided by existing DOE ORR facilities.
- All monitoring and alarms would be maintained on-site.
- Davis-Bacon Act regulations regarding local prevailing wage rates would be in effect for all construction and operation activities.
- Borrow areas within 25 miles of the project site would be used for landfill construction and to provide suitable clean fill material for void space reduction in the waste cells.
- No additional verification, sampling, or analysis of incoming waste would be required other than visual inspection, review of manifest, and waste fingerprinting. Verification and documenting meeting WAC attainment requirements is considered part of operations.
- New storage capacity for landfill wastewater is provided, as well as bypass piping for the existing EMWMF and new EMDF.
- Landfill wastewater would be managed by collecting in existing leachate collection tanks and contact water basins located at the EMWMF site as well as new tanks. The Integrated Water Management (IWM) Focused Feasibility Study (FFS) (UCOR 2017) contains the details as to the proposed system for treatment. Existing collection systems would be maintained as necessary for EMDF utilization.
- Operation of the leachate collection system would continue three years after disposal operations cease. Reduced operation of the leachate collection system would continue for 10 years after closure.
- Waste would not be highly radioactive; therefore, would not require personnel shielding or special handling.
- Operations costs are based on actual EMWMF operations data.
- Post-closure care is considered to be a 10-year period following closure.
- The long-term monitoring and maintenance for EMDF would continue after closure of the facility. Estimates for this cost are calculated separately in Section 3.3.
- No assumption as to the performer of the long-term maintenance is made in this document.

3.2 ON-SITE DISPOSAL ALTERNATIVES ESTIMATE DEVELOPMENT

The key components of the On-site Disposal Alternatives cost estimates include pre-construction activities (includes design); site development and construction; operations (including security); final capping and facility closure; and post-closure care. A detailed basis of estimate has been prepared (P2S 2015, P2S 2016), with references and vendor quotes. The detailed estimate was developed in CEES. This document summarizes costs and assumptions taken from that CEES detailed estimate and Basis of Estimate document with references. Section 3.3 details the estimate of long-term care based on several optional methods of accomplishment.

Table I-3 is a summary of the EMDF Conceptual Design estimate for each site (EBCV, CBCV, WBCV, and Dual Site 7a/6b). The following sections summarize the activities/elements of the estimate and give major assumptions. Each section points to the specific elements of Table I-3 that are described.

Table I-3. Summary of EMDF Conceptual Design Cost Estimate

Element Number	WBS Element	EBCV Site		CBCV Site	WBCV Site		Dual Site	Hybrid Disposal
		6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Site 7c (FY 2012 Dollars)	6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Sites 6b and 7a (FY 2012 Dollars)	Site 6b (FY 2012 Dollars)
1	Pre-Construction and Engineering	\$31,946,437	\$31,946,437	\$31,115,922	\$30,034,414	\$30,034,414	\$50,210,193	\$26,733,741
	Project Management	\$1,692,070	\$1,692,070	\$1,692,070	\$1,692,070	\$1,692,070	\$2,793,258	\$1,692,070
	Site Characterization (Early Actions)	\$6,064,500	\$6,064,500	\$5,233,984	\$4,152,476	\$4,152,476	\$10,041,266	\$4,807,279
	Engineering (DOE O/CERCLA compliance; Design) pre-ROD ^a	\$3,537,686	\$3,537,686	\$3,537,687	\$3,537,687	\$3,537,687	\$3,537,687	\$3,537,687
	Engineering (DOE O/CERCLA compliance; Design) post-ROD	\$20,652,181	\$20,652,181	\$20,652,181	\$20,652,181	\$20,652,181	\$33,837,982	\$16,696,705
2	Operations	\$298,696,922	\$298,696,922	\$298,515,982	\$298,624,546	\$298,624,546	\$316,784,163	\$164,313,460
	Base Operations	\$265,650,000	\$265,650,000	\$265,650,000	\$265,650,000	\$265,650,000	\$280,073,588	\$144,900,000
	Interim Capping (all cells, material only)	\$749,602	\$749,602	\$568,662	\$677,226	\$677,226	\$781,667	\$300,487
	Water Treatment Operations	\$28,640,275	\$28,640,275	\$28,640,275	\$28,640,275	\$28,640,275	\$32,271,862	\$17,184,165
	Security Operations	\$3,657,045	\$3,657,045	\$3,657,045	\$3,657,045	\$3,657,045	\$3,657,046	\$1,928,808
3	Post-closure Care Operations	\$45,736,249	\$45,736,249	\$45,736,249	\$46,113,586	\$46,113,586	\$74,370,458	\$40,234,389
	Long-term Care Costs (100 yr)	\$38,308,159	\$38,308,159	\$38,308,159	\$38,685,496	\$38,685,496	\$66,575,128	\$32,439,059
	Post-closure Care Operations	\$7,428,090	\$7,428,090	\$7,428,090	\$7,428,090	\$7,428,090	\$7,795,330	\$7,795,330
4	EMDF Engineering Phase I (Cells 1 & 2, Cells 1-5 for Site 6b)	\$1,946,798	\$1,946,798	\$1,946,799	\$1,946,799	\$1,946,799	\$1,946,799	\$1,946,799
	Engineering	\$1,946,798	\$1,946,798	\$1,946,799	\$1,946,799	\$1,946,799	\$1,946,799	\$1,946,799
	Requests for proposals/review/award	\$696,162	\$696,162	\$696,162	\$696,162	\$696,162	\$696,162	\$696,162
	Documentation	\$502,313	\$502,313	\$715,014	\$715,014	\$715,014	\$715,014	\$715,014
	Operational readiness and startup	\$715,014	\$715,014	\$535,623	\$535,623	\$535,623	\$535,623	\$535,623
5	EMDF Construction Phase I (Cells 1 & 2, Cells 1-5 for Site 6b)	\$106,997,351	\$106,997,351	\$104,971,621	\$111,544,265	\$111,544,265	\$108,070,467	\$105,656,804
	Project Management	\$6,149,114	\$6,149,114	\$6,149,114	\$6,149,114	\$6,149,114	\$5,620,993	\$5,620,993
	Site Development	\$7,216,340	\$7,216,340	\$13,116,173	\$9,270,613	\$9,270,613	\$6,597,964	\$6,597,964
	Construction Management	\$852,225	\$852,225	\$852,225	\$852,225	\$852,225	\$599,815	\$599,815
	Mobilization/demobilization	\$1,658,851	\$1,658,851	\$1,658,851	\$1,658,851	\$1,658,851	\$1,658,851	\$1,658,851
	Work packages/lift plan	\$136,499	\$136,499	\$136,499	\$136,499	\$136,499	\$136,499	\$136,499
	Wetlands/stream replacement	\$841,101	\$841,101	\$1,511,066	\$309,120	\$309,120	\$294,400	\$294,400
	Contact water basin	\$0	\$0	\$1,766,254	\$1,766,254	\$1,766,254	\$0	\$0
	Clearing/grading	\$353,964	\$353,964	\$571,709	\$571,709	\$571,709	\$225,375	\$225,375
	Initial sediment control	\$123,579	\$123,579	\$123,579	\$123,579	\$123,579	\$123,579	\$123,579
	Access roads/laydown areas	\$338,228	\$338,228	\$3,613,583	\$471,400	\$471,400	\$775,871	\$775,871
	229 Boundary	\$312,775	\$312,775	\$0	\$0	\$0	\$0	\$0
	Utility install/distribute	\$2,711,472	\$2,711,472	\$2,747,665	\$3,380,976	\$3,380,976	\$2,711,472	\$2,711,472
	Culvert work	\$34,846	\$34,846	\$134,742	\$0	\$0	\$72,102	\$72,102
	Support Facilities	\$18,202,168	\$18,202,168	\$19,354,977	\$19,354,975	\$19,354,975	\$20,084,991	\$17,671,328
	Personnel facilities	\$462,743	\$462,743	\$610,519	\$610,519	\$610,519	\$1,084,829	\$462,743
	Truck scale	\$147,732	\$147,732	\$147,732	\$147,732	\$147,732	\$295,464	\$147,732
	Guard station	\$107,972	\$107,972	\$107,972	\$107,972	\$107,972	\$215,944	\$107,972
	Leachate/contact water treatment facilities	\$13,413,951	\$13,413,951	\$13,413,951	\$13,413,949	\$13,413,949	\$13,413,951	\$13,413,951
	Leachate storage and transfer systems	\$4,069,770	\$4,069,770	\$5,074,803	\$5,074,803	\$5,074,803	\$5,074,803	\$3,538,930

Table I-3. Summary of EMDF Conceptual Design Cost Estimate (Continued)

Element Number	WBS Element	EBCV Site		CBCV Site	WBCV Site		Dual Site	Hybrid Disposal
		6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Site 7c (FY 2012 Dollars)	6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Sites 6b and 7a (FY 2012 Dollars)	Site 6b (FY 2012 Dollars)
	Construct Phase I	\$75,429,706	\$75,429,706	\$66,351,357	\$76,769,563	\$76,769,563	\$75,766,519	\$75,766,519
	<i>Construction Management</i>	\$4,713,300	\$4,713,300	\$4,713,300	\$4,713,300	\$4,713,300	\$4,538,734	\$4,538,734
	<i>Oversight and Quality Assurance</i>	\$5,406,093	\$5,406,093	\$5,406,093	\$5,406,093	\$5,406,093	\$5,406,093	\$5,406,093
	<i>Mobilization/demobilization</i>	\$1,852,349	\$1,852,349	\$1,852,348	\$1,852,348	\$1,852,348	\$1,781,873	\$1,781,873
	· Pre-mob submittals	\$245,824	\$245,824	\$245,824	\$245,824	\$245,824	\$245,824	\$245,824
	· Work packages & lift plan	\$136,499	\$136,499	\$136,499	\$136,499	\$136,499	\$136,499	\$136,499
	· Personnel training	\$164,275	\$164,275	\$164,275	\$164,275	\$164,275	\$164,275	\$164,275
	· Temporary facilities	\$215,472	\$215,472	\$215,472	\$215,472	\$215,472	\$215,472	\$215,472
	· Support equipment and services	\$634,533	\$634,533	\$634,533	\$634,533	\$634,533	\$564,058	\$564,058
	· Site restoration	\$42,522	\$42,522	\$42,522	\$42,522	\$42,522	\$42,522	\$42,522
	· Mobilization/demobilization	\$413,223	\$413,223	\$413,223	\$413,223	\$413,223	\$413,223	\$413,223
	<i>Phase I Preparations</i>	\$21,445,582	\$21,445,582	\$16,102,744	\$20,840,821	\$20,840,821	\$11,237,064	\$11,237,064
	· Clearing/grading	\$661,815	\$661,815	\$710,287	\$784,791	\$784,791	\$435,092	\$435,092
	· Underdrain construction	\$1,400,575	\$1,400,575	\$677,616	\$445,853	\$445,853	\$124,300	\$124,300
	· Excavation and fill (includes clean fill dikes)	\$18,846,701	\$18,846,701	\$14,178,350	\$19,073,686	\$19,073,686	\$9,627,653	\$9,627,653
	· Test pads	\$536,491	\$536,491	\$536,491	\$536,491	\$536,491	\$1,050,019	\$1,050,019
	<i>Phase I Buffer and Liner Systems</i>	\$26,952,075	\$26,952,075	\$27,988,237	\$26,430,002	\$26,430,002	\$30,799,935	\$30,799,935
	· Geologic buffer	\$13,119,253	\$13,119,253	\$14,498,991	\$14,898,732	\$14,898,732	\$14,211,070	\$14,211,070
	· Compacted clay liner	\$9,676,967	\$9,676,967	\$8,775,507	\$7,772,209	\$7,772,209	\$10,663,322	\$10,663,322
	· Secondary geomembrane liner	\$470,250	\$470,250	\$426,354	\$377,555	\$377,555	\$545,421	\$545,421
	· Geocomposite leak detection	\$92,377	\$92,377	\$219,969	\$117,762	\$117,762	\$194,048	\$194,048
	· Primary geomembrane liner	\$516,099	\$516,099	\$467,925	\$414,367	\$414,367	\$540,865	\$540,865
	· Geotextile cushion layer	\$50,717	\$50,717	\$120,767	\$65,106	\$65,106	\$106,536	\$106,536
	· Geosynthetic clay liner	\$569,368	\$569,368	\$523,640	\$463,702	\$463,702	\$636,063	\$636,063
	· Leachate collection drainage layer	\$637,075	\$637,075	\$1,514,622	\$814,901	\$814,901	\$1,335,591	\$1,335,591
	· Geotextile separator layer	\$33,510	\$33,510	\$79,793	\$42,718	\$42,718	\$70,390	\$70,390
	· Geocomposite drainage leachate collection	\$377,642	\$377,642	\$206,185	\$259,608	\$259,608	\$323,544	\$323,544
	· Protective soil layer	\$665,610	\$665,610	\$583,891	\$535,445	\$535,445	\$738,125	\$738,125
	· Leachate collection window	\$258,948	\$258,948	\$87,485	\$209,678	\$209,678	\$302,827	\$302,827
	· Liner trench/penetration boxes	\$484,259	\$484,259	\$483,108	\$458,219	\$458,219	\$1,132,133	\$1,132,133
	<i>Phase I Construction</i>	\$15,060,308	\$15,060,308	\$10,288,635	\$17,526,999	\$17,526,999	\$22,002,820	\$22,002,820
	· Side slope riprap armour (3:1 side slopes)	\$0	\$0	\$1,085,683	\$427,262	\$427,262	\$230,254	\$230,254
	· Side slope riprap buttress (2:1 side slopes)	\$9,789,721	\$9,789,721	\$3,146,428	\$10,932,846	\$10,932,846	\$13,247,097	\$13,247,097
	· Perimeter road/ditch construction	\$524,207	\$524,207	\$548,784	\$451,089	\$451,089	\$893,145	\$893,145
	· Upgradient ditch/French drain	\$432,516	\$432,516	\$0	\$0	\$0	\$302,969	\$302,969
	· Sediment basin construction	\$61,179	\$61,179	\$61,179	\$61,179	\$61,179	\$118,693	\$118,693
	· Security fencing/lighting	\$524,326	\$524,326	\$1,418,019	\$596,036	\$596,036	\$830,892	\$830,892
	· Drainage and erosion controls	\$619,902	\$619,902	\$619,902	\$619,902	\$619,902	\$553,374	\$553,374
	· Leachate piping	\$540,482	\$540,482	\$840,665	\$1,870,710	\$1,870,710	\$1,141,467	\$1,141,467
	· Lift stations	\$73,600	\$73,600	\$73,600	\$73,600	\$73,600	\$73,600	\$73,600
	· Power to alarm controls	\$66,004	\$66,004	\$66,004	\$66,004	\$66,004	\$132,008	\$132,008
	· Engineering & Testing	\$2,428,371	\$2,428,371	\$2,428,371	\$2,428,371	\$2,428,371	\$4,479,321	\$4,479,321

Table I-3. Summary of EMDF Conceptual Design Cost Estimate (Continued)

Element Number	WBS Element	EBCV Site		CBCV Site	WBCV Site		Dual Site	Hybrid Disposal
		6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Site 7c (FY 2012 Dollars)	6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Sites 6b and 7a (FY 2012 Dollars)	Site 6b (FY 2012 Dollars)
6	EMDF Engineering Phase II (Cells 3 & 4, Cells 1&2 Site 7a)	\$2,102,443	\$2,102,443	\$2,102,442	\$2,102,442	\$2,102,442	\$1,598,718	
	Engineering	\$2,102,443	\$2,102,443	\$2,102,442	\$2,102,442	\$2,102,442	\$1,598,718	
	<i>Requests for proposals/review/award</i>	\$418,357	\$418,357	\$418,357	\$418,357	\$418,357	<i>(costs included in Phase I Engineering above)</i>	
	<i>DOE Order, CERCLA compliance; design addendum</i>	\$1,558,506	\$1,558,506	\$1,684,085	\$1,684,085	\$1,684,085		
7	EMDF Construction Phase II (Cells 3 & 4, Cells 1&2 Site 7a)	\$42,225,549	\$42,225,549	\$41,613,368	\$57,699,649	\$57,699,649		\$86,569,044
	Project Management	\$5,319,745	\$5,319,745	\$3,475,586	\$3,475,586	\$3,475,586	\$5,614,409	
	Site Development (Dual Site 7a only)	NA	NA	NA	NA	NA	\$10,214,041	
	<i>Construction Management</i>						\$871,296	
	<i>Mobilization/demobilization</i>						\$1,658,851	
	<i>Work packages/lift plan</i>						\$136,499	
	<i>Wetlands/stream replacement</i>						\$662,400	
	<i>Contact water basin</i>						\$1,766,254	
	<i>Clearing/grading</i>						\$584,446	
	<i>Initial sediment control</i>						\$123,579	
	<i>Access roads/laydown areas</i>						\$1,546,060	
	<i>229 Boundary</i>						\$0	
	<i>Utility install/distribute</i>						\$2,737,164	
	<i>Culvert work</i>						\$127,492	
	Construct Phase II	\$36,905,804	\$36,905,804	\$38,137,782	\$54,224,063	\$54,224,063	\$70,740,594	
	<i>Construction Management</i>	\$4,538,734	\$4,538,734	\$4,015,034	\$4,015,034	\$4,015,034	\$4,895,380	
	<i>Oversight and Quality Assurance</i>	\$2,969,358	\$2,969,358	\$2,969,358	\$2,969,358	\$2,969,358	\$3,735,212	
	<i>Mobilization/demobilization</i>	\$1,609,267	\$1,609,267	\$1,609,267	\$1,609,267	\$1,609,267	\$1,922,823	
	· Pre-mob submittals	\$245,824	\$245,824	\$245,824	\$245,824	\$245,824	\$245,824	
	· Work packages & lift plan	\$136,673	\$136,673	\$136,673	\$136,673	\$136,673	\$136,499	
	· Personnel training	\$164,275	\$164,275	\$164,275	\$164,275	\$164,275	\$164,275	
	· Temporary facilities	\$190,703	\$190,703	\$190,703	\$190,703	\$190,703	\$215,472	
	· Support equipment and services	\$423,108	\$423,108	\$423,108	\$423,108	\$423,108	\$705,008	
	· Site restoration	\$38,547	\$38,547	\$38,547	\$38,547	\$38,547	\$42,522	
	· Mobilization/demobilization	\$410,137	\$410,137	\$410,137	\$410,137	\$410,137	\$413,223	
	<i>Phase II Preparations</i>	\$1,816,538	\$1,816,538	\$8,668,018	\$13,418,376	\$13,418,376	\$23,019,279	
	· Clearing/grading	\$201,113	\$201,113	\$350,022	\$417,538	\$417,538	\$708,612	
	· Underdrain construction	\$126,002	\$126,002	\$258,721	\$682,573	\$682,573	\$532,283	
	· Excavation and fill	\$975,895	\$975,895	\$7,545,747	\$11,804,737	\$11,804,737	\$21,241,893	
	· Test pads	\$513,528	\$513,528	\$513,528	\$513,528	\$513,528	\$536,491	
	<i>Phase II Buffer and Liner Systems</i>	\$22,328,541	\$22,328,541	\$12,425,331	\$21,160,859	\$21,160,859	\$22,142,757	
	· Geologic buffer	\$8,265,033	\$8,265,033	\$483,261	\$9,004,674	\$9,004,674	\$10,046,155	
	· Compacted clay liner	\$9,603,239	\$9,603,239	\$7,643,627	\$7,600,393	\$7,600,393	\$7,758,106	
	· Secondary geomembrane liner	\$449,885	\$449,885	\$407,364	\$404,913	\$404,913	\$376,830	
	· Geocomposite leak detection	\$179,976	\$179,976	\$181,747	\$215,420	\$215,420	\$167,000	
	· Primary geomembrane liner	\$409,918	\$409,918	\$371,175	\$368,941	\$368,941	\$516,099	
	· Geotextile cushion layer	\$98,810	\$98,810	\$99,783	\$118,271	\$118,271	\$91,686	
	· Geosynthetic clay liner	\$496,278	\$496,278	\$455,861	\$453,122	\$453,122	\$456,736	
	· Leachate collection drainage layer	\$1,239,329	\$1,239,329	\$1,258,892	\$1,490,124	\$1,490,124	\$1,152,946	
	· Geotextile separator layer	\$65,286	\$65,286	\$65,928	\$78,143	\$78,143	\$60,579	
	· Geocomposite drainage leachate collection	\$229,740	\$229,740	\$189,245	\$153,347	\$153,347	\$209,637	
	· Protective soil layer	\$584,000	\$584,000	\$531,064	\$528,423	\$528,423	\$534,572	
	· Leachate collection window	\$237,459	\$237,459	\$266,718	\$268,953	\$268,953	\$290,254	
	· Liner trench/penetration boxes	\$469,590	\$469,590	\$470,666	\$476,135	\$476,135	\$482,157	

Table I-3. Summary of EMDF Conceptual Design Cost Estimate (Continued)

Element Number	WBS Element	EBCV Site		CBCV Site	WBCV Site		Dual Site	Hybrid Disposal
		6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Site 7c (FY 2012 Dollars)	6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Sites 6b and 7a (FY 2012 Dollars)	Site 6b (FY 2012 Dollars)
	<i>Phase II Construction</i>	\$3,643,364	\$3,643,364	\$8,450,774	\$11,051,169	\$11,051,169	\$15,025,144	
	· Side slope riprap armour (3:1 side slopes)	\$0	\$0	\$227,108	\$691,841	\$691,841	\$862,361	
	· Side slope riprap buttress	\$151,195	\$151,195	\$4,574,670	\$6,749,335	\$6,749,335	\$8,278,404	
	· Perimeter road/ditch construction	\$153,044	\$153,044	\$193,221	\$214,515	\$214,515	\$672,115	
	· Upgradient ditch/french drain	\$46,828	\$46,828	\$0	\$46,828	\$46,828	\$0	
	· Sediment basin construction	\$57,514	\$57,514	\$57,514	\$57,514	\$57,514	\$61,179	
	· Security fencing/lighting	\$306,566	\$306,566	\$324,298	\$349,381	\$349,381	\$640,211	
	· Drainage and erosion controls	\$327,967	\$327,967	\$327,967	\$327,967	\$327,967	\$619,902	
	· Leachate piping	\$407,812	\$407,812	\$553,558	\$421,350	\$421,350	\$1,322,997	
	· Lift stations	\$0	\$0	\$0	\$0	\$0	\$73,600	
	· Power to alarm controls	\$66,004	\$66,004	\$66,004	\$66,004	\$66,004	\$66,004	
	· Engineering & Testing	\$2,126,434	\$2,126,434	\$2,126,434	\$2,126,434	\$2,126,434	\$2,428,371	
8	EMDF Engineering Phase III (Cells 5 & 6, Cells 3&4 Site 7a)	\$2,102,443	\$2,102,443	\$2,102,442	\$2,102,442	\$2,102,442	\$2,102,442	
	Engineering	\$2,102,443	\$2,102,443	\$2,102,442	\$2,102,442	\$2,102,442	\$2,102,442	
	<i>Requests for proposals/review/award</i>	\$418,357	\$418,357	\$418,357	\$418,357	\$418,357	\$418,357	
	<i>DOE Order, CERCLA compliance; design addendum</i>	\$1,684,085	\$1,684,085	\$1,684,085	\$1,684,085	\$1,684,085	\$1,684,085	
9	EMDF Construction Phase III (Cells 5 & 6, Cells 3&4 Site 7a)	\$47,649,458	\$28,848,064	\$32,766,352	\$45,704,929	\$27,953,140	\$51,822,705	
	Project Management	\$5,327,856	\$3,622,942	\$5,327,856	\$5,327,856	\$3,622,942	\$3,208,233	
	Construct Phase III	\$42,321,602	\$25,225,122	\$27,438,497	\$40,377,073	\$24,330,198	\$48,614,472	
	<i>Construction Management</i>	\$3,142,200	\$2,356,650	\$4,015,034	\$4,015,034	\$3,011,276	\$3,324,280	
	<i>Oversight and Quality Assurance</i>	\$2,969,358	\$2,227,019	\$2,969,358	\$2,969,358	\$2,227,019	\$2,686,188	
	<i>Mobilization/demobilization</i>	\$1,613,176	\$1,613,177	\$1,613,177	\$1,613,177	\$1,613,177	\$1,574,030	
	· Pre-mob submittals	\$245,824	\$245,824	\$245,824	\$245,824	\$245,824	\$245,824	
	· Work packages & lift plan	\$136,673	\$136,673	\$136,673	\$136,673	\$136,673	\$136,673	
	· Personnel training	\$164,275	\$164,275	\$164,275	\$164,275	\$164,275	\$164,275	
	· Temporary facilities	\$191,277	\$191,277	\$191,277	\$191,277	\$191,277	\$190,703	
	· Support equipment and services	\$423,108	\$423,108	\$423,108	\$423,108	\$423,108	\$387,871	
	· Site restoration	\$38,833	\$38,833	\$38,833	\$38,833	\$38,833	\$38,547	
	· Mobilization/demobilization	\$413,186	\$413,186	\$413,186	\$413,186	\$413,186	\$410,137	
	<i>Phase III Preparations</i>	\$5,443,382	\$2,993,860	\$4,313,571	\$8,854,112	\$4,869,762	\$15,493,225	
	· Clearing/grading	\$334,722	\$184,097	\$265,040	\$334,722	\$184,097	\$313,607	
	· Underdrain construction	\$544,568	\$299,512	\$0	\$0	\$0	\$0	
	· Excavation and fill	\$4,027,601	\$2,215,181	\$3,512,040	\$7,982,899	\$4,390,594	\$14,666,090	
	· Test pads	\$536,491	\$295,070	\$536,491	\$536,491	\$295,070	\$513,528	
	<i>Phase III Buffer and Liner Systems</i>	\$18,938,029	\$10,415,915	\$5,943,773	\$18,265,545	\$10,046,050	\$15,214,712	
	· Geologic buffer	\$8,870,563	\$4,878,810	\$190,167	\$5,480,186	\$3,014,102	\$3,002,838	
	· Compacted clay liner	\$6,669,006	\$3,667,954	\$3,775,972	\$8,506,481	\$4,678,565	\$7,777,350	
	· Secondary geomembrane liner	\$349,301	\$192,116	\$197,323	\$445,252	\$244,889	\$414,657	
	· Geocomposite leak detection	\$118,726	\$65,299	\$168,087	\$168,087	\$92,448	\$179,762	
	· Primary geomembrane liner	\$349,301	\$192,116	\$197,323	\$445,252	\$244,889	\$377,819	
	· Geotextile cushion layer	\$65,183	\$35,851	\$38,992	\$92,282	\$50,755	\$207,328	
	· Geosynthetic clay liner	\$385,350	\$211,943	\$220,820	\$498,265	\$274,046	\$464,025	
	· Leachate collection drainage layer	\$753,802	\$414,591	\$436,678	\$1,064,604	\$585,532	\$1,237,861	
	· Geotextile separator layer	\$43,068	\$23,687	\$25,762	\$60,973	\$33,535	\$65,207	
	· Geocomposite drainage leachate collection	\$199,387	\$109,663	\$108,691	\$237,420	\$130,581	\$197,871	
	· Protective soil layer	\$418,057	\$229,931	\$234,741	\$532,744	\$293,009	\$532,046	
	· Leachate collection window	\$236,374	\$130,006	\$95,808	\$235,427	\$129,485	\$269,088	
	· Liner trench/penetration boxes	\$479,910	\$263,950	\$253,409	\$498,572	\$274,215	\$488,860	

Table I-3. Summary of EMDF Conceptual Design Cost Estimate (Continued)

Element Number	WBS Element	EBCV Site		CBCV Site	WBCV Site		Dual Site	Hybrid Disposal
		6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Site 7c (FY 2012 Dollars)	6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Sites 6b and 7a (FY 2012 Dollars)	Site 6b (FY 2012 Dollars)
	<i>Phase III Construction</i>	\$10,215,457	\$5,618,501	\$8,583,584	\$4,659,847	\$2,562,916	\$10,322,038	
	· Side slope riprap armour (3:1 side slopes)	\$0	\$0	\$350,322	\$0	\$0	\$708,843	
	· Side slope riprap buttress	\$6,091,335	\$3,350,234	\$4,226,046	\$0	\$0	\$5,448,034	
	· Perimeter road/ditch construction	\$325,740	\$179,157	\$252,558	\$445,634	\$245,099	\$340,045	
	· Upgradient ditch/french drain	\$224,696	\$123,583	\$327,178	\$482,047	\$265,126	\$444,382	
	· Sediment basin construction	\$0	\$0	\$0	\$0	\$0	\$57,514	
	· Security fencing/lighting	\$305,923	\$168,258	\$266,955	\$328,369	\$180,603	\$347,790	
	· Drainage and erosion controls	\$618,795	\$340,337	\$618,795	\$618,795	\$340,337	\$327,967	
	· Leachate piping	\$381,044	\$209,574	\$273,767	\$517,079	\$284,393	\$455,025	
	· Power to alarm controls	\$66,004	\$36,302	\$66,044	\$66,004	\$36,302	\$66,004	
	· Engineering & Testing	\$2,201,919	\$1,211,055	\$2,201,919	\$2,201,919	\$1,211,055	\$2,126,434	
10	EMDF Engineering Final Cap	\$2,046,565	\$2,046,565	\$2,046,565	\$2,046,565	\$2,046,565	\$4,093,130	\$2,046,565
	Engineering	\$2,046,565	\$2,046,565	\$2,046,565	\$2,046,565	\$2,046,565	\$4,093,130	\$2,046,565
	<i>Requests for proposals/review/award</i>	<i>\$346,610</i>	<i>\$346,610</i>	<i>\$346,610</i>	<i>\$346,610</i>	<i>\$346,610</i>	<i>\$693,220</i>	<i>\$346,610</i>
	<i>DOE Order, CERCLA compliance; design addendum</i>	<i>\$1,699,955</i>	<i>\$1,699,955</i>	<i>\$1,699,955</i>	<i>\$1,699,955</i>	<i>\$1,699,955</i>	<i>\$3,399,910</i>	<i>\$1,699,955</i>
11	EMDF Construction Final Cap	\$69,219,039	\$63,352,356	\$61,304,020	\$67,751,080	\$58,198,181	\$88,170,649	\$39,087,777
	Project Management	\$7,072,992	\$7,072,992	\$7,072,992	\$7,072,992	\$7,072,992	\$7,936,870	\$3,663,171
	Construct Final Cap	\$62,146,047	\$56,279,364	\$54,231,028	\$60,678,088	\$51,125,189	\$80,233,779	\$35,424,606
	<i>Construction Management and Oversight</i>	<i>\$6,665,242</i>	<i>\$6,331,980</i>	<i>\$6,665,242</i>	<i>\$6,665,242</i>	<i>\$6,331,980</i>	<i>\$10,112,782</i>	<i>\$4,596,719</i>
	<i>Oversight and Quality Assurance</i>	<i>\$6,498,415</i>	<i>\$6,173,494</i>	<i>\$6,498,415</i>	<i>\$6,498,415</i>	<i>\$6,173,494</i>	<i>\$10,070,009</i>	<i>\$4,616,887</i>
	<i>Mobilization/demobilization</i>	<i>\$3,271,078</i>	<i>\$3,205,656</i>	<i>\$3,271,078</i>	<i>\$3,271,078</i>	<i>\$3,205,657</i>	<i>\$5,871,595</i>	<i>\$2,862,939</i>
	· Pre-mob submittals	\$317,658	\$317,658	\$317,658	\$317,658	\$317,658	\$635,315	\$317,658
	· Work packages	\$136,673	\$136,673	\$136,673	\$136,673	\$136,673	\$273,346	\$136,673
	· Personnel training	\$250,608	\$250,608	\$250,608	\$250,608	\$250,608	\$501,216	\$250,608
	· Temporary facilities	\$366,416	\$366,416	\$366,416	\$366,417	\$366,417	\$732,834	\$366,417
	· Support equipment and services	\$1,245,471	\$1,245,471	\$1,245,471	\$1,245,471	\$1,245,471	\$2,490,941	\$1,245,471
	· Site restoration/erosion control	\$802,342	\$802,342	\$802,342	\$802,342	\$802,342	\$934,123	\$394,203
	· Mobilization/demobilization	\$151,910	\$151,910	\$151,910	\$151,910	\$151,910	\$303,820	\$151,910
	<i>Final Cap Construction</i>	<i>\$45,711,311</i>	<i>\$40,568,234</i>	<i>\$37,796,293</i>	<i>\$44,243,353</i>	<i>\$35,414,058</i>	<i>\$54,179,393</i>	<i>\$23,348,061</i>
	· Test pads	\$536,491	\$536,491	\$536,491	\$536,491	\$536,491	\$1,072,982	\$536,491
	· Compacted clay layer	\$4,199,258	\$3,695,347	\$3,468,810	\$4,053,331	\$3,188,698	\$4,749,720	\$2,009,354
	· Amended compacted clay layer	\$9,477,385	\$8,340,098	\$7,948,346	\$9,303,923	\$7,319,263	\$10,865,321	\$4,596,364
	· Geomembrane liner	\$1,189,287	\$1,046,573	\$995,288	\$1,166,136	\$917,383	\$1,362,716	\$576,454
	· Geotextile cushion layer	\$756,820	\$666,001	\$633,365	\$742,087	\$583,789	\$867,183	\$366,834
	· Lateral drainage layer	\$3,493,778	\$3,074,525	\$2,652,607	\$3,420,409	\$2,690,787	\$3,853,104	\$1,695,387
	· Biointrusion layer	\$6,951,997	\$6,117,758	\$5,816,069	\$6,811,918	\$5,358,839	\$7,968,577	\$3,372,370
	· Geotextile separator layer	\$500,042	\$440,037	\$418,473	\$490,307	\$385,718	\$572,960	\$242,373
	· Granular filter layer	\$3,380,403	\$2,974,755	\$2,684,498	\$3,305,624	\$2,600,487	\$4,070,247	\$1,641,885
	· Erosion control layer	\$12,910,005	\$11,360,804	\$10,326,501	\$12,097,282	\$9,516,759	\$14,164,893	\$5,994,704
	· Engineering & Testing	\$2,315,845	\$2,315,845	\$2,315,845	\$2,315,845	\$2,315,845	\$4,631,690	\$2,315,845

Table I-3. Summary of EMDF Conceptual Design Cost Estimate (Continued)

Element Number	WBS Element	EBCV Site		CBCV Site	WBCV Site		Dual Site	Hybrid Disposal
		6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Site 7c (FY 2012 Dollars)	6 Cell Cost (FY 2012 Dollars)	5 Cell Cost (FY 2012 Dollars)	Sites 6b and 7a (FY 2012 Dollars)	Site 6b (FY 2012 Dollars)
12	Support Facilities Demolition	\$3,680,000	\$3,680,000	\$3,680,000	\$3,680,000	\$3,680,000	\$3,680,000	\$3,680,000
	Water Treatment System Demolition	\$3,680,000	\$3,680,000	\$3,680,000	\$3,680,000	\$3,680,000	\$3,680,000	\$3,680,000
	SUBTOTAL ON-SITE DISPOSAL FACILITY (FY 2012 Dollars)	\$654,349,252	\$629,681,176	\$627,901,763	\$669,350,717	\$642,046,028	\$789,418,768	\$383,699,535
	CONTINGENCY (22% on all but Base & Security Operations and completed work scope; Base and Security Operations 5%; Water treatment – capital and operations – contingency already in cost; contingency already included in long-term care cost above)	\$77,901,416	\$72,474,440	\$72,227,781	\$81,732,352	\$75,725,320	\$98,064,502	\$43,112,212
	TOTAL with Contingency (FY 2012 Dollars)	\$732,250,668	\$702,155,616	\$700,129,544	\$751,083,069	\$717,771,349	\$887,483,271	\$426,811,747
	<i>Purple indicates Capital portions of scope and cost.</i>							
	<i>Orange indicates Operations portions of scope and cost.</i>							
^a The RI/FS development and Long-term care costs do not carry the Contractor 15% G&A and Fee.								

3.2.1 Financial Basis of Estimate

3.2.1.1 Material and Labor Pricing

The site development and construction estimates are based on preliminary bills of materials developed for each anticipated activity, for each site. Each activity was estimated with regard to the material cost and labor cost. Material and labor rates productivity were based on similar recent job history, as applicable, and R.S. Means cost data (Means 2012). Special work situations and job conditions that would result in additional material and/or labor work hours were identified and included in the estimate. Examples of special considerations include safety requirements, special materials, specialized training, supporting items, and cleanup.

3.2.1.2 Wage Rates

Labor crafts that are expected to perform the tasks have been identified and appropriate wage rates applied. Labor rates used in the estimate are based on construction labor agreement rates for the Oak Ridge area. Fixed-price construction labor rates were based on average crew sizes with necessary foremen, general foremen, etc. All fringe benefits, payroll taxes, and worker's compensation insurance were included.

3.2.1.3 Material, Equipment, and Production

The material, equipment, and production rates were generated using national averages obtained from nationally recognized cost references such as R. S. Means. The estimators used their experience to modify national average production rates for remedial action work. Special equipment and special facilities costs were obtained from vendors or from similar projects. Vendor quotes are used in the estimate for certain activities, which are not commonly found in cost references. These vendor quotes could change based on final engineering.

3.2.1.4 Indirect Markups

Indirect markups for construction have been applied according to DOE guidelines. Indirect markups for fixed price construction used in the estimates cover expenses incurred by the subcontractor such as overhead (e.g., home office support, G&A expenses) profit, bond, and markup on subcontractors utilized for various specialty construction services. A compounded rate of 28% has been applied to both material and labor to account for these activities.

A prime contractor to DOE is assumed to oversee all work elements, including design, operations, and construction. A 15% overhead rate to cover G&A expenses and fee is assumed on all elements.

3.2.1.5 Contingency and Risk

For the on-site cost estimates a 22% contingency was applied to all elements except operations: 22% is the sum of 7% scope contingency and 15% bid contingency. EPA recommends a 5–10% scope contingency for clay caps, 5–10% scope contingency for surface grading/diking, and 10–20% scope contingency for synthetic caps. A 7% scope contingency was selected based on the fact that needed design considerations have been readily available from the existing EMWMF design. A mid-range bid contingency of 15% (EPA recommends 10–20%) was applied, to account for changing conditions (e.g. material pricing and weather disruptions). Therefore, a 22% contingency is calculated and applied to all construction and design elements, pre-construction elements, and operations that have not previously been performed at EMWMF (e.g., the water treatment operations), as well as long-term S&M costs. Contingency on base operations (includes base operations and security) was held to 5% since DOE currently operates an existing and very similar landfill, and those costs are very well known. No

contingency was added on completed work scope (e.g., preparation of the RI/FS and Phase I Characterization).

Risks identified for the on-site alternative were identified along with cost implications and probability of occurrence. Contingency was assumed based on these risks:

Risk	Cost Implications	Probability of Occurrence
<ul style="list-style-type: none"> Material and/or labor cost increases during construction or operation 	Moderate cost	Moderate
<ul style="list-style-type: none"> Waste not meeting facility WAC and requiring off-site disposal 	Moderate cost	Unlikely
<ul style="list-style-type: none"> Compliance issues/operational issues requiring corrective actions 	Low cost	Unlikely
<ul style="list-style-type: none"> Increased long-term S&M costs 	Moderate cost	Moderate
<ul style="list-style-type: none"> Disposal site shutdown during operations 	High cost	Unlikely
<ul style="list-style-type: none"> Post-closure, extreme maintenance issues 	High cost	Unlikely

3.2.2 Descriptions of Estimate Activities and Assumptions

3.2.2.1 Pre-construction Activities and Design (Elements 1 and 4 in Table I-3)

Early actions to support remedial design include activities under site characterization such as construction of new ground water monitoring wells and surface water weirs, upgrading existing down-gradient ground water monitoring wells (if required), ground water monitoring, hydrogeological and geotechnical investigations, and wetland delineation activities. Topography and threatened and endangered species surveys are completed. (Note that some of these activities have been completed and are summarized in this RI/FS. Others such as the topographic survey have not been completed as of this writing. WBCV was assumed to have approximately a Phase I characterization level amount of information available, as is true for EBCV.) These early actions would be completed prior to design and issuance of the draft Remedial Design Report (RDR)/ Remedial Action Work Plan (RAWP). Characterization is completed in two Phases.

Included in pre-construction activities are the efforts to produce and review CERCLA documents (e.g., this RI/FS, a Proposed Plan, Record of Decision, and Remedial Design Work Plan). Compliance with DOE orders (e.g., DOE O 435.1 and 413.3B) are assumed to be completed under pre-construction and engineering activities.

Remedial design for the On-site Disposal Alternatives includes development of a RDR/RAWP (required by CERCLA) and Title I and Title II design engineering. Title I and Title II design activities include preparation of design drawings, specifications, reports, calculations, etc., required to construct and operate the new disposal facility and support facilities. In addition, remedial design includes preparation of design documents for site development activities. Procurement activities include development, issuance of request for proposals, review, and award of contracts for the different phases of facility design and construction.

For Phase I construction only, operational readiness and startup is part of the pre-construction activities. Assumptions include (note that some of these activities have been completed as of the writing of this document, others are planned/assumed):

- EBCV Site:

- Two phases of characterization: Phase I (mostly complete; hydrology monitoring is ongoing), and Phase II to be completed.
- Phase I Sampling and Analysis Plan development and request for proposal are completed.
- Phase I characterization: Five ground water well pairs, one deep and one shallow, are installed. Three flume locations will be monitored.
- Phase I access roads are built.
- Continued hydrological monitoring in the five Phase I well pairs for one year.
- Limited geotechnical data summaries in Phase I characterization.
- No contingency applied to completed scope of Phase I characterization.
- WBCV, CBCV, and Sites 7a/6b:
 - Some Phase I characterization is assumed. Assigned a value of Phase I for EBCV.
- All Site:
 - Extensive Phase II characterization, including the Data Quality Objectives, development of a Sampling and Analysis Plan, and Quality Assurance Plan.
 - Phase II characterization to include: One deep well, six intermediate wells, six shallow wells, one flume.
 - Phase II includes sampling and characterization to develop background constituent levels; a total of 1,777 samples are collected and laboratory analyses included.
 - Phase II includes a topographical survey.
 - Phase II includes geotechnical borings and analyses.
 - Phase I and II reporting included.
 - Oversight of field work included.
- Completion of the RI/FS and other required CERCLA documentation (proposed plan and record of decision) is part of pre-construction.
- No contingency is applied to the RI/FS development; no contractor G&A and fee is applied to the RI/FS preparation.
- Compliance with DOE O 435.1 is in pre-construction, and required for each site separately.
- Compliance with DOE O 413.3B (Critical Decision [CD]-0, 1, and 2/3A, CD-4A and completion report at completion of Phase I construction]. Includes all document development and reviews. Pre-construction includes this effort for Phase I only, for CD-2/3A and CD-4A. CD-0 and CD-1 are all inclusive of the whole landfill (all six cells).
- Engineering design procurement activities for a contractor to complete a full design are included.
- Engineering design: preparation of design drawings, design specifications, design calculations, final WAC, final WAC Attainment Plan, and the RDR/RAWP; development of operating plans, regulatory review, and project management for the landfill and for the water treatment system.

3.2.2.2 Site Development and Phase I, II, and III Construction (Elements 5, 6, 7, 8, and 9 in Table I-3)

Site development activities described in Section 6.2.2.3 of the RI/FS would be performed as a separate early phase of construction prior to construction of Phase I (Cells 1 and 2). Site development activities would include constructing access roads to the landfill site; preparing additional parking, laydown, spoil, and staging areas; creating/expanding wetlands as required; extending utilities to the landfill site; relocating the Y-12 229 Security Boundary and installing new guard stations; clearing and grubbing, and installing initial sediment and erosion controls for site development activities; upgrading and installing new weigh scales; and setting up construction trailers. Purchase and installation of a pre-fabricated bridge

for the access road is included. A new Northern Tributary (NT)-3 culvert purchase and installation is included.

Elements of the EBCV estimate and pertinent assumptions, which were modified as necessary to develop estimates for WBCV, CBCV, and Sites 7a and 6b based on material quantities for those sites [numbers however are not indicated here in the text – only those for EBCV are given. See the end of these bullets for a table of values for WBCV, CBCV, and Sites 7a/6b], for site development include:

- Mobilization/demobilization of subcontractor with appropriate work packages and lift plan.
- Mobilization and rental of construction equipment.
- Wetlands/stream replacement: construct 1.6 acres of replacement wetlands and 1,607 linear feet (LF) of replacement streams at the EBCV Site to mitigate impact on any wetlands and streams that would be disturbed during early actions, construction, operation, or closure of EMDF. Develop Wetlands Design Report and drawing of wetlands boundary and data collection points. Assume a cost of \$100,000 per acre for wetland development per EPA guidance. Assume a cost of \$200/LF for an estimated 1,607 LF of impacted stream.
- Clearing, grubbing of 13 acres, topsoil removal (10 acres), excavating, off-site borrow, and grading for site development activities.
- Installation of sediment controls include installation of silt fence, erosion control matting, and construct sediment basins 1 (5,516 yd³) and 2 (1,867 yd³). Silt fence will be installed along down-gradient slopes of NT-3 stream.
- Construction of access roads and laydown areas includes constructing a laydown and parking area south of the Haul Road and a gravel access road and staging area north of the Haul Road. Both areas are assumed to need minimal grading due to existing site conditions, but are assumed to need culverts installed prior to placing geotextile and gravel.
- Relocation of the 229 Boundary, assumes 4,350 LF of fencing demolished and 5,842 LF of fencing installed. (This is an element for EBCV Site only.)
- Utility installation and distribution, includes water, communications, and associated equipment installation and connection. Assume EMWWMF overhead power line can be extended for use. Water line extended from Bear Creek. Communications lines extended from EMWWMF.
- Project oversight and reporting (engineering, health and safety, regulatory review, field services, document control, and project management).

Construction activities for all phases would include construction of the disposal facility cells (clearing/grubbing, hydrogeologic buffer, liner system, berms, etc.). Construction of six disposal cells of the facility would be in three phases (two cells in each phase [Phases I, II, and III]). Support facilities, including construction of the landfill wastewater treatment system described in Section 6.2.2.5 of the RI/FS, are part of Phase I construction. Placement of interim covers is part of operations and not included in construction; however, the interim cover materials are noted in Table I-3.

Support facilities, to be constructed as part of Phase I only include:

- Installation of personnel facilities and parking. Includes purchase and installation of six trailers to support construction personnel. Site preparation not required (already provided at EMWWMF). Installation of two septic tanks, 2,000 gallons each.
- Installation of truck scales and three guard stations. Includes preparations (concrete pads and communications).
- Landfill wastewater treatment system (estimate from IWM FFS).

- Leachate storage tanks (new) to provide for 1,500,000 gallons of storage. Assumes three new tanks at 500,000 gallons each. Includes site preparation and concrete pads installed.
- Bypass pipelines for EMWMF and EMDF to allow for direct discharge.
- Elements 6 and 8 in Table I-3 contain efforts to develop requests for proposal for update of design and construction, and review/award of the contracts. Effort to complete the design addendum, and DOE O 413.3B requirements (Critical Decision-2/3 at the start and CD-4 at completion of each phase) is included.

Phase I, II, and III construction includes:

- Elements 5, 7, and 9 in Table I-3 summarize costs for construction of Phases I, II and III.
- Material (soil layer) for contouring of previous cells (e.g., Phase II includes soil contour for Cells 1 and 2; Phase III includes soil contour for Cells 3 and 4; Capping includes soil contour for Cells 5 and 6). Placement of all interim covers (enhanced operational cover) is assumed to be part of ongoing cell operations, and therefore the material (soil layer) is not considered capital cost.
- Mobilization/demobilization of construction subcontractor includes development of pre-mobilization submittals, work packages and lift plan; personnel training, construction of temporary facilities, support equipment and services, and site restoration upon completion of construction phase.
- Preparations for construction include clearing, grubbing of area for cell placement, topsoil removal, excavating, off-site borrow, and grading for site development activities.
- Excavation and fill costs for Cells 1 and 2 assume grading, filling, and installation of underdrain system below areas of Cells 3 and 4 (all sites) to control surface water in upper areas of Northern Tributary-3 watershed (applicable to EBCV Site only).
- Landfill Construction Project Management includes project manager (includes managing subcontracts); project controls; scheduling and estimating; project engineer (includes Change Order reviews and engineering design modifications); health and safety officer; field engineers (construction observation); administrative support; development of preliminary hazard analysis reports, hazard acceptance and safety assessments documents; request for proposal efforts; document production/reproduction; procurement efforts for different design phases; and development of operation and maintenance manuals and record drawings.
- Actual construction of cells includes the following, significant materials (synthetic layers) were based on vendor quotes (P2S 2015, P2S 2016) listed below:
 - Installation of sediment controls.
 - Installation of security fencing, lighting, and alarms.
 - Site restoration.
 - Engineering and testing.
 - Support equipment services.
 - Underdrain construction.
 - Rough grading for under landfill liner (includes excavation and off-site borrow costs).
 - Test pads.
 - Construction of clean fill dike.
 - Construction of liner layers.
 - Installation of liner trenches and excavation boxes.
 - Armoring side slopes.
 - Construction of perimeter road and ditch.

- Construction of upgradient ditch and French drain.
- Installation of leachate and leak detection piping and equipment.
- Installation of landfill waste water manholes.
- At the conclusion of design of each Phase, As-Built drawings/specs are finalized.
- For WBCV, CBCV, and Dual Sites 7a/6b quantities are as follows:

Material Element	WBCV Site	CBCV Site	Dual Site		Units
			Site 7a	Site 6b	
Phase I:					
Site Development					
Wetland mitigation	2.5	4.9	5.8	0	acres
Clearing and Grubbing	22	22	22	16	acres
Sediment basin(s)	1 @ 5,516 2 @ 1,867	yd ³			
Phase I Construction					
6" Topsoil Removal =	23,877	21,780	16,940	85,507	yd ³
Soil Cut =	18,923	6,925	44,097	3,698	yd ³
Bedrock Cut =	2,103	769	7,984	410	yd ³
Riprap =	170,073	70,559	144,676	197,415	yd ³
Structural fill =	617,738	505,400	783,400	318,271	yd ³
Geologic Buffer =	218,202	233,600	148,435	207,844	yd ³
Phase II Construction					
Clearing and Grubbing	16	13	12		acres
6" Topsoil Removal =	12,584	10,490	12,907		yd ³
Soil Cut =	20,932	149,897	71,857		yd ³
Bedrock Cut =	2,326	16,655	7,984		yd ³
Riprap =	97,471	78,226	99,072		yd ³
Structural fill =	380,247	246,365	1,830,900		yd ³
Geologic Buffer =	131,811	131,156	16,095		yd ³
Phase III Construction					
Riprap =	20,044	70,242			yd ³
Structural fill =	259,900	147,961			yd ³
Geologic Buffer =	80,200	48,765			yd ³

3.2.2.3 Operations (Element 2 in Table I-3)

It is assumed that all operations activities would be performed by a prime contractor to DOE. Transition of most equipment from the existing EMWMF to use at EMDF is assumed. Minimal equipment purchase is included. Operations activities would consist of waste record-keeping, receipt and inspection, WAC attainment, placement of wastes into the disposal cell, decontamination of waste packaging and transport vehicles, and maintenance of the disposal facility. Facility maintenance includes providing daily cover over the emplaced waste, landfill wastewater collection and management, equipment maintenance, support facility (e.g., roads and buildings) maintenance, and record keeping. Interim capping of filled cells is included in operations scope. Interim capping, with an enhanced operational cover, is considered part of ongoing operations; materials are included in operations with the exception of the contour layer (1 ft of soil). This contour layer is included in construction of cells (see Section 3.3.2.2). Disposal facility operations costs are based on actual EMWMF operations cost data as provided by UCOR, the current EMWMF operating contractor. Annual operations costs are taken from actual costs at EMWMF, estimated at \$10.5M per year.

Treatment of waste to meet the disposal-facility WAC would remain the responsibility of the waste generator and is not included in this alternative.

Collected landfill wastewater would be stored in the existing EMWWMF leachate storage tanks and contact water collection basins/modular tanks as well as new storage tanks. The landfill wastewater will be sampled and characterized. It will be managed as specified in the IWM FFS. The estimate for landfill wastewater treatment operations is taken from the IWM FFS. It includes all labor and materials to operate a 60 gallon per minute facility as described in the IWM FFS. Sampling and analysis are included. The lifetime is assumed to be 22 years of active cell operations plus an additional three years until final capping of the landfill is completed for a total of 25 years of operation.

Security operations were estimated based on the volume of classified waste predicted for receipt over the 22-year active life of the facility. Assumptions include:

- **Cell Security:** Assume classified waste will be received at the start of operations. Assume ½ day per week for a security guard to be on duty at the cell when classified waste is received. This is 5 hours/week or 260 hours/year for 22 years.
- **Drive by Security Checks:** Assume one drive-by per shift each day (there are three shifts in a day). Assume each drive-by is two hours. This totals 2 hours × 3 shifts/day × 7 days/week = 42 hours/week or 2,184 hours per year for 22 years.

3.2.2.4 Post-closure Care Operations (Element 3 in Table I-3)

Leachate post-closure costs include the cost to run the leachate treatment system for 10 years following final capping of the landfill. This estimate includes sampling and analysis of the leachate. The annual estimate is from the IWM FFS; however, the FFS assumes a 30-year duration while this RI/FS assumes a 10-year duration, after which the leachate generation is assumed to cease. Additionally, the long-term care cost is included here. This cost has contingency already included (see Section 3.3 for more detail).

3.2.2.5 Final Capping and Facility Closure (Elements 10 and 11 in Table I-3)

Final capping and facility closure would include final design of the cover system, placement of the final cover system and quality assurance procedures associated with cover placement, removal of support facilities, and site restoration (see Section 6.2.8 of the RI/FS).

The final cap includes placing multiple layers over all filled waste cells. All overlying cap layers will tie into the clean-fill dikes. Site restoration will include seeding and mulching cap and dikes with native grasses and maintaining this until vegetative cover is established.

The final cover system (11 ft) is described in Section 6.2.2.4.7 of the RI/FS. It consists of multiple layers, beginning with the 1 ft contour layer that is added as part of the enhanced operational cover during the phased construction of Cells 3 and 4, and 5, and 6. A 1 ft thick compacted clay layer (native or amended to achieve specifications) is the first layer of the final cap. Subsequent layers include an amended clay layer, geomembrane layer (40 mil), geotextile cushion layer, lateral drainage layer (1 ft of #57 siliceous stone), biointrusion layer (2 ft 4–12 in. diameter riprap), geotextile separator layer, and final layer is the erosion control layer (4 ft vegetated soil/rock matrix), which includes a seed mix specially designed for this application. The final cover system would tie into the top of the perimeter clean-fill dike. The drainage and overlying layers would discharge water into perimeter ditches that would carry runoff away from the landfill. Quantities given in the bullets are for the EBCV Site conceptual design. Other site facilities were adjusted as needed.

Assumptions include:

- Mobilization/demobilization of construction subcontractor includes development of pre-mobilization submittals, work packages and lift plan; personnel training, construction of

temporary facilities, support equipment and services, and site restoration upon completion of construction phase.

- Two test pads, each 100 ft × 100 ft for compacted clay liner and amended compacted clay liner.
- Purchase and installation of the compacted clay liner layer (67,600 yd³).
- Purchase and installation of the amended (bentonite) compacted clay liner layer (67,600 yd³).
- Geomembrane (40 mil) purchase and installation (1,673,100 ft²).
- Geotextile (16 oz/yd²) purchase and installation (1,673,100 ft²).
- Lateral drainage layer purchase, constructed at 1 ft thick. Assumes stone density of 1.6 ton/yd³ and 108,160 tons. Equipment and labor to construct.
- Biointrusion layer, purchase, construct at 4 ft thick. Assumes stone density of 1.5 ton/yd³ and 202,800 tons. Equipment and labor to construct.
- Geotextile separator layer (8 oz/yd²) purchase and installation (1,673,100 ft²).
- Granular filter layer (1 ft thick, consisting of 6 in. thick #57 stone siliceous layer and 6 in thick sand layer) purchase and installation, 33,800 yd³ of each layer.
- Erosion control layer 4 ft thick, purchase and build, soil and rock mixture 1:1, 270,400 yd³.
- Erosion control matting, 9 mil thick, to be placed over erosion control layer, 169,000 yd².
- All oversight and construction quality assurance and control, testing, is assumed.
- Construction management is assumed.
- Development of As-Builts.

3.2.2.6 Post-closure (Element 12 in Table I-3)

Post-closure care is estimated for 100 years. After 10 years, it is assumed that leachate from the landfill in the leachate collection system has ceased. The demolition of the water treatment system and support systems (tanks, ponds, etc.) is completed at the end of the 10-year period. It is assumed that all alternatives (on- and off-site) will be funded equally after 100 years; therefore, no additional S&M costs were incorporated in the alternatives for that time frame.

3.2.3 Present Worth

Present worth cost for the cost estimates were calculated based on EPA guidance (EPA 2000) using a real discount rate of 1.5% according to published 2016 Discount rates for Office of Management and Budget (OMB) Circular No. A-94 (OMB 2016). The present worth cost is based on discounting cost of non-escalated dollars over the period of activity as determined by the project schedule. For the On-site Disposal Alternatives, the period of activity is FY 2016 through FY 2047, with long-term maintenance extending for 100 years post-closure. It is assumed that all alternatives (on- and off-site) will be funded through the same mechanisms of the federal government after 100 years; therefore, no additional S&M costs were incorporated in the alternatives for that time frame.

3.2.4 Construction of Five Cells

As stated in the Introduction of this Appendix, for the On-site Disposal Alternatives, the 1.95 M yd³ as-generated waste volume results in 2.18 M yd³ as-disposed volume (required disposal capacity) as demonstrated in Chapter 2 (see Tables 2-3 and 2-4 in Chapter 2). This is the capacity provided by five cells, whereas the conceptual design is a six-cell design for both the EBCV and WBCV Sites. The cost developed for the EMDF and given in Table I-3 is for both the conceptual design (six cells) and the planned buildout of five cells. As only five cells are currently projected to be required (per the volume estimate), and that is the volume of waste assumed for the Off-site Disposal Alternative, a five-cell estimated cost for the On-site Disposal Alternatives at WBCV and EBCV Sites is used to compare to the

Off-site Disposal Alternative cost. Table I-4 summarizes the reduction in costs if Cell 6 is not constructed for the EBCV Site (similar calculations were completed for the WBCV Site). Savings are realized in both the construction costs and the final cap costs. A revised total landfill estimate is also given in the table.

Assumptions used to reduce the cost of constructing a landfill with five cells, rather than the six-cell design, include:

- Cell 6 is 45% of the capacity of Cells 5 and 6 combined. Reductions in construction costs (site preparations, liner, cell) are likewise reduced by 45%. This is the case for both the EBCV and WBCV sites.
- Cell 6 is 12% of the total capacity of Cells 1–6. Final capping materials and labor are reduced by 12% for the EBCV site. Cell 6 is 21% of the total capacity of Cells 1–6 for WBCV site; therefore, final capping materials and labor are reduced by 21% for the WBCV site.
- Project management, oversight, and quality assurances costs for Phase III construction will not decrease commensurate with size reduction; a 25% reduction in cost is assumed.
- Project management, oversight, and quality assurances costs for Final Cap construction will not decrease commensurate with size reduction; a 5% reduction in cost is assumed.
- No reduction in engineering costs is assumed.
- No reduction in mobilization/demobilization costs is assumed.
- No reduction in project management for final capping is assumed.

Table I-4. Summary of Cost Reductions for Landfill Construction (EBCV Site), Five Cells versus Six Cells

WBS Element	Original Cost (\$)	Revised Five Cell Estimated Cost (\$)	Reduction Taken for Cell 6 (\$)
EMDF Construction Phase III	\$49,751,900	\$30,950,506	\$18,801,394
Project Management	\$5,327,856	\$3,622,942	\$1,704,914
Engineering (design, DOE/CERCLA doc.)	\$2,102,443	\$2,102,443	\$0
Construct Cells 5 and 6	\$42,321,602	\$25,225,122	\$17,096,480
<i>Construction Management</i>	\$3,142,200	\$2,356,650	\$785,550
<i>Oversight and Quality Assurance</i>	\$2,969,358	\$2,227,018	\$742,339
<i>Mobilization/demobilization</i>	\$1,613,176	\$1,613,176	\$0
<i>Cell 5 & 6 Preparations</i>	\$5,443,382	\$2,993,860	\$2,449,522
<i>Cells 5 & 6 Buffer and Liner Systems</i>	\$18,938,029	\$10,415,916	\$8,522,113
<i>Cells 5 & 6 Construction</i>	\$10,215,457	\$5,618,501	\$4,596,956
EMDF Construction Final Cap	\$69,219,039	\$63,352,358	\$5,866,681
Project Management	\$7,072,992	\$7,072,992	\$0
Construct Final Cap	\$62,146,047	\$56,279,366	\$5,866,681
<i>Construction Management and Oversight</i>	\$6,665,242	\$6,331,980	\$333,262
<i>Oversight and Quality Assurance</i>	\$6,498,415	\$6,173,495	\$324,921
<i>Mobilization/demobilization</i>	\$3,271,078	\$3,205,657	\$65,422
<i>Final Cap Construction</i>	\$45,711,311	\$40,568,234	\$5,143,077
SUBTOTAL (FY 2012 \$)			\$24,668,075
Contingency (22%)			\$5,426,977
TOTAL with Contingency (FY 2012 \$)			\$30,095,052

3.3 LONG-TERM CARE AND SURVEILLANCE AND MAINTENANCE

Long-term care and S&M are calculated for 100 years, and incorporated into each site estimate. As stated previously, it is assumed that all alternatives (on- and off-site) will be funded through the same mechanisms of the federal government after 100 years and those costs would be similar; therefore, no additional S&M costs were incorporated in the alternatives for that time frame.

Assumptions for all long-term care/maintenance include:

- Annual mowing and fertilizing (see Table I-5 for acreage mowed, for each site).
- CBCV is assumed to be similar to EBCV in size. Therefore the same estimate is applied.
- Watering to occur only the first three years.
- Annual weed control in specific areas.
- Annual surface water drainage maintenance.
- Quarterly ground water monitoring of 12 wells per landfill. Includes sampling, analysis, and reporting. Personnel include: two technicians, one supervisor, one radcon, one health and safety, and one engineer.
- Quarterly records maintenance and CERCLA reporting.
- CERCLA five-year review input at \$50,000 per review.
- Yearly inspections, quarterly for the first three years.
- Cap maintenance annual repair. Reseeding for first three years until vegetation is established.
- Two major cap repairs are incorporated, one at 50 years and one at 100 years. Each is assumed to be a \$7M cost (see Table I-6).
- Project management of effort (15%) and contingency at 27%.
- For VR estimation, annual mowing; watering (for initial three years); and annual weed control were removed for 7 of the 40 acres. This resulted in years 1 -3 cost of \$389,190 and subsequent years annual cost of \$278,820 (years 4-100). Over a period of 100 years of post-closure care, this is approximately \$1M.
- See Table I-5 for additional assumptions.

Table I-6 summarizes the costs for 100 years of S&M, for all sites considered. A period of 100 years is considered sufficient, since for off-site commercial facilities under Nuclear Regulatory Commission license, the disposal facility (commercial) operator is liable for closure and post-closure costs for only 100 years. It is expected that the federal or state owner of the property (e.g., no radioactive disposal facility property is owned commercially) will be the perpetual caretaker and provider of funds for S&M in perpetuity.

Table I-5. Estimated Annual S&M Costs in FY 2012 dollars for All Sites

		EBCV and CBCV Siteacreage 70				WBCV Site Acreage 71			Dual Site (Site 6b) Acreage 50			Dual Site (Site 7a) Acreage 59		
Expenses to be assumed by Some Unnamed Entity (DOE or TDEC) upon completion of final closure include:		Annual Cost	Additional Annual Cost for first 3 years	Amount	Unit	Annual Cost	Additional Annual Cost for first 3 years	Amount	Annual Cost	Additional Annual Cost for first 3 years	Amount	Annual Cost	Additional Annual Cost for first 3 years	Amount
8.a.	Maintenance (mowing, weed eating, fertilizing, watering). Mowing will be performed 2x per year, fertilizing 1x per year and watering 2x year for 3 years. Per CostPro, \$1.76/1000 sq ft mowing; \$2.62/1000 sq ft fertilizing; \$20.19/1000 sq ft watering. escalate from FY11 \$ to FY12 \$ @ 2.3%	\$ 13,663	\$125,959	3,049,200	sq ft	\$ 13,858	\$127,758	3,092,760	\$9,759	\$ 89,970	2,178,000	\$ 11,516	\$106,165	2,570,040
8.a. > 30 year	Mowing after 30 years will decrease to cap only. EBCV = 35 + 5 = 40 acre WBCV = 34 + 5 =39 acre Site 7a = 23 + 5 =28 acre Site 6b = 17 + 5 = 22 acre	\$7,807		1,742,400	Sq ft	\$7,612		1,698,840	\$4,294		958,320	\$5,465		1,219,680
8.b.	Weed control (spraying) around appurtenances (vents, wells, rip rap) and spraying for bugs (fire ants) 4x per year. Assume 2 FTEs, 8 hr/ea per event.	\$ 884		\$ 28	labor rate	\$ 884			\$ 884			\$ 884		
	Surface water & underdrain exit maintenance of drainage	\$ 15,000		-	-	\$ 16,800			\$5,100			\$9,408		
8.c.	Groundwater monitoring													
i.	Analysis, \$887 per well x # wells x 4 events per year EBCV, WBCV = 12 wells; Site 7a and 6b = 10 wells	\$ 39,744				\$ 39,744			\$ 33,120			\$ 33,120		
ii.	Sampling, 4 hr per well, includes 2 techs and 1 supervisor ; 1 radcon @ 30 hr; H&S tech @ 10 hr; supervisor engr @ 20 hr	\$ 13,951		\$ 36	tech	\$ 13,951			\$ 11,626			\$ 11,626		
		\$ 12,432		\$ 65	supervisor	\$ 12,432			\$ 10,360			\$ 10,360		
		\$8,872		\$ 74	radcon	\$8,872			\$7,393			\$7,393		
		\$2,880		\$ 72	H&S tech	\$2,880			\$2,400			\$2,400		
		\$6,334		\$ 79	enr rate	\$6,334			\$5,278			\$5,278		
iii.	Analytical records maintenance, review, and reporting/filing (Assume 1 FTE 48 hr per sample event, 192 hr per year; technical personnel 2 FTEs per event 4 hr each, 32 hr per year)	\$ 14,122		\$ 74	labor rate	\$ 14,122			\$ 14,122			\$ 14,122		
		\$2,533		\$ 79	enr rate	\$2,533			\$2,533			\$2,533		
iv.	Assume annual update to SAP/QAPP, 1 FTE 24 hr per year	\$1,900		\$ 79	enr rate	\$1,900			\$1,900			\$ 1,900		
v.	Shipping of samples \$3400/event	\$ 13,600				\$ 13,600			\$ 13,600			\$ 13,600		

Table I-5. Estimated Annual S&M Costs in FY 2012 Dollars for All Sites (Continued)

		Site 5 (EBCV Site) Acreage 70				Site 14 (WBCV Site) Acreage 71				Dual Site (Site 6b) Acreage 50			Dual Site (Site 7a) Acreage 59		
Expenses to be assumed by Some Unnamed Entity (DOE or TDEC) upon completion of final closure include:		Annual Cost	Additional Annual Cost for first 3 years	Amount	Unit	Annual Cost	Additional Annual Cost for first 3 years	Amount	Annual Cost	Additional Annual Cost for first 3 years	Amount	Annual Cost	Additional Annual Cost for first 3 years	Amount	
8.d.	Post-closure inspections (non-security related, these are physical inspections of pumps, pipes, automatic monitoring) 6x per year, 4 hr ea event, 2 FTEs; assume \$5,000 in maintenance costs per year	\$8,108		\$ 65		\$8,108			\$8,108			\$8,108			
8.e.	Engineer inspections quarterly per year first 3 years; 1x per year thereafter. 8 hr/event	\$ 633	\$1,900	\$ 79	tech rate	\$ 633	\$1,900		\$ 633	\$1,900		\$ 633	\$1,900		
8.f.	Cap repair														
i.	Fill in low spots of cap with soil/gravel mix and reseed as necessary	\$ 10,000				\$ 10,000			\$8,000			\$6,000			
ii.	Repair eroded areas; areas that will not grow vegetative cover will be controlled with rip rap; assume \$2/sq ft	\$ 60,984		30,492	sq ft	\$ 61,855		30,928	\$ 43,560		21,780	\$ 51,401		25,700	
iii.	Combine tilling with reseeded in first three years, for 1/4 the acreage	---	\$ 15,745	3,049,200	sq ft		\$ 15,970	3,092,760		\$ 11,246	2,178,000		\$ 13,271	2,570,040	
10	Management of Post Closure Care (assume 15%)	\$ 33,846	\$ 21,541			\$ 34,276	\$ 21,844		\$ 26,756	\$ 15,468		\$ 27,972	\$ 18,200		
TOTAL		FY 2012 DOLLARS	\$259,484	\$165,144		\$262,781	\$167,472		\$205,132	\$118,584		\$214,453	\$139,536		
		FY 2012 dollars	\$424,628	Years 1-3	Sampling decreases; mowing decreases	\$430,253	Years 1-3	Sampling decreases; mowing decreases	\$323,716	Years 1-3	Sampling decreases; mowing decreases	\$358,359	Years 1-3	Sampling decreases; mowing decreases	
			\$259,484	Years 4 to 30		\$262,781	Years 4 to 30		\$205,132	Years 4 to 30		\$218,823	Years 4 to 30		
			\$166,354	Years > 31		\$169,260	Years > 31		\$122,918	Years > 31		\$136,024	Years > 31		
			\$7,000,000	Cap Maintenance 2x, once 50 years after closure. Once 100 years after closure.		\$7,000,000	Cap Maintenance 2x, once 50 years after closure. Once 100 years after closure.		\$7,000,000	Cap Maintenance 2x, once 50 years after closure. Once 100 years after closure.		\$7,000,000	Cap Maintenance 2x, once 50 years after closure. Once 100 years after closure.		
FY 2016 dollars		\$ 541,462	Years 1-3 w/22% conting.		\$ 548,634	Years 1-3 w/22% conting.		\$ 412,785	Years 1-3 w/22% conting.		\$ 456,960	Years 1-3 w/22% conting.			
		\$ 330,880	Years 4 to 30 w/22% conting.		\$ 335,083	Years 4 to 30 w/22% conting.		\$ 261,573	Years 4 to 30 w/22% conting.		\$ 279,031	Years 4 to 30 w/22% conting.			
		\$ 212,125	Years > 31 w/22% conting.		\$ 215,830	Years > 31 w/22% conting.		\$ 156,738	Years > 31 w/22% conting.		\$ 173,450	Years > 31 w/22% conting.			

Table I-6. Long-term Care Estimate (100 Years Post-closure)

Annual Estimated Cost	Proposed Sites in BCV			
	EBCV or CBCV	WBCV	Dual Site	
			Site 6b (Hybrid Site also)	Site 7a
Annual S&M cost, FY2016 dollars				
Years 1 – 3	\$ 541,462	\$ 548,634	\$ 412,785	\$ 456,960
Years 4 – 30	\$ 330,880	\$ 335,083	\$ 261,573	\$ 279,031
Years 31 – 100	\$ 212,125	\$ 215,830	\$ 156,738	\$ 173,450
Cap Maintenance, \$7 M at 50 years and 100 years	\$ 14,000,000	\$ 14,000,000	\$ 14,000,000	\$ 14,000,000
Total Cost, (FY16 dollars)	\$ 40,406,888	\$ 40,801,280	\$34,272,505	\$36,046,220
			\$70,318,724 (both Sites 6b/7a)	
Present Worth (FY16 dollars) 100 years	\$12,498,430	\$12,631,990	\$10,376,482	\$10,980,613
			\$ 21,357,094 (both Sites 6b/7a)	

4. OFF-SITE DISPOSAL ALTERNATIVE COST ESTIMATE

This section provides the key assumptions for the Off-site Disposal Alternative cost estimate, the basis for the estimate, and the summary results.

4.1 COST ESTIMATE CONDITIONS AND ASSUMPTIONS

A cost estimate was assembled for the Off-site Disposal Alternative based on the as-generated waste volume estimate discussed in Chapter 2 and Appendix A of the RI/FS. This section provides the conditions and assumptions for the estimate. Table I-7 summarizes those volumes as they are used in the off-site estimate. Note that an assumption is made that mixed waste soil is treated by generators to meet Land Disposal Restrictions prior to disposal, and therefore is considered only LLW or LLW/TSCA for purposes of disposal.

The cost estimate for the Off-site Disposal Alternative includes truck-to-rail transfer, long-distance transportation of the waste to the off-site disposal facilities, and disposal fees. Costs excluded from the estimate are those common to both disposal alternatives (see Section 2 of this Appendix).

Figures I-7 and I-8 show the off-site disposal activities and responsible entities for waste shipments to NNSS, EnergySolutions, and/or WCS.

Table I-7. As-generated Waste Volume Estimate (FY 2022 – FY 2043) for Off-site Disposal Alternative

Off-site Disposal Facility	Waste Type	Volume Including 25% Contingency (yd³)
Option 1: NNSS (Non-Classified)	LLW and LLW/TSCA Debris	1,151,440
	Option 2: EnergySolutions	LLW and LLW/TSCA Soil
SUBTOTAL		1,758,908
NNSS (Classified)	LLW Debris	35,612
	LLW/RCRA (mixed) Debris ¹	4,621
SUBTOTAL		40,233
EnergySolutions or WCS	LLW/RCRA (mercury) Debris ²	149,418
SUBTOTAL		149,418
TOTAL		1,948,559

¹This waste volume assumed to be treated by generator prior to disposal, and thus meets land disposal restrictions.

²This waste may or may not be treated at the disposal facility. Regardless of how/where it is treated, the cost for treatment is not included in the Off-site Disposal Alternative estimate.

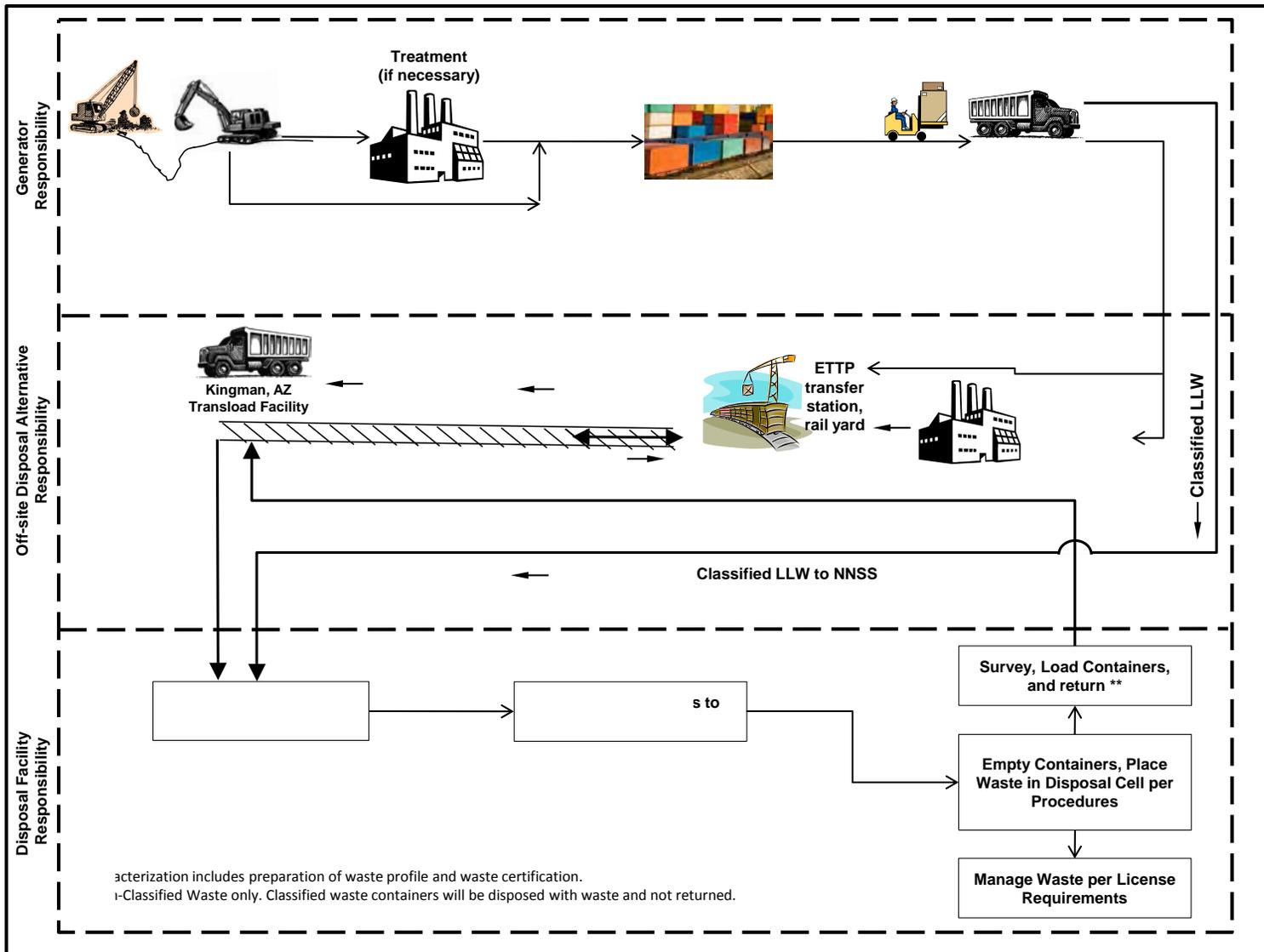


Figure I-7. Schematic of Responsibilities for Waste Shipments to NNSS for Off-site Disposal Alternative

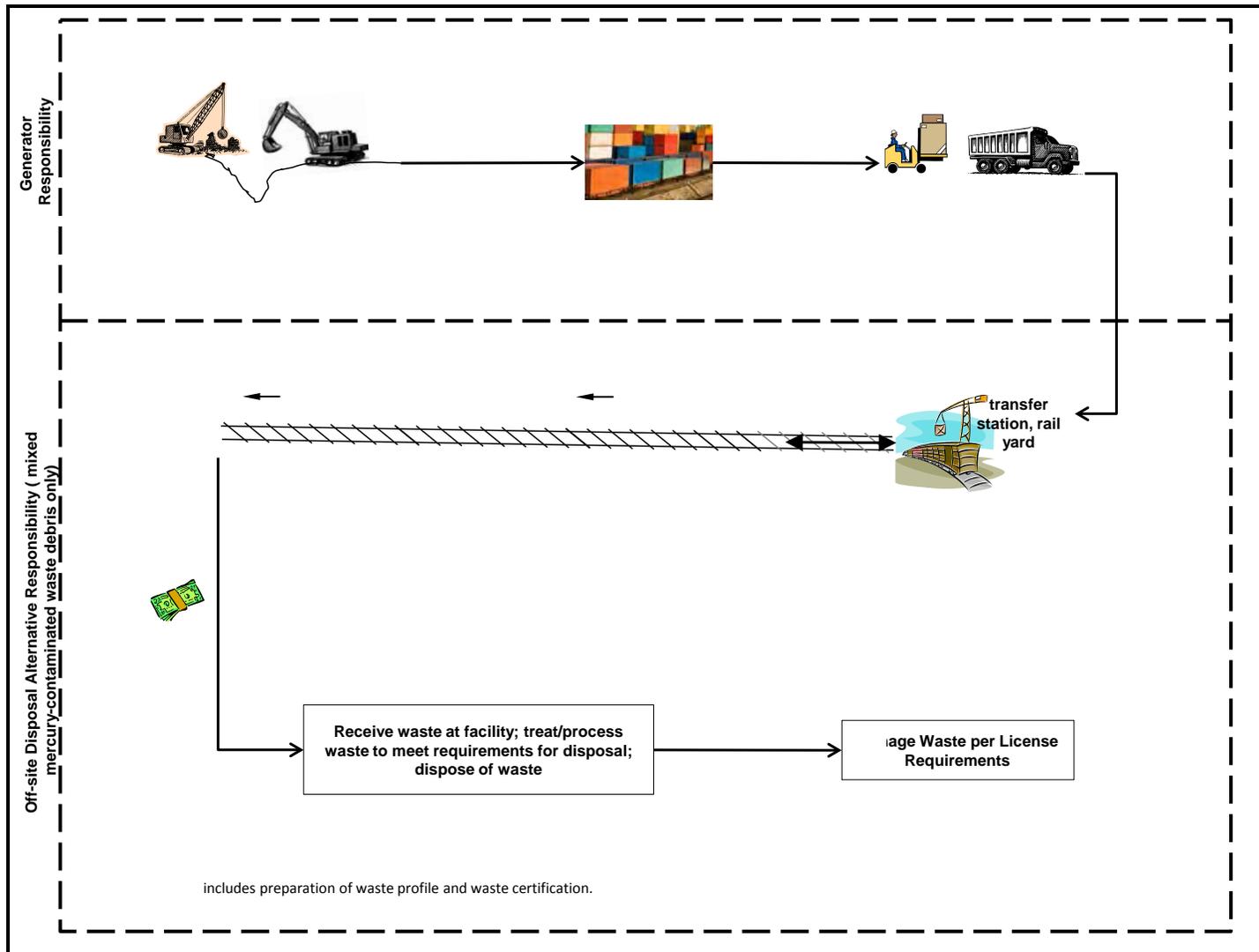


Figure I-8. Schematic of Responsibilities for Waste Shipments of Mercury-contaminated Waste to Energy Solutions or WCS in Off-site Disposal Alternative

This alternative provides for the transportation of future candidate waste streams off the ORR to approved disposal facilities and placement of the wastes in those facilities. For purposes of the cost estimate, two options are examined: non-classified LLW and LLW/TSCA waste would be shipped to either NNSS in Nye County, Nevada, or EnergySolutions in Clive, Utah. Any classified LLW or LLW/TSCA waste would be shipped for disposal at NNSS. Classified mixed waste would be treated by the generator to meet the NNSS WAC prior to shipment to NNSS. Any mixed (LLW/RCRA) waste requiring treatment (e.g., the mercury-contaminated debris) is assumed to go to either EnergySolutions or WCS in Andrews, Texas, where it may undergo treatment to meet land disposal restrictions and be disposed of (the cost of this treatment is not included in the estimate. That cost is assumed to be paid by the waste generator/demolition contractor and not within the scope of this RI/FS). Waste generator costs for treatment of waste to meet the facility WAC are not included in the Off-site Disposal Alternative estimate. All non-classified waste would be shipped by rail to EnergySolutions or NNSS. For transport to NNSS, rail to a transloading station in Kingman, Arizona, would be followed by truck transport to NNSS. All classified waste shipments to NNSS would be by truck transport. Thus, two options are considered:

Option 1 (Major Destination NNSS):

- All classified waste disposed of by NNSS.
- All mixed waste treated and disposed of by EnergySolutions and/or WCS (no additional cost for treatment included; waste generator scope would include this cost).
- All LLW and LLW/TSCA disposed of by NNSS.

Option 2 (Major Destination EnergySolutions):

- All classified waste disposed of by NNSS.
- All mixed waste treated and disposed of by EnergySolutions and/or WCS (no additional cost for treatment included; waste generator scope would include this cost).
- All LLW and LLW/TSCA disposed of by EnergySolutions.

The key assumptions for the Off-site Disposal Alternative cost estimates for both options are as follows:

- All classified LLW would be disposed of at the NNSS facility in Nye County, Nevada.
- Classified mixed waste would be treated by generators to meet NNSS WAC, and transported after treatment by truck to NNSS for disposal.
- Classified waste would travel in intermodals to NNSS. Those intermodals would be disposed of with the waste.
- The NNSS WAC allows for the use of returnable intermodal containers used for LLW and LLW/TSCA (non-classified).
- All LLW/RCRA (mixed) waste may be treated and would be disposed of at the EnergySolutions facility in Clive, Utah, or WCS in Andrews, Texas. Costs for treatment are not included. Destination is assumed to be EnergySolutions facility.
- All non-classified waste shipped to NNSS would be transported in lined intermodal containers from the individual remedial sites to the ETPP rail siding, loaded onto railcars, and shipped by rail to Kingman, Arizona, transload facility followed by truck transport to NNSS (two intermodal containers per truckload for debris and one intermodal container per truckload for soil).
- Articulated bulk container (railcars) would be used for transportation of soil and debris to NNSS.
- Each intermodal would contain approximately 21.2 yd³ of debris waste or 14.5 yd³ of soil waste and each railcar will carry eight intermodal containers.
- Intermodal containers would be purchased and reused for all non-classified, non-RCRA hazardous waste shipment.

- As-generated debris density is 1,700 lb/yd³; as-generated soil density is 2,450 lb/yd³.
- All waste shipped to EnergySolutions would be collected at demolition sites in trucks and transferred to high-sided (super) gondolas at the transloading station at ETTP, and shipped (rail) to EnergySolutions for disposal.
- High-sided gondolas (super gondolas) have a weight limit of 100 tons.
- Intermodal containers would be purchased for all classified waste shipments (non-returnable containers).
- All intermodal/sealand containers would include a plastic liner for each shipment.
- Intermodal/sealand container design life is 10 years. Containers are purchased then disposed of when they reach 10 years.
- Macroencapsulation is the assumed waste treatment for LLW/RCRA (mixed) waste disposed of at EnergySolutions or WCS; however, no cost is assumed for that treatment.
- Waste treatment/disposal fees for EnergySolutions or WCS are based on the actual volume shipped in the container and not on the total container volume.
- Per a National Nuclear Security Administration memorandum (NNSA 2008), a disposal access fee rate of \$14.51 per ft³ is applied for NNSA disposal.
- No capital improvements would be required at ETTP to handle loaded intermodal containers. (All labor and necessary equipment costs for handling at ETTP are included in the rail shipment cost estimate.)
- EnergySolutions Indefinite Delivery Indefinite Quantity (IDIQ) contract fees for LLW debris and soil disposal were used, for year one (FY 2012). Disposal fees were discounted by 15% when yearly shipments exceeded the 50,000 yd³ per year cap, per the IDIQ.
- VR is applied to the Off-site Disposal Alternative, Option 1 (all LLW and LLW/TSCA disposed of at NNSA). Per Appendix B, this includes construction and operation of a size reduction facility. Corresponding net avoided cost of Option 1 off-site disposal costs (total) in FY 2012 dollars is \$80,501,000.
- For the off-site estimate, the scope contingency was estimated at 12%, toward the higher value recommended by EPA (off-site disposal 5-15% contingency range) since the scope (e.g., disposal cost per volume of waste) used in the estimate is not adjusted for surcharges that are likely to be leveled (e.g., those for fuel, over-sized equipment disposal, water content of soils). A mid-value bid contingency of 15% is applied due to the significant risk inherent in an alternative that might be affected by external uncontrollable influences such as travel across state lines, potential for modified off-site availability, and the unusually long timeframe in which waste is expected to be generated. Therefore, a total 27% contingency is applied to the Off-site Disposal Alternative.
- Project Management by a Management and Operating Contractor, to oversee and coordinate the off-site packaging, shipment and disposal is assumed at 2.5% of the off-site transport and disposal costs.
- Present Worth calculations assume a 1.5% real discount rate.
- Escalation calculations assume a 4.52% escalation rate for the whole period 2012 to 2016 (CPI 2016), and a 2.3% escalation rate thereafter.

4.2 FINANCIAL BASIS OF ESTIMATE

The key components of the Off-site Disposal Alternative cost estimate are those costs associated with packaging, transportation, and treatment/disposal. Costs calculated for the Off-site Disposal Alternative estimates are situation-specific rates based on privatized cost estimates, and include an allowance for involvement of an integrating contractor. Table I-8 shows the costs used for transportation and disposal.

The transportation and treatment/disposal costs are based on assumed contractual parameters and may not represent individual shipments. The estimate includes purchase cost for intermodal containers for waste shipments to NNSS and sealand containers for waste shipments to EnergySolutions. Intermodal/sealand containers used for LLW would be reused as many times as possible during an assumed design life of 10 years. Intermodal containers for classified waste are considered single use. Disposal costs for EnergySolutions are based on Indefinite Delivery/Indefinite Quantity rates in the current contract with DOE (EnergySolutions 2012). All containers are assumed to require liners, which are purchased for each shipment.

Rail transportation, which is approximately 11% less expensive than truck transport, is assumed for all shipments (with the exception of classified waste shipments to NNSS). It is likely that a combination of rail and truck transport would be used.

Table I-8. Transportation and Treatment/Disposal Costs for Off-site Disposal Alternative

Transportation Costs*		
Rail from ETTP Railyard to Kingman, Arizona	\$ 25,440	Per articulated built container (ABC railcar) (8 intermodals per railcar)
Rail from ETTP Railyard to Clive, Utah	\$ 18,500	Per Gondola (3 sealands per gondola)
Truck transport from Kingman, Arizona to NNSS	\$1,000	Per truckload for soil waste (1 intermodal per truckload)
	\$ 2,000	Per truckload for debris waste (2 intermodals per truckload)
Rail loading/unloading for truck transport and return of empty containers (Kingman, Arizona)	\$ 370	Per intermodal
Container purchase (classified waste shipments)	\$ 6,300	Per intermodal
Container purchase (sealands)	\$ 8,804	Per sealand
Container liner purchase	\$ 545	Per intermodal/sealand, per trip
Truck transport to NNSS for classified waste	\$ 15,887	Per truckload (2 intermodals per truckload for classified debris waste)
Treatment/Disposal Costs*		
EnergySolutions Disposal Fee for bulk LLW debris	\$ 533.96	Per yd ³ of debris
EnergySolutions Disposal Fee for bulk LLW soil	\$ 198.35	Per yd ³ of soil
Surcharge for sealands by railcar	\$ 16.63	Per Gondola/railcar
NNSS disposal access fee rate	\$ 391.77	Per yd ³

**All rates are in 2012 dollars*

4.3 CONTINGENCY AND RISK

For the off-site estimate, the scope contingency was estimated at 12%, toward the higher value recommended by EPA (off-site disposal 5–15% contingency range) since the scope (e.g., disposal cost per volume of waste) used in the estimate is not adjusted for surcharges that are likely to be leveled (e.g., those for fuel, over-sized equipment disposal, water content of soils).

A mid-value bid contingency of 15% is applied due to the significant risk inherent in an alternative that might be affected by external uncontrollable influences such as travel across state lines, potential for modified off-site availability, and the unusually long timeframe in which waste is expected to be generated. Therefore, a total 27% contingency is applied to the off-site alternative.

Risks, implications to cost, and probability of occurrence associated with off-site disposal include:

Risk	Cost Implications	Probability of Occurrence
<ul style="list-style-type: none"> • Delay of ORR Cleanup corresponding to Program annual appropriations that do not increase commensurate with increased annual disposal cost (off-site versus on-site) 	Very high cost	Likely
<ul style="list-style-type: none"> • Disposal of greater than Class A waste at NNSS in the Option 2 Off-site Disposal Alternative 	Low to moderate cost	Very likely
<ul style="list-style-type: none"> • Public road travel from demolition site to rail transloading station located at ETTP 	High cost	Very likely
<ul style="list-style-type: none"> • Fuel, debris size/weight, soil water content surcharges 	Low to high cost	Very likely
<ul style="list-style-type: none"> • Mercury-contaminated debris that does not exhibit the hazardous characteristic must be disposed of as mixed waste, regardless 	Moderate to high cost	Moderate
<ul style="list-style-type: none"> • Shutdown of off-site facilities due to violations 	Very high cost	Unlikely
<ul style="list-style-type: none"> • Unavailability of facilities due to state equity issues 	Very high cost	Unlikely
<ul style="list-style-type: none"> • Multi-state travel; equity issues 	Moderate to very high cost	Moderate
<ul style="list-style-type: none"> • Long-term DOE liability at an off-site location 	Moderate to very high cost	Unlikely

Estimates for the two off-site disposal options are given in Tables I-9 and I-10.

4.4 PRESENT WORTH

The present worth calculation approach for the Off-site Disposal Alternative using a real discount rate of 1.5% is the same used for the On-site Disposal Alternative estimate as described in Section 4.2.7 of this Appendix. Present worth is given in FY 2016 dollars.

Table I-9. Off-site Disposal Alternative Estimated Cost, Option 1 Disposal at NNSS

Element	Volume (yd ³)	Cost (FY 2012 dollars)
		Destination: NNSS
Classified Waste – Debris	32,186	
With 25% uncertainty	40,233	
Packaging (intermodals and liners)		\$ 12,990,231
Transportation		\$ 30,149,861
Disposal Fee		\$ 15,761,969
Subtotal		\$ 58,902,061
LLW or LLW/TSCA – Debris	1,040,686	
With 25% uncertainty	1,300,858	
Packaging (intermodals and liners)		\$ 46,272,081
Transportation (ABC rail cars/truck)		\$329,238,000
Disposal Fee		\$ 509,636,987
Subtotal		\$885,147,067
LLW or LLW/TSCA – Soil	485,974	
With 25% uncertainty	607,468	
Packaging (intermodals and liners)		\$ 26,827,064
Transportation (ABC rail cars/truck)		\$ 190,881,600
Disposal Fee		\$ 237,987,742
Subtotal		\$ 455,696,406
Project Management and Oversight		\$36,043,638
SUBTOTAL (FY 2012 \$)		\$ 1,435,789,173
• All waste to NNSS		
Subtract the net cost avoided by implementing VR for Option 1 only (see Appendix B)		– \$ 80,501,000
Revised SUBTOTAL (FY 2012 \$)		\$ 1,355,288,173
CONTINGENCY (12% Scope, 15% Bid) 27%		\$ 365,927,807
TOTAL with CONTINGENCY (FY 2012 \$)		\$ 1,721,215,979
TOTAL with CONTINGENCY (FY 2016 \$)		\$ 1,799,014,941
ESCALATED COST with CONTINGENCY (FY 2022 – FY 2043)		\$ 2,802,305,959
PRESENT WORTH with CONTINGENCY (FY 2016)		\$ 1,494,358,468

¹ WCS destination only for mixed, mercury-contaminated debris.

Table I-10. Off-site Disposal Alternative Estimated Cost, Option 2 Disposal at EnergySolutions

Element	Volume (yd ³)	Cost (FY 2012 dollars)	
		Destination: NNSS	Destination: EnergySolutions
Classified Waste – Debris	32,186		NA
With 25% uncertainty	40,233		
Packaging (intermodals and liners)		\$ 12,990,231	
Transportation		\$ 30,149,861	
Disposal Fee		\$ 15,761,969	
Subtotal		\$ 58,902,061	
LLW or LLW/TSCA – Debris	1,040,686		
With 25% uncertainty	1,300,858		
Transportation (Gondola)			\$ 211,061,485
Disposal Fee			\$ 662,724,303
Subtotal			\$873,785,788
LLW or LLW/TSCA – Soil	485,974		
With 25% uncertainty	607,468		
Transportation (Gondola)			\$ 140,720,300
Disposal Fee			\$ 77,078,584
Subtotal			\$217,798,884
Project Management and Oversight			\$ 29,812,168
SUBTOTAL (FY 2012)			
• Classified debris to NNSS for disposal		\$ 1,180,298,901	
• All remaining waste to EnergySolutions			
CONTINGENCY (12% Scope, 15% Bid) 27%		\$ 318,680,703	
TOTAL with CONTINGENCY (FY 2012 \$)		\$ 1,498,979,605	
TOTAL with CONTINGENCY (FY 2016 \$)		\$1,566,733,483	
ESCALATED COST with CONTINGENCY (FY 2022 – FY 2043)		\$ 2,273,455,268	
PRESENT WORTH with CONTINGENCY (FY 2016)		\$ 1,315,127,421	

5. HYBRID DISPOSAL ALTERNATIVE COST ESTIMATE

This section provides the key assumptions for the Hybrid Disposal Alternative cost estimate, the basis for the estimate, and the summary results. For this alternative, because it is a combination of on-site and off-site disposal, much of the information given previously for on- and off-site disposal applies. Only those assumptions and bases that differ from the information given in Chapters 3 and 4 are given here.

5.1 COST ESTIMATE CONDITIONS AND ASSUMPTIONS

For the hybrid scenario, Site 6b was selected for the location of the EMDF. Table I-3 contains the detailed cost estimate for the hybrid on-site portion. The summary on-site cost and off-site portion are contained in Table I-11. Key assumptions that are modified from the on-site estimate include:

- Assume EMWMF capacity is filled in FY 2024. EMDF would have an operational lifespan of approximately 12 years from FY 2022 through FY 2034 and waste would be generated during the 12 years of operation. This schedule assumes approximately two years of operational overlap of the two facilities. Waste disposed of past FY 2034 would be disposed of off-site entirely.
- During operation of the EMDF (on-site facility) waste would also be disposed of off-site (debris only) at a rate of 10% of the generated debris.
- Activities for CERCLA waste disposal began in FY 2012, and will complete in FY 2044 in the current schedule; this is a total life-cycle of 33 years.
- The total capacity of EMDF would be approximately 0.85M yd³. The disposal facility would be constructed in two phases. Each phase would include the construction of two or three disposal cells; the entire facility would include five cells.
- Site development activities would be performed to prepare the site and provide/modify support facilities and utilities prior to landfill construction. Some support facilities would be shared with the existing EMWMF.
- The first phase of landfill construction would include the construction of two waste disposal cells (Cells 1 and 2) and the associated structural features necessary for operation of Cells 1, 2 and future disposal cells. Construction of the first phase would be implemented so that the EMDF is ready to receive waste for approximately two years prior to reaching capacity at EMWMF.
- Phase II construction would include the construction of two waste disposal cells (Cells 3, 4 and 5) and the soil contour layer for interim capping of Cells 1 and 2. This construction would occur simultaneously with the operation of the disposal cells.
- The EMDF would be closed with a final cap that would be placed at the conclusion of operation of Cell 5 including an interim cap (soil contour layer).
- The new disposal facility would be a stand-alone facility. Complete self-supporting infrastructure (e.g., access roads, utilities, disposal cells, leachate collection, treatment facilities, staging, truck scales, etc.) would be constructed or shared with EMWMF (see Section 6.2.2.5 of the RI/FS).
- A VR facility would be built adjacent to the cells. Operation of the facility would occur alongside the operation of the disposal facility, for the same duration. Details of the VR facility are contained in Appendix B. Costs given in Appendix B are modified here to reflect the reduced operating period (from 22 years in Appendix B to 12 years for the Hybrid). The cost of VR for a lifecycle of 12 years is estimated to be: \$29,354,512. (see Table B-13 in Appendix B).
- Off-site disposal occurs via the Off-site Disposal Alternative Option 2 (Major Destination Energy Solutions):
 - All classified waste disposed of by NNSS

- All mixed waste treated and disposed of by *EnergySolutions* and/or WCS (no additional cost for treatment included; waste generator scope would include this cost)
- All LLW and LLW/TSCA disposed of by *EnergySolutions*
- Off-site disposal will not have a concerted effort for disposal until the on-site facility is closed. Then a transloading facility at ETTP will be dedicated to the loading of rail cars for disposal.

Table I-11. Hybrid Disposal Alternative Estimated Cost

Off-site Portion Estimated Cost			
Element	Volume (yd ³)	Cost (FY 2012 dollars)	
		Destination: NNSS	Destination: Energy Solutions or WCS ¹
Classified Waste – Debris	15,335		NA
With 25% uncertainty	19,169		
Packaging (intermodals and liners)		\$ 6,189,157	
Transportation		\$ 14,364,812	
Disposal Fee		\$ 7,509,743	
Subtotal		\$ 28,063,712	
LLW or LLW/TSCA – Debris	566,831		\$ 115,022,725
With 25% uncertainty	708,539		
Transportation (Gondola)			
Disposal Fee			
Subtotal			
LLW or LLW/TSCA – Soil	408,409		\$ 118,189,880
With 25% uncertainty	510,511		
Transportation (Gondola)			
Disposal Fee			
Subtotal			
Project Management and Oversight		\$ 17,277,785	
SUBTOTAL (FY 2012 \$)		\$712,081,963	
CONTINGENCY (12% Scope, 15% Bid) 27%		\$192,262,130	
TOTAL with CONTINGENCY (FY 2012 \$)		\$904,344,093	
TOTAL with CONTINGENCY (FY 2016 \$)		\$945,220,447	
ESCALATED COST with CONTINGENCY (FY22 – FY43)		\$1,479,402,170	
PRESENT WORTH with CONTINGENCY (FY 2016)		\$797,659,250	
On-site Portion Estimated Cost			
SUBTOTAL (FY12 \$)		\$363,260,476	
CONTINGENCY (22% with Base/Security Ops 5%)		\$43,112,212	
TOTAL with CONTINGENCY		\$406,372,688	
TOTAL with CONTINGENCY (FY16 \$)		\$424,425,518	
LONG-TERM CARE		\$537,475,569	
PRESENT WORTH with CONTINGENCY (FY 2016)		\$346,519,855	
TOTAL HYBRID ALTERNATIVE ESTIMATED COST			
SUBTOTAL (FY12 \$)		\$1,075,342,439	
CONTINGENCY (22% with Base/Security Ops 5%)		\$235,374,342	
TOTAL with CONTINGENCY		\$1,310,716,781	
TOTAL with CONTINGENCY (FY16 \$)		\$1,369,645,965	
PRESENT WORTH with CONTINGENCY (FY 2016)		\$2,016,877,739	

6. REFERENCES

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CERCLA D4 RI/FS COMMENT AND RESPONSE SUMMARY

Comments by: Environmental Protection Agency Region 4
Comments Received: May 20, 2016
Title of Document: Remedial Investigation/Feasibility Study for Comprehensive Environmental Response, Compensation, and Liability Act Oak Ridge Reservation Waste Disposal Oak Ridge, Tennessee
Revision No.: D4
Document No.: DOE/OR/01-2535&D4
Document Date: March 18, 2016
Responses Submitted: February 8, 2017

D3 Comment Number	D3 Comment	DOE D3 Response	D4 Comment	DOE D4 Response
D3 General comments 8, 10, 16 and D3 Specific comments 22, 36, 38, 42, 44	[All comments dealt with in-cell macroencapsulation]		The purpose of Appendix C to discuss the potential for in cell macro-encapsulation mercury (ICME) Land Disposal Restriction treatment should be removed from the FFA. Inclusion of an entire Appendix to discuss treatment that is not part of the alternatives is at best unnecessary and potentially misleading as to appear to present a complete evaluation of treatment alternatives, acknowledged in the document to be the obligation of the operable units generating mercury waste and not the disposal operable unit. Section 5.1.4 is a sufficient discussion of this matter. Separate from this operable unit, the FFA Parties need to address mercury principal threat source treatment from the Y-12 West End Mercury Use Area Building demolition and surrounding soils. EPA and TDEC issued a letter proposing a path to addressing this issue and are awaiting DOE's response.	DOE has removed Appendix C text and all references to the appendix. The appendix will remain in the document as a place holder (labeled "Placeholder") so as not to require updates to all other following Appendix titles and references throughout the document. Table 2-5 was modified to remove reference to in-cell macroencapsulation. Text was modified in the last column to read as follows: <i>"Treatment of mercury-contaminated debris will not achieve the in-place compaction that is achieved with other debris. High range value is 100% demolition site macro. Low range value is 100% in situ treatment (no landfill disposal)."</i>
D3 General comment 13	The third remedial action objective (RAO) presented in Section 4 lacks sufficient detail. For example, Section 4.1.2.1 (Development and Screening of Alternatives) of the Guidance for Conducting Remedial Investigations and Feasibility Studies Under CERCLA (EPA/540/G-89/004), (OSWER	Because this is not a remediation project, there are no specific COCs; rather there are potential COCs. These COCs are discussed in the document, in Chapter 2, and again in text of Chapter 4 immediately preceding the RAOs themselves (along with the reference to see Chapter 2). Previous RAOs 2 and 3 have been combined into a single RAO. The revised RAO notes that CWA AWQC are goals to be met in surface water to demonstrate protectiveness of	The response does not fully address the original EPA comment with respect to specifying how ecological risk will be evaluated in the absence of ambient water quality criteria (AWQC) standards for surface water. Additionally, the response does not discuss the use of Preliminary Remediation Goals (PRGs) for radionuclides in determining the PreWAC.	The D5 RI/FS states, in Ch. 4 RAOs, <i>"In addition, there will be risk-based RGs calculated for surface water (for uranium, as an example) or ground water to protect future surface water aquatic species or potential human receptors. These RGs will be based on the RAOs defined below for contaminants that may release in the future. RGs will be used to determine</i>

D3 Comment Number	D3 Comment	DOE D3 Response	D4 Comment	DOE D4 Response
	<p>Directive 9355.3-01), dated October 1988 (RI/FS Guidance) states that RAOs should specify the contaminants and media of interest, exposure pathways, and preliminary remediation goals that permit a range of treatment and containment alternatives to be developed. However, the third RAO presented in Section 4, which discusses ecological exposure, does not specify the contaminants of concern (COCs), media of interest, exposure pathways or preliminary remediation goals that permit a range of treatment and containment alternatives to be developed. Modify the RAO to specify the objective of meeting CWA AWQCs at the point of exposure (See General Comment 3) and where AWQCs are not available ecological or human health based levels of protection. Consider using the EPA Headquarters PRG calculator developed by ORNL for this effort. Revise the RI/FS to provide more clearly-defined RAO related to ecological risk that specifies the COCs, media of interest, and exposure pathways.</p>	<p>water resources and ecological sources. Discussion following the ROA states that CWA AWQC are demonstrated to be obtained in Bear Creek surface water, and additionally, risk-based radioactive contaminant limits have been identified and met in Bear Creek surface water. Thus RAOs one and two now read:</p> <ol style="list-style-type: none"> 1. Prevent exposure of human receptors to CERCLA waste (or contaminants released from the waste into the environment) that exceeds a human health risk of 10^{-4} to 10^{-6} Excess Lifetime Cancer Risk (ELCR) or Hazard Index (HI) of 1.¹ 2. Prevent adverse impacts to water resources or unacceptable exposure to ecological receptors from CERCLA waste contaminants through meeting chemical-, location- and action-specific ARARs, including RCRA waste disposal and management requirements, Clean Water Act (CWA) Ambient Water Quality Criteria (AWQC) for surface water in Bear Creek, and Safe Drinking Water Act (SDWA) MCLs in waters that are a current or potential source of drinking water. <p>¹ Non-carcinogenic contaminant exposure is modeled to determine PreWAC limits based on an HI equal or less than 1.0 for the compliance period, up to 1,000 years. With increased uncertainty in modeling results past 1,000 years, the target HI is increased to 3.0 beyond the compliance period. Likewise, the target ELCR is set at the high end of the risk range, 10^{-4}, for the post-compliance time period for carcinogenic contaminant fate and transport modeling.</p>		<p><i>final radioactive contaminant WAC limits, and will be used in a future monitoring plan to illustrate the effectiveness of the remedy.</i>"</p> <p><u>RE: Modeling:</u> As noted in the D4 RI/FS comment review Project Team Meetings where comments were extensively reviewed and informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is selected in the Proposed Plan, and results documented in the CERCLA WAC Compliance Plan and the final ROD. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D3 Specific comment 11	<p><u>Section 6.2.2.6.3, p. 6-37</u> - The first iteration of predicting the seasonal high water table, using data from other areas, seeps, springs et cetera did not indicate areas that could be below the</p>	<p>This comment includes two main EPA concerns: 1) those related to the water table and engineering design; and 2) those related to baseflow at and near the junction of Bear Creek and NT-3.</p>	<p>The response to the Specific Comment regarding the modeled water table conditions predicting post landfill construction water table levels has not been sufficiently presented or documented to support the evaluation of alternatives, including appropriate siting standard waiver/exemptions,</p>	<p>Section 7.2.2 has been expanded to discuss and compare in broad terms the long-term reliance on underdrains/temporary drainage features at each site, based on the synergy of conceptual designs and natural site</p>

D3 Comment Number	D3 Comment	DOE D3 Response	D4 Comment	DOE D4 Response
	<p>water table that were documented by the Phase I characterization data from groundwater monitoring in the proposed landfill area. So, this being the case, how confident is the prediction of subsurface conditions that could be encountered in the EMDF landfill area based on subsurface data from other areas where there is more well/boring coverage? Section 6.2.2.6.4 indicates that the conceptual design for the EMDF is based on data from nearby areas. There needs to be a more comprehensive summarization here or elsewhere in the RI/FS regarding the specific data and locations that were considered. Are there any data suggesting Bear Creek baseflow downstream of the confluence of NT-3 with Bear Creek substantively differs from the value would be predicted by summing measured or inferred NT-3 baseflow in the downstream NT-3 reach and Bear Creek baseflow upstream of the NT-3 confluence. The concern is any possible discharge of underflow with a significant contribution from the NT-3 watershed into Bear Creek downstream of the confluence or notable loss of water from Bear Creek into the underlying aquifer at the point where NT-3 mixes with Bear Creek. Since the EMDF disposal cells will be constructed in phases, the EMDF disposal option should build into the conceptual design the idea that should monitoring indicate a problem</p>	<p>Response to Part 1 As described in Section 6.2.2.6.3, a theoretical seasonal high water table contour map was prepared for the area across the EMDF (Site 5) footprint before the Phase I investigation data were available and with absolutely no hard data within the footprint. The water table was conjectured based on data from surrounding areas with similar terrain and used to establish preliminary base level elevations for the landfill. The base level elevations were subsequently adjusted upward in places based on water level data from the five Phase I well locations in the footprint. With the availability of the Phase I data, we see no need to provide a “comprehensive summary” of data and locations outside the footprint used as the basis for the preliminary elevations. The surrounding data and theoretical water table map can be provided to EPA if desired, but with actual Site 5 water table data now in the footprint, the previous inferences are defunct. The Section will be revised to clarify the current relationships between the landfill design elevations and the seasonal high water table conditions of April 21, 2015, developed from Phase I monitoring data after the D3 RI/FS report was issued. See response to comment G. 22 above as well for additional rationale that will be provided to address and clarify changes to the water table that will occur during and after construction, capping, and closure. Corrective actions to address any performance issues encountered during operations and future phased construction of the EMDF will be implemented as required to meet performance objectives.</p> <p>Response to Part 2 – Bear Creek/NT-3 base flow [Note that it is unclear how this part of the comment is related to Section 6.2.2.6.3]. A weir stream flow monitoring station is located on NT-3 within about 100 ft of the confluence with Bear Creek. A weir is also located on Bear Creek at BCK-11.54 a few hundred feet downstream of the NT-3 confluence, and</p>	<p>and meaningful considerations regarding differentiators among the various onsite options in the detailed analysis of Section 7.2.2 and Table 7-6.</p>	<p>hydrological features. Likewise, Table 7-6 has been expanded (under long-term effectiveness and permanence) to address the relative reliance on underdrains/temporary drainage features at the various sites.</p> <p><u>RE: Modeling:</u> As noted in the D4 RI/FS comment review Project Team Meetings where comments were extensively reviewed and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is selected in the Proposed Plan, and results documented in the CERCLA WAC Compliance Plan and the final ROD. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>

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	<p>with maintaining groundwater levels beneath the initial landfill cell(s) at a sufficient depth below the landfill, all future cells will be redesigned as needed to avoid this problem as later landfill cells are opened.</p>	<p>several monitoring stations are located along Bear Creek upstream of the NT-3 confluence. So stream flow data are available for this area but have not been evaluated to quantify the capture of NT-3 surface water into the karst network of the Maynardville Limestone in the area near the NT-3/Bear Creek confluence. The surface water irrigation intake receptor location is assumed to be on Bear Creek at the confluence with NT-3, and historical flow data from BCK 11.54 has been used in the risk assessment modeling to estimate average flow along Bear Creek at the assumed intake location. The intake location was chosen based on perennial and higher flows along Bear Creek relative to NT-3. Base flow data for NT-3 including its lowermost reaches is known to be near zero during dry season base flow periods, which is why Bear Creek is assumed for irrigation and not NT-3. Groundwater modeling does suggest that some contaminated groundwater could bypass the surface water exposure point on Bear Creek below the NT3 confluence. MT3D simulation predicts that some percentage of the assumed mass flux leaving the disposal facility (assuming a constant unit concentration) would ultimately discharge to the surface downstream of the Bear Creek surface water exposure point. However the PATHRAE model used for predicting the concentration of groundwater discharging to Bear Creek conservatively assumes that the entire mass flux leaving the cell discharges at the surface water point of exposure.</p>		
D3 Specific comment 12	<p><u>Section 6.2.4, p. 6-40</u> - The compacted clay liner needs to conform to the specifications of 40 CFR 264.301(c)(1)(i)(B). Appendix H Table H-1 indicates the clay would meet the minimum liner specifications required by this regulation. However considering the unfavorable aspects of the proposed EMDF location (overlying existing streams,</p>	<p>Consideration has been given to this request. The current specification [40 CFR 264.301(c)(1)] on the hydraulic conductivity (K) for this compacted clay layer is 1×10^{-7} cm/s. DOE understands that exceeding this specification (by reducing (lowering) hydraulic conductivity) might appear to further inhibit upwelling groundwater from impinging on the upper liner layers and waste. However, in considering the landfill design as a whole, and over long terms, one has to protect against the "bath-tub" affect in which the liner could</p>	<p>The response to comments to addresses the issue of exceeding the minimum clay liner permeability design standard due to the concern over shallow water table conditions diverts the issue to ensuring the cover system has a lower permeability than the bottom liner to prevent "bathtubbing" from cover system infiltration. The comment response should consider cover system design or contingencies in addition to the bottom liner that may:</p> <ul style="list-style-type: none"> Decrease the permeability of both the cover and bottom liner proportionally; and, 	<p>The revised D5 RI/FS has incorporated the statement "<i>Exceeding the minimum requirement of hydraulic conductivity (1×10^{-7} cm per second) in the compacted clay layer of the liner will be considered in the final design, in conjunction with the clay specifications for the cover and implications thereof.</i>" in Section 6.2.2.4.3.</p> <p>The trust fund/perpetual care fee has been removed from the D5 RI/FS. In its</p>

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	springs and seeps, for example) it is recommended that the clay liner be designed to exceed the minimum specification with respect to at least the hydraulic conductivity.	<p>become less permeable than the cover, causing water to accumulate in the waste. Further lowering the K in the compacted clay layer could contribute to a higher risk of bath-tubbing occurring over long periods, as the cap may become somewhat less effective in limiting infiltration, and a corresponding decrease in the functioning of the liner is less likely due to the pressure and depth provided by 50-75 ft of waste.</p> <p>Additionally, 40 CFR Part 264.310(a)(5) states that "At final closure of the landfill or upon closure of any cell, the owner or operator must cover the landfill or cell with a final cover designed and constructed to have a permeability less than or equal to the permeability of any bottom liner system or natural subsoils present." A conceptual design that uses a value of 1x10⁻⁷ cm/s offers a factor of safety to offset the potential of the overburden pressure on the liner driving the permeability to a lower value over the long term. Therefore DOE considers it prudent to stay with the current specification of 1x10⁻⁷ cm/s.</p>	<ul style="list-style-type: none"> Revise the alternatives to include measures to ensure what the comment response alludes to as a more likely condition that the cover system performance is compromised. This may include specification that the Trust Fund, secured by TDEC, can be used by DOE, per agreement of the FFA Parties, to deploy corrective measures to address cover system performance issues that would eliminate the need to seek federal funding for this purpose and potentially delay corrective action of this critical component of assuring the remedy's protectiveness. 	<p>place, the long-term (100 year) cost estimate has been included. Note, that at closure, there is a period of time (10 years) in which treatment of leachate is considered to continue and is included in the lifecycle estimates for all on-site alternatives.</p> <p>Note also that two additional \$7M allotments (for non-routine cap repairs) have been included in the 100 year long-term care estimates.</p> <p>See revisions to Appendix I, Section 3.3.</p>
D3 Specific comments 24 and 27 29	<p>24 <u>Appendix E, Table 2</u> - In a note at the bottom of the table, there is a statement about the open-hole deep wells not being developed because they were open-hole completions. Any new well should be developed to, at the very least, remove any particulate matter than might have settled in the well after the well was drilled. If these wells are left as is, and used as long-term monitoring points, the wells need to be developed, or data should be provided showing why the wells do not need to be developed (documentation of well drilling technique without addition of drilling mud; no evidence of downward grout migration from</p>	<p>24 All of the Phase I wells are located within the EMDF waste limit footprint and must ultimately be carefully plugged and abandoned prior to landfill construction. Wells installed for long-term release detection and compliance monitoring would presumably only be located outside of the perimeter of the final cover and side slope buttress areas mostly along the downgradient margins of the landfill.</p> <p>29 These well locations within the EMDF footprint will ultimately require plugging and abandonment prior to construction activities at this location (if selected), as long-term detection and compliance monitoring wells will ultimately be installed along the downgradient perimeter of the site and not below the EMDF footprint (consistent with EPA regulations and guidance for operational and post-closure</p>	<p>The response to EPA comment S.024 addresses the comment as if it applies only to existing wells at Site 5. The comment did focus on the existing wells and made an incorrect assumption they could be included in a long-term groundwater monitoring program at Site 5. However, the comment was intended to more generally state EPA's position that any new wells should be developed, whether they are screened or open-hole completions. The first bulleted note at the bottom of Table 2 in the March 2015 and March 2016 versions of Appendix E could be interpreted to indicate that because a well has an open-hole completion, well development would not be needed.</p> <p>The response to EPA comment S.029 indicates that the existing wells at Site 5 will be plugged and abandoned prior to any construction activities at Site 5. The intent of the comment was not to necessarily imply that the existing wells (open hole or otherwise) should be used in any Site 5 long-term monitoring program, but rather was to</p>	<p>Note that EPA's letter refers to previous specific Comment 27; however, the new comment language refers to comment 29. This response is in reference to 29 as well (not 27).</p> <p>Note that the Appendix E Table 2 comment refers to the bullet (at the bottom of Table 2 in ATTACHMENT A to Appendix E). The attachment has been removed from the RI/FS and provided as a DOE report that is referenced in the document. The bullet was modified to clarify its purpose, which was to clarify the purpose of the entries in the table, and indicate why some information was not given. It now reads....<i>all other "deep" wells were not developed thus are not reported in this table.</i></p> <p>Table G-8 contains the ARAR, 40 CFR § 761.75(b)(6)(ii)(B), that addresses well</p>

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	<p>the cased interval; evidence of sufficiently clear discharge water during routine well purging).</p> <p>29 <u>Appendix E, Section 4.1.7.2</u> - Paragraph 2 indicates that the open-hole bedrock wells could be tested further during Phase II characterization activities and redesigned. EPA recommends that all such wells be tested and that the final monitoring zone(s) for each well should be optimized to monitor the interval(s) where leakage from the landfill is most likely to be detected.</p>	<p>landfill monitoring).</p>	<p>also suggest that additional testing of existing wells at Site 5 could be beneficial for the design of monitoring wells that would be a part of a long-term monitoring program, should Site 5 be selected as the EMDF location.</p>	<p>construction, and information has been added to address well development within the text of the document referring to that ARAR that includes this statement <i>“Newly constructed monitoring wells will be developed to remove any particulate matter and to ensure adequate flow of groundwater into the borehole.”</i></p>
<p>D3 Specific comment 37</p>	<p>[comment is in regard to having not included NRC-based and DOE O requirements in ARARs of the D3 RI/FS]</p>	<p>State NRC-based requirements and DOE O/M requirements have been added to the revised RI/FS.</p>	<p>DOE's response to EPA.S.037 indicates that DOE has added the NRC siting criteria as ARARs.</p> <p>DOE has, however, included all the siting criteria, but excluded TDEC 0400-20-11-.17(1)(h) on the basis that this particular requirement is not relevant and appropriate. DOE's justification for this conclusion relies upon an assertion that this waste disposal site is not sufficiently similar to sites that are regulated by NRC licensing. EPA has found no support for this conclusion and does not agree that this requirement should be excluded as not relevant and appropriate. Please add it to the table of relevant and appropriate siting requirements. Note, however, that the Tennessee rule allows for exceptions under TDEC 040-20-04-.08</p> <p>APPLICATIONS FOR EXEMPTIONS: "The Department may, upon application by any person or upon its own initiative, grant exemptions, variances, or exceptions from the requirements of these regulations which are not prohibited by statute and which will not result in undue hazard to public health and safety or property." This "application" should be presented and will be considered in the context of this RI/FS. Because there appear to be significant differences among the alternative onsite locations in the amount of discharge of groundwater to the surface within</p>	<p>The siting criteria TDEC 0400-20-11-.17(1)(h) has been added as a relevant and appropriate requirement in Table G-4. Chapter 4 (of Appendix G) has a discussion of this siting criterion, and the basis of the application for an exception for all sites.</p> <p>DOE does not agree that this siting criterion requires an exemption. As described in the D5 RI/FS, Section 7.2.2.3.3, and Appendix G, Chapter 4, each site relies on engineered features, radionuclide-limiting WAC, and inventory limits to meet the intent of this NRC-based siting criterion.</p>

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			the disposal site, this demonstration and application should evaluate each location individually. This will allow an evaluation of not only the application for an exception but also a basis on which to compare the various onsite alternatives. This evaluation and comparison should be added to Section 7 ("Comparison of Alternatives") of the RI/FS.	
D3 Specific comment 38	<p><u>Appendix G, p. G-9</u> - This section describes two requested ARAR waivers:</p> <p>a. EPA does not believe that the CERCLA waiver of the TSCA requirement specified is necessary or appropriate. TSCA itself provides the basis of a waiver at 40 CFR § 761.75(c)(4), which states that the EPA Administrator may waive one or more requirements in 40 CFR §761.75(b) when evidence is submitted to the Administrator that “operation of the landfill will not present an unreasonable risk of injury to health or the environment from PCBs” when those requirements are not met. Since the text here attempts to demonstrate “equivalent protectiveness,” please revise this to demonstrate that the landfill will not present an unreasonable risk of injury to health or the environment from release of TSCA substances (e.g., PCBs).</p> <p>b. The basis that DOE ORR provided for a CERCLA waiver from the ARAR prohibiting placement of untreated waste in a land</p>	<p>Agree, a TSCA waiver will be requested as opposed to the CERCLA waiver, as requested by EPA in this comment. DOE agrees with this approach, and has added text to justify a TSCA waiver.</p> <p>A corrective action management unit (CAMU) designation per regulations at 40 CFR §264.552 will be suggested as the regulatory path toward in-cell macroencapsulation in Appendix C. The alternatives considered do not incorporate in-cell macroencapsulation. The scope of the RI/FS assumes that costs for mercury-contaminated waste (soil and debris) are covered under project scope. For the on-site disposal alternatives, it is assumed the waste is received compliant with LDRs. For the off-site alternative, it is assumed the cost only covers transportation of debris; additional transportation cost for D009 debris and/or treatment of D009 debris is covered under the project scope.</p>	Please remove the requested language. The RTC indicates that the language was removed; it was not.	RI/FS (D5) has been modified to remove Appendix C and all references to it (and mercury macroencapsulation) throughout the text of the main document have been removed. In reference to D3 comments in column 3, DOE has removed the request for a TSCA waiver in the D5 RI/FS and replaced it with a request for a CERCLA waiver. As this remedy is a CERCLA action, DOE does not agree that a TSCA waiver (which is granted in a permit) is appropriate. A CERCLA waiver on the basis of equivalent standard of performance has been justified in the revised document in Appendix G, Section 4.1.

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	<p>disposal unit is inappropriate. DOE ORR asserts that the “interim” nature of the action justifies the waiver. This remedial action is not an “interim” action as described in <i>A Guide to Preparing Superfund Proposed Plans, Records of Decision and Other Remedy Selection Decision Documents</i>, EPA OSWER 9200.1-23P, July 1999. As noted in 40 CFR 264.552(a)(4), placement of CAMU eligible waste into or within a CAMU does not constitute land disposal of hazardous wastes. EPA notes that the Paducah Gaseous Diffusion Plant is considering an option of designating a portion of the waste disposal unit as a corrective action management unit (CAMU) under regulations at 40 CFR §264.552 and recommends further discussion and development of this as part of an Alternative during resolution of EPA comments.</p>			
D3 Specific comment 56	<p><u>Appendix H, Section 4.1.1, Site-specific HELP Model Development, ps. H-24 and H-25, Section 4.1.2, HELP Model Assumptions, p. H-25 and H-26</u> - The basis for the assumption that the underdrain system will function sufficiently well as designed to divert upwelling groundwater and the functional</p>	<p>The implications of failure of the underdrain system and reduction in the thickness of the unsaturated zone for EMDF performance are considered in sensitivity evaluations of the groundwater model suite (MODFLOW/MODPATH/MT3D) and the PATHRAE model. These evaluations are described in Appendix H Section 4.5</p>	<p>The response requires further discussion. The comment states that if the under drain system were to fail, groundwater infiltration from beneath the liner will infiltrate the landfill, which may significantly impact contaminant release and migration rates. The response indicates an evaluation of drain system failure is addressed in Appendix H Section 4.5. However, the discussion on the MODFLOW, MODPATH, and MT3D modeling indicates the contaminant migration</p>	<p>A distinction between sites and their need for long-term reliance on underdrains versus temporary site drainage needs has been made in Chapter 7 Comparative Analysis.</p> <p><u>RE: Modeling of underdrain failures:</u> As noted in the D4 RI/FS comment review Project Team Meetings where comments were extensively reviewed and in</p>

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	<p>lifespan of this system are unclear. If this assumption is overly optimistic or the underdrain system fails to function after a period of time, groundwater infiltration will occur from beneath the liner system, which was not considered in the HELP model. To be conservative, failure of the underdrain system should be considered. Revise the HELP model to consider failure of the underdrain system.</p>		<p>was evaluated by replacing the underdrain with porous media cells, and did not consider the case where the underdrain is completely breached. Section 4.5, Evaluation of Model Sensitivity and PATHRAE Limitations in Appendix H goes on to state that additional refinements to this modeling are beyond the scope of the RI/FS. It is unclear why the case in which the underdrain is completely breached was not considered and it does not seem prudent to not evaluate such a scenario. This issue warrants further consideration to ensure all possible scenarios are sufficiently considered in the contaminant fate and transport evaluation.</p>	<p>informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is selected in the Proposed Plan, and results documented in the CERCLA WAC Compliance Plan and the final ROD. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D3 Specific comment 57	<p><u>Appendix H</u> - There are numerous issues with the groundwater modeling documented in this appendix that include the following:</p> <p>a. As noted in Specific Comment 35, there is a lack of site-specific hydraulic data for areas of most probable fracture concentration in the valley floor hydrogeologic settings that would be below or downgradient of the proposed EMDF landfill.</p> <p>b. ...</p> <p>c. ...</p>	<p>a) See response to comment EPA.S.35 above (response to S.35....The scope of future more detailed characterization will be determined through the data quality objectives (DQO) process and subsequent work plans, where sampling and data needs, requirements, and end data uses and data users are prescribed and concurrence is reached among the stakeholders.)</p> <p>b) ...</p> <p>c) ...</p> <p>d) ...</p>	<p>The response to EPA comment S.057, point a does not actually address the comment.</p> <p>The response to EPA comment S.057, point h again states that measured head values for the Site 5, Phase 1 wells were in general agreement with model-predicted values without specifically identifying what the observed and model-predicted heads are. While the regional BCV model may be more definitive with regard to the overall groundwater flow modeling for this RI/FS, complete documentation of the modeling necessitates that the site-specific matchup of observed to model-predicted heads should be included as a part of the documentation of the modeling. This documentation can be done in either tabular or graphical (modeled versus observed water levels) format. This comment also</p>	<p>As noted in the D4 RI/FS comment review Project Team Meetings where comments were extensively reviewed and informal dispute resolution meetings, modeling of radionuclide fate and transport (and groundwater modeling) will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet</p>

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	<p>d. ...</p> <p>e. ...</p> <p>f. ...</p> <p>g. ...</p> <p>h. Section 4.2.1.4 of Appendix H, paragraph 2 states that new groundwater monitoring wells installed during Phase I characterization have been used in UBCV model calibration and well head values were in generally agreement with the model-predicted values. There is no indication of what those values are (modeled heads versus observed heads), nor what observed water levels (water levels from a specific date; average water levels for a specific time period) were used in the calibration. The calibration needs to be fully documented in the RI/FS. Comment 29k provides further discussion regarding the model calibration.</p> <p>i. There is no indication of the conductance values assigned to drain boundary cells. The information needs to be included in the RI/FS.</p> <p>j. Drainage features (underdrains) will be added as a part of the EMDF design are included in the modeling. There is a potential for substantive modifications to the design of these features depending on the results of Phase 2 investigations of</p>	<p>e) ...</p> <p>f) ...</p> <p>g) ...</p> <p>h) UBCV groundwater model calibration with respect to Phase 1 Site Characterization observations of water table elevation has been described in Appendix H Section 4.2.1.4</p> <p>i) Model results are relatively insensitive to assumed conductance values for the drain cells used to represent the engineered underdrain system.</p> <p>j) See response to comment EPA.S.56 above</p> <p>k) ...</p> <p>l) Revisions to Appendix H Section 4.2.1.4 clarify the discussion of model mass-balance accuracy/consistency and the comparison of model-predicted groundwater discharge to measured surface water flows.</p> <p>m) ...</p>	<p>has applicability to comment EPA S.057, point k.</p> <p>The response to EPA comment S.057, point i is unacceptable. Regardless of whether or not conductance values are a significant factor in the modeling, Appendix H should identify what the values are (I am requesting full documentation of the modeling, not only documentation the author deems significant). The appendix can certainly state that the conductance values, whatever they are, are not a significant factor in the modeling results.</p> <p>The response to EPA comment S.057, point j, is unacceptable. The comment is not identical to EPA comment S.056. Comment S.057 point j was in part contemplating potential design modifications to the underdrain system (not only underdrain failure, as per S.056). Figure 6-12 of the RI/FS Report shows an underdrain plan for a Site 5 EMDF. As an example of a potential design modification, what would be the effect on the modeling outcomes if the so-called blanket underdrains needed to be extended further upstream or upslope along one or more of the various pathways where the blanket underdrain features are shown? This point may have particular significance for the channel that crosses the central part of the potential landfill at Site 5, where there is an identified spring upslope of the depicted upslope extent of the blanket underdrain. Presumably, the blanket underdrain features are intended to address a need for increasing the downslope movement of water out of the subsurface beneath the base of the landfill containment interval, to avoid groundwater presence at the lower elevations of the landfill (or to maximize the buffer zone between the landfill and groundwater). This downslope drainage function may need to be increased relative to the condition depicted on Figure 6-12 and modeled in Appendix H and should at least be conceptually discussed in the appendix. EPA comment S.056 was not my comment (although similar to the other aspects of EPA comment S.057 point j) and I concur with the EPA contractor's statement regarding how that comment has been addressed. Also, the S.057 point j comment specifically</p>	<p>Remedial Action Objectives will be determined if an On-site Disposal Alternative is selected in the Proposed Plan, and results documented in the CERCLA WAC Compliance Plan and the final ROD. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p> <p>Revised response to j.) The RI/FS is a conceptual level design. More detailed final design is applied to a selected site. (there is no selected site in the RI/FS). Once a site has been selected, detailed calculations will be undertaken to properly size the underdrain or temporary drainage feature for the selected site.</p>

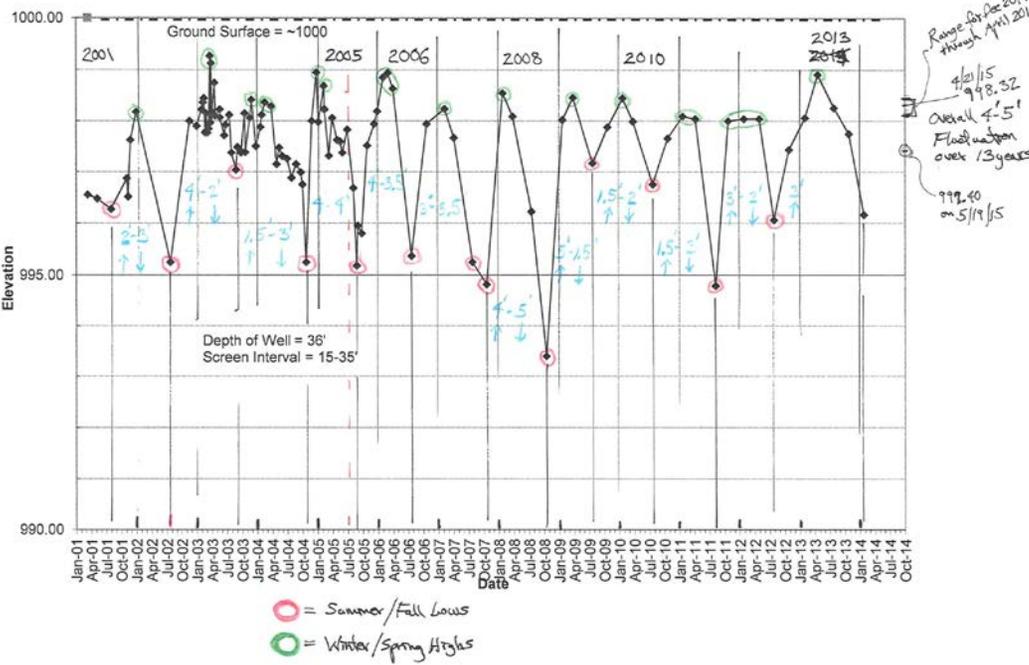
D3 Comment Number	D3 Comment	DOE D3 Response	D4 Comment	DOE D4 Response
	<p>the EMDF area. The modeling needs to incorporate a sensitivity analysis to account for potential modifications to the underdrain design, long-term degradation or clogging of the underdrain, and finally no underdrain.</p> <p>k.</p> <p>l. It is unclear from Section 4.2.1.4 paragraph 3 what the water balance represents. The text refers to the “model predicted ground water discharge above the Bear Creek/NT-3 junction.” Whatever this value represents, it is being compared to the “...average flow rate at the junction location...” which is identified in Section 2.4.3.1 of Appendix E as the average daily flow at Bear Creek Kilometer 11.54, just downstream of the confluence of NT-3 with Bear Creek.” The complete water balance needs to be included in the RI/FS, fully documenting each element of inflow and outflow.</p>		<p>addressed the modeled potential Site 5 EMDF location but should be considered as having potential applicability to any of the potential locations of the EMDF. Thus, while not relevant to this modeling effort, if another potential site was selected for the EMDF facility, EPA comment S.057 point j may have some applicability to that location.</p> <p>The response to EPA comment S.057 point l directs the reader to Appendix H, Section 4.2.1.4 where clarifications have been made in response to the comment. That section of Appendix H refers the reader to Appendix E, Section 2.4.3.1 for the average flow rate measured at the NT-3–Bear Creek junction location. A review of that appendix indicates there is no such section in Appendix E, nor does the 0.55 cfs discharge at the junction (the streamflow cited in Appendix H Section 4.2.1.4) appear to be referred to in any of the Appendix E sections that concern surfacewater hydrology. Apparently, further changes or clarifications are needed.</p>	

FOLLOWING ARE THE NEW D4 COMMENTS

NEW D4 Comment #	EPA D4 Comment	DOE D4 Response
D4.01	<p>Volume estimates for alternatives with smaller footprints that do not straddle Bear Creek North Tributaries (NTS) are lower and may require multiple locations. Assuring capacity during operations of the new landfill is critical to support an alternative with a waste footprint between NTs, including the dual site option. Sequencing of waste fill with waste debris is assumed to be enable 50% of waste soil to be used as debris fill. This assumption is acknowledged as uncertain due to project sequencing and funding. Section 6.6.2.1 discusses the importance of the lesson learned to sequence waste and that improved planning is necessary. However, due to DOE's preference toward "shovel ready D&D projects" over soil cleanup and other funding related pressures to accelerate D&D, past history has demonstrated significant challenges in effectively sequencing waste soils to match void space debris fill needs. This discussion states sequencing will be planned "as much as possible." This soft commitment is insufficient. Include the following in the FS for purposes of more effectively balancing soil cleanup and D&D to preserve landfill capacity:</p> <ul style="list-style-type: none"> • An Administrative WAC requiring all waste soil is used as debris fill, unless a variance is approved by the FFA PMs • EMDF waste stockpiling as a technology retained for certain alternatives to assist in meeting the Administrative WAC above and minimizing variances, especially those alternatives that are footprint limited. 	<p>The statement made in this comment "Sequencing of waste fill with waste debris is assumed to enable 50% of waste soil to be used as debris fill." is not accurate. In the RI/FS, the sequencing assumption allows nearly 100% of waste soil to be used as debris fill in coming up with the needed capacity of 2.2 M CY. In acknowledging the uncertainty involved, this assumption is dropped to 50%, to assess the effect it has on needed capacity (see Table 2-5 where the needed capacity change is ~187,000 cy additional capacity required, or about 10%), but that value is NOT used to set the required capacity used throughout the document, which, again, was based on nearly 100% of the waste soil used as debris fill.</p> <p>The D5 RI/FS (see Executive Summary) acknowledges that the ROD will contain a commitment to volume reduction/waste minimization.</p> <p>DOE is as eager to accomplish waste soil sequencing as are regulators, and will continue in its planning efforts to ensure that sequencing is accomplished. To that end, DOE has committed to addressing waste minimization and soil waste sequencing in the ROD.</p>
D4.02	<p>Appendix E Section 2.8.2 indicates that the EMDF conceptual model for Site 5 has conceptual applicability to each of the other proposed EMDF sites. There are numerous investigations of the surface and subsurface geology/hydrology both up and down Bear Creek Valley (BCV). Section 2.8.2 should include a summary statement that data from the numerous borings, wells, piezometers, et cetera in the BCV watershed are consistent (completely or mostly consistent, as appropriate) with the Site 5 conceptual model. If there are any observations from elsewhere in the watershed that are inconsistent with the Appendix E Section 2.8.2 conceptual model, these inconsistencies should be described in detail, the location of the inconsistent data/observation should be identified, and the significance of the inconsistencies should be explained.</p>	<p>The results from water level monitoring, well testing, and tracer testing are believed to be consistent with the EMDF conceptual model(s). No inconsistencies are apparent. Sections 3, 4, 5, and 6 in Appendix E review available sources and findings from previous investigations at and near the proposed sites to support this belief. A statement to summarize this observation has been added to Section 2.8.2 in Appendix E:</p> <p><i>"There are numerous investigations of the surface and subsurface geology/hydrology both up and down BCV, as this appendix explains throughout in the chapters that follow. Data from the numerous borings, wells, piezometers, etc. in the BCV watershed, some of which are presented in the following chapters, are consistent with the conceptual model described in this section."</i></p>
D4.03	<p>In Section 4, include the following two bullets to the list of requirements supporting the RAOs:</p> <ul style="list-style-type: none"> • For radionuclides, groundwater will be protected consistent with RCRA Subpart F at the waste management unit boundary utilizing the same system of detection (and other) monitoring 	<p>In Chapter 4, the following text (underlined) has been added:</p> <p><i>For example, releases to groundwater will be addressed consistent with RCRA Subpart F at the waste management unit boundary (for radionuclides, per MCLs), details of which are discussed in Appendix G.</i></p> <p>The second bullet deals with informal dispute topics under the Integrated Water Management Focused</p>

NEW D4 Comment #	EPA D4 Comment	DOE D4 Response
	<p>wells as for the conventional constituents. The groundwater protection standards for radionuclides will be the MCLs under the SDWA (unless it is determined that the MCLs are not protective due to multiple contaminants or multiple pathways of exposure).</p> <ul style="list-style-type: none"> For radionuclides, surface water will be protected via development of risk-based (at the point of departure) or ambient water quality criteria-like levels for each radionuclide (these are addressed in more depth in the <i>Focused Feasibility Study for Water Management for the Disposal of CERCLA Waste on the Oak Ridge Reservation</i> (still under review/not yet approved). 	<p>Feasibility Study, where these topics are addressed. The Sampling and Analysis Plan for a future facility will incorporate details such as outlined by these bullets.</p>
D4.04	(Deleted, was the end of comment D4.02 above).	
D4.05	<p>Appendix E Figure E-15 shows the proposed locations of Site 5 and Site 6b relative to the crest of Pine Ridge and the contact between the Rome Formation and the Pumpkin Valley Formation. Site 5 extends upslope a considerable distance relative to Site 6b. Is there a potential for Site 6a to be extended further upslope than proposed without the landfill/landfill support features impinging on a surface-water feature or otherwise being a landfill design concern? If so, why isn't this Site 6b upslope extension option being considered to increase the total available volume of landfill available? The same comment is also applicable to additional potential EMDF landfill locations further to the southwest. There, it may be possible to reposition at least some of the proposed landfill cover areas to minimize their overtopping surface-water features, without any substantive change to the overall landfill size. Extending the landfill areas as far upslope as practicable also has the benefit of reducing movement of water from upslope areas into the surface/subsurface occupied by the landfill. Section 2.9.2 of Appendix E implies that because the proposed landfill at Site 5 extends as far upslope as it does, there is the potential for upward hydraulic gradients and groundwater flow into the lower part of that upslope landfill area. It seems as if the real concern for that location is that one or more small tributaries head up in the upslope area of Site 5. Any such surface-water features can probably be avoided in the upslope areas of one or more of the other potential EMDF landfill locations.</p>	<p>The new sites examined for the D4 version of the RI/FS were developed with certain criteria in mind: avoiding steep slopes, avoiding crossing streams, avoiding the use of underdrains for long-term protection, and limiting storm water run-on. Site 6a configuration shown in Figure E-15 does not extend farther up the slope of Pine Ridge because, if another cell was added, the cell floor would need to be about 50-ft higher in elevation than what is currently proposed as the northern most cell floor, and the resulting perimeter road slopes would be too steep to be safely navigable for the loaded dump trucks. Site 6a is so small that it is difficult to develop the distances needed to offset the changes in elevation if the landfill were moved farther up Pine Ridge, whereas the Site 5 layout provided more room for reworking grades.</p> <p>The Site 6b layout was also influenced by the goal of limiting as much as possible the contact of run-off from Pine Ridge with the landfill. Options were examined to widen and extend the top of the landfill, but this resulted in filling in existing drainages that would then increase the volume of run-on and how long it was in contact with the landfill perimeter.</p> <p>A modification to Site 7a has been made and a Site 7c is proposed in the revised D5 RI/FS. Site 7c, while it was not feasible to push the footprint up the Pine Ridge slope due to intermittent stream flows fed by a seep in that area, was extended to the south to provide enough capacity to be proposed as a single site (2.3 M cubic yard capacity).</p>
D4.06	<p>Since an underdrain is a consistent design feature regardless of the location selected for the EMDF, Appendix E Section 2.9.1 needs to conceptually discuss the potential layouts of underdrain features at sites other than Site 5.</p>	<p>Underdrains are not consistent from site to site (see the main document, Section 6.2.2.4.5), and inter-site differences in estimated pre-construction groundwater elevations are given in Section 7.2.2.1. Section 2.9.3 in Appendix E discusses underdrain variations among the proposed sites, and Section 6.2.2.4.5 – <i>Facility Underdrain</i> addresses the nature and layout and variations of the underdrains/temporary drains among each of the sites, also illustrating each layout in Figures 6-12 through 6-17, with the added Figure 6-17 illustrating temporary drains for the new Site 7c (Central Bear Creek Valley). These existing sections collectively address the EPA comment. A reference to Section 6.2.2.4.5 (which describes and illustrates the different underdrain systems at each site) was added to Section 2.9 of Appendix E.</p>
D4.07	Section 2.9.3 of Appendix E notes that the Site 5 seasonal high water	If one of the sites presented in the D5 RI/FS is put forth in the Proposed Plan as the remedy, that site will have

NEW D4 Comment #	EPA D4 Comment	DOE D4 Response																																										
	<p>table was observed on April 21, 2015. Data from this period was unavailable when the previous RI/FS was prepared. If water levels were also measured in monitoring wells around the existing EMWMF during this general April 2015 period, are those water levels the highest water levels that have been measured to date in such older monitoring wells around the EMWMF? If not, added conservatism to any projected future water levels beneath the Site 5 EMDF should be obtained by adjusting upward the April 15, 2015 water levels around Site 5 by some average difference between measured water levels at wells around the EMWMF in the April 2015 period and the highest previous water levels noted for wells around the EMWMF.</p>	<p>site-specific characterization completed prior to signing the ROD. This path forward is now explained in the D5 RI/FS (see Section 3.2).</p> <p>Prior to the response it is important to note that any wells considered outside of the proposed footprint should be carefully vetted to ensure that fluctuations in water table elevations can be interpreted to be indicative of similar behavior inside the footprint of a proposed site. For example, wells surrounding EMWMF (because of the presence of EMWMF) may show different responses to water table fluctuations, and thus not be useful in interpreting behavior of the water table in the proposed footprint. For that reason, a single well was selected as useful in interpreting water table behavior within the proposed Site 5 footprint.</p> <p>Monthly water level measurements made in GW-916 overlapping with the winter/spring Phase I monitoring period at Site 5 are shown in the following table. One of those measurements happened to coincide with the 4/21/15 spring high level determined for the EMDF (see highlighted row). GW-916 is a shallow water table well, screened from 15-35 ft below surface. The well is located at the end of the road shown on Figure E-19 in Appendix E, between the EMDF Site 5 footprint and the EMWMF along the floodplain area of the NT-3 tributary that runs north-south between the two sites (about halfway between EMDNT3-ST2 and EMDNT3-ST3 observational monitoring stations on Fig E-19). Comparison of the water table elevation in this table with historical water level data in GW-916 dating back to 2001 indicates that higher levels were measured in 2003, 2005, 2006, and 2013, that vary from about 0.6-0.8 ft higher than the water level measured on 4/21/15 (See hydrograph below). Precipitation for the Phase I year of data is comparable to average conditions, and along with the hydrograph suggest that the highest level of 4/21/15 is representative of typical average conditions for a seasonal high water level., Additionally the difference represented by the 0.6 to 0.8 ft higher water table level measured over the 15 year period translates to only about a 6,000 CY volume capacity difference if accounted for in the conceptual design assumptions.</p> <table border="1" data-bbox="934 857 2001 1164"> <thead> <tr> <th>Well ID</th> <th>Ground Surface Elev (ft)</th> <th>TOC Elev</th> <th>Depth to Water (ft)</th> <th>Water Table Elev (ft)</th> <th>Date Recorded (MM/DD/YYYY)</th> </tr> </thead> <tbody> <tr> <td>GW-916</td> <td>1000.00</td> <td>1002.85</td> <td>4.74</td> <td>998.11</td> <td>12/17/2014</td> </tr> <tr> <td>GW-916</td> <td>1000.00</td> <td>1002.85</td> <td>4.51</td> <td>998.34</td> <td>1/20/2015</td> </tr> <tr> <td>GW-916</td> <td>1000.00</td> <td>1002.85</td> <td>4.54</td> <td>998.31</td> <td>2/9/2015</td> </tr> <tr> <td>GW-916</td> <td>1000.00</td> <td>1002.85</td> <td>4.46</td> <td>998.39</td> <td>3/24/2015</td> </tr> <tr> <td>GW-916</td> <td>1000.00</td> <td>1002.85</td> <td>4.53</td> <td>998.32</td> <td>4/21/2015</td> </tr> <tr> <td>GW-916</td> <td>1000.00</td> <td>1002.85</td> <td>5.45</td> <td>997.40</td> <td>5/19/2015</td> </tr> </tbody> </table>	Well ID	Ground Surface Elev (ft)	TOC Elev	Depth to Water (ft)	Water Table Elev (ft)	Date Recorded (MM/DD/YYYY)	GW-916	1000.00	1002.85	4.74	998.11	12/17/2014	GW-916	1000.00	1002.85	4.51	998.34	1/20/2015	GW-916	1000.00	1002.85	4.54	998.31	2/9/2015	GW-916	1000.00	1002.85	4.46	998.39	3/24/2015	GW-916	1000.00	1002.85	4.53	998.32	4/21/2015	GW-916	1000.00	1002.85	5.45	997.40	5/19/2015
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		<p style="text-align: center;">GW-916 Water Levels - Ridge - E. side of FT/WTF</p>  <p style="text-align: center;">Final design of a selected site will be based on analysis of applicable wells, within and outside of the footprint and any available historical data from those wells.</p>
D4.08	<p>What is the explanation for the substantial difference in the RI/FS 2016 version model-projected water level declines around the Site 5 surface water feature identified as EMDNT3-SP1 in comparison to the 2015 RI/FS-projected water level declines around that feature (consider Figure E-20 in the March 2016 RI/FS to the highest water level observed at EMDNT3 versus the "model-predicted post construction steady state groundwater flow conditions of the March 2015 RI/FS version, Appendix E, Attachment A, Figure 30)?</p> <p>Note that Figure E-22 in the 2016 RI/FS doesn't appear to indicate the same degree of water-level declines as that suggested by Figure E-20 and Figure E-21 in the March 2016 RI/FS. This observation implies errors in some of the projected water level declines shown on Figure E-20 and Figure E-21.</p>	<p>These figures have been removed from the D5 RI/FS because all modeling of Site 5 has been removed.</p> <p>As noted in the D4 RI/FS Project Team Meetings where comments were extensively reviewed and in informal dispute resolution meetings, characterization of a site if presented in the proposed plan will be initiated in parallel with site modeling and WAC development. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RI/FS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization and/or modeling will be considered in moving forward with characterization/modeling through the CERCLA process.</p>
D4.09	<p>The following issues have been discussed and require further confirmation by all parties in finalizing this document and the</p>	<p>As noted in the D4 RI/FS comment review Project Team Meetings where comments were extensively reviewed and informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in</p>

NEW D4 Comment #	EPA D4 Comment	DOE D4 Response
	<p>included PreWAC, or an alternate path to closure via the final WAC</p> <ul style="list-style-type: none"> • Refinement of modeling parameters (porosity, etc.); • Identification and Assessment of risk for Receptor location at 100 m (Groundwater); and determination of whether to include modeling points of exposure for groundwater at the underdrain and surface water at the underdrain or in Bear Creek; • Determination of model exposure benchmarks based on human health risk and based on ARARs; and a determination of whether to evaluate radiological risk for groundwater and/or surface water; • Assessment based on CERCLA risk and a determination of how to update e findings from Performance Assessment; • Risk goal as a function of time of peak, with a determination if modeling will be included past 1,000 years; • Further define fate and transport model parameters; • Resolve WAC quality control issues that appear to be the basis for a low Uranium WAC; • Human Health Toxicity at a HI of 3 is not protective for modeling to years beyond 1,000. 	<p>the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is selected in the Proposed Plan, and results documented in the CERCLA WAC Compliance Plan and the final ROD. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.10	<p>Section 6.2, p. 6-2 states “..... <i>the volume of waste assumed to be able to meet an on-site WAC is conservatively estimated to allow for a maximum on-site disposal footprint design ...</i>” This statement and the considerable uncertainty of total volume needs should be recognized in the Section 7 evaluation of alternatives where the lower cost/larger footprint single landfill design over less favorable hydrogeologic settings may not be warranted if volume uncertainty were not conservatively assumed and capacity assurance during remedy implementation is required (e.g., sequencing).</p>	<p>DOE believes the most likely volume of waste requiring disposal in an on-site facility will approach 2 M yd³. This most likely volume is based on an analysis presented in the RI/FS and historical realization of waste generation across the national DOE complexes as well as the ORR. Under less likely scenarios the volume of waste generation may be less, but it still does not drop to the volume of the smallest footprint presented (Site 6b). Selection of a single larger footprint combined with phased construction (which only builds out a footprint 2 cells at a time) ensures that the facility will not be built beyond the needed capacity. Additionally, Site 7c, the newly proposed site in the RI/FS revision, takes advantage of more favorable hydrogeologic conditions than other proposed single large sites.</p> <p>See responses to comments above (D3.S.11 and D3.S.37) for more information.</p>
D4.11	<p>Section 6.2.1.1, p. 6-9 discusses the proximity to contaminated areas. Section 7.2.2.6 and Table 7-6 should compare/contrast the implementability of monitoring for the various onsite alternatives that may be in closer proximity to significant groundwater contamination (e.g., Sites 5 and 6b) as a differentiator among onsite alternatives.</p>	<p>The ability to complete ground water monitoring at on-site locations long-term and comparison between the sites has been added to text of Section 7.2.2.6 and to Table 7-6.</p>
D4.12	<p>Section 6.2.2.2, p. 6-26 discusses the need for extensive analysis for the dual site option. Include a discussion of planning a portion of this assessment as part of Pre-ROD activities so as to confirm assumptions in the FS to verify site location selection in the ROD.</p>	<p>Text has been added as requested, but with the additional language that those analyses are contingent on the site being named the “preferred site”. Wording added states, “<i>Additional characterization will be focused on providing information for final design and confirming assumptions in this FS for the proposed alternative only.</i>”</p> <p>Additionally see Section 3.2 and Section 7.2.2.1 that discuss the issue of obtaining site-specific characterization to confirm assumptions made in the FS.</p>
D4.13	<p>Table 7-1 should include a new line under "Proximity to Water Resources" for "Minimum distances to bottom of waste to top of current/estimated post-construction lowered water table.</p>	<p>This comment is requesting information regarding the distance between waste and water table. To provide this information, a new section 7.2.2.1 has been added, along with an additional 6 figures to help visualize pre- and post-construction water table conditions at all sites, and identify those that are assumptions versus those elevations that are the result of well water table characterization data.</p>
D4.14	<p>Section 6.2.2.7, .7.1, and .7.2 discusses process modifications that</p>	<p>The referenced sections discuss (a) the addition of additives to clay barriers and/or soil fill to help retard</p>

NEW D4 Comment #	EPA D4 Comment	DOE D4 Response
	<p>may include treatment of CERCLA derived waste placed in the landfill. Treatment to reduce mobility, toxicity or volume, including LDR compliance is not a process modification but rather a fundamental component of the remedy. Remove this text along with Appendix C.</p>	<p>movement of contaminants and (b) the action of grouting waste in large containers to provide stability in the landfill. Neither section discusses the use of these actions as a method for meeting LDRs for mercury. Appendix C has been removed. The sections 6.2.2.7.1 and 6.2.2.7.2 will be left in the document, but has been modified to clarify:</p> <p>6.2.2.7 Process Modifications Based on future engineering studies and additional data on subsurface conditions, waste types, and volumes, process modifications may be incorporated into the final design. Process modifications or techniques could be used to maximize effectiveness and efficiency of EMDF. Process modifications that may be considered for EMDF include geochemical immobilization technologies designed to retard movement of contaminants; in-cell solid waste treatment to enhance waste stability/reduce leachability, meet LDRs, and reduce waste transportation costs while increasing safety considerations; and a modified cap vegetation strategy to enhance cap stability and reduce long-term maintenance costs. The process modifications discussed in this section are not included in the base conceptual design. If these enhancements are deemed to be beneficial and feasible, they could be added to the landfill design or operational procedures, as appropriate, to enhance the implementability, performance, or cost effectiveness of the remedy project.</p> <p>6.2.2.7.1 Geochemical Immobilization PreWAC are presented in this RI/FS based on conceptual facility design and assumed receptor exposure conditions (see Appendix H) for the EBCV Site design. For calculating the PreWAC, wastes are conservatively assumed to be disposed of throughout the waste layer without segregation. However, gGeochemical immobilization of soluble waste radiological constituents with long half lives or other hazardous contaminants and an innovative waste placement strategy could enhance the performance of the landfill by reducing or limiting long-term migration of contaminants. Immobilization technologies could be used to reduce solubility of uranium or other constituents in waste. Uranium immobilization technologies include: Performing pretreatment of soluble uranium (U⁶⁺) to immobilize it as an insoluble mineral. Using Apatite IITM and zero-valent iron as reactive barriers or geochemically reactive fill additives in the waste disposal layer. In terms of hazardous constituents, an example would be mercury. Although not very mobile in most soil environments, mercury immobilization can be improved by adding sulfur or sulfur-containing compounds to fill soil when disposing of mercury-containing materials to promote formation of highly insoluble mercury sulfide or cinnabar. Wastes containing mercury below specific limits and not considered hazardous (e.g., those that do not carry the D009 code) would be the target of this type of treatment. Toxicity characteristic wastes contaminated with mercury (D009 waste) must be treated to meet LDRs prior to disposal. Waste to be immobilized could be disposed in one area in the landfill to reduce the area needed for application of geochemical immobilization technologies. Sustainable immobilization requires compatibility with the regional biogeochemistry.</p> <p>6.2.2.7.2 On-site Waste Treatment For some waste streams, it may be advantageous to reduce leachability or meet WAC by implementing some type of stabilization at the EMDF site. In the case of waste treated by grout stabilization (e.g., mercury macroencapsulation as is completed at EMWMP for higher activity waste as a BMP or to provide waste stability), the additional weight of wastes grouted at the generation site greatly increases the costs and risk associated with transporting the treated waste from the generator site to the disposal facility. Mobile processing equipment would be available at EMDF and located adjacent to the active disposal cell to allow for grouting to be carried out within the landfill. Treatability studies and other quality assurance steps would be implemented to ensure effective waste treatment. An example of this is in-cell macroencapsulation for mercury-contaminated debris, which is discussed in more detail in Appendix C.</p>

NEW D4 Comment #	EPA D4 Comment	DOE D4 Response
D4.15	Section 6.2.2.4.5, p. 6-40 discusses in the final paragraph underdrain impact on travel times for releases. This discussion should be placed in each of the alternative site options so significance of time of travel can be compared, here and further in the detailed analysis. Sites 14 and 7a are described as similar but that does not appear to be accurate in that the size of the underdrain at Site 14 is considerably larger (i.e., approximately twice as large per Table 7-1). Discuss this as a differentiator among onsite options in the detailed analysis Section 7.2.2.3 and Table 7-6.	<p>A distinction has been drawn in Section 6.2.2.4.5 between permanent underdrain systems at Sites 5 and 14, versus temporary drainage features at Sites 6b, 7a, and 7c.</p> <p>A comparison of long-term effectiveness and permanence of these features at each Site is discussed in Chapter 7, Section 7.3.3.</p>
D4.16	Section 7.2.2.3 and Table 7-6 need to include discussion of the effect of under drains at various sites with regards to time of travel implications and ability to monitor/respond as a differentiator among onsite options.	<p>In general, differences among on-site disposal options are addressed in the comparative analysis of alternatives in Section 7.3 rather than the individual analysis of alternatives in Section 7.2. Section 7.3.3 has been revised to address inter-site differences in the degree of reliance on long-term underdrain function to maintain facility performance.</p> <p>Monitoring and corrective action implementation at BCV sites is reviewed in Chapter 7, Section 7.2.2.7 Implementability (On-site).</p>
D4.17	<p>Appendix G, page G-9. The last paragraph, first sentence, states that all on-site alternatives meet all ARARs. EPA notes that, at this time, this statement is not accurate.</p> <p>See the discussion above on EPA Specific Comment 37, which notes that EPA does not agree that TDEC 0400-20-11-.17(1)(h) is relevant but not appropriate. To the degree that certain alternatives (or, in DOE's language certain locations of "the" onsite alternative) do not meet the two threshold CERCLA requirements, they should be removed from the RI/FS, and then this statement will be accurate.</p>	<p>As agreed between the FFA parties, TDEC 0400-20-11-.17(1)(h) has been added to the ARAR tables (Table G-4) as a relevant and appropriate requirement. DOE has justified that sites will meet this requirement upon construction completion. This text is in Appendix G, Section 4.3.</p> <p>A single ARAR, 40 CFR 761.75(b)(3) will require a CERCLA waiver for all candidate sites. A CERCLA waiver on the basis of providing equivalent standard of performance is justified in Appendix G, Section 4.1. The language throughout the document reflects this.</p>
D4.18	<p>Appendix G, page G-10 and -11. This section should be revised to eliminate statements (or suggestions) that NRC rules or the equivalent state regulations in "NRC Agreement" states should not be considered relevant and appropriate requirements for the siting, design, construction and operation of a LLW landfill. While it is accurate that those regulations are not "applicable" to the EMDF landfill project, the evaluation of whether a regulation is relevant and appropriate is a site-specific, rather than a programmatic, one. The National Contingency Plan outlines the factors that are considered when making a "relevant and appropriate" determination. "In evaluating relevance and appropriateness, the factors in paragraphs (g)(2)(i) through (viii) of this section shall be examined. Where pertinent, to determine whether a requirement addresses problems or situations sufficiently similar to the circumstances of the release or remedial action contemplated, and whether the requirement is well-suited to the site, and therefore is both relevant and appropriate:- 40 CFR 300.400(g)(2). While DOE may have incorporated certain NRC regulations into its DOE Orders, DOE has not outlined the factors that it considered for comparison to those in the NCP to facilitate a comparison. More importantly, however, is the recognition in FFA Section XXI.F that DOE shall prepare ARAR in</p>	<p>Citations to the state NRC rule were added to the ARARs table of the D4 version as agreed to in project team meetings with the exception of TDEC 0400-20-11-.17(1)(h), which has also now been added to the D5 version ARAR tables (see previous response above). In addition, Chapter 3 (pages G-10 to -11) of Appendix G, which discusses the roles of NRC and DOE, has been edited to remove any reference that NRC-based TDEC rules might not be relevant and appropriate.</p> <p>In reference to the last sentence of the comment, the D1(3) version of the RI/FS did not contain any NRC rule citations. EPA was responsible in this past revision [from D3(d1) to D4(d2)], for submitting all ARARs and DOE Order TBCs that they and TDEC wanted to be incorporated into the D4 RI/FS. These were reviewed in several meetings with all parties and many were incorporated into the ARARs tables of the D4(d2). EPA subsequently provided the D4 table of ARARs with redlines (email from M Brock, 12/30/16). These were reviewed and incorporated where appropriate (response was sent back by S DePaoli email on 1/3/17). DOE considers this comment closed.</p> <p>Regarding the last comment in column 7, Appendix G indicates that the FFA parties will develop a list of contaminants (to include radionuclides) for monitoring under Subpart F. See Section 7.8, first bullet.</p>

NEW D4 Comment #	EPA D4 Comment	DOE D4 Response
	accordance with Section 121(d) of CERCLA, the NCP and pertinent guidance issued by EPA. Please restore all citations to the state NRC rule that DOE eliminated between this D2(4) version and the D1(3).	
D4.19	Appendix G, Section 4.3, page G-17. EPA does not accept DOE's assertion that the waste disposal facility evaluated in the RI/FS is "vastly different" from the "disposal scenario" of the NRC rule. In contrast to DOE's assertion that the rule envisioned disposal only in shallow, unlined trenches, NUREG-0902 states that "[t]he proposed rule, 10 CFR Part 61, defines a near-surface disposal facility as a land disposal facility-in which radioactive waste is disposed of in or within the upper 15-20 meters (or greater) of the earth's surface." While "shallow land burial" is one of the types of disposal methods utilized in NRC-licensed facilities, it is not the exclusive one.	As stated in the previous two responses above, as agreed between the FFA parties, TDEC 0400-20-11-.17(1)(h) has been added to the ARAR tables (Table G-4) as a relevant and appropriate requirement. DOE has justified that sites will meet this requirement upon construction completion. This text is in Appendix G, Section 4.3.
D4.20	Appendix G, Section 5.1, page G-18. In the first paragraph contains a statement that AWQC would be "negotiated". Please note that where a state regulation provides narrative or numeric criteria to be met, those will not be negotiated and will be met. To the degree that a regulation does not provide for such criteria or where there are multiple options for meeting the requirements, "negotiation" of a cleanup number might occur. However, the discharge limits to Bear Creek, with the exception of radiological constituents, already have objective limits. For the radiological constituents, discharge limits that will be protective of the Bear Creek will be developed consistent with the Clean Water Act and CERCLA. Discharge to Bear Creek will be protective of Bear Creek whether the selected remedy includes an onsite water treatment facility at the EMWMF/EMDF.	<p>The text has been revised to clarify that the <u>"how and where"</u> the specific limits will be applied (whether they be AWQC as written, or risk-based and calculated limits in the absence of AWQC, or AWQC modified to account for backgrounds), will be stated in the decision document, under full oversight and approval of regulatory parties.</p> <p>The language in Appendix G has been changed as noted here. Also, the water FFS is managing this issue.</p> <p>All of these criteria, both numeric and narrative, are all potential ARARs for any effluent discharges to Bear Creek or other surface water. How and where the specific effluent limits would be applied and enforced would be specified in the FFS and selected in the final decision document for this action under full oversight and approval by the regulatory authorities and as agreed to by the FFA parties.</p>
D4.21	Appendix G, Section 5.2, page G-19. Please delete the first paragraph. EPA does not recognize DOE's dose limits as ARARs.	The first paragraph of Section 5.2, in Appendix G, was deleted.
D4.22	Appendix G, page G-31 through G-34. The first column refers to "leachate" and "contact water." For clarity, the nomenclature for "contact water" begun in the EMWMF ROD should not be brought forward into the EMDF ROD and that regulatory definitions should be used. As noted in 40 CFR Part 445, both "contact water" and "leachate" meet the regulatory definition of "landfill wastewater" and are, accordingly, treated under the same Part 445 rules. While it is not clear that instream water quality criteria should be considered ARARs for this action (i.e., we are not cleaning up a stream), they may be informational in the event of a release or discharge to surface water from the landfill.	The language that referred to "contact water and leachate" has been changed to "landfill wastewater".
D4.23	Appendix G, page G-48. Please restore the citation to TDEC 0400-20-11-.17(h). See discussion in comment 12.	TDEC 0400-20-11-.17(h) has been added to the table G-4 (on page G-48 or page G-49 under tracked changes).
D4.24	Please note that EPA has already initiated a dispute on the EMWMF-EMDF Combined Water Focused Feasibility Study. Where ARARs subject to dispute in that document impact disposition of water at EMDF, it may facilitate resolution to combine those with the dispute	Agree. Final changes to ARARs in the EMWMF-EMDF Combined Water Focused Feasibility Study, if any are made that affect the RI/FS after this final version is submitted, will be incorporated into the ROD, which presents the decision on both studies.

NEW D4 Comment #	EPA D4 Comment	DOE D4 Response
	initiated with this set of comments.	
D4.25	The portion of this RI/FS addressing alternatives for the combined treatment of EMDF and EMWMF Waste Waters for managed discharge/treatment were addressed in a separate letter. The scope of the onsite alternatives under this operable unit for waste water treatment needs assure that ARARs and risk-based discharge standards are being met consistently for all onsite managed water discharges and waste water treatment plants (new or existing).	Agree. The RI/FS, for all on-site alternatives, assumes a treatment system. The RI/FS does not address EMWMF; the EMWMF is addressed in the water FFS.

CERCLA D4 RI/FS COMMENT AND RESPONSE SUMMARY

Comments by: Tennessee Department of Environment and Conservation
Comments Received: May 16, 2016
Title of Document: Remedial Investigation/Feasibility Study for Comprehensive Environmental Response, Compensation, and Liability Act Oak Ridge Reservation Waste Disposal Oak Ridge, Tennessee
Revision No.: D4
Document No.: DOE/OR/01-2535&D4
Document Date: March 18, 2016
Responses Submitted: February 8, 2017

NEW D4 Comment #	D4 Comment	DRAFT DOE D4 Response
D4.01	<p>The D4 version of the RI/FS was significantly modified from the D3 version in response to regulatory concerns. The changes provide partial resolution to several issues that have prevented TDEC approval of previous drafts. The inclusion of additional ARARs, particularly those specific to radioactive waste management, has strengthened the legal foundation for authorization of the disposal facility. Additional alternatives were added, including disposal facilities at on-site locations thought to potentially be more compatible with State of Tennessee criteria for siting radioactive waste disposal facilities. An alternative that incorporated more aggressive volume reduction strategies and more off-site disposal was evaluated.</p> <p>Changes to risk assessment methodology were relatively few but had significant consequences for certain important contaminants of concern. The establishment of waste acceptance limits at any on-site disposal facility that would be protective of water resources has been a consistent and significant regulatory concern. While the risk assessment methodology may still not properly address contaminants of concern for which travel time to the receiving stream or aquifer is critical to the risk evaluations, the risk assessment for contaminants that will be limited predominantly by release mechanisms at the source and dilution in the receiving waters has been significantly strengthened. The waste acceptance limits that would be imposed by the PreWAC given on page 77 and on pages 81-83 of Appendix H for relatively mobile contaminants that are assumed to undergo little radioactive decay or reaction throughout the compliance period are arguably within a range that would protect water resources.</p>	No response required.
D4.02	<p>The last paragraph of page ES-4 of the D4 version of the RI/FS states "Based on these results, it can be concluded that most future CERCLA waste to be generated after EMWMF reaches maximum capacity would be able to be disposed at the proposed EMDF." This conclusion is repeated in slightly different but equivalent form throughout the document. including on page 1-8, in section 2.1.3 on page 2-5, in section 2.3, and in Appendix H. However, there is little evidence to back up this assertion in the document.</p> <p>To the extent that time and resources have been available, TDEC has been able to verify that PreWAC limits for uranium and technetium presented in this RI/FS may fall within a reasonable range of waste acceptance limits that should protect health and environment from risks generated by a 2.2 million cubic yard radioactive waste disposal facility sited in Bear Creek Valley. Based on our current knowledge of contamination levels in future CERCLA waste, the limits suggested by the PreWAC would also preclude much of the projected CERCLA waste from the on-site disposal facility. At EMWMF, waste acceptance has been largely controlled by the levels of uranium and technetium isotopes in the waste. The majority of the waste disposed at EMWMF could not have been accepted under limits similar to those proposed in this PreWAC, 52 mg/kg for uranium and 45 pCi/g for technetium-99.</p> <p>If the claim that the PreWAC demonstrates that majority of CERCLA generated waste can be disposed safely onsite should prove valid, then it follows that much of the CERCLA waste could also meet disposal limits established for the permitted Y-12 landfill or other permitted solid waste disposal facilities. This can be inferred from a comparison between the waste acceptance limits at the Y-12 permitted landfill and the PreWAC for the proposed facility. The limits imposed on any waste contaminated with depleted uranium (U-234 and U-235 below the naturally occurring isotopic abundance) would be more stringent at the proposed facility than at the Y-12 landfill. The technetium-99 limit at the Y-12 landfill is only 5 picoCuries per gram higher at the proposed facility than at the Y-12 landfill. Much of the projected waste from Y-12, including debris from buildings in the West End Mercury Area, is likely to be contaminated with depleted uranium. Birchfield and Albrecht (2012) report uranium concentrations at the 90 percent upper confidence level for Alpha 5 building structure at approximately 500 mg/kg, an order of magnitude greater than the PreWAC for uranium.</p> <p>As stated on page G-12 (Appendix G, 4.1.1) of the RI/FS, PCB wastes with a PCB concentration greater than 50 ppm are not anticipated to contribute significantly to the quantity of CERCLA waste generated on the Oak Ridge Reservation. Page 2-4 states that RCRA F listed waste will not be disposed in the proposed CERCLA landfill, and characteristic waste must comply with the treatment standards of 40 CFR 268. Most RCRA and TSCA mixed waste, as well as low level radioactive waste which could be disposed in a future CERCLA disposal facility with PreWAC limits similar to those given in Appendix H, could be disposed in the ORR landfills.</p> <p>This significant inconsistency between the numbers generated by risk assessment and the conclusions in the text effectively invalidates any cost comparison between the various alternatives set forth in the document. The limits on uranium and technetium, which generally match TDEC's attempts thus far to assess risks imposed by on-site disposal, show that rather severe limitations on waste acceptance will be necessary to ensure protection of human health and the environment at a radioactive waste disposal facility of this size and at these locations. Despite significant changes that address a number of regulator concerns, the D4 version of this document still fails to provide a sufficiently thorough risk assessment and enough additional information on candidate waste streams to form the basis for an informed decision concerning the value added by the proposed disposal facility to the overall remediation goals for the Oak Ridge Reservation.</p>	<p>Paragraph 1 requires no response.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.03	<p>CERCLA Section 121 (d)(1) requires that <i>"Remedial actions selected under this section or otherwise required or agreed to by the President under this Act shall attain a degree of cleanup of hazardous substances, pollutants, and contaminants released into the environment and control of further release at a minimum which assures protection of human health and the environment. Such remedial actions shall be relevant and appropriate under the circumstances presented by the release or threatened release of such substance, pollutant, or contaminant."</i></p> <p>TDEC D3 RI/FS comment TDEC.S.099 in the <i>CERCLA D3 RI/FS Comment and Response Summary</i> identified concerns with risk posed from an underdrain. TDEC's comment stated that the proposed ESCV site underdrains, like the underdrain at the EMWMF, would presumably be able to supply several gallons per minute of water continuously even during drought conditions, and might be a usable water supply even when individual wells were dry. The D4 RI/FS did not identify the underdrain as a</p>	<p>An additional site, Site 7c, has been added to the revised RI/FS (version D5). This site is not expected to rely on the performance of underdrain systems post-closure to maintain a lowered groundwater table, so that flowing water in the underdrain system is not an issue post-closure.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that</p>

	<p>potential exposure pathway in either Appendix H</p> <p>Section 2.2 <i>Conceptual Model and Exposure Pathways</i> or Section 2.3 <i>Hypothetical Receptor</i>. Further, potential risk posed by an underdrain was neither quantified in the D4 RI/FS nor used in PreWAC development.</p> <p>Underdrains are engineered pathways for future release of hazardous substances, pollutants, and contaminants from the landfill. Over time, the underdrains would contain constituents released from the landfill directly overlying the underdrain, as well as from other areas of the landfill where constituents are released to groundwater and the contaminated groundwater subsequently discharges to an underdrain.</p> <p>Page 7-51 of the RI/FS also states that while underdrain networks are necessary and effective in isolating wastes from the underlying saturated zone, they do provide avenues for localized and relatively rapid transport of contaminants in groundwater that could be released below the footprint and discharge at underdrain outfall locations. Figure H-16 shows the underdrain may have concentrations in the range of 0.1 to 0.9 of the leaching source in areas where underdrains may discharge to surface near the edge of the landfill.</p> <p>Once again, an underdrain that would presumably be able to supply several gallons per minute of water continuously even during drought conditions might be a usable water supply. Further, with the low flow in Bear Creek in the vicinity of the EBCV site, it is conceivable that a future farmer could impound flow from an underdrain to develop a farm pond for livestock watering or irrigation. Fish are common in farm ponds and risk from consuming fish from an underdrain fed farm pond was not evaluated.</p> <p>Underdrains provide a direct conduit to surface water with potentially minimal sorption or other attenuation of constituents. Bear Creek is classified for recreational use, and impact on surface water resources including consumption of fish from Bear Creek was not evaluated.</p> <p>These exposure pathways associated with a flowing underdrain should be added to the maximally exposed individual (MEI) evaluation to verify whether a site with a flowing underdrain meets the CERCLA Section 121(d)(1) threshold requirement for control of further release at a minimum which assures protection of human health and the environment. Further, these exposure pathways should be added to waste acceptance criteria (WAC) development to assure future waste disposed does not pose an unacceptable risk due to a flowing underdrain.</p> <p>TDE's position is that unless and until an acceptable evaluation is performed that demonstrates that an underdrain, releasing water and potentially leachate from under the EMDF, will be protective of human health and environment over the long-term, a design with an underdrain that would produce flowing water once the liner had been fully constructed is unacceptable.</p>	<p>have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.04	<p>TDEC believes that compliance with siting criteria and developing a WAC protective of human health and environment are necessary for long term protection of human health and the environment.</p> <p>Page 7-19, Section 7.2.2.3 Long-term Effectiveness and Permanence (On-site), Engineering and Institutional Controls, second paragraph states the leachate collection system and removal system above the primary liner and the leak detection and removal system below the primary liner would be effective for the period of active institutional controls. The period of active institutional controls is not known, but is assumed for design purposes to extend for at least 100 years. Subsequently, the final cover system, secondary liner, and geologic buffer would provide long-term control of leachate release since these engineered features would last minimally for 500 years.</p> <p>Page 7-31 Cost discusses a "Perpetual Care Trust Fund" and states said fund is intended to cover certain costs for 1,000 years following closure of the landfill.</p> <p>Page 7-51, Section 7.3.3 states "Off-site disposal of waste at Energy Solutions, WCS, and NNSS in the long-term may be more reliable at preventing exposure than on-site disposal at the ORR, as they are located in arid environments that reduce the likelihood of contaminant migration or exposure via groundwater or surface water pathways. Fewer receptors exist in the vicinity of Energy Solutions, WCS, and NNSS than on the ORR." Page 7-51 also states that while underdrain networks are necessary and effective in isolating wastes from the underlying saturated zone, they do provide avenues for localized and relatively rapid transport of contaminants in groundwater that could be released below the footprint and discharge at underdrain outfall locations.</p> <p>Page 7-52 states that "The extent of the underdrain networks vary among the proposed sites. Assuming some degree of greater mobility is associated with the areal extent of the underdrain, the Hybrid Site 6 has the least underdrain network area (27,000 ft²) and the EBCV Site has the most area (297,000 ft²) with the Dual Site 7a/6b Option (132,000 ft²) and the WBCV Site (259,000 ft²) of intermediate area." Page 7-52 goes on to state that "while the cover system remains in place, migration of contaminants into groundwater and surface water is the only credible pathway of exposure," implying uncertainty as to whether and how long the cover system will remain in place.</p>	<p>No response required.</p> <p>Questions regarding the trust fund were brought up. The Trust Fund/Perpetual Care Fee has been removed from the document. In its place, the estimated cost of long-term routine and non-routine S&M of the on-site facility, which was provided on an annual basis in the D4 RI/FS, has been incorporated for a 100 year period. There is no longer any language regarding a trust fund. The cost for long-term care after a 100-year period for an on-site facility is assumed to be similar to the cost (and borne by the same federal entity) for an off-site facility that has accepted the same waste. Therefore, costs to conduct S&M past 100 years are not included for either the on- or off-site facility.</p>
D4.05	<p>TDEC does not agree that the risk assessment presented in Appendix H provides reasonable assurance that the proposed facility will be protective of human health and the environment, a threshold criterion for actions authorized under the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA). The risk assessment in this RI/FS is based on the same general approach and the same set of software packages used for modeling risk at the EMWFM nearly two decades ago. TDEC has made numerous comments, both written and verbal, expressing both lack of confidence in the approach to risk assessment and concerns with the applicability of the models over the past five years. However, the methodology has changed little through the various documents that have been written to initiate the process to authorize a new disposal facility for radioactive, hazardous and toxic waste.</p> <p>As DOE has not suitably addressed these comments, some of which were first given informally to DOE in 2012 after the submission of the Focused Feasibility Study for Comprehensive Environmental Response, Compensation, and Liability Act Oak Ridge Reservation Waste Disposal, Oak Ridge, Tennessee (<i>DOE/OR/01-2535&DO</i>), it will be incumbent upon TDEC to ensure that independent verification of the risk assessment is performed and to confirm that CERCLA waste can be compliantly and cost effectively disposed on the Oak Ridge Reservation. Whether this is carried out by a group chosen by the FFA parties, an independent contractor answering directly to TDEC, or TDEC staff, this is will require independent re-calculation of the PreWAC using a substantially different approach to that used in this and in the previous versions of this RI/FS.</p> <p>Proper verification of the risk assessment will require that sufficient scenarios and pathways be evaluated to substantiate that the threshold criteria of CERCLA can be met while allowing acceptance of sufficient candidate waste to render the proposed facility viable. Some of the additional scenarios and exposure pathways that should be considered, at least at the screening level, include:</p> <ul style="list-style-type: none"> • Ecological and recreational risks in Bear Creek due to bioaccumulative hazardous substances, including radionuclides • Radon flux through the facility cap to demonstrate compliance with 40 CFR 61.192, listed as an applicable requirement in Appendix G • Air dispersion modeling to demonstrate compliance with 40 CFR 61.92, listed as an applicable requirement in Appendix G 	<p>DOE disagrees. The modeling parameters and results presented in the D4 RI/FS were significantly changed from the D3 RI/FS; those changes were discussed at length in Project Team Meetings and are documented in responses provided to TDEC's D3 comments. DOE maintains that risk assessment presented in the D4 RI/FS, while acknowledging that it employs simplified representations of flow and contaminant transport, is in fact conservative. A demonstration of its conservativeness has been documented by Dr. Painter, a ground water modeling expert, in a recently completed report (ORNL-TM2016/235). Additionally, DOE points out that the results (PreWAC) presented in the D4 RI/FS are considered preliminary.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>

	<ul style="list-style-type: none"> • Direct exposure pathways <p>For exposure pathways where multiple sources may impact a receptor, such as radionuclide emissions to ambient air or recreational use of Bear Creek below BCK 9.2, cumulative risk from EMWMF and any proposed disposal facility should be evaluated.</p> <p>A resident farmer scenario similar to that reported in this RI/FS, along with the remedial action objectives that require compliance with maximum contaminant limits (MCLs) in groundwater and ambient water quality criteria (AWQC) in surface water, could be used to ensure protection of water resources. However, other methods would need to be used to predict many key components of contaminant fate and transport. The software used in this RI/FS, with reasonable assumptions for key parameters, might yield a credible hydrologic balance, including estimates of release rates from the proposed facility and dilution factors in groundwater and in Bear Creek. Unfortunately, the models are too limited to predict accurate travel times for water or contaminants.</p> <p>The HELP model cannot account for the effect of a sloping landfill base, which will lead to ponding and a distribution of travel times through even a uniform liner. The flow field through the liner would not be uniform even if the water pooled above it were of uniform depth, since flow through the geomembrane is controlled by orifice flow through discrete holes or tears, usually with an equivalent radius not greater than a few millimeters (Rowe, 2012). Several studies, including that of Giraud and Bonaparte (1989), showed that the greatest hydraulic resistance to leakage through composite liners is generally at the interface between the geomembrane and underlying clay liner. Until the geomembrane deteriorates considerably, which, as noted in the RI/FS, may take decades or even centuries, leakage rates depend primarily on such unpredictable variables as the care taken to prevent holes and wrinkles during installation of the barrier (Rowe, 2012).</p> <p>As TDEC has expressed on numerous occasions, deterministic prediction of contaminant travel times in fractured media on the ORR, such as the bedrock in Bear Creek Valley, and, to a lesser extent, the saprolite and weathered residuum, does not seem viable. Tracing results in the bedrock and residuum of the Conasauga group yield travel times that are highly variable and clearly dependent on the specific location and design of the test (c.f. Spalding, 1987). A realistic prediction of travel times for contaminants is probably not feasible, and estimating travel times using consistently conservative assumptions may limit waste acceptance unnecessarily, perhaps to the point of indicating that the facility is not cost effective. It would seem that a stochastic approach to contaminant fate and transport prediction might provide a better basis for risk assessment.</p>																			
D4.06	<p>As stated in General Comment 2, Uranium risk-based PreWAC values may be limiting factors as to what may be placed in a future EMDF. Please see the table below.</p> <table border="1" data-bbox="295 836 947 1149"> <thead> <tr> <th>Isotope</th> <th>Non-carcinogenic Table H-12 (page H-81) HI=3 (mg/kg)</th> <th>Carcinogenic Calculated 10-4 ELCR (pCi/g)</th> </tr> </thead> <tbody> <tr> <td>U233</td> <td>60.5</td> <td>57</td> </tr> <tr> <td>U234</td> <td>57.6</td> <td>55.1</td> </tr> <tr> <td>U235</td> <td>52.2</td> <td>50.7</td> </tr> <tr> <td>U236</td> <td>52.3</td> <td>53.1</td> </tr> <tr> <td>U238</td> <td>52.2</td> <td>55.2</td> </tr> </tbody> </table> <p>PreWAC carcinogenic limits for Uranium-238 calculated using the risk-based approach included in the D4 RI/FS and a 10-4 ELCR will be on the order of 50 to 60 pCi/g. Table H-12 includes a non-carcinogenic PreWAC for uranium-238 of 52.2 mg/kg. The amount of future waste that meets uranium risk-based PreWAC limits should be evaluated to refine estimates of additional onsite landfill capacity needed. Risk based limits used for this evaluation must be consistent with CERCLA required carcinogenic risk range (i.e. 10-4 to 10-6) and non-carcinogenic (e.g. HI of 1 to 3) risk.</p>	Isotope	Non-carcinogenic Table H-12 (page H-81) HI=3 (mg/kg)	Carcinogenic Calculated 10-4 ELCR (pCi/g)	U233	60.5	57	U234	57.6	55.1	U235	52.2	50.7	U236	52.3	53.1	U238	52.2	55.2	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
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D4.07	<p>The waste volume estimates in Chapter 2 and Appendix A include both wastes that may be suitable for disposal at the Y-12 industrial and construction and demolition landfills (ORR landfills), as discussed on pages 1 and 2 of Chapter 6, and an added 25 percent of the projected waste volume to account for uncertainty. Inclusion of landfill waste into the overall waste inventory inflates the quantity of waste requiring disposal in a CERCLA facility by an undetermined amount, as well as the differential cost between the on-site and off-site alternatives. The U.S. Department of Energy Office of Inspector General performed an audit in 2013 that identified 140,000 cubic yards of material disposed in EMWMF that could have been disposed at the ORR landfills.</p> <p>Based on the candidate waste streams listed in Appendix A, TDEC might expect between 25 and 40 percent of the waste to be acceptable at the ORR landfills, depending on the level of waste segregation used. No characterization data is available to better define this range, which we acknowledge to be not much better than a guess. An effort to better estimate the probable quantity of waste suitable for disposal in the ORR landfills should have been made, identified separately in Appendix A, and subtracted from the total volume needed for disposal of waste in a CERCLA landfill.</p> <p>In the past, DOE has indicated that radioactive waste disposal under the authority of the Atomic Energy Act as implemented by DOE Orders was impractical due to the anticipated quantities of mixed low level radioactive and TSCA or RCRA waste. As stated elsewhere in these comments, the D4 version of the RI/FS states that DOE has no plans to dispose of significant quantities of either TSCA waste (> 50 ppm PCBs) or hazardous waste that exhibits a prohibited characteristic at the point of land disposal. In this case, additional on-site disposal alternatives might include disposal under DOE authority rather than through CERCLA. Also, since risk assessment of on-site disposal in the D4 indicates that some key contaminants of concern may have waste acceptance limits similar to those on the ORR landfill, an expansion of current permitted solid waste disposal capacity might prove to be just as feasible as disposal authorized under CERCLA.</p>	<p>Candidate waste streams listed in Appendix A have only volumes given that are associated with waste expected to be disposed via the alternatives presented in this document. Volumes from those candidate waste streams that will be suitable for disposal at ORR landfills were <u>not</u> included in Appendix A totals as explained in the RI/FS (those volumes were subtracted out prior to reporting in Appendix A) because they are not candidates for disposal under these alternatives analyzed.</p> <p>DOE acknowledges that there is a significant amount of uncertainty in the projected waste volumes. To that end, DOE included (in the D4) a table that considers various uncertainties (+ and -) and addresses a range of waste volumes possible. Uncertainties in waste volumes will continue to raise and lower the projected waste volume and therefore needed disposal capacity. As the project progresses and design is undertaken, if significant new information becomes available the capacity will be reconsidered; however, for purposes of the RI/FS, DOE will not make further changes to the volumes put forth in that document.</p> <p>The DARA soils are assumed, in the WGF, to be going offsite. Therefore, if they are disposed in EMWMF, it would be an addition to the waste volume considered in the RI/FS. This is an example of uncertainty realized in the plus (increasing) direction.</p>																		

<p>D4.08</p>	<p>The Remedial Action Objectives (RAOs) on page 4-1 and goals used to determine PreWAC concentrations on page 4-2 are inconsistent. RAOs on page 4-1 appear applicable as long as CERCLA waste is managed, disposed or entombed at the landfill and do not include a time limit. However, page 4-2 <i>goals</i> include a 1,000 year compliance period. Additional discussion of water resource protection on page H-75 references the goal language, not the RAOs, and implies that water resource protection is only accomplished within the 1,000 year compliance period. Similarly, the response to TDEC comment TDEC.S.100 references protection of water resources and ecological receptors within the 1,000 year compliance period, implying that protection of water quality and the environment after 1,000 years is not necessary. TDEC reads the RAOs on page 4-1 to include protection of water resources as long as CERCLA waste is in the landfill, a time period which presumably extends beyond 1,000 years. Remedial Action Objectives need to be consistent and consistently applied.</p>	<p>The RAOs are applicable as long as CERCLA waste is managed. Follow-on monitoring is required until there is no longer a risk present. Monitoring during operations and post-closure is completed per ARARs. That monitoring will continue, per CERCLA, as long as a risk is present. The language in the RAOs section indicates this, as it states (see bolded language in particular):</p> <p>RAOs one and two are partially satisfied for the On-site Disposal Alternative through meeting ARAR location and siting requirements, design and construction requirements, monitoring requirements, and closure/post-closure requirements as summarized in Appendix G. Specifically, these requirements include but are not limited to the following:</p> <ul style="list-style-type: none"> • Avoidance of floodplains; wetlands; archaeological resources; and endangered, threatened or rare species. Where avoidance is not possible, mitigation measures will be taken. • Siting requirements (some of which will require waivers that are justified in this document) regarding seismic stability; soil properties; hydrogeologic conditions; presence of natural resources; and capability of the site to be monitored. • Design requirements regarding the liner system; leachate detection, collection/storage, and treatment systems; geologic buffer system; run-on/run-off control systems; and final cover systems. • Construction requirements regarding installation and quality assurance of components as well as management of storm water. • Operational requirements concerning the acceptance and receipt of waste (form, characterization, etc.); emplacement of waste in the landfill; transportation of waste; security systems; storm water management; inspections; training; contingency planning; inventory and record keeping; inspections; and sampling and monitoring of leachate, ground water, and surface water. • Closure requirements regarding manner of closure; monitoring; security and land use control; and final cover functioning and design. • Post-closure requirements including institutional controls; maintenance; monitoring; and general care. <p>Section 7.7 of Appendix G has been revised to read:</p> <p><i>The owner of a RCRA landfill must have a post-closure plan and provide appropriate post-closure notices and surveys to the appropriate local authorities. Post-closure care must begin after closure and must continue for a period to be determined by the FFA parties. Under CERCLA, five-year reviews are performed where hazardous substances remain on-site, to determine if remedy protectiveness is being maintained. Reviews continue, per 40 CFR 300.430(f)(4)(ii), as long as the hazardous substances remain above levels that would allow unlimited use and unrestricted exposure.</i></p>
<p>D4.09</p>	<p>Disregarding the Remedial Action Objectives, the risk methodology specified in the RI/FS, and the CERCLA 10-4 to 10-6 risk range in proposing carcinogenic PreWAC limits for radionuclides is unacceptable.</p> <p>The Remedial Action Objectives (RAOs) specify:</p> <p>Page 4-1 : "1. Prevent exposure of human receptors to CERCLA waste (or contaminants released from the waste into the environment) that exceeds a human health risk of 10-4 to 10-6 Excess Lifetime Cancer Risk (ELCR) or hazard index of 1."</p> <p>Page 4-2: "These PreWAC waste concentration limits are determined based on demonstrating the following goals are met during the 1,000 year compliance period: 10-4 ELCR and HI of 1 ...for the compliance period (to 1,000 years) using a resident farmer scenario, and 10-4 ELCR and HI of 3 at times exceeding 1,000 year compliance period."</p> <p>However, on Page H-75: "A ratio is set up to scale this assumed concentration and corresponding risk to the appropriate carcinogenic risk goal (set as 10-5 for contaminants that peak <1,000 years post closure, and as 10-4 for those COPCs predicted to peak between 1,000 and 2,000 years, see Table H-1), which allows calculation of the PreWAC limit for each radionuclide COPC. For radioisotopes predicted to peak after 2,000-years post closure, preliminary administrative limits based on modeling exposures at 100 m have been assigned ..."</p> <p>The methodology to <u>assign</u> PreWAC limits in the D4 RI/FS is a significant change from the D3 version. The D3 version calculated the PreWAC for carcinogenic radionuclides based on formulas in the RI/FS for all constituents that peak after 1,000 years utilizing a 10-4 ELCR, similar to the approach the D4 utilizes for the time period 1,000 to 2,000 after closure. The D4 RI/FS disregards Remedial Action Objectives and the CERCLA 10-4 to 10-6 risk range for constituents that, according to the D4 RI/FS, peak after 2,000 years. There are no analyses that demonstrate risk is within the CERCLA risk range where preliminary administrative limits are assigned for constituents that peak after 2,000 years.</p> <p>For example, using the equations and approach specified in the D4 RI/FS, a carcinogenic PreWAC on the order of 55 pCi/g may be calculated for U-238 utilizing a 10-4 ELCR. The D4 RI/FS includes 3,170 (3.17E+03) pCi/g as the carcinogenic PreWAC limit for U-238 in Table H-10 (not an Adjusted PreWAC). Table H-10 includes no reference to preliminary administrative limits. A value of 3,170 pCi/g equates to about a 5.75E-03 (5.75 per thousand) ELCR. PreWAC limits for only four carcinogenic radionuclides (i.e. C-14, Cl-36, H-3, and Tc-99), highlighted in bold in the table below, were determined by the risk-based methodology specified in the D4 RI/FS. PreWAC limits for the remaining 28 carcinogenic radionuclides (i.e. Am-241, Am-243, Cf-249, Cf-251, Cm-245, Cm-246, Cm-247, Cm-248, I-129, K-40, Nb-94, Ni-59, Np-237, Pa-231, Pu-239, Pu-240, Pu-242, Pu-244, Re-187, Se-79, Si-32, Sn-126, U-233, U-234, U-235, U-236, U-238, and Zr-93) are presumably set using preliminary administrative limits. The process and rationale for modifying each carcinogenic radionuclide PreWAC with the administrative limit is not transparent and is not discussed in Appendix H. Risks for these 28 radionuclide PreWAC limits (modified by the administrative limits) range from approximately 2.6E-02 (2.6 per hundred) to 9.8E-04 (9.8 per ten thousand) ELCR, based on the limited resident farmer scenario.</p>	<p>As noted in the D4 RIFS response to comment reviews and informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Modeling to determine CBCV Site radionuclide Analytic WAC that meet Remedial Action Objectives will be performed and results documented in the CERCLA WAC Compliance Plan and the final ROD. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>

	The table below [see pages 13-14 in the original TDEC letter (May 16, 2016); Attachment D to this table] estimates risk-based PreWAC concentrations for radionuclide carcinogenic risk and compares the risk numbers to the D4 RI/FS PreWAC Table H-10 and Table H-13 limits. The calculated ELCR for the D4 Proposed EMDF PreWAC limits are also included.	
D4.10	<p>During Site Management Team (SMT) discussions between the D3 RI/FS and D4 RI/FS, DOE stated that all sites being considered for the possible waste management facility required underdrains. TDEC suggested that DOE evaluate the extent of underdrain(s) needed for each site and whether any site may require only "minimal underdrains." TDEC offered that "minimal underdrain" refers to siting and constructing a landfill facility over small spring(s) or seep(s) that will dry up, due to capping or cutting off the recharge area, so that the resulting facility will not require a continually functioning underdrain once the facility is constructed. It is believed that a minimal underdrain poses a significantly reduced threat compared to an extensive or flowing underdrain.</p> <p>Both the East Bear Creek Valley (EBCV) site and the West Bear Creek Valley (WBCV) site have groundwater fed creeks flowing through the proposed landfill sites that will require extensive underdrains to convey the water from under proposed future landfills. The D4 RI/FS states (page 6-40) that the EBCV site requires an extensive underdrain system (Figure 6-12). Page 6-41 states that the individual pieces of the WBCV site underdrain system are similar to the EBCV option because the natural drainage ways extend across most of the WBCV site, but fewer areas of underdrain appear to be required than at the EBCV site. The RI/FS also states (page 6-41) that the conceptual underdrain proposed for Site 7a in the Dual Site Option is similar to that for the WBCV site (Figure 6-15).</p> <p>Based on TDEC review of the RI/FS, Site 6b has the smallest underdrain system and is likely to require only minimal underdrains. The D4 RI/FS (page 6-41) states "Site 6b was selected as the onsite location for the Hybrid Alternative based on a conceptual design that requires the least expansive underdrain system. It is likely that these seeps would not produce any water once the liner had been fully constructed for this site. The locations would no longer have available recharge." (Figure 6-14).</p>	<p>A new site, a modification to Site 7a, is proposed in the revision of the RI/FS. Facility conceptual design at this site (designated as Central Bear Creek Valley, CBCV, or Site 7c) indicates temporary drainage features for construction. Drainage features for this Site 7c are not expected to produce running water or be needed to maintain a lowered groundwater table over the long-term. Permanent reliance on an underdrain at Site 7c is not expected.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.11	TDEC personnel walked the periphery of sites 7a and 7b to evaluate the need for underdrains and potential for minimal underdrains. Based on TDEC observations, it appears possible that either site 7a, 7b, or both sites 7a and 7b may be configured without extensive underdrains. This would require changing the Site 7a conceptual design to avoid the underdrain. Suitability of sites 7a and 7b would need to be verified by site-specific hydrogeologic assessment. We agree with the D4 RI/FS text on page E-181 that states "new site specific hydrogeological and geotechnical data will be required to establish key relationships between the base cell elevations and the underlying water table and bedrock configuration, as well as other data required for detailed design, modeling, etc."	<p>A revision and extension of Site 7a, new Site 7c, has been added to the RI/FS. This site provides a larger capacity than Site 7a alone. It is noted that the reliance on drainage features at these sites is expected to be unnecessary over the long-term.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.12	Calculations for the PreWAC values require clarification and verification. For example, the equation for calculating the peak creek dose (PD'eff) for non-carcinogenic constituents is given on page H-66. Multiple DF _{creek} and DF _{well} values are given on pages H-58 and H-64 and it is unclear which dilution factors are used for which calculations. Further, while trying to duplicate the non-carcinogenic PD'eff for uranium in Appendix H, Attachment A, Table 2 and the uranium Adjusted PreWAC in Tables H-12 and H-13, it appeared that a scaled dilution factor for DF _{creek} may have been used in the D4 RI/FS. This effort was further confused by the acrylonitrile example given on page H-80. The PD'eff for acrylonitrile referenced on page H-80 does not agree with the PD'eff for acrylonitrile in Attachment a, Table 2; utilizing the formula on page H-66 subsequently yielded a third PD'eff value for acrylonitrile. This may be dilution factor uncertainty again. Further, the acrylonitrile example on page H-80 specified dividing by the reference dose and instead of using the reference dose from Attachment A, Table 3-2, the value for the slope factor was used in the example.	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.13	Page H-75 of the RI/FS specifies "...water resource protection is accomplished within the 1,000 year compliance period as specified in the RAOs These PreWAC waste concentration limits are determined based on demonstrating the following goals are met during the 1,000 year compliance period: Appropriate AWQC for chemicals (risk-based discharge levels for radionuclides in Bear Creek and tributary surface water are per the <i>Integrated Water Management Focused Feasibility Study</i> [UCOR, 2016].)" (emphasis added). TDEC comments to the <i>Integrated Water Management Focused Feasibility Study</i> (UCOR, 2016) are incorporated into these RI/FS comments by reference.	<p>Comment resolution to the IWM FFS comments are similarly incorporated by reference. Any resolution of comments on the IWM FFS that would affect language in the RI/FS will thus be incorporated; it is noted that the RI/FS was written such that statements incorporating issues dealt with by the IWM FFS referenced the IWM FFS and did not repeat positions that are stated in the IWM FFS.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.14	<p>The conceptual site model assumes a surface water pathway where a future farmer utilizes surface water at BCK 11.54 for irrigating vegetation and watering livestock. In the D4 RI/FS modeling analysis, one input parameter required for PATHRAE is the river flow rate (the annual flow in Bear Creek). An annual flow of 736,000 cubic meters was input into the PATHRAE model in the D4 RI/FS to calculate the concentration of pollutants in surface water, while an annual flow of 491,000 cubic meters was used in the D3 RI/FS. Use of a total annual flow rate appears to underestimate the risk.</p> <p>Evaluating streamflow data for BCK 11.54, TDEC calculated average median flows for June 1 through November 30 and December 1 through May 31 as 155 L/minute and 1160 L/minute respectively. Converting median flow in L/minute to total flow in cubic meters yielded an average of 40,845 cubic meters for the period of June 1 through November 30 and 304,012 cubic meters from December 1 through May 31; this results in an average annual cumulative median flow on the order of 344,858 cubic meters.</p> <p>Similarly, plotting BCK 11.54 on USGS StreamStats¹ shows BCK 11.54 has a drainage area of about 0.6 square miles. Evaluation of DOE flow data for BCK 11.54 shows</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion</p>

	<p>that, over the five year period analyzed, 37% to 53% (average of 45%) of the total annual flow occurred over a 25 day period each year. The sensitivity analysis table on page H-71 shows there is a linear relationship between stream flow rate and peak concentration - if the flow is reduced in half, the calculated peak stream concentration doubles.</p> <p>In conclusion, peak stream concentrations reported in the D4 RI/FS are low by about a factor of about 2. Doubling the peak steam concentration will double the peak effective risk for the carcinogenic pathway (see equations on page H-65 and H-66) and will double the peak effective dose for the non-carcinogenic pathway (see equations on page H-66.)</p> <p>¹USGS StreamStats is found at http://streamstatsags.cr.usgs.gov/v3_beta/viewer.htm?stabbr=TN.</p>	<p>of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.15	<p>Utilizing C'creek calculated from PATHRAE and the annual river flow rate input into PATHRAE, the peak flux/load per year and peak average flux/load per day to Bear Creek can be calculated. This flux may be used to evaluate EBCV site impact on capture and subsequent consumption of fish downstream of BCK 11.54. For example, utilizing assumptions in PATHRAE for U-238, including a basis of 1 kg/m3 in the waste, PATHRAE yields a peak concentration in Bear Creek of 5.97E-2 mg/L. Utilizing an annual flow of 7.36E+5 m3/yr, an annual peak load/flux of 4.39E+7 (43,900,000) mg/yr or 1.2E+5 (120,000) mg/day or 83.6 mg/min can be calculated. For U-238 with a specific activity of 3.36E-7, 83.6 mg/min equates to about 28,089 pCi/min. Adding this flux/load to calculated flux provided in TDEC comments on the <i>Integrated Water Management Focused Feasibility Study</i> (UCOR, 2016) shows concentrations exceed recreational use calculated risk standards based on capture and consumption of fish in Bear Creek at BCK9.2 without additional future release from EMWMF. (It is assumed that by the time EMDF is releasing constituents to Bear Creek, EMWMF will also be releasing constituents to Bear Creek.) This analysis should be redone using the PreWAC concentrations to evaluate loading/flux resulting from the landfill and whether the landfill WAC would potentially impact downstream water resources.</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.16	<p>PreWAC development for constituents that peak after 200 years after maintenance of a dense fescue ground cover is discontinued or 4,000 years in the future, whichever is earlier, should be recalculated using infiltration rates consistent with a cover where the four foot vegetation layer and sand from the underlying one foot sand/gravel layer have been totally removed by erosion, evapotranspiration is negligible, and the amended clay layer and underlying compacted clay layer are compromised. TDEC utilized the Revised Universal Soil Loss Equation 2 (RUSLE2) to evaluate soil loss on the East Bear Creek Valley (EBCV) Site. Soil loss may be used to estimate future erosion in tons per acre of the engineered cover. Erosion of the cover affects infiltration through the cover and performance of remaining cover components. The model was run utilizing 5% slope for the first 100 feet and 25% slope for the next 635 feet for a total of 735 feet with grade channels at 265 feet, 475 feet and 735 feet.</p> <p>Management of activities and vegetation on the cover and erosion of the cover are important considerations in long term effectiveness of the cover. Page H-24 discusses the importance of the upper part of the cover to support root systems for evapotranspiration, drain away water to remove chances of deeper root penetration, create a barrier for deep root development, prevent long term erosion and protect the underlying clay barrier from degrading effects of desiccation and the freeze thaw cycle.</p> <p>RUSLE2 modeling indicated that maintaining a dense fescue grass cover is needed to prevent substantial erosion of the portion of the cover with the 25% slope. It was estimated that within 200 years after maintenance of a dense fescue groundcover is discontinued or 4,000 years in the future, whichever is earlier, the four feet thick vegetative cover and sand from the underlying one foot sand/gravel layer could be removed through erosion. This increased infiltration will significantly change leachate volume, leachate concentrations, peak concentrations in surface water, groundwater well dilution rates and other factors. Summary of PATHRAE Model sensitivity analyses in Table H-9 on page H-71 shows that if the infiltration rate increases by a factor of 3, the peak concentration in surface water will increase by a factor of three or higher and the time to reach the peak concentration decreases by a 40 to 65%. Similarly, if the infiltration rate increases by a factor of 8.2, the peak concentration in surface water increases by a factor of 8 to 10 or higher and the time to peak concentration decreases by 65 to 85%.</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.17	<p>Bear Creek is classified for recreational use. Human health risk from the capture and consumption of fish living in water polluted by site constituents and decay products (such as Po-210) is needed. Polonium-210 (Po-210) is in the decay chain for U-238, is highly toxic, and bioaccumulates in fish.</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.18	<p>Page 7-17 states that "One siting requirement, TDEC 0400-20-11-.17(1)(h), has been determined to be relevant but not appropriate. See Appendix G Section 4.3 for a discussion," TDEC disagrees and determined siting requirement TDEC 0400-20-11-.17(1)(h) is both relevant and appropriate.</p> <p>TDEC 0400-20-11-.17(1)(h) states "The hydrogeologic unit used for disposal shall not discharge groundwater to the surface within the disposal site."</p> <p>The discussion in Appendix G Section 4.3 on page G-17 and G-18 distinguishes between (1) "shallow land disposal" where packaged waste is placed in excavated trenches and the filled trenches are backfilled with soil, capped, and mounded to facilitate runoff and (2) an engineered disposal facility that incorporates an engineered earthen cover, liner system, and geologic buffer. Further the engineered disposal facility is built above existing grade and utilizes underdrains to mitigate the effects of shallow groundwater.</p> <p>Page G-18 states that "Based on this analysis, the siting requirements appear to regulate a structure/facility that is vastly different from the proposed EMDF while it may be relevant in that it applies to LLW disposal, is not appropriate due to the differences in the types of facilities ... "</p> <p>Tennessee is an NRC state, and TDEC 0400-20-11-.17(1)(h) is identical to 10 CFR 61.50(a)(8) which states "The hydrogeologic unit used for disposal shall not discharge groundwater to the surface within the disposal site."</p> <p>10 CFR 61.50(a) includes criteria for determining whether a disposal site is suitable for near surface disposal. As defined in 10 CFR 61.2: <i>Near-surface disposal facility</i> means a land disposal facility in which radioactive waste is disposed of in or within the upper 30 meters of the earth's surface. <i>Land disposal facility</i> means the land, building, and structures, and equipment which are intended to be used for the disposal of radioactive wastes.</p> <p>10 CFR 61.7 Concepts recognizes in (a)(2) that, for near surface disposal, the disposal unit is usually a trench. However, near surface disposal facility is not limited to</p>	<p>DOE has included TDEC 0400-20-11-.17(1)(h) as an ARAR. As described in the D5 RIFS, Section 7.2.2.3.3, and Appendix G, Chapter 4, each site relies on engineered features, radionuclide-limiting WAC, and inventory limits to meet the intent of this NRC-based siting criterion.</p>

	<p>disposal in trenches as 10 CFR 61.7 (a)(1) states "Part 61 is intended to apply to land disposal of radioactive waste and not to other methods such as sea or extraterrestrial disposal. Part 61 contains procedural requirements and performance objectives applicable to any method of land disposal. It contains specific technical requirements for near-surface disposal of radioactive waste, a subset of land disposal, which involves disposal in the uppermost portion of the earth, approximately 30 meters. Near-surface disposal includes disposal in engineered facilities which may be built totally or partially above-grade provided that such facilities have protective earthen covers. Near-surface disposal does not include disposal facilities which are partially or fully above-grade with no protective earthen cover, which are referred to as 'above-ground disposal.'" (emphasis added) TDEC further considered that EMDF is proposed for disposal of long half-life radionuclides, such as, Tc-99 (i.e. half-life 2.13E+5 years) and various uranium isotopes (U-234 with a half-life of 2.45E+05 years, U-235 with a half-life of 7.04E+08 years, U-236 with a half-life of 2.34E+07 years, and U-238 with a half-life of 4.47E+09 years) that will remain in the disposal facility long after engineering components fail.</p> <p>To further clarify 10 CFR 61.50(a)(8) and the identical state requirement. TDEC evaluated NUREG-0902 which deals with Site Suitability, Selection and Characterization and gives background on the purpose for the siting requirement. It states this requirement should provide sufficient space within the buffer zone to implement remedial measures, if needed, to control releases of radionuclides before discharge to the ground surface or migration from the disposal site. It further states the staff prefers long flow paths from the disposal site to the point of groundwater discharge in order to increase the amount of decay of radionuclides, increase the hydrodynamic dispersion within the aquifer, and increase the likelihood of retardation of radionuclides in the aquifer. TDEC rules are consistent with the NRC purpose for this requirement, as disposal means the <i>isolation of radioactive waste from the biosphere inhabited by man and containing his food chains</i> by emplacement in a land disposal facility (<i>emphasis added</i>).</p> <p>Underdrains (either under or adjacent to the disposal area and that will not dry up due to covering the recharge area) discharge groundwater and any pollution to ground surface. Underdrains may further provide concentrated pathways for conveyance of pollution from under the disposal site to onsite ditches or conveyances to surface water. The effect of extensive or flowing underdrains conflicts with the purpose for this relevant and appropriate requirement. EBCV site (Site 5), WBCV site (Site 14), and Site 7a contain underdrains that conflict with the purpose of this requirement. The effect of this requirement on Sites 6b and 7b with anticipated flow along strike to natural tributaries is not determined.</p>	
D4.19	<p>Page 7-17 states that the facility design would also incorporate TSCA requirements for a chemical landfill to accommodate waste containing PCBs at concentrations > 50 ppm. The discussion on page 7-17 further states that this will require waivers of two TSCA technical requirements. The first waiver is required for: "There shall be no hydraulic connection between the site and standing or flowing surface water...The bottom of the landfill liner system or natural in-place soil barrier shall be at least fifty feet from the historical high water table." It further states that Appendix G Chapter 4 provides evidence and rationale in the following three categories to support this waiver:</p> <p>(a) PCB management and disposal practices on the ORR;</p> <p>(b) Equivalent or superior effectiveness of site soils and engineered features on the EMDF; and</p> <p>(c) Results of risk assessment and related fate and transport modeling for PCBs.</p> <p>One basis for this waiver in Appendix G assumes PCBs will be disposed only in bulk waste at concentrations of < 50 ppm. It is unclear that justification for a waiver based on disposing bulk PCB waste with concentrations <50 ppm applies to granting a waiver for disposing PCB >50 ppm.</p> <p>a) PCB management and disposal practices on the ORR discussion: PCB management and practices are described on pages G-12 and G-13. Third paragraph on G-13 states that as a result of these in-place procedures on the ORR, disposal of PCB waste in the existing EMWFMF has been limited to bulk PCB waste disposal (<50 ppm), and has been confirmed in Waste lot acceptance documents to date. It further states that it is expected that these procedures will continue in effect throughout operation of a future on-site disposal facility as well, thereby limiting all on-site disposal of PCB waste to <50 ppm.</p> <p>b) Equivalent or superior effectiveness of site soils and engineered features on the EMDF: Discussion on pages G-13 and G-14 demonstrate that the liner system proposed for EMDF should be superior to TSCA liner requirements. On page G-14 it also states that "In conjunction with the limitations imposed on the quantities and volume of PCBs allowed for EMDF disposal, these features limit the possibility of PCB releases that would present an "unreasonable risk of injury to health or environment" (emphasis added). The EMDF also relies on an underdrain network to lower the pre-existing water table. Underdrains are engineered pathways for future release of hazardous substances, pollutants, and contaminants from the landfill. Over time, the underdrains would contain constituents that release from the landfill directly above the underdrain and from other areas of the landfill where constituents are released to groundwater and said contaminated groundwater discharges to an underdrain. Underdrains may provide a diluted leachate discharge to surface that may flow in a ditch or tributary to surface water with potentially minimal sorption or other attenuation of constituents. The ditch or tributary may also provide for sediment erosion to Bear Creek. Bear Creek is classified for recreational use. Creation of extensive or flowing underdrains conflicts with the TSCA requirement that "There shall be no hydraulic connection between the site and standing or flowing surface water."</p> <p>c) Results of risk assessment and related fate and transport modeling for PCBs: Pages G-14 and G-15 describe results of risk assessment and modeling. This analysis did not evaluate the effect of an underdrain on PCB risk and transport of PCB contamination to surface water and Bear Creek. Fish downstream in Bear Creek already have PCBs in their tissue. The discussion once more assumes that PCBs are disposed in the future EMDF only in the solid phase and in relatively low bulk concentrations. It also assumes "significantly reduced infiltration rates within the landfill footprint."</p>	DOE has removed the request for a TSCA waiver in the D5 RI/FS to 40 CFR761.75(b)(3) and replaced it with a request for a CERCLA waiver. As this remedy is a CERCLA action, DOE does not agree that a TSCA waiver (which is granted in a permit) is appropriate. A CERCLA waiver on the basis of equivalent standard of performance has been requested and justified in the revised document in Appendix G.
D4.20	<p>Page 7-18, first paragraph, the second TSCA requirement requiring a waiver is needed for EBCV (Site 5) only and requires "The landfill site shall be located in an area of low to moderate relief to minimize erosion and to help prevent landslides or slumping. The discussion on page G-16, Section 4.2.2. states that the majority of the EMDF footprint (about three-fourths of the footprint area) lies on existing slopes of 30% steepness or less, while only about one-fourth of the footprint is developed on steeper slopes of Pine Ridge. Page G- 15, Section 4.2.1 states that PCB limiting procedures are expected to continue thereby <i>limiting all on-site disposal of PCBs waste to <50 ppm</i>. This information was given as evidence the proposed facility will not pose an unreasonable risk of injury to health or the environment from PCBs when the requirement is not met. The basis for this waiver in Appendix G assumes PCBs will be disposed only in bulk waste at concentrations of < 50 ppm. It is unclear that justification for a waiver based on disposing bulk PCB waste with concentrations <50 ppm applies to granting a waiver for disposing PCBs >50 ppm.</p>	DOE has revised its position. DOE feels that all sites meet this requirement regarding the site's topography, and has provided justification in the text in Appendix G, Section 4.2.
D4.21	<p>Consensus has not been reached on input parameters to the modeling. These parameters control the calculated amount of leachate, the calculated leaching rate, and time to peak concentration in surface water.</p>	As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion

		of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1. This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.
D4.22	<p>The Remedial Action Objectives (RAO) on page 4-1 references several RAOs which define protectiveness of the remedy including:</p> <p>a. Prevent exposure of humans receptors to CERCLA waste (or contaminants released from the waste into the environment) that exceeds a human health risk of 1 0-4 to 10-5 Excess lifetime Cancer Risk (ELCR) or Hazard Index of (HI) 1.</p> <p>b. Prevent adverse impacts to water resources or unacceptable exposure to ecological receptors from CERCLA waste contaminants through meeting chemical-, location-, and action specific ARARs, including RCRA waste disposal and management requirements, Clean Water Act (CWA) Ambient Water Quality Criteria (AWQC) for surface water in Bear Creek, and Safe Drinking Water Act (SDWA) MCLs in waters that are a current or potential source of drinking water.</p> <p>Other goals are identified on page 4-2 that page 4-1 states do <u>not</u> define protectiveness. Page 4-2 states that "PreWAC waste concentration limits are determined based on demonstrating the following goals are met <i>during the 1,000 year compliance period</i>" (emphasis added).</p> <ul style="list-style-type: none"> 10-5 ELCR and HI of 1 based on a human receptor's (direct) ingestion of groundwater from a drinking water well and (indirect) uptake of surface water for the compliance period (to 1,000 years) using a resident farmer scenario, and 10-4 ELCR and HI of 3 at times exceeding 1,000 year compliance period Appropriate AWQC for chemicals (risk-based discharge levels for radionuclides in Bear Creek and tributary surface water are per the <i>Integrated Water Focused Feasibility Study</i> (UCOR, 2016) MCLs in groundwater present in drinking water well of the resident farmer scenario. <p>Therefore, the PreWAC as identified in the D4 RI/FS should be consistent with RAOs during the 1,000 compliance period, <i>but not necessarily thereafter</i>.</p> <p>CERCLA 121(d)(1) requires the remedial action "shall attain a degree of cleanup of hazardous substances, pollutants, and contaminants released into the environment and of control of further release at a minimum which assures protection of human health and the environment." RAOs should also include protection of environmental receptors allowing for environmental risk assessment or screening. We found no timeframe in either CERCLA or the NCP that specifies that after a specified number of years it is no longer necessary to assure protection of human health and the environment under CERCLA. CERCLA 121(d)(2) discussed ARARs for any hazardous substance, pollutant, or contaminant that will remain onsite. We found no timeframe in either CERCLA or the NCP that says that ARARs are no longer applicable or relevant and appropriate after a specified timeframe. CERCLA utilizes a review process every 5 years to determine whether remedial actions remain protective.</p> <p>As a follow-up for the May 3rd meeting discussing changes from the 03 to D4 RI/FS DOE's contractor sent TDEC and EPA the following:</p> <p><i>"For the EMDFD4RIFS, PreWAC for radionuclides predicted to peak after 2,000 years were based on a risk-informed, 500 mrem/yr radiological dose criterion. The flow and transport model predictions and receptor exposure assumptions utilized were the same as for the risk-based Pre WAC, but rather than estimating ELCR with a carcinogenic slope factor (for comparison to a specific target risk level), the peak annual radiological dose was calculated using water ingestion dose conversion factors for each radionuclide. This predicted peak dose corresponding to the assumed unit waste concentration (1 Ci/m3) was then used to estimate the waste concentration limit (PreWAC) corresponding to the 500 mrem/yr criterion. The assumptions underlying this calculation are exactly the same as those made for calculating risk-based PreWAC."</i></p> <p>This methodology developed PreWAC limits for 28 radionuclide with excess lifetime cancer risk (ELCR) in the range from about 2.6E-02 (2.6 per hundred) to 9.8E-4 (9.8 per ten thousand) based on the limited resident farmer scenario. Much of this risk results from drinking from the residential water well. The ELCR may be higher if additional pathways of exposure are considered.</p> <p>CERCLA and the RAOs reference SDWA MCLs. SDWA MCLs are identified in the RAOs for waters that are a current or potential source of drinking water. The future farmer scenario assumes drinking from a residential water well in the exposure risk scenario and development of the PreWAC. Potential use of groundwater for a drinking water supply does not end at the end of the 1,000 year compliance period and may increase farther out in the future. MCLs for radionuclides include beta/photon emitters (4 mrem/yr), gross alpha particle (15 pCi/L), Radium-226 and Radium-228 (5 pCi/L) and Uranium (30 µg/L). The MCL for uranium limits toxicity of uranium as a heavy metal in addition to effects as a radionuclide. It should be verified that PreWAC limits will result in groundwater concentrations at the residential water well that are less than or equal to the appropriate MCLs irrespective of how far in the future modeling predicts a peak concentration in surface water.</p>	<p>As noted in the D4 RIFS response to comment reviews and informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Modeling to determine CBCV Site radionuclide Analytic WAC that meet Remedial Action Objectives will be performed and results documented in the CERCLA WAC Compliance Plan and the final ROD. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p> <p>With respect to TDEC position item (2) DOE agrees. The language was modified (see Comment D4.08 above).</p>
D4.23	<p>Of note is the fact that, for the different proposed disposal sites, there are different lithological and formation contact areas for different sites. This may be more significant than initially appears, particularly when there are formations that contain more carbonate. If the streams on the sites are walked and water quality parameters are measured along them, it is apparent that when, for example, a stream crosses a carbonate unit, say the Dismal Gap Formation (formerly Maryville limestone), there is a measurable change in electrical conductivity of the water. This means that a higher dissolved load is in the water, which means that channels or conduits are developing in the subsurface.</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.24	<p>The general groundwater situation in this part of Bear Creek Valley needs to be described in a clearer way. The document is written such that a "pick and choose" method is used to obtain supporting materials to justify the position. Sometimes references are quoted out of context, and previous comments were made about this, but have not been rectified.</p>	<p>Appendix E has been revised to address this comment.</p>
D4.S.01	<p>Page 4-1 , RAO 2: The RAO to protect ecological receptors includes ARARs that may not include radionuclides. Protection of ecological receptors from radionuclides should also be established through ecological risk assessment.</p>	<p>Chapter 4, Remedial Action Objectives, has been revised to include the following statement concerning remediation goals (RGs) in response to this comment:</p> <p><i>"In addition, there will be risk-based RGs calculated for surface water (for uranium, as an example) or ground water to protect future surface water aquatic species or potential human receptors."</i></p>

D4.S.02	<p>Page 6-9, 2nd paragraph: <i>"No known federal- or state-listed T&E species have been identified in the EBCV site area (Option 5), except for Northern long-eared bats, which are listed as threatened. An acoustic bat survey conducted by ORNL personnel in August 2013 at and near Site 5 prior to timber recovery did not detect any Gray or Indiana bats that are listed as endangered species, but did identify Northern long-eared bats (See Appendix E for details)."</i></p> <p>Did DOE previously notify the U.S. Fish and Wildlife Service regarding timber recovery at this site? Given the threatened Northern Long-eared bat was detected onsite, has DOE been in Section 7 consultations with the USFWS regarding the EBCV site (Option 5)?</p> <p>Under Section 7 of the Endangered Species Act, Federal agencies must consult with the U.S. Fish and Wildlife Service when any action the agency carries out, funds, or authorizes (such as through a permit) <i>may affect</i> a listed endangered or threatened species. This process usually begins as informal consultation. A Federal agency, in the early stages of project planning, approaches the Service and requests informal consultation. Discussions between the two agencies may include what types of listed species may occur in the proposed action area, and what effect the proposed action may have on those species.</p>	<p>The reference provided in the document (K. McCracken, pers. comm. 2014) indicates that the USFWS was contacted, and that concurrence was given by them to conduct the tree removal actions in the area. A sentence was added to the paragraph from Appendix E <i>"Communications with the U.S. Fish and Wildlife Service indicated that proposed work to remove felled trees could proceed. (K. McCracken, Personal Comm. 2014)"</i>.</p> <p>Other proposed sites, 6b, 7a, 7c, and 14, have text in their appropriate sections to indicate no T&E surveys have yet been completed, and that surveys would be undertaken if any of these sites are selected as the proposed Alternative in the Proposed Plan.</p> <p>Site 14: See Section 6.2.1.2, paragraph 18, last sentence "Detailed assessments to evaluate potential impacts to wetlands and to identify T&E species would be warranted at Site 14 if the site is selected for construction."</p> <p>Dual Site (6b/7a): See Section 6.1.2.3, paragraph 14 last sentence "Surveys to evaluate potential impacts to wetlands and other T&E species would be warranted at Site 6b if the site is selected for EMDF construction." and paragraph 27 last sentence, "Surveys to evaluate potential impacts to wetlands and to identify T&E species would be warranted at Site 7a if the site is selected for construction."</p> <p>Site 7c: See Section 6.2.1.4, paragraph 4, "As with Site 7a, surveys to evaluate potential impacts to wetlands and to identify T&E species would be warranted if Site 7c were to be selected for construction."</p>
D4.S.03	<p>Page 6-14, last paragraph titled: Ecological/cultural resources: <i>"No recent site-specific surveys to identify T&E species have been completed for Site 14. Ecological conditions for the WBCV area were reported in an environmental impact statement data package for the LLWDDD program published in 1988.</i></p> <p>This study is outdated for the purpose of establishing current T&E species status. TDEC agrees that detailed assessments to evaluate potential impacts to wetlands and to identify T&E species would be warranted at Site 14 if the site is selected for construction, as stated on page 6-15. Furthermore, as NEPA values are to be incorporated into CERCLA, TDEC expects a thorough evaluation of ecological and cultural resources at any candidate site before approval of an alternative that would authorize construction of a disposal facility on the site.</p>	<p>Yes, DOE agrees that the study is outdated, as the document goes on to state <i>"Other sites, should one be selected, would have to undergo a detailed T&E species survey, as well as a wetland delineation and hydrologic stream determination survey to determine impacts to these species and areas."</i> (D4 RI/FS page 7-26) and <i>"As previously noted, detailed surveys are required early in the planning process and prior to any construction in order to satisfy applicable regulations and statutes, and DOE requirements."</i> (D4 RI/FS page E-142)</p> <p>Cultural resources have been identified within the Bear Creek Valley area, and are noted on figures (e.g., see Figures E-58, E-59, E-60). See pages E-139 to E-142 for a discussion of those results. DOE recognizes that, once a site is selected, detailed surveys will be required. The previously gathered/reported information (hydrological, geological, ecological, cultural, T&E species) throughout Bear Creek Valley is presented in great detail in the document (Appendix E, 233 pages) to give as complete a picture as possible, and to help in any way differentiate between sites. It should be pointed out that some types of surveys are used to help determine mitigation plans should an issue be illuminated. However, under most circumstances, these types of surveys (T&E, ecological/cultural) would not preclude the use of a site, per se, and thus would only be invested in once the site has been selected.</p>
D4.S.04	<p>Page 6-20, 3rd paragraph titled: Ecological/cultural resources: <i>"Two separate surveys to identify T&E species of vascular plants and fish were completed in 1998 for the EMWVF that included the Site 6b area (see Appendix f for details). Neither survey identified T&E species in the Site 6b area, although recommendations were made to preserve habitats and implement best management practices to protect the Tennessee Dace in downstream areas. ORR ecological surveys mapped a "natural area 28" across and adjacent to the Site 6b area (See Appendix f) that includes wetlands delineated east and west of the site. Wetlands on the east and west sides of Site 6b along the NT-5 and NT-6 tributaries were delineated by Rosensteel and Trettin (1993) that could be impacted by EMDF construction (See maps and details in Appendix f). Surveys to evaluate potential impacts to wetlands and other T&E species may be warranted at Site 6b if the site is selected for EMDF construction."</i></p> <p>As discussed in comment 3 above, the documents cited in this paragraph are outdated for the purposes of establishing the current status of T&E species. Given that the Northern Long-eared bat was detected in an acoustic survey in Bear Creek Valley as recently as 2013, bat survey data for any candidate site should be collected prior to approval of an alternative that would allow a facility to be constructed on the site.</p>	<p>Yes, DOE agrees and has noted that additional surveys will be required once a site has been selected. Refer to the response to Comment D4.S.03 above.</p>
D4.S.05	<p>Page 6-81: The PreWAC values listed in Table 6-5 do not include the non-carcinogenic PreWAC for uranium of 52.2 mg/kg identified in Table H-12 (page H-81). Presumably, uranium non-carcinogenic PreWAC limits were calculated based on a Hazard Index (HI) of 3. The non-carcinogenic pathway for uranium metal is based on a reference dose of 0.003 mg/kg-day. Since this reference dose is the same for all isotopes of uranium, the PreWAC for the non-carcinogenic threat from uranium metal should be determined by EPA approved analytical methods and reported as total uranium in units of mg/kg instead of speciation into the various uranium isotopes.</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.S.06	Page 6-51. Section 2.2.4.8. Longevity of Engineered Features Cover/Liner Systems:	As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in

	<p><i>Geomembrane liners of the landfill liner system at all sites would control releases of leachate to ground water for their design life reported to extend from 500 to 1000 years or more (Koerner, et al. 2011, Rowe, et al. 2009a, Benson 2014, EPA 2000). Both cap and liner systems contain geomembranes to prevent water infiltration into the waste, reduce contact of water and waste, and minimize leachate production and migration. As described by Bonaparte et al. (2016), it appears that HDPE geomembranes of the type being used in some MLLW disposal facilities are relatively unaffected at total alpha doses of 5 megarad (Mrad), or more. These geomembranes are also reportedly unaffected by radiation from gamma and/or beta sources until total doses reach on the order of 1 to 10 Mrad, which is much higher than what would be expected to be disposed in the EMDF.</i></p> <p>TDEC agrees that properly designed and installed geocomposite barriers may control leachate releases to groundwater for many decades or even centuries. However, the difference between a service life of a few hundred years and a thousand years might be critical for isolation of an isotope like strontium 90, which would require 30 to 40 half-lives, or about 1000 years to decay from the proposed limit set by the administrative waste acceptance criteria to levels that would be innocuous in leachate. TDEC also agrees that disposal of waste that could produce a total dose of 1 megarad to the geomembrane in either cap or liner is unlikely, due in part to the small amount of waste that is likely to be generated with high concentrations of beta/gamma emitters and in part to shielding by clay and drainage layers. However, as the proposed administrative WAC would allow 4600 Curies per cubic meter of Cesium 137 and places no limits on Cobalt 60, it is not clear to TDEC that localized liner damage due to radiation fields would be completely impossible without dose calculations and possibly further WAC restrictions.</p>	<p>informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.S.07	<p>Page 7-10. Section 7.2.2.3 Action-specific ARAR, first bullet, TDEC 0400-20-11-17(1)(b) Disposal site shall be capable of being characterized, modeled, analyzed and monitored: <i>"All sites selected for consideration meet this ARAR. All sites under consideration in this RI/FS as locations for an on-site disposal facility - EBCV Site, WBCV Site, Dual Site (Site 6b and Site 7a) - are located in BCV, which has been extensively characterized over the last 40-50 years. More than 1,000 groundwater wells have been installed and monitored many of which continue to be monitored, multiple characterization events have been executed and documented, and over 900 acres of the valley are incorporated in the BCV model (see Appendix E and Appendix H). Additionally, an effort is underway within OREM to develop a more detailed groundwater model at BCV outside of this RI/FS. The current BCV model, a porous media model, has been questioned in terms of its ability to adequately predict groundwater movement in Bear Creek. Discrete fracture flow models have been suggested to be more applicable for this area. However, development of a fracture-based flow model would take a large amount of capital and time, without any guarantee of producing a successful accurate model. The scale of fractures compared to the scale of the current porous flow model grid is such that this approximation is appropriate, and modeling calibration efforts and results support that conclusion. See further discussions in Appendix H."</i></p> <p>The approach cited above assumes a porous medium. In other parts of the document the equivalent porous medium approach is promoted. A porous medium has: areal recharge (no losing or sinking streams), parallel flow lines, with laminar flow, (no convergent flow, no turbulent flow, no troughs, valley or ridges in the potentiometric surface), discharge across the entire downgradient face of the aquifer (no springs or seeps) and a convex profile to the water table (in cross section), or a steepening hydraulic gradient towards the discharge.</p> <p>So, do any of the proposed sites deviate from any of the ideal criteria? If so, the porous medium assumption is invalid. A5TM (1995) state in fractured rocks the porous medium is poorly approximated, and should be avoided.</p> <p>It appears that the settings proposed fail for most if not all of these fundamental porous medium test criteria.</p> <p>An equivalent porous medium is: "a homogeneous setting with parameters chosen to be characteristic of the fissured rock" (Barker, 1993) - essentially an ideal porous medium with the chosen parameters assumed if they are not measured.</p> <p>The term equivalent porous medium appears quite straightforward. However, further in Barker (1993) there is a discussion and it is such that there are different scenarios to choose from, that involve various characteristics about the transport mechanisms in the rock matrix and the fissures, for example, whether transport is diffusive or advective, whether there is flow in the matrix and fissures or only in the fissures, but still diffusive exchange between the two. When the time scale is small with respect to the diffusion across the fissures and the effects of matrix porosity can be ignored, (conditions he suggests are probably restricted to the laboratory) an equivalent porous medium model might work, using just the fissure porosity. This might also work if diffusive equilibrium exists, with the time scale small, the setting behaving like a homogeneous medium and using the total porosity, with alternatively a double porosity approach (flow in only the fissures). If there is a wide distribution of timescales, then only diffusive double permeability approaches can be envisioned (flow in both the fissures and the matrix and diffusive exchange).</p> <p>This discussion hopefully shows the complex interactions that have to be determined when using what appears to be a relatively simple: "equivalent porous medium" approach. In reality it involves choosing a complex and interwoven set of assumed conditions, of which most are impossible to validate, unless they are measured directly. It is often suggested that large scale can allow a better fit to such approaches. This may be the case with general parameters to determine mass balance, but then tested with methods not buried in the same assumptions details emerge that usually result in a model more closely approximating a discrete situation that defies equivalence with anything but reality. There are numerous traces in fractured non-carbonate/clastic rocks that have been done kilometers in length with velocities of > 100 m/day (Worthington et al., 2016 [in review]). When the proportions of flow in different porosity elements (matrix, fissure and channel/conduit) are included, it is obvious that the concept of any type of porous medium is much less likely.</p> <p>It is overly simplistic to assume that fissured rock can be modeled as a porous medium. One alternative is to use parameters determined directly by groundwater tracing, although tracing is likely to prove that rock is not a porous medium. Another alternative is to apply parameters derived by tracing in similar settings on the ORR (e.g., Gwo et al., 2005) and to assume those values are representative.</p> <p>Convergent flow to major fissures must be considered and thus the inclusion of channeling must be included in the thought process. Channeling will obviously result in more rapid velocities, which will result in any dissolved solutes or contaminants reaching users more rapidly and in higher concentrations.</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.S.08	<p>Page 7-13. TDEC 0400-20-11-17(1)(f): <i>"All proposed sites are situated such that upland drainage areas are minimized by locating the footprints as far upslope as possible."</i> TDEC is not sure this statement is true since several of the sites are proposed to be located on knobs separated from Pine Ridge.</p>	<p>The language has been reworded to clarify how this is accomplished for each site.</p>
D4.S.09	<p>Page 7-18. Section 7.2.2.3 Long-term Effectiveness and Permanence (On-site): The Residual Risk discussion is limited to the 1,000 year compliance period. Residual risk beyond 1,000 years is not considered in the Long-term Effectiveness and Permanence discussion.</p>	<p>Language has been added to this section to address functioning of underdrain systems over longer periods of time.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that</p>

		<p>have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.S.10	Page E-16. Figure E-1. BCV Phase I ROD land use zones ... : Symbols displayed on the map are missing from the legend. Please provide a complete legend that describes all map symbology, including existing streams, roads, and gray polygons west of Site 6b.	These are not symbols (roads and creeks). The roads are labeled on the figure. Bear Creek is labeled on the figure. The grey shaded areas have been added to the legend.
D4.S.11	Page E-18. Figure E-2. Existing contaminant source areas ... : A) Symbols displayed on the map are missing from the legend. Please provide a complete legend that describes all map symbology, including existing streams. B) Acronyms on the map (e.g., HCDA) are not defined on the figure or in the Appendix E acronym list. Please define all acronyms.	This map is from another source (as indicated in the figure title), and therefore the legend cannot be modified. Acronym HCDA has been added to the Appendix E list (that was the only acronym in the figure that that could not be found in the Appendix acronym list).
D4.S.12	Page E-24. Figure E-7. Potential EMDF sites in BCV with respect to the northern DOE site boundary and nearest Oak Ridge residents: The map is annotated to portray distances between potential disposal sites and existing (current) residences. For protectiveness of future residents, it would be more appropriate to show the distance to the DOE site boundary. Please revise the figure accordingly (and any calculations or estimates based on these distances). At a minimum, revise the figure title to accurately reflect that the map only addresses <i>current</i> residents.	Figure E-7 has been revised to identify the distance to DOE boundary. Due to comments in Project Team Meetings, Chapter 7, Siting Criterion language has been reworked. See Section 7.2.2.2.3 (second bullet).
D4.S.13	Page E-26. Paragraph 2: " ... <i>the proposed sites (Option 5) and physically and hydrologically separated from this community by Pine Ridge.</i> " Freeze and Cherry (1979) and Fetter (1980) show the effect of topography and geology/hydrogeology on groundwater flow nets. Without tracer test information, it cannot be stated or claimed in this type of topographic setting in fractured rocks that the site is hydrologically separated from the (scarp side of the ridge) i.e., Scarboro community side of the ridge. Tracer testing from both sides of the ridge must be done to prove that there is a groundwater divide. This would be considered a common practice in carbonate settings and would be prudent in clastic and other similar settings also (Worthington et al., 2016 (in review)). Note: the higher up in the dip slope of the ridge the proposed site is increases the probability that the assumption that no groundwater will pass beneath the ridge is more likely to be incorrect.	The text quoted in the comment has been removed from Appendix E.
D4.S.14	Page E-30. 2.8.1 Hydrogeological Conceptual Model for Bear Creek Valley: The concepts of the hydrogeology of fractured rock settings used in this document have not moved with the progress made within the discipline and throughout the profession in general across the globe through the decades. For example, it is now acknowledged that it is not possible to assume that carbonate or fractured rocks behave as a porous medium (ASTM, 1995). Many papers through several decades have been written that describe rapid flow of recharge, groundwater flow and discharge in non-carbonate clastic rocks. They assume the characteristics of carbonate rocks, because there are obviously preferential flow paths, i.e., channels, the only difference being that the diameters of the channels in clastic rocks are probably less than those in carbonate rocks, because the dissolution rates are less (Worthington et al., 2016 [in review]). Fractured rocks have relatively long groundwater flowpaths and relatively deep flowpaths because the specific surface area contacted by water and other dissolved solutes is low as compared to the specific surface area of a well-sorted sand or gravel. This means that fractures tend to alter (or weather) along their length. With a positive feedback loop where in an open fracture within which water moves, if it becomes widened, it will take more water and thus will widen more and so on. This is one of the few reasonable explanations for deep contamination of classic rock settings. In addition the mineral assemblages of sandstones and shales dissolve incongruently, where a relatively insoluble clay mineral is formed after, e.g., feldspar minerals dissolve, which is different that when a carbonate rock dissolves and almost all the existing rock is transported away in solution. These scenarios in clastic rocks cause miscalculations in groundwater velocity, underestimations in contaminant transport, and other potentially problematic modeled predictions.	DOE has evaluated the comment provided and has revised the text of Appendix E Section 2.8.1.
D4.S.15	Page E-32. Section 2.8.2. Hydrogeological Conceptual Models for EMDF Sites in Bear Creek Valley: " <i>Groundwater and surface water flow paths along and adjacent to the NT valleys adjoining the proposed sites ultimately lead downgradient toward the base level elevations imposed by Bear Creek which drains the entire valley toward the southwest.</i> " As shown on Figure E-3 and other diagrams, the karstic Maynardville Limestone outcrops and dips steeply to the southeast along both sides of Bear Creek. As noted on page E-76: " <i>Stratigraphically and physically above the Maynardville, the Copper Ridge Dolomite dips to the southeast under the north flank and crest of Chestnut Ridge. Cavities in the Copper Ridge are generally larger than those in the Maynardville... Uncontaminated groundwater from the cavity/fracture network below Chestnut Ridge drains northward and discharges to Bear Creek and probably commingles with groundwater in the Maynardville karst.</i> " In karst settings such as this, groundwater has been demonstrated to flow beneath surface streams, and surface streams may have losing reaches, as Figure E-32 shows for Bear Creek. If the intent is to communicate that Bear Creek is a hydrogeologic boundary to groundwater flow, please include supporting evidence or cite a document where this is documented.	The first cited sentence in Appendix E of the D4 RI/FS has been revised as follows for the D5 RI/FS: <i>"In the conceptual model groundwater and surface water flow paths along and adjacent to the NT valleys adjoining the proposed sites ultimately lead downgradient toward the base level elevations imposed by Bear Creek and the Maynardville limestone which drains the entire valley toward the southwest."</i>
D4.S.16	Page E-33. 2.8.2 Hydrogeological Conceptual Models for EMDF Sites in Bear Creek Valley: " <i>As shown in Figure E-11, Solomon et al (1992) defined hydrologic subsystems for areas underlain by predominantly clastic (non carbonate) rocks referred to on the ORR as aquitards The subsystems include ... an aquiclude at great depth where minimal water flux is presumed to occur.</i> " Given that 1) releases of radioactive constituents from EMDF have the potential to impact human health and the environment for thousands of years and 2) groundwater flow is one of the most significant potential transport pathways, reliance on general statements made more than a quarter century ago should be supported with site-specific data from a thorough hydrogeological investigation of the candidate sites. It is not sufficiently protective to refer to predominantly clastic rocks as aquitards or to presume minimal groundwater flux at depth.	As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.
	In a region with a significantly more stable tectonic history than the ORR, Anthony Runkel, Chief Geologist of the Minnesota Geological Survey, has demonstrated that conceptual hydrogeologic models used for decades are indefensible (Bradbury and Runkel, 2011 ; Runkel, 2010). In particular, he finds little support for historical assumptions that groundwater flow in siliciclastic strata is primarily intergranular and that "aquitards" have uniformly low conductivity. Specifically, he finds that discrete intervals of exceptionally high conductivity, commonly bedding-plane fractures and fractures perpendicular to bedding, can dominate the hydraulics of siliciclastic strata previously presumed to be aquitards. If intervals of high conductivity dominate groundwater flow in the relatively undeformed strata of Minnesota, such intervals are more likely to influence flow in the highly deformed bedrock of Bear Creek Valley.	This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.
D4.S.17	Page E-33. 2.8.2 Hydrogeological Conceptual Models for EMDF Sites in Bear Creek Valley: " <i>Detailed water budget research on ORR watersheds that are similar to those of the EMDF sites ...</i> " Please cite the reference(s) supporting similarity between the candidate EMDF sites and watersheds where detailed water budgets were developed. As written, the paragraph containing the quoted statement is confusing, as it presents different findings from two studies and then speculates about groundwater flow conditions at various depths and future impacts of landfill construction on groundwater flow.	Appendix E has been revised in response to this comment.
D4.S.18	Page E-43. Figure E-18. Key changes to surface and groundwater hydrology from preconstruction through EMDF construction, capping, and closure: It is not clear how the relatively shallow upslope diversion channel will divert upgradient groundwater around the landfill. The diagram does not indicate how groundwater flow will be prevented from crossgradient (along-strike) areas into the area beneath the landfill, where the water table is predicted to be lowered.	Appendix E Section 2.9 has been revised, including revision of Figure E-18.

D4.S.19	<p>Page E-46 and Figure E-19. Water table contour map for Site 5 representing the highest groundwater levels for the winter/spring 2015 wet season: <i>"Of the proposed EMDF sites, the hourly water level data from the Phase I monitoring at Site 5 provides the only complete record of water table fluctuations over a full year of record. Figure E-19 illustrates the Site 5 seasonal high water table measured on April 21, 2015, reflecting the annual wet season peaks observed each year during periods of relatively heavy winter/spring precipitation (see Attachments A and B for details)." A single year of water level data cannot adequately represent the potentiometric surface range over 1,000+ years. Describe any adjustments or safety factors that were applied to address this discrepancy.</i></p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.S.20	<p>Pages E-46 and E-52: <i>"If Site 5 is selected for the EMDF, additional hydrogeological data will be needed to more completely establish baseline conditions for groundwater in, adjacent to, and upgradient of the Site 5 footprint...." and "Additional site characterization and water table monitoring at Site 5 in conjunction with more detailed engineering analysis are envisioned to resolve whether the conceptual base elevations would need to be raised in this area or whether dewatering before or during construction would be required."</i> Such fundamental baseline groundwater conditions should be characterized before selecting candidate sites and developing conceptual designs.</p>	<p>Appendix E Section 2.9 has been revised.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.S.21	<p>Pages E-72 and E-76: <i>"Geologic structures provide the fundamental pathways for groundwater flow and contaminant transport. Structures most relevant to the site conceptual model and fate and transport modeling include ... macropores and relict fractures within saprolite" "Descriptions and detailed systematic analyses of fracture sets are generally not provided in site investigation reports or in boring log or test pit descriptions, so that the nature of fracture systems and the detailed geometry of fracture networks remain nebulous [sic] and undefined at most sites. This is true for the EMWDF and for the proposed EMDF sites These uncertainties and limitations are necessarily reflected in fate and transport simulations in fractured media on the ORR."</i></p> <p>If geological structures provide the fundamental pathways for groundwater flow, understanding of those fracture systems should be defined to a higher standard than "nebulous" to reduce uncertainties and limitations of the fate and transport modeling.</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.S.22	<p>Page E-72. Section 2.12.3.2 Bedrock Fractures in Predominantly Clastic Formations of the Conasauga Group: It should be recognized that the flowmeter readings are from boreholes that may not be connected to macrofeatures, as is often the case, simply because there is a low probability of these zones being intersected by chance (Benson and LaFountain, 1984). The only way to reliably demonstrate that hydrogeology from boreholes correctly represents a site is to test the conceptual model with tracers.</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.S.23	<p>Page E-73. Section 2.12.3.2 Bedrock Fractures in Predominantly Clastic Formations of the Conasauga Group: First paragraph, last sentence: How do you corroborate a notion? It is more logical to rationalize that, since the water table has not been in the same place, it settles in the zone of maximum porosity and permeability. It is also likely that there is more flow parallel or aslant the strike as in other locations that have been tested with injected tracers. The remaining and previous discussion about groundwater flow should consider that there will be convergent flow in larger fractures simply because of a positive feedback loop that develops. This could easily lead to small diameter channeling (a few mm to cm) that can be missed by boreholes, but that carry leachate or groundwater + dissolved solutes related to the waste cell to impact users probably many kilometers (miles) away.</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.S.24	<p>Page E-74: The text cites Lutz and Dreier (1988), Please list the associated reference in Chapter 7, along with any others that are missing.</p>	<p>The reference was unable to be located. A similar reference was found and used in the D5 RI/FS, Dreier, R.B. and Koerber, S.M., 1990, <i>Fault Zone Identification in the Area Surrounding the Y-12 Plant and Its Waste Management Areas: Preliminary Investigation</i>, Y/TS 656, Oak Ridge Y-12 Plant.</p> <p>This Reference was provided by email (S. DePaoli to H. Crabtree and B. Stephenson 10/7/16)</p>
D4.S.25	<p>Page E-76. Section 2.12.3.3. Karst Hydrology in the Maynardville Limestone and Copper Ridge Dolomite: There is a discussion about karst, karstification, etc., which segregates karstification into only these two formations. A modern approach to this should be considered. Worthington et al., (2016 [in review]) show that dissolution actually occurs in non-carbonate rocks, because of geological time, almost as commonly as it does in carbonates. They cite many examples of tracer tests that show rapid velocities (>150 m/day [~500 ft/day]) and long pathways (> 3 km [~2 miles]) e.g., in arkosic sandstones (quartz, feldspar and some mica minerals). Other examples they cite show similar parameters and suggest that at the scale of contaminant groundwater and migration (dissolved solutes and colloids) in narrow channels that can permit turbulent flow at 0.001 m/s (about 90 m/day [-300 ft/day]) (Quinlan et al., 1996) there is comparability between clastic and carbonate rocks. Lowe and Waters (2014) state that there are lithological conditions that promote development of subsurface channels, conduits and karst. These are: shale beds, faults and unconformities. The first of these is because sulfide minerals are often present in shales and thus can be oxidized after being in contact with meteoric waters to produce a groundwater that contains sulphuric acid, which can significantly enhance dissolution. Faults and unconformities always have some sort of void spaces formed along them, and thus can allow groundwater or formation water and thereafter meteoric water to penetrate. This can have the effect of pre-conditioning the setting so that when it is subjected to uplift and subaerial exposure and attacked by meteoric water, dissolution processes can proceed at higher rates. Degrees of karstification are hard to quantify. Quinlan et al., (1996) provide the only numerical basis for describing the minimum size for conduits (a few mm [a few fractions of an inch] in diameter).</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.S.26	<p>Page E-78: <i>"The maximum thickness of this unsaturated zone between the top of the waste and the post closure water table is in the range of 100-150 ft thick at Site 5 (See conceptual design cross sections in Chapter 6 of the EMDF RI/FS Report)"</i>.</p> <p>Please rephrase this sentence to state the minimum predicted thickness of the unsaturated zone between the bottom of the waste and the post-closure water table, which is the relevant thickness.</p>	<p>Appendix E Section 2.13.1 has been revised. Appendix E no longer includes the sentence cited in the original comment. Figure H-22 has been removed.</p>

D4.S.27	Pages E-80 and E-81 : <i>"The hydraulic characteristics of unsaturated (and saturated) in-situ materials can be currently estimated based on available data at and near the proposed EMDF sites but most field investigations have not involved any direct measurements of unsaturated zone hydraulic parameters." "If unsaturated zone characteristics are required to support modeling, engineering design, or other project needs, they can be addressed in future work plans or site characterization."</i> If most investigations have not involved direct measurement, does this mean that some direct measurement data are available? If so, how are those data factored into the evaluation? If not, collection of such data is warranted to support a defensible evaluation of site suitability even before it is needed for detailed engineering design.	As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1. This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.
D4.S.28	Page E-94. Hydraulic Conductivity in Relation to Equivalent Porous Media Modeling. Third Paragraph. 9th line: A reference by Worthington (2003) is incompletely used in the D4. The reference is also missing from the references list (note the corrected reference is included below). The original reference that should be used is Worthington (1999) below. In that paper the discussion by Worthington (1999) as used in the D4 is only partially represented and does not advocate assuming that the setting can be assumed to be an equivalent porous medium and can be modeled as such. It is part of a discussion of several techniques typically used.	Appendix E Section 2.13.2.4 has been revised. Appendix E no longer includes the paragraph cited in the original comment.
D4.S.29	Page E-102. Section 2.13.4 Groundwater Geochemical Zones. Fourth complete paragraph: TDEC comment TDEC.S.066 discusses deep groundwater circulation on the ORR and points out that Nativ et al. (1998) reply to the rebuttal of their original paper by Moline et al. (1998). The D4 version still does not quote the reply by the original author to the rebuttal. In rocks that have been faulted such as those on the ORR, TDEC would not presume, as stated in the RI/FS, that a finite number of borehole tests would be adequate to determine that permeable fractures at depth were absent or of minimal consequence.	This reference to rebuttal was added to the section noted and incorporated into the references of Appendix E, and administrative record.
D4.S.30	Page E-103. Section 2.13.4 Tracer Tests. First paragraph. 10th line. "informal unpublished document" : The results of tracer tests done in Bear Creek Valley are included in the TDEC Environmental Monitoring Report (2001).	DOE was provided with an informal stand alone file in MS Word describing the tracer tests in BCV. We appreciate the identification of the published source noted by TDEC. The reference will be noted in the text and added to the D5 version for clarification. Document was received from TDEC and added to the Administrative Record.
D4.S.31	Appendix E. Attachment A, page 1: <i>"The conceptual design for the EMDF includes the installation of underdrain systems beneath the landfill to ensure surface water and groundwater diversion, drainage, and lowering of the water table below the waste cells. The results of the Phase I site characterization are presented in relation to the existing site topography and proposed conceptual design for the landfill and underdrain system. The results support the concept that the water table can be effectively managed and lowered during and after construction to ensure that the water table does not encroach on the geologic buffer or waste materials placed above the buffer and liner systems."</i> The document should indicate any lessons learned from the failure of groundwater modeling to predict post-construction groundwater levels at the EMWFMF with an acceptable level of certainty, as well as how any such lessons are incorporated in the EMDF conceptual design to ensure that the water table does not encroach on the geologic buffer or waste materials.	Appendix E has been revised and no longer includes Attachments A or B. These attachments have been incorporated into a DOE report, which is referenced in the document.
D4.S.32	Appendix E. Attachment A, Figure 1. Phase I Monitoring Locations at the Proposed EMDF Site: The Rome formation symbol defined in the legend does not match the symbol shown on the map. Please correct the legend or map for accuracy and consistency. This discrepancy should be resolved on other figures throughout the RI/FS report components (e.g., Appendix E, Attachment B, Plates 5 and 6).	Appendix E has been revised and no longer includes Attachments A or B.
D4.S.33	Appendix E, Attachment B. Cut/Fill Thickness Map: Symbols displayed on the map are missing from the legend. Please provide a complete legend that describes all map symbology, including existing streams and roads.	Appendix E has been revised and no longer includes Attachments A or B.
D4.S.34	Page G-13: Part of the discussion to justify a waiver of TSCA requirements is that all onsite disposal of PCB waste at EMWFMF and future EMDF is limited to < 50 ppm. A PCB limit of 50 ppm should be established in the WAC for the future EMDF.	DOE has removed the request for a TSCA waiver in the D5 RI/FS and replaced it with a request for a CERCLA waiver. As this remedy is a CERCLA action, DOE does not agree that a TSCA waiver (which is granted in a permit) is appropriate. A CERCLA waiver on the basis of equivalent standard of performance has been justified and requested in the revised document in Appendix G.
D4.S.35	Page F-20. Chapter 3. NATURAL PHENOMENA HAZARDS: <i>"Two natural hazards, tornados and earthquakes, are considered in this evaluation, since these are the most likely potential natural phenomena that could affect the EMDF."</i> DOE is to be commended for evaluating an air dispersion scenario. However, the source is modeled as being equivalent to waste disposed in EMWFMF. While this might be reassuring that risks will be low if waste inventory in a future disposal facility is similar to EMWFMF waste, it does not provide a basis for setting limits on concentrations of radionuclides that might contribute to either on-site or off-site risk during a tornado.	As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1. This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.
D4.S.36	Page H-24. Paragraph 3. Second Bullet: <i>"... composite barrier layer that consists of a 40 mil thick high density polyethylene (HDPE) geomembrane layer ..."</i> and Page Ho26. Item 8. First Bullet <i>"... proposed geomembrane (40 mil) ..."</i> and Page H-28. Table H 2. column 'Layer' (#5) and column 'Thickness' (80 mil). The specified thickness of the composite barrier layer is inconsistent between the text and the table, with the text indicating 40 mil and the table indicating 80 mil. This needs to be corrected. Further, the barrier thickness in the cover layer should normally be the same as that in the liner (as indicated by the thickness of 80 mil shown for Layers 5, 12 and 15 in Table H-2; it is not clear if that is the case here.	Appendix H has been revised for the D5 RI/FS and does not contain this table. The main document now specifies a 60-mil geomembrane layer in the cover as opposed to a 40-mil in the cover. This specification is only mentioned one time in the main part of the document (see Section 6.2.2.4.7).
D4.S.37	Page H-30. Table H-3. Amended Clay Hydraulic Conductivity. Stage 4: The basis for adjusting the hydraulic conductivity of the amended clay layer by a factor of 2 should be provided.	Appendix H has been modified to present information on contaminants of potential concern. All modeling has been removed. As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion

		<p>of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.S.38	<p>Page H-32. Section 4.2.1.2 Model Boundary Conditions: <i>"The UBCV Model has a no-flow boundary at the top of Pine Ridge to the north of the proposed facility ..."</i> and Page H-3 St Figure H-9: The no-flow boundary assigned north of the proposed facility in the MODFLOW model appears to be only a few hundred feet away from the unit. Assigned boundary conditions should be tested to demonstrate that the boundary assignment does not have a significant influence on the calculated water levels - especially when the model boundary is in relatively close proximity to the area of interest in the model. This is particularly important since the model is used to estimate post-construction water level declines at the EMDF for comparison to the base of the landfill liner system. A no-flow boundary can enhance calculated declines by inhibiting flux into the model area. The assumption of a no-flow boundary underlying the ridge is a theoretical guideline, but field data has not been presented to support the boundary definition.</p>	<p>Appendix H no longer contains modeling. It has been modified to present information on contaminants of potential concern.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.S.39	<p>Page H-43, Section 4.2.1.4 Model Calibration: Since the numerical model is used as the basis for establishing pre-design components of the landfill facility as well as PreWAC values, knowledge of specific calibration results is warranted to gauge the suitability of the model for the applications. Calibration details, however, are not presented in this RI/FS. Information normally required includes the distribution of calibrated heads, minimum/maximum residuals, calibration statistics (such as root mean square error, absolute error, mean error) and the spatial distribution of the head residuals. It is not clear if any of this information, specific to this model for the proposed EMDF, is presented in other reports; nonetheless, some of the basic calibration information should be included in the RI/FS to allow confirmation that the model calibration is adequate for this application.</p>	<p>Appendix H no longer contains modeling. It has been modified to present information on contaminants of potential concern.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with characterization through the CERCLA process.</p>
D4.S.40	<p>Page H-50. Section 4.3.2 MT3D Model Assumptions: The MT3D model setup includes withdrawal of water from layers 3-6 - presumably with one well node assigned in each of the 4 model layers representing the pumping of a water supply well. However, the summary of MODFLOW parameters for the Future Condition scenario (Table H-4, page H-41) lists 8 well nodes used in the model. Please clarify the representation of the pumping and number of well nodes assigned.</p>	<p>Appendix H no longer contains modeling. It has been modified to present information on contaminants of potential concern.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.S.41	<p>Page H-64. second complete paragraph: <i>"...dilution factors for the creek (surface water source) and residential well (see Section 4.3.3) were used for scaling the constituent concentrations in the creek to corresponding well concentrations."</i> The surface water concentrations and the residential well (groundwater) concentrations used in the scaling calculations have each been developed using different modeling approaches and assumptions (the surface water concentrations are developed using PATHRAE with consideration of advection, dispersion, and sorption, while the groundwater concentrations are developed based on advection only). The comparability of the modeled values for use in scaling calculations is questionable.</p>	<p>Appendix H no longer contains modeling. It has been modified to present information on contaminants of potential concern.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion</p>

		<p>of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.S.42	<p>Page H-69. Table H-7: Response to TDEC comment TDEC.S.106 stated that differential settling is assumed post-1,000 years and is accounted for by clogging the drainage layer of the cap (decrease in hydraulic conductivity of 100), HELP model sensitivity analysis presented in Table H-7 includes a 2 order of magnitude reduction of hydraulic conductivity in the lateral drainage layer post-1000 years. TDEC does not understand the technical basis for postponing differential settling to greater than 1,000 years after closure.</p>	<p>Appendix H no longer contains modeling. It has been modified to present information on contaminants of potential concern.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.S.43	<p>Appendix H. Attachment B. Table 1: Some of the Peak Effective Risk, PReff, (ELCR) included in Table 1 appear to be PRwell instead of PReff. In other words, some of the PReff in Table 1 was derived from drinking from the groundwater well only and does not appear to include the risk from livestock watering and consumption of meat and produce grown on the farm.</p>	<p>Appendix H no longer contains modeling. It has been modified to present information on contaminants of potential concern.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.S.44	<p>Appendix H - Attachment B. Page 7. Section 2.1 .3 General Design and Evaporative Zone Data: The SCS runoff curve number of 49.3 seems low when compared to curve numbers presented for Pasture, grassland, meadow or brush in Table 2-2c of the US Department of Agriculture Technical Release 55 (Natural Resources Conservation Service, <i>Urban Hydrology for Small Watersheds</i>, 210 VI TR-55, June 1986). In that document, the majority of the runoff curve numbers are greater than 60, with values less than 50 associated with good hydrologic conditions in generally sandy soils. Additionally, the assumption of 100% runoff for the 'Fraction of Area Allowing Runoff' in the HELP model seems optimistically (and non-conservatively) high.</p>	<p>Appendix H no longer contains modeling. It has been modified to present information on contaminants of potential concern.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.S.45	<p>Appendix H - Attachment B. Page 7. Section 2.2 HELP Model Output. Paragraph 1: The text indicates HELP model results for the long-term scenario are presented in Section 2.2.2; however, no Section 2.2.2 is provided in Appendix H - Attachment B. Further, output data for at least one run should be provided for some confirmation of the HELP model output.</p>	<p>Appendix H no longer contains modeling. It has been modified to present information on contaminants of potential concern.</p> <p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, modeling of radionuclide fate and transport will not be presented in the D5 RI/FS. Rather, a placeholder range (low to high) of analytic Waste Acceptance Criteria limits for radionuclides will be presented, along with placeholder (total) inventory limits. The previous radionuclide fate and transport modeling (included in the D4 RI/FS) that was completed for the East Bear Creek Valley site will be removed from the revised document. Radionuclide Analytic WAC that meet Remedial Action Objectives will be determined if an On-site Disposal Alternative is presented in the Proposed Plan. Independent modeling/verification is being planned to occur in parallel. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with modeling and/or preliminary WAC will be considered in moving forward with modeling and WAC development through the CERCLA process.</p>
D4.S.46	<p>Response to Comment TDEC.S.001: TDEC should clarify that the purpose of TDEC comment S.001 was to identify problems with the current disposal facility that have not been resolved to TDEC's satisfaction. The comment response focuses on debating or denying the significance of these problems, and the D4 does not incorporate any major changes that reflect progress on outstanding EMWMF issues. During the five previous years since the FFS was scoped with the regulators, little consideration has been given to issues at EMWMF. DOE has only recently initiated discussions on the problems of elevated groundwater discussed in the comment and there has been little discussion on modifications to the approach to waste acceptance.</p> <p>To address the response to this comment, TDEC first notes that unregulated discharges of radioactive wastewater to Bear Creek occurred very early in EMWMF operations prior to facility expansion. The problems resulted primarily from excessive runoff from a large working face and water ponding on a low permeability protective layer in cell</p>	<p>As noted in the D4 RIFS Project Team Meetings where comments were reviewed in depth and in informal dispute resolution meetings, characterization of a site, if presented in the proposed plan, would be conducted to evaluate key assumptions presented in the RI/FS. Results will be documented according to the CERCLA process. The future Record of Decision will be based on characterization results that have been deemed sufficient by all parties to support the selected remedy. Discussion of specific elements of this path forward is included in the D5 RIFS Sections 3.2, 6.2.3, and 7.2.2.1.</p> <p>This comment dealing with site characterization will be considered in moving forward with</p>

<p>1 of EMWMF rather than the inability of the leachate collection system to convey water. With regard to the second individual comment response, it is true that releases occurring during waste generation and transportation are not directly the results of on-site disposal.</p> <p>However, these releases, such as the contamination of Highway 95 and the contamination of sewage sludge at the Rarity Ridge wastewater treatment plant, were, in part, the result of having abundant on-site disposal capacity and flexibility in the approach to waste characterization, which favored en masse removal actions rather than a more surgical approach to risk reduction.</p> <p>With regard to the groundwater intrusion into the EMWMF buffer and liner, TDEC's concerns were never strictly based on the pneumatic piezometer readings, as DOE has surmised, but on the apparent intrusion of groundwater into the liner prior to underdrain construction and persistent elevated water levels around the northeast end of EMWMF. The hypothesis that elevated piezometer readings resulted primarily from the increase in pore pressure due to the overburden weight of added waste is not consistent with the data that was presented in the referenced UCOR report, or with data collected subsequent to its publication. Pressure in pores under confined conditions increases almost instantaneously (at the speed of sound in water) and decays as consolidation occurs. In clay barriers, this decay may require months or years. The piezometer readings below cell 3 did not rise quickly during the time when cell 3 was most rapidly loaded, and the pressure recorded in the years since loading shows seasonal changes rather than decay.</p> <p>Finally, while the karst system in the Maynardville Limestone in Bear Creek Valley was documented in the BCV RI, as DOE states in the response to comment, no travel times were available except an arrival time for the short trace reported by Geraghty and Miller (1989).</p> <p>The Bear Creek RI does not reference the several tracer studies in west Bear Creek Valley after 1995 or tracing done in similar rocks in Melton Valley, many of which are now summarized in Appendix E of the D4 version of this RI/FS. These studies did provide insight concerning the range of first-arrival times and center-of-mass travel times in Conasauga Group rocks such as those underlying the proposed sites. Changes to the fate and transport modeling made in the D4 are seen by TDEC as positive and significant, but still don't necessarily provide a conservative assessment of risks to water resources from all contaminants of concern that are of interest. TDEC anticipates working to expand the scope of the risk assessment and ensure that on-site waste disposal can be done compliantly and cost effectively and welcomes the opportunity to work with DOE on improving the analysis of water pathway risk in the O4.</p> <p>As DOE states in the response, TDEC approval of and comments on the work plan (TDEC letter dated November 27, 2013) for the investigation of site 5 did not indicate that the site would be rejected on the basis of its location across the upper NT-3 valley or make any recommendations for avoiding Site 5 on the basis of its footprint across a "blue line" stream.</p> <p>However, TDEC believes that both discussions with DOE and the content of the approval letter made it clear that the site investigation would be made at risk. The letter states, on page 2, <i>"We appreciate DOE's cooperation with TDEC's request to perform this screening evaluation prior to the proposed plan and it should be understood that TDEC's acceptance of this Limited Phase 1 Site Characterization Plan for the Proposed Environmental Management Disposal Facility Site does not constitute an endorsement of the proposed EMDF location. It should also be understood that where the screening level evaluation should assist in understanding the hydrogeology and characteristics of the site, there are also other concerns that will have to be resolved prior to TDEC acceptance of the RI/FS."</i></p> <p>TDEC regrets any miscommunication and has discouraged DOE from further characterization at this site and at other proposed sites until more progress can be made on resolving outstanding issues at EMWMF and agreement reached on issues concerning characterization and acceptance of waste at any future on-site facility.</p>	<p>characterization through the CERCLA process.</p>
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See pages 39-41 in the original TDEC letter (May 16, 2016; Attachment D to this table) for references cited in D4 comments.